Member of the public 401
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, which are the subject of applications 00012385 for consent under section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications have been lodged by MachairWind Limited, trading as ScottishPower Renewables. I request that this correspondence be recognised as a formal objection, that I am duly registered as an objector, and that I receive notification of the final determination regarding these applications.

The proposals envisage the development of an offshore wind farm with an estimated capacity of approximately 2 gigawatts. This facility would consist of between 91 and 144 turbines, each with a maximum height of up to 335 metres to blade tip. The project site encompasses a designated Windfarm Development Area extending over roughly 448 square kilometres of marine environment situated north-west of Islay and west of Colonsay. It is located approximately 21 kilometres from Iona and lies in proximity to the islands and coastal settlements within the southern Hebrides.

The following sections outline the grounds for objection, grounded firmly in the statutory and policy context applicable to the determination of these applications. It is important to emphasise that the onus lies with the applicant to provide adequate and compelling evidence demonstrating that all relevant statutory tests and policy requirements are met. The burden of proof does not rest with objectors to disprove the proposals. Having carefully considered the submissions and supporting documentation, it is evident that the applicant has failed to satisfy this evidentiary burden. Therefore, for the reasons elaborated below, it is concluded that consent for the proposed development ought to be refused.

1.1.1 Seascape, Landscape and Visual Effects

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape character throughout the stated 35-year operational period. This change would fundamentally transform the visual experience of the area after dark, marking a significant departure from the existing unlit maritime environment.

Moreover, the 35-year operational lifespan does not diminish the policy implications of this harm. Granting consent for this development would effectively designate the seascape as appropriate for wind farm use, thereby setting a precedent that endorses such alterations to its character. This decision carries enduring consequences for the perceived suitability of the seascape and its protection under relevant planning policies.

The proposal fails to comply with the requirements of key planning policies designed to safeguard landscape and seascape interests. Specifically, the effects identified engage NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. Despite recognising these effects, the applicant has not demonstrated that its conclusions regarding their scale are consistent with its own assessment methodology. Furthermore, no evidence has

been provided to show compliance with the policies protecting nationally important landscapes and seascapes. On this basis, it is clear that the proposal does not meet the necessary policy standards and should not be supported.

1.1.2 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment fails to adequately capture the broader cultural landscape and experiential qualities that contribute to the significance of the affected heritage assets, which has practical implications for the accuracy and completeness of the heritage impact evaluation. According to the applicant's own baseline, the cultural significance of these assets is intrinsically linked to dynamic qualities such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape. These include the relationships between monuments, spirituality, and the surrounding landscape and seascape, with their full value experienced through movement rather than static viewpoints. Despite this, Historic Environment Scotland's consultation responses—documented within the application—expressly requested additional viewpoints to ensure these wider qualities were properly represented, indicating that the original assessment was insufficient in scope. Therefore, without a comprehensive consideration of these experiential and relational aspects, the assessment risks underestimating the heritage impacts. It is essential that these broader cultural dimensions are fully integrated into the evaluation to provide an accurate and robust understanding of potential effects on heritage significance.

1.1.3 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development rely to an exceptional degree on visitors, who are drawn specifically by the qualities identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity and remoteness. These attributes form the fundamental appeal that sustains visitor numbers and underpin the local economy.

Any alteration to these defining characteristics would directly undermine the economic foundation of these communities. Such an impact would inevitably extend beyond immediate economic effects, threatening local services, reducing population stability, and ultimately jeopardising the long-term viability of the island settlements. Consequently, the proposal poses a significant risk to the fundamental economic and social sustainability of these island communities.

1.1.4 Effects on Local Area

While mitigation measures are proposed, the applicant's assessment substantially underestimates the scale and significance of the visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social effects. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with direct orientation towards the development area and extensive visibility spanning approximately 21 kilometres. Turbines would extend across around 39 degrees of the horizon, resulting in a moderate and significant overall effect that is neither adequately addressed nor mitigated. Similarly, the West Coast of Iona is recognised as highly sensitive with widespread visibility, and the applicant

concedes significant effects for residents and visitors across much of the island, including at Dùn Ì, its highest point. The island's internationally important monastic landscape—comprising the Abbey, the Nunnery, and high crosses—is intrinsically linked to pilgrimage and arrival by sea, yet visualisations omit key viewpoints such as from the ferry crossing and the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, as requested by Historic Environment Scotland. Community concerns are pronounced: a household consultation revealed that 92 per cent of respondents object to the proposal, and despite the applicant's consultants identifying habitability as a potential effect pathway, no assessment of this impact has been undertaken. The scale of the turbines' visual dominance can be further appreciated by comparison with Ben Hynish on Tiree, a 141-metre landmark visible from Iona at around 33 kilometres; the turbines would exceed this height by approximately 194 metres at roughly two-thirds of that distance, markedly increasing their perceived scale. Taken together, these factors demonstrate that the applicant's assessment does not fully capture the magnitude or significance of impacts on Iona, thereby undermining the accuracy and robustness of the environmental and social impact evaluation.

1.1.5 Personal Observations

In addition to the planning matters above, I am personally concerned because: My family and I travel to Colonsay on a regular basis to get away from industrialised landscapes, to enjoy incredible night skies, and to stare at endless horizons. A huge wind farm will mean those things are no longer possible, meaning we may not visit any more. Multiply that thousands of times over and there is the potential decimation of the islands' main economic pillar, tourism.

Based on my own local knowledge, I also wish to highlight that: Unlike many parts of mainland Scotland, there is currently little to no sign of industrialisation to be seen from these islands. I believe this makes this landscape different from the mainland. I have supported every onshore and offshore wind farm prior to this, but feel this landscape is too special and unique; and that to industrialise it would have a higher cost than the potential benefit - especially when there are so many other parts of Scotland where further wind development could go ahead without the same detriment.

1.1.6 Further Comments

I have campaigned on climate change for decades. I was a director of the Stop Climate Chaos Scotland coalition for 12 years. The urgency of acting on climate change is obvious. Yet even I find myself wondering why anyone would seriously suggest locating a wind farm, of this scale, in this location. Scotland is blessed with a huge seabed and many possible locations for such a development. This area is - in my opinion - the most beautiful part of the country, and its pristine environment and lack of industrialisation is a key part of its appeal (and therefore its economic viability).

1.1.7 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the applicable statutory and policy frameworks. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal area. However, published analyses of the applicant's documentation reveal that these impacts have been understated. Furthermore, the necessary heritage assessment has not been conducted. While the presence of effects on the island communities affected by the development was identified, no formal assessment of these impacts has been undertaken. In addition, the ecological tests required under the relevant legislation remain unproven, and it is notable that only a portion of the project is currently before the Scottish Ministers for consideration.

Given these shortcomings, it is respectfully submitted that the Scottish Ministers should refuse consent for the MachairWind Offshore Wind Farm and decline to grant the associated marine licence. Should the Ministers decide against refusal, it is requested that they require the submission of further environmental information and enhanced visual representations. Moreover, a public inquiry should be held prior to determination, to allow a thorough examination of the issues raised in this objection. Regardless of the decision reached, it is also urged that the Ministers provide clear and explicit conclusions within their reasons, specifically addressing the effects on cultural heritage and on the island communities affected by the proposal.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 402
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, submitted under application 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, made by MachairWind Limited (ScottishPower Renewables), seek approval for the construction and operation of an offshore wind farm with a generating capacity of approximately 2 gigawatts. The development would consist of between 91 and 144 wind turbines, each reaching up to 335 metres to blade tip, situated within a designated Windfarm Development Area that spans some 448 square kilometres of marine environment. This area lies north-west of Islay, west of Colonsay, approximately 21 kilometres from Iona, and in close proximity to various islands and coastal communities within the southern Hebrides.

I request that my objection be formally recorded and that I be notified of the outcome of these applications. The following submission outlines the planning and environmental grounds upon which this objection is founded, referencing the statutory and policy framework applicable to these proposals. It is important to emphasise that the onus lies with the applicant to provide sufficient evidence demonstrating that all relevant statutory tests and policy requirements are met. Objectors bear no obligation to prove otherwise. In this case, the applicant has failed to discharge this burden of proof, and for the reasons detailed below, consent should be refused.

1.1.8 Legislative and Policy Framework

The application before the Scottish Ministers raises significant uncertainty regarding compliance with the statutory duties imposed by Schedule 9 of the Electricity Act 1989. This Schedule explicitly requires the applicant to have regard to the desirability of preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Moreover, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The Scottish Ministers, in their determination, are equally bound to have regard to these statutory duties.

In the present case, the application fails to demonstrate compliance with these requirements. There is a lack of clear evidence that the applicant has adequately considered the preservation of natural beauty or the conservation of flora, fauna, and geological or physiographical features of special interest. Similarly, the protection of sites, buildings, and objects of architectural, historic, or archaeological interest has not been sufficiently addressed. The absence of reasonable steps to mitigate adverse effects further compounds these deficiencies.

Given these shortcomings, the application does not meet the statutory obligations set out in Schedule 9 of the Electricity Act 1989. Where such compliance has not been demonstrated, and where evidence identifies deficiencies and omissions in relation to the applicable legal and policy framework, these matters must weigh

against the granting of consent. Therefore, the application should be refused on the basis that it fails to satisfy the statutory duties under Schedule 9.

The marine licence application under consideration must be determined in accordance with Part 4 of the Marine (Scotland) Act 2010 and Scotland's National Marine Plan, as explicitly required by statute. The relevant policies within the National Marine Plan that govern this determination include, but are not limited to, General Policies GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts). Compliance with these policies is a mandatory component of the statutory assessment process for the application.

The evidence before the determining authority does not demonstrate compliance with these statutory requirements and relevant National Marine Plan policies. There are identified deficiencies and omissions in the application that conflict with the applicable legal and policy framework. In particular, the application fails to provide sound evidence as required by GEN 19 and paragraph 4.81, and does not adequately address cumulative impacts as mandated by GEN 21 and paragraph 4.85. Furthermore, the application does not satisfactorily engage with the requirements of GEN 18 concerning stakeholder engagement, nor does it sufficiently consider the implications for the historic environment, landscape, natural heritage, or co-existence with other marine users as set out in the respective policies.

Given these unresolved shortcomings and the absence of demonstrated compliance, the application is fundamentally deficient in meeting the statutory criteria. Such failures weigh decisively against the granting of consent under the Marine (Scotland) Act 2010 and the National Marine Plan. Therefore, the marine licence application should be refused.

The proposal fails to demonstrate compliance with the mitigation requirements set out in National Planning Framework 4, specifically in relation to Policies 3, 4, 7, and 11. Policy 3 mandates the protection and enhancement of biodiversity, yet the application does not provide sufficient evidence to confirm that biodiversity impacts have been adequately addressed or mitigated. Similarly, under Policy 4, which concerns the safeguarding of natural places, the proposal lacks the necessary assessments and measures to ensure the preservation of these environments. Policy 7 requires careful consideration of historic assets and places, but the submission omits critical evaluations of potential harm to such assets, thereby failing to meet statutory duties. Furthermore, Policy 11 on energy demands adherence to sustainable energy principles, which the proposal does not convincingly demonstrate. National Planning Framework 4 is a significant material consideration and must be applied alongside relevant statutory duties and legislative requirements. Where compliance has not been demonstrated, or where deficiencies, omissions, or conflicts with the legal and policy framework exist, these factors weigh against granting consent. Given the clear absence of demonstrated compliance with these key policies, the proposal should be refused planning permission.

The applicant's submission must be considered in light of The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, which mandate that the likely significant environmental effects of the proposal be identified, assessed, and reported prior to any determination. This statutory requirement ensures that decision-makers have a comprehensive understanding of potential environmental impacts before granting consent.

Furthermore, the Habitats Regulations impose a legal obligation to assess the effects of the proposal on European protected sites in accordance with the applicable statutory tests. This assessment is critical to safeguard designated habitats and species from adverse effects arising from development proposals. The applicant's evidence does not demonstrate compliance with these statutory requirements, leaving a significant gap in the environmental scrutiny necessary for lawful decision-making.

Where compliance with these regulations has not been demonstrated, or where the evidence reveals deficiencies, omissions, or conflicts with the applicable legal and policy framework, such failings must weigh against the granting of consent. In this case, the absence of adequate environmental impact assessment and habitats regulations assessment constitutes a clear failure to meet statutory obligations, thereby justifying refusal of the proposal.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, thereby undermining the statutory decision-making requirements. The Act explicitly requires that the interests of island communities be taken into account and given due weight throughout the planning process. In this case, there is no demonstrated compliance with this obligation, and the evidence reveals deficiencies and omissions in addressing these statutory considerations. Such failures constitute a conflict with the applicable legal and policy framework and, accordingly, weigh against the granting of planning consent.

The applicant has failed to discharge the fundamental responsibility of demonstrating compliance with all relevant statutory duties, planning policies, and environmental assessment requirements. As established, the evidential burden rests squarely on the applicant to provide robust, objective, and proportionate evidence confirming that every applicable legal and policy framework has been satisfied. In this case, the submission lacks such comprehensive and convincing evidence, thereby falling short of the necessary standard to justify approval.

Moreover, the evidence presented reveals clear deficiencies and omissions in addressing the full scope of statutory and policy obligations. These gaps undermine confidence that the proposal aligns with the established legal and planning frameworks. Where compliance is not demonstrated, or where conflicts with the applicable requirements are identified, the weight of planning judgment must be directed against the granting of consent. The absence of adequate proof of conformity with these essential criteria is a decisive factor that cannot be overlooked.

In conclusion, the applicant's failure to meet the evidential burden required to prove compliance with all relevant legal and policy frameworks constitutes a fundamental

flaw in the proposal. This deficiency alone justifies refusal, as it directly contravenes the established principle that consent should only be granted where full compliance is demonstrably achieved. Accordingly, the application should be refused on the basis that the applicant has not fulfilled the necessary legal and policy requirements.

1.1.9 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria established in NPF4 Policy 11, thereby undermining the policy's conditional support for renewable energy development. Although Policy 11 endorses renewable energy initiatives, this support is explicitly contingent upon adherence to impact criteria, including those concerning effects on communities (Policy 11(c)) and on landscape, seascape, and other receptors (Policies 11(d) and 11(e)). The evidence clearly demonstrates that the proposal conflicts with these criteria, resulting in significant adverse effects that cannot be reconciled within the policy framework.

Specifically, the proposal would cause considerable harm to nationally designated landscapes and seascapes, while failing to prove that the cultural significance of scheduled monuments and their settings would be preserved. Furthermore, it does not satisfactorily demonstrate how island communities would be protected or how the ecological requirements set out by the policy would be met. These shortcomings confirm that the proposal is not aligned with the essential safeguards embedded in NPF4 Policy 11 and, as such, should not be supported.

The proposal would result in significant adverse effects on nationally designated landscapes and seascapes, undermining their protected qualities. This outcome directly conflicts with Policy 11 and related provisions within the National Planning Framework 4, which collectively seek to preserve the character and value of National Scenic Areas and other nationally important landscapes. The failure to safeguard these designated assets would erode the very reasons for their recognition and protection under the Framework.

Furthermore, the proposal does not demonstrate adequate protection for the cultural significance of scheduled monuments or their settings, as required by Policy 7 and its subsections. The absence of evidence that these heritage assets would be preserved raises serious concerns regarding the impact on the historic environment. In addition, there is no satisfactory assurance that island communities, which often possess distinct cultural and environmental characteristics, would be effectively safeguarded, contrary to the expectations set out in the Framework.

Lastly, the ecological assessments submitted fail to show compliance with the necessary biodiversity tests outlined in Policy 3. Without clear evidence that these ecological standards can be met, the proposal cannot be deemed consistent with NPF4's commitment to biodiversity conservation. Taken together, these shortcomings establish that the proposal is incompatible with multiple policies designed to protect designated assets of national importance.

The proposal would result in significant adverse impacts on landscape, heritage, and community interests within the area governed by the Argyll and Bute Local Development Plan 2. These effects are directly contrary to the protections afforded

by the relevant terrestrial development plan policies, which seek to safeguard these valued attributes from inappropriate development. This conflict is clear and quantifiable in terms of the harm caused to the local environment and community well-being.

In assessing the proposal against the wider planning framework, it is evident that these conflicts are not isolated but extend to the development plan as a whole. The proposal fails to align with the strategic objectives and specific policies designed to preserve the character and integrity of the area. This inconsistency undermines the cohesive planning approach intended by the Local Development Plan 2, which is integral to maintaining sustainable land use and community interests.

Furthermore, when considered alongside National Planning Framework 4, the proposal remains at odds with the overarching policy direction. The applicant has not provided evidence to demonstrate compliance or justify departures from the established development plan framework. On this basis, the proposal should be refused as it fundamentally conflicts with the statutory planning policies that govern terrestrial development and community protection within Argyll and Bute.

1.1.10 Seascape, Landscape and Visual Effects

The applicant's assessment methodology lacks a clear distance threshold beyond which major effects are deemed to cease, yet an independent Evidence Note reveals a consistent pattern indicating that no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change. This finding persists regardless of the receptor's sensitivity or the extent of visibility. The applicant's own documentation corroborates the influence of distance on these judgements: for instance, an assessment of a coastal area more than 30 kilometres away concludes that the scale of change is small due to the viewing distance. Furthermore, the Landscape Character synthesis categorises magnitude of change as High within roughly 20 kilometres, Medium between approximately 20 and 30 kilometres, and Low beyond about 30 kilometres for certain landscape types. This systematic moderation of magnitude at distances coinciding with the location of the most sensitive designated landscapes results in the application of protective tests to understated inputs. Consequently, the conclusions drawn do not provide a reliable depiction of the effects that the Scottish Ministers are being asked to consider for consent.

The applicant relies on NatureScot's visualisation guidance, which explicitly recognises inherent limitations in the visual evidence provided. According to this guidance, printed visualisations cannot fully replicate the scale that a viewer experiences in the field. This acknowledgement underscores that such visual materials offer only an approximation of real-world perception rather than a precise or comprehensive representation.

Furthermore, wireline drawings included within the panoramic projections share these same constraints. As technical renderings embedded within the visualisations, they do not serve as independent correctives but rather reflect the limitations of the accompanying photographic images. Consequently, while these materials assist in

understanding potential visual impacts, their interpretive value must be considered within the context of these acknowledged technical and perceptual shortcomings.

While mitigation measures may address certain visual impacts, the introduction of aviation and navigation lighting to a previously unlit sea horizon represents a fundamental and permanent alteration to the night-time seascape character for the full 35-year operational period of the development. This change is not merely a temporary or reversible effect; rather, it signifies a lasting transformation that, in policy terms, confirms the seascape's suitability for wind farm use. Consequently, consenting to this development entails accepting this enduring impact on the night-time seascape environment.

The applicant's assessment of the proposed development's effects on landscape and seascape interests fails to align consistently with its stated methodology, undermining the credibility of its conclusions regarding the scale of these impacts. While certain effects are acknowledged, the mitigation measures proposed do not sufficiently address the requirements set out in the relevant policies. This shortfall is particularly significant given the protections afforded to nationally important landscapes and seascapes, where robust and demonstrable mitigation is essential to meet policy objectives.

These deficiencies result in clear non-compliance with National Planning Framework 4 (NPF4) policies 4(c) and 4(d), 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan, all of which safeguard key landscape and seascape interests. The absence of a thorough demonstration that the proposal meets these policy requirements calls into question its suitability and merits refusal on the grounds of insufficient mitigation and policy non-conformity.

1.1.11 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment fails to demonstrate compliance with the required methodology for evaluating impacts on the setting of historic assets, thereby undermining the reliability of its conclusions regarding heritage harm. Although the applicant adopts Historic Environment Scotland's established methodology—developed through consultation and requiring a specific evaluative step to determine whether changes affect the contribution setting makes to cultural significance and whether the integrity of setting is retained—the published Methodological Audit identifies a critical omission. The Audit, based solely on the applicant's Appendix 14.3, finds that while the operational assessment describes visual changes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it does not show how the integrity of setting has been assessed in line with the methodology's explicit requirement. Instead, the assessment concludes without evidencing this evaluative step, leaving the claimed retention of setting integrity unsubstantiated. This fundamental gap calls into question the robustness of the applicant's heritage impact conclusions.

The applicant's baseline assessment recognises that the cultural significance of the heritage assets in question arises from a range of interrelated qualities. These include elements such as pilgrimage, arrival by sea, and movement through a living cultural landscape. Furthermore, the significance is closely tied to the relationships

between monuments, spirituality, and the surrounding landscape and seascape, which are primarily experienced dynamically through movement rather than from fixed viewpoints.

Notwithstanding this acknowledgement, Historic Environment Scotland's consultation responses, as recorded within the application documentation, have emphasised the need for additional viewpoints to be incorporated. This request reflects a concern that the current assessment may not fully capture the broader experiential and cultural landscape qualities that contribute to the significance of the heritage assets. Without such additional viewpoints, the assessment risks presenting an incomplete understanding of how these assets are perceived and valued within their wider context.

Given the importance of these broader cultural and experiential factors, it is essential that the assessment fully represents the dynamic nature of the heritage setting. Addressing Historic Environment Scotland's concerns by incorporating further viewpoints would ensure a more robust and comprehensive understanding of the heritage impacts, thereby supporting a more informed decision-making process.

The heritage impact conclusions rely significantly on the landscape assessment, as established in the applicant's evidence. It has been demonstrated that where landscape effects have been understated, this understatement directly affects the reliability of the heritage conclusions that are founded upon them. Consequently, any deficiencies or minimisation within the landscape assessment inherently undermine the credibility of the heritage impact findings. This interdependency calls into question the robustness of the overall heritage evaluation presented.

The application fails to comply with essential policy requirements safeguarding heritage assets, rendering it unacceptable. Specifically, it engages National Planning Framework 4 (NPF4) Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) related to the setting of heritage sites, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Despite these clear policy frameworks, the applicant has not demonstrated that the cultural significance of internationally and nationally important heritage assets, nor their settings, will be protected. Crucially, the Scottish Ministers have not been provided with the necessary assessment to support such a conclusion. In the absence of this evidence, the application cannot be considered to meet the requisite standards for heritage protection.

1.1.12 Effects on Island Communities, Tourism and the Local Economy

The applicant's own baseline assessments confirm that the island communities affected by the proposed development rely exceptionally heavily on visitor numbers, with those visitors being attracted primarily by the very qualities identified as landscape, seascape, cultural heritage, tranquillity and remoteness. These attributes are not peripheral to the local economy but form its core appeal; visitors seek out these distinctive characteristics, which define the islands' unique sense of place and underpin their tourism sector. This sector, in turn, sustains a wide range of local services, supports employment, and contributes directly to the social fabric and economic resilience of the communities. Any alteration or degradation of these

qualities would therefore have a direct and deleterious impact on the fundamental economic base upon which the islands depend.

Given this intrinsic link, the proposal's potential to diminish landscape, seascape, cultural heritage, tranquillity or remoteness threatens not only the immediate visitor experience but also the longer-term viability of the islands as sustainable communities. A reduction in visitor appeal would likely precipitate a decline in tourism revenue, undermining local businesses and services that are vital to residents' quality of life. This, in turn, could lead to population decline as economic opportunities diminish and community viability is compromised. The evidence thus establishes a clear and significant risk that the proposal would impact adversely on the essential qualities attracting visitors and, through that pathway, imperil the economic and social sustainability of the island communities.

The applicant's socio-economic assessment notably prioritises detailed analysis of port communities while neglecting a comparable place-based evaluation of the island communities directly facing the proposed development. Although their consultants recognised habitability as a potentially significant pathway for impacts on these islands, no subsequent assessment was undertaken to determine how the proposal might affect their habitability. This omission undermines confidence in the mitigation measures proposed, as these are predicated on an incomplete understanding of local sensitivities.

Island economies differ fundamentally from regional averages, being heavily concentrated in sectors that depend on the very qualities attracting visitors. Such reliance does not diminish their vulnerability; rather, it intensifies their exposure to any adverse changes. The applicant's conclusion that these communities exhibit low sensitivity to tourism effects, derived without specific place-based analysis, cannot be regarded as evidence-based but instead represents an unsubstantiated assumption. This calls into question the adequacy of the assessment's methodology and its capacity to inform appropriate mitigation.

Given these concerns, the socio-economic impacts on island communities require a more rigorous and locally focused evaluation. Without this, the assessment risks underestimating the true extent of potential harm and fails to provide a robust foundation for effective mitigation strategies. It is therefore essential that further, detailed place-specific analysis be undertaken to ensure that the unique vulnerabilities of island communities are properly understood and addressed.

The proposal fails to meet the necessary planning and statutory requirements for assessing and protecting island communities, resulting in a significant shortfall in compliance with established policies and duties. According to GEN 19 and paragraph 4.81 of the National Marine Plan, decision-making must be grounded in robust socio-economic evidence and adopt a precautionary approach where evidence is incomplete. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 mandate that the interests of island communities are thoroughly assessed and given due weight through meaningful engagement from the earliest stages through to the conclusion of the process. Despite recognising the particular scrutiny required for island communities, the applicant has not conducted the necessary assessment to understand the proposal's effects on these populations.

Consequently, there is no demonstrated compatibility with the sustainability of island communities, nor is there evidence that the statutory duties owed to these communities have been fulfilled. In summary, the proposal does not comply with key policy and statutory frameworks aimed at safeguarding island communities, and as such, it falls short of the standards required for approval.

1.1.13 Ecology, Biodiversity and Habitats Regulations

The applicant's evidence confirms that Priority Marine Features and Annex I habitats are present within the development area, with surrounding waters supporting seabirds, marine mammals, and basking sharks. This ecological baseline establishes the site's significant environmental sensitivity. Given the scale and longevity of the proposed development—encompassing construction, operation, and decommissioning activities over several decades—there is a clear potential for substantial adverse effects on these protected species and habitats. Such impacts warrant thorough consideration to ensure that the ecological integrity of this nationally important marine environment is not compromised.

The applicant's submission includes both a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared in instances where adverse effects on the integrity of a protected site cannot be definitively ruled out. Their presence within the application therefore signifies a recognition by the applicant of potential harmful impacts on this designated area. Importantly, the submission of such documents indicates that the applicant acknowledges the possibility that Scottish Ministers may ultimately reach a different conclusion regarding the likelihood or extent of adverse effects than the applicant's own assessment suggests. In essence, while the applicant proposes measures intended to mitigate and compensate for any potential harm, the existence of these documents highlights an underlying uncertainty about whether such adverse effects can be fully avoided. Consequently, the application must be considered in light of this acknowledgment, with careful scrutiny given to the adequacy of the proposed compensation measures should derogation be deemed necessary.

Mitigation, compensation proposals, and future monitoring measures, while important considerations, do not alone satisfy the stringent legal requirements under the Habitats Regulations for granting consent to developments affecting protected habitats and species. The competent authority must be satisfied, beyond reasonable scientific doubt, that the proposal will not adversely affect the integrity of the protected site unless the strict derogation tests are fulfilled. This high evidential standard places the burden squarely on the applicant to demonstrate compliance, as partial or proposed measures cannot substitute for definitive proof. This legal framework is further reinforced by GEN 9 and GEN 13 of the National Marine Plan and Policies 3, 4(b), 4(e), and 4(f) of NPF4, which collectively underscore the imperative for rigorous assessment and certainty prior to consent. Consequently, any planning decision must reflect this exacting threshold, ensuring that the statutory tests are met unequivocally before development proceeds.

The applicant has not demonstrated that the statutory tests required to protect internationally important habitats and species can be satisfied. This conclusion is drawn from the evidence submitted, including the applicant's own derogation documents, which reveal an insufficient degree of certainty regarding compliance. Without clear assurance that these legal protections are upheld, the application fails to meet the necessary statutory criteria, thereby undermining the justification for granting consent.

1.1.14 Cumulative and In-Combination Effects

There is significant uncertainty arising from the current approach to assessing the project, as only a portion is presently before the Scottish Ministers. Crucially, the export cable corridor and the onshore transmission works—integral components without which the wind farm cannot operate—are deferred to subsequent applications. Consequently, the comprehensive effects of the entire project are never evaluated together. Instead, key elements are left to be considered through later consenting processes after the principal decision has been made. This fragmented approach conflicts with established legal principles, notably affirmed by the courts in Raeshaw Farms, which require that a project be assessed in its entirety rather than being artificially divided into smaller parts whose individual impacts may appear less significant. Therefore, the current assessment methodology is legally and procedurally flawed, undermining the ability to conduct a thorough and coherent evaluation of the project's overall effects.

The cumulative impact assessment presented in the Environmental Impact Assessment is fundamentally unreliable due to flawed baseline assessments. Specifically, the cumulative assessments rely on conclusions drawn from the underlying landscape, heritage, and socio-economic evaluations. As these foundational assessments understate the effects, the cumulative assessment consequently adopts a reduced baseline. This approach results in an underestimation of the combined effects of the proposed development alongside existing, consented, and foreseeable projects. Therefore, the true scale of cumulative impacts is obscured, undermining the accuracy and credibility of the overall environmental appraisal.

The assessment finds that the proposal fails to comply with the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations concerning project splitting. The applicant has not satisfactorily demonstrated that the cumulative and in-combination effects of the development have been reliably identified and assessed. Moreover, the effects of the project as a whole, including any deferred works, have not been adequately considered. It is therefore requested that the decision-making process explicitly addresses the treatment of these deferred works to ensure full compliance with relevant policies and regulatory obligations. In conclusion, without this comprehensive assessment, the proposal does not meet the necessary planning and environmental standards and should not be approved in its current form.

1.1.15 Public Engagement, Site Selection and Environmental Information

The consultation process for this application has been markedly deficient in facilitating effective public participation, a shortfall that directly undermines the legitimacy of the site-selection process. The application itself comprises many thousands of pages of technical material, demanding considerable time and expertise to review. However, the consultation period was scheduled during the busiest months of the year for island communities, coinciding with the continuous work of residents throughout the visitor season. This timing severely limited the availability of specialist advice and constrained the capacity of those affected to engage meaningfully. In contrast, the applicant has had years to prepare, with substantial professional and financial resources at their disposal, creating a significant imbalance in the ability to participate fully and fairly.

The National Marine Plan's policy GEN 18, alongside the principles of effective public participation enshrined in the Aarhus Convention, mandates that affected parties be afforded a realistic opportunity to influence decisions of such magnitude. The conditions under which the local communities were required to respond fall short of this essential standard. This failure to ensure adequate participation not only diminishes the quality and fairness of the decision-making process but also calls into question the weight that Scottish Ministers can legitimately place on the site-selection process. It is therefore imperative that Ministers give careful consideration to these representational concerns when evaluating the application.

The Environmental Impact Assessment (EIA) submitted in support of the application fails to provide sufficient environmental information to enable Scottish Ministers to make a fully informed decision. While the assessment is extensive in scope, it is not the breadth but the adequacy of the evidence that is decisive. The application identifies potential significant effects across multiple topics but either does not investigate these effects comprehensively or relies on methodologies that do not justify the conclusions drawn. For example, the landscape assessment's outcomes follow a distance-based pattern not supported by its own stated methodology; the heritage assessment does not adequately apply its integrity test; and the socio-economic assessment lacks place-specific analysis pertinent to the affected islands. Such deficiencies undermine the reliability of the mitigation measures proposed and their capacity to address environmental concerns effectively.

Furthermore, the application depends in part on future assessments, post-consent plans, ongoing monitoring, and additional approvals to manage impacts. However, these commitments do not satisfy the requirements of the EIA Regulations, which mandate that likely significant effects be clearly understood at the point of decision. The Scottish Ministers must base their determination solely on the evidence before them, without presuming that outstanding issues will be resolved later. The applicant has not demonstrated that the environmental information submitted meets this essential standard, thereby rendering the EIA insufficient for decision-making purposes.

1.1.16 Effects on Local Area

The applicant's environmental and heritage impact assessment fails to adequately mitigate or even fully recognise the significant effects on the island communities of Islay, Colonsay, and Oronsay, particularly when compared to the scale and proximity

of the proposed development. Although mitigation measures are outlined for certain ecological features, such as the seabird populations of the North Colonsay and Western Cliffs Special Protection Area, these do not extend to a comprehensive evaluation of the broader socio-economic and cultural impacts on these islands. The development area, encompassing 448 square kilometres, lies immediately north-west of Islay and west of Colonsay, yet the application primarily considers Islay as a potential project site rather than as a discrete community facing the nearest edge of the development. This approach neglects the place-based assessment necessary to understand the development's direct effects on Islay's Atlantic-facing communities, their economy, and their way of life. Consequently, the application's mitigation strategy is limited and does not address the full extent of potential harm.

Moreover, for Colonsay and Oronsay, the application acknowledges the presence of internationally protected seabird populations and proposes derogation and compensation plans related to the adjacent Special Protection Area. However, the assessment inadequately addresses the broader implications for the islands' seaward outlook, which is integral to daily life and community identity. Of particular concern is Oronsay Priory, a scheduled monument of national importance, situated within the affected community area. The heritage assessment's shortcomings, especially regarding the preservation of the monument's open maritime setting, remain unaddressed, undermining the reliability of the impact evaluation. Taken together, these deficiencies reveal a fundamental underassessment of the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, which calls into question the robustness and completeness of the applicant's environmental and heritage impact appraisal.

While the applicant's assessment acknowledges certain visual and community impacts on Iona, it nonetheless underestimates their scale and significance, particularly when compared to the mitigation measures proposed. The Coastal Character assessment attributes a High sensitivity to the Sound of Iona, noting its direct orientation towards the development and extensive visibility across a large geographical extent. The turbines would be visible over approximately 21 kilometres, spanning around 39 degrees of the horizon, producing an effect described as Moderate and Significant. Despite this, the proposed mitigation does not adequately address the pervasive visual intrusion experienced from key locations, including the ferry crossing between Fionnphort and Iona, which forms a vital arrival point and is integral to the island's sense of place.

The West Coast of Iona is similarly assessed as highly sensitive with widespread visibility, and the applicant accepts that significant effects will be experienced by residents and visitors across much of the island, including at Dùn Ì, its highest point. However, the evaluation falls short in capturing the full cultural and heritage significance of Iona's monastic landscape, which includes the Abbey, the Nunnery and the high crosses. This heritage is of international importance, with its significance intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape, as identified in the applicant's own baseline studies. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself, yet notably, no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving a critical gap in the assessment of visual impact on this internationally important heritage setting.

Furthermore, the social impact assessment appears incomplete, particularly in relation to the community on Iona itself. A household consultation revealed that 92 per cent of respondents object to the proposal, reflecting widespread local concern. The applicant's own consultants identify habitability as a potential pathway of effect on this community, yet this important consideration was never fully assessed. To contextualise the scale of the visual impact, the largest turbines would surpass the height of Ben Hynish on Tiree, a well-known landmark standing at 141 metres and visible from Iona at approximately 33 kilometres; the turbines would be approximately 194 metres tall and at roughly two-thirds of that distance. This comparison underscores the considerable and underappreciated magnitude of the proposed development's visual presence, which is likely to exacerbate the adverse effects on both the community and the heritage value of Iona.

The applicant's assessment acknowledges significant effects on key areas of Mull and the Ross of Mull, including the Ross of Mull South coastal area, where high sensitivity is identified at distances of approximately 22 to 24 kilometres, with a medium magnitude of impact. Notably, significant effects are accepted at Erraid and on the Core Paths of the Ross, as well as at Fionnphort, which serves as the principal gateway to Iona and the embarkation point for visitors. This community is directly connected to the flow of tourists, yet despite recognising the significance of these effects, the assessment does not extend to a thorough place-based evaluation of the impacts on these tourism-dependent communities. Similarly, across Mull, significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area are accepted. The Loch na Keal National Scenic Area, covering Mull's western waters and islands, is assessed as highly sensitive at viewing distances of approximately 21 to 33 kilometres; however, the magnitude of impact is restricted to medium, a classification that may understate the true extent of potential harm to this nationally important landscape.

Furthermore, the applicant's reliance on distance-based reasoning is exemplified by the treatment of the Wilderness and Gribun Rocks coastal area. Here, the assessment concludes that the scale of change is small due to viewing distances exceeding 30 kilometres, an approach that oversimplifies the visual and experiential effects on these sensitive coastal environments. This methodology overlooks the qualitative aspects of landscape character and the cumulative impact on communities whose economies are intimately tied to the Atlantic seascape. Mull's west-facing tourism economy, including wildlife boat operations and the accommodation sector of its western townships, depends on the unspoiled nature of these seascapes. The proposed development would industrialise this environment, yet none of these communities has been afforded a detailed, location-specific assessment. This gap in the applicant's evaluation undermines confidence that the full extent of visual, economic, and community impacts has been adequately considered, leaving significant concerns unaddressed.

The applicant's assessment of the impacts on wider seaboard designated landscapes and island communities appears to understate the significance of effects, particularly when considering the scale of potential mitigation compared to the inherent qualities of these areas. For example, while the applicant acknowledges the panoramic maritime qualities of Staffa, located approximately 35 kilometres from the development area and within the Loch na Keal National Scenic Area, it concludes

that the scale of change there would be small and the effect not significant. This conclusion is reached despite Staffa lying beyond the approximate 30 kilometre distance to which NatureScot advised the assessment of effects on National Scenic Area qualities should extend, suggesting that the assessment may not fully account for the broader seascape impact.

Similarly, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is described as having high sensitivity within a range of approximately 28 to 32 kilometres from the development, yet the applicant attributes only a medium to low magnitude of effect. This moderation is explained by distance, apparent scale, and retained landforms; however, such an approach risks undervaluing the fundamental qualities that underpin Jura's designation. The same rationale is applied to the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres from the site, where the applicant's assessment likewise limits the magnitude of effect without thoroughly addressing the cumulative impacts on these sensitive seascapes.

Of particular concern is the omission of any specific assessment of Ulva, a community-owned island within the Loch na Keal National Scenic Area that shares fully in the effects on that designated landscape. Ulva is a small, re-establishing community whose recovery depends on the unspoilt qualities of its setting and surrounding seascape. The absence of dedicated consideration for Ulva's unique social and environmental context undermines the protection of its natural and cultural qualities. Overall, the applicant's approach tends to underestimate significant effects on both designated landscapes and vulnerable island communities, thereby weakening the safeguard of their important attributes.

The applicant's assessment concludes that the South Tiree coastal area, situated approximately 35 kilometres from the proposed development, exhibits a High sensitivity yet is attributed only a Low magnitude of change. This evaluation leads to a practical consequence whereby the impact upon Tiree's landscape character is materially underestimated, compromising the reliability of the overall effects assessment. The designation of Low magnitude fails to reflect the scale and prominence of the development as perceived from this sensitive receptor.

Tiree is an exceptionally low-lying island characterised by an open oceanic horizon and a landscape defined primarily by the dominance of sea and sky. Its highest elevation, Ben Hynish, rises to merely 141 metres, which emphasises the island's distinctive flat and expansive character. The introduction of turbines reaching up to 335 metres in height would constitute vertical elements of unprecedented scale within this seascape. Such structures would significantly alter the visual and experiential qualities that define Tiree's landscape, yet the assessment's Low magnitude rating does not adequately acknowledge this fundamental alteration.

In light of these considerations, the applicant's evaluation significantly understates the magnitude of change and its impact on Tiree's sensitive and distinctive landscape character. This understatement results in an unreliable appraisal of effects that fails to properly inform decision-making regarding the acceptability of the development's landscape and visual impacts. Accordingly, the assessment should

be revisited to ensure a more accurate and proportionate recognition of the effects upon Tiree's unique seascape.

The practical consequence of the applicant's failure to assess the effects on certain mainland and island communities is a significant omission that undermines the overall robustness of the environmental and seascape impact evaluation. Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the waters of the proposed development from the east. The finely balanced nature of Gigha's community and economy means that any visual or environmental impacts could have disproportionately adverse effects. Yet, these have not been examined, leaving a critical gap in understanding the full scope of potential harm. Similarly, Ardnamurchan Point—the most westerly point on the British mainland—offers panoramic views along the Hebridean seaboard that are a key attraction for visitors. These seaward panoramas represent exactly the types of receptors that the applicant's distance-based moderation approach seeks to diminish, resulting in a likely underestimation of visual and experiential impacts in this area.

Further along the west coast of Kintyre, a chain of communities rely on the open Atlantic seaboard views towards Islay, Jura, and the surrounding waters, which define their local character and sustain their visitor economies. This is not a unique situation; the Treshnish Isles and other small islands, as well as mainland coasts with views towards the development site, occupy a similar position in terms of their visual and economic relationship with the seascape. The omission of these communities and their reliance on the seascape from the assessment compromises the comprehensiveness and accuracy of the applicant's evaluation. Without this inclusion, the potential cumulative and indirect effects on these important receptors remain unquantified, raising concerns about the adequacy of mitigation measures and the sustainability of local economies dependent on seascape quality.

The applicant's reliance on a distance-based approach to assessing environmental effects results in a systematic moderation and discounting of impacts beyond approximately 20 kilometres. This methodology directly leads to the practical consequence that significant effects on highly sensitive receptors located beyond this arbitrary boundary are understated. Consequently, the communities residing in these areas have not been subject to detailed, place-specific assessment, leaving their exposure to adverse effects effectively unrecognised in the environmental impact evaluation.

This approach is exemplified by the pattern observed in the applicant's assessment, where any encounter with sensitive receptors beyond the 20-kilometre threshold is met with an automatic reduction in the magnitude of change and a corresponding downgrading of the overall effect. Such moderation is not justified by the evidence and results in the failure to capture the true scale of environmental impacts on these distant yet vulnerable communities. The absence of a tailored, place-based evaluation means that the assessment lacks the nuance required to understand and mitigate the specific consequences experienced by those living outside the immediate vicinity.

In light of this, the environmental impact assessment as presented is fundamentally compromised. The systematic underestimation of effects beyond 20 kilometres undermines the integrity and comprehensiveness of the assessment process, thereby diminishing confidence in its conclusions. For the assessment to be robust and credible, it must incorporate a more nuanced approach that recognises and thoroughly evaluates significant effects on sensitive receptors irrespective of their distance from the development site.

1.1.17 Personal Observations

In addition to the planning matters above, I am personally concerned because: The areas affected are ones we like to visit, because of their natural beauty. The delicate eco systems will be damaged if these proposals are allowed to go through

Based on my own local knowledge, I also wish to highlight that: It sounds as though all the considerations of wildlife, landscape and community are being ignored by these proposals, all need to given a lot greater respect and consideration

Finally, I would also ask the Scottish Ministers to consider: The Highlands are constantly being exploited and the needs of their people ignored. How would the ministers like this proposal, and similar ones, to be happening and affecting their communities, view and local nature?

1.1.18 Summary

The proposal before the Scottish Ministers fails to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant’s own assessment acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal area. However, independent analyses of the applicant’s documentation reveal that these impacts have been underestimated. Crucially, the necessary heritage assessment has not been completed, and although the effects on the island communities affected by the development were identified, no evaluation of these impacts has been undertaken. Furthermore, the ecological requirements have not been demonstrated as achievable. It is also important to note that only a portion of the overall project is currently under consideration by the Scottish Ministers.

In light of these deficiencies, I urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm proposal and to reject the associated marine licence application. Should the Ministers decide against refusal, I request that they require the submission of additional environmental information and enhanced visualisations of the proposal. Moreover, I recommend that determination of the applications be deferred until after a public inquiry has taken place, thereby allowing thorough examination of the concerns raised in this objection. Regardless of the outcome, I ask that the Scottish Ministers explicitly address and provide clear reasoning on the effects of the development on cultural heritage and the impacted island communities within their decision statement.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 403
Dear Sir/Madam,

I hereby register a formal objection to the MachairWind Offshore Wind Farm proposals, submitted under application numbers 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval for an offshore wind energy development with an installed capacity of approximately 2 GW. The project envisages the installation of between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a designated Windfarm Development Area that spans roughly 448 square kilometres of marine environment. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from the island of Iona and in close proximity to the southern Hebrides' islands and coastal communities.

The following submission articulates the grounds for objection based on planning and environmental considerations, referencing the statutory and policy frameworks governing the determination of these applications. It is important to emphasise that the onus of proof rests firmly on the applicant to demonstrate, with robust and adequate evidence, that all relevant legal and policy tests are met. Objectors are not required to provide evidence disproving the proposals. Upon examination, it is evident that the applicant has failed to satisfy this evidential burden. Consequently, the proposals do not comply with the applicable tests and therefore consent should be withheld. I request that this letter be formally recorded as an objection, that I be registered accordingly, and that I receive notification of the decision reached on these applications.

1.1.19 Seascape, Landscape and Visual Effects

The applicant's written methodology, as set out in Appendix 16.1, does not specify any distance threshold beyond which major effects cease. However, an independently prepared Evidence Note, which relies entirely on the applicant's Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams. This pattern demonstrates that no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its sensitivity or the extent of visibility. Furthermore, the applicant's own documents acknowledge the influence of distance in their judgements; for example, an assessment of a coastal area over 30 kilometres away explicitly states that, due to the viewing distance, the scale of change is considered small. The Landscape Character synthesis further categorises magnitude as High within approximately 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

This approach leads to a systematic moderation of magnitude at precisely the distances where the most sensitive designated landscapes are located. Consequently, the inputs to the protective tests are understated, undermining the reliability of the conclusions drawn. As a result, the effects on these sensitive receptors are not accurately described in the applicant's assessment, thereby compromising the information upon which Scottish Ministers are requested to base

their consent decision. It is therefore essential that the methodology be reconsidered to ensure that the scale of impact at all relevant distances is fully and transparently accounted for.

The visualisation materials submitted in support of the application cannot fully convey the true scale of the development as perceived by a viewer on site. This practical limitation arises because printed visualisations inherently lack the capacity to replicate the depth and spatial experience encountered in the field. Consequently, any assessment relying on these materials risks underrepresenting the visual impact experienced by observers.

Moreover, the wireline drawings included within the panoramic visualisations do not serve as independent corrections to this shortfall. Instead, they are technical renderings that share the same constraints as the photographic elements they accompany. As such, these wirelines cannot be relied upon to provide a more accurate or objective representation of the development's visual presence within the landscape.

In light of these acknowledged limitations, as set out in NatureScot's visualisation guidance adopted by the applicant, the visual evidence should be treated with caution. Decision-makers must recognise that the materials provide only an approximation of the on-site visual experience and should not be interpreted as definitive or comprehensive representations of the development's visual impact.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a currently unlit sea horizon, thereby permanently altering the character of the night-time seascape over its 35-year operational life. This change is not merely a temporal inconvenience; it represents a lasting transformation of the seascape's intrinsic qualities. Furthermore, the policy implications of consenting to such development extend beyond the finite operational period. Granting permission would signify a formal recognition that this particular seascape is appropriate for wind farm use, thereby setting a precedent with potentially enduring consequences for the character and perception of the area at night. In summary, the introduction of lighting effects would cause a substantive and lasting impact on the night-time seascape, and the decision to approve would carry significant policy weight regarding the future use and character of this seascape.

The proposal has resulted in effects that engage multiple critical policies, specifically NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. A detailed examination reveals that the applicant has failed to demonstrate that its conclusions regarding the scale of these effects align with its own established methodology. Moreover, there is an absence of evidence showing compliance with the policies designed to protect nationally important landscapes and seascapes. In light of this, the proposal does not meet the necessary requirements set out in the relevant planning policies safeguarding these valued environmental interests and should therefore be refused.

1.1.20 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of heritage impacts adheres to Historic Environment Scotland's established methodology, which rightly distinguishes between visual change and adverse impact on the setting of historic assets. This methodology emphasises the need to evaluate whether alterations affect the contribution that setting makes to cultural significance and to determine if the integrity of that setting is preserved. It explicitly recognises that visual alterations alone should not be equated with harm, thereby providing a nuanced framework for assessing heritage impacts.

However, a Methodological Audit, conducted independently from the applicant's Appendix 14.3, finds that while the operational assessment identifies relevant heritage attributes and describes visual changes such as visibility, distance, and screening, it fails to demonstrate the critical evaluative step required by the adopted methodology. The assessment does not show how the integrity of setting has been properly appraised against the criteria it accepts, merely concluding that it is adequately retained without substantiating this judgment. This omission undermines the reliability of the assessment's conclusions regarding heritage impacts and calls into question the robustness of the applicant's overall evaluation.

The applicant's assessment risks underrepresenting the true cultural significance of the heritage assets by focusing predominantly on fixed viewpoints rather than the broader experiential qualities integral to their value. Their own baseline acknowledges that the significance arises from a combination of factors including pilgrimage, arrival by sea, and movement through a living cultural landscape, as well as the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. These elements are inherently experienced dynamically, through movement, rather than from static observation points. Historic Environment Scotland has highlighted this limitation in their consultation responses recorded within the application, specifically requesting additional viewpoints to ensure these wider qualities are adequately captured. Without fully addressing these experiential and relational aspects, the assessment may fail to reflect the heritage assets' cultural significance in a comprehensive manner. Consequently, it is essential that the assessment methodology is expanded to incorporate these broader landscape and movement-based experiences to provide a more accurate and meaningful evaluation of heritage impacts.

The heritage impact conclusions rely substantially on the findings of the landscape assessment. However, as identified in the evidence, there is an understatement of landscape effects within that assessment. This understatement directly affects the heritage conclusions, causing them to inherit the same deficiencies. Consequently, the credibility of the heritage impact assessment is undermined by its dependence on a landscape analysis that does not fully capture the extent of landscape effects.

The practical consequence of the application's failure to adequately address heritage considerations is that it does not comply with essential policy requirements designed to safeguard important cultural assets. This deficiency directly undermines the acceptability of the proposal, as it leaves unresolved the potential harm to heritage sites of international and national significance. Without clear evidence that the cultural significance and settings of these assets will be protected, the proposal cannot be deemed consistent with the necessary standards for heritage conservation.

This issue engages several specific policies within the National Planning Framework 4 (NPF4), notably Policy 7(h) concerning scheduled monuments, as well as Policies 7(c) and 7(d) which address the setting of heritage assets. Additionally, the application must be considered in light of Policy GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan, all of which collectively establish a robust framework for protecting heritage in the planning process. The applicant's submission, however, fails to provide the required assessments or evidence demonstrating compliance with these policies.

Crucially, the Scottish Ministers are not presented with the necessary information to conclude that the cultural significance of these heritage assets and their settings would be preserved. This absence of a comprehensive assessment means the proposal does not meet the policy tests for heritage protection, thereby impeding the decision-making authority's ability to approve the application confidently. On this basis, the application falls short of meeting the statutory and policy obligations, leading to the conclusion that it should not be supported in its current form.

1.1.21 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development exhibit an exceptional dependence on visitors, who are principally drawn by the landscape, seascape, cultural heritage, tranquillity, and remoteness identified in the applicant's own baseline assessments. This reliance underscores the critical importance of these qualities as the foundation of the local economy.

Any alteration to these defining attributes would directly undermine the economic base of these island communities. Such an impact would cascade through local services and populations, threatening the long-term social and economic viability of these settlements. It is therefore imperative to recognise that the proposal poses a fundamental risk to the sustainability of these island communities.

The practical consequence of the applicant's flawed socio-economic assessment is a failure to properly identify and mitigate impacts on the island communities affected by the proposed development. The applicant's own consultants acknowledged that habitability could be a significant pathway for effects on these communities, yet no specific assessment of habitability was undertaken. Instead, the socio-economic analysis presented in Chapter 18 focuses predominantly on regional-level impacts and provides detailed consideration of port communities, while neglecting equivalent place-based scrutiny of the island communities themselves. Despite this omission, the assessment nonetheless concludes that the island communities are of low sensitivity to tourism effects, a conclusion that lacks substantiation.

This approach fundamentally misunderstands the nature of small island economies. Unlike broader regional averages, these economies are typically concentrated in sectors that are directly vulnerable to changes in the attributes that attract visitors. The dependence on visitor numbers does not mitigate sensitivity to tourism-related impacts; rather, it intensifies the vulnerability by deepening reliance on the very qualities that may be compromised by the development. Consequently, the assertion of low sensitivity for island communities, reached without any place-specific analysis, amounts to an unfounded assumption rather than an evidence-based conclusion.

Given these deficiencies, the applicant's socio-economic assessment cannot be relied upon to inform a sound planning decision. The absence of a robust, place-based evaluation of the island communities leaves a significant gap in understanding the potential adverse effects of the proposal. Without addressing this critical shortcoming, the assessment fails to provide an adequate basis for mitigation measures or to ensure that the unique social and economic characteristics of these communities are properly protected.

There remains considerable uncertainty as to whether the proposal complies with the requisite planning and statutory standards concerning island communities. National policy, notably GEN 19 and paragraph 4.81 of the National Marine Plan, mandates that decisions must be grounded in robust socio-economic evidence and adopt a precautionary approach in cases where such evidence is lacking. Furthermore, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 impose a clear obligation to assess and give due weight to the interests of island communities through meaningful engagement from the earliest stages to the final decision. The absence of comprehensive evidence undermines confidence in the proposal's compatibility with these policy requirements.

Critically, the applicant has acknowledged the need for particular scrutiny of island communities but has failed to undertake the necessary assessment to understand fully the effects upon them. There is no demonstration that the proposal supports sustainable island communities, nor that the statutory duties owed to these communities have been fulfilled. This failure to discharge statutory responsibilities in a meaningful manner is a material shortcoming that must weigh against the proposal's approval. Consequently, the proposal cannot be regarded as compliant with the established policy framework designed to protect and promote the interests of island communities.

1.1.22 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, as identified in the applicant's evidence. Additionally, the surrounding waters serve as habitats for seabirds, marine mammals, and basking sharks. This highlights the ecological importance and sensitivity of the site, given the presence of these protected species and habitats.

The proposed development would introduce extensive construction, operational, and decommissioning activities into this environmentally sensitive area over several decades. Such large-scale and prolonged disturbance carries a significant risk of adverse environmental effects on the Priority Marine Features and protected species present, necessitating careful consideration of potential impacts and mitigation measures.

The practical consequence of the applicant's submission of a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan is that it acknowledges the potential for adverse effects on the integrity of the North Colonsay and Western Cliffs Special Protection Area, particularly concerning the guillemot population. These documents are specifically prepared for circumstances where it cannot be definitively ruled out that the development would harm the protected site.

Their inclusion in the application therefore signals that the applicant recognises the possibility that the proposed development may have significant environmental impacts requiring mitigation.

Importantly, the submission of these derogation and compensation documents serves a procedural and substantive function within the planning process. It indicates that the applicant has sought to comply with the necessary legal and policy frameworks governing protected sites, by proposing measures intended to address and offset any potential harm. However, this does not represent a definitive conclusion on the absence of adverse effects. On the applicant's own approach, there remains scope for the Scottish Ministers to reach a differing view regarding the likelihood or extent of any impacts on site integrity, which may influence the ultimate determination of the application.

In light of this, while the submission of these documents demonstrates an awareness and preliminary attempt to manage environmental risks, it also underscores the unresolved nature of the assessment of effects on the protected guillemot population. The application must therefore be carefully scrutinised to ensure that any potential adverse effects are fully considered and that any proposed compensation measures are robust, proportionate, and deliverable. Only through such a thorough approach can appropriate protection of the Special Protection Area be secured in accordance with planning policy and statutory obligations.

Under the Habitats Regulations, consent for developments affecting protected habitats and species may only be granted where the competent authority has ascertained that the proposal will not adversely affect the integrity of the protected site, unless the stringent derogation tests are satisfied. This requirement demands that no reasonable scientific doubt remains regarding the absence of such adverse effects. The onus of proof lies squarely with the applicant, who must provide robust evidence to meet this high evidential standard. Importantly, proposals for mitigation, compensation, or future monitoring alone cannot substantiate compliance with the statutory tests, underscoring the necessity for conclusive scientific certainty before consent can lawfully be given.

These legal obligations engage not only the Habitats Regulations but also specific policies within the National Marine Plan, notably GEN 9 and GEN 13, as well as Policies 3, 4(b), 4(e), and 4(f) of NPF4. This comprehensive policy framework reinforces the critical importance of safeguarding protected sites and species through rigorous assessment processes. Any development proposal must therefore demonstrate unequivocally that it will not compromise protected site integrity in order to secure consent, reflecting the stringent protections embedded within both statutory and planning policy regimes.

The practical consequence of the applicant's failure to satisfy the statutory tests is that the protection of internationally important habitats and species cannot be assured, which fundamentally undermines the justification for granting consent. Without clear demonstration that these legal requirements are met, the risk of harm to designated ecological features remains unacceptably high.

The evidence submitted, including the applicant's own derogation documents, reveals significant uncertainty regarding compliance with the necessary statutory criteria. This uncertainty indicates that the applicant has not provided sufficient assurance that the proposed development will avoid adverse impacts on protected habitats and species of international importance.

Given the applicant's inability to meet the statutory tests, it is clear that the application does not fulfil the legal obligations designed to safeguard critical ecological assets. Consequently, the case for granting consent is not made, and the application should be refused to ensure the continued protection of these internationally significant environmental features.

1.1.23 Cumulative and In-Combination Effects

The current approach to assessing the project is fundamentally flawed because it only considers a portion of the development before the Scottish Ministers, while deferring critical components such as the export cable corridor and the onshore transmission works to later applications. These deferred elements are essential for the operation of the wind farm, yet their impacts are not evaluated alongside the principal works. This fragmented assessment results in the effects of the entire project never being examined collectively. Such piecemeal consideration undermines the integrity of the planning process and conflicts with established legal principles. Notably, the courts in Raeshaw Farms have affirmed that a project must be assessed in its entirety rather than being artificially divided into smaller parts to downplay the overall impact. Consequently, the current method of separating key elements into subsequent consenting processes after the main decision has been made is contrary to this principle. In summary, the incomplete project assessment arising from deferred elements is both legally and procedurally unsound, preventing a comprehensive evaluation of the project's full effects.

The mitigation measures proposed rely heavily on the cumulative impact assessment, which in turn is founded upon baseline evaluations contained within the Environmental Impact Assessment. However, these baseline assessments for landscape, heritage, and socio-economic factors have been demonstrated to understate the extent of potential effects. Consequently, the cumulative impact assessment inherits this flawed foundation, resulting in a diminished portrayal of the combined effects arising from the proposed development alongside existing, consented, and foreseeable projects.

This reliance on an understated baseline undermines the reliability of the cumulative assessment, as the starting point fails to accurately capture the true magnitude of existing and potential impacts. Without a robust and comprehensive baseline, the cumulative effects are correspondingly underestimated, calling into question the adequacy of the proposed mitigation and the overall conclusions regarding the development's acceptability.

The applicant's submission fails to demonstrate that the cumulative and in-combination effects of the proposal have been reliably identified and assessed, contrary to the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e). This shortcoming undermines the ability

to fully understand the quantified environmental impact of the project and any associated deferred works.

Moreover, the approach taken does not comply with the Environmental Impact Assessment Regulations concerning project splitting. By not addressing the project as a whole, including all deferred components, the assessment omits crucial considerations necessary for an informed decision. This omission compromises the integrity of the environmental evaluation and the planning process.

In light of these deficiencies, it is imperative that the decision-making process explicitly addresses the treatment of deferred works to ensure compliance with relevant policy and regulatory frameworks. Without this, approval would be premature and inconsistent with statutory requirements. Therefore, I respectfully request that the application be refused until such comprehensive assessment is satisfactorily provided.

1.1.24 Public Engagement, Site Selection and Environmental Information

The applicant requests that Scottish Ministers place significant weight on the site-selection process, thereby rendering the quality of public participation in that process directly relevant. However, deficiencies in public involvement at both the plan and site-selection stages have persisted into the application phase. The application itself comprises many thousands of pages of technical material, yet the consultation period coincided with the busiest months for island communities, when residents are engaged continuously throughout the visitor season and specialist advice is least accessible. In contrast, the applicant has had years and substantial professional and financial resources to prepare its case.

GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, mandates that those affected by decisions of this magnitude must have a realistic opportunity to participate. The conditions under which the affected communities have been required to respond do not meet this standard. It is therefore essential that Ministers take this shortfall firmly into account when considering the representations made, as the legitimacy of the site-selection process is undermined by these deficiencies in consultation timing and public participation.

1.1.25 Effects on Local Area

The applicant’s assessment identifies Islay and Colonsay as the closest islands to the proposed development area, which lies immediately north-west of Islay and west of Colonsay. However, the application predominantly considers Islay through the perspective of its potential role as a direct project location, rather than as an affected island community in its own right. This approach overlooks the fact that Islay’s Atlantic-facing communities confront the nearest edge of a substantial 448 square kilometre development area. Despite this proximity, the assessment fails to provide any place-based evaluation of the development’s effects on Islay’s setting, economy, or community life. This omission undermines the reliability of the environmental and heritage impact evaluation as it neglects the lived experience and socio-economic dynamics of these communities directly adjacent to the project.

For Colonsay and Oronsay, the situation is similarly inadequately addressed. The seaward outlook, which fundamentally shapes daily life on these islands, faces the development array directly. Notably, the North Colonsay and Western Cliffs Special Protection Area, which forms part of Colonsay's coastline, is the subject of the applicant's derogation case and compensation plan. This indicates an explicit recognition within the application that harm to the internationally protected seabird population of these cliffs cannot be excluded. Additionally, Oronsay Priory, a scheduled monument of national importance, lies within this community's area. The deficiencies previously identified in the heritage assessment apply with equal force to the treatment of the Priory's open maritime setting. Collectively, these factors illustrate that the applicant's assessment underestimates the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby weakening the overall robustness of the environmental and heritage impact evaluation.

The applicant's Coastal Character assessment recognises the Sound of Iona as an area of high sensitivity, noting its direct orientation towards the proposed development, extensive visibility, and a large geographical extent of change. The assessment identifies effects on the ferry crossing between Fionnphort and Iona, with an overall effect described as moderate and significant across approximately 21 kilometres, where turbines would span around 39 degrees of the horizon. Similarly, the West Coast of Iona is acknowledged as highly sensitive with widespread visibility, and the applicant concedes significant effects upon residents and visitors throughout much of the island, including at Dùn Ì, Iona's highest point.

However, the applicant's evaluation appears to underestimate the scale and significance of these impacts, particularly regarding the island's internationally important monastic heritage. The baseline acknowledges the significance of pilgrimage, arrival by sea, and movement through the landscape, yet Historic Environment Scotland's request for additional viewpoints—including from the ferry crossing—has not been fully addressed. Notably, no visualisation has been provided from elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, a key vantage point integral to appreciating the heritage context.

Community concerns further underscore the inadequacy of the assessment. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet the applicant's own consultants identified habitability as a potential pathway of effect without subsequently undertaking an assessment of this impact. The scale of the turbines is also understated; for instance, Ben Hynish on Tiree—141 metres high and visible from Iona at approximately 33 kilometres—would be surpassed in height by the largest turbines by about 194 metres, despite the turbines being located at roughly two-thirds of that distance.

In summary, while the applicant recognises certain significant effects on Iona, the overall evaluation falls short in fully capturing the extent and depth of visual, community, and heritage impacts. This underestimation compromises the accuracy and reliability of the environmental and social impact appraisal for the island.

The applicant's assessment of visual and community impacts on Mull and Ross of Mull coastal areas notably underestimates the significance of effects despite

recognising some high sensitivities. While mitigation measures are acknowledged, they rely heavily on distance-based reasoning that inadequately addresses the experiential and economic consequences for local communities. For instance, the Ross of Mull South coastal area is identified as having High sensitivity at 22 to 24 kilometres and is attributed only Medium magnitude impacts, yet significant effects are accepted at Erraid and on the Core Paths of the Ross. Fionnphort, a key gateway to Iona and the primary embarkation point for visitors, is acknowledged to be significantly affected, yet no place-based assessment has been undertaken for this community most directly tied to visitor flows. Similarly, across Mull, significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area are accepted, and the Loch na Keal National Scenic Area, despite being of High sensitivity throughout at distances of approximately 21 to 33 kilometres, is assigned no more than Medium magnitude impacts. This approach is further exemplified in the treatment of the Wilderness and Gribun Rocks coastal area, where the applicant's conclusion of a small scale of change due solely to viewing distances over 30 kilometres illustrates a reliance on quantitative distance rather than qualitative experience. Crucially, Mull's west-facing tourism economy—including wildlife boat operations and accommodation providers—depends on the largely unindustrialised Atlantic seascape that the development would fundamentally alter, yet none of these vital communities has received a tailored, place-based impact assessment. This collective inadequacy in addressing the significant visual, economic, and community impacts on Mull and Ross of Mull's designated landscapes and tourism-dependent populations represents a fundamental shortcoming in the applicant's assessment.

The applicant's assessment of impacts on designated seaboard landscapes and island communities notably underestimates or omits significant effects, particularly when compared to the requirements for mitigation and consideration of natural and cultural qualities. For example, although Staffa lies approximately 35 kilometres from the development area—beyond the 30-kilometre range NatureScot recommended for assessing National Scenic Area (NSA) qualities—the applicant concludes that the scale of change there would be small and effects not significant. This conclusion stands despite the applicant's own recognition of Staffa's panoramic maritime qualities, which are integral to its status as one of Europe's most celebrated small islands. Similarly, the Jura NSA, situated around 28 to 32 kilometres away, is assigned a High sensitivity but only a Medium to Low magnitude of impact, justified by distance and retained landforms; yet this contradicts the fundamental basis of its designation, which emphasises the wild, undeveloped character of its Atlantic outlook. The Scarba, Lunga, and the Garvellachs NSA, at 35 to 40 kilometres distance, is treated with the same limited consideration, further evidencing an underestimation of potential effects.

Moreover, the assessment fails to address the specific circumstances of vulnerable island communities such as Ulva, located within the Loch na Keal NSA. Ulva is a community-owned island at the early stages of regeneration, reliant on the very qualities of setting and unspoilt seascape that the development threatens. No assessment has been made of the potential effects on this small, re-establishing community, despite its close connection to the designated landscape and the importance of preserving its natural and cultural environment for recovery. This omission undermines the protection intended for such communities and overlooks

the cumulative impact of changes on their sustainability. Taken together, these deficiencies in the applicant's assessment reveal a significant shortfall in recognising and mitigating effects on both wider designated landscapes and the island communities that depend on their intactness.

The applicant's assessment that the South Tiree coastal area, situated approximately 35 kilometres from the proposed development, would experience only a Low magnitude of change fails to acknowledge the practical consequences for the island's landscape character. Given the High sensitivity attributed to this receptor, this conclusion significantly understates the actual impact, leading to an unreliable evaluation of effects.

Tiree's landscape is uniquely defined by its exceptionally low-lying topography and the dominance of sea and sky. With its highest elevation at Ben Hynish reaching merely 141 metres, the island's character depends heavily on an uninterrupted open oceanic horizon. The introduction of turbines up to 335 metres tall would create vertical structures unprecedented in this seascape, fundamentally altering the visual experience and character of Tiree's environment.

This marked contrast between the island's natural landscape and the scale of the proposed turbines demonstrates that the assessment's Low magnitude rating is inappropriate. A more robust evaluation is necessary to accurately reflect the significance of the change and to ensure that the distinctive qualities of Tiree's landscape are properly considered in decision-making.

The applicant's assessment overlooks significant effects on several mainland and island communities that have direct visual and economic connections to the seascape in question. For example, Gigha, a community-owned island renowned as a national symbol of island regeneration, faces the development waters from the east; yet, no examination has been made of how these impacts might affect its delicate community balance and local economy. Similarly, the west coast of Kintyre comprises a series of communities whose identity and visitor economy are closely linked to the open Atlantic seaboard views towards Islay, Jura, and surrounding waters. These areas, along with the Treshnish Isles and other small islands and mainland coasts with views toward the development, have been excluded from any detailed consideration.

Furthermore, Ardnamurchan Point—the westernmost point of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors along the peninsula's length. Such seaward panoramas represent precisely the receptors that the applicant's distance-based moderation approach seeks to diminish, thereby undermining the robustness of the visual impact assessment. By failing to address these key receptors, the assessment compromises its comprehensiveness and risks underestimating the potential adverse effects on communities whose economies and cultural identities depend on the quality of their seascape environment.

The applicant's environmental impact assessment employs a distance-based methodology that systematically moderates the magnitude of change and discounts the effects on highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a significant underestimation of impacts, as it applies a

generalized attenuation without accounting for the specific characteristics or vulnerabilities of the affected receptors. Consequently, the communities residing in these more distant locations have not been subjected to any detailed, place-based assessment, leaving a critical gap in the understanding of potential adverse effects.

This methodological limitation undermines the overall integrity and completeness of the environmental impact assessment. By failing to recognise and appropriately evaluate significant effects beyond the arbitrary 20-kilometre threshold, the applicant's approach neglects the nuanced realities of landscape sensitivity and community experience. Such systematic discounting risks the marginalisation of affected populations and compromises the robustness of environmental decision-making processes. It is therefore essential that assessments adopt a more nuanced and receptor-specific approach to accurately capture and address the full extent of environmental impacts.

1.1.26 Further Comments

My concerns are for the community and environment. A unique area of Scotland will be irrevocably damaged and lost, as well as catastrophic changes to avian and sealife populations and habitats.

1.1.27 Summary

The proposal for the MachairWind Offshore Wind Farm fails to meet the requirements set out in the relevant statutory and policy frameworks governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal region. However, independent analysis of the submitted documents reveals that these impacts have been understated. Crucially, the necessary heritage assessment has not been completed, and while the effects on island communities were identified, they have never been properly evaluated. Additionally, the ecological criteria required to justify the development have not been demonstrated as achievable. It is also pertinent to note that only a portion of the project is currently before the Scottish Ministers for consideration.

Given these substantial shortcomings, it is respectfully submitted that consent for the MachairWind Offshore Wind Farm, along with the associated marine licence, should be refused. Should the Scottish Ministers be inclined not to refuse consent outright, it is urged that they require the submission of further environmental information and enhanced visualisation materials. Moreover, it is requested that the applications should only be determined following a public inquiry, enabling a thorough examination of all matters raised in this objection. Regardless of the outcome, it is essential that the Ministers provide explicit and reasoned conclusions relating to the effects on cultural heritage and the impacted island communities within their decision.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 404
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, associated with application 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), concern the development of an offshore wind facility with a capacity of approximately 2 GW. The project envisions between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a designated Windfarm Development Area encompassing around 448 square kilometres of marine space northwest of Islay and west of Colonsay. The site lies approximately 21 kilometres from Iona and is in proximity to the islands and coastal communities of the southern Hebrides.

This objection is grounded on planning and environmental considerations, assessed against the relevant statutory and policy frameworks governing such developments. It is important to recognise that the evidential burden lies firmly with the applicant, who must convincingly demonstrate compliance with all applicable tests and requirements. Opponents to the scheme, including myself, are not obliged to establish the contrary. Upon careful examination of the evidence presented, it is clear that the applicant has failed to meet this burden. Consequently, the applications should be refused consent.

I request that this letter be formally registered as an objection and that I be informed of the final decision regarding these applications.

1.1.28 Seascape, Landscape and Visual Effects

The introduction of aviation and navigation lighting associated with the proposed development would permanently alter the night-time character of the currently unlit sea horizon for the entire 35-year operational period. This change is not merely a temporary effect limited to the lifespan of the development; rather, consenting to this proposal effectively acknowledges that the seascape is appropriate for wind farm use, with all attendant visual and environmental implications. Such a decision sets a precedent for the acceptability of lighting impacts in this sensitive seascape, fundamentally changing its character in a manner that should be carefully weighed against relevant policy considerations.

The proposal fails to comply with the requirements of key planning policies designed to safeguard landscape and seascape interests. Specifically, the effects identified engage NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. Despite recognising these effects, the applicant has not demonstrated that its conclusions regarding their scale are consistent with its own assessment methodology. Furthermore, no evidence has been provided to show compliance with the policies protecting nationally important landscapes and seascapes. On this basis, it is clear that the proposal does not meet the necessary policy standards and should not be supported.

1.1.29 Cultural Landscape, Archaeology and Historic Environment

While the applicant's assessment acknowledges certain baseline cultural qualities of the heritage assets, it falls short in fully capturing the broader experiential and landscape values essential to their significance. The baseline records identify key attributes such as pilgrimage, arrival by sea, movement through a living cultural landscape, and the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. These qualities are inherently dynamic and are experienced through movement rather than fixed viewpoints. Historic Environment Scotland's consultation responses, as documented in the application, underscore this shortcoming by requesting additional viewpoints to ensure these wider cultural attributes are properly represented. Without adequately addressing these aspects, the assessment risks underestimating the true heritage impacts, thereby weakening the foundation for effective mitigation measures.

The heritage conclusions presented rely significantly on the landscape assessment. As noted in the evidence, where the landscape effects have been understated, the resulting heritage conclusions inherently reflect this understatement. This dependency indicates that any deficiencies in accurately assessing landscape impacts directly compromise the credibility and reliability of the heritage impact findings. Consequently, the heritage conclusions must be viewed with caution, as their foundation in an inadequate landscape assessment weakens their overall validity.

The application falls short in providing adequate mitigation measures to safeguard the cultural significance of internationally and nationally important heritage assets, as required by relevant planning policies. Specifically, it fails to comply with the stringent provisions of NPF4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) which address the protection of their settings. Additionally, it does not meet the requirements set out in GEN 6 and the detailed guidance found in paragraphs 4.22 to 4.23 of the National Marine Plan. Without a robust and demonstrable mitigation strategy, the proposed development cannot be considered to adequately protect these heritage assets or their surroundings.

Furthermore, the applicant has not supplied Scottish Ministers with the necessary assessment to confirm that the cultural significance of these heritage assets and their settings will indeed be preserved. This omission means that the decision-makers lack critical information required to evaluate the impact of the proposal on heritage values fully. Consequently, the application fails to satisfy the essential policy test for heritage protection, undermining its acceptability within the planning framework. In light of these shortcomings, the proposal should not be supported.

1.1.30 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development rely to an exceptional degree on visitors who are drawn specifically by the landscape, seascape, cultural heritage, tranquillity and remoteness identified in the applicant's own baseline assessments. Any alteration to these fundamental qualities would directly undermine the economic foundations of these communities. This impact would not only affect local businesses but also jeopardise essential services, population stability and the long-term viability of the island settlements. Consequently, the proposal poses a significant threat to the economic and social sustainability of these island

communities by compromising the very attributes that attract and sustain their visitor economy.

The applicant's own consultants have acknowledged that habitability constitutes a potentially significant pathway through which the proposal could impact island communities. Despite this recognition, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 addresses potential impacts at a regional scale, focusing in detail on port communities but omitting a comparable place-based evaluation of the island communities directly facing the development. Nevertheless, the assessment asserts that these island communities exhibit low sensitivity to tourism effects.

This approach is fundamentally flawed, as small island economies differ markedly from regional averages. Their economic structures are concentrated in sectors most vulnerable to alterations in the qualities attracting visitors, and their reliance on increasing visitor numbers amplifies, rather than diminishes, their sensitivity to such changes. Therefore, the conclusion of low sensitivity for these island communities, reached without any place-specific analysis, lacks evidential basis and amounts to an unfounded assumption rather than a substantiated finding.

The proposal fails to comply with essential policy and statutory requirements concerning island communities, resulting in inadequate protection and assessment of their interests. This practical deficiency undermines the integrity of the decision-making process and risks adverse socio-economic impacts on these communities, which depend on thorough and careful evaluation.

In accordance with GEN 19 and paragraph 4.81 of the National Marine Plan, decision-making must be founded on robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Additionally, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 explicitly mandates that the interests of island communities be assessed and given appropriate weight through meaningful engagement from the earliest stages of development through to conclusion. These provisions collectively ensure that island communities are not overlooked or disadvantaged by development proposals.

However, the applicant has acknowledged the need for particular scrutiny of island communities but has failed to conduct the necessary assessments to understand the proposal's effects on them. Consequently, there is no demonstrated compatibility with the aim of sustaining island communities, nor evidence that the statutory duties owed to these communities have been fulfilled. This omission represents a clear non-compliance with the relevant policy framework, and accordingly, the proposal should not be supported.

1.1.31 Ecology, Biodiversity and Habitats Regulations

There remains considerable uncertainty regarding the ecological implications of the proposed development, given the presence of Priority Marine Features and Annex I habitats within the development area itself. The surrounding waters are known to support a range of sensitive species, including seabirds, marine mammals, and basking sharks. Introducing large-scale construction, operational, and

decommissioning activities into this environment over several decades raises significant concerns about potential adverse environmental effects. Consequently, the ecological importance and sensitivity of the site and its environs must be carefully considered to ensure that the proposal does not result in unacceptable harm to these protected marine features and species.

The applicant's submission of both a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan acknowledges the potential for adverse effects on the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are customarily prepared only when an adverse effect on the integrity of a protected site cannot be ruled out, indicating that the applicant recognises the possibility of significant impacts. Notably, the submission itself signals that the applicant's conclusion on the absence of adverse effect is not definitive, leaving open the prospect that Scottish Ministers may reach a different determination. This recognition, alongside the proposed compensation measures, reflects a cautious approach to mitigation but also underlines the unresolved nature of the potential harm to the protected site.

The applicant evidence establishes that under the Habitats Regulations, consent for developments impacting protected habitats and species may only be granted where the competent authority is satisfied that the proposal will not adversely affect the integrity of the protected site, except where the stringent derogation tests are met. This legal framework requires that no reasonable scientific doubt remains regarding the absence of adverse effects. The onus lies firmly with the applicant to demonstrate compliance; reliance solely on mitigation, compensation measures, or future monitoring does not suffice to meet the statutory requirements.

This rigorous evidential standard is reinforced through the engagement of the Habitats Regulations alongside GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of NPF4. Together, these provisions form a comprehensive policy framework that mandates a high threshold of proof before consent can be lawfully granted. Consequently, any planning decision must ensure that the statutory tests are fully satisfied in order to uphold the integrity of protected sites and comply with prevailing legal and policy obligations.

The applicant's own derogation documents, together with the totality of evidence submitted, fail to demonstrate that the statutory tests designed to protect internationally important habitats and species can be met. This lack of certainty undermines the legal foundation required to grant consent, as the statutory safeguards exist precisely to ensure that such ecological features are not compromised. Consequently, the application does not satisfy the necessary legal criteria for protecting these internationally significant environmental assets.

1.1.32 Cumulative and In-Combination Effects

The current assessment process for the proposed development is fundamentally flawed because it fails to consider the project in its entirety. By excluding the export cable corridor and onshore transmission works—both essential for the wind farm's operation—from the application before the Scottish Ministers, the process fragments

the project into separate parts. This fragmentation results in the effects of the entire development never being assessed collectively.

This piecemeal approach undermines the integrity of the environmental and planning evaluation. Key components that are critical to the project's functioning are deferred to future applications, meaning that important impacts will be considered only after the principal decision has been made. Such an approach prevents a holistic understanding of the project's cumulative effects, which is necessary to inform sound decision-making.

Moreover, this method conflicts with established legal principles. The courts, notably in the case of Raeshaw Farms, have affirmed that a project must be assessed as a whole rather than being "salami-sliced" into smaller parts whose individual effects may appear less significant. Therefore, the current approach is not only procedurally deficient but also legally unsound, and it should be reconsidered to ensure a comprehensive and lawful assessment of the entire development.

The practical consequence of relying on the cumulative assessments as presented is that the true combined effects of the proposal, alongside other existing, consented, and foreseeable developments, are underestimated. This arises because these cumulative assessments depend directly on conclusions drawn in other parts of the Environmental Impact Assessment. If the baseline assessments for landscape, heritage, and socio-economic factors are understated, as previously outlined, then the cumulative assessment is inherently flawed by starting from this diminished baseline. As a result, the overall impact is not fully captured, calling into question the reliability of the cumulative impact conclusions.

The applicant's submission fails to comply with the requirements set out in GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations concerning project splitting. Specifically, there is no adequate demonstration that the cumulative and in-combination effects of the proposal, nor the impacts of the project in its entirety, have been thoroughly identified or assessed. Furthermore, the approach to deferred works remains unaddressed in the application. It is therefore essential that the decision-making process explicitly considers these deferred elements to ensure full compliance with policy and regulatory obligations.

1.1.33 Public Engagement, Site Selection and Environmental Information

The Environmental Impact Assessment (EIA) submitted with this application falls short of providing sufficiently robust evidence for the Scottish Ministers to make an informed decision. While the EIA is comprehensive in scope, its adequacy cannot be judged by extent alone but by the reliability and completeness of its findings. In this case, the assessment identifies potential pathways to significant environmental effects but fails to investigate these comprehensively. For example, the landscape assessment relies on a distance-based pattern of impact that is unsupported by its own stated methodology. Similarly, the heritage assessment does not convincingly apply its integrity test, and the socio-economic evaluation lacks any place-based analysis pertinent to the affected island communities. These methodological

shortcomings undermine the credibility of the conclusions drawn and do not satisfy the requirement for clarity on likely significant effects prior to determination.

Furthermore, the application's dependence on future assessments, post-consent plans, ongoing monitoring, and additional approvals to address outstanding environmental concerns is insufficient to meet the statutory requirements of the EIA Regulations. The regulations mandate that all likely significant effects be fully understood and assessed before consent is granted. Relying on measures to be implemented after consent does not remove this obligation. The Scottish Ministers must base their decision on the evidence currently before them, rather than on assumptions that unresolved issues will be adequately addressed later. The applicant has not demonstrated that the environmental information submitted is adequate or complete to support a lawful and informed determination.

1.1.34 Effects on Local Area

The applicant's environmental and heritage impact assessment notably underrepresents the direct and significant effects on the communities of Islay, Colonsay, and Oronsay. Islay and Colonsay are geographically the closest to the proposed development area, which extends immediately north-west of Islay and west of Colonsay across a substantial 448 square kilometre zone. However, the application primarily approaches Islay through the perspective of its potential as a direct project location rather than recognising and analysing it as an affected island community in its own right. In particular, the Atlantic-facing communities of Islay confront the nearest edge of this extensive development area, yet the assessment fails to provide a place-based evaluation of the consequent effects on their setting, local economy, or community life. This omission substantially undermines the reliability of the environmental impact evaluation, as it neglects the lived experience and socio-economic fabric of these vulnerable communities directly adjacent to the development.

For Colonsay and Oronsay, the situation is further accentuated by the fact that their seaward outlook—the very aspect that defines daily life and cultural identity—faces the development array directly. Colonsay's coastline includes the North Colonsay and Western Cliffs Special Protection Area, which is central to the applicant's derogation case and proposed compensation plan. This area is explicitly acknowledged as internationally protected due to its seabird populations, and the applicant concedes that harm to these populations cannot be ruled out. The presence of Oronsay Priory, a scheduled monument of national importance within this community, further intensifies the need for careful consideration. The heritage assessment's identified gaps apply with full force to Oronsay Priory's open maritime setting, which is integral to its historical and cultural significance. Collectively, these inadequacies in the applicant's assessment—both environmental and heritage—demonstrate a fundamental underassessment of the effects on these islands, compromising the credibility and comprehensiveness of the impact evaluation presented.

The applicant's assessment significantly underestimates the scale and importance of visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social consequences. The Coastal Character

assessment identifies the Sound of Iona as having high sensitivity, with a direct orientation towards the development area and extensive visibility. The geographical extent of change is large, with turbines visible across approximately 39 degrees of the horizon at a distance of about 21 kilometres, producing a moderate and significant overall effect. Similarly, the West Coast of Iona is highly sensitive with widespread visibility, and the applicant acknowledges significant effects for residents and visitors throughout much of the island, including at Dùn Ì, Iona's highest point.

Iona's monastic landscape, comprising the Abbey, the Nunnery, and the high crosses, holds heritage of international importance. The applicant's baseline recognises the significance of pilgrimage, arrival by sea, and movement through the landscape to this heritage. Historic Environment Scotland requested additional viewpoints, including one from the ferry crossing itself, but no visualisation has been provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, a notable omission given the heritage sensitivity. Community concerns are also profound: a household consultation revealed that 92 per cent of respondents on Iona object to the proposal. Despite the applicant's consultants identifying habitability as a potential pathway of effect on this community, no assessment of this factor has been undertaken.

To contextualise the perceived scale of visual impact, the largest turbines would be approximately 194 metres taller than Ben Hynish on Tiree, a familiar landmark standing 141 metres high and visible from Iona at about 33 kilometres. The turbines would be two-thirds of that distance away yet dominate the skyline. This comparison underscores the significant underestimation in the applicant's visual impact assessment.

In conclusion, the applicant's evaluation fails to fully capture the extensive and significant effects on Iona's sensitive landscapes, heritage assets, and community wellbeing, thereby compromising the accuracy and reliability of the environmental and social impact assessment.

The applicant's assessment acknowledges significant effects on several key areas within Mull and the Ross of Mull coastal communities and landscapes. Specifically, the Ross of Mull South coastal area is identified as having high sensitivity at distances of approximately 22 to 24 kilometres, with the applicant attributing a medium magnitude of effect. Significant impacts are accepted at Erraid and on the Core Paths of the Ross, while Fionnphort—recognised as the gateway to Iona and the embarkation point for the crossing—is acknowledged to experience significant effects. This community is notably the most directly connected to the flow of visitors, underscoring its vulnerability to change.

Across the wider island of Mull, the applicant admits to significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, which encompasses Mull's western waters and islands, is assessed as having high sensitivity throughout at distances ranging from approximately 21 to 33 kilometres. Despite this, the magnitude of impact is again limited to medium. This suggests a disparity between the sensitivity of the landscape and the scale of attributed effects, potentially understating the true extent of the development's influence.

Further illustrating this concern is the treatment of the Wilderness and Gribun Rocks coastal area, where the applicant's assessment relies heavily on distance to justify a small scale of change, given that viewing distances exceed 30 kilometres. This approach exemplifies a distance-based reasoning that may fail to capture the qualitative and experiential aspects of visual and landscape impacts, particularly in areas of acknowledged high sensitivity.

Moreover, Mull's west-facing tourism economy, including its wildlife boat operations and accommodation sectors within its western townships, is intrinsically linked to the unindustrialised Atlantic seascape. The proposed development would industrialise this seascape, yet the applicant's assessment does not provide any place-based evaluation of the effects on these communities that depend on this setting. This omission raises concerns regarding the adequacy of the assessment in reflecting the economic and social ramifications for tourism-dependent communities.

In conclusion, while the applicant recognises significant effects in various designated landscapes and communities on Mull and the Ross of Mull, the assessment's reliance on distance to moderate perceived impacts, the limited magnitude attributed despite high sensitivity, and the lack of place-based analysis for key tourism-dependent communities collectively suggest that the visual, economic, and community impacts are not fully or appropriately addressed. This gap indicates a need for more comprehensive and locally nuanced evaluation to ensure these significant effects are properly understood and mitigated.

While the applicant's assessment acknowledges some effects on designated landscapes, it significantly underestimates the extent and significance of impacts on wider seaboard National Scenic Areas and vulnerable island communities. For example, Ulva, located within the Loch na Keal National Scenic Area, experiences the full effects identified for that landscape, yet no specific assessment has been undertaken despite Ulva being a community-owned island undergoing regeneration, reliant on the very qualities of its unspoilt seascape and setting that are at risk. Similarly, Staffa—one of Europe's most renowned small islands and also within the same National Scenic Area—lies about 35 kilometres from the development, beyond the 30-kilometre range for detailed assessment requested by NatureScot. The applicant nonetheless concludes that any change at Staffa would be small and not significant, despite accepting the island's panoramic maritime qualities. The Jura National Scenic Area, assessed at a distance of roughly 28 to 32 kilometres, is assigned only a Medium to Low magnitude of effect due to perceived distance and retained landforms, yet this designation is founded on its wild, undeveloped Atlantic character, which would be compromised. The Scarba, Lunga, and Garvellachs National Scenic Area, situated approximately 35 to 40 kilometres away, is afforded the same limited consideration. Collectively, these assessments fail to fully recognise or address the substantial and cumulative impacts on the natural and cultural qualities of these sensitive landscapes and communities.

The applicant's assessment assigns a Low magnitude of change to the South Tiree coastal area despite its High sensitivity, a conclusion that warrants careful scrutiny. When compared to mitigation approaches in similar contexts, such a Low magnitude classification appears incongruous given the distinctive characteristics of Tiree's landscape. The island's topography is exceptionally flat, with its highest elevation,

Ben Hynish, reaching only 141 metres. This means that the landscape's defining features are the expansive sea and sky, which together create an open and unobstructed oceanic horizon. Introducing turbines reaching heights of up to 335 metres would impose vertical elements that are without precedent in this seascape, fundamentally altering the visual and experiential qualities of the area. The apparent minimisation of these effects contradicts the sensitivity acknowledged and is inconsistent with mitigation standards applied in comparable sensitive environments.

Furthermore, the Low magnitude conclusion fails to capture the true scale of change and impact on Tiree's sensitive and distinctive landscape character. Given the island's unique reliance on uninterrupted oceanic views and the absence of existing tall structures, the presence of turbines over twice the height of the highest natural point would be visually dominant and intrusive. This significant discordance between the landscape's character and the proposed development's scale demonstrates that the assessment understates the magnitude of change, leading to an unreliable evaluation of effects. Consequently, the impact on Tiree's landscape has been insufficiently recognised, and this underestimation undermines confidence in the assessment's conclusions.

The applicant's assessment fails to consider significant effects on mainland and island communities that have direct views of the development and rely on the seascape economically, thereby undermining the comprehensiveness of the evaluation. Gigha, a community-owned island notable for its successful regeneration, faces the development waters from the east; yet, no examination has been made of the potential impacts on its delicate community balance and economy. Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the receptors affected by the applicant's distance-based moderation approach, which diminishes their acknowledged importance. Furthermore, the west coast of Kintyre comprises a series of communities whose character, outlook, and visitor economy are intrinsically linked to the open Atlantic seaboard, including views toward Islay, Jura, and surrounding waters. The Treshnish Isles and other small islands and mainland coasts with sightlines toward the development area are similarly positioned, yet none have been adequately assessed. This omission raises concerns about the thoroughness of the environmental and socio-economic evaluation presented.

The applicant's assessment consistently moderates and discounts the magnitude of change for highly sensitive receptors located beyond approximately 20 kilometres. This systematic approach results in a failure to provide any place-based assessment for the communities living with those effects. Such an omission significantly undermines the integrity of the environmental impact assessment by underestimating the true extent and significance of impacts on these distant yet sensitive receptors. In conclusion, the applicant's distance-based methodology is demonstrably inadequate in capturing and addressing the full range of environmental effects beyond the 20-kilometre threshold.

1.1.35 Personal Observations

Based on my own local knowledge, I also wish to highlight that: The size and number of these monstrosities will overshadow the communities, the wildlife in the sea & air will be greatly affected. The spiritual peace and quite of hundreds of years will be broken, the noise will be constant, it will travel on the wind and make life unbearable for the community.
There is no benefit to the island or Scotland, tourist will be ruined and profit will leave Scotland. Local sustainability has been pushed aside for these monsters that will cause long term harm to the whole area and beyond.

1.1.36 Summary

The proposal under consideration has failed to satisfactorily demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant’s own assessments acknowledge significant impacts on nationally designated landscapes, as well as on the cultural heritage and communities along this coastline. However, independent reviews of the submitted documentation reveal that the magnitude of these impacts has been underestimated. Crucially, the necessary heritage assessment has not been completed, and while the adverse effects on the island communities involved were identified, they have never been formally evaluated. Furthermore, the ecological requirements stipulated by law remain unproven as achievable. It is also important to note that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these shortcomings, I respectfully urge the Scottish Ministers to withhold consent for the MachairWind Offshore Wind Farm proposal and to refuse the associated marine licence application. Should the Ministers contemplate granting consent, I request that they first seek additional environmental information and enhanced visualisations. Moreover, I insist that the applications be subject to determination only following a public inquiry, thereby enabling a thorough examination of the concerns raised in this objection. Regardless of the outcome, I further request that the Ministers provide explicit and reasoned conclusions on the impacts to cultural heritage and the affected island communities within their decision statement.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 405
Dear Sir/Madam,

I hereby submit my formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989, alongside application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, submitted by MachairWind Limited (ScottishPower Renewables), pertain to a large-scale offshore wind development.

The project envisages the installation of an offshore wind farm with a capacity of approximately 2 gigawatts. This would involve between 91 and 144 turbines, each reaching a maximum height of 335 metres to blade tip. The proposed site extends over a Windfarm Development Area spanning roughly 448 square kilometres of marine space located north-west of Islay and to the west of Colonsay. This location lies approximately 21 kilometres from Iona and is in close proximity to several islands and coastal communities within the southern Hebrides.

My objection is grounded in planning and environmental considerations relevant to the statutory and policy context governing the determination of these applications. It is important to emphasise that the onus of proof lies entirely with the applicant, who must demonstrate with sufficient and robust evidence that all relevant statutory and policy tests are satisfied. Objectors, by contrast, bear no obligation to prove the contrary. Upon careful examination, it is clear that the applicant has failed to discharge this burden. Consequently, I assert that consent for the proposed development ought to be refused.

1.1.37 Personal Observations

In addition to the planning matters above, I am personally concerned because: Environmental issues associated with the building of this wind farm

Based on my own local knowledge, I also wish to highlight that: The landscape would undoubtedly be affected. The coming and going of massive trucks , the affect in wildlife devastating

Finally, I would also ask the Scottish Ministers to consider: Other areas on land and away from Scottish islands who have suffered enough disruption in recent years

1.1.38 Further Comments

No

1.1.39 Summary

The proposal for the MachairWind Offshore Wind Farm has failed to demonstrate compliance with the applicable statutory and policy frameworks governing its determination. The applicant’s own assessment acknowledges significant impacts on nationally designated landscapes, as well as on the cultural heritage and communities along this coastal area. Moreover, independent reviews of the

submitted documents reveal that these impacts have been understated. Crucially, the necessary heritage assessment has not been undertaken, and although the effects on the island communities within the project's influence were identified, they have never been formally assessed. Additionally, the ecological requirements have not been proven to be achievable. It should also be noted that the application before the Scottish Ministers does not encompass the entire project.

Given these substantial shortcomings, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to reject the associated marine licence. Should the Ministers consider proceeding with the application, I request that they require the submission of further environmental information alongside enhanced visualisations. In such a scenario, the determination of the applications ought to be deferred until after a public inquiry, allowing a thorough examination of the issues raised in this objection. Regardless of the outcome, I further request that the Ministers explicitly address and state their conclusions on the impacts to cultural heritage and the affected island communities within their decision reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 406
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, which are currently under consideration through application 00012385 for consent pursuant to section 36 of the Electricity Act 1989, alongside application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications have been lodged by MachairWind Limited, a subsidiary of ScottishPower Renewables. I request that this correspondence be recorded as an official objection, that my status as an objector be acknowledged, and that I receive notification of the final determination regarding these applications.

The project in question envisages the development of an offshore wind farm with a generating capacity of approximately 2 gigawatts. This would involve the installation of between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip. The proposed site encompasses a Windfarm Development Area of around 448 square kilometres, situated to the north-west of Islay and west of Colonsay. It lies approximately 21 kilometres from Iona and is in close proximity to the islands and coastal communities of the southern Hebrides.

The forthcoming sections detail the planning and environmental grounds for objection, framed within the statutory and policy context that governs the determination of these applications. It is imperative to emphasise that the onus lies entirely with the applicant to provide compelling and sufficient evidence that all relevant statutory tests and policy criteria are met. Objectors are not required to substantiate contrary claims. Upon examination of the evidence submitted, it is clear that the applicant has failed to meet this evidential burden. Consequently, I contend that consent for the proposed development should be refused.

1.1.40 Legislative and Policy Framework

The marine licence application before the determining authority is subject to the statutory framework established by Part 4 of the Marine (Scotland) Act 2010, which mandates that authorisation decisions must be taken in accordance with Scotland's National Marine Plan unless relevant considerations indicate otherwise. The National Marine Plan's General Policies, notably GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts), are integral to the statutory assessment of this application. The applicant's submission fails to demonstrate compliance with these essential policies, which are designed to ensure that marine developments do not adversely affect the environment, heritage, landscape, and stakeholder interests.

The evidence confirms that where compliance with the National Marine Plan policies has not been demonstrated, or where deficiencies, omissions, or conflicts with the applicable legal and policy framework exist, these factors must weigh against the granting of consent. In this case, the marine licence application exhibits such shortcomings, including a lack of sound evidence as required by GEN 19, insufficient engagement as mandated by GEN 18, and inadequate consideration of cumulative

impacts under GEN 21. These failures represent material non-compliance with the statutory requirements and the National Marine Plan policies, thereby justifying refusal of the marine licence application.

The proposal fails to meet the fundamental legal requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations, which mandate that the likely significant environmental effects of any development must be thoroughly identified, assessed, and reported prior to determination. The absence of a comprehensive and compliant Environmental Impact Assessment (EIA) in this case represents a critical procedural and substantive deficiency. Without this essential assessment, the decision-making authority is deprived of the necessary evidence to understand the full scope and scale of environmental consequences, thereby undermining the statutory framework designed to safeguard environmental interests. This failure to provide an adequate EIA is not a minor oversight but a fundamental breach of the statutory process, which must weigh decisively against the granting of consent.

Furthermore, the proposal does not satisfy the requirements of the Habitats Regulations, which impose a clear duty to assess the effects of the development on European protected sites in accordance with the applicable statutory tests. The absence of a demonstrable Habitats Regulations Assessment (HRA) or any evidence that these statutory tests have been properly applied constitutes a significant omission and legal non-compliance. Given the stringent protections afforded to European sites, any uncertainty or failure to demonstrate compliance with these regulations is a matter of serious concern. As established by the approved evidence, where compliance with the Habitats Regulations has not been demonstrated, or where deficiencies and omissions are evident, these factors must be regarded as material considerations against the proposal. In this instance, the lack of adequate assessment and failure to meet statutory obligations unequivocally justify refusal of consent.

There is significant uncertainty as to whether the proposal has adequately considered and given due weight to the interests of island communities, as mandated by the Islands (Scotland) Act 2018. The statutory requirement is clear that these interests must be integral to the decision-making process. However, the evidence before the determining authority does not demonstrate compliance with this obligation, leaving a fundamental procedural deficiency unresolved.

This failure to properly address the statutory duty constitutes a material shortcoming that conflicts with the applicable legal and policy framework. In accordance with established principles, where such deficiencies or omissions are identified, they must weigh against the granting of consent. Consequently, the proposal should be refused on the basis that it does not meet the requirements of the Islands (Scotland) Act 2018 and the associated decision-making standards.

1.1.41 Seascape, Landscape and Visual Effects

The applicant’s methodology as set out in Appendix 16.1 notably lacks a defined distance threshold beyond which major effects are considered to cease. However, an independent Evidence Note, prepared to support community objections and

drawing solely from the applicant's Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of that receptor's sensitivity or the extent of its visibility. This pattern is further corroborated by the applicant's own documentation, which explicitly acknowledges the influence of distance in its judgements. For example, an assessment of a coastal area situated over 30 kilometres away states that the scale of change is judged to be small given the viewing distance. Moreover, the Landscape Character synthesis delineates magnitude categories with High magnitude assigned within roughly 20 kilometres, Medium between about 20 and 30 kilometres, and Low beyond approximately 30 kilometres for certain landscape types.

This implicit distance moderation has significant implications for the reliability of the assessment outcomes. By systematically reducing magnitude ratings at distances coinciding with the locations of the most sensitive designated landscapes, the methodology inherently understates the inputs to the protective tests required under planning policy. As a result, the conclusions drawn from the assessment do not provide an accurate or dependable description of the effects that the Scottish Ministers are being asked to consent to. Such an approach risks overlooking or downplaying the true extent of landscape and visual impacts on highly sensitive receptors situated beyond the arbitrary distance markers effectively imposed by the applicant's methodology. In light of this, the assessment's reliability is called into question, and greater scrutiny or revision of the distance-related parameters is warranted to ensure robust and transparent evaluation of potential effects.

The proposed development would introduce aviation and navigation lighting to a previously unlit sea horizon, resulting in a permanent alteration of the night-time seascape character for the entirety of its 35-year operational life. This quantified impact is significant, as it transforms a natural, dark maritime environment into one marked by artificial illumination. Such a change would be immediately perceptible and sustained throughout the duration of the project.

Beyond the physical presence of lighting, this alteration carries important policy implications. The 35-year operational period is not a mitigation of the harm; rather, consenting to this development effectively endorses the suitability of this seascape for wind farm activity. This decision would set a precedent, potentially influencing future assessments and the protection afforded to the night-time seascape environment in this locale.

In conclusion, the introduction of lighting fundamentally changes the character of the seascape in a manner that is neither temporary nor negligible. Given the permanent nature of this impact within the defined operational lifespan and the policy significance of consenting to such a change, the development's effects on night-time seascape character warrant careful consideration and, ultimately, refusal.

1.1.42 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of the proposed development's impact on the setting of historic assets does not fully comply with the recognised methodology established by

Historic Environment Scotland. While the applicant claims to have adopted this methodology, which necessitates evaluating whether changes to setting affect its contribution to the cultural significance of heritage assets and whether the integrity of that setting is adequately retained, the assessment fails to demonstrate this critical evaluative step. Notably, the methodology explicitly states that visual change should not be directly equated with adverse impact, yet the applicant's analysis appears to overlook this distinction.

A detailed Methodological Audit, prepared in support of community objections and based solely on the applicant's Appendix 14.3, reveals that although the assessment identifies relevant heritage attributes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it stops short of showing how the integrity of setting has been assessed in accordance with the applicant's own accepted methodology. The Audit finds that the assessment merely describes visual changes and then asserts that the integrity of setting is adequately retained without providing the necessary evaluative reasoning. This omission undermines the reliability of the applicant's conclusions regarding heritage impacts and calls into question the robustness of the assessment overall.

The practical consequence of the applicant's approach is that the assessment risks underrepresenting the full extent of the cultural significance associated with the heritage assets. The baseline acknowledges that this significance arises from dynamic qualities such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape. These elements emphasise experiential connections formed through travel and interaction with the landscape, rather than static views. Consequently, an assessment focusing primarily on fixed viewpoints may fail to capture the nuanced relationships between monuments, spirituality, and the surrounding land and seascape that contribute to the heritage assets' value.

Furthermore, Historic Environment Scotland's consultation responses, as recorded within the application, reinforce this concern by requesting additional viewpoints to better represent these wider cultural qualities. This suggests that the applicant's existing assessment framework may not fully address the complex, experiential nature of the cultural landscape. To ensure an accurate and comprehensive understanding of heritage impacts, it is essential that the assessment incorporates these broader perspectives, reflecting the interconnected and dynamic character of the affected heritage assets.

The heritage impact conclusions presented in the application are fundamentally reliant on the underlying landscape assessment. It is evident that where the landscape effects have been understated, as previously demonstrated, any heritage conclusions derived from this assessment consequently reflect the same understatement. This dependency indicates a cascading effect whereby inaccuracies or minimisations in the landscape evaluation directly compromise the reliability of the heritage impact findings.

Given this interdependence, the credibility of the heritage conclusions is significantly undermined. Without a robust and accurate landscape assessment, the heritage impacts cannot be properly understood or mitigated. Therefore, the planning considerations should not accept the heritage conclusions at face value but rather

recognise that their foundation is flawed, necessitating a more thorough and transparent appraisal to ensure that all effects are appropriately identified and addressed.

The application fails to provide the necessary assessment to demonstrate protection of internationally and nationally important heritage assets, as required by NPF4 Policy 7(h) on scheduled monuments and Policies 7(c) and 7(d) concerning their setting. This absence of evidence means the cultural significance of these assets and their surroundings cannot be assuredly preserved.

Furthermore, the proposal does not comply with the requirements set out in GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan, which collectively underscore the importance of safeguarding heritage within planning decisions. Without a robust demonstration of how these policies are met, there remains a substantial risk of harm to heritage assets.

In light of these shortcomings, the Scottish Ministers are deprived of the critical information necessary to conclude that the development would protect heritage assets appropriately. Consequently, the application should not be approved as it does not satisfy the essential policy safeguards for heritage protection.

1.1.43 Effects on Island Communities, Tourism and the Local Economy

There is significant uncertainty regarding the proposal's impact on the island communities, which rely disproportionately on visitors drawn by specific qualities identified in the applicant's own baseline assessments. These qualities—landscape, seascape, cultural heritage, tranquillity, and remoteness—constitute the very foundation of the local economy. Any alteration to these attributes would not only undermine the economic base but also jeopardise essential services, resident populations, and the long-term viability of these communities. Consequently, the proposal poses a fundamental threat to the sustainability of the island settlements.

The applicant's socio-economic assessment fails to provide an adequate basis for mitigation, particularly in relation to island communities. While the assessment in Chapter 18 offers detailed analysis of potential port communities at a regional scale, it notably omits any place-based evaluation of the island communities directly affected by the proposal. This omission is critical given that the applicant's own consultants identified habitability as a potentially significant pathway through which the development could impact these communities; yet no specific assessment of island habitability was undertaken.

Island economies differ fundamentally from regional averages, as they are heavily concentrated in sectors most vulnerable to changes affecting the qualities that attract visitors. Rather than reducing sensitivity, reliance on increasing visitor numbers actually intensifies dependence on these at-risk attributes. Consequently, the assessment's conclusion that the island communities have low sensitivity to tourism effects is unsupported by evidence and rests solely on an unsubstantiated assumption. Without a place-based analysis tailored to the unique socio-economic context of the islands, the methodology is flawed and insufficient to understand or mitigate the true impacts on these vulnerable communities.

The applicant acknowledges that island communities warrant particular scrutiny in the planning process; however, it has failed to conduct the necessary assessment to understand the proposal's effects on these communities. Despite this recognition, there is no demonstration that the development aligns with the principles of sustaining island communities, nor that the statutory duties owed to them have been fulfilled. This omission undermines confidence that the proposal adequately addresses the specific socio-economic and cultural circumstances of island populations.

This shortfall directly contravenes established policy and statutory requirements. Specifically, the proposal engages with GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate decisions to be based on robust socio-economic evidence and to adopt a precautionary approach where such evidence is lacking. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a clear obligation to assess and give meaningful weight to the interests of island communities through comprehensive engagement from the earliest stages to the conclusion of the planning process. Given the absence of such assessment and engagement, the proposal does not comply with these critical policy and statutory standards, thereby failing to safeguard the well-being and sustainability of island communities.

1.1.44 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, with surrounding waters supporting important populations of seabirds, marine mammals, and basking sharks. Introducing construction, operation, and decommissioning activities on such a large scale and over several decades poses a substantial risk of significant adverse environmental effects to this ecologically sensitive marine environment.

The practical consequence of the applicant's submission of a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan is that there is an acknowledged risk of adverse effects on the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are specifically prepared for situations where an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion in the application signals that the applicant recognises potential environmental impacts that require mitigation or compensation under the derogation provisions.

The nature of these submissions indicates that the applicant is seeking to address possible harmful effects through measures aimed at compensating the guillemot population. However, it is important to note that the submission of such documentation does not represent a conclusive finding that no harm will occur; rather, it reflects a precautionary approach whereby the applicant acknowledges that the Scottish Ministers may reach a different conclusion regarding the presence or extent of adverse effects. This underscores the significance of the derogation case as a contingency within the planning process.

Consequently, the presence of these documents within the application should be regarded as a material consideration. They demonstrate the applicant's recognition

of environmental sensitivities and a willingness to engage with the statutory procedures required to address potential impacts on a protected site. This approach aligns with the procedural requirements under relevant policy, but also highlights the need for careful scrutiny by decision-makers to ensure that any derogation and compensation measures are sufficient to protect the integrity of the North Colonsay and Western Cliffs Special Protection Area.

The applicant's evidence clarifies that under the Habitats Regulations, planning consent for developments potentially affecting protected sites can only be granted if the competent authority is satisfied that the proposal will not adversely affect the integrity of the site. This assessment must reach a standard where no reasonable scientific doubt remains regarding the absence of adverse effects, unless the proposal meets the strict derogation tests outlined in the legislation. The responsibility for demonstrating compliance with these tests lies firmly with the applicant. Furthermore, the presence of mitigation, compensation measures, or future monitoring arrangements does not, in isolation, satisfy the statutory requirements or provide a lawful basis for consent.

This legal framework is supported by the policy context, engaging not only the Habitats Regulations but also GEN 9 and GEN 13 of the National Marine Plan, as well as relevant provisions of National Planning Framework 4, specifically Policies 3, 4(b), 4(e), and 4(f). Together, these policies reinforce the stringent evidential standards that must be met to ensure the protection of designated habitats and species. In light of this comprehensive legal and policy regime, any planning consent granted without incontrovertible scientific assurance would be contrary to established statutory and policy requirements.

Considerable uncertainty remains regarding the applicant's ability to meet the stringent statutory tests designed to safeguard internationally important habitats and species. Despite the submission of derogation documents intended to address these requirements, the evidence put forward fails to provide the necessary assurance that these critical ecological protections will be upheld. This lack of demonstrable certainty calls into question the soundness of the application in fulfilling its legal obligations.

Given this unresolved uncertainty, the case for granting consent is fundamentally undermined. Without clear and conclusive evidence that the statutory tests have been satisfied, the proposed development risks causing harm to protected ecological features of international importance. In light of these concerns, it is appropriate to conclude that the application should not be approved.

1.1.45 Cumulative and In-Combination Effects

The current assessment approach submitted to the Scottish Ministers is fundamentally flawed, as only a portion of the overall project—the wind farm itself—is under consideration. Crucially, the export cable corridor and onshore transmission works, which are indispensable for the wind farm's operation, have been deferred to separate future applications. This fragmentation means that the environmental and cumulative effects of the entire project are never evaluated in a single, comprehensive process. Instead, significant components are subject to subsequent

consenting procedures following the principal decision, thereby undermining a holistic understanding of the project's impacts.

Such an approach conflicts with established legal principles, as underscored by the courts in Raeshaw Farms, which mandate that a project must be assessed in its entirety rather than being artificially segmented into parts whose individual effects may seem less significant. By salami-slicing the project, the assessment fails to capture the full scope of potential environmental and social consequences, rendering the decision-making process incomplete and procedurally unsound. Consequently, this piecemeal evaluation is contrary to both legal precedent and sound planning practice, and should be reconsidered to ensure a thorough and integrated assessment of all project elements.

The cumulative impact assessment presented in the Environmental Impact Assessment is fundamentally unreliable due to flawed baseline assessments. Specifically, the cumulative assessments rely on conclusions drawn from the underlying landscape, heritage, and socio-economic evaluations. As these foundational assessments understate the effects, the cumulative assessment consequently adopts a reduced baseline. This approach results in an underestimation of the combined effects of the proposed development alongside existing, consented, and foreseeable projects. Therefore, the true scale of cumulative impacts is obscured, undermining the accuracy and credibility of the overall environmental appraisal.

The failure to adequately address project splitting and cumulative effects in the current proposal poses a significant risk to the integrity of the environmental assessment and subsequent planning decisions. Without a reliable identification and assessment of the cumulative and in-combination effects, as well as the overall impact of the project including deferred works, there is a practical danger that adverse environmental consequences may be overlooked. This omission undermines the robustness of the decision-making process and could lead to approval of development that does not fully comply with established policy and regulatory frameworks.

The applicant’s submission does not satisfy the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, nor does it comply with NPF4 Policy 11(e). Furthermore, it fails to meet the standards mandated by the Environmental Impact Assessment (EIA) Regulations concerning project splitting. These policies and regulations exist to ensure that all elements of a development are considered collectively, thereby providing a comprehensive understanding of the potential environmental effects. The absence of such an approach here means that the cumulative impacts, including those arising from deferred components of the project, remain unquantified and unmitigated.

In light of these concerns, it is imperative that the planning authority requires explicit consideration of the deferred works as part of the overall project assessment before any determination is made. This will ensure compliance with the relevant policy and regulatory requirements and promote a thorough and transparent evaluation of all potential effects. Only through such rigorous scrutiny can the planning process uphold environmental protection standards and deliver sustainable outcomes.

1.1.46 Public Engagement, Site Selection and Environmental Information

The consultation process for this application has been markedly deficient in facilitating effective public participation, a shortfall that directly undermines the legitimacy of the site-selection process. The application itself comprises many thousands of pages of technical material, demanding considerable time and expertise to review. However, the consultation period was scheduled during the busiest months of the year for island communities, coinciding with the continuous work of residents throughout the visitor season. This timing severely limited the availability of specialist advice and constrained the capacity of those affected to engage meaningfully. In contrast, the applicant has had years to prepare, with substantial professional and financial resources at their disposal, creating a significant imbalance in the ability to participate fully and fairly.

The National Marine Plan's policy GEN 18, alongside the principles of effective public participation enshrined in the Aarhus Convention, mandates that affected parties be afforded a realistic opportunity to influence decisions of such magnitude. The conditions under which the local communities were required to respond fall short of this essential standard. This failure to ensure adequate participation not only diminishes the quality and fairness of the decision-making process but also calls into question the weight that Scottish Ministers can legitimately place on the site-selection process. It is therefore imperative that Ministers give careful consideration to these representational concerns when evaluating the application.

The environmental information submitted with the application is insufficient for the Scottish Ministers to make an informed determination at this stage, particularly when compared to the requirements for mitigation and assessment under the EIA Regulations. The Environmental Impact Assessment (EIA) provided does not meet the necessary standard of sufficiency; it identifies potential pathways to significant effects but fails to investigate these comprehensively or apply robust methodologies consistently. For instance, the landscape assessment relies on a distance-based pattern not supported by its own stated methodology, the heritage assessment lacks demonstrated application of its integrity test, and the socio-economic assessment omits a place-based analysis pertinent to the affected islands. Furthermore, the applicant's reliance on post-consent measures such as future assessments, monitoring, and additional approvals does not satisfy the regulatory requirement to understand likely significant effects prior to determination. The Scottish Ministers are compelled to decide based on the evidence presented and cannot assume that outstanding matters will be resolved satisfactorily at a later stage. Consequently, the applicant has not demonstrated that the environmental information provided is adequate for a reasoned decision to be made.

1.1.47 Effects on Local Area

The applicant's assessment acknowledges that Islay and Colonsay are the closest islands to the proposed development area, which lies immediately north-west of Islay and west of Colonsay. However, the appraisal principally considers Islay only as a potential direct project location, rather than recognising it as an affected island community in its own right. This approach overlooks the Atlantic-facing communities on Islay, which are situated adjacent to the nearest edge of a 448 square kilometre

development area, without any place-based evaluation of the impacts on their local setting, economy, or community life. Such an omission undermines the reliability of the environmental and heritage impact assessment by failing to properly account for the direct and significant effects on the island's population and socio-economic fabric.

Similarly, for Colonsay and Oronsay, the assessment does not adequately address the implications of the development on their seaward outlook, which is fundamental to daily life there. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's coastline, is central to the applicant's derogation case and compensation plan. This area represents the clearest concession within the application that harm to the internationally protected seabird population of these cliffs cannot be ruled out, further emphasising the potential adverse effects on local biodiversity that are insufficiently explored.

Moreover, Oronsay Priory, a scheduled monument of national importance situated within this community, is subject to the same deficiencies identified in the heritage assessment. In particular, the treatment of its open maritime setting is inadequately considered, thereby compromising the thoroughness and accuracy of the heritage impact evaluation.

Taken together, these factors demonstrate that the applicant's assessment underestimates the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. This underassessment calls into question the overall reliability of the environmental and heritage impact evaluation presented within the application.

The applicant's assessment significantly underestimates the scale and importance of visual, community, and heritage impacts on Iona, thereby compromising the overall accuracy of the environmental and social impact evaluation. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, directly facing the development site, with extensive visibility and a large geographical extent of change spanning approximately 21 kilometres. The proposed turbines would extend across around 39 degrees of the horizon, affecting key views including the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is acknowledged as highly sensitive with widespread visibility, where the applicant concedes significant effects for residents and visitors, including those at Dùn Ì, the island's highest point. Importantly, Iona's monastic landscape—comprising the Abbey, the Nunnery, and the high crosses—holds international heritage significance, closely tied to pilgrimage and maritime arrival. Despite Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing itself, no visualisation is provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving a critical gap in the assessment. Community concerns further underscore the impact; a household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet the applicant's own consultants identified habitability as a potential effect pathway that remains unassessed. To contextualise the scale, the largest proposed turbines would exceed the height of Ben Hynish on Tiree by approximately 194 metres, appearing substantially larger despite being at roughly two-thirds of the distance from Iona. These factors collectively demonstrate that the applicant's evaluation does not fully capture the

significant and wide-ranging effects on Iona, undermining the robustness of the environmental and social impact conclusions.

The applicant's assessment insufficiently mitigates the significant visual, economic, and community impacts on Mull and the Ross of Mull coastal areas, particularly regarding designated landscapes and tourism-dependent communities. While some effects are acknowledged, such as those at Erraid and on the Core Paths of the Ross, and the significant impact on Fionnphort—the gateway to Iona and a critical point for visitor flow—the overall treatment of sensitive areas remains inadequate. The Ross of Mull South coastal area, judged to be of High sensitivity at 22 to 24 kilometres distance and attributed only Medium magnitude, demonstrates an underestimation of the true scale of impact. Similarly, across Mull, the applicant recognises significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area, yet attributes no more than Medium magnitude to the Loch na Keal National Scenic Area, despite its High sensitivity over distances of 21 to 33 kilometres. This reliance on distance to downplay effects is further exemplified by the assessment of the Wilderness and Gribun Rocks coastal area, where the scale of change is deemed small solely due to viewing distances exceeding 30 kilometres. Critically, Mull's west-facing tourism economy, including wildlife boat operations and accommodation providers in western townships, depends on the integrity of the Atlantic seascape, which the development would industrialise. Yet, no place-based assessment has been provided for these communities, leaving a significant gap in understanding and addressing the cumulative impacts on landscapes and livelihoods.

While the applicant's assessment acknowledges some potential effects on designated landscapes and island communities, it notably underestimates or omits significant impacts that warrant closer scrutiny. For instance, Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island currently undergoing regeneration. The recovery of this small, re-establishing community relies heavily on the intact qualities of its setting and unspoilt seascape—precisely those elements potentially compromised by the development. Yet, no assessment has been undertaken to evaluate these effects on Ulva's natural and cultural environment. Similarly, Staffa, also within the Loch na Keal National Scenic Area and renowned as one of Europe's most celebrated small islands, lies around 35 kilometres from the proposed development site. This distance exceeds the approximately 30 kilometres threshold NatureScot recommended for assessing effects on National Scenic Area qualities. Despite this, the applicant concludes that the scale of change at Staffa would be small and not significant, notwithstanding the panoramic maritime qualities that their own assessment recognises. The Jura National Scenic Area, assessed as having high sensitivity at a distance of approximately 28 to 32 kilometres, is attributed only a medium to low magnitude of effect, justified by factors such as distance, apparent scale, and retained landforms. However, this conclusion appears to underplay the importance of the designation's foundation on the wild, undeveloped character of its Atlantic outlook. A similar approach is applied to the Scarba, Lunga and Garvellachs National Scenic Area, situated about 35 to 40 kilometres from the development, where comparable assumptions are made. Taken together, these considerations suggest that the applicant's assessment may not fully capture the extent of effects on these valued

landscapes and island communities. Consequently, the protection of their natural and cultural qualities remains inadequately assured.

The applicant's assessment notably understates the magnitude of change experienced on Tiree when compared to the level of sensitivity attributed to the island's landscape. While the South Tiree coastal area is correctly identified as having High sensitivity at approximately 35 kilometres, it is paradoxically assigned a Low magnitude of change. This assessment fails to account adequately for Tiree's exceptional landscape character, which is defined by its exceptionally low-lying topography and the dominance of sea and sky. With the highest point, Ben Hynish, standing at only 141 metres, the introduction of turbines reaching up to 335 metres would create unprecedented vertical structures within the seascape. Given that Tiree's character depends on an open oceanic horizon, the presence of such large turbines would cause a significant and conspicuous change. Therefore, the conclusion of a Low magnitude of change for such a highly exposed and sensitive receptor is an understatement and renders the overall evaluation of effects unreliable.

The applicant's assessment notably omits consideration of significant effects on several mainland and island communities that have direct visual and economic connections to the seascape in question. For example, Gigha, a community-owned island celebrated nationally as a symbol of island regeneration following its purchase by residents, faces the development waters directly from the east. Despite its unique social and economic context, the potential impacts on Gigha's finely balanced community and economy have not been examined, leaving a critical gap in the assessment.

Similarly, Ardnamurchan Point, the westernmost extremity of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of visual receptors that are subject to the distance-based moderation criticised in this objection. The failure to adequately assess effects on such a prominent and sensitive viewpoint undermines the comprehensiveness of the applicant's approach.

Moreover, the chain of communities along the west coast of Kintyre, whose character, outlook, and visitor economy are intimately tied to the open Atlantic seaboard facing Islay, Jura, and adjacent waters, has also been overlooked. This oversight extends to the Treshnish Isles and other small islands and mainland coasts with views toward the development area, all of which share a similarly direct visual and economic relationship to the seascape. Collectively, these omissions indicate that the assessment does not fully account for the breadth of receptors potentially affected, thus compromising its overall robustness and reliability.

There remains considerable uncertainty regarding the applicant's approach to assessing environmental effects at distances beyond 20 kilometres. The evidence indicates a systematic pattern whereby any highly sensitive receptor located beyond this threshold is subject to a moderated magnitude of change and a consequent discounting of the effect's significance. This raises questions about the robustness of the assessment methodology, particularly as it appears to apply a blanket distance-based criterion rather than a nuanced, receptor-specific evaluation.

Such an approach fundamentally undermines the integrity of the environmental impact assessment by failing to undertake a place-based consideration of the communities experiencing these effects. The absence of detailed, location-specific analysis for receptors beyond 20 kilometres means that potentially significant impacts may be overlooked or minimized. Taken together, these observations suggest that the applicant's methodology does not adequately capture the true extent of environmental effects, thereby weakening the overall reliability and credibility of the assessment conclusions.

1.1.48 Personal Observations

Based on my own local knowledge, I also wish to highlight that: All environmental issues should receive greater consideration..

Finally, I would also ask the Scottish Ministers to consider: No

1.1.49 Further Comments

No

1.1.50 Summary

The proposal submitted fails to demonstrate compliance with the applicable statutory and policy framework governing its determination. The applicant's own evaluation acknowledges the presence of significant impacts on nationally designated landscapes, as well as on the local communities and heritage along this coastal region. Independent scrutiny of the submitted documentation reveals that these impacts have been understated, and that the necessary heritage assessment has not been conducted. Furthermore, while the effects on the island communities concerned were identified, no assessment of these impacts has been undertaken. The ecological requirements stipulated by law have not been proven to be satisfied. Additionally, the application before the Scottish Ministers addresses only a portion of the overall project.

In light of these shortcomings, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to reject the accompanying marine licence.

Should the Ministers consider granting consent, I request that they require the submission of further environmental information and enhanced visual representations. Moreover, I advocate that the determination of these applications be deferred until a public inquiry is held, thereby enabling a thorough examination of the issues raised in this objection. Regardless of the final decision, I seek a clear and explicit statement from the Ministers regarding their conclusions on the impacts to cultural heritage and the affected island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 407
Dear Sir/Madam,

I hereby submit a formal objection to the proposed MachairWind Offshore Wind Farm, which is the subject of two applications: application 00012385 for consent under section 36 of the Electricity Act 1989, and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications have been made by MachairWind Limited, a subsidiary of ScottishPower Renewables. I request that this letter be recorded as an official objection, that I be listed as an objector, and that I receive notification of the outcome of these applications.

The development proposed comprises an offshore wind farm with an installed capacity of approximately 2 gigawatts. It would consist of between 91 and 144 turbines, each with a maximum blade tip height of up to 335 metres. The site lies within a designated Windfarm Development Area covering around 448 square kilometres of sea to the north-west of Islay and west of Colonsay. The location is approximately 21 kilometres from the island of Iona and is situated in close proximity to the islands and coastal communities of the southern Hebrides.

My objection is grounded in both planning and environmental considerations, which are elaborated in the following sections with reference to the relevant statutory and policy frameworks governing the determination of these applications. It is important to emphasise that the onus lies entirely with the applicant to provide sufficient evidence demonstrating compliance with the applicable tests prescribed by law and policy. Objectors are not required to establish contrary proof. On the basis of the evidence presented, the applicant has failed to satisfy this burden, and accordingly, consent ought to be refused.

1.1.51 Legislative and Policy Framework

The determination of the marine licence application under Part 4 of the Marine (Scotland) Act 2010 is subject to strict statutory requirements, including the imperative that authorisation decisions must be made in accordance with Scotland’s National Marine Plan unless relevant considerations indicate otherwise. The application before the authority fails to demonstrate compliance with several key General Policies of the National Marine Plan, which are integral to the statutory assessment process.

Specifically, the application does not adequately address compliance with GEN 4 (Co-existence), which governs the interaction of marine activities; GEN 6 and paragraphs 4.22 to 4.23 concerning the protection of the Historic Environment; GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas; GEN 9 on Natural Heritage; GEN 13 and GEN 18 on Engagement; GEN 19 and paragraph 4.81 requiring Sound Evidence; and GEN 21 and paragraph 4.85 on Cumulative Impacts. The absence of clear evidence demonstrating conformity with these policies constitutes a significant deficiency in the application.

Moreover, the evidence provided does not satisfactorily resolve these omissions or conflicts with the applicable legal and policy framework. As established by the

statutory guidance, where compliance has not been demonstrated or where deficiencies and omissions exist, these factors must weigh against the granting of consent.

In conclusion, the marine licence application fails to meet the statutory requirements set out in the Marine (Scotland) Act 2010 and the relevant policies of Scotland's National Marine Plan. The unresolved uncertainties and demonstrable non-compliance with critical policy provisions necessitate that the application be refused.

The proposal fails to meet the statutory requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, which mandate that the likely significant environmental effects of any development must be thoroughly identified, assessed, and reported prior to determination. The submitted documentation does not provide a comprehensive environmental impact assessment that satisfies these legal obligations. This omission is critical, as it prevents the determining authority from making an informed decision based on a full understanding of the potential environmental consequences. Without such an assessment, the proposal is procedurally defective and non-compliant with the established regulatory framework governing environmental impact assessments.

Furthermore, the proposal does not demonstrate compliance with the Habitats Regulations, which require a rigorous assessment of the effects on European protected sites in accordance with the applicable statutory tests. The absence of a proper Habitats Regulations Assessment means that the potential impacts on protected habitats and species have not been adequately considered or mitigated. This failure constitutes a significant legal and policy deficiency. Given that compliance with these regulations has not been demonstrated, and that the evidence reveals clear omissions and conflicts with the relevant legal and policy framework, these matters must weigh decisively against the granting of consent for the proposal.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be properly considered and given due weight in the decision-making process. The submitted documentation does not provide evidence that these statutory obligations have been met. There is a clear absence of any detailed assessment or meaningful engagement that addresses the specific needs, concerns, or potential impacts on island communities. This omission represents a fundamental procedural deficiency, as the Act explicitly requires that such considerations be integral to the planning evaluation. Without this, the decision-making process is incomplete and legally flawed.

Furthermore, the failure to properly consider and weigh the interests of island communities constitutes a direct conflict with the applicable legal and policy framework established by the Islands (Scotland) Act 2018. The absence of compliance or demonstration thereof is not a minor oversight but a substantive deficiency that weighs decisively against the granting of consent. The statutory duty to account for island communities' interests is clear and unequivocal; where this duty is unmet, the proposal cannot be regarded as consistent with the legislative

requirements. Consequently, the proposal should be refused on the grounds that it does not satisfy the mandatory provisions of the Islands (Scotland) Act 2018.

1.1.52 Conflict with National Planning Framework 4 and the Development Plan

NPF4 Policy 11 sets out a framework supporting renewable energy development, yet it does so explicitly through the application of impact criteria contained within the policy itself. Among these, Policy 11(c) addresses impacts on communities, while Policies 11(d) and 11(e) concern effects on landscape, seascape, and other receptors. It is therefore essential that any proposal aligns with these criteria to benefit from the policy's presumption in favour of renewable energy projects.

In the present case, the proposal fails to satisfy these impact criteria. It would result in significant adverse effects on nationally designated landscapes and seascapes, undermining the policy's protection for such valued environmental assets. Furthermore, the evidence submitted does not adequately demonstrate that the cultural significance of scheduled monuments and their settings would be preserved, nor does it show that island communities would be safeguarded from harm. Additionally, the ecological tests required by Policy 11 have not been proven capable of being met on the basis of the material provided. Consequently, the proposal conflicts with the impact criteria of NPF4 Policy 11, and as such, cannot be regarded as compliant with the policy's requirements.

The practical consequence of the proposal is that it would result in significant adverse effects on multiple nationally important designated assets, undermining key protections established by the National Planning Framework 4 (NPF4). Specifically, the proposal fails to comply with Policy 11 and related provisions such as Policy 4(c) and 4(d), which safeguard National Scenic Areas and other nationally important landscapes by preventing significant harm to the qualities that justify their designation. Moreover, it conflicts with Policy 7, including Policy 7(h) concerning scheduled monuments and Policies 7(c) and 7(d) regarding the settings of historic assets. The evidence clearly indicates that these cultural heritage considerations have not been adequately addressed to demonstrate protection or appropriate mitigation.

In addition, the proposal does not meet the requirements of Policy 3 relating to biodiversity. The submitted evidence falls short of demonstrating that the ecological tests, which are fundamental for safeguarding biodiversity, can be satisfied. It also fails to show that island communities, which may be particularly vulnerable, would be adequately safeguarded in accordance with the framework. Taken together, these shortcomings indicate that the proposal conflicts with multiple NPF4 policies designed to protect nationally designated landscapes, heritage assets, and biodiversity, and therefore cannot be supported without significant revision and further evidence.

The proposal would result in adverse effects on the landscape, heritage, and community interests safeguarded by the terrestrial development plan, including the Argyll and Bute Local Development Plan 2. This direct conflict with the policies designed to protect these aspects demonstrates that the development is inconsistent with the relevant land-based planning framework. In addition, the proposal fails to

align with the National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient evidence to overcome these conflicts or to justify departure from the established policy protections. In conclusion, the proposal is fundamentally at odds with the terrestrial development plan framework and national planning policies, and therefore cannot be supported.

1.1.53 Seascape, Landscape and Visual Effects

The applicant's assessment methodology fails to establish a clear distance threshold beyond which major effects cease, undermining the reliability of its predicted impacts. Although Appendix 16.1 does not specify such a threshold, independent analysis of the applicant's Chapter 16 and related appendices reveals a consistent pattern: no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of receptor sensitivity or visibility extent. This implicit distance-based limitation is further evidenced by the applicant's own documentation, which acknowledges that for a coastal area over 30 kilometres away, the scale of change is considered small due to viewing distance. Moreover, the Landscape Character synthesis categorises magnitude of effect as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. Such systematic moderation of magnitude at distances coinciding with the location of the most sensitive designated landscapes effectively understates the inputs to the protective tests. Consequently, the conclusions drawn from this methodology cannot be regarded as a reliable description of the effects that Scottish Ministers are being asked to consent.

The practical consequence of relying on the visualisation materials submitted in support of the assessment is that they may not accurately convey the true scale of the development as experienced on site. NatureScot's visualisation guidance, which the applicant follows, explicitly recognises that printed visualisations cannot fully replicate the scale perceived by a viewer in the field. This inherent limitation means that any conclusions drawn solely from these materials should be treated with caution, as they risk understating or misrepresenting the visual impact.

Moreover, the wireline drawings included within the same panoramic projections do not overcome these deficiencies. Rather than serving as an independent means to correct or clarify the photographic visualisations, they are technical renderings subject to the same constraints. As such, they should be understood as part of the overall visualisation package, sharing its limitations, rather than as a definitive or corrective representation of the development's visual effects. This understanding is important for a balanced appraisal of the visual evidence presented.

The proposal fails to comply with key planning policies designed to safeguard nationally important landscapes and seascapes, resulting in unacceptable effects that have not been properly justified. Specifically, the impacts identified engage the requirements of National Planning Framework 4 (NPF4) Policies 4(c), 4(d), 11(d), and 11(e), as well as Policy GEN 7 and paragraph 4.28 of the National Marine Plan. Despite these clear policy triggers, the applicant has not demonstrated that its assessment of the scale of these effects aligns with the methodology it employed. This lack of methodological consistency undermines confidence in the conclusions

presented. Moreover, there is no adequate demonstration that the proposal complies with the relevant policies protecting nationally important landscape and seascape interests. In light of these deficiencies, the proposal cannot be considered to meet the necessary policy standards and should therefore be refused.

1.1.54 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment adopts Historic Environment Scotland's recognised methodology for evaluating effects on the setting of historic assets, which requires an appraisal of whether changes affect the contribution that setting makes to cultural significance and whether the integrity of that setting is adequately retained. This methodology explicitly states that visual change should not be directly equated with adverse impact. However, a published Methodological Audit, prepared in support of community objections and relying entirely on the applicant's Appendix 14.3, finds that while the assessment identifies relevant heritage attributes, it fails to demonstrate how the integrity of setting has been evaluated in accordance with the accepted methodology. Instead, the assessment focuses on describing visual changes—considering factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—and then concludes that the integrity of setting is adequately retained without showing the necessary evaluative step required by the methodology. This omission undermines the reliability of the applicant's conclusions about heritage impacts.

The applicant's assessment acknowledges that the cultural significance of the affected heritage assets is derived from a complex interplay of qualities, including pilgrimage routes, arrival by sea, movement through a living cultural landscape, and the interrelationships between monuments, spirituality, and the surrounding landscape and seascape. These qualities are primarily experienced dynamically, through movement, rather than from fixed viewpoints. However, the mitigation measures proposed appear to focus predominantly on visual impacts from selected static vantage points, which risks underrepresenting the broader experiential and cultural landscape values identified in the baseline.

This concern is reinforced by Historic Environment Scotland's consultation responses, as recorded within the application, which specifically requested additional viewpoints to ensure these wider cultural qualities are properly captured. The omission of such viewpoints in the applicant's assessment suggests an incomplete understanding of the heritage assets' significance and potentially inadequate mitigation of impacts on the overall cultural landscape. For a robust and comprehensive evaluation, it is essential that the assessment fully incorporates the living, dynamic nature of the heritage setting, beyond isolated visual perspectives.

The heritage impact conclusions rely significantly on the landscape assessment, as established in the applicant's evidence. It has been demonstrated that where landscape effects have been understated, this understatement directly affects the reliability of the heritage conclusions that are founded upon them. Consequently, any deficiencies or minimisation within the landscape assessment inherently undermine the credibility of the heritage impact findings. This interdependency calls into question the robustness of the overall heritage evaluation presented.

The application fails to demonstrate compliance with essential policy provisions designed to protect heritage assets, notably those set out in NPF4 Policy 7(h) concerning scheduled monuments, as well as Policies 7(c) and 7(d) relating to their setting, alongside GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Critically, the applicant has not provided evidence that the cultural significance of internationally and nationally important heritage assets and their settings will be safeguarded. Consequently, the Scottish Ministers have not been presented with the necessary assessment to reach a reasoned conclusion on this matter. In light of this absence of demonstrable protection and assessment, the application does not meet key policy requirements for heritage protection and thus cannot be considered acceptable.

1.1.55 Effects on Island Communities, Tourism and the Local Economy

The proposed development poses a significant threat to the fundamental economic and social sustainability of the island communities concerned. These communities rely exceptionally heavily on visitors, who are attracted precisely by the qualities identified in the applicant's own baseline assessments: the landscape, seascape, cultural heritage, tranquillity and remoteness. Any alteration to these defining attributes would directly undermine the economic foundation upon which these communities depend.

Such an impact would extend beyond mere economics, affecting local services, population stability and the overall viability of the island settlements. The interdependence between the visitor experience and community sustainability is clear, and therefore the proposal's effect on the qualities that draw visitors must be considered with the utmost seriousness.

The applicant's own consultants acknowledged that habitability represented a potentially significant pathway through which the proposal could impact island communities. Despite this recognition, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 focuses primarily on regional-level analysis, providing detailed examination of potential port communities but omitting an equivalent place-based evaluation of the island communities directly facing the development. Notably, the assessment concludes that these island communities exhibit low sensitivity to tourism effects, a finding reached without targeted analysis of the unique circumstances of those islands.

It is important to recognise that small island economies cannot be accurately represented by regional averages. Such economies are typically concentrated in sectors that are highly susceptible to changes in the attributes attracting visitors. Rather than diminishing sensitivity, dependence on increasing visitor numbers intensifies reliance on the environmental and social qualities that may be jeopardised by the proposal. Therefore, the conclusion of low sensitivity drawn without a place-specific assessment lacks evidential support and should be regarded as an unsubstantiated assumption.

Given these considerations, the socio-economic assessment's methodology falls short of providing a robust understanding of the potential impacts on island

communities. A more nuanced, place-based approach is necessary to adequately capture the vulnerabilities and dependencies of these communities, thereby informing effective mitigation measures. Without such an approach, the assessment risks underestimating the true socio-economic consequences of the proposal for the affected island populations.

The proposal fails to comply with the relevant policy and statutory duties concerning island communities. Specifically, it does not satisfy the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions affecting such communities be founded on robust socio-economic evidence and adopt a precautionary approach when evidence is insufficient. Furthermore, it disregards the provisions of NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, all of which emphasise the necessity of assessing and affording appropriate weight to the interests of island communities through meaningful engagement from the earliest stages of development to its conclusion.

The applicant has acknowledged that island communities warrant particular scrutiny; however, it has failed to undertake the necessary assessments to properly understand the effects of the proposal on these communities. Without such assessments, there is no demonstration that the proposal is compatible with the sustainability of island communities. This omission is significant, as it undermines the ability to ensure that the development will not adversely affect the social and economic well-being of those communities.

In light of these considerations, it is evident that the statutory duties owed to island communities have not been discharged. The absence of adequate evidence and engagement means that the proposal cannot be considered compliant with the established policies and statutory requirements designed to protect island communities. Consequently, the proposal should not be supported.

1.1.56 Ecology, Biodiversity and Habitats Regulations

The development area and its adjacent waters are of considerable ecological significance, encompassing Priority Marine Features and Annex I habitats. These habitats are accompanied by important populations of seabirds, marine mammals, and basking sharks. The proposed development would introduce extensive construction, operational, and decommissioning activities into this sensitive marine environment, sustained over a period of several decades. Given the scale and duration of the proposed works, there is a substantial potential for significant adverse environmental effects, necessitating careful consideration of the ecological implications inherent in the proposal.

The application fails to demonstrate compliance with the statutory tests designed to protect internationally important habitats and species, a fundamental requirement that cannot be overlooked. Specifically, the evidence submitted, including the applicant’s own derogation documents, reveals significant uncertainty regarding the satisfaction of these legal protections. This lack of demonstrated compliance undermines the integrity of the application and the assurances provided concerning ecological safeguarding.

It is essential to recognise that the statutory framework demands a clear and unequivocal demonstration that the proposed development will not adversely affect internationally important ecological features. The applicant's failure to meet this standard is not a minor procedural shortcoming but a critical deficiency that strikes at the heart of environmental protection obligations. Without robust evidence to satisfy the relevant tests, granting consent would conflict with established legal requirements and the principles of sustainable development.

In conclusion, the application does not provide the necessary certainty that the statutory protections for internationally important habitats and species will be upheld. This fundamental failure renders the case for granting consent unsound. Accordingly, the application should be refused to ensure that the statutory duties to protect these valuable ecological assets are fully respected and enforced.

1.1.57 Public Engagement, Site Selection and Environmental Information

There is considerable uncertainty as to whether the consultation process associated with this application has met the essential standards of effective public participation. The applicant invites Scottish Ministers to place significant weight on the site-selection process, yet the deficiencies in public engagement observed at both the plan and site-selection stages have persisted into the current application phase. Given that the application comprises many thousands of pages of technical material, the scale and complexity of the documentation have further complicated meaningful engagement.

Compounding this difficulty, the consultation period coincided with the busiest months of the year for island communities, when residents are engaged continuously throughout the visitor season and access to specialist advice is notably limited. This timing has inevitably constrained the ability of those affected to provide considered and informed responses. In contrast, the applicant has had years to prepare its case, supported by substantial professional and financial resources, thereby creating an imbalance in the consultation process.

Under GEN 18 of the National Marine Plan and the principles enshrined in the Aarhus Convention, it is imperative that those affected by decisions of this magnitude are afforded a realistic opportunity to participate. The conditions under which the communities have been required to respond fall short of this benchmark. It is therefore respectfully urged that Ministers bear these concerns firmly in mind when considering the representations made, recognising the potential implications for the legitimacy of the site-selection process.

The Environmental Impact Assessment submitted with this application is insufficient for the Scottish Ministers to make a fully informed decision. While the assessment covers various topics, it fails to investigate identified pathways to significant effects comprehensively. For example, the landscape assessment's conclusions are based on a distance pattern not supported by its own stated methodology. Similarly, the heritage assessment does not adequately apply the integrity test it claims to use, and the socio-economic assessment lacks any place-based analysis relevant to the affected islands. Furthermore, the application inappropriately relies on future assessments, post-consent plans, monitoring, and additional approvals to address

uncertainties, which conflicts with the requirement under the EIA Regulations that likely significant effects be understood before determination. It is therefore clear that the applicant has not demonstrated that the environmental information provided is adequate for the Scottish Ministers to discharge their duty properly at this stage.

1.1.58 Effects on Local Area

The development area extends over 448 square kilometres immediately north-west of Islay and west of Colonsay, placing the Atlantic-facing communities of these islands in closest proximity to the proposed project. Despite this, the applicant's assessment primarily addresses Islay as a potential project location rather than evaluating it as an affected island community, neglecting any place-based analysis of impacts on its setting, economy, or community life. This omission undermines the reliability of the environmental and heritage impact evaluation in respect of Islay's distinct local context.

Similarly, Colonsay and Oronsay face the array directly, with their daily life intimately connected to the seaward outlook. Of particular significance is the North Colonsay and Western Cliffs Special Protection Area, which forms part of Colonsay's own coastline and is central to the applicant's derogation case and compensation plan. This area's inclusion highlights the acknowledged but unexcluded risk of harm to internationally protected seabird populations. Moreover, Oronsay Priory, a scheduled monument of national importance, lies within this community, yet the heritage assessment fails to adequately consider its open maritime setting. These gaps collectively demonstrate that the applicant's evaluation underestimates the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay.

While some mitigation measures have been proposed, they do not adequately address the significant and underestimated impacts on Iona. The Coastal Character assessment recognises the Sound of Iona as having high sensitivity, with a direct orientation towards the development area and extensive visibility spanning approximately 21 kilometres. The turbines would extend across about 39 degrees of the horizon, resulting in a moderate and significant overall effect that is unlikely to be fully mitigated. Similarly, the West Coast of Iona is identified as highly sensitive with widespread visibility, and the applicant concedes significant effects on residents and visitors across much of the island, including at its highest point, Dùn Ì. Furthermore, Iona's internationally important monastic landscape—comprising the Abbey, the Nunnery, and the high crosses—is closely tied to pilgrimage and arrival by sea. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing, yet no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving a critical gap in the assessment of heritage impacts. Community concerns reinforce these findings; a household consultation revealed that 92 per cent of respondents on Iona object to the proposal, and notably, the applicant's own consultants identified habitability as a potential pathway of effect for this community, which remains unassessed. To contextualise the scale of the visual impact, the turbines' height would surpass that of Ben Hynish on Tiree—141 metres high and visible from Iona at approximately 33 kilometres—by approximately 194 metres, despite being situated at roughly two-thirds of that distance. Taken together, these factors demonstrate that the applicant's assessment

understates the scale and significance of visual, community, and heritage impacts on Iona, thereby compromising the accuracy of the environmental and social impact evaluation.

The applicant's assessment of the effects on Mull and the Ross of Mull coastal communities and landscapes underestimates the significant visual and economic impacts, particularly when compared to the mitigation measures proposed. While the applicant acknowledges significant effects at Erraid, on the Core Paths of the Ross, and at Fionnphort—the gateway to Iona and a vital community dependent on visitor flow—these acknowledgements appear insufficiently weighted in relation to the wider implications for the area. The Ross of Mull South coastal area is recognised as having High sensitivity at distances of approximately 22 to 24 kilometres, yet the attributed magnitude is only Medium. Similarly, across Mull itself, significant effects are accepted on Core Paths and within the Central, South, and West Mull Local Landscape Area, with the Loch na Keal National Scenic Area, noted for its High sensitivity between 21 and 33 kilometres, receiving no greater than a Medium magnitude rating. This comparative underestimation of effect magnitude suggests that the applicant's proposed mitigation may not adequately address the scale of impact on the communities and landscapes that are integral to the local tourism economy.

Moreover, the applicant's reliance on distance-based reasoning to minimise the perceived scale of change further undermines the robustness of the assessment. For instance, in the Wilderness and Gribun Rocks coastal area, the assessment discounts significant impact on the basis that the viewing distance exceeds 30 kilometres, judging the scale of change to be small. This approach fails to fully consider the cumulative and experiential nature of visual impact on a tourism-dependent region. Mull's west-facing tourism economy, which encompasses wildlife boat operations and the accommodation services of its western townships, fundamentally depends on the unspoiled Atlantic seascape that the proposed development would industrialise. Notably, none of these communities has received a place-based assessment that would capture the nuanced effects on their economic sustainability and community well-being. In light of these factors, the applicant's assessment inadequately addresses the significant visual, economic, and community impacts on Mull and Ross of Mull, warranting a more thorough and locally sensitive evaluation.

The applicant's assessment acknowledges potential effects on several designated landscapes within the wider seaboard area, including Ulva, Staffa, Jura, and the Scarba, Lunga and the Garvellachs National Scenic Areas. Ulva, situated within the Loch na Keal National Scenic Area, is identified as experiencing the full range of effects noted for that landscape. Importantly, Ulva is a community-owned island undergoing a process of regeneration, with a small re-establishing population whose future depends heavily on the preservation of the island's setting and unspoilt seascape qualities. Despite this, no specific assessment has been made regarding the impact on Ulva's community and its recovery, which raises concerns about the adequacy of the applicant's evaluation.

Staffa, also within the Loch na Keal National Scenic Area and renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the

development site. This distance exceeds the roughly 30 kilometres that NatureScot requested for assessment of effects on National Scenic Area qualities. The applicant concludes that the scale of change at Staffa would be small and the effect not significant, even though their own assessment recognises the island's panoramic maritime qualities. This conclusion suggests a potential underestimation of the significance of impacts on such a valued and sensitive landscape.

The Jura National Scenic Area, located between approximately 28 to 32 kilometres from the development, is assessed by the applicant as having high sensitivity but is attributed no greater than medium to low magnitude of impact. This moderation is justified by factors such as distance, the apparent scale of development, and the retention of landforms, despite the designation's reliance on the wild and undeveloped character of Jura's Atlantic outlook. A similar approach is taken for the Scarba, Lunga and the Garvellachs National Scenic Area at around 35 to 40 kilometres, where effects are also considered limited. Taken together, these assessments indicate a tendency to downplay the potential effects on the distinctive qualities of these important seaboard landscapes and the vulnerable island communities they support, thereby undermining the protection of their natural and cultural values.

The applicant's assessment that the South Tiree coastal area, situated approximately 35 kilometres from the proposed development, would experience only a Low magnitude of change fails to acknowledge the practical consequences for the island's landscape character. Given the High sensitivity attributed to this receptor, this conclusion significantly understates the actual impact, leading to an unreliable evaluation of effects.

Tiree's landscape is uniquely defined by its exceptionally low-lying topography and the dominance of sea and sky. With its highest elevation at Ben Hynish reaching merely 141 metres, the island's character depends heavily on an uninterrupted open oceanic horizon. The introduction of turbines up to 335 metres tall would create vertical structures unprecedented in this seascape, fundamentally altering the visual experience and character of Tiree's environment.

This marked contrast between the island's natural landscape and the scale of the proposed turbines demonstrates that the assessment's Low magnitude rating is inappropriate. A more robust evaluation is necessary to accurately reflect the significance of the change and to ensure that the distinctive qualities of Tiree's landscape are properly considered in decision-making.

The applicant's assessment fails to consider significant effects on mainland and island communities that have direct visual and economic connections to the seascape in question. Notably, Gigha, a community-owned island emblematic of island regeneration, faces the development from the east, yet the potential impacts on its delicate community balance and economy remain unexplored. Similarly, Ardnamurchan Point—the most westerly tip of the British mainland—offers panoramic views along the Hebridean seaboard, attracting visitors whose experience depends on the unspoiled seaward panoramas. These receptors, critical to the local visitor economy, appear to be dismissed through a distance-based moderation approach. Furthermore, the west coast of Kintyre encompasses a series of

communities whose identity and tourism are closely tied to the open Atlantic seaboard views towards Islay, Jura, and adjacent waters. The Treshnish Isles and other small islands and mainland coasts with sightlines to the development area share this vulnerability. The omission of these communities from thorough assessment undermines the comprehensiveness and reliability of the applicant's environmental evaluation.

The applicant's environmental impact assessment systematically moderates and discounts effects on sensitive receptors located beyond approximately 20 kilometres, a practice that contrasts with more precise, place-based mitigation approaches applied within closer proximities. This distance-based methodology effectively reduces the perceived magnitude of change and downplays the significance of impacts on distant communities. Consequently, the assessment fails to apply tailored mitigation measures that reflect the actual sensitivity and lived experience of those receptors, undermining the robustness of the proposed environmental protections.

Critically, the evidence demonstrates that wherever a highly sensitive receptor exists beyond this 20-kilometre threshold, the magnitude of change is consistently moderated and the effect discounted, yet no place-based assessment is provided for these communities. This omission means that those living with potentially significant effects have not had their specific circumstances properly evaluated, resulting in an incomplete and potentially misleading appraisal of environmental consequences. Such systematic discounting beyond 20 kilometres therefore compromises the integrity and comprehensiveness of the environmental impact assessment as a whole.

1.1.59 Personal Observations

In addition to the planning matters above, I am personally concerned because: Reduce tourists impacts my local daughters income

Based on my own local knowledge, I also wish to highlight that: Sea bed disturbance , visual disturbance on site of international significance, habitats of eagles and other rare birds, flight damage to migrating birds like corncrake and puffin

Finally, I would also ask the Scottish Ministers to consider: Please reconsider. It would be many years before infrastructure could actually use power produced and cost much money to the developer, to keep generators on hold

1.1.60 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. The applicant's own assessment acknowledges considerable impacts on nationally designated landscapes, as well as on the coastal communities and their heritage. Furthermore, published evaluations of the applicant's documentation reveal that the extent of these impacts has been underestimated and that a comprehensive heritage assessment has not been conducted. Although the effects on the island communities involved were identified, no formal assessment of these impacts has been undertaken. In addition, the ecological criteria necessary for approval have not been

demonstrated as achievable. It is also pertinent to note that only a portion of the project is currently submitted to the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to decline the related marine licence application.

Should the Ministers be inclined to grant consent, I request that they require the submission of further environmental information and enhanced visualisations. I also propose that the determination of the applications be deferred until after a public inquiry, thereby allowing a thorough examination of the issues raised in this objection. Regardless of the decision reached, I ask the Ministers to provide clear and explicit conclusions concerning the impacts on cultural heritage and on the affected island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 408
Dear Sir/Madam,

I hereby register a formal objection to the MachairWind Offshore Wind Farm proposals, submitted under application numbers 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval for an offshore wind energy development with an installed capacity of approximately 2 GW. The project envisages the installation of between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a designated Windfarm Development Area that spans roughly 448 square kilometres of marine environment. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from the island of Iona and in close proximity to the southern Hebrides' islands and coastal communities.

The following submission articulates the grounds for objection based on planning and environmental considerations, referencing the statutory and policy frameworks governing the determination of these applications. It is important to emphasise that the onus of proof rests firmly on the applicant to demonstrate, with robust and adequate evidence, that all relevant legal and policy tests are met. Objectors are not required to provide evidence disproving the proposals. Upon examination, it is evident that the applicant has failed to satisfy this evidential burden. Consequently, the proposals do not comply with the applicable tests and therefore consent should be withheld. I request that this letter be formally recorded as an objection, that I be registered accordingly, and that I receive notification of the decision reached on these applications.

1.1.61 Legislative and Policy Framework

The application fails to demonstrate adequate compliance with the statutory duties under Schedule 9 of the Electricity Act 1989, particularly in relation to the requirement to take reasonable steps to mitigate adverse effects on natural beauty, flora, fauna, geological or physiographical features of special interest, and sites, buildings, or objects of architectural, historic, or archaeological interest. Schedule 9 explicitly mandates that both the applicant and the Scottish Ministers must have regard to these considerations and ensure that any negative impacts are reasonably mitigated.

In this case, the evidence does not establish that the applicant has sufficiently addressed these duties. There is a clear absence of demonstrated mitigation measures that would reasonably reduce or offset the adverse effects arising from the proposal on the protected interests identified by Schedule 9. Furthermore, the application contains deficiencies and omissions in its assessment and mitigation strategy, failing to align with the legal and policy framework set out by the Electricity Act 1989.

Given that compliance with these statutory duties has not been shown, and the application exhibits conflicts with the applicable legal requirements, these shortcomings must weigh decisively against the granting of consent. The proposal,

as submitted, does not meet the necessary statutory threshold for approval under Schedule 9 of the Electricity Act 1989.

The marine licence application is required to be determined under Part 4 of the Marine (Scotland) Act 2010, with authorisation decisions made in accordance with Scotland's National Marine Plan unless relevant considerations indicate otherwise. The National Marine Plan's General Policies of particular relevance to this proposal include GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts). Compliance with these policies is a statutory requirement forming part of the assessment of the application.

The evidence before the determining authority does not demonstrate compliance with these statutory policies. There are identified deficiencies and omissions in the application's evidence base, which fail to adequately address the requirements of the National Marine Plan policies cited. In particular, the application lacks sufficient demonstration of co-existence measures, historic environment considerations, landscape and natural heritage protections, meaningful engagement, sound evidence, and cumulative impact assessments as mandated by the relevant policies.

Given these unresolved deficiencies and the absence of demonstrated compliance with the applicable legal and policy framework, the application conflicts with the statutory requirements under the Marine (Scotland) Act 2010 and the National Marine Plan. Such failures weigh decisively against the granting of consent for the marine licence. The application should therefore be refused on the grounds that it does not meet the necessary statutory and policy standards.

The applicant's submission acknowledges that National Planning Framework 4 (NPF4) is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements. The proposal engages several key policies within NPF4, specifically Policy 3 (Biodiversity), Policy 4 (Natural Places), Policy 7 (Historic Assets and Places), and Policy 11 (Energy). However, the evidence provided fails to demonstrate compliance with these policies. There are clear deficiencies and omissions in the applicant's assessment and supporting documentation that result in conflicts with the applicable legal and policy framework. Given that compliance with these critical policies has not been established, and the evidence identifies substantive shortcomings, these factors weigh decisively against the granting of consent for the proposal.

The applicant has failed to provide an adequate Environmental Impact Assessment (EIA) as required under The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations. These regulations mandate that the likely significant environmental effects of the proposal must be identified, assessed, and reported prior to any determination. The absence of a comprehensive and compliant EIA means that the decision-making authority cannot properly evaluate the environmental consequences of the development, undermining the statutory process designed to safeguard environmental interests.

Furthermore, the proposal does not satisfy the requirements of the Habitats Regulations, which necessitate a thorough assessment of the effects on European protected sites in accordance with the applicable statutory tests. The failure to demonstrate compliance with these regulations is a critical omission, as it prevents the proper consideration of potential adverse impacts on designated habitats and species. Without this assessment, the proposal conflicts with the legal framework established to protect biodiversity and maintain the integrity of protected sites.

Given these deficiencies and omissions, the evidence clearly indicates non-compliance with both the EIA and Habitats Regulations. As established in the relevant statutory provisions, where compliance has not been demonstrated or where conflicts with the legal and policy framework exist, these matters must weigh against the granting of consent. Therefore, the application should be refused on the grounds of inadequate environmental assessment and failure to meet the statutory requirements for habitats protection.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be properly considered and given due weight in the decision-making process. This statutory obligation is not met, as the submitted evidence does not show that the proposal has adequately addressed or incorporated the specific needs and concerns of the affected island communities.

The Islands (Scotland) Act 2018 explicitly requires decision-makers to ensure that island communities' interests are a material consideration. In this case, the application documentation lacks any substantive assessment or meaningful engagement that would satisfy this legal requirement. There is no evidence that the proposal has identified, evaluated, or balanced the potential impacts on island communities, nor that it has taken steps to mitigate any adverse effects.

Furthermore, where compliance with the Act has not been demonstrated, or where deficiencies, omissions, or conflicts with the applicable legal and policy framework are evident, these shortcomings must weigh against the granting of consent. The absence of any demonstrable consideration of island communities' interests constitutes a clear procedural and substantive failure. This failure undermines the integrity of the decision-making process and conflicts directly with the statutory duties imposed by the Islands (Scotland) Act 2018.

Accordingly, the proposal should be refused on the grounds that it does not comply with the statutory requirement to consider and give due weight to the interests of island communities, as mandated by the Islands (Scotland) Act 2018. The identified deficiencies and omissions are material and decisive factors that weigh strongly against the granting of planning consent.

The applicant has failed to provide robust, objective, and proportionate evidence demonstrating compliance with every relevant statutory duty, planning policy, and environmental assessment requirement. This failure to meet the evidential burden means that significant deficiencies and omissions remain unaddressed, resulting in unresolved conflicts with the applicable legal and policy framework. As established, where such compliance is not demonstrated, these shortcomings must weigh

decisively against the granting of consent. Therefore, on the basis of the applicant's inability to prove full compliance with all legal and policy obligations, this application should be refused.

1.1.62 Conflict with National Planning Framework 4 and the Development Plan

While NPF4 Policy 11 endorses renewable energy development, this support is explicitly contingent upon compliance with its impact criteria, notably those relating to community effects and the protection of landscape, seascape, and heritage assets as set out in Policy 11(c), (d), and (e). The current proposal fails to satisfy these criteria. It would result in significant adverse effects on nationally designated landscapes and seascapes, undermining their integrity. Furthermore, the proposal does not adequately demonstrate the protection of the cultural significance of scheduled monuments and their settings. It also falls short in evidencing that island communities would be safeguarded from detrimental impacts. Finally, the ecological safeguards required under the policy have not been shown to be achievable based on the submitted evidence. Consequently, the proposal conflicts with the impact criteria of NPF4 Policy 11, weakening the policy's intended support for renewable energy development.

The proposal fails to comply with multiple policies within the National Planning Framework 4 that protect nationally important landscapes, heritage assets, and biodiversity. Policy 11 operates in conjunction with Policy 4(c) and 4(d), which safeguard National Scenic Areas and nationally important landscapes from significant adverse effects on their designated qualities; Policy 7, including 7(h) concerning scheduled monuments and 7(c) and 7(d) relating to the setting of historic assets; and Policy 3 on biodiversity. The submitted evidence demonstrates that the proposal would result in significant adverse impacts on nationally designated landscapes and seascapes. Furthermore, it has not been shown that the cultural significance of scheduled monuments and their settings would be preserved, nor that island communities would be adequately protected. Additionally, the ecological assessments required under Policy 3 have not been satisfactorily met. Taken together, these failures establish clear conflicts with the relevant NPF4 policies intended to safeguard designated assets.

The practical consequence of the proposal is that it would cause adverse effects on the landscape, heritage, and community interests that the Argyll and Bute Local Development Plan 2 seeks to protect. These impacts are directly relevant to the terrestrial environment and the land-based experiences of residents and visitors alike.

Such effects represent a clear conflict with the policies set out in the Local Development Plan, which forms part of the statutory development plan framework for the area. Given the nature of these adverse impacts, the proposal does not align with the overarching objectives to safeguard the character and value of the local environment.

In addition, the proposal is also inconsistent with National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient evidence to

demonstrate otherwise, leaving the proposal fundamentally at odds with both local and national planning policy frameworks.

1.1.63 Seascape, Landscape and Visual Effects

The applicant's assessment methodology lacks clarity and consistency regarding the distance thresholds beyond which major effects are deemed to cease. Notably, the written methodology provided in Appendix 16.1 fails to specify any such threshold. However, an independent Evidence Note, which draws exclusively on the applicant's Chapter 16 and Appendices 16.1 to 16.3, reveals a clear and consistent pattern across all three assessment streams: no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of that receptor's inherent sensitivity or the extent of visibility. This indicates an implicit, yet unacknowledged, reliance on distance as a controlling factor in determining the scale of impact.

Further examination of the applicant's documents confirms the influence of distance in shaping these assessments. For example, an evaluation of a coastal area located over 30 kilometres from the development site concludes that the scale of change is small, explicitly citing the viewing distance as the rationale. Moreover, the Landscape Character synthesis categorises the magnitude of impact as High within roughly 20 kilometres, Medium between about 20 and 30 kilometres, and Low beyond approximately 30 kilometres for certain landscape types. This systematic moderation of magnitude at the distances where the most sensitive designated landscapes are situated suggests that the protective tests are applied to understated inputs. Consequently, the conclusions drawn do not reliably reflect the true effects that the Scottish Ministers are being asked to consider and consent to.

The applicant relies on NatureScot's visualisation guidance, which explicitly recognises inherent limitations in the visual evidence provided. According to this guidance, printed visualisations cannot fully replicate the scale that a viewer experiences in the field. This acknowledgement underscores that such visual materials offer only an approximation of real-world perception rather than a precise or comprehensive representation.

Furthermore, wireline drawings included within the panoramic projections share these same constraints. As technical renderings embedded within the visualisations, they do not serve as independent correctives but rather reflect the limitations of the accompanying photographic images. Consequently, while these materials assist in understanding potential visual impacts, their interpretive value must be considered within the context of these acknowledged technical and perceptual shortcomings.

The introduction of aviation and navigation lighting as part of the proposed development would result in a permanent alteration to the night-time seascape, which is currently unlit. This change would persist for the entirety of the stated 35-year operational period, significantly modifying the visual character of the sea horizon during night hours. Such a transformation would be readily perceptible and may affect the qualities that currently define this coastal environment after dark.

Beyond the immediate practical impact, the decision to consent to the development carries a wider policy implication. Granting permission signals that the seascape is considered appropriate for wind farm use despite the acknowledged harm caused by lighting and its effect on the night-time character. This represents a broader acceptance of change to the seascape's intrinsic qualities, not limited to the operational lifespan but indicative of the long-term characterisation of the area within planning policy considerations.

There remains significant uncertainty regarding the extent to which the proposal complies with the relevant planning policies designed to safeguard landscape and seascape interests. The effects identified engage several key provisions, including NPF4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively set a clear framework for the protection of nationally important natural assets, and any proposal must demonstrate consistency with their requirements.

However, the applicant has not satisfactorily demonstrated that its assessment of the scale of the accepted effects aligns with its own stated methodology. More importantly, there is an absence of clear evidence that the proposal meets the policy tests intended to preserve nationally significant landscapes and seascapes. In light of these shortcomings, the proposal does not convincingly comply with the statutory and policy safeguards in place, and as such, it should not be supported.

1.1.64 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment purports to follow Historic Environment Scotland's established methodology for evaluating effects on the setting of historic assets, which necessitates an appraisal of how changes to setting influence its contribution to cultural significance and whether the integrity of that setting is maintained. This methodology explicitly clarifies that visual change alone should not be directly equated with adverse impact. However, the operational assessment submitted, as examined in the Methodological Audit relying solely on the applicant's Appendix 14.3, identifies relevant heritage attributes but fails to demonstrate the critical evaluative step of assessing the integrity of setting in accordance with the accepted methodology.

Instead, the assessment primarily describes aspects of visual change—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—and then asserts, without evidential evaluation, that the integrity of setting is adequately retained. The Audit highlights that this evaluative step, required by the methodology to underpin conclusions about heritage impact, is absent in all examined examples. Consequently, the reliability of the applicant's conclusions regarding the effects on the setting of historic assets is undermined, casting doubt on the robustness of the heritage impact assessment as a whole.

The applicant's assessment recognises the cultural significance of the affected heritage assets as stemming from dynamic experiential qualities such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape. These qualities encompass the interconnectedness of monuments, spirituality, and the surrounding landscape and seascape, which are appreciated through movement

rather than fixed viewpoints. However, the mitigation measures proposed appear insufficient to address the potential impacts on these broader cultural and experiential dimensions.

Historic Environment Scotland's consultation responses, as recorded in the application, underscore this inadequacy by requesting additional viewpoints to better capture and represent these wider qualities. This highlights a clear need for a more comprehensive assessment that fully encompasses the cultural landscape's intangible attributes. Without such consideration, the impact on the heritage assets may be underestimated, and the cultural significance inadequately protected.

The practical consequence of relying on the existing landscape assessment is that any understatement of landscape effects directly compromises the accuracy and reliability of the heritage impact conclusions derived from it. The assessment of heritage impacts is not an isolated exercise; it is fundamentally dependent on the landscape analysis that precedes it. If the landscape effects are understated, as has been demonstrated, then the heritage conclusions that are built upon this flawed foundation must also be considered understated and potentially misleading. This interdependence means that deficiencies in the landscape assessment undermine the overall credibility of the heritage impact findings. Consequently, without a robust and accurate landscape assessment, the heritage conclusions cannot be relied upon to fully reflect the true extent of impacts, and this must be taken into account in the decision-making process.

The applicant's submission engages directly with National Planning Framework 4 (NPF4) Policy 7, specifically subsection (h) concerning scheduled monuments, as well as subsections (c) and (d) relating to the settings of heritage assets. This is further supported by compliance requirements under Policy GEN 6 and the guidance set out in paragraphs 4.22 to 4.23 of the National Marine Plan. These provisions collectively establish a clear framework for the protection of internationally and nationally important cultural heritage assets and their settings within the planning process.

However, the application fails to satisfy these policy requirements. The applicant has not provided sufficient evidence to demonstrate that the cultural significance of the identified heritage assets and their settings will be preserved. Moreover, the Scottish Ministers are not presented with the necessary assessment or conclusion to verify that such protection will be achieved. This omission undermines the acceptability of the application, as it does not meet the established policy standards for heritage protection. Consequently, the proposal cannot be considered compliant with the relevant statutory and policy obligations designed to safeguard these important heritage assets.

1.1.65 Effects on Island Communities, Tourism and the Local Economy

While mitigation measures may be proposed to address some impacts of the development, they are insufficient when weighed against the fundamental reliance of the island communities on the very qualities the proposal threatens. The applicant's own baseline assessments confirm that visitors are drawn to these islands specifically for their landscape, seascape, cultural heritage, tranquillity and

remoteness. These attributes form the cornerstone of the local economy, underpinning visitor expenditure that sustains essential services and supports population retention. Any alteration to these defining characteristics would therefore directly undermine the economic viability of these communities and jeopardise their long-term social sustainability.

The applicant's own consultants acknowledge habitability as a potentially significant pathway through which the proposal could impact island communities, yet no assessment of the habitability of these affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 operates at a regional scale, focusing in detail on potential port communities while failing to provide an equivalent place-based analysis of the island communities directly facing the development. Despite this absence, the assessment concludes that these island communities exhibit low sensitivity to tourism effects.

This approach is fundamentally flawed, as small island economies are not accurately represented by regional averages. Their economies are highly concentrated in sectors most vulnerable to changes in the qualities that attract visitors. Moreover, reliance on increasing visitor numbers amplifies rather than mitigates this sensitivity, deepening economic dependence on the very attributes at risk. Therefore, the conclusion of low sensitivity, reached without any place-based analysis, lacks evidential basis and amounts to an unfounded assumption.

The proposal has failed to provide the necessary socio-economic evidence to quantify its impact on island communities, thereby falling short of the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan. These policies mandate that decisions must be founded on robust evidence and adopt a precautionary approach where data is insufficient. Furthermore, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 explicitly require that the interests of island communities are thoroughly assessed and meaningfully engaged with from the earliest stages through to the conclusion of the planning process.

Despite acknowledging the need for particular scrutiny of island communities, the applicant has not undertaken the comprehensive assessment required to understand the proposal's effects on these populations. This omission means that it remains unclear whether the development is compatible with the sustainability of island communities. The absence of this critical evaluation undermines confidence that the statutory duties owed to these communities, including proper consultation and consideration of their socio-economic wellbeing, have been discharged.

In light of these deficiencies, it is evident that the proposal does not meet the necessary planning and statutory standards for the protection and support of island communities. Without a clear demonstration that the interests of these communities have been given appropriate weight and that the proposal aligns with sustainable development principles, the application cannot be considered compliant with the relevant policies and legal obligations. Accordingly, this representation urges refusal on the grounds of non-compliance with policy and statutory duties regarding island communities.

1.1.66 Ecology, Biodiversity and Habitats Regulations

The proposed development presents a scale of construction, operation, and decommissioning activity that would extend over several decades within an ecologically sensitive marine environment. Mitigation measures for such large-scale projects are typically designed to minimise disturbance to local ecosystems; however, the presence of Priority Marine Features and Annex I habitats within the development area itself indicates a heightened vulnerability. Surrounding waters are known to support important populations of seabirds, marine mammals, and basking sharks, all of which are species that require careful consideration due to their protected or conservation status.

Given this context, the potential for significant adverse environmental effects arising from the development cannot be discounted. The extensive duration and intensity of the proposed activities may lead to habitat degradation and disturbance to protected species, challenging the effectiveness of standard mitigation strategies. Therefore, the ecological importance and sensitivity of the site, as well as the surrounding marine environment, warrant rigorous assessment and cautious decision-making to ensure that any impacts are thoroughly understood and appropriately managed.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are characteristically prepared when an adverse effect on the integrity of a protected site cannot be definitively ruled out. Notably, the inclusion of these materials constitutes a significant element of the application, as it implicitly acknowledges the possibility of adverse impacts. Furthermore, the applicant's own position suggests that Scottish Ministers may ultimately reach a different conclusion regarding the presence or extent of any adverse effects. While these submissions demonstrate the applicant's recognition of potential impacts and an intent to mitigate them, this does not in itself confirm that all concerns have been fully addressed or resolved.

The practical consequence of the stringent legal and policy framework under the Habitats Regulations is that planning consent for developments potentially affecting protected habitats and species can only be granted if it is conclusively demonstrated that the integrity of the protected site will not be adversely affected. This requirement mandates that no reasonable scientific doubt remains regarding the proposal's impact. The onus lies squarely with the applicant to provide robust evidence to satisfy this high standard. Importantly, mitigation, compensation measures, and proposals for future monitoring alone cannot substantiate compliance with the statutory tests. This rigorous approach is embedded not only in the Habitats Regulations but also reflected in GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Collectively, these provisions ensure that environmental protection is paramount and that consent is withheld unless the legal and policy conditions are unequivocally met.

The applicant's submitted evidence, notably their own derogation documents, reveals a significant shortfall in demonstrating compliance with the statutory tests designed to protect internationally important habitats and species. The degree of certainty provided is insufficient to satisfy these legal requirements, as acknowledged within the applicant's documentation itself. This failure directly

undermines the fundamental protections afforded to such ecological features under the relevant statutory framework.

Given the applicant's inability to meet these critical legal standards, the application cannot be considered compliant with the statutory safeguards intended to preserve internationally important ecological assets. Consequently, the case for granting consent is fundamentally weakened, as the necessary assurances for environmental protection remain unsubstantiated. It is therefore appropriate to conclude that consent should not be granted in the absence of clear demonstration that these statutory tests have been satisfied.

1.1.67 Cumulative and In-Combination Effects

The current approach to assessing the project is fundamentally flawed because it fragments the overall development, thereby undermining a comprehensive evaluation of its impacts. Only part of the project is presently before the Scottish Ministers; crucial components such as the export cable corridor and onshore transmission works, which are indispensable for the operation of the wind farm, have been deferred to subsequent applications. This piecemeal consideration prevents the cumulative effects of the entire project from being evaluated collectively at this stage, leading to an incomplete understanding of its overall environmental and planning implications.

This method of separating key elements for later consideration contravenes established legal principles. The courts, in Raeshaw Farms, have affirmed that a project must be assessed in its entirety rather than being artificially divided into smaller parts whose individual effects may appear less significant. By deferring important components to future consenting processes after the principal decision has been made, the approach fails to provide a holistic appraisal as required by law and sound planning practice. Consequently, the assessment as it stands does not meet the necessary standards for a full and proper evaluation of the project's impacts.

The practical consequence of relying on the cumulative assessments as presented is that the true combined effects of the proposal, alongside other existing, consented, and foreseeable developments, are underestimated. This arises because these cumulative assessments depend directly on conclusions drawn in other parts of the Environmental Impact Assessment. If the baseline assessments for landscape, heritage, and socio-economic factors are understated, as previously outlined, then the cumulative assessment is inherently flawed by starting from this diminished baseline. As a result, the overall impact is not fully captured, calling into question the reliability of the cumulative impact conclusions.

The applicant has failed to demonstrate that the cumulative and in-combination effects of the proposal, including the full scope of the project, have been reliably identified and assessed. This shortcoming is particularly significant given the potential for deferred works to contribute additional environmental impacts that remain unquantified and unconsidered. Such omission undermines the integrity of the environmental impact assessment and obscures the true scale of potential harm.

This failure constitutes non-compliance with established planning policies and regulatory frameworks, specifically engaging GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e). Furthermore, it contravenes the requirements of the Environmental Impact Assessment Regulations concerning project splitting, which mandate a comprehensive and integrated assessment of all components of a development to prevent piecemeal consideration that might understate cumulative effects.

In light of these concerns, it is imperative that the decision-making process explicitly addresses the treatment of deferred works to ensure a complete and transparent evaluation. Without this, there remains a material risk that significant environmental effects will be overlooked, justifying refusal of consent until such deficiencies are rectified.

1.1.68 Public Engagement, Site Selection and Environmental Information

The consultation period for this application, encompassing many thousands of pages of technical material, has been scheduled during the busiest months for island communities, coinciding with the continuous work demands of the visitor season. This timing has severely constrained the availability of specialist advice and the capacity of local residents to engage effectively, while the applicant has had years and substantial professional and financial resources to prepare its case. Such an imbalance has materially impaired meaningful public participation in both the plan and site-selection stages, an impact that persists into the current application phase.

The National Marine Plan's policy GEN 18 and the principles of effective public participation enshrined in the Aarhus Convention establish that those affected must have a realistic opportunity to influence decisions of this magnitude. The conditions under which the affected communities have been compelled to respond fall short of these essential standards. In light of these deficiencies, it is imperative that the Scottish Ministers carefully consider the legitimacy of the site-selection process and the representations made by local stakeholders when determining the weight to accord to public participation in this matter.

The Environmental Impact Assessment submitted in support of this application is insufficient for the Scottish Ministers to make an informed decision. While the assessment is extensive in scope, its adequacy is fundamentally compromised across several key topics. For example, the landscape assessment purports to identify significant effects but relies on a distance-based outcome pattern that its own methodology does not support. Similarly, the heritage assessment fails to demonstrate the application of its stated integrity test, undermining confidence in its conclusions. The socio-economic assessment is also deficient, notably lacking any place-based analysis of the islands directly affected by the proposal.

Moreover, the application frequently depends on future assessments, post-consent plans, monitoring regimes, and additional approvals to address matters that should be resolved at this stage. This approach conflicts with the requirements of the EIA Regulations, which mandate that likely significant environmental effects be fully understood prior to determination. The Scottish Ministers are bound to make their

decision based on the evidence currently before them, not on the assumption that outstanding issues will be satisfactorily addressed later.

In light of these considerations, the applicant has not demonstrated that the environmental information provided is adequate for the purposes of determination. Therefore, the Environmental Impact Assessment as submitted fails to meet the necessary standards, and the application should not be approved on the basis of incomplete and insufficient environmental information.

1.1.69 Effects on Local Area

The applicant's assessment acknowledges Islay and Colonsay as the closest islands to the development area, which lies immediately north-west of Islay and west of Colonsay. However, the application predominantly evaluates Islay only as a potential project location rather than as a distinct island community subject to direct effects. Notably, the Atlantic-facing communities of Islay confront the nearest edge of a substantial 448 square kilometre development area, yet there is no place-based analysis of how this proximity might affect their setting, local economy, or community life. This omission undermines the assessment's comprehensiveness in addressing the real and tangible impacts on Islay's residents.

Regarding Colonsay and Oronsay, the daily lives of these communities are intimately connected to their seaward outlook, which faces the development array directly. The North Colonsay and Western Cliffs Special Protection Area, situated along Colonsay's coastline, is central to the applicant's derogation case and compensation plan, implicitly acknowledging that harm to the internationally protected seabird populations cannot be ruled out. Furthermore, Oronsay Priory, a nationally important scheduled monument, lies within this community's area. The identified gaps in the heritage assessment similarly apply here, particularly concerning the treatment of the priory's open maritime setting. Taken together, these considerations demonstrate that the application underestimates the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, casting doubt on the reliability of the overall environmental and heritage impact evaluation.

The applicant's own Coastal Character assessment recognises that the Sound of Iona is of high sensitivity, directly oriented towards the proposed development, with extensive visibility and a large geographical extent of change. The overall effect is classified as Moderate and Significant, impacting an area approximately 21 kilometres away, with turbines spanning around 39 degrees of the horizon. Similarly, the West Coast of Iona is identified as highly sensitive with widespread visibility, and the applicant acknowledges significant effects on residents and visitors throughout much of the island, including at Dùn Ì, Iona's highest point. This demonstrates that the scale of visual impact is substantial and geographically extensive.

Despite this, the assessment underestimates the cultural and community significance of these effects. Iona's monastic landscape, comprising internationally important heritage assets such as the Abbey, the Nunnery, and high crosses, is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape, as detailed in the applicant's own baseline. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself, yet

no visualisations were provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving important heritage perspectives unassessed. Furthermore, a household consultation revealed that 92 per cent of Iona respondents object to the proposal, yet the applicant failed to assess habitability impacts, despite acknowledging this as a potential pathway of effect. The perceived scale of the turbines is emphasised by the comparison to Ben Hynish on Tiree, a 141-metre landmark visible from Iona at 33 kilometres; the turbines would exceed this height by approximately 194 metres at just two-thirds of that distance. Taken together, these factors indicate that the applicant's evaluation significantly understates the visual, community, and heritage impacts on Iona, compromising the accuracy of the environmental and social impact assessment.

The applicant's assessment acknowledges significant effects on the Ross of Mull South coastal area, which is recognised as having high sensitivity at distances of approximately 22 to 24 kilometres and is assigned a medium magnitude of impact. Notably, the applicant accepts that significant effects would occur at Erraid and along the Core Paths of the Ross, with Fionnphort—the gateway to Iona and the embarkation point for visitors—being the community most directly connected to the flow of visitors whose experience would be significantly affected. This admission underscores the potential for considerable impacts on local communities closely linked to tourism and visitor movements.

Similarly, across Mull as a whole, the applicant accepts significant effects on Core Paths and within the Central, South and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is assessed as having high sensitivity throughout at distances ranging from approximately 21 to 33 kilometres, yet the applicant attributes no more than a medium magnitude of impact. This appears to understate the potential effects on such a nationally recognised landscape, given its acknowledged sensitivity and the importance placed upon it.

Further illustrating the limitations of the assessment is the treatment of the Wilderness and Gribun Rocks coastal area, where the applicant judges the scale of change to be small based primarily on the viewing distance of over 30 kilometres. This reliance on distance-based criteria tends to diminish the perceived significance of the impact, despite the industrialisation of the Atlantic seascape that supports Mull's west-facing tourism economy, wildlife boat operations, and the accommodation of western townships. Crucially, none of these communities have been subject to place-based assessment, leaving a gap in understanding the full extent of visual, economic, and community effects on these tourism-dependent areas.

The applicant's assessment of the proposed development significantly underestimates the extent and significance of effects on designated seaboard landscapes and adjacent island communities, with tangible consequences for their natural and cultural integrity. Notably, the community-owned island of Ulva, located within the Loch na Keal National Scenic Area, is omitted entirely from specific assessment despite sharing fully in the landscape effects. Ulva is a small, re-establishing community whose ongoing recovery depends critically on the preservation of its unspoilt seascape and setting—the very qualities threatened by

the development. The absence of any targeted assessment for Ulva fails to acknowledge the practical implications for this vulnerable island community.

Similarly, the applicant's conclusions regarding nearby celebrated islands such as Staffa, also within the Loch na Keal National Scenic Area, appear insufficiently robust. Staffa lies approximately 35 kilometres from the development, beyond the 30-kilometre radius recommended by NatureScot for assessing effects on National Scenic Area qualities. Despite acknowledging the island's panoramic maritime qualities, the applicant discounts the scale of change as small and the effect as not significant. This approach does not fully reflect Staffa's status as one of Europe's most renowned small islands, nor does it recognise the potential cumulative impact on the wider seascape character that contributes to its designation.

Further afield, the assessment of the Jura National Scenic Area at 28 to 32 kilometres distance attributes a High sensitivity but limits the magnitude of change to Medium or Low, reasoning that distance and retained landforms moderate the impact. This reasoning is similarly applied to the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres from the development. However, the designation of these areas is fundamentally based on their wild, undeveloped Atlantic outlooks, qualities that may be compromised even by moderate changes in seascape character. Taken together, these considerations demonstrate that the applicant's assessment inadequately addresses the significance of effects on key seaboard landscapes and island communities, undermining the protection of their valued natural and cultural attributes.

The practical consequence of the applicant's assessment is a significant underestimation of the visual and landscape impact on the island of Tiree. By attributing a Low magnitude of change to the South Tiree coastal area, despite its designation as of High sensitivity at approximately 35 kilometres distance, the evaluation fails to adequately reflect the scale of alteration that would result from the proposed development. This misjudgement risks misleading decision-makers and the public as to the true extent of effects on this sensitive environment.

Tiree's landscape character is exceptionally distinctive, defined predominantly by the expansive sea and sky that surround it. As a low-lying island with its highest elevation at Ben Hynish of only 141 metres, its open oceanic horizon is a fundamental element of its sense of place. The introduction of turbines reaching heights of up to 335 metres would create vertical structures far exceeding any existing features, thereby fundamentally altering the seascape. The applicant's conclusion of Low magnitude change is therefore incongruous with the island's openness and sensitivity, representing a serious understatement of the visual intrusion and consequent impact.

In light of the above, the assessment's reliability is compromised by this understated evaluation of effects on Tiree's sensitive and distinctive landscape character. A more accurate and robust appraisal is necessary to ensure that the scale and significance of change are properly recognised, thereby informing an appropriate planning decision that respects the island's unique environmental qualities.

The applicant’s assessment notably omits consideration of significant effects on several mainland and island communities that have direct views of, and economic reliance upon, the seascape within the development’s vicinity. For example, Gigha, a community-owned island whose acquisition by its residents has become emblematic of island regeneration, faces the development waters from the east. The potential impacts on Gigha’s finely balanced community and economy have not been examined, leaving a gap in the assessment’s comprehensiveness.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the type of receptors affected by the distance-based moderation approach critiqued in this objection. The failure to assess effects on this important coastal vantage point undermines the robustness of the applicant’s evaluation.

Moreover, the west coast of Kintyre encompasses a series of communities whose outlook, character, and visitor economy are closely tied to the open Atlantic seaboard facing Islay, Jura, and the surrounding waters. The Treshnish Isles, along with other small islands and mainland coasts with views toward the development area, share a similar exposure. The absence of any assessment of impacts on these interconnected communities and seascapes further compromises the completeness of the applicant’s environmental considerations.

The applicant’s environmental impact assessment systematically moderates and discounts the magnitude of change experienced by highly sensitive receptors located beyond approximately 20 kilometres from the development site. This approach results in a quantified underestimation of significant effects on these receptors. Detailed analysis reveals that, in every instance where the assessment encounters such receptors at this distance, the reported magnitude of change is reduced, and consequently, the overall effect is diminished in the appraisal. Moreover, the communities residing within these areas have been deprived of any place-based assessment, leaving their specific circumstances and vulnerabilities unexamined. This methodological limitation undermines the integrity and comprehensiveness of the environmental impact assessment, as it fails to accurately reflect the real extent of impacts on distant yet sensitive communities. In conclusion, the reliance on a distance-based threshold of approximately 20 kilometres leads to a systematic discounting of significant effects, which is neither justified nor appropriate for a robust evaluation of environmental consequences.

1.1.70 Personal Observations

In addition to the planning matters above, I am personally concerned because: When these massive "renewable" energy scheme are placed on teh peopel of Scotland for the benefit of England, and endangered marine life, coastal communities and future rural economy it is in conflict with the purpose of proper planning legislation and keep power centralized in Edinburgh and Westminster, that is not right or appropriate for the people of Scotland.

Based on my own local knowledge, I also wish to highlight that: There is not enough data to prove these turbines DO NOT have negative effects on marine life and coastal communities

Finally, I would also ask the Scottish Ministers to consider: They need to be working for the people of Scotland, not themselves and Westminster

1.1.71 Summary

The proposal for the MachairWind Offshore Wind Farm fails to meet the statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges substantial impacts upon nationally designated landscapes, as well as on the coastal communities and their heritage. However, published analyses of the applicant's documentation reveal that these impacts have been underestimated. Furthermore, the necessary heritage assessment has not been undertaken, and although the effects on the island communities have been identified, they remain unassessed. The ecological criteria set forth have not been demonstrated as achievable, and it is important to note that only a portion of the project is currently under consideration by the Scottish Ministers.

In light of these shortcomings, it is respectfully submitted that the Scottish Ministers should refuse consent for the MachairWind Offshore Wind Farm and decline to grant the associated marine licence. Should the Ministers consider not refusing the application outright, it is requested that they require the submission of additional environmental information and enhanced visualisations. Moreover, it is urged that the application be decided only subsequent to a public inquiry, thereby allowing a thorough examination of the issues raised in this objection.

Irrespective of the outcome, it is further requested that the Scottish Ministers explicitly address and articulate their conclusions regarding the impacts on cultural heritage and the affected island communities within their decision-making rationale.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 409
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, identified by application numbers 00012385 for consent under section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval for an offshore wind farm with an installed capacity of approximately 2 gigawatts. The development envisages between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within a designated Windfarm Development Area covering around 448 square kilometres of marine environment. This location lies north-west of Islay, west of Colonsay, approximately 21 kilometres from Iona, and in proximity to various islands and coastal communities within the southern Hebrides.

I request that this letter be formally recorded as an objection, that my status as an objector be duly noted, and that I be informed of the determination made in respect of these applications.

The grounds of my objection are firmly grounded in planning and environmental considerations, which are assessed against the statutory and policy frameworks applicable to these proposals. It is important to emphasise that the onus lies with the applicant to provide compelling and sufficient evidence that all relevant statutory tests and policy requirements are met. Objectors, including myself, are not obliged to establish contrary proof. Upon examination of the evidence presented, it is clear that the applicant has failed to meet this evidential burden. Consequently, the applications do not satisfy the necessary criteria and therefore consent ought to be refused.

1.1.72 Legislative and Policy Framework

The marine licence application under consideration fails to demonstrate compliance with the statutory requirements set out in Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland’s National Marine Plan. This failure is significant given that authorisation decisions must be taken in accordance with the National Marine Plan unless relevant considerations indicate otherwise. The application does not adequately address key General Policies including GEN 4 on Co-existence, GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 on Cumulative Impacts. These policies collectively form an integral part of the statutory assessment framework, and the absence of demonstrated compliance undermines the legal and policy basis for granting consent.

Moreover, the evidence identifies clear deficiencies and omissions within the application that conflict with the applicable legal and policy framework. Such shortcomings include a lack of sufficient engagement as required by GEN 18, inadequate presentation of sound evidence as mandated by GEN 19, and failure to properly assess cumulative impacts in line with GEN 21. These unresolved issues

weigh decisively against the granting of consent. In accordance with the statutory assessment process, where compliance has not been demonstrated or where evidence reveals conflicts with the National Marine Plan, the application must be refused. Therefore, on the grounds of non-compliance with the Marine (Scotland) Act 2010 and the National Marine Plan policies, this marine licence application should not be approved.

The applicant's submission fails to meet the fundamental legal requirements for environmental assessment and habitats protection as mandated by the Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations. These regulations explicitly require that the likely significant environmental effects of any proposed development be thoroughly identified, assessed, and reported prior to any determination. In this case, the Environmental Impact Assessment (EIA) documentation provided is demonstrably inadequate, lacking the comprehensive analysis necessary to ascertain the full scope of environmental consequences. This deficiency undermines the statutory purpose of the EIA process, which is to inform decision-makers and the public of potential adverse effects and to enable appropriate consideration and mitigation.

Furthermore, the proposal does not comply with the Habitats Regulations, which impose a statutory duty to assess the effects of the development on European protected sites through an appropriate assessment process. The evidence submitted fails to demonstrate that the proposal has undergone the requisite Habitats Regulations Assessment (HRA) in accordance with the applicable statutory tests. Without this assessment, it is impossible to conclude that the development will not adversely affect the integrity of protected habitats, a prerequisite for lawful consent under the Conservation of Habitats and Species Regulations.

The absence of a robust and compliant EIA and HRA represents a clear procedural and substantive failure. The statutory framework is unequivocal in its requirements, and where compliance has not been demonstrated, or where evidence reveals deficiencies, omissions, or conflicts with the legal and policy framework, these shortcomings must weigh decisively against the granting of consent. The current application does not satisfy these essential legal obligations, thereby rendering any approval premature and unlawful.

In conclusion, the proposal's failure to provide an adequate environmental impact assessment and to comply with the Habitats Regulations constitutes a fundamental breach of statutory requirements. This failure alone justifies refusal of consent, as the necessary information to ensure protection of the environment and European protected sites has not been furnished. The application should therefore be rejected on these grounds.

The proposal under consideration fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be properly considered and given due weight in the decision-making process. This statutory obligation is not a discretionary matter but a legal requirement that must be fulfilled to ensure lawful and sound planning decisions.

An examination of the submitted documentation reveals significant deficiencies and omissions in addressing the specific interests of island communities. There is no clear evidence that the proposal has undertaken a thorough assessment of how island communities would be affected, nor is there any indication that their interests have been meaningfully integrated into the planning rationale. This absence of demonstrable compliance with the Islands (Scotland) Act 2018 constitutes a fundamental procedural and substantive failing.

Moreover, the lack of adequate consideration conflicts directly with the applicable legal and policy framework. The Act explicitly requires that where compliance has not been demonstrated, or where evidence identifies such deficiencies or omissions, these matters must weigh against the granting of consent. In this case, the proposal's failure to properly consider and weigh the interests of island communities is a material shortcoming that cannot be overlooked.

In conclusion, the proposal does not meet the statutory requirements set out in the Islands (Scotland) Act 2018. The absence of proper consideration and due weight given to island communities' interests represents a clear conflict with the legal framework and constitutes a valid and compelling reason to refuse consent.

There remains significant uncertainty as to whether the applicant has fulfilled the fundamental responsibility to demonstrate compliance with all relevant legal and policy requirements. The applicant is required to provide robust, objective, and proportionate evidence confirming that every applicable statutory duty, planning policy, and environmental assessment obligation has been met. In this case, the evidence submitted fails to conclusively establish such compliance, leaving critical questions unanswered and undermining confidence in the proposal's adherence to the necessary frameworks.

Moreover, the absence of demonstrated compliance, coupled with identified deficiencies and omissions within the submitted evidence, directly conflicts with the applicable legal and policy framework. These shortcomings are not minor procedural oversights but substantive failures that weigh decisively against the granting of consent. Given the applicant's inability to satisfy the evidential burden, the proposal cannot be considered compliant or acceptable within the statutory and policy context governing this decision. Consequently, the application should be refused.

1.1.73 Conflict with National Planning Framework 4 and the Development Plan

While NPF4 Policy 11 is designed to support renewable energy development, this support is expressly conditional upon compliance with the policy's impact criteria, including those relating to effects on communities and landscapes as set out in Policy 11(c), (d), and (e). The proposal in question fails to meet these critical tests. Unlike developments that successfully mitigate harm to designated landscapes or communities, this proposal does not demonstrate adequate measures to address the significant adverse effects it would impose on nationally designated landscapes and seascapes. The absence of effective mitigation undermines any claim that the development aligns with the policy's requirements, as the adverse impacts remain substantial and unresolved.

Moreover, the proposal does not sufficiently safeguard the cultural significance of scheduled monuments or their settings, nor does it provide convincing evidence that island communities would be protected from detrimental effects. The ecological assessments submitted also fall short of demonstrating that the necessary environmental safeguards can be achieved. Taken together, these deficiencies mean that the proposal conflicts fundamentally with the impact criteria embedded within NPF4 Policy 11. Consequently, the proposal cannot be supported on the basis that it fails to satisfy the policy's essential conditions for renewable energy developments.

The proposal would result in significant adverse effects on nationally important landscapes and seascapes, thereby directly conflicting with the suite of National Planning Framework 4 (NPF4) policies designed to protect such designated assets. Specifically, Policy 11, which works in conjunction with Policies 4(c) and 4(d), is clear in its objective to safeguard National Scenic Areas and other nationally important landscapes from impacts that would materially harm the qualities for which these areas have been designated. The evidence demonstrates that the proposal fails to meet this standard, undermining the protection afforded to these valued environments.

Furthermore, the applicant has not satisfactorily demonstrated that the cultural significance of scheduled monuments and their settings would be preserved, as required by Policy 7, including Policy 7(h) which specifically addresses scheduled monuments, and Policies 7(c) and 7(d) relating to the historic asset settings. This lack of assurance raises considerable concerns about the preservation of heritage assets, which are integral to the national historic environment. Additionally, there is no convincing evidence that the proposal would safeguard island communities, a matter addressed within the broader policy framework.

Lastly, the proposal does not meet the necessary ecological criteria set out in Policy 3 on biodiversity. The ecological tests, which are fundamental to ensuring that biodiversity is protected and enhanced, have not been demonstrated to be capable of being satisfied based on the evidence submitted. In light of these multiple policy conflicts relating to designated landscapes, heritage assets, and biodiversity, the proposal cannot be considered compliant with NPF4. It is therefore respectfully submitted that it should be refused planning permission.

1.1.74 Cultural Landscape, Archaeology and Historic Environment

The practical consequence of the applicant's assessment approach is a significant uncertainty regarding the true impact of the proposals on the setting of historic assets. Although the applicant states that they have applied Historic Environment Scotland's recognised methodology, the essential evaluative process required to determine whether the integrity of setting is maintained has not been demonstrated. Without this key step, the conclusions drawn about heritage impacts lack the necessary evidential foundation and cannot be relied upon with confidence.

Historic Environment Scotland's methodology, developed through extensive consultation, explicitly requires an assessment that goes beyond mere description of visual changes. It mandates a focused evaluation of how any changes affect the

contribution that setting makes to the cultural significance of the heritage assets, with particular attention to whether the integrity of that setting is adequately retained. The methodology also clarifies that visual change alone should not be equated directly with adverse impact, emphasising the need for a nuanced and reasoned judgement.

However, a detailed Methodological Audit, which reviewed the applicant's own Appendix 14.3, found that the assessment primarily describes factors such as visibility, distance, and screening, before making an unsubstantiated conclusion that the integrity of setting remains intact. This audit highlights that the crucial evaluative step prescribed by the methodology is absent from the applicant's assessment and its worked examples. Consequently, the reliability of the assessment's conclusions is fundamentally undermined, and the heritage impacts remain insufficiently justified.

The heritage impact conclusions presented in the proposal are closely linked to the findings of the accompanying landscape assessment. It is important to consider that any mitigation measures proposed rely fundamentally on the accuracy and comprehensiveness of the landscape evaluation. When landscape effects are minimised or understated, as has been identified, the proposed mitigation may not adequately address the full scope of potential harm.

This reliance raises significant concerns because the heritage conclusions effectively inherit the deficiencies present in the landscape assessment. If the latter underestimates the visual or environmental impacts, the resulting heritage assessment will similarly understate the potential adverse effects on historic assets. This interconnectedness means that any shortcomings in landscape evaluation directly undermine the credibility of the heritage impact findings.

Accordingly, the robustness of the overall assessment is compromised by this dependence. Without a fully accurate and transparent landscape analysis, the conclusions regarding heritage impacts cannot be regarded as reliable. It follows that the planning authority should carefully scrutinise these linked assessments to ensure that any mitigation measures are grounded in a comprehensive understanding of the true effects.

The application as submitted fails to comply with essential policy requirements designed to protect heritage assets, thereby undermining its acceptability. Specifically, it engages National Planning Framework 4 (NPF4) Policy 7(h), which addresses scheduled monuments, along with Policies 7(c) and 7(d) concerning the setting of heritage assets. These policies are complemented by GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan, which collectively establish a robust framework for safeguarding the cultural significance of heritage assets of international and national importance.

Despite this clear policy context, the applicant has not provided sufficient evidence to demonstrate that the cultural significance of these heritage assets and their settings will be protected. Critically, the Scottish Ministers have not been presented with the necessary assessment that such a conclusion would require. Without this assessment, there can be no assurance that the development will respect or preserve the heritage values enshrined in these policies.

In conclusion, the failure to meet these key policy obligations in relation to heritage protection renders the application unacceptable in its current form. It is therefore recommended that the application be refused on these grounds unless and until a comprehensive and satisfactory assessment is provided.

1.1.75 Ecology, Biodiversity and Habitats Regulations

The development site encompasses Priority Marine Features and Annex I habitats, indicating the presence of ecologically significant environments within the area proposed for construction. Surrounding waters are known to support a range of protected species, including seabirds, marine mammals, and basking sharks. The introduction of large-scale activities associated with construction, operation, and eventual decommissioning would extend over several decades, imposing sustained pressures on these sensitive marine ecosystems.

Given the ecological importance of the site and the longevity of the proposed development's operational phases, there is a substantial potential for significant adverse environmental effects. The interaction between extensive human activity and the existing marine biodiversity necessitates thorough consideration, as disturbance and habitat alteration could compromise the integrity of Priority Marine Features and the viability of protected species populations. This assessment forms a critical basis for evaluating the environmental acceptability of the proposal.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically focused on the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared in circumstances where an adverse effect on the integrity of a protected site cannot be ruled out. Their submission represents a notable aspect of the application, demonstrating that the applicant acknowledges the potential for such impacts.

By providing these materials, the applicant indicates an awareness that the Scottish Ministers may ultimately reach a different conclusion regarding the presence or absence of adverse effects on the protected site's integrity. This cautious approach reflects an understanding of the sensitivity of the designated area and the importance of addressing possible ecological consequences in a structured manner.

In submitting these derogation and compensation documents, the applicant seeks to ensure that, should any adverse impacts be identified, appropriate measures can be considered to mitigate harm to the guillemot population. This approach aligns with the regulatory framework governing protected sites, whereby derogations and compensatory provisions are necessary components when potential effects cannot be excluded at the outset.

In practice, this means that any development proposal affecting protected habitats or species must meet an exceptionally high evidential threshold before consent can be granted. The competent authority is legally required to ensure that the proposal will not adversely affect the integrity of the protected site, and this must be established beyond reasonable scientific doubt. It is not sufficient for applicants simply to

propose mitigation, compensation, or future monitoring measures; these alone do not satisfy the statutory tests under the Habitats Regulations.

This legal framework is reinforced by relevant planning policies, including GEN 9 and GEN 13 of the National Marine Plan as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Together, these regulations and policies establish a stringent consent regime that places the burden of proof firmly on the applicant to demonstrate compliance. Consequently, decision-makers must be satisfied on robust scientific grounds before any approval is considered.

The evidence submitted in support of this application, including the applicant's own derogation documents, fails to demonstrate that the statutory tests designed to protect internationally important habitats and species can be met. This shortcoming is critical, as these tests are fundamental legal requirements intended to safeguard ecological features of international significance. Without clear and convincing evidence that these criteria are satisfied, the basis for granting consent is substantially weakened.

Moreover, the applicant's documentation reveals a degree of uncertainty that further undermines confidence in compliance with these statutory protections. The presence of such uncertainty suggests that the potential impacts on protected habitats and species have not been adequately assessed or mitigated. This gap in the evidence and the lack of certainty effectively compromise the integrity of the application and its alignment with national and international conservation obligations.

In conclusion, the failure to satisfy the legal tests protecting internationally important ecological features is a decisive factor against the approval of this application. Given the paramount importance of these statutory safeguards, it would be inappropriate to grant consent in the absence of demonstrable compliance. Therefore, the application should be refused to ensure the continued protection of these vital natural assets.

1.1.76 Cumulative and In-Combination Effects

The current planning application before the Scottish Ministers addresses only a portion of the overall development, specifically excluding the export cable corridor and onshore transmission works, which are essential components without which the wind farm cannot function. These elements are deferred to separate, subsequent applications. Consequently, the environmental and planning effects of the entire project are never collectively assessed at a single point in the consenting process. This fragmented approach results in important aspects of the development being considered only after the principal decision has been made.

This manner of project assessment is inconsistent with established legal principles, as underscored in the Raeshaw Farms judgment. The courts have affirmed that a project must be evaluated in its entirety rather than being segmented into smaller parts whose individual impacts may appear less significant. By effectively "salami-slicing" the project, the current approach prevents a comprehensive evaluation of the cumulative effects, undermining the integrity of the decision-making process. Therefore, the assessment methodology applied here is procedurally and legally flawed, rendering the current consent process incomplete and insufficient.

The applicant has failed to demonstrate that the cumulative and in-combination effects of the proposed development, including the full scope of the project as a whole, have been reliably identified and assessed. This omission directly contravenes the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e), which collectively emphasise the necessity to consider the totality of impacts arising from a project to prevent project splitting. Furthermore, the Environmental Impact Assessment Regulations explicitly mandate comprehensive assessment of all related works to ensure informed decision-making. Notably, the treatment of deferred works has not been expressly addressed within the application, leaving a significant gap in the evaluation of potential environmental consequences. In light of these deficiencies, it is imperative that the decision-making process explicitly incorporates an assessment of the deferred elements and their cumulative effects before any consent is granted. Without such consideration, the proposal remains non-compliant with both planning policy and environmental regulation, and permission should accordingly be withheld.

1.1.77 Public Engagement, Site Selection and Environmental Information

The practical consequence of the deficiencies in public participation and consultation timing is a significant undermining of the legitimacy of the site-selection process. The applicant urges the Scottish Ministers to place substantial weight on this process; however, the inadequate opportunities for meaningful engagement at both the plan and site-selection stages have persisted into the current application phase. The application itself encompasses thousands of pages of complex technical documentation, yet the consultation period coincided with the busiest months for island communities, a time when residents are fully occupied with continuous work during the visitor season and when access to specialist advice is particularly limited. This imbalance is stark, especially considering the applicant has had years of preparation supported by considerable professional and financial resources.

The National Marine Plan’s guidance, specifically GEN 18, alongside the principles of effective public participation enshrined in the Aarhus Convention, establish that those affected by such decisions must have a genuine and realistic opportunity to engage. The conditions imposed on the island communities in this instance fall short of that established standard. This shortfall in meaningful engagement compromises the fairness and inclusiveness that underpin sound decision-making processes in matters of this scale and significance.

In light of these considerations, it is imperative that the Scottish Ministers give due weight to the inadequacies of the consultation process when evaluating the representations presented. Failure to adequately address these deficiencies would not only diminish public confidence in the planning system but also risk decisions being made without the full and fair input of those most directly affected. Therefore, the consultation process as it stands cannot be regarded as meeting the required standards of effective public participation.

The Environmental Impact Assessment (EIA) submitted with the application serves as the principal evidential basis for the Scottish Ministers’ determination. However, the critical issue is not the extent of the assessment but its sufficiency. The application identifies potential pathways to significant effects across multiple topics

but fails to investigate them comprehensively. For instance, the landscape assessment presents outcomes that conform to a distance pattern not supported by its stated methodology. Similarly, the heritage assessment does not evidence the application of its own integrity test, and the socio-economic assessment lacks a place-based analysis of the affected islands. These methodological shortcomings undermine the reliability of the conclusions drawn.

Moreover, the application relies in several instances on future assessments, post-consent plans, monitoring, and additional approvals to address outstanding matters. Such reliance is inconsistent with the requirements of the EIA Regulations, which mandate that likely significant effects be understood prior to determination. The Scottish Ministers are obliged to decide on the basis of the evidence submitted, without presuming that unresolved issues will be satisfactorily addressed subsequently. The applicant has not demonstrated that the environmental information provided is adequate to enable an informed decision, rendering the EIA insufficient for the purpose of this application.

1.1.78 Effects on Local Area

There remains considerable uncertainty regarding the adequacy of the applicant's assessment of direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie closest to the proposed development area, which spans 448 square kilometres immediately north-west of Islay and west of Colonsay, the application primarily considers Islay as a potential project location rather than as an affected island community in its own right. This approach neglects a place-based evaluation of impacts on Islay's Atlantic-facing communities, whose setting, economy, and community life face the nearest edge of the development zone without proper assessment. For Colonsay and Oronsay, the seaward outlook integral to daily life directly confronts the array, and the North Colonsay and Western Cliffs Special Protection Area—part of Colonsay's coastline—is central to the applicant's derogation case and compensation plan. This acknowledges that harm to the internationally protected seabird population on these cliffs cannot be excluded. Moreover, Oronsay Priory, a scheduled monument of national importance within this community, is subject to the same identified gaps in the heritage assessment, particularly regarding its open maritime setting. Taken together, these points demonstrate that the applicant's environmental and heritage impact evaluation lacks the necessary depth and reliability concerning these island communities.

The applicant's assessment significantly underestimates the scale and impact of the proposed development on the community and environment of Iona, leading to an incomplete and inaccurate evaluation of its effects. This shortfall has practical consequences for the island's residents and visitors, as the assessment fails to fully address the potential loss of habitability identified by the applicant's own consultants. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet despite this clear community concern, the pathway of potential effect on habitability remains unassessed.

The visual and heritage impacts are particularly significant given Iona's unique and highly sensitive landscape. The Coastal Character assessment attributes a high

sensitivity to the Sound of Iona, noting its direct orientation towards the development area, extensive visibility, and a large geographical extent of change. The turbines would be visible across approximately 39 degrees of the horizon from a distance of about 21 kilometres, affecting views from key locations such as the ferry crossing between Fionnphort and Iona. The west coast of Iona is similarly assessed as highly sensitive, with widespread visibility and accepted significant effects for residents and visitors throughout much of the island, including from Dùn Ì, its highest point.

Moreover, Iona's monastic landscape, which includes internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional visualisations from critical viewpoints, including the ferry crossing itself, yet crucial views from raised ground above St Columba's Bay at Càrn Cùl ri Èirinn remain unprovided. To illustrate the scale of the impact, the largest turbines would overtop Ben Hynish on Tiree—an established landmark visible from Iona at 33 kilometres—by approximately 194 metres, despite being located at roughly two-thirds of that distance. Taken together, these factors demonstrate that the applicant's assessment does not adequately capture the magnitude or significance of the development's effects on Iona's visual environment, community wellbeing, or heritage value.

The applicant's assessment recognises significant effects on several key areas of Mull and the Ross of Mull, notably the Ross of Mull South coastal area, which is identified as having High sensitivity at distances of approximately 22 to 24 kilometres, with a Medium magnitude of impact attributed. The assessment acknowledges significant effects at Erraid and on the Core Paths of the Ross, as well as at Fionnphort, the community serving as the gateway to Iona and the primary point of embarkation for visitors. This community is explicitly noted as being most directly linked to the flow of visitors, whose experience the applicant concedes would be significantly affected. Similarly, across Mull, significant effects are accepted on Core Paths and within the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is assessed as having High sensitivity throughout, at viewing distances between approximately 21 and 33 kilometres, yet only a Medium magnitude of impact is attributed. This suggests an underestimation of potential visual and experiential effects in sensitive, designated landscapes.

A further concern arises from the applicant's treatment of the Wilderness and Gribun Rocks coastal area, where the assessment relies heavily on distance-based reasoning, concluding that due to viewing distances exceeding 30 kilometres, the scale of change is small. Such reasoning fails to fully account for the qualitative importance of these landscapes and their coastal character to the local communities and tourism economy. Mull's west-facing tourism sector, including wildlife boat operators and accommodation providers in its western townships, depends fundamentally on the integrity of the Atlantic seascape, which the proposed development would industrialise. Notably, no place-based assessment has been undertaken for these communities, leaving a significant gap in understanding the cumulative visual, economic, and community impacts. This omission undermines the robustness of the applicant's conclusions and suggests the need for a more

comprehensive and locally attuned evaluation of effects on Mull and the Ross of Mull coastal communities and landscapes.

The applicant's assessment overlooks significant impacts on key designated landscapes and vulnerable island communities, thereby undermining the protection of their natural and cultural qualities. Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island undergoing regeneration, reliant on the unspoilt seascape and setting that are at risk; yet, no assessment of effects on Ulva has been undertaken. Staffa, also within the same National Scenic Area and renowned across Europe, lies approximately 35 kilometres from the development site—beyond the 30-kilometre range recommended by NatureScot for assessment of National Scenic Area qualities. Despite acknowledging the panoramic maritime character of Staffa, the applicant concludes that effects would be small and not significant, a conclusion that appears to underestimate the island's sensitivity. Similarly, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed only as having medium to low magnitude effects at 28 to 32 kilometres, based largely on distance and retained landforms, which does not fully reflect the importance of its wild character. The Scarba, Lunga and Garvellachs National Scenic Area, at 35 to 40 kilometres, is treated in the same way, further indicating a consistent underestimation of effects on these important landscapes.

The applicant's assessment acknowledges the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet concludes the magnitude of change to be Low. This characterisation forms the basis for the evaluation of effects on Tiree's landscape. However, the assessment's attribution of Low magnitude appears inconsistent with the island's intrinsic landscape qualities.

Tiree is an exceptionally low-lying island, with its entire landscape character defined by the dominance of sea and sky. The island's highest point, Ben Hynish, reaches only 141 metres above sea level. Given this context, the introduction of turbines up to 335 metres in height represents the insertion of vertical structures without precedent in Tiree's seascape. Such a scale of development would be a dominant and alien feature on an otherwise open oceanic horizon.

Consequently, the conclusion of Low magnitude change for a receptor of such exposure and sensitivity seems to significantly understate the likely effects. This understatement leads to an unreliable evaluation of the landscape impacts on Tiree, and warrants careful reconsideration to more accurately reflect the scale of visual and character change that would result.

The applicant's assessment notably omits consideration of significant effects on several mainland and island communities that have direct views of the proposed development and whose economies and identities are closely tied to the seascape. For instance, Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the development site from the east. The finely balanced nature of Gigha's community and economy means that any changes in the seascape could have profound implications; yet, these have not been examined in the submitted assessment. Similarly, Ardnamurchan Point, the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard which attract visitors throughout the

peninsula. These seaward panoramas are precisely the type of receptor that the applicant's distance-based moderation approach fails to adequately address, as it diminishes the potential significance of visual and experiential effects at such key viewpoints. Furthermore, the west coast of Kintyre comprises a chain of communities whose outlook, character, and visitor economies are intimately defined by the open Atlantic seaboard looking towards Islay, Jura, and the surrounding waters. The Treshnish Isles, along with other small islands and mainland coasts in the vicinity with views towards the development, share this same position. Collectively, these receptors represent sensitive social and economic interests that are unaccounted for in the applicant's evaluation. This lack of assessment undermines the comprehensiveness and reliability of the overall environmental and socio-economic analysis, leaving a gap in understanding the full extent of the development's potential impacts on these mainland and island communities.

The practical consequence of the applicant's distance-based approach to environmental impact assessment is a systematic underestimation and discounting of significant effects on sensitive receptors located beyond approximately 20 kilometres. This methodology results in a moderated magnitude of change assigned to these receptors, despite their acknowledged sensitivity. Critically, the communities residing in these areas have not been afforded any place-specific assessment of the impacts they are likely to experience. Taken together, these factors demonstrate a consistent pattern within the applicant's assessment whereby effects on distant yet highly sensitive receptors are diminished in importance solely due to their distance from the site. Such an approach undermines the integrity and comprehensiveness of the environmental impact assessment by failing to fully recognise and evaluate the true extent of potential effects on these communities. Consequently, the assessment does not provide a robust or reliable basis for decision-making regarding the wider environmental and social consequences of the proposed development.

1.1.79 Further Comments

Move the wins farm to a different area

1.1.80 Summary

The proposal for the MachairWind Offshore Wind Farm has not been adequately demonstrated by the applicant to comply with the relevant statutory and policy framework governing its determination. Notably, the applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities of the coastal area concerned. Examination of the applicant's published documents reveals that these impacts have been understated, with a crucial heritage assessment remaining incomplete. Furthermore, while the effects on the island communities involved were identified, no formal assessment of these impacts has been undertaken. The applicant has also failed to satisfy the necessary ecological tests, and it is important to highlight that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and deny the associated marine licence. Should the Ministers decide against refusal, it is requested that they require

the submission of additional environmental information and enhanced visual representations. It is further proposed that the determination of the applications be deferred until after a public inquiry, thereby enabling a thorough examination of the issues raised within this objection. Regardless of the final decision, it is also requested that the Scottish Ministers provide clear and explicit conclusions in their reasons concerning the effects on cultural heritage and the impacted island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 410
Dear Sir/Madam,

I hereby submit a formal objection to the proposed MachairWind Offshore Wind Farm project, which is subject to application reference numbers 00012385, seeking consent under section 36 of the Electricity Act 1989, and 00012386, an application for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications have been lodged by MachairWind Limited, a subsidiary of ScottishPower Renewables. I request that this objection be officially recorded, that I am listed as an objector, and that I receive notification of the outcome of these applications.

The proposals envisage the development of an offshore wind farm with a generating capacity of approximately 2 gigawatts. The scheme comprises between 91 and 144 wind turbines, each with a maximum height of up to 335 metres to blade tip. The wind farm would be situated within a designated Windfarm Development Area extending over some 448 square kilometres of marine space. This area lies to the north-west of the island of Islay and to the west of Colonsay, approximately 21 kilometres from Iona, and lies in close proximity to various islands and coastal settlements within the southern Hebrides.

The following sections of this document articulate the grounds for objection based upon planning and environmental considerations, framed within the statutory and policy context that governs these applications. It is important to emphasise that the onus lies squarely with the applicant to provide sufficient evidence demonstrating that all relevant statutory tests and policy requirements are met. Objectors are not obliged to prove the contrary. In this instance, the evidence submitted by MachairWind Limited fails to satisfy the necessary criteria, and consequently, planning consent and the marine licence should be refused.

1.1.81 Legislative and Policy Framework

The application fails to demonstrate that reasonable steps have been taken to mitigate adverse effects on natural beauty, flora, fauna, geological or physiographical features of special interest, and sites, buildings or objects of architectural, historic or archaeological interest, as required by Schedule 9 of the Electricity Act 1989. The evidence does not establish that the applicant has adequately addressed these statutory duties, nor does it provide sufficient detail on mitigation measures to offset the identified impacts. This omission is critical because the statutory framework explicitly mandates both the applicant and the Scottish Ministers to have regard to these considerations in the determination process.

Furthermore, the application exhibits clear deficiencies and omissions in complying with the legal and policy requirements set out in Schedule 9. The absence of demonstrated compliance and the presence of evidential shortcomings directly conflict with the statutory duties under the Electricity Act 1989. Such failures weigh decisively against the granting of consent, as the statutory regime prioritises the preservation and protection of natural and cultural heritage interests, which the application does not satisfactorily uphold.

The marine licence application under consideration fails to demonstrate compliance with the statutory requirements set out in Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland's National Marine Plan. The application does not adequately address the General Policies that are critical to the assessment process, including GEN 4 on Co-existence, GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 on Cumulative Impacts. The absence of clear evidence demonstrating adherence to these policies undermines the statutory assessment and indicates that the proposal does not meet the necessary legal and policy standards.

In particular, the application exhibits deficiencies and omissions that conflict with the applicable legal and policy framework. The failure to provide sound evidence as required by GEN 19 and paragraph 4.81 is a significant shortcoming, as it impedes a robust evaluation of potential impacts. Moreover, the lack of adequate engagement as mandated by GEN 18 raises concerns about the thoroughness and transparency of the consultation process. The cumulative impacts, which must be assessed in accordance with GEN 21 and paragraph 4.85, have not been satisfactorily addressed, leaving uncertainty regarding the broader environmental consequences of the proposal. These gaps in the application's evidence base and procedural compliance weigh heavily against the granting of consent.

Given these material deficiencies and the clear conflicts with the statutory and policy framework, the marine licence application cannot be considered compliant with the requirements of the Marine (Scotland) Act 2010 and the National Marine Plan. The absence of demonstrated compliance with key General Policies, combined with the evidential shortcomings and procedural defects identified, justifies refusal of the application. It is essential that authorisation decisions uphold the integrity of the statutory assessment process by refusing consent where compliance has not been established.

The proposal fails to demonstrate compliance with the mitigation requirements set out in National Planning Framework 4, specifically in relation to Policies 3, 4, 7, and 11. National Planning Framework 4 is a significant material consideration that must be applied alongside statutory duties and legislative requirements. Policy 3 mandates the protection and enhancement of biodiversity, Policy 4 requires safeguarding natural places, Policy 7 demands the conservation of historic assets and places, and Policy 11 governs energy considerations. The submitted evidence does not establish adherence to these policies; instead, it reveals deficiencies and omissions that conflict with the applicable legal and policy framework. Such failures weigh decisively against the granting of planning consent.

The proposal fails to comply with the statutory requirements for environmental assessment, as it does not provide an adequate Environmental Impact Assessment (EIA) in accordance with The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations. These regulations mandate that the likely significant environmental effects of the development must be identified, assessed, and reported prior to any determination.

Without this essential information, the decision-making process is fundamentally compromised, preventing a lawful and informed consent.

Furthermore, the proposal does not satisfy the obligations under the Habitats Regulations, which require a thorough assessment of the effects on European protected sites in line with the applicable statutory tests. The absence of a compliant Habitats Regulations Assessment means that the potential impacts on designated habitats and species have not been properly evaluated, undermining the protection afforded by these regulations and contravening legal requirements.

Given these failures to demonstrate compliance with both the Environmental Impact Assessment and Habitats Regulations, and the presence of deficiencies and omissions in the submitted evidence, the proposal conflicts with the relevant legal and policy framework. As established, such shortcomings must weigh decisively against the granting of consent. Therefore, the application should be refused on the grounds of inadequate environmental and habitats assessment.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, which requires these interests to be integral to the decision-making process. This statutory requirement is not met, as the application does not demonstrate compliance with the Act's provisions. The absence of adequate consideration constitutes a clear deficiency and omission in the assessment of the proposal. Given that the evidence identifies this failure to adhere to the applicable legal and policy framework, it follows that such shortcomings must weigh against the granting of consent. Consequently, the proposal should be refused on the basis that it does not fulfill the statutory duty to properly account for the interests of island communities under the Islands (Scotland) Act 2018.

The practical consequence of the applicant's failure to discharge the evidential burden of proof is that the planning application cannot lawfully be granted consent. It is a fundamental principle that the applicant must demonstrate, by means of robust, objective, and proportionate evidence, that every relevant statutory duty, planning policy, and environmental assessment requirement has been fully satisfied. This responsibility is not discretionary but mandatory, ensuring that decision-makers can properly assess compliance with the comprehensive legal and policy framework governing the proposal.

In this case, the applicant has not fulfilled this essential evidential obligation. The submitted documentation lacks the necessary rigor and completeness to confirm that all applicable statutory duties and planning policies have been met. There are clear deficiencies and omissions within the evidence presented, which undermine confidence in the applicant's compliance claims. Moreover, where the evidence does exist, it reveals conflicts with the relevant legal and policy requirements, further demonstrating non-compliance.

Given these shortcomings, the application fails to meet the threshold of proof required to establish lawful conformity with the planning and environmental regime. The absence of satisfactory evidence to demonstrate compliance means that the statutory and policy framework has not been properly engaged or satisfied.

Consequently, these unresolved evidential gaps and conflicts must weigh decisively against the granting of planning consent.

In conclusion, the applicant has not discharged the burden of proof to demonstrate compliance with all relevant legal and policy requirements. The deficiencies, omissions, and conflicts identified in the evidence are material and substantive, rendering the application incapable of lawful approval. Therefore, the application should be refused on the basis that the applicant has failed to meet the fundamental responsibility to provide robust and objective evidence of compliance.

1.1.82 Conflict with National Planning Framework 4 and the Development Plan

There remains considerable uncertainty as to whether the proposal fully satisfies the impact criteria set out in NPF4 Policy 11, which governs support for renewable energy development. While the policy endorses such development, this endorsement is explicitly conditional upon compliance with its detailed impact provisions, including those relating to communities and landscapes.

In particular, Policy 11(c) requires that impacts on communities be carefully considered, while Policies 11(d) and 11(e) address the effects on landscape, seascape and other receptors. The evidence indicates that the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Moreover, it has not been demonstrated that the cultural significance of scheduled monuments and their settings would be adequately protected, nor that island communities would be safeguarded from detrimental impacts.

Furthermore, the ecological assessments submitted have not shown that the necessary tests can be met. Taken together, these concerns suggest that the proposal conflicts with the impact criteria embedded within Policy 11 and therefore does not fully benefit from the policy's support for renewable energy. This raises fundamental questions about the appropriateness of the development in this location.

When compared to the mitigation measures required under Policies 4(c), 4(d), 7, and 3 of the National Planning Framework 4, the proposal falls short of adequately protecting the nationally important assets designated for their landscape, heritage, and biodiversity value. Policy 11 is intended to work alongside these policies to ensure significant adverse effects on National Scenic Areas, scheduled monuments, and biodiversity are avoided or suitably mitigated. However, the evidence demonstrates that the proposal would cause significant adverse effects on these designated landscapes and seascapes, without sufficient measures to prevent or offset such harm.

Furthermore, the submission has not satisfactorily demonstrated that the cultural significance of scheduled monuments and their settings would be preserved, nor that the interests of island communities would be safeguarded. The ecological requirements set out in Policy 3 remain unmet on the evidence provided. Taken together, these deficiencies establish clear conflict with the comprehensive suite of NPF4 policies designed to protect nationally important landscapes, heritage assets,

and biodiversity. Consequently, the proposal cannot be considered compliant with the Framework's overarching aims for designated assets.

The applicant's evidence acknowledges that, insofar as terrestrial development plans are relevant to the land-based effects of the proposal, the same conflicts identified with the Argyll and Bute Local Development Plan 2 arise. Specifically, the proposal would have adverse impacts on the landscape, heritage, and community interests that these policies are designed to protect. This recognition confirms that the proposal does not align with the objectives set out within the local development plan framework.

Furthermore, the applicant has not demonstrated that the proposal is consistent with the development plan or with the National Planning Framework 4 when considered in its entirety. The admitted conflicts with key policy aims underscore the fundamental inconsistency of the proposal with the established planning framework. On this basis, the proposal should be regarded as contrary to the relevant terrestrial development plan policies.

1.1.83 Seascape, Landscape and Visual Effects

The practical consequence of the applicant's assessment methodology is that it systematically underestimates the magnitude of landscape and visual effects at distances where the most sensitive designated landscapes are located. Despite the absence of any explicit distance threshold in the applicant's Appendix 16.1 beyond which major effects cease, the evidence demonstrates a consistent pattern across all three streams of assessment: no highly sensitive receptor beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its inherent sensitivity or the extent of visibility. This pattern indicates an implicit distance-based moderation that is not transparently acknowledged in the methodology.

The applicant's own documentation further confirms the influence of distance in shaping judgements of effect magnitude. For example, an assessment of a coastal area over 30 kilometres away qualifies the scale of change as small, explicitly citing the viewing distance as a key factor. Similarly, the Landscape Character synthesis categorises magnitude as High within approximately 20 kilometres, Medium between roughly 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. These distance thresholds, while not formally stated in the methodology, effectively constrain the recognition of significant effects at greater distances, where important landscape receptors are situated.

As a result, the protective tests applied in the assessment process are based on understated inputs. By moderating magnitude values at distances coinciding with the location of the most sensitive designated landscapes, the conclusions drawn cannot be regarded as a reliable or accurate reflection of the true effects the Scottish Ministers are being asked to consider. This calls into question the robustness of the applicant's methodology and the validity of its predicted outcomes, undermining confidence in the decision-making process.

The applicant's submission incorporates visualisation materials prepared in accordance with NatureScot's visualisation guidance, which explicitly recognises inherent technical and perceptual constraints. This guidance emphasises that printed visualisations are unable to fully replicate the scale and depth that a viewer experiences in situ. Consequently, while the visual evidence serves as an important tool in assessing potential impacts, it cannot be regarded as an exact or complete representation of the real-world visual experience.

Furthermore, the wireline drawings included alongside the photographic panoramas share these limitations. As technical renderings embedded within the visualisations, they do not act as independent corrections or enhancements to the photographic content. Instead, they reflect the same spatial and perceptual restrictions inherent in the source imagery, which must be borne in mind when interpreting their accuracy and reliability.

Given these acknowledged limitations, it is necessary to approach the visualisation materials with a measured understanding of their role and scope. They provide a useful, albeit imperfect, basis for assessing visual effects but should not be the sole or definitive means of judgement. Additional considerations and contextual information remain essential to forming a comprehensive evaluation.

There remains significant uncertainty regarding the proposal's adherence to the relevant planning policies designed to safeguard landscape and seascape interests. Although certain effects have been identified, the applicant has failed to convincingly demonstrate that their conclusions on the scale of these effects align with their own stated methodology. This inconsistency raises doubts about the reliability of the environmental assessments presented.

Furthermore, the proposal does not adequately demonstrate compliance with policies protecting nationally important landscapes and seascapes, specifically those set out in NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. In light of these shortcomings, the proposal cannot be considered consistent with the necessary policy framework and should not be supported.

1.1.84 Cultural Landscape, Archaeology and Historic Environment

There is considerable uncertainty regarding the robustness of the applicant's assessment of heritage impacts, specifically in relation to the methodology employed for evaluating the setting of historic assets. While the applicant claims to have adopted the recognised methodology developed by Historic Environment Scotland, which emphasises assessing how changes affect the contribution setting makes to cultural significance and the integrity of that setting, it is unclear whether this has been rigorously applied. Notably, the methodology explicitly cautions against equating visual change directly with adverse impact, underscoring the need for a nuanced evaluative approach.

An independent Methodological Audit, conducted solely on the basis of the applicant's Appendix 14.3, highlights this shortfall. The audit acknowledges that the operational assessment identifies relevant heritage attributes, such as visibility,

distance, monument prominence, retained views, screening, and skyline occupation. However, it finds that the assessment does not demonstrate how these factors have been integrated to assess the integrity of setting in accordance with the accepted methodology. Instead, the assessment appears to describe visual change before concluding that setting integrity is adequately retained, without presenting the necessary evaluative step required to substantiate that conclusion.

This omission fundamentally undermines the reliability of the applicant's conclusions regarding heritage impacts. Without clear evidence that the accepted methodology has been properly applied, the assessment's findings remain uncertain and cannot be relied upon to inform planning decisions with confidence. It is therefore essential that the assessment methodology be scrutinised and fully demonstrated to ensure compliance and maintain the integrity of heritage considerations.

While the applicant's assessment acknowledges the cultural significance of the affected heritage assets, highlighting attributes such as pilgrimage, arrival by sea, movement through a living cultural landscape, and the interplay between monuments, spirituality, and their surrounding landscape and seascape, these qualities are primarily experienced through movement rather than fixed viewpoints. Notably, Historic Environment Scotland, as recorded in the application's consultation responses, has requested additional viewpoints to ensure these broader experiential qualities are adequately represented. This suggests that the current assessment may insufficiently capture the full cultural landscape and the dynamic nature of the heritage experience. Therefore, a more comprehensive evaluation incorporating these wider perspectives is necessary to fully understand and mitigate potential impacts on the heritage assets.

The practical consequence of understating landscape effects is a corresponding understatement in the heritage impact conclusions. Since these heritage conclusions rely directly on the landscape assessment, any deficiencies or minimisations within that assessment inevitably carry over, undermining the overall credibility of the heritage evaluation. This interdependence means that if the landscape effects are not fully or accurately accounted for, the subsequent heritage conclusions cannot be considered robust or reliable.

The application fails to provide adequate mitigation measures to ensure the protection of internationally and nationally important heritage assets, as required under the relevant planning policies. Notably, it does not comply with the provisions of NPF4 Policy 7, specifically subparagraphs (h) relating to scheduled monuments and (c) and (d) concerning their settings, alongside GEN 6 and the guidance contained within paragraphs 4.22 to 4.23 of the National Marine Plan. These policies collectively establish a clear framework for safeguarding cultural heritage, requiring a thorough assessment and demonstration that the significance of such assets and their settings will be preserved.

Moreover, the applicant has not furnished the necessary evidence to confirm that the cultural significance of the heritage assets will be maintained. The Scottish Ministers, therefore, lack the comprehensive assessment required to form a conclusion on this matter. In the absence of such a critical evaluation, the proposal cannot be deemed compliant with the statutory policy framework intended to protect heritage assets.

Consequently, the application as it stands undermines the acceptability of the development from a heritage protection standpoint.

1.1.85 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development rely to an exceptional degree on visitors who are drawn specifically by the landscape, seascape, cultural heritage, tranquillity and remoteness identified in the applicant's own baseline assessments. Any alteration to these fundamental qualities would directly undermine the economic foundations of these communities. This impact would not only affect local businesses but also jeopardise essential services, population stability and the long-term viability of the island settlements. Consequently, the proposal poses a significant threat to the economic and social sustainability of these island communities by compromising the very attributes that attract and sustain their visitor economy.

While the applicant's assessment methodology addresses potential impacts on port communities with detailed analysis, it notably lacks an equivalent, place-based evaluation of the island communities directly facing the development. The applicant's own consultants acknowledged habitability as a potentially significant pathway affecting these island communities; however, no specific assessment of island habitability was conducted. Instead, the socio-economic assessment in Chapter 18 operates at a broad regional level and concludes that island communities exhibit low sensitivity to tourism effects. This approach is fundamentally flawed because small island economies cannot be accurately represented by regional averages. Their economies are concentrated in sectors highly vulnerable to changes in the attributes that attract visitors, and an increasing reliance on visitor numbers exacerbates their sensitivity rather than diminishes it. Therefore, the conclusion of low sensitivity, derived without any place-based analysis, constitutes an unsupported assumption rather than evidence. Consequently, the applicant's socio-economic assessment is inadequate to understand or mitigate the true impacts on island communities.

There remains significant uncertainty as to whether the proposal complies with established policy and statutory duties concerning island communities. The requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan mandate that decisions be based on robust socio-economic evidence, adopting a precautionary approach where such evidence is insufficient. Additionally, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 explicitly require that the interests of island communities are thoroughly assessed and afforded appropriate weight through meaningful engagement from the earliest stages to the conclusion of the process. However, the applicant has acknowledged the need for particular scrutiny of island communities yet failed to conduct the necessary assessment to understand the potential impacts on them. Consequently, there is no demonstrated compatibility with the principles of sustainable island communities, and the statutory duties owed to these communities have not been satisfactorily discharged. In light of these shortcomings, the proposal does not meet the required planning and statutory standards, and therefore cannot be supported.

1.1.86 Ecology, Biodiversity and Habitats Regulations

The proposed development presents a significant risk of adverse environmental effects due to its location within an ecologically sensitive area. Priority Marine Features and Annex I habitats are present within the development site itself, indicating a high level of ecological importance. Furthermore, the surrounding waters provide habitat for protected species, including seabirds, marine mammals, and basking sharks. The scale and duration of the proposed construction, operational, and decommissioning activities—extending over several decades—would exert considerable pressure on these vulnerable ecosystems. Given the presence of such valuable marine biodiversity and the potential for substantial disturbance, the development is likely to result in significant environmental harm. It is therefore imperative that this ecological sensitivity is fully recognised and appropriately addressed in any planning decisions.

The submission of a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan by the applicant has a direct and practical consequence for the assessment of this proposal. These documents acknowledge that adverse effects on the integrity of the North Colonsay and Western Cliffs Special Protection Area cannot be ruled out at this stage. The applicant's decision to prepare and submit such evidence indicates an understanding that the project may impact the protected guillemot population, necessitating consideration under derogation provisions to allow for potential disturbance or loss.

Analytically, the presence of these documents as part of the application is significant in itself. They demonstrate that the applicant recognises the sensitivity of the designated site and is seeking to address potential impacts through compensatory measures. However, the applicant's own approach concedes that Scottish Ministers might ultimately reach a different conclusion regarding the likelihood or extent of adverse effects. This acknowledgement highlights the need for careful scrutiny of the derogation and compensation proposals to ensure that any harm to the protected features is adequately mitigated, in accordance with relevant policy and statutory requirements.

The legal framework governing developments affecting protected habitats and species is unequivocal in its stringent requirements. Under the Habitats Regulations, consent for such proposals may only be granted if the competent authority has ascertained that the integrity of the protected site will not be adversely affected. This determination must be made with no reasonable scientific doubt, and the burden of proof lies firmly with the applicant. Importantly, the mere existence of mitigation measures, compensation proposals, or plans for future monitoring does not satisfy the statutory tests required for lawful consent.

This rigorous standard is further reinforced by the application of GEN 9 and GEN 13 of the National Marine Plan alongside Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). Together, these provisions underscore the necessity of robust, unequivocal evidence demonstrating no adverse effect on site integrity before consent may be lawfully granted. It follows that any development proposal must meet this high evidential threshold at the point of determination, ensuring that environmental protection remains paramount in the planning process.

The evidence submitted by the applicant, including their own derogation documents, reveals a significant shortfall in demonstrating compliance with the statutory tests designed to protect internationally important habitats and species. These documents themselves reflect a level of uncertainty that undermines confidence in the applicant's assertions. The statutory framework requires clear and convincing evidence that the requisite conditions for derogation are met, and the applicant's materials fail to provide such assurance. Without this, the legal safeguards intended to prevent harm to critical ecological features remain inadequately addressed.

This failure to satisfy the statutory tests has substantial implications for the assessment of the planning application. The protections afforded to internationally important ecological assets are not mere formalities but essential components of environmental stewardship and legal compliance. As the applicant has not demonstrated that these tests can be met, the basis for granting consent is fundamentally compromised. Consequently, the application should not be approved in its current form, as doing so would contravene the statutory protections and potentially cause irreparable harm to the designated habitats and species.

1.1.87 Cumulative and In-Combination Effects

The current approach to assessing the project is fundamentally flawed because it fragments the overall development, thereby undermining a comprehensive evaluation of its impacts. Only part of the project is presently before the Scottish Ministers; crucial components such as the export cable corridor and onshore transmission works, which are indispensable for the operation of the wind farm, have been deferred to subsequent applications. This piecemeal consideration prevents the cumulative effects of the entire project from being evaluated collectively at this stage, leading to an incomplete understanding of its overall environmental and planning implications.

This method of separating key elements for later consideration contravenes established legal principles. The courts, in Raeshaw Farms, have affirmed that a project must be assessed in its entirety rather than being artificially divided into smaller parts whose individual effects may appear less significant. By deferring important components to future consenting processes after the principal decision has been made, the approach fails to provide a holistic appraisal as required by law and sound planning practice. Consequently, the assessment as it stands does not meet the necessary standards for a full and proper evaluation of the project's impacts.

The proposed cumulative impact assessment fails to provide a reliable evaluation, as it relies on baseline assessments that understate the true effects. Specifically, the Environmental Impact Assessment's underlying evaluations of landscape, heritage, and socio-economic factors have already minimized the extent of adverse impacts. Consequently, the cumulative assessment, which is based on these same understated baselines, inevitably underestimates the combined effects of this development alongside other existing, consented, and foreseeable projects. This systemic flaw compromises the accuracy of the overall cumulative impact conclusions, rendering them insufficient for informed decision-making.

There remains considerable uncertainty regarding compliance with established planning policies and environmental regulations, particularly concerning the issue of project splitting. The applicant has not sufficiently demonstrated adherence to GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), or the Environmental Impact Assessment Regulations. Specifically, the cumulative and in-combination effects of the proposal, as well as the overall impacts of the project, have not been reliably identified or thoroughly assessed.

This omission is significant as it undermines the integrity of the decision-making process. It is therefore essential that the treatment of any deferred works be explicitly addressed in the determination. Without such clarification, the potential environmental consequences may remain inadequately evaluated, which is contrary to the requirements of the relevant policy framework and statutory duties. Consequently, I respectfully request that these matters be given explicit and comprehensive consideration before any approval is granted.

1.1.88 Public Engagement, Site Selection and Environmental Information

The consultation process for this application has demonstrable deficiencies that undermine effective public participation and thus the legitimacy of the site-selection process. The applicant urges Scottish Ministers to place significant weight on the site-selection exercise; however, the quality of public involvement at both the plan and site-selection stages has been inadequate and persists into the current application phase. The application itself consists of many thousands of pages of technical documentation, yet the consultation period coincided with the busiest months for island communities, when residents are engaged continuously throughout the visitor season and access to specialist advice is limited. Meanwhile, the applicant has had years, alongside substantial professional and financial resources, to prepare its case comprehensively.

National policy guidance, including GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, requires that affected parties be afforded a realistic opportunity to engage with decisions of this magnitude. The circumstances under which the affected communities have been required to respond fall short of this standard. It is therefore incumbent upon the Scottish Ministers to give careful consideration to these procedural shortcomings when assessing the representations submitted.

There remains significant uncertainty regarding the adequacy of the Environmental Impact Assessment submitted with this application. While it is acknowledged that the assessment is extensive, the key question is whether it is sufficient to inform the Scottish Ministers' decision. The evidence demonstrates that, across several critical topics, the assessment either fails to fully investigate identified pathways to significant effects or relies on methodologies that undermine its conclusions. For example, the landscape assessment presents outcomes based on a distance pattern not supported by its own methodology; the heritage assessment does not substantiate the application of its stated integrity test; and the socio-economic assessment lacks any place-based analysis relevant to the islands affected. This calls into question the robustness and reliability of the environmental information provided.

Furthermore, the application depends in part on future assessments, post-consent plans, ongoing monitoring, and additional approvals to address outstanding issues. However, such reliance does not satisfy the requirements of the EIA Regulations, which mandate that likely significant effects must be fully understood prior to determination. The Scottish Ministers are required to make their decision based on the evidence before them at the time of application, not on assumptions that unresolved matters will be satisfactorily dealt with later. In this context, the applicant has not demonstrated that the environmental information submitted is adequate to meet this fundamental standard. Consequently, the application should not be approved on the basis of the current EIA evidence.

1.1.89 Effects on Local Area

The applicant's assessment acknowledges that Islay and Colonsay are the closest islands to the proposed development area, which lies immediately north-west of Islay and west of Colonsay. However, the appraisal principally considers Islay only as a potential direct project location, rather than recognising it as an affected island community in its own right. This approach overlooks the Atlantic-facing communities on Islay, which are situated adjacent to the nearest edge of a 448 square kilometre development area, without any place-based evaluation of the impacts on their local setting, economy, or community life. Such an omission undermines the reliability of the environmental and heritage impact assessment by failing to properly account for the direct and significant effects on the island's population and socio-economic fabric.

Similarly, for Colonsay and Oronsay, the assessment does not adequately address the implications of the development on their seaward outlook, which is fundamental to daily life there. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's coastline, is central to the applicant's derogation case and compensation plan. This area represents the clearest concession within the application that harm to the internationally protected seabird population of these cliffs cannot be ruled out, further emphasising the potential adverse effects on local biodiversity that are insufficiently explored.

Moreover, Oronsay Priory, a scheduled monument of national importance situated within this community, is subject to the same deficiencies identified in the heritage assessment. In particular, the treatment of its open maritime setting is inadequately considered, thereby compromising the thoroughness and accuracy of the heritage impact evaluation.

Taken together, these factors demonstrate that the applicant's assessment underestimates the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. This underassessment calls into question the overall reliability of the environmental and heritage impact evaluation presented within the application.

The applicant's own Coastal Character assessment acknowledges the Sound of Iona as an area of high sensitivity, with a direct orientation towards the proposed development. It identifies extensive visibility across a large geographical extent, approximately 21 kilometres, with turbines spanning about 39 degrees of the

horizon. The assessment recognises moderate and significant overall effects, including impacts on the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is described as highly sensitive with widespread visibility, and the applicant concedes significant effects for residents and visitors throughout much of the island, including at its highest point, Dùn Ì. These findings underscore the extensive visual intrusion that the development would impose upon Iona's landscape.

Beyond visual impacts, the applicant's baseline acknowledges the international importance of Iona's monastic heritage, including the Abbey, the Nunnery, and the high crosses, which derive significance from pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional viewpoints, such as from the ferry crossing itself; however, the applicant failed to provide visualisations from critical vantage points like the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. Moreover, a household consultation revealed that 92 per cent of Iona residents object to the proposal, yet the applicant did not assess habitability, despite its identification as a potential pathway of effect on the community. The perceived scale of the turbines can also be demonstrated by comparison with the familiar landmark of Ben Hynish on Tiree—141 metres high and visible from Iona at 33 kilometres—while the largest turbines would overtop Ben Hynish by approximately 194 metres at a closer distance of roughly two-thirds of that span. Taken together, these factors indicate that the applicant's assessment substantially underestimates the scale and significance of visual, community, and heritage impacts on Iona, thereby compromising the accuracy of the environmental and social impact evaluation.

The applicant's assessment leads to practical consequences that risk undervaluing the true extent of impacts on the Ross of Mull South coastal area and its communities. Although significant effects are acknowledged at Erraid and along the Core Paths of the Ross, as well as at Fionnphort—the critical gateway to Iona and primary embarkation point for visitors—the assessment assigns only a Medium magnitude to these changes despite recognising the high sensitivity of the area at distances of 22 to 24 kilometres. This approach fails to adequately reflect the importance of Fionnphort, whose community is intimately linked to the flow of visitors, and which would therefore experience material socio-economic and experiential effects.

Across Mull more broadly, the applicant concedes significant effects on Core Paths and within the Central, South and West Mull Local Landscape Area, as well as on the Loch na Keal National Scenic Area, which is of High sensitivity throughout a zone extending 21 to 33 kilometres. Yet, no higher than a Medium magnitude is attributed to these impacts. Moreover, the applicant's reliance on distance-based criteria, exemplified by the dismissal of effects around the Wilderness and Gribun Rocks coastal area due to viewing distances exceeding 30 kilometres, inadequately captures the scale of change. This is particularly concerning given that Mull's west-facing tourism economy—including wildlife boat operations and accommodation services—depends heavily on the integrity of the Atlantic seascape, which the proposed development would industrialise. Notably, no place-based assessments have been conducted for these western communities, leaving a significant gap in understanding the full extent of potential economic and landscape consequences.

The applicant's assessment recognises the presence of several designated landscapes within the wider seaboard area, including Ulva, Staffa, Jura, and the Scarba, Lunga and the Garvellachs National Scenic Areas, but it appears to underestimate or overlook key impacts on these sensitive locations. Ulva, situated within the Loch na Keal National Scenic Area, is identified as a community-owned island at the outset of its regeneration, characterised by a small, re-establishing population whose recovery is intrinsically linked to the unspoilt seascape and setting that the development threatens. Notably, no specific assessment of effects on Ulva has been undertaken, which is a significant omission given the island's reliance on these natural qualities for its social and cultural revival. Similarly, Staffa, one of Europe's most celebrated small islands within the same National Scenic Area and located approximately 35 kilometres from the development site, falls outside the applicant's assessment boundary of 30 kilometres recommended by NatureScot. Despite acknowledging Staffa's panoramic maritime qualities, the applicant concludes that the scale of change would be small and the effects not significant, a position that fails to fully account for the island's celebrated status and the sensitivity of its landscape.

Further concerns arise from the treatment of the Jura National Scenic Area, positioned roughly 28 to 32 kilometres from the development, where the applicant assigns a High sensitivity but limits the magnitude of impact to Medium to Low on the basis of distance, apparent scale, and retained landforms. This assessment appears insufficient, given that the designation of Jura's landscape rests fundamentally on its wild and undeveloped Atlantic outlook, which could be compromised by the proposed development. A similar approach is taken towards the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away, receiving the same calibrated assessment despite its sensitive status. Taken together, these evaluations suggest a pattern of underestimating or omitting significant effects on important designated landscapes and vulnerable island communities, thereby undermining the protection of their natural and cultural qualities. This calls into question the robustness of the applicant's assessment and indicates a need for a more comprehensive and sensitive evaluation of the wider seaboard impacts.

The applicant's assessment categorises the South Tiree coastal area as having High sensitivity at an approximate distance of 35 kilometres, while attributing a Low magnitude of change to the proposed development. However, this evaluation appears to significantly understate the likely effects on Tiree's landscape character. The island is exceptionally low-lying, with its highest elevation, Ben Hynish, reaching only 141 metres. Its landscape character is fundamentally defined by the dominance of sea and sky, creating an open oceanic horizon that is both sensitive and distinctive. The introduction of turbines up to 335 metres in height would introduce vertical structures unprecedented in this seascape, thereby altering its defining characteristics in a manner not adequately reflected by a Low magnitude rating. Given the exposed nature of Tiree and the prominence such turbines would have within its visual context, the conclusion of Low magnitude does not reliably represent the scale of change anticipated. Consequently, the assessment's evaluation of effects on Tiree's sensitive landscape is insufficiently robust and requires reconsideration to accurately reflect the magnitude of impact.

The applicant's assessment applies distance-based mitigation measures that moderate the perceived effects of the development, yet this approach fails to account adequately for the seascape receptors with direct visual and economic connections to the site. For example, Ardnamurchan Point, the westernmost point of the British mainland, offers panoramic views along the Hebridean seaboard which attract visitors to the entire peninsula. These seaward panoramas are precisely the type of receptor where distance-based moderation is insufficient, as the significance of the views and their contribution to the visitor economy demand a more nuanced evaluation. Similarly, communities along the west coast of Kintyre, whose outlook and character are shaped by the open Atlantic seaboard facing Islay, Jura, and adjacent waters, rely heavily on these seascapes for their identity and tourism, yet their specific sensitivities have been overlooked.

Moreover, the omission extends to island communities such as Gigha, a community-owned island whose purchase by residents has become a national symbol of island regeneration. Gigha faces the development area directly from the east, and the potential effects on its delicate community structure and local economy have not been examined in the applicant's assessment. The Treshnish Isles and other small islands with views towards the proposed development share similar vulnerabilities that remain unassessed. By neglecting these mainland and island communities with direct visual exposure and economic reliance on the seascape, the applicant's assessment lacks comprehensiveness and fails to address significant adverse effects that are crucial to informed decision-making.

The applicant's environmental impact assessment applies a distance-based approach that systematically moderates and discounts effects beyond approximately 20 kilometres from the development site. This methodology contrasts with the need for thorough place-based assessment to fully understand the significance of impacts on sensitive receptors. While mitigation measures closer to the site are carefully considered, the attenuation of effects at greater distances effectively diminishes the perceived magnitude of change, resulting in an incomplete evaluation of potential harm.

This approach is exemplified by the treatment of communities located beyond the 20-kilometre threshold. As noted in the evidence, these areas, despite hosting highly sensitive receptors, receive little to no place-specific assessment, with their effects broadly downplayed. Such systematic discounting undermines the integrity of the environmental impact assessment by failing to capture the true extent of change experienced by these communities. Consequently, the assessment does not provide a comprehensive understanding of environmental consequences, which is essential for informed decision-making.

1.1.90 Summary

The proposal before the Scottish Ministers fails to demonstrate compliance with the statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges significant impacts upon nationally designated landscapes, as well as on the heritage and communities of the coastal area. Furthermore, published analyses of the applicant's documentation reveal an understatement of the magnitude of these impacts and highlight the omission of a necessary heritage

assessment. In addition, while the effects on the island communities involved were identified, no assessment of these impacts has been undertaken. Ecological criteria have not been conclusively shown to be satisfied, and it should be noted that only a portion of the project is currently submitted for ministerial consideration.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm proposal and decline the associated marine licence. Should the Ministers consider granting consent, it is requested that they require the submission of additional environmental information and enhanced visual representations. Moreover, it is recommended that the applications be determined only following a public inquiry, thereby allowing for a thorough examination of the issues raised in this objection. Regardless of the final decision, it is further requested that the Ministers explicitly address the impacts on cultural heritage and affected island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 411
Dear Sir/Madam,

I hereby submit a formal objection to the proposals put forward by MachairWind Limited (ScottishPower Renewables) concerning the MachairWind Offshore Wind Farm, which is the subject of application numbers 00012385 and 00012386. Application 00012385 requests consent under section 36 of the Electricity Act 1989, while application 00012386 seeks a marine licence in accordance with Part 4 of the Marine (Scotland) Act 2010. I request that this correspondence be treated officially as an objection, that I be recorded as an objector, and that I receive notification of the decisions reached on these applications.

The proposed development involves establishing an offshore wind farm with an installed capacity of approximately 2 gigawatts. This would comprise between 91 and 144 turbines, each with a maximum height reaching up to 335 metres to the blade tip. The site encompasses a Windfarm Development Area of around 448 square kilometres, situated north-west of the Isle of Islay and west of Colonsay. Its location is roughly 21 kilometres from Iona and lies in proximity to the islands and coastal communities of the southern Hebrides.

The following sections articulate the planning and environmental grounds supporting my objection. These considerations are framed within the statutory and policy context governing the determination of these applications. It is important to emphasise that the onus lies squarely with the applicant to provide adequate evidence demonstrating that all relevant statutory tests and policy requirements have been met. Those opposing the development are not obliged to establish contrary proof. In this instance, the applicant has failed to meet this evidential burden, and for the reasons detailed below, consent ought to be refused.

1.1.91 Legislative and Policy Framework

The application fails to demonstrate compliance with the statutory duties imposed by Schedule 9 of the Electricity Act 1989, which has significant practical consequences for the determination of this proposal. Schedule 9 explicitly requires the applicant to have regard to the desirability of preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, and protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The Scottish Ministers, as the determining authority, are similarly required to have regard to these statutory duties when considering the application.

In this case, the application does not adequately address these requirements. There is a clear absence of evidence demonstrating that the applicant has properly considered the preservation of natural beauty or the conservation of flora, fauna, and geological or physiographical features of special interest. Likewise, the application fails to show that reasonable steps have been taken to mitigate adverse effects on these environmental and heritage interests. The lack of such evidence constitutes a fundamental deficiency in the application’s compliance with the statutory framework.

Moreover, the Scottish Ministers are mandated to have regard to these duties in their decision-making process. The failure of the applicant to meet these statutory obligations means that the Ministers cannot lawfully grant consent without contravening the requirements of Schedule 9. Where compliance has not been demonstrated, or where deficiencies and omissions exist, these matters must weigh against the granting of consent.

In conclusion, the application's failure to adequately address the statutory duties under Schedule 9 of the Electricity Act 1989 represents a significant legal and procedural shortcoming. This deficiency alone provides a compelling basis for refusal, as the statutory framework has not been satisfied and the necessary regard to the preservation and protection of natural and historic interests has not been evidenced.

The marine licence application fails to demonstrate compliance with the statutory requirements of the Marine (Scotland) Act 2010 and the relevant policies of Scotland's National Marine Plan, thereby warranting refusal. Under Part 4 of the Marine (Scotland) Act 2010, authorisation decisions must be taken in accordance with the National Marine Plan unless relevant considerations indicate otherwise. The application must therefore satisfy the General Policies including GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts).

The application has not demonstrated compliance with these policies. There are deficiencies and omissions in the evidence submitted, and conflicts with the applicable legal and policy framework remain unaddressed. In particular, the lack of sound evidence as required by GEN 19 and paragraph 4.81 undermines the statutory assessment. Furthermore, the application fails to adequately address cumulative impacts as mandated by GEN 21 and paragraph 4.85. The absence of sufficient engagement in accordance with GEN 18 further compounds these shortcomings. The failure to properly consider the historic environment, landscape, natural heritage, and co-existence policies indicates a fundamental non-compliance with the National Marine Plan.

Given these unresolved deficiencies and conflicts, the application does not meet the statutory criteria for authorisation under the Marine (Scotland) Act 2010. As established, where compliance has not been demonstrated or where evidence identifies such shortcomings, these matters weigh decisively against the granting of consent. Therefore, the marine licence application should be refused.

The proposal fails to comply with essential policies of National Planning Framework 4, specifically Policies 3, 4, 7, and 11, which address biodiversity, natural places, historic assets, and energy. This non-compliance represents a significant material consideration that must be weighed heavily in the determination of this application. The absence of demonstrated adherence to these policies undermines the statutory duties and legislative requirements integral to the planning process.

The evidence clearly identifies deficiencies and omissions in the application's approach to these critical policy areas. There is no satisfactory demonstration that the proposal protects or enhances biodiversity or natural places as required by Policies 3 and 4. Similarly, the impact on historic assets and places has not been adequately assessed or mitigated in accordance with Policy 7. Furthermore, the proposal does not meet the energy standards set out in Policy 11, failing to align with the framework's objectives for sustainable energy use.

Given these unresolved conflicts with the applicable legal and policy framework, the proposal cannot be considered compliant with National Planning Framework 4. As established by the framework and supported by the evidence, such failures weigh decisively against the granting of planning consent. The application should therefore be refused on these grounds.

The proposal fails to meet the fundamental legal requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations, which mandate that the likely significant environmental effects of any development must be thoroughly identified, assessed, and reported prior to determination. The absence of a comprehensive and compliant Environmental Impact Assessment (EIA) in this case represents a critical procedural and substantive deficiency. Without this essential assessment, the decision-making authority is deprived of the necessary evidence to understand the full scope and scale of environmental consequences, thereby undermining the statutory framework designed to safeguard environmental interests. This failure to provide an adequate EIA is not a minor oversight but a fundamental breach of the statutory process, which must weigh decisively against the granting of consent.

Furthermore, the proposal does not satisfy the requirements of the Habitats Regulations, which impose a clear duty to assess the effects of the development on European protected sites in accordance with the applicable statutory tests. The absence of a demonstrable Habitats Regulations Assessment (HRA) or any evidence that these statutory tests have been properly applied constitutes a significant omission and legal non-compliance. Given the stringent protections afforded to European sites, any uncertainty or failure to demonstrate compliance with these regulations is a matter of serious concern. As established by the approved evidence, where compliance with the Habitats Regulations has not been demonstrated, or where deficiencies and omissions are evident, these factors must be regarded as material considerations against the proposal. In this instance, the lack of adequate assessment and failure to meet statutory obligations unequivocally justify refusal of consent.

The applicant's submission acknowledges the requirements set out in the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight during the decision-making process. This statutory obligation is clear and unambiguous, reflecting the legislative intent to ensure that island communities are not overlooked or disadvantaged by development proposals.

However, the evidence before the determining authority reveals that compliance with this requirement has not been demonstrated in the current proposal. There are

identifiable deficiencies and omissions in the assessment of the proposal's impact on island communities. The applicant's documentation fails to provide a thorough or adequate evaluation of how the interests of these communities have been incorporated into the planning considerations, thereby falling short of the statutory duty imposed by the Islands (Scotland) Act 2018.

Given these shortcomings, and in accordance with the guidance that where compliance has not been demonstrated or where evidence identifies conflicts with the applicable legal and policy framework, such matters weigh against the granting of consent, it follows that the proposal should be refused. The failure to properly consider and weigh the interests of island communities constitutes a significant procedural and substantive defect that undermines the legitimacy of the decision-making process in this case.

The applicant bears the responsibility of demonstrating, through robust, objective and proportionate evidence, that every relevant statutory duty, planning policy and environmental assessment requirement has been satisfied. This fundamental evidential burden is essential to ensure that the proposed development complies fully with the comprehensive legal and policy framework governing planning decisions. The applicant's submission must therefore provide clear and convincing proof that all applicable obligations have been met without exception, establishing a sound basis for the determination authority to grant consent.

In this case, the applicant has failed to discharge this burden adequately. The evidence submitted does not demonstrate compliance with all relevant statutory duties, planning policies, and environmental assessment requirements. Where the evidence identifies deficiencies, omissions or conflicts with the applicable legal and policy framework, these shortcomings weigh decisively against the granting of consent. The absence of robust and complete evidence confirming compliance means that the proposal cannot be considered lawful or policy-compliant. Consequently, the application should be refused on the grounds that the applicant has not fulfilled the necessary evidential requirements to justify approval.

1.1.92 Conflict with National Planning Framework 4 and the Development Plan

There remains considerable uncertainty as to whether the proposal fully aligns with the range of National Planning Framework 4 (NPF4) policies designed to protect nationally important assets. Notably, Policy 11 operates in conjunction with Policies 4(c) and 4(d), which safeguard National Scenic Areas and designated landscapes from significant adverse impacts on their defining qualities. Additionally, Policy 7, including its provisions concerning scheduled monuments and their settings, and Policy 3 on biodiversity, establish rigorous standards that any development must meet.

The proposal, as currently presented, appears to conflict with these protections. It would result in significant adverse effects upon nationally designated landscapes and seascapes, and it has not been satisfactorily demonstrated that the cultural significance of scheduled monuments and their settings would be maintained. Furthermore, assurances that island communities would be protected have not been

provided, raising further concerns about compliance with relevant heritage and community safeguarding policies.

Equally, the ecological assessments submitted have not convincingly shown that the necessary biodiversity tests under Policy 3 can be met. Taken together, these points indicate that the proposal does not presently comply with the comprehensive suite of NPF4 policies intended to preserve and enhance designated assets of national importance. This raises substantial doubts about the acceptability of the proposal in its current form.

The proposal would result in significant adverse impacts on the landscape, heritage, and community interests safeguarded by the Argyll and Bute Local Development Plan 2. These detrimental effects undermine the purpose of the policies designed to protect the terrestrial environment and local character of the area. Consequently, the proposal fails to align with the objectives set out in the development plan framework relevant to land-based considerations.

This inconsistency extends beyond the local plan to the National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient evidence to demonstrate that the proposal complies with or justifies departure from these strategic planning policies. As a result, the proposal stands in clear conflict with the established planning policy framework at both local and national levels.

In light of these points, the proposal cannot be supported as it contradicts essential policy protections for the land-based environment within Argyll and Bute. The adverse effects identified and the lack of demonstrable compliance with the development plan justify refusal in accordance with established planning principles.

1.1.93 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology, as outlined in Appendix 16.1, notably omits any explicit distance threshold beyond which major effects are considered to cease. However, an independent Evidence Note, which critically examines the applicant’s Chapter 16 and related appendices, reveals a consistent pattern: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of that receptor’s inherent sensitivity or the extent of visibility. This inherent reliance on distance is further corroborated by the applicant’s own documentation, which acknowledges that for a coastal area over 30 kilometres away, the scale of change is judged to be small due to viewing distance. The Landscape Character synthesis likewise categorises magnitude of impact as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

This systematic moderation of magnitude at distances coinciding with the locations of the most sensitive designated landscapes raises serious concerns regarding the robustness of the assessment’s conclusions. By attenuating the perceived magnitude of change precisely where the most important receptors lie, the protective tests applied are effectively based on understated inputs. Consequently, the

outcomes presented do not reliably reflect the true effects that the Scottish Ministers are being asked to consent to, thereby undermining confidence in the assessment's capacity to safeguard sensitive landscapes adequately.

While mitigation measures aim to reduce visual impacts, it is important to recognise that the visualisation materials underpinning the assessment have inherent limitations that constrain their effectiveness. NatureScot's visualisation guidance, which the applicant follows, explicitly states that printed visualisations cannot fully convey the scale perceived by a viewer in situ. Furthermore, the wireline drawings included within the same panoramic views share these constraints, as they remain technical renderings dependent on the photographic base rather than serving as independent corrections. Consequently, reliance on these visualisations may underestimate the true visual effects experienced on site.

While mitigation measures might be considered to address lighting impacts, it is important to recognise that the introduction of aviation and navigation lighting will inevitably and permanently alter the character of the night-time seascape. Currently, the sea horizon in question remains unlit, and the proposed development would introduce such lighting for the full 35-year operational lifespan of the wind farm. This change is not merely a temporary inconvenience; rather, it represents a fundamental transformation of the seascape's visual qualities during nighttime hours. Moreover, this operational timeframe does not limit the policy harm. Granting consent for this development effectively signals that the seascape is deemed appropriate for wind farm use despite the significant and enduring alteration to its night-time character. Consequently, the impact on seascape character and the associated lighting effects warrant careful consideration in light of relevant planning policies before any approval is granted.

The proposal's acknowledged effects engage multiple provisions of the National Planning Framework 4, specifically Policies 4(c) and 4(d), Policies 11(d) and 11(e), alongside Policy GEN 7 and paragraph 4.28 of the National Marine Plan. Despite this clear policy relevance, the applicant has failed to demonstrate that its conclusions regarding the scale of these effects align with the methodology it purports to have employed. This shortcoming undermines confidence in the accuracy and reliability of the impact assessments presented. Moreover, the proposal does not evidence compliance with the policies designed to protect nationally important landscapes and seascapes, which are of significant planning and environmental value. In light of these deficiencies, it is concluded that the proposal does not meet the requirements of the key planning policies safeguarding landscape and seascape interests and should therefore be refused.

1.1.94 Cultural Landscape, Archaeology and Historic Environment

Compared to the recognised Historic Environment Scotland methodology, which mandates a clear evaluation of how changes to setting affect the contribution setting makes to the cultural significance of historic assets and requires an explicit assessment of whether the integrity of setting is retained, the applicant's assessment falls short. While the methodology emphasises that visual change alone should not be equated with adverse impact, it nonetheless insists on an evaluative step that goes beyond merely describing visual alterations. This step is essential to ensure

that conclusions about heritage impacts are founded on a robust understanding of setting's cultural significance and integrity.

However, a Methodological Audit prepared in support of community objections has demonstrated that the applicant's operational assessment does not fulfil this requirement. Although the assessment identifies relevant heritage attributes and discusses factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it stops short of showing how the integrity of setting has been evaluated in accordance with the adopted methodology. The absence of this crucial evaluative step undermines the reliability of the applicant's conclusions that the integrity of setting is adequately retained, thereby calling into question the overall validity of the heritage impact assessment.

While the applicant's assessment acknowledges certain mitigation measures, it remains insufficient in addressing the broader cultural landscape and experiential qualities integral to the heritage assets. The baseline evidence itself recognises that the cultural significance derives not merely from isolated features but from dynamic qualities such as pilgrimage routes, arrival by sea, movement through a living cultural landscape, and the interrelationships between monuments, spirituality, and their surrounding landscape and seascape. These attributes are experienced primarily through movement rather than fixed viewpoints, underscoring the need for a more comprehensive approach to impact assessment. Furthermore, Historic Environment Scotland's consultation responses, as recorded within the application, explicitly request additional viewpoints to ensure these wider qualities are properly captured and represented. Consequently, the applicant's current assessment falls short of fully reflecting the cultural significance and experiential baseline, thereby limiting the effectiveness of proposed mitigation and the robustness of heritage impact evaluation.

The heritage impact conclusions presented rely heavily on the landscape assessment as their foundation. However, where the landscape effects have been understated, as identified previously, the subsequent heritage conclusions inevitably reflect that same understatement. This dependency calls into question the robustness of the heritage impact findings.

In essence, the credibility of the heritage assessment is compromised by the deficiencies in the landscape evaluation. Without an accurate and comprehensive appraisal of landscape effects, the heritage conclusions derived are not sufficiently reliable to inform decision-making. Therefore, the current heritage impact conclusions should be treated with caution given their reliance on a flawed landscape assessment.

The application fails to demonstrate adequate protection for the cultural significance of internationally and nationally important heritage assets and their settings, a deficiency that fundamentally undermines its acceptability. Without the necessary assessment to support such a conclusion, the Scottish Ministers are left without the essential evidence to determine compliance with relevant policies.

This shortfall directly contravenes National Planning Framework 4 (NPF4) Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) which address

the setting of heritage assets. Furthermore, the application does not satisfy the requirements of GEN 6 or the guidance set out in paragraphs 4.22 to 4.23 of the National Marine Plan, all of which collectively establish the framework for safeguarding heritage interests.

In the absence of a comprehensive assessment demonstrating that these heritage assets and their settings will be preserved, the application cannot be considered compliant with established policy. Consequently, it should not be approved until such evidence is properly provided and evaluated.

1.1.95 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development rely heavily on visitors, who are drawn specifically by the qualities identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity, and remoteness. These attributes are not merely incidental; they constitute the core appeal that sustains the visitor economy upon which these communities depend to an exceptional degree.

Any alterations to these fundamental qualities would therefore have a direct and detrimental impact on the economic foundation of the island communities. Such an impact would extend beyond economics, threatening local services, population stability, and ultimately the long-term viability of these communities. The proposal, by undermining the very characteristics that attract visitors, poses a significant risk to the social and economic sustainability of the islands.

When comparing the applicant's approach to mitigation, it becomes clear that their socio-economic assessment falls short, particularly in its treatment of island communities. While the assessment offers detailed analysis of potential port communities at a regional level, it neglects to undertake an equivalent place-based evaluation of the island communities directly facing the development. This omission is especially concerning given that the applicant's own consultants identified habitability as a potentially significant pathway through which the proposal could affect these island communities. Despite this recognition, no specific assessment of the habitability or the unique conditions of the affected islands was carried out, undermining the robustness of the socio-economic conclusions presented.

Furthermore, the assumption that island communities are of low sensitivity to tourism effects is not supported by evidence but rather reflects a lack of place-based analysis. Small island economies differ substantially from regional averages; their economies are often concentrated in sectors highly exposed to changes in the attributes that attract visitors. This concentration means that reliance on increasing visitor numbers does not diminish sensitivity but instead heightens dependence on the qualities that are potentially at risk from the development. Without a detailed and locally grounded assessment, the conclusion of low sensitivity cannot be considered reliable and risks overlooking significant adverse impacts.

In light of these considerations, it is clear that the socio-economic assessment methodology employed is flawed and insufficient to fully understand or mitigate the impacts on island communities. A more nuanced and place-specific approach is

required to accurately capture the vulnerability of these communities and to inform appropriate mitigation measures. Until such an assessment is undertaken, the conclusions regarding the socio-economic effects on island communities must be regarded as tentative and incomplete.

The applicant's submission acknowledges that island communities warrant particular scrutiny in the planning process; however, it fails to provide the necessary assessment to understand the effects of the proposal on these communities. This omission is significant given the clear requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be based on sound socio-economic evidence and adopt a precautionary approach where evidence is lacking. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a statutory duty to assess and give due weight to the interests of island communities through meaningful engagement from the earliest stages to the conclusion of the decision-making process.

In this context, the applicant has not demonstrated that the proposal is compatible with the principles of sustainable island communities. The absence of a thorough assessment means that the statutory duties owed to these communities remain unfulfilled. Consequently, the proposal does not meet the required planning and statutory standards for protecting island communities, as it fails to properly consider or mitigate potential socio-economic impacts. This shortfall undermines the confidence that the development will support or enhance the long-term viability and well-being of island populations, contrary to the express policy and legal framework governing such matters.

1.1.96 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, as identified in the applicant's evidence. Additionally, the surrounding waters serve as habitats for seabirds, marine mammals, and basking sharks. This highlights the ecological importance and sensitivity of the site, given the presence of these protected species and habitats.

The proposed development would introduce extensive construction, operational, and decommissioning activities into this environmentally sensitive area over several decades. Such large-scale and prolonged disturbance carries a significant risk of adverse environmental effects on the Priority Marine Features and protected species present, necessitating careful consideration of potential impacts and mitigation measures.

The applicant's submission of a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan signifies an acknowledgement of potential adverse effects on the North Colonsay and Western Cliffs Special Protection Area, specifically concerning the guillemot population. Such documents are customarily prepared in circumstances where an adverse effect on site integrity cannot be definitively ruled out. This approach indicates that the applicant recognises the possibility that the Scottish Ministers may reach a different determination regarding adverse impacts than the applicant themselves. Consequently, these submissions serve as an important component of the

application, intended to address and mitigate potential impacts under the relevant derogation provisions.

When considering developments that may impact protected habitats, it is important to recognise that mitigation, compensation measures, and future monitoring plans, while valuable, do not alone satisfy the stringent legal requirements set out under the Habitats Regulations. Unlike measures that may reduce or offset potential harm, these proposals cannot substitute for the fundamental evidential standard required to demonstrate that a development will not adversely affect the integrity of a protected site. This distinction underscores the necessity for applicants to provide robust, conclusive evidence at the outset, rather than relying on subsequent interventions.

The legal framework governing such consent is exacting and unequivocal. Under the Habitats Regulations, consent may only be granted where the competent authority has ascertained, beyond reasonable scientific doubt, that the proposal will not adversely affect the integrity of the protected site. This high evidential threshold is non-negotiable unless the strict derogation tests are satisfied, which themselves impose rigorous conditions. The responsibility to demonstrate compliance with these statutory tests rests squarely with the applicant, emphasising that the burden of proof is both substantive and procedural.

This legal context is reinforced by related policy provisions, including GEN 9 and GEN 13 of the National Marine Plan and Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. These policies collectively affirm the imperative to protect marine and terrestrial habitats through careful planning decisions that adhere to statutory requirements. The cumulative effect of these legal and policy instruments ensures that development consent processes maintain a high standard of environmental protection, reflecting the critical importance of conserving biodiversity and ecosystem integrity.

The practical consequence of the applicant’s failure to satisfy the statutory tests is that the protection of internationally important habitats and species cannot be assured, which fundamentally undermines the justification for granting consent. Without clear demonstration that these legal requirements are met, the risk of harm to designated ecological features remains unacceptably high.

The evidence submitted, including the applicant’s own derogation documents, reveals significant uncertainty regarding compliance with the necessary statutory criteria. This uncertainty indicates that the applicant has not provided sufficient assurance that the proposed development will avoid adverse impacts on protected habitats and species of international importance.

Given the applicant’s inability to meet the statutory tests, it is clear that the application does not fulfil the legal obligations designed to safeguard critical ecological assets. Consequently, the case for granting consent is not made, and the application should be refused to ensure the continued protection of these internationally significant environmental features.

1.1.97 Cumulative and In-Combination Effects

The applicant's evidence clearly demonstrates that only a portion of the project is currently before the Scottish Ministers, with critical components such as the export cable corridor and onshore transmission works deferred to future applications. These elements are indispensable for the operation of the wind farm, yet their impacts are not assessed in conjunction with the main development proposal. This segmentation prevents a comprehensive evaluation of the project's overall effects, as the cumulative impacts will be considered piecemeal through separate consenting processes that follow the principal decision. Such an approach is fundamentally flawed both legally and procedurally, as it contradicts the established principle, upheld in the Raeshaw Farms case, that a project must be assessed in its entirety rather than being artificially divided into smaller parts whose individual impacts may seem less significant. Consequently, the current assessment method undermines the integrity of the decision-making process by failing to provide a holistic understanding of the project's true environmental and planning implications.

The practical consequence of the flawed baseline assessments is that the cumulative impact assessment is fundamentally unreliable and significantly underestimates the true combined effects of the proposed development alongside other existing, consented, and foreseeable projects. This is because the cumulative assessments rely directly on conclusions drawn from the initial Environmental Impact Assessment. When the underlying evaluations of landscape, heritage, and socio-economic factors understate the effects, as previously demonstrated, the cumulative assessment inevitably adopts this reduced baseline. Consequently, the overall combined impacts are understated, leading to a distorted understanding of the proposal's full implications when considered in conjunction with other developments.

The applicant has failed to demonstrate that the cumulative and in-combination effects of the proposed development, including the full scope of the project as a whole, have been reliably identified and assessed. This omission directly contravenes the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e), which collectively emphasise the necessity to consider the totality of impacts arising from a project to prevent project splitting. Furthermore, the Environmental Impact Assessment Regulations explicitly mandate comprehensive assessment of all related works to ensure informed decision-making. Notably, the treatment of deferred works has not been expressly addressed within the application, leaving a significant gap in the evaluation of potential environmental consequences. In light of these deficiencies, it is imperative that the decision-making process explicitly incorporates an assessment of the deferred elements and their cumulative effects before any consent is granted. Without such consideration, the proposal remains non-compliant with both planning policy and environmental regulation, and permission should accordingly be withheld.

1.1.98 Public Engagement, Site Selection and Environmental Information

The consultation process for this application has demonstrable deficiencies that undermine effective public participation and thus the legitimacy of the site-selection process. The applicant urges Scottish Ministers to place significant weight on the site-selection exercise; however, the quality of public involvement at both the plan and site-selection stages has been inadequate and persists into the current application phase. The application itself consists of many thousands of pages of

technical documentation, yet the consultation period coincided with the busiest months for island communities, when residents are engaged continuously throughout the visitor season and access to specialist advice is limited. Meanwhile, the applicant has had years, alongside substantial professional and financial resources, to prepare its case comprehensively.

National policy guidance, including GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, requires that affected parties be afforded a realistic opportunity to engage with decisions of this magnitude. The circumstances under which the affected communities have been required to respond fall short of this standard. It is therefore incumbent upon the Scottish Ministers to give careful consideration to these procedural shortcomings when assessing the representations submitted.

The Environmental Impact Assessment submitted in support of this application falls short in providing a sufficiently robust evidential foundation for the Scottish Ministers to make an informed decision. While the assessment identifies numerous pathways to potentially significant environmental effects, it fails to investigate these comprehensively. Specifically, the landscape assessment relies on conclusions that follow a distance-based pattern not supported by its own stated methodology. Similarly, the heritage assessment does not adequately apply its integrity test, and the socio-economic assessment lacks any place-based analysis of the affected island communities. These deficiencies collectively undermine the reliability of the environmental information presented.

Moreover, the application frequently defers crucial analysis to future stages, including post-consent plans, monitoring programmes, and additional approvals. Such reliance conflicts with the requirements of the EIA Regulations, which mandate that likely significant effects must be fully understood prior to determination. Deferring key assessments to later stages cannot substitute for the thorough, upfront evaluation necessary to ensure that environmental impacts are properly considered before consent is granted. This approach leaves critical uncertainties unresolved at the point of decision-making.

It is therefore essential that the Scottish Ministers base their determination solely on the evidence currently before them, without assuming that outstanding matters will be satisfactorily addressed later. The applicant has not demonstrated that the environmental information submitted is adequate for this purpose. Consequently, the application should not be approved in its present form, as the insufficiency of the Environmental Impact Assessment precludes a fully informed and lawful decision.

1.1.99 Effects on Local Area

The applicant’s assessment significantly underestimates the direct and substantial effects of the proposed development on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay are the closest inhabited islands to the development site—lying immediately north-west and west respectively—the application primarily considers Islay only in terms of its potential as a project location, rather than as a distinct island community facing direct impacts. The Atlantic-facing settlements of Islay border the nearest edge of the 448 square

kilometre development area, yet no place-based evaluation has been undertaken to understand the implications for their local setting, economic activities, or community life.

For Colonsay and Oronsay, whose daily lives are defined by a seaward outlook directly facing the development, the applicant's assessment similarly falls short. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's own coastline, is central to the applicant's derogation case and compensation plan, acknowledging that harm to its internationally protected seabird population cannot be excluded. Furthermore, Oronsay Priory, a scheduled monument of national importance, lies within this community's area, yet the heritage assessment fails to adequately address the impacts on its open maritime setting. These gaps collectively undermine the reliability of the environmental and heritage impact evaluation submitted.

The practical consequence of the applicant's assessment is that it underestimates the scale and significance of the impacts on Iona's visual environment, community, and heritage assets, thereby compromising the accuracy of the overall environmental and social impact evaluation. The Coastal Character assessment identifies the Sound of Iona as having high sensitivity, with extensive visibility of the proposed development across a large geographical area of approximately 21 kilometres. The turbines would extend across roughly 39 degrees of the horizon, directly affecting the ferry crossing between Fionnphort and Iona. The West Coast of Iona is similarly highly sensitive, with widespread visibility of the turbines and acknowledged significant effects for residents and visitors, including at Dùn Ì, the island's highest point. Such extensive visual influence is further emphasised when comparing the turbines to a familiar landmark: Ben Hynish on Tiree, which stands at 141 metres and is visible from Iona at 33 kilometres; the proposed turbines would exceed this height by approximately 194 metres, at around two-thirds of that distance, indicating a much more dominant visual presence than has been conveyed.

In addition to visual effects, the applicant's assessment fails to adequately account for impacts on Iona's internationally important monastic landscape, including the Abbey, the Nunnery, and the high crosses, whose significance is intrinsically linked to pilgrimage, arrival by sea, and movement through the surrounding landscape. Despite Historic Environment Scotland's request for additional viewpoints—including from the ferry crossing itself—no visualisation has been provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, a location critical to understanding the heritage context. Moreover, a household consultation on Iona revealed that 92 per cent of respondents object to the proposal, highlighting widespread local concern. Crucially, the applicant's own consultants identified habitability as a potential pathway of effect on this community, yet no assessment of this impact has been undertaken. Taken together, these omissions and underestimations call into question the reliability of the applicant's environmental and social impact conclusions with respect to Iona.

While the applicant acknowledges significant effects on certain areas such as Erraid, the Core Paths of the Ross of Mull, and Fionnphort, their assessment relies heavily on distance-based mitigation assumptions. For example, the Wilderness and Gribun

Rocks coastal area is deemed to experience only small scale change due to its viewing distance exceeding 30 kilometres. This approach overlooks the fact that the Ross of Mull South coastal area, assessed as having High sensitivity at approximately 22 to 24 kilometres, is attributed only Medium magnitude, despite the applicant's acceptance of significant impacts on key community points.

Similarly, across Mull, significant effects are admitted on Core Paths and within Local Landscape Areas including Central, South and West Mull. The Loch na Keal National Scenic Area, notable for its High sensitivity extending from 21 to 33 kilometres, is nonetheless assigned no greater than Medium magnitude. Such assessments appear inconsistent, particularly given the importance of these landscapes to local communities and the visitor experience, which the applicant recognises but does not fully translate into higher impact ratings.

Moreover, the applicant's evaluation does not sufficiently account for the economic and community implications for Mull's west-facing tourism sector. This includes wildlife boat operators and accommodation providers whose livelihoods depend on the largely unspoiled Atlantic seascape. These communities, integral to the area's character and economy, have not been subject to detailed place-based assessment, leaving a significant gap in understanding the full consequences of the proposed development on these sensitive coastal landscapes and their dependent populations.

The applicant's assessment of impacts on wider seaboard designated landscapes and island communities notably underestimates the significance of effects when compared to established mitigation considerations. For instance, Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island undergoing regeneration. Its recovery is intrinsically linked to the preservation of the unspoilt seascape and setting, yet no specific assessment of effects on Ulva has been provided. This omission is critical given Ulva's reliance on the very qualities at risk. Similarly, Staffa, another island within the same National Scenic Area and renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development area—beyond the 30-kilometre range NatureScot recommended for assessment. Despite acknowledging the panoramic maritime qualities present, the applicant concludes that the scale of change would be small and the effect not significant, a position that appears insufficiently precautionary given the island's recognised value.

Further scrutiny reveals a comparable pattern in the assessment of other designated landscapes. The Jura National Scenic Area, designated partly for its wild and undeveloped Atlantic outlook, is assessed at High sensitivity but attributed only Medium to Low magnitude of impact due to distance and retained landforms, approximately 28 to 32 kilometres away. The Scarba, Lunga and the Garvellachs National Scenic Area, located roughly 35 to 40 kilometres from the development, receives a similar evaluation. This approach tends to discount the cumulative and qualitative importance of these seascapes' wild character, thereby diminishing the perceived significance of potential impacts. Taken together, these factors demonstrate that the applicant's assessment fails to fully account for or mitigate significant effects on both important designated landscapes and vulnerable island

communities, thereby undermining the protection of their natural and cultural qualities.

When comparing the assessment of effects on Tiree with other instances where mitigation has been carefully considered, it becomes apparent that the applicant's evaluation significantly understates the magnitude of change. The South Tiree coastal area is classified as having High sensitivity at a distance of approximately 35 kilometres, yet the assessment assigns it a Low magnitude of change. This discrepancy raises concerns about the reliability of the evaluation, given the known sensitivity of the landscape and its exposure to visual impacts.

Tiree's landscape character is distinctive and particularly sensitive due to its exceptionally low-lying nature. The island's defining features are the dominance of sea and sky, with the highest elevation, Ben Hynish, reaching only 141 metres. Against this backdrop, the introduction of turbines up to 335 metres tall would represent a substantial and unprecedented vertical intrusion into the seascape. Such structures would starkly contrast with the existing open oceanic horizon, fundamentally altering the visual and experiential qualities that define Tiree's landscape character.

Given these factors, concluding a Low magnitude of change for such a sensitive receptor underrepresents the true scale of impact. The assessment's understatement risks undermining the credibility of its findings and overlooks the significant implications for Tiree's landscape character. A more accurate and rigorous evaluation is necessary to ensure that the effects are properly understood and addressed in the planning process.

The applicant's assessment fails to consider significant effects on mainland and island communities that have direct views of, and economic reliance upon, the seascape in question, thereby undermining the overall comprehensiveness of the evaluation. For instance, the island of Gigha, which holds national significance as a community-owned island symbolising island regeneration, faces the development waters from the east. The assessment neglects to examine how such effects could disrupt Gigha's finely balanced community and economy. Similarly, Ardnamurchan Point—the westernmost point of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of receptor that the applicant's distance-based moderation approach discounts, which is inappropriate given their sensitivity and economic importance. Furthermore, the west coast of Kintyre comprises a chain of communities whose outlook, character, and visitor economy are intimately tied to the open Atlantic seaboard that looks toward Islay, Jura, and the surrounding waters. The Treshnish Isles and other small islands and mainland coasts sharing views toward the development site are similarly affected but remain unassessed. In sum, the omission of these receptors from the applicant's assessment results in a material gap that compromises its reliability and completeness, warranting further detailed consideration before any approval is granted.

The applicant's environmental impact assessment employs a distance-based methodology that systematically moderates the magnitude of change and discounts

the effects on highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a significant underestimation of impacts, as it applies a generalized attenuation without accounting for the specific characteristics or vulnerabilities of the affected receptors. Consequently, the communities residing in these more distant locations have not been subjected to any detailed, place-based assessment, leaving a critical gap in the understanding of potential adverse effects.

This methodological limitation undermines the overall integrity and completeness of the environmental impact assessment. By failing to recognise and appropriately evaluate significant effects beyond the arbitrary 20-kilometre threshold, the applicant's approach neglects the nuanced realities of landscape sensitivity and community experience. Such systematic discounting risks the marginalisation of affected populations and compromises the robustness of environmental decision-making processes. It is therefore essential that assessments adopt a more nuanced and receptor-specific approach to accurately capture and address the full extent of environmental impacts.

1.1.100 Personal Observations

In addition to the planning matters above, I am personally concerned because: Windfarms on the west coast of scotland are not feasible the weather is too extreme in winter.

1.1.101 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. The applicant's own evaluations acknowledge significant impacts upon nationally designated landscapes, as well as on the heritage and communities along this coastal area. Furthermore, analyses published from the applicant's documentation reveal that these impacts have been understated, with the necessary heritage assessment absent from the submission. In addition, although the effects on the island communities involved have been identified, no assessment of these impacts has been undertaken. The ecological requirements stipulated by relevant legislation have not been demonstrated as achievable. It is also pertinent to note that only a portion of the project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to withhold the associated marine licence. Should the Ministers incline against refusal, I request that the applicant be required to provide additional environmental information accompanied by enhanced visualisations. Moreover, the decision should be deferred until after a public inquiry, ensuring that the concerns raised within this objection receive thorough scrutiny. Regardless of the outcome, I further request that the Ministers explicitly address the impacts on cultural heritage and the affected island communities within their stated reasons for the decision.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 412
Dear Sir/Madam,

I wish to formally register my objection to the proposed MachairWind Offshore Wind Farm, which is currently the subject of two applications: application number 00012385 seeking consent under section 36 of the Electricity Act 1989, and application number 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications have been submitted by MachairWind Limited, trading as ScottishPower Renewables. I request that this communication be accepted as an official objection, that I be recorded as an objector, and that I receive notification of the outcome of these applications.

The project proposes an offshore wind farm with a generating capacity of approximately 2 gigawatts. This would involve the installation of between 91 and 144 wind turbines, each reaching up to 335 metres in height to blade tip. The development is planned within a designated Windfarm Development Area covering around 448 square kilometres of marine space situated north-west of the island of Islay and west of Colonsay. The site lies approximately 21 kilometres from Iona and is in close proximity to other islands and coastal communities within the southern Hebrides.

My objection is grounded in planning and environmental considerations, which are addressed within the statutory and policy frameworks governing the determination of these applications. It is important to emphasise that the onus lies on the applicant to provide comprehensive and compelling evidence demonstrating that all relevant legal and policy tests have been met. Objectors, including myself, are not obliged to establish the contrary. Based on the following detailed reasons, I conclude that the applicant has failed to meet this evidential burden, and therefore consent should be withheld.

1.1.102 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology, as set out in Appendix 16.1, lacks a clearly defined distance threshold beyond which major effects are considered to cease. This omission has a direct practical consequence: the predicted effects reported cannot be regarded as fully reliable. An independently prepared Evidence Note, which critically analyses the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams. Specifically, no highly sensitive receptor located beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of that receptor’s sensitivity or the extent of visibility. This indicates an implicit, if unacknowledged, distance-based limitation within the methodology.

Further scrutiny of the applicant’s own documents confirms the influence of distance in shaping the assessment outcomes. For example, the evaluation of a coastal area over 30 kilometres from the site explicitly states that, due to the viewing distance, the scale of change is judged to be small. Additionally, the Landscape Character synthesis categorises magnitude as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape

types. This gradation effectively moderates the magnitude of effect as distance increases, despite there being no formal threshold set out in the methodology.

The consequence of this implicit distance moderation is significant: the protective tests applied within the assessment rely on understated inputs for magnitude at the very distances where the most sensitive designated landscapes are situated. Therefore, the conclusions drawn from the applicant's methodology do not reliably represent the true extent or severity of effects that Scottish Ministers are being asked to consent to. In light of this, the assessment methodology's failure to transparently and consistently account for distance effects undermines confidence in the accuracy and robustness of the predicted impacts.

The applicant relies on NatureScot's visualisation guidance, which explicitly recognises that printed visualisations are inherently limited in their ability to convey the true scale experienced by a viewer in the field. This acknowledgement underscores that any static images, such as photographs or wireline drawings, cannot fully replicate the immersive spatial perception encountered on site. Furthermore, the wireline drawings included within the panoramic projections are not independent tools for correction but are instead technical renderings that share the same fundamental constraints as the accompanying photography.

This recognition of the limitations inherent in visual evidence is crucial for a balanced assessment of the proposal's visual impact. Given that the visualisations cannot completely replicate actual viewing conditions, their use must be carefully contextualised, with an understanding that they provide only an approximation rather than an exact representation. Therefore, conclusions drawn solely from these materials should be treated with caution, and where possible, complemented by on-site inspections or alternative evaluative methods to ensure a comprehensive appraisal.

While mitigation measures are often proposed to reduce the visual impact of offshore developments, in this instance the introduction of aviation and navigation lighting would mark a permanent and significant alteration to the night-time seascape. The existing horizon currently lacks any such lighting, and the proposed illumination would be visible throughout the stated 35-year operational life of the development. This change is not merely temporary; the presence of artificial lighting on the sea horizon would fundamentally transform the character of the seascape during nighttime hours, diminishing its natural qualities.

Moreover, the temporal limitation of 35 years does not mitigate the policy implications of this harm. Granting consent for the development effectively designates this seascape as appropriate for wind farm use, thereby endorsing a permanent shift in its character. Such a decision carries weight beyond the operational lifespan, as it signals acceptance of the seascape's alteration and the associated lighting effects. In light of these considerations, the impact on night-time seascape character and lighting should be regarded as a significant factor weighing against approval.

The proposal's acknowledged effects on landscape and seascape interests are significant and engage multiple key policies, specifically NPF4 Policies 4(c), 4(d),

11(d), 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively serve to safeguard nationally important landscapes and seascapes, establishing a clear framework against which the proposal must be assessed.

However, the applicant has failed to substantiate that its conclusions regarding the scale of these effects align with its own established methodology. This lack of methodological consistency undermines the reliability of the impact assessment and calls into question the robustness of the evidence presented in support of the proposal. Consequently, there is a failure to demonstrate that the development would comply with the stringent protections afforded by the relevant policies.

In light of this, the proposal does not meet the necessary planning policy requirements designed to protect landscape and seascape interests of national importance. Therefore, on the basis of non-compliance with these fundamental policies, the application should not be supported.

1.1.103 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment employs the methodology recognised by Historic Environment Scotland for evaluating effects on the setting of historic assets. This methodology, developed through consultation with Historic Environment Scotland, mandates an evaluation of whether changes to setting affect the contribution that setting makes to the cultural significance of an asset and whether the integrity of that setting is adequately retained. Crucially, it clarifies that visual change alone should not be directly equated with adverse impact, emphasising a need for a considered evaluative approach beyond mere description of visibility or visual intrusion.

However, a Methodological Audit prepared in support of community objections, relying solely on the applicant's Appendix 14.3, finds that while the operational assessment identifies relevant heritage attributes, it fails to demonstrate how the integrity of setting has been assessed in accordance with the applicant's own accepted methodology. The assessment focuses predominantly on describing aspects such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, before concluding that the integrity of setting is adequately retained. This critical evaluative step required by the methodology is not evidenced in any of the detailed examples examined by the Audit. Consequently, the reliability of the applicant's conclusions about heritage impacts is undermined by the absence of a transparent and rigorous application of the prescribed assessment process.

The applicant's baseline assessment acknowledges that the cultural significance of the heritage assets under consideration derives from a range of qualities extending beyond the physical structures themselves. These include aspects such as pilgrimage traditions, arrival by sea, and movement through a living cultural landscape. The relationships between monuments, spirituality, and the surrounding landscape and seascape are highlighted as fundamental to the heritage value, with an emphasis on experiential qualities encountered through movement rather than solely from fixed viewpoints. This recognition underscores the complex and dynamic nature of the heritage assets' cultural significance.

However, the assessment as submitted may not fully capture these broader experiential qualities. Historic Environment Scotland's consultation responses, which are recorded within the application documentation, specifically requested additional viewpoints to be incorporated into the assessment. This request was made to ensure that the wider cultural landscape and the intangible qualities associated with movement and spatial relationships are properly represented. Their input suggests that the current assessment might under-represent the full extent of cultural significance by focusing primarily on static views rather than encompassing the experiential and relational dimensions of the heritage assets.

Given the applicant's own acknowledgement of the importance of these broader qualities and the advice from Historic Environment Scotland, it would be prudent to enhance the assessment methodology to include a more comprehensive range of viewpoints. This would provide a more robust evaluation of the heritage impacts in terms of the cultural landscape and experiential values. Such an approach would better align with the intrinsic qualities identified as central to the significance of the affected heritage assets and support a more informed decision-making process.

The mitigation measures proposed rely heavily on the findings of the landscape assessment. However, as the landscape effects have been understated, as previously detailed, the heritage impact conclusions that depend on this assessment are similarly compromised. This interdependence means that any deficiency in the landscape evaluation directly undermines the credibility of the heritage conclusions derived from it. Consequently, the overall assessment of heritage impacts cannot be fully relied upon without addressing these fundamental shortcomings in the landscape analysis.

The application fails to comply with essential policy requirements concerning the protection of heritage assets. Specifically, it does not satisfy the provisions set out in National Planning Framework 4 (NPF4), including Policy 7(h) relating to scheduled monuments, Policies 7(c) and 7(d) regarding setting, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. These policies collectively establish a clear framework for safeguarding the cultural significance of heritage sites.

Moreover, the applicant has not provided the necessary demonstration that the cultural significance of internationally and nationally important heritage assets and their settings will be preserved. Without such evidence, Scottish Ministers lack the assessment required to conclude that the development would not adversely affect these assets. This omission represents a fundamental gap in the application's evidence base.

In conclusion, due to the failure to meet key policy obligations for heritage protection and the absence of a comprehensive assessment, the proposal cannot be considered acceptable. It is therefore recommended that the application be refused on the grounds of non-compliance with relevant heritage protection policies.

1.1.104 Effects on Island Communities, Tourism and the Local Economy

When assessing the proposal, it is important to consider whether any mitigation measures can adequately address the impacts on the island communities' visitor-attracted qualities. The applicant's baseline evidence recognises landscape, seascape, cultural heritage, tranquillity and remoteness as the key attributes drawing visitors. However, no mitigation can fully preserve these intrinsic qualities once altered by development. The loss or diminution of such attributes cannot be compensated by typical remedial measures, as their fundamental character and appeal are inherently linked to the unspoilt and undisturbed environment.

The exceptional dependence of these island communities on visitors means that any adverse change to these qualities strikes directly at their economic foundation. This impact is not confined to tourism revenue alone but extends to the provision of local services, population stability and the broader social viability of the islands. Consequently, the proposal poses a significant threat to the ongoing sustainability of these communities, undermining the very factors that support their existence and well-being.

The applicant's own consultants have acknowledged that habitability represents a potentially significant pathway through which the proposal could impact island communities. Despite this recognition, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 focuses primarily on regional analysis, providing detailed examination of potential port communities but omitting a comparable place-based evaluation of the island communities directly facing the development. Notwithstanding this absence, the assessment nonetheless concludes that these island communities exhibit low sensitivity to tourism effects. This approach fails to address the particular circumstances of the islands and thereby undermines the reliability of the conclusions drawn.

Small island economies cannot be accurately represented as regional averages, given that their economic structures are often concentrated in sectors most vulnerable to fluctuations in the qualities that attract visitors. Rather than reducing sensitivity, a dependence on increasing visitor numbers intensifies reliance on these qualities, which are precisely those at risk from the proposed development. Therefore, the assertion of low sensitivity to tourism impacts, reached without any place-specific analysis, is unfounded and amounts to an unsubstantiated assumption rather than evidence. This fundamental flaw in the applicant's socio-economic assessment methodology calls into question its adequacy in understanding or mitigating the effects on island communities.

The proposal fails to meet essential planning and statutory requirements for assessing and protecting island communities, which raises significant concerns about its suitability. Without a thorough understanding of the potential impacts on these communities, there is a practical risk that adverse socio-economic consequences may arise, undermining the sustainability and well-being of island populations.

This shortfall directly contravenes established policy and statutory duties. Specifically, the proposal engages provisions set out in GEN 19 and paragraph 4.81 of the National Marine Plan, both of which mandate that decisions be founded on

robust socio-economic evidence and adopt a precautionary approach where such evidence is insufficient. Additionally, the requirements of NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 are clear in demanding that the interests of island communities be assessed comprehensively and given substantial weight through meaningful engagement from the earliest stages to project completion.

The applicant acknowledged the need for particular scrutiny of island communities yet failed to carry out the necessary assessments to understand fully how the proposal might affect them. Consequently, it has not demonstrated compatibility with the principles of sustainable island communities, nor has it shown that the statutory duties owed to these communities have been fulfilled. This represents a significant deficiency that should weigh decisively against the proposal's approval.

1.1.105 Ecology, Biodiversity and Habitats Regulations

The proposed development site encompasses Priority Marine Features and Annex I habitats, which are recognised for their ecological sensitivity and conservation importance. These designations indicate habitats that are critical for the maintenance of marine biodiversity and are afforded protection under relevant environmental policies. The surrounding waters additionally provide habitat for protected species, including seabirds, marine mammals and basking sharks, all of which contribute to the ecological value of the area. While mitigation measures may be proposed to reduce adverse effects, the scale and duration of construction, operation and decommissioning activities—extending over decades—pose significant challenges to effectively safeguarding these sensitive features.

In comparison to typical mitigation strategies, the magnitude of the proposed development's environmental footprint within this marine environment raises concerns regarding residual impacts. The large-scale, long-term nature of the activities may limit the effectiveness of conventional mitigation, potentially resulting in significant adverse environmental effects. Given the presence of Priority Marine Features and protected species within and around the site, careful reconsideration of the development's scope, timing and mitigation approach is necessary to ensure compliance with environmental protection standards and to prevent irreversible harm to these important ecological assets.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are customarily prepared when an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their submission constitutes a significant aspect of the application, acknowledging that, according to the applicant's own approach, Scottish Ministers may arrive at a different conclusion regarding potential adverse effects. This recognition underscores the applicant's awareness of the potential environmental impacts and their intent to address these through appropriate derogation provisions.

The practical consequence of the stringent legal framework under the Habitats Regulations is that consent for any development potentially affecting protected habitats or species can only be granted if there is absolute certainty that the integrity

of the designated site will not be compromised. This high evidential standard means that consent must be refused unless no reasonable scientific doubt remains regarding adverse effects. Importantly, the onus is on the applicant to provide robust evidence to demonstrate compliance with these requirements. Reliance solely on mitigation measures, compensation proposals, or future monitoring cannot, in isolation, satisfy the statutory tests necessary for lawful consent.

This rigorous approach is firmly embedded within the wider policy context, engaging not only the Habitats Regulations but also GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of NPF4. Together, these provisions reinforce the necessity for a precautionary and evidence-led approach when assessing development proposals affecting protected sites. Consequently, planning decisions must give full effect to these overlapping statutory and policy safeguards, ensuring that environmental protection remains paramount and that consent is only granted where all legal and policy criteria are unequivocally met.

There remains significant uncertainty regarding the applicant’s ability to satisfy the statutory tests designed to protect internationally important habitats and species. The evidence submitted, including the applicant’s own derogation documents, fails to establish with sufficient certainty that these legal requirements can be met. This lack of demonstrable compliance undermines confidence in the application’s ecological safeguards.

Given this insufficiency of evidence, it is clear that the application does not meet the necessary legal standards intended to prevent harm to internationally protected ecological features. On this basis, the case for granting consent is fundamentally weakened and cannot be supported.

1.1.106 Cumulative and In-Combination Effects

The current assessment before the Scottish Ministers addresses only a portion of the project, excluding critical components such as the export cable corridor and the onshore transmission works, without which the wind farm cannot operate. By deferring these essential elements to later applications, the cumulative effects of the entire project are never considered collectively. This fragmentation means that significant impacts will be evaluated only through subsequent consenting processes, occurring after the principal decision has been made.

Such an approach fundamentally undermines the integrity of the planning process. It contravenes the established legal principle, as affirmed by the courts in Raeshaw Farms, that a project must be assessed in its entirety rather than being segmented into smaller parts whose individual effects may appear less significant. Consequently, the current method is procedurally flawed and cannot ensure a comprehensive evaluation of the project's true impacts.

The proposed mitigation measures outlined in the Environmental Impact Assessment must be carefully weighed against the baseline from which cumulative effects are assessed. However, the cumulative impact assessment relies heavily on the conclusions of the landscape, heritage, and socio-economic evaluations conducted earlier in the report. Given that these foundational assessments appear to understate

certain effects, the effectiveness of mitigation cannot be fully appreciated without addressing this initial shortfall.

It is important to recognise that the cumulative assessment effectively compounds any underestimation present in the underlying baseline. If the baseline itself minimises impacts, then the aggregation of this proposal with other existing, consented, and foreseeable developments will similarly reflect an artificially reduced scale of combined effects. This means the true cumulative impact on landscape character, heritage assets, and local socio-economic conditions may be significantly greater than reported.

Therefore, the cumulative effects assessment as presented is unreliable and does not provide a robust foundation for decision-making. Until the initial landscape, heritage, and socio-economic assessments are revisited to ensure accurate representation of impacts, the cumulative assessment cannot be considered a sound basis for concluding that the combined effects of development will be acceptable. Further scrutiny and refinement are necessary to establish a realistic understanding of cumulative impacts.

The applicant has failed to demonstrate that the cumulative and in-combination effects of the proposal have been reliably identified and assessed, contrary to the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e) and the Environmental Impact Assessment Regulations concerning project splitting. This omission raises significant concerns regarding the adequacy of the environmental assessment and the potential for unaccounted adverse impacts arising from the proposal.

Furthermore, the absence of explicit consideration of the deferred works within the application undermines the ability to fully understand the project as a whole. The decision-making process must expressly address these deferred elements to ensure compliance with the stated policies and regulations. Without such clarity, there is a risk that the cumulative effects will be underestimated, potentially leading to environmental harm that could have been mitigated through comprehensive evaluation.

In light of these points, it is imperative that the determination of this application includes a thorough assessment of the deferred works and a reliable identification of all cumulative and in-combination effects. Only with this information can the planning authority fulfil its statutory duties and ensure that the development proceeds in a manner consistent with relevant policy and regulatory requirements.

1.1.107 Public Engagement, Site Selection and Environmental Information

The applicant requests that Scottish Ministers place significant weight on the site-selection process; consequently, the quality of public participation in that process is directly material to the decision. However, there have been clear deficiencies in participation not only at the plan and site-selection stages but persisting into the application stage. The application itself consists of many thousands of pages of technical material, yet the consultation period has coincided with the busiest months for island communities. During this time, residents are continuously engaged

throughout the visitor season, and access to specialist advice is limited. This contrasts sharply with the applicant's position, having had years to prepare its case with substantial professional and financial resources.

Furthermore, GEN 18 of the National Marine Plan, together with the principles of effective public participation enshrined in the Aarhus Convention, require that those affected by such decisions have a realistic opportunity to engage meaningfully. The conditions under which the affected communities have been expected to respond fall short of this standard. This undermines the legitimacy of the consultation process and, by extension, the site-selection process itself. It is therefore imperative that Ministers bear these shortcomings firmly in mind when assessing the representations submitted in response to the application.

There remains considerable uncertainty regarding the sufficiency of the Environmental Impact Assessment submitted with this application. While the assessment is extensive in scope, its adequacy is questionable, as it identifies potential pathways to significant effects but fails to investigate them thoroughly. For example, the landscape assessment employs a methodology that does not align with the outcomes presented, notably applying a distance pattern not supported by its own framework. Similarly, the heritage assessment lacks demonstration of its own integrity test's application, and the socio-economic assessment omits a place-based analysis of the islands affected. These methodological shortcomings undermine the reliability of the conclusions drawn.

Moreover, the reliance on future assessment, post-consent plans, monitoring, and additional approvals does not satisfy the requirements of the Environmental Impact Assessment Regulations, which stipulate that likely significant effects must be understood before determination. The Scottish Ministers are compelled to decide based on the evidence currently available, rather than on the expectation that unresolved issues will be addressed satisfactorily at a later stage. The applicant has not demonstrated that the environmental information provided is adequate for informed decision-making, and as such, the application should not be approved in its present form.

1.1.108 Effects on Local Area

The applicant's assessment recognises Islay and Colonsay as the closest islands to the proposed development area, which lies immediately north-west of Islay and west of Colonsay. However, the assessment predominantly considers Islay in terms of its potential role as a direct project location rather than as an affected island community in its own right. This approach overlooks the proximity of the development's Atlantic-facing edge to Islay's communities and neglects any place-based evaluation of the effects on their setting, economy, or community life within the 448 square kilometre development zone. Such an omission significantly undermines the reliability of the environmental and heritage impact evaluation, given the integral relationship between these communities and their maritime environment.

Colonsay and Oronsay are similarly impacted, with their daily life defined by a seaward outlook facing the development array directly. The North Colonsay and Western Cliffs Special Protection Area, located along Colonsay's coastline, is the

focus of the applicant's derogation case and compensation plan, implicitly acknowledging that harm to the internationally protected seabird population cannot be excluded. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community, is subject to the same deficiencies identified in the heritage assessment, particularly regarding the treatment of its open maritime setting. These gaps further call into question the thoroughness and accuracy of the applicant's evaluation of direct and significant effects on the heritage and environment of these islands.

The applicant's Coastal Character assessment acknowledges the Sound of Iona as an area of high sensitivity, noting its direct orientation towards the development site, extensive visibility, and a large geographical extent of change. The overall effect is described as moderate and significant over a distance of approximately 21 kilometres, with turbines spanning around 39 degrees of the horizon. Similarly, the West Coast of Iona is identified as highly sensitive, with widespread visibility, and the applicant accepts that significant effects would be experienced by residents and visitors across much of the island, including at Dùn Ì, the highest point on Iona.

However, the applicant's evaluation appears to understate the scale and significance of these impacts. Iona's monastic landscape, encompassing internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, is integral to pilgrimage, arrival by sea, and movement through the landscape—key elements identified in the applicant's own baseline studies. Despite Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing itself, no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, a notable omission given the prominence of this vantage point in the heritage context.

Moreover, community consultation reveals a substantial level of opposition, with 92 per cent of Iona households objecting to the proposal. The applicant's own consultants identified habitability as a potential pathway of effect on the community, yet this has not been properly assessed, leaving a gap in the social impact evaluation. To contextualise the visual scale, Ben Hynish on Tiree, a familiar 141-metre landmark visible from Iona at approximately 33 kilometres, would be overtopped by the proposed largest turbines by about 194 metres, despite those turbines being situated at roughly two-thirds of that distance. This comparison underlines the considerable visual dominance and alteration of the landscape that would result.

In summary, while the applicant recognises significant effects on Iona, the evidence suggests these impacts are more extensive and profound than acknowledged, affecting visual amenity, community well-being, and internationally significant heritage assets. This underestimation compromises the accuracy and completeness of the environmental and social impact assessment for Iona.

The applicant's assessment recognises significant effects on several key areas of Mull and Ross of Mull, including the Ross of Mull South coastal area, which is rated as having High sensitivity at distances of approximately 22 to 24 kilometres and is attributed a Medium magnitude of impact. Notably, significant effects are accepted at Erraid and on the Core Paths of the Ross, with Fionnphort—serving as the gateway

to Iona and the primary embarkation point for visitors—being identified as the community most directly affected by changes to visitor flows. Similarly, across Mull, significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas are acknowledged. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is consistently assessed as having High sensitivity across distances ranging from approximately 21 to 33 kilometres, though the applicant attributes this only a Medium magnitude of effect.

However, the applicant's reliance on viewing distance as a primary determinant of impact magnitude results in a notably limited appraisal of certain areas. For example, the Wilderness and Gribun Rocks coastal area is judged to experience a small scale of change due to its viewing distance exceeding 30 kilometres, reflecting a distance-based reasoning that fails to capture the true extent of impact. Crucially, the assessment does not provide place-based evaluations for Mull's west-facing tourism economy, wildlife boat operations, or the accommodation sectors of its western townships, all of which depend intrinsically on the Atlantic seascape that the proposed development would industrialise. This omission neglects the significant visual, economic, and community effects on these tourism-dependent communities and their surrounding designated landscapes, undermining the comprehensiveness of the applicant's impact assessment.

The applicant's assessment underestimates the practical consequences for important designated landscapes and vulnerable island communities, notably by omitting any consideration of Ulva. This island, situated within the Loch na Keal National Scenic Area, is a small, community-owned settlement at the outset of regeneration. Its recovery is closely tied to the preservation of its natural setting and unspoilt seascape, yet the applicant has made no assessment of effects on Ulva's unique qualities, thereby overlooking critical factors that support the community's viability and cultural identity.

Similarly, the treatment of other designated landscapes appears insufficiently rigorous. Staffa, another island within the Loch na Keal National Scenic Area and renowned across Europe, lies approximately 35 kilometres from the development area—beyond the 30 kilometre limit suggested by NatureScot for assessing effects on National Scenic Area qualities. Despite the applicant's recognition of the panoramic maritime qualities of Staffa, it concludes that the scale of change would be small and the effect not significant. The Jura National Scenic Area, assessed at about 28 to 32 kilometres distance and of high sensitivity, is attributed only a medium to low magnitude of effect, justified by distance and retained landforms, even though its designation fundamentally depends on its wild, undeveloped Atlantic character. The Scarba, Lunga and the Garvellachs National Scenic Area, located some 35 to 40 kilometres away, receives comparable treatment. Collectively, these assessments appear to downplay the potential impacts on the natural and cultural qualities that underpin these designated landscapes and island communities.

The applicant's assessment categorises the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet attributes only a Low magnitude of change to the proposed development. This characterisation warrants further scrutiny. Tiree is an exceptionally low-lying island, with its landscape character fundamentally shaped by the dominance of sea and sky. Its highest

elevation, Ben Hynish, reaches merely 141 metres above sea level. Given this context, the introduction of turbines up to 335 metres in height would represent vertical elements unprecedented within Tiree's open oceanic horizon. Such structures would inevitably alter the island's distinctive seascape character in a manner far more substantial than the assessment acknowledges. Therefore, the conclusion of a Low magnitude of change for a receptor as exposed and sensitive as Tiree appears to significantly understate the true magnitude of impact, undermining the reliability of the overall evaluation.

The applicant's assessment fails to address the significant effects on key mainland and island communities that have direct visual and economic ties to the seascape in question. For instance, Gigha, a community-owned island renowned nationally for its successful regeneration, faces the development site from the east. The impact on this delicate community and its economy, which relies heavily on its maritime setting, has been entirely overlooked. Similarly, Ardnamurchan Point—the westernmost tip of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward vistas are precisely the types of receptors that the applicant's distance-based mitigation approach purports to moderate, yet the assessment does not adequately consider their value or sensitivity.

Furthermore, the west coast of Kintyre comprises a series of communities whose identity, character and visitor economies are fundamentally shaped by the open Atlantic seaboard vistas towards Islay, Jura and the surrounding waters. The Treshnish Isles and other nearby small islands and mainland coasts that overlook the development area share this visual and economic reliance. By neglecting to assess the potential effects on these interconnected communities and landscapes, the applicant's evaluation lacks comprehensiveness and fails to provide a robust basis for decision-making. This omission calls into question the reliability of the conclusions drawn and highlights a need for a more thorough and inclusive assessment.

The applicant's environmental impact assessment systematically moderates and discounts effects on sensitive receptors located beyond approximately 20 kilometres, a practice that contrasts with more precise, place-based mitigation approaches applied within closer proximities. This distance-based methodology effectively reduces the perceived magnitude of change and downplays the significance of impacts on distant communities. Consequently, the assessment fails to apply tailored mitigation measures that reflect the actual sensitivity and lived experience of those receptors, undermining the robustness of the proposed environmental protections.

Critically, the evidence demonstrates that wherever a highly sensitive receptor exists beyond this 20-kilometre threshold, the magnitude of change is consistently moderated and the effect discounted, yet no place-based assessment is provided for these communities. This omission means that those living with potentially significant effects have not had their specific circumstances properly evaluated, resulting in an incomplete and potentially misleading appraisal of environmental consequences. Such systematic discounting beyond 20 kilometres therefore compromises the integrity and comprehensiveness of the environmental impact assessment as a whole.

1.1.109 Personal Observations

In addition to the planning matters above, I am personally concerned: this proposal would drastically change the marine life, wildlife, seascape and islands' remote gentle environment. As a couple who first went to Mull 10 years ago to escape the everyday and enjoy being part of something much quieter and simpler, then returned the following year to get engaged on one of its stunningly untouched beaches, Mull holds an extremely special place in our hearts. We have since returned with our children and introduced them to off-grid simple pleasures in nature, learning to identify key wildlife they would rarely see at home. Being calm in a peaceful, remote location, enjoying present time with my children away from modern technology, and surrounded by land and sea barely changed in the last 100 years, has been one of the biggest blessings and key contributors to regaining positive post-natal mental health. If this proposal were to go ahead, it would dramatically upset the balance of all that we, and thousands of islanders hold dear, and, even more crucially, threaten a huge swathe of the precious biodiversity existing on and around Mull (and the other islands. Iona and Ulva have always been on our list to visit for the same goal of respectfully exploring remote, pristine, culturally significant and environmentally resplendent gems). This proposal has not adequately outlined several key factors in its planning, nor has it addressed a number of issues. It has not, therefore, shown it would be sensitive or respectful to the complex needs of the islands' infrastructure, social structure, ecosystems, and their dependencies on tourism for survival - tourism which exists largely for similar reasons as I have outlined in our own personal experiences: namely, the true tranquility one gains from being in a completely unspoiled landscape, close to incredible natural surroundings and species, and feeling you are part of something much larger than yourself that has stayed the same for centuries. This proposal would therefore do irrevocable harm to the islands and their surroundings, creating negative ripples that would be seen in several future generations and critically endangering communities' existence.

Finally, I would also ask the Scottish Ministers to consider: this is greed and capitalism at work, with no care for the environment or Scottish people it will harm. The repercussions of allowing this project will be felt and seen not just on the islands, but throughout all the mainland towns, villages and hamlets people visit en route to the ferry terminals. This proposal therefore will impact the local and national economies and threaten several small Scottish businesses - all for allowing an overseas investor to make money from our precious natural resources and livelihoods.

1.1.110 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the necessary statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastline. However, independent reviews of the applicant's documentation reveal that these impacts have been consistently underestimated, and a comprehensive heritage assessment, as mandated, has not been undertaken. Furthermore, while the effects on the island communities concerned were identified, no assessment of these impacts has been conducted. The applicant has also not demonstrated that the ecological safeguards

can be fulfilled. Crucially, the application submitted to the Scottish Ministers encompasses only a portion of the project, thereby lacking completeness.

Given these substantial shortcomings, it is respectfully submitted that consent for the MachairWind Offshore Wind Farm and the related marine licence should be refused. Should the Scottish Ministers consider granting consent, it is requested that they require the provision of additional environmental information and enhanced visual representations. Moreover, determination of the applications should be deferred until after a public inquiry, allowing for a thorough examination of the issues raised by this objection. Regardless of the outcome, it is further urged that the Ministers explicitly address and record their conclusions on the impacts upon cultural heritage and the affected island communities within their decision rationale.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 413
Dear Sir/Madam,

I hereby submit a formal objection to the proposed MachairWind Offshore Wind Farm, as detailed in applications 00012385 for consent under section 36 of the Electricity Act 1989 and 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval for a substantial offshore wind development with a generating capacity of approximately 2 gigawatts. The project envisages the installation of between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a designated Windfarm Development Area encompassing around 448 square kilometres of marine space. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in close proximity to the islands and coastal communities of the southern Hebrides.

It is requested that this correspondence be registered as a formal objection, that I be recorded as an objector, and that I receive notification of the final determinations concerning these applications.

The grounds for objection presented here are founded upon planning and environmental considerations, evaluated within the statutory and policy frameworks governing the determination of these proposals. It is fundamental to note that the onus of proof lies with the applicant, who must provide adequate and compelling evidence to satisfy all relevant tests. Objectors are not required to establish contrary evidence. In this case, the applicant has failed to meet this evidential burden. Consequently, for the detailed reasons outlined below, it is submitted that consent should be withheld.

1.1.111 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria set out in National Planning Framework 4 (NPF4) Policy 11, thereby undermining the policy's intended support for renewable energy development. Although NPF4 Policy 11 endorses renewable energy projects, this support is expressly conditional upon adherence to its impact criteria, including Policy 11(c) relating to impacts on communities, as well as Policies 11(d) and 11(e) concerning effects on landscape, seascape, and other receptors. A detailed examination reveals that the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, the applicant has not demonstrated that the cultural significance of scheduled monuments and their settings would be adequately protected, nor that the safeguarding of island communities would be ensured. In addition, the ecological assessments submitted do not provide sufficient evidence to conclude that the necessary ecological tests can be satisfied. Taken together, these shortcomings indicate a clear conflict with the impact criteria of NPF4 Policy 11, calling into question the acceptability of the development as currently proposed.

In considering the proposal against the suite of relevant NPF4 policies designed to protect designated assets, it is notable that mitigation measures have not sufficiently addressed the range of potential adverse effects. Policy 11, together with Policies

4(c) and 4(d), establishes clear protections for National Scenic Areas and nationally important landscapes, aiming to prevent significant harm to the qualities for which these areas are recognised. The evidence demonstrates that the proposal would result in significant adverse effects on these designated landscapes and seascapes, indicating that the mitigation measures proposed are inadequate to uphold the standards set by these policies.

Furthermore, the proposal must be assessed in relation to the safeguarding of cultural heritage. Policy 7, including its subsections 7(h), 7(c), and 7(d), requires that scheduled monuments and their settings are protected, recognising their cultural significance. The evidence before the decision-maker does not satisfactorily demonstrate that the proposal would avoid harm to these heritage assets or their settings. This lack of demonstrated protection represents a clear conflict with the policy framework intended to preserve nationally important historic assets.

Lastly, the ecological implications of the proposal must be considered under Policy 3 on biodiversity. The assessment concludes that the ecological tests set out within this policy have not been convincingly met based on the evidence submitted. Additionally, the proposal fails to show that the interests of island communities would be safeguarded, further underscoring its shortcomings in meeting the comprehensive requirements of NPF4. Taken together, these points indicate that the proposal does not comply with the full range of policies designed to protect designated landscapes, heritage assets, and biodiversity.

There remains uncertainty as to how the proposal aligns with the terrestrial development plan framework, particularly the Argyll and Bute Local Development Plan 2. On land, the proposal would adversely affect landscape, heritage, and community interests that these policies are specifically designed to protect. Consequently, it is evident that the proposal conflicts with both the local development plan and the National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient evidence to dispel these conflicts, and therefore the proposal cannot be regarded as compliant with the relevant development plan policies.

1.1.112 Seascape, Landscape and Visual Effects

There is notable uncertainty regarding the applicant’s assessment methodology, particularly in relation to distance thresholds beyond which major effects are considered to cease. The methodology outlined in Appendix 16.1 does not specify any such distance threshold, yet independent analysis of the applicant’s Chapter 16 and accompanying appendices reveals a clear pattern: no highly sensitive receptor beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of its sensitivity or the extent of visibility.

The applicant’s own documentation further illustrates the influence of distance on the assessment outcomes. For instance, an evaluation of a coastal area situated over 30 kilometres from the site concludes that the scale of change is small due to the viewing distance. Additionally, the Landscape Character synthesis categorises magnitude as High within about 20 kilometres, Medium between roughly 20 and 30 kilometres, and Low beyond approximately 30 kilometres for certain landscape

types. This approach inherently moderates the perceived impact with increasing distance.

Such systematic moderation of magnitude at distances where some of the most sensitive designated landscapes are located raises significant concerns. The protective tests applied rely on these understated inputs, leading to conclusions that may not accurately represent the true effects the Scottish Ministers are being asked to consider. This undermines the reliability of the assessment and warrants careful scrutiny.

In considering the visualisations presented in support of the application, it is important to note that the mitigation measures proposed rely heavily on these materials to demonstrate their effectiveness in reducing visual impact. However, a detailed analysis reveals inherent limitations in the visual evidence that must temper reliance on such representations. NatureScot's visualisation guidance, which the applicant follows, explicitly recognises that printed visualisations cannot fully replicate the scale and perception experienced by a viewer on site. This acknowledgment highlights a fundamental constraint: the visualisations serve as approximations rather than exact portrayals of the landscape effects. Moreover, the wireline drawings incorporated within the panoramic projections share these inherent limitations. As technical renderings embedded within the photographic visualisation, they do not function as independent corrections or clarifications to the imagery but rather inherit the same perceptual shortcomings. Consequently, while the visual materials provide a useful tool for assessment, their inability to fully convey the true scale and visual experience in the field means that any conclusions drawn from them should be made cautiously. In summary, the visualisation evidence, despite its utility, presents technical and perceptual limitations that reduce its capacity to serve as definitive proof of mitigation success.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a currently unlit sea horizon, thereby permanently altering the character of the night-time seascape over its 35-year operational life. This change is not merely a temporal inconvenience; it represents a lasting transformation of the seascape's intrinsic qualities. Furthermore, the policy implications of consenting to such development extend beyond the finite operational period. Granting permission would signify a formal recognition that this particular seascape is appropriate for wind farm use, thereby setting a precedent with potentially enduring consequences for the character and perception of the area at night. In summary, the introduction of lighting effects would cause a substantive and lasting impact on the night-time seascape, and the decision to approve would carry significant policy weight regarding the future use and character of this seascape.

The proposal's acknowledged effects engage multiple key planning policies, specifically NPF4 Policies 4(c) and 4(d), 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. Despite this, the applicant has failed to demonstrate that its conclusions regarding the scale of these effects align with its own established methodology. Moreover, there is no clear evidence that the proposal complies with policies designed to protect nationally important landscapes and seascapes. In light of this, it is evident that the proposal does not meet the necessary policy requirements safeguarding these valued environmental interests.

1.1.113 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment fails to provide a demonstrable evaluation of how the integrity of setting has been maintained in relation to the proposed development, despite identifying key heritage attributes. Although the assessment details various aspects of visual change—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—it does not explicitly undertake the critical evaluative step mandated by Historic Environment Scotland's methodology. This omission undermines the reliability of the conclusions drawn regarding the retention of setting integrity.

Historic Environment Scotland's recognised methodology requires an assessment that goes beyond describing visual alterations, demanding a clear evaluation of how changes affect the contribution that the setting makes to the cultural significance of heritage assets. It explicitly advises that visual change alone should not be equated with adverse impact. The applicant's approach, however, stops short of this evaluative requirement, as confirmed by an independent Methodological Audit based solely on the applicant's Appendix 14.3. Consequently, the assessment's conclusion that the integrity of setting is adequately retained lacks substantiated analytical rigour and cannot be accepted without reservation.

The applicant's assessment risks underrepresenting the heritage impacts by not fully capturing the broader cultural landscape and experiential qualities that define the significance of the affected assets. Their own baseline acknowledges that this significance arises from dynamic elements such as pilgrimage, arrival by sea, movement through a living cultural landscape, and the interrelationships between monuments, spirituality, and the surrounding landscape and seascape, all experienced through movement rather than fixed viewpoints. Furthermore, Historic Environment Scotland's consultation responses, as recorded within the application, explicitly requested additional viewpoints to ensure these wider qualities are adequately represented. Without addressing these concerns, the assessment may fail to reflect the full extent of the heritage impacts.

The applicant's evidence acknowledges that the heritage conclusions presented rely substantially on the findings of the landscape assessment. It is expressly recognised that any understatement of landscape effects, as previously identified, directly influences the accuracy and reliability of the heritage impact conclusions drawn from those findings. This interdependency signifies that deficiencies in the landscape assessment cannot be isolated but instead permeate the entire evaluation of heritage effects.

Consequently, if the landscape assessment fails to fully capture the extent or severity of landscape impacts, the heritage conclusions derived from it are inherently compromised. This undermines the credibility of the heritage impact analysis and suggests that the overall assessment may not adequately reflect the true scale of harm to heritage assets. Such a foundational shortcoming calls into question the robustness of the conclusions relied upon in support of the proposed development.

The application fails to comply with essential policy requirements for the protection of heritage assets, rendering it unacceptable in its current form. Specifically, it engages

National Planning Framework 4 (NPF4) Policy 7(h), which pertains to scheduled monuments, as well as Policies 7(c) and 7(d) concerning their settings, alongside GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Despite these clear policy obligations, the applicant has not demonstrated that the cultural significance of internationally and nationally important heritage assets and their settings will be safeguarded. Furthermore, the Scottish Ministers have not been provided with the necessary assessments to substantiate such a conclusion. In the absence of this critical evidence, the proposal cannot be deemed compliant with heritage protection policies and should therefore be refused.

1.1.114 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development rely exceptionally heavily on visitors drawn specifically by the landscape, seascape, cultural heritage, tranquillity and remoteness, as identified in the applicant's own baseline assessments. Any alteration to these defining qualities would directly undermine the economic foundations of these communities. This, in turn, would jeopardise essential local services, diminish population stability, and threaten the long-term viability of the island settlements.

The practical consequence of the applicant's inadequate socio-economic assessment methodology is that the potential adverse impacts on island communities affected by the proposal remain insufficiently understood and unmitigated. The applicant's own consultants acknowledged habitability as a potentially significant pathway through which the development could affect these island communities. Yet, no direct assessment of the habitability of the islands likely to be impacted was undertaken. Instead, the socio-economic assessment presented in Chapter 18 focuses predominantly at a regional scale, concentrating detailed analysis on port communities while neglecting a comparable place-based evaluation of the island communities themselves. Despite this omission, the assessment concludes that these island communities exhibit low sensitivity to tourism effects.

This conclusion is fundamentally flawed. Small island economies cannot be equated with regional averages; their economic structures are heavily concentrated in sectors most vulnerable to changes in the qualities that attract visitors. The islands' reliance on increasing visitor numbers does not mitigate their sensitivity to potential adverse effects; on the contrary, it intensifies their dependence on the very attributes that the proposal risks undermining. Drawing a conclusion of low sensitivity without conducting a thorough, place-specific analysis is therefore not supported by evidence but represents an unsubstantiated assumption.

In summary, the applicant's socio-economic assessment fails to provide a robust or credible understanding of the impacts on island communities. This gap undermines the reliability of the conclusions reached and leaves the risks to these vulnerable communities insufficiently addressed.

There remains significant uncertainty regarding the proposal's compliance with established policy and statutory duties concerning island communities. The requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan emphasise that decisions must be based on robust socio-economic evidence,

applying a precautionary approach where such evidence is insufficient. Additionally, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 mandate that the interests of island communities are assessed thoroughly and afforded appropriate weight, with meaningful engagement from the earliest stages through to the final decision. This framework is designed to ensure that island communities, which often have distinct social and economic characteristics, are not overlooked or adversely impacted by development proposals.

However, the applicant has acknowledged the need for particular scrutiny of island communities but has failed to undertake the necessary assessment to understand the effects of the proposal on these communities. There is no demonstration that the proposal aligns with the principles of sustainable island communities, nor that the statutory duties towards these communities have been discharged. This lack of compliance with key policy and statutory requirements undermines confidence that the proposal can proceed without detrimental consequences to island communities. Accordingly, it is concluded that the application should not be approved in its current form, given its failure to meet the essential standards of assessment and protection for island communities.

1.1.115 Ecology, Biodiversity and Habitats Regulations

The applicant's evidence confirms that Priority Marine Features and Annex I habitats are present within the development area, with surrounding waters supporting important species such as seabirds, marine mammals, and basking sharks. This establishes the site's significant ecological value and sensitivity. The proposed development would involve construction, operation, and decommissioning activities on a very large scale and over several decades, thereby posing a considerable risk of adverse environmental effects. Given the recognised presence of protected species and habitats, the scale and duration of the project warrant thorough assessment and mitigation to prevent substantial harm to these vulnerable marine ecosystems.

The practical consequence of the applicant's submission of a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan is that it acknowledges the potential for adverse effects on the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are specifically prepared to address situations where an adverse effect on the integrity of a protected site cannot be definitively ruled out. The submission of such materials is therefore a significant element of the application. Notably, the applicant's own approach implies that the Scottish Ministers may ultimately reach a different conclusion regarding the presence or absence of adverse effects. In summary, the applicant's provision of these derogation and compensation documents confirms recognition of possible impacts on a protected site and signals an intention to mitigate these impacts in accordance with derogation provisions.

The applicant acknowledges that under the Habitats Regulations, consent for developments affecting protected sites may only be granted where the competent authority has ascertained that the proposal will not adversely affect the integrity of the site, unless the stringent derogation tests are satisfied. It is emphasised that consent can lawfully be granted only where no reasonable scientific doubt remains

regarding potential impacts. The burden of proof lies with the applicant to demonstrate this high evidential standard.

Furthermore, the applicant recognises that mitigation, compensation proposals, and future monitoring, while important, do not by themselves satisfy the statutory tests required under the Habitats Regulations. This rigorous approach ensures that all potential effects on protected habitats and species are thoroughly assessed before any consent is granted, reflecting the precautionary principle embedded within the legislation.

This legal framework is supported and reinforced by relevant policy provisions, including GEN 9 and GEN 13 of the National Marine Plan and Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Together, these policies establish a comprehensive and robust framework to safeguard protected sites, ensuring that decisions on consent are made with the utmost regard to environmental protection and legal compliance.

The applicant has not demonstrated that the statutory tests designed to protect internationally important habitats and species can be satisfied. This conclusion is drawn from a careful review of the evidence submitted, including the applicant's own derogation documents, which reveal the degree of uncertainty surrounding the potential impacts. Given that these statutory tests represent legal safeguards intended to prevent harm to critical ecological features, the failure to meet them fundamentally undermines the justification for granting consent. In light of this, the application does not comply with the necessary legal requirements for the protection of internationally important ecological assets and should therefore be refused.

1.1.116 Cumulative and In-Combination Effects

The applicant's evidence clearly establishes that only a portion of the overall development is currently before the Scottish Ministers for consideration. Specifically, the export cable corridor and the onshore transmission works, which are integral components without which the wind farm cannot function, have been deliberately deferred to subsequent applications. This segmentation means that the cumulative effects of the entire project are never assessed concurrently, with critical elements subjected to separate consenting processes following the primary decision. Such an approach is fundamentally flawed, as it undermines the ability of decision-makers to fully comprehend the full scope and impact of the development at the time of determination.

This procedural fragmentation is inconsistent with established legal principles, as underscored in the Raeshaw Farms judgment, which mandates that a project must be evaluated in its entirety rather than being artificially divided into smaller parts whose individual impacts may appear less significant. By salami-slicing the development into discrete components, the current assessment method effectively circumvents comprehensive scrutiny, potentially obscuring cumulative environmental and planning impacts that would otherwise emerge through an integrated evaluation. Consequently, this approach cannot be considered legally or procedurally sound, and it is imperative that the project be assessed as a whole to ensure compliance with planning law and proper environmental governance.

The cumulative impact assessment presented in the Environmental Impact Assessment is fundamentally unreliable due to flawed baseline assessments. Specifically, the cumulative assessments rely on conclusions drawn from the underlying landscape, heritage, and socio-economic evaluations. As these foundational assessments understate the effects, the cumulative assessment consequently adopts a reduced baseline. This approach results in an underestimation of the combined effects of the proposed development alongside existing, consented, and foreseeable projects. Therefore, the true scale of cumulative impacts is obscured, undermining the accuracy and credibility of the overall environmental appraisal.

The applicant has failed to demonstrate that the cumulative and in-combination effects of the proposal, including the deferred works, have been reliably identified and assessed, contrary to the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations concerning project splitting. This omission undermines compliance with relevant planning policies and environmental regulations. Consequently, it is essential that the decision-making process expressly addresses the treatment of the deferred works to ensure a comprehensive and lawful assessment. Without this, the application remains incomplete and cannot be properly determined.

1.1.117 Public Engagement, Site Selection and Environmental Information

There is considerable uncertainty as to whether the consultation process associated with this application has met the essential standards of effective public participation. The applicant invites Scottish Ministers to place significant weight on the site-selection process, yet the deficiencies in public engagement observed at both the plan and site-selection stages have persisted into the current application phase. Given that the application comprises many thousands of pages of technical material, the scale and complexity of the documentation have further complicated meaningful engagement.

Compounding this difficulty, the consultation period coincided with the busiest months of the year for island communities, when residents are engaged continuously throughout the visitor season and access to specialist advice is notably limited. This timing has inevitably constrained the ability of those affected to provide considered and informed responses. In contrast, the applicant has had years to prepare its case, supported by substantial professional and financial resources, thereby creating an imbalance in the consultation process.

Under GEN 18 of the National Marine Plan and the principles enshrined in the Aarhus Convention, it is imperative that those affected by decisions of this magnitude are afforded a realistic opportunity to participate. The conditions under which the communities have been required to respond fall short of this benchmark. It is therefore respectfully urged that Ministers bear these concerns firmly in mind when considering the representations made, recognising the potential implications for the legitimacy of the site-selection process.

There remains considerable uncertainty regarding the adequacy of the Environmental Impact Assessment submitted with this application. While the EIA is extensive in scope, its sufficiency is questionable, as it identifies pathways to significant effects without fully investigating them or relying on methodologies that fail to support its conclusions. Notably, the landscape assessment applies an outcome based on distance patterns absent from its own methodology, the heritage assessment does not evidence the application of its stated integrity test, and the socio-economic assessment omits any place-based analysis of the affected islands. Such deficiencies undermine confidence in the EIA's ability to provide a comprehensive understanding of likely significant effects.

Furthermore, the application's reliance on future assessments, post-consent plans, monitoring, and additional approvals runs counter to the requirements of the EIA Regulations, which mandate that likely significant effects be understood prior to determination. The Scottish Ministers must base their decision on the evidence presently before them, not on assumptions that unresolved issues will be satisfactorily addressed at a later stage. In this case, the applicant has not demonstrated that the environmental information submitted is adequate to support an informed decision, and accordingly, the application should not be approved.

1.1.118 Effects on Local Area

The applicant's assessment recognises Islay and Colonsay as the closest islands to the proposed development area, which lies immediately north-west of Islay and west of Colonsay. However, the assessment predominantly considers Islay in terms of its potential role as a direct project location rather than as an affected island community in its own right. This approach overlooks the proximity of the development's Atlantic-facing edge to Islay's communities and neglects any place-based evaluation of the effects on their setting, economy, or community life within the 448 square kilometre development zone. Such an omission significantly undermines the reliability of the environmental and heritage impact evaluation, given the integral relationship between these communities and their maritime environment.

Colonsay and Oronsay are similarly impacted, with their daily life defined by a seaward outlook facing the development array directly. The North Colonsay and Western Cliffs Special Protection Area, located along Colonsay's coastline, is the focus of the applicant's derogation case and compensation plan, implicitly acknowledging that harm to the internationally protected seabird population cannot be excluded. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community, is subject to the same deficiencies identified in the heritage assessment, particularly regarding the treatment of its open maritime setting. These gaps further call into question the thoroughness and accuracy of the applicant's evaluation of direct and significant effects on the heritage and environment of these islands.

The applicant's assessment significantly underestimates the scale and impact of the proposed development on the community and environment of Iona, leading to an incomplete and inaccurate evaluation of its effects. This shortfall has practical consequences for the island's residents and visitors, as the assessment fails to fully address the potential loss of habitability identified by the applicant's own consultants.

A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet despite this clear community concern, the pathway of potential effect on habitability remains unassessed.

The visual and heritage impacts are particularly significant given Iona's unique and highly sensitive landscape. The Coastal Character assessment attributes a high sensitivity to the Sound of Iona, noting its direct orientation towards the development area, extensive visibility, and a large geographical extent of change. The turbines would be visible across approximately 39 degrees of the horizon from a distance of about 21 kilometres, affecting views from key locations such as the ferry crossing between Fionnphort and Iona. The west coast of Iona is similarly assessed as highly sensitive, with widespread visibility and accepted significant effects for residents and visitors throughout much of the island, including from Dùn Ì, its highest point.

Moreover, Iona's monastic landscape, which includes internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional visualisations from critical viewpoints, including the ferry crossing itself, yet crucial views from raised ground above St Columba's Bay at Càrn Cùl ri Èirinn remain unprovided. To illustrate the scale of the impact, the largest turbines would overtop Ben Hynish on Tiree—an established landmark visible from Iona at 33 kilometres—by approximately 194 metres, despite being located at roughly two-thirds of that distance. Taken together, these factors demonstrate that the applicant's assessment does not adequately capture the magnitude or significance of the development's effects on Iona's visual environment, community wellbeing, or heritage value.

The practical consequence of the applicant's assessment is a significant underestimation of the visual, economic, and community impacts on Mull and the Ross of Mull coastal areas. The Ross of Mull South coastal area, identified as of High sensitivity at distances of approximately 22 to 24 kilometres, is attributed only a Medium magnitude of effect. This is despite the applicant's acceptance of significant effects at Erraid, on the Core Paths of the Ross, and notably at Fionnphort—the gateway to Iona and critical embarkation point for visitors—where the community is directly tied to tourism flows. Similarly, across Mull, significant effects are acknowledged on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands and recognised as of High sensitivity at 21 to 33 kilometres, is nonetheless assessed at no more than Medium magnitude. This approach fails to fully reflect the cumulative and place-specific nature of the impacts.

Moreover, the applicant's reliance on distance as a primary determinant, exemplified by the treatment of the Wilderness and Gribun Rocks coastal area—where effects are judged small due to viewing distances exceeding 30 kilometres—demonstrates a simplistic methodology that inadequately captures the scale and character of change experienced locally. The applicant does not provide a place-based assessment for communities whose economies and identities are intimately linked to the Atlantic seascape, such as those dependent on tourism, wildlife boat operations, and accommodation in Mull's western townships. The proposed development's industrialising effect on this seascape is therefore insufficiently recognised, leaving a

critical gap in understanding the broader community and economic consequences. It is essential that these factors be fully addressed to ensure a balanced and accurate evaluation of the project's impacts.

The applicant's assessment underestimates the practical consequences for important designated landscapes and vulnerable island communities, notably by omitting any consideration of Ulva. This island, situated within the Loch na Keal National Scenic Area, is a small, community-owned settlement at the outset of regeneration. Its recovery is closely tied to the preservation of its natural setting and unspoilt seascape, yet the applicant has made no assessment of effects on Ulva's unique qualities, thereby overlooking critical factors that support the community's viability and cultural identity.

Similarly, the treatment of other designated landscapes appears insufficiently rigorous. Staffa, another island within the Loch na Keal National Scenic Area and renowned across Europe, lies approximately 35 kilometres from the development area—beyond the 30 kilometre limit suggested by NatureScot for assessing effects on National Scenic Area qualities. Despite the applicant's recognition of the panoramic maritime qualities of Staffa, it concludes that the scale of change would be small and the effect not significant. The Jura National Scenic Area, assessed at about 28 to 32 kilometres distance and of high sensitivity, is attributed only a medium to low magnitude of effect, justified by distance and retained landforms, even though its designation fundamentally depends on its wild, undeveloped Atlantic character. The Scarba, Lunga and the Garvellachs National Scenic Area, located some 35 to 40 kilometres away, receives comparable treatment. Collectively, these assessments appear to downplay the potential impacts on the natural and cultural qualities that underpin these designated landscapes and island communities.

The applicant's assessment assigns a Low magnitude of change to the South Tiree coastal area despite recognising its High sensitivity at approximately 35 kilometres. This classification underestimates the extent of impact when compared to standard mitigation approaches for similarly sensitive landscapes, where a higher magnitude would typically be acknowledged to reflect the significant visual intrusion and landscape alteration posed by large-scale developments. The failure to align the magnitude assessment with the known sensitivity of the receptor results in a mitigation strategy that is insufficiently robust to address the actual scale of impact.

Tiree's distinctive landscape character, defined by its exceptionally low-lying topography and the dominance of sea and sky, further undermines the credibility of the Low magnitude conclusion. With its highest point, Ben Hynish, rising only 141 metres, the introduction of turbines up to 335 metres tall represents an unprecedented vertical intrusion into the seascape. This stark contrast between the island's natural horizon and the proposed structures necessitates a reassessment that recognises a greater magnitude of change. The understatement of effects leads to an unreliable evaluation of impacts on Tiree, compromising the integrity of the overall landscape and visual assessment.

The applicant's assessment appears to rely heavily on distance-based moderation to mitigate the visual and economic impacts of the development on surrounding communities. However, this approach fails to account adequately for the significance

of the seascape to those communities whose identity and livelihood are intimately connected to these views. For instance, Ardnamurchan Point, as the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. The application's reliance on distance as a mitigating factor overlooks the quality and importance of these seaward panoramas, which are precisely the receptors to which such moderation is inappropriately applied.

Moreover, several mainland and island communities with direct outlooks to the development area have been omitted from any meaningful assessment of potential effects. Gigha, a community-owned island celebrated nationally for its regeneration, faces the development waters from the east, yet the applicant has not examined how the proposal might disrupt this finely balanced community and its economy. Similarly, the chain of communities along the west coast of Kintyre, whose character and visitor economy depend on the open Atlantic seaboard views towards Islay, Jura, and beyond, along with the Treshnish Isles and other small islands, share a common reliance on these seascapes. Their omission from the assessment compromises the comprehensiveness of the environmental and socio-economic evaluation, undermining confidence in the conclusions drawn by the applicant.

The practical consequence of the applicant's distance-based approach to environmental impact assessment is a systematic underestimation and discounting of significant effects on sensitive receptors located beyond approximately 20 kilometres. This methodology results in a moderated magnitude of change assigned to these receptors, despite their acknowledged sensitivity. Critically, the communities residing in these areas have not been afforded any place-specific assessment of the impacts they are likely to experience. Taken together, these factors demonstrate a consistent pattern within the applicant's assessment whereby effects on distant yet highly sensitive receptors are diminished in importance solely due to their distance from the site. Such an approach undermines the integrity and comprehensiveness of the environmental impact assessment by failing to fully recognise and evaluate the true extent of potential effects on these communities. Consequently, the assessment does not provide a robust or reliable basis for decision-making regarding the wider environmental and social consequences of the proposed development.

1.1.119 Personal Observations

In addition to the planning matters above, I am personally concerned because: This will negatively impact tourism, particularly repeat visitors. Tourism is visit important and this is not a good idea.

Based on my own local knowledge, I also wish to highlight that: These turbines will massively impact bird and marine life in a horrendous way. Any 'assessments' are inadequate and only when the damage is already done will you see the full horror.

Finally, I would also ask the Scottish Ministers to consider: You happy on about 'empowering communities'and then trample them into the ground. I am an ardent supporter of Scottish independence, but between wind turbines and fish 'farms' you are making it increasingly difficult for me.

1.1.120 Summary

The proposal submitted by the applicant fails to satisfy the statutory and policy requirements governing its determination. Notably, the applicant's own evaluation acknowledges significant impacts upon nationally designated landscapes, as well as the heritage and communities along the coastline. However, analyses of the applicant's documents reveal that these impacts have been understated, and the essential heritage assessment has not been undertaken. Furthermore, while the adverse effects on the island communities have been identified, they remain unassessed. The ecological obligations have not been demonstrated as achievable. Additionally, it is important to note that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm proposal and to reject the corresponding marine licence application.

Should the Ministers decide against refusal, I request that they require the provision of further environmental information and enhanced visualisations. I also advocate that the applications be determined only following a public inquiry, thereby allowing a thorough examination of the issues raised in this objection. Regardless of the outcome, I further request that the Ministers explicitly address and state their conclusions on the impacts upon cultural heritage and the affected island communities within their decision rationale.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 414
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989, alongside application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications have been filed by MachairWind Limited, a subsidiary of ScottishPower Renewables. I request that this objection be officially recorded, that I am registered as an objector, and that I receive notification of the final determination regarding these applications.

The proposals involve the construction of an offshore wind farm with an installed capacity of approximately 2 gigawatts, comprising between 91 and 144 turbines, each reaching up to 335 metres in height to the blade tip. The development is sited within a designated Windfarm Development Area encompassing around 448 square kilometres of marine environment located north-west of Islay and west of Colonsay. The site lies approximately 21 kilometres from Iona and is situated in close proximity to the islands and coastal communities of the southern Hebrides.

My objection is founded on planning and environmental considerations, examined in relation to the statutory and policy frameworks governing these applications. It must be emphasised that the responsibility lies with the applicant to provide comprehensive and convincing evidence demonstrating that all relevant legal and policy tests are met. Objectors are under no obligation to disprove the applications. In this instance, the applicant has failed to meet the evidential burden required to justify approval. Consequently, I contend that consent for the proposed offshore wind farm should be refused.

1.1.121 Legislative and Policy Framework

The application before the Scottish Ministers raises significant uncertainty regarding compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989. This Schedule explicitly requires the applicant to have regard to the desirability of preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these protected interests. The evidence submitted fails to demonstrate that these statutory duties have been adequately addressed or fulfilled.

In addition, the statutory framework mandates that the Scottish Ministers, when determining the application, must themselves have regard to these same duties. The application documentation and supporting evidence do not provide sufficient assurance that this requirement can be met. There are clear deficiencies and omissions in the assessment of impacts on the natural and built environment, and the proposed mitigation measures are either inadequately described or absent. This lack of compliance with the statutory duties under Schedule 9 introduces a material conflict with the applicable legal and policy framework governing such developments.

Where compliance with Schedule 9 has not been demonstrated, or where the evidence identifies such deficiencies and omissions, these matters must weigh decisively against the granting of consent. The absence of robust evidence confirming that the statutory duties have been properly considered and addressed undermines the legitimacy of the application and compels a conclusion that consent should not be granted in its current form. The statutory duties under the Electricity Act 1989 Schedule 9 remain paramount and unfulfilled in this case.

The marine licence application before the determining authority is governed by Part 4 of the Marine (Scotland) Act 2010, which mandates that authorisation decisions must be made in accordance with Scotland's National Marine Plan unless relevant considerations indicate otherwise. The National Marine Plan's General Policies of particular relevance to this proposal include GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts). Compliance with these policies is an integral part of the statutory assessment process for the marine licence application.

The evidence before the authority does not demonstrate compliance with these statutory requirements and relevant National Marine Plan policies. There are identified deficiencies, omissions, and conflicts with the applicable legal and policy framework that have not been addressed or resolved within the application. As established by the statutory framework, where compliance has not been demonstrated or where such shortcomings exist, these matters must weigh against the granting of consent. Accordingly, the application fails to meet the necessary statutory and policy standards required for authorisation under the Marine (Scotland) Act 2010 and the National Marine Plan, and consent should therefore be refused.

The proposal fails to comply with key policies of National Planning Framework 4, specifically Policies 3, 4, 7, and 11, which address biodiversity, natural places, historic assets, and energy. National Planning Framework 4 is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements. The submitted evidence does not demonstrate compliance with these policies and instead reveals deficiencies and omissions in meeting the applicable legal and policy framework. Such failures weigh against the granting of consent in this case.

The proposal fails to provide the required comprehensive environmental impact assessment and habitats regulations assessment as mandated by law. Under The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations, it is a statutory requirement that the likely significant environmental effects of the development be fully identified, assessed, and reported prior to any determination. Additionally, the Habitats Regulations mandate a thorough assessment of the proposal's effects on European protected sites, applying the relevant statutory tests to ensure protection of these designated areas.

In this case, compliance with these legal obligations has not been demonstrated. The submitted evidence reveals deficiencies and omissions in the environmental

impact assessment and habitats regulations assessment, failing to meet the standards set by the applicable legal and policy framework. Such shortcomings are material and substantive, undermining the statutory process and the decision-making authority's ability to properly evaluate the environmental consequences of the proposal.

Given these unresolved failures and the absence of adequate assessment, the proposal conflicts with the mandatory requirements of both the Environmental Impact Assessment Regulations and the Habitats Regulations. As established by the governing legislation and confirmed by the evidence, these unresolved matters must weigh decisively against the granting of consent.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, resulting in a fundamental procedural and substantive deficiency. This statutory requirement is clear: the interests of island communities must be explicitly taken into account and given due weight throughout the decision-making process. The absence of demonstrated compliance with this obligation undermines the legitimacy of the proposal and its conformity with the legal framework governing development affecting island areas.

The evidence confirms that the application does not meet the standards set by the Islands (Scotland) Act 2018. There is a lack of adequate assessment or meaningful engagement with the specific needs, characteristics, and priorities of the island communities impacted by the development. Such omissions constitute a failure to satisfy the statutory duty, which is not a mere procedural formality but a substantive requirement designed to protect the unique social, economic, and environmental interests of island populations. This failure is a material consideration that weighs decisively against the granting of planning consent.

In accordance with established legal and policy principles, where compliance with the Islands (Scotland) Act 2018 has not been demonstrated, or where evidence reveals deficiencies or omissions in addressing island community interests, these shortcomings must be regarded as significant and determinative. The proposal's disregard for this statutory duty conflicts with the applicable legal and policy framework and therefore should be refused consent. Granting permission in these circumstances would set a precedent that undermines the statutory protections afforded to island communities and contravenes the clear legislative intent of the Islands (Scotland) Act 2018.

1.1.122 Seascape, Landscape and Visual Effects

The applicant's assessment methodology, as set out in Appendix 16.1, notably lacks a defined distance threshold beyond which major effects are deemed to cease. However, an independent Evidence Note, which rigorously analyses the applicant's Chapter 16 and associated appendices, reveals a consistent pattern across all assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, irrespective of the receptor's sensitivity or the extent of visibility. This pattern is corroborated by the applicant's own documents, which acknowledge the influence of distance on judgements of effect magnitude. For example, the assessment of a

coastal area over 30 kilometres distant concludes that, due to viewing distance, the scale of change is small. Furthermore, the Landscape Character synthesis categorises magnitude as High within roughly 20 kilometres, Medium between approximately 20 and 30 kilometres, and Low beyond about 30 kilometres for certain landscape types.

This implicit distance-based moderation of magnitude has significant implications for the reliability of the assessment outcomes. By systematically reducing the estimated magnitude of effects at distances where the most sensitive designated landscapes are situated, the methodology effectively understates the potential impacts. Consequently, the protective tests applied within the assessment are based on these diminished inputs, leading to conclusions that do not accurately reflect the true scale of effects that the Scottish Ministers are being asked to consent. In this regard, the methodology undermines the robustness and transparency of the environmental assessment, raising substantial concerns about the validity of its findings and the adequacy of protections afforded to sensitive landscapes.

The applicant's submission incorporates visualisation materials prepared in accordance with NatureScot's visualisation guidance, which explicitly recognises inherent technical and perceptual constraints. This guidance emphasises that printed visualisations are unable to fully replicate the scale and depth that a viewer experiences in situ. Consequently, while the visual evidence serves as an important tool in assessing potential impacts, it cannot be regarded as an exact or complete representation of the real-world visual experience.

Furthermore, the wireline drawings included alongside the photographic panoramas share these limitations. As technical renderings embedded within the visualisations, they do not act as independent corrections or enhancements to the photographic content. Instead, they reflect the same spatial and perceptual restrictions inherent in the source imagery, which must be borne in mind when interpreting their accuracy and reliability.

Given these acknowledged limitations, it is necessary to approach the visualisation materials with a measured understanding of their role and scope. They provide a useful, albeit imperfect, basis for assessing visual effects but should not be the sole or definitive means of judgement. Additional considerations and contextual information remain essential to forming a comprehensive evaluation.

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently devoid of any artificial illumination, thereby permanently altering the character of the night-time seascape throughout its stated 35-year operational lifespan. This change represents a significant departure from the existing conditions, where the absence of lighting contributes to the natural and unspoiled visual quality of the marine environment after dark.

Furthermore, this operational timeframe does not mitigate the policy implications of the harm caused. Granting consent for this development effectively constitutes an acknowledgment that the seascape in question is appropriate for wind farm use, with all the attendant visual impacts that such use entails. Therefore, the decision carries

substantial weight in shaping the future character and management of the night-time seascape, beyond the immediate term of the development's operation.

The applicant acknowledges that the proposed development would result in effects engaging several key policies, specifically NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies are designed to safeguard nationally important landscapes and seascapes by ensuring that any developments do not cause unacceptable harm to these designated areas. The applicant's recognition of these policy engagements underscores the significance of the potential impacts arising from the proposal.

However, the applicant has failed to demonstrate that the conclusions reached regarding the scale of these accepted effects are consistent with the methodology it employs. Moreover, the applicant has not provided sufficient evidence to confirm compliance with the policies protecting nationally important landscapes and seascapes. This shortfall indicates a lack of robust justification for the proposal's acceptability under the relevant planning framework, thereby undermining confidence that the development would satisfactorily safeguard the identified landscape and seascape interests as required by national policy.

1.1.123 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of the proposed development's impact on the setting of historic assets does not fully comply with the recognised methodology established by Historic Environment Scotland. While the applicant claims to have adopted this methodology, which necessitates evaluating whether changes to setting affect its contribution to the cultural significance of heritage assets and whether the integrity of that setting is adequately retained, the assessment fails to demonstrate this critical evaluative step. Notably, the methodology explicitly states that visual change should not be directly equated with adverse impact, yet the applicant's analysis appears to overlook this distinction.

A detailed Methodological Audit, prepared in support of community objections and based solely on the applicant's Appendix 14.3, reveals that although the assessment identifies relevant heritage attributes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it stops short of showing how the integrity of setting has been assessed in accordance with the applicant's own accepted methodology. The Audit finds that the assessment merely describes visual changes and then asserts that the integrity of setting is adequately retained without providing the necessary evaluative reasoning. This omission undermines the reliability of the applicant's conclusions regarding heritage impacts and calls into question the robustness of the assessment overall.

The applicant's own baseline assessment acknowledges that the cultural significance of the heritage assets affected by the proposal extends beyond isolated physical features. It is derived from a complex interplay of qualities including pilgrimage routes, arrival by sea, and the experience of movement through a living cultural landscape. This significance is further shaped by the interrelationships between monuments, spirituality, and the encompassing landscape and seascape, which are appreciated dynamically rather than from fixed viewpoints. Such an

understanding underscores the importance of considering the broader experiential and contextual dimensions of the heritage assets when assessing potential impacts.

Despite this recognition, Historic Environment Scotland's consultation responses, as recorded within the application documentation, highlighted the need for additional viewpoints to ensure that these wider qualities are fully represented in the assessment. This request signals a concern that the current evaluation may not adequately capture the cultural landscape's broader experiential attributes, potentially leading to an incomplete understanding of the heritage impacts. It is therefore essential that the assessment methodology incorporates these perspectives to provide a more comprehensive and robust appraisal of the proposal's effects on the cultural significance of the heritage assets.

The practical consequence of the deficiencies identified in the landscape assessment is that the heritage impact conclusions, which rely heavily on that assessment, are consequently undermined. Where landscape effects have been understated, as previously detailed, this understatement directly carries over to the heritage conclusions, casting doubt on their accuracy and reliability.

This interdependence means that any failure to fully acknowledge the extent of landscape effects results in a corresponding failure to properly evaluate the heritage impacts. Therefore, the credibility of the heritage assessment is compromised by the shortcomings of the landscape assessment upon which it depends, indicating a need for a more robust and thorough evaluation of landscape effects to support sound heritage conclusions.

The proposal fails to comply with essential policy requirements concerning the protection of heritage assets. Specifically, it engages National Planning Framework 4 (NPF4) Policy 7(h) relating to scheduled monuments, alongside Policies 7(c) and 7(d) addressing the setting of such assets, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. These policies collectively establish a stringent framework for safeguarding the cultural significance of heritage sites and their environs.

Despite this clear policy context, the applicant has not provided adequate evidence to demonstrate that the cultural significance of internationally and nationally important heritage assets, including their settings, will be preserved. Crucially, the Scottish Ministers do not have before them the comprehensive assessment that would be necessary to reach such a conclusion. This absence undermines confidence in the proposal's capacity to protect these irreplaceable assets effectively.

In light of the above, it is concluded that the application does not meet the key policy requirements for heritage protection and therefore cannot be considered acceptable. Proper adherence to the relevant policies is indispensable to ensure that heritage assets are preserved for current and future generations, a standard that this proposal fails to satisfy.

1.1.124 Effects on Island Communities, Tourism and the Local Economy

There is considerable uncertainty regarding the potential impacts of the proposed development on the island communities in question, particularly given their unique economic and social contexts. These communities rely heavily on a visitor economy that is intimately connected to specific environmental and cultural qualities. The applicant's own baseline assessments identify these attributes as landscape, seascape, cultural heritage, tranquillity and remoteness. Any alteration to these qualities, therefore, poses a substantial risk to the fundamental appeal that attracts visitors to the islands.

The significance of these qualities extends beyond mere aesthetics; they form the cornerstone of the local economy. The island communities depend to an exceptional degree on visitors drawn by these distinctive features. If the proposal were to diminish the integrity or experience of these characteristics, the resulting effect would be a direct strike at the economic base of these communities. This, in turn, threatens not only business viability but also the maintenance of essential local services, population retention and the long-term sustainability of community life.

Given the centrality of the visitor-attracted qualities to both economic and social sustainability, any development that risks impacting them must be subject to rigorous scrutiny. The evidence indicates a clear and direct link between these qualities and the ongoing viability of the island communities. Accordingly, the potential for adverse effects should weigh heavily in the consideration of the proposal, underscoring the need for a cautious and comprehensive assessment before any approval is granted.

The applicant's own consultants have recognised habitability as a potentially significant pathway through which the proposal could impact island communities. Despite this acknowledgement, no assessment was undertaken to evaluate the habitability of the affected islands. Instead, the socio-economic assessment presented in Chapter 18 focuses primarily on regional-level analysis, providing detailed examination of potential port communities while neglecting a comparable place-based assessment of the island communities directly facing the proposed development. This approach culminates in a conclusion that these island communities exhibit low sensitivity to tourism effects, a finding reached without the benefit of specific, localized analysis.

Such a regional generalisation fails to capture the distinctive characteristics of small island economies, which are not accurately represented by regional averages. These economies tend to be highly concentrated in sectors most vulnerable to changes in the qualities that attract visitors. Rather than diminishing sensitivity, reliance on increasing visitor numbers intensifies dependence on the very attributes that may be compromised by the proposal. Therefore, the conclusion of low sensitivity derived without place-based analysis cannot be considered robust evidence but instead amounts to an unsubstantiated assumption. This fundamental flaw in the socio-economic assessment methodology undermines the ability to fully understand or appropriately mitigate impacts on the island communities concerned.

There remains significant uncertainty regarding the proposal's compliance with the necessary policy and statutory duties relating to island communities. This uncertainty stems from a failure to provide the robust socio-economic evidence required by GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions

affecting such communities must rest on sound evidence and adopt a precautionary approach where data is lacking. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 explicitly require that the interests of island communities be thoroughly assessed and given due weight through meaningful engagement from the earliest stages of a project through to its conclusion. In this case, the applicant acknowledged the need for particular scrutiny of island communities but has not undertaken the comprehensive assessment necessary to understand the proposal's effects upon them. Consequently, it has not demonstrated that the development is compatible with the sustainability of these communities, nor has it shown that the statutory duties owed to them have been properly discharged. Given these deficiencies, the proposal fails to meet the required planning and statutory standards for the protection and consideration of island communities.

1.1.125 Ecology, Biodiversity and Habitats Regulations

There is uncertainty regarding the full extent of ecological impacts arising from the proposed development, given its location within an area containing Priority Marine Features and Annex I habitats. These sensitive environmental assets lie directly within the development zone, while the adjacent waters provide habitat for various protected species, including seabirds, marine mammals and basking sharks. The scale of construction, operational activities and eventual decommissioning envisaged would occur over several decades, raising concerns about potentially significant adverse effects on this ecologically important marine environment. Consequently, it is imperative that these considerations are thoroughly addressed before the proposal proceeds.

The applicant's submission includes a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared when an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion in the application therefore signals the recognition by the applicant of potential harmful impacts, while also presenting proposed mitigation measures intended to address these concerns.

However, the submission of these documents also implies an underlying uncertainty, as the applicant acknowledges that Scottish Ministers may ultimately reach a different conclusion regarding the presence or severity of adverse effects. This acknowledgement underscores the need for careful scrutiny of the proposed compensation and derogation measures to ensure they are adequate and effective in safeguarding the protected guillemot population and the integrity of the designated site.

In practice, this means that any development proposal affecting protected habitats or species must meet an exceptionally high evidential threshold before consent can be granted. The competent authority is legally required to ensure that the proposal will not adversely affect the integrity of the protected site, and this must be established beyond reasonable scientific doubt. It is not sufficient for applicants simply to propose mitigation, compensation, or future monitoring measures; these alone do not satisfy the statutory tests under the Habitats Regulations.

This legal framework is reinforced by relevant planning policies, including GEN 9 and GEN 13 of the National Marine Plan as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Together, these regulations and policies establish a stringent consent regime that places the burden of proof firmly on the applicant to demonstrate compliance. Consequently, decision-makers must be satisfied on robust scientific grounds before any approval is considered.

The applicant has failed to demonstrate compliance with the statutory tests designed to protect internationally important habitats and species, as evidenced by their own derogation documents. These documents reveal significant uncertainty regarding the ability to meet the legal requirements essential for safeguarding these ecological features. Without clear satisfaction of these tests, the application inherently risks causing harm to protected environmental assets.

This lack of demonstrable compliance undermines the fundamental basis for granting consent. The statutory framework exists to ensure that developments do not adversely affect internationally important ecological interests unless strict criteria are met. The evidence before the decision-maker does not provide the necessary assurance that these criteria have been fulfilled, meaning the application falls short of the legal standards required for approval.

In conclusion, the failure to satisfy the statutory protection tests for internationally important habitats and species decisively weighs against this proposal. On the evidence submitted, consent should not be granted as doing so would conflict with statutory obligations and the overarching duty to conserve critical ecological assets.

1.1.126 Cumulative and In-Combination Effects

There is significant uncertainty arising from the fact that only a portion of the project is currently before the Scottish Ministers for consideration. Crucial components such as the export cable corridor and the onshore transmission works, which are essential for the operation of the wind farm, have been deferred to later applications. This piecemeal approach means that the effects of the entire project are not assessed in a single, comprehensive process.

The consequence of this fragmentation is that important elements of the development will be subject to subsequent consenting procedures, following the principal decision. Such a sequential assessment prevents a holistic understanding of the cumulative impacts that the complete project would have on the environment and local communities. This method raises concerns regarding the adequacy and integrity of the planning process.

Moreover, this approach conflicts with established legal principles. The courts, as affirmed in the Raeshaw Farms case, have made clear that a project must be evaluated in its entirety, rather than being divided into smaller parts whose individual effects might appear less significant. The current methodology of deferring key components undermines this principle and results in an incomplete project assessment.

The practical consequence of relying on flawed baseline assessments is that the cumulative impact assessment fails to provide a reliable evaluation of the true combined effects of the proposed development alongside other existing, consented, and foreseeable projects. This deficiency arises because the cumulative assessments are inherently dependent on the conclusions drawn in the broader Environmental Impact Assessment. Specifically, where the foundational landscape, heritage, and socio-economic assessments have understated the severity of effects, as previously demonstrated, the cumulative assessment inevitably adopts the same diminished baseline. As a result, the overall evaluation of combined impacts is systematically understated, leading to a misleading representation of the potential harm. Consequently, the cumulative impact assessment cannot be considered robust or dependable for decision-making purposes, as it does not accurately capture the full extent of the development's combined effects.

There remains significant uncertainty regarding the applicant's compliance with key policy and regulatory requirements relating to project splitting and the assessment of cumulative effects. In particular, the proposal fails to demonstrate that the cumulative and in-combination impacts have been thoroughly identified and evaluated, as required by GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations. Crucially, the treatment of deferred works has not been explicitly addressed within the application, leaving a gap in the understanding of the full scope and consequences of the project. It is therefore essential that the decision-making process explicitly considers these outstanding matters to ensure that all environmental effects are comprehensively assessed and that the proposal aligns with the statutory and policy framework before any determination is made.

1.1.127 Public Engagement, Site Selection and Environmental Information

The consultation process has been fundamentally compromised by deficiencies in public participation, directly impacting the legitimacy of the site-selection process. The application consists of many thousands of pages of technical material, yet the consultation period occurred during the busiest months for island communities, when residents are continuously engaged through the visitor season and access to specialist advice is severely limited. Meanwhile, the applicant benefited from years of preparation supported by substantial professional and financial resources. National Marine Plan policy GEN 18 and the principles of effective public participation enshrined in the Aarhus Convention require that affected communities have a realistic opportunity to engage in decisions of this scale. The conditions imposed on these communities have fallen short of that essential standard, a matter that Scottish Ministers must weigh carefully when considering the representations made.

There remains considerable uncertainty regarding the sufficiency of the Environmental Impact Assessment submitted with this application. While the assessment is extensive in scope, its adequacy is questionable, as it identifies potential pathways to significant effects but fails to investigate them thoroughly. For example, the landscape assessment employs a methodology that does not align with the outcomes presented, notably applying a distance pattern not supported by its own framework. Similarly, the heritage assessment lacks demonstration of its own integrity test's application, and the socio-economic assessment omits a place-based

analysis of the islands affected. These methodological shortcomings undermine the reliability of the conclusions drawn.

Moreover, the reliance on future assessment, post-consent plans, monitoring, and additional approvals does not satisfy the requirements of the Environmental Impact Assessment Regulations, which stipulate that likely significant effects must be understood before determination. The Scottish Ministers are compelled to decide based on the evidence currently available, rather than on the expectation that unresolved issues will be addressed satisfactorily at a later stage. The applicant has not demonstrated that the environmental information provided is adequate for informed decision-making, and as such, the application should not be approved in its present form.

1.1.128 Effects on Local Area

The applicant's assessment fails to adequately consider the direct and significant impacts on the communities of Islay, Colonsay, and Oronsay, resulting in an incomplete understanding of the development's consequences. Although the development area, covering 448 square kilometres, lies immediately north-west of Islay and west of Colonsay, Islay is primarily regarded as a potential project site rather than as a distinct island community affected by the proposal. This oversight neglects the reality that Islay's Atlantic-facing communities are the closest inhabited areas to the development and are likely to experience changes to their setting, economy, and community life without any detailed, place-based analysis.

For Colonsay and Oronsay, the situation is particularly acute as the seaward outlook that shapes everyday life directly faces the proposed array. The North Colonsay and Western Cliffs Special Protection Area, which forms Colonsay's coastline, is central to the applicant's derogation case and compensation plan, highlighting an admission that harm to the internationally protected seabird population cannot be ruled out. This clearly signifies substantial environmental risks to the local ecology that are insufficiently addressed in the current assessment.

Moreover, the heritage significance of Oronsay Priory, a scheduled monument of national importance located within this community, is inadequately protected. The gaps identified in the heritage assessment concerning its open maritime setting remain unaddressed, further undermining the reliability of the heritage impact evaluation. Taken together, these deficiencies demonstrate that the application underestimates the full scope of effects on these islands, calling into question the robustness of its environmental and heritage impact conclusions.

The applicant's assessment significantly underestimates the scale and significance of the visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social effects. The Coastal Character assessment identifies the Sound of Iona as having high sensitivity, with extensive visibility of the development area spanning approximately 21 kilometres and turbines extending across about 39 degrees of the horizon. This results in a moderate and significant overall effect that directly affects the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is assessed as highly sensitive, with widespread

visibility and acknowledged significant effects on residents and visitors, including at Dùn Ì, the island's highest point.

Iona's monastic landscape, comprising internationally important heritage assets such as the Abbey, Nunnery, and high crosses, is central to its cultural significance. The applicant's baseline recognises the importance of pilgrimage, arrival by sea, and movement through the landscape, yet Historic Environment Scotland's request for additional visual viewpoints—specifically from the ferry crossing and elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn—remains unfulfilled, with no visualisation provided from these critical perspectives. This omission undermines a comprehensive understanding of the heritage impact, failing to fully represent the development's intrusion into this highly sensitive setting.

Community concerns further underscore the inadequacy of the assessment. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet the applicant's consultants did not assess habitability, despite identifying it as a potential pathway of effect. The perceived scale of the turbines can be better appreciated by comparison with a familiar landmark: Ben Hynish on Tiree, which stands at 141 metres high and is visible from Iona at approximately 33 kilometres. The largest turbines would exceed Ben Hynish by around 194 metres while situated at roughly two-thirds of that distance, highlighting the disproportionate visual intrusion. Collectively, these factors demonstrate that the applicant's evaluation fails to capture the true extent of impacts on Iona, warranting a more rigorous and comprehensive reassessment.

In comparing the applicant's assessment with the actual impacts on Mull and the Ross of Mull, it becomes evident that the proposed mitigation measures do not adequately address the significant visual and community effects. While the applicant acknowledges significant effects at locations such as Erraid, on the Core Paths of the Ross, and at Fionnphort—the gateway to Iona and a vital point for visitor embarkation—these admissions highlight only a portion of the wider impacts experienced by these coastal communities. The assessment attributes a Medium magnitude of effect at distances of approximately 22 to 24 kilometres, yet the significance of these effects on local communities that depend on visitor flows is not sufficiently explored or mitigated.

Moreover, across Mull itself, the applicant concedes significant effects on Core Paths and within Local Landscape Areas including Central, South, and West Mull. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is correctly identified as having High sensitivity at distances ranging from 21 to 33 kilometres. However, the applicant's assignment of no more than Medium magnitude to this area appears inconsistent with the landscape's designation and its importance to local tourism and wildlife. This underestimation of magnitude undermines the assessment's reliability and raises concerns about the adequacy of proposed mitigation in preserving the scenic and community values of these designated landscapes.

Finally, the applicant's reliance on distance-based reasoning, as demonstrated in the treatment of the Wilderness and Gribun Rocks coastal area, where changes at over 30 kilometres are judged to be small, fails to fully appreciate the character and

economic dependence of Mull's west-facing communities. These communities, including wildlife boat operators and accommodation providers, rely heavily on the integrity of the Atlantic seascape, which the development risks industrialising. Notably, none of these communities has been subject to a detailed, place-based assessment, leaving a significant gap in understanding and addressing the potential adverse effects. This omission calls into question the robustness of the applicant's evaluation and the sufficiency of mitigation measures proposed for the area's distinctive coastal environment and its tourism-dependent economy.

The applicant's assessment significantly underestimates the impacts of the proposed development on important designated landscapes and vulnerable island communities, thereby undermining the protection of their natural and cultural qualities. Ulva, situated within the Loch na Keal National Scenic Area, exemplifies this deficiency. As a community-owned island in the early stages of regeneration, Ulva depends critically on the very qualities of setting and unspoilt seascape that the development threatens. Yet, the applicant has failed to conduct any assessment of effects on this small, re-establishing community. This omission neglects the practical consequence that the island's recovery and sustainability hinge upon preserving its natural environment.

Similarly, Staffa—also within the Loch na Keal National Scenic Area and renowned as one of Europe's most celebrated small islands—lies approximately 35 kilometres from the development area. This distance exceeds the approximately 30 kilometres to which NatureScot advised that effects on National Scenic Area qualities be assessed. Despite Staffa's recognised panoramic maritime qualities, which the applicant's own assessment accepts, the conclusion drawn is that the scale of change would be small and the effect not significant. This downplaying fails to acknowledge the intrinsic value of Staffa's seascape and the potential for cumulative or indirect impacts beyond the arbitrarily limited assessment radius.

Further afield, the Jura National Scenic Area, located approximately 28 to 32 kilometres from the development, is assessed as having High sensitivity but is attributed only a Medium to Low magnitude of impact. The moderation of effect is justified by distance, apparent scale, and retained landforms, notwithstanding that the area's designation fundamentally rests on its wild, undeveloped Atlantic outlook. This rationale inadequately captures the potential erosion of the very qualities that justify the designation, thus weakening the protection afforded to this landscape.

The same approach applies to the Scarba, Lunga and the Garvellachs National Scenic Area, at around 35 to 40 kilometres distance, where the assessment similarly downplays magnitude and significance.

In conclusion, the applicant's limited spatial scope and the underestimation of both direct and indirect effects result in a material underassessment of impacts on designated seaboard landscapes and island communities. This undermines the statutory purpose of protecting their natural and cultural qualities and fails to provide the necessary evidence to ensure informed decision-making that safeguards these vulnerable areas.

The applicant's assessment categorises the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet attributes only a Low magnitude of change to the proposed development. This characterisation warrants further scrutiny. Tiree is an exceptionally low-lying island, with its landscape character fundamentally shaped by the dominance of sea and sky. Its highest elevation, Ben Hynish, reaches merely 141 metres above sea level. Given this context, the introduction of turbines up to 335 metres in height would represent vertical elements unprecedented within Tiree's open oceanic horizon. Such structures would inevitably alter the island's distinctive seascape character in a manner far more substantial than the assessment acknowledges. Therefore, the conclusion of a Low magnitude of change for a receptor as exposed and sensitive as Tiree appears to significantly understate the true magnitude of impact, undermining the reliability of the overall evaluation.

The applicant's assessment notably omits consideration of significant effects on mainland and island communities that have direct visual and economic connections to the seascape in question. Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the development waters from the east. Despite its finely balanced community and economy, the potential impacts on Gigha have not been examined. Similarly, Ardnamurchan Point, the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of receptors that are subject to undue distance-based moderation within the applicant's assessment, thereby undervaluing their sensitivity. Additionally, the west coast of Kintyre comprises a chain of communities whose outlook, character, and visitor economy are intrinsically linked to the open Atlantic seaboard facing Islay, Jura, and the surrounding waters. The Treshnish Isles and other small islands and mainland coasts with views towards the development area share this same reliance and exposure. The failure to address the effects on these communities compromises the comprehensiveness and robustness of the applicant's environmental and socio-economic evaluation, raising concerns over the completeness of the submitted evidence.

The applicant's environmental impact assessment employs a distance-based methodology that systematically moderates the magnitude of change and discounts effects on sensitive receptors located beyond approximately 20 kilometres. This approach has a practical consequence: significant impacts on these distant communities are understated or overlooked entirely. Such a method fails to provide a comprehensive and accurate understanding of the environmental effects experienced by all affected populations.

Evidence demonstrates that wherever highly sensitive receptors exist beyond this 20-kilometre threshold, the assessment reduces the perceived severity of impacts. Crucially, the communities living in these areas have not been subjected to any place-based assessment, meaning their specific circumstances and vulnerabilities remain unexamined. This omission undermines the credibility and completeness of the overall environmental impact evaluation.

In light of these concerns, it is clear that the applicant's approach compromises the integrity of the assessment. A more thorough and inclusive methodology is necessary to ensure that all significant effects, regardless of distance, are properly identified and addressed. Without such rigor, the environmental impact assessment cannot be considered fully reliable or fit for the purpose of informing planning decisions.

1.1.129 Personal Observations

Finally, I would also ask the Scottish Ministers to consider: I am against the industrialisation of the wild Scottish landscape. We already produce enough power as it is. Wind turbines are useless unless vast amounts of power can be stored and/ or used to generate stored energy. The Scottish government should first start with a national plan and concentrate on community owned power generation. The massive energy infrastructure planned in scotland appears to be only for commercial gain of foreign companies.

1.1.130 Summary

The proposal before the Scottish Ministers fails to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal region. However, published analyses of the applicant's documents reveal that these impacts have been materially underestimated. Crucially, the required heritage assessment has not been undertaken. Furthermore, although the effects on the island communities affected by the development were identified, no assessment of these impacts has been conducted. In addition, the proposal has not satisfactorily demonstrated that it meets the necessary ecological criteria. It is also important to note that only a portion of the project is currently subject to consideration by the Scottish Ministers.

Given these shortcomings, I respectfully urge that consent for the MachairWind Offshore Wind Farm be refused, alongside the associated marine licence. Should the Ministers be inclined to grant consent, I request that they require the submission of further environmental information and enhanced visualisations. Moreover, I advocate that the application should only be determined following a public inquiry, which would allow for a thorough examination of the issues raised in this objection. Regardless of the decision reached, I also request that the Scottish Ministers provide clear, reasoned conclusions addressing the effects on cultural heritage and on the island communities impacted by the proposal.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 415
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, detailed in applications 00012385 and 00012386. These applications seek consent under section 36 of the Electricity Act 1989 and a marine licence under Part 4 of the Marine (Scotland) Act 2010, respectively, and have been submitted by MachairWind Limited, a subsidiary of ScottishPower Renewables. I request that this objection be officially recorded and that I be kept informed of the outcome of these applications.

The proposal envisages the construction of an offshore wind farm with a generating capacity of around 2 gigawatts. This would involve installing between 91 and 144 turbines, each with a maximum blade tip height of 335 metres. The development is planned within a designated Windfarm Development Area encompassing approximately 448 square kilometres of marine space located north-west of Islay and west of Colonsay. This site lies approximately 21 kilometres from Iona and is situated in proximity to several islands and coastal settlements within the southern Hebrides.

My objection is founded upon detailed planning and environmental considerations, examined in the context of the statutory and policy framework governing the determination of these applications. It is incumbent upon the applicant to satisfy the relevant legal and policy tests through the provision of adequate evidence. The onus does not fall upon objectors to disprove the proposal. In this instance, the applicant has failed to meet that evidential requirement. Accordingly, the applications should be refused consent.

1.1.131 Legislative and Policy Framework

The applicant’s submission does not demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight during the decision-making process. This statutory obligation is clear and unequivocal, as set out in the Act itself and reiterated in the supporting evidence (S01). The proposal documentation fails to provide adequate analysis or evidence that the specific needs, circumstances, and potential impacts on island communities have been properly identified, assessed, or integrated into the planning decision framework.

Furthermore, the absence of demonstrated compliance with the Islands (Scotland) Act 2018 constitutes a significant procedural and substantive deficiency. As established in the evidence (S01), where compliance has not been shown, or where there are identifiable omissions or conflicts with the applicable legal and policy framework, these shortcomings must weigh against the granting of consent. Given the critical nature of this statutory requirement and the failure of the applicant to address it satisfactorily, the proposal should be refused on the grounds that it does not meet the legal tests imposed by the Islands (Scotland) Act 2018.

1.1.132 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria set out in National Planning Framework 4 (NPF4) Policy 11, thereby undermining the policy's intended support for renewable energy development. While NPF4 Policy 11 endorses such development, this support is explicitly conditional upon adherence to its impact provisions, including Policy 11(c) concerning effects on communities, and Policies 11(d) and 11(e) addressing impacts on landscape, seascape, and other receptors. The proposal does not satisfy these criteria and consequently conflicts with the policy's requirements.

In particular, the proposal would result in significant adverse effects on nationally designated landscapes and seascapes, a matter of considerable weight in the planning balance. Furthermore, it has not been satisfactorily demonstrated that the cultural significance of scheduled monuments and their settings would be preserved, nor that the interests of island communities would be adequately safeguarded. Additionally, the ecological assessments submitted fail to confirm that the necessary environmental protections can be achieved. Taken together, these shortcomings establish a clear conflict with NPF4 Policy 11's impact tests, indicating that the proposal should not attract policy support.

In considering the proposal's compliance with the relevant policies of the National Planning Framework 4, it is evident that mitigation measures fall short when compared to the robust safeguards established under these policies. Policy 11 operates in conjunction with Policies 4(c) and 4(d), which specifically protect National Scenic Areas and nationally important landscapes from significant adverse effects on the qualities for which they are designated. The proposed development fails to demonstrate adequate mitigation to prevent such significant adverse effects, thereby conflicting with these protective provisions. Furthermore, the proposal does not convincingly address the requirements of Policy 7, including Policy 7(h) concerning scheduled monuments and Policies 7(c) and 7(d) relating to the setting of historic assets, where the preservation of cultural significance is paramount.

The evidence indicates that the development would cause significant adverse effects on nationally designated landscapes and seascapes, which are recognised for their national importance. There is a lack of satisfactory demonstration that the cultural significance of scheduled monuments and their settings would be preserved. This absence of clear mitigation or management strategies to safeguard these historic assets runs counter to the objectives of the aforementioned policies. In addition, the proposal has not shown that island communities, which often possess distinct cultural and environmental characteristics, would be adequately protected. This omission further undermines compliance with the comprehensive policy framework designed to protect such communities within the planning context.

Finally, the proposal's failure extends to biodiversity considerations under Policy 3. The ecological assessments submitted have not convincingly demonstrated that the necessary ecological tests can be met. Without clear evidence that biodiversity will be protected or enhanced, the proposal remains in conflict with the statutory requirements to safeguard nationally important habitats and species. Taken together, these shortcomings establish that the proposal does not comply with multiple NPF4 policies aimed at protecting designated assets, and therefore, it cannot be considered consistent with the national planning framework's overarching objectives.

There remains significant uncertainty regarding the proposal's compatibility with the terrestrial development plan framework, particularly the Argyll and Bute Local Development Plan 2. The evidence clearly indicates that the development would have adverse effects on the landscape, heritage, and community interests that these policies are designed to protect, raising concerns about its appropriateness within the established planning context.

In light of these conflicts, the proposal is fundamentally at odds with both the relevant development plan and the National Planning Framework 4 when considered in its entirety. Crucially, the applicant has not provided sufficient demonstration to overcome these inconsistencies. Therefore, on balance, the proposal cannot be supported within the current planning policy framework.

1.1.133 Seascape, Landscape and Visual Effects

The applicant's assessment methodology, as set out in Appendix 16.1, fails to specify any distance threshold beyond which major effects would cease. Despite this omission, a published Evidence Note analysing the applicant's Chapter 16 and its appendices reveals a clear pattern: no highly sensitive receptor located beyond approximately 20 kilometres from the development is assigned the highest magnitude of change, regardless of receptor sensitivity or visibility extent. This indicates an implicit distance-based limitation on the assessment of impact severity. The applicant's own documents further demonstrate the influence of distance, noting for example that a coastal area over 30 kilometres away is judged to experience only a small scale of change due to viewing distance. Additionally, the Landscape Character synthesis classifies magnitude as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. This systematic moderation of magnitude at distances coinciding with the locations of the most sensitive designated landscapes results in protective tests being applied to understated inputs. Consequently, the conclusions drawn do not provide a reliable description of the effects for which Scottish Ministers are being asked to grant consent.

While mitigation measures are often presented through visualisation materials to demonstrate their effectiveness, it is important to recognise the inherent limitations of such evidence. NatureScot's visualisation guidance, which has been adopted by the applicant, explicitly acknowledges that printed visualisations cannot fully replicate the scale perceived by a viewer in the field. This means that any assessment based on these materials must consider that the impressions formed may not accurately reflect real-world experience. Furthermore, wireline drawings included within the same panoramic projections share these limitations; they are technical renderings embedded within the visualisation rather than independent tools that correct or enhance the photographic evidence. Therefore, reliance on these visual materials alone is insufficient to comprehensively assess visual impacts, and caution should be exercised in interpreting their significance within the planning evaluation.

The applicant's evidence acknowledges that the development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, thereby permanently altering the character of the night-time seascape for the proposed 35-year operational life. This impact is not limited to the operational timeframe, as

consenting to the development effectively designates this seascape as suitable for wind farm use, establishing a lasting precedent in policy terms. Such a permanent change to the night-time seascape character raises significant concerns regarding the visual and environmental effects of artificial lighting in an area hitherto free from such illumination. Consequently, careful consideration must be given to the implications of this alteration in the context of seascape protection and planning policy.

The proposal fails to demonstrate adequate mitigation when assessed against the requirements of key planning policies safeguarding landscape and seascape interests. Specifically, the applicant has not shown that its conclusions regarding the scale of the acknowledged effects align with its own assessment methodology. Consequently, there is no clear evidence that the proposal complies with the protections afforded to nationally important landscapes and seascapes. These shortcomings engage the provisions of National Planning Framework 4, notably Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. Taken together, this indicates that the proposal does not meet the necessary policy standards intended to safeguard these valued environmental assets.

1.1.134 Cultural Landscape, Archaeology and Historic Environment

While the applicant’s use of Historic Environment Scotland’s recognised methodology ostensibly aligns with established standards for assessing effects on the setting of historic assets, a detailed examination reveals significant shortcomings that undermine the reliability of the assessment’s conclusions regarding heritage impacts. The methodology in question, developed through consultation with Historic Environment Scotland, explicitly requires an evaluation of whether changes to setting affect the contribution that setting makes to the cultural significance of the asset and whether the integrity of that setting is adequately retained; crucially, it clarifies that visual change alone should not be directly equated with adverse impact. However, an independent Methodological Audit, relying solely on the applicant’s Appendix 14.3, demonstrates that although the operational assessment identifies key heritage attributes, it fails to show how the integrity of setting has been assessed in accordance with the applicant’s own accepted methodology. Instead, the assessment primarily describes aspects of visual change such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, before concluding—without the necessary evaluative analysis—that the integrity of setting is adequately retained. This absence of the essential evaluative step, mandated by the methodology, calls into question the validity of the applicant’s findings and suggests that the assessment does not comply fully with required methodological standards.

In comparing the applicant’s proposed mitigation measures with the established baseline cultural significance of the heritage assets, it becomes evident that the broader experiential qualities may not be fully addressed. The baseline assessment, as recorded by the applicant, acknowledges that the cultural importance of the affected assets arises not only from their physical presence but from dynamic elements such as pilgrimage routes, arrival by sea, and movement through an active cultural landscape. This includes the interrelationships between monuments, spirituality, and the encompassing landscape and seascape, which are primarily

experienced in motion rather than from static viewpoints. Historic Environment Scotland's consultation responses, as documented within the application, further emphasise this point by requesting additional viewpoints to capture these wider experiential qualities more comprehensively. Taken together, this suggests that the applicant's assessment and subsequent mitigation strategies may inadequately represent the full scope of cultural significance, particularly the intangible, movement-based aspects of heritage experience. Therefore, it is essential that any further assessment or mitigation planning explicitly incorporates these dynamic qualities to ensure a more holistic understanding and protection of the cultural landscape.

The practical consequence of understating landscape effects is a corresponding understatement in the heritage impact conclusions. Since these heritage conclusions rely directly on the landscape assessment, any deficiencies or minimisations within that assessment inevitably carry over, undermining the overall credibility of the heritage evaluation. This interdependence means that if the landscape effects are not fully or accurately accounted for, the subsequent heritage conclusions cannot be considered robust or reliable.

The application fails to demonstrate adequate mitigation measures to protect the cultural significance of internationally and nationally important heritage assets and their settings. Unlike the stringent requirements set out in NPF4 Policy 7(h) regarding scheduled monuments, and Policies 7(c) and 7(d) concerning their setting, the applicant's submission does not provide the necessary assessment or evidence to confirm that these assets will be safeguarded in accordance with these policies. Similarly, the requirements of GEN 6 and the guidance in paragraphs 4.22 to 4.23 of the National Marine Plan are not sufficiently addressed, leaving a significant gap in the protection framework that these policies and plans seek to establish.

Furthermore, the absence of a robust heritage impact assessment means that the Scottish Ministers are not in possession of the information needed to conclude that the proposal complies with the relevant heritage protection policies. Without this critical appraisal, the application cannot be considered to meet the policy tests designed to ensure the conservation of heritage assets. This deficiency undermines the acceptability of the proposal, as it fails to provide the assurances required by national planning policy and marine planning guidance for the protection of heritage interests.

1.1.135 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a direct threat to the economic foundation of the island communities, which rely heavily on visitors drawn to their unique landscape, seascape, cultural heritage, tranquillity, and remoteness. These qualities, as identified by the applicant's own baseline assessments, are precisely what attract tourism, the primary source of income for these communities.

Any alteration to these defining characteristics would undermine the visitor appeal, leading to a decline in tourism revenue. This reduction would not only affect local businesses but would also jeopardise essential services that depend on a stable population supported by a viable economy.

Ultimately, the loss of visitor-attracted qualities risks the social sustainability and long-term viability of the island communities. Protecting these intrinsic attributes is therefore fundamental to preserving both their economic health and community well-being.

The applicant's failure to assess the habitability of the affected islands has practical consequences that undermine confidence in the socio-economic conclusions presented. While their own consultants identified habitability as a significant potential impact pathway, the subsequent assessment in Chapter 18 addresses only regional port communities in detail, neglecting any comparable place-based analysis of the island communities directly facing the proposed development. This approach results in an unsupported conclusion that these island communities exhibit low sensitivity to tourism effects, which risks overlooking specific and localized vulnerabilities.

This methodological flaw is particularly concerning given the unique economic characteristics of small island communities. Their economies are concentrated in sectors highly sensitive to changes in the qualities that attract visitors, and increased dependence on visitor numbers intensifies this sensitivity rather than diminishes it. The absence of a detailed, place-based assessment renders the conclusion of low sensitivity not as evidence-based but as an unsubstantiated assumption. Therefore, the socio-economic assessment as presented is insufficient to understand or mitigate the potential impacts on island communities.

The proposal falls short in meeting the required planning and statutory standards for assessing and protecting island communities, particularly when measured against the obligations set out in GEN 19 and paragraph 4.81 of the National Marine Plan. These provisions mandate that decisions must be based on robust socio-economic evidence and adopt a precautionary approach where such evidence is insufficient. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a clear duty to assess and give weight to the interests of island communities through meaningful engagement throughout the decision-making process. In contrast to these requirements, the applicant has failed to undertake the necessary detailed assessment to understand the specific effects of the proposal on island communities.

This deficiency is not a mere procedural oversight but a substantive failure to demonstrate compatibility with the sustainability of island communities or to discharge the statutory duties owed to them. The applicant's recognition that island communities require particular scrutiny is not matched by the evidence or engagement provided. Without the appropriate assessment and meaningful consultation from inception to conclusion, the proposal cannot be deemed compliant with the statutory and policy framework designed to safeguard island communities. Consequently, the application should be regarded as non-compliant with essential planning policies and statutory duties.

1.1.136 Ecology, Biodiversity and Habitats Regulations

The proposed development area encompasses Priority Marine Features and Annex I habitats, which are recognised for their ecological sensitivity and importance. Additionally, the surrounding marine environment supports a range of protected species, including seabirds, marine mammals, and basking sharks. Given the

presence of these features and species, any construction, operational, and decommissioning activities must be carefully considered to avoid significant adverse environmental effects. However, the scale and duration of the proposed activities—spanning decades—present a substantial risk of disturbance and habitat degradation that cannot be readily mitigated to an acceptable level.

While mitigation measures may reduce certain impacts, the introduction of large-scale development activity into such a sensitive ecological context is inherently problematic. The Priority Marine Features and Annex I habitats within the development footprint are of high conservation value, and the surrounding waters serve as critical habitat for protected species. The cumulative effects of prolonged construction and operational disturbance could lead to lasting damage, undermining the ecological integrity of the site and adjacent marine environment. Therefore, the potential environmental consequences weigh heavily against the proposal's acceptability in its current form.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan, specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. The preparation and presentation of these documents indicate a recognition by the applicant that there may be potential adverse effects on the integrity of this protected site as a result of the proposed development. Such documents are conventionally prepared and provided in circumstances where the possibility of an adverse effect cannot be definitively ruled out. The very inclusion of these materials in the application package is thus a significant feature, reflecting the applicant's acknowledgement of potential environmental impacts that warrant careful consideration.

Moreover, the submission of these derogation and compensation documents operates within the framework that the Scottish Ministers might ultimately reach a different conclusion regarding adverse effects than the applicant. This highlights a degree of uncertainty inherent in the assessment process and underscores the importance of these documents in addressing the requirements for derogation under relevant protection provisions. The compensation plan, focused on the guillemot population, seeks to mitigate potential harm to this protected species, aiming to offset any unavoidable impacts should the development proceed. In this context, the applicant's approach demonstrates an awareness of the statutory and policy obligations concerning protected sites and species, and an intention to comply with those obligations through appropriate mitigation and compensation measures.

The practical consequence of the legal framework governing developments affecting protected habitats is that consent cannot be granted unless it is unequivocally demonstrated that the proposal will not adversely affect the integrity of the designated site. This requirement is absolute under the Habitats Regulations, which stipulate that no reasonable scientific doubt can remain regarding potential impacts. As such, the competent authority must be fully satisfied before consent is issued, reflecting the high evidential standard demanded by law.

This legal test is supported by key planning policies, including GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National

Planning Framework 4. These policies collectively reinforce the necessity for rigorous assessment and the precautionary approach embedded in the Habitats Regulations. They ensure that environmental protection is paramount in the decision-making process concerning developments potentially affecting protected habitats and species.

It follows that the responsibility to meet these stringent requirements lies entirely with the applicant. Demonstrations relying solely on mitigation measures, compensation schemes, or proposals for future monitoring are insufficient to satisfy the statutory tests. Only clear, definitive evidence that adverse effects will be avoided can lawfully justify consent. Without such evidence, consent must be refused to uphold the integrity of protected sites and comply with the comprehensive legal and policy framework.

The practical consequence of the applicant's failure to satisfy the statutory tests is that the protection of internationally important habitats and species cannot be assured, which fundamentally undermines the justification for granting consent. Without clear demonstration that these legal requirements are met, the risk of harm to designated ecological features remains unacceptably high.

The evidence submitted, including the applicant's own derogation documents, reveals significant uncertainty regarding compliance with the necessary statutory criteria. This uncertainty indicates that the applicant has not provided sufficient assurance that the proposed development will avoid adverse impacts on protected habitats and species of international importance.

Given the applicant's inability to meet the statutory tests, it is clear that the application does not fulfil the legal obligations designed to safeguard critical ecological assets. Consequently, the case for granting consent is not made, and the application should be refused to ensure the continued protection of these internationally significant environmental features.

1.1.137 Cumulative and In-Combination Effects

The current application assesses only a portion of the overall development, omitting critical components such as the export cable corridor and onshore transmission works, which are essential for the wind farm's operation. Consequently, these significant elements are deferred to separate future applications and are not evaluated alongside the principal proposal. This fragmented approach contravenes established legal principles, as confirmed by the courts in Raeshaw Farms, which mandate that a project must be considered in its entirety rather than segmented into smaller parts to minimise perceived impacts. By failing to assess the full scope of the project collectively, the decision-making process is compromised, undermining the comprehensive evaluation of environmental and planning effects required for a lawful and robust determination.

The cumulative impact assessment relies heavily on the baseline conditions established in the earlier Environmental Impact Assessment chapters. It is important to recognise that if the foundational assessments concerning landscape, heritage, and socio-economic factors have understated the severity of effects, then the

cumulative assessment inevitably inherits these limitations. This results in a diminished baseline from which combined impacts are measured, thereby skewing the overall appraisal of cumulative effects.

Given this dependency, the cumulative effects presented must be viewed with caution. When the baseline underrepresents the true extent of environmental and social harm, the aggregation of impacts from the proposal alongside other existing, consented, and foreseeable developments will similarly be understated. This creates a misleading impression that the combined effects are less significant than they genuinely are, potentially leading to inadequate mitigation strategies.

In conclusion, the reliability of the cumulative impact assessment is compromised by these flawed baseline assumptions. Without accurate and comprehensive baseline data, the assessment does not fully capture the scale of combined effects, which risks underestimating the true consequences of development. It is therefore essential that these foundational assessments are revisited to ensure that cumulative impacts are properly understood and addressed.

The applicant has failed to demonstrate that the cumulative and in-combination effects of the proposal, including deferred works, have been reliably identified and assessed as required by policy and regulation. This omission is in direct conflict with the provisions set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e), which collectively mandate comprehensive consideration of all project components to prevent project splitting. The Environmental Impact Assessment Regulations further reinforce this requirement, underscoring the necessity of a holistic appraisal of the project's environmental implications.

The absence of explicit treatment of the deferred works within the application undermines the integrity of the assessment process and risks overlooking significant environmental impacts that may arise cumulatively or in combination with other activities. Such an approach is inconsistent with established planning policy and statutory obligations designed to ensure that decision-making is informed by a complete and accurate understanding of all relevant effects. Without addressing this gap, the assessment remains incomplete and cannot be considered compliant with the requisite standards.

Accordingly, it is essential that the decision-making process expressly incorporates an evaluation of the deferred works and their potential cumulative effects. Only then can the application be properly assessed in line with GEN 21, the National Marine Plan, NPF4 Policy 11(e), and the EIA Regulations. In the absence of such consideration, the proposal does not meet fundamental policy and regulatory requirements, and consent should not be granted.

1.1.138 Public Engagement, Site Selection and Environmental Information

The applicant's submission underscores the critical importance of public participation in the site-selection process, emphasising that the weight the Scottish Ministers are asked to place on this process renders the quality of such participation directly material. Notably, deficiencies identified during both the plan and site-selection stages have persisted into the application phase. The application itself is substantial,

comprising many thousands of pages of technical documentation. However, the consultation period allocated for public response has coincided with the busiest months of the year for the island communities concerned. During this time, residents are engaged continuously in the visitor season, limiting their capacity to engage fully. Furthermore, specialist advice—a vital resource for informed participation—is least available in this period. This imbalance is further accentuated by the applicant's advantage, having had years to prepare the case with considerable professional and financial resources, creating a disparity in the ability of affected parties to participate effectively.

In this context, the requirements set out in GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, establish a clear expectation that those affected by decisions of such magnitude must have a realistic opportunity to engage meaningfully. The conditions under which the island communities have been required to respond, however, fall short of these standards. This shortfall undermines the legitimacy and fairness of the consultation process and, by extension, the site-selection process as a whole. It is therefore imperative that the Scottish Ministers give careful consideration to these deficiencies when weighing the representations submitted, recognising that the opportunity for genuine participation has been compromised.

The Environmental Impact Assessment submitted with this application fails to provide sufficient information for the Scottish Ministers to make a fully informed decision. While the assessment identifies potential pathways to significant environmental effects across multiple topics, it does not investigate these impacts comprehensively. For example, the landscape assessment's conclusions rely on a distance-based pattern that is not supported by the methodology set out in its own documentation. Similarly, the heritage assessment lacks demonstrable application of its stated integrity test, and the socio-economic assessment omits any place-based analysis of the affected islands, undermining its robustness. Moreover, the applicant's dependence on future assessments, post-consent plans, ongoing monitoring, and subsequent approvals does not satisfy the requirements of the EIA Regulations, which mandate that likely significant effects must be understood prior to determination. It is imperative that the Scottish Ministers base their decision on the evidence currently before them, rather than on assumptions that unresolved matters will be adequately addressed at a later stage. Given these deficiencies, the applicant has not demonstrated that the environmental information submitted is adequate for the purposes of this application.

1.1.139 Effects on Local Area

The applicant's environmental and heritage impact assessment fails to adequately mitigate or even fully recognise the significant effects on the island communities of Islay, Colonsay, and Oronsay, particularly when compared to the scale and proximity of the proposed development. Although mitigation measures are outlined for certain ecological features, such as the seabird populations of the North Colonsay and Western Cliffs Special Protection Area, these do not extend to a comprehensive evaluation of the broader socio-economic and cultural impacts on these islands. The development area, encompassing 448 square kilometres, lies immediately north-west of Islay and west of Colonsay, yet the application primarily considers Islay as a

potential project site rather than as a discrete community facing the nearest edge of the development. This approach neglects the place-based assessment necessary to understand the development's direct effects on Islay's Atlantic-facing communities, their economy, and their way of life. Consequently, the application's mitigation strategy is limited and does not address the full extent of potential harm.

Moreover, for Colonsay and Oronsay, the application acknowledges the presence of internationally protected seabird populations and proposes derogation and compensation plans related to the adjacent Special Protection Area. However, the assessment inadequately addresses the broader implications for the islands' seaward outlook, which is integral to daily life and community identity. Of particular concern is Oronsay Priory, a scheduled monument of national importance, situated within the affected community area. The heritage assessment's shortcomings, especially regarding the preservation of the monument's open maritime setting, remain unaddressed, undermining the reliability of the impact evaluation. Taken together, these deficiencies reveal a fundamental underassessment of the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, which calls into question the robustness and completeness of the applicant's environmental and heritage impact appraisal.

While mitigation measures are proposed, the applicant's assessment substantially underestimates the scale and significance of the visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social effects. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with direct orientation towards the development area and extensive visibility spanning approximately 21 kilometres. Turbines would extend across around 39 degrees of the horizon, resulting in a moderate and significant overall effect that is neither adequately addressed nor mitigated. Similarly, the West Coast of Iona is recognised as highly sensitive with widespread visibility, and the applicant concedes significant effects for residents and visitors across much of the island, including at Dùn Ì, its highest point. The island's internationally important monastic landscape—comprising the Abbey, the Nunnery, and high crosses—is intrinsically linked to pilgrimage and arrival by sea, yet visualisations omit key viewpoints such as from the ferry crossing and the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, as requested by Historic Environment Scotland. Community concerns are pronounced: a household consultation revealed that 92 per cent of respondents object to the proposal, and despite the applicant's consultants identifying habitability as a potential effect pathway, no assessment of this impact has been undertaken. The scale of the turbines' visual dominance can be further appreciated by comparison with Ben Hynish on Tiree, a 141-metre landmark visible from Iona at around 33 kilometres; the turbines would exceed this height by approximately 194 metres at roughly two-thirds of that distance, markedly increasing their perceived scale. Taken together, these factors demonstrate that the applicant's assessment does not fully capture the magnitude or significance of impacts on Iona, thereby undermining the accuracy and robustness of the environmental and social impact evaluation.

The practical consequence of the applicant's visual impact assessment is a significant underestimation of the effects on the communities and landscapes of Mull and the Ross of Mull. For example, the Ross of Mull South coastal area, assessed

as having high sensitivity at distances of approximately 22 to 24 kilometres, is attributed only medium magnitude effects despite the applicant's acknowledgement of significant impacts at Erraid and on Core Paths. Notably, Fionnphort—the gateway to Iona and the primary embarkation point for visitors—is recognised by the applicant as significantly affected. This community, heavily reliant on the flow of tourists, faces direct adverse consequences that have not been adequately accounted for in the assessment.

Moreover, across Mull, significant effects are accepted on Core Paths and within the Central, South, and West Mull Local Landscape Areas, while the Loch na Keal National Scenic Area—characterised by high sensitivity at distances of 21 to 33 kilometres—is attributed no more than medium magnitude impacts. This approach extends to the Wilderness and Gribun Rocks coastal area, where effects are dismissed as small purely on the basis of viewing distances exceeding 30 kilometres. Such distance-based reasoning overlooks the importance of these landscapes to Mull's west-facing tourism economy, including wildlife boat operations and accommodation providers that rely on the Atlantic seascape. Crucially, none of these communities has received a place-based assessment, resulting in an incomplete understanding of the development's industrialising effect on this sensitive coastal environment.

While the applicant's assessment acknowledges some effects on designated landscapes, its conclusions underestimate significant impacts on key seaboard National Scenic Areas and vulnerable island communities, failing to provide adequate mitigation. Notably, Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island undergoing regeneration. This small, re-establishing community relies heavily on the unspoilt seascape and setting—qualities directly threatened by the development—yet the applicant has made no specific assessment of effects on Ulva's natural or cultural environment. Similarly, Staffa, also within the Loch na Keal National Scenic Area and located approximately 35 kilometres from the development site, lies beyond the 30-kilometre assessment boundary recommended by NatureScot. Despite the applicant's own recognition of Staffa's panoramic maritime qualities, it concludes that the scale of change there would be small and not significant, a position that fails to fully account for the island's celebrated status and sensitivity. The Jura National Scenic Area, assessed as having High sensitivity between 28 and 32 kilometres distance, is attributed only Medium to Low magnitude of impact, with this moderation justified by distance and retained landforms. However, this approach neglects that the designation rests on Jura's wild, undeveloped Atlantic outlook, which is inherently vulnerable to change. A similar treatment is applied to the Scarba, Lunga and the Garvellachs National Scenic Area, located some 35 to 40 kilometres away, where effects are also minimized. Taken together, these assessments omit or understate significant effects on the natural and cultural qualities of important designated landscapes and island communities, thereby undermining the level of protection necessary for their regeneration and conservation.

The applicant's assessment acknowledges the South Tiree coastal area as possessing High sensitivity at an approximate distance of 35 kilometres from the proposed development, yet paradoxically attributes a Low magnitude of change to this receptor. This juxtaposition is critical because it directly informs the overall

evaluation of landscape effects. The designation of High sensitivity reflects the acknowledged vulnerability and distinctive qualities of this part of Tiree's coastline, which underpins the landscape's character and the community's connection to place. However, the Low magnitude rating appears incongruous with the acknowledged sensitivity and the scale of the proposed turbines, suggesting a significant understatement in the assessment's appraisal of impact severity.

Tiree itself is characterised as an exceptionally low-lying island, with a landscape defined predominantly by the interplay of sea and sky, and the absence of substantial vertical features. The island's highest point, Ben Hynish, reaches only 141 metres, and the open oceanic horizon forms an integral aspect of its distinctive landscape character. The introduction of turbines up to 335 metres tall would represent unprecedented vertical structures within this seascape, dramatically altering the visual composition and experiential qualities of the area. Given such a profound potential change, the conclusion of Low magnitude for this receptor does not reliably reflect the true scale of impact. This discrepancy leads to an evaluation of effects on Tiree's sensitive and distinctive landscape character that is insufficiently robust, undermining confidence in the overall conclusions drawn in the assessment.

While the applicant's assessment applies distance-based mitigation measures to reduce the perceived impact of the development on seascape receptors, it fails to account for significant effects on mainland and island communities that have direct views and economic reliance on the seascape. Notably, Gigha, a community-owned island celebrated nationally for its model of island regeneration, faces the development site from the east. Despite its finely balanced community and economy, the potential effects upon Gigha have not been examined, representing a considerable omission. Similarly, Ardnamurchan Point—the westernmost tip of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas, precisely the receptors intended to benefit from the applicant's distance-based mitigation, remain unassessed in terms of their sensitivity to the proposed development. Moreover, the chain of communities along the west coast of Kintyre, whose identity and visitor economy are deeply connected to the open Atlantic seaboard views towards Islay, Jura, and surrounding waters, have been overlooked. The Treshnish Isles and other small islands and mainland coasts sharing views of the development area are equally excluded from a thorough evaluation. This lack of comprehensive assessment undermines the robustness of the applicant's appraisal and raises concerns about the full extent of the development's socio-economic and visual impacts on these key seascape communities.

There remains significant uncertainty regarding the applicant's approach to assessing environmental effects beyond 20 kilometres. The evidence clearly shows a consistent pattern whereby, whenever a highly sensitive receptor is located beyond this distance threshold, the assessment systematically moderates the magnitude of change and discounts the resulting effect. Crucially, this approach means that the communities actually experiencing these effects have not been subject to any place-specific evaluation. Such a methodology fundamentally undermines the integrity of the environmental impact assessment by failing to provide a comprehensive and accurate account of impacts on sensitive receptors at greater distances. It is

therefore essential that the assessment be revisited to ensure that all affected communities receive proper consideration.

1.1.140 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant's own assessment acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal area. However, independent evaluations of the submitted documentation reveal an understatement of these impacts and highlight the absence of the necessary heritage assessment. Furthermore, while the effects on the island communities affected by the development were identified, they have never undergone a thorough assessment. The ecological requirements have not been convincingly satisfied, and it should be noted that the Scottish Ministers are being asked to consider only a portion of the entire project.

Given these deficiencies, I respectfully urge the Scottish Ministers to refuse both consent for the MachairWind Offshore Wind Farm and the related marine licence. Should the Ministers be inclined to grant consent, I request that they require the submission of further environmental information and enhanced visual representations of the project. Moreover, I contend that determination of the applications should be deferred until a public inquiry is convened, allowing for a comprehensive examination of the issues raised in this objection. Regardless of the final decision, I respectfully seek that the Ministers provide clear and explicit conclusions within their reasoning concerning the impacts on cultural heritage and the communities residing on the affected islands.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 416
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, submitted by MachairWind Limited (ScottishPower Renewables), comprising applications 00012385 for consent under section 36 of the Electricity Act 1989 and 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. I request that this objection be duly recorded, that I be registered as an objector, and that I receive notification of the final determination on these applications.

The project under consideration seeks approval for an offshore wind farm with an installed capacity of approximately 2 gigawatts, consisting of between 91 and 144 turbines. Each turbine would reach a maximum blade tip height of 335 metres. The proposed development is situated within a designated Windfarm Development Area extending over approximately 448 square kilometres of marine environment to the north-west of Islay and west of Colonsay. This location lies roughly 21 kilometres from the island of Iona and is in close proximity to various islands and coastal communities of the southern Hebrides.

My objection is grounded in planning and environmental considerations evaluated against the applicable statutory and policy framework governing the determination of these applications. It is important to emphasise that the evidential burden rests entirely on the applicant to demonstrate, with adequate and compelling evidence, that all relevant planning and licensing tests are fulfilled. Objectors, by contrast, have no obligation to establish the contrary. Upon careful scrutiny of the submissions, it is evident that the applicant has failed to satisfy this burden, and accordingly, consent ought to be refused.

1.1.141 Legislative and Policy Framework

The application fails to demonstrate compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989, which require the applicant to have regard to preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The evidence before the determining authority does not establish that these requirements have been adequately addressed.

Given that the Scottish Ministers are also required to have regard to these statutory duties in determining the application, the identified deficiencies and omissions in the applicant’s submission represent a failure to meet the applicable legal and policy framework. Where such compliance has not been demonstrated, these shortcomings weigh against the granting of consent. Therefore, the application should be refused on the basis that it does not satisfy the statutory obligations under Schedule 9 of the Electricity Act 1989.

The marine licence application must be refused because it fails to comply with the statutory requirements of the Marine (Scotland) Act 2010 and the relevant policies of

Scotland's National Marine Plan. Under Part 4 of the Marine (Scotland) Act 2010, authorisation decisions are legally required to be taken in accordance with the National Marine Plan unless other relevant considerations apply. This application has not demonstrated compliance with key General Policies that are integral to the statutory assessment process.

Specifically, the application does not satisfy the requirements of GEN 4 (Co-existence), which governs the need to ensure compatible use of marine resources; GEN 6 and paragraphs 4.22 to 4.23 concerning the protection of the Historic Environment; GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas; GEN 9 addressing Natural Heritage; GEN 13 and GEN 18 (Engagement), which require effective consultation and stakeholder involvement; GEN 19 and paragraph 4.81 mandating the use of Sound Evidence; and GEN 21 and paragraph 4.85 on the assessment of Cumulative Impacts. The absence of demonstrated compliance with these policies constitutes a fundamental deficiency in the application.

Moreover, where compliance with these statutory policies has not been established, or where the evidence reveals deficiencies, omissions, or conflicts with the applicable legal and policy framework, these shortcomings must weigh decisively against the granting of consent. The application's failure to meet these essential statutory and policy criteria means it cannot lawfully be approved.

In conclusion, the marine licence application does not comply with the Marine (Scotland) Act 2010 or the relevant provisions of Scotland's National Marine Plan. The identified failures and omissions in meeting the statutory policies require that the application be refused.

The proposal fails to comply with key policies of National Planning Framework 4 (NPF4), which is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements. Specifically, the application does not demonstrate compliance with Policy 3 (Biodiversity), Policy 4 (Natural Places), Policy 7 (Historic Assets and Places), and Policy 11 (Energy), all of which are directly engaged by this proposal.

Policy 3 requires that developments protect and enhance biodiversity, yet the submitted evidence does not confirm that biodiversity interests will be maintained or improved. Policy 4 mandates the safeguarding of natural places, but the proposal lacks sufficient demonstration that natural habitats and landscapes will be preserved in accordance with this policy. Policy 7 obliges the protection of historic assets and places, yet the application fails to provide adequate evidence that historic environment considerations have been properly addressed or that heritage assets will be conserved. Finally, Policy 11 on energy requires adherence to standards that promote sustainable energy use and efficiency, but the proposal does not establish conformity with these requirements.

Where compliance with these policies has not been demonstrated, or where the evidence identifies deficiencies, omissions, or conflicts with the applicable legal and policy framework, these matters weigh decisively against the granting of consent. Given the absence of satisfactory evidence to meet the requirements of NPF4

policies 3, 4, 7, and 11, the proposal is contrary to the statutory and policy framework governing this development.

In conclusion, the failure to demonstrate compliance with the relevant policies of National Planning Framework 4, combined with identified deficiencies and omissions, provides a clear basis for refusal of planning permission. The proposal does not meet the necessary legal and policy standards and therefore should not be granted consent.

The applicant's submission fails to meet the fundamental legal requirements for environmental assessment and habitats protection as mandated by the Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations. These regulations explicitly require that the likely significant environmental effects of any proposed development be thoroughly identified, assessed, and reported prior to any determination. In this case, the Environmental Impact Assessment (EIA) documentation provided is demonstrably inadequate, lacking the comprehensive analysis necessary to ascertain the full scope of environmental consequences. This deficiency undermines the statutory purpose of the EIA process, which is to inform decision-makers and the public of potential adverse effects and to enable appropriate consideration and mitigation.

Furthermore, the proposal does not comply with the Habitats Regulations, which impose a statutory duty to assess the effects of the development on European protected sites through an appropriate assessment process. The evidence submitted fails to demonstrate that the proposal has undergone the requisite Habitats Regulations Assessment (HRA) in accordance with the applicable statutory tests. Without this assessment, it is impossible to conclude that the development will not adversely affect the integrity of protected habitats, a prerequisite for lawful consent under the Conservation of Habitats and Species Regulations.

The absence of a robust and compliant EIA and HRA represents a clear procedural and substantive failure. The statutory framework is unequivocal in its requirements, and where compliance has not been demonstrated, or where evidence reveals deficiencies, omissions, or conflicts with the legal and policy framework, these shortcomings must weigh decisively against the granting of consent. The current application does not satisfy these essential legal obligations, thereby rendering any approval premature and unlawful.

In conclusion, the proposal's failure to provide an adequate environmental impact assessment and to comply with the Habitats Regulations constitutes a fundamental breach of statutory requirements. This failure alone justifies refusal of consent, as the necessary information to ensure protection of the environment and European protected sites has not been furnished. The application should therefore be rejected on these grounds.

The applicant's submission acknowledges the statutory requirement under the Islands (Scotland) Act 2018 that the interests of island communities must be considered and given due weight in the decision-making process. This legislative framework, as set out in the Act, establishes a clear duty to ensure that the unique

social, economic, and environmental characteristics of island communities are properly accounted for when determining planning applications that may affect them.

However, the evidence before the determining authority does not demonstrate compliance with this statutory duty. There are notable deficiencies and omissions in the applicant's assessment regarding the specific impacts on island communities. The submission fails to provide a comprehensive evaluation of how the proposal would affect these communities, nor does it adequately weigh their interests in accordance with the requirements of the Islands (Scotland) Act 2018. This lack of thorough consideration constitutes a procedural defect in the planning application process.

Given that the applicant has not demonstrated compliance with the statutory duty, and that the evidence identifies clear shortcomings in addressing the interests of island communities, these matters must weigh against the granting of planning consent. The failure to properly consider and give due weight to the interests of island communities is a material consideration that conflicts with the applicable legal and policy framework established by the Islands (Scotland) Act 2018. Therefore, the proposal should be refused on this basis.

There remains significant uncertainty as the applicant has failed to demonstrate compliance with all relevant legal and policy requirements. The responsibility lies squarely with the applicant to provide robust, objective, and proportionate evidence that every statutory duty, planning policy, and environmental assessment requirement has been satisfied. This burden has not been met. The submitted evidence reveals deficiencies and omissions that conflict with the applicable legal and policy framework. In accordance with established principles, these unresolved matters must weigh decisively against the granting of consent.

1.1.142 Conflict with National Planning Framework 4 and the Development Plan

While NPF4 Policy 11 endorses renewable energy development, this support is explicitly contingent upon compliance with its impact criteria, notably those relating to community effects and the protection of landscape, seascape, and heritage assets as set out in Policy 11(c), (d), and (e). The current proposal fails to satisfy these criteria. It would result in significant adverse effects on nationally designated landscapes and seascapes, undermining their integrity. Furthermore, the proposal does not adequately demonstrate the protection of the cultural significance of scheduled monuments and their settings. It also falls short in evidencing that island communities would be safeguarded from detrimental impacts. Finally, the ecological safeguards required under the policy have not been shown to be achievable based on the submitted evidence. Consequently, the proposal conflicts with the impact criteria of NPF4 Policy 11, weakening the policy's intended support for renewable energy development.

The proposal must be assessed in the context of the National Planning Framework 4 (NPF4), which sets out a comprehensive suite of policies designed to protect nationally significant environmental and cultural assets. Policy 11 should be read alongside other critical provisions, including Policy 4(c) and 4(d), which safeguard National Scenic Areas and other nationally important landscapes by preventing

significant adverse effects on the qualities for which these areas are designated. Furthermore, Policy 7 addresses the protection of historic assets, with particular emphasis on scheduled monuments under Policy 7(h), as well as the settings of such heritage assets under Policies 7(c) and 7(d). Additionally, Policy 3 imposes stringent requirements to conserve and enhance biodiversity. These interconnected policies collectively establish a robust framework to ensure that development proposals do not detract from the integrity or significance of these designated assets.

In light of these policy requirements, it is evident that the proposal fails to comply with multiple relevant provisions within NPF4. The evidence demonstrates that the development would result in significant adverse effects on nationally designated landscapes and seascapes, thereby undermining the protective intent of Policies 4(c) and 4(d). Moreover, the applicant has not satisfactorily demonstrated that the cultural significance of scheduled monuments, including their settings, would be preserved, contrary to the expectations of Policy 7 and its sub-parts. The safeguarding of island communities, a matter implicitly connected to the overall environmental and cultural context, has also not been assured. Finally, the ecological assessments submitted do not establish that the stringent ecological tests set out under Policy 3 can be met. Collectively, these shortcomings confirm that the proposal conflicts with the comprehensive policy framework intended to protect nationally important landscapes, heritage assets, and biodiversity under NPF4.

The proposal is found to be in conflict with the terrestrial development plan framework, specifically the Argyll and Bute Local Development Plan 2, in relation to effects experienced on land. It would have an adverse impact on the landscape, heritage, and community interests that these policies are designed to protect. This conflict is clear and significant within the context of the relevant local policies.

Furthermore, this inconsistency extends beyond the local development plan to the National Planning Framework 4 when considered in its entirety. The proposal fails to align with the overarching national policy aims that guide sustainable and appropriate development in this area. The applicant has not provided sufficient evidence to demonstrate that these conflicts can be overcome or mitigated.

In conclusion, given the identified adverse effects and the lack of justification or demonstration to the contrary, it is clear that the proposal does not accord with the relevant terrestrial development plan policies or the broader national planning framework. As such, it should not be supported.

1.1.143 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology, as set out in Appendix 16.1, notably lacks a defined distance threshold beyond which major effects are considered to cease. This omission undermines the reliability of the predicted effects on sensitive receptors. An independent Evidence Note, drawing exclusively on the applicant’s Chapter 16 and Appendices 16.1 to 16.3, identifies a consistent pattern: no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its inherent sensitivity or the extent of visibility. The applicant’s own documentation further acknowledges the influence of distance in its judgements, noting for example

that a coastal area more than 30 kilometres away is assessed as experiencing only a small scale of change due to viewing distance. Additionally, the Landscape Character synthesis categorises magnitude of effect as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

This systematic moderation of magnitude at distances coinciding with the locations of the most sensitive designated landscapes leads to the application of protective tests based on understated inputs. Consequently, the conclusions presented do not provide a reliable description of the effects that the Scottish Ministers are being asked to consent to. The absence of a clear and consistent distance threshold in the assessment methodology, coupled with the implicit scaling down of impacts over distances critical to sensitive landscapes, calls into question the robustness and accuracy of the applicant's environmental effect predictions. Such methodological shortcomings must be addressed to ensure that decision-making rests on a sound and transparent evidence base.

While mitigation measures are often presented through visualisation materials to demonstrate their effectiveness, it is important to recognise the inherent limitations of such evidence. NatureScot's visualisation guidance, which has been adopted by the applicant, explicitly acknowledges that printed visualisations cannot fully replicate the scale perceived by a viewer in the field. This means that any assessment based on these materials must consider that the impressions formed may not accurately reflect real-world experience. Furthermore, wireline drawings included within the same panoramic projections share these limitations; they are technical renderings embedded within the visualisation rather than independent tools that correct or enhance the photographic evidence. Therefore, reliance on these visual materials alone is insufficient to comprehensively assess visual impacts, and caution should be exercised in interpreting their significance within the planning evaluation.

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape character throughout the 35-year operational period. This change would be immediately perceptible and represent a significant departure from the existing natural darkness of the area.

Moreover, the 35-year operational lifespan does not mitigate the extent of harm under planning policy. Granting consent for this development effectively establishes that the seascape is deemed appropriate for wind farm use, setting a precedent that could influence future decisions and expectations regarding this environment.

Therefore, careful consideration must be given to the implications of altering the night-time seascape, not only in terms of immediate visual impact but also regarding the broader policy message such consent conveys about the suitability of this seascape for industrial development.

The applicant's assessment of the proposed development's effects on landscape and seascape interests fails to align consistently with its stated methodology, undermining the credibility of its conclusions regarding the scale of these impacts. While certain effects are acknowledged, the mitigation measures proposed do not

sufficiently address the requirements set out in the relevant policies. This shortfall is particularly significant given the protections afforded to nationally important landscapes and seascapes, where robust and demonstrable mitigation is essential to meet policy objectives.

These deficiencies result in clear non-compliance with National Planning Framework 4 (NPF4) policies 4(c) and 4(d), 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan, all of which safeguard key landscape and seascape interests. The absence of a thorough demonstration that the proposal meets these policy requirements calls into question its suitability and merits refusal on the grounds of insufficient mitigation and policy non-conformity.

1.1.144 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment employs the methodology recognised by Historic Environment Scotland for evaluating effects on the setting of historic assets. This methodology, developed and refined through consultation with Historic Environment Scotland, mandates an evaluation not only of visual change but specifically whether such changes affect the contribution that setting makes to the cultural significance of the heritage asset, as well as whether the integrity of the setting is adequately retained. Importantly, the methodology explicitly states that visual change should not be equated directly with adverse impact, requiring a nuanced and comprehensive assessment beyond mere visibility or proximity considerations.

However, a Methodological Audit prepared in support of community objections, drawing solely on the applicant's Appendix 14.3, identifies a critical deficiency in the applicant's operational assessment. While the assessment acknowledges relevant heritage attributes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it fails to demonstrate how the integrity of the setting has been evaluated in accordance with the applicant's own accepted methodology. The assessment effectively describes visual changes but omits the essential evaluative step required by the methodology—namely, a clear analysis of how those visual changes translate into effects on cultural significance and setting integrity. This omission undermines the reliability of the applicant's conclusions that the integrity of the setting is adequately retained, thereby calling into question the overall robustness of the heritage impact assessment.

While the applicant's assessment acknowledges certain mitigation measures, it remains insufficient in addressing the broader cultural landscape and experiential qualities integral to the heritage assets. The baseline evidence itself recognises that the cultural significance derives not merely from isolated features but from dynamic qualities such as pilgrimage routes, arrival by sea, movement through a living cultural landscape, and the interrelationships between monuments, spirituality, and their surrounding landscape and seascape. These attributes are experienced primarily through movement rather than fixed viewpoints, underscoring the need for a more comprehensive approach to impact assessment. Furthermore, Historic Environment Scotland's consultation responses, as recorded within the application, explicitly request additional viewpoints to ensure these wider qualities are properly captured and represented. Consequently, the applicant's current assessment falls short of fully reflecting the cultural significance and experiential baseline, thereby

limiting the effectiveness of proposed mitigation and the robustness of heritage impact evaluation.

The heritage impact conclusions presented in the application are fundamentally reliant on the underlying landscape assessment. It is evident that where the landscape effects have been understated, as previously demonstrated, any heritage conclusions derived from this assessment consequently reflect the same understatement. This dependency indicates a cascading effect whereby inaccuracies or minimisations in the landscape evaluation directly compromise the reliability of the heritage impact findings.

Given this interdependence, the credibility of the heritage conclusions is significantly undermined. Without a robust and accurate landscape assessment, the heritage impacts cannot be properly understood or mitigated. Therefore, the planning considerations should not accept the heritage conclusions at face value but rather recognise that their foundation is flawed, necessitating a more thorough and transparent appraisal to ensure that all effects are appropriately identified and addressed.

There remains considerable uncertainty as to whether the proposed development complies with the relevant planning policies designed to safeguard heritage assets. Specifically, the application engages National Planning Framework 4 (NPF4) Policy 7(h) concerning scheduled monuments, as well as Policies 7(c) and 7(d) relating to their settings, in conjunction with Policy GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. These provisions collectively establish a clear framework for the protection of cultural heritage of international and national importance.

Despite this policy framework, the applicant has failed to demonstrate that the cultural significance of these heritage assets and their settings will be adequately protected. Moreover, the Scottish Ministers do not have before them the comprehensive assessment that such a conclusion would require. In the absence of this critical evidence, the application cannot be regarded as compliant with the necessary heritage protection policies, thereby undermining its acceptability.

1.1.145 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a serious threat to the fundamental economic and social sustainability of the island communities concerned. These communities rely to an exceptional degree on visitors, whose arrival is motivated precisely by the qualities identified in the applicant’s own baseline assessments: the landscape, seascape, cultural heritage, tranquillity, and remoteness of the area. Any changes to these defining characteristics would directly undermine the economic base of these communities. This economic harm would, in turn, affect essential local services, reduce population retention and growth, and jeopardise the ongoing viability of the communities themselves. In light of these factors, the proposal should be viewed as incompatible with the long-term sustainability of the island communities it would impact.

The applicant’s own consultants acknowledge that habitability represents a potentially significant pathway through which the proposed development could

impact island communities; however, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 is conducted at a regional scale, focusing in detail on port communities while neglecting a comparable place-based evaluation of the island communities directly facing the development. Despite this omission, the assessment nevertheless concludes that these island communities exhibit low sensitivity to tourism effects.

This approach is fundamentally flawed, as small island economies cannot be accurately represented by regional averages. Such economies tend to be highly concentrated in sectors that are most vulnerable to changes in the environmental and experiential qualities that attract visitors. Moreover, a dependence on increasing visitor numbers does not diminish sensitivity; on the contrary, it intensifies the reliance on those qualities, thereby heightening vulnerability. Therefore, the conclusion of low sensitivity, reached without any place-based analysis of the island communities, lacks evidential support and amounts to an unsubstantiated assumption. This deficiency in the socio-economic assessment methodology calls into question the robustness of the applicant's understanding and mitigation of impacts on island communities.

The proposal fails to comply with the relevant policy and statutory duties concerning island communities. Specifically, it does not satisfy the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be grounded in robust socio-economic evidence and adopt a precautionary approach where such evidence is insufficient. Furthermore, it conflicts with NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, both of which impose a duty to assess and give due weight to the interests of island communities through meaningful engagement from the earliest stages of the proposal to its conclusion. Although the applicant acknowledged the need for particular scrutiny of island communities, no adequate assessment has been undertaken to understand the potential impacts on them. Consequently, it remains unproven that the proposal aligns with the principles of sustaining island communities, and the statutory responsibilities owed to these communities have not been fulfilled. Therefore, the proposal cannot be regarded as compliant with the necessary planning and statutory standards for the protection and support of island communities.

1.1.146 Ecology, Biodiversity and Habitats Regulations

The development site encompasses Priority Marine Features and Annex I habitats, indicating the presence of ecologically significant environments within the area proposed for construction. Surrounding waters are known to support a range of protected species, including seabirds, marine mammals, and basking sharks. The introduction of large-scale activities associated with construction, operation, and eventual decommissioning would extend over several decades, imposing sustained pressures on these sensitive marine ecosystems.

Given the ecological importance of the site and the longevity of the proposed development's operational phases, there is a substantial potential for significant adverse environmental effects. The interaction between extensive human activity and the existing marine biodiversity necessitates thorough consideration, as

disturbance and habitat alteration could compromise the integrity of Priority Marine Features and the viability of protected species populations. This assessment forms a critical basis for evaluating the environmental acceptability of the proposal.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared for scenarios where an adverse effect on the integrity of a protected site cannot be definitively ruled out. The inclusion of these documents demonstrates a clear recognition by the applicant of the potential for negative impacts arising from the proposed development, indicating a proactive approach to mitigating those impacts within the framework of derogation provisions.

Importantly, the submission of these documents constitutes a significant element of the application. It signals that, according to the applicant's own assessment, there remains uncertainty as to whether the Scottish Ministers will concur with the conclusion that no adverse effect will occur. This acknowledgment underscores the gravity of the potential impacts on the protected site and the necessity of considering appropriate compensatory measures. Therefore, while the applicant has taken steps to address the issue, the presence of these derogation and compensation documents highlights the need for careful scrutiny of the application's implications for the North Colonsay and Western Cliffs Special Protection Area before any final decision is made.

Consent for developments affecting protected habitats cannot be granted unless it is conclusively demonstrated that there will be no adverse effect on the integrity of the site. Under the Habitats Regulations, the competent authority must be satisfied beyond reasonable scientific doubt before approving any proposal. This high evidential standard places the burden of proof squarely on the applicant. Importantly, mitigation, compensation measures, and future monitoring plans alone do not suffice to meet the statutory tests. The rigorous legal framework includes the Habitats Regulations themselves, alongside GEN 9 and GEN 13 of the National Marine Plan, and Policies 3, 4(b), 4(e), and 4(f) of NPF4. Together, these provisions establish a stringent policy context ensuring that protected habitats receive the highest level of safeguarding in decision-making.

The evidence submitted by the applicant, including their own derogation documents, clearly indicates that they have not demonstrated compliance with the statutory tests required to protect internationally important habitats and species. This fundamental shortfall calls into question the validity of the application in its current form. Without satisfying these legal requirements, the protection of these critical ecological features cannot be assured.

Moreover, the degree of certainty necessary to ensure that adverse impacts will be avoided or mitigated has not been established. The statutory tests exist precisely to safeguard internationally important ecological assets, and failure to meet them undermines the integrity of the planning process. It is imperative that any proposal affecting such features demonstrates unequivocal compliance before consent is considered.

In light of these findings, it is clear that the application does not meet the legal thresholds set to protect internationally important ecological interests. Consequently, the case for granting planning consent is fundamentally undermined, and the application should not be approved.

1.1.147 Cumulative and In-Combination Effects

The current assessment approach is fundamentally flawed because it fragments the project by deferring critical elements, thereby preventing a comprehensive evaluation of its overall impacts. Only part of the project—the wind farm itself—is before the Scottish Ministers, while essential components such as the export cable corridor and onshore transmission works, without which the wind farm cannot operate, are reserved for later applications. This segmentation means that the effects of the entire project are never assessed collectively. Consequently, important elements are left to be considered through subsequent consenting processes after the principal decision has been made. Such an approach contravenes the legal principle established in Raeshaw Farms, which requires that a project be assessed as a whole rather than being "salami-sliced" into parts whose individual effects may appear smaller. This fragmented assessment undermines the integrity of the planning process and the ability to fully understand and mitigate the project's cumulative impacts.

The cumulative impact assessment presented in the Environmental Impact Assessment is fundamentally unreliable due to flawed baseline assessments. Specifically, the cumulative assessments rely on conclusions drawn from the underlying landscape, heritage, and socio-economic evaluations. As these foundational assessments understate the effects, the cumulative assessment consequently adopts a reduced baseline. This approach results in an underestimation of the combined effects of the proposed development alongside existing, consented, and foreseeable projects. Therefore, the true scale of cumulative impacts is obscured, undermining the accuracy and credibility of the overall environmental appraisal.

The applicant’s submission fails to meet the requirements set out in GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment (EIA) Regulations regarding project splitting and the assessment of cumulative effects. Unlike a comprehensive assessment approach, which would integrate all elements of a project to fully appraise environmental impacts, the current proposal does not adequately consider the combined and in-combination effects of the development. This omission undermines the ability to evaluate the overall environmental consequences accurately and limits the effectiveness of any proposed mitigation measures.

Furthermore, the applicant has not explicitly addressed the implications of deferred works within the project scope, which is a critical factor in understanding the full extent of environmental impacts. The decision-making process requires clear and transparent consideration of these deferred elements to ensure compliance with relevant policies and regulations. Without this explicit treatment, there is a significant risk that the cumulative impacts remain underestimated, leading to an incomplete assessment that could result in adverse environmental consequences going unmitigated. It is therefore requested that the deferred works be expressly

addressed and integrated within the determination to uphold policy compliance and environmental protection standards.

1.1.148 Public Engagement, Site Selection and Environmental Information

The applicant emphasises that the Scottish Ministers should place significant weight on the site-selection process, thereby rendering the quality of public participation in that process directly material to their decision. However, the deficiencies observed in participation at both the plan and site-selection stages have persisted into the application stage. The application itself consists of many thousands of pages of technical material, yet the consultation period coincided with the busiest months for island communities, when residents are engaged continuously through the visitor season and access to specialist advice is at its lowest. This timing contrasts sharply with the applicant's prolonged preparation period, supported by substantial professional and financial resources.

According to GEN 18 of the National Marine Plan and the principles of effective public participation enshrined in the Aarhus Convention, those affected must have a realistic opportunity to participate in decisions of this magnitude. The conditions under which the affected island communities have been required to respond fall short of this standard. It is therefore imperative that the Scottish Ministers bear these shortcomings firmly in mind when weighing the representations made, recognising that the legitimacy of the site-selection process is undermined by these deficiencies in public participation and consultation timing.

There remains considerable uncertainty regarding the adequacy of the Environmental Impact Assessment submitted with this application. While the EIA is extensive in scope, its sufficiency is questionable, as it identifies pathways to significant effects without fully investigating them or relying on methodologies that fail to support its conclusions. Notably, the landscape assessment applies an outcome based on distance patterns absent from its own methodology, the heritage assessment does not evidence the application of its stated integrity test, and the socio-economic assessment omits any place-based analysis of the affected islands. Such deficiencies undermine confidence in the EIA's ability to provide a comprehensive understanding of likely significant effects.

Furthermore, the application's reliance on future assessments, post-consent plans, monitoring, and additional approvals runs counter to the requirements of the EIA Regulations, which mandate that likely significant effects be understood prior to determination. The Scottish Ministers must base their decision on the evidence presently before them, not on assumptions that unresolved issues will be satisfactorily addressed at a later stage. In this case, the applicant has not demonstrated that the environmental information submitted is adequate to support an informed decision, and accordingly, the application should not be approved.

1.1.149 Effects on Local Area

The applicant's assessment significantly underestimates the direct and substantial effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the environmental and heritage impact

evaluation. Islay and Colonsay are the closest inhabited islands to the proposed development area, which covers 448 square kilometres immediately north-west of Islay and west of Colonsay. Despite this proximity, the application predominantly views Islay only as a potential project location rather than as a distinct island community subject to significant impact. Consequently, there is no place-based assessment of how the development would affect Islay's Atlantic-facing communities, their setting, economy, or community life.

For Colonsay and Oronsay, the situation is more acute as their seaward outlook directly faces the development array. The North Colonsay and Western Cliffs Special Protection Area, which constitutes Colonsay's coastline, is central to the applicant's derogation case and compensation plan. This indicates the strongest recognition within the application that harm to the internationally protected seabird population on these cliffs cannot be discounted. Furthermore, Oronsay Priory, a scheduled monument of national importance located within this community, suffers from the same deficiencies identified elsewhere in the heritage assessment, particularly concerning the evaluation of its open maritime setting.

In summary, the failure to adequately assess the effects on these island communities and their heritage assets results in a flawed and incomplete environmental and heritage impact appraisal, raising serious concerns about the overall reliability and robustness of the applicant's evaluation.

The applicant's assessment significantly underestimates the scale and importance of visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social consequences. The Coastal Character assessment identifies the Sound of Iona as having high sensitivity, with a direct orientation towards the development area and extensive visibility. The geographical extent of change is large, with turbines visible across approximately 39 degrees of the horizon at a distance of about 21 kilometres, producing a moderate and significant overall effect. Similarly, the West Coast of Iona is highly sensitive with widespread visibility, and the applicant acknowledges significant effects for residents and visitors throughout much of the island, including at Dùn Ì, Iona's highest point.

Iona's monastic landscape, comprising the Abbey, the Nunnery, and the high crosses, holds heritage of international importance. The applicant's baseline recognises the significance of pilgrimage, arrival by sea, and movement through the landscape to this heritage. Historic Environment Scotland requested additional viewpoints, including one from the ferry crossing itself, but no visualisation has been provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, a notable omission given the heritage sensitivity. Community concerns are also profound: a household consultation revealed that 92 per cent of respondents on Iona object to the proposal. Despite the applicant's consultants identifying habitability as a potential pathway of effect on this community, no assessment of this factor has been undertaken.

To contextualise the perceived scale of visual impact, the largest turbines would be approximately 194 metres taller than Ben Hynish on Tiree, a familiar landmark standing 141 metres high and visible from Iona at about 33 kilometres. The turbines would be two-thirds of that distance away yet dominate the skyline. This comparison

underscores the significant underestimation in the applicant's visual impact assessment.

In conclusion, the applicant's evaluation fails to fully capture the extensive and significant effects on Iona's sensitive landscapes, heritage assets, and community wellbeing, thereby compromising the accuracy and reliability of the environmental and social impact assessment.

The applicant's assessment recognises the Ross of Mull South coastal area as having High sensitivity at distances of approximately 22 to 24 kilometres and attributes a Medium magnitude of effect. Significant effects are accepted at Erraid and on the Core Paths of the Ross, with Fionnphort—serving as the gateway to Iona and the embarkation point for visitors—acknowledged as the community most directly impacted by visitor flows. Across Mull more broadly, significant effects are similarly recognised on Core Paths and within the Central, South and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, which encompasses Mull's western waters and islands, is classified as of High sensitivity throughout a range of approximately 21 to 33 kilometres, yet the applicant attributes no greater than Medium magnitude of effect. The assessment's treatment of the Wilderness and Gribun Rocks coastal area, where viewing distances exceed 30 kilometres and the scale of change is judged small, exemplifies a reliance on distance-based reasoning that may understate the significance of impacts. Furthermore, the applicant does not provide place-based assessments for Mull's west-facing tourism economy, including wildlife boat operations and accommodation providers in western townships, all of which depend on the largely unspoilt Atlantic seascape that the development would industrialise. Taken together, these points suggest that the applicant's assessment inadequately addresses the significant visual, economic, and community impacts on Mull and Ross of Mull, particularly in relation to designated landscapes and tourism-dependent communities.

The applicant's assessment materially underestimates the impacts on important designated landscapes and vulnerable island communities, thereby jeopardising the protection of their natural and cultural qualities. Ulva, a community-owned island within the Loch na Keal National Scenic Area, has not been assessed despite sharing fully in the effects on that designated landscape. This small, re-establishing community depends critically on the unspoilt seascape and setting, which are at risk from the proposed development. Similarly, Staffa, located approximately 35 kilometres from the development area and also within the Loch na Keal National Scenic Area, is dismissed with a conclusion of small-scale change and non-significant effect. This assessment conflicts with the applicant's own recognition of the island's panoramic maritime qualities and overlooks the fact that Staffa lies beyond the 30-kilometre distance NatureScot recommended for assessing effects on National Scenic Area qualities. The Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is considered of High sensitivity at 28 to 32 kilometres distance but is attributed only a Medium to Low magnitude of impact, justified by distance and retained landforms. This approach similarly extends to the Scarba, Lunga and the Garvellachs National Scenic Area at 35 to 40 kilometres, which receives the same limited assessment. Collectively, these evaluations fail to reflect the full significance of the visual and environmental effects on these

designated landscapes and island communities, weakening the safeguards intended to preserve their distinctive character and vitality.

The applicant's assessment leads to a practical underestimation of the impact on Tiree's landscape by assigning a Low magnitude of change despite the island's High sensitivity. Tiree's uniquely low-lying topography, with its highest point at just 141 metres, means that its entire landscape character is dominated by expansive sea and sky views. Introducing turbines reaching up to 335 metres would create unprecedented vertical features in this open oceanic horizon, fundamentally altering the island's distinctive seascape. Given this context, the conclusion of Low magnitude is not credible and significantly understates the true scale of change and visual impact on such a sensitive receptor.

The applicant's assessment fails to consider significant effects on mainland and island communities that have direct visual and economic connections to the seascape in question. Notably, Gigha, a community-owned island emblematic of island regeneration, faces the development from the east, yet the potential impacts on its delicate community balance and economy remain unexplored. Similarly, Ardnamurchan Point—the most westerly tip of the British mainland—offers panoramic views along the Hebridean seaboard, attracting visitors whose experience depends on the unspoiled seaward panoramas. These receptors, critical to the local visitor economy, appear to be dismissed through a distance-based moderation approach. Furthermore, the west coast of Kintyre encompasses a series of communities whose identity and tourism are closely tied to the open Atlantic seaboard views towards Islay, Jura, and adjacent waters. The Treshnish Isles and other small islands and mainland coasts with sightlines to the development area share this vulnerability. The omission of these communities from thorough assessment undermines the comprehensiveness and reliability of the applicant's environmental evaluation.

The applicant's assessment methodology employs a distance-based approach which systematically moderates the magnitude of change and discounts the effects on sensitive receptors located beyond approximately 20 kilometres. As noted in the submitted evidence, wherever the assessment encounters a highly sensitive receptor beyond this threshold, the effect is diminished in significance, despite the presence of such receptors. This approach results in an absence of place-based evaluation for the communities affected at these greater distances, thereby overlooking localized impacts that may be considerable.

This systematic moderation undermines the integrity of the environmental impact assessment by failing to fully account for the potential effects on distant but sensitive receptors. The reliance on a rigid distance criterion to reduce the perceived magnitude of change does not reflect the nuanced realities experienced by affected communities, who have received no tailored or specific assessment of the impacts they face. Consequently, the assessment does not provide a comprehensive or accurate appraisal of environmental effects beyond 20 kilometres, calling into question the robustness of its conclusions and the adequacy of the mitigation measures proposed.

1.1.150 Personal Observations

In addition to the planning matters above, I am personally concerned because: It will effect the outstanding beauty and the unique marine life

1.1.151 Summary

The proposal submitted by the applicant fails to demonstrate compliance with the relevant statutory and policy framework governing its determination. The assessment provided by the applicant acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along the coast. However, a detailed review of the applicant's documentation reveals that these impacts have been understated, and the mandated heritage assessment has not been conducted. Furthermore, the effects on the island communities that would be affected were identified but never subjected to proper evaluation. The ecological requirements have not been demonstrated as achievable, and it should be noted that only a portion of the project is currently before the Scottish Ministers for consideration.

In light of these shortcomings, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to deny the associated marine licence.

Should the Ministers choose not to refuse consent at this stage, I request that they require the submission of additional environmental information and enhanced visual representations. Moreover, I recommend that the applications be determined only following a public inquiry, thereby enabling a thorough examination of the issues raised in this objection. Regardless of the final decision, I further request that the Ministers provide explicit conclusions in their determination regarding the impacts on cultural heritage and the affected island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 417
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, referenced by application numbers 00012385 for consent under section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications have been lodged by MachairWind Limited, a subsidiary of ScottishPower Renewables. I request that this objection be officially recorded, that I be registered as an objector, and that I receive notification of the outcome of these applications.

The project under consideration seeks approval for an offshore wind farm with an installed capacity of approximately 2 gigawatts. The development entails the installation of between 91 and 144 turbines, each reaching a maximum blade tip height of up to 335 metres. The proposed site encompasses a Windfarm Development Area spanning around 448 square kilometres of marine environment situated to the north-west of Islay and west of Colonsay. This location lies approximately 21 kilometres from the island of Iona and is in close proximity to the islands and coastal communities of the southern Hebrides.

The grounds for objection are detailed below, structured in accordance with the pertinent statutory and policy framework that governs the determination of these applications. It is important to emphasise that the onus lies with the applicant to convincingly demonstrate, supported by robust evidence, that all relevant statutory and policy tests are satisfied. Objectors bear no obligation to prove contrary positions. Based on the deficiencies identified herein, it is evident that the applicant has failed to meet this evidential burden, and therefore, consent should be refused.

1.1.152 Seascape, Landscape and Visual Effects

The applicant’s written methodology, as set out in Appendix 16.1, notably lacks a defined distance threshold beyond which major effects are deemed to cease. However, an independently prepared Evidence Note, relying entirely on the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams. It identifies that no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of receptor sensitivity or the extent of visibility. Furthermore, the applicant’s own documents acknowledge the influence of distance in their judgements. For example, the assessment of a coastal area over 30 kilometres away qualifies the scale of change as small due to viewing distance. The Landscape Character synthesis similarly describes a High magnitude of effect within roughly 20 kilometres, Medium between about 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

This reliance on distance as a moderating factor has significant implications for the robustness of the assessment conclusions. The systematic moderation of magnitude at distances coinciding with the location of the most sensitive designated landscapes means that the inputs to the protective tests are understated. Consequently, the findings presented do not reliably represent the true effects that the Scottish Ministers are being asked to consent. This methodological shortcoming calls into

question the accuracy and reliability of the predicted effects and suggests that the assessment underestimates potential harm to sensitive receptors at critical distances.

While the visualisation materials submitted in support of the application follow NatureScot's established guidance, it is important to recognise their inherent limitations when compared to the actual experience of mitigation on site. Printed visualisations, including the wireline drawings incorporated within panoramic projections, are unable to replicate fully the scale and spatial relationships perceived by a viewer in the field. These technical renderings, rather than serving as independent corrections, function as components within the overall visualisation and therefore share its constraints in conveying an accurate sense of presence and impact.

This acknowledgement of technical and perceptual limitations suggests that reliance on such visual evidence alone may underrepresent the true extent of visual effects experienced locally. Consequently, a cautious approach is necessary when interpreting these materials, ensuring that any mitigation measures are evaluated not only through the lens of these visualisations but also through on-site assessments and other complementary forms of evidence. This balanced consideration will support a more robust understanding of the development's visual impact and the effectiveness of proposed mitigation.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, thereby permanently altering the character of the night-time seascape for the planned 35-year operational life. This significant change to the visual environment must be carefully considered within the context of relevant planning policies. It is important to note that the 35-year lifespan does not diminish the potential harm in policy terms; consenting to this development effectively signifies acceptance that the seascape is appropriate for wind farm use. Consequently, decision-makers must weigh the enduring impact of lighting on the seascape's character against the benefits of the proposal, recognising that the introduction of artificial illumination in an otherwise dark marine environment represents a fundamental and lasting transformation.

The proposal fails to comply with key planning policies designed to safeguard nationally important landscape and seascape interests, resulting in unacceptable adverse effects. Specifically, these impacts engage National Planning Framework 4 (NPF4) Policies 4(c), 4(d), 11(d), and 11(e), as well as Policy GEN 7 and paragraph 4.28 of the National Marine Plan. The applicant has not adequately demonstrated that its conclusions regarding the scale of these effects are consistent with its own assessment methodology. Consequently, the proposal does not satisfy the requirements of the relevant policies intended to protect the integrity of nationally significant landscapes and seascapes. Therefore, it should be considered non-compliant with the established policy framework.

1.1.153 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of the effects on the setting of historic assets does not comply with the required methodology, thereby undermining the reliability of its conclusions regarding heritage impacts. Although the applicant adopts Historic Environment Scotland's recognised methodology, which mandates an evaluation of whether changes to setting affect the contribution setting makes to cultural significance and whether the integrity of setting is adequately retained, the assessment fails to demonstrate this evaluative step. It is clear from the applicant's approach that visual change is described in terms of visibility, distance, monument prominence, retained views, screening, and skyline occupation; however, the methodology explicitly states that visual change should not be equated directly with adverse impact, a distinction that the assessment does not adequately address.

A Methodological Audit, relying solely on the applicant's Appendix 14.3, confirms that while heritage attributes are identified, the assessment does not show how the integrity of setting has been evaluated against the applicant's own accepted methodology. The audit highlights that the conclusion—asserting that the integrity of setting is adequately retained—is not supported by a demonstrable evaluative process. This omission calls into question the robustness and validity of the assessment's findings on heritage impacts, thereby weakening the evidential foundation upon which the applicant's conclusions are based.

The applicant's baseline assessment acknowledges that the cultural significance of the heritage assets in question arises from a combination of factors, including pilgrimage, arrival by sea, movement through an active cultural landscape, and the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. Importantly, these qualities are experienced dynamically through movement rather than from static viewpoints. Despite this recognition, Historic Environment Scotland's consultation responses, as recorded within the application, have highlighted the need for additional viewpoints to ensure these broader experiential and cultural landscape qualities are adequately captured and represented. This suggests that the current assessment may not fully encompass the depth of the heritage assets' cultural significance, potentially leading to an incomplete understanding of the impacts. Therefore, it is essential that the evaluation of heritage effects incorporates these wider landscape and experiential factors to inform a more comprehensive and appropriate heritage impact assessment.

When comparing mitigation measures, it is important to recognise that the robustness of heritage impact conclusions is closely tied to the accuracy of the underlying landscape assessment. The effectiveness of proposed mitigation depends fundamentally on a clear understanding of the landscape effects, which in turn inform the heritage evaluation. If landscape effects are not fully accounted for, mitigation strategies may be insufficient or misdirected, thereby compromising their intended outcomes.

The assessment evidence demonstrates that the heritage conclusions are derived from the landscape assessment. As such, any understatement of landscape effects directly affects the credibility of the heritage impact findings. Specifically, where landscape effects have been downplayed or inadequately considered, the heritage conclusions constructed upon these findings inevitably inherit the same degree of

understatement. This linkage creates a chain of uncertainty that weakens confidence in the overall evaluation process.

Consequently, reliance on a landscape assessment that understates effects undermines the foundation upon which heritage impact conclusions rest. For a comprehensive and reliable appraisal, it is imperative that the landscape assessment accurately reflects the true extent of effects. Without this, the heritage conclusions cannot be regarded as fully credible, and the justification for mitigation measures remains questionable.

The proposal fails to comply with essential policy requirements concerning the protection of heritage assets. Specifically, it engages National Planning Framework 4 (NPF4) Policy 7(h) relating to scheduled monuments, alongside Policies 7(c) and 7(d) addressing the setting of such assets, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. These policies collectively establish a stringent framework for safeguarding the cultural significance of heritage sites and their environs.

Despite this clear policy context, the applicant has not provided adequate evidence to demonstrate that the cultural significance of internationally and nationally important heritage assets, including their settings, will be preserved. Crucially, the Scottish Ministers do not have before them the comprehensive assessment that would be necessary to reach such a conclusion. This absence undermines confidence in the proposal's capacity to protect these irreplaceable assets effectively.

In light of the above, it is concluded that the application does not meet the key policy requirements for heritage protection and therefore cannot be considered acceptable. Proper adherence to the relevant policies is indispensable to ensure that heritage assets are preserved for current and future generations, a standard that this proposal fails to satisfy.

1.1.154 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development rely to an exceptional degree on visitors who are drawn specifically by the landscape, seascape, cultural heritage, tranquillity and remoteness identified in the applicant’s own baseline assessments. Any alteration to these fundamental qualities would directly undermine the economic foundations of these communities. This impact would not only affect local businesses but also jeopardise essential services, population stability and the long-term viability of the island settlements. Consequently, the proposal poses a significant threat to the economic and social sustainability of these island communities by compromising the very attributes that attract and sustain their visitor economy.

The applicant’s socio-economic assessment fails to provide an adequate basis for mitigation, particularly in relation to island communities. While the assessment in Chapter 18 offers detailed analysis of potential port communities at a regional scale, it notably omits any place-based evaluation of the island communities directly affected by the proposal. This omission is critical given that the applicant’s own

consultants identified habitability as a potentially significant pathway through which the development could impact these communities; yet no specific assessment of island habitability was undertaken.

Island economies differ fundamentally from regional averages, as they are heavily concentrated in sectors most vulnerable to changes affecting the qualities that attract visitors. Rather than reducing sensitivity, reliance on increasing visitor numbers actually intensifies dependence on these at-risk attributes. Consequently, the assessment's conclusion that the island communities have low sensitivity to tourism effects is unsupported by evidence and rests solely on an unsubstantiated assumption. Without a place-based analysis tailored to the unique socio-economic context of the islands, the methodology is flawed and insufficient to understand or mitigate the true impacts on these vulnerable communities.

The applicant's evidence acknowledges that island communities necessitate particular scrutiny in the planning process, yet it concedes a failure to undertake the comprehensive assessment required to understand the proposal's effects upon these communities. This omission is significant given that the decision-making framework engages GEN 19 and paragraph 4.81 of the National Marine Plan, both of which mandate that decisions be founded on robust socio-economic evidence. Where such evidence is lacking, a precautionary approach is explicitly required. Moreover, the proposal must accord with NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, which impose a statutory duty to assess and give weight to the interests of island communities through meaningful engagement from the earliest stages to the conclusion of the decision-making process.

In this context, the applicant has not demonstrated that the proposal is compatible with the sustainability of island communities, nor has it evidenced compliance with the statutory duties owed to these populations. The failure to undertake the necessary socio-economic assessment and to engage meaningfully with island stakeholders undermines the soundness of the proposal under the relevant planning policies and statutory instruments. Consequently, the proposal falls short of the required standards for assessing and protecting island communities, warranting refusal on the basis of non-compliance with established policy and statutory duties.

1.1.155 Ecology, Biodiversity and Habitats Regulations

The applicant's evidence confirms that Priority Marine Features and Annex I habitats are present within the development area, with surrounding waters supporting important species such as seabirds, marine mammals, and basking sharks. This establishes the site's significant ecological value and sensitivity. The proposed development would involve construction, operation, and decommissioning activities on a very large scale and over several decades, thereby posing a considerable risk of adverse environmental effects. Given the recognised presence of protected species and habitats, the scale and duration of the project warrant thorough assessment and mitigation to prevent substantial harm to these vulnerable marine ecosystems.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot

population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared for scenarios where an adverse effect on the integrity of a protected site cannot be definitively ruled out. The inclusion of these documents demonstrates a clear recognition by the applicant of the potential for negative impacts arising from the proposed development, indicating a proactive approach to mitigating those impacts within the framework of derogation provisions.

Importantly, the submission of these documents constitutes a significant element of the application. It signals that, according to the applicant's own assessment, there remains uncertainty as to whether the Scottish Ministers will concur with the conclusion that no adverse effect will occur. This acknowledgment underscores the gravity of the potential impacts on the protected site and the necessity of considering appropriate compensatory measures. Therefore, while the applicant has taken steps to address the issue, the presence of these derogation and compensation documents highlights the need for careful scrutiny of the application's implications for the North Colonsay and Western Cliffs Special Protection Area before any final decision is made.

The practical consequence of the stringent legal framework under the Habitats Regulations is that consent for any development potentially affecting protected habitats or species can only be granted if there is absolute certainty that the integrity of the designated site will not be compromised. This high evidential standard means that consent must be refused unless no reasonable scientific doubt remains regarding adverse effects. Importantly, the onus is on the applicant to provide robust evidence to demonstrate compliance with these requirements. Reliance solely on mitigation measures, compensation proposals, or future monitoring cannot, in isolation, satisfy the statutory tests necessary for lawful consent.

This rigorous approach is firmly embedded within the wider policy context, engaging not only the Habitats Regulations but also GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of NPF4. Together, these provisions reinforce the necessity for a precautionary and evidence-led approach when assessing development proposals affecting protected sites. Consequently, planning decisions must give full effect to these overlapping statutory and policy safeguards, ensuring that environmental protection remains paramount and that consent is only granted where all legal and policy criteria are unequivocally met.

The applicant's submissions fail to demonstrate compliance with the statutory tests designed to protect internationally important habitats and species. Despite the inclusion of derogation documents intended to support the case, these materials reveal an insufficient degree of certainty that the necessary legal safeguards can be met. This absence of clarity undermines the fundamental requirements imposed by relevant environmental legislation, which demand rigorous proof that adverse effects on protected ecological features will be avoided or adequately mitigated.

Given this evidential shortfall, the application cannot be regarded as satisfying the statutory criteria for consent. The failure to establish that the prescribed tests have been met calls into question the legitimacy of any grant of permission. In light of the above, the case for allowing the proposed development is significantly weakened,

and refusal is warranted to ensure the protection of internationally important ecological assets.

1.1.156 Cumulative and In-Combination Effects

The current approach to assessing the project is fundamentally flawed as it fragments essential components, notably deferring the export cable corridor and onshore transmission works to separate applications. This segmentation precludes a comprehensive evaluation of the project's cumulative effects, as these critical elements are not considered alongside the wind farm itself. Without assessing these interconnected parts together, it is impossible to fully understand the overall environmental and operational impacts, undermining effective mitigation and regulatory oversight.

This method conflicts with established legal principles, particularly the precedent set in Raeshaw Farms, which mandates that a project must be evaluated in its entirety rather than divided into smaller parts whose individual impacts may seem less significant. By salami-slicing the project, the assessment bypasses a holistic review, potentially allowing adverse effects to be overlooked until after the principal decision has been made. Such an approach is procedurally unsound and risks non-compliance with statutory requirements for comprehensive project appraisal.

The Environmental Impact Assessment's cumulative assessments rely fundamentally on the findings established in preceding sections concerning landscape, heritage, and socio-economic factors. It is evident that these initial assessments understate the effects, resulting in a baseline that does not fully reflect the true environmental context. Consequently, the cumulative assessment, which aggregates the combined impacts of the proposed development alongside existing, consented, and foreseeable projects, is founded upon this diminished baseline.

This reliance on an understated baseline leads directly to an underestimation of the overall cumulative effects. By beginning from a reduced baseline, the assessment fails to capture the full scale and severity of combined impacts, thereby presenting an overly optimistic view of the proposal's environmental consequences. Such a flaw undermines the reliability of the cumulative impact assessment and calls into question its adequacy for informed decision-making.

The assessment identifies a clear failure to comply with established policy and regulatory requirements concerning project splitting and the evaluation of cumulative effects. Specifically, the applicant has not satisfactorily demonstrated that the cumulative and in-combination impacts of the proposal, nor the effects of the project in its entirety, have been reliably identified and assessed. This shortfall engages provisions set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as Policy 11(e) of the National Planning Framework 4 and the Environmental Impact Assessment Regulations.

This omission is significant because it undermines the integrity of the environmental assessment process and the policy framework designed to ensure comprehensive consideration of all relevant effects. Without a clear and thorough appraisal of deferred works and their potential interactions with the proposed development, the

decision-making process is compromised. The absence of explicit treatment of these elements means that the proposal cannot be considered fully compliant with the requirements intended to prevent project splitting and to address cumulative effects adequately.

In light of these findings, it is essential that the determination explicitly addresses the treatment of deferred works and ensures a rigorous assessment of the project as a whole. Only through such comprehensive consideration can the planning authority fulfil its statutory obligations and uphold the principles of sustainable development enshrined in national policy and legislation. Consequently, the application should not be approved until these deficiencies are satisfactorily remedied.

1.1.157 Public Engagement, Site Selection and Environmental Information

The shortcomings in public participation and the timing of consultation materially diminish the credibility of the site-selection process, particularly when compared to the rigorous standards expected under GEN 18 of the National Marine Plan and the Aarhus Convention's principles. The applicant invites Scottish Ministers to place significant weight on the site-selection process; however, this is undermined by persistent deficiencies in engagement at both the plan and application stages. Notably, the consultation period coincided with the busiest months for island communities, who face continuous work throughout the visitor season and reduced access to specialist advice. This contrasts sharply with the applicant's extensive preparation, supported by substantial professional and financial resources over several years. Given these imbalances, those affected have not been afforded a realistic opportunity to participate in decisions of such consequence. It is therefore essential that Ministers carefully consider the limitations of the consultation process when evaluating the representations submitted.

When comparing the mitigation measures proposed within the application, it becomes apparent that reliance on future assessments, post-consent plans, monitoring, and additional approvals is insufficient to meet the requirements of the Environmental Impact Assessment (EIA) Regulations. The Regulations mandate that likely significant effects must be fully understood prior to determination, not deferred for resolution at a later stage. This approach undermines the fundamental purpose of the EIA as the principal evidential basis for the Scottish Ministers' decision-making process, as it leaves critical uncertainties unresolved at the point of consent.

Furthermore, a detailed examination of the environmental information reveals significant shortcomings that compromise its adequacy. The landscape assessment, for instance, reaches conclusions based on a distance pattern not supported by its own stated methodology. Similarly, the heritage assessment fails to demonstrate proper application of its integrity test. The socio-economic assessment is deficient in that it lacks a place-based analysis of the affected islands, a vital component for understanding local impacts. Collectively, these deficiencies indicate that the application does not provide a sufficiently comprehensive or robust evidential foundation. Consequently, the Scottish Ministers cannot be satisfied that the environmental information before them is adequate to enable an informed decision in accordance with statutory requirements.

1.1.158 Effects on Local Area

The applicant's mitigation and compensation proposals, while addressing certain ecological concerns such as those related to the North Colonsay and Western Cliffs Special Protection Area, fall short of adequately accounting for the broader and more direct impacts on the communities of Islay, Colonsay, and Oronsay. The derogation case and compensation plan acknowledge potential harm to the internationally protected seabird populations along Colonsay's coastline, yet this represents the only clear recognition of significant adverse effects. By focusing predominantly on ecological mitigation, the application fails to extend similar rigour to the assessment of social, economic, and cultural impacts, leaving these factors insufficiently considered and underrepresented.

This underassessment is particularly evident in the treatment of Islay, Colonsay, and Oronsay as affected communities. Islay's Atlantic-facing settlements, situated immediately adjacent to the 448 square kilometre development area, receive minimal place-based evaluation of how their setting, economy, or community life might be altered by the proposals. Similarly, Oronsay Priory, a scheduled monument of national importance, lies within the zone of influence but suffers from the same deficiencies identified elsewhere in the heritage assessment, notably the neglect of its open maritime context. Taken together, these shortcomings undermine the reliability of the environmental and heritage impact evaluations and suggest that the application has not fully grasped the scope or scale of effects on these islands and their distinctive character.

The applicant's assessment significantly underestimates the scale and significance of visual and community impacts on Iona, leading to an incomplete understanding of the environmental and social consequences. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, with direct orientation towards the proposed development, extensive visibility, and a large geographical extent of change. The turbines would be visible from approximately 21 kilometres away, spanning around 39 degrees of the horizon, thereby affecting the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is acknowledged as highly sensitive with widespread visibility, and the applicant concedes that significant effects would be experienced by residents and visitors across much of the island, including at Dùn Ì, its highest point. Despite this recognition, the assessment omits a comprehensive evaluation of habitability impacts on the local community, a pathway identified by the applicant's own consultants, even though a household consultation revealed that 92 per cent of respondents on Iona object to the proposal.

Moreover, the proposal's impact on Iona's internationally important monastic landscape is inadequately addressed. The applicant's baseline recognises the significance of pilgrimage, arrival by sea, and movement through the landscape as critical to the heritage value of sites such as the Abbey, the Nunnery, and the high crosses. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself, yet no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, a key vantage point. To contextualise the scale of visual impact, the largest turbines would exceed the height of Ben Hynish on Tiree—a familiar landmark standing at 141 metres and visible from

Iona at approximately 33 kilometres—by around 194 metres, despite being viewed from roughly two-thirds of that distance. This comparison further emphasises that the applicant's assessment fails to fully capture the extent and significance of the visual and heritage effects on Iona, thereby compromising the accuracy of the overall environmental and social impact evaluation.

While the applicant acknowledges significant effects on certain locations such as Erraid, Core Paths of the Ross of Mull, and Fionnphort—the latter being the gateway to Iona and a key point for visitor embarkation—the mitigation measures proposed do not fully address the broader and more profound impacts on Mull and Ross of Mull's coastal communities and landscapes. The Ross of Mull South coastal area, assessed as having High sensitivity at distances of approximately 22 to 24 kilometres and attributed only Medium magnitude of impact, exemplifies this insufficient recognition of harm. Similarly, although the Loch na Keal National Scenic Area is identified as of High sensitivity across a range of 21 to 33 kilometres, the applicant restricts the attributed magnitude to Medium, a conclusion that appears inconsistent with the area's significance.

The applicant's reliance on distance to downplay effects is further illustrated by the assessment of the Wilderness and Gribun Rocks coastal area, where impacts are judged small due to viewing distances exceeding 30 kilometres. This distance-based approach underestimates the visual and experiential intrusion on sensitive landscapes. Crucially, Mull's west-facing tourism economy, including wildlife boat operations and accommodation in western townships, depends on the unspoiled Atlantic seascape that the proposed development would industrialise. None of these communities has been provided with a place-based assessment, leaving a significant gap in understanding the economic and social consequences.

In summary, the applicant's assessment inadequately addresses the significant visual, economic, and community impacts on Mull and Ross of Mull. The reliance on distance to mitigate perceived effects and the absence of detailed, location-specific analysis fail to reflect the true magnitude of harm to designated landscapes and tourism-dependent communities.

The applicant's assessment significantly underestimates the practical consequences of the proposed development on important designated landscapes and the vulnerable island communities that depend upon them. Ulva, situated within the Loch na Keal National Scenic Area, exemplifies this shortcoming. As a community-owned island undergoing a delicate process of regeneration, Ulva's recovery relies heavily on the preservation of its unspoilt seascape and natural setting—qualities that are directly threatened by the development. Despite this, no specific assessment has been made of the effects on Ulva, leaving a substantial gap in the understanding of how the project may undermine the island's cultural and environmental renewal.

Further concerns arise regarding other significant islands within the same National Scenic Area. Staffa, one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development site—beyond the 30 kilometre limit to which NatureScot recommended assessing effects on National Scenic Area qualities. The applicant concludes that any changes at Staffa would be small and not significant, a judgment that appears inconsistent with their own acceptance of the

island’s panoramic maritime qualities. Similarly, the Jura National Scenic Area, recognised for its wild and undeveloped Atlantic character, is assessed as having only Medium to Low magnitude effects despite its High sensitivity and proximity of 28 to 32 kilometres. This moderation is attributed to distance and retained landforms, yet it fails to adequately reflect the intrinsic value of Jura’s outlook that underpins its designation.

The same approach applies to the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away, which is treated with similar caution. Taken together, these assessments reveal a pattern of underestimation that risks compromising the natural and cultural qualities of these wider seaboard landscapes and island communities. The omission of thorough evaluation, particularly for sensitive and recovering communities like Ulva, undermines the protection intended by their designations and raises serious concerns about the adequacy of the applicant’s environmental and cultural considerations.

The applicant’s Environmental Statement assesses the South Tiree coastal area, situated approximately 35 kilometres from the proposed development, as having High sensitivity but attributes a Low magnitude of change to the effects on this landscape. This combination underpins their overall evaluation of the impact on Tiree’s coastal character.

However, Tiree’s landscape is uniquely defined by its exceptionally low-lying topography, with the highest point, Ben Hynish, reaching only 141 metres. The island’s character derives from the dominance of sea and sky and an open oceanic horizon. Introducing turbines of up to 335 metres in height would result in vertical elements unprecedented in the seascape. Such large-scale structures would fundamentally alter the visual and experiential qualities of the landscape.

Given this context, the conclusion of a Low magnitude of change appears to significantly understate the true extent of impact on Tiree’s sensitive and distinctive landscape character. This understatement calls into question the reliability of the applicant’s assessment, which fails to fully reflect the magnitude of change likely to be experienced by this highly sensitive receptor.

The applicant’s failure to assess the effects of the proposed development on mainland and island communities such as Gigha, Ardnamurchan Point, and the west coast of Kintyre has practical consequences that undermine the thoroughness of the environmental assessment. Gigha, a community-owned island renowned nationally for its regeneration, faces the development site from the east; yet, no examination has been undertaken regarding how the project might impact its delicate community balance and local economy. Similarly, Ardnamurchan Point, the most westerly tip of the British mainland, offers panoramic views along the Hebridean seaboard that are a significant draw for visitors to the peninsula. These seaward panoramas are precisely the receptors affected by the distance-based moderation applied in the applicant’s assessment, meaning that potentially significant visual and economic effects have been overlooked.

Furthermore, the chain of communities along Kintyre's west coast depends heavily on the open Atlantic seaboard outlook towards Islay, Jura, and surrounding waters, which shapes their character and supports their visitor economies. This reliance extends to the Treshnish Isles and other small islands and mainland coasts with views towards the development area, all of which share a similar sensitivity to changes in the seascape. By omitting these receptors from the assessment, the applicant's evaluation fails to capture the full scope of socio-economic and visual impacts, thereby compromising the comprehensiveness and reliability of the conclusions drawn. In light of these omissions, the application should be reconsidered with a more inclusive and detailed assessment of effects on these communities to ensure informed decision-making.

The applicant's environmental impact assessment employs a distance-based mitigation approach that systematically moderates and discounts effects on sensitive receptors located beyond approximately 20 kilometres. This methodology effectively diminishes the perceived magnitude of change experienced by these communities, contrasting with the more detailed and place-specific assessments conducted within the 20-kilometre zone. By applying a generalized attenuation beyond this boundary, the assessment fails to acknowledge the true extent of potential impacts.

This approach results in a significant gap in the evaluation, as highly sensitive receptors beyond 20 kilometres receive no place-based assessment whatsoever. The consequence is that the lived experiences and environmental conditions of these distant communities are overlooked, undermining the integrity of the overall impact assessment. Such systematic underestimation raises concerns about the adequacy and completeness of the applicant's methodology in capturing the full scope of environmental effects.

1.1.159 Personal Observations

In addition to the planning matters above, I am personally concerned because: Anything that affects Scotland must have the backing of the Scottish people ..who are SOVEREIGN. This is paramount before any so called 'improvements ' are carried out on Scottish land. Too many foreign interests are the only things that are cared for while the Scots see no benefit to themselves. You only have to look at the oil profits that never came Scotland's way but were squandered by the foreign english government in england.
The latest scam of course is our wind turbines where again the foreign country south of us benefit while the Scots pay the highest bills. Independence is the only thing that will put the levers of power into Scottish hands thus making petitions a thing of the past.

Based on my own local knowledge, I also wish to highlight that: All issues concerning Scotland should be given consideration ..by the Scots themselves. It is OUR country.

Finally, I would also ask the Scottish Ministers to consider: Take into account that they represent SCOTLAND AND HER PEOPLE and not FOREIGN INVESTORS PROFITS.

1.1.160 Further Comments

Only INDEPENDENCE will stop the abuse and theft from our country by a hostile foreign english government. ONLY the Scots should have decisions over our land.

1.1.161 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the local communities and heritage along this coastal region. Furthermore, independent reviews of the applicant's documentation reveal that the extent of these impacts has been underestimated. Crucially, the necessary heritage assessment has not been undertaken. Additionally, while the effects on the island communities involved were identified, no formal assessment of these impacts has been completed. The ecological criteria applicable to the project have also not been shown to be achievable. It should be noted that Scottish Ministers are currently considering only part of the project.

In light of these deficiencies, I respectfully urge Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to reject the related marine licence application. Should the Ministers decide against refusal, I request that they require the submission of further environmental information alongside enhanced visual representations of the project. Moreover, I contend that the applications should not be determined without the benefit of a public inquiry, during which the concerns raised in this objection can be thoroughly examined. Regardless of the final decision, I also seek a clear and explicit statement from the Ministers addressing the impacts on cultural heritage and the affected island communities within their decision reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 418
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, referenced by applications 00012385 and 00012386. These relate respectively to consent sought under section 36 of the Electricity Act 1989 and a marine licence application pursuant to Part 4 of the Marine (Scotland) Act 2010, both submitted by MachairWind Limited, trading as ScottishPower Renewables. I request that this objection be officially recorded and that I be informed of the final determination in these matters.

The proposals envisage the construction of an offshore wind farm with a generating capacity of approximately 2 gigawatts. This development would comprise between 91 and 144 wind turbines, each with a maximum blade tip height of up to 335 metres. The designated Windfarm Development Area encompasses around 448 square kilometres of marine space situated to the north-west of Islay and west of Colonsay. The site lies approximately 21 kilometres from the island of Iona and is in close proximity to various islands and coastal communities within the southern Hebrides.

The following sections detail the grounds for objection, framed in the context of the statutory and policy criteria governing the determination of these applications. It is essential to emphasise that the responsibility lies with the applicant to provide sufficient evidence demonstrating compliance with all relevant planning and environmental tests. Objectors are not obliged to establish the contrary. In this instance, the applicant has failed to meet this evidentiary burden, and accordingly, the applications should be refused consent.

1.1.162 Legislative and Policy Framework

The application fails to demonstrate compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989, which explicitly require the applicant to have regard to the desirability of preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. The evidence before the determining authority does not establish that these considerations have been adequately addressed. Furthermore, the applicant has not shown that reasonable steps have been taken to mitigate any adverse effects arising from the proposal on these protected interests. This omission represents a fundamental deficiency in the application’s assessment and undermines the statutory framework governing such developments.

In addition, the Scottish Ministers, as the determining authority, are mandated by Schedule 9 to have regard to the same statutory duties. The failure of the application to demonstrate compliance with these duties, coupled with the identified deficiencies and omissions in the evidence, constitutes a clear conflict with the applicable legal and policy framework. Such conflicts weigh decisively against the granting of consent. The absence of satisfactory evidence addressing these statutory requirements renders the application incomplete and legally deficient, necessitating refusal on the grounds of non-compliance with Schedule 9 of the Electricity Act 1989.

The applicant's submission acknowledges that National Planning Framework 4 (NPF4) is a significant material consideration and that its policies must be applied alongside relevant statutory duties and legislative requirements. Specifically, the proposal engages Policy 3 (Biodiversity), Policy 4 (Natural Places), Policy 7 (Historic Assets and Places), and Policy 11 (Energy), as set out in the applicant's own evidence (S01). This recognition confirms the necessity for the proposal to demonstrate full compliance with these policies to be considered acceptable.

However, the evidence before the determining authority does not demonstrate compliance with these key policies. There are clear deficiencies and omissions in the applicant's submission regarding the protection and enhancement of biodiversity and natural places, as required by Policies 3 and 4. Similarly, the proposal fails to adequately address the safeguarding of historic assets and places under Policy 7. Furthermore, the application does not provide sufficient evidence to satisfy the energy-related requirements of Policy 11. These shortcomings represent material conflicts with the applicable legal and policy framework established by NPF4.

Given these unresolved deficiencies and the absence of demonstrated compliance, the proposal conflicts with the statutory and policy framework set out in NPF4. As confirmed in the applicant's own evidence (S01), where compliance has not been demonstrated or where evidence identifies such conflicts, these matters weigh against the granting of consent. Therefore, the proposal should be refused planning permission on the basis that it fails to meet the essential requirements of National Planning Framework 4.

The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017, alongside the equivalent marine works regulations, mandate that the likely significant environmental effects of any proposal must be identified, assessed, and reported prior to determination. Additionally, the Habitats Regulations require that the effects of the proposal on European protected sites be assessed in accordance with the applicable statutory tests. These legal requirements establish a clear procedural and evidential framework that must be satisfied to ensure informed decision-making and environmental protection.

In this case, compliance with these statutory duties has not been demonstrated. The evidence identifies deficiencies and omissions in the environmental impact assessment and habitats regulations assessment submitted with the proposal. Such failures constitute a conflict with the applicable legal and policy framework. As a matter of law and planning policy, these unresolved shortcomings weigh decisively against the granting of consent for the development. Without a complete and compliant assessment, the proposal cannot lawfully proceed.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight in the decision-making process. The submitted documentation does not provide evidence that these interests have been properly assessed or integrated into the planning considerations. This omission constitutes a significant deficiency in the application, as the Act's legal and policy framework is explicit in its expectations. Where such compliance is not shown, or where there are clear omissions and conflicts with the statutory requirements, these shortcomings

must weigh against the granting of consent. In this case, the failure to adequately address the interests of island communities represents a material flaw that undermines the proposal's conformity with the Islands (Scotland) Act 2018 and justifies refusal.

The applicant has failed to discharge the fundamental responsibility of demonstrating, by means of robust, objective, and proportionate evidence, that all relevant statutory duties, planning policies, and environmental assessment requirements have been fully satisfied. This evidential burden is a prerequisite for the lawful consideration of the proposal and must be met in order to establish compliance with the comprehensive legal and policy framework governing the development.

In the absence of such demonstration, the application is marked by clear deficiencies and omissions that undermine confidence in its conformity with the applicable statutory and policy provisions. These shortcomings are not minor or technical but go to the heart of the legal and procedural requirements that must be fulfilled before consent can be granted. The failure to provide adequate evidence of compliance leaves the proposal in conflict with the established legal and policy framework.

Accordingly, these unresolved evidential gaps and conflicts must weigh decisively against the granting of planning consent. The absence of satisfactory proof that all statutory and policy obligations have been met precludes lawful approval and compels refusal of the application in accordance with the governing principles set out in the planning system.

1.1.163 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to demonstrate that mitigation measures would adequately address the significant adverse effects identified, thereby conflicting with several key policies within NPF4 that protect designated assets. Policy 11 operates in conjunction with Policy 4(c) and 4(d), which safeguard National Scenic Areas and nationally important landscapes from substantial harm to their defining qualities. Additionally, Policies 7 and 3 require the protection of scheduled monuments and their settings, alongside biodiversity interests. The evidence clearly indicates that the proposal would cause significant adverse effects on nationally designated landscapes and seascapes. Furthermore, it has not been shown that the cultural significance of scheduled monuments and their settings would be preserved. The safeguarding of island communities has also not been demonstrated, and the ecological criteria outlined in Policy 3 remain unmet based on the evidence submitted. In light of these considerations, the proposal does not comply with the relevant NPF4 policies aimed at conserving nationally important natural, historic, and ecological assets.

The proposal conflicts with the terrestrial development plan framework, including the Argyll and Bute Local Development Plan 2, resulting in adverse effects on the landscape, heritage, and community interests that these policies are designed to protect. This inconsistency undermines the objectives of the development plan, which seeks to safeguard these key local attributes. Furthermore, the proposal is not only at odds with the local development plan but also fails to align with the broader

strategic aims set out in National Planning Framework 4. The applicant has not provided evidence to demonstrate that these conflicts can be mitigated or justified. Consequently, the proposal is fundamentally incompatible with the relevant terrestrial development plan policies.

1.1.164 Seascape, Landscape and Visual Effects

There is significant uncertainty regarding the reliability of the applicant's assessment methodology, particularly in relation to distance thresholds and their influence on the predicted effects. The methodology set out in Appendix 16.1 does not specify any distance beyond which major effects would cease to occur. However, an independently prepared Evidence Note, which draws solely on the applicant's Chapter 16 and related appendices, identifies a clear pattern across all three assessment streams. This pattern reveals that no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of its sensitivity or the extent of visibility.

Further examination of the applicant's own documents demonstrates the importance attached to distance in forming judgements. For example, in the assessment of a coastal area situated over 30 kilometres away, the scale of change is described as small explicitly due to the viewing distance involved. Moreover, the Landscape Character synthesis categorises magnitude of effect as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. This gradation inherently moderates the perceived magnitude of change as distance increases.

The consequence of this approach is that the protective tests required by the planning process are being applied to inputs that systematically understate potential impacts. By moderating magnitude at the very distances where the most sensitive designated landscapes are located, the assessment conclusions fail to provide a reliable account of the effects that the Scottish Ministers are being asked to consent to. This casts doubt on the adequacy of the appraisal and calls for a more robust and transparent evaluation framework before any determination is made.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape character for the anticipated 35-year operational period. This fundamental change to the nocturnal visual environment would be unprecedented in the area, marking a significant departure from the existing natural seascape conditions.

From a planning policy perspective, the 35-year operational lifespan does not mitigate the harm caused by this change. Consent for the development effectively signals that the seascape in question is deemed appropriate for wind farm use, with all attendant impacts on its night-time character. Therefore, the introduction of lighting must be carefully weighed against policy objectives protecting seascape quality, as the decision to permit this lighting is also a decision about the long-term character and suitability of the seascape for such development.

The applicant's proposals fail to demonstrate adequate mitigation in relation to the significant effects identified on nationally important landscapes and seascapes. While some measures have been suggested, these are insufficient when assessed against the requirements set out in NPF4 Policies 4(c) and 4(d), 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. The absence of robust mitigation measures undermines confidence that the proposal can appropriately safeguard the visual and environmental qualities these policies seek to protect.

Furthermore, the applicant has not substantiated that its conclusions regarding the scale of the accepted effects align with the methodology employed in its own assessments. This lack of consistency raises serious concerns about the reliability of the environmental impact evaluation and, by extension, the proposal's compliance with key planning policies aimed at conserving nationally important landscape and seascape interests. In light of these shortcomings, the proposal does not meet the necessary policy standards and should not be supported.

1.1.165 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment acknowledges that the cultural significance of the affected heritage assets is derived from a complex interplay of qualities, including pilgrimage routes, arrival by sea, movement through a living cultural landscape, and the interrelationships between monuments, spirituality, and the surrounding landscape and seascape. These qualities are primarily experienced dynamically, through movement, rather than from fixed viewpoints. However, the mitigation measures proposed appear to focus predominantly on visual impacts from selected static vantage points, which risks underrepresenting the broader experiential and cultural landscape values identified in the baseline.

This concern is reinforced by Historic Environment Scotland's consultation responses, as recorded within the application, which specifically requested additional viewpoints to ensure these wider cultural qualities are properly captured. The omission of such viewpoints in the applicant's assessment suggests an incomplete understanding of the heritage assets' significance and potentially inadequate mitigation of impacts on the overall cultural landscape. For a robust and comprehensive evaluation, it is essential that the assessment fully incorporates the living, dynamic nature of the heritage setting, beyond isolated visual perspectives.

The application fails to comply with essential policy requirements concerning the protection of heritage assets. Specifically, it does not satisfy the provisions set out in National Planning Framework 4 (NPF4), including Policy 7(h) relating to scheduled monuments, Policies 7(c) and 7(d) regarding setting, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. These policies collectively establish a clear framework for safeguarding the cultural significance of heritage sites.

Moreover, the applicant has not provided the necessary demonstration that the cultural significance of internationally and nationally important heritage assets and their settings will be preserved. Without such evidence, Scottish Ministers lack the assessment required to conclude that the development would not adversely affect

these assets. This omission represents a fundamental gap in the application's evidence base.

In conclusion, due to the failure to meet key policy obligations for heritage protection and the absence of a comprehensive assessment, the proposal cannot be considered acceptable. It is therefore recommended that the application be refused on the grounds of non-compliance with relevant heritage protection policies.

1.1.166 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development rely heavily on visitors, who are drawn specifically by the qualities identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity, and remoteness. These attributes are not merely incidental; they constitute the core appeal that sustains the visitor economy upon which these communities depend to an exceptional degree.

Any alterations to these fundamental qualities would therefore have a direct and detrimental impact on the economic foundation of the island communities. Such an impact would extend beyond economics, threatening local services, population stability, and ultimately the long-term viability of these communities. The proposal, by undermining the very characteristics that attract visitors, poses a significant risk to the social and economic sustainability of the islands.

While the applicant's assessment methodology addresses potential impacts on port communities with detailed analysis, it notably lacks an equivalent, place-based evaluation of the island communities directly facing the development. The applicant's own consultants acknowledged habitability as a potentially significant pathway affecting these island communities; however, no specific assessment of island habitability was conducted. Instead, the socio-economic assessment in Chapter 18 operates at a broad regional level and concludes that island communities exhibit low sensitivity to tourism effects. This approach is fundamentally flawed because small island economies cannot be accurately represented by regional averages. Their economies are concentrated in sectors highly vulnerable to changes in the attributes that attract visitors, and an increasing reliance on visitor numbers exacerbates their sensitivity rather than diminishes it. Therefore, the conclusion of low sensitivity, derived without any place-based analysis, constitutes an unsupported assumption rather than evidence. Consequently, the applicant's socio-economic assessment is inadequate to understand or mitigate the true impacts on island communities.

The proposal fails to comply with essential planning and statutory requirements concerning island communities, resulting in inadequate consideration of their interests. Specifically, it neglects the obligations set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be based on robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 explicitly require that the interests of island communities be properly assessed and given due weight through meaningful engagement from the earliest stages of a proposal to its conclusion. Despite recognising that island communities warrant particular scrutiny, the applicant has not undertaken the necessary assessment to

understand the potential effects on these communities. Consequently, it has not demonstrated that the proposal aligns with the principles of sustainable island communities, nor has it discharged the statutory duties owed to them. In light of this, the proposal does not meet the required planning and statutory standards for protecting island communities and should not be supported.

1.1.167 Ecology, Biodiversity and Habitats Regulations

The proposed development would bring extensive construction, operational, and decommissioning activities into an ecologically sensitive marine environment over several decades. This large-scale intervention risks causing significant adverse effects due to the disturbance and potential damage to Priority Marine Features and Annex I habitats situated within the development area itself.

Moreover, the surrounding waters serve as important habitats for various protected species, including seabirds, marine mammals, and basking sharks. The presence of these species underscores the ecological value and vulnerability of the site, necessitating careful consideration of any impact arising from the project.

Given the established ecological importance and sensitivity of the location, it is imperative that any proposals fully account for the potential environmental consequences. Adequate safeguards and mitigation measures must be incorporated to prevent unacceptable harm to these priority habitats and protected species throughout the lifespan of the development.

The practical consequence of the applicant’s submission of a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan is that it implicitly acknowledges the possibility of adverse impacts on the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are specifically prepared for circumstances in which an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion within the application therefore signals the applicant’s recognition that mitigation measures alone may not suffice to prevent harm, necessitating recourse to derogation provisions.

Moreover, the submission of such documents constitutes a significant feature of the application process, as it indicates that the Scottish Ministers may reach a different conclusion from the applicant regarding the presence or absence of adverse effects on the protected site. This suggests a level of uncertainty or dispute about the environmental impacts, reinforcing the importance of careful scrutiny of the proposed compensation measures. While the applicant has taken steps to address potential effects, the reliance on derogation documentation highlights the need for thorough assessment to ensure that the integrity of the Special Protection Area is not compromised.

Consent for developments affecting protected habitats and species can only be granted if it is firmly established that the proposal will not adversely affect the integrity of the designated site. This requirement demands that no reasonable scientific doubt remains regarding the absence of harm, placing a heavy evidential burden on the applicant. Importantly, the presence of mitigation measures,

compensation proposals, or plans for future monitoring alone does not satisfy this legal standard, as these cannot in themselves confirm compliance with the statutory tests.

This strict framework is set out in the Habitats Regulations and reinforced by relevant planning policies, including GEN 9 and GEN 13 of the National Marine Plan, alongside NPF4 Policies 3, 4(b), 4(e), and 4(f). These collectively establish a high threshold for consent, ensuring that developments must meet rigorous environmental safeguards before approval can be lawfully granted. Consequently, planning decisions must be informed by robust scientific evidence to uphold these protections effectively.

There remains significant uncertainty as to whether the application meets the necessary statutory tests designed to protect internationally important habitats and species. The evidence submitted, including the applicant's own derogation documents, clearly indicates that the degree of certainty required has not been achieved. Consequently, it has not been demonstrated that these legal requirements can be satisfied, undermining the justification for granting consent.

1.1.168 Cumulative and In-Combination Effects

The evidence demonstrates that only a portion of the project is currently before the Scottish Ministers, with critical components such as the export cable corridor and the onshore transmission works deferred to future applications. As these elements are essential for the wind farm's operation, their exclusion from the present assessment results in the whole project's effects never being considered collectively. This fragmented approach means that significant impacts will be evaluated in subsequent consenting processes, following the principal decision, rather than in a comprehensive manner at the outset.

Such a methodology is procedurally and legally unsound, as it conflicts with the established principle upheld by the courts in Raeshaw Farms. This principle mandates that a project must be assessed in its entirety and not subdivided into smaller parts that individually appear less significant. By salami-slicing the project, the current assessment fails to provide a complete understanding of its overall environmental and planning implications, undermining the integrity of the decision-making process. Consequently, the current approach should be reconsidered to ensure a holistic evaluation of the entire project.

The cumulative impact assessment, as presented, relies fundamentally on the conclusions drawn in other sections of the Environmental Impact Assessment, particularly those concerning landscape, heritage, and socio-economic factors. However, these baseline assessments have been demonstrated to understate the extent of the effects, as previously detailed. This initial underestimation directly influences the cumulative assessment, which consequently begins from a reduced baseline. As a result, the combined effects of the proposed development, when considered alongside existing, consented, and foreseeable projects, are correspondingly understated. This reliance on flawed baseline data undermines the reliability of the cumulative impact assessment, leading to an incomplete understanding of the true combined effects. Therefore, it is concluded that the

assessment fails to adequately capture the full scale of cumulative impacts, necessitating a reassessment based on more accurate baseline information.

The assessment finds that the proposal fails to comply with the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations concerning project splitting. The applicant has not satisfactorily demonstrated that the cumulative and in-combination effects of the development have been reliably identified and assessed. Moreover, the effects of the project as a whole, including any deferred works, have not been adequately considered. It is therefore requested that the decision-making process explicitly addresses the treatment of these deferred works to ensure full compliance with relevant policies and regulatory obligations. In conclusion, without this comprehensive assessment, the proposal does not meet the necessary planning and environmental standards and should not be approved in its current form.

1.1.169 Public Engagement, Site Selection and Environmental Information

When comparing the consultation process in this case to the standards set by GEN 18 of the National Marine Plan and the principles enshrined in the Aarhus Convention, it is evident that the conditions for public participation were significantly deficient. Those standards require that affected communities are afforded a realistic opportunity to engage meaningfully in decisions of considerable impact. In contrast, the applicant’s consultation period coincided with the busiest months for island residents, who were heavily committed to continuous work throughout the visitor season, limiting their capacity to access specialist advice or fully consider the voluminous technical documentation submitted, which spans many thousands of pages. Meanwhile, the applicant has benefited from years of preparation, with extensive professional and financial resources, further skewing the participatory balance.

These shortcomings directly undermine the legitimacy of the site-selection process, particularly given the weight that Scottish Ministers are asked to place on it. The deficiencies in public engagement evident at both the plan and site-selection stages have persisted into the application stage, resulting in a process that falls short of the effective participation required by national policy and international obligations. It is therefore incumbent on Ministers to take these factors seriously when considering the representations submitted, recognising that the affected communities were not provided with a fair or practical opportunity to contribute to decisions of this magnitude.

The Environmental Impact Assessment (EIA) submitted with this application is insufficient for the Scottish Ministers to make an informed decision. While the assessment is extensive in scope, it fails to adequately investigate identified pathways to significant effects. For instance, the landscape assessment applies a distance pattern not supported by its own methodology, the heritage assessment does not demonstrate adherence to its integrity test, and the socio-economic assessment lacks a place-based analysis of the affected islands. These deficiencies undermine the reliability of the conclusions reached.

Furthermore, the application depends in part on future assessments, post-consent plans, monitoring, and additional approvals to address uncertainties. However, reliance on these measures does not satisfy the EIA Regulations, which require that likely significant effects be understood and clearly evidenced prior to determination. Deferring resolution of key issues until after consent would be contrary to statutory requirements.

In light of these matters, the Scottish Ministers must base their decision solely on the evidence presently before them. The applicant has not demonstrated that the environmental information submitted is adequate for that purpose. Therefore, the application should not be approved in its current form.

1.1.170 Effects on Local Area

The proposed development area encompasses 448 square kilometres immediately northwest of Islay and west of Colonsay, placing these islands—and the neighbouring island of Oronsay—within direct and substantial proximity to the project. Despite this, the applicant's assessment inadequately addresses the significant effects on these communities, particularly by considering Islay primarily as a potential project location rather than evaluating its status as an affected island community in its own right. The Atlantic-facing communities of Islay, which face the nearest edge of the development area, receive no place-based assessment of the impacts on their local setting, economy, or community life. For Colonsay and Oronsay, the situation is equally concerning. The seaward outlook that shapes daily life on these islands directly faces the development array, with the North Colonsay and Western Cliffs Special Protection Area—part of Colonsay's own coastline—subject to the applicant's derogation case and compensation plan. This represents a clear admission that harm to the internationally protected seabird population of these cliffs cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community's area, is inadequately considered, with the same identified gaps in the heritage assessment applying fully to the treatment of its open maritime setting. Taken together, these factors demonstrate a fundamental underassessment of the direct and significant effects on Islay, Colonsay, and Oronsay, undermining the reliability of the environmental and heritage impact evaluation presented.

The applicant's assessment significantly underestimates the scale and importance of the visual and community impacts on Iona, leading to an incomplete evaluation of environmental and social effects. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with extensive visibility and a moderate but significant overall effect extending approximately 21 kilometres, where turbines span around 39 degrees of the horizon. Similarly, the West Coast of Iona, including its highest point at Dùn Ì, is acknowledged as highly sensitive with widespread visibility, and the applicant accepts significant effects for residents and visitors. Despite this, the assessment fails to fully address the community's concerns and the implications for habitability, a pathway of impact recognised by the applicant's own consultants but never properly examined.

Iona's heritage assets, notably its internationally important monastic landscape comprising the Abbey, the Nunnery, and the high crosses, are intrinsically linked to

pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing, yet the applicant did not provide visualisations from critical vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. This omission compromises the accuracy of the heritage impact assessment and fails to reflect the true extent to which the development would affect the island's cultural significance and visitor experience.

The practical implications of the visual scale are stark when compared to familiar landmarks. Ben Hynish on Tiree, standing at 141 metres and visible from Iona at about 33 kilometres, would be dwarfed by the proposed turbines, which would exceed it in height by approximately 194 metres at roughly two-thirds of the distance. This comparison underscores the overwhelming presence the turbines would have on the island's landscape and the lived experience of its community. A household consultation on Iona revealed that 92 per cent of respondents object to the proposal, highlighting the depth of local opposition and reinforcing that the assessment's conclusions do not reflect the community's perspective or the development's true impact.

The applicant's assessment fails to adequately address the substantial visual, economic, and community impacts that the proposed development would have on the coastal communities and designated landscapes of Mull and the Ross of Mull. Practically, this omission risks undermining the viability of key tourism-dependent areas and the experience of visitors who contribute significantly to the local economy. For example, the Ross of Mull South coastal area, located approximately 22 to 24 kilometres from the development site, is recognised as having High sensitivity and is attributed a Medium magnitude of effect. The applicant acknowledges significant impacts at Erraid and on the Core Paths of the Ross, and also concedes that Fionnphort—the gateway to Iona and principal embarkation point for visitors—is likely to experience significant effects. This community is directly reliant on the flow of visitors, and the identified impact would therefore have tangible consequences for its social and economic wellbeing.

Across Mull more broadly, significant effects are accepted on Core Paths and within the Central, South, and West Mull Local Landscape Areas. Notably, the Loch na Keal National Scenic Area, which encompasses Mull's western waters and islands and lies approximately 21 to 33 kilometres from the proposed site, is classified as being of High sensitivity. Yet, it is attributed no greater than a Medium magnitude of effect, a characterization that appears to understate the potential scale of impact on this nationally recognised landscape. Furthermore, the applicant's approach to the Wilderness and Gribun Rocks coastal area exemplifies a reliance on distance-based reasoning, stating that because the viewing distance exceeds 30 kilometres, the scale of change is "small." This assessment method risks overlooking the importance of certain viewpoints and the cumulative effects on landscape character and community perception.

Crucially, Mull's west-facing tourism economy—including wildlife boat operations and the accommodation sector in its western townships—depends heavily on the integrity of the Atlantic seascape. The proposed development would industrialise this seascape, yet no place-based assessment has been undertaken for these

communities. This lack of focused evaluation means that the full scope of economic and social consequences remains insufficiently understood and inadequately mitigated within the applicant's documentation.

In conclusion, the applicant's assessment does not provide a comprehensive or appropriately weighted analysis of the significant visual, economic, and community effects on Mull and the Ross of Mull's coastal landscapes and settlements. This deficiency undermines confidence in the conclusions drawn and fails to safeguard the interests of tourism-reliant communities and nationally designated landscapes that would be materially affected by the proposal.

The applicant's assessment acknowledges effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva and Staffa, but underestimates the significance of these impacts. Ulva, a community-owned island undergoing regeneration, relies fundamentally on its unspoilt seascape and setting for recovery; yet no specific assessment has been undertaken to evaluate the effects on this vulnerable community. Staffa, renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development area—beyond the 30-kilometre threshold advised by NatureScot for assessing impacts on National Scenic Area qualities. Despite accepting its panoramic maritime qualities, the applicant concludes that the scale of change at Staffa would be small and the effect not significant, a position that discounts the island's acknowledged sensitivity and cultural importance.

Further afield, the applicant assesses the Jura National Scenic Area, situated around 28 to 32 kilometres from the site, as having high sensitivity but attributes only medium to low magnitude effects. This moderation is justified by distance, apparent scale, and retention of landforms, notwithstanding the fact that the designation fundamentally rests on the wild, undeveloped character of its Atlantic outlook. Similarly, the Scarba, Lunga and Garvellachs National Scenic Area, at approximately 35 to 40 kilometres distance, is afforded the same treatment. Such assessments fail to fully account for the cumulative and landscape-scale impacts on these seaboard designated landscapes and island communities, thereby undermining the protection of their natural and cultural qualities.

The applicant's assessment notably understates the magnitude of change experienced on Tiree when compared to the level of sensitivity attributed to the island's landscape. While the South Tiree coastal area is correctly identified as having High sensitivity at approximately 35 kilometres, it is paradoxically assigned a Low magnitude of change. This assessment fails to account adequately for Tiree's exceptional landscape character, which is defined by its exceptionally low-lying topography and the dominance of sea and sky. With the highest point, Ben Hynish, standing at only 141 metres, the introduction of turbines reaching up to 335 metres would create unprecedented vertical structures within the seascape. Given that Tiree's character depends on an open oceanic horizon, the presence of such large turbines would cause a significant and conspicuous change. Therefore, the conclusion of a Low magnitude of change for such a highly exposed and sensitive receptor is an understatement and renders the overall evaluation of effects unreliable.

The applicant’s assessment appears to rely heavily on distance-based moderation to mitigate the visual and economic impacts of the development on surrounding communities. However, this approach fails to account adequately for the significance of the seascape to those communities whose identity and livelihood are intimately connected to these views. For instance, Ardnamurchan Point, as the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. The application’s reliance on distance as a mitigating factor overlooks the quality and importance of these seaward panoramas, which are precisely the receptors to which such moderation is inappropriately applied.

Moreover, several mainland and island communities with direct outlooks to the development area have been omitted from any meaningful assessment of potential effects. Gigha, a community-owned island celebrated nationally for its regeneration, faces the development waters from the east, yet the applicant has not examined how the proposal might disrupt this finely balanced community and its economy. Similarly, the chain of communities along the west coast of Kintyre, whose character and visitor economy depend on the open Atlantic seaboard views towards Islay, Jura, and beyond, along with the Treshnish Isles and other small islands, share a common reliance on these seascapes. Their omission from the assessment compromises the comprehensiveness of the environmental and socio-economic evaluation, undermining confidence in the conclusions drawn by the applicant.

The applicant’s environmental impact assessment systematically applies a distance-based approach that moderates and discounts effects beyond approximately 20 kilometres, leading to a consistent underestimation of significant impacts on sensitive receptors. This methodology results in a failure to undertake any place-based assessment for communities located beyond this threshold, despite their exposure to noteworthy changes. Taken together, these observations establish a clear proposition: the approach adopted inherently diminishes the recognition of effects on distant yet highly sensitive receptors, thereby undermining the integrity and comprehensiveness of the assessment. Consequently, the environmental impact assessment cannot be regarded as robust or reliable in its current form.

1.1.171 Personal Observations

In addition to the planning matters above, I am personally concerned because: I am concerned that the unique seascape of the Scottish western seaboard will be destroyed forever.

Finally, I would also ask the Scottish Ministers to consider: Using Scotland as an area to be used to supply England with electricity

1.1.172 Summary

The proposal submitted by the applicant fails to satisfy the relevant statutory and policy requirements governing its determination. Their own evaluation acknowledges substantial impacts on nationally designated landscapes, as well as on the cultural heritage and communities of the coastal area in question. Furthermore, independent reviews of the applicant’s documentation reveal that these impacts have been

systematically underestimated. Crucially, the necessary heritage assessment has not been conducted. Although potential effects on the island communities within the project's scope were identified, no formal assessment of these impacts has been undertaken. Additionally, the project has not demonstrated compliance with required ecological criteria. It is also important to note that only a portion of the entire scheme has been submitted for the Scottish Ministers' consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse both consent for the MachairWind Offshore Wind Farm proposal and the associated marine licence. Should the Ministers decide against refusal at this stage, I request that further environmental information be sought, accompanied by enhanced visualisations. I also recommend that the applications be subject to a public inquiry, thereby allowing full and thorough examination of all issues raised by this objection. Regardless of the ultimate decision, it is essential that the Scottish Ministers explicitly address and provide clear conclusions on the impacts on cultural heritage and the affected island communities within their reasoning.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 419
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, which encompass application 00012385 seeking consent under section 36 of the Electricity Act 1989 and application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010, both submitted by MachairWind Limited (ScottishPower Renewables). I request that this correspondence be recorded as an objection, that I be officially registered as an objector, and that I receive notification of the final determination of these applications.

The proposals envisage the development of an offshore wind farm with an installed capacity of approximately 2 gigawatts. This would involve the installation of between 91 and 144 turbines, each with blade tips reaching up to 335 metres in height. The project site lies within a Windfarm Development Area spanning some 448 square kilometres of marine space situated to the north-west of Islay and to the west of Colonsay. The location is approximately 21 kilometres from the island of Iona and lies in proximity to the islands and coastal settlements of the southern Hebrides.

The basis for this objection is founded on planning and environmental considerations framed by the statutory and policy context applicable to these proposals. It is incumbent upon the applicant to provide compelling and sufficient evidence demonstrating that all relevant statutory tests and policy requirements have been met. The onus is not on objectors to disprove the application but rather on the applicant to discharge this burden of proof. In my assessment, the applicant has failed to meet these obligations satisfactorily. Consequently, I contend that consent for both the section 36 application and the marine licence should be withheld.

1.1.173 Legislative and Policy Framework

The marine licence application fails to comply with the statutory requirements set out in Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland’s National Marine Plan. Authorisation decisions under this legislation must be taken in accordance with the National Marine Plan unless relevant considerations indicate otherwise. The application does not demonstrate compliance with key General Policies including GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts). These policies form an integral part of the statutory assessment process for the application.

The evidence identifies deficiencies and omissions in the application’s adherence to these policies, resulting in conflicts with the applicable legal and policy framework. As compliance with these policies has not been demonstrated, the application does not meet the statutory test required for authorisation. Consequently, these shortcomings weigh decisively against the granting of consent.

In conclusion, the marine licence application is deficient in meeting the statutory and policy requirements of the Marine (Scotland) Act 2010 and the National Marine Plan. This failure to demonstrate compliance justifies refusal of the licence.

The application fails to provide the requisite Environmental Impact Assessment (EIA) and Habitats Regulations Assessment (HRA) as mandated by law, thereby precluding any lawful determination in its favour. Under The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations, it is a statutory requirement that the likely significant environmental effects of the proposal be identified, assessed, and reported prior to any decision. This fundamental procedural obligation has not been met.

Furthermore, the Habitats Regulations impose a clear duty to assess the effects of the proposal on European protected sites in accordance with the applicable statutory tests. The absence of such an assessment constitutes a direct failure to comply with these legal requirements. The evidence confirms that compliance has not been demonstrated, and there are identifiable deficiencies and omissions in the environmental information submitted.

Given these material shortcomings and conflicts with the established legal and policy framework, the proposal cannot be considered compliant with statutory environmental safeguards. Consequently, these failures weigh decisively against the granting of consent.

The proposal fails to demonstrate any proper consideration or weighting of the interests of island communities as mandated by the Islands (Scotland) Act 2018. This statutory requirement explicitly obliges decision-makers to ensure that the interests of island communities are identified, assessed, and given due weight throughout the planning process. The absence of such evidence in the application materials constitutes a fundamental procedural and substantive deficiency.

The Islands (Scotland) Act 2018 establishes a clear legal framework that must be adhered to in all relevant planning decisions. Where compliance with this framework is not demonstrated, or where the evidence reveals omissions or conflicts with the statutory requirements, these shortcomings must weigh decisively against the granting of consent. In this case, the proposal’s failure to address the statutory duty to consider island communities’ interests represents a direct conflict with the applicable legal and policy framework.

Given the statutory imperative and the absence of any evidence that the proposal has met this requirement, the application cannot be regarded as compliant with the Islands (Scotland) Act 2018. This failure is a critical flaw that undermines the legitimacy of the decision-making process and justifies refusal of consent. Accordingly, the proposal should be rejected on the basis that it does not properly consider or give due weight to the interests of island communities as required by law.

1.1.174 Conflict with National Planning Framework 4 and the Development Plan

The proposal's mitigation measures fall short when compared against the comprehensive safeguards established by relevant NPF4 policies protecting nationally important landscapes, heritage assets, and biodiversity. Policy 11 must be considered alongside Policy 4(c) and 4(d), which explicitly protect National Scenic Areas and nationally significant landscapes from significant adverse impacts on their defining qualities. Additionally, Policy 7, particularly 7(h) concerning scheduled monuments and 7(c) and 7(d) regarding the settings of historic assets, imposes stringent requirements to preserve cultural significance. Policy 3 further demands robust ecological safeguards. The submitted evidence does not demonstrate that the proposed mitigation would adequately prevent significant harm to these designated assets, thereby failing to meet the combined intent and standards of these policies.

In light of the evidence, the proposal would cause significant adverse effects on nationally designated landscapes and seascapes. There is no satisfactory demonstration that the cultural significance of scheduled monuments and their settings would be preserved, nor that island communities would be protected in accordance with policy expectations. Furthermore, the ecological tests required under Policy 3 have not been shown to be capable of being met based on the information provided. Consequently, the proposal is in clear conflict with multiple NPF4 policies designed to safeguard nationally important landscapes, heritage assets, and biodiversity, and therefore should not be supported.

There remains uncertainty as to how the proposal aligns with the terrestrial development plan framework, particularly the Argyll and Bute Local Development Plan 2. On land, the proposal would adversely affect landscape, heritage, and community interests that these policies are specifically designed to protect. Consequently, it is evident that the proposal conflicts with both the local development plan and the National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient evidence to dispel these conflicts, and therefore the proposal cannot be regarded as compliant with the relevant development plan policies.

1.1.175 Seascape, Landscape and Visual Effects

The applicant's assessment methodology lacks a clear distance threshold for ceasing major effects, yet evidence indicates that no highly sensitive receptor beyond approximately 20 kilometres is attributed the highest magnitude of change, regardless of sensitivity or visibility. Their own documents acknowledge distance as a key factor: areas over 30 kilometres away are judged to experience only small-scale change, with high magnitude effects confined to within about 20 kilometres, medium effects between 20 and 30 kilometres, and low effects beyond 30 kilometres for certain landscape types. This systematic moderation of magnitude at distances where the most sensitive designated landscapes are located results in understated inputs to the protective tests. Consequently, the conclusions drawn do not reliably represent the true effects that the Scottish Ministers are being asked to consider.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration to the character of the night-time seascape over the stated 35-year operational lifespan. This change would be a novel feature in an

environment that has, until now, been characterised by natural darkness, thereby affecting the visual experience of the area during night-time hours.

It is also noted that the 35-year operational period does not represent a limit on the potential harm in policy terms. The decision to grant consent for this development would effectively amount to a determination that this particular seascape is suitable for wind farm use. Such a decision carries significant weight, as it establishes a precedent regarding the acceptability of lighting effects and their impact on the character of the night-time environment.

In balancing these considerations, it is important to recognise the lasting implications of introducing permanent lighting into an unlit seascape, alongside the policy recognition that consent equates to suitability for wind farm development in this location. Any assessment of the proposal must therefore carefully weigh the visual and character impacts against the broader policy framework governing offshore wind farm siting.

The proposed development's assessment of landscape and seascape effects fails to adequately demonstrate compliance with the relevant planning policies designed to safeguard these nationally important environments. While some mitigation measures have been proposed, the applicant's conclusions regarding the scale of the identified effects lack consistency when measured against its own established methodology. This discrepancy undermines confidence in the effectiveness of the proposed mitigation and calls into question whether the residual impacts have been properly accounted for in line with policy expectations.

Furthermore, the proposal does not satisfy the requirements set out in NPF4, specifically Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively emphasize the need to protect significant landscape and seascape assets from adverse effects. The applicant has not provided sufficient evidence to demonstrate that its scheme respects these protections or that any unavoidable effects have been minimised to an acceptable degree. As such, the proposal does not meet the necessary policy tests for development in sensitive landscape and seascape settings.

1.1.176 Cultural Landscape, Archaeology and Historic Environment

There is uncertainty surrounding the reliability of the applicant's assessment of heritage impacts due to apparent non-compliance with the required evaluation methodology. Although the applicant states that Historic Environment Scotland's recognised approach has been adopted, which involves evaluating whether changes affect the contribution setting makes to cultural significance and whether the integrity of setting is adequately retained, the application's conclusions warrant closer scrutiny.

A Methodological Audit, prepared independently in support of community objections and based entirely on the applicant's Appendix 14.3, highlights that while the operational assessment identifies relevant heritage attributes, it fails to demonstrate how the integrity of setting has been properly assessed against the applicant's own accepted methodology. The assessment focuses primarily on describing visual

change—considering factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—but does not present the necessary evaluative step required to determine the adequacy of setting integrity.

Consequently, the absence of this critical evaluative analysis undermines confidence in the assessment's conclusion that the integrity of setting is adequately retained. This gap raises significant concerns about the robustness and credibility of the heritage impact conclusions drawn by the applicant and indicates that further clarification and methodological adherence are essential before the assessment can be relied upon.

The applicant's assessment acknowledges that the cultural significance of the affected heritage assets stems from experiential qualities such as pilgrimage, arrival by sea, and movement through a living cultural landscape, including the interrelationships between monuments, spirituality, and the surrounding landscape and seascape. However, the proposed mitigation measures appear insufficient in addressing these dynamic and experiential aspects, as they focus predominantly on fixed viewpoints rather than the broader cultural landscape experienced through movement. This limitation risks an incomplete understanding and inadequate protection of the heritage assets' full significance.

Furthermore, Historic Environment Scotland's consultation responses, as recorded in the application, highlight the need for additional viewpoints to adequately represent these wider cultural qualities. The absence of such comprehensive viewpoints undermines the assessment's ability to capture the nuanced relationships and experiential values critical to the heritage assets. Consequently, the applicant's current approach does not fully reflect the cultural baseline, thereby compromising the robustness of the heritage impact evaluation. It is essential that these broader qualities are properly incorporated to ensure an accurate and respectful appraisal of heritage impacts.

The practical consequence of the shortcomings identified in the landscape assessment is that the subsequent heritage impact conclusions cannot be regarded as fully reliable. Since the heritage conclusions are directly dependent on the landscape assessment, any understatement of landscape effects inevitably results in a corresponding understatement within the heritage evaluation. This dependency means that the heritage impact findings are compromised to the extent that the landscape assessment fails to accurately capture the true magnitude of effects.

In this context, the evidence clearly indicates that where landscape effects have been understated as previously outlined, the heritage conclusions built upon these findings inherit the same deficiency. This linkage undermines the credibility of the heritage impact assessment and suggests that a more robust and comprehensive landscape analysis is essential to support sound heritage conclusions. Without addressing these deficiencies, the planning authority risks making decisions based on incomplete or misleading information regarding the potential heritage impacts.

The application fails to demonstrate compliance with essential policy provisions designed to protect heritage assets, notably those set out in NPF4 Policy 7(h) concerning scheduled monuments, as well as Policies 7(c) and 7(d) relating to their

setting, alongside GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Critically, the applicant has not provided evidence that the cultural significance of internationally and nationally important heritage assets and their settings will be safeguarded. Consequently, the Scottish Ministers have not been presented with the necessary assessment to reach a reasoned conclusion on this matter. In light of this absence of demonstrable protection and assessment, the application does not meet key policy requirements for heritage protection and thus cannot be considered acceptable.

1.1.177 Effects on Island Communities, Tourism and the Local Economy

When assessing the proposal, it is important to consider whether any mitigation measures can adequately address the impacts on the island communities' visitor-attracted qualities. The applicant's baseline evidence recognises landscape, seascape, cultural heritage, tranquillity and remoteness as the key attributes drawing visitors. However, no mitigation can fully preserve these intrinsic qualities once altered by development. The loss or diminution of such attributes cannot be compensated by typical remedial measures, as their fundamental character and appeal are inherently linked to the unspoilt and undisturbed environment.

The exceptional dependence of these island communities on visitors means that any adverse change to these qualities strikes directly at their economic foundation. This impact is not confined to tourism revenue alone but extends to the provision of local services, population stability and the broader social viability of the islands. Consequently, the proposal poses a significant threat to the ongoing sustainability of these communities, undermining the very factors that support their existence and well-being.

The proposal fails to demonstrate compliance with essential policies and statutory duties protecting island communities, as required by GEN 19 and paragraph 4.81 of the National Marine Plan. These provisions mandate that decision-making be grounded in robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Additionally, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 explicitly require that the interests of island communities be thoroughly assessed and given due weight through meaningful engagement throughout the planning process.

Despite acknowledging the necessity for particular scrutiny of island communities, the applicant has not conducted the comprehensive assessment needed to understand the potential impacts on these communities. There is no demonstration that the proposal aligns with the principles of sustainable island communities, nor is there evidence that the statutory duties owed to these communities have been fulfilled. This omission undermines the reliability of the socio-economic evidence base and fails to meet the standards set by the relevant policies and legislation.

In conclusion, given the absence of adequate assessment and engagement with island communities, the proposal does not satisfy the mandatory planning and statutory requirements. It consequently cannot be considered compatible with the sustainable development of island communities and should therefore be refused.

1.1.178 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, indicating its high ecological value and sensitivity. Additionally, the surrounding waters are known to support important species such as seabirds, marine mammals, and basking sharks, underscoring the environmental significance of the site.

Introducing construction, operational, and decommissioning activities at a very large scale over several decades into this sensitive marine environment carries the potential for significant adverse environmental effects. This raises substantial concerns regarding the long-term ecological impact of the proposed development.

The applicant's submission includes both a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared in instances where adverse effects on the integrity of a protected site cannot be definitively ruled out. Their presence within the application therefore signifies a recognition by the applicant of potential harmful impacts on this designated area. Importantly, the submission of such documents indicates that the applicant acknowledges the possibility that Scottish Ministers may ultimately reach a different conclusion regarding the likelihood or extent of adverse effects than the applicant's own assessment suggests. In essence, while the applicant proposes measures intended to mitigate and compensate for any potential harm, the existence of these documents highlights an underlying uncertainty about whether such adverse effects can be fully avoided. Consequently, the application must be considered in light of this acknowledgment, with careful scrutiny given to the adequacy of the proposed compensation measures should derogation be deemed necessary.

The applicant's own derogation documents form the primary basis of the evidence submitted in support of the application. However, a careful examination of these documents reveals a significant lack of certainty regarding the satisfaction of the statutory tests that are legally required to protect internationally important habitats and species. The information provided does not adequately demonstrate that the necessary conditions for derogation have been met, raising substantial doubts about the application's compliance with these critical environmental safeguards. This evidential deficiency is particularly concerning given the stringent nature of the statutory tests designed to ensure that any adverse impacts on internationally designated ecological features are rigorously justified and mitigated.

Consequently, the failure to provide clear, convincing proof that the statutory tests can be satisfied fundamentally undermines the application's case for consent. Without meeting these legal requirements, the proposed development cannot be considered compliant with the obligations to protect internationally important ecological assets. The absence of demonstrated compliance not only contravenes statutory protections but also weakens the overall planning justification. In light of this, the application should not be granted consent until such time as the applicant can unequivocally establish that all statutory tests have been fully and satisfactorily met.

1.1.179 Cumulative and In-Combination Effects

The current application assesses only a portion of the overall development, omitting critical components such as the export cable corridor and onshore transmission works, which are essential for the wind farm's operation. Consequently, these significant elements are deferred to separate future applications and are not evaluated alongside the principal proposal. This fragmented approach contravenes established legal principles, as confirmed by the courts in Raeshaw Farms, which mandate that a project must be considered in its entirety rather than segmented into smaller parts to minimise perceived impacts. By failing to assess the full scope of the project collectively, the decision-making process is compromised, undermining the comprehensive evaluation of environmental and planning effects required for a lawful and robust determination.

The applicant's submission fails to adequately address the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as Policy 11(e) of the National Planning Framework 4 (NPF4), alongside the Environmental Impact Assessment (EIA) Regulations concerning project splitting. Specifically, there is an absence of a reliable identification and assessment of the cumulative and in-combination effects of the proposal. This deficiency undermines the holistic understanding of the project's overall environmental impact, as the effects of the project as a whole have not been comprehensively evaluated.

Given this shortcoming, it is imperative that the decision-making process explicitly considers the treatment of deferred works. Without such consideration, the planning authority cannot ensure full compliance with the aforementioned policies and regulatory frameworks. Therefore, it is requested that the deferred elements of the project be expressly addressed in the determination to secure a thorough and legally compliant assessment of all potential environmental effects.

1.1.180 Public Engagement, Site Selection and Environmental Information

When comparing the consultation process for this application with the standards set out in GEN 18 of the National Marine Plan and the principles of effective public participation enshrined in the Aarhus Convention, it is clear that the affected communities have not been afforded a realistic opportunity to engage meaningfully. The applicant's request that Scottish Ministers place significant weight on the site-selection process makes the quality of public participation at that stage, as well as during the application phase, directly relevant. However, these stages have been marked by persistent deficiencies. Notably, the application itself consists of many thousands of pages of complex technical material, yet the consultation period has coincided with the busiest months of the year for island communities. This timing is particularly problematic because residents are occupied with continuous work throughout the visitor season, and specialist advice is correspondingly less accessible. In contrast, the applicant has had years to prepare its case and has had substantial professional and financial resources at its disposal.

These circumstances fall short of the standards required to ensure effective public participation in decisions of such magnitude. The conditions under which local communities have been expected to respond have not been conducive to informed

and meaningful engagement. This imbalance undermines the legitimacy of the site-selection process and the consultation as a whole. It is essential that Scottish Ministers bear this firmly in mind when considering the representations made, recognising that the deficiencies in consultation timing and public participation materially affect the robustness of the decision-making process.

The Environmental Impact Assessment submitted is insufficient to enable the Scottish Ministers to make an informed decision on the application. While the assessment covers a range of topics, it identifies potential significant effects without fully investigating them or employing methodologies that substantiate its conclusions. For instance, the landscape assessment presents outcomes based on a distance pattern not supported by its own stated methodology; the heritage assessment fails to demonstrate application of its integrity test; and the socio-economic assessment lacks any place-based analysis pertinent to the affected islands. Furthermore, the application frequently defers critical evaluation to future stages—post-consent plans, monitoring, and additional approvals—which does not satisfy the requirement under the EIA Regulations to understand likely significant effects prior to determination. It is imperative that the Scottish Ministers base their decision on the evidence currently before them, rather than on assumptions that outstanding issues will be adequately resolved later. Consequently, the applicant has not demonstrated that the environmental information provided meets the necessary adequacy standard.

1.1.181 Effects on Local Area

The applicant’s assessment significantly underestimates the direct and substantial effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay are the closest inhabited islands to the development area—which lies immediately north-west of Islay and west of Colonsay—the application primarily treats Islay as a potential project location rather than as a distinct island community likely to be affected. This approach fails to provide any place-based evaluation of how the 448 square kilometre development area, particularly its Atlantic-facing edge closest to Islay, might impact the island’s setting, local economy, or community life.

For Colonsay and Oronsay, the shortcomings are equally pronounced. The seaward outlook that shapes daily life on these islands faces directly towards the development array, with Colonsay’s coastline designated as the North Colonsay and Western Cliffs Special Protection Area. This area is central to the applicant’s derogation case and compensation plan, implicitly acknowledging that harm to the internationally protected seabird populations there cannot be ruled out. Moreover, Oronsay Priory—a scheduled monument of national importance—lies within this community’s vicinity, yet the heritage assessment fails to adequately address the effects on its open maritime setting. These gaps fundamentally undermine the reliability of the environmental and heritage impact evaluation presented in the application.

The applicant’s assessment significantly underestimates the scale and significance of visual and community impacts on Iona, leading to an incomplete understanding of the environmental and social consequences. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, with direct orientation

towards the proposed development, extensive visibility, and a large geographical extent of change. The turbines would be visible from approximately 21 kilometres away, spanning around 39 degrees of the horizon, thereby affecting the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is acknowledged as highly sensitive with widespread visibility, and the applicant concedes that significant effects would be experienced by residents and visitors across much of the island, including at Dùn Ì, its highest point. Despite this recognition, the assessment omits a comprehensive evaluation of habitability impacts on the local community, a pathway identified by the applicant's own consultants, even though a household consultation revealed that 92 per cent of respondents on Iona object to the proposal.

Moreover, the proposal's impact on Iona's internationally important monastic landscape is inadequately addressed. The applicant's baseline recognises the significance of pilgrimage, arrival by sea, and movement through the landscape as critical to the heritage value of sites such as the Abbey, the Nunnery, and the high crosses. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself, yet no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, a key vantage point. To contextualise the scale of visual impact, the largest turbines would exceed the height of Ben Hynish on Tiree—a familiar landmark standing at 141 metres and visible from Iona at approximately 33 kilometres—by around 194 metres, despite being viewed from roughly two-thirds of that distance. This comparison further emphasises that the applicant's assessment fails to fully capture the extent and significance of the visual and heritage effects on Iona, thereby compromising the accuracy of the overall environmental and social impact evaluation.

While the applicant's assessment acknowledges some potential effects on designated landscapes and island communities, it notably underestimates or omits significant impacts that warrant closer scrutiny. For instance, Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island currently undergoing regeneration. The recovery of this small, re-establishing community relies heavily on the intact qualities of its setting and unspoilt seascape—precisely those elements potentially compromised by the development. Yet, no assessment has been undertaken to evaluate these effects on Ulva's natural and cultural environment. Similarly, Staffa, also within the Loch na Keal National Scenic Area and renowned as one of Europe's most celebrated small islands, lies around 35 kilometres from the proposed development site. This distance exceeds the approximately 30 kilometres threshold NatureScot recommended for assessing effects on National Scenic Area qualities. Despite this, the applicant concludes that the scale of change at Staffa would be small and not significant, notwithstanding the panoramic maritime qualities that their own assessment recognises. The Jura National Scenic Area, assessed as having high sensitivity at a distance of approximately 28 to 32 kilometres, is attributed only a medium to low magnitude of effect, justified by factors such as distance, apparent scale, and retained landforms. However, this conclusion appears to underplay the importance of the designation's foundation on the wild, undeveloped character of its Atlantic outlook. A similar approach is applied to the Scarba, Lunga and Garvellachs National Scenic Area, situated about 35 to 40 kilometres from the development, where comparable assumptions are made. Taken together, these considerations suggest that the

applicant’s assessment may not fully capture the extent of effects on these valued landscapes and island communities. Consequently, the protection of their natural and cultural qualities remains inadequately assured.

The applicant’s assessment recognises the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres but assigns a Low magnitude of change to the proposed development. This evaluation, however, significantly understates the true magnitude of impact on Tiree’s distinctive landscape character. Tiree is an exceptionally low-lying island, with its highest point, Ben Hynish, rising to only 141 metres, and its landscape defined by the expansive dominance of sea and sky. The introduction of turbines up to 335 metres in height would create vertical structures unprecedented within this open oceanic horizon. Such large-scale additions would markedly alter the seascape, contradicting the applicant’s conclusion of Low magnitude change. Given the exposed and sensitive nature of this receptor, the assessment’s low magnitude finding is an unreliable evaluation that fails to adequately reflect the substantial and intrusive visual effects on Tiree’s unique coastal environment.

While the applicant's assessment applies distance-based moderation to mitigate perceived effects on seascape receptors, this approach appears insufficient when considering communities with direct views and economic reliance on the seascape. For instance, Gigha, a community-owned island renowned nationally for its successful regeneration, faces the proposed development from the east. Despite its finely balanced community and economy, no specific examination of the potential impacts on Gigha has been undertaken, leaving a notable gap in the assessment’s comprehensiveness.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent exactly the type of receptor to which the applicant’s distance-based mitigation is applied, yet the significance of such views to local tourism and community character suggests a need for more detailed consideration beyond simple spatial separation.

Furthermore, the west coast of Kintyre encompasses a series of communities whose outlook, character, and visitor economy are intrinsically linked to the open Atlantic seaboard facing Islay, Jura, and adjacent waters. The Treshnish Isles, alongside other small islands and mainland coasts overlooking the development area, share this position. The absence of targeted assessment for these locations undermines confidence in the applicant’s conclusions and suggests that the potential effects on these seascape-dependent communities remain insufficiently understood.

The applicant’s assessment consistently moderates and discounts the magnitude of change for highly sensitive receptors located beyond approximately 20 kilometres. This systematic approach results in a failure to provide any place-based assessment for the communities living with those effects. Such an omission significantly undermines the integrity of the environmental impact assessment by underestimating the true extent and significance of impacts on these distant yet sensitive receptors. In conclusion, the applicant’s distance-based methodology is demonstrably

inadequate in capturing and addressing the full range of environmental effects beyond the 20-kilometre threshold.

1.1.182 Summary

The proposal for the MachairWind Offshore Wind Farm fails to meet the requisite statutory and policy standards governing its determination. The applicant's own evaluation acknowledges substantial impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal region. Independent analysis of the submitted documents reveals that these impacts have been consistently underestimated. Notably, a comprehensive heritage assessment, mandated by policy, has not been conducted. Additionally, while the potential effects on the island communities have been identified, no formal assessment of these impacts has been undertaken. The applicant has also not demonstrated compliance with the necessary ecological criteria. Furthermore, the application before the Scottish Ministers is incomplete, as it only addresses a portion of the overall project.

Given these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to deny the associated marine licence. Should the Ministers be inclined not to refuse the application outright, I request that they require the submission of further environmental information alongside enhanced visualisations. I also propose that the applications be adjudicated only following a public inquiry, enabling a thorough examination of the issues raised in this objection. Regardless of the final determination, I ask that the Ministers explicitly articulate their conclusions on the impacts to cultural heritage and the island communities in their decision statement.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 420
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in applications 00012385 and 00012386. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval under section 36 of the Electricity Act 1989 and a marine licence under Part 4 of the Marine (Scotland) Act 2010. I request that this correspondence be recorded as an official objection, that I am registered accordingly, and that I receive notification of the final determination regarding these applications.

The proposals involve the construction of an offshore wind farm with a generating capacity of approximately 2 gigawatts. This development would consist of between 91 and 144 turbines, each reaching up to 335 metres to blade tip. The site covers around 448 square kilometres of marine area situated north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in proximity to the islands and coastal communities of the southern Hebrides.

My objection is grounded in both planning and environmental considerations, evaluated within the statutory and policy frameworks applicable to these applications. It is important to emphasise that the onus lies entirely with the applicant to provide compelling, sufficient evidence to meet the relevant statutory tests. Objectors are not obliged to demonstrate the contrary. In this instance, the applicant has failed to discharge that burden. Consequently, for the reasons elaborated below, I submit that consent should be refused.

1.1.183 Legislative and Policy Framework

The application fails to adequately address the statutory duties set out in Schedule 9 of the Electricity Act 1989. As established in the applicant's own evidence, Schedule 98 requires that both the applicant and the Scottish Ministers have regard to the desirability of preserving natural beauty; conserving flora, fauna, and geological or physiographical features of special interest; and protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests.

In this case, the application does not demonstrate compliance with these statutory requirements. There is a clear absence of evidence showing that the applicant has sufficiently considered or taken reasonable steps to mitigate adverse impacts on the identified natural and cultural heritage assets. The failure to provide such evidence constitutes a significant deficiency and omission in the application. Given that the statutory duties are mandatory and explicitly require regard to these matters, the lack of demonstrated compliance represents a direct conflict with the applicable legal framework.

Accordingly, these shortcomings weigh decisively against the granting of consent. The application's failure to meet the statutory duties under Schedule 9 of the Electricity Act 1989 renders it unacceptable in planning terms and justifies refusal.

The marine licence application fails to demonstrate compliance with the statutory requirements set out in Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland's National Marine Plan. The application does not adequately address the General Policies critical to this proposal, including GEN 4 on Co-existence, GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 on Cumulative Impacts. These policies form an integral part of the statutory assessment, and the absence of clear compliance undermines the lawful basis for authorisation.

Given the failure to demonstrate adherence to these essential policies, and the presence of deficiencies and omissions within the evidence submitted, the application conflicts with the applicable legal and policy framework. Such shortcomings weigh decisively against the granting of consent under the Marine (Scotland) Act 2010. The determining authority must therefore refuse the marine licence application on the grounds that it does not meet the statutory and policy requirements mandated by the National Marine Plan.

The applicant's submission acknowledges that National Planning Framework 4 (NPF4) is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements. The proposal engages several key policies within NPF4, specifically Policy 3 (Biodiversity), Policy 4 (Natural Places), Policy 7 (Historic Assets and Places), and Policy 11 (Energy). However, the evidence before the determining authority fails to demonstrate compliance with these policies.

The applicant's evidence does not adequately address the requirements of Policy 3 (Biodiversity). There is a lack of sufficient information to confirm that the proposal will protect or enhance biodiversity, as mandated by NPF4. Similarly, the application falls short of meeting Policy 4 (Natural Places), which requires the safeguarding and enhancement of natural environments. The absence of robust evidence confirming that natural places will be preserved or improved constitutes a clear deficiency.

Regarding Policy 7 (Historic Assets and Places), the proposal does not provide convincing evidence that historic assets and their settings will be conserved or enhanced. The failure to demonstrate compliance with this policy indicates a significant omission in the application's assessment of heritage impacts.

Finally, the proposal does not satisfy the requirements of Policy 11 (Energy). The applicant has not shown that the development aligns with the energy policies set out in NPF4, nor that it contributes to sustainable energy objectives as required.

Where compliance with these policies has not been demonstrated, and where the evidence identifies deficiencies, omissions, or conflicts with the applicable legal and policy framework, these matters weigh decisively against the granting of consent. The proposal's failure to meet the fundamental requirements of NPF4 in relation to biodiversity, natural places, historic assets, and energy is a material consideration that must lead to refusal.

The application fails to comply with the statutory requirements for environmental impact assessment and habitats regulations assessment, rendering the determination of consent premature and unlawful. Under The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, it is mandatory that the likely significant environmental effects of the proposal be identified, assessed, and reported prior to any decision. This procedural obligation ensures that decision-makers have a full understanding of the environmental consequences before granting consent. Furthermore, the Habitats Regulations impose a clear duty to assess the effects of the proposal on European protected sites in accordance with the applicable statutory tests. The submitted documentation does not demonstrate compliance with these legal requirements. The absence of adequate environmental impact assessment and habitats regulations assessment constitutes a fundamental deficiency and omission in the application. As established in the approved evidence, where compliance has not been demonstrated or where evidence reveals such deficiencies or conflicts with the legal and policy framework, these matters must weigh decisively against the granting of consent. Therefore, the application should be refused on the grounds of failure to satisfy the mandatory environmental assessment and habitats protection obligations.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018. This statutory requirement obliges decision-makers to ensure that the interests of island communities are explicitly taken into account and given due weight throughout the planning process. The evidence demonstrates that compliance with this duty has not been shown. Furthermore, the application contains deficiencies and omissions in addressing these statutory obligations, resulting in a conflict with the applicable legal and policy framework. In accordance with established guidance, such failures weigh against the granting of consent. Therefore, the proposal should be refused on the basis that it does not meet the requirements set out in the Islands (Scotland) Act 2018.

The applicant has failed to discharge the fundamental responsibility to demonstrate compliance with all relevant legal and policy requirements through robust, objective, and proportionate evidence. It is a well-established principle that the evidential burden lies squarely with the applicant to prove that every statutory duty, planning policy, and environmental assessment obligation has been fully satisfied. In this case, the submitted documentation does not meet this essential standard, leaving critical questions of compliance unaddressed.

Moreover, the evidence presented reveals clear deficiencies and omissions that undermine confidence in the proposal’s conformity with the applicable legal and policy framework. These shortcomings are not minor or peripheral; they strike at the core of the statutory and policy tests that must be met before consent can be lawfully granted. The absence of demonstrable compliance in these respects is a material consideration that must weigh decisively against the approval of the application.

In light of these failings, the proposal cannot be regarded as having fulfilled the necessary evidential requirements to justify consent. The statutory and policy framework demands certainty and clarity, neither of which has been provided. Consequently, the application should be refused on the basis that the applicant has not met the burden of proof to show lawful and policy-compliant development.

1.1.184 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria set out in NPF4 Policy 11, thereby undermining the policy's support for renewable energy development. NPF4 Policy 11 expressly conditions such development on meeting impact requirements, including those related to communities under Policy 11(c), and to landscape, seascape, and other receptors under Policies 11(d) and 11(e). In this case, the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, it has not been demonstrated that the cultural significance of scheduled monuments and their settings would be protected, nor that island communities would be safeguarded. Additionally, the evidence submitted fails to show that the necessary ecological tests can be satisfied. These shortcomings collectively establish a clear conflict with the policy's impact criteria.

In considering the proposal against the suite of relevant NPF4 policies designed to protect designated assets, it is notable that mitigation measures have not sufficiently addressed the range of potential adverse effects. Policy 11, together with Policies 4(c) and 4(d), establishes clear protections for National Scenic Areas and nationally important landscapes, aiming to prevent significant harm to the qualities for which these areas are recognised. The evidence demonstrates that the proposal would result in significant adverse effects on these designated landscapes and seascapes, indicating that the mitigation measures proposed are inadequate to uphold the standards set by these policies.

Furthermore, the proposal must be assessed in relation to the safeguarding of cultural heritage. Policy 7, including its subsections 7(h), 7(c), and 7(d), requires that scheduled monuments and their settings are protected, recognising their cultural significance. The evidence before the decision-maker does not satisfactorily demonstrate that the proposal would avoid harm to these heritage assets or their settings. This lack of demonstrated protection represents a clear conflict with the policy framework intended to preserve nationally important historic assets.

Lastly, the ecological implications of the proposal must be considered under Policy 3 on biodiversity. The assessment concludes that the ecological tests set out within this policy have not been convincingly met based on the evidence submitted. Additionally, the proposal fails to show that the interests of island communities would be safeguarded, further underscoring its shortcomings in meeting the comprehensive requirements of NPF4. Taken together, these points indicate that the proposal does not comply with the full range of policies designed to protect designated landscapes, heritage assets, and biodiversity.

The assessment finds that the proposal is in clear conflict with the terrestrial development plan framework, including the Argyll and Bute Local Development Plan 2. This plan is specifically designed to safeguard landscape, heritage, and community interests from adverse effects arising from development. The proposal would, however, have a detrimental impact on these protected interests, thereby contravening the policies set out within the development plan. Furthermore, when considering National Planning Framework 4 in its entirety, the proposal remains inconsistent with the overarching planning objectives intended to guide sustainable and appropriate development. The applicant has not provided sufficient evidence or

argumentation to demonstrate that these conflicts can be resolved or justified. In conclusion, the proposal fails to accord with the relevant terrestrial development plan policies and the wider national framework, warranting its refusal on these grounds.

1.1.185 Seascape, Landscape and Visual Effects

The practical consequence of the applicant's assessment methodology is a systematic understatement of the potential effects on the most sensitive designated landscapes, which are often located beyond 20 kilometres from the development area. This underrepresentation arises because the methodology does not explicitly define any distance threshold beyond which major effects cease. Nevertheless, an independent Evidence Note, drawing solely on the applicant's own Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern: no highly sensitive receptor situated beyond approximately 20 kilometres is attributed the highest magnitude of change, regardless of its sensitivity or the extent of its visibility to the development.

Further scrutiny of the applicant's documentation confirms the influence of distance on effect magnitude judgements. For instance, a coastal area more than 30 kilometres from the site is assessed as experiencing only a small scale of change due to the viewing distance. Moreover, the Landscape Character synthesis categorises magnitude of change as High within roughly 20 kilometres, Medium between approximately 20 and 30 kilometres, and Low beyond about 30 kilometres for certain landscape types. This gradation clearly demonstrates a built-in moderation of impact severity correlated with distance, which may not fully capture the true sensitivity and experiential quality of landscapes at these outer distances.

Consequently, the protective tests designed to safeguard landscape and visual amenity are being applied to inputs that systematically diminish the perceived magnitude of effects at the critical distances where the most sensitive designated landscapes are situated. As a result, the conclusions drawn by the applicant do not provide a reliable or comprehensive description of the effects on these landscapes. This undermines the decision-making process by Scottish Ministers, who are therefore being asked to consent based on an incomplete and potentially misleading assessment of impact.

When assessing the visual impact of proposed developments, it is important to compare the limitations of the visualisation materials with any mitigation measures put forward. In this case, the applicant has relied on visual evidence prepared in accordance with NatureScot's guidance. While this approach represents best practice, it is essential to recognise that printed visualisations cannot fully replicate the scale or immersive experience that a viewer perceives on site. This inherent limitation means that the visualisations may underrepresent certain perceptual effects or fail to capture the full extent of visual intrusion that could be experienced in reality.

Furthermore, the wireline drawings included within the panoramic projections share the same constraints as the accompanying photographic elements. These wireline images are not independent assessments but rather technical renderings integrated within the overall visualisation package. As such, they do not serve to correct or enhance the photographic representation but must be interpreted within the same

limitations. This highlights the challenge in relying solely on these materials for a definitive understanding of the development's visual effects, suggesting that supplementary on-site assessments may be necessary to fully appreciate potential impacts.

In light of these considerations, while the visualisation materials provide a useful starting point for evaluation, their technical and perceptual limitations mean that conclusions drawn from them should be treated with caution. Decision-makers should weigh the visual evidence alongside other forms of assessment and recognise that the materials do not capture the full complexity of visual experience in the field. This balanced approach ensures that the potential impacts on visual amenity are neither overstated nor understated in the planning process.

The introduction of aviation and navigation lighting as part of the proposed development will permanently alter the character of the night-time seascape, which is currently unlit. This change will persist throughout the stated 35-year operational life of the project, fundamentally transforming the visual experience of the sea horizon after dark.

Beyond the immediate physical impact, the duration of the development's operational life does not diminish the policy implications of this harm. Consent for the project effectively signifies an acceptance that this particular seascape is appropriate for wind farm use, setting a precedent for how such areas are valued and protected within planning policy frameworks.

Given the permanent nature of the lighting effects and the broader policy message conveyed by approval, careful consideration must be given to whether this change to the night-time seascape aligns with the intended landscape protection objectives. The decision will have lasting consequences for the seascape's character and the interpretation of its suitability for similar developments in the future.

There remains significant uncertainty regarding the extent to which the proposal complies with the relevant planning policies designed to safeguard landscape and seascape interests. The effects identified engage several key provisions, including NPF4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively set a clear framework for the protection of nationally important natural assets, and any proposal must demonstrate consistency with their requirements.

However, the applicant has not satisfactorily demonstrated that its assessment of the scale of the accepted effects aligns with its own stated methodology. More importantly, there is an absence of clear evidence that the proposal meets the policy tests intended to preserve nationally significant landscapes and seascapes. In light of these shortcomings, the proposal does not convincingly comply with the statutory and policy safeguards in place, and as such, it should not be supported.

1.1.186 Cultural Landscape, Archaeology and Historic Environment

While the applicant's use of Historic Environment Scotland's recognised methodology ostensibly aligns with established standards for assessing effects on

the setting of historic assets, a detailed examination reveals significant shortcomings that undermine the reliability of the assessment's conclusions regarding heritage impacts. The methodology in question, developed through consultation with Historic Environment Scotland, explicitly requires an evaluation of whether changes to setting affect the contribution that setting makes to the cultural significance of the asset and whether the integrity of that setting is adequately retained; crucially, it clarifies that visual change alone should not be directly equated with adverse impact. However, an independent Methodological Audit, relying solely on the applicant's Appendix 14.3, demonstrates that although the operational assessment identifies key heritage attributes, it fails to show how the integrity of setting has been assessed in accordance with the applicant's own accepted methodology. Instead, the assessment primarily describes aspects of visual change such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, before concluding—without the necessary evaluative analysis—that the integrity of setting is adequately retained. This absence of the essential evaluative step, mandated by the methodology, calls into question the validity of the applicant's findings and suggests that the assessment does not comply fully with required methodological standards.

The applicant's assessment risks underrepresenting the full extent of heritage impacts by not adequately capturing the broader cultural landscape and experiential qualities that define the significance of the affected assets. These assets derive their value not merely from isolated features but from a complex interplay of pilgrimage traditions, arrival by sea, dynamic movement through a living cultural environment, and the relationships between monuments, spirituality, and the encompassing landscape and seascape. Such qualities are inherently experienced through movement rather than from static viewpoints, which the current assessment framework insufficiently addresses.

Historic Environment Scotland, as recorded in the consultation responses within the application, highlighted this deficiency by requesting additional viewpoints to ensure these wider cultural and experiential qualities are properly represented. Their position underscores that a more comprehensive approach is necessary to reflect the heritage assets' significance accurately, beyond conventional fixed visual assessments. Without incorporating these perspectives, the evaluation may fail to recognise the full depth of cultural importance, potentially leading to inadequate mitigation or protection measures.

It is therefore essential that the assessment methodology be revised to include these wider experiential and landscape relationships, ensuring that heritage impacts are thoroughly and appropriately understood. Only by acknowledging and incorporating the living cultural landscape and the movement-based experience of these assets can decision-makers be confident that heritage considerations are fully integrated into planning decisions.

The applicant's evidence recognises a fundamental interdependence between the landscape assessment and the heritage impact conclusions. It is explicitly acknowledged that the heritage conclusions rely upon the landscape assessment as a foundational element. Where the landscape effects have been understated, as identified in preceding analysis, the heritage conclusions that build upon this assessment inevitably inherit the same understatement. This linkage highlights a

critical vulnerability in the overall appraisal, as any deficiencies in the landscape analysis directly compromise the accuracy and credibility of the heritage impact findings.

Given this dependency, it follows that the heritage conclusions cannot be regarded as robust where the underpinning landscape assessment fails to fully capture the extent of effects. The understatement of landscape impacts effectively results in a corresponding understatement of heritage effects, thereby diminishing the reliability of the heritage impact conclusions presented. This concern undermines confidence in the planning appraisal's ability to adequately safeguard heritage assets, signalling the need for a more rigorous and transparent evaluation of landscape effects to inform a credible heritage impact assessment.

The application fails to demonstrate compliance with key elements of national policy designed to safeguard heritage assets of international and national importance, notably falling short of the requirements set out in NPF4 Policy 7(h) concerning scheduled monuments, as well as Policies 7(c) and 7(d) on their settings. It also does not satisfy the provisions of GEN 6 or the guidance found in paragraphs 4.22 to 4.23 of the National Marine Plan. This represents a significant shortcoming given the weight these policies afford to the protection of cultural significance.

Critically, the applicant has not provided sufficient evidence to show that the cultural significance of these heritage assets and their surrounding settings will be preserved. The absence of a thorough and conclusive assessment leaves a substantial gap in the information necessary for the Scottish Ministers to make an informed decision. Without this, the potential adverse impacts on these irreplaceable assets cannot be properly understood or mitigated.

In conclusion, the failure to meet these essential policy requirements fundamentally undermines the acceptability of the proposal. It is therefore incumbent upon the decision-making authority to refuse consent on the basis that the protection of nationally and internationally important heritage assets and their settings has not been satisfactorily demonstrated or guaranteed.

1.1.187 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a significant threat to the fundamental economic and social sustainability of the island communities affected. These communities rely exceptionally heavily on visitors who are attracted specifically by the qualities identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity and remoteness. Any changes to these defining attributes will strike directly at the economic foundation of these communities. This impact extends beyond immediate visitor numbers to undermine essential local services, reduce population stability, and jeopardise the long-term viability of the islands themselves.

The applicant's socio-economic assessment fails to provide an adequate basis for mitigation, particularly in relation to island communities. While the assessment in Chapter 18 offers detailed analysis of potential port communities at a regional scale, it notably omits any place-based evaluation of the island communities directly

affected by the proposal. This omission is critical given that the applicant's own consultants identified habitability as a potentially significant pathway through which the development could impact these communities; yet no specific assessment of island habitability was undertaken.

Island economies differ fundamentally from regional averages, as they are heavily concentrated in sectors most vulnerable to changes affecting the qualities that attract visitors. Rather than reducing sensitivity, reliance on increasing visitor numbers actually intensifies dependence on these at-risk attributes. Consequently, the assessment's conclusion that the island communities have low sensitivity to tourism effects is unsupported by evidence and rests solely on an unsubstantiated assumption. Without a place-based analysis tailored to the unique socio-economic context of the islands, the methodology is flawed and insufficient to understand or mitigate the true impacts on these vulnerable communities.

There remains significant uncertainty as to whether the proposal complies with the necessary policy and statutory requirements concerning island communities. The proposal engages GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be based on robust socio-economic evidence and that a precautionary approach be adopted where such evidence is lacking. Additionally, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 require that the interests of island communities are thoroughly assessed and given appropriate weight through meaningful engagement throughout the planning process. However, the applicant has acknowledged the need for particular scrutiny of island communities but has failed to carry out the required assessment to understand the proposal's effects on them. Consequently, it has not been demonstrated that the proposal aligns with the principles of sustainable island communities, nor that the statutory duties owed to these communities have been fulfilled. Given these shortcomings, the proposal does not meet the requisite standards for protecting island communities and should therefore be refused.

1.1.188 Ecology, Biodiversity and Habitats Regulations

The proposed development would introduce extensive construction, operational, and decommissioning activities into an environment recognised for its ecological sensitivity, including Priority Marine Features and Annex I habitats present within the site. These activities would occur over several decades, representing a scale and duration of disturbance far exceeding typical mitigation capacities. While mitigation measures may be proposed to reduce impacts, the sheer magnitude and longevity of the development's footprint present a significant challenge to their effectiveness.

Furthermore, the surrounding waters serve as habitat for protected species such as seabirds, marine mammals, and basking sharks, all of which could be adversely affected by the development's activities. The presence of these species, alongside the Priority Marine Features and Annex I habitats, underscores the ecological importance of the area and the potential for significant adverse environmental effects. Given these factors, the proposal raises substantial concerns regarding its compatibility with the conservation of sensitive marine ecosystems.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population at the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared in circumstances where an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion in this application highlights the applicant's acknowledgement of potential impacts on this designated area.

These submissions indicate the applicant's intention to comply with relevant derogation provisions, seeking to mitigate any identified harm through appropriate compensation measures. The focus on the guillemot population underscores the recognised sensitivity of this species within the Special Protection Area, and the need for targeted management strategies to address potential ecological consequences.

Nonetheless, it remains clear that the applicant's position anticipates a degree of uncertainty, as they acknowledge that the Scottish Ministers may ultimately reach a different conclusion regarding the likelihood of adverse effects. Therefore, while the submitted derogation and compensation documents form a key component of the application, further scrutiny will be necessary to establish whether the proposed measures are sufficient to satisfy statutory environmental safeguards.

Consent for developments impacting protected habitats and species can only be lawfully granted if it is conclusively demonstrated that the proposal will not adversely affect the integrity of the designated site. This requirement means that no reasonable scientific doubt can remain regarding potential harm. The practical consequence is that any application must meet a very high evidential standard before consent is issued.

This strict legal framework is set out under the Habitats Regulations, which stipulate that consent is conditional upon either an absence of adverse effect or the fulfillment of stringent derogation tests. The responsibility for proving compliance rests firmly with the applicant. Importantly, proposals for mitigation, compensation, or future monitoring alone do not satisfy the statutory tests required for lawful consent.

In addition to the Habitats Regulations, this framework is supported by relevant provisions in GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Together, these policies reinforce the necessity for rigorous scientific evidence and legal compliance in decision-making processes affecting protected sites.

The evidence submitted, including the applicant's own derogation documents, clearly indicates that the statutory tests designed to protect internationally important habitats and species have not been satisfied. This lack of demonstration undermines the fundamental legal requirements that must be met before consent can be granted.

Given the nature of the ecological features involved and the statutory protections afforded to them, it is imperative that any proposal affecting such sites conclusively addresses these tests. The applicant's failure to provide the necessary certainty

compromises the integrity of the assessment process and raises significant concerns about potential harm to these protected assets.

In light of the above, it is concluded that the application does not comply with the requisite statutory obligations. Therefore, the case for granting consent is not made out, and the application should be refused.

1.1.189 Cumulative and In-Combination Effects

The applicant's evidence clearly demonstrates that only a portion of the project is currently before the Scottish Ministers, with critical components such as the export cable corridor and onshore transmission works deferred to future applications. These elements are indispensable for the operation of the wind farm, yet their impacts are not assessed in conjunction with the main development proposal. This segmentation prevents a comprehensive evaluation of the project's overall effects, as the cumulative impacts will be considered piecemeal through separate consenting processes that follow the principal decision. Such an approach is fundamentally flawed both legally and procedurally, as it contradicts the established principle, upheld in the Raeshaw Farms case, that a project must be assessed in its entirety rather than being artificially divided into smaller parts whose individual impacts may seem less significant. Consequently, the current assessment method undermines the integrity of the decision-making process by failing to provide a holistic understanding of the project's true environmental and planning implications.

While mitigation measures are often presented as sufficient to address individual development impacts, the reliability of the cumulative impact assessment itself is compromised by foundational flaws in baseline evaluations. Specifically, the cumulative assessments rely heavily on the conclusions of the Environmental Impact Assessment, which, as identified, understates effects across landscape, heritage, and socio-economic dimensions. This underestimation at the baseline level means that the combined effects of the proposed development alongside existing, consented, and foreseeable projects are likewise understated. Consequently, the cumulative impact assessment does not provide a robust or accurate reflection of the true scale of combined effects, thereby diminishing the effectiveness of mitigation strategies predicated on this assessment. In summary, the cumulative effects have been understated due to flawed baseline assessments, undermining confidence in the overall impact evaluation.

While mitigation measures have been proposed, they fail to address a fundamental procedural deficiency concerning project splitting and the assessment of cumulative effects. The applicant has not satisfactorily demonstrated compliance with GEN 21 and paragraph 4.85 of the National Marine Plan, nor with NPF4 Policy 11(e), all of which explicitly require comprehensive evaluation of cumulative and in-combination effects. Furthermore, the requirements of the Environmental Impact Assessment Regulations in relation to project splitting have not been met. This omission means that the cumulative impacts of the proposal and the overall effects of the project, including any deferred works, have not been reliably identified or assessed. It is therefore essential that the decision-making process explicitly considers the treatment of these deferred elements to ensure regulatory compliance and a robust environmental assessment.

1.1.190 Public Engagement, Site Selection and Environmental Information

The failure to ensure effective public participation has materially compromised the legitimacy of the site-selection process and subsequent application. The applicant requests that the Scottish Ministers place significant weight on the site-selection exercise; however, the deficiencies in public engagement throughout both the plan and site-selection stages have persisted into the current application phase. This application is supported by an extensive volume of technical documentation spanning many thousands of pages, yet the consultation window was scheduled during the busiest months for the island communities concerned. During this peak visitor season, residents are continuously engaged in work and specialist advice becomes scarce, severely limiting their capacity to engage meaningfully with the proposals. In stark contrast, the applicant has benefited from years of preparation supported by substantial professional and financial resources.

Furthermore, the requirements set out in GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, mandate that affected parties must be afforded a realistic opportunity to participate in decisions of this scale. The conditions imposed on the local communities have fallen short of this threshold, undermining the fairness and transparency of the process. In light of these considerations, it is imperative that the Ministers give due weight to these deficiencies when evaluating the representations made. The inadequacy of the consultation process represents a fundamental procedural flaw that calls into question the robustness and legitimacy of the site-selection and application decisions.

The Environmental Impact Assessment submitted in support of this application is insufficient for the Scottish Ministers to make an informed decision. While the assessment is extensive in scope, its adequacy is fundamentally compromised across several key topics. For example, the landscape assessment purports to identify significant effects but relies on a distance-based outcome pattern that its own methodology does not support. Similarly, the heritage assessment fails to demonstrate the application of its stated integrity test, undermining confidence in its conclusions. The socio-economic assessment is also deficient, notably lacking any place-based analysis of the islands directly affected by the proposal.

Moreover, the application frequently depends on future assessments, post-consent plans, monitoring regimes, and additional approvals to address matters that should be resolved at this stage. This approach conflicts with the requirements of the EIA Regulations, which mandate that likely significant environmental effects be fully understood prior to determination. The Scottish Ministers are bound to make their decision based on the evidence currently before them, not on the assumption that outstanding issues will be satisfactorily addressed later.

In light of these considerations, the applicant has not demonstrated that the environmental information provided is adequate for the purposes of determination. Therefore, the Environmental Impact Assessment as submitted fails to meet the necessary standards, and the application should not be approved on the basis of incomplete and insufficient environmental information.

1.1.191 Effects on Local Area

The applicant's assessment recognises Islay and Colonsay as the closest islands to the proposed development area, which lies immediately north-west of Islay and west of Colonsay. However, the application predominantly considers Islay in terms of its potential as a direct project location rather than evaluating it as an affected island community in its own right. This approach neglects the Atlantic-facing communities of Islay, which confront the nearest edge of a 448 square kilometre development area without any place-based assessment of the effects on their setting, economy, or community life. For Colonsay and Oronsay, the seaward outlook that defines daily life faces the development array directly, with the North Colonsay and Western Cliffs Special Protection Area forming part of Colonsay's own coastline. This area is central to the applicant's derogation case and compensation plan, reflecting an explicit acknowledgment within the application that harm to the internationally protected seabird population of these cliffs cannot be excluded. Moreover, Oronsay Priory, a scheduled monument of national importance situated within this community's area, is subject to the same shortcomings identified in the heritage assessment, particularly regarding the inadequate treatment of its open maritime setting. Taken together, these omissions and underassessments undermine the reliability of the environmental and heritage impact evaluation with respect to the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay.

While the applicant's assessment acknowledges certain visual and community impacts on Iona, it appears to underestimate the scale and significance of these effects compared to established mitigation standards. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, with extensive visibility and a large geographical extent of change. The turbines would be visible across approximately 39 degrees of the horizon from around 21 kilometres away, a substantial visual intrusion. Similarly, the West Coast of Iona, including Dùn Ì—the island's highest point—is recognised as highly sensitive, and the applicant concedes significant effects for both residents and visitors in these areas.

The cultural and heritage impacts are also more profound than the applicant's evaluation suggests. Iona's monastic landscape, encompassing the Abbey, the Nunnery, and the high crosses, holds international significance, particularly linked to pilgrimage and arrival by sea. Although Historic Environment Scotland requested additional viewpoints, including from the ferry crossing, the applicant has not provided visualisations from crucial locations such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. This omission undermines a full understanding of the development's impact on the heritage setting, which is integral to the island's identity and visitor experience.

Community concerns further underscore the shortcomings of the applicant's assessment. A household consultation on Iona revealed that 92 per cent of respondents object to the proposal, reflecting widespread local opposition. Despite this, the applicant's consultants have not evaluated habitability impacts, even though their own analysis identifies this as a potential pathway of effect. The scale of the turbines' visibility is emphasised by comparison with the familiar landmark of Ben Hynish on Tiree, which is 141 metres high and visible from Iona at around 33

kilometres; the proposed turbines would exceed this height by approximately 194 metres, at a closer distance of roughly two-thirds of Ben Hynish's range. Taken together, these considerations suggest that the applicant's environmental and social impact evaluation for Iona lacks the necessary depth and accuracy.

The applicant's assessment acknowledges significant effects on the Ross of Mull South coastal area, which is of High sensitivity at distances of approximately 22 to 24 kilometres, and attributes these effects a Medium magnitude. Specifically, significant impacts are accepted at Erraid and on the Core Paths of the Ross, as well as at Fionnphort, the gateway to Iona and primary embarkation point for visitors. This community is most directly connected to the flow of visitors, underscoring the importance of thorough evaluation. Similarly, significant effects are recognised on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is assessed throughout as of High sensitivity at distances of approximately 21 to 33 kilometres, yet the applicant attributes no greater than a Medium magnitude of effect.

However, the assessment's reliance on distance-based reasoning, particularly regarding the Wilderness and Gribun Rocks coastal area where a viewing distance of over 30 kilometres leads to a conclusion of only small scale change, illustrates a fundamental inadequacy. This approach underestimates the visual, economic, and community impacts on Mull's west-facing tourism economy, which depends heavily on the unspoiled Atlantic seascape that the development would industrialise. The wildlife boat operations and accommodation sectors supporting the western townships are intimately tied to this landscape, yet none of these communities have received place-specific assessment. Consequently, the applicant's evaluation fails to fully address the significant effects on designated landscapes and tourism-dependent communities across Mull and the Ross of Mull.

The applicant's assessment recognises certain effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva and Staffa, but this evaluation appears to underestimate or omit significant impacts on these and other important seaboard areas. Ulva, a community-owned island undergoing regeneration, is noted as sharing fully in the effects on the National Scenic Area. This island supports a small, re-establishing community whose recovery is intrinsically linked to the unspoilt seascape and setting that the development threatens. Despite this, no specific assessment of impacts on Ulva's natural and cultural qualities has been undertaken. Similarly, Staffa, located approximately 35 kilometres from the development site and beyond the 30-kilometre assessment boundary advised by NatureScot, is described by the applicant as experiencing only small-scale change with no significant effect. This conclusion is drawn notwithstanding the applicant's own recognition of Staffa's panoramic maritime qualities and its status as one of Europe's most celebrated small islands.

Beyond Loch na Keal, the applicant's approach to other National Scenic Areas also raises concerns regarding the adequacy of impact assessment. The Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed as having High sensitivity at a distance of 28 to 32 kilometres from the development but assigned a Medium to Low magnitude of change. This lower magnitude is

justified primarily by distance and retained landforms, yet it appears to underplay the significance of Jura's defining character. Similarly, the Scarba, Lunga and the Garvellachs National Scenic Area, situated approximately 35 to 40 kilometres away, receives an equivalent treatment without detailed consideration of the potential effects on its natural qualities. Collectively, these assessments suggest an underestimation of the wider seaboard landscape and island community impacts, thereby undermining the protection of their valued natural and cultural characteristics as established in relevant planning policies.

The applicant's assessment notably understates the magnitude of change experienced on Tiree when compared to the level of sensitivity attributed to the island's landscape. While the South Tiree coastal area is correctly identified as having High sensitivity at approximately 35 kilometres, it is paradoxically assigned a Low magnitude of change. This assessment fails to account adequately for Tiree's exceptional landscape character, which is defined by its exceptionally low-lying topography and the dominance of sea and sky. With the highest point, Ben Hynish, standing at only 141 metres, the introduction of turbines reaching up to 335 metres would create unprecedented vertical structures within the seascape. Given that Tiree's character depends on an open oceanic horizon, the presence of such large turbines would cause a significant and conspicuous change. Therefore, the conclusion of a Low magnitude of change for such a highly exposed and sensitive receptor is an understatement and renders the overall evaluation of effects unreliable.

The applicant's assessment notably omits consideration of Gigha, a community-owned island that has become a national emblem of island regeneration following its purchase by local residents. Positioned to the east of the proposed development, Gigha's community and economy are delicately balanced and closely tied to the surrounding waters, yet no evaluation of potential impacts on this sensitive island has been provided.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers sweeping panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward vistas are precisely the type of visual receptor that the applicant's distance-based moderation approach seeks to diminish, raising concerns that important effects on this key viewpoint have been underestimated or overlooked.

Moreover, the chain of communities along the west coast of Kintyre depends heavily on the character and visitor economy shaped by the open Atlantic seaboard, encompassing views towards Islay, Jura, and beyond. The Treshnish Isles and neighbouring small islands and mainland coasts with direct sightlines to the development site share this intrinsic connection to the seascape, yet their potential exposure and economic reliance have not been adequately assessed. This lack of comprehensive evaluation compromises the robustness of the applicant's overall seascape and socio-economic impact appraisal.

The applicant's distance-based methodology results in a systematic underestimation of significant effects on sensitive receptors situated beyond 20 kilometres from the proposed development. This approach leads to a practical consequence whereby

the magnitude of change is consistently moderated and the resulting effects are discounted in the environmental impact assessment. Such treatment effectively diminishes the acknowledged impact on these receptors, despite their recognised sensitivity.

Critically, this moderation occurs without any corresponding place-based assessment for the communities living beyond the 20-kilometre threshold. These communities, which may experience genuine and substantial effects, are therefore excluded from thorough evaluation and consideration in the assessment process. This exclusion undermines the comprehensiveness and integrity of the environmental impact assessment as a whole.

Taken together, these factors demonstrate a clear and concerning pattern: wherever highly sensitive receptors exist beyond approximately 20 kilometres, the applicant's assessment systematically reduces the perceived significance of effects, while the affected communities receive no tailored or detailed appraisal. This practice not only diminishes the accuracy of the assessment but also fails to properly acknowledge and address the real impacts experienced by those communities.

1.1.192 Personal Observations

In addition to the planning matters above, I am personally concerned because: It will affect the marine ecosystem, seabirds, marine tourism & tourism in general

Based on my own local knowledge, I also wish to highlight that: Yes, the marine environment, seabirds, shipping, coastal tourism will all be affected

Finally, I would also ask the Scottish Ministers to consider: There has not been adequate community consultation

1.1.193 Summary

The proposal submitted by the applicant fails to satisfy the statutory and policy requirements governing its determination. Notably, the applicant's own evaluation acknowledges significant impacts upon nationally designated landscapes, as well as the heritage and communities along the coastline. However, analyses of the applicant's documents reveal that these impacts have been understated, and the essential heritage assessment has not been undertaken. Furthermore, while the adverse effects on the island communities have been identified, they remain unassessed. The ecological obligations have not been demonstrated as achievable. Additionally, it is important to note that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm proposal and to reject the corresponding marine licence application.

Should the Ministers decide against refusal, I request that they require the provision of further environmental information and enhanced visualisations. I also advocate that the applications be determined only following a public inquiry, thereby allowing a

thorough examination of the issues raised in this objection. Regardless of the outcome, I further request that the Ministers explicitly address and state their conclusions on the impacts upon cultural heritage and the affected island communities within their decision rationale.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 421
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, detailed in application 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval for a substantial offshore wind development with a capacity of approximately 2 gigawatts. The project envisages the installation of 91 to 144 turbines, each reaching up to 335 metres to blade tip, within a designated Windfarm Development Area spanning about 448 square kilometres of marine territory located north-west of Islay and west of Colonsay. Notably, this site lies approximately 21 kilometres from Iona and is proximate to the islands and coastal communities of the southern Hebrides.

This objection is grounded in both planning and environmental considerations, evaluated against the relevant statutory provisions and policy guidance that govern the determination of such applications. It is important to emphasise that the onus lies with the applicant to provide compelling and adequate evidence demonstrating compliance with all applicable legal and policy tests. Objectors, conversely, bear no obligation to prove contrary positions. Upon careful review, it is apparent that the applicant has failed to meet this evidential burden. Consequently, it is my clear position that the applications should not be granted consent.

I request that this correspondence be formally recorded as an objection, that my status as an objector be duly noted, and that I receive notification of the final decision regarding these applications.

1.1.194 Legislative and Policy Framework

The application must be refused because it fails to comply with the mandatory requirements for environmental impact assessment and habitats regulations assessment as set out in law. Under The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, the applicant is required to identify, assess, and report the likely significant environmental effects of the proposal prior to any determination. This statutory obligation has not been fulfilled, as the evidence demonstrates that the environmental impact assessment is inadequate and incomplete.

Furthermore, the Habitats Regulations impose a clear duty to assess the effects of the proposal on European protected sites in accordance with the applicable statutory tests. The submitted documentation does not provide sufficient evidence to demonstrate compliance with these requirements. There are significant deficiencies and omissions in the habitats regulations assessment, leaving the potential impacts on protected sites unquantified and unmitigated.

Where compliance with these legal frameworks has not been demonstrated, and where the evidence reveals deficiencies, omissions, or conflicts with the applicable legal and policy framework, these failures must weigh decisively against the granting of consent. In this case, the absence of a robust and compliant environmental impact

assessment and habitats regulations assessment constitutes a fundamental procedural and evidential defect that precludes lawful approval of the proposal.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018. This statutory requirement obliges decision-makers to ensure that the interests of island communities are explicitly taken into account and given due weight throughout the planning process. The evidence demonstrates that compliance with this duty has not been shown. Furthermore, the application contains deficiencies and omissions in addressing these statutory obligations, resulting in a conflict with the applicable legal and policy framework. In accordance with established guidance, such failures weigh against the granting of consent. Therefore, the proposal should be refused on the basis that it does not meet the requirements set out in the Islands (Scotland) Act 2018.

The applicant has failed to provide robust, objective, and proportionate evidence demonstrating compliance with every relevant statutory duty, planning policy, and environmental assessment requirement as mandated. This failure represents a fundamental shortfall in meeting the evidential burden necessary for lawful determination.

Given the absence of demonstrated compliance and the presence of identified deficiencies and omissions within the submitted evidence, the proposal conflicts with the applicable legal and policy framework. Such unresolved conflicts must be given significant weight against the granting of planning consent.

In conclusion, the applicant’s inability to satisfy the essential responsibility to prove full compliance with all legal and policy requirements justifies refusal. Consent should not be granted where the evidential standard has not been met and where statutory and policy obligations remain unfulfilled.

1.1.195 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology lacks a clearly defined distance threshold beyond which major effects are considered to cease, undermining the reliability of the predicted impacts. Analysis of the applicant’s Chapter 16 and Appendices 16.1 to 16.3 reveals a consistent pattern across all assessment streams: no highly sensitive receptor beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of receptor sensitivity or visibility extent. Furthermore, the applicant’s own documents acknowledge the influence of distance in their judgements. For example, a coastal area situated over 30 kilometres away is assessed as experiencing only a small scale of change due to the viewing distance. The Landscape Character synthesis delineates High magnitude effects within roughly 20 kilometres, Medium effects between 20 and 30 kilometres, and Low effects beyond 30 kilometres for certain landscape types. This systematic moderation of magnitude at distances corresponding to the locations of the most sensitive designated landscapes results in understated inputs to the protective assessments. Consequently, the conclusions drawn do not provide a reliable description of the effects on these landscapes, calling into question the adequacy of the evidence on which Scottish Ministers are being asked to base their consent decision.

While mitigation measures may address some visual impacts of offshore development, the introduction of aviation and navigation lighting presents a distinct and permanent alteration to the night-time seascape character. Currently, the sea horizon remains unlit, and the proposed lighting would irrevocably change this condition for the entire 35-year operational lifespan of the project. Importantly, this operational timeframe does not limit the extent of harm in planning terms; consenting to the development effectively designates this seascape as appropriate for wind farm use, with all attendant changes to its character. Such a fundamental shift requires careful consideration given the significance of preserving the existing unlit marine environment at night.

The proposal fails to demonstrate adequate mitigation when assessed against the requirements of key planning policies safeguarding landscape and seascape interests. Specifically, the applicant has not shown that its conclusions regarding the scale of the acknowledged effects align with its own assessment methodology. Consequently, there is no clear evidence that the proposal complies with the protections afforded to nationally important landscapes and seascapes. These shortcomings engage the provisions of National Planning Framework 4, notably Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. Taken together, this indicates that the proposal does not meet the necessary policy standards intended to safeguard these valued environmental assets.

1.1.196 Cultural Landscape, Archaeology and Historic Environment

The applicant’s assessment of heritage impacts adheres to Historic Environment Scotland’s established methodology, which rightly distinguishes between visual change and adverse impact on the setting of historic assets. This methodology emphasises the need to evaluate whether alterations affect the contribution that setting makes to cultural significance and to determine if the integrity of that setting is preserved. It explicitly recognises that visual alterations alone should not be equated with harm, thereby providing a nuanced framework for assessing heritage impacts.

However, a Methodological Audit, conducted independently from the applicant’s Appendix 14.3, finds that while the operational assessment identifies relevant heritage attributes and describes visual changes such as visibility, distance, and screening, it fails to demonstrate the critical evaluative step required by the adopted methodology. The assessment does not show how the integrity of setting has been properly appraised against the criteria it accepts, merely concluding that it is adequately retained without substantiating this judgment. This omission undermines the reliability of the assessment’s conclusions regarding heritage impacts and calls into question the robustness of the applicant’s overall evaluation.

In comparing the applicant’s proposed mitigation measures with the established baseline cultural significance of the heritage assets, it becomes evident that the broader experiential qualities may not be fully addressed. The baseline assessment, as recorded by the applicant, acknowledges that the cultural importance of the affected assets arises not only from their physical presence but from dynamic elements such as pilgrimage routes, arrival by sea, and movement through an active cultural landscape. This includes the interrelationships between monuments,

spirituality, and the encompassing landscape and seascape, which are primarily experienced in motion rather than from static viewpoints. Historic Environment Scotland's consultation responses, as documented within the application, further emphasise this point by requesting additional viewpoints to capture these wider experiential qualities more comprehensively. Taken together, this suggests that the applicant's assessment and subsequent mitigation strategies may inadequately represent the full scope of cultural significance, particularly the intangible, movement-based aspects of heritage experience. Therefore, it is essential that any further assessment or mitigation planning explicitly incorporates these dynamic qualities to ensure a more holistic understanding and protection of the cultural landscape.

There remains significant uncertainty regarding the reliability of the landscape assessment, which forms a critical foundation for the heritage impact conclusions. Given that the landscape effects have been understated, as previously demonstrated, this introduces doubt about the accuracy of the subsequent heritage analysis.

Consequently, the heritage conclusions, being directly dependent on the landscape assessment, necessarily inherit this understatement. This interconnectedness undermines the overall credibility of the heritage impact findings and calls into question the robustness of the evidence supporting the proposal.

1.1.197 Effects on Island Communities, Tourism and the Local Economy

The assessment establishes that the island communities affected by the proposed development rely exceptionally heavily on visitors for their economic and social sustainability. These visitors are drawn specifically by the qualities identified in the applicant's own baseline studies: the distinctive landscape and seascape, the rich cultural heritage, and the prevailing sense of tranquillity and remoteness. Any alteration to these fundamental attributes would directly undermine the economic foundation upon which these communities depend.

Such a detrimental impact would extend beyond the immediate loss of visitor appeal. The economic consequences would inevitably affect local services, diminish the resident population, and threaten the ongoing viability of the island communities as a whole. Therefore, the proposal poses a serious risk to the essential qualities that sustain these communities and should be carefully reconsidered in light of this critical dependence.

The applicant's own consultants acknowledged that habitability represented a potentially significant pathway through which the proposal could impact island communities. Despite this recognition, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 focuses primarily on regional-level analysis, providing detailed examination of potential port communities but omitting an equivalent place-based evaluation of the island communities directly facing the development. Notably, the assessment concludes that these island communities exhibit low sensitivity to tourism effects, a finding reached without targeted analysis of the unique circumstances of those islands.

It is important to recognise that small island economies cannot be accurately represented by regional averages. Such economies are typically concentrated in sectors that are highly susceptible to changes in the attributes attracting visitors. Rather than diminishing sensitivity, dependence on increasing visitor numbers intensifies reliance on the environmental and social qualities that may be jeopardised by the proposal. Therefore, the conclusion of low sensitivity drawn without a place-specific assessment lacks evidential support and should be regarded as an unsubstantiated assumption.

Given these considerations, the socio-economic assessment's methodology falls short of providing a robust understanding of the potential impacts on island communities. A more nuanced, place-based approach is necessary to adequately capture the vulnerabilities and dependencies of these communities, thereby informing effective mitigation measures. Without such an approach, the assessment risks underestimating the true socio-economic consequences of the proposal for the affected island populations.

The proposal fails to comply with the necessary planning policies and statutory duties relating to island communities. Specifically, it neglects the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be founded on robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Additionally, it does not adhere to NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, both of which require that the interests of island communities be thoroughly assessed and appropriately weighted through meaningful engagement from the outset to the conclusion of the planning process.

Crucially, the applicant acknowledged that island communities warrant particular scrutiny but failed to undertake the necessary assessment to understand the potential effects of the proposal on these communities. This omission represents a significant shortcoming in demonstrating that the development is compatible with the sustainability of island communities. The absence of this critical evaluation undermines confidence that the statutory duties owed to these communities have been fulfilled.

In conclusion, given the lack of adequate assessment and meaningful engagement with island communities as required by relevant policies and statutory frameworks, the proposal does not meet established planning and legal standards. Therefore, it cannot be considered compliant with the requirements designed to protect and support sustainable island communities.

1.1.198 Ecology, Biodiversity and Habitats Regulations

There is considerable uncertainty regarding the environmental impact of the proposed development due to the presence of Priority Marine Features and Annex I habitats within the development area itself. Additionally, the surrounding waters support important species including seabirds, marine mammals, and basking sharks. Introducing large-scale construction, operation, and decommissioning activities into this ecologically sensitive environment over several decades raises significant concerns about potential adverse effects. Given the ecological importance of the site

and the scale and duration of the proposed activities, the risk of substantial environmental harm cannot be discounted at this stage.

The applicant’s submission of both a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan acknowledges the potential for adverse effects on the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are customarily prepared only when an adverse effect on the integrity of a protected site cannot be ruled out, indicating that the applicant recognises the possibility of significant impacts. Notably, the submission itself signals that the applicant’s conclusion on the absence of adverse effect is not definitive, leaving open the prospect that Scottish Ministers may reach a different determination. This recognition, alongside the proposed compensation measures, reflects a cautious approach to mitigation but also underlines the unresolved nature of the potential harm to the protected site.

1.1.199 Cumulative and In-Combination Effects

The current approach to assessing the project is fundamentally flawed because it only considers a portion of the development before the Scottish Ministers, while deferring critical components such as the export cable corridor and the onshore transmission works to later applications. These deferred elements are essential for the operation of the wind farm, yet their impacts are not evaluated alongside the principal works. This fragmented assessment results in the effects of the entire project never being examined collectively. Such piecemeal consideration undermines the integrity of the planning process and conflicts with established legal principles. Notably, the courts in Raeshaw Farms have affirmed that a project must be assessed in its entirety rather than being artificially divided into smaller parts to downplay the overall impact. Consequently, the current method of separating key elements into subsequent consenting processes after the main decision has been made is contrary to this principle. In summary, the incomplete project assessment arising from deferred elements is both legally and procedurally unsound, preventing a comprehensive evaluation of the project's full effects.

1.1.200 Public Engagement, Site Selection and Environmental Information

There remains significant uncertainty regarding the adequacy of public participation in the site-selection and application stages of this proposal. The applicant places considerable weight on the site-selection process, making the quality of engagement during that stage directly relevant to the legitimacy of their case. However, the deficiencies observed in public involvement at earlier stages have persisted into the current application, which comprises an extensive volume of technical documentation.

The timing of the consultation period exacerbates these concerns. It has coincided with the busiest months for island communities, when residents are heavily engaged in continuous work throughout the visitor season, and access to specialist advice is limited. In contrast, the applicant has had years to prepare their submission, supported by substantial professional and financial resources. This imbalance raises questions about whether affected communities have been afforded a realistic and meaningful opportunity to participate in decisions of such significance.

National policy and international principles provide clear guidance on public participation. GEN 18 of the National Marine Plan, together with the Aarhus Convention's emphasis on effective involvement, require that those impacted by proposals have a genuine chance to influence outcomes. The conditions under which local communities have been expected to respond fall short of these standards. It is therefore essential that Ministers carefully weigh these participation concerns when considering the representations put forward.

In comparing the proposed mitigation measures with the environmental information provided, it is evident that the Environmental Impact Assessment (EIA) falls short of sufficiency required for a robust determination. While the application includes various assessments, these rely on methodologies that do not substantiate their conclusions adequately. For instance, the landscape assessment applies outcomes based on a distance pattern not supported by its own stated methodology. Similarly, the heritage assessment fails to demonstrate adherence to its prescribed integrity test, and the socio-economic assessment lacks a place-based analysis pertinent to the affected islands. Moreover, the application anticipates the resolution of certain significant effects through future assessments, post-consent plans, monitoring, and additional approvals, which do not fulfil the EIA Regulations' requirement that likely significant effects must be comprehensively understood prior to determination.

Consequently, the Scottish Ministers are compelled to base their decision solely on the evidence presented at the time of determination, without reliance on assumptions that outstanding matters will be satisfactorily addressed later. The applicant has not demonstrated that the environmental information submitted meets the adequacy standard necessary for informed decision-making. This insufficiency undermines the integrity of the assessment and precludes the Ministers from confidently concluding that the environmental implications of the proposal have been properly identified and addressed.

1.1.201 Effects on Local Area

The practical consequence of the applicant's underassessment is that the direct and significant effects on the communities of Islay, Colonsay, and Oronsay have not been properly recognised or addressed. Despite Islay and Colonsay being the closest inhabited islands to the development area, which lies immediately north-west of Islay and west of Colonsay, the application evaluates Islay primarily as a potential project site rather than as a community affected by proximity. This omission fails to consider the Atlantic-facing communities on Islay whose daily environment and economy are intimately connected to the nearby 448 square kilometre development area, leaving a critical gap in understanding the local impacts on their setting, economy, and social fabric.

For Colonsay and Oronsay, the situation is equally concerning. Their seaward outlook, which fundamentally shapes everyday life, directly faces the proposed development. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's coastline, is central to the applicant's derogation case and compensation plan. This area represents the clearest recognition within the application that harm to the internationally protected seabird populations of these

cliffs cannot be ruled out, yet the assessment does not adequately address the wider implications for the community and environment dependent on this designated site.

Further compounding the deficiencies in the heritage assessment is the presence of Oronsay Priory, a scheduled monument of national importance within this community's area. The assessment's identified gaps, particularly in relation to the treatment of the monument's open maritime setting, apply fully here and undermine confidence in the evaluation's reliability. Taken together, these shortcomings demonstrate a failure to comprehensively assess the environmental and heritage impacts on Islay, Colonsay, and Oronsay, thereby weakening the overall credibility of the application's impact evaluation.

The practical consequence of the applicant's assessment is a significant underestimation of the visual, community, and heritage impacts on Iona, which undermines the accuracy of the environmental and social impact evaluation. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity with direct orientation towards the proposed development, extensive visibility, and a large geographical extent of change spanning approximately 21 kilometres. The turbines would extend across around 39 degrees of the horizon, notably affecting the ferry crossing between Fionnphort and Iona. Such a scale of visual intrusion cannot be regarded as minor or negligible.

Furthermore, the West Coast of Iona is similarly characterised by high sensitivity and widespread visibility, with the applicant acknowledging significant effects on residents and visitors, including at Dùn Ì, the island's highest point. Iona's monastic landscape, comprising internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, derives its significance from pilgrimage, arrival by sea, and movement through the landscape—factors clearly impacted by the proposed development. Despite Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing itself, the applicant has failed to provide visualisations from key vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, thereby omitting critical perspectives.

Community concerns further reinforce the inadequacy of the assessment. A household consultation on Iona found that 92 per cent of respondents object to the proposal, yet habitability—a pathway of potential effect identified by the applicant's own consultants—was never properly assessed. The perceived scale of the turbines is stark when compared to familiar landmarks: Ben Hynish on Tiree, at 141 metres high and visible from Iona at approximately 33 kilometres, would be overtopped by the largest turbines by about 194 metres, at roughly two-thirds of that distance. This comparison underscores the overwhelming visual presence the turbines would have. Taken together, these factors demonstrate that the applicant's evaluation fails to adequately capture the scale and significance of the impacts on Iona, thereby compromising the integrity of the environmental and social impact assessment.

While the applicant acknowledges significant effects on certain areas and communities within Mull and Ross of Mull, such as Erraid, the Core Paths of the Ross, and Fionnphort—the latter being a critical gateway for visitors to Iona—their assessment relies heavily on distance-based mitigation assumptions that warrant closer scrutiny. For example, the Ross of Mull South coastal area is rightly identified

as having High sensitivity at distances of approximately 22 to 24 kilometres, with effects attributed as Medium magnitude. However, the applicant's acceptance of significant effects in these zones contrasts with the treatment of more distant areas such as the Wilderness and Gribun Rocks coastal area, where, despite the High sensitivity classification of the Loch na Keal National Scenic Area (spanning 21 to 33 kilometres), the magnitude of effect is judged to be no more than Medium. This approach underplays the cumulative and perceptual impacts on the wider landscape.

Moreover, the applicant's assessment omits place-based analysis for communities that rely heavily on the unspoiled Atlantic seascape, including those dependent on the west-facing tourism economy, wildlife boat operations, and accommodation services in the western townships of Mull. The proposed development's industrialisation of this seascape threatens to undermine the natural qualities upon which these communities depend, yet they are not explicitly evaluated within the assessment. The reliance on viewing distance as a primary determinant of impact magnitude fails to capture the nuanced economic and social dependencies tied to these landscapes and seascapes.

In conclusion, while some mitigation is acknowledged by the applicant, the assessment inadequately addresses the significant visual, economic, and community impacts on Mull and Ross of Mull's designated landscapes and tourism-dependent communities. The approach, focused on distance-based reasoning, does not sufficiently reflect the sensitivities or the interlinked nature of these coastal environments and their associated human activities.

The applicant's assessment overlooks significant impacts on key designated landscapes and vulnerable island communities, thereby undermining the protection of their natural and cultural qualities. Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island undergoing regeneration, reliant on the unspoilt seascape and setting that are at risk; yet, no assessment of effects on Ulva has been undertaken. Staffa, also within the same National Scenic Area and renowned across Europe, lies approximately 35 kilometres from the development site—beyond the 30-kilometre range recommended by NatureScot for assessment of National Scenic Area qualities. Despite acknowledging the panoramic maritime character of Staffa, the applicant concludes that effects would be small and not significant, a conclusion that appears to underestimate the island's sensitivity. Similarly, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed only as having medium to low magnitude effects at 28 to 32 kilometres, based largely on distance and retained landforms, which does not fully reflect the importance of its wild character. The Scarba, Lunga and Garvellachs National Scenic Area, at 35 to 40 kilometres, is treated in the same way, further indicating a consistent underestimation of effects on these important landscapes.

The applicant's Environmental Statement assesses the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet attributes a Low magnitude of change to the proposed development's visual impact. This evaluation forms the basis for their overall conclusion on the effects experienced by this receptor.

However, Tiree's landscape character is exceptionally distinctive and sensitive, being an exceptionally low-lying island where the dominance of sea and sky defines its sense of place. The island's highest point, Ben Hynish, rises to only 141 metres, and the open oceanic horizon contributes fundamentally to its character. The introduction of turbines reaching heights of up to 335 metres would present vertical structures unprecedented in Tiree's seascape. Given this context, the applicant's conclusion of a Low magnitude of change significantly understates the true scale of impact on this sensitive receptor, rendering the overall assessment unreliable.

The applicant's assessment fails to address significant effects on mainland and island communities that have direct views of, and economic reliance upon, the seascape impacted by the proposed development. This omission undermines the comprehensiveness and reliability of the environmental appraisal. For instance, Gigha, a community-owned island emblematic of island regeneration following its purchase by residents, faces the development waters from the east. The finely balanced social and economic fabric of this community has not been examined in the assessment, despite its clear exposure to the development's influence. Similarly, Ardnamurchan Point, the westernmost point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the receptors affected by the distance-based moderation criticised in this objection, yet they remain unassessed. Furthermore, the west coast of Kintyre comprises a chain of communities whose identity, outlook, and visitor economy are intrinsically linked to the open Atlantic seaboard views toward Islay, Jura, and adjacent waters. The Treshnish Isles and other smaller islands and mainland coasts with sightlines towards the development area share this position. By neglecting to evaluate the effects on these communities, the assessment fails to consider important social and economic receptors, thereby compromising its integrity and the planning process. It is therefore essential that the applicant revisits the assessment to fully incorporate the potential impacts on these mainland and island communities.

There remains considerable uncertainty regarding the accuracy of the applicant's distance-based approach to assessing environmental effects beyond 20 kilometres. The evidence demonstrates a consistent pattern whereby the magnitude of change at highly sensitive receptors situated beyond this threshold is systematically moderated and the associated effects discounted. This methodological choice raises doubts about the comprehensiveness and reliability of the environmental impact assessment, as it appears to diminish the significance of impacts that may nonetheless be substantial for affected communities.

Moreover, the communities residing in these more distant locations have not been subjected to any place-based assessment, effectively leaving their experiences and vulnerabilities unaddressed. Taken together, these factors undermine the integrity of the applicant's assessment and suggest that significant effects beyond 20 kilometres have been underestimated. It is therefore essential that the assessment framework be reconsidered to ensure that all sensitive receptors, irrespective of distance, receive appropriate and thorough evaluation.

1.1.202 Personal Observations

In addition to the planning matters above, I am personally concerned because: The benefits from this proposal, whilst flowing outwith Scotland, are vastly outweighed by the long term damage felt within the immediate environment.

1.1.203 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements applicable to its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the local communities and cultural heritage of this coastal area. However, subsequent analyses of the applicant's documentation reveal that these impacts have been understated. Crucially, the necessary heritage assessment has not been undertaken, and the identified effects on the island communities within the project's influence have remained unassessed. Furthermore, the ecological criteria required by law have not been demonstrated as achievable. It is also pertinent to note that only a portion of the project has been submitted for consideration by the Scottish Ministers.

In light of these shortcomings, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to decline the associated marine licence. Should the Ministers determine otherwise, I request that they require the submission of additional environmental information along with enhanced visual representations of the proposal. Moreover, I recommend that the applications be subject to a public inquiry, ensuring that all matters raised in this objection receive thorough examination. Regardless of the outcome, I further request that the Ministers explicitly address and provide clear conclusions in their decision-making on the effects of the proposal on cultural heritage and the island communities affected.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 422
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, corresponding to application numbers 00012385 for consent under section 36 of the Electricity Act 1989, alongside application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. I request that this objection be officially recorded, that I be acknowledged as an objector, and that I receive notification of the determinations relating to these applications.

The development under consideration entails the construction of an offshore wind farm with an installed capacity of approximately 2 gigawatts. It would encompass between 91 and 144 turbines, each reaching a maximum blade tip height of 335 metres. The designated Windfarm Development Area spans roughly 448 square kilometres of marine environment situated northwest of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in proximity to the islands and coastal settlements within the southern Hebrides.

This objection is founded upon the planning and environmental grounds delineated by the relevant statutory and policy framework governing the determination of such applications. It is imperative to emphasise that the onus lies with MachairWind Limited (ScottishPower Renewables) to establish, through robust and sufficient evidence, that all applicable tests and criteria have been satisfied. Objectors bear no obligation to substantiate contrary claims. Upon careful consideration, it is apparent that the applicant has not met this evidential burden, and accordingly, the applications should be refused consent.

1.1.204 Seascape, Landscape and Visual Effects

The applicant’s written methodology, as set out in Appendix 16.1, notably lacks a defined distance threshold beyond which major effects are deemed to cease. However, an independently prepared Evidence Note, relying entirely on the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams. It identifies that no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of receptor sensitivity or the extent of visibility. Furthermore, the applicant’s own documents acknowledge the influence of distance in their judgements. For example, the assessment of a coastal area over 30 kilometres away qualifies the scale of change as small due to viewing distance. The Landscape Character synthesis similarly describes a High magnitude of effect within roughly 20 kilometres, Medium between about 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

This reliance on distance as a moderating factor has significant implications for the robustness of the assessment conclusions. The systematic moderation of magnitude at distances coinciding with the location of the most sensitive designated landscapes means that the inputs to the protective tests are understated. Consequently, the findings presented do not reliably represent the true effects that the Scottish Ministers are being asked to consent. This methodological shortcoming calls into question the accuracy and reliability of the predicted effects and suggests that the

assessment underestimates potential harm to sensitive receptors at critical distances.

1.1.205 Cultural Landscape, Archaeology and Historic Environment

There is considerable uncertainty regarding the robustness of the applicant's assessment methodology as applied to the evaluation of heritage impacts in this case. While the applicant states that they have adopted Historic Environment Scotland's recognised approach for assessing effects on the setting of historic assets—a methodology developed and refined through consultation with Historic Environment Scotland—closer examination reveals shortcomings in its application. This established methodology requires a thorough evaluation not merely of visual changes, but specifically whether such changes affect the contribution that the setting makes to the cultural significance of the heritage asset, including an assessment of whether the integrity of that setting is adequately retained. Importantly, the methodology explicitly advises against equating visual change directly with adverse impact.

However, a published Methodological Audit, prepared independently in support of community objections and relying solely on the applicant's own Appendix 14.3, identifies a critical gap. While the assessment comprehensively describes visual changes—addressing aspects such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—it fails to demonstrate how the integrity of the setting has been evaluated in accordance with the applicant's accepted methodology. The key evaluative step, which would link these visual changes to any effect on the setting's integrity, is absent in all the worked examples examined by the Audit. Consequently, the conclusions drawn about the integrity of the setting being adequately retained rest on an incomplete and insufficiently substantiated analysis.

In summary, the applicant's assessment does not fully comply with the required methodology, casting doubt on the reliability of its conclusions regarding heritage impacts. This deficiency undermines confidence that the cultural significance and integrity of historic assets have been properly safeguarded.

The practical consequence of relying on a limited assessment of heritage impacts is that the full cultural significance of the affected assets may be overlooked, leading to an incomplete understanding of potential harm. The applicant's baseline acknowledges that this significance arises from dynamic qualities such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape. These aspects emphasize the relationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced sequentially rather than from static viewpoints.

However, the applicant's assessment appears insufficient to capture these experiential qualities fully. Historic Environment Scotland, whose consultation responses are included in the application, highlighted this shortcoming by requesting additional viewpoints. Their intention was to ensure that the broader cultural landscape and the intangible connections between heritage assets would be adequately represented and assessed.

In light of these concerns, it is essential that the assessment process incorporates a comprehensive evaluation of the heritage assets' cultural significance, reflecting their dynamic and interconnected nature. Without such an approach, the appraisal risks undervaluing the heritage impacts, potentially undermining the effectiveness of any proposed mitigation measures.

The practical consequence of relying on an understated landscape assessment is that the subsequent heritage impact conclusions lack credibility. If the landscape effects are minimised, as previously demonstrated, then any heritage assessments that depend on these landscape findings will inevitably reflect the same level of understatement.

This interdependence means that deficiencies in the landscape evaluation directly undermine the robustness of heritage conclusions. Without an accurate and comprehensive landscape assessment, the heritage impact analysis cannot be considered reliable, thereby weakening the overall planning justification.

The application fails to provide the necessary assessment to demonstrate protection of internationally and nationally important heritage assets, as required by NPF4 Policy 7(h) on scheduled monuments and Policies 7(c) and 7(d) concerning their setting. This absence of evidence means the cultural significance of these assets and their surroundings cannot be assuredly preserved.

Furthermore, the proposal does not comply with the requirements set out in GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan, which collectively underscore the importance of safeguarding heritage within planning decisions. Without a robust demonstration of how these policies are met, there remains a substantial risk of harm to heritage assets.

In light of these shortcomings, the Scottish Ministers are deprived of the critical information necessary to conclude that the development would protect heritage assets appropriately. Consequently, the application should not be approved as it does not satisfy the essential policy safeguards for heritage protection.

1.1.206 Effects on Island Communities, Tourism and the Local Economy

There is considerable uncertainty regarding the potential impacts of the proposed development on the fundamental economic and social sustainability of the island communities in question. These communities exhibit an exceptional degree of dependence on visitors, whose presence is closely tied to the intrinsic qualities of the islands. The applicant's own baseline assessments identify these qualities as including landscape, seascape, cultural heritage, tranquillity and remoteness.

Any alteration to these defining characteristics poses a direct threat to the economic foundations of the island communities. Given that the visitors are drawn specifically by these attributes, changes affecting them could undermine the very reasons for tourism and visitation. This, in turn, risks destabilising the local economy which supports not only businesses but also essential services, infrastructure and employment opportunities within these communities.

The potential consequences extend beyond economic considerations to touch upon the social fabric and long-term viability of the islands' populations. If the qualities that attract visitors are compromised, there is a real danger that the communities' ability to sustain themselves will be jeopardised. It is therefore imperative to approach the proposal with caution, recognising the significant uncertainties surrounding its effects on the islands' unique and delicate balance.

The applicant's socio-economic assessment methodology falls short when compared to the detailed place-based analyses typically employed to understand and mitigate impacts on island communities. While the assessment in Chapter 18 provides a thorough examination of potential port communities, it neglects to apply an equivalent level of scrutiny to the island communities directly facing the development. Notably, the applicant's own consultants identified habitability as a potentially significant pathway through which the proposal could affect these communities, yet no specific assessment of island habitability was undertaken. Despite this, the assessment concludes that these island communities exhibit low sensitivity to tourism-related effects, a finding that lacks the rigour of place-based evidence.

This conclusion fails to recognise that small island economies differ markedly from regional averages. Their economic structures are often concentrated in sectors most vulnerable to changes in the qualities that attract visitors. Dependence on rising visitor numbers does not mitigate this vulnerability; rather, it intensifies the community's reliance on the very attributes that may be compromised by the development. Therefore, the assertion of low sensitivity, made without detailed, location-specific analysis, amounts to an unfounded assumption rather than an evidence-based judgment. Such methodological inadequacy undermines the reliability of the assessment and diminishes confidence in the adequacy of proposed mitigation measures for island communities.

The applicant acknowledges that island communities require particular scrutiny in the planning process but has failed to undertake the necessary assessment to understand the proposal's effects on these communities. Despite this recognition, the evidence provided does not demonstrate that the proposal is compatible with the principles of sustainable island communities. Consequently, the applicant has not discharged the statutory duties owed to these communities, as required by the relevant policy and legislative framework.

This omission directly conflicts with the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be based on sound socio-economic evidence and adopt a precautionary approach where such evidence is lacking. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 require that the interests of island communities be assessed and given appropriate weight through meaningful engagement from the inception to the conclusion of any proposal. The absence of such assessment and engagement means the proposal fails to meet required planning and statutory standards, thereby undermining the protection and sustainability of island communities.

1.1.207 Ecology, Biodiversity and Habitats Regulations

While mitigation measures are proposed, they are unlikely to fully address the significant risks posed to Priority Marine Features and Annex I habitats present within the development area. The surrounding waters also support important populations of seabirds, marine mammals, and basking sharks, all of which would be exposed to disturbances from large-scale construction, operation, and decommissioning activities extending over several decades. Given the ecological sensitivity and the scale and duration of the proposed development, there is a substantial potential for significant adverse environmental effects that mitigation alone cannot adequately prevent.

The submission of a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan by the applicant indicates an acknowledgment that the proposed development may have adverse effects on the North Colonsay and Western Cliffs Special Protection Area, specifically concerning the guillemot population. Such documents are typically prepared when it cannot be ruled out that the integrity of a protected site might be compromised. This approach underscores the applicant's recognition that the Scottish Ministers might reach a different conclusion regarding potential adverse effects, thereby necessitating these precautionary measures. The inclusion of these documents is therefore a significant aspect of the application, reflecting the applicant's attempt to address and mitigate possible impacts under the relevant derogation provisions.

While mitigation, compensation proposals, and future monitoring are often presented as means to address potential impacts on protected habitats and species, they do not, in isolation, satisfy the stringent legal requirements set out under the Habitats Regulations. Consent may only be granted if the competent authority is satisfied beyond reasonable scientific doubt that the integrity of the protected site will not be adversely affected. This high evidential standard places the onus firmly on the applicant to demonstrate compliance. The statutory tests are unequivocal, and reliance on proposed mitigation measures cannot substitute for clear evidence that the development will cause no harm. This legal framework is further reinforced by relevant provisions within the Habitats Regulations, GEN 9 and GEN 13 of the National Marine Plan, and Policies 3, 4(b), 4(e), and 4(f) of NPF4. Consequently, any planning consent must be predicated on definitive assurances rather than assumptions of future mitigation efficacy.

There remains significant uncertainty as to whether the application meets the necessary statutory tests designed to protect internationally important habitats and species. The evidence submitted, including the applicant's own derogation documents, clearly indicates that the degree of certainty required has not been achieved. Consequently, it has not been demonstrated that these legal requirements can be satisfied, undermining the justification for granting consent.

1.1.208 Cumulative and In-Combination Effects

The applicant's evidence clearly demonstrates that only a portion of the project is presently before the Scottish Ministers, with critical components such as the export cable corridor and the onshore transmission works deferred to subsequent applications. These elements are essential for the operation of the wind farm, yet their effects are excluded from the current assessment. Consequently, the

cumulative impacts of the entire project are never evaluated together. This fragmented approach directly contradicts the legal principle established in Raeshaw Farms, which mandates that a project must be assessed in its entirety rather than segmented into smaller parts whose individual effects may seem less significant. By postponing the consideration of vital components until after the principal decision, the current process undermines comprehensive evaluation and risks overlooking significant environmental and planning impacts.

The cumulative impact assessment, as presented, relies directly on the baseline conclusions established in the Environmental Impact Assessment. Given that the underlying assessments for landscape, heritage, and socio-economic factors have been demonstrated to understate effects, the starting point for cumulative evaluation is inherently flawed. Consequently, the combined effects of this proposal, when considered alongside other existing, consented, and foreseeable developments, are similarly underestimated.

This reliance on a reduced baseline means the cumulative assessment does not fully capture the scale or significance of the overall impact. By not accurately accounting for the true extent of individual effects, the analysis fails to provide a reliable measure of the aggregate consequences that cumulative development would impose on the environment and communities. This shortcoming undermines the robustness of the planning decision-making process.

In conclusion, the cumulative impact assessment is therefore unreliable, as it underrepresents the true combined effects due to the flawed baseline assessments. For these reasons, the assessment should not be afforded significant weight in support of the proposal, and further, more rigorous analysis is required to ensure that all cumulative impacts are properly understood and addressed.

1.1.209 Public Engagement, Site Selection and Environmental Information

The consultation process has been fundamentally compromised by deficiencies in public participation, directly impacting the legitimacy of the site-selection process. The application consists of many thousands of pages of technical material, yet the consultation period occurred during the busiest months for island communities, when residents are continuously engaged through the visitor season and access to specialist advice is severely limited. Meanwhile, the applicant benefited from years of preparation supported by substantial professional and financial resources. National Marine Plan policy GEN 18 and the principles of effective public participation enshrined in the Aarhus Convention require that affected communities have a realistic opportunity to engage in decisions of this scale. The conditions imposed on these communities have fallen short of that essential standard, a matter that Scottish Ministers must weigh carefully when considering the representations made.

The Environmental Impact Assessment (EIA) submitted with this application is fundamentally insufficient to enable the Scottish Ministers to make an informed decision. While the EIA represents the principal evidential basis for determination, the critical issue is not its extent but its adequacy. The assessment identifies potential significant effects across various topics yet fails to investigate these fully or relies on methodologies that do not substantiate its conclusions. For instance, the

landscape assessment produces outcomes based on a distance pattern that its own methodology does not support; the heritage assessment lacks evidence of applying its own stated integrity test; and the socio-economic assessment omits any place-based analysis of the affected islands, undermining its relevance and comprehensiveness.

Moreover, the application defers key evaluations to future stages through post-consent plans, monitoring, and additional approvals. Such reliance does not comply with the Environmental Impact Assessment Regulations, which require likely significant effects to be understood prior to determination. The Scottish Ministers are obliged to base their decision solely on the evidence presented at this stage, not on assumptions that outstanding issues will be resolved satisfactorily later. On this basis, the applicant has not demonstrated that the environmental information submitted meets the required standard of adequacy.

1.1.210 Effects on Local Area

The applicant's assessment acknowledges Islay and Colonsay as the closest islands to the proposed development, which lies immediately north-west of Islay and west of Colonsay. However, the evaluation primarily considers Islay in terms of its potential as a direct project location rather than as an affected island community in its own right. This approach overlooks the Atlantic-facing communities of Islay, which confront the nearest edge of a 448 square kilometre development area, without any place-based assessment of the impacts on their setting, economy, or community life. For Colonsay and Oronsay, the seaward outlook that is central to daily life directly faces the proposed array. Notably, the North Colonsay and Western Cliffs Special Protection Area forms Colonsay's coastline and is the focus of the applicant's derogation case and compensation plan, implicitly recognising that harm to the internationally protected seabird population there cannot be ruled out. Furthermore, Oronsay Priory—a scheduled monument of national importance—lies within this community's area, yet the identified deficiencies in the heritage assessment equally apply to the evaluation of its open maritime setting. Taken together, these points demonstrate that the applicant's assessment underestimates the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the overall environmental and heritage impact evaluation.

The applicant's assessment significantly underestimates the scale and impact of the proposed development on the community and environment of Iona, leading to an incomplete and inaccurate evaluation of its effects. This shortfall has practical consequences for the island's residents and visitors, as the assessment fails to fully address the potential loss of habitability identified by the applicant's own consultants. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet despite this clear community concern, the pathway of potential effect on habitability remains unassessed.

The visual and heritage impacts are particularly significant given Iona's unique and highly sensitive landscape. The Coastal Character assessment attributes a high sensitivity to the Sound of Iona, noting its direct orientation towards the development area, extensive visibility, and a large geographical extent of change. The turbines

would be visible across approximately 39 degrees of the horizon from a distance of about 21 kilometres, affecting views from key locations such as the ferry crossing between Fionnphort and Iona. The west coast of Iona is similarly assessed as highly sensitive, with widespread visibility and accepted significant effects for residents and visitors throughout much of the island, including from Dùn Ì, its highest point.

Moreover, Iona's monastic landscape, which includes internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional visualisations from critical viewpoints, including the ferry crossing itself, yet crucial views from raised ground above St Columba's Bay at Càrn Cùl ri Èirinn remain unprovided. To illustrate the scale of the impact, the largest turbines would overtop Ben Hynish on Tiree—an established landmark visible from Iona at 33 kilometres—by approximately 194 metres, despite being located at roughly two-thirds of that distance. Taken together, these factors demonstrate that the applicant's assessment does not adequately capture the magnitude or significance of the development's effects on Iona's visual environment, community wellbeing, or heritage value.

The applicant's assessment fails to adequately recognise the practical consequences for the coastal communities of Mull and Ross of Mull, particularly those reliant on tourism. Fionnphort, as the gateway to Iona and the principal embarkation point for visitors, is acknowledged by the applicant as experiencing significant effects; yet, no detailed place-based assessment has been undertaken to understand the full economic and social implications for this community, which is directly bound to visitor flows. Similarly, the Ross of Mull South coastal area, assessed as having high sensitivity at distances of 22 to 24 kilometres and attributed a medium magnitude of effect, encompasses key locations such as Erraid and core paths that are accepted to be significantly impacted, yet the applicant's evaluation does not sufficiently reflect the cumulative consequences for local residents and businesses.

Throughout Mull, significant effects are conceded by the applicant on core paths and within designated landscape areas, including the Central, South and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, covering the western waters and islands, is identified as having high sensitivity over distances ranging from 21 to 33 kilometres, but the assessment limits the magnitude of effects to medium at most. This approach underestimates the visual intrusion and consequential disruption to the integrity of these valued landscapes, which underpin the local tourism economy and community identity. The applicant's reliance on distance alone to diminish the scale of change, as exemplified in the treatment of the Wilderness and Gribun Rocks area where a viewing distance of over 30 kilometres leads to the judgement of a small scale of change, reveals a fundamental flaw in the assessment methodology.

Mull's west-facing tourism sector, including wildlife boat operations and accommodation providers, depends heavily on the unspoiled Atlantic seascape that would be industrialised by the proposed development. Despite this clear reliance, the applicant has not conducted place-specific assessments for these communities, leaving a significant gap in understanding the real impact on their economic viability

and landscape character. In light of these shortcomings, it is evident that the applicant's assessment insufficiently addresses the significant visual, economic and community effects on Mull and Ross of Mull, thereby failing to meet the level of scrutiny required for a development affecting such sensitive and tourism-dependent areas.

The applicant's assessment recognises the presence of several designated landscapes within the wider seaboard area, including Ulva, Staffa, Jura, and the Scarba, Lunga and the Garvellachs National Scenic Areas, but it appears to underestimate or overlook key impacts on these sensitive locations. Ulva, situated within the Loch na Keal National Scenic Area, is identified as a community-owned island at the outset of its regeneration, characterised by a small, re-establishing population whose recovery is intrinsically linked to the unspoilt seascape and setting that the development threatens. Notably, no specific assessment of effects on Ulva has been undertaken, which is a significant omission given the island's reliance on these natural qualities for its social and cultural revival. Similarly, Staffa, one of Europe's most celebrated small islands within the same National Scenic Area and located approximately 35 kilometres from the development site, falls outside the applicant's assessment boundary of 30 kilometres recommended by NatureScot. Despite acknowledging Staffa's panoramic maritime qualities, the applicant concludes that the scale of change would be small and the effects not significant, a position that fails to fully account for the island's celebrated status and the sensitivity of its landscape.

Further concerns arise from the treatment of the Jura National Scenic Area, positioned roughly 28 to 32 kilometres from the development, where the applicant assigns a High sensitivity but limits the magnitude of impact to Medium to Low on the basis of distance, apparent scale, and retained landforms. This assessment appears insufficient, given that the designation of Jura's landscape rests fundamentally on its wild and undeveloped Atlantic outlook, which could be compromised by the proposed development. A similar approach is taken towards the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away, receiving the same calibrated assessment despite its sensitive status. Taken together, these evaluations suggest a pattern of underestimating or omitting significant effects on important designated landscapes and vulnerable island communities, thereby undermining the protection of their natural and cultural qualities. This calls into question the robustness of the applicant's assessment and indicates a need for a more comprehensive and sensitive evaluation of the wider seaboard impacts.

The applicant's assessment assigns a Low magnitude of change to the South Tiree coastal area despite its designation as a receptor of High sensitivity at a distance of approximately 35 kilometres. This evaluation appears inconsistent when compared to typical mitigation standards, where sensitive landscapes exposed to large-scale vertical interventions would ordinarily warrant a higher magnitude rating to reflect the visual and character impacts adequately.

Tiree's landscape is uniquely defined by its exceptionally low-lying topography and the dominance of uninterrupted sea and sky. With its highest elevation, Ben Hynish, reaching only 141 metres, the introduction of turbines rising up to 335 metres would

present unprecedented vertical intrusions on the island's seascape. Given this context, categorising the magnitude of change as Low significantly underestimates the scale of visual and experiential impact on such a sensitive receptor, thereby rendering the applicant's evaluation unreliable and insufficiently robust.

The applicant's assessment fails to address significant effects on mainland and island communities that have direct views of, and economic reliance upon, the seascape affected by the development, thereby undermining the comprehensiveness of the evaluation. Notably, Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the development waters from the east; yet, no examination has been made of the potential impacts on its delicate community balance and economy. Similarly, Ardnamurchan Point—the most westerly point of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the receptors for which the applicant's distance-based moderation has been applied in this objection, calling into question the adequacy of the assessment. Additionally, the west coast of Kintyre comprises a sequence of communities whose character, outlook, and visitor economy are defined by their exposure to the open Atlantic seaboard towards Islay, Jura, and adjacent waters. The Treshnish Isles and other small islands and mainland coasts with views toward the development area share this position and have similarly been omitted from consideration. In light of these unassessed effects on key coastal and island communities, the applicant's assessment cannot be regarded as comprehensive or sufficiently robust.

The applicant's distance-based methodology systematically moderates and discounts environmental effects on sensitive receptors located beyond approximately 20 kilometres, resulting in an underestimation of impacts that compromises the environmental impact assessment's integrity. Specifically, the assessment reduces the magnitude of change attributed to highly sensitive receptors at these distances, effectively diminishing the perceived severity of effects. This approach overlooks the lived experiences of communities situated beyond the 20-kilometre threshold, as no place-based assessment has been conducted to capture the specific local impacts they endure. Consequently, the current evaluation fails to provide a comprehensive understanding of the environmental consequences, thereby undermining the robustness and credibility of the overall assessment.

1.1.211 Further Comments

This is an area of exceptional natural heritage, and spiritual and social community, and changes of this magnitude need much greater consultation and community involvement. The certain damage to nature and community is terrifying to me.

1.1.212 Summary

The proposal submitted by the applicant fails to satisfy the statutory and policy requirements governing its determination. Notably, the applicant's own evaluation acknowledges significant impacts upon nationally designated landscapes, as well as the heritage and communities along the coastline. However, analyses of the applicant's documents reveal that these impacts have been understated, and the

essential heritage assessment has not been undertaken. Furthermore, while the adverse effects on the island communities have been identified, they remain unassessed. The ecological obligations have not been demonstrated as achievable. Additionally, it is important to note that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm proposal and to reject the corresponding marine licence application.

Should the Ministers decide against refusal, I request that they require the provision of further environmental information and enhanced visualisations. I also advocate that the applications be determined only following a public inquiry, thereby allowing a thorough examination of the issues raised in this objection. Regardless of the outcome, I further request that the Ministers explicitly address and state their conclusions on the impacts upon cultural heritage and the affected island communities within their decision rationale.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 423
Dear Sir/Madam,

I hereby submit a formal objection to the proposals for the MachairWind Offshore Wind Farm, relating to application numbers 00012385 and 00012386. These applications seek consent under section 36 of the Electricity Act 1989 and a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010, respectively, and have been put forward by MachairWind Limited, trading as ScottishPower Renewables. I request that this letter be recorded as an official objection, that my status as an objector be acknowledged, and that I receive notification of the final decision regarding these applications.

The project in question entails the development of an offshore wind farm with a generating capacity of approximately 2 gigawatts. This would consist of between 91 and 144 turbines, each with a maximum height of up to 335 metres to blade tip. The proposed site spans a Windfarm Development Area of roughly 448 square kilometres, located in the sea to the north-west of Islay and west of Colonsay. This area lies approximately 21 kilometres from the island of Iona and is in close proximity to various islands and coastal communities within the southern Hebrides.

My objection is grounded in both planning and environmental considerations, assessed within the statutory and policy frameworks applicable to the determination of these applications. It is important to emphasise that the responsibility lies with the applicant to provide sufficient and robust evidence demonstrating that all relevant statutory tests and policy requirements are met. The onus is not upon objectors to prove the contrary. In this case, as detailed in the following sections, the applicant has failed to meet this evidential burden. Consequently, I conclude that the applications should be refused consent.

1.1.213 Seascape, Landscape and Visual Effects

The applicant’s written methodology, as set out in Appendix 16.1, notably omits any explicit distance threshold beyond which major effects are considered to cease. However, a published Evidence Note, developed in support of community objections and relying entirely on the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams. This pattern indicates that no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, irrespective of the receptor’s sensitivity or the extent of visibility. Furthermore, the applicant’s own documents acknowledge the influence of distance in these judgements. For instance, an assessment of a coastal area located over 30 kilometres away concludes that, due to the viewing distance, the scale of change is judged to be small. The Landscape Character synthesis further reinforces this by categorising High magnitude of change within roughly 20 kilometres, Medium magnitude between approximately 20 and 30 kilometres, and Low magnitude beyond 30 kilometres for certain landscape types.

This implicit reliance on distance thresholds has significant implications for the accuracy and reliability of the assessment. By systematically moderating magnitude at distances where the most sensitive designated landscapes are located, the

methodology effectively understates the inputs used in protective tests. Consequently, the conclusions drawn fail to provide a reliable description of the effects that Scottish Ministers are required to consider when deciding whether to grant consent. This undermines confidence in the robustness of the assessment and raises concerns that the potential impacts on key landscapes at greater distances may not have been fully or properly accounted for in the decision-making process.

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape character for the full 35-year operational lifespan. This quantifiable impact is significant, as the existing seascape benefits from the absence of artificial lighting, contributing to its distinctive nocturnal environment. The introduction of such lighting is not merely a temporary inconvenience; rather, it represents a fundamental and enduring change to the visual qualities of the seascape. Moreover, the 35-year operational timeframe does not mitigate the policy implications of this harm. Consent for this development would inherently signify a policy decision that this particular seascape is appropriate for wind farm use despite the acknowledged adverse effects on night-time character. In conclusion, the permanent introduction of lighting to an unlit horizon constitutes a substantial and policy-relevant alteration to the seascape, which must be carefully weighed in the determination of the application.

1.1.214 Cultural Landscape, Archaeology and Historic Environment

The assessment submitted by the applicant fails to demonstrate adherence to the required methodology for evaluating the effects on the setting of historic assets, thereby calling into question the reliability of its conclusions regarding heritage impacts. Although the applicant adopts Historic Environment Scotland’s recognised approach—developed and refined through consultation with that body—which mandates an evaluation of whether changes to setting affect the contribution setting makes to cultural significance and whether the integrity of setting is adequately retained, the assessment does not satisfy these requirements. Notably, the methodology explicitly states that visual change alone should not be equated directly with adverse impact, underscoring the need for a nuanced evaluative process.

A Methodological Audit prepared to support community objections, relying entirely on the applicant’s Appendix 14.3, confirms that while the operational assessment identifies relevant heritage attributes, it does not clearly demonstrate how the integrity of setting has been assessed in accordance with the applicant’s own accepted methodology. The assessment primarily describes visual changes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, before concluding that the integrity of setting remains adequately retained. However, this critical evaluative step—central to the adopted methodology—is absent in all the worked examples examined by the Audit. This omission undermines confidence in the assessment’s findings and raises serious concerns about its overall robustness in relation to heritage impacts.

The applicant’s baseline assessment acknowledges that the cultural significance of the affected heritage assets extends beyond their physical presence, encompassing a range of experiential qualities. These include the historic practices of pilgrimage, arrival by sea, and movement through a living cultural landscape, as well as the

interrelationships between monuments, spirituality, and the surrounding landscape and seascape. Importantly, this significance is understood to be experienced dynamically, through movement rather than from static viewpoints.

However, Historic Environment Scotland's consultation responses, as recorded within the application documentation, highlight concerns that these broader cultural and experiential qualities may not be fully captured by the applicant's assessment. Specifically, the statutory body has requested the inclusion of additional viewpoints to better represent these wider aspects, which are integral to understanding the heritage assets' true significance.

While the applicant has established a baseline that recognises the multifaceted nature of the cultural landscape, there remains some uncertainty as to whether the assessment comprehensively addresses the intangible and experiential values that contribute to the heritage assets' significance. Ensuring that these qualities are adequately considered is essential for a balanced and thorough evaluation of potential impacts.

The application fails to comply with essential policy requirements regarding the protection of heritage assets, thereby undermining its overall acceptability. Specifically, it engages National Planning Framework 4 (NPF4) Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) addressing the setting of heritage sites, as well as policy GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Despite these clear policy frameworks, the applicant has not provided sufficient evidence to demonstrate that the cultural significance of internationally and nationally important heritage assets, including their settings, will be preserved. Furthermore, the Scottish Ministers have not been presented with the comprehensive assessment required to reach a reasoned conclusion on these matters. In light of these shortcomings, the application does not meet the necessary policy standards for heritage protection and should be refused accordingly.

1.1.215 Effects on Island Communities, Tourism and the Local Economy

The proposed development presents a significant threat to the fundamental economic and social sustainability of the island communities affected. These communities rely exceptionally heavily on visitors, who are drawn specifically by the very qualities identified in the applicant's own baselines: landscape, seascape, cultural heritage, tranquillity and remoteness. Any alteration to these attributes would directly undermine the economic foundation upon which these communities depend. Such an impact would extend beyond immediate economic concerns, jeopardising local services, resident populations and the long-term viability of these island communities. It is therefore essential to consider carefully how this proposal could erode the very factors that sustain these unique and vulnerable places.

The proposal fails to meet the necessary standards for assessing and protecting island communities, falling short of the requirements set out in the National Marine Plan and associated policies. While these frameworks, including GEN 19 and paragraph 4.81 of the National Marine Plan, alongside NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, mandate that decisions must be based on robust socio-economic evidence and adopt a precautionary approach when such evidence is

incomplete, the applicant has not provided this level of scrutiny. Moreover, these policies require meaningful engagement with island communities throughout the decision-making process to ensure their interests are fully considered and given appropriate weight—a process that has not been satisfactorily demonstrated in this case.

The applicant acknowledged the need for particular attention to island communities but ultimately did not undertake the thorough assessment necessary to understand the potential effects of the proposal on these communities. There is a clear absence of evidence demonstrating compatibility with the principles of sustainable island communities. As a result, the statutory duties owed to these communities, which include careful evaluation and protection of their socio-economic wellbeing, have not been discharged. This omission undermines confidence in the proposal's compliance with relevant planning and statutory obligations, rendering it unsuitable for approval in its current form.

1.1.216 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, while the adjacent waters provide habitat for seabirds, marine mammals, and basking sharks. Introducing large-scale construction, operational, and decommissioning activities into this sensitive environment over several decades presents a substantial risk of significant adverse environmental effects.

The applicant has not demonstrated that the statutory tests required to protect internationally important habitats and species can be satisfied. This conclusion is drawn from the evidence submitted, including the applicant's own derogation documents, which reveal an insufficient degree of certainty regarding compliance. Without clear assurance that these legal protections are upheld, the application fails to meet the necessary statutory criteria, thereby undermining the justification for granting consent.

1.1.217 Cumulative and In-Combination Effects

The cumulative impact assessment presented relies fundamentally on the conclusions drawn within the broader Environmental Impact Assessment (EIA). As established, the underlying evaluations of landscape, heritage, and socio-economic effects have been shown to understate the true scale of impacts. Consequently, the baseline from which the cumulative effects are measured is inherently reduced, reflecting an incomplete or diminished understanding of the existing environmental and social context.

This flawed baseline directly compromises the reliability of the cumulative assessment. When the combined effects of the current proposal are considered alongside other existing, consented, and foreseeable developments, the aggregated impacts are likewise underestimated. Therefore, the cumulative assessment fails to provide a robust or accurate account of the true scale of combined effects, undermining its utility for informed decision-making and potentially leading to inadequate mitigation or planning responses.

1.1.218 Effects on Local Area

There is significant uncertainty regarding the applicant's assessment of the effects on Islay, Colonsay, and Oronsay, which raises concerns about the reliability of the environmental and heritage impact evaluation. Despite Islay and Colonsay being the closest islands to the development area—lying immediately north-west of Islay and west of Colonsay—the application primarily considers Islay as a potential project location rather than as an affected island community. This approach overlooks the Atlantic-facing communities of Islay, which directly face the nearest edge of a 448 square kilometre development area, without any place-based evaluation of impacts on their setting, economy, or community life.

Colonsay and Oronsay are similarly under-assessed, particularly given that their seaward outlooks, which define daily life, face directly towards the proposed array. Of particular concern is the North Colonsay and Western Cliffs Special Protection Area along Colonsay's coastline, which is central to the applicant's derogation case and compensation plan. This acknowledgement in the application confirms that harm to the internationally protected seabird population of these cliffs cannot be ruled out, indicating a direct and significant environmental effect that requires thorough consideration.

Additionally, Oronsay Priory, a scheduled monument of national importance located within the community's area, is subject to the same gaps identified in the heritage assessment, especially regarding the evaluation of its open maritime setting. Taken together, these points demonstrate that the applicant's assessment inadequately addresses the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the credibility of the overall environmental and heritage impact evaluation.

While the applicant acknowledges some significant effects on Iona, particularly in terms of visibility and community impact, their assessment appears to underestimate the scale and importance of these effects when compared to established mitigation benchmarks. The Coastal Character assessment designates the Sound of Iona as having high sensitivity, with direct orientation towards the development and extensive visibility. It notes a large geographical extent of change, encompassing approximately 21 kilometres, with turbines spanning around 39 degrees of the horizon, resulting in a moderate and significant overall effect. This level of impact surpasses typical thresholds where mitigation measures are expected to be robust and comprehensive.

Moreover, the applicant's recognition of significant effects on residents and visitors across much of the island, including at Dùn Ì—the highest point on Iona—does not fully account for the island's exceptional heritage context. Iona's monastic landscape, comprising the Abbey, the Nunnery, and the high crosses, holds international significance, intrinsically linked to pilgrimage routes, sea arrival, and movement through the landscape. Despite Historic Environment Scotland's request for additional viewpoints, such as from the ferry crossing and elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, these visualisations are absent from the applicant's submission. This omission limits a comprehensive understanding of the

potential heritage impacts, thereby undermining the thoroughness of the environmental and social impact evaluation.

Community concern further highlights the shortcomings of the applicant's assessment. A household consultation on Iona revealed that 92 per cent of respondents oppose the proposal. Notably, habitability—a pathway of potential effect identified by the applicant's own consultants—remains unassessed. The perceived scale of the development is considerable; for context, Ben Hynish on Tiree, a familiar landmark standing 141 metres high and visible from Iona at about 33 kilometres, would be overtopped by the largest turbines by approximately 194 metres at roughly two-thirds of that distance. This comparison underscores the significant visual intrusion likely to be experienced. Taken together, these points suggest that the applicant's evaluation does not fully capture the magnitude of impacts on Iona, indicating a need for a more detailed and nuanced assessment to inform decision-making.

The applicant's assessment recognises significant effects on various parts of Mull and the Ross of Mull coastal communities, notably acknowledging high sensitivity in the Ross of Mull South coastal area at distances of approximately 22 to 24 kilometres with a medium magnitude of impact. Significant effects are accepted at Erraid and along the Core Paths of the Ross. Importantly, Fionnphort—serving as the gateway to Iona and the primary embarkation point for visitors—is identified as experiencing significant effects, reflecting its direct connection to visitor flows. Similarly, significant impacts are noted on Core Paths and within the Central, South, and West Mull Local Landscape Areas, as well as on the Loch na Keal National Scenic Area, which is of high sensitivity throughout a range of 21 to 33 kilometres, though the magnitude attributed does not exceed medium.

However, the applicant's methodology relies heavily on distance as a determinant of impact, as illustrated by the assessment of the Wilderness and Gribun Rocks coastal area. Here, the applicant concludes that the scale of change is small due to a viewing distance exceeding 30 kilometres, exemplifying the distance-based reasoning that this objection challenges. This approach risks underestimating the true significance of visual and experiential effects on sensitive landscapes and communities, particularly where the character and quality of views contribute substantially to the local environment and visitor experience.

Moreover, the assessment does not adequately address the economic and community implications for Mull's west-facing tourism sector, including wildlife boat operations and accommodation providers reliant on the integrity of the Atlantic seascape. This seascape faces potential industrialisation from the proposed development, yet none of these coastal communities has been subject to a detailed, place-based evaluation. Without such focused consideration, the full extent of adverse effects on tourism-dependent economies and community cohesion remains insufficiently understood.

The applicant's assessment fails to adequately recognise significant impacts on important designated landscapes and vulnerable island communities, thereby undermining the protection of their natural and cultural qualities. Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island undergoing

regeneration. This small, re-establishing community relies fundamentally on the unspoilt seascape and setting that the development threatens, yet no specific assessment of effects on Ulva has been undertaken. Similarly, Staffa, also within the Loch na Keal National Scenic Area and renowned across Europe, lies approximately 35 kilometres from the development. Despite NatureScot's recommendation to assess effects up to 30 kilometres, the applicant dismisses the impact on Staffa as small and not significant, even though their own analysis acknowledges its panoramic maritime qualities. The Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed at a High sensitivity level from 28 to 32 kilometres distance but is attributed only Medium to Low magnitude effects due to distance and retained landforms, a conclusion that appears to downplay the importance of its defining characteristics. The Scarba, Lunga and the Garvellachs National Scenic Area, located between 35 and 40 kilometres away, is treated similarly. Collectively, these assessments underestimate or omit meaningful effects on designated landscapes and island communities, risking harm to their essential qualities and the viability of fragile local populations.

The applicant's assessment acknowledges the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet concludes the magnitude of change to be Low. This characterisation forms the basis for the evaluation of effects on Tiree's landscape. However, the assessment's attribution of Low magnitude appears inconsistent with the island's intrinsic landscape qualities.

Tiree is an exceptionally low-lying island, with its entire landscape character defined by the dominance of sea and sky. The island's highest point, Ben Hynish, reaches only 141 metres above sea level. Given this context, the introduction of turbines up to 335 metres in height represents the insertion of vertical structures without precedent in Tiree's seascape. Such a scale of development would be a dominant and alien feature on an otherwise open oceanic horizon.

Consequently, the conclusion of Low magnitude change for a receptor of such exposure and sensitivity seems to significantly understate the likely effects. This understatement leads to an unreliable evaluation of the landscape impacts on Tiree, and warrants careful reconsideration to more accurately reflect the scale of visual and character change that would result.

While the applicant's assessment applies distance-based mitigation to certain visual receptors, it fails to address significant effects on mainland and island communities whose seascape views and economic well-being are directly tied to the development area. For instance, the community-owned island of Gigha, celebrated nationally for its regeneration, faces the development waters from the east; yet, the impact on its delicate community balance and local economy remains unexamined. Similarly, Ardnamurchan Point—the westernmost tip of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula, yet these important seaward panoramas are subject only to the distance-based moderation critiqued here. Moreover, the chain of communities along the west coast of Kintyre, whose outlook, character and visitor economy are shaped by the open Atlantic seaboard towards Islay, Jura and surrounding waters, alongside the Treshnish Isles and nearby mainland coasts, share this unassessed vulnerability. Consequently, the applicant's approach compromises the comprehensiveness of the

assessment by omitting these key receptors, undermining confidence in its conclusions.

The applicant's reliance on a distance-based methodology that systematically moderates and discounts effects beyond approximately 20 kilometres results in a significant underestimation of impacts on highly sensitive receptors. This approach effectively diminishes the reported magnitude of change for communities located beyond this threshold, yet these communities have not been subject to any place-specific assessment. Consequently, the environmental impact assessment lacks integrity, as it fails to fully recognise or address the genuine extent and severity of effects experienced by those sensitive receptors beyond 20 kilometres. This omission undermines confidence in the assessment's conclusions and calls for a more comprehensive, place-based evaluation of impacts irrespective of distance.

1.1.219 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant's own assessments acknowledge significant adverse impacts on nationally designated landscapes, as well as on the coastal communities and heritage assets. However, published analyses of their documentation reveal that these impacts have been understated. Notably, the essential heritage assessment has not been undertaken, while the effects on the island communities impacted by the development have been identified but never subjected to proper evaluation. In addition, the ecological criteria required by law have not been demonstrated as capable of being satisfied. It is also of concern that only a portion of the project is currently presented for consideration by the Scottish Ministers.

Given these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and decline to grant the associated marine licence.

Should the Ministers be inclined not to refuse outright, it is requested that they require the submission of further environmental information alongside enhanced visualisations. Any determination should be deferred until after a public inquiry, thereby allowing a thorough examination of the issues raised in this objection. Furthermore, it is essential that the Ministers explicitly address and state their conclusions regarding the impacts on cultural heritage and the affected island communities in their decision, regardless of the outcome.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 424
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, corresponding to application 00012385 for consent pursuant to section 36 of the Electricity Act 1989, alongside application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, submitted by MachairWind Limited (ScottishPower Renewables), seek approval for a substantial offshore wind energy development.

The proposed project entails the installation of an offshore wind farm with an anticipated generating capacity of approximately 2 gigawatts. It comprises between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within an extensive Windfarm Development Area covering about 448 square kilometres. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in proximity to the islands and coastal communities of the southern Hebrides.

My objection is grounded on planning and environmental considerations addressed within the statutory and policy frameworks governing the determination of these applications. It is important to emphasise that the responsibility to satisfy the relevant legal and policy tests rests entirely with the applicant, who must provide sufficient evidence to demonstrate compliance. Objectors are not obligated to prove the contrary. In this instance, the applicant has failed to meet this evidential burden, and accordingly, I contend that consent for the development should be withheld.

I request that this communication be formally recognised as an objection, that my status as an objector be recorded, and that I be kept informed of the final decision regarding these applications.

1.1.220 Legislative and Policy Framework

The application fails to demonstrate adequate compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989. This Schedule mandates that the applicant must have regard to preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant is required to take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The evidence before the determining authority does not establish that these obligations have been satisfactorily addressed.

Given that the Scottish Ministers are also required to have regard to these statutory duties in determining the application, the failure to demonstrate compliance constitutes a significant deficiency. Where such compliance is not shown, or where evidence reveals omissions or conflicts with the applicable legal and policy framework, these factors weigh decisively against the granting of consent. Accordingly, the application should be refused on the basis that it does not meet the statutory requirements of Schedule 9 of the Electricity Act 1989.

The applicant's submission fails to comply with the requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, which mandate that the likely significant environmental effects of the proposal must be identified, assessed, and reported prior to any determination. Furthermore, the proposal does not satisfy the obligations under the Habitats Regulations, which require a thorough assessment of the effects on European protected sites in accordance with the applicable statutory tests.

The evidence before the determining authority demonstrates that compliance with these legal requirements has not been established. There are clear deficiencies and omissions in the environmental impact assessment and habitats regulations assessment provided. The absence of adequate and complete assessments means that the statutory tests have not been met, and the potential significant environmental effects remain unquantified and unaddressed.

Given these failures to provide the necessary and legally mandated environmental information and assessments, the proposal conflicts with the applicable legal and policy framework. As such, these shortcomings must weigh decisively against the granting of consent for the development.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, resulting in a fundamental procedural deficiency. This statutory requirement is clear: the interests of island communities must be explicitly taken into account and given due weight during the decision-making process. The absence of such consideration undermines the integrity of the assessment and renders the proposal non-compliant with the legal framework governing developments affecting island populations.

The evidence demonstrates that compliance with the Islands (Scotland) Act 2018 has not been established in this case. There are identifiable deficiencies and omissions in the proposal's documentation and assessment regarding the impact on island communities. These shortcomings represent a direct conflict with the applicable legal and policy framework, which explicitly requires that the interests of island communities be a material consideration. The failure to address these matters appropriately is a significant procedural and substantive flaw.

Given these unresolved deficiencies and the clear statutory obligation, the proposal cannot be regarded as meeting the necessary legal standards. Where compliance with the Islands (Scotland) Act 2018 is not demonstrated, or where evidence reveals conflicts with the statutory requirements, such matters must weigh decisively against the granting of consent. Accordingly, the proposal should be refused on the grounds that it does not properly consider or give due weight to the interests of island communities as required by law.

1.1.221 Conflict with National Planning Framework 4 and the Development Plan

The practical consequence of approving the proposal is that it would fail to comply with the impact criteria set out in NPF4 Policy 11, thereby undermining the policy's intended support for renewable energy development. While Policy 11 endorses such

projects, this endorsement is conditional upon meeting specific impact requirements, including those concerning communities, landscapes, seascapes, and other environmental receptors.

In this case, the proposal would result in significant adverse effects on nationally designated landscapes and seascapes, contrary to Policy 11(d) and 11(e). Furthermore, the evidence submitted does not demonstrate that the cultural significance of scheduled monuments and their settings would be adequately protected, as required by Policy 11. The safeguarding of island communities has also not been convincingly established, raising concerns under Policy 11(c). Additionally, the ecological assessments have not shown that the necessary tests can be satisfied, casting doubt on the proposal's compliance with environmental protection standards.

Given these substantive conflicts with the impact criteria of NPF4 Policy 11, the proposal cannot be supported. The policy's framework clearly requires that renewable energy development must not override protections for sensitive landscapes, heritage assets, communities, and ecology. On the evidence before the planning authority, the proposal falls short of these essential requirements and should therefore be refused.

The proposal would result in significant adverse consequences for a range of nationally important assets, undermining the protections established by multiple relevant policies within the National Planning Framework 4 (NPF4). Most notably, it would detract from the qualities for which designated National Scenic Areas and other nationally important landscapes have been recognised, contrary to the safeguards set out in Policy 11 alongside Policies 4(c) and 4(d). These policies explicitly aim to prevent significant harm to the defining characteristics of these landscapes, yet the evidence clearly indicates that the proposal fails to meet this essential requirement.

Furthermore, the proposal does not demonstrate adequate protection for the cultural significance of scheduled monuments or their settings, as required by Policy 7 and its sub-parts 7(h), 7(c), and 7(d). The absence of compelling evidence to safeguard these historic assets points to a clear conflict with these provisions. In addition, the proposal falls short of assuring the protection of island communities, and critically, the ecological criteria mandated under Policy 3 on biodiversity have not been convincingly addressed on the submitted evidence. Taken together, these factors confirm that the proposal is in conflict with multiple NPF4 policies designed to preserve nationally designated landscapes, heritage assets, and biodiversity.

The proposal would result in significant adverse effects on the landscape, heritage, and community interests within the area governed by the Argyll and Bute Local Development Plan 2. These impacts are material to the terrestrial development plan framework and would undermine the objectives set out to protect these valued attributes. The extent of harm identified is sufficient to demonstrate clear conflict with the relevant policies that seek to safeguard the character and integrity of the local environment.

This incompatibility extends beyond the local development plan to the broader strategic context, including the National Planning Framework 4, which must be read as a whole. The proposal fails to align with the overarching national and local policy intentions, as it does not adequately address or mitigate the detrimental effects identified. The applicant has not provided evidence to demonstrate that these conflicts have been resolved or sufficiently mitigated, leaving the adverse impacts unaddressed.

In conclusion, the proposal is fundamentally at odds with the terrestrial development plan framework relevant to land-based effects, particularly the Argyll and Bute Local Development Plan 2. Given the quantified adverse impacts on landscape, heritage, and community interests, and the absence of any compelling justification or effective mitigation, the proposal should be refused planning permission on the basis of these policy conflicts.

1.1.222 Seascape, Landscape and Visual Effects

The applicant's assessment methodology lacks a defined distance threshold beyond which major effects are considered to cease, undermining the reliability of its predicted impacts. Although no such limit is explicitly stated in Appendix 16.1, independent analysis of the applicant's Chapter 16 and associated appendices reveals a consistent pattern: no highly sensitive receptor beyond approximately 20 kilometres from the development is attributed the highest magnitude of change, regardless of receptor sensitivity or visibility extent. This implicit distance factor is further evidenced by the applicant's own documents, which note that for a coastal area over 30 kilometres away, the scale of change is judged to be small due to viewing distance, and identify a landscape character magnitude gradient of High within 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. Consequently, the protective assessments are based on systematically moderated inputs at precisely those distances where the most sensitive designated landscapes are situated. This methodological shortcoming calls into question the accuracy of the conclusions and whether they adequately reflect the effects that Scottish Ministers must consider in their decision-making.

While the applicant has made efforts to mitigate visual impact through the use of visualisations consistent with NatureScot's guidance, it is important to recognise inherent limitations within these materials. NatureScot's own guidance, which the applicant follows, states that printed visualisations cannot fully replicate the scale experienced by a viewer in the field. Additionally, wireline drawings included within the same panoramic views share the same constraints as the accompanying photographs; they represent technical renderings within the visualisation rather than serving as independent corrections or enhancements. Consequently, reliance on these visual materials alone may lead to an underappreciation of the true extent of visual effects when experienced on site. It follows that while the visualisations contribute valuable information, their technical and perceptual limitations should be carefully considered in the overall assessment.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, thereby permanently altering the character of the night-time seascape for the stated

35-year operational life. This change represents a significant departure from the existing dark and natural maritime environment, which has until now been free from such artificial illumination.

It is important to note that the 35-year operational period does not confine the extent of harm in policy terms. A decision to grant consent for this development effectively endorses the suitability of this seascape for wind farm use, including the acceptance of the associated lighting effects. This sets a precedent for the future management and character of the area, with implications extending beyond the immediate timeframe.

Given these factors, the impact of lighting on the night-time seascape character warrants careful consideration within the planning balance. While recognising the operational requirements for safety and navigation, the permanent alteration of a previously unlit horizon raises concerns about the long-term preservation of the seascape's intrinsic qualities, which policy seeks to protect.

The applicant acknowledges that the proposed development would give rise to certain effects which engage the provisions of National Planning Framework 4 (NPF4), specifically Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. However, despite recognising these effects, the applicant has failed to demonstrate that its conclusions regarding the scale of such effects are consistent with the methodology it employed. Crucially, there has been no satisfactory demonstration of compliance with the policies that safeguard nationally important landscapes and seascapes. This omission undermines confidence that the proposal adequately addresses the statutory requirements set out to protect these sensitive environmental assets. Consequently, the proposal does not meet the requirements of the relevant planning policies designed to protect landscape and seascape interests.

1.1.223 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment fails to demonstrate compliance with the required methodology for evaluating impacts on the setting of historic assets, thereby undermining the reliability of its conclusions regarding heritage harm. Although the applicant adopts Historic Environment Scotland's established methodology—developed through consultation and requiring a specific evaluative step to determine whether changes affect the contribution setting makes to cultural significance and whether the integrity of setting is retained—the published Methodological Audit identifies a critical omission. The Audit, based solely on the applicant's Appendix 14.3, finds that while the operational assessment describes visual changes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it does not show how the integrity of setting has been assessed in line with the methodology's explicit requirement. Instead, the assessment concludes without evidencing this evaluative step, leaving the claimed retention of setting integrity unsubstantiated. This fundamental gap calls into question the robustness of the applicant's heritage impact conclusions.

The applicant's assessment acknowledges that the cultural significance of the heritage assets in question is not solely derived from their physical presence but

from a complex set of experiential qualities. These include elements such as pilgrimage routes, arrival by sea, the sense of movement through a living cultural landscape, and the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. Notably, these attributes are experienced dynamically through movement rather than static viewpoints, a factor that the applicant recognises in their baseline recording.

However, despite this recognition, the mitigation measures proposed appear insufficient to fully capture or preserve these broader cultural and experiential qualities. Historic Environment Scotland's consultation responses, as documented within the application, explicitly requested additional viewpoints to ensure that the assessment would adequately represent these wider landscape and seascape attributes. The absence of such comprehensive visual and experiential analysis potentially undermines the understanding of the heritage assets' significance and the effectiveness of the proposed mitigation. Consequently, there is a concern that the current assessment underrepresents the full cultural context and may not sufficiently safeguard the intangible qualities that contribute to the heritage assets' value.

The heritage impact conclusions presented in the application are fundamentally reliant on the findings of the accompanying landscape assessment. However, it has been demonstrated that the landscape effects have been understated, as detailed previously. This understatement in the landscape assessment consequently transfers to the heritage conclusions, thereby calling into question their overall reliability and accuracy. The interdependence between these assessments means that any minimisation of landscape impact inevitably leads to a corresponding minimisation of heritage effects.

Given that the heritage conclusions are derived from a landscape assessment that does not fully capture the scale or significance of the landscape effects, the resulting heritage impact appraisal lacks the necessary robustness. This undermines the credibility of the heritage evidence base and suggests that the true extent of heritage harm may be greater than acknowledged. In planning terms, this deficiency must be recognised and addressed to ensure that the heritage impacts are properly understood and appropriately mitigated.

The practical consequence of the current application is that it fails to provide the necessary assurance that important heritage assets will be adequately protected. This shortcoming directly undermines the proposal's acceptability, as the applicant has not supplied the required evidence to demonstrate that the cultural significance of heritage assets of international and national importance, as well as their settings, will be preserved. Without such demonstration, decision-makers cannot confidently conclude that the development complies with relevant heritage protection policies.

This deficiency engages a number of critical policy provisions. Specifically, the proposal falls short of the requirements set out in NPF4 Policy 7(h), which relates to scheduled monuments, and Policies 7(c) and 7(d), which concern the setting of heritage assets. In addition, it contravenes GEN 6 and the guidance contained within paragraphs 4.22 to 4.23 of the National Marine Plan. These policies and guidance collectively demand robust assessment and clear evidence that development will not harm the integrity or significance of designated heritage sites and their surroundings.

Given the absence of a comprehensive assessment and the failure to demonstrate compliance with these key policies, the Scottish Ministers do not have before them the necessary information to approve the application. The lack of evidence to protect heritage assets represents a fundamental policy conflict that cannot be overlooked. Consequently, the application should be refused on the grounds of insufficient heritage protection, in line with the established statutory and policy framework.

1.1.224 Effects on Island Communities, Tourism and the Local Economy

There is considerable uncertainty regarding the potential impacts of the proposed development on the fundamental economic and social sustainability of the island communities in question. These communities exhibit an exceptional degree of dependence on visitors, whose presence is closely tied to the intrinsic qualities of the islands. The applicant's own baseline assessments identify these qualities as including landscape, seascape, cultural heritage, tranquillity and remoteness.

Any alteration to these defining characteristics poses a direct threat to the economic foundations of the island communities. Given that the visitors are drawn specifically by these attributes, changes affecting them could undermine the very reasons for tourism and visitation. This, in turn, risks destabilising the local economy which supports not only businesses but also essential services, infrastructure and employment opportunities within these communities.

The potential consequences extend beyond economic considerations to touch upon the social fabric and long-term viability of the islands' populations. If the qualities that attract visitors are compromised, there is a real danger that the communities' ability to sustain themselves will be jeopardised. It is therefore imperative to approach the proposal with caution, recognising the significant uncertainties surrounding its effects on the islands' unique and delicate balance.

The applicant's failure to assess the habitability of the affected islands has practical consequences for understanding and mitigating impacts on island communities. Although their consultants acknowledged habitability as a potentially significant pathway of effect, no place-based assessment was conducted for these islands. Instead, the socio-economic assessment in Chapter 18 focuses on regional analysis and detailed examination of port communities, concluding—without specific evidence—that island communities are of low sensitivity to tourism effects. This approach overlooks the unique nature of small island economies, which are not average regional economies but are heavily reliant on sectors vulnerable to changes in visitor appeal. Consequently, dependence on increasing visitor numbers intensifies their sensitivity rather than diminishing it. Therefore, the conclusion of low sensitivity lacks empirical support and rests on an unsubstantiated assumption rather than robust place-based analysis.

There remains significant uncertainty regarding the proposal's compliance with the necessary policy and statutory duties relating to island communities. This uncertainty stems from a failure to provide the robust socio-economic evidence required by GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions affecting such communities must rest on sound evidence and adopt a precautionary approach where data is lacking. Furthermore, NPF4 Policy 11(c) and the Islands

(Scotland) Act 2018 explicitly require that the interests of island communities be thoroughly assessed and given due weight through meaningful engagement from the earliest stages of a project through to its conclusion. In this case, the applicant acknowledged the need for particular scrutiny of island communities but has not undertaken the comprehensive assessment necessary to understand the proposal's effects upon them. Consequently, it has not demonstrated that the development is compatible with the sustainability of these communities, nor has it shown that the statutory duties owed to them have been properly discharged. Given these deficiencies, the proposal fails to meet the required planning and statutory standards for the protection and consideration of island communities.

1.1.225 Ecology, Biodiversity and Habitats Regulations

The mitigation measures proposed for this development are insufficient when weighed against the ecological sensitivity of the site and surrounding waters. Priority Marine Features and Annex I habitats are present within the development area itself, indicating a high level of ecological importance. Furthermore, the surrounding waters serve as habitat for seabirds, marine mammals, and basking sharks, all of which are species of conservation concern. Introducing large-scale construction, operational, and decommissioning activities over several decades would inevitably cause significant adverse environmental effects. The scale and duration of the disturbance pose substantial risks to these protected species and habitats, and the proposed mitigation does not adequately address the long-term impacts on this sensitive marine environment. Given the presence of these Priority Marine Features and protected species, the development's ecological consequences must be more thoroughly accounted for and mitigated before proceeding.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically targeting the guillemot population of the North Colonsay and Western Cliffs Special Protection Area. Such documents are conventionally prepared for scenarios where an adverse effect on the integrity of a protected site cannot be definitively excluded. This submission underscores the applicant's recognition of potential adverse impacts arising from the proposal. Moreover, the inclusion of these documents is a significant feature of the application itself, indicating that, according to the applicant's own reasoning, the Scottish Ministers may ultimately reach a different conclusion regarding the presence or absence of adverse effects. While the provision of derogation and compensation plans demonstrates a proactive approach to addressing environmental concerns, it also highlights inherent uncertainties about the proposal's impact on the protected guillemot population, warranting careful and thorough consideration.

The applicant's evidence establishes that, under the Habitats Regulations, development consent may only be granted where the competent authority has ascertained beyond reasonable scientific doubt that the proposal will not adversely affect the integrity of the protected site, unless the strict derogation tests are satisfied. This places a high evidential burden on the applicant to demonstrate the absence of adverse effects; mitigation, compensation measures, and future monitoring alone cannot satisfy the statutory requirements. This legal framework is supported by the provisions of GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of NPF4. Taken together, these policies and

regulations emphasize a stringent and precautionary approach to development affecting protected habitats and species. Consequently, any consent must be based on robust, conclusive scientific evidence meeting this exacting standard.

The application fails to demonstrate compliance with the statutory tests designed to protect internationally important habitats and species, a fundamental requirement that cannot be overlooked. Specifically, the evidence submitted, including the applicant's own derogation documents, reveals significant uncertainty regarding the satisfaction of these legal protections. This lack of demonstrated compliance undermines the integrity of the application and the assurances provided concerning ecological safeguarding.

It is essential to recognise that the statutory framework demands a clear and unequivocal demonstration that the proposed development will not adversely affect internationally important ecological features. The applicant's failure to meet this standard is not a minor procedural shortcoming but a critical deficiency that strikes at the heart of environmental protection obligations. Without robust evidence to satisfy the relevant tests, granting consent would conflict with established legal requirements and the principles of sustainable development.

In conclusion, the application does not provide the necessary certainty that the statutory protections for internationally important habitats and species will be upheld. This fundamental failure renders the case for granting consent unsound. Accordingly, the application should be refused to ensure that the statutory duties to protect these valuable ecological assets are fully respected and enforced.

1.1.226 Cumulative and In-Combination Effects

The current assessment process for the proposed development is fundamentally flawed because it fails to consider the project in its entirety. By excluding the export cable corridor and onshore transmission works—both essential for the wind farm's operation—from the application before the Scottish Ministers, the process fragments the project into separate parts. This fragmentation results in the effects of the entire development never being assessed collectively.

This piecemeal approach undermines the integrity of the environmental and planning evaluation. Key components that are critical to the project's functioning are deferred to future applications, meaning that important impacts will be considered only after the principal decision has been made. Such an approach prevents a holistic understanding of the project's cumulative effects, which is necessary to inform sound decision-making.

Moreover, this method conflicts with established legal principles. The courts, notably in the case of Raeshaw Farms, have affirmed that a project must be assessed as a whole rather than being "salami-sliced" into smaller parts whose individual effects may appear less significant. Therefore, the current approach is not only procedurally deficient but also legally unsound, and it should be reconsidered to ensure a comprehensive and lawful assessment of the entire development.

When considering mitigation measures, it is important to recognise that the cumulative impact assessment relies heavily on baseline data derived from preceding landscape, heritage, and socio-economic evaluations. These foundational assessments have been demonstrated to understate certain effects, thereby affecting the accuracy of mitigation strategies predicated on them. As a result, the effectiveness of proposed mitigation may be overestimated due to an incomplete understanding of the true baseline conditions.

Furthermore, because the cumulative assessment is constructed upon these understated baseline conclusions, it inherently begins from a diminished reference point. This means that the combined effects of the current proposal, when considered alongside other existing, consented, and foreseeable developments, are likely to be underestimated. The cumulative impact, therefore, may be more significant than the assessment suggests, potentially leading to inadequate planning responses.

In summary, the reliability of the cumulative impact assessment is compromised by the foundational underestimations within the initial assessments. Without addressing these baseline flaws, the true scale of combined effects cannot be accurately captured, and the resulting mitigation and planning decisions may fail to fully account for the totality of impacts. It is essential that these baseline issues are rectified to ensure a robust and credible cumulative impact evaluation.

The applicant’s approach to mitigating environmental impacts is insufficient when compared against the requirements set out in GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the EIA Regulations concerning project splitting. Specifically, there has been a failure to reliably identify and assess the cumulative and in-combination effects of the proposal, including the overall effects of the project as a whole. This omission undermines compliance with both planning policies and environmental regulations. It is therefore essential that the decision-making process explicitly addresses the treatment of deferred works to ensure a comprehensive evaluation of all potential impacts.

1.1.227 Public Engagement, Site Selection and Environmental Information

The applicant requests that Scottish Ministers place significant weight on the site-selection process; consequently, the quality of public participation in that process is directly material to the decision. However, there have been clear deficiencies in participation not only at the plan and site-selection stages but persisting into the application stage. The application itself consists of many thousands of pages of technical material, yet the consultation period has coincided with the busiest months for island communities. During this time, residents are continuously engaged throughout the visitor season, and access to specialist advice is limited. This contrasts sharply with the applicant’s position, having had years to prepare its case with substantial professional and financial resources.

Furthermore, GEN 18 of the National Marine Plan, together with the principles of effective public participation enshrined in the Aarhus Convention, require that those affected by such decisions have a realistic opportunity to engage meaningfully. The conditions under which the affected communities have been expected to respond fall

short of this standard. This undermines the legitimacy of the consultation process and, by extension, the site-selection process itself. It is therefore imperative that Ministers bear these shortcomings firmly in mind when assessing the representations submitted in response to the application.

The practical consequence of the insufficiency of the Environmental Impact Assessment (EIA) submitted is that the Scottish Ministers are unable to make a fully informed decision on the application. The EIA serves as the principal evidential basis for determination, and its sufficiency, rather than its extent, is the critical issue. Across key topics, the application identifies potential significant effects but either fails to investigate them comprehensively or employs methodologies that do not substantiate the conclusions reached. For example, the landscape assessment presents outcomes based on a distance pattern not supported by its own written methodology; the heritage assessment does not demonstrate the application of its own integrity test; and the socio-economic assessment lacks place-based analysis pertinent to the affected islands. Furthermore, the reliance on future assessments, post-consent plans, monitoring, and additional approvals is inadequate, as the EIA Regulations require that likely significant effects are understood prior to determination. Consequently, the Scottish Ministers must base their decision on the evidence presently before them, not on the assumption that unresolved matters will be satisfactorily addressed later. The applicant has not demonstrated that the environmental information provided meets this requirement, rendering the EIA insufficient for the purpose of determination.

1.1.228 Effects on Local Area

The applicant’s assessment significantly underestimates the direct and substantial effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the overall environmental and heritage impact evaluation. Islay and Colonsay, being the closest inhabited islands to the proposed development area—which lies immediately north-west of Islay and west of Colonsay—receive an assessment that is fundamentally flawed. The application primarily considers Islay only in terms of its potential as a direct project location, rather than recognising it as an affected island community with distinct social and economic characteristics. Notably, the Atlantic-facing communities of Islay confront the nearest edge of a 448 square kilometre development zone, yet there is no place-based analysis of how this proximity would influence their setting, economy, or community life.

The situation is equally concerning for Colonsay and Oronsay, where the seaward outlook integral to daily life directly faces the proposed array. The North Colonsay and Western Cliffs Special Protection Area, which constitutes Colonsay’s coastline, is central to the applicant’s derogation case and compensation strategy. This acknowledgement implicitly concedes that harm to the internationally protected seabird population of these cliffs cannot be ruled out. Moreover, Oronsay Priory, a scheduled monument of national importance, lies within this community’s sphere, yet the significant deficiencies identified in the heritage assessment regarding the treatment of open maritime settings are fully applicable here. Taken together, these points demonstrate that the applicant’s evaluation fails to adequately address the scale and nature of impacts on these island communities and their heritage assets.

The applicant's assessment notably underestimates the scale and significance of visual, community, and heritage impacts on Iona, thereby compromising the accuracy of the environmental and social impact evaluation. The Coastal Character assessment identifies the Sound of Iona as an area of High sensitivity, with extensive visibility and a Large geographical extent of change. The turbines would be visible across approximately 39 degrees of the horizon from a distance of some 21 kilometres, producing a Moderate and Significant overall effect. Similarly, the West Coast of Iona is recognised as highly sensitive, with widespread visibility; the applicant concedes significant effects on residents and visitors across much of the island, including at Dùn Ì, Iona's highest point.

Iona's monastic landscape, comprising internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, is intrinsically linked to experiences of pilgrimage, arrival by sea, and movement through the landscape. Despite Historic Environment Scotland's request for additional viewpoints—including from the ferry crossing itself—no visualisation is provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, an omission that weakens the thoroughness of the heritage impact assessment. Moreover, a household consultation on Iona revealed that 92 per cent of respondents oppose the proposal, yet the applicant's consultants fail to assess habitability, despite identifying it as a potential pathway of effect on the community. To contextualise the visual scale, the tallest turbines would exceed Ben Hynish on Tiree—visible from Iona at approximately 33 kilometres and standing 141 metres high—by roughly 194 metres, at a closer distance of around two-thirds of that range.

In light of these factors, the applicant's evaluation does not adequately reflect the magnitude of impacts on Iona's landscape, community, and heritage values. This underestimation undermines the credibility of the environmental and social impact assessment and calls for a more comprehensive and rigorous appraisal before the proposal can be properly considered.

The applicant's assessment of the effects on Mull and the Ross of Mull coastal communities and landscapes includes some acknowledgement of significant impacts; however, it falls short in fully addressing the scale and nature of these effects, particularly when compared to proposed mitigation measures. For example, while the assessment recognises significant effects at Erraid and on the Core Paths of the Ross, and concedes that Fionnphort—a vital gateway community for visitors to Iona—would experience notable impact, the overall attribution of magnitude remains moderate. This moderate attribution contrasts with the high sensitivity of these areas, suggesting that the mitigation proposed may not sufficiently account for the depth of disruption to community experience and landscape character.

Across the wider extent of Mull, a similar pattern emerges. The applicant accepts significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is assessed as having high sensitivity throughout, with viewing distances ranging from 21 to 33 kilometres. Yet, the magnitude of impact is consistently rated no higher than medium. This discrepancy underlines a methodological approach reliant on distance to downplay the potential visual and experiential impacts. For instance, in the Wilderness and Gribun Rocks coastal area,

the assessment dismisses the scale of change as small due solely to viewing distances exceeding 30 kilometres, a reasoning that appears insufficient to capture the character and quality of the seascape valued by communities and visitors alike.

Moreover, the assessment does not adequately address the economic and social importance of Mull's west-facing tourism economy, which relies heavily on the unspoiled Atlantic seascape that the development threatens to industrialise. Wildlife boat operations and the accommodation infrastructure within western townships are intimately connected to this environment, yet no place-based assessment has been conducted for these communities. In the absence of such detailed analysis, the full extent of harm to local livelihoods and the visitor experience remains unclear, raising concerns that the applicant's evaluation underestimates significant adverse effects. Therefore, a more thorough and sensitive approach is required to ensure that both the landscape and the communities dependent on it are properly considered in planning decisions.

The applicant's assessment significantly underestimates the potential impacts on important designated landscapes and vulnerable island communities, with practical consequences for their ongoing regeneration and preservation. For example, Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island currently undergoing regeneration. This small, re-establishing community relies heavily on the qualities of its setting and unspoilt seascape, which are precisely those at risk from the proposed development. Yet, no specific assessment has been made regarding the effects on Ulva, thereby overlooking critical factors that could undermine the community's recovery and the natural qualities it depends upon.

Similarly, the applicant's treatment of other nearby designated landscapes appears to downplay the significance of potential effects. Staffa, also within the Loch na Keal National Scenic Area and one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development site—beyond the 30-kilometre range that NatureScot advised for assessing effects on National Scenic Area qualities. Despite this, the applicant concludes that the scale of change would be small and the effect not significant, even though its own assessment recognises the panoramic maritime qualities of the area. The Jura National Scenic Area, valued for its wild, undeveloped Atlantic outlook, is assessed as having high sensitivity but is attributed only a medium to low magnitude of effect due to distance and retained landforms. A similar approach is taken for the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away. This consistent minimisation of potential impacts fails to fully acknowledge the intrinsic qualities and designations of these landscapes, which warrants a more thorough and precautionary evaluation to ensure their protection.

The applicant's assessment assigns a Low magnitude of change to the South Tiree coastal area despite its High sensitivity, a conclusion that warrants careful scrutiny. When compared to mitigation approaches in similar contexts, such a Low magnitude classification appears incongruous given the distinctive characteristics of Tiree's landscape. The island's topography is exceptionally flat, with its highest elevation, Ben Hynish, reaching only 141 metres. This means that the landscape's defining features are the expansive sea and sky, which together create an open and unobstructed oceanic horizon. Introducing turbines reaching heights of up to 335

metres would impose vertical elements that are without precedent in this seascape, fundamentally altering the visual and experiential qualities of the area. The apparent minimisation of these effects contradicts the sensitivity acknowledged and is inconsistent with mitigation standards applied in comparable sensitive environments.

Furthermore, the Low magnitude conclusion fails to capture the true scale of change and impact on Tiree's sensitive and distinctive landscape character. Given the island's unique reliance on uninterrupted oceanic views and the absence of existing tall structures, the presence of turbines over twice the height of the highest natural point would be visually dominant and intrusive. This significant discordance between the landscape's character and the proposed development's scale demonstrates that the assessment understates the magnitude of change, leading to an unreliable evaluation of effects. Consequently, the impact on Tiree's landscape has been insufficiently recognised, and this underestimation undermines confidence in the assessment's conclusions.

The applicant's assessment fails to consider the significant effects on several mainland and island communities that maintain direct visual and economic connections with the seascape surrounding the proposed development. Notably, Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the waters of the development site from the east. Despite the island's finely balanced community and economy, no examination of potential impacts on Gigha has been undertaken, leaving a critical gap in the appraisal of social and economic consequences. Similarly, Ardnamurchan Point, the westernmost point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors along the entire peninsula. These seaward panoramas represent precisely the receptors to which the applicant's distance-based moderation is applied, thereby diminishing the perceived significance of potential visual impacts.

Further deficiencies in the assessment arise concerning the west coast of Kintyre, where a chain of communities derives its outlook, character, and visitor economy from the open Atlantic seaboard facing Islay, Jura, and the wider waters beyond. This area, together with the Treshnish Isles and adjacent small islands and mainland coasts with views toward the development area, shares an equivalent position of sensitivity. The omission of any detailed evaluation of the effects on these receptors compromises the comprehensiveness and reliability of the applicant's assessment. In light of this, the overall appraisal cannot be regarded as sufficiently robust, as it neglects the potential for significant adverse effects upon these interconnected communities and their seascape-dependent economies.

The environmental impact assessment submitted by the applicant employs a distance-based approach that systematically moderates the magnitude of change and discounts effects on highly sensitive receptors beyond approximately 20 kilometres. This methodology results in a significant underestimation of the true impacts experienced by these receptors. It is clear from the evidence that such an approach fails to adequately capture the extent and severity of effects at greater distances, thereby compromising the assessment's overall integrity.

Furthermore, the communities residing beyond this 20-kilometre threshold have been effectively excluded from any meaningful place-based assessment. This omission is of particular concern as it disregards the lived experiences and sensitivities of those populations who may be substantially affected. The absence of detailed, location-specific evaluation for these receptors undermines the comprehensiveness and robustness that is essential for a credible environmental impact appraisal.

In conclusion, the applicant's distance-based moderation and discounting approach beyond 20 kilometres cannot be accepted as a reliable or thorough method of assessment. To ensure the environmental impact assessment accurately reflects the full range of effects, a more rigorous, inclusive, and place-sensitive evaluation is necessary. Without such improvements, the current assessment remains fundamentally flawed and insufficiently protective of sensitive receptors situated beyond the arbitrary 20-kilometre boundary.

1.1.229 Personal Observations

Finally, I would also ask the Scottish Ministers to consider: It's just not fair to spoil the scenery around such a historic site.
Place them near Osborne House. It has less historic history.

1.1.230 Summary

The proposal put forward by the applicant fails to satisfy the statutory and policy requirements governing its determination. Their own evaluation acknowledges significant impacts upon nationally designated landscapes, as well as the cultural heritage and communities along this coastline. Independent analyses of the applicant's documentation reveal that these impacts have been understated. Moreover, a comprehensive heritage assessment, as mandated, has not been completed. The identified effects on the island communities within the project's influence have neither been adequately assessed nor addressed. Additionally, the ecological criteria necessary to demonstrate compliance remain unproven. It is also pertinent that only a portion of the overall project is currently submitted for consideration by the Scottish Ministers.

Given these substantial deficiencies, it is respectfully submitted that the Scottish Ministers should refuse consent for the MachairWind Offshore Wind Farm proposal and reject the associated marine licence application.

Should the Scottish Ministers be inclined not to refuse consent outright, it is requested that they require the submission of further environmental information alongside enhanced visualisations. Furthermore, it is essential that the applications be determined only following a public inquiry, thereby allowing thorough examination of the concerns raised in this objection. Irrespective of the final decision, it is also requested that the Ministers explicitly address and articulate their conclusions regarding the effects on cultural heritage and on the island communities impacted by the proposal.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 425
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, detailed in application 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval for a substantial offshore wind development with a capacity of approximately 2 gigawatts. The project envisages the installation of 91 to 144 turbines, each reaching up to 335 metres to blade tip, within a designated Windfarm Development Area spanning about 448 square kilometres of marine territory located north-west of Islay and west of Colonsay. Notably, this site lies approximately 21 kilometres from Iona and is proximate to the islands and coastal communities of the southern Hebrides.

This objection is grounded in both planning and environmental considerations, evaluated against the relevant statutory provisions and policy guidance that govern the determination of such applications. It is important to emphasise that the onus lies with the applicant to provide compelling and adequate evidence demonstrating compliance with all applicable legal and policy tests. Objectors, conversely, bear no obligation to prove contrary positions. Upon careful review, it is apparent that the applicant has failed to meet this evidential burden. Consequently, it is my clear position that the applications should not be granted consent.

I request that this correspondence be formally recorded as an objection, that my status as an objector be duly noted, and that I receive notification of the final decision regarding these applications.

1.1.231 Legislative and Policy Framework

The application fails to demonstrate compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989, which require the applicant to have regard to preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, and protecting sites, buildings, and objects of architectural, historic, or archaeological interest. This failure has practical consequences in that the proposal risks causing unmitigated harm to these protected interests.

The evidence confirms that the applicant has not adequately addressed these statutory requirements, nor taken reasonable steps to mitigate adverse effects arising from the proposal. This omission represents a clear deficiency in the application and conflicts with the legal framework governing such developments. The Scottish Ministers, as the determining authority, are required to have regard to these same duties and cannot lawfully grant consent where compliance has not been demonstrated.

Given these shortcomings, the application should be refused. The failure to meet the statutory duties under Schedule 9 weighs decisively against the granting of consent, as the proposal does not satisfy the essential legal and policy obligations intended to safeguard important environmental and heritage interests.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be properly considered and given due weight in the decision-making process. There is no evidence within the application or supporting documents that these statutory obligations have been met, nor that any meaningful assessment or mitigation of impacts on island communities has been undertaken.

Given this failure to address the statutory duty, the proposal exhibits clear deficiencies and omissions in its consideration of island community interests. As established by the Act and confirmed in the approved evidence, such shortcomings constitute a conflict with the applicable legal and policy framework. Consequently, these matters weigh decisively against the granting of consent for the development.

1.1.232 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to meet the impact criteria established in NPF4 Policy 11, which explicitly governs renewable energy development through its detailed provisions. Notably, the policy's clauses 11(c), 11(d), and 11(e) require careful consideration of impacts on communities, landscapes, seascapes, and other receptors. This application does not satisfy these requirements, thereby undermining the policy's intended balance between support for renewable energy and protection of environmental and cultural assets.

Specifically, the development would cause significant adverse effects on nationally designated landscapes and seascapes, contrary to the policy's safeguards. Furthermore, the applicant has not demonstrated that the cultural significance of scheduled monuments and their settings would be preserved, nor that island communities would be adequately protected. Additionally, the necessary ecological assessments and tests have not been convincingly addressed in the submitted evidence. Taken together, these deficiencies confirm that the proposal conflicts with the impact criteria of NPF4 Policy 11 and cannot be supported.

The proposal, as currently presented, would result in significant adverse impacts on a range of nationally designated assets, undermining the protections established by the National Planning Framework 4 (NPF4). Most notably, it would cause substantial harm to the qualities for which National Scenic Areas and other nationally important landscapes and seascapes have been designated. This outcome directly conflicts with Policy 11, which works in tandem with Policies 4(c) and 4(d) to safeguard these special places from detrimental effects. The practical consequence is a clear failure to uphold the statutory purpose of these designations, thereby weakening the integrity of landscape conservation at a national level.

In addition to landscape concerns, the proposal fails to demonstrate adequate protection for heritage assets, particularly scheduled monuments and their settings. Policies 7 and 7(h) require that development does not adversely affect the cultural significance of such assets, ensuring their preservation for future generations. However, the evidence submitted does not convincingly establish that these requirements would be met. Nor does it confirm that island communities, which often have unique historical and social characteristics, would be safeguarded in line with Policy 7(c) and 7(d). The lack of clarity and assurance in this regard raises

substantial doubts about the proposal's compliance with heritage protection standards within NPF4.

Furthermore, the ecological criteria set out in Policy 3 have not been satisfactorily addressed. The proposal has not provided sufficient evidence to confirm that the ecological tests—designed to conserve and enhance biodiversity—can be met. This omission is critical, as the protection of biodiversity is a fundamental objective underpinning national planning policy. Taken together, these deficiencies demonstrate that the proposal is inconsistent with the comprehensive framework of NPF4 policies intended to protect designated landscapes, heritage assets, and biodiversity. Consequently, it should not be supported in its current form.

The proposal would result in significant adverse effects on the landscape, heritage, and community interests safeguarded by the terrestrial development plan framework, including the Argyll and Bute Local Development Plan 2. These impacts directly conflict with the policies designed to protect these values. Consequently, the proposal is fundamentally inconsistent with the development plan as a whole, as well as with the overarching objectives of National Planning Framework 4. The applicant has failed to demonstrate that these conflicts can be resolved or justified. Therefore, the proposal should be refused on the grounds of inconsistency with the relevant terrestrial development plan policies.

1.1.233 Seascape, Landscape and Visual Effects

The applicant's assessment methodology fails to define a distance threshold beyond which major effects cease, yet their own analysis reveals a consistent pattern: no highly sensitive receptor beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of sensitivity or visibility. This is evident in the applicant's documentation, which notes that for a coastal area over 30 kilometres away, the scale of change is judged small due to viewing distance, and the Landscape Character synthesis categorises magnitude as High within about 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. Consequently, the protective tests rely on inputs that systematically moderate magnitude at precisely the distances where the most sensitive designated landscapes are situated. This undermines the reliability of the conclusions presented to the Scottish Ministers, as the true effects on these landscapes are likely understated.

While the visualisation materials submitted in support of the application follow NatureScot's established guidance, it is important to recognise their inherent limitations when compared to the actual experience of mitigation on site. Printed visualisations, including the wireline drawings incorporated within panoramic projections, are unable to replicate fully the scale and spatial relationships perceived by a viewer in the field. These technical renderings, rather than serving as independent corrections, function as components within the overall visualisation and therefore share its constraints in conveying an accurate sense of presence and impact.

This acknowledgement of technical and perceptual limitations suggests that reliance on such visual evidence alone may underrepresent the true extent of visual effects

experienced locally. Consequently, a cautious approach is necessary when interpreting these materials, ensuring that any mitigation measures are evaluated not only through the lens of these visualisations but also through on-site assessments and other complementary forms of evidence. This balanced consideration will support a more robust understanding of the development's visual impact and the effectiveness of proposed mitigation.

The applicant's evidence acknowledges that the proposed development's effects engage several key policies, specifically National Planning Framework 4 (NPF4) Policies 4(c) and 4(d), 11(d) and 11(e), alongside GEN 7 and paragraph 4.28 of the National Marine Plan. These provisions are expressly designed to safeguard nationally important landscape and seascape interests, thereby establishing a clear policy framework against which the proposal must be assessed.

However, the applicant has failed to demonstrate that its conclusions regarding the scale of these acknowledged effects align with the methodology it has employed. This shortcoming undermines the reliability of its assessments and, critically, means that the proposal does not evidence compliance with the relevant planning policies protecting nationally important landscapes and seascapes. On this basis, the development cannot be considered consistent with established policy requirements and should not be supported.

1.1.234 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment risks underrepresenting the true cultural significance of the heritage assets by focusing predominantly on fixed viewpoints rather than the broader experiential qualities integral to their value. Their own baseline acknowledges that the significance arises from a combination of factors including pilgrimage, arrival by sea, and movement through a living cultural landscape, as well as the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. These elements are inherently experienced dynamically, through movement, rather than from static observation points. Historic Environment Scotland has highlighted this limitation in their consultation responses recorded within the application, specifically requesting additional viewpoints to ensure these wider qualities are adequately captured. Without fully addressing these experiential and relational aspects, the assessment may fail to reflect the heritage assets' cultural significance in a comprehensive manner. Consequently, it is essential that the assessment methodology is expanded to incorporate these broader landscape and movement-based experiences to provide a more accurate and meaningful evaluation of heritage impacts.

The landscape assessment forms a foundational element upon which the heritage impact conclusions are constructed. Any understatement within the landscape assessment inevitably permeates through to the heritage analysis, resulting in a parallel minimisation of potential effects. This dependency means that if the landscape impacts are not fully or accurately represented, the subsequent conclusions regarding heritage impacts cannot be regarded as robust or credible.

Given the identified deficiencies in the landscape assessment, it follows that the heritage conclusions are similarly compromised. The inherent reliance of heritage

evaluations on the landscape context necessitates a precise and comprehensive landscape assessment to underpin any heritage impact findings. Without this, the heritage conclusions are undermined by the same shortcomings, diminishing their reliability and calling into question the overall validity of the assessment.

1.1.235 Effects on Island Communities, Tourism and the Local Economy

The practical consequence of the proposed development is a direct threat to the fundamental economic and social sustainability of the island communities affected. These communities rely exceptionally heavily on visitors, whose presence underpins local businesses, services, and population stability. Any alteration to the qualities that draw visitors risks undermining the economic base upon which these islands depend.

The applicant's own baseline assessments identify the key attractions for visitors as the landscape, seascape, cultural heritage, tranquillity, and remoteness of the area. These elements are not peripheral; they constitute the very essence of what makes the islands appealing and viable as destinations. Diminishing or damaging these characteristics would inevitably lead to a decline in visitor numbers, with cascading effects on employment, local services, and community cohesion.

In summary, the proposal poses a significant risk to the viability of these island communities by threatening the qualities that sustain their visitor economy. Given the exceptional dependence of these islands on tourism drawn by these unique attributes, the development should be reconsidered to avoid jeopardising the long-term social and economic health of these communities.

The practical consequence of the applicant's inadequate assessment methodology is a significant risk that the specific impacts on island communities will be neither properly understood nor effectively mitigated. Although the applicant's own consultants identified habitability as a potentially significant pathway through which the proposal could affect these communities, no subsequent assessment of habitability was undertaken for the affected islands. Instead, the socio-economic assessment presented in Chapter 18 focuses primarily on regional analysis, providing detailed consideration of potential port communities but failing to undertake an equivalent place-based assessment of the island communities directly facing the development. Despite this omission, the assessment nonetheless concludes that these island communities exhibit low sensitivity to tourism effects, a finding that lacks empirical grounding.

This conclusion overlooks the distinctive economic characteristics of small island communities, which cannot be accurately represented by regional averages. Island economies tend to be heavily concentrated in sectors that are particularly vulnerable to changes in the qualities that attract visitors. Rather than reducing sensitivity, a dependence on increasing visitor numbers heightens the community's vulnerability by deepening reliance on those qualities at risk. Without a place-based analysis, the claim of low sensitivity is not supported by evidence but instead rests on an unsubstantiated assumption. This methodological flaw undermines confidence in the assessment's findings and calls into question the adequacy of any proposed

measures to address potential adverse socio-economic impacts on island communities.

While mitigation measures have been proposed, they fall short when compared to the specific requirements set out for island communities under current policy and statutory duties. The proposal fails to meet the standards of GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be founded on robust socio-economic evidence and a precautionary approach where evidence is insufficient. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 require that the interests of island communities are thoroughly assessed and given meaningful weight through engagement from the earliest stages to completion. The applicant has acknowledged the need for particular scrutiny of island communities but has not undertaken the necessary assessments to understand the potential effects on these populations. As a result, it has not demonstrated compatibility with sustainable island communities, nor has it discharged the statutory duties owed to them. This fundamental omission undermines the proposal's compliance with essential planning and legal requirements.

1.1.236 Ecology, Biodiversity and Habitats Regulations

There is considerable uncertainty regarding the potential environmental impact of the proposed development due to the presence of Priority Marine Features and Annex I habitats within the development area itself. These ecological designations indicate that the site holds significant biodiversity value, warranting careful consideration in the planning process. The surrounding waters further support important species such as seabirds, marine mammals and basking sharks, all of which contribute to the ecological sensitivity of the location.

The proposal involves introducing large-scale construction, operational and decommissioning activities into this environmentally sensitive marine environment. Given the scale and duration of these activities, potentially spanning several decades, there is a substantial risk of significant adverse effects on the protected habitats and species present. The long-term nature of the development intensifies concerns about cumulative impacts and the resilience of the local ecosystem.

In light of these factors, it is imperative that the planning authorities undertake a thorough assessment of the ecological importance of the site and the potential consequences of the proposal. Without clear evidence demonstrating that the environmental risks can be effectively mitigated, there remains a strong case for caution. The protection of Priority Marine Features and associated protected species must be a primary consideration in determining the acceptability of this development.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan, specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. The preparation and presentation of these documents indicate a recognition by the applicant that there may be potential adverse effects on the integrity of this protected site as a result of the proposed development. Such documents are conventionally prepared and provided in circumstances where the possibility of an adverse effect cannot be definitively ruled out. The very inclusion of these materials in the

application package is thus a significant feature, reflecting the applicant's acknowledgement of potential environmental impacts that warrant careful consideration.

Moreover, the submission of these derogation and compensation documents operates within the framework that the Scottish Ministers might ultimately reach a different conclusion regarding adverse effects than the applicant. This highlights a degree of uncertainty inherent in the assessment process and underscores the importance of these documents in addressing the requirements for derogation under relevant protection provisions. The compensation plan, focused on the guillemot population, seeks to mitigate potential harm to this protected species, aiming to offset any unavoidable impacts should the development proceed. In this context, the applicant's approach demonstrates an awareness of the statutory and policy obligations concerning protected sites and species, and an intention to comply with those obligations through appropriate mitigation and compensation measures.

1.1.237 Cumulative and In-Combination Effects

The practical consequence of relying on the current cumulative impact assessment is that the true combined effects of the proposed development alongside existing, consented, and foreseeable projects are significantly underestimated. This has important implications for decision-makers who depend on accurate evaluations to fully understand potential environmental and socio-economic consequences. An understated baseline leads directly to an understated cumulative impact, which risks overlooking meaningful harm that may arise from the aggregate of developments in the area.

This problem arises because the cumulative assessments draw upon conclusions established elsewhere in the Environmental Impact Assessment. Specifically, where the foundational landscape, heritage, and socio-economic assessments have already minimized or failed to fully capture the extent of effects, the cumulative assessment necessarily begins from this flawed baseline. As a result, the combined effects are not properly accounted for, reducing the reliability of the overall assessment and weakening the evidential basis for planning decisions.

In light of this, the cumulative impact assessment cannot be considered a robust or trustworthy reflection of the likely combined effects of development in the locality. A more rigorous and comprehensive baseline evaluation is essential to ensure that cumulative assessments accurately reflect reality. Without this, the planning process risks proceeding on an incomplete understanding of potential impacts, which may lead to inadequate mitigation measures or inappropriate approval of proposals.

The applicant's submission fails to meet the mitigation requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e), particularly regarding the assessment of cumulative and in-combination effects. Unlike the standards expected under the EIA Regulations to prevent project splitting, the proposal does not provide a reliable identification or comprehensive assessment of the project's overall environmental impact. This omission undermines the ability to compare the mitigation measures effectively and assess their adequacy in addressing the full scale of potential effects.

Furthermore, the application does not explicitly consider the implications of deferred works within its assessment, which is essential for a robust determination. Without a clear and thorough evaluation of these deferred components, the decision-making process lacks a complete understanding of the project's cumulative environmental consequences. It is therefore requested that the treatment of deferred works be expressly addressed to ensure full compliance with planning policies and regulatory requirements before any approval is granted.

1.1.238 Public Engagement, Site Selection and Environmental Information

The consultation process for this proposal has demonstrably failed to achieve the standards required for effective public participation, thereby undermining the legitimacy of the site-selection process. The applicant places significant weight on the site-selection procedure, making the quality of public engagement at that stage directly material. However, deficiencies evident during the plan and site-selection phases have persisted into the application stage. The application itself comprises several thousand pages of technical material, yet the consultation period coincided with the busiest months for island communities, when residents are fully occupied throughout the visitor season and access to specialist advice is limited. This contrasts sharply with the applicant's extensive preparation time and substantial professional and financial resources. Moreover, GEN 18 of the National Marine Plan and the principles enshrined in the Aarhus Convention require that affected parties be afforded a realistic opportunity to participate in decisions of such magnitude. The conditions imposed on the local communities fall short of this standard, a matter that the Scottish Ministers must give due weight to when considering the representations submitted.

The environmental information presented within the application falls short of the standards required for a thorough Environmental Impact Assessment (EIA), particularly when compared to the robust evidence necessary to inform Scottish Ministers' decisions effectively. While the application does identify potential pathways to significant effects across various topics, it either fails to investigate these pathways comprehensively or relies upon methodologies that lack the rigor to substantiate the conclusions reached. For example, the landscape assessment produces outcomes based on a distance pattern absent from its own methodology, the heritage assessment does not evidence the application of its prescribed integrity test, and the socio-economic assessment omits a place-based analysis of the affected islands. Such deficiencies undermine the reliability of the environmental evidence and distinguish it unfavourably from the standards of sufficiency required by the EIA Regulations.

Furthermore, the application frequently depends on future assessments, post-consent plans, ongoing monitoring, and subsequent approvals to address outstanding environmental concerns. This approach is incompatible with the fundamental requirement that likely significant effects must be understood before determination, as prescribed by the EIA Regulations. Scottish Ministers are obliged to base their decisions on the evidence currently before them rather than on speculative assurances that unresolved matters will be satisfactorily addressed in the future. Given that the applicant has not demonstrated that the environmental information submitted is adequate for this purpose, it follows that the EIA as

presented is insufficient to support an informed and lawful determination of the application.

1.1.239 Effects on Local Area

There is significant uncertainty regarding the applicant's assessment of the effects on Islay, Colonsay, and Oronsay, which raises concerns about the reliability of the environmental and heritage impact evaluation. Despite Islay and Colonsay being the closest islands to the development area—lying immediately north-west of Islay and west of Colonsay—the application primarily considers Islay as a potential project location rather than as an affected island community. This approach overlooks the Atlantic-facing communities of Islay, which directly face the nearest edge of a 448 square kilometre development area, without any place-based evaluation of impacts on their setting, economy, or community life.

Colonsay and Oronsay are similarly under-assessed, particularly given that their seaward outlooks, which define daily life, face directly towards the proposed array. Of particular concern is the North Colonsay and Western Cliffs Special Protection Area along Colonsay's coastline, which is central to the applicant's derogation case and compensation plan. This acknowledgement in the application confirms that harm to the internationally protected seabird population of these cliffs cannot be ruled out, indicating a direct and significant environmental effect that requires thorough consideration.

Additionally, Oronsay Priory, a scheduled monument of national importance located within the community's area, is subject to the same gaps identified in the heritage assessment, especially regarding the evaluation of its open maritime setting. Taken together, these points demonstrate that the applicant's assessment inadequately addresses the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the credibility of the overall environmental and heritage impact evaluation.

The applicant's Coastal Character assessment recognises the Sound of Iona as an area of high sensitivity, noting its direct orientation towards the development site and extensive visibility across a large geographical extent. The assessment concludes a moderate and significant overall effect, spanning approximately 21 kilometres, with turbines visible across about 39 degrees of the horizon. Similarly, the West Coast of Iona is identified as highly sensitive with widespread visibility, and the applicant acknowledges significant effects on residents and visitors throughout much of the island, including at Dùn Ì, Iona's highest point.

Iona's monastic landscape, encompassing the Abbey, the Nunnery, and the high crosses, holds heritage of international importance, with significance closely tied to pilgrimage, arrival by sea, and movement through the landscape, as established in the applicant's baseline. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself; however, no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, limiting the completeness of the heritage impact assessment.

Community response further underscores the scale of concern, with a household consultation revealing that 92 per cent of respondents on Iona object to the proposal. Despite habitability being identified by the applicant's consultants as a potential pathway of effect on the local community, this has not been assessed. The perceived scale of the development's visual impact can be contextualised by comparing the turbines with the familiar landmark of Ben Hynish on Tiree, which stands at 141 metres and is visible from Iona at approximately 33 kilometres; the largest turbines would exceed Ben Hynish's height by around 194 metres at roughly two-thirds of that distance. These points collectively indicate that the applicant's assessment may underestimate the true scale and significance of visual, community, and heritage impacts on Iona.

The applicant's assessment insufficiently mitigates the significant visual, economic, and community impacts on Mull and the Ross of Mull coastal areas, particularly regarding designated landscapes and tourism-dependent communities. While some effects are acknowledged, such as those at Erraid and on the Core Paths of the Ross, and the significant impact on Fionnphort—the gateway to Iona and a critical point for visitor flow—the overall treatment of sensitive areas remains inadequate. The Ross of Mull South coastal area, judged to be of High sensitivity at 22 to 24 kilometres distance and attributed only Medium magnitude, demonstrates an underestimation of the true scale of impact. Similarly, across Mull, the applicant recognises significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area, yet attributes no more than Medium magnitude to the Loch na Keal National Scenic Area, despite its High sensitivity over distances of 21 to 33 kilometres. This reliance on distance to downplay effects is further exemplified by the assessment of the Wilderness and Gribun Rocks coastal area, where the scale of change is deemed small solely due to viewing distances exceeding 30 kilometres. Critically, Mull's west-facing tourism economy, including wildlife boat operations and accommodation providers in western townships, depends on the integrity of the Atlantic seascape, which the development would industrialise. Yet, no place-based assessment has been provided for these communities, leaving a significant gap in understanding and addressing the cumulative impacts on landscapes and livelihoods.

The applicant's assessment acknowledges the effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva, Staffa, Jura, and the Scarba, Lunga and Garvellachs National Scenic Area, but this evaluation underestimates significant impacts on these sensitive sites and their communities. Ulva, a community-owned island at the onset of regeneration, depends fundamentally on its unspoilt seascape and setting—qualities directly threatened by the proposal—yet no specific assessment of effects on this vulnerable, re-establishing community has been undertaken. Staffa, renowned as one of Europe's most celebrated small islands and situated roughly 35 kilometres from the development, lies beyond the approximately 30 kilometre boundary within which NatureScot requested assessment of National Scenic Area effects. Nevertheless, the applicant concludes that the scale of change at Staffa would be small and the effect not significant, despite acknowledging the island's panoramic maritime qualities. Similarly, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed at a High sensitivity level within 28 to 32 kilometres, but the applicant attributes only Medium to Low magnitude of effect,

citing distance and retained landforms as mitigating factors—an approach that downplays the fundamental character underpinning the designation. The Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away, is treated in the same manner. Taken together, these assessments fail to fully recognise or address the significant effects on important designated landscapes and the fragile island communities whose natural and cultural qualities are integral to their identity and recovery.

The applicant's assessment categorises the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet concludes that the magnitude of change would be Low. This juxtaposition forms the basis of concern regarding the reliability of the evaluation. Given the acknowledged sensitivity of the landscape, it is critical that the magnitude of change is thoroughly appraised to reflect the true scale of impact.

Tiree's landscape character is exceptionally distinctive due to its low-lying nature, with its defining features being the dominance of sea and sky. The highest point on the island, Ben Hynish, rises only to 141 metres, which underscores the island's openness and exposure to its oceanic horizon. The introduction of turbines reaching heights of up to 335 metres would constitute vertical structures entirely unprecedented within this seascape. Such an alteration inevitably implies a significant visual and experiential change, which the applicant's Low magnitude classification fails to adequately acknowledge.

Consequently, the Low magnitude conclusion for such a sensitive receptor exemplifies the understatement identified in this objection. The assessment appears to underestimate the scale and significance of the turbines' visual and landscape effects on Tiree. This underestimation undermines the reliability of the evaluation and suggests that the true magnitude of change and impact on Tiree's sensitive and distinctive landscape character has not been fully recognised.

The applicant's assessment fails to consider the significant effects on mainland and island communities that have direct views of the proposed development and rely economically on the seascape. This omission undermines the completeness of the evaluation and risks overlooking important social and economic impacts. For example, Gigha, a community-owned island celebrated nationally for its regeneration, faces the development waters from the east, yet no examination has been made of how the project might affect its delicate community balance and local economy.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard which attract visitors throughout the peninsula. These seaward panoramas represent precisely the receptors that the applicant's distance-based visual impact mitigation approach fails to address adequately. The absence of specific assessment for this area is a notable gap given its established role in local tourism and community identity.

Furthermore, the chain of communities along the west coast of Kintyre, whose character and visitor economy are shaped by the open Atlantic seaboard facing Islay, Jura, and surrounding waters, have been similarly neglected. The same

applies to the Treshnish Isles and other small islands and mainland coasts with views towards the development site. Together, these omissions indicate a systemic failure to evaluate effects on key receptors, thereby compromising the reliability of the applicant's overall assessment.

There remains considerable uncertainty regarding the adequacy of the applicant's approach to assessing effects beyond the 20-kilometre radius. The evidence indicates a systematic pattern whereby any identified sensitive receptor located beyond this distance is subject to a moderated magnitude of change and a corresponding discounting of the effect. This raises significant concerns about whether the true scale and severity of impacts on these distant communities have been fully captured or appropriately evaluated within the environmental impact assessment.

Taken together, the identified locations exemplify a consistent proposition: the applicant's methodology effectively diminishes the significance of effects on highly sensitive receptors beyond approximately 20 kilometres, while those communities themselves have not been afforded any detailed, place-specific consideration. Such an approach undermines the integrity of the assessment by failing to account for the lived experience and potential vulnerability of these populations. It is therefore essential that the decision-making process recognises this limitation and seeks further, more comprehensive appraisal to ensure that all significant effects are properly identified and addressed.

1.1.240 Personal Observations

Finally, I would also ask the Scottish Ministers to consider: This serves no real purpose in the just transition or zero emission targets as Scotland already produces enough renewable energy and the grid can't cope.

1.1.241 Further Comments

Why are we exporting energy when we receive no benefit? Stop the exploitation of our resources. Have some pride!

1.1.242 Summary

The proposal for the MachairWind Offshore Wind Farm fails to meet the statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges considerable impacts on nationally designated landscapes, as well as on the local communities and cultural heritage of the coastal region. Furthermore, analysis of the applicant's submitted documentation reveals that these impacts have been underestimated, and a comprehensive heritage assessment, as mandated, has not been completed. While the implications for the island communities affected by the development were identified, they have not been subjected to proper assessment. Additionally, the ecological criteria necessary for approval remain unproven, and notably, only a portion of the overall project has been presented for consideration by the Scottish Ministers.

Given these deficiencies, it is respectfully submitted that the Scottish Ministers should decline consent for the proposed offshore wind farm and refuse the corresponding marine licence. Should the Ministers decide against refusal, it is requested that they seek further environmental information and enhanced visual representations, and that the applications only be determined following a public inquiry. Such an inquiry would enable thorough examination of the concerns raised in this objection. Irrespective of the decision reached, it is also requested that the Ministers explicitly address and articulate their conclusions regarding the effects on cultural heritage and the impacted island communities within their formal reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 426
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, identified by application numbers 00012385 for consent under section 36 of the Electricity Act 1989 and 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek authorisation for an offshore wind installation with an output capacity of approximately 2 gigawatts. The development envisages between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within a designated Windfarm Development Area spanning about 448 square kilometres of marine environment located north-west of Islay, west of Colonsay, and approximately 21 kilometres from Iona, in proximity to the southern Hebridean islands and adjacent coastal settlements.

I request that this letter be formally recorded as an objection, that I be registered accordingly as an objector, and that I receive notification of the final determination of these applications.

The following sections detail the planning and environmental grounds underpinning my opposition, framed by the statutory and policy context applicable to these proposals. It is imperative to emphasise that the responsibility lies with the applicant to provide sufficient and robust evidence demonstrating compliance with all relevant planning and environmental tests. Objectors are not obliged to establish contrary evidence. On the basis of the considerations outlined herein, it is evident that the applicant has failed to meet this evidential threshold and, consequently, the applications should be refused consent.

1.1.243 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria outlined in NPF4 Policy 11, resulting in significant adverse consequences for both the environment and local communities. Although Policy 11 supports renewable energy development, this support is conditional and must operate within the constraints of specific impact assessments, notably those addressing effects on communities, landscapes, seascapes, and other sensitive receptors.

In particular, the proposal would cause substantial harm to nationally designated landscapes and seascapes, undermining their protected status. Additionally, there is insufficient evidence to demonstrate that the cultural significance of scheduled monuments and their settings would be preserved. The safeguarding of island communities has not been adequately addressed, raising concerns about the social implications of the development. Furthermore, the ecological assessments provided do not convincingly show that the necessary environmental tests can be met.

Given these unresolved issues, the proposal conflicts directly with the requirements of NPF4 Policy 11. It cannot be supported as it stands, since the adverse impacts on heritage, landscape, community, and ecology run counter to the policy’s intended balance between renewable energy advancement and environmental protection.

The proposal fails to comply with multiple policies within the National Planning Framework 4 (NPF4) that are designed to safeguard nationally important landscapes, heritage assets, and biodiversity. Policy 11 operates in conjunction with Policy 4(c) and 4(d), which specifically protect National Scenic Areas and other nationally important landscapes from significant adverse effects on the qualities for which they are designated. Additionally, the proposal must be considered alongside Policy 7, including Policy 7(h) concerning scheduled monuments and Policies 7(c) and 7(d) relating to the setting of historic assets, as well as Policy 3, which addresses biodiversity protection.

In the detailed assessment, it is evident that the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, it has not been demonstrated that the cultural significance of scheduled monuments and their settings would be preserved, nor that island communities would be adequately safeguarded. The evidence submitted also fails to show that the ecological tests required under the relevant policies can be met. Accordingly, the proposal conflicts with the comprehensive suite of policies intended to protect these nationally important assets, and therefore does not accord with the provisions of NPF4.

The proposal would result in significant adverse impacts on the landscape, heritage, and community interests safeguarded by the terrestrial development plan, including the Argyll and Bute Local Development Plan 2. These effects are material to the land-based environment and directly conflict with the policies designed to protect these valued attributes. As such, the proposal's quantified detrimental influence on these elements cannot be overlooked or mitigated within the existing planning framework.

Given these findings, it is clear that the proposal is inconsistent with the relevant development plan framework. The Local Development Plan 2 explicitly seeks to preserve the character and integrity of the area's landscape and heritage assets, which the proposal would compromise. Furthermore, this inconsistency extends to the National Planning Framework 4 when considered in its entirety, as the applicant has failed to demonstrate compliance or provide evidence to the contrary.

In conclusion, the proposal is fundamentally at odds with the established terrestrial development plan policies and the overarching national framework. This conflict undermines the rationale for granting consent and strongly supports refusal. The adverse effects on landscape, heritage, and community interests weigh decisively against the proposal, and it should therefore be rejected in accordance with the statutory development plan and national planning policy.

1.1.244 Seascape, Landscape and Visual Effects

There remains significant uncertainty regarding the impact of the proposed development's lighting on the character of the night-time seascape. The introduction of aviation and navigation lighting to a currently unlit sea horizon would result in a permanent alteration to its appearance for the stated operational life of 35 years. Importantly, this temporal limit does not mitigate the policy harm; consenting to the development effectively endorses the suitability of this seascape for wind farm use,

with all attendant consequences. This raises fundamental questions about the balance between operational needs and the preservation of seascape character that require careful consideration.

The proposal fails to demonstrate adequate mitigation in comparison to the requirements set out in relevant planning policies protecting landscape and seascape interests. The applicant has not shown that its assessment of the scale of the accepted effects aligns with its own methodology, thereby undermining the reliability of its conclusions. As a result, the proposal does not comply with National Planning Framework 4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), or GEN 7, nor does it meet the standards outlined in paragraph 4.28 of the National Marine Plan. This shortfall indicates a failure to safeguard nationally important landscapes and seascapes as mandated by these policies. Consequently, the proposal does not accord with the necessary policy framework and should not be supported.

1.1.245 Cultural Landscape, Archaeology and Historic Environment

The applicant's own baseline assessment acknowledges that the cultural significance of the heritage assets affected by the proposal is derived from a complex interplay of qualities. These include elements such as pilgrimage routes, arrival by sea, and the experience of movement through a living cultural landscape. Furthermore, the significance arises from the relationships between monuments, spirituality, and the surrounding landscape and seascape. Importantly, this significance is understood to be experienced dynamically, through movement, rather than from fixed viewpoints alone.

Despite this recognition, Historic Environment Scotland's consultation responses—also recorded within the application—highlight a concern that the assessment may not fully capture these broader experiential qualities. They specifically requested the inclusion of additional viewpoints to ensure that the wider cultural landscape and its associated values are properly represented in the heritage impact appraisal. This suggests that the assessment, as presented, may inadequately reflect the full baseline qualities and cultural significance of the heritage assets in question, potentially leading to an incomplete understanding of the proposal's impacts.

The heritage impact conclusions rely significantly on the landscape assessment, as established in the applicant's evidence. It has been demonstrated that where landscape effects have been understated, this understatement directly affects the reliability of the heritage conclusions that are founded upon them. Consequently, any deficiencies or minimisation within the landscape assessment inherently undermine the credibility of the heritage impact findings. This interdependency calls into question the robustness of the overall heritage evaluation presented.

There remains significant uncertainty as to whether the application complies with essential policies safeguarding heritage assets. Specifically, it engages National Planning Framework 4 (NPF4) Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) relating to setting, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Crucially, the applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be protected. Furthermore, the Scottish

Ministers have not been provided with the necessary assessment to support such a conclusion. In the absence of this critical evidence, the proposal does not meet key policy requirements for heritage protection and, therefore, cannot be considered acceptable.

1.1.246 Effects on Island Communities, Tourism and the Local Economy

When assessing the proposal, it is important to consider whether any mitigation measures can adequately address the impacts on the island communities' visitor-attracted qualities. The applicant's baseline evidence recognises landscape, seascape, cultural heritage, tranquillity and remoteness as the key attributes drawing visitors. However, no mitigation can fully preserve these intrinsic qualities once altered by development. The loss or diminution of such attributes cannot be compensated by typical remedial measures, as their fundamental character and appeal are inherently linked to the unspoilt and undisturbed environment.

The exceptional dependence of these island communities on visitors means that any adverse change to these qualities strikes directly at their economic foundation. This impact is not confined to tourism revenue alone but extends to the provision of local services, population stability and the broader social viability of the islands. Consequently, the proposal poses a significant threat to the ongoing sustainability of these communities, undermining the very factors that support their existence and well-being.

The applicant's own consultants have identified habitability as a potentially significant pathway by which the proposal could affect island communities, yet no assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 is conducted at a regional level, focusing detailed analysis on potential port communities while neglecting a place-based evaluation of the island communities directly facing the development. Despite this omission, the assessment concludes that these island communities have low sensitivity to tourism effects.

Such a conclusion is fundamentally flawed because small island economies cannot be represented as regional averages. These economies are highly concentrated in sectors that are directly exposed to changes in the qualities attracting visitors. Rather than reducing sensitivity, reliance on increasing visitor numbers intensifies dependence on these qualities, making the communities more vulnerable to adverse impacts. Therefore, asserting low sensitivity without a detailed, place-specific analysis is not evidence-based but an unsubstantiated assumption.

In light of the above, the socio-economic assessment methodology is inadequate to understand or mitigate the potential impacts on island communities. Without a thorough, place-based evaluation, the proposal risks overlooking significant adverse effects on these sensitive and dependent economies. It is essential that this deficiency be addressed before any further consideration of the development.

1.1.247 Ecology, Biodiversity and Habitats Regulations

The proposed development poses a significant risk to the ecological integrity of the site and its surrounding waters due to the presence of Priority Marine Features and Annex I habitats within the development area. These habitats are of recognised conservation importance and are known to support a range of sensitive species, including seabirds, marine mammals, and basking sharks. The introduction of large-scale construction, operational, and decommissioning activities over several decades would inevitably disturb these species and their habitats, potentially resulting in substantial adverse environmental effects. Given the ecological sensitivity and the scale and duration of the proposed activities, the environmental risks associated with the development are considerable and warrant thorough reconsideration.

The applicant's submission of a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan signals recognition of potential adverse impacts on the North Colonsay and Western Cliffs Special Protection Area, specifically concerning the guillemot population. Such documents are customarily prepared in circumstances where the integrity of a protected site cannot be confidently assured, indicating that the applicant does not rule out the possibility of an adverse effect. Moreover, the inclusion of these plans acknowledges that Scottish Ministers may reach a different conclusion regarding impacts on site integrity than the applicant. This submission is therefore a critical element of the application, intended to address potential adverse effects through derogation provisions and compensation measures, albeit without definitive assurance that such impacts can be fully avoided.

Consent for developments affecting protected habitats cannot be granted unless it is conclusively demonstrated that there will be no adverse effect on the integrity of the site. Under the Habitats Regulations, the competent authority must be satisfied beyond reasonable scientific doubt before approving any proposal. This high evidential standard places the burden of proof squarely on the applicant. Importantly, mitigation, compensation measures, and future monitoring plans alone do not suffice to meet the statutory tests. The rigorous legal framework includes the Habitats Regulations themselves, alongside GEN 9 and GEN 13 of the National Marine Plan, and Policies 3, 4(b), 4(e), and 4(f) of NPF4. Together, these provisions establish a stringent policy context ensuring that protected habitats receive the highest level of safeguarding in decision-making.

The applicant's submission falls short in demonstrating that the statutory tests designed to protect internationally important habitats and species are satisfied, as evidenced by their own derogation documents. These documents reveal a lack of sufficient certainty that the necessary legal criteria for permitting harm to protected ecological features can be met, thereby undermining the robustness of the mitigation measures proposed.

Given the high threshold set by the relevant statutory framework for safeguarding internationally significant ecological assets, the absence of demonstrable compliance with these tests weakens the justification for granting consent. Without clear and convincing evidence that all legal requirements have been fulfilled, the application cannot be considered compliant with the statutory protections afforded to these vital natural interests.

1.1.248 Cumulative and In-Combination Effects

The cumulative impact assessment presented is unreliable because it fundamentally relies on baseline assessments that understate the effects on landscape, heritage, and socio-economic factors. As outlined in the Environmental Impact Assessment, these initial assessments fail to fully capture the extent of harm, resulting in a diminished baseline from which cumulative impacts are evaluated. Consequently, when the proposal's combined effects with existing, consented, and foreseeable developments are considered, the assessment systematically underestimates the true scale of cumulative harm. This flawed approach compromises the accuracy and robustness of the cumulative assessment, leading to an unjustifiably optimistic conclusion about the overall impact. Therefore, the cumulative effects as presented cannot be relied upon for informed decision-making.

1.1.249 Effects on Local Area

The applicant's environmental and heritage impact assessment fails to adequately address the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. This underassessment has practical consequences, as it undermines the reliability of the evaluation upon which planning decisions must be based. Despite Islay and Colonsay being the closest inhabited islands to the development area—which lies immediately north-west of Islay and west of Colonsay—the application primarily considers Islay only as a potential project location. It neglects to assess Islay as an affected island community in its own right. Notably, Islay's Atlantic-facing communities are situated nearest to the edge of a 448 square kilometre development area, yet no place-based assessment has been undertaken to evaluate how the development might affect their setting, local economy, or community life.

The omission is equally apparent with respect to Colonsay and Oronsay, where the seaward outlook forms a defining feature of daily life and faces the proposed development directly. The North Colonsay and Western Cliffs Special Protection Area, which forms part of Colonsay's own coastline, is central to the applicant's derogation case and compensation plan. This area represents the clearest acknowledgment within the application that harm to the internationally protected seabird population inhabiting these cliffs cannot be ruled out. Such acknowledgement further highlights the need for a thorough, place-specific assessment of the potential impacts on Colonsay's natural environment, which the current submission does not provide.

Moreover, Oronsay Priory, a scheduled monument of national importance, lies within this community's area and benefits from statutory protection. The heritage assessment's identified gaps apply fully to the evaluation of the monument's open maritime setting, which remains insufficiently considered. The failure to robustly assess the effects on this nationally significant heritage asset, alongside the broader community and environmental concerns for Islay, Colonsay, and Oronsay, calls into question the completeness and credibility of the overall impact evaluation presented by the applicant. Without rectifying these deficiencies, the application cannot be regarded as adequately addressing the interests of these island communities or the protection of their valued heritage and environment.

The applicant's Coastal Character assessment recognises the Sound of Iona as an area of high sensitivity, noting its direct orientation towards the proposed development, extensive visibility, and a large geographical extent of change. The assessment identifies a Moderate and Significant overall effect across approximately 21 kilometres, with turbines spanning around 39 degrees of the horizon. The West Coast of Iona is similarly acknowledged as highly sensitive with widespread visibility, and the applicant accepts that significant effects will be experienced by residents and visitors throughout much of the island, including at Dùn Ì, the island's highest point.

Despite this recognition, the applicant's evaluation appears to understate the scale and significance of impacts on Iona's internationally important monastic heritage landscape, comprising the Abbey, the Nunnery, and the high crosses. These heritage assets are intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape, factors emphasised in the applicant's own baseline studies. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself, yet the applicant has not provided visualisations from critical vantage points such as the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn. This omission limits a full understanding of the visual effects on the heritage setting.

Community concerns further illustrate the potential underestimation of impacts. A household consultation on Iona revealed that 92 per cent of respondents object to the proposal, highlighting strong local opposition. Notably, habitability—a pathway of potential effect identified by the applicant's consultants—was never assessed in relation to this community. To appreciate the scale of the turbines' visual dominance, the applicant's evidence compares them to the familiar landmark of Ben Hynish on Tiree, which at 141 metres is visible from Iona at approximately 33 kilometres; the proposed turbines would overtop Ben Hynish by about 194 metres at roughly two-thirds of that distance, emphasising their imposing presence. Taken together, these points suggest that the applicant's environmental and social impact evaluation does not fully capture the magnitude of effects on Iona.

While the applicant acknowledges significant visual effects at key locations such as Erraid, the Core Paths of the Ross of Mull, and Fionnphort—the gateway to Iona and crucial to the visitor experience—their assessment attributes only medium magnitude effects despite recognising high sensitivity in these areas. This approach suggests a mitigation comparison that underestimates the true scale of impact on communities most directly tied to visitor flows. The acceptance of significant effects here contrasts with a seemingly inconsistent application of significance across other sensitive areas.

Further scrutiny reveals that although the applicant concedes significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas, as well as the Loch na Keal National Scenic Area—an area of high sensitivity spanning approximately 21 to 33 kilometres—the effects are again limited to medium magnitude. This assessment appears to rely heavily on distance as a mitigating factor rather than fully accounting for the intrinsic value and interrelated character of these designated landscapes. For example, the treatment of the Wilderness and Gribun Rocks coastal area, where changes at distances exceeding 30 kilometres are

deemed small, exemplifies this distance-based reasoning that may downplay the project's visual and experiential consequences.

Moreover, the applicant’s assessment does not adequately address the broader economic and community impacts on Mull’s western coastal townships, whose tourism economy and wildlife boat operations are intimately connected to the Atlantic seascape that the development would industrialise. None of these communities has received a place-based assessment, leaving a significant gap in understanding how the project would affect livelihoods and landscape appreciation in areas dependent on the natural environment. In sum, the assessment underrepresents the cumulative visual, economic, and community impacts on Mull and the Ross of Mull, particularly regarding designated landscapes and tourism-reliant communities, warranting a more thorough and place-specific evaluation.

The applicant’s assessment fails to fully acknowledge the significant consequences for the wider seaboard’s designated landscapes and the island communities that depend on their unspoilt natural and cultural qualities. Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island in the early stages of regeneration. Its small, re-establishing population relies heavily on the pristine setting and undisturbed seascape that are directly threatened by the proposed development. Yet, no specific assessment has been made regarding the impacts on Ulva, leaving this vulnerable community’s future inadequately considered.

Similarly, Staffa, renowned as one of Europe’s most celebrated small islands and also within the Loch na Keal National Scenic Area, lies approximately 35 kilometres from the development site. This distance exceeds the 30-kilometre threshold recommended by NatureScot for assessing effects on National Scenic Area qualities. Despite recognising Staffa’s panoramic maritime qualities, the applicant concludes that any changes would be small and not significant. This conclusion appears inconsistent with the acknowledged importance of Staffa’s landscape and does not convincingly justify the dismissal of potential adverse effects at this notable distance.

Further afield, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed by the applicant as having High sensitivity but only Medium to Low magnitude of effect due to distance and retained landforms. The Scarba, Lunga and the Garvellachs National Scenic Area, situated between 35 and 40 kilometres away, receives a similar evaluation. These moderate assessments inadequately reflect the fundamental qualities upon which these designations depend and overlook the cumulative and indirect impacts on these sensitive landscapes. Taken together, these omissions and underestimations undermine the protection of vital natural and cultural assets and the island communities that cherish them.

The practical consequence of the applicant's assessment is a significant understatement of the impact on Tiree’s landscape character, which undermines the reliability of the overall evaluation. The South Tiree coastal area has been assessed as having a High sensitivity at a distance of approximately 35 kilometres, yet it is attributed only a Low magnitude of change. This inconsistency raises concerns because such a Low magnitude does not align with the sensitivity rating assigned,

suggesting that the effects on this receptor have not been fully or accurately accounted for.

Tiree's landscape is exceptionally distinctive, characterised by its low-lying nature and the overwhelming presence of sea and sky. The highest point on the island, Ben Hynish, reaches only 141 metres, emphasising the flat and open nature of the terrain. Introducing turbines up to 335 metres in height represents an unprecedented vertical intrusion into this seascape, which is defined by uninterrupted oceanic horizons. Given this context, the conclusion of a Low magnitude of change for such a sensitive and exposed receptor is clearly an understatement. This misjudgement leads to an unreliable assessment of the effects on Tiree's sensitive landscape character, which should be recognised and addressed in the planning evaluation.

The applicant's assessment does not address the potential effects on several mainland and island communities that have direct views of the proposed development and possess a strong economic reliance on the seascape. Notably, Gigha, a community-owned island renowned nationally for its regeneration after purchase by its residents, faces the development waters from the east; yet the assessment omits any examination of the impact on its delicate community balance and local economy. This omission raises questions about the comprehensiveness of the evaluation regarding the social and economic dimensions of the proposal.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers expansive panoramic views along the Hebridean coast that attract visitors throughout the peninsula. These seaward vistas are precisely the type of receptor that the applicant's distance-based moderation approach—criticised in this objection—seeks to downplay. The significance of these views to local tourism and community identity warrants a more thorough and site-specific consideration than has been provided.

Furthermore, the west coast of Kintyre comprises a series of communities whose character and visitor economy are intimately connected to the open Atlantic seaboard facing Islay, Jura, and adjacent waters. The Treshnish Isles and surrounding smaller islands, alongside mainland coasts with outlooks towards the development site, share this sensitive position. The failure to assess the potential effects on these interconnected seascape receptors undermines the robustness of the overall landscape and socio-economic impact appraisal. In light of these gaps, a more comprehensive and inclusive assessment is essential to fully understand the proposal's implications for the wider coastal and island communities.

The applicant's environmental impact assessment systematically applies a distance-based approach that results in the moderation and discounting of significant effects on highly sensitive receptors located beyond approximately 20 kilometres. This methodology effectively diminishes the recognised magnitude of change experienced by these receptors, thereby understating the true extent of impact. Such an approach fails to account adequately for the lived experience of communities in these areas, whose exposure to effects is neither fully acknowledged nor assessed on a place-specific basis.

Taken together, the evidence demonstrates that beyond the 20-kilometre threshold, the applicant's assessment consistently reduces the perceived severity of effects, creating a pattern of neglect towards the cumulative and contextual impacts on distant but sensitive locations. This systematic moderation undermines the integrity and completeness of the environmental impact assessment, as it does not provide a thorough evaluation of all potentially affected receptors. Without place-based assessments tailored to the circumstances of each community, the assessment falls short of its duty to comprehensively understand and mitigate environmental harm.

In conclusion, the reliance on a rigid distance criterion to discount effects beyond 20 kilometres compromises the robustness and fairness of the environmental impact assessment. To uphold the standards expected in planning and environmental evaluation, it is essential that significant effects on sensitive receptors, regardless of their distance, receive full and explicit consideration. Only through such rigorous and inclusive assessment can the decision-making process ensure that all affected communities are justly represented and environmental harms appropriately addressed.

1.1.250 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the relevant statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the coastal communities and their heritage. However, independent scrutiny of the applicant's documentation reveals that these effects have been understated, and that an essential heritage assessment has not been conducted. Furthermore, while the detrimental impacts on the island communities have been identified, no formal assessment of these effects has taken place. Additionally, the ecological tests mandated by policy remain unproven as achievable. It is also notable that the application before the Scottish Ministers represents only a portion of the entire project.

Given these substantial deficiencies, it is respectfully submitted that the Scottish Ministers should refuse consent for the MachairWind Offshore Wind Farm and decline the associated marine licence. Should the Ministers consider granting approval, it is requested that they require the submission of further environmental information alongside enhanced visualisations. Moreover, determination of the applications should be deferred until after a public inquiry, enabling a thorough examination of the issues raised in this objection. Regardless of the outcome, it is also requested that the Ministers provide explicit conclusions within their decision, particularly addressing the impacts on cultural heritage and the affected island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 427
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, which are currently under consideration through application numbers 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), concern the establishment of an offshore wind farm with an anticipated capacity of approximately 2 gigawatts. The development envisages between 91 and 144 turbines, each reaching heights up to 335 metres to blade tip, situated within a designated Windfarm Development Area spanning roughly 448 square kilometres of marine environment to the north-west of Islay and west of Colonsay. This site lies approximately 21 kilometres from the island of Iona and is proximate to the islands and coastal communities of the southern Hebrides.

This objection is lodged with the request to be formally registered as an objector and for notification of the final determination on these applications. The following sections articulate the grounds for objection, focusing on the planning and environmental considerations framed by the relevant statutory and policy context governing the decision-making process. It is imperative to note that the onus lies squarely with the applicant to substantiate, through compelling and adequate evidence, that all applicable tests and criteria are met. Objectors bear no responsibility to establish contrary proof. In this instance, the evidence presented by the applicant fails to satisfy the requisite standards, and accordingly, consent ought to be withheld.

1.1.251 Seascape, Landscape and Visual Effects

The practical consequence of the applicant’s assessment methodology is that it systematically underestimates the magnitude of landscape and visual effects at distances where the most sensitive designated landscapes are located. Despite the absence of any explicit distance threshold in the applicant’s Appendix 16.1 beyond which major effects cease, the evidence demonstrates a consistent pattern across all three streams of assessment: no highly sensitive receptor beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its inherent sensitivity or the extent of visibility. This pattern indicates an implicit distance-based moderation that is not transparently acknowledged in the methodology.

The applicant’s own documentation further confirms the influence of distance in shaping judgements of effect magnitude. For example, an assessment of a coastal area over 30 kilometres away qualifies the scale of change as small, explicitly citing the viewing distance as a key factor. Similarly, the Landscape Character synthesis categorises magnitude as High within approximately 20 kilometres, Medium between roughly 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. These distance thresholds, while not formally stated in the methodology, effectively constrain the recognition of significant effects at greater distances, where important landscape receptors are situated.

As a result, the protective tests applied in the assessment process are based on understated inputs. By moderating magnitude values at distances coinciding with the location of the most sensitive designated landscapes, the conclusions drawn cannot be regarded as a reliable or accurate reflection of the true effects the Scottish Ministers are being asked to consider. This calls into question the robustness of the applicant's methodology and the validity of its predicted outcomes, undermining confidence in the decision-making process.

1.1.252 Cultural Landscape, Archaeology and Historic Environment

The practical consequence of the applicant's assessment approach is a fundamental uncertainty regarding the true impact of the proposed development on the heritage assets' setting. While the applicant claims to follow Historic Environment Scotland's established methodology, which explicitly requires evaluating how changes affect the contribution of setting to cultural significance and whether the integrity of setting is maintained, their assessment falls short of this standard. The methodology clearly distinguishes between mere visual change and adverse impact, emphasising the need for a careful evaluative judgment rather than a simple description of what is seen.

A detailed Methodological Audit, prepared independently on behalf of community objectors and relying solely on the applicant's Appendix 14.3, reveals that the assessment identifies relevant heritage attributes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation. However, it fails to demonstrate the critical evaluative step mandated by the methodology, namely an explicit assessment of whether the integrity of the setting is indeed retained. Instead, the report stops at describing visual effects and then asserts compliance with the integrity test without showing the reasoning or evidence supporting this conclusion.

This omission undermines the reliability and transparency of the applicant's heritage impact conclusions. Without a clear demonstration that the integrity of setting has been properly assessed and confirmed in accordance with the accepted methodology, decision-makers and stakeholders cannot be confident that the heritage significance has been adequately protected. It is therefore essential that the assessment be revisited to include a robust evaluative analysis consistent with the recognised Historic Environment Scotland approach before any weight is placed on its findings.

While the applicant has sought to mitigate heritage impacts through various measures, it is important to consider whether these adequately address the broader cultural landscape and experiential qualities that underpin the significance of the affected assets. The applicant's own baseline acknowledges that the heritage significance is not confined to discrete monuments or static views but is deeply rooted in dynamic qualities such as pilgrimage, arrival by sea, and movement through a living cultural landscape. This understanding underscores the importance of the relationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced through movement rather than from fixed viewpoints.

In this context, the applicant's assessment may not fully capture the extent of these wider cultural qualities. Historic Environment Scotland, in their consultation responses documented within the application, requested additional viewpoints to ensure that these experiential and landscape relationships are properly represented. This suggests that the initial assessment might have been limited in scope, potentially overlooking key aspects of cultural significance that contribute to the heritage assets' value.

Therefore, while mitigation efforts are acknowledged, there remains a concern that without a comprehensive representation of these broader cultural and experiential elements, the heritage impact assessment risks underestimating the true significance of the site. It would be prudent for the assessment to incorporate these wider perspectives to inform more effective and sensitive heritage protection measures.

The mitigation measures proposed rely heavily on the findings of the landscape assessment; however, this dependence raises concerns given the identified understatement of landscape effects. The heritage impact conclusions are intrinsically linked to the landscape assessment's outcomes, and as such, any minimisation of landscape impacts directly influences the perceived significance of heritage effects. Specifically, the heritage conclusions inherit the same degree of understatement present in the landscape assessment, thereby undermining their overall credibility. This interconnected reliance suggests that a more robust and comprehensive landscape evaluation is essential to underpin reliable heritage impact assessments. Without addressing these deficiencies, the conclusions drawn regarding heritage effects lack a sound evidential basis and should be treated with caution.

The application fails to provide the necessary assurances that the cultural significance of internationally and nationally important heritage assets and their settings will be adequately protected. This shortcoming has a practical consequence in that it undermines the acceptability of the proposal, as the Scottish Ministers do not have before them the requisite assessment to support a conclusion that these heritage interests would be safeguarded.

This failure engages key policy provisions, notably NPF4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) relating to their setting. Additionally, the application must be considered in light of GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan, all of which impose clear expectations for the protection of heritage assets and their contexts.

Given that the applicant has not demonstrated compliance with these established policy requirements, the proposal cannot be considered to meet the standards necessary for approval. Consequently, the application should be regarded as deficient in its protection of heritage assets and, therefore, unacceptable in its current form.

1.1.253 Cumulative and In-Combination Effects

The current approach to assessing the proposed development is fundamentally flawed when compared to established principles of project evaluation and mitigation. Mitigation measures rely on a full understanding of the project's cumulative impacts, yet in this case, only a portion of the development—the wind farm itself—is before the Scottish Ministers. Critical components such as the export cable corridor and onshore transmission works, without which the wind farm cannot operate, are deferred to separate, subsequent applications. This piecemeal consideration prevents a holistic appraisal of the project's overall effects and undermines the ability to implement effective and comprehensive mitigation strategies.

This fragmented assessment approach runs counter to the legal precedent set in Raeshaw Farms, which affirms that projects must be evaluated in their entirety rather than being artificially divided into smaller parts whose individual impacts appear less significant. By deferring key elements to later consenting processes, the decision-making body is unable to consider the full scope of environmental and other impacts at the principal decision stage. Consequently, the assessment is incomplete and procedurally unsound, as it denies a proper cumulative evaluation and impairs informed decision-making on the project as a whole.

1.1.254 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy framework governing its assessment. The applicant’s own evaluation acknowledges significant adverse impacts on nationally designated landscapes, as well as on the coastal communities and their heritage. However, published analyses of the applicant’s documentation reveal that these impacts have been underestimated. Crucially, the necessary heritage assessment has not been conducted, and while the effects on the island communities within the project’s sphere have been identified, no formal assessment of these impacts has been undertaken. Furthermore, the ecological criteria required by law have not been shown to be met. It is also important to note that only a portion of the overall project is currently before the Scottish Ministers for determination.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to reject the associated marine licence application.

Should the Ministers be inclined to grant consent, I request that they require the submission of additional environmental information and enhanced visualisations. Moreover, I propose that the applications be subject to determination only after a public inquiry, enabling a thorough examination of the issues raised in this objection. Regardless of the outcome, I further seek a clear statement of the Ministers’ conclusions on the effects on cultural heritage and the impacted island communities within their decision-making rationale.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 428
Dear Sir/Madam,

I hereby submit my formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989, alongside application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, submitted by MachairWind Limited (ScottishPower Renewables), pertain to a large-scale offshore wind development.

The project envisages the installation of an offshore wind farm with a capacity of approximately 2 gigawatts. This would involve between 91 and 144 turbines, each reaching a maximum height of 335 metres to blade tip. The proposed site extends over a Windfarm Development Area spanning roughly 448 square kilometres of marine space located north-west of Islay and to the west of Colonsay. This location lies approximately 21 kilometres from Iona and is in close proximity to several islands and coastal communities within the southern Hebrides.

My objection is grounded in planning and environmental considerations relevant to the statutory and policy context governing the determination of these applications. It is important to emphasise that the onus of proof lies entirely with the applicant, who must demonstrate with sufficient and robust evidence that all relevant statutory and policy tests are satisfied. Objectors, by contrast, bear no obligation to prove the contrary. Upon careful examination, it is clear that the applicant has failed to discharge this burden. Consequently, I assert that consent for the proposed development ought to be refused.

1.1.255 Legislative and Policy Framework

There is significant uncertainty regarding the adequacy of the environmental impact assessment submitted with this proposal. The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017, along with the equivalent marine works regulations, mandate that all likely significant environmental effects must be identified, assessed, and reported prior to any determination. The evidence before the authority does not demonstrate that these requirements have been fully met.

Furthermore, the proposal fails to provide a satisfactory assessment of its effects on European protected sites as required by the Habitats Regulations. These regulations impose statutory tests to ensure that any potential impacts on such sites are properly evaluated. The absence of a comprehensive habitats regulations assessment represents a clear procedural and legal deficiency.

Given these unresolved deficiencies and omissions in both the environmental impact assessment and the habitats regulations assessment, the proposal conflicts with the applicable legal and policy framework. Where compliance has not been demonstrated, these matters must weigh decisively against the granting of consent.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight in the decision-making process. There is no

evidence within the application that these interests have been properly identified, assessed, or integrated into the planning rationale. This omission represents a fundamental procedural deficiency, as the statutory duty to consider island communities is not a discretionary matter but a legal obligation that must be satisfied before consent can be granted.

Furthermore, the absence of any substantive consideration or weighting of island community interests constitutes a direct conflict with the applicable legal and policy framework established by the Islands (Scotland) Act 2018. Where compliance with this statutory requirement has not been demonstrated, the legislation explicitly directs that such failures weigh against the granting of planning consent. Given these clear statutory provisions and the evident shortcomings in the proposal's assessment, the application should be refused on the grounds that it does not meet the mandatory requirements of the Islands (Scotland) Act 2018.

1.1.256 Conflict with National Planning Framework 4 and the Development Plan

The proposal's compliance with NPF4 Policy 11 must be assessed in light of the policy's impact criteria, which clearly condition support for renewable energy developments upon demonstrable mitigation of adverse effects. While NPF4 Policy 11 endorses renewable energy, this endorsement is contingent upon satisfying specific impact tests, including those relating to communities (Policy 11(c)) and landscape, seascape, and other receptors (Policies 11(d) and 11(e)). In this instance, the evidence fails to demonstrate adequate mitigation measures that would address these tests. The adverse effects on nationally designated landscapes and seascapes are significant and remain insufficiently mitigated. Furthermore, the proposal does not convincingly show that the cultural significance of scheduled monuments and their settings would be preserved, nor does it establish that island communities would be protected as required.

Beyond the landscape and cultural heritage concerns, the ecological considerations underpinning NPF4 Policy 11 have not been satisfactorily addressed in the submitted evidence. The policy's ecological tests require clear demonstration that potential impacts can be managed or avoided, a standard the proposal does not meet. Taken together, these shortcomings result in a fundamental conflict with the impact criteria set out in NPF4 Policy 11, thereby undermining the policy's intended support for renewable energy development. Consequently, the proposal cannot be considered compliant with the policy framework, and its approval would be inconsistent with the statutory planning objectives that seek to balance energy development with environmental and community safeguards.

The practical consequence of the proposal as submitted is that it would result in significant adverse effects on nationally important designated assets, undermining the protective aims of several key policies within NPF4. Specifically, the proposal would adversely impact National Scenic Areas and other nationally important landscapes, thereby failing to safeguard the qualities for which these areas have been designated. This outcome is at odds with the requirements of Policy 11 and its associated provisions, notably Policies 4(c) and 4(d), which collectively seek to prevent significant harm to such valued landscapes.

Moreover, the proposal does not adequately demonstrate how the cultural significance of scheduled monuments and their settings would be preserved. Policy 7, including its provisions under 7(h) concerning scheduled monuments and 7(c) and 7(d) relating to the setting of historic assets, demands robust protection of heritage interests. The evidence presented falls short of meeting these standards, raising concerns that the proposal would detrimentally affect the integrity and context of these nationally important heritage assets. This failure represents a clear conflict with the established policy framework aimed at conserving the historic environment.

In addition, the proposal does not satisfy the ecological requirements set out in Policy 3 on biodiversity, nor does it provide sufficient assurance that island communities, which are recognised as sensitive receptors, would be safeguarded. Taken together, these shortcomings demonstrate that the proposal is incompatible with multiple policies within NPF4 designed to protect designated landscapes, heritage assets, and biodiversity. As such, the proposal should not be supported in its current form given the significant and demonstrable conflicts with these critical national policy objectives.

The applicant's evidence acknowledges that, in relation to terrestrial effects, the proposal conflicts with the Argyll and Bute Local Development Plan 2. Specifically, it would adversely impact the landscape, heritage, and community interests that the plan seeks to protect. This conflict extends to the wider development plan framework and National Planning Framework 4 when considered in their entirety. The applicant has not provided sufficient demonstration to overcome these conflicts. Consequently, the proposal is inconsistent with the relevant terrestrial development plan policies.

1.1.257 Seascape, Landscape and Visual Effects

There is an inherent uncertainty associated with the visualisation materials provided in support of the assessment. According to NatureScot's visualisation guidance, which the applicant has adopted, printed visualisations are unable to fully replicate the true scale as perceived by a viewer in the field. This fundamental limitation calls into question the extent to which these materials can accurately represent the visual impact of the proposed development.

Furthermore, the wireline drawings included within the panoramic projections share the same limitations as the photographic elements they accompany. Rather than serving as an independent means of verification, these wirelines function merely as a technical rendering within the visualisation. As such, they do not constitute a corrective tool capable of overcoming the shortcomings inherent in the photographic representations.

Given these acknowledged constraints, reliance on the visualisation materials as definitive evidence is problematic. It is therefore necessary to approach the assessment with caution, recognising that the visual evidence may not fully convey the actual experience of the development's visual impact on the landscape. This uncertainty should be carefully considered in the decision-making process.

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time

seascape character for the entirety of its 35-year operational life. This change would be readily apparent to observers and would mark a significant departure from the existing natural darkness of the maritime environment.

Importantly, the operational lifespan of the development does not mitigate the policy implications of this harm. Granting consent to this project would represent a clear policy decision that the affected seascape is deemed suitable for wind farm use, thereby endorsing the acceptability of such visual and lighting impacts in this location.

Given the lasting nature of these effects and their direct influence on the character of the night-time seascape, careful consideration must be given to whether the introduction of artificial lighting in this currently unlit marine setting is consistent with planning policies aimed at protecting seascape character. It is therefore essential that the significance of this impact is fully recognised in the decision-making process.

There remains significant uncertainty regarding the extent to which the proposal complies with the relevant planning policies designed to safeguard landscape and seascape interests. The effects identified engage several key provisions, including NPF4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively set a clear framework for the protection of nationally important natural assets, and any proposal must demonstrate consistency with their requirements.

However, the applicant has not satisfactorily demonstrated that its assessment of the scale of the accepted effects aligns with its own stated methodology. More importantly, there is an absence of clear evidence that the proposal meets the policy tests intended to preserve nationally significant landscapes and seascapes. In light of these shortcomings, the proposal does not convincingly comply with the statutory and policy safeguards in place, and as such, it should not be supported.

1.1.258 Cultural Landscape, Archaeology and Historic Environment

The applicant’s assessment employs the methodology recognised by Historic Environment Scotland for evaluating effects on the setting of historic assets. This methodology, developed and refined through consultation with Historic Environment Scotland, mandates an evaluation not only of visual change but specifically whether such changes affect the contribution that setting makes to the cultural significance of the heritage asset, as well as whether the integrity of the setting is adequately retained. Importantly, the methodology explicitly states that visual change should not be equated directly with adverse impact, requiring a nuanced and comprehensive assessment beyond mere visibility or proximity considerations.

However, a Methodological Audit prepared in support of community objections, drawing solely on the applicant’s Appendix 14.3, identifies a critical deficiency in the applicant’s operational assessment. While the assessment acknowledges relevant heritage attributes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it fails to demonstrate how the integrity of the setting has been evaluated in accordance with the applicant’s own accepted methodology. The assessment effectively describes visual changes but omits the

essential evaluative step required by the methodology—namely, a clear analysis of how those visual changes translate into effects on cultural significance and setting integrity. This omission undermines the reliability of the applicant's conclusions that the integrity of the setting is adequately retained, thereby calling into question the overall robustness of the heritage impact assessment.

The applicant's assessment risks underrepresenting the full extent of heritage impacts by insufficiently capturing the broader cultural landscape and experiential qualities integral to the affected assets. The baseline acknowledges that the cultural significance arises from dynamic elements such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape, encompassing the relationships between monuments, spirituality, and the surrounding landscape and seascape. These attributes are experienced primarily through movement rather than from static viewpoints. Moreover, Historic Environment Scotland's consultation responses, as recorded in the application, explicitly requested additional viewpoints to ensure these wider qualities are properly represented. Without incorporating these perspectives, the assessment may fail to fully reflect the heritage assets' cultural significance. Consequently, the evaluation should be expanded to address these experiential and landscape relationships comprehensively to inform an accurate understanding of the heritage impacts.

The applicant's evidence recognises a fundamental interdependence between the landscape assessment and the heritage impact conclusions. It is explicitly acknowledged that the heritage conclusions rely upon the landscape assessment as a foundational element. Where the landscape effects have been understated, as identified in preceding analysis, the heritage conclusions that build upon this assessment inevitably inherit the same understatement. This linkage highlights a critical vulnerability in the overall appraisal, as any deficiencies in the landscape analysis directly compromise the accuracy and credibility of the heritage impact findings.

Given this dependency, it follows that the heritage conclusions cannot be regarded as robust where the underpinning landscape assessment fails to fully capture the extent of effects. The understatement of landscape impacts effectively results in a corresponding understatement of heritage effects, thereby diminishing the reliability of the heritage impact conclusions presented. This concern undermines confidence in the planning appraisal's ability to adequately safeguard heritage assets, signalling the need for a more rigorous and transparent evaluation of landscape effects to inform a credible heritage impact assessment.

1.1.259 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development exhibit an exceptional dependence on visitors, whose presence underpins the local economy. These visitors are primarily attracted by the very qualities identified in the applicant's own baseline assessments: the distinctive landscape and seascape, the rich cultural heritage, and the prevailing sense of tranquillity and remoteness. Such attributes are not merely incidental but form the essential foundation of the visitor economy that sustains these communities.

Any alteration to these fundamental qualities would therefore have a direct and adverse impact on the economic base of the islands. This, in turn, threatens the viability of essential local services, the stability of resident populations, and the broader social sustainability of the communities themselves. The proposal, by jeopardising the key characteristics that draw visitors, risks undermining the long-term future of these island settlements.

The proposal fails to meet essential planning and statutory requirements concerning island communities, notably neglecting the thorough assessment demanded by GEN 19 and paragraph 4.81 of the National Marine Plan. These provisions mandate that decisions affecting island communities be grounded in robust socio-economic evidence and adopt a precautionary approach where such evidence is insufficient. Furthermore, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 explicitly require that the interests of island communities be carefully evaluated and given due weight through meaningful engagement from the earliest stages through to the conclusion of any decision-making process.

Despite recognising that island communities warrant particular scrutiny, the applicant has not conducted the necessary assessment to comprehend fully the potential effects of the proposal on these communities. There is a clear absence of evidence demonstrating compatibility with sustainable island communities, and as such, the applicant has not satisfied the statutory duties owed to these populations. This omission represents a significant shortfall in meeting the standards set by relevant policy and legislation, undermining the integrity of the decision-making framework.

In conclusion, given the quantifiable lack of assessment and failure to discharge statutory obligations, the proposal cannot be considered compliant with the comprehensive planning and statutory duties designed to protect island communities. It is therefore appropriate that the proposal be refused on these grounds to ensure that the interests and sustainability of island communities are properly safeguarded.

1.1.260 Ecology, Biodiversity and Habitats Regulations

The proposed development would result in construction, operation, and decommissioning activities at a very large scale, persisting for decades within an area that includes Priority Marine Features and Annex I habitats. These ecologically sensitive sites are located not only within the development footprint but also extend into the surrounding waters, which are known to support important populations of seabirds, marine mammals, and basking sharks. Given the recognised ecological importance and vulnerability of these habitats and species, the proposal carries a significant risk of adverse environmental effects. This context necessitates a thorough assessment of potential impacts and careful consideration of mitigation measures to safeguard the integrity of these protected marine environments.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically focused on the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared in circumstances where an adverse effect on the integrity of a protected site cannot be ruled out. Their submission represents a

notable aspect of the application, demonstrating that the applicant acknowledges the potential for such impacts.

By providing these materials, the applicant indicates an awareness that the Scottish Ministers may ultimately reach a different conclusion regarding the presence or absence of adverse effects on the protected site's integrity. This cautious approach reflects an understanding of the sensitivity of the designated area and the importance of addressing possible ecological consequences in a structured manner.

In submitting these derogation and compensation documents, the applicant seeks to ensure that, should any adverse impacts be identified, appropriate measures can be considered to mitigate harm to the guillemot population. This approach aligns with the regulatory framework governing protected sites, whereby derogations and compensatory provisions are necessary components when potential effects cannot be excluded at the outset.

The evidence submitted, including the applicant's own derogation documents, clearly indicates that the statutory tests designed to protect internationally important habitats and species have not been satisfied. This lack of demonstration undermines the fundamental legal requirements that must be met before consent can be granted.

Given the nature of the ecological features involved and the statutory protections afforded to them, it is imperative that any proposal affecting such sites conclusively addresses these tests. The applicant's failure to provide the necessary certainty compromises the integrity of the assessment process and raises significant concerns about potential harm to these protected assets.

In light of the above, it is concluded that the application does not comply with the requisite statutory obligations. Therefore, the case for granting consent is not made out, and the application should be refused.

1.1.261 Cumulative and In-Combination Effects

The evidence demonstrates that only a portion of the project is currently before the Scottish Ministers, with critical components such as the export cable corridor and the onshore transmission works deferred to future applications. As these elements are essential for the wind farm's operation, their exclusion from the present assessment results in the whole project's effects never being considered collectively. This fragmented approach means that significant impacts will be evaluated in subsequent consenting processes, following the principal decision, rather than in a comprehensive manner at the outset.

Such a methodology is procedurally and legally unsound, as it conflicts with the established principle upheld by the courts in Raeshaw Farms. This principle mandates that a project must be assessed in its entirety and not subdivided into smaller parts that individually appear less significant. By salami-slicing the project, the current assessment fails to provide a complete understanding of its overall environmental and planning implications, undermining the integrity of the decision-making process. Consequently, the current approach should be reconsidered to ensure a holistic evaluation of the entire project.

The cumulative impact assessment presented in the Environmental Impact Assessment is fundamentally unreliable due to its reliance on flawed baseline assessments. The initial landscape, heritage, and socio-economic evaluations have understated the effects of the proposal, which consequently leads to a cumulative assessment that begins from a diminished baseline. This methodological shortcoming results in a systematic underestimation of the combined effects when considered alongside other existing, consented, and foreseeable developments.

It is critical to recognise that cumulative impact assessments derive their validity from the accuracy of the underlying assessments. When these foundational evaluations fail to capture the true extent of impacts, the cumulative analysis cannot provide a robust or comprehensive picture. In this case, the reduced baseline artificially lowers the projected magnitude of combined effects, thereby masking potentially significant cumulative harm that would otherwise be evident.

Given these considerations, the cumulative assessment cannot be relied upon to inform sound decision-making. The understated baseline means that the proposal's overall impact, when aggregated with other developments, is not properly accounted for. Therefore, the conclusions drawn regarding cumulative effects are fundamentally flawed and must be reconsidered to ensure a complete and transparent evaluation of environmental and socio-economic consequences.

1.1.262 Public Engagement, Site Selection and Environmental Information

The practical consequence of the insufficiency of the Environmental Impact Assessment (EIA) submitted is that the Scottish Ministers are unable to make a fully informed decision on the application. The EIA serves as the principal evidential basis for determination, and its sufficiency, rather than its extent, is the critical issue. Across key topics, the application identifies potential significant effects but either fails to investigate them comprehensively or employs methodologies that do not substantiate the conclusions reached. For example, the landscape assessment presents outcomes based on a distance pattern not supported by its own written methodology; the heritage assessment does not demonstrate the application of its own integrity test; and the socio-economic assessment lacks place-based analysis pertinent to the affected islands. Furthermore, the reliance on future assessments, post-consent plans, monitoring, and additional approvals is inadequate, as the EIA Regulations require that likely significant effects are understood prior to determination. Consequently, the Scottish Ministers must base their decision on the evidence presently before them, not on the assumption that unresolved matters will be satisfactorily addressed later. The applicant has not demonstrated that the environmental information provided meets this requirement, rendering the EIA insufficient for the purpose of determination.

1.1.263 Effects on Local Area

The applicant's assessment fails to adequately recognise and address the direct and significant impacts that the proposed development would have on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the overall environmental and heritage impact evaluation. Islay and Colonsay are the nearest inhabited islands to the development site, which extends

over a 448 square kilometre area immediately north-west of Islay and west of Colonsay. Yet, the application primarily considers Islay only in terms of its potential as a direct project location rather than as a community likely to experience substantial effects. Notably, Islay's Atlantic-facing communities confront the closest edge of the development area, but there is no place-based assessment of how this proximity might affect their setting, local economy, or community life.

In relation to Colonsay and Oronsay, the seaward outlook, which is integral to daily life and identity, directly faces the proposed array. The North Colonsay and Western Cliffs Special Protection Area, part of Colonsay's own coastline, is central to the applicant's derogation case and compensation plan. This area represents the clearest recognition within the application that harm to an internationally protected seabird population associated with these cliffs cannot be ruled out. Moreover, Oronsay Priory, a scheduled monument of national importance situated within this community, has its open maritime setting insufficiently addressed. The previously identified deficiencies in the heritage assessment apply fully to this feature, further highlighting the inadequacy of the appraisal of impacts on local heritage assets.

Given these considerations, the applicant's evaluation does not provide a comprehensive or reliable account of the effects on these island communities and their significant environmental and cultural receptors. This underassessment risks overlooking adverse consequences that would be materially relevant to planning decisions, and as such, the assessment should be revisited to ensure that the impacts on Islay, Colonsay, and Oronsay are properly and fully accounted for.

The applicant's assessment significantly underestimates the visual, community, and heritage impacts of the proposed development on Iona, thereby compromising the accuracy of the environmental and social impact evaluation. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with direct orientation towards the development, extensive visibility, and a large geographical extent of change. The turbines would be visible across approximately 21 kilometres and span roughly 39 degrees of the horizon, including effects on the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is considered highly sensitive with widespread visibility, and the applicant acknowledges significant effects on residents and visitors across much of the island, including at Dùn Ì, the island's highest point.

Iona's monastic landscape, comprising the Abbey, the Nunnery, and the high crosses, is of international heritage importance. The applicant's own baseline recognises the significance of pilgrimage, arrival by sea, and movement through the landscape to this heritage value. Despite Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing itself, no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, a notable omission that hinders a proper understanding of the visual impact on this heritage setting.

Community concern is also profound; a household consultation on Iona revealed that 92 per cent of respondents object to the proposal. Notably, habitability—a pathway of potential effect identified by the applicant's consultants—has never been assessed, leaving a critical gap in understanding the social consequences for the

island’s residents. To contextualise the scale of the visual intrusion, the tallest turbines would exceed the height of Ben Hynish on Tiree, a familiar landmark visible from Iona at approximately 33 kilometres. The turbines would overtop Ben Hynish by about 194 metres at a closer distance of roughly two-thirds of that, demonstrating the substantial and intrusive nature of the development’s presence.

In conclusion, the applicant’s evaluation fails to fully account for the significant and widespread visual, community, and heritage impacts on Iona, resulting in an incomplete and potentially misleading assessment of the development’s effects. This shortcoming must be addressed to ensure a comprehensive and accurate appraisal.

The applicant’s assessment recognises significant effects on several key areas of Mull and the Ross of Mull, notably the Ross of Mull South coastal area, which is identified as having High sensitivity at distances of approximately 22 to 24 kilometres, with a Medium magnitude of impact attributed. The assessment acknowledges significant effects at Erraid and on the Core Paths of the Ross, as well as at Fionnphort, the community serving as the gateway to Iona and the primary point of embarkation for visitors. This community is explicitly noted as being most directly linked to the flow of visitors, whose experience the applicant concedes would be significantly affected. Similarly, across Mull, significant effects are accepted on Core Paths and within the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, encompassing Mull’s western waters and islands, is assessed as having High sensitivity throughout, at viewing distances between approximately 21 and 33 kilometres, yet only a Medium magnitude of impact is attributed. This suggests an underestimation of potential visual and experiential effects in sensitive, designated landscapes.

A further concern arises from the applicant’s treatment of the Wilderness and Gribun Rocks coastal area, where the assessment relies heavily on distance-based reasoning, concluding that due to viewing distances exceeding 30 kilometres, the scale of change is small. Such reasoning fails to fully account for the qualitative importance of these landscapes and their coastal character to the local communities and tourism economy. Mull’s west-facing tourism sector, including wildlife boat operators and accommodation providers in its western townships, depends fundamentally on the integrity of the Atlantic seascape, which the proposed development would industrialise. Notably, no place-based assessment has been undertaken for these communities, leaving a significant gap in understanding the cumulative visual, economic, and community impacts. This omission undermines the robustness of the applicant’s conclusions and suggests the need for a more comprehensive and locally attuned evaluation of effects on Mull and the Ross of Mull coastal communities and landscapes.

The applicant’s assessment recognises potential effects on several designated landscapes within the wider seaboard area, including the Loch na Keal National Scenic Area, which encompasses Ulva and Staffa. Ulva, a community-owned island undergoing regeneration, is acknowledged as sharing fully in the effects on this designated landscape. However, the assessment notably omits a dedicated evaluation of Ulva itself, despite its reliance on the very qualities of setting and unspoilt seascape that the development could compromise. Staffa, situated approximately 35 kilometres from the development zone, lies beyond the 30-

kilometre threshold set by NatureScot for assessing National Scenic Area effects. The applicant concludes that the scale of change at Staffa would be small and the effect not significant, notwithstanding its own recognition of the island's panoramic maritime qualities.

Further afield, the Jura National Scenic Area, located around 28 to 32 kilometres from the site, is assessed as having high sensitivity but is attributed only a medium to low magnitude of effect. This moderation is justified by the applicant on the basis of distance, apparent scale, and retained landforms. Yet Jura's designation fundamentally depends on its wild and undeveloped Atlantic outlook, which may be more vulnerable to change than the assessment suggests. Similarly, the Scarba, Lunga and the Garvellachs National Scenic Area, some 35 to 40 kilometres distant, receives a comparable appraisal, potentially underestimating the significance of effects on these seascapes.

Overall, while the applicant's evidence addresses a range of designated landscapes, it appears to underestimate or omit significant effects on key locations, particularly those with vulnerable communities and distinctive natural and cultural qualities. This raises concerns about the adequacy of the assessment in safeguarding the integrity of these important seaboard landscapes and island communities. Further, more detailed consideration may be necessary to ensure the full implications for these sensitive areas are properly understood and mitigated.

The practical consequence of the applicant's assessment is a significant understatement of the visual and landscape effects on Tiree, which risks resulting in an unreliable evaluation of the project's true impact. The South Tiree coastal area, located approximately 35 kilometres from the proposed development, is identified as having High sensitivity; however, the assessment attributes only a Low magnitude of change to this receptor. This low magnitude classification does not adequately reflect the extent to which the development would alter the existing landscape character, particularly given Tiree's exceptional sensitivity.

Tiree's landscape is defined by its exceptionally low-lying nature, with the highest point, Ben Hynish, rising merely 141 metres above sea level. The island's distinctive character arises from the dominance of sea and sky and its open oceanic horizon. Introducing turbines up to 335 metres in height would place vertical structures into the seascape that have no precedent on the island. This scale of change is fundamentally at odds with the assessment's Low magnitude conclusion and exemplifies the understatement of effects that this representation seeks to highlight. Consequently, the evaluation does not reliably capture the scale of impact on a receptor as sensitive and distinctive as Tiree.

The applicant's assessment notably omits consideration of significant effects on several mainland and island communities that have direct views of, and economic reliance upon, the seascape within the development's vicinity. For example, Gigha, a community-owned island whose acquisition by its residents has become emblematic of island regeneration, faces the development waters from the east. The potential impacts on Gigha's finely balanced community and economy have not been examined, leaving a gap in the assessment's comprehensiveness.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the type of receptors affected by the distance-based moderation approach critiqued in this objection. The failure to assess effects on this important coastal vantage point undermines the robustness of the applicant's evaluation.

Moreover, the west coast of Kintyre encompasses a series of communities whose outlook, character, and visitor economy are closely tied to the open Atlantic seaboard facing Islay, Jura, and the surrounding waters. The Treshnish Isles, along with other small islands and mainland coasts with views toward the development area, share a similar exposure. The absence of any assessment of impacts on these interconnected communities and seascapes further compromises the completeness of the applicant's environmental considerations.

The applicant's assessment systematically reduces the significance of environmental effects on highly sensitive receptors located beyond approximately 20 kilometres by moderating the magnitude of change and discounting the resultant impact. This approach results in a complete absence of place-specific evaluation for the communities affected at these distances. Such systematic underestimation undermines the integrity of the environmental impact assessment, as it fails to adequately recognise and address the genuine effects experienced by these distant yet sensitive receptors. Consequently, the assessment cannot be regarded as comprehensive or robust in its appraisal of impacts beyond the 20-kilometre threshold.

1.1.264 Summary

The proposal fails to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. Its own evaluation acknowledges substantial impacts on nationally designated landscapes, as well as on the cultural heritage and communities along this coastline. Furthermore, published analyses of the applicant's documents reveal a consistent underestimation of the scale of these impacts. Crucially, the required heritage assessment has not been completed. Impacts on the island communities affected by the development were identified but have not been subjected to any formal assessment. Additionally, the ecological requirements have not been satisfactorily demonstrated as achievable. It is also important to note that only a portion of the project is currently under consideration by the Scottish Ministers.

In light of these shortcomings, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm proposal, along with the related marine licence application.

Should the Ministers be inclined not to refuse outright, I request that they require the submission of further environmental information and enhanced visual representations. Moreover, I recommend that the applications be determined only following a public inquiry, thereby allowing for comprehensive examination of the issues raised in this objection. Irrespective of the outcome, I further request that the Ministers explicitly address and provide clear conclusions in their decision

documentation regarding the effects on cultural heritage and the impacted island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 429
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989, and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, submitted by MachairWind Limited (ScottishPower Renewables), pertain to the development of an offshore wind farm with an estimated capacity of approximately 2 gigawatts. The project encompasses between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within a designated Windfarm Development Area spanning some 448 square kilometres of marine environment north-west of Islay and west of Colonsay. This location lies around 21 kilometres from Iona and is proximate to the islands and coastal communities of the southern Hebrides.

I request that this letter be recognised as a formal objection, that I be duly registered as an objector, and that I receive notification of the decision regarding these applications.

The objections detailed herein are grounded in planning and environmental considerations, assessed within the relevant statutory and policy frameworks governing such proposals. It is imperative to note that the onus of proof lies squarely with the applicant. The applicant must provide sufficient evidence to satisfy all applicable tests and requirements. Objectors bear no responsibility to substantiate the contrary. Upon careful evaluation of the information submitted, it is clear that the applicant has failed to meet this evidential burden. Consequently, the applications ought to be refused consent for the reasons elaborated in the subsequent sections.

1.1.265 Legislative and Policy Framework

The application fails to demonstrate adequate mitigation of adverse effects as required under Schedule 9 of the Electricity Act 1989. Schedule 9 mandates that the applicant must have regard to preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, and protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Crucially, the applicant is also required to take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. Furthermore, the Scottish Ministers must have regard to these same statutory duties when determining the application.

In this case, the applicant has not demonstrated compliance with these statutory duties. The evidence identifies deficiencies and omissions in addressing the preservation and conservation requirements, as well as in the protection of relevant sites and features. There is a clear failure to show that reasonable mitigation steps have been taken to offset adverse impacts. Such shortcomings represent a conflict with the applicable legal and policy framework under Schedule 9.

Where compliance with these statutory duties is not demonstrated, the law requires that these matters weigh against the granting of consent. Accordingly, the application

should be refused on the basis that it does not adequately address the statutory duties under Schedule 9 of the Electricity Act 1989.

The marine licence application is required to be determined under Part 4 of the Marine (Scotland) Act 2010, with authorisation decisions made in accordance with Scotland's National Marine Plan unless relevant considerations indicate otherwise. The National Marine Plan sets out General Policies that are particularly pertinent to this proposal, including GEN 4 on Co-existence, GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, GEN 9 addressing Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 on Cumulative Impacts. Compliance with these policies is an integral part of the statutory assessment process for the marine licence application.

However, the application fails to demonstrate compliance with these statutory requirements and relevant National Marine Plan policies. The evidence identifies deficiencies and omissions in the submission that undermine the statutory assessment. In particular, the application does not adequately address the requirements of GEN 19 regarding the provision of sound evidence, nor does it sufficiently consider cumulative impacts as required by GEN 21. Furthermore, there is a lack of clear engagement as mandated by GEN 18, and the application does not satisfactorily account for potential effects on the historic environment, landscape, and natural heritage as set out in GEN 6, GEN 7, and GEN 9. These shortcomings represent significant conflicts with the applicable legal and policy framework.

Given these unresolved deficiencies and the failure to demonstrate compliance with the National Marine Plan policies, the application does not meet the statutory criteria for authorisation under the Marine (Scotland) Act 2010. As established by the evidence, where compliance has not been demonstrated or where conflicts with the legal and policy framework exist, these matters weigh decisively against the granting of consent. Therefore, the marine licence application should be refused on the grounds that it does not satisfy the statutory requirements or the relevant policies of the National Marine Plan.

The proposal fails to comply with key policies of National Planning Framework 4 (NPF4), specifically Policies 3, 4, 7, and 11, which address biodiversity, natural places, historic assets, and energy. NPF4 is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements. The submitted evidence does not demonstrate compliance with these policies. Furthermore, the evidence identifies deficiencies and omissions in addressing the applicable legal and policy framework. In accordance with the guidance that where compliance has not been demonstrated or conflicts exist, these matters weigh against granting consent, the proposal should be refused.

The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017, together with the equivalent marine works regulations, mandate that any proposal must have its likely significant environmental effects identified, assessed, and reported prior to determination. Additionally, the Habitats Regulations require that the effects of the proposal on European protected sites be assessed in strict

accordance with the applicable statutory tests. These legal requirements are fundamental to ensuring that environmental and ecological considerations are fully integrated into the decision-making process.

In this case, the applicant has failed to provide an adequate environmental impact assessment as required by the Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the marine works regulations. The evidence before the determining authority does not demonstrate that the likely significant environmental effects of the proposal have been properly identified, assessed, or reported. This represents a clear procedural deficiency and a failure to comply with the statutory framework governing environmental assessments.

Furthermore, the proposal lacks a satisfactory habitats regulations assessment addressing the effects on European protected sites. The applicant has not demonstrated compliance with the statutory tests mandated by the Habitats Regulations. This omission is critical, as it prevents the determining authority from properly evaluating the potential impacts on protected habitats and species, thereby undermining the integrity of the assessment process.

Where compliance with these legal requirements has not been demonstrated, or where evidence reveals deficiencies, omissions, or conflicts with the applicable legal and policy framework, such matters must weigh decisively against the granting of consent. Given the absence of a comprehensive and compliant environmental impact assessment and habitats regulations assessment, the proposal fails to meet the essential statutory criteria. Accordingly, the application should be refused on the grounds of non-compliance with the Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017, the marine works regulations, and the Habitats Regulations.

The applicant’s submission does not adequately demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight in the decision-making process. The Act explicitly sets a legal framework to ensure that the unique circumstances and needs of island populations are properly integrated into planning assessments. However, the evidence provided fails to show that this statutory obligation has been met in the current proposal.

Furthermore, the absence of clear and thorough consideration of island community interests constitutes a significant deficiency in the application. The lack of detailed analysis or engagement with the specific impacts on island residents and their environment indicates an omission that conflicts with the applicable legal and policy framework. This failure to address the statutory requirements undermines the integrity of the decision-making process and leaves a critical gap in the assessment of the proposal’s acceptability.

Given that compliance with the Islands (Scotland) Act 2018 has not been demonstrated, and that the evidence identifies clear deficiencies and omissions in relation to the statutory duty, these matters must weigh against the granting of consent. The proposal’s failure to properly consider and weigh the interests of island

communities is a material planning concern that should lead to refusal in accordance with the legal and policy context established by the Act.

The applicant has failed to meet the fundamental responsibility of demonstrating compliance with all relevant legal and policy requirements through robust, objective, and proportionate evidence. It is a well-established principle that the burden lies with the applicant to prove that every statutory duty, planning policy, and environmental assessment requirement has been satisfied. In this case, the evidence submitted does not fulfill this evidential burden.

Specifically, the applicant's documentation reveals deficiencies and omissions that have not been adequately addressed. There is a lack of clear, comprehensive proof that all applicable statutory duties and planning policies have been complied with. Furthermore, the evidence identifies conflicts with the legal and policy framework that remain unresolved. These shortcomings are material and significant, and they weigh decisively against the granting of planning consent.

In the absence of satisfactory demonstration of compliance, the proposal cannot be considered lawful or policy-compliant. The failure to discharge this evidential responsibility undermines the legitimacy of the application and justifies refusal.

1.1.266 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria set out in NPF4 Policy 11, resulting in significant adverse effects on nationally designated landscapes and seascapes. In particular, it does not demonstrate adequate protection of the cultural significance of scheduled monuments and their settings, nor does it show that island communities would be safeguarded. Furthermore, the ecological assessments required by the policy have not been sufficiently evidenced as capable of being met. Given that NPF4 Policy 11's support for renewable energy development is conditional upon satisfying its impact criteria—specifically those concerning communities (Policy 11(c)) and landscape, seascape, and other receptors (Policies 11(d) and 11(e))—the proposal's shortcomings undermine its compliance and therefore its policy support.

The proposal fails to comply with multiple National Planning Framework 4 (NPF4) policies designed to protect nationally important landscapes, heritage assets, and biodiversity. Policy 11 is to be read alongside Policy 4(c) and 4(d), which safeguard National Scenic Areas and other nationally important landscapes from significant adverse effects on the qualities for which they are designated. Additionally, Policy 7, including section 7(h) on scheduled monuments and 7(c) and 7(d) concerning the setting of historic assets, alongside Policy 3 on biodiversity, establishes a comprehensive framework for the protection of these critical assets.

An analysis of the proposal against these policies reveals clear conflicts. The development would cause significant adverse effects on nationally designated landscapes and seascapes, undermining the reasons for their designation. Furthermore, the submission has not demonstrated that the cultural significance of scheduled monuments and their settings would be preserved. It also fails to show adequate safeguards for island communities. Lastly, the ecological tests required by

Policy 3 have not been evidenced as capable of being met. Taken together, these deficiencies indicate that the proposal is inconsistent with key NPF4 policies protecting designated assets and therefore cannot be supported.

When considering the mitigation measures proposed, it is evident that they fall short in addressing the fundamental conflicts with the terrestrial development plan framework, particularly the Argyll and Bute Local Development Plan 2. This plan explicitly seeks to protect landscape, heritage, and community interests from adverse effects arising from development. The proposal, however, would result in detrimental impacts on these protected interests, indicating a clear inconsistency with the policies set out in the development plan. Despite the applicant's efforts, no convincing evidence has been presented to demonstrate that the proposal's effects can be sufficiently mitigated to align with these policy objectives.

Furthermore, this inconsistency with the Local Development Plan extends to a broader conflict with the National Planning Framework 4 when considered in its entirety. The applicant has not provided adequate justification or evidence to overcome this fundamental policy discordance. As a result, the proposal cannot be regarded as compliant with the relevant terrestrial development plan framework, reinforcing the position that it should not be supported in its current form.

1.1.267 Seascape, Landscape and Visual Effects

The applicant's written methodology, as set out in Appendix 16.1, notably lacks any specified distance threshold beyond which major effects cease. Nevertheless, an independently prepared Evidence Note, which draws entirely upon the applicant's own Chapter 16 and Appendices 16.1 to 16.3, reveals a clear and consistent pattern across all three streams of assessment. This pattern demonstrates that no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of the receptor's sensitivity or the extent of visibility. Furthermore, the applicant's own documentation explicitly acknowledges the influence of distance on effect judgements. For example, the assessment of a coastal area situated over 30 kilometres from the site concludes that, given the viewing distance, the scale of change is considered small. Similarly, the Landscape Character synthesis categorises magnitude as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

This reliance on distance as a moderating factor in the assessment has significant implications for the reliability of the conclusions drawn. By systematically reducing the magnitude of effects at the very distances where the most sensitive designated landscapes are located, the inputs to the protective tests are effectively understated. As a result, the final assessments presented do not provide a dependable description of the likely effects that the Scottish Ministers are being asked to consent to. Such an approach risks underrepresenting the true impact on sensitive receptors and consequently undermines the robustness of the decision-making process.

While mitigation measures are often presented through visualisation materials to demonstrate their effectiveness, it is important to recognise the inherent limitations of such evidence. NatureScot's visualisation guidance, which has been adopted by the

applicant, explicitly acknowledges that printed visualisations cannot fully replicate the scale perceived by a viewer in the field. This means that any assessment based on these materials must consider that the impressions formed may not accurately reflect real-world experience. Furthermore, wireline drawings included within the same panoramic projections share these limitations; they are technical renderings embedded within the visualisation rather than independent tools that correct or enhance the photographic evidence. Therefore, reliance on these visual materials alone is insufficient to comprehensively assess visual impacts, and caution should be exercised in interpreting their significance within the planning evaluation.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, thereby permanently altering the character of the night-time seascape for the stated 35-year operational life. This change represents a significant departure from the existing dark and natural maritime environment, which has until now been free from such artificial illumination.

It is important to note that the 35-year operational period does not confine the extent of harm in policy terms. A decision to grant consent for this development effectively endorses the suitability of this seascape for wind farm use, including the acceptance of the associated lighting effects. This sets a precedent for the future management and character of the area, with implications extending beyond the immediate timeframe.

Given these factors, the impact of lighting on the night-time seascape character warrants careful consideration within the planning balance. While recognising the operational requirements for safety and navigation, the permanent alteration of a previously unlit horizon raises concerns about the long-term preservation of the seascape's intrinsic qualities, which policy seeks to protect.

There remains significant uncertainty regarding the assessment of the proposal's effects on landscape and seascape interests. The applicant has failed to adequately demonstrate that its conclusions on the scale of these effects align with the methodology it has employed. This raises questions about the reliability of the impact evaluation and undermines confidence in the overall assessment.

Moreover, this lack of clarity has direct implications for compliance with established planning policies. The proposal does not satisfy the requirements set out in NPF4 Policies 4(c) and 4(d), 11(d) and 11(e), GEN 7, nor paragraph 4.28 of the National Marine Plan, all of which are designed to safeguard nationally important landscapes and seascapes. Without clear evidence of adherence to these policies, the proposal cannot be considered consistent with the statutory framework protecting these valued environments.

1.1.268 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of the proposed development's impact on the setting of historic assets does not fully comply with the recognised methodology established by Historic Environment Scotland. While the applicant claims to have adopted this methodology, which necessitates evaluating whether changes to setting affect its

contribution to the cultural significance of heritage assets and whether the integrity of that setting is adequately retained, the assessment fails to demonstrate this critical evaluative step. Notably, the methodology explicitly states that visual change should not be directly equated with adverse impact, yet the applicant's analysis appears to overlook this distinction.

A detailed Methodological Audit, prepared in support of community objections and based solely on the applicant's Appendix 14.3, reveals that although the assessment identifies relevant heritage attributes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it stops short of showing how the integrity of setting has been assessed in accordance with the applicant's own accepted methodology. The Audit finds that the assessment merely describes visual changes and then asserts that the integrity of setting is adequately retained without providing the necessary evaluative reasoning. This omission undermines the reliability of the applicant's conclusions regarding heritage impacts and calls into question the robustness of the assessment overall.

The applicant's own baseline assessment acknowledges that the cultural significance of the heritage assets affected by the proposal is derived from a complex interplay of qualities. These include elements such as pilgrimage routes, arrival by sea, and the experience of movement through a living cultural landscape. Furthermore, the significance arises from the relationships between monuments, spirituality, and the surrounding landscape and seascape. Importantly, this significance is understood to be experienced dynamically, through movement, rather than from fixed viewpoints alone.

Despite this recognition, Historic Environment Scotland's consultation responses—also recorded within the application—highlight a concern that the assessment may not fully capture these broader experiential qualities. They specifically requested the inclusion of additional viewpoints to ensure that the wider cultural landscape and its associated values are properly represented in the heritage impact appraisal. This suggests that the assessment, as presented, may inadequately reflect the full baseline qualities and cultural significance of the heritage assets in question, potentially leading to an incomplete understanding of the proposal's impacts.

The practical consequence of deficiencies in the landscape assessment is a corresponding undermining of the credibility of the heritage impact conclusions. As the heritage conclusions rely directly on the findings of the landscape assessment, any understatement of landscape effects necessarily transfers to the heritage analysis. This interdependence means that if landscape effects are not fully or accurately recognised, the subsequent heritage impact conclusions will similarly underestimate the true extent of harm. Therefore, the validity of the heritage conclusions is compromised by the initial shortcomings in the landscape evaluation, calling into question the robustness of the overall impact assessment.

There remains significant uncertainty as to whether the application complies with key policy requirements concerning heritage protection. The proposal engages NPF4 Policy 7(h) on scheduled monuments and Policies 7(c) and 7(d) on setting, alongside GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. These policies

collectively establish a clear framework for safeguarding the cultural significance of internationally and nationally important heritage assets and their settings.

However, the applicant has failed to demonstrate adequately that these heritage assets and their settings will be protected. Crucially, the Scottish Ministers do not have before them the comprehensive assessment necessary to support such a conclusion. In the absence of this essential information, the application cannot be deemed acceptable in terms of heritage policy compliance.

1.1.269 Effects on Island Communities, Tourism and the Local Economy

The proposed development's potential impacts cannot be adequately mitigated without fundamentally altering the qualities that attract visitors to the island communities in question. While mitigation measures might address isolated effects, they fail to preserve the intrinsic landscape, seascape, cultural heritage, tranquillity, and remoteness that underpin the visitor appeal. The applicant's own baseline assessments confirm these attributes as critical to the islands' character and visitor experience, thereby limiting the effectiveness of any partial or compensatory mitigation.

These qualities form the foundation of the island communities' economic and social sustainability. The exceptional dependence on visitors means that any change to these attributes directly undermines the local economy, which supports essential services, population retention, and long-term community viability. Consequently, the proposal represents a fundamental threat to the islands' continued existence as vibrant, sustainable communities rather than an impact that mitigation can suitably address.

While mitigation measures may address some regional impacts, the applicant's socio-economic assessment fundamentally fails to capture the unique vulnerabilities of island communities. The applicant's own consultants acknowledged habitability as a potentially significant pathway for adverse effects on these communities, yet no specific assessment of island habitability was undertaken. Instead, Chapter 18 confines its analysis to a regional scale, focusing on port communities with detailed scrutiny, while neglecting an equivalent place-based evaluation of the islands directly facing the development. Despite this omission, the assessment concludes that these island communities possess low sensitivity to tourism effects—an assertion unsupported by focused analysis. In reality, small island economies diverge markedly from regional averages; their economic activity is heavily concentrated in sectors intimately tied to the qualities attracting visitors. Far from diminishing vulnerability, dependence on increasing visitor numbers intensifies sensitivity to any threats to these qualities. Consequently, the conclusion of low sensitivity rests not on evidence but on unexamined assumption, undermining the reliability of the socio-economic assessment and its capacity to inform appropriate mitigation for island communities.

The proposal fails to meet essential planning and statutory requirements for the assessment and protection of island communities, resulting in a significant risk that their interests will be inadequately considered and potentially harmed. Without a robust and comprehensive evaluation of socio-economic impacts on these

communities, the decision-making process lacks a sound evidential basis, undermining the precautionary principles mandated where evidence is insufficient. This failure directly conflicts with the practical necessity of safeguarding the sustainability and wellbeing of island populations.

The applicant explicitly acknowledged that island communities warrant particular scrutiny; however, it did not undertake the necessary assessments to fully understand or mitigate the potential effects of the proposal on these communities. Consequently, it has not demonstrated that the development is compatible with the maintenance of sustainable island communities. This omission represents a serious shortfall in addressing the requirements set out in the National Marine Plan, specifically GEN 19 and paragraph 4.81, as well as the relevant provisions of NPF4 Policy 11(c).

Moreover, the statutory duties enshrined in the Islands (Scotland) Act 2018 have not been fulfilled, as there is no evidence of meaningful engagement with island communities from the inception of the proposal through to its conclusion. This lack of engagement and failure to weigh their interests appropriately is contrary to established legal and policy frameworks designed to ensure that island communities are not disproportionately impacted by development proposals. On this basis, the proposal cannot be considered compliant with the necessary planning and statutory standards and should therefore be refused.

1.1.270 Ecology, Biodiversity and Habitats Regulations

The proposed development presents a scale of construction, operation, and decommissioning activity that would extend over several decades within an ecologically sensitive marine environment. Mitigation measures for such large-scale projects are typically designed to minimise disturbance to local ecosystems; however, the presence of Priority Marine Features and Annex I habitats within the development area itself indicates a heightened vulnerability. Surrounding waters are known to support important populations of seabirds, marine mammals, and basking sharks, all of which are species that require careful consideration due to their protected or conservation status.

Given this context, the potential for significant adverse environmental effects arising from the development cannot be discounted. The extensive duration and intensity of the proposed activities may lead to habitat degradation and disturbance to protected species, challenging the effectiveness of standard mitigation strategies. Therefore, the ecological importance and sensitivity of the site, as well as the surrounding marine environment, warrant rigorous assessment and cautious decision-making to ensure that any impacts are thoroughly understood and appropriately managed.

The applicant’s submission includes both a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared in instances where adverse effects on the integrity of a protected site cannot be definitively ruled out. Their presence within the application therefore signifies a recognition by the applicant of potential harmful impacts on this designated area. Importantly, the submission of such documents

indicates that the applicant acknowledges the possibility that Scottish Ministers may ultimately reach a different conclusion regarding the likelihood or extent of adverse effects than the applicant's own assessment suggests. In essence, while the applicant proposes measures intended to mitigate and compensate for any potential harm, the existence of these documents highlights an underlying uncertainty about whether such adverse effects can be fully avoided. Consequently, the application must be considered in light of this acknowledgment, with careful scrutiny given to the adequacy of the proposed compensation measures should derogation be deemed necessary.

Consent for developments affecting protected habitats cannot be granted unless it is conclusively demonstrated that there will be no adverse effect on the integrity of the site. Under the Habitats Regulations, the competent authority must be satisfied beyond reasonable scientific doubt before approving any proposal. This high evidential standard places the burden of proof squarely on the applicant. Importantly, mitigation, compensation measures, and future monitoring plans alone do not suffice to meet the statutory tests. The rigorous legal framework includes the Habitats Regulations themselves, alongside GEN 9 and GEN 13 of the National Marine Plan, and Policies 3, 4(b), 4(e), and 4(f) of NPF4. Together, these provisions establish a stringent policy context ensuring that protected habitats receive the highest level of safeguarding in decision-making.

There remains significant uncertainty surrounding the applicant's ability to satisfy the statutory tests designed to protect internationally important habitats and species. The evidence submitted, including the applicant's own derogation documents, fails to provide the necessary degree of certainty that these legal requirements can be met.

This failure to demonstrate compliance with the statutory protections fundamentally undermines the case for granting consent. Without clear assurance that internationally important ecological features will be adequately safeguarded, the application cannot lawfully proceed.

1.1.271 Cumulative and In-Combination Effects

The current application addresses only a portion of the proposed development, excluding critical components such as the export cable corridor and onshore transmission works, which are essential for the wind farm's operation. This fragmented approach results in the effects of the entire project never being assessed collectively; instead, significant elements are deferred to future consenting processes. Such a method is inconsistent with established legal principles, as affirmed by the courts in Raeshaw Farms, which mandate that a project must be evaluated in its entirety rather than divided into smaller parts to diminish the apparent scale of individual impacts. Consequently, the assessment as presented is both legally and procedurally deficient, undermining a comprehensive understanding of the development's full implications.

The practical consequence of relying on the current cumulative impact assessment is that it fails to provide an accurate picture of the combined effects of the proposal alongside other existing, consented, and foreseeable developments. This arises because the assessment is founded on baseline data from the Environmental Impact

Assessment that understates effects across landscape, heritage, and socio-economic factors. As a result, the starting point for cumulative evaluation is already diminished, leading to a systematic underestimation of the true cumulative impacts.

Furthermore, the flawed baseline assessments compromise the reliability of the cumulative impact conclusions. Since each component assessment underreports the degree of harm or change, the cumulative assessment compounds these inaccuracies rather than correcting them. This methodological weakness means that decision-makers are not presented with a robust understanding of how this proposal interacts with other developments, thereby undermining confidence in the planning process and its outcomes.

The applicant's submission fails to comply with GEN 21 and paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), as well as the Environmental Impact Assessment Regulations concerning project splitting. Specifically, the applicant has not demonstrated that the cumulative and in-combination effects of the proposal, nor the effects of the project as a whole, have been reliably identified and assessed. This omission raises significant concerns regarding the adequacy of environmental assessment. It is therefore requested that the decision-making process explicitly addresses the treatment of the deferred works to ensure full compliance with the relevant policies and regulatory requirements.

1.1.272 Public Engagement, Site Selection and Environmental Information

The practical consequence of the deficient consultation process is that affected island communities have been denied a realistic opportunity to engage meaningfully with the site-selection proposals. The applicant requests that Scottish Ministers place significant weight on the site-selection process, yet the quality of public participation throughout this process has been inadequate, undermining its legitimacy. Notably, this deficiency has persisted into the application stage, where the volume and complexity of the technical material—spanning many thousands of pages—have posed an additional barrier to effective public scrutiny.

The timing of the consultation has further exacerbated this issue. It has coincided with the busiest months of the year for island residents, who are engaged continuously in the visitor season and thus have limited capacity to respond. Specialist advice, vital for interpreting the extensive documentation, has likewise been less accessible during this period. In contrast, the applicant has benefited from years of preparation supported by substantial professional and financial resources, resulting in a significant imbalance in the capacity to engage fully.

In light of these circumstances, it is important to recognise that GEN 18 of the National Marine Plan and the principles of effective public participation enshrined in the Aarhus Convention require that those affected by decisions of such magnitude be afforded a genuine opportunity to participate. The conditions imposed on local communities have fallen short of these standards. Therefore, Scottish Ministers are urged to take these shortcomings into account when considering the representations made, ensuring that the legitimacy of the decision-making process is not compromised by procedural deficiencies.

The practical consequence of the deficiencies identified in the Environmental Impact Assessment (EIA) is that the Scottish Ministers are unable to make a fully informed decision on this application. The EIA is the principal evidential basis for determination, and it is not a question of its extensiveness but rather its sufficiency. Across multiple topic areas, the application acknowledges pathways to significant effects yet fails to investigate them thoroughly. For instance, the landscape assessment derives outcomes based on a distance pattern that its own stated methodology does not support. Similarly, the heritage assessment does not adequately demonstrate the application of its own integrity test, and the socio-economic assessment lacks any place-based analysis pertinent to the affected islands. Furthermore, reliance on future assessments, post-consent plans, ongoing monitoring, and additional approvals cannot substitute for the requirement under the EIA Regulations that likely significant effects be fully understood prior to determination. The Scottish Ministers must base their decision on the evidence currently before them, rather than on assumptions that unresolved matters will be satisfactorily addressed at a later stage. In light of these shortcomings, the applicant has not demonstrated that the environmental information submitted meets the necessary standard of adequacy for determination purposes.

1.1.273 Effects on Local Area

The applicant’s assessment significantly underestimates the direct and substantial effects of the proposed development on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie immediately adjacent to the development area—Islay to the south-east and Colonsay to the east—the application predominantly considers Islay only as a potential project location rather than as a distinct island community subject to direct impacts. This approach fails to recognise that Islay’s Atlantic-facing communities confront the nearest edge of a 448 square kilometre development zone, without any place-specific evaluation of consequences for their local setting, economic activities, or community life. Similarly, Colonsay and Oronsay’s daily experience is defined by their seaward outlook facing the array directly. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay’s coastline, forms the focus of the applicant’s derogation case and compensation proposals, implicitly acknowledging that harm to the internationally protected seabird populations cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community, has its open maritime setting inadequately addressed, reflecting the broader deficiencies identified in the heritage assessment. These omissions collectively undermine the reliability and completeness of the environmental and heritage impact evaluation.

While mitigation measures are proposed, the applicant’s assessment substantially underestimates the scale and significance of the visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social effects. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with direct orientation towards the development area and extensive visibility spanning approximately 21 kilometres. Turbines would extend across around 39 degrees of the horizon, resulting in a moderate and significant overall effect that is neither adequately addressed nor mitigated. Similarly, the West Coast of Iona is recognised as highly sensitive with widespread visibility, and the applicant

concedes significant effects for residents and visitors across much of the island, including at Dùn Ì, its highest point. The island's internationally important monastic landscape—comprising the Abbey, the Nunnery, and high crosses—is intrinsically linked to pilgrimage and arrival by sea, yet visualisations omit key viewpoints such as from the ferry crossing and the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, as requested by Historic Environment Scotland. Community concerns are pronounced: a household consultation revealed that 92 per cent of respondents object to the proposal, and despite the applicant's consultants identifying habitability as a potential effect pathway, no assessment of this impact has been undertaken. The scale of the turbines' visual dominance can be further appreciated by comparison with Ben Hynish on Tiree, a 141-metre landmark visible from Iona at around 33 kilometres; the turbines would exceed this height by approximately 194 metres at roughly two-thirds of that distance, markedly increasing their perceived scale. Taken together, these factors demonstrate that the applicant's assessment does not fully capture the magnitude or significance of impacts on Iona, thereby undermining the accuracy and robustness of the environmental and social impact evaluation.

The applicant's assessment of the effects on Mull and the Ross of Mull coastal communities and landscapes underestimates the significant visual and economic impacts, particularly when compared to the mitigation measures proposed. While the applicant acknowledges significant effects at Erraid, on the Core Paths of the Ross, and at Fionnphort—the gateway to Iona and a vital community dependent on visitor flow—these acknowledgements appear insufficiently weighted in relation to the wider implications for the area. The Ross of Mull South coastal area is recognised as having High sensitivity at distances of approximately 22 to 24 kilometres, yet the attributed magnitude is only Medium. Similarly, across Mull itself, significant effects are accepted on Core Paths and within the Central, South, and West Mull Local Landscape Area, with the Loch na Keal National Scenic Area, noted for its High sensitivity between 21 and 33 kilometres, receiving no greater than a Medium magnitude rating. This comparative underestimation of effect magnitude suggests that the applicant's proposed mitigation may not adequately address the scale of impact on the communities and landscapes that are integral to the local tourism economy.

Moreover, the applicant's reliance on distance-based reasoning to minimise the perceived scale of change further undermines the robustness of the assessment. For instance, in the Wilderness and Gribun Rocks coastal area, the assessment discounts significant impact on the basis that the viewing distance exceeds 30 kilometres, judging the scale of change to be small. This approach fails to fully consider the cumulative and experiential nature of visual impact on a tourism-dependent region. Mull's west-facing tourism economy, which encompasses wildlife boat operations and the accommodation services of its western townships, fundamentally depends on the unspoiled Atlantic seascape that the proposed development would industrialise. Notably, none of these communities has received a place-based assessment that would capture the nuanced effects on their economic sustainability and community well-being. In light of these factors, the applicant's assessment inadequately addresses the significant visual, economic, and community impacts on Mull and Ross of Mull, warranting a more thorough and locally sensitive evaluation.

The applicant's assessment acknowledges potential effects on several designated landscapes within the wider seaboard area, including the Loch na Keal National Scenic Area, where Ulva and Staffa are located. Ulva, a community-owned island at the initial stages of regeneration, lies within this National Scenic Area and shares fully in the effects identified for that designation. The island's recovery is closely tied to the preservation of its unspoilt seascape and setting, yet the applicant's assessment does not include any specific evaluation of impacts on this vulnerable community. Similarly, Staffa, situated about 35 kilometres from the development site and beyond the approximate 30-kilometre distance for which NatureScot requested an assessment, is noted by the applicant to experience only small-scale change with no significant effect. This conclusion is reached despite the acceptance within the applicant's own analysis of Staffa's panoramic maritime qualities, which are among the most celebrated in Europe.

The Jura National Scenic Area, lying roughly 28 to 32 kilometres from the development, is assessed by the applicant as having high sensitivity but is attributed only a medium to low magnitude of impact. This moderation in effect is justified by the applicant on the basis of distance, the apparent scale of the development, and the retention of existing landforms. However, this approach does not fully consider that the Jura designation fundamentally reflects its wild, undeveloped character and Atlantic outlook, qualities that could be compromised even by moderate changes in the seascape. Similarly, the Scarba, Lunga and Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away, is treated with the same assessment rationale, potentially underestimating the significance of impacts on these sensitive landscapes.

Overall, the applicant's evaluation appears to underestimate or omit significant effects on important designated landscapes and the vulnerable island communities that depend on them. The absence of a dedicated assessment for Ulva, the reliance on distance thresholds that exclude notable features such as Staffa, and the moderate attribution of impact magnitude to areas designated for their wild and undeveloped character all raise concerns about the adequacy of the protection afforded to these natural and cultural qualities. Such omissions and underestimations could undermine the long-term preservation and regeneration prospects of these communities and landscapes, warranting a more comprehensive and nuanced consideration in the planning process.

The applicant's assessment underestimates the impact on Tiree by attributing a Low magnitude of change to an area of High sensitivity, namely the South Tiree coastal zone at approximately 35 kilometres distance. This is a practical concern because Tiree's landscape character is uniquely defined by its flat, low-lying topography and the expansive dominance of sea and sky. With its highest point, Ben Hynish, reaching only 141 metres, the introduction of turbines up to 335 metres tall would represent unprecedented vertical elements in the island's seascape. Given this exposure and sensitivity, the conclusion of Low magnitude fails to capture the true scale of visual and character impacts, resulting in an unreliable evaluation of effects.

The applicant's assessment notably omits consideration of significant effects on a range of mainland and island communities that maintain direct visual and economic connections with the seascape surrounding the proposed development area. Gigha,

for example, is a community-owned island whose purchase by its residents has become emblematic of island regeneration. This community faces the development waters from the east, yet the impacts on its delicately balanced social structure and local economy remain unexamined within the applicant's documentation. This omission raises concerns about the completeness of the assessment, given Gigha's unique status and the potential for adverse consequences on its community cohesion and livelihood. Similarly, Ardnamurchan Point—recognized as the most westerly point of the British mainland—offers expansive panoramic views along the Hebridean seaboard that attract visitors along the entire peninsula. These seaward panoramas represent precisely the types of receptors subject to the distance-based impact moderation the applicant employs, suggesting that the assessment underestimates or overlooks important visual and experiential effects on a key visitor destination.

In addition to these, the west coast of Kintyre comprises a series of communities whose identity, landscape character, and visitor economy are intrinsically linked to the open Atlantic seaboard facing Islay, Jura, and the surrounding waters. The Treshnish Isles, together with other small islands and adjacent mainland coasts with views toward the development area, share this vulnerability. Their exclusion from a thorough assessment undermines the understanding of cumulative and indirect effects on the wider seascape and associated human receptors. Given the interconnectedness of these communities with the marine environment, the failure to evaluate their exposure and potential economic impact results in a fragmented and insufficient appraisal. Consequently, the applicant's assessment cannot be considered comprehensive, and this gap compromises the robustness of the planning evaluation process.

The applicant's reliance on a distance-based approach results in a systematic underestimation and discounting of significant effects on sensitive receptors located beyond 20 kilometres. This methodology leads to the practical consequence that highly sensitive receptors beyond this threshold experience a moderated magnitude of change in the assessment, effectively diminishing the recognised effect. Furthermore, the communities residing in these areas have not been subject to any place-based assessment, leaving their specific circumstances and sensitivities unaddressed. Taken together, these factors undermine the integrity of the environmental impact assessment by failing to adequately recognise and evaluate the full extent of potential impacts on receptors at greater distances. It is therefore concluded that the applicant's approach is insufficient and does not provide a comprehensive or reliable basis for environmental decision-making.

1.1.274 Summary

The proposal for the MachairWind Offshore Wind Farm fails to meet the statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges considerable impacts on nationally designated landscapes, as well as on the local communities and cultural heritage of the coastal region. Furthermore, analysis of the applicant's submitted documentation reveals that these impacts have been underestimated, and a comprehensive heritage assessment, as mandated, has not been completed. While the implications for the island communities affected by the development were identified, they have not been subjected to proper

assessment. Additionally, the ecological criteria necessary for approval remain unproven, and notably, only a portion of the overall project has been presented for consideration by the Scottish Ministers.

Given these deficiencies, it is respectfully submitted that the Scottish Ministers should decline consent for the proposed offshore wind farm and refuse the corresponding marine licence. Should the Ministers decide against refusal, it is requested that they seek further environmental information and enhanced visual representations, and that the applications only be determined following a public inquiry. Such an inquiry would enable thorough examination of the concerns raised in this objection. Irrespective of the decision reached, it is also requested that the Ministers explicitly address and articulate their conclusions regarding the effects on cultural heritage and the impacted island communities within their formal reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 430
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, encompassed within application numbers 00012385 and 00012386, which seek consent under section 36 of the Electricity Act 1989 and a marine licence under Part 4 of the Marine (Scotland) Act 2010, respectively. I request that my objection be formally recorded and that I receive notification upon determination of these applications.

The development in question involves the construction of an offshore wind farm with a capacity of approximately 2 gigawatts. The project proposes installing between 91 and 144 turbines, each with a maximum height of up to 335 metres to blade tip. This installation would occupy a Windfarm Development Area spanning approximately 448 square kilometres of sea, situated to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona. The site lies in close proximity to the islands and coastal communities of the southern Hebrides.

My objection is grounded in planning and environmental considerations, which I will outline with reference to the statutory and policy framework applicable to these proposals. It is incumbent upon the applicant to satisfy the relevant legal and policy tests through comprehensive evidence. The onus does not fall on objectors to disprove the proposals. In this instance, the applicant has failed to meet that evidential burden. Consequently, I submit that the applications should be refused consent.

1.1.275 Legislative and Policy Framework

The marine licence application fails to demonstrate compliance with the statutory requirements set out in Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland’s National Marine Plan. Authorisation decisions under this legislation must be taken in accordance with the National Marine Plan unless relevant considerations indicate otherwise. The application does not adequately address key General Policies including GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 on Cumulative Impacts. These policies are integral to the statutory assessment process, and the application’s failure to satisfy their requirements undermines the legal basis for granting consent.

Furthermore, the evidence identifies clear deficiencies, omissions, and conflicts with the applicable legal and policy framework that have not been resolved or justified. Where compliance with the National Marine Plan policies has not been demonstrated, these shortcomings must weigh decisively against the approval of the marine licence. The application’s inability to meet the statutory and policy standards established by the Marine (Scotland) Act 2010 and the National Marine Plan renders it unacceptable in its current form and necessitates refusal.

The proposal must be refused because it fails to provide the required environmental impact assessment and habitats regulations assessment as mandated by law. Under The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, the likely significant environmental effects of the development must be identified, assessed, and reported prior to any determination. This statutory requirement has not been met. Furthermore, the Habitats Regulations mandate that the effects of the proposal on European protected sites be assessed in accordance with the applicable statutory tests. The evidence before the authority does not demonstrate compliance with these obligations. Where such compliance is absent, or where deficiencies, omissions, or conflicts with the legal and policy framework are evident, these factors must weigh decisively against granting consent. In this case, the failure to conduct and present adequate assessments constitutes a clear breach of statutory requirements and justifies refusal of the application.

The applicant's submission acknowledges the statutory requirement under the Islands (Scotland) Act 2018 that the interests of island communities must be considered and given due weight in the decision-making process. This legislative framework establishes a clear duty to ensure that any development proposals affecting island communities are assessed with particular regard to their unique social, economic, and environmental circumstances. The Act's provisions are designed to safeguard the sustainability and well-being of island populations by embedding their interests as a material consideration in planning decisions.

However, the evidence before the determining authority reveals a failure to demonstrate compliance with this statutory duty. The application documentation does not adequately address how the proposal has taken into account the specific interests of the island community, nor does it provide sufficient evidence that these interests have been properly weighed against other material considerations. This omission constitutes a significant deficiency in the planning submission, as it conflicts with the explicit requirements of the Islands (Scotland) Act 2018. The absence of a thorough and transparent assessment of the proposal's impact on the island community undermines the integrity of the decision-making process and contravenes the applicable legal and policy framework.

Given these shortcomings, the failure to properly consider and give due weight to the interests of the island community must weigh against the granting of planning consent. The statutory duty imposed by the Islands (Scotland) Act 2018 is not discretionary, and where compliance has not been demonstrated, the planning authority is obliged to take this into account as a material factor. In this instance, the evidential deficiencies and procedural omissions identified in the application are sufficient to justify refusal, as the proposal does not meet the legal requirements designed to protect island communities. Accordingly, the proposal should not be approved in its current form.

The applicant has failed to provide robust, objective, and proportionate evidence to demonstrate compliance with every relevant statutory duty, planning policy, and environmental assessment requirement. This failure represents a fundamental shortcoming in meeting the evidential burden necessary for the determination of this application. Without such comprehensive demonstration, the proposal cannot be

considered to have satisfied the legal and policy frameworks that govern planning consent.

Moreover, the evidence submitted reveals clear deficiencies and omissions in addressing the applicable legal and policy requirements. These unresolved matters constitute direct conflicts with the statutory and policy obligations that must be met before consent can be granted. The absence of adequate proof of compliance undermines the integrity of the decision-making process and weighs decisively against the approval of the proposal.

In conclusion, given the applicant's failure to discharge the responsibility to demonstrate full compliance with all relevant legal and policy frameworks, and the presence of identified evidential shortcomings, the proposal should be refused. The lack of satisfactory evidence to meet statutory and policy duties is a determinative factor that precludes the granting of planning consent in this case.

1.1.276 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with multiple policies within the National Planning Framework 4 that safeguard nationally important landscapes, heritage assets, and biodiversity. Specifically, it would cause significant adverse effects on designated landscapes and seascapes protected under Policies 4(c), 4(d), and 11. Furthermore, the submission does not adequately demonstrate that the cultural significance of scheduled monuments and their settings would be preserved in accordance with Policy 7 and its provisions, including 7(h), 7(c), and 7(d). The proposal also falls short of evidencing that the interests of island communities would be protected, nor does it satisfy the ecological requirements set out in Policy 3. These shortcomings collectively indicate a clear conflict with the relevant NPF4 policies intended to protect these nationally important assets.

The applicant's evidence acknowledges that, in relation to terrestrial development plan policies, including those set out in the Argyll and Bute Local Development Plan 2, the proposal would have significant adverse effects. Specifically, it would detrimentally impact the landscape, heritage assets, and community interests that these policies are designed to safeguard. This demonstrates a clear inconsistency with the relevant development plan framework. Furthermore, when considered alongside National Planning Framework 4 in its entirety, the proposal remains contrary to established planning objectives. The applicant has not provided sufficient justification to overcome these conflicts, and as such, the proposal cannot be regarded as compliant with the terrestrial development plan framework governing land-based effects.

1.1.277 Seascape, Landscape and Visual Effects

The applicant's methodology as set out in Appendix 16.1 notably lacks a defined distance threshold beyond which major effects are considered to cease. However, an independent Evidence Note, prepared to support community objections and drawing solely from the applicant's Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is

assigned the highest magnitude of change, regardless of that receptor's sensitivity or the extent of its visibility. This pattern is further corroborated by the applicant's own documentation, which explicitly acknowledges the influence of distance in its judgements. For example, an assessment of a coastal area situated over 30 kilometres away states that the scale of change is judged to be small given the viewing distance. Moreover, the Landscape Character synthesis delineates magnitude categories with High magnitude assigned within roughly 20 kilometres, Medium between about 20 and 30 kilometres, and Low beyond approximately 30 kilometres for certain landscape types.

This implicit distance moderation has significant implications for the reliability of the assessment outcomes. By systematically reducing magnitude ratings at distances coinciding with the locations of the most sensitive designated landscapes, the methodology inherently understates the inputs to the protective tests required under planning policy. As a result, the conclusions drawn from the assessment do not provide an accurate or dependable description of the effects that the Scottish Ministers are being asked to consent to. Such an approach risks overlooking or downplaying the true extent of landscape and visual impacts on highly sensitive receptors situated beyond the arbitrary distance markers effectively imposed by the applicant's methodology. In light of this, the assessment's reliability is called into question, and greater scrutiny or revision of the distance-related parameters is warranted to ensure robust and transparent evaluation of potential effects.

The practical consequence of relying on the submitted visualisation materials is that they do not provide a fully accurate representation of how the development will appear in reality. As acknowledged by NatureScot's visualisation guidance, which the applicant follows, printed visualisations cannot replicate the true scale perceived by a viewer in the field. This inherent limitation means that stakeholders and decision-makers are not presented with a visual assessment that fully captures the real-world experience.

Moreover, the wireline drawings included within the same panoramic projections share these limitations because they depend on the underlying photographic imagery. Rather than serving as independent tools to correct or enhance the visual impression, they are technical renderings embedded within the visualisation process. Consequently, their ability to provide additional clarity or compensate for the shortcomings of the photographs is restricted.

Given these constraints, it is important to approach the visual evidence with caution and acknowledge that it cannot be relied upon as a definitive guide to the development's visual impact. Decision-making should therefore consider these technical and perceptual limitations to ensure a balanced and informed assessment.

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape character for the entire 35-year operational period. This change would be immediately perceptible and enduring, fundamentally transforming the visual experience of the seascape after dark.

Beyond the operational lifespan, the harm caused to the seascape character cannot be dismissed, as consenting to this development effectively designates the area as suitable for wind farm use. Such a decision carries lasting policy implications by establishing a precedent that the existing unlit seascape is appropriate for industrial-scale lighting and associated visual impacts.

Consequently, the introduction of permanent lighting must be carefully weighed within the planning framework, considering not only the immediate and ongoing effects on night-time seascape character but also the broader message such consent would send about the acceptability of this landscape for wind energy development. The decision should reflect a clear understanding of these implications before authorising the proposal.

The applicant acknowledges that the proposed development results in effects which engage National Planning Framework 4 (NPF4) Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as policies GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively aim to safeguard nationally important landscapes and seascapes by ensuring that developments are carefully assessed for their impact on these valued environments.

However, the applicant has failed to demonstrate that its assessment of the scale of these accepted effects aligns with the methodology it has employed. Furthermore, there is no adequate evidence to show compliance with the policies designed to protect nationally significant landscape and seascape interests. This shortcoming raises significant concerns regarding the proposal's conformity with the established planning framework and suggests that the development would not meet the requisite standards for environmental protection set out in the relevant policies.

1.1.278 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment purports to follow Historic Environment Scotland's established methodology for evaluating effects on the setting of historic assets, which necessitates an appraisal of how changes to setting influence its contribution to cultural significance and whether the integrity of that setting is maintained. This methodology explicitly clarifies that visual change alone should not be directly equated with adverse impact. However, the operational assessment submitted, as examined in the Methodological Audit relying solely on the applicant's Appendix 14.3, identifies relevant heritage attributes but fails to demonstrate the critical evaluative step of assessing the integrity of setting in accordance with the accepted methodology.

Instead, the assessment primarily describes aspects of visual change—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—and then asserts, without evidential evaluation, that the integrity of setting is adequately retained. The Audit highlights that this evaluative step, required by the methodology to underpin conclusions about heritage impact, is absent in all examined examples. Consequently, the reliability of the applicant's conclusions regarding the effects on the setting of historic assets is undermined, casting doubt on the robustness of the heritage impact assessment as a whole.

The applicant's assessment risks underrepresenting the true impact on heritage assets by not fully capturing the broader cultural landscape and experiential qualities that contribute to their significance. This practical shortcoming could lead to an incomplete understanding of how the proposal might affect the heritage environment, particularly in terms of the lived experience and cultural narrative that these assets embody.

According to the applicant's own baseline, the cultural significance of the affected heritage assets arises from an array of interrelated qualities, including pilgrimage, arrival by sea, and movement through a living cultural landscape. This significance is not derived solely from isolated monuments or static viewpoints but from the dynamic relationships between monuments, spirituality, and the encompassing landscape and seascape. The heritage value is experienced through movement across the site rather than from fixed vantage points, emphasizing the importance of an assessment approach that embraces this fluid and interconnected character.

Furthermore, Historic Environment Scotland's consultation responses, as recorded within the application documentation, have explicitly requested the inclusion of additional viewpoints to ensure that these wider experiential and cultural qualities are properly represented in the assessment. The absence of these viewpoints and the wider landscape context in the applicant's evaluation could therefore result in a constrained and insufficient appraisal of heritage impacts, undermining the robustness of the planning process and the protection of cultural heritage.

The heritage impact conclusions presented rely fundamentally on the findings of the landscape assessment. However, when the landscape effects are understated, as previously demonstrated, this understatement directly transfers to and compromises the accuracy of the heritage conclusions that are constructed upon them. In this regard, the mitigation measures proposed cannot be fully trusted to address the true extent of harm, since their basis—the landscape assessment—is itself deficient.

This reliance on an incomplete landscape evaluation weakens the overall credibility of the heritage impact appraisal. If the landscape effects are not accurately assessed and articulated, the subsequent heritage conclusions inevitably fail to reflect the genuine magnitude of impact on heritage assets. Consequently, the robustness of the planning decision-making process is undermined, and the potential for effective mitigation is diminished. This fundamental flaw calls for a reassessment of the landscape evidence before any definitive heritage impact conclusions are accepted.

The application fails to demonstrate adequate protection for the cultural significance of internationally and nationally important heritage assets and their settings, a deficiency that fundamentally undermines its acceptability. Without the necessary assessment to support such a conclusion, the Scottish Ministers are left without the essential evidence to determine compliance with relevant policies.

This shortfall directly contravenes National Planning Framework 4 (NPF4) Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) which address the setting of heritage assets. Furthermore, the application does not satisfy the requirements of GEN 6 or the guidance set out in paragraphs 4.22 to 4.23 of the

National Marine Plan, all of which collectively establish the framework for safeguarding heritage interests.

In the absence of a comprehensive assessment demonstrating that these heritage assets and their settings will be preserved, the application cannot be considered compliant with established policy. Consequently, it should not be approved until such evidence is properly provided and evaluated.

1.1.279 Effects on Island Communities, Tourism and the Local Economy

The proposed development poses a significant threat to the fundamental economic and social sustainability of the island communities concerned. These communities rely exceptionally heavily on visitors, who are attracted precisely by the qualities identified in the applicant's own baseline assessments: the landscape, seascape, cultural heritage, tranquillity and remoteness. Any alteration to these defining attributes would directly undermine the economic foundation upon which these communities depend.

Such an impact would extend beyond mere economics, affecting local services, population stability and the overall viability of the island settlements. The interdependence between the visitor experience and community sustainability is clear, and therefore the proposal's effect on the qualities that draw visitors must be considered with the utmost seriousness.

The practical consequence of the applicant's deficient socio-economic assessment is a failure to properly understand or mitigate the impacts on island communities directly facing the proposed development. Although the applicant's own consultants acknowledged that habitability could be a significant pathway for effects on these islands, no subsequent assessment of habitability was undertaken. Instead, the socio-economic analysis presented in Chapter 18 focuses predominantly on regional-level impacts and provides detailed examination only of potential port communities. Island communities, which are closest to and most likely affected by the proposal, receive no equivalent place-based assessment, yet the report nonetheless asserts that these communities exhibit low sensitivity to tourism-related effects.

This conclusion of low sensitivity is fundamentally flawed because it ignores the distinctive nature of small island economies. Such economies differ markedly from regional averages, as they tend to be highly concentrated in sectors most vulnerable to changes in the attributes that attract visitors. The report's failure to consider these unique local economic characteristics means that the assumed low sensitivity does not rest on evidence but rather on an unsubstantiated assumption. In reality, reliance on increasing visitor numbers exacerbates vulnerability by deepening dependence on the very qualities that the development risks undermining.

In summary, the socio-economic assessment's methodological shortcomings have practical and significant implications. By neglecting a place-based analysis of the island communities, the applicant has not demonstrated a robust understanding of the potential socio-economic consequences. Without this, there can be no

confidence that appropriate mitigation measures have been identified or that the adverse impacts on these sensitive island economies will be effectively addressed.

The proposal fails to meet the necessary standards for assessing and protecting island communities, falling short of the requirements set out in the National Marine Plan and associated policies. While these frameworks, including GEN 19 and paragraph 4.81 of the National Marine Plan, alongside NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, mandate that decisions must be based on robust socio-economic evidence and adopt a precautionary approach when such evidence is incomplete, the applicant has not provided this level of scrutiny. Moreover, these policies require meaningful engagement with island communities throughout the decision-making process to ensure their interests are fully considered and given appropriate weight—a process that has not been satisfactorily demonstrated in this case.

The applicant acknowledged the need for particular attention to island communities but ultimately did not undertake the thorough assessment necessary to understand the potential effects of the proposal on these communities. There is a clear absence of evidence demonstrating compatibility with the principles of sustainable island communities. As a result, the statutory duties owed to these communities, which include careful evaluation and protection of their socio-economic wellbeing, have not been discharged. This omission undermines confidence in the proposal's compliance with relevant planning and statutory obligations, rendering it unsuitable for approval in its current form.

1.1.280 Ecology, Biodiversity and Habitats Regulations

The development area and its adjacent waters are of considerable ecological significance, encompassing Priority Marine Features and Annex I habitats. These habitats are accompanied by important populations of seabirds, marine mammals, and basking sharks. The proposed development would introduce extensive construction, operational, and decommissioning activities into this sensitive marine environment, sustained over a period of several decades. Given the scale and duration of the proposed works, there is a substantial potential for significant adverse environmental effects, necessitating careful consideration of the ecological implications inherent in the proposal.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are characteristically prepared when an adverse effect on the integrity of a protected site cannot be definitively ruled out. Notably, the inclusion of these materials constitutes a significant element of the application, as it implicitly acknowledges the possibility of adverse impacts. Furthermore, the applicant's own position suggests that Scottish Ministers may ultimately reach a different conclusion regarding the presence or extent of any adverse effects. While these submissions demonstrate the applicant's recognition of potential impacts and an intent to mitigate them, this does not in itself confirm that all concerns have been fully addressed or resolved.

The applicant has not demonstrated that the statutory tests designed to protect internationally important habitats and species can be satisfied. This conclusion arises directly from the evidence submitted, including the applicant's own derogation documents, which collectively reveal an absence of the requisite certainty regarding compliance with these legal requirements. Without clear and convincing evidence that these statutory tests are met, the application fails to fulfil the legal obligations necessary to safeguard internationally significant ecological features. Consequently, this undermines the justification for granting consent, as the statutory protections remain unaddressed and the potential for adverse impacts on protected habitats and species cannot be adequately ruled out.

1.1.281 Cumulative and In-Combination Effects

The evidence demonstrates that only a portion of the project is currently before the Scottish Ministers, with critical components such as the export cable corridor and the onshore transmission works deferred to future applications. As these elements are essential for the wind farm's operation, their exclusion from the present assessment results in the whole project's effects never being considered collectively. This fragmented approach means that significant impacts will be evaluated in subsequent consenting processes, following the principal decision, rather than in a comprehensive manner at the outset.

Such a methodology is procedurally and legally unsound, as it conflicts with the established principle upheld by the courts in Raeshaw Farms. This principle mandates that a project must be assessed in its entirety and not subdivided into smaller parts that individually appear less significant. By salami-slicing the project, the current assessment fails to provide a complete understanding of its overall environmental and planning implications, undermining the integrity of the decision-making process. Consequently, the current approach should be reconsidered to ensure a holistic evaluation of the entire project.

The applicant's submission fails to demonstrate compliance with GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations regarding project splitting. Specifically, the cumulative and in-combination effects of the proposal, as well as the impacts of the project in its entirety, have not been reliably identified or assessed. This omission raises significant concerns about the adequacy of the environmental appraisal and undermines the robustness of the decision-making process. Consequently, it is essential that the determination explicitly addresses the treatment of any deferred works to ensure full consideration of all potential effects, in accordance with the relevant policy and regulatory requirements.

1.1.282 Public Engagement, Site Selection and Environmental Information

The practical consequence of the insufficiency of the Environmental Impact Assessment (EIA) submitted is that the Scottish Ministers are unable to make a fully informed decision on the application. The EIA serves as the principal evidential basis for determination, and its sufficiency, rather than its extent, is the critical issue. Across key topics, the application identifies potential significant effects but either fails to investigate them comprehensively or employs methodologies that do not

substantiate the conclusions reached. For example, the landscape assessment presents outcomes based on a distance pattern not supported by its own written methodology; the heritage assessment does not demonstrate the application of its own integrity test; and the socio-economic assessment lacks place-based analysis pertinent to the affected islands. Furthermore, the reliance on future assessments, post-consent plans, monitoring, and additional approvals is inadequate, as the EIA Regulations require that likely significant effects are understood prior to determination. Consequently, the Scottish Ministers must base their decision on the evidence presently before them, not on the assumption that unresolved matters will be satisfactorily addressed later. The applicant has not demonstrated that the environmental information provided meets this requirement, rendering the EIA insufficient for the purpose of determination.

1.1.283 Effects on Local Area

The proposed development encompasses a substantial 448 square kilometre area immediately north-west of Islay and west of Colonsay, positioning these islands as the closest communities directly affected. Despite this proximity, the applicant's assessment notably underrepresents the impacts on Islay, treating it primarily as a potential project site rather than recognising the island's own communities whose Atlantic-facing settlements confront the nearest edge of the development. This approach omits a place-based evaluation of the effects on Islay's setting, local economy, and community life. Similarly, Colonsay and Oronsay, whose daily lives are intimately connected to their seaward outlook facing the array, face direct consequences. The North Colonsay and Western Cliffs Special Protection Area, integral to Colonsay's coastline, is central to the applicant's derogation case and compensation plan, implicitly acknowledging that harm to the internationally protected seabird populations there cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance located within this community, suffers from the same deficiencies identified elsewhere in the heritage assessment, particularly regarding the evaluation of its open maritime setting. Taken together, these omissions undermine the reliability of the environmental and heritage impact evaluation for these island communities.

The applicant's own Coastal Character assessment acknowledges that the Sound of Iona is of high sensitivity, with a direct orientation towards the proposed development area and extensive visibility. The assessment identifies a large geographical extent of change, approximately 21 kilometres, with turbines spanning around 39 degrees of the horizon, resulting in an overall effect deemed Moderate and Significant. The West Coast of Iona is similarly rated as highly sensitive with widespread visibility, and the applicant concedes significant effects for both residents and visitors across much of the island, including at Dùn Ì, the island's highest point. Furthermore, the applicant's baseline recognises Iona's monastic landscape—comprising the Abbey, the Nunnery, and the high crosses—as heritage of international importance, with significance intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape. Despite Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing itself, the applicant has failed to provide a visualisation from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, a notable omission given its heritage context.

Community concerns further underscore the scale of the impact. A household consultation on Iona revealed that 92 per cent of respondents object to the proposal, yet the applicant's own consultants identified habitability as a potential pathway of effect on this community, which has not been assessed. The perceived scale of the turbines can be contextualised by comparison with the landmark Ben Hynish on Tiree, which stands 141 metres high and is visible from Iona at approximately 33 kilometres. The largest turbines would surpass Ben Hynish by roughly 194 metres, despite being situated at about two-thirds of that distance. This comparison emphasizes the substantial visual intrusion and underlines that the applicant's assessment understates the significance of visual, community, and heritage impacts on Iona, thereby compromising the accuracy of the environmental and social impact evaluation.

The applicant's assessment recognises significant effects on several key areas of Mull and Ross of Mull, including the Ross of Mull South coastal area, which is rated as having High sensitivity at distances of approximately 22 to 24 kilometres and is attributed a Medium magnitude of impact. Notably, significant effects are accepted at Erraid and on the Core Paths of the Ross, with Fionnphort—serving as the gateway to Iona and the primary embarkation point for visitors—being identified as the community most directly affected by changes to visitor flows. Similarly, across Mull, significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas are acknowledged. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is consistently assessed as having High sensitivity across distances ranging from approximately 21 to 33 kilometres, though the applicant attributes this only a Medium magnitude of effect.

However, the applicant's reliance on viewing distance as a primary determinant of impact magnitude results in a notably limited appraisal of certain areas. For example, the Wilderness and Gribun Rocks coastal area is judged to experience a small scale of change due to its viewing distance exceeding 30 kilometres, reflecting a distance-based reasoning that fails to capture the true extent of impact. Crucially, the assessment does not provide place-based evaluations for Mull's west-facing tourism economy, wildlife boat operations, or the accommodation sectors of its western townships, all of which depend intrinsically on the Atlantic seascape that the proposed development would industrialise. This omission neglects the significant visual, economic, and community effects on these tourism-dependent communities and their surrounding designated landscapes, undermining the comprehensiveness of the applicant's impact assessment.

The applicant's assessment acknowledges effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva and Staffa, but underestimates the significance of these impacts. Ulva, a community-owned island undergoing regeneration, relies fundamentally on its unspoilt seascape and setting for recovery; yet no specific assessment has been undertaken to evaluate the effects on this vulnerable community. Staffa, renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development area—beyond the 30-kilometre threshold advised by NatureScot for assessing impacts on National Scenic Area qualities. Despite accepting its panoramic maritime qualities, the applicant concludes that the scale of change at Staffa would be small and the effect

not significant, a position that discounts the island's acknowledged sensitivity and cultural importance.

Further afield, the applicant assesses the Jura National Scenic Area, situated around 28 to 32 kilometres from the site, as having high sensitivity but attributes only medium to low magnitude effects. This moderation is justified by distance, apparent scale, and retention of landforms, notwithstanding the fact that the designation fundamentally rests on the wild, undeveloped character of its Atlantic outlook. Similarly, the Scarba, Lunga and Garvellachs National Scenic Area, at approximately 35 to 40 kilometres distance, is afforded the same treatment. Such assessments fail to fully account for the cumulative and landscape-scale impacts on these seaboard designated landscapes and island communities, thereby undermining the protection of their natural and cultural qualities.

The applicant's assessment categorises the South Tiree coastal area as having High sensitivity at an approximate distance of 35 kilometres, yet concludes a Low magnitude of change resulting from the proposed development. This juxtaposition of high sensitivity with low impact magnitude appears incongruous, particularly given the distinctive environmental context of Tiree. The island's exceptional low-lying topography, with its highest elevation at Ben Hynish reaching only 141 metres, underpins a landscape character dominated by expansive sea and sky. Such a setting is inherently sensitive to vertical intrusions.

Given that the proposed turbines would reach heights of up to 335 metres, more than twice the island's highest natural point, their introduction would constitute a profound alteration to Tiree's open oceanic horizon. This scale of vertical structure is without precedent in the seascape and, accordingly, the applicant's conclusion of a Low magnitude of change does not adequately capture the likely visual and experiential impacts. The assessment thus significantly understates the magnitude of change and impact on Tiree's sensitive and distinctive landscape character, leading to an unreliable evaluation of effects.

The applicant's assessment fails to consider significant effects on mainland and island communities that have direct views of, and economic reliance upon, the seascape in question, thereby undermining the overall comprehensiveness of the evaluation. For instance, the island of Gigha, which holds national significance as a community-owned island symbolising island regeneration, faces the development waters from the east. The assessment neglects to examine how such effects could disrupt Gigha's finely balanced community and economy. Similarly, Ardnamurchan Point—the westernmost point of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of receptor that the applicant's distance-based moderation approach discounts, which is inappropriate given their sensitivity and economic importance. Furthermore, the west coast of Kintyre comprises a chain of communities whose outlook, character, and visitor economy are intimately tied to the open Atlantic seaboard that looks toward Islay, Jura, and the surrounding waters. The Treshnish Isles and other small islands and mainland coasts sharing views toward the development site are similarly affected but remain unassessed. In sum, the omission of these receptors from the applicant's assessment results in a material gap that compromises its reliability and

completeness, warranting further detailed consideration before any approval is granted.

The applicant’s environmental impact assessment systematically moderates and discounts the significance of effects on highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a consistent underestimation of impacts, as evidenced by the treatment of these distant communities. Instead of conducting thorough, place-based assessments that accurately reflect the experiences of those affected, the assessment applies a broad-brush reduction in magnitude of change and effect significance once the 20-kilometre threshold is exceeded. Consequently, the assessment fails to capture the true extent and nature of environmental effects on these sensitive receptors. In conclusion, this distance-based methodology fundamentally undermines the integrity and reliability of the environmental impact assessment, as it neglects to properly evaluate and represent the impacts experienced by communities beyond this arbitrary boundary.

1.1.284 Personal Observations

In addition to the planning matters above, I am personally concerned because: This proposal is in danger of negativity impacting on a beautiful, historic island. There are not many places left on this world untouched by big industry. Parts of Iona and the surrounding areas will be permanently damaged by this proposal which will have a negative impact on our environment for the greed of profit. If we don’t protect these places we are truly an awful selfish race.

Based on my own local knowledge, I also wish to highlight that: Every area should receive the same equal consideration. Keep the island as untouched as possible.

Finally, I would also ask the Scottish Ministers to consider: As Scottish ministers it should be your goal to protect our truly beautiful natural areas.This is a bad proposal.

1.1.285 Further Comments

N/A

1.1.286 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant’s own assessment acknowledges significant impacts on nationally designated landscapes as well as on the heritage and communities along this coastal area. However, published analyses of the applicant’s documentation reveal that the magnitude of these impacts has been understated. Crucially, the necessary heritage assessment has not been undertaken, and while the effects on the island communities affected by the project were identified, they have never been thoroughly evaluated. Furthermore, the ecological requirements have not been proven to be achievable. It is also important to note that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and decline the associated marine licence. Should the Ministers decide against refusal, it is requested that the applicant be required to provide further environmental information and enhanced visualisations. Additionally, the application should only be determined following a public inquiry, enabling a comprehensive examination of the concerns outlined in this objection. Regardless of the ultimate decision, it is also sought that the Ministers explicitly address and provide clear conclusions on the impacts upon cultural heritage and the affected island communities within their formal reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 431
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, which are currently the subject of planning application 00012385 for consent under section 36 of the Electricity Act 1989, and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications have been made by MachairWind Limited, operating under ScottishPower Renewables. I request that this correspondence be recorded as an official objection, that I be noted as an objector, and that I be informed of the determination made on these applications.

The proposed development envisages the installation of an offshore wind farm generating approximately 2 gigawatts of power. The project would consist of between 91 and 144 wind turbines, each with a maximum height of 335 metres to the tip of the blade. The site encompasses a Windfarm Development Area covering around 448 square kilometres of marine space located northwest of Islay and to the west of Colonsay. This area lies approximately 21 kilometres from Iona and is situated in close proximity to various islands and coastal communities within the southern Hebrides.

This objection is grounded in the planning and environmental considerations relevant to the statutory and policy framework governing these applications. It is important to emphasise that the onus lies with the applicant to provide robust and adequate evidence demonstrating compliance with all applicable tests and requirements. The role of objectors is not to disprove, but rather to highlight where the applicant has failed to meet its evidential burden. Having carefully examined the submissions and supporting documentation, it is clear that the applicant has not sufficiently discharged this responsibility. Consequently, I assert that consent for the MachairWind Offshore Wind Farm should be refused.

1.1.287 Conflict with National Planning Framework 4 and the Development Plan

While NPF4 Policy 11 endorses renewable energy development, this support is explicitly conditional upon compliance with its impact criteria, notably those addressing effects on communities, landscapes, seascapes, and other receptors. The proposal under consideration falls short of meeting these criteria, as it fails to demonstrate effective mitigation of significant adverse impacts. The policy’s requirements, particularly Policy 11(c) concerning community impacts and Policies 11(d) and 11(e) relating to landscape and seascape effects, are not satisfactorily addressed by the submitted evidence. Consequently, the proposal does not align with the intended balance between renewable energy advancement and environmental and social safeguards established by NPF4.

Moreover, the proposal’s deficiencies extend to the protection of cultural and ecological assets. It does not adequately prove that the cultural significance of scheduled monuments and their settings would be preserved, nor that the interests of island communities would be safeguarded. Additionally, the ecological tests mandated by the policy have not been convincingly met. These shortcomings collectively indicate a conflict with the impact criteria of NPF4 Policy 11, undermining

the policy's framework that supports renewable energy only where such impacts are properly managed and mitigated. As such, the proposal cannot be considered compliant with the policy and should not be supported.

The proposal fails to comply with multiple National Planning Framework 4 (NPF4) policies that safeguard nationally important landscapes, heritage assets, and biodiversity, resulting in significant adverse consequences for these designated assets. Specifically, Policy 11 must be read alongside Policy 4(c) and 4(d), which protect National Scenic Areas and nationally important landscapes from significant adverse effects on their defining qualities; Policy 7, including Policy 7(h) concerning scheduled monuments and Policies 7(c) and 7(d) regarding the setting of historic assets; and Policy 3 on biodiversity. The evidence clearly demonstrates that the proposal would cause significant adverse effects on nationally designated landscapes and seascapes, undermining the qualities for which these areas are protected. Furthermore, it has not been shown that the cultural significance of scheduled monuments and their settings would be preserved, nor that the interests of island communities would be adequately safeguarded. Additionally, the proposal fails to satisfy the ecological tests required by Policy 3, as the submitted evidence does not demonstrate that these tests can be met. In conclusion, the proposal is in conflict with key NPF4 policies intended to protect designated assets, and as such, should not be supported.

The applicant's evidence acknowledges that, in relation to terrestrial effects, the proposal conflicts with the Argyll and Bute Local Development Plan 2. Specifically, it would adversely impact the landscape, heritage, and community interests that the plan seeks to protect. This conflict extends to the wider development plan framework and National Planning Framework 4 when considered in their entirety. The applicant has not provided sufficient demonstration to overcome these conflicts. Consequently, the proposal is inconsistent with the relevant terrestrial development plan policies.

1.1.288 Seascape, Landscape and Visual Effects

The applicant's assessment methodology, as set out in Appendix 16.1, notably lacks a defined distance threshold beyond which major effects are considered to cease. Nevertheless, an independent Evidence Note, analysing the applicant's Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its inherent sensitivity or the extent of visibility. This pattern is further corroborated by the applicant's own documentation, which acknowledges the influence of distance on judgements—highlighting, for example, that a coastal area over 30 kilometres away is assessed as experiencing only a small scale of change. The Landscape Character synthesis similarly identifies a High magnitude of effect within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

Such a methodological approach results in the protective tests being applied to understated inputs. By systematically moderating magnitude at precisely those distances where the most sensitive designated landscapes are situated, the assessment's conclusions fail to provide a reliable description of the effects the

Scottish Ministers are asked to consider. Consequently, there is a significant concern that the current methodology does not accurately capture the true extent of potential impacts on sensitive receptors, undermining the robustness of the decision-making process.

In considering the visualisations presented in support of the application, it is important to note that the mitigation measures proposed rely heavily on these materials to demonstrate their effectiveness in reducing visual impact. However, a detailed analysis reveals inherent limitations in the visual evidence that must temper reliance on such representations. NatureScot's visualisation guidance, which the applicant follows, explicitly recognises that printed visualisations cannot fully replicate the scale and perception experienced by a viewer on site. This acknowledgment highlights a fundamental constraint: the visualisations serve as approximations rather than exact portrayals of the landscape effects. Moreover, the wireline drawings incorporated within the panoramic projections share these inherent limitations. As technical renderings embedded within the photographic visualisation, they do not function as independent corrections or clarifications to the imagery but rather inherit the same perceptual shortcomings. Consequently, while the visual materials provide a useful tool for assessment, their inability to fully convey the true scale and visual experience in the field means that any conclusions drawn from them should be made cautiously. In summary, the visualisation evidence, despite its utility, presents technical and perceptual limitations that reduce its capacity to serve as definitive proof of mitigation success.

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape character throughout the 35-year operational period. This change would be immediately perceptible and represent a significant departure from the existing natural darkness of the area.

Moreover, the 35-year operational lifespan does not mitigate the extent of harm under planning policy. Granting consent for this development effectively establishes that the seascape is deemed appropriate for wind farm use, setting a precedent that could influence future decisions and expectations regarding this environment.

Therefore, careful consideration must be given to the implications of altering the night-time seascape, not only in terms of immediate visual impact but also regarding the broader policy message such consent conveys about the suitability of this seascape for industrial development.

The proposal's acknowledged effects on landscape and seascape interests are significant and engage multiple key policies, specifically NPF4 Policies 4(c), 4(d), 11(d), 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively serve to safeguard nationally important landscapes and seascapes, establishing a clear framework against which the proposal must be assessed.

However, the applicant has failed to substantiate that its conclusions regarding the scale of these effects align with its own established methodology. This lack of methodological consistency undermines the reliability of the impact assessment and

calls into question the robustness of the evidence presented in support of the proposal. Consequently, there is a failure to demonstrate that the development would comply with the stringent protections afforded by the relevant policies.

In light of this, the proposal does not meet the necessary planning policy requirements designed to protect landscape and seascape interests of national importance. Therefore, on the basis of non-compliance with these fundamental policies, the application should not be supported.

1.1.289 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment employs the methodology recognised by Historic Environment Scotland for evaluating effects on the setting of historic assets. This methodology, developed through consultation with Historic Environment Scotland, mandates an evaluation of whether changes to setting affect the contribution that setting makes to the cultural significance of an asset and whether the integrity of that setting is adequately retained. Crucially, it clarifies that visual change alone should not be directly equated with adverse impact, emphasising a need for a considered evaluative approach beyond mere description of visibility or visual intrusion.

However, a Methodological Audit prepared in support of community objections, relying solely on the applicant's Appendix 14.3, finds that while the operational assessment identifies relevant heritage attributes, it fails to demonstrate how the integrity of setting has been assessed in accordance with the applicant's own accepted methodology. The assessment focuses predominantly on describing aspects such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, before concluding that the integrity of setting is adequately retained. This critical evaluative step required by the methodology is not evidenced in any of the detailed examples examined by the Audit. Consequently, the reliability of the applicant's conclusions about heritage impacts is undermined by the absence of a transparent and rigorous application of the prescribed assessment process.

The practical consequence of relying on a limited assessment of heritage impacts is that the full cultural significance of the affected assets may be overlooked, leading to an incomplete understanding of potential harm. The applicant's baseline acknowledges that this significance arises from dynamic qualities such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape. These aspects emphasize the relationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced sequentially rather than from static viewpoints.

However, the applicant's assessment appears insufficient to capture these experiential qualities fully. Historic Environment Scotland, whose consultation responses are included in the application, highlighted this shortcoming by requesting additional viewpoints. Their intention was to ensure that the broader cultural landscape and the intangible connections between heritage assets would be adequately represented and assessed.

In light of these concerns, it is essential that the assessment process incorporates a comprehensive evaluation of the heritage assets' cultural significance, reflecting their dynamic and interconnected nature. Without such an approach, the appraisal risks undervaluing the heritage impacts, potentially undermining the effectiveness of any proposed mitigation measures.

The applicant's heritage conclusions are fundamentally reliant on the findings of the landscape assessment. This dependency is critical, as the landscape assessment forms the evidential foundation upon which the heritage impact conclusions are constructed. Any shortcomings or inaccuracies within the landscape evaluation inevitably influence the validity of the heritage assessment.

It has been demonstrated that the landscape effects have been understated, as outlined in the preceding analysis. This understatement is not a trivial matter; rather, it represents a significant deficiency that affects the overall appraisal. Because the heritage conclusions are predicated on the landscape assessment, any minimisation of landscape impacts is directly transmitted into the heritage impact findings, thereby diminishing their reliability.

Consequently, the credibility of the heritage conclusions is compromised by the inherent weaknesses within the landscape assessment. A more robust and accurate landscape evaluation is essential to ensure that the heritage impacts are properly understood and fairly assessed. Without addressing these deficiencies, reliance on the current heritage conclusions remains questionable and potentially misleading.

The practical consequence of the current application is that it fails to provide the necessary assurance that important heritage assets will be adequately protected. This shortcoming directly undermines the proposal's acceptability, as the applicant has not supplied the required evidence to demonstrate that the cultural significance of heritage assets of international and national importance, as well as their settings, will be preserved. Without such demonstration, decision-makers cannot confidently conclude that the development complies with relevant heritage protection policies.

This deficiency engages a number of critical policy provisions. Specifically, the proposal falls short of the requirements set out in NPF4 Policy 7(h), which relates to scheduled monuments, and Policies 7(c) and 7(d), which concern the setting of heritage assets. In addition, it contravenes GEN 6 and the guidance contained within paragraphs 4.22 to 4.23 of the National Marine Plan. These policies and guidance collectively demand robust assessment and clear evidence that development will not harm the integrity or significance of designated heritage sites and their surroundings.

Given the absence of a comprehensive assessment and the failure to demonstrate compliance with these key policies, the Scottish Ministers do not have before them the necessary information to approve the application. The lack of evidence to protect heritage assets represents a fundamental policy conflict that cannot be overlooked. Consequently, the application should be refused on the grounds of insufficient heritage protection, in line with the established statutory and policy framework.

1.1.290 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a significant threat to the fundamental economic and social sustainability of the island communities affected. These communities rely exceptionally heavily on visitors who are attracted specifically by the qualities identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity and remoteness. Any changes to these defining attributes will strike directly at the economic foundation of these communities. This impact extends beyond immediate visitor numbers to undermine essential local services, reduce population stability, and jeopardise the long-term viability of the islands themselves.

While mitigation measures may address some regional impacts, the applicant's socio-economic assessment fundamentally fails to capture the unique vulnerabilities of island communities. The applicant's own consultants acknowledged habitability as a potentially significant pathway for adverse effects on these communities, yet no specific assessment of island habitability was undertaken. Instead, Chapter 18 confines its analysis to a regional scale, focusing on port communities with detailed scrutiny, while neglecting an equivalent place-based evaluation of the islands directly facing the development. Despite this omission, the assessment concludes that these island communities possess low sensitivity to tourism effects—an assertion unsupported by focused analysis. In reality, small island economies diverge markedly from regional averages; their economic activity is heavily concentrated in sectors intimately tied to the qualities attracting visitors. Far from diminishing vulnerability, dependence on increasing visitor numbers intensifies sensitivity to any threats to these qualities. Consequently, the conclusion of low sensitivity rests not on evidence but on unexamined assumption, undermining the reliability of the socio-economic assessment and its capacity to inform appropriate mitigation for island communities.

The applicant acknowledges that island communities warrant particular scrutiny but has failed to undertake the necessary assessment to understand the effects of the proposal upon them. This omission means that the proposal does not demonstrate compatibility with sustainable island communities, nor does it show that the statutory duties owed to those communities have been fulfilled. The proposal engages GEN 19 and paragraph 4.81 of the National Marine Plan, which require decisions to be based on sound socio-economic evidence and to adopt a precautionary approach where such evidence is lacking. Moreover, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 mandate that the interests of island communities be assessed and given due weight through meaningful engagement from the inception to the conclusion of any proposal. Given the absence of adequate assessment and meaningful engagement, the proposal fails to meet these essential planning and statutory standards for protecting island communities.

1.1.291 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, which are acknowledged as ecologically significant within the site itself. Additionally, the surrounding waters provide a habitat for various protected species, including seabirds, marine mammals, and basking sharks. This establishes the site and its adjacent marine environment as areas of high ecological sensitivity and importance.

The proposed development would involve construction, operational, and decommissioning activities carried out on a very large scale over several decades. Given the presence of these sensitive habitats and protected species, such extensive and prolonged disturbance poses a substantial risk of significant adverse environmental effects. Careful consideration of these ecological factors is essential in the planning process to ensure the protection and conservation of the marine environment within and around the development site.

The practical consequence of the applicant's submission is that potential adverse impacts on the North Colonsay and Western Cliffs Special Protection Area have been acknowledged and addressed through specific derogation and compensation documents. These include a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan, both directed at protecting the guillemot population within the designated site.

Such documents are customarily prepared when an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion in the application signals the applicant's recognition that the proposed development may have significant environmental consequences requiring formal mitigation measures under derogation provisions. This approach demonstrates an awareness of the statutory responsibilities involved in safeguarding protected sites.

However, it is important to note that the submission of these documents does not guarantee agreement on the absence of harm. According to the applicant's own position, the Scottish Ministers may reach a different conclusion regarding the potential for adverse effects. This uncertainty underscores the need for careful scrutiny of the evidence and the adequacy of proposed compensation measures before any determination is made.

The applicant must recognise that under the Habitats Regulations, consent for development affecting protected habitats can only be granted where the competent authority has ascertained beyond reasonable scientific doubt that the proposal will not adversely affect the integrity of the protected site. This standard is exacting, requiring that no reasonable scientific doubt remains. It is the applicant's responsibility to demonstrate this, and reliance solely on mitigation, compensation measures, or future monitoring does not satisfy the statutory tests. This legal framework is stringent and non-negotiable, ensuring the highest level of protection for designated sites.

This statutory requirement is reinforced by relevant planning policies, including GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e) and 4(f) of the National Planning Framework 4 (NPF4). Together, these provisions establish a comprehensive policy context that upholds the rigorous protections of the Habitats Regulations. Any proposal must therefore be assessed with great care to ensure full compliance with both legal and policy standards before consent can be lawfully granted.

The applicant has not demonstrated that the statutory tests designed to protect internationally important habitats and species can be satisfied. This conclusion arises directly from the evidence submitted, including the applicant's own derogation

documents, which collectively reveal an absence of the requisite certainty regarding compliance with these legal requirements. Without clear and convincing evidence that these statutory tests are met, the application fails to fulfil the legal obligations necessary to safeguard internationally significant ecological features. Consequently, this undermines the justification for granting consent, as the statutory protections remain unaddressed and the potential for adverse impacts on protected habitats and species cannot be adequately ruled out.

1.1.292 Cumulative and In-Combination Effects

The current approach to assessing the project falls short of legal and procedural requirements because it fragments the development, leaving crucial elements such as the export cable corridor and onshore transmission works outside the immediate scope of the Scottish Ministers' consideration. These components are essential for the wind farm's operation, yet their impacts are deferred to subsequent applications. This piecemeal method prevents a comprehensive evaluation of the project's cumulative effects, undermining the effectiveness of mitigation measures that rely on understanding the full scope of the development.

This fragmented assessment is inconsistent with the established legal principle upheld in Raeshaw Farms, which mandates that a project must be evaluated in its entirety rather than divided into smaller parts whose individual effects may appear less significant. By separating key infrastructure elements into later consenting processes, the current practice risks underestimating the true environmental and planning impacts, leading to decisions made without a full appreciation of all consequences. Such an approach compromises the integrity of the planning system and should be reconsidered to ensure that the entire project is subject to a single, comprehensive assessment.

The applicant's Environmental Impact Assessment (EIA) forms the foundation for the cumulative impact assessment presented in the proposal. This approach inherently relies on the conclusions drawn in the separate landscape, heritage, and socio-economic assessments. However, it is apparent that these underlying assessments have understated the magnitude of effects in each respective area. Such understatement consequently results in the cumulative assessment being founded on a diminished baseline, which does not fully reflect the true environmental and social context prior to the proposed development.

Because the cumulative assessment builds upon this reduced baseline, the combined effects of the current proposal alongside other existing, consented, and foreseeable developments are similarly underestimated. This means that the overall impact on the environment and communities within the area is likely greater than that reported. The failure to capture the full extent of these combined effects undermines the reliability of the cumulative impact assessment and may lead to inadequate mitigation measures being proposed.

Given the importance of an accurate and comprehensive understanding of cumulative effects in planning decisions, this underestimation raises concerns regarding the robustness of the environmental appraisal. It is essential that baseline assessments accurately reflect the existing conditions to ensure that cumulative

impacts are fully and fairly evaluated. Without this, the decision-making process may not fully consider the true scale of change resulting from the proposal when combined with other developments, potentially compromising the sustainability objectives of the planning framework.

The applicant's submission fails to adequately demonstrate compliance with key planning policies and environmental regulations concerning project splitting and the assessment of cumulative effects. Specifically, the requirements set out in GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations necessitate a comprehensive and integrated evaluation of the proposal's overall impacts, including those arising from deferred works. Without such an assessment, the potential for significant adverse effects may be underestimated or overlooked, undermining the robustness of the environmental appraisal.

In light of this, it is essential that the decision-making process explicitly addresses how deferred works will be treated and assessed in combination with the current proposal. Only through a transparent and thorough consideration of all project elements can compliance with policy and regulatory standards be assured. Therefore, I request that the treatment of deferred works be expressly incorporated into the determination to ensure that cumulative and in-combination effects are reliably identified and assessed in accordance with the relevant statutory requirements.

1.1.293 Public Engagement, Site Selection and Environmental Information

There is considerable uncertainty surrounding the adequacy of public participation in the site-selection process, which the applicant urges the Scottish Ministers to weigh heavily. The quality of engagement at both the plan and site-selection stages exhibits notable deficiencies that have persisted into the current application phase. Given the extensive volume of technical documentation—comprising many thousands of pages—and the timing of the consultation during the island communities' busiest months, when residents are occupied with continuous work throughout the visitor season and access to specialist advice is limited, the opportunity for meaningful participation has been severely constrained. This contrasts starkly with the applicant's prolonged preparation period and substantial professional and financial resources.

The importance of effective public participation in decisions of this scale is underscored by GEN 18 of the National Marine Plan and the principles enshrined in the Aarhus Convention. These require that those affected are afforded a realistic opportunity to contribute to the decision-making process. Unfortunately, the circumstances under which the local communities have been expected to respond fall short of these established standards.

In light of these concerns, it is essential that the Scottish Ministers give careful consideration to the limitations of the consultation process when evaluating the representations submitted. The legitimacy of the site-selection process depends significantly on ensuring that public participation is both meaningful and accessible, and this has not been demonstrably achieved in the present case.

The Environmental Impact Assessment submitted with this application is fundamentally insufficient to enable the Scottish Ministers to reach a fully informed decision. While the assessment covers a range of topics, it falls short of providing a comprehensive and reliable evidential basis. Notably, significant effects identified within the application are either inadequately investigated or assessed using methodologies that lack coherence and rigour. For instance, the landscape assessment produces outcomes based on a distance pattern not supported by its stated methodology; the heritage assessment fails to apply its own integrity test; and the socio-economic assessment omits any place-based analysis of the affected islands. These deficiencies undermine the credibility of the assessment's conclusions.

Furthermore, the application frequently relies on future measures such as post-consent plans, monitoring programmes, and additional approvals to address gaps in the environmental information. However, such reliance is inconsistent with the requirements of the EIA Regulations, which mandate that likely significant effects must be fully understood before determination. The expectation that outstanding matters will be resolved at a later stage does not satisfy the statutory requirement for a complete and sufficient assessment at the time of decision-making.

In light of these considerations, the Scottish Ministers are compelled to determine the application solely on the evidence presently before them. Given that the applicant has not demonstrated the adequacy of the environmental information submitted, the assessment cannot be regarded as sufficient to support approval. It is therefore concluded that the Environmental Impact Assessment is inadequate for the purpose of this decision, and the application should not be granted consent on the basis of the current information.

1.1.294 Effects on Local Area

The applicant's assessment fails to adequately consider the direct and significant effects on the communities of Islay, Colonsay, and Oronsay, leading to an unreliable evaluation of environmental and heritage impacts. Although the development area lies immediately north-west of Islay and west of Colonsay, the application treats Islay primarily as a potential project location rather than recognising it as an affected island community. This approach overlooks the Atlantic-facing communities that border the nearest edge of the 448 square kilometre development area and neglects any place-based analysis of how the development would affect their setting, local economy, or community life.

For Colonsay and Oronsay, the situation is similarly concerning. The daily lives of these communities are defined by their seaward outlook, which faces the development area directly. Moreover, the North Colonsay and Western Cliffs Special Protection Area, located along Colonsay's own coastline, is central to the applicant's derogation case and compensation plan. This area's inclusion highlights the acknowledged risk of harm to the internationally protected seabird population, which the application admits cannot be ruled out. Such potential ecological damage further underscores the insufficiency of the assessment.

The heritage implications are equally significant. Oronsay Priory, a scheduled monument of national importance, lies within this community's area and is intimately connected to its open maritime setting. The previously identified shortcomings in the heritage assessment apply fully to the treatment of this monument's setting. Taken together, these deficiencies demonstrate that the applicant's evaluation underestimates the effects on local communities, economy, and heritage, thereby undermining the credibility of the overall environmental and heritage impact assessment.

The applicant's own Coastal Character assessment acknowledges the Sound of Iona as an area of high sensitivity, with a direct orientation towards the proposed development. It identifies extensive visibility across a large geographical extent, approximately 21 kilometres, with turbines spanning about 39 degrees of the horizon. The assessment recognises moderate and significant overall effects, including impacts on the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is described as highly sensitive with widespread visibility, and the applicant concedes significant effects for residents and visitors throughout much of the island, including at its highest point, Dùn Ì. These findings underscore the extensive visual intrusion that the development would impose upon Iona's landscape.

Beyond visual impacts, the applicant's baseline acknowledges the international importance of Iona's monastic heritage, including the Abbey, the Nunnery, and the high crosses, which derive significance from pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional viewpoints, such as from the ferry crossing itself; however, the applicant failed to provide visualisations from critical vantage points like the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. Moreover, a household consultation revealed that 92 per cent of Iona residents object to the proposal, yet the applicant did not assess habitability, despite its identification as a potential pathway of effect on the community. The perceived scale of the turbines can also be demonstrated by comparison with the familiar landmark of Ben Hynish on Tiree—141 metres high and visible from Iona at 33 kilometres—while the largest turbines would overtop Ben Hynish by approximately 194 metres at a closer distance of roughly two-thirds of that span. Taken together, these factors indicate that the applicant's assessment substantially underestimates the scale and significance of visual, community, and heritage impacts on Iona, thereby compromising the accuracy of the environmental and social impact evaluation.

The practical consequence of the applicant's assessment is a significant underestimation of the visual and community impacts on Mull and the Ross of Mull coastal areas, which are integral to the region's tourism economy. The Ross of Mull South coastal area, recognised for its High sensitivity at distances of 22 to 24 kilometres, is attributed only a Medium magnitude of effect, despite the applicant accepting significant impacts at Erraid and on the Core Paths of the Ross. Notably, Fionnphort, the gateway to Iona and primary embarkation point for visitors, is acknowledged as experiencing significant effects, yet the broader community implications bound to the flow of visitors remain inadequately addressed. Similarly, across Mull, significant effects on Core Paths and within the Central, South and West Mull Local Landscape Area are accepted, and the Loch na Keal National Scenic

Area, a designation of High sensitivity at approximately 21 to 33 kilometres, is attributed no more than Medium magnitude. This disparity suggests a disconnect between recognised sensitivity and the scale of attributed effects, potentially diminishing the perceived impact on these tourism-dependent communities and landscapes.

Further illustrating the limitations of the assessment is the treatment of the Wilderness and Gribun Rocks coastal area, where the applicant's reliance on viewing distance—over 30 kilometres—is used to justify judging the scale of change as small. This distance-based reasoning fails to adequately reflect the qualitative and economic significance of the landscape, particularly given the dependence of Mull's west-facing tourism economy on the Atlantic seascape. Wildlife boat operations and the accommodation infrastructure supporting western townships would be affected by the industrialisation of these seascapes, yet none of these communities have been afforded a place-based assessment. This omission undermines a comprehensive understanding of the development's impact, risking adverse consequences for both the landscape character and the economic vitality of these coastal communities.

The applicant's assessment recognises certain effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva and Staffa, but this evaluation appears to underestimate or omit significant impacts on these and other important seaboard areas. Ulva, a community-owned island undergoing regeneration, is noted as sharing fully in the effects on the National Scenic Area. This island supports a small, re-establishing community whose recovery is intrinsically linked to the unspoilt seascape and setting that the development threatens. Despite this, no specific assessment of impacts on Ulva's natural and cultural qualities has been undertaken. Similarly, Staffa, located approximately 35 kilometres from the development site and beyond the 30-kilometre assessment boundary advised by NatureScot, is described by the applicant as experiencing only small-scale change with no significant effect. This conclusion is drawn notwithstanding the applicant's own recognition of Staffa's panoramic maritime qualities and its status as one of Europe's most celebrated small islands.

Beyond Loch na Keal, the applicant's approach to other National Scenic Areas also raises concerns regarding the adequacy of impact assessment. The Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed as having High sensitivity at a distance of 28 to 32 kilometres from the development but assigned a Medium to Low magnitude of change. This lower magnitude is justified primarily by distance and retained landforms, yet it appears to underplay the significance of Jura's defining character. Similarly, the Scarba, Lunga and the Garvellachs National Scenic Area, situated approximately 35 to 40 kilometres away, receives an equivalent treatment without detailed consideration of the potential effects on its natural qualities. Collectively, these assessments suggest an underestimation of the wider seaboard landscape and island community impacts, thereby undermining the protection of their valued natural and cultural characteristics as established in relevant planning policies.

The applicant's assessment recognises the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet attributes only a Low

magnitude of change to the effects of the proposed development. This evaluation appears inconsistent given the acknowledged sensitivity of the receptor and its considerable distance from the site.

Tiree's landscape is uniquely characterised by its exceptionally low-lying topography, with its highest point, Ben Hynish, reaching merely 141 metres. The island's defining features are the expansive sea and sky, presenting an open oceanic horizon. The introduction of turbines up to 335 metres in height would create vertical elements unprecedented in Tiree's seascape. Consequently, the applicant's conclusion of a Low magnitude of change in such an exposed and sensitive environment significantly understates the true extent of the impact, rendering the overall evaluation unreliable.

The applicant's assessment notably omits consideration of significant effects on several mainland and island communities that have direct views of the proposed development and whose economies and identities are closely tied to the seascape. For instance, Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the development site from the east. The finely balanced nature of Gigha's community and economy means that any changes in the seascape could have profound implications; yet, these have not been examined in the submitted assessment. Similarly, Ardnamurchan Point, the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard which attract visitors throughout the peninsula. These seaward panoramas are precisely the type of receptor that the applicant's distance-based moderation approach fails to adequately address, as it diminishes the potential significance of visual and experiential effects at such key viewpoints. Furthermore, the west coast of Kintyre comprises a chain of communities whose outlook, character, and visitor economies are intimately defined by the open Atlantic seaboard looking towards Islay, Jura, and the surrounding waters. The Treshnish Isles, along with other small islands and mainland coasts in the vicinity with views towards the development, share this same position. Collectively, these receptors represent sensitive social and economic interests that are unaccounted for in the applicant's evaluation. This lack of assessment undermines the comprehensiveness and reliability of the overall environmental and socio-economic analysis, leaving a gap in understanding the full extent of the development's potential impacts on these mainland and island communities.

There remains considerable uncertainty regarding the accuracy of the applicant's distance-based approach to assessing environmental effects beyond 20 kilometres. The evidence demonstrates a consistent pattern whereby the magnitude of change at highly sensitive receptors situated beyond this threshold is systematically moderated and the associated effects discounted. This methodological choice raises doubts about the comprehensiveness and reliability of the environmental impact assessment, as it appears to diminish the significance of impacts that may nonetheless be substantial for affected communities.

Moreover, the communities residing in these more distant locations have not been subjected to any place-based assessment, effectively leaving their experiences and vulnerabilities unaddressed. Taken together, these factors undermine the integrity of the applicant's assessment and suggest that significant effects beyond 20 kilometres

have been underestimated. It is therefore essential that the assessment framework be reconsidered to ensure that all sensitive receptors, irrespective of distance, receive appropriate and thorough evaluation.

1.1.295 Personal Observations

In addition to the planning matters above, I am personally concerned because: This area in total hold specific cultural inheritance and is of great spiritual importance to many. To over ride this is to diminish the needs of the spirit and soul of all communities in this area. Profit over the deep needs of anycommunity is inexcusable and must be prevented at all costs. My anscestral roots are in the Hebrides and I have experienced the peace and beauty as well as the communities that rely on maintaining the best parts of this truly remarkable area.

Finally, I would also ask the Scottish Ministers to consider: Please give priority to local community planning requests rather than to huge external companies with no interest in anything except profit.

1.1.296 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. The applicant’s own assessment acknowledges considerable impacts on nationally designated landscapes, as well as on the coastal communities and their heritage. Furthermore, published evaluations of the applicant’s documentation reveal that the extent of these impacts has been underestimated and that a comprehensive heritage assessment has not been conducted. Although the effects on the island communities involved were identified, no formal assessment of these impacts has been undertaken. In addition, the ecological criteria necessary for approval have not been demonstrated as achievable. It is also pertinent to note that only a portion of the project is currently submitted to the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to decline the related marine licence application.

Should the Ministers be inclined to grant consent, I request that they require the submission of further environmental information and enhanced visualisations. I also propose that the determination of the applications be deferred until after a public inquiry, thereby allowing a thorough examination of the issues raised in this objection. Regardless of the decision reached, I ask the Ministers to provide clear and explicit conclusions concerning the impacts on cultural heritage and on the affected island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 432
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as set out in application 00012385 seeking consent under section 36 of the Electricity Act 1989, and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, tabled by MachairWind Limited (ScottishPower Renewables), must include my details as an objector, and I request to be informed of the ultimate decision regarding these proposals.

The project under consideration encompasses an offshore wind farm with a generating capacity around 2 gigawatts, envisaging between 91 and 144 turbines. Each turbine may reach a maximum height of 335 metres to blade tip. The development is proposed within a designated Windfarm Development Area spanning roughly 448 square kilometres of marine space located north-west of Islay and west of Colonsay, situated approximately 21 kilometres from Iona and in proximity to the southern Hebridean islands and their adjacent coastal communities.

My objection is grounded firmly in both planning and environmental considerations, assessed against the relevant statutory and policy frameworks governing such applications. It is important to emphasise that the applicant bears the onus of proof to demonstrate, with adequate and compelling evidence, that all requisite tests and criteria are met. Objectors are not obliged to establish contrary evidence. Upon careful examination, the applicant has failed to meet this evidential threshold. Consequently, the applications should be refused consent.

1.1.297 Legislative and Policy Framework

The marine licence application fails to demonstrate compliance with the statutory requirements set out in Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland’s National Marine Plan. Authorisation decisions under this legislation must be taken in accordance with the National Marine Plan unless relevant considerations indicate otherwise. The application does not adequately address key General Policies including GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 on Cumulative Impacts. These policies are integral to the statutory assessment process, and the application’s failure to satisfy their requirements undermines the legal basis for granting consent.

Furthermore, the evidence identifies clear deficiencies, omissions, and conflicts with the applicable legal and policy framework that have not been resolved or justified. Where compliance with the National Marine Plan policies has not been demonstrated, these shortcomings must weigh decisively against the approval of the marine licence. The application’s inability to meet the statutory and policy standards established by the Marine (Scotland) Act 2010 and the National Marine Plan renders it unacceptable in its current form and necessitates refusal.

The applicant's submission must be considered in light of the statutory requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations, which mandate that any proposal's likely significant environmental effects be thoroughly identified, assessed, and reported prior to determination. The evidence before the determining authority does not demonstrate that these requirements have been met. There is a clear absence of a comprehensive Environmental Impact Assessment (EIA) that adequately addresses the full range of potential environmental consequences arising from the proposal. This failure to provide a complete and robust EIA undermines the statutory process and leaves the decision-making body without the necessary information to properly evaluate the environmental implications, contrary to the explicit legal framework governing such developments.

Furthermore, the applicant has not complied with the Habitats Regulations, which require an assessment of the proposal's effects on European protected sites in accordance with the applicable statutory tests. The evidence reveals that the necessary Habitats Regulations Assessment (HRA) has either not been undertaken or is insufficient to demonstrate that the proposal will not adversely affect the integrity of protected habitats. This omission constitutes a fundamental breach of the statutory duties imposed by the Habitats Regulations. Where compliance with these legal requirements has not been demonstrated, and where deficiencies and omissions are evident, the law is clear that such failures must weigh decisively against the granting of consent. In the absence of satisfactory environmental and habitats assessments, the proposal cannot lawfully proceed.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, resulting in a fundamental procedural deficiency. This statutory requirement is clear that the interests of island communities must be explicitly taken into account and given due weight in the decision-making process. The absence of demonstrated compliance with this duty undermines the legitimacy of the proposal's assessment and decision framework.

The evidence confirms that where compliance with the Islands (Scotland) Act 2018 has not been shown, or where there are identifiable deficiencies, omissions, or conflicts with the applicable legal and policy framework, these shortcomings must weigh against the granting of consent. In this case, the proposal exhibits such deficiencies and omissions, failing to meet the statutory threshold for proper consideration of island community interests. This failure is not a minor procedural oversight but a substantive breach of the statutory duty imposed by the 2018 Act.

Accordingly, the proposal should be refused on the basis that it does not satisfy the legal requirements set out in the Islands (Scotland) Act 2018. The lack of proper consideration and weighting of island community interests constitutes a material conflict with the statutory framework, which decisively weighs against the granting of planning consent. The decision-making authority must uphold the statutory protections afforded to island communities by rejecting this application.

1.1.298 Conflict with National Planning Framework 4 and the Development Plan

NPF4 Policy 11 endorses renewable energy development, yet this endorsement is contingent upon adherence to specific impact criteria within the policy itself. These include Policy 11(c), which addresses impacts on communities, and Policies 11(d) and 11(e), which concern impacts on landscape, seascape, and other receptors. The policy's support is therefore conditional and does not override these critical considerations.

In applying these criteria to the proposal, it becomes evident that compliance has not been demonstrated. The proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, there is a lack of evidence to confirm that the cultural significance of scheduled monuments and their settings would be protected, or that island communities would be adequately safeguarded. Additionally, the ecological assessments required have not been shown to meet necessary standards based on the submitted evidence. Consequently, the proposal conflicts with the impact criteria set out in NPF4 Policy 11, undermining the policy's support for renewable energy development in this instance.

The proposal, as currently presented, would result in significant adverse impacts on a range of nationally designated assets, undermining the protections established by the National Planning Framework 4 (NPF4). Most notably, it would cause substantial harm to the qualities for which National Scenic Areas and other nationally important landscapes and seascapes have been designated. This outcome directly conflicts with Policy 11, which works in tandem with Policies 4(c) and 4(d) to safeguard these special places from detrimental effects. The practical consequence is a clear failure to uphold the statutory purpose of these designations, thereby weakening the integrity of landscape conservation at a national level.

In addition to landscape concerns, the proposal fails to demonstrate adequate protection for heritage assets, particularly scheduled monuments and their settings. Policies 7 and 7(h) require that development does not adversely affect the cultural significance of such assets, ensuring their preservation for future generations. However, the evidence submitted does not convincingly establish that these requirements would be met. Nor does it confirm that island communities, which often have unique historical and social characteristics, would be safeguarded in line with Policy 7(c) and 7(d). The lack of clarity and assurance in this regard raises substantial doubts about the proposal's compliance with heritage protection standards within NPF4.

Furthermore, the ecological criteria set out in Policy 3 have not been satisfactorily addressed. The proposal has not provided sufficient evidence to confirm that the ecological tests—designed to conserve and enhance biodiversity—can be met. This omission is critical, as the protection of biodiversity is a fundamental objective underpinning national planning policy. Taken together, these deficiencies demonstrate that the proposal is inconsistent with the comprehensive framework of NPF4 policies intended to protect designated landscapes, heritage assets, and biodiversity. Consequently, it should not be supported in its current form.

There remains uncertainty as to whether the proposal can be reconciled with the established terrestrial development plan framework, particularly the Argyll and Bute

Local Development Plan 2. The evidence indicates that, insofar as this plan is material to effects experienced on land, the proposal would have adverse impacts on landscape, heritage, and community interests which the relevant policies seek to protect. These interests are fundamental to the plan's objectives, and the proposal's failure to adequately address these concerns calls into question its overall compatibility with the local development strategy.

Furthermore, this inconsistency extends beyond the local plan to the broader national context. The proposal is in conflict not only with the development plan framework but also with the National Planning Framework 4 when considered in its entirety. Critically, the applicant has not demonstrated that these conflicts can be overcome or mitigated. In the absence of such evidence, the proposal cannot be viewed as compliant with the statutory development plan or national policy, and as such, it should be refused planning permission.

1.1.299 Effects on Island Communities, Tourism and the Local Economy

When assessing the proposal, it is important to consider whether any mitigation measures can adequately address the impacts on the island communities' visitor-attracted qualities. The applicant's baseline evidence recognises landscape, seascape, cultural heritage, tranquillity and remoteness as the key attributes drawing visitors. However, no mitigation can fully preserve these intrinsic qualities once altered by development. The loss or diminution of such attributes cannot be compensated by typical remedial measures, as their fundamental character and appeal are inherently linked to the unspoilt and undisturbed environment.

The exceptional dependence of these island communities on visitors means that any adverse change to these qualities strikes directly at their economic foundation. This impact is not confined to tourism revenue alone but extends to the provision of local services, population stability and the broader social viability of the islands. Consequently, the proposal poses a significant threat to the ongoing sustainability of these communities, undermining the very factors that support their existence and well-being.

The practical consequence of the applicant's flawed socio-economic assessment is a failure to properly identify and mitigate impacts on the island communities affected by the proposed development. The applicant's own consultants acknowledged that habitability could be a significant pathway for effects on these communities, yet no specific assessment of habitability was undertaken. Instead, the socio-economic analysis presented in Chapter 18 focuses predominantly on regional-level impacts and provides detailed consideration of port communities, while neglecting equivalent place-based scrutiny of the island communities themselves. Despite this omission, the assessment nonetheless concludes that the island communities are of low sensitivity to tourism effects, a conclusion that lacks substantiation.

This approach fundamentally misunderstands the nature of small island economies. Unlike broader regional averages, these economies are typically concentrated in sectors that are directly vulnerable to changes in the attributes that attract visitors. The dependence on visitor numbers does not mitigate sensitivity to tourism-related impacts; rather, it intensifies the vulnerability by deepening reliance on the very

qualities that may be compromised by the development. Consequently, the assertion of low sensitivity for island communities, reached without any place-specific analysis, amounts to an unfounded assumption rather than an evidence-based conclusion.

Given these deficiencies, the applicant's socio-economic assessment cannot be relied upon to inform a sound planning decision. The absence of a robust, place-based evaluation of the island communities leaves a significant gap in understanding the potential adverse effects of the proposal. Without addressing this critical shortcoming, the assessment fails to provide an adequate basis for mitigation measures or to ensure that the unique social and economic characteristics of these communities are properly protected.

The applicant acknowledges that island communities require particular scrutiny but has failed to undertake the necessary assessment to understand the effects of the proposal on these communities. This omission means that it has not demonstrated compatibility with sustainable island communities, nor shown that the statutory duties owed to them have been discharged. This failure contravenes the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be based on sound socio-economic evidence and adopt a precautionary approach where evidence is lacking. Furthermore, the proposal does not comply with NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, both of which require that the interests of island communities be assessed and given due weight through meaningful engagement from the outset to conclusion. Consequently, the proposal does not meet the necessary planning and statutory standards for assessing and protecting island communities.

1.1.300 Ecology, Biodiversity and Habitats Regulations

The development site encompasses Priority Marine Features and Annex I habitats, indicating its high ecological value. Additionally, the surrounding waters are known to support significant populations of seabirds, marine mammals, and basking sharks. This rich biodiversity underscores the environmental sensitivity of the area and the need for careful consideration of any activities proposed within it.

The proposed development entails large-scale construction, operation, and eventual decommissioning over a period spanning several decades. Such prolonged and extensive intervention presents a substantial risk of adverse environmental effects on the designated marine features and protected species. Given the ecological importance of the site and its surroundings, the potential for significant negative impacts must be thoroughly assessed and addressed to ensure adequate protection of these vulnerable marine ecosystems.

The applicant's submission of a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan indicates an acknowledgement that the proposed development may have adverse effects on the North Colonsay and Western Cliffs Special Protection Area, specifically on its guillemot population. Such documents are typically prepared only when it cannot be confidently concluded that the site's integrity will remain unaffected. This approach suggests that the applicant anticipates the possibility of Scottish Ministers reaching a different conclusion regarding potential adverse effects. Therefore, while these submissions demonstrate

a proactive attempt to address and mitigate potential impacts through derogation provisions, they also highlight an inherent uncertainty in the application's environmental assessment that warrants careful consideration.

The legal framework governing developments affecting protected habitats is unequivocal in its requirements. Under the Habitats Regulations, consent for such developments may only be granted where the competent authority has ascertained that the proposal will not adversely affect the integrity of the protected site, unless the strict derogation tests are met. Importantly, consent may lawfully be granted only where no reasonable scientific doubt remains regarding the absence of adverse effects. The responsibility to demonstrate this rests squarely with the applicant, who must provide clear and robust evidence to satisfy the statutory requirements. Mitigation, compensation measures, and future monitoring, while relevant, do not in themselves suffice to meet these stringent tests.

This legal obligation is further reinforced by policy provisions within the National Marine Plan and NPF4. Specifically, policies GEN 9 and GEN 13 of the National Marine Plan, alongside Policies 3, 4(b), 4(e), and 4(f) of NPF4, collectively establish a comprehensive policy framework that complements and supports the Habitats Regulations. These policies underscore the need for rigorous assessment and a high evidential standard when considering developments potentially impacting protected habitats and species, thereby ensuring ecological integrity is maintained.

Given this context, it is essential that any planning decision adheres strictly to these legal and policy requirements. The applicant must convincingly demonstrate beyond reasonable scientific doubt that the proposed development will not adversely affect the protected site's integrity. Without such evidence, consent cannot be lawfully granted. This approach safeguards the protected habitats and species, aligning with both statutory obligations and national planning policies.

The applicant's submission fails to demonstrate compliance with the statutory tests designed to safeguard internationally important habitats and species, as evidenced by their own derogation documents. These documents reveal an insufficient degree of certainty that the legal requirements can be met, thereby undermining the protections afforded to these ecological features. Given this clear shortfall, the application does not fulfil the necessary legal criteria, and consent should therefore be withheld.

1.1.301 Public Engagement, Site Selection and Environmental Information

The applicant emphasises that the Scottish Ministers should place significant weight on the site-selection process, thereby rendering the quality of public participation in that process directly material to their decision. However, the deficiencies observed in participation at both the plan and site-selection stages have persisted into the application stage. The application itself consists of many thousands of pages of technical material, yet the consultation period coincided with the busiest months for island communities, when residents are engaged continuously through the visitor season and access to specialist advice is at its lowest. This timing contrasts sharply with the applicant's prolonged preparation period, supported by substantial professional and financial resources.

According to GEN 18 of the National Marine Plan and the principles of effective public participation enshrined in the Aarhus Convention, those affected must have a realistic opportunity to participate in decisions of this magnitude. The conditions under which the affected island communities have been required to respond fall short of this standard. It is therefore imperative that the Scottish Ministers bear these shortcomings firmly in mind when weighing the representations made, recognising that the legitimacy of the site-selection process is undermined by these deficiencies in public participation and consultation timing.

The practical consequence of the current Environmental Impact Assessment (EIA) is that the Scottish Ministers are unable to make an informed decision on the application due to insufficient environmental information. The EIA is the principal evidential basis for determination, and the critical issue is not the extent of the assessment but its adequacy. The application identifies potential pathways to significant effects across multiple topics but fails to investigate them comprehensively. For example, the landscape assessment produces outcomes based on a distance pattern that is not supported by its own stated methodology; the heritage assessment does not demonstrate the application of its integrity test; and the socio-economic assessment lacks any place-based analysis relevant to the affected islands.

Furthermore, the application relies in certain instances on future assessments, post-consent plans, monitoring, and additional approvals to address environmental effects. However, these measures do not negate the requirement under the EIA Regulations that likely significant effects must be fully understood prior to determination. The regulatory framework clearly mandates that the environmental impacts should be adequately assessed and made available at the time of decision-making, rather than deferred to later stages of the process.

In conclusion, the Scottish Ministers are obliged to determine the application based on the evidence presently before them. The applicant has not demonstrated that the environmental information submitted satisfies this requirement. Without sufficient and robust environmental data, any determination risks being made on an incomplete understanding of likely significant effects, which undermines the statutory purpose of the EIA and the integrity of the decision-making process.

1.1.302 Effects on Local Area

The development area extends over 448 square kilometres immediately north-west of Islay and west of Colonsay, placing the Atlantic-facing communities of these islands in closest proximity to the proposed project. Despite this, the applicant’s assessment primarily addresses Islay as a potential project location rather than evaluating it as an affected island community, neglecting any place-based analysis of impacts on its setting, economy, or community life. This omission undermines the reliability of the environmental and heritage impact evaluation in respect of Islay’s distinct local context.

Similarly, Colonsay and Oronsay face the array directly, with their daily life intimately connected to the seaward outlook. Of particular significance is the North Colonsay and Western Cliffs Special Protection Area, which forms part of Colonsay’s own

coastline and is central to the applicant's derogation case and compensation plan. This area's inclusion highlights the acknowledged but unexcluded risk of harm to internationally protected seabird populations. Moreover, Oronsay Priory, a scheduled monument of national importance, lies within this community, yet the heritage assessment fails to adequately consider its open maritime setting. These gaps collectively demonstrate that the applicant's evaluation underestimates the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay.

The applicant's assessment significantly underestimates the scale and impact of the proposed development on Iona, with practical consequences for the accuracy of the environmental and social impact evaluation. The Coastal Character assessment itself attributes a high sensitivity to the Sound of Iona, noting its direct orientation towards the development area, extensive visibility, and a large geographical extent of change. The overall effect is considered moderate and significant, with the turbines visible across approximately 39 degrees of the horizon at a distance of around 21 kilometres. Similarly, the West Coast of Iona is assessed as highly sensitive with widespread visibility, and the applicant concedes that significant effects would be experienced by residents and visitors throughout much of the island, including at Dùn Ì, the island's highest point. These findings demonstrate that the visual impact is not only extensive but also of substantial significance to the community and visitors.

Beyond visual effects, the applicant's evaluation fails to adequately address the profound heritage and community implications for Iona. The island's internationally important monastic landscape—including the Abbey, the Nunnery, and the high crosses—is recognised for its significance in pilgrimage and arrival by sea, elements inherently connected to views and movement through the landscape. Despite Historic Environment Scotland's request for additional visualisations, including from the ferry crossing, no visualisation has been provided from key vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. Furthermore, a household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet the potential effect on habitability—a pathway acknowledged by the applicant's own consultants—was never assessed. The scale of the turbines relative to familiar landmarks also underscores the visual dominance; for instance, Ben Hynish on Tiree, which stands at 141 metres and is visible from Iona at approximately 33 kilometres, would be overtopped by the largest turbines by about 194 metres at roughly two-thirds of that distance. These considerations collectively highlight that the applicant's assessment does not fully capture the magnitude or significance of the impacts on Iona's community, heritage, and landscape.

The applicant's assessment acknowledges significant effects on the Ross of Mull South coastal area, attributing a High sensitivity at distances of approximately 22 to 24 kilometres and a Medium magnitude of impact. Notably, significant effects are accepted at Erraid and along the Core Paths of the Ross, with particular recognition that Fionnphort—the gateway to Iona and the embarkation point for visitors—is the community most directly affected by changes to visitor flows. Across Mull, the applicant similarly accepts significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is assessed as having High

sensitivity throughout at distances ranging from approximately 21 to 33 kilometres, yet it is attributed no more than Medium magnitude of impact.

This assessment, however, demonstrates an overreliance on distance-based reasoning that inadequately captures the significance of effects on key coastal areas. For example, the applicant's treatment of the Wilderness and Gribun Rocks coastal area, where the scale of change is judged small due to a viewing distance exceeding 30 kilometres, exemplifies this limited approach. Such a methodology fails to account for the qualitative importance of these landscapes to local communities and tourism.

Crucially, Mull's west-facing tourism economy, which includes wildlife boat operations and the accommodation sector of its western townships, is fundamentally dependent on the Atlantic seascape that the proposed development would industrialise. Despite this, no place-based assessment has been provided for these communities. Consequently, the applicant's evaluation underestimates the significant visual, economic, and community impacts on Mull and Ross of Mull's coastal landscapes and the tourism-dependent populations that rely upon them.

The applicant's assessment fails to fully acknowledge the significant consequences for the wider seaboard's designated landscapes and the island communities that depend on their unspoilt natural and cultural qualities. Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island in the early stages of regeneration. Its small, re-establishing population relies heavily on the pristine setting and undisturbed seascape that are directly threatened by the proposed development. Yet, no specific assessment has been made regarding the impacts on Ulva, leaving this vulnerable community's future inadequately considered.

Similarly, Staffa, renowned as one of Europe's most celebrated small islands and also within the Loch na Keal National Scenic Area, lies approximately 35 kilometres from the development site. This distance exceeds the 30-kilometre threshold recommended by NatureScot for assessing effects on National Scenic Area qualities. Despite recognising Staffa's panoramic maritime qualities, the applicant concludes that any changes would be small and not significant. This conclusion appears inconsistent with the acknowledged importance of Staffa's landscape and does not convincingly justify the dismissal of potential adverse effects at this notable distance.

Further afield, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed by the applicant as having High sensitivity but only Medium to Low magnitude of effect due to distance and retained landforms. The Scarba, Lunga and the Garvellachs National Scenic Area, situated between 35 and 40 kilometres away, receives a similar evaluation. These moderate assessments inadequately reflect the fundamental qualities upon which these designations depend and overlook the cumulative and indirect impacts on these sensitive landscapes. Taken together, these omissions and underestimations undermine the protection of vital natural and cultural assets and the island communities that cherish them.

The applicant's assessment concludes that the South Tiree coastal area, located approximately 35 kilometres from the proposed development, experiences only a Low magnitude of change despite being classified as having High sensitivity. This practical underestimation risks leading to inadequate mitigation measures and an overall unreliable evaluation of the environmental effects, given the significance of the receptor in question.

Tiree's landscape character is uniquely defined by its exceptionally low-lying topography and the dominance of sea and sky, with its highest point, Ben Hynish, reaching merely 141 metres. The introduction of turbines up to 335 metres tall would represent unprecedented vertical elements within this open oceanic horizon. Such a substantial visual intrusion cannot reasonably be categorised as Low magnitude, as it fails to reflect the island's distinctive and sensitive seascape. Consequently, the assessment's conclusion exemplifies a severe understatement of the true impact on Tiree's landscape character.

The applicant's assessment has not addressed the potential effects on several mainland and island communities that have direct views of the proposed development and depend economically on the seascape. Notably, Gigha, a community-owned island and a national symbol of island regeneration, faces the development area from the east. The impact on this finely balanced community and its economy remains unexplored. Similarly, Ardnamurchan Point, the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors to the entire peninsula. These seaward panoramas represent receptors of high sensitivity, yet the assessment applies distance-based moderation that diminishes the significance of such views without adequate justification. Furthermore, the west coast of Kintyre comprises a series of communities whose character and visitor economy are intrinsically linked to the open Atlantic seaboard looking towards Islay, Jura, and surrounding waters. The Treshnish Isles and adjacent small islands and mainland coasts that share views of the development area are similarly omitted from a thorough evaluation. Given the omission of these key receptors, the assessment lacks comprehensiveness in addressing the full range of potential effects on communities with direct visual and economic ties to the seascape.

The applicant's approach to environmental impact assessment employs a distance-based methodology that systematically moderates and discounts the significance of effects on sensitive receptors located beyond approximately 20 kilometres. This method contrasts with a more thorough, place-based assessment that would address the specific conditions and vulnerabilities of each affected community. By applying a generalized mitigation threshold at this distance, the assessment effectively diminishes the acknowledged magnitude of change experienced by receptors further afield, potentially overlooking meaningful impacts that warrant detailed consideration and tailored mitigation measures.

Taken together, the evidence demonstrates a consistent pattern whereby highly sensitive receptors beyond the 20-kilometre limit receive only a moderated evaluation of effects, while the communities living within these areas are not the subject of any focused, locality-specific assessment. This systematic discounting undermines the integrity of the environmental impact assessment by failing to

account adequately for the lived experience and environmental sensitivities of these distant but nonetheless affected populations. Such an approach risks underestimating significant adverse effects and weakens the overall robustness and credibility of the applicant's environmental evaluation.

1.1.303 Personal Observations

Finally, I would also ask the Scottish Ministers to consider: Energy generation should be kept as local as possible. Is there a need in Scotland or is this to serve the UK as a whole?

1.1.304 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. The applicant's own assessment acknowledges substantial impacts on nationally designated landscapes, as well as on the coastal communities and heritage. However, independent evaluations of the submitted documents reveal that these impacts have been understated. Notably, the necessary heritage assessment has not been completed, and while effects upon the island communities were identified, no formal assessment of these impacts has been undertaken. In addition, the ecological safeguards required by law have not been demonstrated as achievable. It is also pertinent that only a portion of the project is currently subject to consideration by the Scottish Ministers.

Given these deficiencies, it is respectfully submitted that consent for the MachairWind Offshore Wind Farm should be refused, alongside the associated marine licence. Should the Ministers consider otherwise, it is requested that they require the submission of further environmental information and enhanced visualisations. Moreover, the determination of the applications ought to be deferred until after a public inquiry, thereby ensuring that the concerns raised in this objection receive thorough examination. Regardless of the outcome, it is further asked that the Ministers provide explicit conclusions within their decision that address the effects upon cultural heritage and the affected island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 433
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in applications 00012385 and 00012386. The former seeks consent under section 36 of the Electricity Act 1989, while the latter pertains to a marine licence under Part 4 of the Marine (Scotland) Act 2010. Both applications have been lodged by MachairWind Limited, trading as ScottishPower Renewables. I request that this objection be officially recorded and that I receive notification of the final determinations regarding these applications.

The development under consideration involves the establishment of an offshore wind farm with an anticipated generating capacity of approximately 2 gigawatts. The project envisages between 91 and 144 turbines, each with a maximum blade tip height of 335 metres. These turbines would be situated within a designated Windfarm Development Area spanning roughly 448 square kilometres of marine environment to the north-west of Islay and west of Colonsay. The site lies approximately 21 kilometres from Iona and is proximate to various islands and coastal settlements within the southern Hebrides, thereby raising significant locational considerations.

This objection is founded upon a detailed examination of the planning and environmental implications of the proposed development, evaluated against the statutory and policy frameworks governing such applications. It is incumbent upon the applicant to provide robust and comprehensive evidence demonstrating compliance with all relevant criteria and planning tests. The responsibility does not lie with objectors to disprove the application’s merits. Having reviewed the submitted material, it is evident that the applicant has failed to meet this evidential burden. Consequently, the proposal does not satisfy the necessary statutory and policy requirements and ought to be refused consent.

1.1.305 Legislative and Policy Framework

The application fails to demonstrate compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989. Schedule 9 mandates that the applicant must have regard to preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, and protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant is required to take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The Scottish Ministers, in determining the application, are similarly bound to have regard to these statutory duties. The evidence before the authority identifies deficiencies and omissions in the applicant’s submission with respect to these requirements. Where such compliance has not been demonstrated, or where conflicts with the applicable legal and policy framework exist, these matters weigh decisively against the granting of consent.

The marine licence application must be refused as it fails to demonstrate compliance with the statutory requirements of Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland’s National Marine Plan. Authorisation decisions under this legislation are mandated to accord with the National Marine Plan unless material

considerations indicate otherwise. In this case, the application does not meet the necessary standards set out in key General Policies including GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts). The absence of demonstrated compliance with these policies constitutes a fundamental deficiency in the application. Furthermore, the evidence identifies omissions and conflicts with the applicable legal and policy framework, which must weigh decisively against the granting of consent. Therefore, on the basis of the statutory assessment requirements and the failure to satisfy the National Marine Plan policies, the marine licence application should be refused.

The applicant's submission recognises that National Planning Framework 4 (NPF4) is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements. The proposal engages several key policies within NPF4, specifically Policy 3 (Biodiversity), Policy 4 (Natural Places), Policy 7 (Historic Assets and Places), and Policy 11 (Energy), which are central to the assessment of this development. These policies set out clear expectations for the protection and enhancement of biodiversity, the safeguarding of natural places, the conservation of historic assets, and the responsible use of energy resources.

However, the evidence before the determining authority demonstrates that the proposal fails to comply with these critical policies. There is no satisfactory demonstration of compliance with Policy 3 regarding biodiversity; the application lacks adequate assessment or mitigation measures to ensure no net loss of biodiversity or enhancement of habitats. Similarly, under Policy 4, the proposal does not sufficiently address the protection of natural places, with omissions in the evidence relating to the impact on designated natural areas and the wider landscape character. The application also falls short of the requirements of Policy 7, as it does not provide a robust evaluation of effects on historic assets and places, nor does it propose appropriate measures to conserve or enhance these heritage interests. Finally, with respect to Policy 11 on energy, the proposal does not adequately demonstrate alignment with the framework's objectives for sustainable energy use and efficiency.

Given these deficiencies, omissions, and conflicts with the applicable legal and policy framework as identified in the submitted evidence, the proposal cannot be considered compliant with NPF4. Where compliance has not been demonstrated, or where evidence reveals shortcomings, these matters weigh decisively against the granting of consent. Accordingly, the proposal should be refused on the basis that it fails to meet the statutory and policy requirements set out in National Planning Framework 4.

The proposal fails to comply with the statutory requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, which mandate that the likely significant environmental effects of the development must be identified, assessed, and reported prior to any determination. This failure to provide an adequate environmental impact assessment undermines the decision-making process by leaving the determining

authority without the necessary information to fully understand the environmental consequences of the proposal.

Furthermore, the proposal does not demonstrate compliance with the Habitats Regulations, which require a thorough assessment of the effects on European protected sites in accordance with the applicable statutory tests. The absence of such an assessment, or any evidence addressing potential impacts on these protected sites, constitutes a clear deficiency and omission in the application. Given these failures to meet essential legal and policy requirements, the proposal is in conflict with the established environmental protection framework, and these shortcomings must weigh decisively against the granting of consent.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, resulting in a fundamental procedural and substantive deficiency. The Act explicitly requires that the interests of island communities be taken into account and given due weight during the decision-making process. This statutory obligation is not a discretionary matter but a legal requirement that must be demonstrably fulfilled.

In this case, there is no evidence that the proposal has adequately addressed or incorporated the specific needs, circumstances, or concerns of the island communities affected. The absence of such consideration constitutes a clear omission and a failure to comply with the statutory framework established by the Islands (Scotland) Act 2018. Where compliance with this legal duty has not been demonstrated, or where the evidence reveals deficiencies or omissions in addressing the interests of island communities, these shortcomings weigh decisively against the granting of consent.

Given the statutory imperative and the lack of demonstrated compliance, the proposal should be refused on the grounds that it does not meet the requirements of the Islands (Scotland) Act 2018. The failure to properly consider and give due weight to island communities' interests is a material defect that undermines the lawfulness and soundness of the decision-making process.

The applicant bears the responsibility of demonstrating, through robust, objective and proportionate evidence, that every relevant statutory duty, planning policy and environmental assessment requirement has been satisfied. This evidential burden is fundamental to the proper determination of the application and ensures that all legal and policy frameworks are fully complied with before consent is granted.

In this case, the applicant has failed to meet this burden. Compliance has not been demonstrated, and the evidence presented identifies deficiencies, omissions and conflicts with the applicable legal and policy framework. Such shortcomings weigh decisively against the granting of consent, as the absence of clear and comprehensive proof of compliance undermines the statutory and policy safeguards designed to regulate development proposals. Therefore, the application should be refused on the basis that the applicant has not fulfilled the necessary evidential requirements.

1.1.306 Conflict with National Planning Framework 4 and the Development Plan

While NPF4 Policy 11 endorses renewable energy development, this support is conditional upon compliance with its specified impact criteria, notably those set out in Policies 11(c), 11(d), and 11(e), which address effects on communities, landscapes, seascapes, and other receptors. The proposal under consideration fails to meet these critical requirements. It would result in significant adverse impacts on nationally designated landscapes and seascapes, undermining the intrinsic values these areas possess. Furthermore, the proposal does not satisfactorily demonstrate that the cultural significance of scheduled monuments and their surrounding settings would be preserved. Equally, there is insufficient evidence to confirm that the interests and wellbeing of island communities would be adequately safeguarded. Lastly, the ecological assessments submitted do not establish that the necessary environmental tests can be satisfied. Taken together, these shortcomings signify that the proposal is in clear conflict with the impact criteria set out in NPF4 Policy 11, thereby weakening the policy's intended support for renewable energy development.

The proposal fails to comply with multiple National Planning Framework 4 policies designed to protect nationally important landscapes, heritage assets, and biodiversity. Specifically, it conflicts with Policy 11, which operates alongside Policy 4(c) and 4(d) to safeguard National Scenic Areas and other nationally important landscapes from significant adverse effects on their designated qualities. Additionally, it does not meet the requirements of Policy 7, including Policy 7(h) relating to scheduled monuments and Policies 7(c) and 7(d) concerning the setting of historic assets. Furthermore, the proposal does not demonstrate adequate protection for island communities as required, nor does it satisfy the ecological tests set out in Policy 3 on biodiversity. Taken together, these shortcomings indicate that the proposal would cause significant adverse effects on nationally designated landscapes and seascapes, fail to protect the cultural significance of scheduled monuments and their settings, and fall short in safeguarding the natural environment in accordance with NPF4.

There remains significant uncertainty regarding the proposal's compatibility with the terrestrial development plan framework, particularly the Argyll and Bute Local Development Plan 2. The evidence clearly indicates that the development would have adverse effects on the landscape, heritage, and community interests that these policies are designed to protect, raising concerns about its appropriateness within the established planning context.

In light of these conflicts, the proposal is fundamentally at odds with both the relevant development plan and the National Planning Framework 4 when considered in its entirety. Crucially, the applicant has not provided sufficient demonstration to overcome these inconsistencies. Therefore, on balance, the proposal cannot be supported within the current planning policy framework.

1.1.307 Seascape, Landscape and Visual Effects

There is considerable uncertainty regarding the reliability of the applicant's assessment methodology, particularly in relation to distance thresholds and their influence on predicted effects. Notably, the applicant's written methodology, as set out in Appendix 16.1, does not specify any distance beyond which major effects are considered to cease. However, an independently prepared Evidence Note, which

draws exclusively on the applicant's Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of receptor sensitivity or visibility extent. This suggests that distance plays a determinative role in the judgements made. Further, the applicant's own documents confirm this reliance on distance, with assessments of coastal areas over 30 kilometres away describing the scale of change as small due to viewing distance. The Landscape Character synthesis within these documents delineates impacts of High magnitude within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. The effect of this approach is to apply protective tests to inputs that are systematically moderated at distances where some of the most sensitive designated landscapes are situated. Consequently, the conclusions presented do not reliably represent the true effects that the Scottish Ministers are being asked to consider.

The applicant relies on NatureScot's visualisation guidance, which explicitly recognises inherent limitations in printed visualisations. These materials cannot fully convey the true scale experienced by a viewer on site. Furthermore, wireline drawings included within the same panoramic views share these constraints, as they remain technical renderings tied to the photographic basis and do not serve as independent corrections to visual perception. This acknowledgement underscores the need for cautious interpretation of visual evidence in assessing the proposed development's visual impact.

While mitigation measures may address some visual impacts of the proposed development during daylight hours, they do not extend to the introduction of aviation and navigation lighting on a currently unlit sea horizon. This permanent alteration of the night-time seascape character would endure throughout the stated 35-year operational life, fundamentally changing an environment that presently experiences no such illumination.

Moreover, the temporal limitation of 35 years does not diminish the policy implications of consenting to this development. Approving the project effectively signals that the seascape in question is appropriate for wind farm use, setting a precedent that may influence future decisions and the long-term character of the area. Consequently, the impact of night-time lighting warrants careful consideration in the planning balance.

The applicant acknowledges that the proposed development results in effects which engage National Planning Framework 4 (NPF4) Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as policies GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively aim to safeguard nationally important landscapes and seascapes by ensuring that developments are carefully assessed for their impact on these valued environments.

However, the applicant has failed to demonstrate that its assessment of the scale of these accepted effects aligns with the methodology it has employed. Furthermore, there is no adequate evidence to show compliance with the policies designed to protect nationally significant landscape and seascape interests. This shortcoming

raises significant concerns regarding the proposal's conformity with the established planning framework and suggests that the development would not meet the requisite standards for environmental protection set out in the relevant policies.

1.1.308 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment purports to follow Historic Environment Scotland's recognised methodology for evaluating effects on the setting of historic assets, a framework that necessitates a careful evaluation of how changes to setting influence the contribution that setting makes to an asset's cultural significance. This methodology, developed through consultation with Historic Environment Scotland, explicitly distinguishes between mere visual change and adverse impact, emphasising that visual alterations alone should not be equated directly with harm. Crucially, it requires an assessment of whether the integrity of the setting is adequately retained, ensuring that any conclusions drawn about heritage impacts rest on a rigorous evaluative process rather than descriptive observations.

However, a Methodological Audit prepared to support community objections, utilising only the applicant's Appendix 14.3, finds that although the operational assessment identifies relevant heritage attributes, it fails to demonstrate that the integrity of setting has been assessed in accordance with the applicant's own accepted methodology. The assessment's narrative focuses predominantly on visual factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation before concluding that the integrity of setting remains intact. This represents a critical omission, as the required evaluative step—linking these observations explicitly to the retention or loss of setting integrity—is absent in all the worked examples examined by the Audit. Consequently, the reliability of the applicant's conclusions about heritage impacts is fundamentally undermined.

The applicant's own baseline acknowledges that the cultural significance of the affected heritage assets arises from a range of qualities, including pilgrimage routes, arrival by sea, and movement through a living cultural landscape. It further recognises the importance of the interrelationships between monuments, spirituality, and the surrounding landscape and seascape, emphasising that these attributes are experienced dynamically through movement rather than from static viewpoints.

Despite this recognition, Historic Environment Scotland's consultation responses, as recorded within the application, have highlighted a concern that the assessment may not fully capture these wider experiential qualities. They have requested the inclusion of additional viewpoints to ensure that the broader cultural landscape and its associated values are more comprehensively represented.

This indicates a potential shortfall in the applicant's current evaluation of heritage impacts, suggesting that the assessment might benefit from a more nuanced approach that takes into account the cultural landscape as a whole, rather than focusing predominantly on fixed viewpoints. Such consideration is essential to adequately safeguard the heritage assets' significance in a manner consistent with their identified baseline qualities.

The landscape assessment forms a foundational element upon which the heritage impact conclusions are constructed. Any understatement within the landscape assessment inevitably permeates through to the heritage analysis, resulting in a parallel minimisation of potential effects. This dependency means that if the landscape impacts are not fully or accurately represented, the subsequent conclusions regarding heritage impacts cannot be regarded as robust or credible.

Given the identified deficiencies in the landscape assessment, it follows that the heritage conclusions are similarly compromised. The inherent reliance of heritage evaluations on the landscape context necessitates a precise and comprehensive landscape assessment to underpin any heritage impact findings. Without this, the heritage conclusions are undermined by the same shortcomings, diminishing their reliability and calling into question the overall validity of the assessment.

There remains significant uncertainty regarding the application's compliance with critical heritage protection policies. The proposal engages National Planning Framework 4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) related to the settings of heritage assets, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Crucially, the applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be adequately safeguarded. Furthermore, Scottish Ministers have not been provided with the necessary assessment to support any conclusion that these heritage values would be protected. On this basis, the application does not meet key policy requirements and cannot be considered acceptable in terms of heritage asset protection.

1.1.309 Effects on Island Communities, Tourism and the Local Economy

The practical consequence of the proposed development is a direct threat to the fundamental economic and social sustainability of the island communities affected. These communities rely exceptionally heavily on visitors, whose presence underpins local businesses, services, and population stability. Any alteration to the qualities that draw visitors risks undermining the economic base upon which these islands depend.

The applicant's own baseline assessments identify the key attractions for visitors as the landscape, seascape, cultural heritage, tranquillity, and remoteness of the area. These elements are not peripheral; they constitute the very essence of what makes the islands appealing and viable as destinations. Diminishing or damaging these characteristics would inevitably lead to a decline in visitor numbers, with cascading effects on employment, local services, and community cohesion.

In summary, the proposal poses a significant risk to the viability of these island communities by threatening the qualities that sustain their visitor economy. Given the exceptional dependence of these islands on tourism drawn by these unique attributes, the development should be reconsidered to avoid jeopardising the long-term social and economic health of these communities.

When comparing the applicant's approach to mitigation, it becomes clear that their socio-economic assessment falls short, particularly in its treatment of island

communities. While the assessment offers detailed analysis of potential port communities at a regional level, it neglects to undertake an equivalent place-based evaluation of the island communities directly facing the development. This omission is especially concerning given that the applicant's own consultants identified habitability as a potentially significant pathway through which the proposal could affect these island communities. Despite this recognition, no specific assessment of the habitability or the unique conditions of the affected islands was carried out, undermining the robustness of the socio-economic conclusions presented.

Furthermore, the assumption that island communities are of low sensitivity to tourism effects is not supported by evidence but rather reflects a lack of place-based analysis. Small island economies differ substantially from regional averages; their economies are often concentrated in sectors highly exposed to changes in the attributes that attract visitors. This concentration means that reliance on increasing visitor numbers does not diminish sensitivity but instead heightens dependence on the qualities that are potentially at risk from the development. Without a detailed and locally grounded assessment, the conclusion of low sensitivity cannot be considered reliable and risks overlooking significant adverse impacts.

In light of these considerations, it is clear that the socio-economic assessment methodology employed is flawed and insufficient to fully understand or mitigate the impacts on island communities. A more nuanced and place-specific approach is required to accurately capture the vulnerability of these communities and to inform appropriate mitigation measures. Until such an assessment is undertaken, the conclusions regarding the socio-economic effects on island communities must be regarded as tentative and incomplete.

The proposal fails to meet the necessary planning and statutory requirements for assessing and protecting island communities, resulting in a significant shortfall in compliance with established policies and duties. According to GEN 19 and paragraph 4.81 of the National Marine Plan, decision-making must be grounded in robust socio-economic evidence and adopt a precautionary approach where evidence is incomplete. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 mandate that the interests of island communities are thoroughly assessed and given due weight through meaningful engagement from the earliest stages through to the conclusion of the process. Despite recognising the particular scrutiny required for island communities, the applicant has not conducted the necessary assessment to understand the proposal's effects on these populations. Consequently, there is no demonstrated compatibility with the sustainability of island communities, nor is there evidence that the statutory duties owed to these communities have been fulfilled. In summary, the proposal does not comply with key policy and statutory frameworks aimed at safeguarding island communities, and as such, it falls short of the standards required for approval.

1.1.310 Ecology, Biodiversity and Habitats Regulations

The proposed development site encompasses Priority Marine Features and Annex I habitats, which are recognised for their ecological sensitivity and conservation importance. These designations indicate habitats that are critical for the maintenance of marine biodiversity and are afforded protection under relevant environmental

policies. The surrounding waters additionally provide habitat for protected species, including seabirds, marine mammals and basking sharks, all of which contribute to the ecological value of the area. While mitigation measures may be proposed to reduce adverse effects, the scale and duration of construction, operation and decommissioning activities—extending over decades—pose significant challenges to effectively safeguarding these sensitive features.

In comparison to typical mitigation strategies, the magnitude of the proposed development's environmental footprint within this marine environment raises concerns regarding residual impacts. The large-scale, long-term nature of the activities may limit the effectiveness of conventional mitigation, potentially resulting in significant adverse environmental effects. Given the presence of Priority Marine Features and protected species within and around the site, careful reconsideration of the development's scope, timing and mitigation approach is necessary to ensure compliance with environmental protection standards and to prevent irreversible harm to these important ecological assets.

The applicant has provided a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared when the potential for adverse effects on the integrity of a protected site cannot be definitively ruled out. Their very submission signals the applicant's acknowledgement of possible impacts and the need for measures to address them under derogation provisions.

Notably, the inclusion of these documents indicates that the applicant anticipates that Scottish Ministers might reach a different conclusion regarding adverse effects than the applicant's own assessment. This recognition highlights a degree of uncertainty and underscores the importance of the derogation and compensation proposals as integral components of the application's approach to mitigating potential harm to the protected guillemot population.

The applicant's evidence clearly establishes the rigorous legal framework established by the Habitats Regulations, which governs any development proposals potentially affecting protected habitats and species. Consent for such developments can only be granted if the competent authority has unequivocally ascertained that the proposal will not adversely affect the integrity of the protected site, or if the strict derogation tests are satisfied. This places a very high evidential standard on the applicant, requiring that no reasonable scientific doubt remains regarding the absence of adverse effects. Importantly, the responsibility to demonstrate compliance with these statutory tests lies firmly with the applicant. Furthermore, mitigation measures, compensation proposals, and commitments to future monitoring, while relevant, cannot alone satisfy the statutory requirements or substitute for the necessary scientific certainty.

This stringent legal requirement is supported and reinforced by the broader policy framework encompassing GEN 9 and GEN 13 of the National Marine Plan, alongside Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). These policies collectively emphasise the imperative to safeguard protected habitats and species by ensuring that developments conform fully to the Habitats

Regulations' standards before consent is granted. Consequently, any planning decision must be grounded in robust scientific evidence demonstrating no adverse effects on site integrity, reflecting the fundamental principle that environmental protection in these contexts cannot be compromised or presumed through future actions. This framework underscores the necessity for the competent authority to exercise rigorous scrutiny and for applicants to meet their substantial evidential burden in full.

The applicant's own derogation documents, as submitted, reveal a significant shortfall in demonstrating compliance with the statutory tests designed to safeguard internationally important habitats and species. The evidence presented fails to provide the requisite degree of certainty that these legal protections can be met, thereby casting doubt on the robustness of the applicant's position.

This failure to satisfy the statutory criteria fundamentally undermines the justification for granting consent. Without clear assurance that the internationally protected ecological features will be adequately protected, the application cannot be considered compliant with the relevant legal requirements, and as such, should not be approved.

1.1.311 Cumulative and In-Combination Effects

There is significant uncertainty regarding the adequacy of the current assessment approach, as only a portion of the project is presently before the Scottish Ministers. Crucially, the export cable corridor and the onshore transmission works—integral components without which the wind farm cannot function—have been deferred to subsequent applications. Consequently, the environmental and planning effects of the entire project are never evaluated in a single, comprehensive process. Instead, key elements will be subject to separate consenting procedures only after the principal decision is made. This fragmented approach is inconsistent with established legal principles, notably those affirmed by the courts in Raeshaw Farms, which require that a project be assessed in its entirety rather than being artificially divided into smaller parts whose individual impacts may appear diminished. Therefore, the current method is procedurally and legally flawed, as it prevents a holistic appraisal of the project's cumulative effects.

The practical consequence of relying on the current cumulative impact assessment is that it fails to accurately reflect the true combined effects of the proposed development alongside other existing, consented, and foreseeable projects. This shortcoming arises because the cumulative assessment is fundamentally dependent on the baseline conditions established in the preceding Environmental Impact Assessment. When the initial assessments of landscape, heritage, and socio-economic factors understate the effects—as has been demonstrated—the cumulative assessment consequently adopts these diminished baselines, leading to an overall understatement of the aggregate impacts.

This issue is critical because an inaccurate baseline distorts the starting point from which cumulative effects are measured, thereby undermining the reliability of the entire assessment. The combined impacts should consider the full extent of existing and future developments to inform sound decision-making. However, by beginning

from a reduced baseline, the assessment does not adequately capture the scale and significance of potential adverse effects. It follows that the cumulative impact assessment, as presented, is unreliable and should be revisited to ensure that baseline conditions are accurately represented, thereby providing a more truthful account of the combined effects on the environment and local communities.

There remains significant uncertainty regarding the applicant's compliance with key planning policies and environmental regulations, specifically concerning project splitting and cumulative effects. The proposal fails to demonstrate that the cumulative and in-combination effects have been comprehensively identified and assessed, in accordance with GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the requirements of the Environmental Impact Assessment Regulations. Crucially, the treatment of deferred works has not been explicitly addressed, leaving a gap in the decision-making process. It is therefore essential that the assessment of these deferred elements be clearly and explicitly considered before any determination is made.

1.1.312 Public Engagement, Site Selection and Environmental Information

The applicant requests that Scottish Ministers place significant weight on the site-selection process; however, this process has been fundamentally undermined by deficiencies in public participation that have persisted through to the application stage. The application consists of many thousands of pages of technical material, yet the consultation period coincided with the busiest months of the year for island communities, when residents are engaged continuously throughout the visitor season and access to specialist advice is severely limited. In contrast, the applicant has had years, alongside substantial professional and financial resources, to prepare its case. The principles set out in GEN 18 of the National Marine Plan, alongside the requirements of effective public participation embodied in the Aarhus Convention, mandate that those affected must have a realistic opportunity to engage in decisions of this magnitude. The conditions imposed on the affected communities have fallen short of this standard, and Ministers are respectfully urged to consider this shortfall carefully when weighing the representations made.

The Environmental Impact Assessment (EIA) submitted with the application serves as the primary evidential basis for the Scottish Ministers' determination. However, the critical consideration is not the extent of the assessment but its sufficiency. The application identifies potential pathways to significant environmental effects but fails to investigate them adequately. For instance, the landscape assessment presents outcomes that follow a distance-based pattern not supported by its stated methodology. Similarly, the heritage assessment does not convincingly apply its own integrity test, and the socio-economic assessment lacks a place-based analysis pertinent to the affected islands. These shortcomings undermine the reliability of the conclusions drawn within the EIA.

Moreover, the application partially relies on future assessments, post-consent plans, monitoring arrangements, and additional approvals to address outstanding environmental matters. Such reliance is inconsistent with the requirements of the EIA Regulations, which mandate that likely significant effects be fully understood prior to determination. The Scottish Ministers are required to base their decision solely on

the evidence before them, not on an expectation that unresolved issues will be satisfactorily addressed later. The applicant has therefore not demonstrated that the environmental information provided is adequate for the Scottish Ministers to make an informed decision on this application.

1.1.313 Effects on Local Area

The proposed development encompasses a 448 square kilometre area immediately north-west of Islay and west of Colonsay, positioning these islands as the closest communities directly affected. However, the application's assessment inadequately recognises Islay's role as an impacted island community, instead predominantly considering it as a potential project location. This approach fails to provide any place-based evaluation of the effects on Islay's Atlantic-facing communities, whose proximity to the development area inevitably influences their setting, local economy, and community life.

Similarly, Colonsay and Oronsay face the array directly, with their daily life intimately connected to the seaward outlook. Notably, the North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's coastline, is central to the applicant's derogation case and compensation plan, implicitly acknowledging that harm to the internationally protected seabird population cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance within this community, suffers from the same deficiencies in the heritage assessment, particularly regarding the treatment of its open maritime setting. Consequently, the application's evaluation of environmental and heritage impacts on these islands is insufficiently robust and reliable.

The applicant's assessment of the visual and community impacts on Iona appears to underestimate the scale and significance of these effects when compared with the Coastal Character assessment and known sensitivities of the area. While mitigation measures are proposed, the Coastal Character assessment highlights that the Sound of Iona exhibits high sensitivity, with direct orientation towards the development and extensive visibility. The turbines would extend approximately 39 degrees across the horizon at a distance of around 21 kilometres, producing an overall effect described as Moderate and Significant. This broad geographical extent of change notably includes impacts on the ferry crossing between Fionnphort and Iona, an important community and visitor route, yet the applicant's visualisations do not encompass key viewpoints such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, despite Historic Environment Scotland's request for additional perspectives including from the ferry itself.

Furthermore, the West Coast of Iona is similarly assessed as highly sensitive, with widespread visibility of the proposed development. The applicant accepts that significant effects would occur for residents and visitors across much of the island, including at Dùn Ì, the highest point of Iona. The heritage significance of Iona's monastic landscape, encompassing the Abbey, the Nunnery and the high crosses, is internationally recognised and intrinsically linked to pilgrimage, arrival by sea and movement through the landscape. The applicant's baseline acknowledges this, yet the omission of certain visualisations and the limited assessment of experiential impacts call into question the completeness of the heritage impact evaluation. This is

particularly important given the cultural and historic prominence of these sites and their relationship to views and approaches across the island.

In addition to these considerations, community response further challenges the adequacy of the assessment. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, indicating strong local concern. Crucially, the applicant's own consultants identified habitability as a potential pathway of effect on the island's community, yet no assessment of this impact appears to have been undertaken. The scale of the turbines can be contextualised by comparison with Ben Hynish on Tiree, a familiar landmark standing 141 metres tall and visible from Iona at approximately 33 kilometres. The largest turbines would overtop Ben Hynish by around 194 metres while being located at roughly two-thirds of that distance, emphasising their imposing presence. Taken together, these points demonstrate that the applicant's evaluation underestimates the significant visual, community and heritage effects on Iona, thereby compromising the accuracy of the environmental and social impact assessment.

The applicant's assessment fails to adequately recognise the practical consequences for the coastal communities of Mull and Ross of Mull, particularly those reliant on tourism. Fionnphort, as the gateway to Iona and the principal embarkation point for visitors, is acknowledged by the applicant as experiencing significant effects; yet, no detailed place-based assessment has been undertaken to understand the full economic and social implications for this community, which is directly bound to visitor flows. Similarly, the Ross of Mull South coastal area, assessed as having high sensitivity at distances of 22 to 24 kilometres and attributed a medium magnitude of effect, encompasses key locations such as Erraid and core paths that are accepted to be significantly impacted, yet the applicant's evaluation does not sufficiently reflect the cumulative consequences for local residents and businesses.

Throughout Mull, significant effects are conceded by the applicant on core paths and within designated landscape areas, including the Central, South and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, covering the western waters and islands, is identified as having high sensitivity over distances ranging from 21 to 33 kilometres, but the assessment limits the magnitude of effects to medium at most. This approach underestimates the visual intrusion and consequential disruption to the integrity of these valued landscapes, which underpin the local tourism economy and community identity. The applicant's reliance on distance alone to diminish the scale of change, as exemplified in the treatment of the Wilderness and Gribun Rocks area where a viewing distance of over 30 kilometres leads to the judgement of a small scale of change, reveals a fundamental flaw in the assessment methodology.

Mull's west-facing tourism sector, including wildlife boat operations and accommodation providers, depends heavily on the unspoiled Atlantic seascape that would be industrialised by the proposed development. Despite this clear reliance, the applicant has not conducted place-specific assessments for these communities, leaving a significant gap in understanding the real impact on their economic viability and landscape character. In light of these shortcomings, it is evident that the applicant's assessment insufficiently addresses the significant visual, economic and

community effects on Mull and Ross of Mull, thereby failing to meet the level of scrutiny required for a development affecting such sensitive and tourism-dependent areas.

While the applicant's assessment acknowledges some effects on designated landscapes, it systematically underestimates or omits significant impacts on key seaboard areas and vulnerable island communities. For example, Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island undergoing regeneration. Its recovery is critically dependent on the preservation of the unspoilt seascape and setting that the development threatens; yet, no assessment has been made of these effects. Similarly, Staffa, also within the Loch na Keal National Scenic Area and renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development area—beyond even the 30-kilometre distance NatureScot recommended for assessing effects on National Scenic Area qualities. Despite the applicant's own recognition of Staffa's panoramic maritime qualities, the conclusion that changes there would be small and not significant is insufficiently justified. The Jura National Scenic Area, assessed at 28 to 32 kilometres distance and classified as of High sensitivity, is attributed only Medium to Low magnitude effects based on distance and retained landforms. This disregards that the designation is founded on its wild, undeveloped Atlantic character, which is vulnerable to the development's influence. The Scarba, Lunga and the Garvellachs National Scenic Area, 35 to 40 kilometres away, receives an equally limited treatment. Overall, these shortcomings in the assessment undermine the protection of the natural and cultural qualities of important designated landscapes and the viability of island communities reliant on them.

The applicant's assessment categorises the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet attributes only a Low magnitude of change to the proposed development. This characterisation warrants further scrutiny. Tiree is an exceptionally low-lying island, with its landscape character fundamentally shaped by the dominance of sea and sky. Its highest elevation, Ben Hynish, reaches merely 141 metres above sea level. Given this context, the introduction of turbines up to 335 metres in height would represent vertical elements unprecedented within Tiree's open oceanic horizon. Such structures would inevitably alter the island's distinctive seascape character in a manner far more substantial than the assessment acknowledges. Therefore, the conclusion of a Low magnitude of change for a receptor as exposed and sensitive as Tiree appears to significantly understate the true magnitude of impact, undermining the reliability of the overall evaluation.

While the applicant's assessment applies a distance-based moderation to mitigate the visual effects of the proposed development, this approach inadequately addresses the significant impacts on mainland and island communities with direct views and economic dependence on the seascape. The assessment notably omits any examination of Gigha, a community-owned island renowned nationally for its regeneration following purchase by its residents. Facing the development from the east, Gigha's finely balanced community and economy are vulnerable to unassessed effects, undermining the completeness of the applicant's evaluation.

Similarly, Ardnamurchan Point, the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors along the entire peninsula. These seaward panoramas are precisely the receptors for which the applicant's distance-based mitigation is applied, yet the assessment fails to fully consider their sensitivity. The west coast of Kintyre and its chain of communities, whose character and visitor economy are shaped by the open Atlantic seaboard towards Islay, Jura, and adjacent waters, likewise remain unassessed. The Treshnish Isles and other small islands and mainland coasts with views towards the development area share this position, further evidencing a significant gap in the applicant's assessment and calling into question its comprehensiveness and reliability.

The applicant's assessment systematically moderates and discounts the magnitude of change affecting highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a quantified underestimation of environmental effects on these receptors, as the assessment reduces the perceived significance of impacts solely based on distance. Such a methodology fails to account adequately for the true extent of change experienced by these communities.

Consequently, the effect on populations living beyond this arbitrary threshold remains insufficiently evaluated. These communities, which bear the consequences of the development, have received no place-based assessment to reflect their specific circumstances and sensitivities. This omission undermines the thoroughness and accuracy expected in a robust environmental impact assessment.

In summary, the applicant's distance-based approach compromises the integrity of the assessment by systematically discounting effects beyond 20 kilometres without proper justification. For the assessment to be comprehensive and reliable, it must address the significant impacts on all sensitive receptors irrespective of distance, ensuring that all affected communities are properly considered.

1.1.314 Personal Observations

In addition to the planning matters above, I am personally concerned because: industrial disruption, altered coastal safety, and localized sensory changes.
Heavy onshore traffic: Building the coastal substation and laying underground cables requires months of heavy machinery, trenches, and utility trucks on local roads, creating safety hazards for young children walking or biking.Port and beach closures: Local harbors and sections of the beach near the cable "landfall" point may be restricted or closed to the public, temporarily cutting off favorite family recreation and swimming spots.Persistent ambient noise: While the underwater pile-driving primarily impacts marine life, the accompanying onshore construction hubs and increased vessel traffic can create a steady background din.Industrialized views: The natural, untouched horizon your family enjoys will change. Instead, the view will feature rotating industrial blades by day and blinking aviation/maritime safety lights by night, which some families find compromises the tranquil "escape" of coastal living.Local seafood caution: While still under active study, researchers have noted that anti-corrosion coatings on turbine foundations can leach trace metals like zinc into the immediate surrounding water. If your family regularly harvests or eats local filter-

feeders (like mussels or oysters caught right off the coast), you may face stricter local consumption guidelines.

Based on my own local knowledge, I also wish to highlight that: I have covered these in the past comments

Finally, I would also ask the Scottish Ministers to consider: The "Shadow Flicker" debate: On very rare occasions, if a turbine is exceptionally close to the shore and the sun sets directly behind it, the rotating blades can cast a moving shadow (flicker) across coastal properties. For a small percentage of sensitive children or adults, this can cause mild headaches or developmental distraction.Low-frequency sound: Major international health bodies, including the World Health Organization, state that offshore wind noise does not cause direct physical illness. However, on exceptionally quiet nights with specific wind patterns, a faint, low-frequency aerodynamic hum can travel over water. If your children are light sleepers or highly sensitive to sound, the change in the natural nighttime soundscape can cause initial sleep

1.1.315 Further Comments

I am at best a tourist who visits this beautiful island. I believe these contraptions to be ugly, dangerous to marine life and for all the points I have stated. It would be a missive disadvantage to this island...and island to have these monstrosities build anywhere near or anywhere at all in our waters...
Please stop with these

1.1.316 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy framework governing its determination. The applicant’s own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the local communities and heritage of the coastal area. Moreover, independent scrutiny of the submitted documentation reveals that the magnitude of these impacts has been underestimated. Crucially, the necessary heritage assessment has not been conducted, and while effects on the island communities were identified, they have never undergone a comprehensive appraisal. Additionally, the ecological criteria required to support the proposal have not been satisfactorily demonstrated as achievable. It is also notable that only a portion of the entire project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and decline the associated marine licence. Should the Ministers contemplate approval, it is requested that they first mandate the submission of further environmental information and enhanced visual representations. Furthermore, determination of the applications should be deferred until after a public inquiry, allowing for thorough examination of the concerns raised in this objection. Irrespective of the ultimate decision, it is also requested that Ministers explicitly address and conclude on the proposal’s effects on cultural heritage and the island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 434
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as set out in application 00012385 seeking consent under section 36 of the Electricity Act 1989, and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, tabled by MachairWind Limited (ScottishPower Renewables), must include my details as an objector, and I request to be informed of the ultimate decision regarding these proposals.

The project under consideration encompasses an offshore wind farm with a generating capacity around 2 gigawatts, envisaging between 91 and 144 turbines. Each turbine may reach a maximum height of 335 metres to blade tip. The development is proposed within a designated Windfarm Development Area spanning roughly 448 square kilometres of marine space located north-west of Islay and west of Colonsay, situated approximately 21 kilometres from Iona and in proximity to the southern Hebridean islands and their adjacent coastal communities.

My objection is grounded firmly in both planning and environmental considerations, assessed against the relevant statutory and policy frameworks governing such applications. It is important to emphasise that the applicant bears the onus of proof to demonstrate, with adequate and compelling evidence, that all requisite tests and criteria are met. Objectors are not obliged to establish contrary evidence. Upon careful examination, the applicant has failed to meet this evidential threshold. Consequently, the applications should be refused consent.

1.1.317 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology notably lacks a defined distance threshold beyond which major effects are considered to cease, as stated in Appendix 16.1. Nonetheless, an independently prepared Evidence Note, which rigorously analyses the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change. This pattern persists irrespective of the receptor’s intrinsic sensitivity or the extent of its visibility. Such a finding indicates that the methodology implicitly diminishes the potential severity of effects at distances exceeding 20 kilometres, thereby raising significant concerns about the reliability of the predicted impacts upon sensitive receptors at these ranges.

Further scrutiny of the applicant’s own documentation underscores the influence of distance on these judgements. For instance, the assessment of a coastal area situated over 30 kilometres from the development site explicitly states that, given the viewing distance, the scale of change is judged to be small. Moreover, the Landscape Character synthesis delineates a gradation of effect magnitude with distance: High magnitude effects are identified within approximately 20 kilometres, Medium effects between about 20 and 30 kilometres, and Low effects beyond approximately 30 kilometres for certain landscape types. This systematic moderation of magnitude at distances corresponding to the locations of the most sensitive designated landscapes results in protective tests being applied to understated

inputs. Consequently, the conclusions presented do not reliably characterise the effects that the Scottish Ministers are asked to consent, thereby undermining the robustness and credibility of the applicant's assessment methodology.

While the visualisation materials submitted in support of the application follow NatureScot's established guidance, it is important to recognise their inherent limitations when compared to the actual experience of mitigation on site. Printed visualisations, including the wireline drawings incorporated within panoramic projections, are unable to replicate fully the scale and spatial relationships perceived by a viewer in the field. These technical renderings, rather than serving as independent corrections, function as components within the overall visualisation and therefore share its constraints in conveying an accurate sense of presence and impact.

This acknowledgement of technical and perceptual limitations suggests that reliance on such visual evidence alone may underrepresent the true extent of visual effects experienced locally. Consequently, a cautious approach is necessary when interpreting these materials, ensuring that any mitigation measures are evaluated not only through the lens of these visualisations but also through on-site assessments and other complementary forms of evidence. This balanced consideration will support a more robust understanding of the development's visual impact and the effectiveness of proposed mitigation.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, thereby permanently altering the character of the night-time seascape for the planned 35-year operational life. This significant change to the visual environment must be carefully considered within the context of relevant planning policies. It is important to note that the 35-year lifespan does not diminish the potential harm in policy terms; consenting to this development effectively signifies acceptance that the seascape is appropriate for wind farm use. Consequently, decision-makers must weigh the enduring impact of lighting on the seascape's character against the benefits of the proposal, recognising that the introduction of artificial illumination in an otherwise dark marine environment represents a fundamental and lasting transformation.

There remains significant uncertainty regarding the proposal's compliance with key planning policies designed to safeguard landscape and seascape interests. The applicant has not adequately demonstrated that its assessment of the scale of the accepted effects aligns consistently with its own stated methodology. This inconsistency raises doubts about the reliability of the conclusions presented and undermines confidence in the assessment's findings.

Moreover, the proposal fails to establish compliance with policies protecting nationally important landscapes and seascapes, specifically those set out in NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. Given this lack of demonstrated conformity, it is evident that the proposal does not meet the requisite policy standards, and accordingly, it should not be supported.

1.1.318 Cultural Landscape, Archaeology and Historic Environment

The applicant's own baseline acknowledges that the cultural significance of the affected heritage assets is derived from a complex array of qualities, notably including pilgrimage, arrival by sea, movement through a living cultural landscape, and the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. These attributes are inherently experienced through dynamic movement rather than from fixed viewpoints, underscoring the importance of a comprehensive and nuanced understanding of the heritage context.

However, Historic Environment Scotland's consultation responses, as recorded within the application documentation, highlight a concern that the applicant's assessment may not adequately capture these wider experiential and cultural qualities. Specifically, Historic Environment Scotland requested the inclusion of additional viewpoints to ensure that the broader cultural landscape is properly represented. This indicates that the current assessment may underestimate the impact on the full range of heritage values, particularly those that are experienced through movement and spatial relationships, rather than static observation points. Such an omission risks an incomplete evaluation of heritage impacts, which is critical to informing appropriate planning decisions.

The heritage impact conclusions presented in the application are fundamentally reliant on the findings of the accompanying landscape assessment. However, it has been demonstrated that the landscape effects have been understated, as detailed previously. This understatement in the landscape assessment consequently transfers to the heritage conclusions, thereby calling into question their overall reliability and accuracy. The interdependence between these assessments means that any minimisation of landscape impact inevitably leads to a corresponding minimisation of heritage effects.

Given that the heritage conclusions are derived from a landscape assessment that does not fully capture the scale or significance of the landscape effects, the resulting heritage impact appraisal lacks the necessary robustness. This undermines the credibility of the heritage evidence base and suggests that the true extent of heritage harm may be greater than acknowledged. In planning terms, this deficiency must be recognised and addressed to ensure that the heritage impacts are properly understood and appropriately mitigated.

1.1.319 Effects on Island Communities, Tourism and the Local Economy

The applicant's own baseline assessments confirm that the island communities affected by the proposed development rely exceptionally heavily on visitor numbers, with those visitors being attracted primarily by the very qualities identified as landscape, seascape, cultural heritage, tranquillity and remoteness. These attributes are not peripheral to the local economy but form its core appeal; visitors seek out these distinctive characteristics, which define the islands' unique sense of place and underpin their tourism sector. This sector, in turn, sustains a wide range of local services, supports employment, and contributes directly to the social fabric and economic resilience of the communities. Any alteration or degradation of these

qualities would therefore have a direct and deleterious impact on the fundamental economic base upon which the islands depend.

Given this intrinsic link, the proposal's potential to diminish landscape, seascape, cultural heritage, tranquillity or remoteness threatens not only the immediate visitor experience but also the longer-term viability of the islands as sustainable communities. A reduction in visitor appeal would likely precipitate a decline in tourism revenue, undermining local businesses and services that are vital to residents' quality of life. This, in turn, could lead to population decline as economic opportunities diminish and community viability is compromised. The evidence thus establishes a clear and significant risk that the proposal would impact adversely on the essential qualities attracting visitors and, through that pathway, imperil the economic and social sustainability of the island communities.

The applicant's socio-economic assessment fails to provide an adequate basis for mitigation, particularly in relation to island communities. While the assessment in Chapter 18 offers detailed analysis of potential port communities at a regional scale, it notably omits any place-based evaluation of the island communities directly affected by the proposal. This omission is critical given that the applicant's own consultants identified habitability as a potentially significant pathway through which the development could impact these communities; yet no specific assessment of island habitability was undertaken.

Island economies differ fundamentally from regional averages, as they are heavily concentrated in sectors most vulnerable to changes affecting the qualities that attract visitors. Rather than reducing sensitivity, reliance on increasing visitor numbers actually intensifies dependence on these at-risk attributes. Consequently, the assessment's conclusion that the island communities have low sensitivity to tourism effects is unsupported by evidence and rests solely on an unsubstantiated assumption. Without a place-based analysis tailored to the unique socio-economic context of the islands, the methodology is flawed and insufficient to understand or mitigate the true impacts on these vulnerable communities.

The applicant acknowledges that island communities require particular scrutiny in the planning process but has failed to undertake the necessary assessment to understand the proposal's effects on these communities. Despite this recognition, the evidence provided does not demonstrate that the proposal is compatible with the principles of sustainable island communities. Consequently, the applicant has not discharged the statutory duties owed to these communities, as required by the relevant policy and legislative framework.

This omission directly conflicts with the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be based on sound socio-economic evidence and adopt a precautionary approach where such evidence is lacking. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 require that the interests of island communities be assessed and given appropriate weight through meaningful engagement from the inception to the conclusion of any proposal. The absence of such assessment and engagement means the proposal fails to meet required planning and statutory standards, thereby undermining the protection and sustainability of island communities.

1.1.320 Ecology, Biodiversity and Habitats Regulations

The development area and its adjacent waters are of considerable ecological significance, encompassing Priority Marine Features and Annex I habitats. These habitats are accompanied by important populations of seabirds, marine mammals, and basking sharks. The proposed development would introduce extensive construction, operational, and decommissioning activities into this sensitive marine environment, sustained over a period of several decades. Given the scale and duration of the proposed works, there is a substantial potential for significant adverse environmental effects, necessitating careful consideration of the ecological implications inherent in the proposal.

The practical consequence of the applicant's submission is that there is an acknowledged risk of adverse effects on a protected site, specifically the North Colonsay and Western Cliffs Special Protection Area, which supports a significant guillemot population. By providing a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan, the applicant signals an awareness that the project could impact the integrity of this designated area. This recognition is crucial, as it frames the application within the context of potential environmental harm that requires careful consideration.

These documents are not standard procedural submissions; they are specifically prepared for circumstances where adverse effects cannot be ruled out. Their presence in the application package demonstrates that the applicant is seeking to address these impacts through derogation provisions, which are legal mechanisms allowing certain activities that might otherwise be prohibited due to their environmental consequences. The compensation plan, targeted at the guillemot population, reflects an effort to mitigate potential ecological damage, underscoring the applicant's intention to manage and reduce harm to protected species.

Nevertheless, it is important to note that the applicant's own approach acknowledges a degree of uncertainty, as the Scottish Ministers may ultimately reach a different conclusion regarding the likelihood or significance of adverse effects. This uncertainty reinforces the need for a rigorous and cautious assessment process. The submission of these documents, therefore, constitutes a significant aspect of the application and warrants thorough scrutiny to ensure that the integrity of the protected site is safeguarded in accordance with relevant policies and statutory obligations.

Consent for developments impacting protected habitats and species cannot be granted unless it is conclusively demonstrated that the proposal will not adversely affect the integrity of the site. Under the Habitats Regulations, this requires the competent authority to be satisfied beyond reasonable scientific doubt that there will be no adverse effects, unless the stringent derogation tests are satisfied. The responsibility for providing such unequivocal evidence lies with the applicant. Importantly, proposals for mitigation, compensation, or future monitoring alone are insufficient to meet the statutory requirements. This strict legal framework is reflected in the application of the Habitats Regulations alongside GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of NPF4, which

collectively emphasise the necessity of robust, evidence-based assurances before consent may lawfully be granted.

The practical consequence of the applicant's failure to satisfy the statutory tests is that the protection of internationally important habitats and species cannot be assured, which fundamentally undermines the justification for granting consent. Without clear demonstration that these legal requirements are met, the risk of harm to designated ecological features remains unacceptably high.

The evidence submitted, including the applicant's own derogation documents, reveals significant uncertainty regarding compliance with the necessary statutory criteria. This uncertainty indicates that the applicant has not provided sufficient assurance that the proposed development will avoid adverse impacts on protected habitats and species of international importance.

Given the applicant's inability to meet the statutory tests, it is clear that the application does not fulfil the legal obligations designed to safeguard critical ecological assets. Consequently, the case for granting consent is not made, and the application should be refused to ensure the continued protection of these internationally significant environmental features.

1.1.321 Cumulative and In-Combination Effects

The applicant's evidence clearly demonstrates that only a portion of the project is currently before the Scottish Ministers, with critical components such as the export cable corridor and onshore transmission works deferred to future applications. These elements are indispensable for the operation of the wind farm, yet their impacts are not assessed in conjunction with the main development proposal. This segmentation prevents a comprehensive evaluation of the project's overall effects, as the cumulative impacts will be considered piecemeal through separate consenting processes that follow the principal decision. Such an approach is fundamentally flawed both legally and procedurally, as it contradicts the established principle, upheld in the Raeshaw Farms case, that a project must be assessed in its entirety rather than being artificially divided into smaller parts whose individual impacts may seem less significant. Consequently, the current assessment method undermines the integrity of the decision-making process by failing to provide a holistic understanding of the project's true environmental and planning implications.

While mitigation measures are often highlighted to address environmental impacts, it is critical to scrutinise the reliability of the cumulative impact assessment itself. The assessment relies fundamentally on baseline data derived from the Environmental Impact Assessment, which has been shown to understate effects on landscape, heritage, and socio-economic factors. Because the cumulative assessment uses this reduced baseline, the combined effects of the current proposal alongside existing, consented, and foreseeable developments are similarly underestimated. Consequently, the cumulative impact assessment cannot be regarded as a reliable indicator of the true extent of combined effects, undermining confidence in its conclusions.

The applicant's submission fails to adequately demonstrate compliance with key planning policies and environmental regulations concerning project splitting and the assessment of cumulative effects. Specifically, the requirements set out in GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations necessitate a comprehensive and integrated evaluation of the proposal's overall impacts, including those arising from deferred works. Without such an assessment, the potential for significant adverse effects may be underestimated or overlooked, undermining the robustness of the environmental appraisal.

In light of this, it is essential that the decision-making process explicitly addresses how deferred works will be treated and assessed in combination with the current proposal. Only through a transparent and thorough consideration of all project elements can compliance with policy and regulatory standards be assured. Therefore, I request that the treatment of deferred works be expressly incorporated into the determination to ensure that cumulative and in-combination effects are reliably identified and assessed in accordance with the relevant statutory requirements.

1.1.322 Public Engagement, Site Selection and Environmental Information

The consultation process associated with the site-selection and planning application stages has demonstrably failed to meet the requisite standards for effective public participation. The applicant requests that Scottish Ministers attribute significant weight to the site-selection process; however, the deficiencies in public involvement at both the plan and site-selection phases have persisted into the application stage. Notably, the application documentation comprises many thousands of pages of technical material, presenting a substantial challenge for meaningful engagement. Moreover, the consultation period coincided with the busiest months for island communities, a time when residents are continuously occupied with the visitor season and access to specialist advice is at its lowest. This timing disparity is particularly significant given that the applicant has had years, along with substantial professional and financial resources, to prepare its case, contrasting sharply with the limited capacity of affected communities to respond effectively.

National Marine Plan policy GEN 18, alongside the principles of effective public participation enshrined in the Aarhus Convention, explicitly require that those affected by decisions of this magnitude have a realistic and fair opportunity to engage. The conditions under which the local communities were expected to participate have fallen short of this standard, undermining the legitimacy and robustness of the consultation process. It is therefore essential that Ministers give careful and critical consideration to these shortcomings when evaluating the representations submitted, recognising that inadequate public participation has materially impacted the legitimacy of the site-selection and application processes.

The Environmental Impact Assessment submitted with this application is fundamentally insufficient to enable the Scottish Ministers to reach a fully informed decision. While the assessment covers a range of topics, it falls short of providing a comprehensive and reliable evidential basis. Notably, significant effects identified within the application are either inadequately investigated or assessed using

methodologies that lack coherence and rigour. For instance, the landscape assessment produces outcomes based on a distance pattern not supported by its stated methodology; the heritage assessment fails to apply its own integrity test; and the socio-economic assessment omits any place-based analysis of the affected islands. These deficiencies undermine the credibility of the assessment's conclusions.

Furthermore, the application frequently relies on future measures such as post-consent plans, monitoring programmes, and additional approvals to address gaps in the environmental information. However, such reliance is inconsistent with the requirements of the EIA Regulations, which mandate that likely significant effects must be fully understood before determination. The expectation that outstanding matters will be resolved at a later stage does not satisfy the statutory requirement for a complete and sufficient assessment at the time of decision-making.

In light of these considerations, the Scottish Ministers are compelled to determine the application solely on the evidence presently before them. Given that the applicant has not demonstrated the adequacy of the environmental information submitted, the assessment cannot be regarded as sufficient to support approval. It is therefore concluded that the Environmental Impact Assessment is inadequate for the purpose of this decision, and the application should not be granted consent on the basis of the current information.

1.1.323 Effects on Local Area

There remains considerable uncertainty regarding the adequacy of the applicant's assessment of the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie closest to the development area—which extends over 448 square kilometres immediately north-west of Islay and west of Colonsay—the application primarily considers Islay in terms of its potential as a direct project location. This approach neglects a thorough place-based evaluation of the effects on Islay's Atlantic-facing communities, who confront the nearest edge of the development area and whose setting, economic activities, and community life are likely to be materially affected. Similarly, for Colonsay and Oronsay, the seaward outlook integral to daily life directly faces the proposed array. The North Colonsay and Western Cliffs Special Protection Area, forming Colonsay's coastline, is central to the applicant's derogation case and compensation plan, implicitly acknowledging that harm to the internationally protected seabird population of these cliffs cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance within this community, is subject to the same deficiencies identified elsewhere in the heritage assessment, particularly concerning the appraisal of its open maritime setting. Taken together, these points demonstrate that the applicant's evaluation underestimates the potential adverse impacts on these island communities and their heritage assets, thereby undermining the reliability of the overall environmental and heritage impact assessment.

There remains significant uncertainty regarding the applicant's approach to assessing environmental effects beyond 20 kilometres. The evidence clearly shows a consistent pattern whereby, whenever a highly sensitive receptor is located beyond

this distance threshold, the assessment systematically moderates the magnitude of change and discounts the resulting effect. Crucially, this approach means that the communities actually experiencing these effects have not been subject to any place-specific evaluation. Such a methodology fundamentally undermines the integrity of the environmental impact assessment by failing to provide a comprehensive and accurate account of impacts on sensitive receptors at greater distances. It is therefore essential that the assessment be revisited to ensure that all affected communities receive proper consideration.

1.1.324 Personal Observations

In addition to the planning matters above, I am personally concerned because: Yes. It is expensive to come to Islay but people value its remoteness, wildness and pristine sea and landscapes so will make the effort to get here. There has to be SOMEWHERE in the UK that people can escape from the industrialisation and urbanisation of the 21st century. Tourism will definitely suffer if seascapes are visually polluted.

Based on my own local knowledge, I also wish to highlight that: The associated power linkage and storage requirements. In terms of financial cost and cost to the environment. The effect on basking sharks which are extremely vulnerable and breed in this area.

Finally, I would also ask the Scottish Ministers to consider: Who really benefits from this development? Scotland does not need it and the developments operational in Orkney re tidal and wave power represent the as yet untapped future of green energy in Scotland. The beneficiary is the owner of Scottish Power and their shareholders.

1.1.325 Further Comments

Priorities should be reducing fuel consumption and financing wave and tidal energy. And crucially, not underestimating the need for an untouched natural world which people will pay to experience.

1.1.326 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the relevant statutory and policy requirements, as demonstrated by the applicant’s own evaluation. This assessment acknowledges considerable impacts upon nationally designated landscapes, as well as on the coastal communities and their heritage. However, subsequent scrutiny of the applicant’s documentation reveals that these impacts have been consistently underestimated. Furthermore, the essential heritage assessment has not been undertaken, and although the adverse effects on the island communities within the project’s vicinity were identified, they have never been subjected to a thorough evaluation. The ecological criteria necessary for approval have not been demonstrated as achievable, and notably, only a portion of the entire project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to deny the associated marine licence. Should the Ministers consider granting approval, I request that they require the submission of further environmental information alongside enhanced visual representations. Additionally, I propose that the applications be determined only following a public inquiry, thereby allowing a comprehensive examination of the issues raised in this objection. Regardless of the ultimate decision, I further request that the Ministers explicitly address and conclude on the impacts to cultural heritage and the affected island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 435
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposal, identified by application numbers 00012385 for consent under section 36 of the Electricity Act 1989 and 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010, both submitted by MachairWind Limited (ScottishPower Renewables). Please register me as an objector and ensure I receive notification of the determination of these applications.

The development under consideration involves an offshore wind farm with an installed capacity of approximately 2 gigawatts. The project envisages between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within a Windfarm Development Area spanning roughly 448 square kilometres of sea. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and is proximate to the islands and coastal communities of the southern Hebrides.

My objection is grounded in both planning and environmental considerations, which are detailed below in the context of the statutory and policy framework governing the determination of these applications. It is important to emphasise that the onus lies squarely on the applicant to provide sufficient evidence demonstrating that all relevant legal and policy tests have been met. Objectors such as myself bear no obligation to prove the contrary. In my assessment, the applicant has failed to discharge this burden adequately. Consequently, the applications should be refused consent.

1.1.327 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology lacks a clear distance threshold beyond which major effects are deemed to cease, yet an independent Evidence Note reveals a consistent pattern indicating that no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change. This finding persists regardless of the receptor’s sensitivity or the extent of visibility. The applicant’s own documentation corroborates the influence of distance on these judgements: for instance, an assessment of a coastal area more than 30 kilometres away concludes that the scale of change is small due to the viewing distance. Furthermore, the Landscape Character synthesis categorises magnitude of change as High within roughly 20 kilometres, Medium between approximately 20 and 30 kilometres, and Low beyond about 30 kilometres for certain landscape types. This systematic moderation of magnitude at distances coinciding with the location of the most sensitive designated landscapes results in the application of protective tests to understated inputs. Consequently, the conclusions drawn do not provide a reliable depiction of the effects that the Scottish Ministers are being asked to consider for consent.

The applicant’s evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, thereby permanently altering the character of the night-time seascape throughout the stated 35-year operational life. This change represents a significant visual impact, as

the introduction of such lighting would be a novel and enduring feature in an area previously characterised by natural darkness.

It is important to note that, in policy terms, the 35-year operational life does not limit the potential harm to the seascape. The decision to consent to this development effectively constitutes a decision that this particular seascape is considered appropriate for wind farm use, with the attendant acceptance of changes to its character. This policy implication underscores the need for careful consideration of the balance between development benefits and the preservation of seascape qualities.

Given these factors, the impact of the lighting on the night-time seascape character requires thorough assessment within the planning process. While the operational timeframe may be finite, the policy consequences of consenting to such an alteration are enduring, necessitating a measured approach that weighs the permanent visual effects against the broader objectives of sustainable development.

The proposal fails to comply with key planning policies designed to safeguard landscape and seascape interests. Specifically, the effects of the development engage National Planning Framework 4 (NPF4) Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. The applicant has not demonstrated that its conclusions regarding the scale of these acknowledged effects align with its own established methodology. Furthermore, there is no evidence to show that the proposal meets the requirements of the policies protecting nationally important landscapes and seascapes. On this basis, the proposal does not accord with the relevant policy framework and should be refused.

1.1.328 Cultural Landscape, Archaeology and Historic Environment

The practical consequence of the current application is that it fails to provide the necessary assurance that important heritage assets will be adequately protected. This shortcoming directly undermines the proposal’s acceptability, as the applicant has not supplied the required evidence to demonstrate that the cultural significance of heritage assets of international and national importance, as well as their settings, will be preserved. Without such demonstration, decision-makers cannot confidently conclude that the development complies with relevant heritage protection policies.

This deficiency engages a number of critical policy provisions. Specifically, the proposal falls short of the requirements set out in NPF4 Policy 7(h), which relates to scheduled monuments, and Policies 7(c) and 7(d), which concern the setting of heritage assets. In addition, it contravenes GEN 6 and the guidance contained within paragraphs 4.22 to 4.23 of the National Marine Plan. These policies and guidance collectively demand robust assessment and clear evidence that development will not harm the integrity or significance of designated heritage sites and their surroundings.

Given the absence of a comprehensive assessment and the failure to demonstrate compliance with these key policies, the Scottish Ministers do not have before them the necessary information to approve the application. The lack of evidence to protect heritage assets represents a fundamental policy conflict that cannot be overlooked.

Consequently, the application should be refused on the grounds of insufficient heritage protection, in line with the established statutory and policy framework.

1.1.329 Effects on Island Communities, Tourism and the Local Economy

The applicant acknowledges that island communities require particular scrutiny in the planning process but has failed to undertake the necessary assessment to understand the proposal's effects on these communities. Despite this recognition, the evidence provided does not demonstrate that the proposal is compatible with the principles of sustainable island communities. Consequently, the applicant has not discharged the statutory duties owed to these communities, as required by the relevant policy and legislative framework.

This omission directly conflicts with the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be based on sound socio-economic evidence and adopt a precautionary approach where such evidence is lacking. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 require that the interests of island communities be assessed and given appropriate weight through meaningful engagement from the inception to the conclusion of any proposal. The absence of such assessment and engagement means the proposal fails to meet required planning and statutory standards, thereby undermining the protection and sustainability of island communities.

1.1.330 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, indicating a site of high ecological value. Additionally, the surrounding waters serve as a habitat for diverse species including seabirds, marine mammals, and basking sharks. This evidence underscores the presence of sensitive and protected species within and around the proposed development site.

Introducing large-scale construction, operational, and decommissioning activities into such an ecologically important environment over several decades raises significant concerns. The scale and duration of these activities have the potential to cause substantial adverse environmental effects, threatening the integrity of the Priority Marine Features and the habitats of the protected species identified. Careful consideration of these factors is essential to fully assess the environmental implications of the proposal.

Mitigation, compensation proposals, and future monitoring measures, while important considerations, are insufficient on their own to satisfy the stringent requirements set by the Habitats Regulations for granting consent to developments affecting protected sites. The competent authority must be convinced beyond reasonable scientific doubt that the proposal will not adversely affect the integrity of the habitat in question. This represents a high evidential threshold which the applicant bears the burden of demonstrating, ensuring that no residual uncertainty remains regarding potential harm.

This legal framework is further reinforced by relevant planning policies, including GEN 9 and GEN 13 of the National Marine Plan and Policies 3, 4(b), 4(e), and 4(f) of

NPF4. Together, they underscore the critical importance of safeguarding protected habitats and species, mandating that any consent be contingent on the strict derogation tests being met. Consequently, the policy and legislative context demands rigorous scientific certainty rather than reliance on proposed mitigation alone.

There remains significant uncertainty regarding the applicant's ability to satisfy the statutory tests designed to protect internationally important habitats and species. The evidence submitted, including the applicant's own derogation documents, fails to establish with sufficient certainty that these legal requirements can be met. This lack of demonstrable compliance undermines confidence in the application's ecological safeguards.

Given this insufficiency of evidence, it is clear that the application does not meet the necessary legal standards intended to prevent harm to internationally protected ecological features. On this basis, the case for granting consent is fundamentally weakened and cannot be supported.

1.1.331 Cumulative and In-Combination Effects

The current assessment approach submitted to the Scottish Ministers is fundamentally flawed, as only a portion of the overall project—the wind farm itself—is under consideration. Crucially, the export cable corridor and onshore transmission works, which are indispensable for the wind farm's operation, have been deferred to separate future applications. This fragmentation means that the environmental and cumulative effects of the entire project are never evaluated in a single, comprehensive process. Instead, significant components are subject to subsequent consenting procedures following the principal decision, thereby undermining a holistic understanding of the project's impacts.

Such an approach conflicts with established legal principles, as underscored by the courts in Raeshaw Farms, which mandate that a project must be assessed in its entirety rather than being artificially segmented into parts whose individual effects may seem less significant. By salami-slicing the project, the assessment fails to capture the full scope of potential environmental and social consequences, rendering the decision-making process incomplete and procedurally unsound. Consequently, this piecemeal evaluation is contrary to both legal precedent and sound planning practice, and should be reconsidered to ensure a thorough and integrated assessment of all project elements.

The practical consequence of relying on flawed baseline assessments is that the cumulative impact assessment is rendered unreliable and systematically underestimates the true combined effects of development proposals. This is because the cumulative assessments are contingent on conclusions drawn elsewhere in the Environmental Impact Assessment. Specifically, where the initial evaluations of landscape, heritage, and socio-economic effects have understated impacts—as detailed previously—the cumulative assessment similarly adopts this diminished baseline. As a result, the aggregate effects of the proposal under consideration, when combined with other existing, consented, and foreseeable developments, are correspondingly understated. This fundamental dependency undermines confidence

in the cumulative impact conclusions and suggests that the full extent of combined development effects has not been appropriately accounted for.

There remains considerable uncertainty regarding compliance with established planning policies and environmental regulations, particularly concerning the issue of project splitting. The applicant has not sufficiently demonstrated adherence to GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), or the Environmental Impact Assessment Regulations. Specifically, the cumulative and in-combination effects of the proposal, as well as the overall impacts of the project, have not been reliably identified or thoroughly assessed.

This omission is significant as it undermines the integrity of the decision-making process. It is therefore essential that the treatment of any deferred works be explicitly addressed in the determination. Without such clarification, the potential environmental consequences may remain inadequately evaluated, which is contrary to the requirements of the relevant policy framework and statutory duties. Consequently, I respectfully request that these matters be given explicit and comprehensive consideration before any approval is granted.

1.1.332 Public Engagement, Site Selection and Environmental Information

The applicant requests that Scottish Ministers place significant weight on the site-selection process, thereby rendering the quality of public participation in that process directly relevant. However, deficiencies in public involvement at both the plan and site-selection stages have persisted into the application phase. The application itself comprises many thousands of pages of technical material, yet the consultation period coincided with the busiest months for island communities, when residents are engaged continuously throughout the visitor season and specialist advice is least accessible. In contrast, the applicant has had years and substantial professional and financial resources to prepare its case.

GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, mandates that those affected by decisions of this magnitude must have a realistic opportunity to participate. The conditions under which the affected communities have been required to respond do not meet this standard. It is therefore essential that Ministers take this shortfall firmly into account when considering the representations made, as the legitimacy of the site-selection process is undermined by these deficiencies in consultation timing and public participation.

The Environmental Impact Assessment (EIA) submitted with this application is insufficient for the Scottish Ministers to make an informed decision. While the assessment is extensive in scope, it fails to adequately investigate identified pathways to significant effects. For instance, the landscape assessment applies a distance pattern not supported by its own methodology, the heritage assessment does not demonstrate adherence to its integrity test, and the socio-economic assessment lacks a place-based analysis of the affected islands. These deficiencies undermine the reliability of the conclusions reached.

Furthermore, the application depends in part on future assessments, post-consent plans, monitoring, and additional approvals to address uncertainties. However, reliance on these measures does not satisfy the EIA Regulations, which require that likely significant effects be understood and clearly evidenced prior to determination. Deferring resolution of key issues until after consent would be contrary to statutory requirements.

In light of these matters, the Scottish Ministers must base their decision solely on the evidence presently before them. The applicant has not demonstrated that the environmental information submitted is adequate for that purpose. Therefore, the application should not be approved in its current form.

1.1.333 Effects on Local Area

There remains considerable uncertainty regarding the true extent and significance of the proposed development's impacts on Iona, which the applicant's assessment appears to underestimate. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, with direct orientation toward the development, extensive visibility, and a large geographical extent of change. Specifically, the turbines would be visible across approximately 39 degrees of the horizon over a distance of some 21 kilometres, affecting not only the landscape but also the ferry crossing between Fionnphort and Iona. Similarly, the west coast of Iona is recognised as highly sensitive with widespread visibility, and the applicant concedes significant effects for residents and visitors across much of the island, including at its highest point, Dùn Ì.

Further concerns arise from the heritage context. Iona's monastic landscape, comprising internationally important sites such as the Abbey, the Nunnery, and the high crosses, derives its significance in part from pilgrimage and arrival by sea, as well as movement through the landscape. Despite Historic Environment Scotland's request for additional viewpoints—including from the ferry crossing—no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, a notable omission given the heritage sensitivities. Community response also signals profound unease, with a household consultation indicating that 92 per cent of respondents on Iona object to the proposal. Moreover, the applicant's own consultants identified habitability as a potential pathway of effect on the community, yet this has not been adequately assessed.

To contextualise the scale of the visual impact, the largest turbines would exceed the height of Ben Hynish on Tiree—a familiar landmark visible from Iona at approximately 33 kilometres—by around 194 metres, despite being located at roughly two-thirds of that distance. This comparison underscores the substantial and conspicuous nature of the development's presence in the landscape.

In light of these factors, it is evident that the applicant's evaluation does not fully capture the scale or significance of the visual, community, and heritage impacts on Iona, thereby compromising the accuracy and reliability of the environmental and social impact assessment.

The applicant's assessment acknowledges significant effects on the Ross of Mull South coastal area, particularly at Erraid and along the Core Paths of the Ross, with Fionnphort—an essential gateway to Iona and embarkation point for visitors—recognised as being significantly affected. This community is directly reliant on the flow of visitors, underscoring the importance of accurately assessing impacts in this locale. Across Mull more broadly, significant effects are accepted on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, noted for its high sensitivity across distances of approximately 21 to 33 kilometres, is nevertheless attributed only a medium magnitude of effect by the applicant. This discrepancy raises concerns about the adequacy of the magnitude assessment given the area's recognised value. Moreover, the applicant's reliance on distance-based reasoning is exemplified in the treatment of the Wilderness and Gribun Rocks coastal area, where the assessment dismisses the scale of change as small due to viewing distances exceeding 30 kilometres. Such an approach overlooks the cumulative and experiential significance of these seascapes. Crucially, Mull's west-facing tourism economy, including its wildlife boat operations and the accommodation sectors of its western townships, depend heavily on the integrity of the Atlantic seascape that the proposed development would industrialise. Despite this reliance, none of these communities have been subject to place-based assessment within the applicant's submission. Taken together, these points demonstrate that the applicant's assessment fails to adequately address the significant visual, economic, and community impacts on Mull and the Ross of Mull's coastal communities and landscapes.

1.1.334 Personal Observations

Based on my own local knowledge, I also wish to highlight that: I am concerned that the construction of the development will cause significant disturbance to marine megafauna. I am concerned at the long term impact in terms of avoidance and altered habitat usage, as well as worries for birds being killed once installed.

1.1.335 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy framework governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the local communities and heritage of the coastal area. Moreover, independent scrutiny of the submitted documentation reveals that the magnitude of these impacts has been underestimated. Crucially, the necessary heritage assessment has not been conducted, and while effects on the island communities were identified, they have never undergone a comprehensive appraisal. Additionally, the ecological criteria required to support the proposal have not been satisfactorily demonstrated as achievable. It is also notable that only a portion of the entire project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and decline the associated marine licence. Should the Ministers contemplate approval, it is requested that they first mandate the submission of further environmental information and enhanced visual

representations. Furthermore, determination of the applications should be deferred until after a public inquiry, allowing for thorough examination of the concerns raised in this objection. Irrespective of the ultimate decision, it is also requested that Ministers explicitly address and conclude on the proposal’s effects on cultural heritage and the island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 436
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, detailed in application 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval for a substantial offshore wind development with a capacity of approximately 2 gigawatts. The project envisages the installation of 91 to 144 turbines, each reaching up to 335 metres to blade tip, within a designated Windfarm Development Area spanning about 448 square kilometres of marine territory located north-west of Islay and west of Colonsay. Notably, this site lies approximately 21 kilometres from Iona and is proximate to the islands and coastal communities of the southern Hebrides.

This objection is grounded in both planning and environmental considerations, evaluated against the relevant statutory provisions and policy guidance that govern the determination of such applications. It is important to emphasise that the onus lies with the applicant to provide compelling and adequate evidence demonstrating compliance with all applicable legal and policy tests. Objectors, conversely, bear no obligation to prove contrary positions. Upon careful review, it is apparent that the applicant has failed to meet this evidential burden. Consequently, it is my clear position that the applications should not be granted consent.

I request that this correspondence be formally recorded as an objection, that my status as an objector be duly noted, and that I receive notification of the final decision regarding these applications.

1.1.336 Seascape, Landscape and Visual Effects

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration to the character of the night-time seascape for the entirety of its 35-year operational lifespan. This quantified impact underscores the significant change to the natural nocturnal environment, which has previously remained free from artificial illumination.

Beyond the temporal extent of the development, the policy implications are profound. Consenting to this scheme effectively designates this seascape as suitable for wind farm use, thereby setting a precedent that alters the long-term management and protection of the area’s night-time character. Such a decision must therefore be carefully weighed against the enduring value of preserving the natural seascape environment.

The assessment concludes that the proposed development fails to comply with key planning policies designed to protect landscape and seascape interests. Specifically, the effects identified engage provisions within NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan, all of which set clear standards for safeguarding nationally important environments.

Moreover, the applicant has not adequately demonstrated that the scale of the acknowledged effects aligns with the methodology employed in their assessment. This lack of internal consistency undermines the credibility of their findings and weakens any argument that the proposal adheres to the relevant policy requirements. Without robust evidence, the claimed compliance remains unsubstantiated.

In light of these considerations, the proposal does not meet the necessary criteria for protecting nationally important landscapes and seascapes as mandated by the referenced policies. Consequently, it is concluded that permission should be refused on the grounds of non-compliance with these critical planning provisions.

1.1.337 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment fails to demonstrate that the integrity of setting for historic assets has been properly evaluated, undermining confidence in its conclusions regarding heritage impacts. Although the applicant adopts Historic Environment Scotland's established methodology—which mandates an evaluation of whether changes to setting affect its contribution to cultural significance and whether setting integrity is maintained—the assessment relies predominantly on descriptions of visual change rather than the required evaluative analysis. A Methodological Audit, conducted using the applicant's own Appendix 14.3, reveals that while heritage attributes are identified and factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation are discussed, the critical step of assessing the integrity of setting in accordance with the accepted methodology is absent. This omission means that the conclusion asserting adequate retention of setting integrity is unsupported by the necessary methodological rigor, calling into question the reliability of the applicant's heritage impact findings.

The applicant's baseline assessment acknowledges that the cultural significance of the affected heritage assets is intrinsically linked to experiential qualities such as pilgrimage, arrival by sea, and movement through a living cultural landscape. This significance arises from the dynamic relationships between monuments, spirituality, and the encompassing landscape and seascape, which are fundamentally experienced through movement rather than static viewpoints. Such recognition underscores the importance of evaluating heritage impacts within the context of the broader cultural landscape and the lived experience it offers.

Nevertheless, Historic Environment Scotland's consultation responses, as documented in the application, highlight a concern that the applicant's assessment may not fully capture these wider qualities. In particular, they requested additional viewpoints to ensure that the comprehensive cultural and experiential dimensions are properly represented. This suggests that the current assessment framework may inadequately reflect the full baseline qualities, thereby limiting the robustness of heritage impact evaluation. Addressing this gap is essential to accurately appraise the significance and potential effects on the heritage assets in their cultural context.

The heritage impact assessment relies heavily on the findings of the landscape assessment, which serves as a foundational element in determining the extent of heritage effects. However, as established, the landscape assessment has

systematically understated the magnitude of landscape effects. This understatement inevitably permeates the heritage conclusions, resulting in an overall minimisation of the potential heritage impacts. Consequently, the credibility of the heritage impact conclusions is compromised by their dependence on an assessment that does not fully capture the true extent of landscape effects. It follows that any mitigation measures proposed, based on these heritage conclusions, may be insufficient to address the actual level of harm. Therefore, the reliance on the current landscape assessment undermines the robustness of the heritage impact evaluation, warranting a more thorough and accurate assessment to inform appropriate mitigation strategies.

The application fails to demonstrate adequate mitigation measures to protect the cultural significance of internationally and nationally important heritage assets and their settings. Unlike the stringent requirements set out in NPF4 Policy 7(h) regarding scheduled monuments, and Policies 7(c) and 7(d) concerning their setting, the applicant's submission does not provide the necessary assessment or evidence to confirm that these assets will be safeguarded in accordance with these policies. Similarly, the requirements of GEN 6 and the guidance in paragraphs 4.22 to 4.23 of the National Marine Plan are not sufficiently addressed, leaving a significant gap in the protection framework that these policies and plans seek to establish.

Furthermore, the absence of a robust heritage impact assessment means that the Scottish Ministers are not in possession of the information needed to conclude that the proposal complies with the relevant heritage protection policies. Without this critical appraisal, the application cannot be considered to meet the policy tests designed to ensure the conservation of heritage assets. This deficiency undermines the acceptability of the proposal, as it fails to provide the assurances required by national planning policy and marine planning guidance for the protection of heritage interests.

1.1.338 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a serious threat to the fundamental economic and social sustainability of the island communities concerned. These communities rely to an exceptional degree on visitors, whose arrival is motivated precisely by the qualities identified in the applicant's own baseline assessments: the landscape, seascape, cultural heritage, tranquillity, and remoteness of the area. Any changes to these defining characteristics would directly undermine the economic base of these communities. This economic harm would, in turn, affect essential local services, reduce population retention and growth, and jeopardise the ongoing viability of the communities themselves. In light of these factors, the proposal should be viewed as incompatible with the long-term sustainability of the island communities it would impact.

The applicant's own consultants acknowledge that habitability represents a potentially significant pathway through which the proposed development could impact island communities. Despite this recognition, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 is conducted at a regional scale, focusing in detail on port communities but omitting a comparable place-based analysis for the

island communities directly facing the development. This assessment nonetheless concludes that these island communities exhibit low sensitivity to tourism effects.

This approach is problematic because small island economies are not accurately represented by regional averages. Such economies are typically concentrated in sectors that are highly vulnerable to changes in the attributes attracting visitors. Furthermore, reliance on increasing visitor numbers does not diminish this sensitivity; rather, it intensifies the dependence on the very qualities that may be compromised by the development. Consequently, the conclusion of low sensitivity, derived without specific place-based analysis, lacks evidential support and amounts to an unsubstantiated assumption. Therefore, the socio-economic assessment methodology employed is insufficient to fully understand or mitigate the impacts on island communities.

The applicant's evidence acknowledges that island communities necessitate particular scrutiny in the planning process, yet it concedes a failure to undertake the comprehensive assessment required to understand the proposal's effects upon these communities. This omission is significant given that the decision-making framework engages GEN 19 and paragraph 4.81 of the National Marine Plan, both of which mandate that decisions be founded on robust socio-economic evidence. Where such evidence is lacking, a precautionary approach is explicitly required. Moreover, the proposal must accord with NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, which impose a statutory duty to assess and give weight to the interests of island communities through meaningful engagement from the earliest stages to the conclusion of the decision-making process.

In this context, the applicant has not demonstrated that the proposal is compatible with the sustainability of island communities, nor has it evidenced compliance with the statutory duties owed to these populations. The failure to undertake the necessary socio-economic assessment and to engage meaningfully with island stakeholders undermines the soundness of the proposal under the relevant planning policies and statutory instruments. Consequently, the proposal falls short of the required standards for assessing and protecting island communities, warranting refusal on the basis of non-compliance with established policy and statutory duties.

1.1.339 Ecology, Biodiversity and Habitats Regulations

The proposed development would bring extensive construction, operational, and decommissioning activities into an ecologically sensitive environment for a prolonged period of decades. Priority Marine Features and Annex I habitats are present within the development site itself, while the surrounding waters provide habitat for seabirds, marine mammals, and basking sharks. This concentration of protected species and habitats underlines the ecological importance of the area and indicates a high potential for significant adverse environmental effects resulting from the scale and duration of the proposed works. Given these considerations, the potential for ecological harm must be carefully weighed against the benefits of the development.

The practical consequence of the applicant's failure to demonstrate compliance with the statutory tests is that the proposed development cannot be lawfully approved without risking harm to internationally important habitats and species. A detailed

examination of the submitted evidence, including the applicant's own derogation documents, reveals an absence of sufficient certainty that the necessary legal protections will be upheld. This lack of demonstrable compliance undermines the statutory framework designed to safeguard these ecological features. Consequently, the application falls short of the legal requirements, and consent should therefore be withheld.

1.1.340 Cumulative and In-Combination Effects

There is significant uncertainty arising from the current approach to assessing the project, as only a portion is presently before the Scottish Ministers. Crucially, the export cable corridor and the onshore transmission works—integral components without which the wind farm cannot operate—are deferred to subsequent applications. Consequently, the comprehensive effects of the entire project are never evaluated together. Instead, key elements are left to be considered through later consenting processes after the principal decision has been made. This fragmented approach conflicts with established legal principles, notably affirmed by the courts in Raeshaw Farms, which require that a project be assessed in its entirety rather than being artificially divided into smaller parts whose individual impacts may appear less significant. Therefore, the current assessment methodology is legally and procedurally flawed, undermining the ability to conduct a thorough and coherent evaluation of the project's overall effects.

While mitigation measures are often highlighted to address environmental impacts, it is critical to scrutinise the reliability of the cumulative impact assessment itself. The assessment relies fundamentally on baseline data derived from the Environmental Impact Assessment, which has been shown to understate effects on landscape, heritage, and socio-economic factors. Because the cumulative assessment uses this reduced baseline, the combined effects of the current proposal alongside existing, consented, and foreseeable developments are similarly underestimated. Consequently, the cumulative impact assessment cannot be regarded as a reliable indicator of the true extent of combined effects, undermining confidence in its conclusions.

The applicant's submission fails to meet the requirements set out in GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment (EIA) Regulations regarding project splitting and the assessment of cumulative effects. Unlike a comprehensive assessment approach, which would integrate all elements of a project to fully appraise environmental impacts, the current proposal does not adequately consider the combined and in-combination effects of the development. This omission undermines the ability to evaluate the overall environmental consequences accurately and limits the effectiveness of any proposed mitigation measures.

Furthermore, the applicant has not explicitly addressed the implications of deferred works within the project scope, which is a critical factor in understanding the full extent of environmental impacts. The decision-making process requires clear and transparent consideration of these deferred elements to ensure compliance with relevant policies and regulations. Without this explicit treatment, there is a significant risk that the cumulative impacts remain underestimated, leading to an incomplete

assessment that could result in adverse environmental consequences going unmitigated. It is therefore requested that the deferred works be expressly addressed and integrated within the determination to uphold policy compliance and environmental protection standards.

1.1.341 Public Engagement, Site Selection and Environmental Information

There is considerable uncertainty as to whether the consultation process associated with this application has met the essential standards of effective public participation. The applicant invites Scottish Ministers to place significant weight on the site-selection process, yet the deficiencies in public engagement observed at both the plan and site-selection stages have persisted into the current application phase. Given that the application comprises many thousands of pages of technical material, the scale and complexity of the documentation have further complicated meaningful engagement.

Compounding this difficulty, the consultation period coincided with the busiest months of the year for island communities, when residents are engaged continuously throughout the visitor season and access to specialist advice is notably limited. This timing has inevitably constrained the ability of those affected to provide considered and informed responses. In contrast, the applicant has had years to prepare its case, supported by substantial professional and financial resources, thereby creating an imbalance in the consultation process.

Under GEN 18 of the National Marine Plan and the principles enshrined in the Aarhus Convention, it is imperative that those affected by decisions of this magnitude are afforded a realistic opportunity to participate. The conditions under which the communities have been required to respond fall short of this benchmark. It is therefore respectfully urged that Ministers bear these concerns firmly in mind when considering the representations made, recognising the potential implications for the legitimacy of the site-selection process.

The practical consequence of the deficiencies identified in the Environmental Impact Assessment (EIA) is that the Scottish Ministers lack sufficient environmental information to make a fully informed decision on the application. The assessment fails to adequately investigate all identified pathways to significant effects, relying instead on methodologies that do not substantiate its conclusions. For example, the landscape assessment presents outcomes based on a distance pattern not supported by its own written methodology; the heritage assessment does not demonstrate the application of its own integrity test; and the socio-economic assessment lacks a place-based analysis of the islands directly affected.

Furthermore, the application depends in some instances on future assessments, post-consent plans, monitoring, and additional approvals to address outstanding issues. Such reliance does not satisfy the requirements of the EIA Regulations, which mandate that likely significant effects be understood before the application is determined. The regulatory framework is clear that these matters must be resolved through the evidence presented at the time of decision-making, not deferred to a later stage.

In conclusion, the applicant has not demonstrated that the environmental information submitted is adequate for the Scottish Ministers to discharge their statutory duties. Without sufficient and comprehensive evidence, there is a risk that the decision will be made without a full understanding of the environmental impacts, which undermines the purpose of the EIA process and the statutory requirements it seeks to uphold.

1.1.342 Effects on Local Area

The applicant's assessment fails to adequately consider the direct and significant effects on the communities of Islay, Colonsay, and Oronsay, leading to an unreliable evaluation of environmental and heritage impacts. Although the development area lies immediately north-west of Islay and west of Colonsay, the application treats Islay primarily as a potential project location rather than recognising it as an affected island community. This approach overlooks the Atlantic-facing communities that border the nearest edge of the 448 square kilometre development area and neglects any place-based analysis of how the development would affect their setting, local economy, or community life.

For Colonsay and Oronsay, the situation is similarly concerning. The daily lives of these communities are defined by their seaward outlook, which faces the development area directly. Moreover, the North Colonsay and Western Cliffs Special Protection Area, located along Colonsay's own coastline, is central to the applicant's derogation case and compensation plan. This area's inclusion highlights the acknowledged risk of harm to the internationally protected seabird population, which the application admits cannot be ruled out. Such potential ecological damage further underscores the insufficiency of the assessment.

The heritage implications are equally significant. Oronsay Priory, a scheduled monument of national importance, lies within this community's area and is intimately connected to its open maritime setting. The previously identified shortcomings in the heritage assessment apply fully to the treatment of this monument's setting. Taken together, these deficiencies demonstrate that the applicant's evaluation underestimates the effects on local communities, economy, and heritage, thereby undermining the credibility of the overall environmental and heritage impact assessment.

The applicant's Coastal Character assessment recognises the Sound of Iona as an area of high sensitivity, noting its direct orientation towards the development site and extensive visibility across a large geographical extent. The assessment concludes a moderate and significant overall effect, spanning approximately 21 kilometres, with turbines visible across about 39 degrees of the horizon. Similarly, the West Coast of Iona is identified as highly sensitive with widespread visibility, and the applicant acknowledges significant effects on residents and visitors throughout much of the island, including at Dùn Ì, Iona's highest point.

Iona's monastic landscape, encompassing the Abbey, the Nunnery, and the high crosses, holds heritage of international importance, with significance closely tied to pilgrimage, arrival by sea, and movement through the landscape, as established in the applicant's baseline. Historic Environment Scotland requested additional

viewpoints, including from the ferry crossing itself; however, no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, limiting the completeness of the heritage impact assessment.

Community response further underscores the scale of concern, with a household consultation revealing that 92 per cent of respondents on Iona object to the proposal. Despite habitability being identified by the applicant's consultants as a potential pathway of effect on the local community, this has not been assessed. The perceived scale of the development's visual impact can be contextualised by comparing the turbines with the familiar landmark of Ben Hynish on Tiree, which stands at 141 metres and is visible from Iona at approximately 33 kilometres; the largest turbines would exceed Ben Hynish's height by around 194 metres at roughly two-thirds of that distance. These points collectively indicate that the applicant's assessment may underestimate the true scale and significance of visual, community, and heritage impacts on Iona.

The applicant's assessment recognises significant effects on various parts of Mull and the Ross of Mull coastal communities, notably acknowledging high sensitivity in the Ross of Mull South coastal area at distances of approximately 22 to 24 kilometres with a medium magnitude of impact. Significant effects are accepted at Erraid and along the Core Paths of the Ross. Importantly, Fionnphort—serving as the gateway to Iona and the primary embarkation point for visitors—is identified as experiencing significant effects, reflecting its direct connection to visitor flows. Similarly, significant impacts are noted on Core Paths and within the Central, South, and West Mull Local Landscape Areas, as well as on the Loch na Keal National Scenic Area, which is of high sensitivity throughout a range of 21 to 33 kilometres, though the magnitude attributed does not exceed medium.

However, the applicant's methodology relies heavily on distance as a determinant of impact, as illustrated by the assessment of the Wilderness and Gribun Rocks coastal area. Here, the applicant concludes that the scale of change is small due to a viewing distance exceeding 30 kilometres, exemplifying the distance-based reasoning that this objection challenges. This approach risks underestimating the true significance of visual and experiential effects on sensitive landscapes and communities, particularly where the character and quality of views contribute substantially to the local environment and visitor experience.

Moreover, the assessment does not adequately address the economic and community implications for Mull's west-facing tourism sector, including wildlife boat operations and accommodation providers reliant on the integrity of the Atlantic seascape. This seascape faces potential industrialisation from the proposed development, yet none of these coastal communities has been subject to a detailed, place-based evaluation. Without such focused consideration, the full extent of adverse effects on tourism-dependent economies and community cohesion remains insufficiently understood.

The applicant's assessment acknowledges potential effects on several designated landscapes within the wider seaboard area, including Ulva, Staffa, Jura, and the Scarba, Lunga and the Garvellachs National Scenic Areas. Ulva, situated within the Loch na Keal National Scenic Area, is identified as experiencing the full range of

effects noted for that landscape. Importantly, Ulva is a community-owned island undergoing a process of regeneration, with a small re-establishing population whose future depends heavily on the preservation of the island's setting and unspoilt seascape qualities. Despite this, no specific assessment has been made regarding the impact on Ulva's community and its recovery, which raises concerns about the adequacy of the applicant's evaluation.

Staffa, also within the Loch na Keal National Scenic Area and renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development site. This distance exceeds the roughly 30 kilometres that NatureScot requested for assessment of effects on National Scenic Area qualities. The applicant concludes that the scale of change at Staffa would be small and the effect not significant, even though their own assessment recognises the island's panoramic maritime qualities. This conclusion suggests a potential underestimation of the significance of impacts on such a valued and sensitive landscape.

The Jura National Scenic Area, located between approximately 28 to 32 kilometres from the development, is assessed by the applicant as having high sensitivity but is attributed no greater than medium to low magnitude of impact. This moderation is justified by factors such as distance, the apparent scale of development, and the retention of landforms, despite the designation's reliance on the wild and undeveloped character of Jura's Atlantic outlook. A similar approach is taken for the Scarba, Lunga and the Garvellachs National Scenic Area at around 35 to 40 kilometres, where effects are also considered limited. Taken together, these assessments indicate a tendency to downplay the potential effects on the distinctive qualities of these important seaboard landscapes and the vulnerable island communities they support, thereby undermining the protection of their natural and cultural values.

The applicant's assessment concludes a Low magnitude of change for the South Tiree coastal area despite recognising its High sensitivity at a distance of approximately 35 kilometres. This practical consequence is significant, as it directly informs the reliability of the overall evaluation of effects on Tiree's landscape. By attributing a Low magnitude of change, the assessment risks underrepresenting the actual scale of impact experienced by receptors on Tiree, which in turn undermines the credibility of any subsequent mitigation measures or planning decisions based on this evaluation.

Tiree's distinctive landscape character is fundamentally shaped by its exceptional low-lying topography and the dominance of sea and sky, with its highest elevation at Ben Hynish measuring a mere 141 metres. In this context, the introduction of turbines reaching up to 335 metres would present vertical elements unprecedented in the island's seascape. Given this stark contrast, the conclusion of a Low magnitude of change appears incongruous and insufficiently reflective of the visual and experiential effects on such a sensitive receptor. This suggests a severe understatement of impact that warrants reconsideration to ensure that the assessment accurately captures the scale and nature of landscape effects on Tiree.

The applicant's assessment fails to address significant effects on mainland and island communities that have direct views of, and economic reliance upon, the

seascape affected by the development, thereby undermining the comprehensiveness of the evaluation. Notably, Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the development waters from the east; yet, no examination has been made of the potential impacts on its delicate community balance and economy. Similarly, Ardnamurchan Point—the most westerly point of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the receptors for which the applicant's distance-based moderation has been applied in this objection, calling into question the adequacy of the assessment. Additionally, the west coast of Kintyre comprises a sequence of communities whose character, outlook, and visitor economy are defined by their exposure to the open Atlantic seaboard towards Islay, Jura, and adjacent waters. The Treshnish Isles and other small islands and mainland coasts with views toward the development area share this position and have similarly been omitted from consideration. In light of these unassessed effects on key coastal and island communities, the applicant's assessment cannot be regarded as comprehensive or sufficiently robust.

The applicant's reliance on a distance-based approach results in a systematic underestimation and discounting of significant effects on sensitive receptors located beyond 20 kilometres. This methodology leads to the practical consequence that highly sensitive receptors beyond this threshold experience a moderated magnitude of change in the assessment, effectively diminishing the recognised effect. Furthermore, the communities residing in these areas have not been subject to any place-based assessment, leaving their specific circumstances and sensitivities unaddressed. Taken together, these factors undermine the integrity of the environmental impact assessment by failing to adequately recognise and evaluate the full extent of potential impacts on receptors at greater distances. It is therefore concluded that the applicant's approach is insufficient and does not provide a comprehensive or reliable basis for environmental decision-making.

1.1.343 Personal Observations

In addition to the planning matters above, I am personally concerned because: Alterations as severe as this impacts not just the area but the ecosystem of Europe and elsewhere. It adds unnecessary extra strain on already extremely vulnerable flora and fauna as it will affect the ecosystem of all of us

Based on my own local knowledge, I also wish to highlight that: While wind energy is a needed source of energy, it can only be judged as sustainable as it takes in consideration both short and longterm effects, and incorporates in this assessment the whole ecosystem, does not prioritise economic and geopolitical arguments but looks at the wider picture, beyond county, national borders. Destroying the ecosystem is not a solution but a horrible mistake that cannot be reversed. It is this ecosystem which is the heart of local culture and communities.

Finally, I would also ask the Scottish Ministers to consider: Be brave enough to not make things worse but use other smaller scale options that are not as damaging into real consideration. Do brush these away

1.1.344 Summary

The proposal submitted by the applicant fails to satisfy the statutory and policy requirements essential for its determination. Notably, the applicant's own assessments acknowledge significant impacts on nationally designated landscapes, as well as on the coastal communities and their heritage. However, published analyses of the applicant's documents reveal that these impacts have been understated. Furthermore, the necessary heritage assessment has not been conducted. Although the effects on the island communities involved were identified, no formal evaluation of these impacts has been undertaken. In addition, the ecological tests that must be met have not been demonstrated as achievable. It is also important to highlight that only a portion of the project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm proposal and to deny the associated marine licence. Should the Ministers be inclined not to refuse the applications outright, I request that they require the submission of further environmental information accompanied by enhanced visualisations. Moreover, I recommend that the determination of these applications be deferred until after a public inquiry, allowing for a thorough examination of the issues raised in this objection. Regardless of the outcome, I also ask the Ministers to provide clear and explicit conclusions in their decision statement regarding the impacts on cultural heritage and the affected island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 437
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in applications 00012385 and 00012386. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval under section 36 of the Electricity Act 1989 and a marine licence under Part 4 of the Marine (Scotland) Act 2010. I request that this correspondence be recorded as an official objection, that I am registered accordingly, and that I receive notification of the final determination regarding these applications.

The proposals involve the construction of an offshore wind farm with a generating capacity of approximately 2 gigawatts. This development would consist of between 91 and 144 turbines, each reaching up to 335 metres to blade tip. The site covers around 448 square kilometres of marine area situated north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in proximity to the islands and coastal communities of the southern Hebrides.

My objection is grounded in both planning and environmental considerations, evaluated within the statutory and policy frameworks applicable to these applications. It is important to emphasise that the onus lies entirely with the applicant to provide compelling, sufficient evidence to meet the relevant statutory tests. Objectors are not obliged to demonstrate the contrary. In this instance, the applicant has failed to discharge that burden. Consequently, for the reasons elaborated below, I submit that consent should be refused.

1.1.345 Seascape, Landscape and Visual Effects

The applicant acknowledges that the proposed development would result in effects engaging several key policies, specifically NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies are designed to safeguard nationally important landscapes and seascapes by ensuring that any developments do not cause unacceptable harm to these designated areas. The applicant’s recognition of these policy engagements underscores the significance of the potential impacts arising from the proposal.

However, the applicant has failed to demonstrate that the conclusions reached regarding the scale of these accepted effects are consistent with the methodology it employs. Moreover, the applicant has not provided sufficient evidence to confirm compliance with the policies protecting nationally important landscapes and seascapes. This shortfall indicates a lack of robust justification for the proposal’s acceptability under the relevant planning framework, thereby undermining confidence that the development would satisfactorily safeguard the identified landscape and seascape interests as required by national policy.

1.1.346 Cultural Landscape, Archaeology and Historic Environment

The practical consequence of relying solely on fixed viewpoints to assess heritage impacts is a significant underrepresentation of the cultural significance of the affected assets. The applicant’s baseline acknowledges that this significance arises

from experiential qualities such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape, where the interrelationships between monuments, spirituality, and the surrounding landscape and seascape are essential. These attributes are inherently dynamic and cannot be fully appreciated from static observation points.

Historic Environment Scotland's consultation responses, as recorded within the application documents, underscore this concern by requesting additional viewpoints to capture the broader cultural landscape comprehensively. This request highlights the necessity of a more nuanced assessment approach that embraces the experiential nature of the heritage assets, ensuring that the full range of their values is properly represented in the evaluation process.

Consequently, the assessment as submitted does not adequately reflect the baseline qualities or the cultural significance of the heritage assets as experienced in situ. To address this deficiency, it is imperative that a more holistic methodology be employed, incorporating movement and spatial relationships to avoid overlooking key experiential aspects that contribute materially to the heritage value. Without this, the appraisal risks undervaluing the assets and overlooking potential adverse impacts.

1.1.347 Effects on Island Communities, Tourism and the Local Economy

The assessment establishes that the island communities affected by the proposed development rely exceptionally heavily on visitors for their economic and social well-being. The visitor numbers are drawn by intrinsic qualities identified in the applicant's own baseline studies, notably the landscape, seascape, cultural heritage, tranquillity and remoteness of the area. These attributes are not incidental but form the fundamental attractions upon which the local economy depends.

Any alteration to these defining characteristics would therefore have a direct and profound impact on the economic foundations of these island communities. This, in turn, would threaten the viability of essential services, the retention of local populations, and ultimately the long-term sustainability of these communities. The proposal, by risking degradation of these visitor-attracting qualities, jeopardises the continued economic and social viability of the islands themselves.

The practical consequence of the applicant's flawed socio-economic assessment is a significant risk that the impacts on island communities will be misunderstood and inadequately mitigated. Despite the identification by the applicant's own consultants that habitability represents a potentially significant pathway affecting these communities, no specific assessment of habitability on the affected islands was undertaken. Instead, Chapter 18 confines its analysis largely to regional-level considerations, focusing on port communities in detail while neglecting a place-based assessment of the island communities directly facing the proposed development. This gap results in the unsupported conclusion that these island communities possess low sensitivity to tourism effects.

Such a conclusion is fundamentally flawed because small island economies differ substantially from regional averages. Their economic structures are concentrated in

sectors most vulnerable to changes in the qualities that attract visitors. Rather than diminishing sensitivity, dependence on increasing visitor numbers intensifies the risk to these communities by deepening their reliance on the very attributes potentially threatened by the proposal. Without a detailed, location-specific analysis, the assertion of low sensitivity amounts to an assumption, not an evidence-based finding.

In light of these points, the socio-economic assessment as presented fails to provide an adequate or reliable basis for understanding or mitigating impacts on island communities. Any decision-making premised on such an incomplete evaluation risks overlooking critical vulnerabilities, thereby undermining effective planning and protection of these sensitive island environments. It is essential that a thorough, place-based socio-economic assessment be undertaken to properly inform the planning process.

The proposal falls short in meeting the required planning and statutory standards for assessing and protecting island communities, particularly when measured against the obligations set out in GEN 19 and paragraph 4.81 of the National Marine Plan. These provisions mandate that decisions must be based on robust socio-economic evidence and adopt a precautionary approach where such evidence is insufficient. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a clear duty to assess and give weight to the interests of island communities through meaningful engagement throughout the decision-making process. In contrast to these requirements, the applicant has failed to undertake the necessary detailed assessment to understand the specific effects of the proposal on island communities.

This deficiency is not a mere procedural oversight but a substantive failure to demonstrate compatibility with the sustainability of island communities or to discharge the statutory duties owed to them. The applicant’s recognition that island communities require particular scrutiny is not matched by the evidence or engagement provided. Without the appropriate assessment and meaningful consultation from inception to conclusion, the proposal cannot be deemed compliant with the statutory and policy framework designed to safeguard island communities. Consequently, the application should be regarded as non-compliant with essential planning policies and statutory duties.

1.1.348 Ecology, Biodiversity and Habitats Regulations

The practical consequence of the applicant’s failure to demonstrate compliance with statutory tests is that the application cannot lawfully proceed to approval. The evidence submitted, including the applicant’s own derogation documents, reveals a fundamental shortcoming in meeting the legal requirements designed to protect internationally important habitats and species. These statutory tests are established to ensure that any potential adverse impacts on critical ecological features are properly assessed and, where necessary, mitigated or avoided. However, the applicant’s documentation fails to provide the necessary degree of certainty that these tests can be satisfied. Without this assurance, the proposed development poses an unacceptable risk to internationally designated ecological assets. Consequently, the application does not fulfil the statutory obligations and should not be granted consent.

1.1.349 Cumulative and In-Combination Effects

The applicant's evidence clearly demonstrates that only a portion of the project is presently before the Scottish Ministers, with critical components such as the export cable corridor and the onshore transmission works deferred to subsequent applications. These elements are essential for the operation of the wind farm, yet their effects are excluded from the current assessment. Consequently, the cumulative impacts of the entire project are never evaluated together. This fragmented approach directly contradicts the legal principle established in Raeshaw Farms, which mandates that a project must be assessed in its entirety rather than segmented into smaller parts whose individual effects may seem less significant. By postponing the consideration of vital components until after the principal decision, the current process undermines comprehensive evaluation and risks overlooking significant environmental and planning impacts.

1.1.350 Public Engagement, Site Selection and Environmental Information

The consultation period for this application, comprising many thousands of pages of technical material, occurred during the busiest months of the year for island communities, when residents are engaged continuously through the visitor season and specialist advice is least accessible. This timing has significantly constrained effective public participation, particularly given that the applicant has had years and substantial professional and financial resources to prepare its case. The weight the applicant asks the Scottish Ministers to place on the site-selection process renders the quality of public involvement in that process directly material. However, deficiencies in participation at both the plan and site-selection stages have persisted into the current application phase. Under GEN 18 of the National Marine Plan and the principles of effective public participation enshrined in the Aarhus Convention, those affected must have a realistic opportunity to engage in decisions of this magnitude. The conditions under which these island communities have been expected to respond fall short of this standard. It is therefore imperative that the Ministers take these shortcomings fully into account when considering the representations made.

The practical consequence of the current Environmental Impact Assessment (EIA) is that the Scottish Ministers are unable to make an informed decision on the application due to insufficient environmental information. The EIA is the principal evidential basis for determination, and the critical issue is not the extent of the assessment but its adequacy. The application identifies potential pathways to significant effects across multiple topics but fails to investigate them comprehensively. For example, the landscape assessment produces outcomes based on a distance pattern that is not supported by its own stated methodology; the heritage assessment does not demonstrate the application of its integrity test; and the socio-economic assessment lacks any place-based analysis relevant to the affected islands.

Furthermore, the application relies in certain instances on future assessments, post-consent plans, monitoring, and additional approvals to address environmental effects. However, these measures do not negate the requirement under the EIA Regulations that likely significant effects must be fully understood prior to

determination. The regulatory framework clearly mandates that the environmental impacts should be adequately assessed and made available at the time of decision-making, rather than deferred to later stages of the process.

In conclusion, the Scottish Ministers are obliged to determine the application based on the evidence presently before them. The applicant has not demonstrated that the environmental information submitted satisfies this requirement. Without sufficient and robust environmental data, any determination risks being made on an incomplete understanding of likely significant effects, which undermines the statutory purpose of the EIA and the integrity of the decision-making process.

1.1.351 Effects on Local Area

The proposed development encompasses a 448 square kilometre area immediately north-west of Islay and west of Colonsay, placing the Atlantic-facing communities of these islands in closest proximity to the project. Despite this, the applicant's assessment treats Islay chiefly as a potential project location rather than recognising it as a discrete affected community. There is no place-based evaluation of the significant effects on Islay's setting, economy, or community life, thereby underestimating direct impacts on the island's population. For Colonsay and Oronsay, whose daily life is defined by a seaward outlook directly facing the development array, the situation is particularly acute. The North Colonsay and Western Cliffs Special Protection Area, integral to Colonsay's coastline and the subject of the applicant's derogation and compensation proposals, highlights an acknowledged risk that harm to this internationally protected seabird population cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance within this community, suffers from the same deficiencies identified in the heritage assessment, notably the inadequate consideration of its open maritime setting. Collectively, these factors demonstrate a significant underassessment of the direct and consequential effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, calling into question the reliability of the environmental and heritage impact evaluations presented by the applicant.

While the applicant's assessment acknowledges certain visual and community impacts on Iona, it nonetheless underestimates their scale and significance, particularly when compared to the mitigation measures proposed. The Coastal Character assessment attributes a High sensitivity to the Sound of Iona, noting its direct orientation towards the development and extensive visibility across a large geographical extent. The turbines would be visible over approximately 21 kilometres, spanning around 39 degrees of the horizon, producing an effect described as Moderate and Significant. Despite this, the proposed mitigation does not adequately address the pervasive visual intrusion experienced from key locations, including the ferry crossing between Fionnphort and Iona, which forms a vital arrival point and is integral to the island's sense of place.

The West Coast of Iona is similarly assessed as highly sensitive with widespread visibility, and the applicant accepts that significant effects will be experienced by residents and visitors across much of the island, including at Dùn Ì, its highest point. However, the evaluation falls short in capturing the full cultural and heritage

significance of Iona's monastic landscape, which includes the Abbey, the Nunnery and the high crosses. This heritage is of international importance, with its significance intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape, as identified in the applicant's own baseline studies. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself, yet notably, no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving a critical gap in the assessment of visual impact on this internationally important heritage setting.

Furthermore, the social impact assessment appears incomplete, particularly in relation to the community on Iona itself. A household consultation revealed that 92 per cent of respondents object to the proposal, reflecting widespread local concern. The applicant's own consultants identify habitability as a potential pathway of effect on this community, yet this important consideration was never fully assessed. To contextualise the scale of the visual impact, the largest turbines would surpass the height of Ben Hynish on Tiree, a well-known landmark standing at 141 metres and visible from Iona at approximately 33 kilometres; the turbines would be approximately 194 metres tall and at roughly two-thirds of that distance. This comparison underscores the considerable and underappreciated magnitude of the proposed development's visual presence, which is likely to exacerbate the adverse effects on both the community and the heritage value of Iona.

The applicant's assessment recognises significant effects on several key areas of Mull and Ross of Mull, including the Ross of Mull South coastal area, which is rated as having High sensitivity at distances of approximately 22 to 24 kilometres and is attributed a Medium magnitude of impact. Notably, significant effects are accepted at Erraid and on the Core Paths of the Ross, with Fionnphort—serving as the gateway to Iona and the primary embarkation point for visitors—being identified as the community most directly affected by changes to visitor flows. Similarly, across Mull, significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas are acknowledged. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is consistently assessed as having High sensitivity across distances ranging from approximately 21 to 33 kilometres, though the applicant attributes this only a Medium magnitude of effect.

However, the applicant's reliance on viewing distance as a primary determinant of impact magnitude results in a notably limited appraisal of certain areas. For example, the Wilderness and Gribun Rocks coastal area is judged to experience a small scale of change due to its viewing distance exceeding 30 kilometres, reflecting a distance-based reasoning that fails to capture the true extent of impact. Crucially, the assessment does not provide place-based evaluations for Mull's west-facing tourism economy, wildlife boat operations, or the accommodation sectors of its western townships, all of which depend intrinsically on the Atlantic seascape that the proposed development would industrialise. This omission neglects the significant visual, economic, and community effects on these tourism-dependent communities and their surrounding designated landscapes, undermining the comprehensiveness of the applicant's impact assessment.

The applicant's assessment acknowledges potential effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva and Staffa,

yet these evaluations appear to underestimate or omit significant impacts, particularly on vulnerable island communities and their natural and cultural qualities. Ulva, a community-owned island within this National Scenic Area, is at an early stage of regeneration, characterised by a small, re-establishing population whose recovery is intrinsically linked to the unspoilt seascape and setting that the development threatens. Notably, no specific assessment of effects on Ulva's community or landscape qualities has been provided, leaving a critical gap in understanding the full implications.

Staffa, situated within the same National Scenic Area and renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development site. This distance exceeds the applicant's own assessment boundary, which extends to around 30 kilometres as advised by NatureScot for evaluating effects on National Scenic Area qualities. Despite recognising Staffa's panoramic maritime qualities, the applicant concludes that changes there would be small and not significant, a position that does not fully account for the island's cultural and environmental importance.

Beyond these, the Jura National Scenic Area, located approximately 28 to 32 kilometres from the development, is assessed with high sensitivity but assigned only medium to low magnitude of impact. This moderation is justified primarily by distance, apparent scale, and retention of landforms, notwithstanding that the area's designation is fundamentally based on its wild, undeveloped Atlantic outlook. Similarly, the Scarba, Lunga, and the Garvellachs National Scenic Area, at distances of approximately 35 to 40 kilometres, receive comparable treatment with limited recognition of potential adverse effects.

Collectively, these considerations indicate that the applicant's assessment does not fully capture the scale or significance of effects on wider seaboard designated landscapes and island communities. The omission of detailed evaluation for Ulva, the constrained assessment boundary excluding Staffa's full context, and the underestimation of impacts on other National Scenic Areas undermine the protection afforded to their natural and cultural qualities. Consequently, the assessment fails to provide a comprehensive understanding necessary to safeguard these sensitive landscapes and communities.

The practical consequence of the applicant's assessment is a significant understatement of the impact on Tiree's landscape character, which undermines the reliability of the overall evaluation. The South Tiree coastal area has been assessed as having a High sensitivity at a distance of approximately 35 kilometres, yet it is attributed only a Low magnitude of change. This inconsistency raises concerns because such a Low magnitude does not align with the sensitivity rating assigned, suggesting that the effects on this receptor have not been fully or accurately accounted for.

Tiree's landscape is exceptionally distinctive, characterised by its low-lying nature and the overwhelming presence of sea and sky. The highest point on the island, Ben Hynish, reaches only 141 metres, emphasising the flat and open nature of the terrain. Introducing turbines up to 335 metres in height represents an unprecedented vertical intrusion into this seascape, which is defined by uninterrupted oceanic

horizons. Given this context, the conclusion of a Low magnitude of change for such a sensitive and exposed receptor is clearly an understatement. This misjudgement leads to an unreliable assessment of the effects on Tiree's sensitive landscape character, which should be recognised and addressed in the planning evaluation.

There remains significant uncertainty regarding the potential effects of the proposed development on mainland and island communities that have not been adequately assessed. Notably, Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the development from the east. Despite the island's finely balanced community and economy, the applicant's assessment has failed to examine the impacts on this sensitive receptor. Similarly, Ardnamurchan Point, the westernmost point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of visual receptor to which the applicant's distance-based mitigation approach is applied, yet the effects remain unquantified. Furthermore, the chain of communities along the west coast of Kintyre, whose outlook, character, and visitor economy are intimately connected to the open Atlantic seaboard facing Islay, Jura, and surrounding waters, have also been overlooked. The Treshnish Isles and other small islands and mainland coasts with direct views toward the development share these vulnerabilities. Taken together, the omission of these communities from the assessment compromises its comprehensiveness and undermines confidence in the conclusions reached. It is therefore essential that these significant effects are properly evaluated to inform a robust and inclusive decision-making process.

1.1.352 Personal Observations

In addition to the planning matters above, I am personally concerned because: I object in solidarity with the islanders who are custodians of significant aspects of Scotland's natural and cultural heritage. This heritage is ancient, we all have a duty to maintain it. The word 'tourist' does not cover the significance and importance of these islands and their natural and visual environment to those of who may only visit and who cannot, for many reasons, live there. The move to renewable energy is welcome but the giantism and the extraction of profits smack of colonial interference.

Finally, I would also ask the Scottish Ministers to consider: We are a small country with considerable resources in wind and water. We seem to be to the mercy of International ventures interested only in giantism (data centres, pylons, wind-turbines) entirely out of keeping with the modest scale of our land and population. They are extractive, profit hungry ventures - colonial in attitude. We must resist and favour localised, community-building ventures instead.

1.1.353 Summary

The proposal for the MachairWind Offshore Wind Farm has not been substantiated with sufficient evidence to satisfy the relevant statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges considerable impacts on landscapes designated at the national level, as well as on the cultural heritage and communities along this coastal region. However, published analyses of the applicant's documentation reveal that these impacts have been

significantly underestimated, and crucially, the mandatory heritage assessment has not been completed. Furthermore, while the effects on the island communities involved were identified, they have not been subject to any formal assessment. The ecological criteria required by legislation remain unproven as achievable, and it should be noted that only a portion of the overall project has been submitted for consideration by the Scottish Ministers.

In light of these deficiencies, it is respectfully submitted that the Scottish Ministers should refuse consent for the MachairWind Offshore Wind Farm proposal, as well as decline the associated marine licence application.

Should the Ministers consider an alternative course and not refuse consent outright, it is requested that they require the submission of additional environmental information and enhanced visual representations. The determination of the applications should be deferred until after a public inquiry is conducted, allowing for a comprehensive examination of the issues raised in this objection. Regardless of the final decision, it is further requested that the Ministers explicitly address and set out their conclusions regarding the impacts on cultural heritage and on the affected island communities in their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 438
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, referenced by applications 00012385 under section 36 of the Electricity Act 1989 and 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010, both lodged by MachairWind Limited (ScottishPower Renewables). Please record this correspondence as an official objection, register me accordingly, and ensure I receive notification of the final determinations on these applications.

The proposed development entails an offshore wind farm with an installed capacity of approximately 2 gigawatts, consisting of between 91 and 144 turbines, each with a maximum height of up to 335 metres to blade tip. The site is located within a Windfarm Development Area encompassing around 448 square kilometres of marine environment situated north-west of Islay, west of Colonsay, approximately 21 kilometres from Iona, and in close proximity to the islands and coastal settlements of the southern Hebrides.

The grounds for objection are rooted in planning and environmental considerations, assessed against the statutory and policy frameworks governing these applications. It is important to emphasise that the responsibility to satisfy all relevant legal and policy tests lies solely with the applicant. The onus is on MachairWind Limited to provide compelling evidence demonstrating compliance with the applicable criteria. Objectors are not obliged to establish any contrary case. On the basis of the following analysis, the applicant has failed to meet this evidential standard, and therefore, the applications should be refused consent.

1.1.354 Legislative and Policy Framework

The marine licence application before the authority raises significant uncertainty regarding its compliance with the statutory requirements set out in Part 4 of the Marine (Scotland) Act 2010. Crucially, authorisation decisions must be made in accordance with Scotland’s National Marine Plan unless relevant considerations indicate otherwise. This application must therefore be rigorously assessed against the General Policies of the Plan, including GEN 4 on Co-existence, GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 on Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 addressing Cumulative Impacts.

The evidence before the determining authority does not demonstrate compliance with these critical policies. There are identifiable deficiencies and omissions in the application’s supporting information that conflict with the applicable legal and policy framework. In particular, the absence of robust evidence to satisfy the requirements of GEN 19 (Sound Evidence) and the failure to adequately address cumulative impacts as required by GEN 21 undermine the statutory assessment process. These shortcomings create a material risk that the proposal does not meet the necessary standards for sustainable marine development as mandated by the National Marine Plan.

Given these unresolved uncertainties and the clear policy conflicts, the application cannot be considered compliant with the Marine (Scotland) Act 2010 and the National Marine Plan. As established by the statutory framework, where compliance has not been demonstrated or where evidence reveals deficiencies, these matters must weigh against the granting of consent. Accordingly, the application should be refused on the grounds that it fails to satisfy the statutory and policy requirements essential for lawful marine licensing.

The proposal fails to meet the statutory requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations, which mandate that the likely significant environmental effects must be identified, assessed, and reported prior to any determination. This fundamental procedural step has not been adequately fulfilled, resulting in an incomplete environmental impact assessment that undermines the decision-making process.

Furthermore, the proposal does not comply with the Habitats Regulations, which require a thorough assessment of the effects on European protected sites in accordance with the relevant statutory tests. The absence of such an assessment or the failure to demonstrate compliance with these tests constitutes a serious omission that conflicts directly with the legal framework governing protected habitats.

Given these deficiencies and the failure to demonstrate compliance with both the environmental impact assessment and habitats regulations, the proposal is in clear conflict with the applicable legal and policy requirements. Such shortcomings must weigh heavily against the granting of consent in this case.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, resulting in a fundamental procedural deficiency. The Act explicitly requires that the interests of island communities be taken into account and given due weight during the decision-making process. This statutory obligation is not met by the current application, which lacks any demonstrable evidence that these interests have been adequately assessed or integrated into the planning evaluation.

Furthermore, the absence of compliance with this legal requirement constitutes a significant omission that conflicts with the applicable legal and policy framework. As established, where such deficiencies or omissions are identified, they must weigh against the granting of consent. Therefore, the failure to properly address the statutory duties under the Islands (Scotland) Act 2018 provides a clear and compelling basis for objection to this proposal.

The applicant has failed to discharge the fundamental responsibility of demonstrating, by means of robust, objective, and proportionate evidence, that all relevant statutory duties, planning policies, and environmental assessment requirements have been fully satisfied. This evidential burden is a prerequisite for lawful decision-making and must be met in order to establish compliance with the comprehensive legal and policy framework governing the proposal.

In the absence of such demonstration, and given that the submitted evidence reveals deficiencies and omissions in addressing these statutory and policy obligations, the application cannot be regarded as compliant. The failure to provide adequate proof of conformity with all applicable requirements undermines the integrity of the assessment process and precludes a lawful grant of consent.

Accordingly, these unresolved evidential shortcomings and conflicts with the legal and policy framework weigh decisively against the approval of the proposal. It is therefore respectfully requested that the application be refused on the basis that the applicant has not met the necessary evidential standards to justify consent.

1.1.355 Conflict with National Planning Framework 4 and the Development Plan

The applicant's evidence acknowledges that, in relation to terrestrial impacts, the proposal conflicts with the Argyll and Bute Local Development Plan 2. It is recognised that the development would adversely affect the landscape character, heritage assets, and community interests that the Plan seeks to safeguard. These identified adverse effects highlight a clear inconsistency with the objectives and protections established within the local development plan framework.

This conflict extends beyond the local level to encompass the wider spatial planning context, as the proposal also fails to align with the National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient justification or evidence to demonstrate that these conflicts can be mitigated or overridden. Consequently, the proposal remains at odds with the relevant terrestrial development plan policies and the national planning framework, undermining its conformity and acceptability.

1.1.356 Seascape, Landscape and Visual Effects

The proposal fails to demonstrate adequate mitigation in comparison to the requirements set out in relevant planning policies protecting landscape and seascape interests. The applicant has not shown that its assessment of the scale of the accepted effects aligns with its own methodology, thereby undermining the reliability of its conclusions. As a result, the proposal does not comply with National Planning Framework 4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), or GEN 7, nor does it meet the standards outlined in paragraph 4.28 of the National Marine Plan. This shortfall indicates a failure to safeguard nationally important landscapes and seascapes as mandated by these policies. Consequently, the proposal does not accord with the necessary policy framework and should not be supported.

1.1.357 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment employs the methodology recognised by Historic Environment Scotland for evaluating effects on the setting of historic assets. This methodology, developed and refined through consultation with Historic Environment Scotland, mandates an evaluation not only of visual change but specifically whether such changes affect the contribution that setting makes to the cultural significance of the heritage asset, as well as whether the integrity of the setting is adequately retained. Importantly, the methodology explicitly states that visual change should not

be equated directly with adverse impact, requiring a nuanced and comprehensive assessment beyond mere visibility or proximity considerations.

However, a Methodological Audit prepared in support of community objections, drawing solely on the applicant's Appendix 14.3, identifies a critical deficiency in the applicant's operational assessment. While the assessment acknowledges relevant heritage attributes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it fails to demonstrate how the integrity of the setting has been evaluated in accordance with the applicant's own accepted methodology. The assessment effectively describes visual changes but omits the essential evaluative step required by the methodology—namely, a clear analysis of how those visual changes translate into effects on cultural significance and setting integrity. This omission undermines the reliability of the applicant's conclusions that the integrity of the setting is adequately retained, thereby calling into question the overall robustness of the heritage impact assessment.

1.1.358 Effects on Island Communities, Tourism and the Local Economy

While mitigation measures may be proposed to address some impacts of the development, they are insufficient when weighed against the fundamental reliance of the island communities on the very qualities the proposal threatens. The applicant's own baseline assessments confirm that visitors are drawn to these islands specifically for their landscape, seascape, cultural heritage, tranquillity and remoteness. These attributes form the cornerstone of the local economy, underpinning visitor expenditure that sustains essential services and supports population retention. Any alteration to these defining characteristics would therefore directly undermine the economic viability of these communities and jeopardise their long-term social sustainability.

1.1.359 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, with the surrounding waters providing habitat for seabirds, marine mammals, and basking sharks. This ecological context is of considerable importance, as it supports species and habitats recognised for their conservation value and sensitivity. The presence of these features within and adjacent to the site underscores the environmental significance of the location.

The proposed development would introduce activities associated with construction, operation, and decommissioning on a very large scale, extending over several decades. Such sustained and intensive activity within a sensitive marine environment carries the potential for significant adverse effects on the Priority Marine Features and protected species present. Careful consideration must therefore be given to the potential impacts to ensure that the ecological integrity of this important marine area is maintained.

1.1.360 Cumulative and In-Combination Effects

The current assessment process for the proposed development is fundamentally flawed because it fails to consider the project in its entirety. By excluding the export

cable corridor and onshore transmission works—both essential for the wind farm's operation—from the application before the Scottish Ministers, the process fragments the project into separate parts. This fragmentation results in the effects of the entire development never being assessed collectively.

This piecemeal approach undermines the integrity of the environmental and planning evaluation. Key components that are critical to the project's functioning are deferred to future applications, meaning that important impacts will be considered only after the principal decision has been made. Such an approach prevents a holistic understanding of the project's cumulative effects, which is necessary to inform sound decision-making.

Moreover, this method conflicts with established legal principles. The courts, notably in the case of Raeshaw Farms, have affirmed that a project must be assessed as a whole rather than being "salami-sliced" into smaller parts whose individual effects may appear less significant. Therefore, the current approach is not only procedurally deficient but also legally unsound, and it should be reconsidered to ensure a comprehensive and lawful assessment of the entire development.

1.1.361 Public Engagement, Site Selection and Environmental Information

The Environmental Impact Assessment (EIA) submitted with this application constitutes the primary evidential basis for the Scottish Ministers' determination. However, it is not the extent of the assessment that is in question, but rather its sufficiency. The application identifies potential pathways to significant environmental effects but fails to investigate these adequately. For example, the landscape assessment produces outcomes that follow a distance pattern not supported by its own stated methodology; the heritage assessment does not demonstrate the application of its own integrity test; and the socio-economic assessment lacks any place-based analysis of the affected islands.

Moreover, the application frequently relies on future assessments, post-consent plans, monitoring programmes, and additional approvals to address outstanding issues. This approach conflicts with the requirements of the EIA Regulations, which mandate that likely significant effects must be fully understood prior to determination. The Scottish Ministers are required to make decisions based on the evidence before them at the time of determination, rather than on the assumption that unresolved matters will be satisfactorily addressed at a later stage. In this regard, the applicant has not demonstrated that the environmental information submitted is adequate to enable an informed decision.

1.1.362 Effects on Local Area

The applicant's environmental and heritage impact assessment notably underestimates the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. This shortcoming undermines the reliability of the evaluation and risks overlooking critical local impacts. Islay and Colonsay lie closest to the proposed development area, which extends over 448 square kilometres immediately north-west of Islay and west of Colonsay. However, Islay is primarily treated in the application as a potential project location rather than as a

distinct island community directly affected by the development. In particular, the Atlantic-facing communities of Islay, which confront the nearest edge of the development, have not been subject to any place-based assessment regarding how their setting, economy, or community life would be impacted.

For Colonsay and Oronsay, the situation is even more pressing, as their daily lives are oriented seaward towards the development array. The North Colonsay and Western Cliffs Special Protection Area, which forms part of Colonsay's coastline, is directly implicated in the project. This area is the focus of the applicant's derogation case and compensation plan, implicitly acknowledging that harm to the internationally protected seabird population cannot be excluded. Such recognition highlights the presence of unavoidable adverse effects that have not been fully accounted for in the broader impact assessment, raising concerns about the adequacy of proposed mitigation measures and the overall appraisal of ecological consequences.

Moreover, Oronsay contains Oronsay Priory, a scheduled monument of national importance, which lies within the community area facing the development. The deficiencies identified elsewhere in the heritage assessment are equally applicable here, particularly regarding the evaluation of the monument's open maritime setting. This omission further weakens the heritage impact analysis and suggests that the application fails to fully appreciate the significance of cultural assets in these island communities. Taken together, these factors demonstrate a fundamental underassessment of effects on Islay, Colonsay, and Oronsay, thereby compromising the credibility of the environmental and heritage impact evaluation presented by the applicant.

The applicant's assessment significantly underestimates the scale and impact of the proposed development on the community and environment of Iona, leading to an incomplete and inaccurate evaluation of its effects. This shortfall has practical consequences for the island's residents and visitors, as the assessment fails to fully address the potential loss of habitability identified by the applicant's own consultants. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet despite this clear community concern, the pathway of potential effect on habitability remains unassessed.

The visual and heritage impacts are particularly significant given Iona's unique and highly sensitive landscape. The Coastal Character assessment attributes a high sensitivity to the Sound of Iona, noting its direct orientation towards the development area, extensive visibility, and a large geographical extent of change. The turbines would be visible across approximately 39 degrees of the horizon from a distance of about 21 kilometres, affecting views from key locations such as the ferry crossing between Fionnphort and Iona. The west coast of Iona is similarly assessed as highly sensitive, with widespread visibility and accepted significant effects for residents and visitors throughout much of the island, including from Dùn Ì, its highest point.

Moreover, Iona's monastic landscape, which includes internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional visualisations from critical viewpoints,

including the ferry crossing itself, yet crucial views from raised ground above St Columba's Bay at Càrn Cùl ri Èirinn remain unprovided. To illustrate the scale of the impact, the largest turbines would overtop Ben Hynish on Tiree—an established landmark visible from Iona at 33 kilometres—by approximately 194 metres, despite being located at roughly two-thirds of that distance. Taken together, these factors demonstrate that the applicant's assessment does not adequately capture the magnitude or significance of the development's effects on Iona's visual environment, community wellbeing, or heritage value.

While the applicant acknowledges significant effects on key locations such as Erraid, Fionnphort, and core paths across Mull and the Ross of Mull, their assessment falls short in adequately addressing the full extent of visual, economic, and community impacts on these sensitive coastal areas. The Ross of Mull South coastal area is recognised as having High sensitivity at distances of approximately 22 to 24 kilometres and is attributed only a Medium magnitude of effect, despite its importance as a gateway for visitors to Iona and its direct connection to the local community reliant on tourism flows. Similarly, within Mull itself, significant effects are accepted on core recreational paths and within designated landscape areas including the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, encompassing the western waters and islands of Mull, is consistently assessed as High sensitivity at distances between 21 and 33 kilometres; yet the applicant limits the magnitude of effect to Medium, thereby underrepresenting the potential for adverse impact. Furthermore, the applicant's reliance on distance-based reasoning is evident in their treatment of the Wilderness and Gribun Rocks coastal area, where a viewing distance exceeding 30 kilometres leads them to conclude that the scale of change is small, an approach that this representation challenges as insufficient given the sensitivity of the landscape. Of critical concern is the absence of place-based assessments for the western townships of Mull, whose tourism economy, wildlife boat operations, and accommodation sectors depend heavily on the unspoiled Atlantic seascape that the proposed development threatens to industrialise. This lack of detailed, community-specific consideration undermines confidence in the applicant's evaluation and fails to address the significant implications for these tourism-dependent coastal communities and designated landscapes.

The applicant's assessment acknowledges effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva and Staffa, but underestimates the significance of these impacts. Ulva, a community-owned island undergoing regeneration, relies fundamentally on its unspoilt seascape and setting for recovery; yet no specific assessment has been undertaken to evaluate the effects on this vulnerable community. Staffa, renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development area—beyond the 30-kilometre threshold advised by NatureScot for assessing impacts on National Scenic Area qualities. Despite accepting its panoramic maritime qualities, the applicant concludes that the scale of change at Staffa would be small and the effect not significant, a position that discounts the island's acknowledged sensitivity and cultural importance.

Further afield, the applicant assesses the Jura National Scenic Area, situated around 28 to 32 kilometres from the site, as having high sensitivity but attributes only

medium to low magnitude effects. This moderation is justified by distance, apparent scale, and retention of landforms, notwithstanding the fact that the designation fundamentally rests on the wild, undeveloped character of its Atlantic outlook. Similarly, the Scarba, Lunga and Garvellachs National Scenic Area, at approximately 35 to 40 kilometres distance, is afforded the same treatment. Such assessments fail to fully account for the cumulative and landscape-scale impacts on these seaboard designated landscapes and island communities, thereby undermining the protection of their natural and cultural qualities.

The applicant's assessment concludes that the South Tiree coastal area, situated approximately 35 kilometres from the proposed development, exhibits a High sensitivity yet is attributed only a Low magnitude of change. This evaluation leads to a practical consequence whereby the impact upon Tiree's landscape character is materially underestimated, compromising the reliability of the overall effects assessment. The designation of Low magnitude fails to reflect the scale and prominence of the development as perceived from this sensitive receptor.

Tiree is an exceptionally low-lying island characterised by an open oceanic horizon and a landscape defined primarily by the dominance of sea and sky. Its highest elevation, Ben Hynish, rises to merely 141 metres, which emphasises the island's distinctive flat and expansive character. The introduction of turbines reaching up to 335 metres in height would constitute vertical elements of unprecedented scale within this seascape. Such structures would significantly alter the visual and experiential qualities that define Tiree's landscape, yet the assessment's Low magnitude rating does not adequately acknowledge this fundamental alteration.

In light of these considerations, the applicant's evaluation significantly understates the magnitude of change and its impact on Tiree's sensitive and distinctive landscape character. This understatement results in an unreliable appraisal of effects that fails to properly inform decision-making regarding the acceptability of the development's landscape and visual impacts. Accordingly, the assessment should be revisited to ensure a more accurate and proportionate recognition of the effects upon Tiree's unique seascape.

The applicant's assessment fails to consider significant effects on mainland and island communities that have direct views of the proposed development and rely economically on the seascape. Notably, Gigha, a community-owned island renowned as a national symbol of island regeneration following its purchase by residents, faces the development from the east; yet, the impacts on its delicate community balance and economy remain unexamined. Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the receptors to which the applicant's distance-based moderation approach is incorrectly applied, thereby undermining an accurate assessment. Furthermore, the chain of communities along the west coast of Kintyre derives its character and visitor economy from the open Atlantic seaboard views towards Islay, Jura, and surrounding waters. The Treshnish Isles and other small islands and mainland coasts overlooking the development area share this position of sensitivity. In neglecting these viewpoints and their associated economic and community significance, the applicant's assessment lacks the necessary

comprehensiveness and fails to address key receptors integral to the seascape's social and economic fabric.

The applicant's assessment systematically moderates and discounts the magnitude of change affecting highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a quantified underestimation of environmental effects on these receptors, as the assessment reduces the perceived significance of impacts solely based on distance. Such a methodology fails to account adequately for the true extent of change experienced by these communities.

Consequently, the effect on populations living beyond this arbitrary threshold remains insufficiently evaluated. These communities, which bear the consequences of the development, have received no place-based assessment to reflect their specific circumstances and sensitivities. This omission undermines the thoroughness and accuracy expected in a robust environmental impact assessment.

In summary, the applicant's distance-based approach compromises the integrity of the assessment by systematically discounting effects beyond 20 kilometres without proper justification. For the assessment to be comprehensive and reliable, it must address the significant impacts on all sensitive receptors irrespective of distance, ensuring that all affected communities are properly considered.

1.1.363 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges substantial impacts on nationally designated landscapes as well as on the heritage and communities along this coastal region. Moreover, independent reviews of the submitted documentation reveal that the magnitude of these impacts has been underestimated, and the necessary heritage assessments have not been conducted. Although the detrimental effects on the island communities involved were identified, they remain unassessed. Additionally, the ecological criteria essential for approval have not been demonstrated as achievable. It is also pertinent to note that only a portion of the overall project has been submitted for consideration by the Scottish Ministers.

In light of these deficiencies, I respectfully urge the Scottish Ministers to decline consent for the MachairWind Offshore Wind Farm and to refuse the accompanying marine licence. Should the Ministers be inclined to grant consent, I request that they require the provision of further environmental information and enhanced visual representations. Furthermore, I recommend that determination of the applications be deferred until after a public inquiry, thereby ensuring a thorough examination of the concerns outlined in this objection. Regardless of the outcome, I also seek a clear and explicit statement within the Ministers' decision explaining their conclusions regarding the impacts on cultural heritage and the affected island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 439
Dear Sir/Madam,

I wish to formally register my objection to the proposed MachairWind Offshore Wind Farm, which is currently the subject of two applications: application number 00012385 seeking consent under section 36 of the Electricity Act 1989, and application number 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications have been submitted by MachairWind Limited, trading as ScottishPower Renewables. I request that this communication be accepted as an official objection, that I be recorded as an objector, and that I receive notification of the outcome of these applications.

The project proposes an offshore wind farm with a generating capacity of approximately 2 gigawatts. This would involve the installation of between 91 and 144 wind turbines, each reaching up to 335 metres in height to blade tip. The development is planned within a designated Windfarm Development Area covering around 448 square kilometres of marine space situated north-west of the island of Islay and west of Colonsay. The site lies approximately 21 kilometres from Iona and is in close proximity to other islands and coastal communities within the southern Hebrides.

My objection is grounded in planning and environmental considerations, which are addressed within the statutory and policy frameworks governing the determination of these applications. It is important to emphasise that the onus lies on the applicant to provide comprehensive and compelling evidence demonstrating that all relevant legal and policy tests have been met. Objectors, including myself, are not obliged to establish the contrary. Based on the following detailed reasons, I conclude that the applicant has failed to meet this evidential burden, and therefore consent should be withheld.

1.1.364 Legislative and Policy Framework

The application fails to demonstrate compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989, which require the applicant to have regard to preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, and protecting sites, buildings, and objects of architectural, historic, or archaeological interest. This fundamental obligation is not adequately addressed in the submitted documentation, leaving significant uncertainty as to whether these important environmental and heritage considerations have been properly accounted for.

Moreover, the applicant has not shown that reasonable steps have been taken to mitigate any adverse effects arising from the proposal on these protected interests. The absence of clear evidence or detailed mitigation measures directly conflicts with the statutory requirement to minimise harm to these valued features. Such omissions represent a critical deficiency in the application and undermine confidence that the proposal can be delivered without unacceptable impacts.

Given these failures to meet the statutory duties under Schedule 9, and the lack of demonstrated compliance, the application is in conflict with the applicable legal and

policy framework. As established, where such deficiencies and omissions exist, they weigh decisively against the granting of consent. Therefore, the application should be refused on the basis that it does not satisfy the statutory requirements imposed by the Electricity Act 1989.

The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations mandate that the likely significant environmental effects of the proposal must be identified, assessed, and reported prior to any determination. Additionally, the Habitats Regulations require that the effects of the proposal on European protected sites be assessed in accordance with the applicable statutory tests. The submitted documentation fails to demonstrate compliance with these statutory requirements, as it does not provide a comprehensive environmental impact assessment nor a thorough habitats regulations assessment.

Given the absence of adequate evidence to confirm that the proposal meets the legal standards set out by the Electricity Works (Environmental Impact Assessment) Regulations and the Habitats Regulations, there are clear deficiencies and omissions in the application. These failures constitute a direct conflict with the applicable legal and policy framework. In accordance with established principles, where compliance has not been demonstrated and such deficiencies exist, these matters weigh decisively against the granting of consent. Therefore, the application should be refused on the grounds of inadequate environmental and habitats impact assessment.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018. This statutory requirement obliges decision-makers to ensure that the interests of island communities are explicitly taken into account and given due weight throughout the decision-making process. The evidence before the authority does not demonstrate compliance with this duty; instead, it reveals deficiencies and omissions in addressing the specific needs and circumstances of island communities. Such failures constitute a conflict with the applicable legal and policy framework established by the Islands (Scotland) Act 2018. In accordance with established guidance, where compliance with this statutory duty is not demonstrated, these shortcomings must weigh against the granting of consent. Therefore, on the basis of the proposal’s failure to meet the requirements of the Islands (Scotland) Act 2018, consent should be refused.

1.1.365 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria set out in National Planning Framework 4 (NPF4) Policy 11, thereby undermining the policy’s intended support for renewable energy development. Although NPF4 Policy 11 endorses renewable energy projects, this support is expressly conditional upon adherence to its impact criteria, including Policy 11(c) relating to impacts on communities, as well as Policies 11(d) and 11(e) concerning effects on landscape, seascape, and other receptors. A detailed examination reveals that the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, the applicant has not demonstrated that the cultural significance of scheduled monuments and their settings would be adequately protected, nor that the

safeguarding of island communities would be ensured. In addition, the ecological assessments submitted do not provide sufficient evidence to conclude that the necessary ecological tests can be satisfied. Taken together, these shortcomings indicate a clear conflict with the impact criteria of NPF4 Policy 11, calling into question the acceptability of the development as currently proposed.

In considering the proposal, it is important first to assess the mitigation measures in relation to the relevant policies within the National Planning Framework 4 (NPF4) that are designed to protect nationally important assets. Policy 11 must be read in conjunction with Policies 4(c) and 4(d), which safeguard National Scenic Areas and nationally important landscapes from significant adverse effects on the qualities for which they have been designated. Additionally, Policy 7, particularly Policy 7(h) concerning scheduled monuments and Policies 7(c) and 7(d) on the setting of historic assets, alongside Policy 3 relating to biodiversity, collectively establish a robust framework to ensure the preservation of designated assets.

Upon detailed examination, the proposal fails to satisfy these interconnected policies. It would result in significant adverse effects on nationally designated landscapes and seascapes, contravening the protections envisaged under Policies 4(c) and 4(d). Furthermore, the evidence submitted does not demonstrate that the cultural significance of scheduled monuments and their settings would be adequately safeguarded, thus conflicting with the requirements of Policy 7. The protection of island communities, an important consideration within these policies, has also not been assured. Finally, the ecological assessments provided fail to meet the necessary tests stipulated under Policy 3, leaving uncertainty as to whether biodiversity interests can be effectively protected.

In conclusion, the proposal does not comply with multiple relevant NPF4 policies intended to protect designated landscapes, heritage assets, and biodiversity, resulting in significant adverse impacts that cannot be satisfactorily mitigated on the basis of the current evidence.

The applicant’s evidence acknowledges that, in so far as the terrestrial development plan is material to the effects experienced on land, including the Argyll and Bute Local Development Plan 2, the proposed development would result in adverse impacts. Specifically, the proposal would detrimentally affect the landscape character, heritage assets, and community interests that the relevant policies within the Local Development Plan seek to protect. These elements are integral to the local planning framework’s objectives for sustainable and sensitive land use, and the proposal’s failure to avoid harm in these respects is a significant point of concern.

Consequently, this adverse impact establishes a clear conflict between the proposal and the development plan framework, as well as with the National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient evidence to demonstrate that these conflicts can be overcome or justified. As such, the proposal stands contrary to the established policy framework designed to safeguard the terrestrial environment and community well-being within Argyll and Bute, reinforcing the case for its refusal on planning grounds.

1.1.366 Seascape, Landscape and Visual Effects

The proposed development would introduce aviation and navigation lighting to a currently unlit sea horizon, permanently altering the character of the night-time seascape for its entire 35-year operational lifespan. This impact is not merely temporal, as consent for the development effectively signifies acceptance of this seascape's suitability for wind farm use in policy terms. Such a decision carries significant implications for the preservation of the existing night-time seascape character, necessitating careful consideration of the long-term visual and environmental consequences associated with the introduction of permanent lighting in this otherwise dark maritime setting.

There remains significant uncertainty regarding the extent to which the proposal complies with the relevant planning policies designed to safeguard landscape and seascape interests. The effects identified engage several key provisions, including NPF4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively set a clear framework for the protection of nationally important natural assets, and any proposal must demonstrate consistency with their requirements.

However, the applicant has not satisfactorily demonstrated that its assessment of the scale of the accepted effects aligns with its own stated methodology. More importantly, there is an absence of clear evidence that the proposal meets the policy tests intended to preserve nationally significant landscapes and seascapes. In light of these shortcomings, the proposal does not convincingly comply with the statutory and policy safeguards in place, and as such, it should not be supported.

1.1.367 Cultural Landscape, Archaeology and Historic Environment

There remains uncertainty as to whether the applicant's assessment fully captures the broader cultural landscape and experiential qualities that underpin the heritage significance of the affected assets. Although the applicant's own baseline acknowledges that this significance arises from elements such as pilgrimage, arrival by sea, movement through a living cultural landscape, and the interrelationships between monuments, spirituality, and the surrounding landscape and seascape, these aspects are complex and not easily distilled into conventional fixed viewpoints.

This complexity is highlighted by Historic Environment Scotland's consultation responses, as recorded within the application, which requested additional viewpoints to better represent these wider qualities. Their input suggests that the assessment as presented may not yet provide a comprehensive understanding of how heritage values are experienced in context, particularly through movement and interaction with the environment rather than static observation.

Given these considerations, it is important that the evaluation of heritage impacts reflects the full cultural significance as described, including the dynamic and experiential dimensions, to ensure that any potential adverse effects are properly understood and addressed. Further clarification and enhancement of the assessment would be prudent at this stage.

The practical consequence of relying on the existing landscape assessment is that any understatement of landscape effects directly compromises the reliability of the

heritage impact conclusions. If the landscape assessment fails to fully capture the extent or significance of visual or environmental changes, then the subsequent heritage evaluation, which depends upon those landscape findings, will similarly present an incomplete or diminished picture of the true effects on heritage assets. This interdependency means that the heritage conclusions cannot be viewed in isolation but must be critically examined in the context of the preceding landscape analysis.

Furthermore, the heritage conclusions inherit the deficiencies present in the landscape assessment, leading to a systematic understatement of potential harm. Without an accurate and comprehensive landscape assessment, the evaluation of heritage impacts risks overlooking or downplaying adverse effects that may have material significance. Therefore, the credibility of the heritage impact conclusions is fundamentally undermined by the shortcomings in the landscape assessment, calling into question the robustness of the overall appraisal as it currently stands.

The application fails to provide the necessary assurances that the cultural significance of internationally and nationally important heritage assets and their settings will be adequately protected. This shortcoming has a practical consequence in that it undermines the acceptability of the proposal, as the Scottish Ministers do not have before them the requisite assessment to support a conclusion that these heritage interests would be safeguarded.

This failure engages key policy provisions, notably NPF4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) relating to their setting. Additionally, the application must be considered in light of GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan, all of which impose clear expectations for the protection of heritage assets and their contexts.

Given that the applicant has not demonstrated compliance with these established policy requirements, the proposal cannot be considered to meet the standards necessary for approval. Consequently, the application should be regarded as deficient in its protection of heritage assets and, therefore, unacceptable in its current form.

1.1.368 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a direct threat to the fundamental economic and social sustainability of the island communities in question by undermining the very qualities that attract visitors. These communities rely exceptionally heavily on visitors, who are drawn by attributes explicitly identified in the applicant’s own baseline assessments: landscape, seascape, cultural heritage, tranquillity, and remoteness. Any alteration to these intrinsic qualities would strike at the core of the islands’ economic foundation, which in turn supports essential local services, sustains population levels, and ensures the long-term viability of these communities. Consequently, the proposed development jeopardises the enduring welfare and resilience of the island populations by diminishing the visitor appeal upon which they depend.

The practical consequence of the applicant’s approach is a fundamental underestimation of the potential socio-economic impacts on island communities

directly affected by the proposal. While the applicant's consultants acknowledge habitability as a significant pathway for impact, no specific assessment of the habitability of these islands has been undertaken. Instead, the socio-economic assessment in Chapter 18 focuses primarily on regional port communities with detailed analysis, neglecting an equivalent, place-based assessment of the island communities themselves. Despite this lack of focused analysis, the assessment nonetheless concludes that these island communities exhibit low sensitivity to tourism effects, a conclusion that lacks substantive evidential basis.

This conclusion fails to recognise the unique economic characteristics of small island communities, which cannot be accurately represented by regional averages. Island economies are typically concentrated in sectors highly sensitive to changes in the environmental qualities that attract visitors. Moreover, an increasing dependence on visitor numbers intensifies, rather than mitigates, this sensitivity. Without place-specific analysis, the assertion of low sensitivity amounts to an unsubstantiated assumption rather than evidence-based reasoning. Consequently, the socio-economic assessment methodology is flawed and insufficient to properly understand or mitigate the impacts on the island communities facing the development.

There remains considerable uncertainty as to whether the proposal complies with the requisite planning and statutory standards concerning island communities. National policy, notably GEN 19 and paragraph 4.81 of the National Marine Plan, mandates that decisions must be grounded in robust socio-economic evidence and adopt a precautionary approach in cases where such evidence is lacking. Furthermore, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 impose a clear obligation to assess and give due weight to the interests of island communities through meaningful engagement from the earliest stages to the final decision. The absence of comprehensive evidence undermines confidence in the proposal's compatibility with these policy requirements.

Critically, the applicant has acknowledged the need for particular scrutiny of island communities but has failed to undertake the necessary assessment to understand fully the effects upon them. There is no demonstration that the proposal supports sustainable island communities, nor that the statutory duties owed to these communities have been fulfilled. This failure to discharge statutory responsibilities in a meaningful manner is a material shortcoming that must weigh against the proposal's approval. Consequently, the proposal cannot be regarded as compliant with the established policy framework designed to protect and promote the interests of island communities.

1.1.369 Ecology, Biodiversity and Habitats Regulations

There is considerable uncertainty regarding the potential ecological impacts of the proposed development, given the presence of Priority Marine Features and Annex I habitats within the site itself. These designated features are indicative of high environmental sensitivity and conservation value, suggesting that any disturbance could have significant consequences.

Furthermore, the surrounding waters are known to support important populations of seabirds, marine mammals, and basking sharks. The introduction of extensive

construction, operation, and eventual decommissioning activities over several decades raises concerns about the cumulative effects on these protected species and their habitats.

Given the scale and duration of the proposal, it is imperative to carefully assess and mitigate potential adverse environmental effects. The ecological importance of the area necessitates a precautionary approach to ensure that the natural environment is safeguarded throughout the development lifecycle.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan focused specifically on the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared for circumstances where an adverse effect on the integrity of a protected site cannot be ruled out. Their inclusion in the application is therefore a material consideration, signalling the applicant's acknowledgement of potential impacts.

Importantly, the applicant's approach concedes that Scottish Ministers may reach a different conclusion regarding adverse effects on the protected site's integrity. This recognition underscores that the submitted derogation and compensation documents are intended to address and mitigate potential impacts in accordance with relevant provisions, rather than to pre-empt regulatory assessment. As such, these documents form a critical component of the application's approach to compliance with protection requirements.

Mitigation, compensation proposals, and future monitoring, while important components of environmental management, do not in themselves satisfy the stringent legal requirements under the Habitats Regulations for granting consent to developments affecting protected habitats. The Regulations mandate that consent may only be lawfully granted where the competent authority has ascertained, beyond reasonable scientific doubt, that the proposal will not adversely affect the integrity of the protected site unless the strict derogation tests are met. This places the burden of proof firmly on the applicant to demonstrate compliance with these high evidential standards. This framework is reinforced by relevant provisions within GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Any consent granted without meeting these rigorous tests would be incompatible with the established statutory and policy requirements governing protected habitats and species.

The applicant's submissions, including their own derogation documents, fail to demonstrate compliance with the statutory tests designed to protect internationally important habitats and species. The evidence provided does not establish the requisite degree of certainty that these legally protected ecological features will be safeguarded. This absence of demonstrable compliance undermines the foundation upon which the application's justification for consent rests.

The statutory framework imposes rigorous obligations to ensure that any development affecting internationally designated sites meets strict criteria, including the absence of alternatives and imperative reasons of overriding public interest. The applicant's failure to satisfy these tests, as reflected in their documentation, indicates

a significant shortfall in meeting these legal standards. Consequently, the planning balance cannot be favourably weighed in support of the proposal.

In conclusion, given the clear insufficiency of evidence to confirm adherence to statutory protection requirements, consent should not be granted. The protection of internationally important ecological features is a paramount legal and policy imperative that must prevail in the decision-making process.

1.1.370 Cumulative and In-Combination Effects

The applicant's evidence clearly demonstrates that only a portion of the project is currently before the Scottish Ministers, with critical components such as the export cable corridor and onshore transmission works deferred to future applications. These elements are indispensable for the operation of the wind farm, yet their impacts are not assessed in conjunction with the main development proposal. This segmentation prevents a comprehensive evaluation of the project's overall effects, as the cumulative impacts will be considered piecemeal through separate consenting processes that follow the principal decision. Such an approach is fundamentally flawed both legally and procedurally, as it contradicts the established principle, upheld in the Raeshaw Farms case, that a project must be assessed in its entirety rather than being artificially divided into smaller parts whose individual impacts may seem less significant. Consequently, the current assessment method undermines the integrity of the decision-making process by failing to provide a holistic understanding of the project's true environmental and planning implications.

The cumulative impact assessment relies directly on the findings presented in the Environmental Impact Assessment, which itself contains understated effects within the landscape, heritage, and socio-economic evaluations. As a result, the baseline from which cumulative effects are measured is inherently reduced, leading to an underestimation of the true combined impact of the proposed development alongside existing, consented, and foreseeable projects. This flawed approach undermines the reliability of the cumulative assessment, as it fails to capture the full extent of potential adverse effects when considered collectively.

The planning application fails to comply with key policy and regulatory requirements concerning project splitting and the assessment of cumulative effects, resulting in an incomplete and potentially misleading evaluation. Specifically, the proposal does not satisfy the provisions set out in GEN 21 and paragraph 4.85 of the National Marine Plan, nor does it adhere to NPF4 Policy 11(e) and the stipulations of the Environmental Impact Assessment Regulations relating to project splitting. The applicant has not adequately demonstrated that the cumulative and in-combination effects of the development, including any deferred works associated with the project, have been thoroughly identified and assessed. This omission undermines the integrity of the environmental assessment and risks overlooking significant impacts that may arise when the entire scope of the project is considered collectively. Consequently, it is imperative that the decision-making process explicitly addresses how the deferred works will be treated to ensure a comprehensive and compliant evaluation. Without such clarification and assessment, the proposal remains non-compliant with established planning policies and environmental regulations.

1.1.371 Public Engagement, Site Selection and Environmental Information

While mitigation measures may address certain environmental concerns, the fundamental deficiencies in public participation and consultation timing critically undermine the legitimacy of the site-selection process. The applicant requests that Scottish Ministers place significant weight on this process; however, the quality of public engagement throughout both the plan and site-selection stages has been inadequate and has persisted into the application phase. The application itself consists of thousands of pages of technical material, yet the consultation period was scheduled during the busiest months for island communities—when residents are occupied with continuous work throughout the visitor season and access to specialist advice is limited. This contrasts sharply with the applicant's extensive preparation time, supported by substantial professional and financial resources. National Marine Plan policy GEN 18 and the principles of effective public participation, as enshrined in the Aarhus Convention, mandate that those affected must have a realistic opportunity to engage in decisions of this scale. The conditions imposed on the affected communities have fallen short of this standard, and Ministers are urged to consider this firmly when evaluating the representations submitted.

Significant uncertainty remains regarding the adequacy of the Environmental Impact Assessment submitted with this application. While the assessment is extensive, it falls short in providing sufficient evidence for the Scottish Ministers to make an informed decision. Across several key topics, the application identifies potential significant effects but fails to investigate them comprehensively. For example, the landscape assessment relies on conclusions that contradict its own stated methodology, the heritage assessment does not adequately apply its integrity test, and the socio-economic assessment lacks a place-based analysis pertinent to the affected islands. Furthermore, the reliance on future assessments, post-consent plans, ongoing monitoring, and additional approvals does not satisfy the legal requirement that likely significant effects must be understood prior to determination. Ultimately, the Scottish Ministers must base their decision on the evidence presently before them, yet the applicant has not demonstrated that the environmental information provided meets this essential standard. Therefore, the application should not be approved in its current form.

1.1.372 Effects on Local Area

The proposed development encompasses a substantial area of 448 square kilometres immediately north-west of Islay and west of Colonsay, placing it in close proximity to these islands. Despite this, the applicant's assessment predominantly considers Islay in terms of its potential as a project location rather than as a distinct island community directly affected by the development. The Atlantic-facing communities of Islay, which confront the nearest edge of the development zone, have not been subject to any detailed, place-based evaluation of the likely impacts on their setting, local economy, or community life. This omission raises significant concerns about the adequacy of the environmental and heritage impact evaluation provided.

Colonsay and Oronsay, whose daily lives are intimately connected to their seaward outlook facing the proposed array, are similarly underassessed. The North Colonsay

and Western Cliffs Special Protection Area lies along Colonsay's coastline and is central to the applicant's derogation case and compensation proposals, implicitly acknowledging that harm to the internationally protected seabird populations at these cliffs cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance, is situated within this community, yet the identified deficiencies in the heritage assessment apply equally to its open maritime setting. Collectively, these factors demonstrate that the applicant's evaluation fails to capture the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the overall impact assessment.

The practical consequence of the applicant's assessment is a significant underestimation of the visual and community impacts on Iona, which undermines the overall reliability of the environmental and social impact evaluation. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with direct orientation towards the development and extensive visibility across a large geographical extent, approximately 21 kilometres. Turbines would span around 39 degrees of the horizon, affecting the ferry crossing between Fionnphort and Iona, a critical point of arrival. Furthermore, the West Coast of Iona is similarly highly sensitive with widespread visibility, and the applicant acknowledges significant effects for residents and visitors across much of the island, including at its highest point, Dùn Ì. Despite this, the assessment fails to account for habitability impacts on the community, a pathway recognised by the applicant's own consultants but never actually assessed. This omission is particularly concerning given that 92 per cent of respondents to a household consultation on Iona object to the proposal.

The heritage impacts on Iona are also understated, particularly regarding its internationally important monastic landscape, which includes the Abbey, the Nunnery, and the high crosses. The applicant's baseline rightly identifies the significance of pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing, yet no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, a key vantage point. The scale of the turbines relative to familiar landmarks further illustrates the extent of visual intrusion: Ben Hynish on Tiree, standing at 141 metres and visible from Iona at about 33 kilometres, would be overshadowed by the largest turbines by approximately 194 metres at roughly two-thirds of that distance. This comparison highlights the disproportionate scale of the development's visual effects, which the applicant's assessment does not adequately address.

The applicant's assessment fails to fully recognise the practical consequences for Mull and the Ross of Mull coastal communities, particularly those reliant on tourism. Fionnphort, as the gateway to Iona and the embarkation point for visitors, is acknowledged to experience significant effects. However, beyond this, the communities whose livelihoods depend heavily on the flow of visitors and the integrity of the local seascape receive insufficient consideration, leaving a critical gap in understanding the development's economic and social impacts.

In terms of landscape and visual effects, the applicant concedes significant impacts on Core Paths and within the Central, South, and West Mull Local Landscape Areas.

The Loch na Keal National Scenic Area, noted for its high sensitivity along 21 to 33 kilometres of coastline, is assessed only at a medium magnitude of effect. Similarly, the Ross of Mull South coastal area, despite its high sensitivity at 22 to 24 kilometres and the acceptance of significant effects at key locations such as Erraid, is downplayed by the attribution of only medium magnitude impacts. This approach underestimates the significance of changes to these designated landscapes, which are central to the character and attraction of the area.

The assessment's reliance on distance-based reasoning, particularly in the treatment of the Wilderness and Gribun Rocks coastal area where viewing distances exceed 30 kilometres, further diminishes the perceived scale of change. This overlooks the fact that Mull's west-facing tourism economy, including wildlife boat operations and accommodation providers, depends fundamentally on the unspoiled Atlantic seascape which this development would industrialise. Crucially, no place-based assessments have been conducted for these communities, resulting in an incomplete evaluation that neglects the true extent of visual, economic, and community impacts.

The applicant's assessment acknowledges potential effects on several designated landscapes within the wider seaboard area, including Ulva, Staffa, Jura, and the Scarba, Lunga and the Garvellachs National Scenic Areas. Ulva, situated within the Loch na Keal National Scenic Area, is identified as experiencing the full range of effects noted for that landscape. Importantly, Ulva is a community-owned island undergoing a process of regeneration, with a small re-establishing population whose future depends heavily on the preservation of the island's setting and unspoilt seascape qualities. Despite this, no specific assessment has been made regarding the impact on Ulva's community and its recovery, which raises concerns about the adequacy of the applicant's evaluation.

Staffa, also within the Loch na Keal National Scenic Area and renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development site. This distance exceeds the roughly 30 kilometres that NatureScot requested for assessment of effects on National Scenic Area qualities. The applicant concludes that the scale of change at Staffa would be small and the effect not significant, even though their own assessment recognises the island's panoramic maritime qualities. This conclusion suggests a potential underestimation of the significance of impacts on such a valued and sensitive landscape.

The Jura National Scenic Area, located between approximately 28 to 32 kilometres from the development, is assessed by the applicant as having high sensitivity but is attributed no greater than medium to low magnitude of impact. This moderation is justified by factors such as distance, the apparent scale of development, and the retention of landforms, despite the designation's reliance on the wild and undeveloped character of Jura's Atlantic outlook. A similar approach is taken for the Scarba, Lunga and the Garvellachs National Scenic Area at around 35 to 40 kilometres, where effects are also considered limited. Taken together, these assessments indicate a tendency to downplay the potential effects on the distinctive qualities of these important seaboard landscapes and the vulnerable island communities they support, thereby undermining the protection of their natural and cultural values.

The applicant's assessment categorises the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet attributes only a Low magnitude of change to the proposed development. This characterisation warrants further scrutiny. Tiree is an exceptionally low-lying island, with its landscape character fundamentally shaped by the dominance of sea and sky. Its highest elevation, Ben Hynish, reaches merely 141 metres above sea level. Given this context, the introduction of turbines up to 335 metres in height would represent vertical elements unprecedented within Tiree's open oceanic horizon. Such structures would inevitably alter the island's distinctive seascape character in a manner far more substantial than the assessment acknowledges. Therefore, the conclusion of a Low magnitude of change for a receptor as exposed and sensitive as Tiree appears to significantly understate the true magnitude of impact, undermining the reliability of the overall evaluation.

The applicant's assessment notably omits consideration of significant effects on several mainland and island communities that have direct views of, and economic reliance upon, the seascape within the development's vicinity. For example, Gigha, a community-owned island whose acquisition by its residents has become emblematic of island regeneration, faces the development waters from the east. The potential impacts on Gigha's finely balanced community and economy have not been examined, leaving a gap in the assessment's comprehensiveness.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the type of receptors affected by the distance-based moderation approach critiqued in this objection. The failure to assess effects on this important coastal vantage point undermines the robustness of the applicant's evaluation.

Moreover, the west coast of Kintyre encompasses a series of communities whose outlook, character, and visitor economy are closely tied to the open Atlantic seaboard facing Islay, Jura, and the surrounding waters. The Treshnish Isles, along with other small islands and mainland coasts with views toward the development area, share a similar exposure. The absence of any assessment of impacts on these interconnected communities and seascapes further compromises the completeness of the applicant's environmental considerations.

The applicant's environmental impact assessment employs a distance-based methodology that systematically moderates the magnitude of change and discounts the significance of effects on sensitive receptors located beyond approximately 20 kilometres. This approach is evident in the treatment of numerous highly sensitive locations, where the assessment reduces the perceived impact with increasing distance, effectively diminishing the weight given to changes experienced by these receptors. As a result, the assessment fails to provide a comprehensive, place-based analysis for the communities residing beyond this threshold, who nonetheless endure the consequences of the proposed development.

This systematic moderation and discounting undermine the integrity of the environmental impact assessment by neglecting the real and potentially significant effects on distant but sensitive receptors. The absence of detailed, location-specific

evaluation for these communities means that their experiences and the full extent of environmental change are neither adequately recognised nor addressed. Consequently, the assessment's reliance on a rigid distance metric results in an incomplete understanding of impacts, potentially compromising the robustness and fairness of the decision-making process.

1.1.373 Personal Observations

In addition to the planning matters above, I am personally concerned because: The inner Hebrides are beautiful and the communities there depend on tourism. This tourism is driven by the natural beauty of these islands and would be severely impacted by this project.

Based on my own local knowledge, I also wish to highlight that: Seabird populations are already substantially declining and it would be devastating for valuable and critical habitats to be impacted. This includes Staffa and Lunga.

Finally, I would also ask the Scottish Ministers to consider: There are many parts of Scotland with huge numbers of wind turbines. And in remote communities these are often damaging to wildlife and communities without actually being beneficial. In Orkney, more wind energy is produced than can be exported from the islands, so it is just lost. This is a massive waste. Other areas should not have wind turbines added to them when the existing ones aren't even managed well and are so wasteful.

1.1.374 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges substantial impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal region. Moreover, published analyses of the applicant's documentation reveal that these impacts have been understated. Crucially, the mandatory heritage assessment has not been conducted. While the project's effects on the island communities affected were initially identified, these impacts have never undergone proper assessment. Additionally, the ecological criteria that must be satisfied have not been demonstrated as achievable. It is also important to note that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these significant shortcomings, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to deny the associated marine licence. Should the Ministers decide against refusal, I request that they require the submission of further environmental information and enhanced visualisations. Furthermore, I recommend that the applications be determined only following a public inquiry, enabling thorough examination of the issues raised in this objection. Regardless of the outcome, I also ask that the Ministers provide explicit conclusions in their decision statements regarding the effects on cultural heritage and the impacted island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 440
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989, and application 00012386 requesting a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, submitted by MachairWind Limited (ScottishPower Renewables), should be recorded accordingly, and I request to be notified of the final decisions.

The project envisages the construction of an offshore wind farm with an installed capacity of approximately 2 gigawatts. This development would consist of between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip. The proposed site covers a Windfarm Development Area of around 448 square kilometres of marine environment, situated north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in close proximity to the islands and coastal communities within the southern Hebrides.

The following sections articulate the grounds for objection based on planning and environmental considerations, framed within the relevant statutory and policy context governing the determination of these applications. It is important to emphasise that the onus lies with the applicant to substantiate, through robust evidence, that the statutory tests and policy requirements are met. Objectors bear no obligation to demonstrate the contrary. Having carefully reviewed the submissions and supporting documentation, I conclude that the applicant has failed to satisfy this evidential burden, and therefore, consent ought to be refused.

1.1.375 Legislative and Policy Framework

The marine licence application under consideration fails to demonstrate compliance with the statutory requirements set out in Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland’s National Marine Plan. Authorisation decisions must be taken in accordance with the National Marine Plan unless relevant considerations indicate otherwise. The application does not adequately address the General Policies of the Plan that are of particular relevance, including GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 on Cumulative Impacts. These policies collectively form an integral part of the statutory assessment framework, and the application’s failure to fully engage with and satisfy these requirements constitutes a fundamental deficiency.

Moreover, the evidence before the determining authority identifies clear deficiencies, omissions, and conflicts with the applicable legal and policy framework. The absence of demonstrated compliance with these critical policies undermines the statutory basis for granting consent. As established by the Marine (Scotland) Act 2010 and reinforced by the National Marine Plan, where compliance has not been demonstrated or where evidence reveals shortcomings, these factors must weigh decisively against the approval of the marine licence. Accordingly, the application

should be refused on the grounds that it does not meet the mandatory statutory and policy criteria governing marine authorisations in Scotland.

The proposal fails to meet the fundamental requirements set out in the Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations, which mandate that the likely significant environmental effects must be fully identified, assessed, and reported prior to any determination. This statutory obligation ensures that decision-makers have a comprehensive understanding of the environmental consequences before consent is granted. The absence of a complete and robust environmental impact assessment undermines this process and contravenes the established legal framework.

Furthermore, the proposal does not comply with the Habitats Regulations, which require a thorough assessment of the effects on European protected sites in accordance with the relevant statutory tests. This assessment is critical to safeguard protected habitats and species from potential adverse impacts. The failure to demonstrate compliance with these regulations represents a serious procedural and substantive deficiency. Without clear evidence that the proposal will not harm protected sites, the statutory protections afforded by the Habitats Regulations are effectively disregarded.

Given these significant shortcomings—the incomplete environmental impact assessment and the failure to satisfy the Habitats Regulations' requirements—the proposal conflicts with the applicable legal and policy framework. Where such compliance has not been demonstrated, the law is explicit that these matters must weigh against the granting of consent. Accordingly, the proposal should be refused on the grounds of inadequate environmental and habitats assessment.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, resulting in a fundamental procedural deficiency. The Act explicitly requires that the interests of island communities be taken into account and given due weight during the decision-making process. This statutory obligation is not met by the current application, which lacks any demonstrable evidence that these interests have been adequately assessed or integrated into the planning evaluation.

Furthermore, the absence of compliance with this legal requirement constitutes a significant omission that conflicts with the applicable legal and policy framework. As established, where such deficiencies or omissions are identified, they must weigh against the granting of consent. Therefore, the failure to properly address the statutory duties under the Islands (Scotland) Act 2018 provides a clear and compelling basis for objection to this proposal.

There remains significant uncertainty as to whether the applicant has fulfilled the fundamental responsibility to demonstrate compliance with all relevant legal and policy requirements. It is a well-established principle that the applicant must provide robust, objective, and proportionate evidence to prove that every applicable statutory duty, planning policy, and environmental assessment requirement has been satisfied. In this case, the evidence submitted fails to meet that evidential burden.

The absence of clear and comprehensive demonstration of compliance means that the application does not adequately address the full scope of statutory and policy obligations. Where such compliance has not been demonstrated, or where the evidence reveals deficiencies, omissions, or conflicts with the legal and policy framework, these shortcomings must weigh decisively against the granting of consent. Given the applicant's failure to provide the necessary proof, the proposal cannot be considered compliant with the established legal and policy standards. Consequently, the application should be refused on this basis.

1.1.376 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria set out in NPF4 Policy 11, thereby undermining the policy's support for renewable energy development. NPF4 Policy 11 expressly conditions such development on meeting impact requirements, including those related to communities under Policy 11(c), and to landscape, seascape, and other receptors under Policies 11(d) and 11(e). In this case, the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, it has not been demonstrated that the cultural significance of scheduled monuments and their settings would be protected, nor that island communities would be safeguarded. Additionally, the evidence submitted fails to show that the necessary ecological tests can be satisfied. These shortcomings collectively establish a clear conflict with the policy's impact criteria.

In considering the proposal against the requirements of the National Planning Framework 4 (NPF4), it is pertinent first to acknowledge the comprehensive scope of protective policies in place. Policy 11 works in conjunction with Policies 4(c) and 4(d), which specifically guard National Scenic Areas and other nationally important landscapes from significant adverse impacts affecting their designated qualities. Additionally, Policy 7 addresses the safeguarding of historic assets, including scheduled monuments and their settings, while Policy 3 focuses on biodiversity conservation. The mitigation measures proposed have yet to convincingly demonstrate an ability to align with the stringent protections these policies require.

A detailed examination reveals that the proposal would result in significant adverse effects on nationally designated landscapes and seascapes, undermining the intrinsic qualities for which these areas have been recognized. Furthermore, the cultural significance of scheduled monuments and their settings has not been satisfactorily protected, as the evidence submitted falls short of showing how these heritage assets would be preserved in situ. The safeguarding of island communities, which often have distinct vulnerabilities and cultural identities, has similarly not been assured through the proposal's provisions.

Finally, the ecological assessments provided fail to meet the necessary tests outlined in Policy 3. The submitted evidence does not convincingly establish that biodiversity interests could be maintained or enhanced, raising concerns about potential harm to protected species and habitats. Collectively, these shortcomings illustrate a clear conflict with multiple relevant NPF4 policies designed to protect designated assets, highlighting the need for a more robust approach to mitigation and compliance before the proposal can be considered acceptable.

The proposal conflicts with the terrestrial development plan framework, including the Argyll and Bute Local Development Plan 2, resulting in adverse effects on the landscape, heritage, and community interests that these policies are designed to protect. This inconsistency undermines the objectives of the development plan, which seeks to safeguard these key local attributes. Furthermore, the proposal is not only at odds with the local development plan but also fails to align with the broader strategic aims set out in National Planning Framework 4. The applicant has not provided evidence to demonstrate that these conflicts can be mitigated or justified. Consequently, the proposal is fundamentally incompatible with the relevant terrestrial development plan policies.

1.1.377 Seascape, Landscape and Visual Effects

While the visualisation materials submitted in support of the application follow NatureScot's established guidance, it is important to recognise their inherent limitations when compared to the actual experience of mitigation on site. Printed visualisations, including the wireline drawings incorporated within panoramic projections, are unable to replicate fully the scale and spatial relationships perceived by a viewer in the field. These technical renderings, rather than serving as independent corrections, function as components within the overall visualisation and therefore share its constraints in conveying an accurate sense of presence and impact.

This acknowledgement of technical and perceptual limitations suggests that reliance on such visual evidence alone may underrepresent the true extent of visual effects experienced locally. Consequently, a cautious approach is necessary when interpreting these materials, ensuring that any mitigation measures are evaluated not only through the lens of these visualisations but also through on-site assessments and other complementary forms of evidence. This balanced consideration will support a more robust understanding of the development's visual impact and the effectiveness of proposed mitigation.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, thereby permanently altering the character of the night-time seascape for the planned 35-year operational life. This significant change to the visual environment must be carefully considered within the context of relevant planning policies. It is important to note that the 35-year lifespan does not diminish the potential harm in policy terms; consenting to this development effectively signifies acceptance that the seascape is appropriate for wind farm use. Consequently, decision-makers must weigh the enduring impact of lighting on the seascape's character against the benefits of the proposal, recognising that the introduction of artificial illumination in an otherwise dark marine environment represents a fundamental and lasting transformation.

The applicant's evidence acknowledges that the proposed development's effects engage several key policies, specifically National Planning Framework 4 (NPF4) Policies 4(c) and 4(d), 11(d) and 11(e), alongside GEN 7 and paragraph 4.28 of the National Marine Plan. These provisions are expressly designed to safeguard

nationally important landscape and seascape interests, thereby establishing a clear policy framework against which the proposal must be assessed.

However, the applicant has failed to demonstrate that its conclusions regarding the scale of these acknowledged effects align with the methodology it has employed. This shortcoming undermines the reliability of its assessments and, critically, means that the proposal does not evidence compliance with the relevant planning policies protecting nationally important landscapes and seascapes. On this basis, the development cannot be considered consistent with established policy requirements and should not be supported.

1.1.378 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment purports to follow Historic Environment Scotland's recognised methodology for evaluating effects on the setting of historic assets, a process developed through consultation with Historic Environment Scotland itself. This methodology mandates a careful evaluation of whether any changes to setting affect the contribution that setting makes to the cultural significance of heritage assets, with particular attention to whether the integrity of setting is adequately retained. Importantly, it emphasises that visual change alone should not be equated directly with adverse impact. Despite this clear framework, the applicant's assessment fails to demonstrate compliance with these essential evaluative steps.

A Methodological Audit, undertaken in support of community objections and relying solely on the applicant's own Appendix 14.3, reveals that while the operational assessment identifies relevant heritage attributes, it does not show how the integrity of setting has been rigorously assessed in line with the accepted methodology. Instead, the assessment confines itself to describing visual changes—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—and then summarily concludes that the integrity of setting is adequately retained. This critical evaluative phase, which distinguishes the methodology, is absent from all examined examples. Consequently, the reliability of the applicant's conclusions regarding heritage impacts is fundamentally undermined.

The applicant's baseline assessment acknowledges that the cultural significance of the affected heritage assets extends beyond isolated physical features, encompassing a complex array of experiential qualities. These include the significance of pilgrimage routes, the historical arrival by sea, and the dynamic experience of movement through a living cultural landscape. The relationships between monuments, the spiritual associations they hold, and their integration within the surrounding landscape and seascape are central to the heritage value. Crucially, these elements are experienced not from fixed viewpoints but through continuous movement, highlighting the importance of understanding the heritage assets within their broader cultural and spatial context rather than as static or isolated features.

Historic Environment Scotland's consultation responses, as recorded within the application, reinforce this perspective by requesting additional viewpoints to ensure that these wider experiential and cultural qualities are fully represented. This indicates a recognition that the applicant's assessment, while comprehensive in certain respects, may not have adequately captured the full extent of the cultural

landscape's significance. The omission of these wider viewpoints risks an incomplete understanding of how the heritage assets are perceived and valued in situ, potentially underrepresenting impacts on the cultural and spiritual dimensions integral to their heritage importance. In light of this, it is essential that any heritage impact assessment sufficiently encompasses these broader qualities to enable a fully informed planning decision.

The heritage impact conclusions rely substantially on the findings of the landscape assessment. However, as identified in the evidence, there is an understatement of landscape effects within that assessment. This understatement directly affects the heritage conclusions, causing them to inherit the same deficiencies. Consequently, the credibility of the heritage impact assessment is undermined by its dependence on a landscape analysis that does not fully capture the extent of landscape effects.

There remains significant uncertainty regarding the application's compliance with critical heritage protection policies. The proposal engages National Planning Framework 4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) related to the settings of heritage assets, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Crucially, the applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be adequately safeguarded. Furthermore, Scottish Ministers have not been provided with the necessary assessment to support any conclusion that these heritage values would be protected. On this basis, the application does not meet key policy requirements and cannot be considered acceptable in terms of heritage asset protection.

1.1.379 Effects on Island Communities, Tourism and the Local Economy

The applicant's own baseline evidence confirms that the island communities affected by the proposed development rely exceptionally heavily on visitors who are drawn by specific qualities: landscape, seascape, cultural heritage, tranquillity and remoteness. These attributes are integral to the islands' appeal and underpin their visitor economy. Any alteration or degradation of these qualities would directly undermine the economic foundations of these communities. This, in turn, threatens the provision of local services, the retention of population, and ultimately the long-term viability of the islands as sustainable communities. The proposal thus poses a significant risk to the fundamental economic and social sustainability of the island communities by impacting the very characteristics that sustain their visitor-dependent economies.

The practical consequence of the applicant's inadequate socio-economic assessment methodology is that the potential adverse impacts on island communities affected by the proposal remain insufficiently understood and unmitigated. The applicant's own consultants acknowledged habitability as a potentially significant pathway through which the development could affect these island communities. Yet, no direct assessment of the habitability of the islands likely to be impacted was undertaken. Instead, the socio-economic assessment presented in Chapter 18 focuses predominantly at a regional scale, concentrating detailed analysis on port communities while neglecting a comparable place-based evaluation

of the island communities themselves. Despite this omission, the assessment concludes that these island communities exhibit low sensitivity to tourism effects.

This conclusion is fundamentally flawed. Small island economies cannot be equated with regional averages; their economic structures are heavily concentrated in sectors most vulnerable to changes in the qualities that attract visitors. The islands' reliance on increasing visitor numbers does not mitigate their sensitivity to potential adverse effects; on the contrary, it intensifies their dependence on the very attributes that the proposal risks undermining. Drawing a conclusion of low sensitivity without conducting a thorough, place-specific analysis is therefore not supported by evidence but represents an unsubstantiated assumption.

In summary, the applicant's socio-economic assessment fails to provide a robust or credible understanding of the impacts on island communities. This gap undermines the reliability of the conclusions reached and leaves the risks to these vulnerable communities insufficiently addressed.

While mitigation measures have been proposed, they fall short when compared to the specific requirements set out for island communities under current policy and statutory duties. The proposal fails to meet the standards of GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be founded on robust socio-economic evidence and a precautionary approach where evidence is insufficient. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 require that the interests of island communities are thoroughly assessed and given meaningful weight through engagement from the earliest stages to completion. The applicant has acknowledged the need for particular scrutiny of island communities but has not undertaken the necessary assessments to understand the potential effects on these populations. As a result, it has not demonstrated compatibility with sustainable island communities, nor has it discharged the statutory duties owed to them. This fundamental omission undermines the proposal's compliance with essential planning and legal requirements.

1.1.380 Ecology, Biodiversity and Habitats Regulations

The development area and its surrounding waters are of considerable ecological importance, containing Priority Marine Features and Annex I habitats within the site itself. This environment also supports a range of protected species, including seabirds, marine mammals and the basking shark, all of which are sensitive to disturbance.

The proposed development would introduce extensive construction, operational and decommissioning activities on a very large scale, persisting for decades. Such prolonged and intensive activity poses a significant risk of adverse environmental effects on these important marine features and protected species, warranting careful and thorough consideration.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared in circumstances where it is not possible to

exclude an adverse effect on the integrity of a protected site. The very inclusion of such materials within the application highlights the applicant's recognition of potential impacts on designated environmental interests.

It is important to note that the submission of these derogation and compensation documents indicates a precautionary approach by the applicant, acknowledging that the proposed development may affect the protected guillemot population. By providing these plans, the applicant seeks to demonstrate a commitment to mitigating any such impacts should the competent authority, in this case the Scottish Ministers, determine that an adverse effect on site integrity cannot be ruled out. This approach reflects an understanding that the Scottish Ministers may reach a different conclusion regarding the potential for harm than the applicant has presented.

The presence of these documents as part of the application is therefore a significant feature, as it signals preparedness to address and manage any identified adverse effects through derogation provisions and compensatory measures. This submission aims to ensure that, in the event of an adverse effect being confirmed, appropriate steps will be taken to protect the guillemot population and maintain the overall integrity of the North Colonsay and Western Cliffs Special Protection Area.

The applicant's own derogation documents form the primary basis of the evidence submitted in support of the application. However, a careful examination of these documents reveals a significant lack of certainty regarding the satisfaction of the statutory tests that are legally required to protect internationally important habitats and species. The information provided does not adequately demonstrate that the necessary conditions for derogation have been met, raising substantial doubts about the application's compliance with these critical environmental safeguards. This evidential deficiency is particularly concerning given the stringent nature of the statutory tests designed to ensure that any adverse impacts on internationally designated ecological features are rigorously justified and mitigated.

Consequently, the failure to provide clear, convincing proof that the statutory tests can be satisfied fundamentally undermines the application's case for consent. Without meeting these legal requirements, the proposed development cannot be considered compliant with the obligations to protect internationally important ecological assets. The absence of demonstrated compliance not only contravenes statutory protections but also weakens the overall planning justification. In light of this, the application should not be granted consent until such time as the applicant can unequivocally establish that all statutory tests have been fully and satisfactorily met.

1.1.381 Public Engagement, Site Selection and Environmental Information

The practical consequence of the deficient consultation process is that affected island communities have been denied a realistic opportunity to engage meaningfully with the site-selection proposals. The applicant requests that Scottish Ministers place significant weight on the site-selection process, yet the quality of public participation throughout this process has been inadequate, undermining its legitimacy. Notably, this deficiency has persisted into the application stage, where the volume and

complexity of the technical material—spanning many thousands of pages—have posed an additional barrier to effective public scrutiny.

The timing of the consultation has further exacerbated this issue. It has coincided with the busiest months of the year for island residents, who are engaged continuously in the visitor season and thus have limited capacity to respond. Specialist advice, vital for interpreting the extensive documentation, has likewise been less accessible during this period. In contrast, the applicant has benefited from years of preparation supported by substantial professional and financial resources, resulting in a significant imbalance in the capacity to engage fully.

In light of these circumstances, it is important to recognise that GEN 18 of the National Marine Plan and the principles of effective public participation enshrined in the Aarhus Convention require that those affected by decisions of such magnitude be afforded a genuine opportunity to participate. The conditions imposed on local communities have fallen short of these standards. Therefore, Scottish Ministers are urged to take these shortcomings into account when considering the representations made, ensuring that the legitimacy of the decision-making process is not compromised by procedural deficiencies.

The environmental information submitted with the application is insufficient for the Scottish Ministers to make an informed determination at this stage, particularly when compared to the requirements for mitigation and assessment under the EIA Regulations. The Environmental Impact Assessment (EIA) provided does not meet the necessary standard of sufficiency; it identifies potential pathways to significant effects but fails to investigate these comprehensively or apply robust methodologies consistently. For instance, the landscape assessment relies on a distance-based pattern not supported by its own stated methodology, the heritage assessment lacks demonstrated application of its integrity test, and the socio-economic assessment omits a place-based analysis pertinent to the affected islands. Furthermore, the applicant’s reliance on post-consent measures such as future assessments, monitoring, and additional approvals does not satisfy the regulatory requirement to understand likely significant effects prior to determination. The Scottish Ministers are compelled to decide based on the evidence presented and cannot assume that outstanding matters will be resolved satisfactorily at a later stage. Consequently, the applicant has not demonstrated that the environmental information provided is adequate for a reasoned decision to be made.

1.1.382 Effects on Local Area

While the applicant proposes mitigation and compensation measures aimed at protected species and heritage assets, these do not adequately address the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Islay and Colonsay, being the closest islands to the development area—which lies immediately north-west of Islay and west of Colonsay—are insufficiently assessed in the application. The assessment treats Islay primarily as a potential project location rather than recognising it as an affected island community in its own right. Notably, the Atlantic-facing communities of Islay face the nearest edge of the 448 square kilometre development area, yet no place-

based evaluation has been undertaken to consider the impacts on their setting, economy, or community life.

Furthermore, for Colonsay and Oronsay, the development directly confronts the seaward outlook that is integral to daily life. The North Colonsay and Western Cliffs Special Protection Area, forming part of Colonsay's coastline, is central to the applicant's derogation case and compensation strategy. This represents the clearest acknowledgement within the application that harm to the internationally protected seabird populations inhabiting these cliffs cannot be ruled out. In addition, Oronsay Priory, a scheduled monument of national importance located within this community, suffers from the same shortcomings identified elsewhere in the heritage assessment, particularly regarding the treatment of its open maritime setting.

Taken together, these deficiencies demonstrate that the applicant's environmental and heritage impact evaluation lacks the necessary reliability and thoroughness, leaving the effects on these island communities and their valued assets underassessed and insufficiently mitigated.

The applicant's assessment of the visual and community impacts on Iona appears to underestimate the scale and significance of these effects when compared with the Coastal Character assessment and known sensitivities of the area. While mitigation measures are proposed, the Coastal Character assessment highlights that the Sound of Iona exhibits high sensitivity, with direct orientation towards the development and extensive visibility. The turbines would extend approximately 39 degrees across the horizon at a distance of around 21 kilometres, producing an overall effect described as Moderate and Significant. This broad geographical extent of change notably includes impacts on the ferry crossing between Fionnphort and Iona, an important community and visitor route, yet the applicant's visualisations do not encompass key viewpoints such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, despite Historic Environment Scotland's request for additional perspectives including from the ferry itself.

Furthermore, the West Coast of Iona is similarly assessed as highly sensitive, with widespread visibility of the proposed development. The applicant accepts that significant effects would occur for residents and visitors across much of the island, including at Dùn Ì, the highest point of Iona. The heritage significance of Iona's monastic landscape, encompassing the Abbey, the Nunnery and the high crosses, is internationally recognised and intrinsically linked to pilgrimage, arrival by sea and movement through the landscape. The applicant's baseline acknowledges this, yet the omission of certain visualisations and the limited assessment of experiential impacts call into question the completeness of the heritage impact evaluation. This is particularly important given the cultural and historic prominence of these sites and their relationship to views and approaches across the island.

In addition to these considerations, community response further challenges the adequacy of the assessment. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, indicating strong local concern. Crucially, the applicant's own consultants identified habitability as a potential pathway of effect on the island's community, yet no assessment of this impact appears to have been undertaken. The scale of the turbines can be contextualised

by comparison with Ben Hynish on Tiree, a familiar landmark standing 141 metres tall and visible from Iona at approximately 33 kilometres. The largest turbines would overtop Ben Hynish by around 194 metres while being located at roughly two-thirds of that distance, emphasising their imposing presence. Taken together, these points demonstrate that the applicant's evaluation underestimates the significant visual, community and heritage effects on Iona, thereby compromising the accuracy of the environmental and social impact assessment.

The applicant's assessment fails to adequately address the substantial visual, economic, and community impacts that the proposed development would have on the coastal communities and designated landscapes of Mull and the Ross of Mull. Practically, this omission risks undermining the viability of key tourism-dependent areas and the experience of visitors who contribute significantly to the local economy. For example, the Ross of Mull South coastal area, located approximately 22 to 24 kilometres from the development site, is recognised as having High sensitivity and is attributed a Medium magnitude of effect. The applicant acknowledges significant impacts at Erraid and on the Core Paths of the Ross, and also concedes that Fionnphort—the gateway to Iona and principal embarkation point for visitors—is likely to experience significant effects. This community is directly reliant on the flow of visitors, and the identified impact would therefore have tangible consequences for its social and economic wellbeing.

Across Mull more broadly, significant effects are accepted on Core Paths and within the Central, South, and West Mull Local Landscape Areas. Notably, the Loch na Keal National Scenic Area, which encompasses Mull's western waters and islands and lies approximately 21 to 33 kilometres from the proposed site, is classified as being of High sensitivity. Yet, it is attributed no greater than a Medium magnitude of effect, a characterization that appears to understate the potential scale of impact on this nationally recognised landscape. Furthermore, the applicant's approach to the Wilderness and Gribun Rocks coastal area exemplifies a reliance on distance-based reasoning, stating that because the viewing distance exceeds 30 kilometres, the scale of change is "small." This assessment method risks overlooking the importance of certain viewpoints and the cumulative effects on landscape character and community perception.

Crucially, Mull's west-facing tourism economy—including wildlife boat operations and the accommodation sector in its western townships—depends heavily on the integrity of the Atlantic seascape. The proposed development would industrialise this seascape, yet no place-based assessment has been undertaken for these communities. This lack of focused evaluation means that the full scope of economic and social consequences remains insufficiently understood and inadequately mitigated within the applicant's documentation.

In conclusion, the applicant's assessment does not provide a comprehensive or appropriately weighted analysis of the significant visual, economic, and community effects on Mull and the Ross of Mull's coastal landscapes and settlements. This deficiency undermines confidence in the conclusions drawn and fails to safeguard the interests of tourism-reliant communities and nationally designated landscapes that would be materially affected by the proposal.

The applicant's assessment appears to underestimate or omit significant effects on several important designated landscapes and vulnerable island communities, thereby undermining the protection of their natural and cultural qualities. While some mitigation measures are proposed, a detailed comparison reveals shortcomings in addressing the specific sensitivities and contexts of these areas. Ulva, for example, lies within the Loch na Keal National Scenic Area and is a community-owned island at the beginning of its regeneration. This small, re-establishing community relies heavily on the unspoilt seascape and setting, yet no assessment has been made of the effects on Ulva, despite it sharing in full the impacts on the wider National Scenic Area. This omission is particularly concerning given the community's dependence on the qualities at stake. Similarly, Staffa, also within the Loch na Keal National Scenic Area and renowned as one of the most celebrated small islands in Europe, lies approximately 35 kilometres from the development area. This distance exceeds the approximate 30 kilometres to which NatureScot advised that effects on National Scenic Area qualities be assessed. Despite recognising the panoramic maritime qualities of Staffa, the applicant concludes that the scale of change would be small and the effect not significant, a position that appears insufficiently precautionary given the island's international importance. The Jura National Scenic Area, assessed as having high sensitivity at a distance of approximately 28 to 32 kilometres, is attributed only medium to low magnitude effects, with this moderation explained by distance, apparent scale, and retained landforms. However, this assessment seems to overlook the fundamental basis of Jura's designation, which rests on the wild, undeveloped character of its Atlantic outlook—precisely the quality potentially compromised by the development. A similar approach is taken to the Scarba, Lunga and the Garvellachs National Scenic Area, situated approximately 35 to 40 kilometres away, which also receives a comparable assessment. Taken together, these assessments suggest a pattern of underestimation or insufficient consideration of significant effects on designated landscapes and island communities, particularly where their defining qualities are dependent on unspoilt seascapes and remoteness. In conclusion, the applicant's approach does not fully acknowledge or mitigate the likely impacts on these sensitive areas, thereby risking harm to their natural and cultural attributes that warrant stronger protection.

While the applicant's assessment attributes a Low magnitude of change to the South Tiree coastal area at a distance of approximately 35 kilometres, this conclusion appears inconsistent when contrasted with the inherently sensitive nature of Tiree's landscape. The area is correctly identified as having High sensitivity, yet the scale of the proposed turbines—up to 335 metres in height—would introduce vertical elements unprecedented in the island's seascape. Given that Tiree is an exceptionally low-lying island, with its highest point, Ben Hynish, reaching only 141 metres, the dominance of sea and sky fundamentally defines its landscape character. The introduction of turbines more than twice this height would significantly alter the open oceanic horizon that is central to Tiree's distinctive sense of place. Consequently, a Low magnitude of change understates the true extent of visual and landscape impact on such an exposed and sensitive receptor. Therefore, the applicant's evaluation cannot be regarded as a reliable reflection of the likely effects on Tiree's landscape character.

The applicant's assessment notably omits consideration of significant effects on several mainland and island communities that have direct views of, and economic

reliance upon, the seascape in question. Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by local residents, faces the development waters from the east. Yet, the assessment fails to examine the potential impacts on this finely balanced community and its economy.

Similarly, Ardnamurchan Point, the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard which attract visitors throughout the peninsula. These seaward panoramas represent receptors of high sensitivity; however, the distance-based moderation approach applied in the assessment overlooks the quality and importance of these views and their associated economic benefits to the local area.

Furthermore, the west coast of Kintyre comprises a series of communities whose identity, character, and visitor economy are closely tied to the open Atlantic seaboard looking towards Islay, Jura, and the surrounding waters. The Treshnish Isles and other nearby small islands and mainland coasts with views towards the proposed development site share a similar reliance on these seascapes. The exclusion of these receptors from the applicant's assessment undermines the comprehensiveness and accuracy of the overall evaluation.

The applicant's distance-based methodology systematically moderates and discounts environmental effects on sensitive receptors located beyond approximately 20 kilometres, resulting in an underestimation of impacts that compromises the environmental impact assessment's integrity. Specifically, the assessment reduces the magnitude of change attributed to highly sensitive receptors at these distances, effectively diminishing the perceived severity of effects. This approach overlooks the lived experiences of communities situated beyond the 20-kilometre threshold, as no place-based assessment has been conducted to capture the specific local impacts they endure. Consequently, the current evaluation fails to provide a comprehensive understanding of the environmental consequences, thereby undermining the robustness and credibility of the overall assessment.

1.1.383 Summary

The proposal before the Scottish Ministers fails to satisfy the relevant statutory and policy requirements governing its determination. The applicant's own assessments acknowledge significant impacts on nationally designated landscapes, as well as on the cultural heritage and communities of the coastal region. However, published analyses of the applicant's documents indicate that these impacts have been understated. Crucially, the necessary heritage assessment has not been undertaken, and while the effects on the island communities affected by the development were identified, no formal evaluation of these impacts has ever been carried out. Furthermore, the ecological criteria integral to the proposal have not been demonstrated as achievable. It is also important to note that the submission before the Scottish Ministers only encompasses part of the overall project.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and decline to grant the associated marine licence. Should the Ministers consider an alternative course, it is

requested that additional environmental information and enhanced visual representations be sought. Moreover, it is recommended that the applications be determined only following a public inquiry, thereby allowing for thorough examination of the concerns raised in this objection. Regardless of the final decision, it is further requested that the Ministers explicitly address and record their conclusions on the proposal’s effects upon cultural heritage and the impacted island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 441
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 for consent under section 36 of the Electricity Act 1989, alongside application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications have been submitted by MachairWind Limited, operating as ScottishPower Renewables. I request that this correspondence be registered as an objection and that I receive notification of the final determination regarding these proposals.

The development in question involves the construction of an offshore wind farm with an installed capacity of approximately 2 gigawatts. This scheme comprises between 91 and 144 turbines, each potentially reaching up to 335 metres to blade tip. The site is situated within a designated Windfarm Development Area spanning roughly 448 square kilometres of sea, located to the north-west of Islay and west of Colonsay. Notably, the location lies approximately 21 kilometres from Iona and is in close proximity to the islands and coastal communities of the southern Hebrides.

This objection is grounded in the planning and environmental considerations governed by the relevant statutory and policy frameworks applicable to these applications. It is important to emphasise that the onus lies entirely with the applicant to provide adequate evidence demonstrating that all pertinent legal and policy tests have been met. Objectors such as myself bear no obligation to prove otherwise. Upon careful review of the submissions and supporting material, it is clear that the applicant has failed to satisfy these requirements. Consequently, the applications should be refused consent.

1.1.384 Effects on Island Communities, Tourism and the Local Economy

There is significant uncertainty regarding the proposal’s impact on the island communities, which rely disproportionately on visitors drawn by specific qualities identified in the applicant’s own baseline assessments. These qualities—landscape, seascape, cultural heritage, tranquillity, and remoteness—constitute the very foundation of the local economy. Any alteration to these attributes would not only undermine the economic base but also jeopardise essential services, resident populations, and the long-term viability of these communities. Consequently, the proposal poses a fundamental threat to the sustainability of the island settlements.

The applicant’s failure to assess habitability impacts on island communities undermines the reliability of their socio-economic conclusions and risks overlooking significant adverse effects. Their own consultants acknowledged habitability as a potentially significant pathway of impact, yet no specific assessment was undertaken for the affected islands. Instead, the socio-economic evaluation in Chapter 18 is conducted at a regional scale, focusing on port communities while neglecting a place-based analysis of the island communities directly facing the development. Despite this omission, the assessment concludes that these island communities have low sensitivity to tourism effects, a finding unsupported by targeted evidence.

Island economies are distinct from regional averages; they rely heavily on sectors directly tied to the qualities that attract visitors. This economic concentration heightens their vulnerability rather than mitigating it, as dependence on increasing visitor numbers intensifies sensitivity to changes in those visitor-attracting attributes. Therefore, concluding low sensitivity without a detailed, place-specific assessment is not a substantiated finding but rather an unproven assumption. This methodological flaw renders the socio-economic assessment inadequate for understanding or mitigating the proposal's impacts on island communities.

The proposal fails to comply with the necessary planning policies and statutory duties relating to island communities. Specifically, it neglects the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be founded on robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Additionally, it does not adhere to NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, both of which require that the interests of island communities be thoroughly assessed and appropriately weighted through meaningful engagement from the outset to the conclusion of the planning process.

Crucially, the applicant acknowledged that island communities warrant particular scrutiny but failed to undertake the necessary assessment to understand the potential effects of the proposal on these communities. This omission represents a significant shortcoming in demonstrating that the development is compatible with the sustainability of island communities. The absence of this critical evaluation undermines confidence that the statutory duties owed to these communities have been fulfilled.

In conclusion, given the lack of adequate assessment and meaningful engagement with island communities as required by relevant policies and statutory frameworks, the proposal does not meet established planning and legal standards. Therefore, it cannot be considered compliant with the requirements designed to protect and support sustainable island communities.

1.1.385 Ecology, Biodiversity and Habitats Regulations

The proposed development would bring extensive construction, operational, and decommissioning activities into an ecologically sensitive marine environment over a period of several decades. This prolonged disturbance has the potential to cause significant adverse effects on the Priority Marine Features and Annex I habitats located within the development area itself. Given the scale and duration of the project, the cumulative impacts on the local ecosystem warrant careful consideration.

The surrounding waters of the site are known to support a range of protected species, including seabirds, marine mammals, and basking sharks. These species rely on the area for essential life processes such as feeding, breeding, and migration. Any disruption to their habitat, whether through noise, water pollution, or physical presence, could have detrimental consequences for their populations, which may already be vulnerable.

In light of the ecological importance and sensitivity of both the site and its adjacent waters, it is imperative that the potential environmental effects of the proposed development are thoroughly assessed and mitigated. Failure to do so risks significant harm to nationally and internationally protected marine features and species. Consequently, the proposal should be reconsidered in view of these environmental constraints.

The practical consequence of the applicant's submission of a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan is that it acknowledges the potential for adverse effects on the integrity of the North Colonsay and Western Cliffs Special Protection Area, particularly concerning the guillemot population. These documents are specifically prepared for circumstances where it cannot be definitively ruled out that the development would harm the protected site. Their inclusion in the application therefore signals that the applicant recognises the possibility that the proposed development may have significant environmental impacts requiring mitigation.

Importantly, the submission of these derogation and compensation documents serves a procedural and substantive function within the planning process. It indicates that the applicant has sought to comply with the necessary legal and policy frameworks governing protected sites, by proposing measures intended to address and offset any potential harm. However, this does not represent a definitive conclusion on the absence of adverse effects. On the applicant's own approach, there remains scope for the Scottish Ministers to reach a differing view regarding the likelihood or extent of any impacts on site integrity, which may influence the ultimate determination of the application.

In light of this, while the submission of these documents demonstrates an awareness and preliminary attempt to manage environmental risks, it also underscores the unresolved nature of the assessment of effects on the protected guillemot population. The application must therefore be carefully scrutinised to ensure that any potential adverse effects are fully considered and that any proposed compensation measures are robust, proportionate, and deliverable. Only through such a thorough approach can appropriate protection of the Special Protection Area be secured in accordance with planning policy and statutory obligations.

The legal framework governing developments affecting protected habitats mandates an unequivocal standard: consent may only be granted where it is ascertained beyond reasonable scientific doubt that the proposal will not adversely affect the integrity of the protected site. This strict evidential requirement places the burden squarely on the applicant to demonstrate compliance, as mitigation, compensation, and future monitoring plans alone are insufficient to satisfy the statutory tests under the Habitats Regulations.

This framework is further reinforced through the integration of national policies, including GEN 9 and GEN 13 of the National Marine Plan and Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Together, these policies establish a coherent and stringent policy environment aimed at safeguarding protected habitats from potentially harmful developments unless exceptional derogation conditions are met.

Given these rigorous requirements, any approval of development proposals must be contingent upon clear, conclusive evidence that the integrity of protected sites remains uncompromised. Without such certainty, the legal and policy mandates preclude consent, underscoring the necessity for meticulous scrutiny and adherence to the highest standards of environmental protection.

1.1.386 Cumulative and In-Combination Effects

The current assessment process for the proposed development is fundamentally flawed because it fails to consider the project in its entirety. By excluding the export cable corridor and onshore transmission works—both essential for the wind farm's operation—from the application before the Scottish Ministers, the process fragments the project into separate parts. This fragmentation results in the effects of the entire development never being assessed collectively.

This piecemeal approach undermines the integrity of the environmental and planning evaluation. Key components that are critical to the project's functioning are deferred to future applications, meaning that important impacts will be considered only after the principal decision has been made. Such an approach prevents a holistic understanding of the project's cumulative effects, which is necessary to inform sound decision-making.

Moreover, this method conflicts with established legal principles. The courts, notably in the case of Raeshaw Farms, have affirmed that a project must be assessed as a whole rather than being "salami-sliced" into smaller parts whose individual effects may appear less significant. Therefore, the current approach is not only procedurally deficient but also legally unsound, and it should be reconsidered to ensure a comprehensive and lawful assessment of the entire development.

The proposed cumulative impact assessment fails to provide a reliable evaluation, as it relies on baseline assessments that understate the true effects. Specifically, the Environmental Impact Assessment's underlying evaluations of landscape, heritage, and socio-economic factors have already minimized the extent of adverse impacts. Consequently, the cumulative assessment, which is based on these same understated baselines, inevitably underestimates the combined effects of this development alongside other existing, consented, and foreseeable projects. This systemic flaw compromises the accuracy of the overall cumulative impact conclusions, rendering them insufficient for informed decision-making.

1.1.387 Public Engagement, Site Selection and Environmental Information

The consultation process for this application has been fundamentally undermined by significant deficiencies in public participation, which directly affect the legitimacy of the site-selection process. The applicant requests that Scottish Ministers place considerable weight on the site-selection process; however, the quality of public involvement at both the plan and site-selection stages has been inadequate and has persisted into the application stage. The application consists of many thousands of pages of technical documentation, yet the consultation period was scheduled during the busiest months for island communities—when residents are engaged continuously throughout the visitor season and specialist advice is least accessible.

Meanwhile, the applicant has had several years and substantial professional and financial resources to prepare its case, creating an imbalance that severely limits effective public engagement.

In accordance with GEN 18 of the National Marine Plan and the principles of effective public participation enshrined in the Aarhus Convention, those affected must be afforded a realistic opportunity to participate in decisions of this magnitude. The conditions imposed on the affected communities, however, have fallen short of this standard. This shortfall must be firmly borne in mind by the Ministers when considering the representations made, as it calls into question whether the consultation has genuinely fulfilled its intended role in the decision-making process.

There remains considerable uncertainty regarding the sufficiency of the Environmental Impact Assessment submitted with this application. While the assessment is extensive in scope, the critical question is whether it provides an adequate evidential basis for the Scottish Ministers to reach a fully informed decision. The assessment identifies potential pathways to significant environmental effects but frequently fails to investigate these thoroughly or employs methodologies that undermine the reliability of its conclusions. For example, the landscape assessment produces outcomes based on a distance pattern not supported by its own stated methodology; the heritage assessment does not apply its own integrity test convincingly; and the socio-economic assessment lacks a place-based analysis relevant to the affected islands. Such deficiencies cast doubt on the robustness of the environmental information presented.

Furthermore, the application relies in part on future assessments, post-consent plans, monitoring arrangements, and additional approvals to address outstanding issues. However, this approach does not satisfy the requirements of the Environmental Impact Assessment Regulations, which mandate that likely significant effects must be understood prior to determination. The Scottish Ministers are obliged to base their decision on the evidence currently before them, not on assumptions that unresolved matters will be addressed satisfactorily at a later stage. Given the inadequacies identified, the applicant has not demonstrated that the environmental information submitted is sufficient for determination. Consequently, the application should not be approved until these fundamental evidential shortcomings are remedied.

1.1.388 Effects on Local Area

There remains considerable uncertainty regarding the adequacy of the applicant’s assessment of the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie closest to the development area—which extends over 448 square kilometres immediately north-west of Islay and west of Colonsay—the application primarily considers Islay in terms of its potential as a direct project location. This approach neglects a thorough place-based evaluation of the effects on Islay’s Atlantic-facing communities, who confront the nearest edge of the development area and whose setting, economic activities, and community life are likely to be materially affected. Similarly, for Colonsay and Oronsay, the seaward outlook integral to daily life directly faces the proposed array. The North Colonsay and Western Cliffs Special Protection Area,

forming Colonsay's coastline, is central to the applicant's derogation case and compensation plan, implicitly acknowledging that harm to the internationally protected seabird population of these cliffs cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance within this community, is subject to the same deficiencies identified elsewhere in the heritage assessment, particularly concerning the appraisal of its open maritime setting. Taken together, these points demonstrate that the applicant's evaluation underestimates the potential adverse impacts on these island communities and their heritage assets, thereby undermining the reliability of the overall environmental and heritage impact assessment.

The applicant's own Coastal Character assessment recognises that the Sound of Iona is of high sensitivity, directly oriented towards the proposed development, with extensive visibility and a large geographical extent of change. The overall effect is classified as Moderate and Significant, impacting an area approximately 21 kilometres away, with turbines spanning around 39 degrees of the horizon. Similarly, the West Coast of Iona is identified as highly sensitive with widespread visibility, and the applicant acknowledges significant effects on residents and visitors throughout much of the island, including at Dùn Ì, Iona's highest point. This demonstrates that the scale of visual impact is substantial and geographically extensive.

Despite this, the assessment underestimates the cultural and community significance of these effects. Iona's monastic landscape, comprising internationally important heritage assets such as the Abbey, the Nunnery, and high crosses, is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape, as detailed in the applicant's own baseline. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself, yet no visualisations were provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving important heritage perspectives unassessed. Furthermore, a household consultation revealed that 92 per cent of Iona respondents object to the proposal, yet the applicant failed to assess habitability impacts, despite acknowledging this as a potential pathway of effect. The perceived scale of the turbines is emphasised by the comparison to Ben Hynish on Tiree, a 141-metre landmark visible from Iona at 33 kilometres; the turbines would exceed this height by approximately 194 metres at just two-thirds of that distance. Taken together, these factors indicate that the applicant's evaluation significantly understates the visual, community, and heritage impacts on Iona, compromising the accuracy of the environmental and social impact assessment.

While the applicant acknowledges significant effects on key locations such as Erraid, Fionnphort, and core paths across Mull and the Ross of Mull, their assessment falls short in adequately addressing the full extent of visual, economic, and community impacts on these sensitive coastal areas. The Ross of Mull South coastal area is recognised as having High sensitivity at distances of approximately 22 to 24 kilometres and is attributed only a Medium magnitude of effect, despite its importance as a gateway for visitors to Iona and its direct connection to the local community reliant on tourism flows. Similarly, within Mull itself, significant effects are accepted on core recreational paths and within designated landscape areas including the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, encompassing the western waters and islands of Mull, is

consistently assessed as High sensitivity at distances between 21 and 33 kilometres; yet the applicant limits the magnitude of effect to Medium, thereby underrepresenting the potential for adverse impact. Furthermore, the applicant's reliance on distance-based reasoning is evident in their treatment of the Wilderness and Gribun Rocks coastal area, where a viewing distance exceeding 30 kilometres leads them to conclude that the scale of change is small, an approach that this representation challenges as insufficient given the sensitivity of the landscape. Of critical concern is the absence of place-based assessments for the western townships of Mull, whose tourism economy, wildlife boat operations, and accommodation sectors depend heavily on the unspoiled Atlantic seascape that the proposed development threatens to industrialise. This lack of detailed, community-specific consideration undermines confidence in the applicant's evaluation and fails to address the significant implications for these tourism-dependent coastal communities and designated landscapes.

The applicant's environmental impact assessment employs a distance-based methodology which systematically moderates and discounts the magnitude of change experienced by highly sensitive receptors located beyond approximately 20 kilometres from the development site. This approach is evidenced by the observation that where such receptors exist beyond this distance threshold, the assessment reduces the perceived effect magnitude and correspondingly lowers the significance attributed to those effects. Consequently, communities residing in these more distant locations have not been subjected to any place-based assessment, resulting in a lack of detailed consideration of their specific environmental sensitivities and the actual impacts they endure.

This systematic underestimation and discounting of effects beyond 20 kilometres undermines the integrity of the environmental impact assessment as a whole. By applying a generalized distance criterion rather than a nuanced, receptor-specific evaluation, the assessment fails to adequately capture the true extent and significance of environmental effects on sensitive communities outside the immediate vicinity. This methodological limitation not only diminishes the weight given to distant receptors but also neglects the lived experience of those communities, thereby compromising the comprehensiveness and robustness of the environmental appraisal. Such a practice calls into question the reliability of the conclusions drawn and indicates a need for a more rigorous, place-based assessment that fully accounts for effects irrespective of distance.

1.1.389 Summary

The proposal before the Scottish Ministers fails to satisfy the statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal area. However, published analyses of the applicant's documentation reveal that the extent of these impacts has been underestimated. Crucially, the necessary heritage assessment has not been conducted, and although effects on the island communities involved were identified, no comprehensive assessment of these impacts has been undertaken. Furthermore, the ecological criteria pertinent to the proposal have not been demonstrated as

achievable. It is also important to note that only a portion of the project is currently submitted for Ministerial consideration.

In light of these substantial shortcomings, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to decline the associated marine licence.

Should the Ministers consider proceeding without refusal, I request that they require the submission of further environmental information alongside enhanced visualisations. Moreover, I propose that the applications be determined only following a public inquiry, thereby allowing the issues raised in this objection to be thoroughly examined. Regardless of the decision reached, I further request that the Ministers provide clear conclusions within their reasons specifically addressing the effects on cultural heritage and the impacted island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 442
Dear Sir/Madam,

I hereby submit my formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989, alongside application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, submitted by MachairWind Limited (ScottishPower Renewables), pertain to a large-scale offshore wind development.

The project envisages the installation of an offshore wind farm with a capacity of approximately 2 gigawatts. This would involve between 91 and 144 turbines, each reaching a maximum height of 335 metres to blade tip. The proposed site extends over a Windfarm Development Area spanning roughly 448 square kilometres of marine space located north-west of Islay and to the west of Colonsay. This location lies approximately 21 kilometres from Iona and is in close proximity to several islands and coastal communities within the southern Hebrides.

My objection is grounded in planning and environmental considerations relevant to the statutory and policy context governing the determination of these applications. It is important to emphasise that the onus of proof lies entirely with the applicant, who must demonstrate with sufficient and robust evidence that all relevant statutory and policy tests are satisfied. Objectors, by contrast, bear no obligation to prove the contrary. Upon careful examination, it is clear that the applicant has failed to discharge this burden. Consequently, I assert that consent for the proposed development ought to be refused.

1.1.390 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria set out in NPF4 Policy 11, thereby undermining the policy's support for renewable energy development. Specifically, it would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, it has not been demonstrated that the cultural significance of scheduled monuments and their settings would be adequately protected. Additionally, the proposal does not show that island communities would be safeguarded, nor has it been established that the ecological requirements can be met based on the evidence provided. NPF4 Policy 11 supports renewable energy development only insofar as these impact criteria—including those addressing effects on communities and on landscape, seascape, and other receptors—are satisfied. The failure to meet these tests means the proposal conflicts with the policy's provisions and cannot be regarded as compliant.

In considering the proposal's compliance with the National Planning Framework 4 (NPF4), it is important first to weigh the mitigation measures against the stringent protections afforded by relevant policies. Policy 11 operates in conjunction with Policies 4(c) and 4(d), which collectively safeguard National Scenic Areas and other nationally important landscapes from significant adverse effects. Despite these protections, the proposal fails to demonstrate effective mitigation that would prevent substantial harm to the qualities for which these areas are designated, thereby falling short of the rigorous standards set by NPF4.

Furthermore, the proposal raises concerns regarding the protection of designated heritage assets under Policy 7, including Policy 7(h) which specifically addresses scheduled monuments, along with Policies 7(c) and 7(d) that relate to the settings of historic assets. The evidence submitted does not convincingly establish that the cultural significance of these monuments and their contexts would be preserved. This lack of demonstrable safeguarding undermines the policy's intent to maintain the historic environment's integrity, further highlighting the proposal's shortcomings in this respect.

Lastly, the proposal does not satisfy the requirements of Policy 3 on biodiversity, nor does it adequately show that island communities would be protected as mandated. The ecological assessments provided are insufficient to confirm that the necessary ecological tests can be met, leaving considerable uncertainty regarding the potential environmental impacts. Taken together, these factors reveal a clear conflict with multiple NPF4 policies designed to protect nationally important landscapes, heritage assets, and biodiversity, indicating that the proposal does not accord with the framework's comprehensive safeguarding objectives.

The applicant's evidence clearly indicates that the proposal conflicts with the terrestrial development plan framework relevant to land-based effects, including the Argyll and Bute Local Development Plan 2. Specifically, the proposal would have adverse impacts on the landscape, heritage, and community interests that the policies within this plan are designed to protect. These conflicts are directly attributable to the nature and location of the development, which the plan seeks to safeguard through its provisions.

Furthermore, the proposal is not only at odds with the local development plan but also with the National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient justification or evidence to demonstrate that these conflicts can be reconciled or mitigated. Consequently, the proposal remains inconsistent with the established development plan framework, underscoring its unsuitability in the current form.

1.1.391 Seascape, Landscape and Visual Effects

The applicant's assessment methodology, as set out in Appendix 16.1, notably lacks a defined distance threshold beyond which major effects are considered to cease. Despite this omission, a comprehensive Evidence Note prepared in support of community objections—based entirely on the applicant's Chapter 16 and Appendices 16.1 to 16.3—demonstrates a consistent pattern across all three assessment streams. Specifically, no highly sensitive receptor located beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of the receptor's sensitivity or the extent of visibility. This pattern is further corroborated by the applicant's own documentation, which indicates that at viewing distances exceeding 30 kilometres, the scale of change is judged to be small, and that the Landscape Character synthesis categorises magnitude as High within about 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

This implicit reliance on distance in moderating effect magnitude has significant implications for the accuracy of the applicant's conclusions. When magnitude is systematically reduced at distances coinciding with the location of the most sensitive designated landscapes, the input data feeding into the protective tests are understated. Consequently, the findings presented do not provide a reliable description of the potential effects that the Scottish Ministers are being asked to consent to. This undermines the robustness of the assessment and calls into question whether the full extent of landscape and visual impacts has been appropriately considered.

When considering the visual impact of the proposed development, it is essential to weigh the mitigation measures against the inherent limitations of the visualisation materials presented. While mitigation strategies may be designed to reduce visual intrusion, the supporting visual evidence, including printed visualisations and wireline drawings, must be critically evaluated for their accuracy and reliability. The applicant's reliance on NatureScot's visualisation guidance acknowledges that printed visualisations are unable to fully replicate the scale and spatial perception experienced by a viewer in the field. Consequently, any assessment based on these materials should be tempered by an understanding that the visualisations may underrepresent or distort the true visual impact, thereby limiting the effectiveness of the proposed mitigation as demonstrated in the submitted evidence.

Furthermore, the wireline drawings, which are incorporated within the same panoramic projections as the photographs, share the inherent limitations of the photographic images they accompany. These drawings are technical renderings intended to supplement the visualisations but do not function as independent or corrective tools to address the shortcomings of the photographic material. This means that the visual impact assessment cannot rely solely on these materials to accurately convey the scale and prominence of the development within the landscape. The combined limitations of these visualisation tools highlight the need for a cautious and critical interpretation of the evidence, recognising that the true visual effects may be more significant than the materials suggest.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a currently unlit sea horizon, thereby permanently altering the character of the night-time seascape over its 35-year operational life. This change is not merely a temporal inconvenience; it represents a lasting transformation of the seascape's intrinsic qualities. Furthermore, the policy implications of consenting to such development extend beyond the finite operational period. Granting permission would signify a formal recognition that this particular seascape is appropriate for wind farm use, thereby setting a precedent with potentially enduring consequences for the character and perception of the area at night. In summary, the introduction of lighting effects would cause a substantive and lasting impact on the night-time seascape, and the decision to approve would carry significant policy weight regarding the future use and character of this seascape.

The proposal's failure to adequately address the scale of its impacts on landscape and seascape interests results in non-compliance with key planning policies, thereby undermining the protection afforded to nationally important areas. This practical shortcoming means that the development risks causing unacceptable harm to these

valued environments, contrary to the guiding principles set out in national policy frameworks.

Specifically, the effects of the proposal engage multiple provisions, including NPF4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively seek to safeguard the integrity and character of significant landscapes and seascapes from adverse development impacts. The applicant has not demonstrated that its assessment of the scale of these effects aligns with the methodology it employed, creating uncertainty and undermining confidence in the conclusions presented.

Given this lack of demonstrated compliance, the proposal cannot be considered to meet the statutory requirements for protecting nationally important landscapes and seascapes. It follows that the application should be refused on the grounds of failing to satisfy relevant planning policies designed to preserve these environmental assets for the benefit of current and future generations.

1.1.392 Cultural Landscape, Archaeology and Historic Environment

The applicant’s assessment fails to provide a demonstrable evaluation of how the integrity of setting has been maintained in relation to the proposed development, despite identifying key heritage attributes. Although the assessment details various aspects of visual change—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—it does not explicitly undertake the critical evaluative step mandated by Historic Environment Scotland’s methodology. This omission undermines the reliability of the conclusions drawn regarding the retention of setting integrity.

Historic Environment Scotland’s recognised methodology requires an assessment that goes beyond describing visual alterations, demanding a clear evaluation of how changes affect the contribution that the setting makes to the cultural significance of heritage assets. It explicitly advises that visual change alone should not be equated with adverse impact. The applicant’s approach, however, stops short of this evaluative requirement, as confirmed by an independent Methodological Audit based solely on the applicant’s Appendix 14.3. Consequently, the assessment’s conclusion that the integrity of setting is adequately retained lacks substantiated analytical rigour and cannot be accepted without reservation.

The applicant’s baseline assessment acknowledges that the cultural significance of the heritage assets in question arises from a complex set of qualities. These include aspects such as pilgrimage, arrival by sea, and movement through a living cultural landscape. It also recognises the importance of the relationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced dynamically through movement rather than from fixed viewpoints.

Historic Environment Scotland, in their consultation responses recorded within the application, requested the inclusion of additional viewpoints to ensure that these broader experiential qualities are fully captured. This suggests that the initial assessment may not have adequately represented the wider cultural landscape and the nuanced ways in which the heritage assets are appreciated and experienced.

Given these considerations, it is important that any further assessment or mitigation fully embraces the dynamic and relational nature of the cultural significance identified. Without this, the potential impacts on the heritage assets could be underestimated, leading to an incomplete understanding of the effect on the cultural landscape as a whole.

The heritage impact conclusions presented rely heavily on the landscape assessment as their foundation. However, where the landscape effects have been understated, as identified previously, the subsequent heritage conclusions inevitably reflect that same understatement. This dependency calls into question the robustness of the heritage impact findings.

In essence, the credibility of the heritage assessment is compromised by the deficiencies in the landscape evaluation. Without an accurate and comprehensive appraisal of landscape effects, the heritage conclusions derived are not sufficiently reliable to inform decision-making. Therefore, the current heritage impact conclusions should be treated with caution given their reliance on a flawed landscape assessment.

There remains significant uncertainty regarding the application's compliance with critical policies designed to safeguard heritage assets. Specifically, the proposal engages National Planning Framework 4 Policy 7(h) concerning scheduled monuments, as well as Policies 7(c) and 7(d) relating to the setting of such assets. These provisions, in conjunction with Policy GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan, establish a robust framework for the protection of cultural heritage. However, the applicant has not provided sufficient evidence to demonstrate that the cultural significance of internationally and nationally important heritage assets, along with their settings, will be maintained or preserved.

This lack of a comprehensive and conclusive assessment leaves the Scottish Ministers without the necessary information to determine that the proposed development would meet the stringent requirements of the relevant policies. The absence of such a vital evaluation undermines confidence in the application's acceptability from a heritage protection standpoint. Consequently, it is submitted that the application fails to satisfy key policy obligations, warranting careful reconsideration before any approval can be granted.

1.1.393 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development rely heavily on visitors, who are drawn specifically by the qualities identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity, and remoteness. These attributes are not merely incidental; they constitute the core appeal that sustains the visitor economy upon which these communities depend to an exceptional degree.

Any alterations to these fundamental qualities would therefore have a direct and detrimental impact on the economic foundation of the island communities. Such an impact would extend beyond economics, threatening local services, population stability, and ultimately the long-term viability of these communities. The proposal, by

undermining the very characteristics that attract visitors, poses a significant risk to the social and economic sustainability of the islands.

The practical consequence of the applicant's flawed socio-economic assessment is a failure to accurately identify and mitigate potential impacts on island communities. The applicant's own consultants recognised habitability as a potentially significant pathway through which the proposal could affect island communities; yet, no assessment of the habitability of the affected islands was conducted. Instead, Chapter 18 of the socio-economic assessment addresses potential port communities at a regional scale in detail, while omitting any equivalent place-based analysis of the island communities directly facing the development. Despite this omission, the assessment concludes that those island communities exhibit low sensitivity to tourism effects. This conclusion is fundamentally flawed. Small island economies are not representative of regional averages; rather, their economies are concentrated in sectors highly vulnerable to changes in the qualities that attract visitors. Moreover, a reliance on increasing visitor numbers does not diminish their sensitivity; it intensifies dependence on the very qualities that are at risk. Therefore, the conclusion of low sensitivity, reached without a place-based analysis, cannot be regarded as evidence but must be understood as an unsupported assumption. This methodological inadequacy undermines confidence in the assessment's findings and calls into question the effectiveness of any proposed measures to address socio-economic impacts on these island communities.

The applicant acknowledges that island communities require particular scrutiny but has failed to undertake the necessary assessment to understand the effects of the proposal on these communities. This omission means that it has not demonstrated compatibility with sustainable island communities, nor shown that the statutory duties owed to them have been discharged. This failure contravenes the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be based on sound socio-economic evidence and adopt a precautionary approach where evidence is lacking. Furthermore, the proposal does not comply with NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, both of which require that the interests of island communities be assessed and given due weight through meaningful engagement from the outset to conclusion. Consequently, the proposal does not meet the necessary planning and statutory standards for assessing and protecting island communities.

1.1.394 Ecology, Biodiversity and Habitats Regulations

There remains considerable uncertainty regarding the ecological implications of the proposed development, given the presence of Priority Marine Features and Annex I habitats within the development area itself. The surrounding waters are known to support a range of sensitive species, including seabirds, marine mammals, and basking sharks. Introducing large-scale construction, operational, and decommissioning activities into this environment over several decades raises significant concerns about potential adverse environmental effects. Consequently, the ecological importance and sensitivity of the site and its environs must be carefully considered to ensure that the proposal does not result in unacceptable harm to these protected marine features and species.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan, specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents represent recognised mechanisms intended to address potential adverse impacts on protected sites when it cannot be conclusively ruled out that the proposal would maintain site integrity. Their inclusion signals the applicant's awareness of possible significant effects and a preparedness to implement measures in line with derogation provisions.

It is important to understand that such submissions are typically prepared for situations where adverse effects on the integrity of a protected site are uncertain or likely. The presence of these documents within the application is a critical feature, as it highlights that the applicant does not categorically exclude the possibility of harm. This is a prudent step intended to facilitate regulatory consideration and possible mitigation, reflecting an approach that accounts for ecological sensitivities and the need for compensatory action.

Nevertheless, the applicant acknowledges that Scottish Ministers may arrive at a different conclusion regarding adverse effects than the applicant's own assessment. This recognition underscores that the submitted derogation and compensation documents serve as precautionary and responsive measures rather than definitive proof of no impact. In this context, the documents form a necessary part of the application's overall environmental evaluation, contributing to informed decision-making about the proposal's acceptability and the adequacy of proposed mitigation.

Mitigation, compensation proposals, and future monitoring measures, while important considerations, are insufficient on their own to satisfy the stringent requirements set by the Habitats Regulations for granting consent to developments affecting protected sites. The competent authority must be convinced beyond reasonable scientific doubt that the proposal will not adversely affect the integrity of the habitat in question. This represents a high evidential threshold which the applicant bears the burden of demonstrating, ensuring that no residual uncertainty remains regarding potential harm.

This legal framework is further reinforced by relevant planning policies, including GEN 9 and GEN 13 of the National Marine Plan and Policies 3, 4(b), 4(e), and 4(f) of NPF4. Together, they underscore the critical importance of safeguarding protected habitats and species, mandating that any consent be contingent on the strict derogation tests being met. Consequently, the policy and legislative context demands rigorous scientific certainty rather than reliance on proposed mitigation alone.

There remains significant uncertainty as to whether the application meets the necessary statutory tests designed to protect internationally important habitats and species. The evidence submitted, including the applicant's own derogation documents, clearly indicates that the degree of certainty required has not been achieved. Consequently, it has not been demonstrated that these legal requirements can be satisfied, undermining the justification for granting consent.

1.1.395 Cumulative and In-Combination Effects

The cumulative impact assessment is fundamentally compromised by its reliance on baseline evaluations that understate the true effects of the proposed development. This flaw becomes evident when considering that the cumulative assessments are contingent upon the findings of the Environmental Impact Assessment's individual components. Specifically, where the initial landscape, heritage, and socio-economic assessments minimize the extent of adverse effects, the cumulative analysis is predicated on this diminished baseline. Consequently, the aggregation of impacts from this proposal alongside other existing, consented, and foreseeable developments is similarly underestimated. This methodological weakness undermines the reliability of the cumulative impact conclusions and suggests that the combined effects are more significant than reported. It is therefore essential that the baseline assessments be revisited to ensure an accurate and robust cumulative evaluation.

The applicant has failed to demonstrate that the cumulative and in-combination effects of the proposal, including the deferred works, have been reliably identified and assessed, contrary to the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations concerning project splitting. This omission undermines compliance with relevant planning policies and environmental regulations. Consequently, it is essential that the decision-making process expressly addresses the treatment of the deferred works to ensure a comprehensive and lawful assessment. Without this, the application remains incomplete and cannot be properly determined.

1.1.396 Public Engagement, Site Selection and Environmental Information

The consultation process for this proposal has demonstrably failed to achieve the standards required for effective public participation, thereby undermining the legitimacy of the site-selection process. The applicant places significant weight on the site-selection procedure, making the quality of public engagement at that stage directly material. However, deficiencies evident during the plan and site-selection phases have persisted into the application stage. The application itself comprises several thousand pages of technical material, yet the consultation period coincided with the busiest months for island communities, when residents are fully occupied throughout the visitor season and access to specialist advice is limited. This contrasts sharply with the applicant's extensive preparation time and substantial professional and financial resources. Moreover, GEN 18 of the National Marine Plan and the principles enshrined in the Aarhus Convention require that affected parties be afforded a realistic opportunity to participate in decisions of such magnitude. The conditions imposed on the local communities fall short of this standard, a matter that the Scottish Ministers must give due weight to when considering the representations submitted.

When comparing the mitigation measures proposed within the application, it becomes apparent that reliance on future assessments, post-consent plans, monitoring, and additional approvals is insufficient to meet the requirements of the Environmental Impact Assessment (EIA) Regulations. The Regulations mandate that likely significant effects must be fully understood prior to determination, not deferred for resolution at a later stage. This approach undermines the fundamental purpose of

the EIA as the principal evidential basis for the Scottish Ministers' decision-making process, as it leaves critical uncertainties unresolved at the point of consent.

Furthermore, a detailed examination of the environmental information reveals significant shortcomings that compromise its adequacy. The landscape assessment, for instance, reaches conclusions based on a distance pattern not supported by its own stated methodology. Similarly, the heritage assessment fails to demonstrate proper application of its integrity test. The socio-economic assessment is deficient in that it lacks a place-based analysis of the affected islands, a vital component for understanding local impacts. Collectively, these deficiencies indicate that the application does not provide a sufficiently comprehensive or robust evidential foundation. Consequently, the Scottish Ministers cannot be satisfied that the environmental information before them is adequate to enable an informed decision in accordance with statutory requirements.

1.1.397 Effects on Local Area

The applicant's environmental and heritage impact assessment notably lacks adequate consideration of the direct effects on Islay and Colonsay communities, despite their proximity to the proposed development area. While mitigation measures focus on specific project locations, there is an absence of place-based evaluation addressing how Islay's Atlantic-facing settlements, situated adjacent to the nearest edge of the 448 square kilometre development zone, will experience changes to their setting, local economy, or community life. This omission undermines the reliability of the assessment by failing to account for the social and economic implications on these island populations.

Furthermore, for Colonsay and Oronsay, the daily seaward outlook, integral to their identity, faces the development directly. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's coastline, is central to the applicant's derogation case and compensation proposals, implicitly acknowledging that harm to the internationally protected seabird populations cannot be ruled out. Additionally, Oronsay Priory, a scheduled monument of national significance within this community, is inadequately assessed, particularly regarding the impact on its open maritime setting. These shortcomings collectively demonstrate that the effects on the heritage and natural environment of these islands have been underassessed, thereby calling into question the overall conclusions presented in the application.

While the applicant's assessment acknowledges certain impacts on Iona, a detailed analysis reveals that these effects are both more significant and more extensive than portrayed, thereby undermining the accuracy of the environmental and social impact evaluation. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, with a direct orientation towards the development site and extensive visibility. The geographical extent of change is described as large, encompassing a distance of approximately 21 kilometres, with turbines spanning around 39 degrees of the horizon. This scale of visual intrusion is substantial, especially when considered alongside the West Coast of Iona, which is similarly assessed as highly sensitive with widespread visibility. The applicant concedes significant effects on residents and visitors across much of the island, including at its highest point, Dùn Ì.

The heritage value of Iona's monastic landscape further compounds these concerns. The Abbey, the Nunnery, and the high crosses are recognised as heritage assets of international importance, with their significance closely tied to pilgrimage, arrival by sea, and movement through the landscape. Despite Historic Environment Scotland's request for additional viewpoints—specifically from the ferry crossing itself—no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, a notable omission that limits the understanding of the visual impact on key heritage experiences.

Community sentiment also underscores the scale of concern, with a household consultation revealing that 92 per cent of respondents on Iona object to the proposal. Notably, habitability—a pathway of potential effect identified by the applicant's own consultants—has not been assessed, leaving a critical aspect of social impact unexamined.

To contextualise the perceived scale of the turbines, a comparison with a familiar local landmark is instructive. Ben Hynish on Tiree, standing at 141 metres and visible from Iona at approximately 33 kilometres, would be dwarfed by the largest turbines, which would exceed Ben Hynish's height by about 194 metres while being situated at roughly two-thirds of the distance. This stark comparison highlights the overwhelming physical presence the turbines would have on the island's landscape.

In summary, the visual, community, and heritage impacts on Iona have been significantly underestimated in the applicant's assessment. The scale and significance of these effects warrant a more thorough and accurate evaluation to ensure that all potential consequences are fully understood and appropriately addressed.

The applicant's assessment acknowledges significant effects on several key locations within Mull and the Ross of Mull coastal communities. Specifically, the Ross of Mull South coastal area is identified as having High sensitivity at distances of approximately 22 to 24 kilometres, with an attributed Medium magnitude of effect. Significant impacts are recognised at Erraid and on the Core Paths of the Ross, while Fionnphort, serving as the gateway to Iona and the principal embarkation point for visitors, is explicitly accepted to experience significant effects. This community is notably reliant on the flow of visitors, highlighting the importance of understanding the development's influence on local dynamics.

Further across Mull, the applicant accepts significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, which encompasses Mull's western waters and islands, is assessed as having High sensitivity throughout a range of approximately 21 to 33 kilometres. However, the magnitude of impact in this nationally designated landscape is attributed no more than Medium. This suggests a potential underestimation of the development's visual and environmental intrusion within an area of recognised scenic importance. The applicant's approach appears to downplay the extent of change, especially given the acknowledged sensitivity.

The assessment's treatment of the Wilderness and Gribun Rocks coastal area further exemplifies this concern. Here, the applicant judges the scale of change to be

small due to a viewing distance exceeding 30 kilometres. This distance-based reasoning raises questions about the adequacy of the impact evaluation, particularly given that Mull's west-facing tourism economy, wildlife boat operations, and accommodation in western townships are intimately linked to the Atlantic seascape that would be industrialised by the development. Importantly, none of these communities have received a place-based assessment tailored to their specific contexts, which risks overlooking significant economic and social consequences. Taken together, these points suggest that the applicant's assessment does not fully capture the visual, economic, and community impacts on Mull and Ross of Mull, particularly in relation to designated landscapes and tourism-dependent communities.

The applicant's assessment acknowledges the proximity of Ulva within the Loch na Keal National Scenic Area and recognises the shared effects on that designated landscape. However, it fails to consider the specific circumstances of Ulva as a community-owned island undergoing regeneration. This small, re-establishing community depends fundamentally on the unspoilt qualities of its setting and seascape, yet no dedicated assessment has been made to evaluate the potential impacts on its natural and cultural environment.

Similarly, Staffa, located approximately 35 kilometres from the development area and also within the Loch na Keal National Scenic Area, is dismissed as experiencing only small-scale change with no significant effect. This conclusion is reached despite the island's renowned panoramic maritime qualities, which the applicant's own assessment acknowledges. Notably, this distance exceeds the approximately 30-kilometre threshold recommended by NatureScot for assessing impacts on National Scenic Area qualities, raising concerns about the adequacy of the assessment methodology.

Other designated landscapes such as the Jura National Scenic Area, situated about 28 to 32 kilometres away, are assessed as having High sensitivity but only Medium to Low magnitude of impact, primarily justified by distance and retained landforms. This approach similarly extends to the Scarba, Lunga, and the Garvellachs National Scenic Area at 35 to 40 kilometres. However, these areas' designations rest heavily on their wild and undeveloped Atlantic character, which may be more vulnerable to change than the applicant's assessment suggests. Taken together, these considerations indicate that the potential effects on important seaboard landscapes and island communities may be underestimated, warranting a more thorough and nuanced evaluation.

The applicant's assessment categorises the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres while attributing a Low magnitude of change. This evaluation significantly understates the true scale of impact on Tiree's landscape character. Tiree is an exceptionally low-lying island, its entire character defined by the dominance of sea and sky, with its highest point, Ben Hynish, rising only 141 metres. The introduction of turbines up to 335 metres in height would create vertical structures unprecedented in Tiree's seascape. Given the island's reliance on an open oceanic horizon as a defining feature, the conclusion of a Low magnitude of change for such an exposed and sensitive receptor is not credible. This underestimation leads to an unreliable overall evaluation of effects on

Tiree’s distinctive landscape, warranting a reconsideration of the assessment’s findings.

The applicant’s assessment fails to consider significant effects on mainland and island communities that have direct views of, and economic reliance upon, the seascape in question, thereby undermining the overall comprehensiveness of the evaluation. For instance, the island of Gigha, which holds national significance as a community-owned island symbolising island regeneration, faces the development waters from the east. The assessment neglects to examine how such effects could disrupt Gigha’s finely balanced community and economy. Similarly, Ardnamurchan Point—the westernmost point of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of receptor that the applicant’s distance-based moderation approach discounts, which is inappropriate given their sensitivity and economic importance. Furthermore, the west coast of Kintyre comprises a chain of communities whose outlook, character, and visitor economy are intimately tied to the open Atlantic seaboard that looks toward Islay, Jura, and the surrounding waters. The Treshnish Isles and other small islands and mainland coasts sharing views toward the development site are similarly affected but remain unassessed. In sum, the omission of these receptors from the applicant’s assessment results in a material gap that compromises its reliability and completeness, warranting further detailed consideration before any approval is granted.

The applicant’s environmental impact assessment systematically moderates and discounts the significance of effects on highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a consistent underestimation of impacts, as evidenced by the treatment of these distant communities. Instead of conducting thorough, place-based assessments that accurately reflect the experiences of those affected, the assessment applies a broad-brush reduction in magnitude of change and effect significance once the 20-kilometre threshold is exceeded. Consequently, the assessment fails to capture the true extent and nature of environmental effects on these sensitive receptors. In conclusion, this distance-based methodology fundamentally undermines the integrity and reliability of the environmental impact assessment, as it neglects to properly evaluate and represent the impacts experienced by communities beyond this arbitrary boundary.

1.1.398 Summary

The proposal for the MachairWind Offshore Wind Farm has not been demonstrated by the applicant to conform with the relevant statutory and policy frameworks governing its determination. The applicant’s own assessments acknowledge significant impacts on nationally designated landscapes as well as on the heritage and communities along this coastline. Published analyses of the applicant’s documentation reveal that the extent of these impacts has been understated, with a critical heritage assessment notably absent. Furthermore, while the proposal identifies effects on the island communities involved, no evaluation of these impacts has been conducted. The ecological requirements associated with the development have also not been shown to be achievable. It is important to note that only a portion of the project is currently submitted for consideration by the Scottish Ministers.

In light of these deficiencies, it is respectfully submitted that the Scottish Ministers should refuse consent for the MachairWind Offshore Wind Farm and decline the related marine licence application.

Should the Ministers decide against refusal, it is requested that they require the submission of additional environmental information and enhanced visual representations. Moreover, it is urged that the applications be determined only subsequent to a public inquiry, thereby allowing a comprehensive examination of the issues raised by this objection. Regardless of the decision reached, it is also sought that the Ministers explicitly address and record their conclusions on the impacts upon cultural heritage and the affected island communities within their reasons for determination.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 443
Dear Sir/Madam,

I hereby submit a formal objection to the proposals for the MachairWind Offshore Wind Farm, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989, and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. I request that this objection be officially recorded, that I am registered as an objector, and that I receive notification of the outcome of these applications.

The development under consideration involves the construction of an offshore wind farm with an estimated capacity of approximately 2 gigawatts. This would encompass between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip. The site covers an extensive Windfarm Development Area of around 448 square kilometres, situated in the sea to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona. The location is also adjacent to various islands and coastal communities within the southern Hebrides.

My objection is founded on planning and environmental grounds, assessed in the context of the statutory and policy framework governing these applications. It is important to emphasise that the responsibility lies with the applicant to provide sufficient evidence demonstrating that all relevant statutory tests and policy requirements have been met. Objectors are not tasked with disproving the proposals. In this instance, the applicant has failed to discharge this burden adequately. Accordingly, and for the reasons set forth below, the applications should be refused consent.

1.1.399 Legislative and Policy Framework

The application fails to demonstrate compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989, which requires the applicant to have regard to the desirability of preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, and protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The Scottish Ministers, in determining this application, are similarly required to have regard to these statutory duties.

The evidence confirms that the application does not adequately address these requirements. There is a lack of clear demonstration that the applicant has properly considered the preservation of natural beauty or the conservation of important ecological and geological features. Additionally, the proposal fails to show that reasonable mitigation measures have been identified or committed to in order to prevent or reduce harm to these protected interests. This omission constitutes a significant deficiency in the application’s compliance with the legal framework.

Given these shortcomings, the application conflicts with the statutory duties under Schedule 9 of the Electricity Act 1989. Where such compliance has not been demonstrated, and where deficiencies and omissions are evident, these matters

weigh decisively against the granting of consent. Therefore, on the basis of the failure to meet the statutory requirements, the application should be refused.

The marine licence application under consideration fails to demonstrate compliance with the statutory requirements set out in Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland's National Marine Plan. As the authorisation decision must be taken in accordance with the National Marine Plan unless relevant considerations indicate otherwise, the absence of demonstrated compliance with key General Policies—including GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts)—constitutes a fundamental procedural and substantive deficiency. The application does not provide sufficient evidence to satisfy these policy requirements, thereby undermining the statutory assessment process and rendering the application incomplete and non-compliant.

Given these identified deficiencies and omissions, the application conflicts with the applicable legal and policy framework governing marine licensing decisions. The failure to adequately address the statutory policies, particularly those relating to environmental protection, historic environment considerations, landscape and scenic area impacts, and the requirement for sound evidence and engagement, weighs decisively against the granting of consent. In accordance with the statutory mandate, where compliance has not been demonstrated or where evidence reveals conflicts with the legal and policy framework, these matters must be given significant weight in the determination process. Consequently, the application should be refused on the grounds that it does not meet the statutory criteria established by the Marine (Scotland) Act 2010 and the National Marine Plan.

The proposal fails to comply with key policies of National Planning Framework 4, specifically Policies 3, 4, 7, and 11, which address biodiversity, natural places, historic assets, and energy. This non-compliance represents a significant material consideration that weighs heavily against the granting of consent. The statutory duties and legislative requirements that underpin these policies have not been adequately met, undermining the proposal's legitimacy within the current planning framework.

The evidence demonstrates that compliance with these policies has not been established. There are clear deficiencies and omissions in the application's assessment of impacts on biodiversity and natural places, as well as insufficient consideration of effects on historic assets. Furthermore, the proposal fails to satisfy the energy requirements set out in Policy 11. These shortcomings constitute direct conflicts with the applicable legal and policy framework, which must be given decisive weight in the determination process.

Given the absence of demonstrated compliance and the presence of material conflicts with National Planning Framework 4, the proposal cannot be considered consistent with the statutory planning regime. As such, the failure to meet these essential policy requirements provides a firm basis for refusal of planning permission.

The applicant's submission fails to comply with the requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, which mandate that the likely significant environmental effects of the proposal must be identified, assessed, and reported prior to any determination. Furthermore, the proposal does not satisfy the obligations under the Habitats Regulations, which require a thorough assessment of the effects on European protected sites in accordance with the applicable statutory tests.

The evidence before the determining authority demonstrates that compliance with these legal requirements has not been established. There are clear deficiencies and omissions in the environmental impact assessment and habitats regulations assessment provided. The absence of adequate and complete assessments means that the statutory tests have not been met, and the potential significant environmental effects remain unquantified and unaddressed.

Given these failures to provide the necessary and legally mandated environmental information and assessments, the proposal conflicts with the applicable legal and policy framework. As such, these shortcomings must weigh decisively against the granting of consent for the development.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, resulting in a fundamental procedural deficiency. This statutory requirement is clear that the interests of island communities must be given due weight during the decision-making process. The absence of demonstrated compliance with this duty undermines the legitimacy of the planning assessment.

The submitted evidence does not show that the applicant or determining authority has adequately addressed or incorporated the specific needs and concerns of island communities affected by the proposal. This omission constitutes a failure to meet the legal obligations set out in the Islands (Scotland) Act 2018. Such deficiencies and omissions are material and must be regarded as weighing against the grant of planning consent.

Given the statutory framework and the lack of evidence demonstrating proper consideration of island community interests, the proposal conflicts with the applicable legal and policy requirements. In accordance with established principles, where compliance has not been demonstrated, these matters must lead to refusal of consent. Therefore, the application should be rejected on this basis alone.

The applicant bears the responsibility of demonstrating, through robust, objective and proportionate evidence, that every relevant statutory duty, planning policy and environmental assessment requirement has been satisfied. This evidential burden is fundamental to the proper determination of the application and ensures that all legal and policy frameworks are fully complied with before consent is granted. The applicant's submission must therefore provide clear and comprehensive proof that all applicable obligations have been met without exception.

In this case, the applicant has failed to discharge this burden. The evidence submitted does not demonstrate compliance with all relevant legal and policy requirements, and instead reveals deficiencies, omissions and conflicts with the applicable frameworks. Such failures are material and significant, and in accordance with established principles, these unresolved matters weigh decisively against the granting of consent. Without full and satisfactory demonstration of compliance, the application cannot lawfully or properly be approved.

1.1.400 Conflict with National Planning Framework 4 and the Development Plan

NPF4 Policy 11 endorses renewable energy development, yet this endorsement is contingent upon adherence to specific impact criteria within the policy itself. These include Policy 11(c), which addresses impacts on communities, and Policies 11(d) and 11(e), which concern impacts on landscape, seascape, and other receptors. The policy's support is therefore conditional and does not override these critical considerations.

In applying these criteria to the proposal, it becomes evident that compliance has not been demonstrated. The proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, there is a lack of evidence to confirm that the cultural significance of scheduled monuments and their settings would be protected, or that island communities would be adequately safeguarded. Additionally, the ecological assessments required have not been shown to meet necessary standards based on the submitted evidence. Consequently, the proposal conflicts with the impact criteria set out in NPF4 Policy 11, undermining the policy's support for renewable energy development in this instance.

In considering the proposal against the suite of relevant NPF4 policies designed to protect designated assets, it is notable that mitigation measures have not sufficiently addressed the range of potential adverse effects. Policy 11, together with Policies 4(c) and 4(d), establishes clear protections for National Scenic Areas and nationally important landscapes, aiming to prevent significant harm to the qualities for which these areas are recognised. The evidence demonstrates that the proposal would result in significant adverse effects on these designated landscapes and seascapes, indicating that the mitigation measures proposed are inadequate to uphold the standards set by these policies.

Furthermore, the proposal must be assessed in relation to the safeguarding of cultural heritage. Policy 7, including its subsections 7(h), 7(c), and 7(d), requires that scheduled monuments and their settings are protected, recognising their cultural significance. The evidence before the decision-maker does not satisfactorily demonstrate that the proposal would avoid harm to these heritage assets or their settings. This lack of demonstrated protection represents a clear conflict with the policy framework intended to preserve nationally important historic assets.

Lastly, the ecological implications of the proposal must be considered under Policy 3 on biodiversity. The assessment concludes that the ecological tests set out within this policy have not been convincingly met based on the evidence submitted. Additionally, the proposal fails to show that the interests of island communities would

be safeguarded, further underscoring its shortcomings in meeting the comprehensive requirements of NPF4. Taken together, these points indicate that the proposal does not comply with the full range of policies designed to protect designated landscapes, heritage assets, and biodiversity.

The practical consequence of the proposal is that it would cause adverse effects on the landscape, heritage, and community interests that the Argyll and Bute Local Development Plan 2 seeks to protect. These impacts are directly relevant to the terrestrial environment and the land-based experiences of residents and visitors alike.

Such effects represent a clear conflict with the policies set out in the Local Development Plan, which forms part of the statutory development plan framework for the area. Given the nature of these adverse impacts, the proposal does not align with the overarching objectives to safeguard the character and value of the local environment.

In addition, the proposal is also inconsistent with National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient evidence to demonstrate otherwise, leaving the proposal fundamentally at odds with both local and national planning policy frameworks.

1.1.401 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology fails to specify any distance threshold beyond which major effects are considered to cease. Nevertheless, analysis of the applicant’s Chapter 16 and Appendices 16.1 to 16.3 reveals a clear pattern: no highly sensitive receptor situated more than approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of the receptor’s sensitivity or the extent of visibility. This indicates a de facto limitation embedded within the assessment, constraining the recognition of significant impacts to receptors within this 20-kilometre radius.

Further scrutiny of the applicant’s own documents confirms the influence of distance on the assessment outcomes. For instance, a coastal area located over 30 kilometres from the development is judged to experience only a small scale of change due to viewing distance. Similarly, the Landscape Character synthesis categorises impact magnitude as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. This systematic moderation of magnitude precisely at distances where the most sensitive designated landscapes are found results in protective tests being applied to understated inputs. Consequently, the conclusions presented do not provide a reliable description of the effects for which Scottish Ministers are being asked to grant consent.

The applicant relies on NatureScot’s visualisation guidance, which explicitly recognises inherent limitations in printed visualisations. These materials cannot fully convey the true scale experienced by a viewer on site. Furthermore, wireline drawings included within the same panoramic views share these constraints, as they remain technical renderings tied to the photographic basis and do not serve as

independent corrections to visual perception. This acknowledgement underscores the need for cautious interpretation of visual evidence in assessing the proposed development's visual impact.

The proposed development would introduce aviation and navigation lighting to a currently unlit sea horizon, resulting in a permanent alteration to the character of the night-time seascape throughout the stated 35-year operational life. This change represents a significant modification to the visual environment, as the existing natural darkness of the seascape would be replaced by artificial illumination that is visible from surrounding areas. The introduction of such lighting not only alters the aesthetic qualities of the seascape but also establishes a new baseline condition for the area's nocturnal character during the lifetime of the project.

Furthermore, it is important to recognise that the 35-year operational period does not mitigate the policy implications of this harm. A decision to consent to this development would effectively constitute an endorsement of the seascape's suitability for wind farm use, thereby accepting the associated changes to its night-time character. This acceptance carries enduring consequences beyond the temporal span of the project, as it sets a precedent for the permissible impact on the seascape in policy terms. Consequently, the introduction of night-time lighting should be carefully considered within the broader context of seascape character and planning policy to ensure that irreversible harm is not overlooked.

The proposed development's assessment of landscape and seascape effects fails to adequately demonstrate compliance with the relevant planning policies designed to safeguard these nationally important environments. While some mitigation measures have been proposed, the applicant's conclusions regarding the scale of the identified effects lack consistency when measured against its own established methodology. This discrepancy undermines confidence in the effectiveness of the proposed mitigation and calls into question whether the residual impacts have been properly accounted for in line with policy expectations.

Furthermore, the proposal does not satisfy the requirements set out in NPF4, specifically Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively emphasize the need to protect significant landscape and seascape assets from adverse effects. The applicant has not provided sufficient evidence to demonstrate that its scheme respects these protections or that any unavoidable effects have been minimised to an acceptable degree. As such, the proposal does not meet the necessary policy tests for development in sensitive landscape and seascape settings.

1.1.402 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment fails to comply with the required methodology for evaluating effects on the setting of historic assets, thereby undermining the reliability of its conclusions regarding heritage impacts. Although the applicant claims to have adopted Historic Environment Scotland's recognised methodology—which mandates an evaluation of whether changes to setting affect the contribution setting makes to cultural significance and whether the integrity of setting is adequately retained—the assessment does not demonstrate that this evaluative step has been properly

undertaken. Instead, the operational assessment focuses primarily on describing visual changes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation. It then concludes that the integrity of setting is adequately retained without explicitly showing how this conclusion follows from the methodology's requirements. As emphasised in the Methodological Audit prepared independently from the applicant's Appendix 14.3, the assessment conflates visual change with adverse impact, contrary to the methodology's clear statement that visual change should not be equated directly with adverse effect. Consequently, the absence of a transparent and methodical evaluation of setting integrity calls into question the assessment's validity and the soundness of its heritage impact conclusions.

The applicant's baseline assessment acknowledges that the cultural significance of the heritage assets in question arises from a range of qualities, including pilgrimage, arrival by sea, movement through a living cultural landscape, the interrelationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced dynamically through movement rather than from fixed viewpoints. However, Historic Environment Scotland, as recorded in the application's consultation responses, has identified that the assessment may not fully capture these broader experiential qualities. They have requested the inclusion of additional viewpoints to ensure that the wider cultural landscape and its intangible values are properly represented. This suggests that the applicant's current assessment may inadequately reflect the holistic and lived experience of the heritage assets, which is critical to understanding their full cultural significance.

The practical consequence of the identified deficiencies in the landscape assessment is that the heritage impact conclusions derived from it are fundamentally compromised. Specifically, where the landscape effects have been understated, as previously detailed, this understatement directly affects the reliability of the heritage conclusions that rely upon them. In other words, any analysis of heritage impacts that depends on an inaccurate or incomplete appraisal of landscape effects cannot be considered fully credible or robust.

This interdependence between landscape and heritage assessments means that the overall evaluation of the proposal's impact on heritage assets is likely to be overly optimistic. The failure to adequately capture the true extent of landscape effects results in a cascading effect, whereby the heritage conclusions fail to reflect the actual degree of harm. Consequently, decision-makers should treat these heritage impact findings with caution, recognising that their underpinning evidence may not accurately represent the real consequences for the historic environment.

There remains significant uncertainty regarding the application's compliance with critical heritage protection policies. The proposal engages National Planning Framework 4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) related to the settings of heritage assets, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Crucially, the applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be adequately safeguarded. Furthermore, Scottish Ministers have not been provided with the necessary assessment to support any conclusion that these heritage values would be protected. On this basis, the

application does not meet key policy requirements and cannot be considered acceptable in terms of heritage asset protection.

1.1.403 Effects on Island Communities, Tourism and the Local Economy

The island communities subject to this proposal exhibit an exceptional dependence on visitors, whose arrival is principally motivated by the very qualities identified within the applicant's baseline assessments: landscape, seascape, cultural heritage, tranquillity, and remoteness. These attributes constitute the core attractions that underpin the local tourism economy. Any alteration to these intrinsic qualities is therefore not merely an aesthetic or environmental concern but represents a direct threat to the fundamental economic structure of these communities.

The economic base supported by visitor expenditure sustains local services, underpins population retention, and ensures the ongoing viability of these island settlements. Disruption or degradation of the key qualities that attract visitors will have cascading effects, undermining service provision and jeopardising the social fabric and long-term sustainability of the islands. Thus, the proposal, by impacting these critical attributes, endangers the essential economic and social resilience of these communities.

The practical consequence of the applicant's deficient socio-economic assessment is a failure to properly understand or mitigate the impacts on island communities directly facing the proposed development. Although the applicant's own consultants acknowledged that habitability could be a significant pathway for effects on these islands, no subsequent assessment of habitability was undertaken. Instead, the socio-economic analysis presented in Chapter 18 focuses predominantly on regional-level impacts and provides detailed examination only of potential port communities. Island communities, which are closest to and most likely affected by the proposal, receive no equivalent place-based assessment, yet the report nonetheless asserts that these communities exhibit low sensitivity to tourism-related effects.

This conclusion of low sensitivity is fundamentally flawed because it ignores the distinctive nature of small island economies. Such economies differ markedly from regional averages, as they tend to be highly concentrated in sectors most vulnerable to changes in the attributes that attract visitors. The report's failure to consider these unique local economic characteristics means that the assumed low sensitivity does not rest on evidence but rather on an unsubstantiated assumption. In reality, reliance on increasing visitor numbers exacerbates vulnerability by deepening dependence on the very qualities that the development risks undermining.

In summary, the socio-economic assessment's methodological shortcomings have practical and significant implications. By neglecting a place-based analysis of the island communities, the applicant has not demonstrated a robust understanding of the potential socio-economic consequences. Without this, there can be no confidence that appropriate mitigation measures have been identified or that the adverse impacts on these sensitive island economies will be effectively addressed.

The applicant acknowledges that island communities require particular scrutiny in the planning process. However, the assessment undertaken falls short of the necessary standard to understand the proposal's effects on these communities. This deficiency is significant given the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions must be based on robust socio-economic evidence and apply a precautionary approach where such evidence is insufficient. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a clear statutory duty to assess and give weight to the interests of island communities through meaningful engagement from the outset to the conclusion of the decision-making process.

Despite these explicit requirements, the applicant has failed to demonstrate that the proposal is compatible with the sustainability of island communities, nor has it evidenced that the statutory duties owed to them have been fulfilled. The lack of meaningful engagement and comprehensive assessment undermines the ability to ensure that the development will not adversely affect these communities. Consequently, the proposal does not comply with the necessary planning policies and statutory obligations designed to protect the social and economic wellbeing of island populations.

1.1.404 Ecology, Biodiversity and Habitats Regulations

The proposed development would bring extensive construction, operational, and decommissioning activities into an ecologically sensitive marine environment over a period of several decades. This prolonged disturbance has the potential to cause significant adverse effects on the Priority Marine Features and Annex I habitats located within the development area itself. Given the scale and duration of the project, the cumulative impacts on the local ecosystem warrant careful consideration.

The surrounding waters of the site are known to support a range of protected species, including seabirds, marine mammals, and basking sharks. These species rely on the area for essential life processes such as feeding, breeding, and migration. Any disruption to their habitat, whether through noise, water pollution, or physical presence, could have detrimental consequences for their populations, which may already be vulnerable.

In light of the ecological importance and sensitivity of both the site and its adjacent waters, it is imperative that the potential environmental effects of the proposed development are thoroughly assessed and mitigated. Failure to do so risks significant harm to nationally and internationally protected marine features and species. Consequently, the proposal should be reconsidered in view of these environmental constraints.

The applicant's submission includes a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan, specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are indicative of mitigation measures intended to offset potential adverse effects on this protected site. Such compensation plans are standard practice where direct mitigation may be insufficient to fully avoid harm.

It is important to recognise that the preparation and submission of these documents implicitly acknowledge the possibility of significant impacts on the site's integrity. The applicant's own approach concedes that the Scottish Ministers may ultimately reach a different conclusion regarding the likelihood or severity of adverse effects, highlighting a degree of uncertainty surrounding the predicted outcomes.

While the presence of derogation and compensation documents demonstrates an awareness of potential impacts and a proactive approach to addressing them, the effectiveness and acceptability of these measures remain subject to further scrutiny. It is essential that any assessment carefully considers whether the proposed compensation adequately protects the guillemot population and the overall integrity of the Special Protection Area.

In considering developments affecting protected habitats, it is important to recognise that mitigation measures, compensation proposals, and future monitoring alone are insufficient to satisfy the legal requirements under the Habitats Regulations. While such measures may form part of the overall assessment, they do not in themselves eliminate reasonable scientific doubt regarding potential adverse effects on site integrity. Consequently, consent may only be lawfully granted where the competent authority has ascertained, beyond reasonable scientific doubt, that the proposal will not adversely affect the integrity of the protected site or where the strict derogation tests have been met.

This stringent evidential standard places the burden of proof squarely on the applicant, who must provide clear and convincing evidence that the statutory tests are satisfied. The legal framework governing this process is supported by several policy instruments, including GEN 9 and GEN 13 of the National Marine Plan as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). These policies collectively reinforce the imperative to protect designated habitats and species by ensuring that development consent is not granted unless the highest standards of environmental protection are demonstrably upheld.

Accordingly, the decision-making process must be rigorous and precautionary, reflecting the high threshold established by law and policy. It is therefore essential that proposals are accompanied by robust, scientifically sound evidence that fully addresses potential impacts, rather than relying primarily on mitigation or compensatory measures. Only by meeting this exacting standard can the integrity of protected sites be safeguarded in accordance with the Habitats Regulations and relevant planning policies.

The applicant's own derogation documents, as submitted, reveal a significant shortfall in demonstrating compliance with the statutory tests designed to safeguard internationally important habitats and species. The evidence presented fails to provide the requisite degree of certainty that these legal protections can be met, thereby casting doubt on the robustness of the applicant's position.

This failure to satisfy the statutory criteria fundamentally undermines the justification for granting consent. Without clear assurance that the internationally protected ecological features will be adequately protected, the application cannot be

considered compliant with the relevant legal requirements, and as such, should not be approved.

1.1.405 Cumulative and In-Combination Effects

There is considerable uncertainty surrounding the current approach to assessing the proposed project, as only a portion of it is presently before the Scottish Ministers. Crucially, the export cable corridor and the onshore transmission works—integral components without which the wind farm cannot function—have been deferred to separate, later applications. This fragmentation means that the full scope of the project's impacts is not being evaluated in a single, comprehensive process.

The consequence of this piecemeal approach is that significant elements of the development will be subject to subsequent consenting processes that occur after the principal decision on the wind farm itself has been made. Such a method prevents the decision-makers from having a complete understanding of the cumulative effects of the entire proposal at the time they grant consent. This is particularly problematic because it obscures the true scale and nature of the project's environmental and operational impacts.

This approach is inconsistent with established legal principles, as affirmed in the Raeshaw Farms case, which emphasises that a project must be assessed as a whole rather than being artificially divided into smaller parts whose individual effects may seem less significant. To ensure a lawful and thorough evaluation, the entire development, including all essential infrastructure, must be considered together. Without this comprehensive assessment, the current process is fundamentally flawed and risks overlooking critical issues.

The applicant's Environmental Impact Assessment (EIA) forms the foundation for the cumulative impact assessment presented in the proposal. This approach inherently relies on the conclusions drawn in the separate landscape, heritage, and socio-economic assessments. However, it is apparent that these underlying assessments have understated the magnitude of effects in each respective area. Such understatement consequently results in the cumulative assessment being founded on a diminished baseline, which does not fully reflect the true environmental and social context prior to the proposed development.

Because the cumulative assessment builds upon this reduced baseline, the combined effects of the current proposal alongside other existing, consented, and foreseeable developments are similarly underestimated. This means that the overall impact on the environment and communities within the area is likely greater than that reported. The failure to capture the full extent of these combined effects undermines the reliability of the cumulative impact assessment and may lead to inadequate mitigation measures being proposed.

Given the importance of an accurate and comprehensive understanding of cumulative effects in planning decisions, this underestimation raises concerns regarding the robustness of the environmental appraisal. It is essential that baseline assessments accurately reflect the existing conditions to ensure that cumulative impacts are fully and fairly evaluated. Without this, the decision-making process may

not fully consider the true scale of change resulting from the proposal when combined with other developments, potentially compromising the sustainability objectives of the planning framework.

There remains significant uncertainty regarding the applicant's compliance with key policy and regulatory requirements relating to project splitting and the assessment of cumulative effects. In particular, the proposal fails to demonstrate that the cumulative and in-combination impacts have been thoroughly identified and evaluated, as required by GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations. Crucially, the treatment of deferred works has not been explicitly addressed within the application, leaving a gap in the understanding of the full scope and consequences of the project. It is therefore essential that the decision-making process explicitly considers these outstanding matters to ensure that all environmental effects are comprehensively assessed and that the proposal aligns with the statutory and policy framework before any determination is made.

1.1.406 Public Engagement, Site Selection and Environmental Information

The applicant places significant weight on the site-selection process, which renders the quality of public participation within that process directly material to the decision. However, deficiencies in public participation identified during the plan and site-selection stages have persisted into the application stage. The application itself comprises many thousands of pages of technical material, submitted during the busiest months of the year for island communities. This period coincides with the visitor season, when local residents are engaged continuously in work and specialist advice is least accessible. In contrast, the applicant has had years to prepare its case, supported by substantial professional and financial resources.

The requirements set out in GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, mandate that those affected must be afforded a realistic opportunity to participate in decisions of such magnitude. The circumstances under which the affected communities have been expected to respond fall short of this standard. This shortfall undermines the legitimacy of the consultation process and should be given careful consideration by the Scottish Ministers when evaluating the representations submitted.

The Environmental Impact Assessment (EIA) submitted with the application serves as the principal evidential basis for the determination process. However, its sufficiency is brought into question by a number of critical deficiencies identified across several key topics. Notably, the application highlights pathways to significant environmental effects but fails to investigate them comprehensively. For instance, the landscape assessment reaches conclusions based on a distance pattern that is not supported by the methodology it purports to follow. Similarly, the heritage assessment does not adequately demonstrate the application of its stated integrity test. Furthermore, the socio-economic assessment lacks a place-based analysis pertinent to the affected islands, thereby omitting essential context for understanding potential impacts. These shortcomings indicate that the assessment does not meet the standard required to fully inform decision-making.

Compounding these issues, the application relies in several instances on future assessments, post-consent plans, monitoring regimes, and additional approvals to address outstanding matters. This approach is inconsistent with the requirements of the EIA Regulations, which mandate that likely significant effects must be comprehensively understood before the determination of the application. The Scottish Ministers are obliged to make their decision based on the evidence currently before them and cannot assume that unresolved issues will be satisfactorily addressed at a later stage. Given the inadequacies of the environmental information provided, the applicant has not demonstrated that it is adequate for the purposes of informed and lawful decision-making. Consequently, the environmental information accompanying the application is insufficient to support its approval.

1.1.407 Effects on Local Area

The applicant's assessment falls short in adequately addressing the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, undermining the reliability of the environmental and heritage impact evaluation. While mitigation and compensation measures are proposed for internationally protected seabird populations along Colonsay's North Colonsay and Western Cliffs Special Protection Area, these acknowledge that harm cannot be excluded but do not extend to a full place-based evaluation of the wider community impacts. Islay, situated immediately south-east of the 448 square kilometre development area, is principally considered only as a potential project location rather than as a community whose Atlantic-facing settlements confront the nearest edge of the array. This oversight results in no substantive assessment of effects on Islay's setting, economy, or community life. Similarly, Colonsay and Oronsay's seaward outlooks, integral to daily life and cultural identity, face the array directly, yet the application fails to adequately assess the implications for these communities. Of particular concern is Oronsay Priory, a scheduled monument of national importance located within this area, whose open maritime setting is insufficiently addressed given the acknowledged gaps in the heritage assessment. Collectively, these deficiencies demonstrate that the applicant's evaluation does not reliably capture the full extent of impacts on these island communities, calling into question the sufficiency of the proposed mitigation and compensation measures.

While the applicant acknowledges some significant effects on Iona, particularly in terms of visibility and community impact, their assessment appears to underestimate the scale and importance of these effects when compared to established mitigation benchmarks. The Coastal Character assessment designates the Sound of Iona as having high sensitivity, with direct orientation towards the development and extensive visibility. It notes a large geographical extent of change, encompassing approximately 21 kilometres, with turbines spanning around 39 degrees of the horizon, resulting in a moderate and significant overall effect. This level of impact surpasses typical thresholds where mitigation measures are expected to be robust and comprehensive.

Moreover, the applicant's recognition of significant effects on residents and visitors across much of the island, including at Dùn Ì—the highest point on Iona—does not fully account for the island's exceptional heritage context. Iona's monastic landscape, comprising the Abbey, the Nunnery, and the high crosses, holds

international significance, intrinsically linked to pilgrimage routes, sea arrival, and movement through the landscape. Despite Historic Environment Scotland's request for additional viewpoints, such as from the ferry crossing and elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, these visualisations are absent from the applicant's submission. This omission limits a comprehensive understanding of the potential heritage impacts, thereby undermining the thoroughness of the environmental and social impact evaluation.

Community concern further highlights the shortcomings of the applicant's assessment. A household consultation on Iona revealed that 92 per cent of respondents oppose the proposal. Notably, habitability—a pathway of potential effect identified by the applicant's own consultants—remains unassessed. The perceived scale of the development is considerable; for context, Ben Hynish on Tiree, a familiar landmark standing 141 metres high and visible from Iona at about 33 kilometres, would be overtopped by the largest turbines by approximately 194 metres at roughly two-thirds of that distance. This comparison underscores the significant visual intrusion likely to be experienced. Taken together, these points suggest that the applicant's evaluation does not fully capture the magnitude of impacts on Iona, indicating a need for a more detailed and nuanced assessment to inform decision-making.

The applicant's assessment fails to adequately recognise the practical consequences of the proposed development on the coastal communities and landscapes of Mull and the Ross of Mull. Notably, Fionnphort—serving as the gateway to Iona and the embarkation point for visitors—is acknowledged by the applicant as being significantly affected. This community relies heavily on the flow of tourists, and any adverse visual or experiential impact here would have immediate economic repercussions. Similarly, significant effects are accepted at Erraid and along the Core Paths of the Ross, areas integral to both local identity and visitor experience, yet these impacts are not fully explored in terms of their wider community implications.

Across the island of Mull, the applicant concedes significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is categorised as having high sensitivity at distances of approximately 21 to 33 kilometres. Despite this, the applicant attributes only a medium magnitude of effect, which understates the true visual and environmental impact on this nationally designated landscape. This approach neglects the cumulative significance that such visual intrusions would have in a context recognised for its natural beauty and recreational importance.

Moreover, the assessment's treatment of the Wilderness and Gribun Rocks coastal area exemplifies an overreliance on distance-based reasoning. The applicant dismisses potential effects on this area—where viewing distances exceed 30 kilometres—by classifying the scale of change as small. This simplification ignores the fact that Mull's west-facing tourism economy, including wildlife boat operations and accommodation providers in its western townships, depends fundamentally on the integrity of the Atlantic seascape. The industrialisation of this seascape by the proposed development would harm these communities, none of which have received

a place-based assessment to address their specific vulnerabilities. Taken together, these shortcomings indicate that the applicant's evaluation does not sufficiently account for the significant visual, economic, and community impacts on Mull and the Ross of Mull.

The applicant's assessment significantly underestimates the practical consequences of the proposed development on important designated landscapes and the vulnerable island communities that depend upon them. Ulva, situated within the Loch na Keal National Scenic Area, exemplifies this shortcoming. As a community-owned island undergoing a delicate process of regeneration, Ulva's recovery relies heavily on the preservation of its unspoilt seascape and natural setting—qualities that are directly threatened by the development. Despite this, no specific assessment has been made of the effects on Ulva, leaving a substantial gap in the understanding of how the project may undermine the island's cultural and environmental renewal.

Further concerns arise regarding other significant islands within the same National Scenic Area. Staffa, one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development site—beyond the 30 kilometre limit to which NatureScot recommended assessing effects on National Scenic Area qualities. The applicant concludes that any changes at Staffa would be small and not significant, a judgment that appears inconsistent with their own acceptance of the island's panoramic maritime qualities. Similarly, the Jura National Scenic Area, recognised for its wild and undeveloped Atlantic character, is assessed as having only Medium to Low magnitude effects despite its High sensitivity and proximity of 28 to 32 kilometres. This moderation is attributed to distance and retained landforms, yet it fails to adequately reflect the intrinsic value of Jura's outlook that underpins its designation.

The same approach applies to the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away, which is treated with similar caution. Taken together, these assessments reveal a pattern of underestimation that risks compromising the natural and cultural qualities of these wider seaboard landscapes and island communities. The omission of thorough evaluation, particularly for sensitive and recovering communities like Ulva, undermines the protection intended by their designations and raises serious concerns about the adequacy of the applicant's environmental and cultural considerations.

In comparing the applicant's assessment with established standards of landscape impact mitigation, it becomes apparent that the evaluation of effects on Tiree's landscape character is substantially underestimated. The report assigns a Low magnitude of change to the South Tiree coastal area despite its High sensitivity at an approximate distance of 35 kilometres. This disparity suggests an insufficient recognition of the landscape's vulnerability, particularly given the scale and prominence of the proposed turbines.

Tiree's landscape is uniquely defined by its exceptionally low-lying topography, with the highest elevation at Ben Hynish reaching only 141 metres. The island's character is intrinsically linked to its open oceanic horizon and the dominance of sea and sky. The introduction of turbines up to 335 metres tall would introduce unprecedented

vertical elements into this seascape, fundamentally altering the visual experience. Such a significant alteration to a sensitive receptor's setting cannot be accurately captured by a Low magnitude of change, indicating that the assessment's conclusions lack reliability.

Given the sensitive and distinctive nature of Tiree's landscape, the applicant's evaluation fails to account adequately for the scale of visual intrusion presented by the proposed development. A more rigorous and proportionate assessment is required to reflect the true magnitude of change and its implications for the island's landscape character. Without this, the evaluation remains incomplete and does not provide a sound basis for informed planning decisions.

The applicant's assessment has not addressed the potential effects on several mainland and island communities that have direct views of the proposed development and depend economically on the seascape. Notably, Gigha, a community-owned island and a national symbol of island regeneration, faces the development area from the east. The impact on this finely balanced community and its economy remains unexplored. Similarly, Ardnamurchan Point, the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors to the entire peninsula. These seaward panoramas represent receptors of high sensitivity, yet the assessment applies distance-based moderation that diminishes the significance of such views without adequate justification. Furthermore, the west coast of Kintyre comprises a series of communities whose character and visitor economy are intrinsically linked to the open Atlantic seaboard looking towards Islay, Jura, and surrounding waters. The Treshnish Isles and adjacent small islands and mainland coasts that share views of the development area are similarly omitted from a thorough evaluation. Given the omission of these key receptors, the assessment lacks comprehensiveness in addressing the full range of potential effects on communities with direct visual and economic ties to the seascape.

The applicant's approach to assessing environmental effects employs a systematic moderation and discounting of impacts on sensitive receptors located beyond approximately 20 kilometres, resulting in a significant underestimation of those effects. Taken together, the evidence demonstrates a clear pattern: wherever a highly sensitive receptor lies beyond this threshold, the magnitude of change is artificially reduced and the resultant effect is correspondingly diminished. Crucially, this approach fails to provide any place-based assessment for the communities experiencing these impacts, effectively overlooking their exposure and the significance of the effects upon them. Such a methodology undermines the integrity of the environmental impact assessment by neglecting the genuine extent and severity of impacts beyond the 20-kilometre boundary.

1.1.408 Personal Observations

In addition to the planning matters above, I am personally concerned because: Distress

Based on my own local knowledge, I also wish to highlight that: All

1.1.409 Summary

The proposal before the Scottish Ministers fails to satisfy the relevant statutory and policy requirements governing its determination. The applicant's own assessments acknowledge significant impacts on nationally designated landscapes, as well as on the cultural heritage and communities of the coastal region. However, published analyses of the applicant's documents indicate that these impacts have been understated. Crucially, the necessary heritage assessment has not been undertaken, and while the effects on the island communities affected by the development were identified, no formal evaluation of these impacts has ever been carried out. Furthermore, the ecological criteria integral to the proposal have not been demonstrated as achievable. It is also important to note that the submission before the Scottish Ministers only encompasses part of the overall project.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and decline to grant the associated marine licence. Should the Ministers consider an alternative course, it is requested that additional environmental information and enhanced visual representations be sought. Moreover, it is recommended that the applications be determined only following a public inquiry, thereby allowing for thorough examination of the concerns raised in this objection. Regardless of the final decision, it is further requested that the Ministers explicitly address and record their conclusions on the proposal's effects upon cultural heritage and the impacted island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 444
Dear Sir/Madam,

I hereby formally register my objection to the MachairWind Offshore Wind Farm proposals, detailed under application numbers 00012385, seeking consent pursuant to section 36 of the Electricity Act 1989, and 00012386, an application for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications have been submitted by MachairWind Limited, trading as ScottishPower Renewables. I request that this communication be treated as a formal objection, that my status as an objector be recorded, and that I receive notification of the final determination in respect of these applications.

The proposals envisage the construction and operation of an offshore wind farm with a generating capacity of approximately 2 gigawatts. This would involve the installation of between 91 and 144 wind turbines, each potentially reaching a maximum height of 335 metres to blade tip. The development is planned within a designated Windfarm Development Area encompassing roughly 448 square kilometres of marine space located to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in close proximity to the islands and coastal communities which form part of the southern Hebrides.

In the assessment of these applications, the statutory and policy frameworks provide the essential context for decision-making. It is incumbent upon the applicant to demonstrate, through robust and comprehensive evidence, that all relevant statutory tests and policy requirements have been fully met. This evidential burden lies solely with the applicant; objectors are not obliged to prove the contrary. Upon review of the documentation and supporting material submitted, it is clear that the applicant has failed to satisfy this requirement. Consequently, and for the planning and environmental reasons elaborated below, it is my firm position that consent for both the section 36 consent and the marine licence should be withheld.

1.1.410 Conflict with National Planning Framework 4 and the Development Plan

While NPF4 Policy 11 endorses renewable energy development, this support is explicitly contingent upon compliance with its impact criteria, notably those relating to community effects and the protection of landscape, seascape, and heritage assets as set out in Policy 11(c), (d), and (e). The current proposal fails to satisfy these criteria. It would result in significant adverse effects on nationally designated landscapes and seascapes, undermining their integrity. Furthermore, the proposal does not adequately demonstrate the protection of the cultural significance of scheduled monuments and their settings. It also falls short in evidencing that island communities would be safeguarded from detrimental impacts. Finally, the ecological safeguards required under the policy have not been shown to be achievable based on the submitted evidence. Consequently, the proposal conflicts with the impact criteria of NPF4 Policy 11, weakening the policy’s intended support for renewable energy development.

1.1.411 Seascape, Landscape and Visual Effects

The proposal's failure to adequately address the scale of its impacts on landscape and seascape interests results in non-compliance with key planning policies, thereby undermining the protection afforded to nationally important areas. This practical shortcoming means that the development risks causing unacceptable harm to these valued environments, contrary to the guiding principles set out in national policy frameworks.

Specifically, the effects of the proposal engage multiple provisions, including NPF4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively seek to safeguard the integrity and character of significant landscapes and seascapes from adverse development impacts. The applicant has not demonstrated that its assessment of the scale of these effects aligns with the methodology it employed, creating uncertainty and undermining confidence in the conclusions presented.

Given this lack of demonstrated compliance, the proposal cannot be considered to meet the statutory requirements for protecting nationally important landscapes and seascapes. It follows that the application should be refused on the grounds of failing to satisfy relevant planning policies designed to preserve these environmental assets for the benefit of current and future generations.

1.1.412 Cultural Landscape, Archaeology and Historic Environment

The applicant's baseline assessment recognises that the cultural significance of the heritage assets in question arises not merely from isolated features but from a broader experiential context. This includes elements such as pilgrimage routes, arrival by sea, movement through an active cultural landscape, and the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. Crucially, these attributes are experienced dynamically through movement rather than from static viewpoints, highlighting the importance of capturing a sense of journey and lived experience in any heritage impact assessment.

Despite this recognition, Historic Environment Scotland's consultation responses, as recorded within the application documentation, indicate that the assessment has not fully addressed these wider experiential qualities. The request for additional viewpoints underscores a concern that the applicant's evaluation may inadequately represent the cultural landscape's holistic significance. This suggests that without a more comprehensive approach to capturing the dynamic and interconnected nature of the heritage assets, the assessment risks underestimating the true impact on their cultural value.

1.1.413 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a direct threat to the economic and social sustainability of the island communities by undermining the very qualities that attract visitors. These communities rely exceptionally heavily on visitors drawn specifically by the landscape, seascape, cultural heritage, tranquillity, and remoteness identified in the applicant's own baseline assessments. Any alteration to these attributes will therefore have an immediate and detrimental impact on the visitor economy.

This economic impact extends beyond tourism alone; it affects the broader community infrastructure. Reduced visitor numbers would inevitably lead to diminished local services and amenities, which are maintained largely through the revenue and demand generated by tourism. Consequently, the population may decline as residents move away in search of greater opportunities and improved facilities elsewhere, threatening the long-term viability of these island communities.

In summary, the proposal risks eroding the fundamental qualities that underpin the islands' economic base and social fabric. Protecting these attributes is essential to maintaining not only tourism but also the wider community and population sustainability. Therefore, the proposal should be reconsidered in light of its potential to cause significant and lasting harm to these vulnerable island communities.

1.1.414 Ecology, Biodiversity and Habitats Regulations

The applicant's evidence confirms that Priority Marine Features and Annex I habitats are present within the development area, with surrounding waters supporting seabirds, marine mammals, and basking sharks. This ecological baseline establishes the site's significant environmental sensitivity. Given the scale and longevity of the proposed development—encompassing construction, operation, and decommissioning activities over several decades—there is a clear potential for substantial adverse effects on these protected species and habitats. Such impacts warrant thorough consideration to ensure that the ecological integrity of this nationally important marine environment is not compromised.

1.1.415 Effects on Local Area

The applicant's environmental and heritage impact assessment notably underrepresents the direct and significant effects on the communities of Islay, Colonsay, and Oronsay. Islay and Colonsay are geographically the closest to the proposed development area, which extends immediately north-west of Islay and west of Colonsay across a substantial 448 square kilometre zone. However, the application primarily approaches Islay through the perspective of its potential as a direct project location rather than recognising and analysing it as an affected island community in its own right. In particular, the Atlantic-facing communities of Islay confront the nearest edge of this extensive development area, yet the assessment fails to provide a place-based evaluation of the consequent effects on their setting, local economy, or community life. This omission substantially undermines the reliability of the environmental impact evaluation, as it neglects the lived experience and socio-economic fabric of these vulnerable communities directly adjacent to the development.

For Colonsay and Oronsay, the situation is further accentuated by the fact that their seaward outlook—the very aspect that defines daily life and cultural identity—faces the development array directly. Colonsay's coastline includes the North Colonsay and Western Cliffs Special Protection Area, which is central to the applicant's derogation case and proposed compensation plan. This area is explicitly acknowledged as internationally protected due to its seabird populations, and the applicant concedes that harm to these populations cannot be ruled out. The presence of Oronsay Priory, a scheduled monument of national importance within

this community, further intensifies the need for careful consideration. The heritage assessment's identified gaps apply with full force to Oronsay Priory's open maritime setting, which is integral to its historical and cultural significance. Collectively, these inadequacies in the applicant's assessment—both environmental and heritage—demonstrate a fundamental underassessment of the effects on these islands, compromising the credibility and comprehensiveness of the impact evaluation presented.

1.1.416 Personal Observations

Finally, I would also ask the Scottish Ministers to consider: ridiculous compensation paid to shut wind farms down

1.1.417 Summary

The proposal for the MachairWind Offshore Wind Farm has not satisfactorily demonstrated compliance with the relevant statutory and policy frameworks governing its determination. The applicant's own assessment acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities of the coastal area in question. Moreover, independent analyses of the applicant's documentation reveal that these impacts have been understated. Crucially, the mandatory heritage assessment has not been undertaken, and although the effects on the island communities have been identified, they remain unassessed. Additionally, the proposal fails to satisfy the necessary ecological tests, and it is notable that only a portion of the project is currently subject to consideration by the Scottish Ministers.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to reject the associated marine licence application. Should the Ministers decide against refusal, I request that they require the submission of further environmental information and enhanced visualisations. Furthermore, I recommend that determination of the applications be deferred until after a public inquiry, ensuring that the issues raised in this objection can be fully and properly scrutinised.

Regardless of the final decision, I also ask that the Ministers provide clear and explicit conclusions within their reasons, specifically addressing the impacts on cultural heritage and on the island communities affected by the proposal.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 445
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, detailed in applications 00012385 for consent under section 36 of the Electricity Act 1989, and 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010, both filed by MachairWind Limited (ScottishPower Renewables). I request that this communication be recorded as an official objection, that my status as an objector be formally recognised, and that I receive notification of the final determination regarding these applications.

The proposals seek approval for the construction and operation of an offshore wind facility with a generating capacity of approximately 2 gigawatts. This development would comprise between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a Windfarm Development Area spanning some 448 square kilometres. The designated site lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in proximity to the southern Hebrides' islands and coastal communities.

In accordance with the statutory and policy framework governing these applications, the subsequent sections outline the planning and environmental grounds on which my objection is based. It is important to emphasise that the evidential burden lies entirely with the applicant, who must substantiate that all relevant statutory tests and policy criteria are satisfied. Objectors such as myself bear no obligation to disprove the application. On the basis of the analysis presented below, it is clear that the applicant has failed to meet this burden. Consequently, I maintain that the applications should be refused.

1.1.418 Seascape, Landscape and Visual Effects

The applicant’s evidence acknowledges that the proposal’s effects engage several key policies designed to safeguard landscape and seascape interests. Specifically, these effects relate to National Planning Framework 4 (NPF4) Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. This recognition indicates that the proposal falls within the scope of established policy measures intended to protect nationally important landscapes and seascapes from adverse impacts arising from development activities.

However, despite this acknowledgement, the applicant has not demonstrated that its conclusions regarding the scale of the accepted effects are consistent with its own stated methodology. Moreover, there is a failure to show compliance with the policies explicitly aimed at protecting these nationally significant landscape and seascape assets. This lack of methodological consistency and evidential substantiation calls into question the adequacy of the applicant’s assessment and undermines confidence in the proposal’s conformity with the relevant planning frameworks. Consequently, the proposal does not meet the requirements of the key policies that seek to safeguard landscape and seascape interests, thereby warranting careful reconsideration.

1.1.419 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment purports to follow Historic Environment Scotland's established methodology for evaluating effects on the setting of historic assets, which necessitates an appraisal of how changes to setting influence its contribution to cultural significance and whether the integrity of that setting is maintained. This methodology explicitly clarifies that visual change alone should not be directly equated with adverse impact. However, the operational assessment submitted, as examined in the Methodological Audit relying solely on the applicant's Appendix 14.3, identifies relevant heritage attributes but fails to demonstrate the critical evaluative step of assessing the integrity of setting in accordance with the accepted methodology.

Instead, the assessment primarily describes aspects of visual change—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—and then asserts, without evidential evaluation, that the integrity of setting is adequately retained. The Audit highlights that this evaluative step, required by the methodology to underpin conclusions about heritage impact, is absent in all examined examples. Consequently, the reliability of the applicant's conclusions regarding the effects on the setting of historic assets is undermined, casting doubt on the robustness of the heritage impact assessment as a whole.

The practical consequence of relying solely on fixed viewpoints to assess heritage impacts is a significant underrepresentation of the cultural significance of the affected assets. The applicant's baseline acknowledges that this significance arises from experiential qualities such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape, where the interrelationships between monuments, spirituality, and the surrounding landscape and seascape are essential. These attributes are inherently dynamic and cannot be fully appreciated from static observation points.

Historic Environment Scotland's consultation responses, as recorded within the application documents, underscore this concern by requesting additional viewpoints to capture the broader cultural landscape comprehensively. This request highlights the necessity of a more nuanced assessment approach that embraces the experiential nature of the heritage assets, ensuring that the full range of their values is properly represented in the evaluation process.

Consequently, the assessment as submitted does not adequately reflect the baseline qualities or the cultural significance of the heritage assets as experienced in situ. To address this deficiency, it is imperative that a more holistic methodology be employed, incorporating movement and spatial relationships to avoid overlooking key experiential aspects that contribute materially to the heritage value. Without this, the appraisal risks undervaluing the assets and overlooking potential adverse impacts.

The heritage conclusions presented rely significantly on the landscape assessment. As noted in the evidence, where the landscape effects have been understated, the resulting heritage conclusions inherently reflect this understatement. This dependency indicates that any deficiencies in accurately assessing landscape impacts directly compromise the credibility and reliability of the heritage impact findings. Consequently, the heritage conclusions must be viewed with caution, as

their foundation in an inadequate landscape assessment weakens their overall validity.

There remains significant uncertainty regarding the application's compliance with critical heritage protection policies. The proposal engages National Planning Framework 4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) related to the settings of heritage assets, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Crucially, the applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be adequately safeguarded. Furthermore, Scottish Ministers have not been provided with the necessary assessment to support any conclusion that these heritage values would be protected. On this basis, the application does not meet key policy requirements and cannot be considered acceptable in terms of heritage asset protection.

1.1.420 Effects on Island Communities, Tourism and the Local Economy

There is significant uncertainty regarding the potential impact of the proposed development on the fundamental qualities that attract visitors to the island communities in question. The applicant's own baseline assessments identify key attributes such as landscape, seascape, cultural heritage, tranquillity, and remoteness as central to the visitor experience. Any alteration to these characteristics raises serious doubts about the continued appeal of the area as a destination.

These qualities are not merely aesthetic or incidental; they underpin the economic foundation of the island communities. The exceptional dependence on visitor-generated income means that changes affecting these attributes could directly undermine local businesses, employment opportunities, and the provision of essential services. This economic fragility, in turn, poses risks to the broader social fabric and demographic stability of the islands.

Consequently, the proposal threatens the long-term viability of these communities by jeopardising the very qualities upon which their sustainability relies. Given the clear linkage between the visitor-attracted characteristics and the islands' economic and social wellbeing, careful reconsideration is necessary before any development proceeds.

The applicant's own consultants acknowledged that habitability represents a potentially significant pathway through which the proposed development could affect island communities. Despite this recognition, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 focuses predominantly on regional-level analysis, providing detailed consideration of potential port communities, but omitting any equivalent place-based examination of the island communities that would be directly impacted. Nonetheless, this assessment concludes that those island communities are of low sensitivity to tourism-related effects.

It is important to recognise that small island economies cannot be accurately represented by regional averages. These economies tend to be highly concentrated

in sectors that are particularly vulnerable to alterations in the qualities which attract visitors. Moreover, a dependence on increasing visitor numbers does not mitigate this sensitivity; rather, it amplifies the reliance on the very attributes that may be jeopardised by the development. Consequently, the conclusion that island communities exhibit low sensitivity, reached without a detailed place-specific analysis, cannot be regarded as evidence-based but must be seen as an unsubstantiated assumption.

Given the absence of a thorough and place-based socio-economic evaluation of the island communities, the applicant's methodology appears flawed and insufficient for understanding or mitigating potential impacts on these sensitive populations. A more nuanced and locally focused assessment is necessary to ensure that the unique characteristics and vulnerabilities of island economies are fully considered in the planning process.

The proposal fails to comply with the necessary planning policies and statutory duties relating to island communities. Specifically, it does not meet the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be founded on robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Furthermore, the proposal falls short of the expectations of NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, both of which emphasise the importance of assessing and giving due weight to the interests of island communities through meaningful engagement throughout the planning process.

The applicant acknowledged that island communities require particular scrutiny; however, they failed to undertake the necessary assessment to understand the proposal's potential effects on these communities. As a result, there is no demonstration that the development is compatible with the sustainability of island communities. This omission represents a significant shortcoming in addressing the socio-economic implications and risks posed to these populations.

In conclusion, the statutory duties owed to island communities have not been discharged, and the proposal does not demonstrate compliance with the relevant planning policies. Given these deficiencies, the proposal cannot be considered acceptable in its current form. It is therefore respectfully requested that it be refused on the grounds of non-compliance with policy and statutory obligations regarding the protection of island communities.

1.1.421 Ecology, Biodiversity and Habitats Regulations

The development area is characterised by the presence of Priority Marine Features and Annex I habitats, indicating its high ecological value. These sensitive habitats lie within the site itself, while the surrounding waters serve as important environments for a range of protected species, including seabirds, marine mammals, and basking sharks. This establishes the site and its environs as an area of significant ecological importance and sensitivity.

The proposed development would introduce extensive construction, operational, and decommissioning activities into this delicate marine setting over a prolonged period,

spanning several decades. Given the scale and duration of the proposal, there is a considerable potential for significant adverse environmental effects on the Priority Marine Features and the protected species that the surrounding waters support. Such impacts warrant careful and thorough consideration to ensure the protection of these important ecological assets.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population at the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared in circumstances where an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion in this application highlights the applicant's acknowledgement of potential impacts on this designated area.

These submissions indicate the applicant's intention to comply with relevant derogation provisions, seeking to mitigate any identified harm through appropriate compensation measures. The focus on the guillemot population underscores the recognised sensitivity of this species within the Special Protection Area, and the need for targeted management strategies to address potential ecological consequences.

Nonetheless, it remains clear that the applicant's position anticipates a degree of uncertainty, as they acknowledge that the Scottish Ministers may ultimately reach a different conclusion regarding the likelihood of adverse effects. Therefore, while the submitted derogation and compensation documents form a key component of the application, further scrutiny will be necessary to establish whether the proposed measures are sufficient to satisfy statutory environmental safeguards.

The applicant's evidence confirms that, under the Habitats Regulations, planning consent may only be granted once the competent authority has ascertained that the proposed development will not adversely affect the integrity of the protected site, unless the stringent derogation tests are fully satisfied. Importantly, consent can lawfully be given only where no reasonable scientific doubt remains regarding adverse effects. The responsibility to demonstrate this high evidential standard lies unequivocally with the applicant. It is further clarified that mitigation measures, compensation proposals, and future monitoring alone do not suffice to meet the statutory tests required by law. This legal framework is reinforced by policy provisions within GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). Taken together, this establishes a stringent and legally binding threshold that must be met before any consent can be granted for developments impacting protected habitats and species.

The application fails to demonstrate compliance with the statutory tests designed to protect internationally important habitats and species, as evidenced by the applicant's own derogation documents. These documents reveal significant uncertainty regarding the applicant's ability to meet the rigorous legal requirements intended to safeguard such ecological features. The lack of clear, conclusive evidence undermines confidence that the proposed development would not harm these protected environments.

Given the statutory framework's stringent standards, which require certainty that no adverse effects will arise, the applicant's failure to provide definitive proof is a critical shortcoming. The evidence submitted does not satisfy the tests, leaving unresolved questions about potential impacts and mitigation effectiveness. This gap in compliance is not a minor procedural issue but a fundamental flaw that goes to the heart of the application's lawfulness and appropriateness.

In light of these points, the case for granting consent cannot be supported. The statutory tests exist to ensure the protection of internationally important ecological assets, and the applicant has not met these essential legal thresholds. Consequently, the application should be refused to uphold the integrity of environmental safeguards enshrined in law.

1.1.422 Cumulative and In-Combination Effects

The current approach to assessing the project is fundamentally flawed as it fragments essential components, notably deferring the export cable corridor and onshore transmission works to separate applications. This segmentation precludes a comprehensive evaluation of the project's cumulative effects, as these critical elements are not considered alongside the wind farm itself. Without assessing these interconnected parts together, it is impossible to fully understand the overall environmental and operational impacts, undermining effective mitigation and regulatory oversight.

This method conflicts with established legal principles, particularly the precedent set in Raeshaw Farms, which mandates that a project must be evaluated in its entirety rather than divided into smaller parts whose individual impacts may seem less significant. By salami-slicing the project, the assessment bypasses a holistic review, potentially allowing adverse effects to be overlooked until after the principal decision has been made. Such an approach is procedurally unsound and risks non-compliance with statutory requirements for comprehensive project appraisal.

Because the baseline assessments for landscape, heritage, and socio-economic factors are understated, the cumulative impact assessment that relies on these foundations consequently underestimates the true combined effects. This means that the practical consequence of the cumulative assessment is that it does not fully capture the extent of harm when this proposal is considered alongside existing, consented, and foreseeable developments.

The cumulative assessment depends entirely on the conclusions drawn elsewhere in the Environmental Impact Assessment. If those individual assessments start from a diminished baseline, then the aggregated effects presented cannot be relied upon as accurate. Therefore, the cumulative impact evaluation lacks robustness and fails to provide a reliable basis for decision-making regarding the proposal's wider environmental and social consequences.

There remains significant uncertainty regarding compliance with essential planning policies and environmental regulations, specifically concerning the issue of project splitting and the assessment of cumulative effects. The applicant has not sufficiently demonstrated that the combined and in-combination impacts of the proposal,

including the effects of the project in its entirety, have been thoroughly and reliably identified or evaluated. This omission is particularly pertinent given the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, alongside the stipulations of NPF4 Policy 11(e) and the Environmental Impact Assessment Regulations.

In light of these shortcomings, it is imperative that the decision-making process explicitly addresses the treatment of deferred works associated with the project. Without clear and comprehensive consideration of these elements, the assessment remains incomplete and potentially non-compliant with the relevant policy framework and regulatory duties. Therefore, I respectfully request that the determination expressly incorporates an evaluation of the deferred works to ensure full adherence to planning and environmental requirements.

1.1.423 Public Engagement, Site Selection and Environmental Information

The consultation process for this application has been markedly deficient in facilitating effective public participation, a shortfall that directly undermines the legitimacy of the site-selection process. The application itself comprises many thousands of pages of technical material, demanding considerable time and expertise to review. However, the consultation period was scheduled during the busiest months of the year for island communities, coinciding with the continuous work of residents throughout the visitor season. This timing severely limited the availability of specialist advice and constrained the capacity of those affected to engage meaningfully. In contrast, the applicant has had years to prepare, with substantial professional and financial resources at their disposal, creating a significant imbalance in the ability to participate fully and fairly.

The National Marine Plan’s policy GEN 18, alongside the principles of effective public participation enshrined in the Aarhus Convention, mandates that affected parties be afforded a realistic opportunity to influence decisions of such magnitude. The conditions under which the local communities were required to respond fall short of this essential standard. This failure to ensure adequate participation not only diminishes the quality and fairness of the decision-making process but also calls into question the weight that Scottish Ministers can legitimately place on the site-selection process. It is therefore imperative that Ministers give careful consideration to these representational concerns when evaluating the application.

There remains significant uncertainty as to whether the Environmental Impact Assessment (EIA) submitted is sufficient to enable the Scottish Ministers to make a fully informed decision on this application. While the EIA is extensive in scope, it falls short in critical respects. Across multiple topics, the assessment identifies potential pathways to significant effects but either fails to investigate them comprehensively or employs methodologies that do not substantiate its conclusions. For example, the landscape assessment produces outcomes based on a distance pattern that is not supported by its own stated methodology; the heritage assessment lacks clear demonstration of applying its integrity test; and the socio-economic assessment omits any place-based analysis of the islands directly affected. Moreover, the applicant frequently defers key matters to future stages—relying on post-consent plans, monitoring, and additional approvals—which does not satisfy the EIA

Regulations' requirement that likely significant effects must be understood prior to determination. Ultimately, the Scottish Ministers are obliged to decide on the evidence currently before them, not on assumptions that outstanding issues will be resolved later. In this regard, the applicant has not demonstrated that the environmental information provided is adequate for the purpose of making a sound and lawful decision.

1.1.424 Effects on Local Area

There is significant uncertainty surrounding the applicant's assessment of the direct impacts on Islay and Colonsay, which raises concerns about the overall reliability of the environmental and heritage impact evaluation. Despite Islay and Colonsay being the closest islands to the proposed development area—located immediately north-west of Islay and west of Colonsay—the application primarily considers Islay only as a potential project location. It fails to adequately assess Islay as an affected island community in its own right. Notably, the Atlantic-facing communities of Islay confront the nearest edge of a 448 square kilometre development zone, yet no place-based assessment has been undertaken regarding the effects on their setting, economy, or community life.

The situation is equally concerning for Colonsay and Oronsay, where the seaward outlook defining daily life faces the development array directly. The North Colonsay and Western Cliffs Special Protection Area, lying along Colonsay's coastline, is central to the applicant's derogation case and compensation plan. This is the clearest admission within the application that harm to the internationally protected seabird population on these cliffs cannot be ruled out, underscoring the potential severity of environmental impacts that remain insufficiently addressed.

Moreover, Oronsay Priory, a scheduled monument of national importance, is situated within this community's area. The previously identified gaps in the heritage assessment apply with equal force to the evaluation of the Priory's open maritime setting. Taken together, these shortcomings demonstrate that the applicant's assessment does not comprehensively address the significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thus undermining confidence in the environmental and heritage impact evaluation presented.

The applicant's assessment of visual and community impacts on Iona significantly underestimates their scale and importance, particularly when compared to established mitigation benchmarks. The Coastal Character assessment designates the Sound of Iona as having high sensitivity, with direct orientation towards the development site, extensive visibility, and a large geographical extent of change. The turbines would be visible across approximately 39 degrees of the horizon over a distance of around 21 kilometres, resulting in a moderate and significant overall effect. The West Coast of Iona shares this high sensitivity and widespread visibility, with the applicant conceding significant effects for residents and visitors, including at Dùn Ì, the island's highest point. However, these conclusions do not fully reflect the magnitude of visual intrusion, as demonstrated by the fact that the largest turbines would exceed the height of Ben Hynish on Tiree—visible from Iona at 33 kilometres—by approximately 194 metres, while situated at roughly two-thirds of that

distance. This comparison highlights the disproportionate scale of the turbines in the visual field, which the applicant's assessment fails to adequately acknowledge.

Moreover, the applicant's evaluation neglects critical cultural and social dimensions that exacerbate the impact on Iona's community and heritage. Iona's monastic landscape, encompassing internationally significant sites such as the Abbey, the Nunnery, and the high crosses, derives its value from pilgrimage, arrival by sea, and movement through the landscape—elements central to its heritage significance as identified in the baseline study. Despite Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing, the applicant did not provide visualisations from key vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. Community consultation further reveals profound opposition, with 92 per cent of households objecting to the proposal, yet the applicant's own consultants admit that habitability, a critical pathway of potential effect, was never assessed. Taken together, these omissions and underestimations compromise the accuracy and robustness of the environmental and social impact evaluation, warranting a more thorough and sensitive appraisal before any determination is made.

While the applicant acknowledges significant effects on key locations such as Erraid, Fionnphort, and core paths across Mull and the Ross of Mull, their assessment falls short in adequately addressing the full extent of visual, economic, and community impacts on these sensitive coastal areas. The Ross of Mull South coastal area is recognised as having High sensitivity at distances of approximately 22 to 24 kilometres and is attributed only a Medium magnitude of effect, despite its importance as a gateway for visitors to Iona and its direct connection to the local community reliant on tourism flows. Similarly, within Mull itself, significant effects are accepted on core recreational paths and within designated landscape areas including the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, encompassing the western waters and islands of Mull, is consistently assessed as High sensitivity at distances between 21 and 33 kilometres; yet the applicant limits the magnitude of effect to Medium, thereby underrepresenting the potential for adverse impact. Furthermore, the applicant's reliance on distance-based reasoning is evident in their treatment of the Wilderness and Gribun Rocks coastal area, where a viewing distance exceeding 30 kilometres leads them to conclude that the scale of change is small, an approach that this representation challenges as insufficient given the sensitivity of the landscape. Of critical concern is the absence of place-based assessments for the western townships of Mull, whose tourism economy, wildlife boat operations, and accommodation sectors depend heavily on the unspoiled Atlantic seascape that the proposed development threatens to industrialise. This lack of detailed, community-specific consideration undermines confidence in the applicant's evaluation and fails to address the significant implications for these tourism-dependent coastal communities and designated landscapes.

The applicant's assessment of the proposed development significantly underestimates the extent and significance of effects on designated seaboard landscapes and adjacent island communities, with tangible consequences for their natural and cultural integrity. Notably, the community-owned island of Ulva, located within the Loch na Keal National Scenic Area, is omitted entirely from specific

assessment despite sharing fully in the landscape effects. Ulva is a small, re-establishing community whose ongoing recovery depends critically on the preservation of its unspoilt seascape and setting—the very qualities threatened by the development. The absence of any targeted assessment for Ulva fails to acknowledge the practical implications for this vulnerable island community.

Similarly, the applicant's conclusions regarding nearby celebrated islands such as Staffa, also within the Loch na Keal National Scenic Area, appear insufficiently robust. Staffa lies approximately 35 kilometres from the development, beyond the 30-kilometre radius recommended by NatureScot for assessing effects on National Scenic Area qualities. Despite acknowledging the island's panoramic maritime qualities, the applicant discounts the scale of change as small and the effect as not significant. This approach does not fully reflect Staffa's status as one of Europe's most renowned small islands, nor does it recognise the potential cumulative impact on the wider seascape character that contributes to its designation.

Further afield, the assessment of the Jura National Scenic Area at 28 to 32 kilometres distance attributes a High sensitivity but limits the magnitude of change to Medium or Low, reasoning that distance and retained landforms moderate the impact. This reasoning is similarly applied to the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres from the development. However, the designation of these areas is fundamentally based on their wild, undeveloped Atlantic outlooks, qualities that may be compromised even by moderate changes in seascape character. Taken together, these considerations demonstrate that the applicant's assessment inadequately addresses the significance of effects on key seaboard landscapes and island communities, undermining the protection of their valued natural and cultural attributes.

The applicant's assessment categorises the South Tiree coastal area as having High sensitivity at an approximate distance of 35 kilometres, while attributing a Low magnitude of change to the proposed development. However, this evaluation appears to significantly understate the likely effects on Tiree's landscape character. The island is exceptionally low-lying, with its highest elevation, Ben Hynish, reaching only 141 metres. Its landscape character is fundamentally defined by the dominance of sea and sky, creating an open oceanic horizon that is both sensitive and distinctive. The introduction of turbines up to 335 metres in height would introduce vertical structures unprecedented in this seascape, thereby altering its defining characteristics in a manner not adequately reflected by a Low magnitude rating. Given the exposed nature of Tiree and the prominence such turbines would have within its visual context, the conclusion of Low magnitude does not reliably represent the scale of change anticipated. Consequently, the assessment's evaluation of effects on Tiree's sensitive landscape is insufficiently robust and requires reconsideration to accurately reflect the magnitude of impact.

The applicant's assessment notably omits consideration of Gigha, a community-owned island that has become a national emblem of island regeneration following its purchase by local residents. Positioned to the east of the proposed development, Gigha's community and economy are delicately balanced and closely tied to the surrounding waters, yet no evaluation of potential impacts on this sensitive island has been provided.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers sweeping panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward vistas are precisely the type of visual receptor that the applicant's distance-based moderation approach seeks to diminish, raising concerns that important effects on this key viewpoint have been underestimated or overlooked.

Moreover, the chain of communities along the west coast of Kintyre depends heavily on the character and visitor economy shaped by the open Atlantic seaboard, encompassing views towards Islay, Jura, and beyond. The Treshnish Isles and neighbouring small islands and mainland coasts with direct sightlines to the development site share this intrinsic connection to the seascape, yet their potential exposure and economic reliance have not been adequately assessed. This lack of comprehensive evaluation compromises the robustness of the applicant's overall seascape and socio-economic impact appraisal.

There remains considerable uncertainty regarding the adequacy of the applicant's approach to assessing effects beyond the 20-kilometre radius. The evidence indicates a systematic pattern whereby any identified sensitive receptor located beyond this distance is subject to a moderated magnitude of change and a corresponding discounting of the effect. This raises significant concerns about whether the true scale and severity of impacts on these distant communities have been fully captured or appropriately evaluated within the environmental impact assessment.

Taken together, the identified locations exemplify a consistent proposition: the applicant's methodology effectively diminishes the significance of effects on highly sensitive receptors beyond approximately 20 kilometres, while those communities themselves have not been afforded any detailed, place-specific consideration. Such an approach undermines the integrity of the assessment by failing to account for the lived experience and potential vulnerability of these populations. It is therefore essential that the decision-making process recognises this limitation and seeks further, more comprehensive appraisal to ensure that all significant effects are properly identified and addressed.

1.1.425 Summary

This is a stunning area of enormous cultural and environmental value; if a windfarm is to be built here, then the proposers need to demonstrate that ALL relevant issues have been considered, which they have so far failed to do.

The proposal before the Scottish Ministers fails to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal region. However, published analyses of the applicant's documents reveal that these impacts have been materially underestimated. Crucially, the required heritage assessment has not been undertaken. Furthermore, although the effects on the island communities affected by the development were identified, no assessment of these impacts has been conducted. In addition, the proposal has not satisfactorily

demonstrated that it meets the necessary ecological criteria. It is also important to note that only a portion of the project is currently subject to consideration by the Scottish Ministers.

Given these shortcomings, I respectfully urge that consent for the MachairWind Offshore Wind Farm be refused, alongside the associated marine licence. Should the Ministers be inclined to grant consent, I request that they require the submission of further environmental information and enhanced visualisations. Moreover, I advocate that the application should only be determined following a public inquiry, which would allow for a thorough examination of the issues raised in this objection. Regardless of the decision reached, I also request that the Scottish Ministers provide clear, reasoned conclusions addressing the effects on cultural heritage and on the island communities impacted by the proposal.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 446
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989, and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, submitted by MachairWind Limited (ScottishPower Renewables), pertain to the development of an offshore wind farm with an estimated capacity of approximately 2 gigawatts. The project encompasses between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within a designated Windfarm Development Area spanning some 448 square kilometres of marine environment north-west of Islay and west of Colonsay. This location lies around 21 kilometres from Iona and is proximate to the islands and coastal communities of the southern Hebrides.

I request that this letter be recognised as a formal objection, that I be duly registered as an objector, and that I receive notification of the decision regarding these applications.

The objections detailed herein are grounded in planning and environmental considerations, assessed within the relevant statutory and policy frameworks governing such proposals. It is imperative to note that the onus of proof lies squarely with the applicant. The applicant must provide sufficient evidence to satisfy all applicable tests and requirements. Objectors bear no responsibility to substantiate the contrary. Upon careful evaluation of the information submitted, it is clear that the applicant has failed to meet this evidential burden. Consequently, the applications ought to be refused consent for the reasons elaborated in the subsequent sections.

1.1.426 Legislative and Policy Framework

The application fails to demonstrate adequate compliance with the statutory duties under Schedule 9 of the Electricity Act 1989, particularly in relation to the preservation of natural beauty, conservation of flora, fauna, and geological or physiographical features of special interest, and the protection of sites, buildings, and objects of architectural, historic, or archaeological interest. The applicant has not shown that reasonable steps have been taken to mitigate adverse effects arising from the proposal on these interests. Schedule 9 explicitly requires both the applicant and the Scottish Ministers, when determining the application, to have regard to these duties. The absence of demonstrated compliance, alongside identified deficiencies and omissions in addressing these statutory requirements, constitutes a direct conflict with the applicable legal and policy framework. Consequently, these failures weigh decisively against the granting of consent for the proposal.

The marine licence application must be refused because it fails to demonstrate compliance with the statutory requirements set out in Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland’s National Marine Plan. Authorisation decisions under this legislation are legally required to accord with the National Marine Plan unless material considerations indicate otherwise. In this case, the application does not meet the necessary standards of conformity with key General

Policies, including GEN 4 on Co-existence, GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 addressing Cumulative Impacts.

The evidence submitted with the application reveals clear deficiencies and omissions in demonstrating adherence to these policies. There is no satisfactory assessment or mitigation strategy presented for the potential adverse effects on the historic environment or the landscape character within designated National Scenic Areas, contrary to the requirements of GEN 6 and GEN 7. Furthermore, the application lacks robust evidence to support claims of minimal impact on natural heritage assets, failing to satisfy GEN 9. The engagement process does not meet the standards set out in GEN 18, and the evidence base is insufficiently sound as required by GEN 19, undermining the credibility of the application's environmental assessments. Additionally, cumulative impacts have not been adequately considered or addressed in line with GEN 21, leaving significant uncertainties about the broader environmental consequences.

Given these material shortcomings and the failure to demonstrate compliance with the applicable legal and policy framework, the application cannot be considered acceptable. The Marine (Scotland) Act 2010 and the National Marine Plan establish a clear statutory test that must be met before consent can be granted. Where compliance is not demonstrated, or where evidence identifies conflicts or omissions, these factors weigh decisively against authorisation. Therefore, on the basis of the evidence and statutory requirements, the marine licence application should be refused.

The applicant's submission acknowledges that National Planning Framework 4 (NPF4) is a significant material consideration and that Policies 3 (Biodiversity), 4 (Natural Places), 7 (Historic Assets and Places), and 11 (Energy) are engaged by this proposal. However, the evidence before the determining authority fails to demonstrate compliance with these key policies. There are clear deficiencies and omissions in the applicant's documentation that result in conflicts with the statutory duties and legislative requirements underpinning NPF4.

Specifically, the proposal does not provide sufficient evidence to satisfy Policy 3's requirements for biodiversity protection and enhancement. Similarly, the application lacks adequate assessment or mitigation measures to comply with Policy 4's objectives for safeguarding natural places. The historic environment considerations mandated by Policy 7 are not properly addressed, with no convincing demonstration that the proposal preserves or enhances historic assets and places. Furthermore, the submission falls short of meeting Policy 11's standards relating to energy, failing to show how the development aligns with national energy policies.

Given these unresolved deficiencies and the absence of demonstrated compliance, the proposal conflicts with the applicable legal and policy framework established by NPF4. As stated in the evidence, where compliance has not been demonstrated or where such conflicts exist, these matters weigh decisively against the granting of

consent. Therefore, the application should be refused on the basis of its failure to meet the requirements of National Planning Framework 4 and its associated policies.

The applicant's submission fails to comply with the requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, which mandate that the likely significant environmental effects of the proposal must be identified, assessed, and reported prior to any determination. The evidence provided does not demonstrate that a comprehensive environmental impact assessment has been undertaken in accordance with these statutory obligations. This omission represents a fundamental procedural defect, as the necessary identification and evaluation of significant environmental effects is a prerequisite for lawful decision-making under the regulations.

Furthermore, the applicant has not fulfilled the obligations imposed by the Habitats Regulations, which require that the effects of the proposal on European protected sites be assessed in accordance with the applicable statutory tests. The absence of a proper habitats regulations assessment means that compliance with these legal requirements has not been demonstrated. Given these deficiencies and omissions, the proposal conflicts with the applicable legal and policy framework. As established by the evidence, such failures weigh decisively against the granting of consent for the development.

The applicant's submission fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight during the decision-making process. The evidence confirms that this statutory obligation is not merely procedural but substantive, requiring a thorough and explicit assessment of how the proposal impacts island communities. The absence of such consideration in the application documentation constitutes a fundamental deficiency in the planning process.

Given that compliance with the Islands (Scotland) Act 2018 has not been demonstrated, and that the evidence identifies omissions and conflicts with the applicable legal and policy framework, these shortcomings must weigh decisively against the granting of consent. The failure to properly consider and weigh the interests of island communities undermines the legality and soundness of the proposal's assessment, rendering the application unacceptable in planning terms. Consent should therefore be refused on this basis.

The applicant has failed to discharge the fundamental responsibility to demonstrate compliance with all relevant legal and policy requirements. It is a well-established principle that the onus lies with the applicant to provide robust, objective, and proportionate evidence confirming that every applicable statutory duty, planning policy, and environmental assessment obligation has been fully satisfied. In this case, the submitted evidence does not meet this essential standard.

The absence of such demonstrable compliance is not a mere procedural oversight but a substantive deficiency that directly conflicts with the statutory and policy framework governing the determination of planning applications. Where the applicant has not shown, through adequate evidence, that these requirements have been met,

the application remains fundamentally flawed. This failure to provide the necessary evidential assurance undermines the decision-making process and weighs decisively against the granting of consent.

Accordingly, given the applicant's failure to fulfill the evidential burden required to prove compliance with all relevant legal and policy frameworks, the application should be refused.

1.1.427 Conflict with National Planning Framework 4 and the Development Plan

There is considerable uncertainty as to whether the current proposal aligns with the impact criteria established by NPF4 Policy 11, which governs support for renewable energy development. Although Policy 11 endorses such development, this support is conditional and operates strictly within the framework of its specified impact tests, notably those set out in Policy 11(c) concerning effects on communities, and Policies 11(d) and 11(e) relating to impacts on landscape, seascape, and other receptors. A detailed examination reveals that the proposal fails to satisfy these criteria. It would inflict significant adverse effects upon nationally designated landscapes and seascapes, a matter that weighs heavily against compliance. Furthermore, there is an absence of convincing evidence demonstrating that the cultural significance of scheduled monuments and their settings would be adequately preserved. Equally, the proposal does not convincingly ensure the safeguarding of island communities as required. Lastly, the ecological assessments provided lack the necessary clarity and robustness to confirm that the relevant ecological tests can be met. Taken together, these unresolved issues indicate a clear conflict with the policies encapsulated in NPF4 Policy 11, undermining the proposal's claim to policy support for renewable energy development.

The proposal must be assessed in the context of the National Planning Framework 4 (NPF4), which sets out a comprehensive suite of policies designed to protect nationally significant environmental and cultural assets. Policy 11 should be read alongside other critical provisions, including Policy 4(c) and 4(d), which safeguard National Scenic Areas and other nationally important landscapes by preventing significant adverse effects on the qualities for which these areas are designated. Furthermore, Policy 7 addresses the protection of historic assets, with particular emphasis on scheduled monuments under Policy 7(h), as well as the settings of such heritage assets under Policies 7(c) and 7(d). Additionally, Policy 3 imposes stringent requirements to conserve and enhance biodiversity. These interconnected policies collectively establish a robust framework to ensure that development proposals do not detract from the integrity or significance of these designated assets.

In light of these policy requirements, it is evident that the proposal fails to comply with multiple relevant provisions within NPF4. The evidence demonstrates that the development would result in significant adverse effects on nationally designated landscapes and seascapes, thereby undermining the protective intent of Policies 4(c) and 4(d). Moreover, the applicant has not satisfactorily demonstrated that the cultural significance of scheduled monuments, including their settings, would be preserved, contrary to the expectations of Policy 7 and its sub-parts. The safeguarding of island communities, a matter implicitly connected to the overall environmental and cultural context, has also not been assured. Finally, the ecological assessments submitted

do not establish that the stringent ecological tests set out under Policy 3 can be met. Collectively, these shortcomings confirm that the proposal conflicts with the comprehensive policy framework intended to protect nationally important landscapes, heritage assets, and biodiversity under NPF4.

The assessment finds that the proposal is in clear conflict with the terrestrial development plan framework, notably the Argyll and Bute Local Development Plan 2. This conflict arises because the proposal would adversely affect the landscape, heritage, and community interests that these policies are specifically designed to protect. Given this, the proposal does not accord with the development plan framework nor with National Planning Framework 4 when considered as a whole. Furthermore, the applicant has not provided sufficient evidence to demonstrate otherwise. Therefore, it is concluded that the proposal is inconsistent with the relevant land-based planning policies and should not be supported.

1.1.428 Seascape, Landscape and Visual Effects

The practical consequence of the applicant's assessment methodology is that it systematically underestimates the magnitude of effects on highly sensitive receptors located beyond approximately 20 kilometres from the development area. Although the methodology outlined in Appendix 16.1 does not explicitly define any distance threshold beyond which major effects cease, independent analysis based on the applicant's own Chapter 16 and associated appendices reveals a consistent pattern: receptors more than 20 kilometres away are not assigned the highest magnitude of change, regardless of their sensitivity or the extent of visibility.

This implicit distance-based moderation is further confirmed by the applicant's own documentation. For example, the assessment of a coastal area over 30 kilometres distant describes the scale of change as small due to the viewing distance. The Landscape Character synthesis similarly categorises magnitudes as High within approximately 20 kilometres, Medium between roughly 20 and 30 kilometres, and Low beyond about 30 kilometres for certain landscape types. Such gradations demonstrate that distance plays a decisive role in reducing assessed impacts even before considering other factors.

As a result, the protective tests intended to safeguard sensitive landscapes are being applied to inputs that are systematically understated at critical distances where designated landscapes are located. This calls into question the reliability of the conclusions presented to the Scottish Ministers, as the methodology does not accurately reflect the true effects on receptors that lie beyond the approximately 20-kilometre threshold. Consequently, consent based on these assessments would rest on an incomplete understanding of the potential environmental impacts.

The practical consequence of relying on the visualisation materials submitted with the application is that they cannot provide a fully accurate representation of the development's visual impact as experienced on site. NatureScot's visualisation guidance, which the applicant follows, explicitly recognises that printed visualisations fall short in conveying the true scale perceived by a viewer in the field. This limitation affects the ability of decision-makers and the public to fully appreciate the extent of visual change.

Furthermore, the wireline drawings included within the panoramic visualisations share the inherent constraints of the photographic base images. Rather than serving as an independent means to correct or clarify the photographic visuals, these wirelines are technical renderings embedded within the overall visualisation. Consequently, they do not overcome the fundamental shortcomings of the photographs in representing the development's scale and context.

In light of these acknowledged technical and perceptual limitations, the visual evidence should be treated with caution when assessing the proposal's visual effects. Decision-makers must recognise that the submitted materials provide only an approximate impression and do not substitute for a comprehensive understanding derived from site visits and other forms of assessment.

While mitigation measures may address some visual impacts of offshore development, the introduction of aviation and navigation lighting presents a distinct and permanent alteration to the night-time seascape character. Currently, the sea horizon remains unlit, and the proposed lighting would irrevocably change this condition for the entire 35-year operational lifespan of the project. Importantly, this operational timeframe does not limit the extent of harm in planning terms; consenting to the development effectively designates this seascape as appropriate for wind farm use, with all attendant changes to its character. Such a fundamental shift requires careful consideration given the significance of preserving the existing unlit marine environment at night.

The proposal's acknowledged effects on the landscape and seascape are significant enough to engage multiple policies within the planning framework, specifically NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively aim to safeguard nationally important landscapes and seascapes from adverse impacts, underscoring the importance of rigorous assessment and mitigation measures.

However, the applicant has failed to substantiate that its assessment of these effects aligns with its own stated methodology. This lack of methodological consistency undermines the credibility of the conclusions presented and raises concerns about the accuracy of the predicted scale of impacts. Without clear evidence demonstrating that the assessment complies with established procedures, it is impossible to ascertain whether the proposal adequately addresses the relevant policy requirements.

In light of these deficiencies, the proposal does not meet the necessary standards set out in the planning policies designed to protect nationally important landscape and seascape interests. Consequently, the application should be refused on the grounds of non-compliance with the relevant statutory planning policies, ensuring that these valued environmental assets are properly conserved.

1.1.429 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment purports to follow Historic Environment Scotland's established methodology for evaluating effects on the setting of historic assets, a framework developed and refined through consultation with Historic Environment

Scotland itself. This methodology mandates a thorough evaluation not simply of visual change but of whether such changes affect the contribution that the setting makes to the cultural significance of heritage assets and whether the integrity of that setting is adequately retained. Importantly, it explicitly states that visual change alone should not be equated directly with adverse impact, requiring a nuanced and evidence-based assessment beyond mere description of visibility or prominence.

However, an independent Methodological Audit, prepared to support community objections and based solely on the applicant's Appendix 14.3, reveals a critical shortfall in the operational assessment. While the applicant's report identifies relevant heritage attributes and details aspects such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it fails to demonstrate how the integrity of the setting has been assessed in accordance with the applicant's own accepted methodology. The required evaluative step—assessing the effect of changes on the contribution of setting to cultural significance and concluding whether integrity is retained—is absent in all examined worked examples. This omission fundamentally undermines the reliability of the applicant's conclusions regarding heritage impacts and calls into question the robustness and compliance of the assessment process undertaken.

The applicant's assessment acknowledges that the cultural significance of the affected heritage assets stems from experiential qualities such as pilgrimage, arrival by sea, and movement through a living cultural landscape, including the interrelationships between monuments, spirituality, and the surrounding landscape and seascape. However, the proposed mitigation measures appear insufficient in addressing these dynamic and experiential aspects, as they focus predominantly on fixed viewpoints rather than the broader cultural landscape experienced through movement. This limitation risks an incomplete understanding and inadequate protection of the heritage assets' full significance.

Furthermore, Historic Environment Scotland's consultation responses, as recorded in the application, highlight the need for additional viewpoints to adequately represent these wider cultural qualities. The absence of such comprehensive viewpoints undermines the assessment's ability to capture the nuanced relationships and experiential values critical to the heritage assets. Consequently, the applicant's current approach does not fully reflect the cultural baseline, thereby compromising the robustness of the heritage impact evaluation. It is essential that these broader qualities are properly incorporated to ensure an accurate and respectful appraisal of heritage impacts.

The applicant's evidence acknowledges that the heritage conclusions presented in the proposal are fundamentally reliant upon the findings of the accompanying landscape assessment. It is expressly noted that where the landscape effects have been understated, as detailed previously, the resulting heritage impact conclusions inevitably reflect and perpetuate this understatement. This interdependence between the landscape and heritage assessments is critical because any deficiencies or minimisations within the landscape evaluation directly compromise the reliability of the heritage conclusions. Consequently, the extent of harm or impact to heritage assets may be significantly greater than suggested if the landscape effects have not been fully or accurately appraised. In light of this, the credibility of the heritage

impact assessment is undermined, and caution should be exercised in accepting these conclusions without further independent verification.

There remains significant uncertainty regarding the application's compliance with key heritage protection policies. Specifically, it engages NPF4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) which address the settings of such assets, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. These provisions collectively establish a clear framework for safeguarding the cultural significance of heritage assets and their surroundings.

Despite this policy context, the applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be protected. Moreover, the Scottish Ministers have not been provided with the requisite assessment to support such a conclusion. In light of this absence of essential evidence, the application cannot be considered acceptable in terms of heritage protection.

1.1.430 Effects on Island Communities, Tourism and the Local Economy

Mitigation measures proposed in support of the development fail to adequately address the fundamental reliance of the island communities on the qualities that attract visitors. While attempts may be made to reduce direct environmental impacts, such efforts cannot compensate for the profound alteration to the landscape, seascape, cultural heritage, tranquillity, and remoteness that underpin the islands' appeal. The applicant's own baseline assessments confirm these attributes as key visitor draws, yet the proposal would inevitably diminish them in ways that cannot be fully mitigated.

This dependence is exceptional and integral to the economic and social sustainability of the island communities. Any adverse change to these visitor-attracting qualities strikes at the very economic base of these communities, undermining not only local services and employment but also population retention and overall community viability. The proposal therefore presents a significant threat to the long-term sustainability of the islands, a risk that cannot be offset by partial mitigation measures.

The practical consequence of the applicant's approach is a failure to accurately identify or mitigate significant socio-economic impacts on the island communities affected by the proposal. Although the applicant's own consultants acknowledged habitability as a potentially significant pathway of effect, no subsequent assessment of the habitability of those islands was undertaken. Instead, the socio-economic evaluation presented in Chapter 18 focuses primarily on regional-level analysis, detailing impacts on port communities but neglecting any equivalent place-based assessment of the island populations directly facing the development. Despite this omission, the assessment concludes that these island communities have low sensitivity to tourism effects, a conclusion that lacks a firm evidential basis.

This conclusion disregards the distinct economic characteristics of small island economies, which are not comparable to regional averages. Such economies are typically concentrated in sectors most vulnerable to changes in the environmental

and experiential qualities that attract visitors. Rather than reducing sensitivity, increased dependence on rising visitor numbers intensifies economic vulnerability to any adverse changes. Therefore, the claim of low sensitivity without specific, place-based analysis amounts to an unsubstantiated assumption rather than a reasoned finding. This undermines the reliability of the socio-economic assessment and suggests that the applicant's methodology is fundamentally inadequate to understand or address the impacts on island communities.

There remains significant uncertainty regarding the proposal's compliance with the necessary planning and statutory requirements relating to island communities. The relevant policy framework, including GEN 19 and paragraph 4.81 of the National Marine Plan, mandates that decisions must be founded on robust socio-economic evidence and adopt a precautionary approach where such evidence is insufficient. Additionally, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a clear duty to assess and give weight to the interests of island communities through meaningful engagement throughout the decision-making process. This proposal falls short of these standards.

The applicant has acknowledged that island communities warrant particular scrutiny but has failed to undertake the comprehensive assessment required to understand fully the proposal's effects upon these communities. Consequently, it has not demonstrated compatibility with the objective of sustaining viable island communities, nor has it discharged the statutory duties owed to them. In light of these deficiencies, the proposal cannot be considered compliant with the established policy and statutory framework protecting island communities.

1.1.431 Ecology, Biodiversity and Habitats Regulations

The proposed development would bring extensive construction, operational, and decommissioning activities into an ecologically sensitive marine environment over a period of several decades. This prolonged disturbance has the potential to cause significant adverse effects on the Priority Marine Features and Annex I habitats located within the development area itself. Given the scale and duration of the project, the cumulative impacts on the local ecosystem warrant careful consideration.

The surrounding waters of the site are known to support a range of protected species, including seabirds, marine mammals, and basking sharks. These species rely on the area for essential life processes such as feeding, breeding, and migration. Any disruption to their habitat, whether through noise, water pollution, or physical presence, could have detrimental consequences for their populations, which may already be vulnerable.

In light of the ecological importance and sensitivity of both the site and its adjacent waters, it is imperative that the potential environmental effects of the proposed development are thoroughly assessed and mitigated. Failure to do so risks significant harm to nationally and internationally protected marine features and species. Consequently, the proposal should be reconsidered in view of these environmental constraints.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared where it cannot be confidently ruled out that the proposed development would adversely affect the integrity of the protected site. Their inclusion in the application signals an acknowledgment by the applicant of potential environmental impacts that require careful consideration.

Such submissions indicate that, according to the applicant's own assessment, there remains a possibility that the Scottish Ministers might reach a different conclusion regarding adverse effects on the protected site's integrity. This reflects a precautionary approach, recognising the significance of the designated area and the need for appropriate measures should impacts be confirmed. The derogation and compensation documents are therefore intended to provide a framework for mitigating any identified harm to the guillemot population.

While the submission of these documents demonstrates the applicant's awareness of potential issues and willingness to propose solutions, it also highlights an area of uncertainty within the assessment. The effectiveness of the compensation plan and the acceptability of derogation measures will ultimately require thorough scrutiny. It is essential that any determination on adverse effects and the adequacy of proposed mitigation is made with full regard to the protected status of the site and the conservation objectives set out in relevant policy.

The practical consequence of the legal framework governing developments affecting protected habitats is that consent cannot be granted unless it is unequivocally demonstrated that the proposal will not adversely affect the integrity of the designated site. This requirement is absolute under the Habitats Regulations, which stipulate that no reasonable scientific doubt can remain regarding potential impacts. As such, the competent authority must be fully satisfied before consent is issued, reflecting the high evidential standard demanded by law.

This legal test is supported by key planning policies, including GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. These policies collectively reinforce the necessity for rigorous assessment and the precautionary approach embedded in the Habitats Regulations. They ensure that environmental protection is paramount in the decision-making process concerning developments potentially affecting protected habitats and species.

It follows that the responsibility to meet these stringent requirements lies entirely with the applicant. Demonstrations relying solely on mitigation measures, compensation schemes, or proposals for future monitoring are insufficient to satisfy the statutory tests. Only clear, definitive evidence that adverse effects will be avoided can lawfully justify consent. Without such evidence, consent must be refused to uphold the integrity of protected sites and comply with the comprehensive legal and policy framework.

The applicant's own derogation documents, together with the totality of evidence submitted, fail to demonstrate that the statutory tests designed to protect

internationally important habitats and species can be met. This lack of certainty undermines the legal foundation required to grant consent, as the statutory safeguards exist precisely to ensure that such ecological features are not compromised. Consequently, the application does not satisfy the necessary legal criteria for protecting these internationally significant environmental assets.

1.1.432 Cumulative and In-Combination Effects

The current planning assessment process for the project is fundamentally flawed due to its fragmentation of the development into separate parts. According to established evidence, only a portion of the overall project is presently before the Scottish Ministers, specifically excluding critical components such as the export cable corridor and onshore transmission works. These elements are essential for the operational viability of the wind farm but have been deferred to future applications. This means that the environmental and cumulative effects of the entire project are never evaluated in a comprehensive manner at the time of the principal decision. The consequence is a piecemeal consideration of the project's impacts, undermining the integrity of the assessment process.

This approach runs counter to established legal principles, as affirmed in the court decision in Raeshaw Farms, which emphasises that a project must be assessed in its entirety rather than being "salami-sliced" into smaller parts whose individual effects may appear less significant. By deferring key components to subsequent consenting procedures, the decision-making body is precluded from considering the full scope and scale of potential impacts at once. Such fragmentation not only risks underestimating cumulative effects but also diminishes transparency and undermines public confidence in the planning process. Accordingly, the assessment must be reconsidered to encompass all elements of the project collectively to ensure a lawful and robust evaluation of its impacts.

The practical consequence of relying on the current cumulative impact assessment is that it fails to accurately reflect the true combined effects of the proposed development alongside other existing, consented, and foreseeable projects. This shortcoming arises because the cumulative assessment is fundamentally dependent on the baseline conditions established in the preceding Environmental Impact Assessment. When the initial assessments of landscape, heritage, and socio-economic factors understate the effects—as has been demonstrated—the cumulative assessment consequently adopts these diminished baselines, leading to an overall understatement of the aggregate impacts.

This issue is critical because an inaccurate baseline distorts the starting point from which cumulative effects are measured, thereby undermining the reliability of the entire assessment. The combined impacts should consider the full extent of existing and future developments to inform sound decision-making. However, by beginning from a reduced baseline, the assessment does not adequately capture the scale and significance of potential adverse effects. It follows that the cumulative impact assessment, as presented, is unreliable and should be revisited to ensure that baseline conditions are accurately represented, thereby providing a more truthful account of the combined effects on the environment and local communities.

There remains significant uncertainty regarding the applicant's compliance with key planning policies and environmental regulations, specifically concerning project splitting and cumulative effects. The proposal fails to demonstrate that the cumulative and in-combination effects have been comprehensively identified and assessed, in accordance with GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the requirements of the Environmental Impact Assessment Regulations. Crucially, the treatment of deferred works has not been explicitly addressed, leaving a gap in the decision-making process. It is therefore essential that the assessment of these deferred elements be clearly and explicitly considered before any determination is made.

1.1.433 Public Engagement, Site Selection and Environmental Information

While the applicant requests that Scottish Ministers place significant weight on the site-selection process, it is essential to consider the shortcomings in public participation that undermine its legitimacy. The consultation period coincided with the busiest months for island communities, when residents are occupied with continuous work throughout the visitor season and access to specialist advice is limited. This timing contrasts sharply with the applicant's extended preparation period, which has benefited from substantial professional and financial resources. Consequently, the affected communities have not been afforded a comparable opportunity to engage meaningfully with the extensive technical material submitted, which runs to many thousands of pages.

The principles enshrined in GEN 18 of the National Marine Plan, alongside those of the Aarhus Convention, explicitly require that affected parties have a realistic chance to participate in decisions of this significance. The conditions under which communities have been expected to respond clearly fall short of this standard. It is therefore imperative that Ministers take these deficiencies in public participation seriously when considering the representations made, recognising that the consultation process as conducted does not meet the required standards of effective engagement.

The practical consequence of the deficiencies identified in the Environmental Impact Assessment (EIA) is that the Scottish Ministers lack sufficient environmental information to make a fully informed decision on the application. The assessment fails to adequately investigate all identified pathways to significant effects, relying instead on methodologies that do not substantiate its conclusions. For example, the landscape assessment presents outcomes based on a distance pattern not supported by its own written methodology; the heritage assessment does not demonstrate the application of its own integrity test; and the socio-economic assessment lacks a place-based analysis of the islands directly affected.

Furthermore, the application depends in some instances on future assessments, post-consent plans, monitoring, and additional approvals to address outstanding issues. Such reliance does not satisfy the requirements of the EIA Regulations, which mandate that likely significant effects be understood before the application is determined. The regulatory framework is clear that these matters must be resolved through the evidence presented at the time of decision-making, not deferred to a later stage.

In conclusion, the applicant has not demonstrated that the environmental information submitted is adequate for the Scottish Ministers to discharge their statutory duties. Without sufficient and comprehensive evidence, there is a risk that the decision will be made without a full understanding of the environmental impacts, which undermines the purpose of the EIA process and the statutory requirements it seeks to uphold.

1.1.434 Effects on Local Area

The applicant's assessment significantly underestimates the direct and substantial effects of the proposed development on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the environmental and heritage impact evaluation. Although Islay and Colonsay are the closest islands to the development area, which lies immediately north-west of Islay and west of Colonsay, the application primarily considers Islay only as a potential project location. It fails to evaluate Islay as an affected island community in its own right, neglecting a place-based assessment of the impacts on its Atlantic-facing communities, which directly face the nearest edge of the 448 square kilometre development area. This omission disregards potential effects on the islands' setting, economy, and community life.

For Colonsay and Oronsay, the seaward outlook—integral to daily life—faces the development array directly. Notably, the North Colonsay and Western Cliffs Special Protection Area, which forms part of Colonsay's coastline, is central to the applicant's derogation case and compensation plan. This area is the clearest acknowledgment within the application that harm to the internationally protected seabird population of these cliffs cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community's area, is subject to the same deficiencies identified in the heritage assessment, particularly concerning the treatment of its open maritime setting. Taken together, these points demonstrate that the applicant's evaluation lacks the necessary rigour and comprehensiveness to fully capture the scale and nature of effects on these vulnerable island communities and their heritage assets.

The applicant's Coastal Character assessment recognises the Sound of Iona as an area of high sensitivity, noting its direct orientation towards the proposed development, extensive visibility, and a large geographical extent of change. The assessment identifies effects on the ferry crossing between Fionnphort and Iona, with an overall effect described as moderate and significant across approximately 21 kilometres, where turbines would span around 39 degrees of the horizon. Similarly, the West Coast of Iona is acknowledged as highly sensitive with widespread visibility, and the applicant concedes significant effects upon residents and visitors throughout much of the island, including at Dùn Ì, Iona's highest point.

However, the applicant's evaluation appears to underestimate the scale and significance of these impacts, particularly regarding the island's internationally important monastic heritage. The baseline acknowledges the significance of pilgrimage, arrival by sea, and movement through the landscape, yet Historic Environment Scotland's request for additional viewpoints—including from the ferry crossing—has not been fully addressed. Notably, no visualisation has been provided

from elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, a key vantage point integral to appreciating the heritage context.

Community concerns further underscore the inadequacy of the assessment. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet the applicant's own consultants identified habitability as a potential pathway of effect without subsequently undertaking an assessment of this impact. The scale of the turbines is also understated; for instance, Ben Hynish on Tiree—141 metres high and visible from Iona at approximately 33 kilometres—would be surpassed in height by the largest turbines by about 194 metres, despite the turbines being located at roughly two-thirds of that distance.

In summary, while the applicant recognises certain significant effects on Iona, the overall evaluation falls short in fully capturing the extent and depth of visual, community, and heritage impacts. This underestimation compromises the accuracy and reliability of the environmental and social impact appraisal for the island.

The applicant's assessment of visual and community impacts on Mull and Ross of Mull coastal areas notably underestimates the significance of effects despite recognising some high sensitivities. While mitigation measures are acknowledged, they rely heavily on distance-based reasoning that inadequately addresses the experiential and economic consequences for local communities. For instance, the Ross of Mull South coastal area is identified as having High sensitivity at 22 to 24 kilometres and is attributed only Medium magnitude impacts, yet significant effects are accepted at Erraid and on the Core Paths of the Ross. Fionnphort, a key gateway to Iona and the primary embarkation point for visitors, is acknowledged to be significantly affected, yet no place-based assessment has been undertaken for this community most directly tied to visitor flows. Similarly, across Mull, significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area are accepted, and the Loch na Keal National Scenic Area, despite being of High sensitivity throughout at distances of approximately 21 to 33 kilometres, is assigned no more than Medium magnitude impacts. This approach is further exemplified in the treatment of the Wilderness and Gribun Rocks coastal area, where the applicant's conclusion of a small scale of change due solely to viewing distances over 30 kilometres illustrates a reliance on quantitative distance rather than qualitative experience. Crucially, Mull's west-facing tourism economy—including wildlife boat operations and accommodation providers—depends on the largely unindustrialised Atlantic seascape that the development would fundamentally alter, yet none of these vital communities has received a tailored, place-based impact assessment. This collective inadequacy in addressing the significant visual, economic, and community impacts on Mull and Ross of Mull's designated landscapes and tourism-dependent populations represents a fundamental shortcoming in the applicant's assessment.

The applicant's assessment fails to fully acknowledge the significant consequences for the wider seaboard's designated landscapes and the island communities that depend on their unspoilt natural and cultural qualities. Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island in the early stages of regeneration. Its small, re-establishing population relies heavily on the pristine setting and undisturbed seascape that are directly threatened by the proposed

development. Yet, no specific assessment has been made regarding the impacts on Ulva, leaving this vulnerable community's future inadequately considered.

Similarly, Staffa, renowned as one of Europe's most celebrated small islands and also within the Loch na Keal National Scenic Area, lies approximately 35 kilometres from the development site. This distance exceeds the 30-kilometre threshold recommended by NatureScot for assessing effects on National Scenic Area qualities. Despite recognising Staffa's panoramic maritime qualities, the applicant concludes that any changes would be small and not significant. This conclusion appears inconsistent with the acknowledged importance of Staffa's landscape and does not convincingly justify the dismissal of potential adverse effects at this notable distance.

Further afield, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed by the applicant as having High sensitivity but only Medium to Low magnitude of effect due to distance and retained landforms. The Scarba, Lunga and the Garvellachs National Scenic Area, situated between 35 and 40 kilometres away, receives a similar evaluation. These moderate assessments inadequately reflect the fundamental qualities upon which these designations depend and overlook the cumulative and indirect impacts on these sensitive landscapes. Taken together, these omissions and underestimations undermine the protection of vital natural and cultural assets and the island communities that cherish them.

The applicant's assessment acknowledges the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet concludes the magnitude of change to be Low. This characterisation forms the basis for the evaluation of effects on Tiree's landscape. However, the assessment's attribution of Low magnitude appears inconsistent with the island's intrinsic landscape qualities.

Tiree is an exceptionally low-lying island, with its entire landscape character defined by the dominance of sea and sky. The island's highest point, Ben Hynish, reaches only 141 metres above sea level. Given this context, the introduction of turbines up to 335 metres in height represents the insertion of vertical structures without precedent in Tiree's seascape. Such a scale of development would be a dominant and alien feature on an otherwise open oceanic horizon.

Consequently, the conclusion of Low magnitude change for a receptor of such exposure and sensitivity seems to significantly understate the likely effects. This understatement leads to an unreliable evaluation of the landscape impacts on Tiree, and warrants careful reconsideration to more accurately reflect the scale of visual and character change that would result.

The applicant's assessment appears to rely heavily on distance-based moderation to mitigate the visual and economic impacts of the development on surrounding communities. However, this approach fails to account adequately for the significance of the seascape to those communities whose identity and livelihood are intimately connected to these views. For instance, Ardnamurchan Point, as the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. The application's reliance on distance

as a mitigating factor overlooks the quality and importance of these seaward panoramas, which are precisely the receptors to which such moderation is inappropriately applied.

Moreover, several mainland and island communities with direct outlooks to the development area have been omitted from any meaningful assessment of potential effects. Gigha, a community-owned island celebrated nationally for its regeneration, faces the development waters from the east, yet the applicant has not examined how the proposal might disrupt this finely balanced community and its economy. Similarly, the chain of communities along the west coast of Kintyre, whose character and visitor economy depend on the open Atlantic seaboard views towards Islay, Jura, and beyond, along with the Treshnish Isles and other small islands, share a common reliance on these seascapes. Their omission from the assessment compromises the comprehensiveness of the environmental and socio-economic evaluation, undermining confidence in the conclusions drawn by the applicant.

The applicant’s environmental impact assessment systematically moderates and discounts effects on highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a diminished recognition of the magnitude of change experienced by such receptors and fails to provide any place-based assessment for the communities affected at these distances. Consequently, the methodology employed undermines the integrity of the assessment by neglecting significant impacts on these distant but sensitive populations. It is therefore concluded that the applicant’s distance-based approach does not adequately capture or address the full extent of environmental effects, warranting careful reconsideration.

1.1.435 Personal Observations

In addition to the planning matters above, I am personally concerned because: These industrial scale structures will be seen from a large part of the north west coast of Mull, Ulva, Staffa and the Treshnish Isles, and Ben More / Ardmeanach Peninsula, the Ross of Mull, Iona and Erraid, which have between them NSA, WLA and APQ designations based on their wild land characteristics, and in the case of Iona, international historic, cultural and spiritual significance, attracting visitors from all over the world. I personally work seasonally within the hospitality sector on the Isle of Ulva which is reliant on the tourist industry. Many of my neighbours and local businesses are also heavily reliant on tourism. The long-term economic impact on these businesses which are so reliant on the wildness, beauty and "feel" of our islands has not been addressed, and is likely to be significant.

Based on my own local knowledge, I also wish to highlight that: NSA / WLA / APQ designated areas are significantly scenically impacted.
Dark sky quality will be lost.
Seabirds are at risk from blade strikes.
Seabed disturbance risks permanent loss of habitat during and after the construction phase.
"Community benefit" is unquantified, with no electricity produced for local use and foreign company ownership taking financial proceeds out of the country.

Finally, I would also ask the Scottish Ministers to consider: The capacity to store our own home-produced renewable energy must be expanded enormously, as must research and investment into other lower-impact forms of renewables, such as tidal energy. Switching off massive wind turbines with their enormous quantities of embedded C02 (and paying for this to happen) due to lack of storage capacity is a perverse and unsustainable situation.
Foreign-owned companies cannot be permitted to industrialise hundreds of square kilometres of one of the most scenic and culturally precious parts of our country with no clear benefit to the local residents who would be most impacted, and with potentially disastrous ecological damage. Allowing this to happen would be a betrayal of our people and our environment by the Scottish Ministers, and would leave a legacy affecting generations to come.

1.1.436 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. The applicant's own assessment acknowledges significant impacts upon nationally designated landscapes, as well as on the coastal communities and their heritage. However, a detailed review of the applicant's submitted documents reveals that these impacts have been understated. Crucially, the necessary heritage assessment has not been conducted. Moreover, although the effects on the island communities involved were identified, these impacts have never undergone proper evaluation. The ecological assessments, which are essential to meet statutory tests, have not been demonstrated to be capable of compliance. It is also important to note that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to decline the related marine licence application.

Should the Ministers decide against refusal, I request that they require the submission of additional environmental information and enhanced visualisations. Furthermore, I recommend that the applications be determined only following a public inquiry, which would allow the substantive issues raised in this objection to be thoroughly examined. Regardless of the outcome, I ask that the Ministers explicitly address and state their conclusions on the effects of the proposal on cultural heritage and the island communities within their decision rationale.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 447
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, associated with application 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), concern the development of an offshore wind facility with a capacity of approximately 2 GW. The project envisions between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a designated Windfarm Development Area encompassing around 448 square kilometres of marine space northwest of Islay and west of Colonsay. The site lies approximately 21 kilometres from Iona and is in proximity to the islands and coastal communities of the southern Hebrides.

This objection is grounded on planning and environmental considerations, assessed against the relevant statutory and policy frameworks governing such developments. It is important to recognise that the evidential burden lies firmly with the applicant, who must convincingly demonstrate compliance with all applicable tests and requirements. Opponents to the scheme, including myself, are not obliged to establish the contrary. Upon careful examination of the evidence presented, it is clear that the applicant has failed to meet this burden. Consequently, the applications should be refused consent.

I request that this letter be formally registered as an objection and that I be informed of the final decision regarding these applications.

1.1.437 Conflict with National Planning Framework 4 and the Development Plan

The proposal, as currently presented, would result in significant adverse impacts on a range of nationally designated assets, undermining the protections established by the National Planning Framework 4 (NPF4). Most notably, it would cause substantial harm to the qualities for which National Scenic Areas and other nationally important landscapes and seascapes have been designated. This outcome directly conflicts with Policy 11, which works in tandem with Policies 4(c) and 4(d) to safeguard these special places from detrimental effects. The practical consequence is a clear failure to uphold the statutory purpose of these designations, thereby weakening the integrity of landscape conservation at a national level.

In addition to landscape concerns, the proposal fails to demonstrate adequate protection for heritage assets, particularly scheduled monuments and their settings. Policies 7 and 7(h) require that development does not adversely affect the cultural significance of such assets, ensuring their preservation for future generations. However, the evidence submitted does not convincingly establish that these requirements would be met. Nor does it confirm that island communities, which often have unique historical and social characteristics, would be safeguarded in line with Policy 7(c) and 7(d). The lack of clarity and assurance in this regard raises substantial doubts about the proposal’s compliance with heritage protection standards within NPF4.

Furthermore, the ecological criteria set out in Policy 3 have not been satisfactorily addressed. The proposal has not provided sufficient evidence to confirm that the ecological tests—designed to conserve and enhance biodiversity—can be met. This omission is critical, as the protection of biodiversity is a fundamental objective underpinning national planning policy. Taken together, these deficiencies demonstrate that the proposal is inconsistent with the comprehensive framework of NPF4 policies intended to protect designated landscapes, heritage assets, and biodiversity. Consequently, it should not be supported in its current form.

1.1.438 Seascape, Landscape and Visual Effects

There is a fundamental uncertainty regarding the applicant's assessment methodology, particularly in relation to how distance thresholds are treated. Notably, the written methodology in Appendix 16.1 does not specify any distance beyond which major effects are considered to cease. However, an independently prepared Evidence Note, drawing solely from the applicant's Chapter 16 and its appendices, reveals a consistent pattern: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of its sensitivity or visibility.

Further examination of the applicant's own documents underscores the influence distance has on their judgements. For instance, an assessment of a coastal area over 30 kilometres away explicitly states that, given the viewing distance, the scale of change is judged to be small. Additionally, the Landscape Character synthesis categorises magnitude of effect as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. This demonstrates a clear, though implicit, distance-related grading of impact severity.

The implication of this approach is that the protective tests required by Scottish Ministers are being applied to inputs that are systematically understated. When magnitude is moderated precisely at distances where the most sensitive designated landscapes are located, the resulting conclusions cannot be regarded as a reliable description of the effects for which consent is sought. This raises significant concerns about the robustness and accuracy of the assessment on which the decision-making process depends.

The introduction of aviation and navigation lighting associated with the proposed development would fundamentally alter the night-time seascape character. At present, the sea horizon remains unlit, preserving a natural and uninterrupted nocturnal environment. The permanent illumination over the 35-year operational period would create an artificial visual feature, changing the existing character and experience of the seascape in a way that cannot be mitigated by current proposals. While some forms of lighting may be designed to minimise adverse effects, the essential nature of these safety-related lights means that their presence is unavoidable and will result in a lasting alteration to the seascape.

Furthermore, it is important to recognise that the 35-year operational lifespan does not diminish the significance of this harm in planning terms. Granting consent for the development effectively establishes that this seascape is appropriate for wind farm

use, setting a precedent for similar proposals and the acceptance of such visual impacts. This policy implication underscores the need for careful consideration of the wider consequences of permitting lighting-induced changes to the night-time seascape character, beyond the operational timeframe. Therefore, any decision to approve the development must weigh the permanence of the seascape transformation against the strategic objectives that the wind farm seeks to achieve.

1.1.439 Cultural Landscape, Archaeology and Historic Environment

The application fails to comply with essential policy requirements designed to safeguard heritage assets, thereby undermining its overall acceptability. In particular, it does not demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be adequately protected. Without this assurance, the potential for irreversible harm to these irreplaceable resources remains unmitigated.

This shortfall directly engages several key policies, notably NPF4 Policy 7(h) concerning scheduled monuments, along with Policies 7(c) and 7(d) relating to their setting. It also involves GEN 6 and the specific guidance found in paragraphs 4.22 to 4.23 of the National Marine Plan. Together, these provisions establish a clear framework for heritage protection, which the application must meet to be considered acceptable.

Furthermore, the Scottish Ministers currently lack the necessary assessment to conclude that the proposal would protect these heritage assets effectively. Without such a comprehensive evaluation, it is not possible to confirm compliance with statutory heritage protection obligations. For these reasons, the application should be refused until it can properly demonstrate alignment with the relevant heritage policies.

1.1.440 Effects on Island Communities, Tourism and the Local Economy

The practical consequence of the proposed development is a direct threat to the fundamental economic and social sustainability of the island communities affected. These communities rely exceptionally heavily on visitors, whose presence underpins local businesses, services, and population stability. Any alteration to the qualities that draw visitors risks undermining the economic base upon which these islands depend.

The applicant’s own baseline assessments identify the key attractions for visitors as the landscape, seascape, cultural heritage, tranquillity, and remoteness of the area. These elements are not peripheral; they constitute the very essence of what makes the islands appealing and viable as destinations. Diminishing or damaging these characteristics would inevitably lead to a decline in visitor numbers, with cascading effects on employment, local services, and community cohesion.

In summary, the proposal poses a significant risk to the viability of these island communities by threatening the qualities that sustain their visitor economy. Given the exceptional dependence of these islands on tourism drawn by these unique

attributes, the development should be reconsidered to avoid jeopardising the long-term social and economic health of these communities.

1.1.441 Ecology, Biodiversity and Habitats Regulations

The development site encompasses Priority Marine Features and Annex I habitats, indicating its high ecological value. Additionally, the surrounding waters are known to support significant populations of seabirds, marine mammals, and basking sharks. This rich biodiversity underscores the environmental sensitivity of the area and the need for careful consideration of any activities proposed within it.

The proposed development entails large-scale construction, operation, and eventual decommissioning over a period spanning several decades. Such prolonged and extensive intervention presents a substantial risk of adverse environmental effects on the designated marine features and protected species. Given the ecological importance of the site and its surroundings, the potential for significant negative impacts must be thoroughly assessed and addressed to ensure adequate protection of these vulnerable marine ecosystems.

1.1.442 Public Engagement, Site Selection and Environmental Information

When comparing the consultation process in this case to the standards set by GEN 18 of the National Marine Plan and the principles enshrined in the Aarhus Convention, it is evident that the conditions for public participation were significantly deficient. Those standards require that affected communities are afforded a realistic opportunity to engage meaningfully in decisions of considerable impact. In contrast, the applicant’s consultation period coincided with the busiest months for island residents, who were heavily committed to continuous work throughout the visitor season, limiting their capacity to access specialist advice or fully consider the voluminous technical documentation submitted, which spans many thousands of pages. Meanwhile, the applicant has benefited from years of preparation, with extensive professional and financial resources, further skewing the participatory balance.

These shortcomings directly undermine the legitimacy of the site-selection process, particularly given the weight that Scottish Ministers are asked to place on it. The deficiencies in public engagement evident at both the plan and site-selection stages have persisted into the application stage, resulting in a process that falls short of the effective participation required by national policy and international obligations. It is therefore incumbent on Ministers to take these factors seriously when considering the representations submitted, recognising that the affected communities were not provided with a fair or practical opportunity to contribute to decisions of this magnitude.

The Environmental Impact Assessment submitted with this application fails to provide sufficiently robust evidence to enable the Scottish Ministers to make a fully informed decision. While the assessment identifies potential pathways to significant environmental effects across various topics, it does not investigate these impacts comprehensively. For instance, the landscape assessment draws conclusions based on a distance pattern that is not supported by its own stated methodology. Similarly,

the heritage assessment lacks demonstration of the application of its prescribed integrity test, and the socio-economic assessment omits a detailed, place-based analysis of the affected islands. These shortcomings collectively undermine the reliability of the environmental information presented.

Furthermore, the application frequently defers critical aspects of its assessment to future stages, including post-consent plans, ongoing monitoring, and additional approvals. However, such reliance does not satisfy the requirements set out in the Environmental Impact Assessment Regulations, which mandate that likely significant effects must be fully understood prior to determination. The practice of postponing essential evaluations to a later date is inconsistent with the statutory framework intended to ensure comprehensive environmental consideration at the decision-making stage.

In conclusion, the Scottish Ministers are obliged to base their determination on the evidence currently before them, rather than on assumptions that unresolved matters will be adequately addressed in the future. Given the deficiencies identified, the applicant has not demonstrated that the environmental information submitted meets the necessary adequacy standards. It is therefore inappropriate to grant consent on the basis of the existing assessment, and the application should not be approved in its present form.

1.1.443 Effects on Local Area

The applicant’s environmental and heritage impact assessment notably lacks adequate consideration of the direct effects on Islay and Colonsay communities, despite their proximity to the proposed development area. While mitigation measures focus on specific project locations, there is an absence of place-based evaluation addressing how Islay’s Atlantic-facing settlements, situated adjacent to the nearest edge of the 448 square kilometre development zone, will experience changes to their setting, local economy, or community life. This omission undermines the reliability of the assessment by failing to account for the social and economic implications on these island populations.

Furthermore, for Colonsay and Oronsay, the daily seaward outlook, integral to their identity, faces the development directly. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay’s coastline, is central to the applicant’s derogation case and compensation proposals, implicitly acknowledging that harm to the internationally protected seabird populations cannot be ruled out. Additionally, Oronsay Priory, a scheduled monument of national significance within this community, is inadequately assessed, particularly regarding the impact on its open maritime setting. These shortcomings collectively demonstrate that the effects on the heritage and natural environment of these islands have been underassessed, thereby calling into question the overall conclusions presented in the application.

The applicant’s own Coastal Character assessment acknowledges the Sound of Iona as an area of high sensitivity, with a direct orientation towards the proposed development. It identifies extensive visibility across a large geographical extent, approximately 21 kilometres, with turbines spanning about 39 degrees of the horizon. The assessment recognises moderate and significant overall effects,

including impacts on the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is described as highly sensitive with widespread visibility, and the applicant concedes significant effects for residents and visitors throughout much of the island, including at its highest point, Dùn Ì. These findings underscore the extensive visual intrusion that the development would impose upon Iona's landscape.

Beyond visual impacts, the applicant's baseline acknowledges the international importance of Iona's monastic heritage, including the Abbey, the Nunnery, and the high crosses, which derive significance from pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional viewpoints, such as from the ferry crossing itself; however, the applicant failed to provide visualisations from critical vantage points like the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. Moreover, a household consultation revealed that 92 per cent of Iona residents object to the proposal, yet the applicant did not assess habitability, despite its identification as a potential pathway of effect on the community. The perceived scale of the turbines can also be demonstrated by comparison with the familiar landmark of Ben Hynish on Tiree—141 metres high and visible from Iona at 33 kilometres—while the largest turbines would overtop Ben Hynish by approximately 194 metres at a closer distance of roughly two-thirds of that span. Taken together, these factors indicate that the applicant's assessment substantially underestimates the scale and significance of visual, community, and heritage impacts on Iona, thereby compromising the accuracy of the environmental and social impact evaluation.

The applicant's assessment recognises certain effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva and Staffa, but this evaluation appears to underestimate or omit significant impacts on these and other important seaboard areas. Ulva, a community-owned island undergoing regeneration, is noted as sharing fully in the effects on the National Scenic Area. This island supports a small, re-establishing community whose recovery is intrinsically linked to the unspoilt seascape and setting that the development threatens. Despite this, no specific assessment of impacts on Ulva's natural and cultural qualities has been undertaken. Similarly, Staffa, located approximately 35 kilometres from the development site and beyond the 30-kilometre assessment boundary advised by NatureScot, is described by the applicant as experiencing only small-scale change with no significant effect. This conclusion is drawn notwithstanding the applicant's own recognition of Staffa's panoramic maritime qualities and its status as one of Europe's most celebrated small islands.

Beyond Loch na Keal, the applicant's approach to other National Scenic Areas also raises concerns regarding the adequacy of impact assessment. The Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed as having High sensitivity at a distance of 28 to 32 kilometres from the development but assigned a Medium to Low magnitude of change. This lower magnitude is justified primarily by distance and retained landforms, yet it appears to underplay the significance of Jura's defining character. Similarly, the Scarba, Lunga and the Garvellachs National Scenic Area, situated approximately 35 to 40 kilometres away, receives an equivalent treatment without detailed consideration of the potential effects on its natural qualities. Collectively, these assessments suggest an

underestimation of the wider seaboard landscape and island community impacts, thereby undermining the protection of their valued natural and cultural characteristics as established in relevant planning policies.

The applicant's assessment applies distance-based mitigation measures that moderate the perceived effects of the development, yet this approach fails to account adequately for the seascape receptors with direct visual and economic connections to the site. For example, Ardnamurchan Point, the westernmost point of the British mainland, offers panoramic views along the Hebridean seaboard which attract visitors to the entire peninsula. These seaward panoramas are precisely the type of receptor where distance-based moderation is insufficient, as the significance of the views and their contribution to the visitor economy demand a more nuanced evaluation. Similarly, communities along the west coast of Kintyre, whose outlook and character are shaped by the open Atlantic seaboard facing Islay, Jura, and adjacent waters, rely heavily on these seascapes for their identity and tourism, yet their specific sensitivities have been overlooked.

Moreover, the omission extends to island communities such as Gigha, a community-owned island whose purchase by residents has become a national symbol of island regeneration. Gigha faces the development area directly from the east, and the potential effects on its delicate community structure and local economy have not been examined in the applicant's assessment. The Treshnish Isles and other small islands with views towards the proposed development share similar vulnerabilities that remain unassessed. By neglecting these mainland and island communities with direct visual exposure and economic reliance on the seascape, the applicant's assessment lacks comprehensiveness and fails to address significant adverse effects that are crucial to informed decision-making.

1.1.444 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the relevant statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the coastal communities and their heritage. Additionally, published analyses of the applicant's documentation reveal that the magnitude of these impacts has been underestimated. Crucially, the necessary heritage assessment has not been undertaken. Although the proposal identifies effects on the island communities concerned, these impacts have not been subjected to proper assessment. Furthermore, the ecological tests mandated by policy have not been demonstrated as achievable. It should also be noted that the application before the Scottish Ministers represents only a portion of the overall project.

In light of these shortcomings, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to decline the associated marine licence application. Should the Ministers consider granting consent, I request that they require the submission of further environmental information accompanied by enhanced visualisations. Moreover, I advocate that determination of the applications be deferred until after a public inquiry, thereby enabling a thorough examination of the issues raised in this objection. Regardless of the final decision, I

request that the Scottish Ministers explicitly address the effects on cultural heritage and the impacted island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 448
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, which are the subject of application 00012385 seeking consent under section 36 of the Electricity Act 1989, alongside application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. The applicant, MachairWind Limited (ScottishPower Renewables), proposes to develop an offshore wind farm with an installed capacity of approximately 2 GW. This development would consist of between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a designated Windfarm Development Area spanning roughly 448 square kilometres. The site lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in proximity to the islands and coastal communities of the southern Hebrides.

It is requested that this letter be formally recognised as an objection, that my details be recorded accordingly, and that I receive notification of the final decision in relation to these applications.

The following sections detail the planning and environmental grounds underpinning this objection, framed within the statutory and policy context applicable to the determination of these proposals. It is important to emphasise that the onus lies with the applicant to provide robust and sufficient evidence to satisfy all relevant statutory tests. Objectors bear no legal obligation to disprove the proposals. Upon careful consideration of the evidence submitted, it is clear that the applicant has failed to meet this burden. Consequently, the applications should be refused consent.

1.1.445 Conflict with National Planning Framework 4 and the Development Plan

There remains considerable uncertainty as to whether the proposal fully satisfies the impact criteria set out in NPF4 Policy 11, which governs support for renewable energy development. While the policy endorses such development, this endorsement is explicitly conditional upon compliance with its detailed impact provisions, including those relating to communities and landscapes.

In particular, Policy 11(c) requires that impacts on communities be carefully considered, while Policies 11(d) and 11(e) address the effects on landscape, seascape and other receptors. The evidence indicates that the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Moreover, it has not been demonstrated that the cultural significance of scheduled monuments and their settings would be adequately protected, nor that island communities would be safeguarded from detrimental impacts.

Furthermore, the ecological assessments submitted have not shown that the necessary tests can be met. Taken together, these concerns suggest that the proposal conflicts with the impact criteria embedded within Policy 11 and therefore does not fully benefit from the policy’s support for renewable energy. This raises fundamental questions about the appropriateness of the development in this location.

The proposal would result in significant adverse effects on nationally designated landscapes and seascapes, thereby conflicting with key provisions of the National Planning Framework 4 (NPF4). Specifically, it would fail to uphold Policy 11 alongside Policy 4(c) and 4(d), which are designed to protect National Scenic Areas and other nationally important landscapes from impacts that would diminish the qualities for which they are recognised.

Furthermore, the application has not demonstrated that it would preserve the cultural significance of scheduled monuments and their settings, as required by Policy 7, including Policy 7(h) on scheduled monuments and Policies 7(c) and 7(d) concerning their settings. In addition, there is an absence of evidence showing that island communities would be safeguarded, further undermining compliance with these heritage protection policies.

Lastly, the ecological assessments submitted fail to meet the necessary tests set out in Policy 3 on biodiversity. Taken together, these shortcomings establish that the proposal does not comply with multiple NPF4 policies aimed at protecting nationally important landscapes, heritage assets, and biodiversity. Consequently, the proposal should be refused planning permission.

1.1.446 Seascape, Landscape and Visual Effects

The applicant’s written methodology, as set out in Appendix 16.1, notably lacks a defined distance threshold beyond which major effects are deemed to cease. However, analysis derived from the applicant’s own Chapter 16 and Appendices 16.1 to 16.3, as detailed in a published Evidence Note supporting community objections, reveals a consistent pattern across all three assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of its inherent sensitivity or the extent of visibility. This demonstrates an implicit influence of distance on the assessment outcomes.

Further examination of the applicant’s documentation highlights the explicit role that distance plays in shaping judgements. For instance, the assessment of a coastal area situated over 30 kilometres away describes the scale of change as small, explicitly attributing this to the viewing distance. Moreover, the Landscape Character synthesis categorises the magnitude of effect as High within roughly 20 kilometres, Medium between about 20 and 30 kilometres, and Low beyond approximately 30 kilometres for certain landscape types. This gradation underscores a systematic moderation of impact magnitude correlated with increasing distance.

The critical consequence of this approach is that the protective tests, which are fundamental to the planning assessment, are being applied to inputs that are understated. Since the magnitude is consistently reduced at distances coinciding with the locations of the most sensitive designated landscapes, the conclusions drawn from the assessment do not reliably represent the true effects that the Scottish Ministers are being asked to consider for consent. This calls into question the robustness and accuracy of the applicant’s assessment methodology and its suitability for informing decision-making in this context.

The practical consequence of the proposed development is the introduction of aviation and navigation lighting to a currently unlit sea horizon, resulting in a permanent alteration to the night-time seascape character for the duration of its stated 35-year operational life. This change would be perceptible and sustained, fundamentally affecting the visual experience and natural qualities of the seascape during nighttime conditions.

Beyond this timeframe, the policy implications must be carefully considered. Consenting to the development effectively signals that this seascape is appropriate for wind farm use, establishing a precedent that may influence future decisions. Thus, the impact on night-time seascape character is not merely a temporary effect but bears significant weight in the planning balance and the long-term management of seascape values.

There remains significant uncertainty regarding the proposal's compliance with key planning policies designed to safeguard landscape and seascape interests. The applicant has failed to demonstrate that its conclusions about the scale of the accepted effects align with its own assessment methodology. Consequently, it has not established that it meets the requirements set out in NPF4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), GEN 7, or paragraph 4.28 of the National Marine Plan, all of which are expressly intended to protect nationally important landscapes and seascapes. In light of this, the proposal does not accord with these relevant policies and cannot be supported.

1.1.447 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment follows Historic Environment Scotland's established methodology for evaluating the effects of development on the setting of historic assets. This recognised approach, developed and refined in consultation with Historic Environment Scotland, mandates a specific evaluation of whether changes to setting affect the contribution that setting makes to an asset's cultural significance and whether the integrity of that setting is sufficiently preserved. Importantly, the methodology clarifies that visual change alone should not be automatically equated with an adverse impact, thereby requiring a nuanced assessment beyond mere visibility or prominence.

However, a Methodological Audit conducted in support of community objections, relying exclusively on the applicant's Appendix 14.3, identifies a critical shortcoming in the operational assessment. While the applicant's report acknowledges key heritage attributes and describes visual changes in terms of visibility, distance, monument prominence, retained views, screening, and skyline occupation, it does not demonstrate how the integrity of setting has been evaluated in accordance with the prescribed methodology. The essential evaluative step—judging whether the integrity of setting is adequately retained—is absent from the examples examined by the Audit. Consequently, the reliability of the applicant's conclusions regarding heritage impacts is undermined, as the required methodological rigor has not been fully applied.

The applicant's assessment acknowledges the cultural significance of the heritage assets in question, identifying key qualities such as pilgrimage, arrival by sea, and

movement through a living cultural landscape. These attributes highlight the experiential nature of the site, where the relationships between monuments, spirituality, and the encompassing landscape and seascape are appreciated dynamically rather than from static viewpoints. However, the mitigation measures proposed appear to focus primarily on fixed viewpoints and physical preservation, which may insufficiently address the broader cultural and experiential qualities intrinsic to the heritage assets.

Historic Environment Scotland's consultation responses, as recorded in the application, underscore this concern by requesting additional viewpoints to better represent these wider cultural and landscape qualities. Their input suggests that the current assessment might not fully capture the intangible aspects of significance that are experienced through movement and interaction with the environment. This indicates a potential shortfall in the applicant's approach, where the nuanced understanding of the heritage context could be better integrated into the evaluation and mitigation strategy.

Balancing the necessity for development with heritage conservation demands a comprehensive appreciation of both tangible and intangible values. While the applicant's baseline establishes the foundational cultural significance, the mitigation strategy would benefit from incorporating the wider experiential landscape qualities identified by Historic Environment Scotland. Doing so would ensure a more holistic preservation of the heritage's cultural significance, maintaining the integrity of the living cultural landscape that defines the site.

The applicant's evidence acknowledges that the heritage conclusions rely significantly on the findings of the landscape assessment. This interdependence is critical because any inaccuracies or shortcomings within the landscape assessment will directly influence the validity of the heritage impact appraisal. It is therefore essential that the landscape effects are thoroughly and accurately evaluated to ensure a reliable overall assessment.

However, it has been identified that the landscape assessment understates the extent of the landscape effects, as outlined previously. This understatement has the effect of diminishing the perceived impact on the heritage assets. Since the heritage conclusions are derived from the landscape assessment, they consequently adopt this understated perspective, potentially leading to an incomplete or overly optimistic evaluation of the heritage impacts.

Given this reliance and the identified deficiencies in the landscape assessment, the credibility of the heritage impact conclusions is undermined. A more robust and transparent approach is required to ensure that heritage effects are fully understood and appropriately weighted within the planning decision-making process. Without this, there remains a risk that the true scale of harm to heritage assets is not properly acknowledged or mitigated.

The application fails to demonstrate compliance with key policy requirements essential for the protection of heritage assets, notably engaging NPF4 Policy 7(h) concerning scheduled monuments and Policies 7(c) and 7(d) relating to their settings, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan.

Critically, the applicant has not provided sufficient evidence to confirm that the cultural significance of internationally and nationally important heritage assets and their settings will be preserved. Consequently, the Scottish Ministers lack the necessary assessment to conclude that these heritage assets will be adequately protected. In light of this, the proposal does not meet the requisite policy standards for heritage protection and should therefore be deemed unacceptable.

1.1.448 Effects on Island Communities, Tourism and the Local Economy

The proposed development poses a direct threat to the fundamental economic and social sustainability of the island communities concerned. These communities rely exceptionally heavily on visitors who are drawn by the very qualities that the applicant's own baseline assessments identify: landscape, seascape, cultural heritage, tranquillity, and remoteness. Any alteration to these defining characteristics would immediately undermine the primary source of income for local residents and businesses.

The economic base of these island communities is intrinsically linked to the visitor experience shaped by their unique environment. A diminution of landscape or seascape quality, or a loss of cultural heritage and tranquillity, would have cascading effects not only on tourism revenues but also on the viability of essential services that sustain the resident population. Without these visitors, the local economies would contract significantly, threatening employment, local commerce, and the provision of public amenities.

Consequently, the proposal's impact extends beyond mere aesthetics or environmental change; it strikes at the heart of the islands' continuing viability. The populations of these communities depend on a stable economic foundation supported by tourism, which in turn depends on preserving the very qualities the development risks compromising. For these reasons, the proposal should be considered unsustainable in its current form, as it endangers the core attributes that attract visitors and thus the long-term survival of the island communities themselves.

The practical consequence of the applicant's approach is a significant gap in understanding and mitigating the impacts of the proposal on island communities. Although the applicant's own consultants identified habitability as a potentially significant pathway for effects on these communities, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment conducted in Chapter 18 focuses primarily on regional port communities, leaving the island communities facing the development without an equivalent, place-based evaluation. Despite this omission, the assessment nonetheless concludes that these island communities are of low sensitivity to tourism effects, a conclusion that does not reflect the realities on the ground.

This generalised conclusion overlooks the particular nature of small island economies, which are not comparable to regional averages. These economies are often heavily concentrated in sectors directly dependent on the qualities that attract visitors, making them inherently more vulnerable to changes affecting tourism. Moreover, an increasing reliance on visitor numbers tends to deepen rather than reduce this sensitivity, as it intensifies dependence on those at-risk qualities.

Therefore, the assertion of low sensitivity, reached without detailed, place-specific analysis, lacks evidential foundation and amounts to an unwarranted assumption. Without a robust, island-focused socio-economic assessment, the proposal risks underestimating the true impacts on these vulnerable communities.

The proposal fails to comply with essential planning and statutory requirements concerning island communities, resulting in inadequate consideration of their interests. Specifically, it neglects the obligations set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be based on robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 explicitly require that the interests of island communities be properly assessed and given due weight through meaningful engagement from the earliest stages of a proposal to its conclusion. Despite recognising that island communities warrant particular scrutiny, the applicant has not undertaken the necessary assessment to understand the potential effects on these communities. Consequently, it has not demonstrated that the proposal aligns with the principles of sustainable island communities, nor has it discharged the statutory duties owed to them. In light of this, the proposal does not meet the required planning and statutory standards for protecting island communities and should not be supported.

1.1.449 Ecology, Biodiversity and Habitats Regulations

The proposed development site encompasses Priority Marine Features and Annex I habitats, which are recognised for their ecological sensitivity and conservation importance. These designations indicate habitats that are critical for the maintenance of marine biodiversity and are afforded protection under relevant environmental policies. The surrounding waters additionally provide habitat for protected species, including seabirds, marine mammals and basking sharks, all of which contribute to the ecological value of the area. While mitigation measures may be proposed to reduce adverse effects, the scale and duration of construction, operation and decommissioning activities—extending over decades—pose significant challenges to effectively safeguarding these sensitive features.

In comparison to typical mitigation strategies, the magnitude of the proposed development's environmental footprint within this marine environment raises concerns regarding residual impacts. The large-scale, long-term nature of the activities may limit the effectiveness of conventional mitigation, potentially resulting in significant adverse environmental effects. Given the presence of Priority Marine Features and protected species within and around the site, careful reconsideration of the development's scope, timing and mitigation approach is necessary to ensure compliance with environmental protection standards and to prevent irreversible harm to these important ecological assets.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared for scenarios where an adverse effect on the integrity of a protected site cannot be definitively ruled out. The inclusion of these documents demonstrates a clear recognition by the applicant of the potential for

negative impacts arising from the proposed development, indicating a proactive approach to mitigating those impacts within the framework of derogation provisions.

Importantly, the submission of these documents constitutes a significant element of the application. It signals that, according to the applicant's own assessment, there remains uncertainty as to whether the Scottish Ministers will concur with the conclusion that no adverse effect will occur. This acknowledgment underscores the gravity of the potential impacts on the protected site and the necessity of considering appropriate compensatory measures. Therefore, while the applicant has taken steps to address the issue, the presence of these derogation and compensation documents highlights the need for careful scrutiny of the application's implications for the North Colonsay and Western Cliffs Special Protection Area before any final decision is made.

The application fails to demonstrate compliance with the statutory tests designed to protect internationally important habitats and species, as evidenced by the applicant's own derogation documents. These documents reveal significant uncertainty regarding the applicant's ability to meet the rigorous legal requirements intended to safeguard such ecological features. The lack of clear, conclusive evidence undermines confidence that the proposed development would not harm these protected environments.

Given the statutory framework's stringent standards, which require certainty that no adverse effects will arise, the applicant's failure to provide definitive proof is a critical shortcoming. The evidence submitted does not satisfy the tests, leaving unresolved questions about potential impacts and mitigation effectiveness. This gap in compliance is not a minor procedural issue but a fundamental flaw that goes to the heart of the application's lawfulness and appropriateness.

In light of these points, the case for granting consent cannot be supported. The statutory tests exist to ensure the protection of internationally important ecological assets, and the applicant has not met these essential legal thresholds. Consequently, the application should be refused to uphold the integrity of environmental safeguards enshrined in law.

1.1.450 Cumulative and In-Combination Effects

The cumulative impact assessment significantly underestimates the true combined effects of the proposed development alongside existing, consented, and foreseeable projects. This unreliability arises because the assessment relies on baseline data from the Environmental Impact Assessment that itself understates key landscape, heritage, and socio-economic effects. Consequently, the cumulative assessment is founded on a diminished baseline, leading to a systematic understatement of the overall impacts that must be addressed to ensure a robust evaluation.

The proposal fails to comply with key planning policies and environmental regulations concerning project splitting and the assessment of cumulative effects. Specifically, it does not satisfy the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, nor those of NPF4 Policy 11(e) and the Environmental Impact Assessment Regulations. The applicant has not demonstrated

that the cumulative and in-combination effects of the entire project have been reliably identified or assessed. Furthermore, the approach to deferred works remains unaddressed, leaving a critical gap in the environmental evaluation. It is therefore essential that the decision-making process explicitly considers the full scope of these deferred components to ensure compliance and comprehensive assessment.

1.1.451 Public Engagement, Site Selection and Environmental Information

The practical consequence of the deficient consultation process is that affected island communities have been denied a realistic opportunity to engage meaningfully with the site-selection proposals. The applicant requests that Scottish Ministers place significant weight on the site-selection process, yet the quality of public participation throughout this process has been inadequate, undermining its legitimacy. Notably, this deficiency has persisted into the application stage, where the volume and complexity of the technical material—spanning many thousands of pages—have posed an additional barrier to effective public scrutiny.

The timing of the consultation has further exacerbated this issue. It has coincided with the busiest months of the year for island residents, who are engaged continuously in the visitor season and thus have limited capacity to respond. Specialist advice, vital for interpreting the extensive documentation, has likewise been less accessible during this period. In contrast, the applicant has benefited from years of preparation supported by substantial professional and financial resources, resulting in a significant imbalance in the capacity to engage fully.

In light of these circumstances, it is important to recognise that GEN 18 of the National Marine Plan and the principles of effective public participation enshrined in the Aarhus Convention require that those affected by decisions of such magnitude be afforded a genuine opportunity to participate. The conditions imposed on local communities have fallen short of these standards. Therefore, Scottish Ministers are urged to take these shortcomings into account when considering the representations made, ensuring that the legitimacy of the decision-making process is not compromised by procedural deficiencies.

The Environmental Impact Assessment (EIA) submitted with the application serves as the principal evidential basis for the Scottish Ministers' determination. However, the critical issue is not the extent of the assessment but its sufficiency. The application identifies potential pathways to significant effects across multiple topics but fails to investigate them comprehensively. For instance, the landscape assessment presents outcomes that conform to a distance pattern not supported by its stated methodology. Similarly, the heritage assessment does not evidence the application of its own integrity test, and the socio-economic assessment lacks a place-based analysis of the affected islands. These methodological shortcomings undermine the reliability of the conclusions drawn.

Moreover, the application relies in several instances on future assessments, post-consent plans, monitoring, and additional approvals to address outstanding matters. Such reliance is inconsistent with the requirements of the EIA Regulations, which mandate that likely significant effects be understood prior to determination. The Scottish Ministers are obliged to decide on the basis of the evidence submitted,

without presuming that unresolved issues will be satisfactorily addressed subsequently. The applicant has not demonstrated that the environmental information provided is adequate to enable an informed decision, rendering the EIA insufficient for the purpose of this application.

1.1.452 Effects on Local Area

There is significant uncertainty regarding the adequacy of the applicant's assessment of the direct and substantial effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie closest to the development area—which extends immediately north-west of Islay and west of Colonsay—the application primarily considers Islay as a potential project location rather than evaluating it as an affected island community. Notably, the Atlantic-facing communities of Islay confront the nearest edge of a 448 square kilometre development area, yet no place-based assessment has been provided to address the impact on their setting, local economy, or community life.

The situation for Colonsay and Oronsay is equally concerning. These islands' daily lives are defined by their seaward outlook, which faces directly towards the proposed array. The North Colonsay and Western Cliffs Special Protection Area, forming Colonsay's own coastline, is central to the applicant's derogation case and compensation plan. This represents the clearest admission within the application that harm to the internationally protected seabird population inhabiting these cliffs cannot be ruled out, underscoring the potential for significant environmental impact.

Furthermore, Oronsay Priory, a scheduled monument of national importance located within this community's area, has not been adequately considered. The identified gaps in the heritage assessment apply fully to the treatment of the priory's open maritime setting. Taken together, these omissions and uncertainties undermine the reliability of the overall environmental and heritage impact evaluation presented in the application.

The applicant's assessment significantly underestimates the scale and importance of visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social consequences. The Coastal Character assessment identifies the Sound of Iona as having high sensitivity, with a direct orientation towards the development area and extensive visibility. The geographical extent of change is large, with turbines visible across approximately 39 degrees of the horizon at a distance of about 21 kilometres, producing a moderate and significant overall effect. Similarly, the West Coast of Iona is highly sensitive with widespread visibility, and the applicant acknowledges significant effects for residents and visitors throughout much of the island, including at Dùn Ì, Iona's highest point.

Iona's monastic landscape, comprising the Abbey, the Nunnery, and the high crosses, holds heritage of international importance. The applicant's baseline recognises the significance of pilgrimage, arrival by sea, and movement through the landscape to this heritage. Historic Environment Scotland requested additional viewpoints, including one from the ferry crossing itself, but no visualisation has been provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, a notable omission given the heritage sensitivity. Community concerns are also

profound: a household consultation revealed that 92 per cent of respondents on Iona object to the proposal. Despite the applicant's consultants identifying habitability as a potential pathway of effect on this community, no assessment of this factor has been undertaken.

To contextualise the perceived scale of visual impact, the largest turbines would be approximately 194 metres taller than Ben Hynish on Tiree, a familiar landmark standing 141 metres high and visible from Iona at about 33 kilometres. The turbines would be two-thirds of that distance away yet dominate the skyline. This comparison underscores the significant underestimation in the applicant's visual impact assessment.

In conclusion, the applicant's evaluation fails to fully capture the extensive and significant effects on Iona's sensitive landscapes, heritage assets, and community wellbeing, thereby compromising the accuracy and reliability of the environmental and social impact assessment.

The applicant's assessment acknowledges significant effects within the Ross of Mull South coastal area, recognising its High sensitivity at distances of approximately 22 to 24 kilometres and attributing a Medium magnitude to the impact. Notably, significant effects are accepted at Erraid and on the Core Paths of the Ross, with Fionnphort—the gateway to Iona and primary embarkation point for visitors—identified as the community most directly affected by changes to visitor flows. Across Mull more broadly, the applicant also accepts significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is consistently assessed as having High sensitivity at distances between 21 and 33 kilometres but is nonetheless attributed no more than Medium magnitude. This reflects an internal inconsistency in the treatment of sensitivity versus magnitude.

The applicant's approach notably relies on distance-based reasoning, exemplified by the assessment of the Wilderness and Gribun Rocks coastal area where the viewing distance exceeding 30 kilometres leads to a conclusion of small scale change. This methodology fails to adequately capture the importance of the Atlantic seascape to Mull's west-facing tourism economy, including its wildlife boat operations and the accommodation sectors of its western townships. These communities, which depend heavily on the natural seascape now threatened with industrialisation by the development, have not been subject to place-based assessment. Consequently, the applicant's evaluation underrepresents the significant visual, economic, and community impacts on Mull and the Ross of Mull, particularly in relation to designated landscapes and tourism-dependent communities.

The applicant's assessment of impacts on designated seaboard landscapes and island communities notably underestimates or omits significant effects, particularly when compared to the requirements for mitigation and consideration of natural and cultural qualities. For example, although Staffa lies approximately 35 kilometres from the development area—beyond the 30-kilometre range NatureScot recommended for assessing National Scenic Area (NSA) qualities—the applicant concludes that the scale of change there would be small and effects not significant. This conclusion stands despite the applicant's own recognition of Staffa's panoramic maritime

qualities, which are integral to its status as one of Europe's most celebrated small islands. Similarly, the Jura NSA, situated around 28 to 32 kilometres away, is assigned a High sensitivity but only a Medium to Low magnitude of impact, justified by distance and retained landforms; yet this contradicts the fundamental basis of its designation, which emphasises the wild, undeveloped character of its Atlantic outlook. The Scarba, Lunga, and the Garvellachs NSA, at 35 to 40 kilometres distance, is treated with the same limited consideration, further evidencing an underestimation of potential effects.

Moreover, the assessment fails to address the specific circumstances of vulnerable island communities such as Ulva, located within the Loch na Keal NSA. Ulva is a community-owned island at the early stages of regeneration, reliant on the very qualities of setting and unspoilt seascape that the development threatens. No assessment has been made of the potential effects on this small, re-establishing community, despite its close connection to the designated landscape and the importance of preserving its natural and cultural environment for recovery. This omission undermines the protection intended for such communities and overlooks the cumulative impact of changes on their sustainability. Taken together, these deficiencies in the applicant's assessment reveal a significant shortfall in recognising and mitigating effects on both wider designated landscapes and the island communities that depend on their intactness.

The applicant's assessment assigns the South Tiree coastal area a High sensitivity rating at an approximate distance of 35 kilometres, yet concludes a Low magnitude of change from the proposed development. This juxtaposition of high sensitivity with minimal change appears inconsistent when considering the specific characteristics of Tiree's landscape.

Tiree is an exceptionally low-lying island, with its highest elevation at Ben Hynish reaching only 141 metres. Its landscape character is fundamentally shaped by the dominance of the sea and sky, offering an open oceanic horizon that is currently free from vertical structures of significant scale. The introduction of turbines reaching up to 335 metres would represent unprecedented vertical intrusions within this seascape. Consequently, the applicant's Low magnitude conclusion underrepresents the true extent of visual and character impacts on this highly sensitive receptor, rendering the overall evaluation unreliable.

The applicant's assessment fails to consider significant effects on mainland and island communities that have direct views of, and economic reliance upon, the seascape in question, thereby undermining the overall comprehensiveness of the evaluation. For instance, the island of Gigha, which holds national significance as a community-owned island symbolising island regeneration, faces the development waters from the east. The assessment neglects to examine how such effects could disrupt Gigha's finely balanced community and economy. Similarly, Ardnamurchan Point—the westernmost point of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of receptor that the applicant's distance-based moderation approach discounts, which is inappropriate given their sensitivity and economic importance. Furthermore, the west coast of Kintyre comprises a chain of communities whose outlook, character, and visitor economy

are intimately tied to the open Atlantic seaboard that looks toward Islay, Jura, and the surrounding waters. The Treshnish Isles and other small islands and mainland coasts sharing views toward the development site are similarly affected but remain unassessed. In sum, the omission of these receptors from the applicant's assessment results in a material gap that compromises its reliability and completeness, warranting further detailed consideration before any approval is granted.

There remains considerable uncertainty regarding the applicant's approach to assessing environmental effects at distances beyond 20 kilometres. The evidence indicates a systematic pattern whereby any highly sensitive receptor located beyond this threshold is subject to a moderated magnitude of change and a consequent discounting of the effect's significance. This raises questions about the robustness of the assessment methodology, particularly as it appears to apply a blanket distance-based criterion rather than a nuanced, receptor-specific evaluation.

Such an approach fundamentally undermines the integrity of the environmental impact assessment by failing to undertake a place-based consideration of the communities experiencing these effects. The absence of detailed, location-specific analysis for receptors beyond 20 kilometres means that potentially significant impacts may be overlooked or minimized. Taken together, these observations suggest that the applicant's methodology does not adequately capture the true extent of environmental effects, thereby weakening the overall reliability and credibility of the assessment conclusions.

1.1.453 Personal Observations

In addition to the planning matters above, I am personally concerned because: I do not approve of Iberdrola owning this project. It should belong to the local community

Based on my own local knowledge, I also wish to highlight that: wild life and landscape will be aversely affected

1.1.454 Summary

The proposal before the Scottish Ministers fails to satisfy the statutory and policy requirements applicable to its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the coastal communities and cultural heritage of the area. However, published reviews of the applicant's documents reveal that these impacts have been understated. Moreover, the necessary heritage assessment has not been conducted. While the impacts on island communities have been identified, they remain unassessed. Additionally, the ecological criteria stipulated have not been demonstrated as achievable. It is also pertinent that only a portion of the project is currently under consideration by the Scottish Ministers.

Given these shortcomings, it is urged that consent for the MachairWind Offshore Wind Farm be refused, along with the associated marine licence. Should the Ministers consider not refusing the application outright, it is requested that they require the submission of further environmental information and enhanced

visualisations. Furthermore, it is recommended that the determination of the applications be deferred until after a public inquiry, enabling a thorough examination of the issues raised in this objection. Regardless of the outcome, it is also sought that the Ministers provide clear and explicit conclusions within their decision, specifically addressing the effects on cultural heritage and the impacted island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 449
Dear Sir/Madam,

I wish to formally register my objection to the proposed MachairWind Offshore Wind Farm, which is currently the subject of two applications: application number 00012385 seeking consent under section 36 of the Electricity Act 1989, and application number 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications have been submitted by MachairWind Limited, trading as ScottishPower Renewables. I request that this communication be accepted as an official objection, that I be recorded as an objector, and that I receive notification of the outcome of these applications.

The project proposes an offshore wind farm with a generating capacity of approximately 2 gigawatts. This would involve the installation of between 91 and 144 wind turbines, each reaching up to 335 metres in height to blade tip. The development is planned within a designated Windfarm Development Area covering around 448 square kilometres of marine space situated north-west of the island of Islay and west of Colonsay. The site lies approximately 21 kilometres from Iona and is in close proximity to other islands and coastal communities within the southern Hebrides.

My objection is grounded in planning and environmental considerations, which are addressed within the statutory and policy frameworks governing the determination of these applications. It is important to emphasise that the onus lies on the applicant to provide comprehensive and compelling evidence demonstrating that all relevant legal and policy tests have been met. Objectors, including myself, are not obliged to establish the contrary. Based on the following detailed reasons, I conclude that the applicant has failed to meet this evidential burden, and therefore consent should be withheld.

1.1.455 Conflict with National Planning Framework 4 and the Development Plan

NPF4 Policy 11 explicitly supports renewable energy development; however, such support is contingent upon satisfying the impact criteria set forth within the policy itself. These include, notably, Policy 11(c), which addresses impacts on communities, alongside Policies 11(d) and 11(e), which pertain to impacts on landscape, seascape, and other receptors. The policy framework thus requires that any proposed development must demonstrate compliance with these criteria to secure its legitimacy under NPF4.

In this case, the proposal fails to meet these essential requirements. It would result in significant adverse effects on nationally designated landscapes and seascapes, undermining the integrity of these protected areas. Furthermore, there is no convincing evidence that the cultural significance of scheduled monuments and their settings would be preserved, nor that island communities would be adequately safeguarded from detrimental impacts. Additionally, the ecological assessments submitted do not demonstrate that the necessary environmental tests can be satisfied. Taken together, these shortcomings establish a clear conflict with the impact criteria of NPF4 Policy 11, thereby weakening the policy’s intended support for renewable energy in this instance.

The practical consequence of the proposal as submitted is that it would result in significant adverse effects on nationally important designated assets, undermining the protective aims of several key policies within NPF4. Specifically, the proposal would adversely impact National Scenic Areas and other nationally important landscapes, thereby failing to safeguard the qualities for which these areas have been designated. This outcome is at odds with the requirements of Policy 11 and its associated provisions, notably Policies 4(c) and 4(d), which collectively seek to prevent significant harm to such valued landscapes.

Moreover, the proposal does not adequately demonstrate how the cultural significance of scheduled monuments and their settings would be preserved. Policy 7, including its provisions under 7(h) concerning scheduled monuments and 7(c) and 7(d) relating to the setting of historic assets, demands robust protection of heritage interests. The evidence presented falls short of meeting these standards, raising concerns that the proposal would detrimentally affect the integrity and context of these nationally important heritage assets. This failure represents a clear conflict with the established policy framework aimed at conserving the historic environment.

In addition, the proposal does not satisfy the ecological requirements set out in Policy 3 on biodiversity, nor does it provide sufficient assurance that island communities, which are recognised as sensitive receptors, would be safeguarded. Taken together, these shortcomings demonstrate that the proposal is incompatible with multiple policies within NPF4 designed to protect designated landscapes, heritage assets, and biodiversity. As such, the proposal should not be supported in its current form given the significant and demonstrable conflicts with these critical national policy objectives.

Uncertainty remains regarding the extent to which the proposal aligns with the terrestrial development plan framework, particularly the Argyll and Bute Local Development Plan 2. The concerns centre on the adverse effects the development would have on the landscape, heritage, and community interests that these policies are explicitly designed to protect. This raises significant questions about the proposal’s compatibility with local planning objectives intended to safeguard these valued aspects of the environment and society.

In light of these conflicts, it is evident that the proposal does not accord with the development plan framework, nor with the National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient evidence to demonstrate otherwise. Consequently, the proposal should be regarded as inconsistent with the relevant planning policies, and this inconsistency weighs heavily against its approval.

1.1.456 Seascape, Landscape and Visual Effects

There is significant uncertainty regarding the reliability of the applicant’s assessment methodology, particularly in how distance thresholds are applied to determine the magnitude of effects. The methodology outlined in Appendix 16.1 does not specify any distance beyond which major effects are considered to cease. Nonetheless, an independently prepared Evidence Note, based solely on the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all assessment

streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of the receptor's sensitivity or the extent of visibility. This finding is further corroborated by the applicant's own documents, which acknowledge distance as a key factor in their judgements. For example, an assessment of a coastal area over 30 kilometres away concludes that, given the viewing distance, the scale of change is small. Additionally, the Landscape Character synthesis categorises magnitude as High within roughly 20 kilometres, Medium between about 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. The practical effect of this approach is that the protective tests are applied to inputs that systematically understate magnitude at precisely the distances where the most sensitive designated landscapes are located. Consequently, the conclusions presented cannot be relied upon to accurately describe the effects that the Scottish Ministers are being asked to consent.

When considering the effectiveness of mitigation measures, it is essential to recognise that the visualisation materials provided offer only a limited representation of the proposed development's impact. The applicant's adherence to NatureScot's visualisation guidance is noted; however, this guidance itself acknowledges inherent constraints. Printed visualisations cannot fully convey the true scale experienced by a viewer on site, which may lead to an underestimation of visual effects compared to real-world perception.

Furthermore, the wireline drawings, presented alongside photographic panoramas, do not serve as an independent corrective tool. Rather, they are technical renderings embedded within the same visual framework and thus share the limitations of the photographic base. This means that the visual evidence cannot be relied upon to provide a wholly accurate or comprehensive understanding of the development's visual impact, underscoring the need for caution when interpreting these materials in the planning assessment.

When considering the potential impacts of the proposed development on the night-time seascape character, it is important to weigh the nature and permanence of the changes introduced by the aviation and navigation lighting. Unlike other forms of mitigation that may seek to reduce visual intrusion through landscaping or design adjustments, lighting effects in this context represent a novel and enduring alteration to a currently unlit sea horizon. This distinct characteristic means that traditional mitigation measures offer limited scope in addressing the fundamental change to the seascape's night-time appearance.

The development would introduce permanent lighting for the entire stated 35-year operational life, marking a substantial departure from the existing natural darkness of the seascape. This continuous illumination would alter the character of the night-time environment in a way that is both visible and appreciable to those experiencing the seascape, effectively creating a new visual element that did not previously exist. The significance of this impact must be carefully balanced against the benefits of the development, recognising that the presence of such lighting is integral to the scheme's operation and safety requirements.

Moreover, the duration of the development's operational life does not mitigate the policy implications of this change. A decision to consent to the development inherently signifies a judgment that this particular seascape is appropriate for wind farm use, including the acceptance of the associated lighting effects. Thus, the harm to the night-time seascape character is not simply a temporary inconvenience but a defining factor in the long-term suitability of the site. This consideration must be central to the planning decision, ensuring that the balance between development objectives and seascape preservation is properly maintained.

The proposal results in significant landscape and seascape effects that directly engage several key policies, including NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), alongside GEN 7 and paragraph 4.28 of the National Marine Plan. These statutory provisions are designed to safeguard nationally important landscape and seascape interests, reflecting their recognised value and sensitivity.

However, the applicant has failed to substantiate that the scale of these effects aligns with the methodology it purports to have employed. This lack of consistency undermines the credibility of the applicant's conclusions and casts doubt on the robustness of the assessment presented. Without a transparent and accurate evaluation, it is impossible to ascertain compliance with the relevant landscape and seascape protection policies.

In light of the foregoing, the proposal does not demonstrate adherence to the statutory framework established to protect nationally important landscapes and seascapes. Consequently, it falls short of meeting the requirements of the referenced planning policies, warranting refusal on this basis.

1.1.457 Cultural Landscape, Archaeology and Historic Environment

There is considerable uncertainty regarding the applicant's adherence to the established methodology for assessing effects on the setting of historic assets, which calls into question the reliability of their conclusions about heritage impacts. While the applicant states that they have adopted Historic Environment Scotland's recognised methodology—developed through consultation and requiring an evaluation of how changes to setting affect the contribution setting makes to cultural significance and whether the integrity of setting is retained—this process is not clearly demonstrated. The methodology explicitly cautions against equating visual change directly with adverse impact. However, a published Methodological Audit, based solely on the applicant's Appendix 14.3, identifies that although the assessment acknowledges relevant heritage attributes and describes visual factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it fails to show how the integrity of setting has been evaluated in line with the accepted methodology. Crucially, the necessary evaluative step that distinguishes mere description from a robust assessment of integrity is absent across all examined examples. This omission undermines confidence in the assessment's conclusions that the integrity of setting is adequately retained.

While the applicant's assessment recognises certain mitigation measures aimed at reducing harm to heritage assets, it is important to consider whether these adequately address the broader cultural landscape and experiential qualities that

confer significance. The baseline evidence acknowledges that the cultural value of the affected heritage assets is not solely derived from static features but from dynamic qualities such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape. This suggests that mitigation focused primarily on fixed viewpoints may fall short of fully preserving these experiential aspects.

Historic Environment Scotland's consultation responses, as recorded within the application, underscore this concern by requesting additional viewpoints to better capture the wider cultural qualities. Their input implies that the existing assessment may not sufficiently represent the spatial and sensory relationships between monuments, the surrounding landscape, and seascape. Such relationships are integral to understanding heritage significance, as they are experienced through movement rather than from isolated vantage points.

In light of these considerations, it appears that the assessment's current approach may understate the importance of the broader cultural landscape and its experiential dimensions. Consequently, further evaluation and potentially enhanced mitigation measures are warranted to ensure that the full range of heritage values is appropriately recognised and conserved.

The practical consequence of the deficiencies identified in the landscape assessment is that the heritage impact conclusions derived from it cannot be regarded as reliable. Where the landscape effects have been understated, as previously detailed, any conclusions about heritage impacts that rely on this assessment inevitably reflect the same understatement. This dependency undermines the credibility of the heritage evaluation and raises serious concerns about the robustness of the overall appraisal.

It is essential to recognise that the heritage conclusions are not independent but are intrinsically linked to the landscape assessment. As the evidence from source S01 makes clear, the heritage conclusions "depend upon the landscape assessment," meaning that any errors or omissions in the latter directly influence the former. Therefore, if the landscape assessment fails to accurately capture the extent or significance of landscape effects, the heritage conclusions built upon it must be regarded as compromised.

In light of this interdependency, the planning process must take account of the potential underestimation of landscape effects and the consequent impact on heritage conclusions. Without a thorough and accurate landscape assessment, the heritage impact appraisal lacks a sound evidential basis, which could lead to inappropriate decision-making. It is thus imperative that the landscape assessment is revisited and rectified to ensure that heritage impacts are properly understood and addressed in the planning determination.

The application fails to comply with essential policy requirements concerning the protection of heritage assets. Specifically, it engages National Planning Framework 4 (NPF4) Policy 7(h) relating to scheduled monuments, alongside Policies 7(c) and 7(d) which address the setting of such assets, as well as Policy GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Critically, the applicant has not demonstrated that the cultural significance of internationally and nationally important

heritage assets and their settings will be safeguarded. Furthermore, the Scottish Ministers have not been presented with the necessary assessment upon which such a conclusion would depend. Consequently, the proposal does not meet the statutory requirements for heritage protection and, therefore, cannot be regarded as acceptable in its current form.

1.1.458 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a serious threat to the fundamental economic and social sustainability of the island communities concerned. These communities rely to an exceptional degree on visitors, whose arrival is motivated precisely by the qualities identified in the applicant's own baseline assessments: the landscape, seascape, cultural heritage, tranquillity, and remoteness of the area. Any changes to these defining characteristics would directly undermine the economic base of these communities. This economic harm would, in turn, affect essential local services, reduce population retention and growth, and jeopardise the ongoing viability of the communities themselves. In light of these factors, the proposal should be viewed as incompatible with the long-term sustainability of the island communities it would impact.

The applicant's own consultants have recognised habitability as a potentially significant pathway through which the proposal could impact island communities. Despite this acknowledgement, no assessment was undertaken to evaluate the habitability of the affected islands. Instead, the socio-economic assessment presented in Chapter 18 focuses primarily on regional-level analysis, providing detailed examination of potential port communities while neglecting a comparable place-based assessment of the island communities directly facing the proposed development. This approach culminates in a conclusion that these island communities exhibit low sensitivity to tourism effects, a finding reached without the benefit of specific, localized analysis.

Such a regional generalisation fails to capture the distinctive characteristics of small island economies, which are not accurately represented by regional averages. These economies tend to be highly concentrated in sectors most vulnerable to changes in the qualities that attract visitors. Rather than diminishing sensitivity, reliance on increasing visitor numbers intensifies dependence on the very attributes that may be compromised by the proposal. Therefore, the conclusion of low sensitivity derived without place-based analysis cannot be considered robust evidence but instead amounts to an unsubstantiated assumption. This fundamental flaw in the socio-economic assessment methodology undermines the ability to fully understand or appropriately mitigate impacts on the island communities concerned.

The applicant acknowledges that island communities warrant particular scrutiny in the planning process; however, it has failed to conduct the necessary assessment to understand the proposal's effects on these communities. Despite this recognition, there is no demonstration that the development aligns with the principles of sustaining island communities, nor that the statutory duties owed to them have been fulfilled. This omission undermines confidence that the proposal adequately addresses the specific socio-economic and cultural circumstances of island populations.

This shortfall directly contravenes established policy and statutory requirements. Specifically, the proposal engages with GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate decisions to be based on robust socio-economic evidence and to adopt a precautionary approach where such evidence is lacking. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a clear obligation to assess and give meaningful weight to the interests of island communities through comprehensive engagement from the earliest stages to the conclusion of the planning process. Given the absence of such assessment and engagement, the proposal does not comply with these critical policy and statutory standards, thereby failing to safeguard the well-being and sustainability of island communities.

1.1.459 Ecology, Biodiversity and Habitats Regulations

The proposed development would bring substantial construction, operational, and decommissioning activities into an ecologically sensitive area over several decades. This scale and duration of disturbance carry a significant risk of adverse effects on the local marine environment. The presence of Priority Marine Features and Annex I habitats within the development site underscores the high ecological value of the area.

Surrounding waters are known to support important species, including seabirds, marine mammals, and basking sharks, all of which are vulnerable to habitat disruption and increased human activity. The cumulative impacts on these protected species could be considerable, given their reliance on the site for feeding, breeding, or migration.

Given these factors, careful consideration must be given to the potential environmental consequences before proceeding. The ecological sensitivity and importance of the site demand that any development proposals include robust measures to avoid or mitigate significant harm to Priority Marine Features and protected marine species.

The submission of a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan by the applicant indicates an acknowledgment that the proposed development may have adverse effects on the North Colonsay and Western Cliffs Special Protection Area, specifically concerning the guillemot population. Such documents are typically prepared when it cannot be ruled out that the integrity of a protected site might be compromised. This approach underscores the applicant’s recognition that the Scottish Ministers might reach a different conclusion regarding potential adverse effects, thereby necessitating these precautionary measures. The inclusion of these documents is therefore a significant aspect of the application, reflecting the applicant’s attempt to address and mitigate possible impacts under the relevant derogation provisions.

The applicant acknowledges that under the Habitats Regulations, consent for developments affecting protected sites may only be granted where the competent authority has ascertained that the proposal will not adversely affect the integrity of the site, unless the stringent derogation tests are satisfied. It is emphasised that consent can lawfully be granted only where no reasonable scientific doubt remains

regarding potential impacts. The burden of proof lies with the applicant to demonstrate this high evidential standard.

Furthermore, the applicant recognises that mitigation, compensation proposals, and future monitoring, while important, do not by themselves satisfy the statutory tests required under the Habitats Regulations. This rigorous approach ensures that all potential effects on protected habitats and species are thoroughly assessed before any consent is granted, reflecting the precautionary principle embedded within the legislation.

This legal framework is supported and reinforced by relevant policy provisions, including GEN 9 and GEN 13 of the National Marine Plan and Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Together, these policies establish a comprehensive and robust framework to safeguard protected sites, ensuring that decisions on consent are made with the utmost regard to environmental protection and legal compliance.

The applicant’s submissions, including their own derogation documents, fall short of demonstrating that the statutory tests designed to safeguard internationally important habitats and species are met. The evidence indicates a significant lack of certainty regarding the effectiveness of proposed mitigation measures, undermining confidence that adverse impacts can be adequately avoided or compensated.

Given this failure to satisfy the rigorous legal requirements, the application does not provide a sound basis for granting consent. Without clear and demonstrable compliance with these statutory protections, approval would be inconsistent with the necessary safeguards for internationally important ecological features.

1.1.460 Cumulative and In-Combination Effects

The current approach to assessing the project is fundamentally flawed because it only considers a portion of the development before the Scottish Ministers, while deferring critical components such as the export cable corridor and the onshore transmission works to later applications. These deferred elements are essential for the operation of the wind farm, yet their impacts are not evaluated alongside the principal works. This fragmented assessment results in the effects of the entire project never being examined collectively. Such piecemeal consideration undermines the integrity of the planning process and conflicts with established legal principles. Notably, the courts in Raeshaw Farms have affirmed that a project must be assessed in its entirety rather than being artificially divided into smaller parts to downplay the overall impact. Consequently, the current method of separating key elements into subsequent consenting processes after the main decision has been made is contrary to this principle. In summary, the incomplete project assessment arising from deferred elements is both legally and procedurally unsound, preventing a comprehensive evaluation of the project's full effects.

The cumulative impact assessment relies heavily on the foundational conclusions drawn within the broader Environmental Impact Assessment, particularly those relating to landscape, heritage, and socio-economic factors. Where these initial assessments have understated the magnitude of effects, the cumulative analysis

inherently adopts the same diminished baseline. This approach results in a compounded underestimation of the combined impacts when considering this proposal alongside other developments that are existing, consented, or foreseeable. Consequently, the mitigation measures proposed may appear more effective than they truly are, as they are based on an incomplete understanding of the baseline conditions.

The flaw in the baseline assessments is critical because it sets the parameters against which all subsequent cumulative impacts are measured. If the starting point is inaccurately low, the additive or synergistic effects of multiple developments will not be fully captured. This raises concerns regarding the reliability of the cumulative assessment, as it may fail to identify the true scale and significance of impacts on the environment and local communities. Without a robust and accurate baseline, any conclusions about the effectiveness of mitigation or the acceptability of cumulative effects are necessarily compromised.

In light of these considerations, it is essential that the cumulative impact assessment be revisited with a more accurate and comprehensive baseline. Only through a thorough reassessment can a reliable understanding of combined effects be established, ensuring that mitigation measures are appropriately targeted and effective. Until such steps are taken, the current cumulative assessment should be regarded as insufficiently robust to support planning decisions with confidence.

The assessment finds that the proposal fails to comply with the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations concerning project splitting. The applicant has not satisfactorily demonstrated that the cumulative and in-combination effects of the development have been reliably identified and assessed. Moreover, the effects of the project as a whole, including any deferred works, have not been adequately considered. It is therefore requested that the decision-making process explicitly addresses the treatment of these deferred works to ensure full compliance with relevant policies and regulatory obligations. In conclusion, without this comprehensive assessment, the proposal does not meet the necessary planning and environmental standards and should not be approved in its current form.

1.1.461 Public Engagement, Site Selection and Environmental Information

The practical consequence of the deficiencies in public participation during the consultation process is a fundamental undermining of the legitimacy of the site-selection exercise. The applicant requests that Scottish Ministers place significant weight on the site-selection process; however, this process has been compromised by inadequate opportunities for meaningful community engagement. The consultation coincided with the busiest months for island residents, who are occupied by continuous work throughout the visitor season, limiting their capacity to engage effectively. Meanwhile, the applicant has benefited from years of preparation supported by substantial professional and financial resources, creating a clear imbalance between parties.

National policy and international principles underscore the importance of effective public participation in decisions of this scale. Specifically, GEN 18 of the National Marine Plan and the Aarhus Convention mandate that those affected must be given a realistic opportunity to contribute to decision-making. The conditions under which the island communities have been expected to respond fall short of this standard. The timing and volume of technical material—comprising thousands of pages—have further inhibited meaningful engagement, particularly as specialist advice has been least accessible during this period.

Given these circumstances, Scottish Ministers are urged to consider carefully the deficiencies in public participation when evaluating representations. The failure to provide adequate consultation opportunities for affected communities has tangible implications for the fairness and credibility of the decision-making process. Recognising these shortcomings is essential to uphold the principles of transparency and inclusivity that underpin effective planning.

The environmental information presented within the application falls short of the standards required for a thorough Environmental Impact Assessment (EIA), particularly when compared to the robust evidence necessary to inform Scottish Ministers' decisions effectively. While the application does identify potential pathways to significant effects across various topics, it either fails to investigate these pathways comprehensively or relies upon methodologies that lack the rigor to substantiate the conclusions reached. For example, the landscape assessment produces outcomes based on a distance pattern absent from its own methodology, the heritage assessment does not evidence the application of its prescribed integrity test, and the socio-economic assessment omits a place-based analysis of the affected islands. Such deficiencies undermine the reliability of the environmental evidence and distinguish it unfavourably from the standards of sufficiency required by the EIA Regulations.

Furthermore, the application frequently depends on future assessments, post-consent plans, ongoing monitoring, and subsequent approvals to address outstanding environmental concerns. This approach is incompatible with the fundamental requirement that likely significant effects must be understood before determination, as prescribed by the EIA Regulations. Scottish Ministers are obliged to base their decisions on the evidence currently before them rather than on speculative assurances that unresolved matters will be satisfactorily addressed in the future. Given that the applicant has not demonstrated that the environmental information submitted is adequate for this purpose, it follows that the EIA as presented is insufficient to support an informed and lawful determination of the application.

1.1.462 Effects on Local Area

There is significant uncertainty regarding the adequacy of the applicant's assessment of the direct and substantial effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie closest to the development area—which extends immediately north-west of Islay and west of Colonsay—the application primarily considers Islay as a potential project location rather than evaluating it as an affected island community. Notably, the Atlantic-facing

communities of Islay confront the nearest edge of a 448 square kilometre development area, yet no place-based assessment has been provided to address the impact on their setting, local economy, or community life.

The situation for Colonsay and Oronsay is equally concerning. These islands' daily lives are defined by their seaward outlook, which faces directly towards the proposed array. The North Colonsay and Western Cliffs Special Protection Area, forming Colonsay's own coastline, is central to the applicant's derogation case and compensation plan. This represents the clearest admission within the application that harm to the internationally protected seabird population inhabiting these cliffs cannot be ruled out, underscoring the potential for significant environmental impact.

Furthermore, Oronsay Priory, a scheduled monument of national importance located within this community's area, has not been adequately considered. The identified gaps in the heritage assessment apply fully to the treatment of the priory's open maritime setting. Taken together, these omissions and uncertainties undermine the reliability of the overall environmental and heritage impact evaluation presented in the application.

The applicant's assessment acknowledges significant effects on Iona, particularly along the West Coast and at key locations such as Dùn Ì, its highest point. However, this recognition falls short of fully capturing the scale and extent of these impacts. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with a direct orientation towards the development area and extensive visibility across a large geographical extent. The turbines would be visible over approximately 21 kilometres, spanning around 39 degrees of the horizon, a substantial visual presence. Despite requests from Historic Environment Scotland for additional viewpoints, including from the ferry crossing between Fionnphort and Iona, no visualisations are provided from significant vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. This omission undermines a comprehensive understanding of the visual and heritage impacts on Iona's internationally important monastic landscape, which is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape.

Community concerns further highlight shortcomings in the applicant's evaluation. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet the applicant's own consultants identified habitability as a potential pathway of effect that was never fully assessed. The perceived scale of the turbines can be contextualised by comparison with Ben Hynish on Tiree, a familiar landmark standing at 141 metres and visible from Iona at approximately 33 kilometres. The proposed turbines would exceed this height by approximately 194 metres and be situated at roughly two-thirds of that distance, intensifying their visual dominance. Taken together, these factors demonstrate that the applicant's assessment underestimates the significance of visual, community, and heritage impacts on Iona, thereby compromising the accuracy and reliability of the environmental and social impact evaluation.

The applicant's assessment fails to adequately recognise the significant visual, economic, and community impacts that the proposed development would impose on the coastal communities and landscapes of Mull and Ross of Mull. At the Ross of

Mull South coastal area, which is of High sensitivity at distances of approximately 22 to 24 kilometres, the applicant acknowledges significant effects at Erraid and on the Core Paths of the Ross. Crucially, Fionnphort—serving as the gateway to Iona and the principal embarkation point for visitors—is recognised as experiencing significant effects, yet no place-based assessment has been provided for this community that is directly dependent on visitor flows. Across Mull more broadly, the applicant accepts significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is correctly assessed as of High sensitivity over distances ranging from 21 to 33 kilometres; however, the applicant attributes only a Medium magnitude of effect, thereby underestimating the visual impact. Furthermore, the approach to the Wilderness and Gribun Rocks coastal area exemplifies a reliance on distance-based reasoning: despite viewing distances exceeding 30 kilometres, the applicant judges the scale of change to be small, a conclusion that does not sufficiently account for the sensitivity of the landscape or the cumulative impact. The west-facing tourism economy of Mull, including its wildlife boat operations and accommodation providers in western townships, depends fundamentally on the unspoilt Atlantic seascape that the development would industrialise. Notably, none of these communities has been subjected to a place-specific assessment, leaving a significant gap in understanding the full extent of the adverse effects. In summary, the applicant's assessment inadequately addresses the scale and significance of impacts on designated landscapes and tourism-dependent communities in Mull and Ross of Mull, thereby underrepresenting the practical consequences for these sensitive coastal areas.

The applicant's assessment of the impacts on wider seaboard designated landscapes and island communities appears to underestimate significant effects, particularly when compared to the mitigation standards typically applied to sensitive areas. For instance, Ulva, a community-owned island within the Loch na Keal National Scenic Area, is at the outset of its regeneration and relies heavily on the unspoilt seascape and setting, qualities that remain unassessed in the application despite being integral to the island's recovery. Similarly, Staffa, one of Europe's most celebrated small islands and also within the Loch na Keal National Scenic Area, lies approximately 35 kilometres from the development. This exceeds the 30 kilometre assessment boundary suggested by NatureScot, yet the applicant concludes the effects there would be small and not significant, even though their own evaluation acknowledges the panoramic maritime qualities of the location.

Further, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed with High sensitivity at a distance of 28 to 32 kilometres but is attributed only Medium to Low magnitude of effect, justified by distance and retained landforms. This approach is similarly applied to the Scarba, Lunga and the Garvellachs National Scenic Area, situated approximately 35 to 40 kilometres away. Such treatment fails to adequately reflect the intrinsic qualities that underpin these designations. Taken together, these assessments omit the full extent of potential impacts on the natural and cultural qualities of these designated landscapes and the vulnerable island communities that depend on them, thereby undermining their protection and the integrity of the wider seaboard environment.

The applicant's assessment underestimates the impact on Tiree by attributing a Low magnitude of change to an area of High sensitivity, namely the South Tiree coastal zone at approximately 35 kilometres distance. This is a practical concern because Tiree's landscape character is uniquely defined by its flat, low-lying topography and the expansive dominance of sea and sky. With its highest point, Ben Hynish, reaching only 141 metres, the introduction of turbines up to 335 metres tall would represent unprecedented vertical elements in the island's seascape. Given this exposure and sensitivity, the conclusion of Low magnitude fails to capture the true scale of visual and character impacts, resulting in an unreliable evaluation of effects.

While the applicant's assessment applies a distance-based moderation to mitigate the visual effects of the proposed development, this approach inadequately addresses the significant impacts on mainland and island communities with direct views and economic dependence on the seascape. The assessment notably omits any examination of Gigha, a community-owned island renowned nationally for its regeneration following purchase by its residents. Facing the development from the east, Gigha's finely balanced community and economy are vulnerable to unassessed effects, undermining the completeness of the applicant's evaluation.

Similarly, Ardnamurchan Point, the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors along the entire peninsula. These seaward panoramas are precisely the receptors for which the applicant's distance-based mitigation is applied, yet the assessment fails to fully consider their sensitivity. The west coast of Kintyre and its chain of communities, whose character and visitor economy are shaped by the open Atlantic seaboard towards Islay, Jura, and adjacent waters, likewise remain unassessed. The Treshnish Isles and other small islands and mainland coasts with views towards the development area share this position, further evidencing a significant gap in the applicant's assessment and calling into question its comprehensiveness and reliability.

The applicant's environmental impact assessment employs a distance-based methodology that systematically moderates the magnitude of change and discounts the effects on highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a significant underestimation of impacts, as it applies a generalized attenuation without accounting for the specific characteristics or vulnerabilities of the affected receptors. Consequently, the communities residing in these more distant locations have not been subjected to any detailed, place-based assessment, leaving a critical gap in the understanding of potential adverse effects.

This methodological limitation undermines the overall integrity and completeness of the environmental impact assessment. By failing to recognise and appropriately evaluate significant effects beyond the arbitrary 20-kilometre threshold, the applicant's approach neglects the nuanced realities of landscape sensitivity and community experience. Such systematic discounting risks the marginalisation of affected populations and compromises the robustness of environmental decision-making processes. It is therefore essential that assessments adopt a more nuanced and receptor-specific approach to accurately capture and address the full extent of environmental impacts.

1.1.463 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant's own assessment acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal area. However, independent evaluations of the submitted documentation reveal an understatement of these impacts and highlight the absence of the necessary heritage assessment. Furthermore, while the effects on the island communities affected by the development were identified, they have never undergone a thorough assessment. The ecological requirements have not been convincingly satisfied, and it should be noted that the Scottish Ministers are being asked to consider only a portion of the entire project.

Given these deficiencies, I respectfully urge the Scottish Ministers to refuse both consent for the MachairWind Offshore Wind Farm and the related marine licence. Should the Ministers be inclined to grant consent, I request that they require the submission of further environmental information and enhanced visual representations of the project. Moreover, I contend that determination of the applications should be deferred until a public inquiry is convened, allowing for a comprehensive examination of the issues raised in this objection. Regardless of the final decision, I respectfully seek that the Ministers provide clear and explicit conclusions within their reasoning concerning the impacts on cultural heritage and the communities residing on the affected islands.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 450
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, referenced by application 00012385 for consent under section 36 of the Electricity Act 1989, and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), must be considered with this letter as a registered objection, and I request to be informed of the final determination.

The project under consideration involves the construction of an offshore wind farm with a generating capacity of approximately 2 gigawatts. The development envisages between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within a designated Windfarm Development Area encompassing some 448 square kilometres of marine space. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in close proximity to the southern Hebridean islands and their coastal communities.

My objection is grounded in planning and environmental considerations, assessed against the statutory and policy framework governing these applications. It is important to emphasise that the onus lies entirely with the applicant to provide adequate and compelling evidence demonstrating compliance with all relevant tests and requirements. Objectors bear no obligation to prove the contrary. Having carefully examined the submissions, I conclude that MachairWind Limited has not met this evidential burden. Consequently, the applications should be refused consent.

1.1.464 Legislative and Policy Framework

The application fails to demonstrate compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989. Schedule 9 mandates that the applicant must have regard to preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, and protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant is required to take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The Scottish Ministers, in determining the application, are similarly bound to have regard to these duties. The evidence before the authority reveals deficiencies and omissions in addressing these statutory requirements, and no satisfactory demonstration of compliance has been provided. Such failures weigh decisively against the granting of consent.

The marine licence application must be determined under Part 4 of the Marine (Scotland) Act 2010 and in accordance with Scotland’s National Marine Plan, as set out in the applicant’s evidence. The relevant General Policies include GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts). Compliance with these policies is a statutory requirement in the assessment of the application.

However, the application fails to demonstrate compliance with these statutory policies. The evidence identifies deficiencies and omissions in addressing the historic environment, landscape and national scenic areas, natural heritage, and cumulative impacts. Furthermore, the application does not provide sound evidence as required by GEN 19, nor does it adequately demonstrate effective engagement as required by GEN 18. These shortcomings constitute conflicts with the applicable legal and policy framework.

Given these unresolved deficiencies and the failure to meet the statutory requirements of the Marine (Scotland) Act 2010 and the National Marine Plan policies, the application does not satisfy the necessary conditions for granting consent. Accordingly, these matters weigh decisively against the approval of the marine licence.

The applicant's submission acknowledges that National Planning Framework 4 (NPF4) is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements. The proposal engages several key policies within NPF4, specifically Policy 3 (Biodiversity), Policy 4 (Natural Places), Policy 7 (Historic Assets and Places), and Policy 11 (Energy). However, the evidence before the determining authority does not demonstrate compliance with these policies. Instead, it reveals deficiencies, omissions, and conflicts with the applicable legal and policy framework.

Policy 3 requires that development proposals protect and enhance biodiversity, ensuring no net loss and preferably net gain. The applicant has failed to provide sufficient evidence that the proposal will achieve these outcomes. There is a lack of comprehensive biodiversity assessment and no clear demonstration of how the proposal will avoid harm to protected species or habitats. This omission directly conflicts with the statutory duties to conserve biodiversity and the policy's explicit requirements.

Policy 4 mandates the protection and enhancement of natural places, including landscapes and ecosystems of national and local importance. The proposal's supporting documents do not adequately assess the impact on natural places, nor do they propose measures to safeguard or enhance these areas. This failure to address the policy's requirements constitutes a material deficiency in the application.

Policy 7 concerns the protection of historic assets and places. The evidence submitted does not satisfactorily demonstrate that the proposal will preserve or enhance the character, setting, or significance of designated or undesignated heritage assets. The absence of a thorough heritage impact assessment and mitigation strategy conflicts with the statutory duty to protect historic environment interests and the policy's provisions.

Policy 11 relates to energy, requiring proposals to contribute to sustainable energy objectives and minimise adverse environmental impacts. The applicant has not provided adequate evidence that the proposal aligns with these objectives or complies with the policy's criteria. This omission represents a failure to meet the policy's requirements.

In summary, where compliance with NPF4 policies has not been demonstrated, and where the evidence identifies deficiencies, omissions, or conflicts with the applicable legal and policy framework, these matters weigh decisively against the granting of consent. The proposal's failure to satisfy the requirements of Policies 3, 4, 7, and 11 of NPF4 constitutes a fundamental breach of the statutory and policy framework governing this application. Consent should therefore be refused.

The proposal fails to comply with the statutory requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, which mandate that the likely significant environmental effects of a development must be identified, assessed, and reported prior to any determination. The submitted documentation does not adequately demonstrate that these requirements have been met, resulting in an incomplete environmental impact assessment. This procedural deficiency undermines the decision-making process by leaving the determining authority without a full understanding of the potential environmental consequences of the proposal, contrary to the legal framework established to ensure informed and responsible planning decisions.

Furthermore, the proposal does not satisfy the obligations under the Habitats Regulations, which require a thorough assessment of the effects on European protected sites in accordance with the applicable statutory tests. The absence of a comprehensive habitats regulations assessment means that the potential impacts on protected habitats and species have not been properly evaluated or mitigated. Given that compliance with these statutory tests has not been demonstrated, and considering the identified deficiencies and omissions in the environmental evidence, the proposal conflicts with the relevant legal and policy framework. As a result, these failures weigh decisively against the granting of consent for the development.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, resulting in a fundamental procedural and substantive deficiency. The Act explicitly requires that the interests of island communities be taken into account and given due weight during the decision-making process. This statutory obligation is not met in the current proposal, as there is no evidence demonstrating compliance with this requirement. Furthermore, the absence of any assessment or consideration of island community interests constitutes a clear omission and conflict with the applicable legal and policy framework. Such deficiencies are material and must weigh decisively against the granting of consent. In conclusion, the proposal's failure to address the statutory duty under the Islands (Scotland) Act 2018 renders it unacceptable in planning terms.

The application fails to dispel fundamental uncertainty regarding compliance with the full spectrum of statutory duties, planning policies, and environmental assessment requirements. The applicant has not provided robust, objective, and proportionate evidence to demonstrate that every relevant legal and policy obligation has been met, leaving critical gaps in the evidential record.

Given these unresolved deficiencies and omissions, the application does not satisfy the evidential burden incumbent upon the applicant. In accordance with established principles, such failures weigh decisively against the granting of consent. The

absence of demonstrated compliance with all applicable frameworks mandates refusal.

1.1.465 Conflict with National Planning Framework 4 and the Development Plan

The proposal does not comply with the impact criteria set out in NPF4 Policy 11, thereby undermining the policy's intended support for renewable energy development. While Policy 11 endorses renewable initiatives, such support is expressly contingent upon adherence to its impact criteria, including the protection of communities under Policy 11(c), and the safeguarding of landscape, seascape, and other receptors as required by Policies 11(d) and 11(e).

In this case, the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, it fails to demonstrate adequate protection for the cultural significance of scheduled monuments and their settings, nor does it show that island communities would be safeguarded. Additionally, the ecological assessments submitted do not satisfactorily establish that the necessary environmental tests can be met. Taken together, these shortcomings indicate a clear conflict with the key impact criteria of NPF4 Policy 11.

While the proposal aims to address certain environmental concerns, it falls short in comparison to the robust mitigation measures required under National Planning Framework 4 policies that safeguard designated assets. Policy 11 operates in conjunction with Policy 4(c) and 4(d), which specifically protect National Scenic Areas and nationally important landscapes from significant adverse effects on their defining qualities. Additionally, Policy 7 addresses the protection of scheduled monuments and their settings, with sub-policies 7(h), 7(c), and 7(d) providing detailed safeguards for historic assets. Policy 3 further demands stringent biodiversity protections. The proposal does not demonstrate adequate mitigation to align with these comprehensive protections, particularly given the sensitivity of the designated landscapes and heritage assets involved.

In practical terms, the evidence shows that the proposal would cause significant adverse effects on nationally designated landscapes and seascapes, undermining the purpose of these policies. Furthermore, it has not been satisfactorily demonstrated that the cultural significance of scheduled monuments and their settings would be preserved, nor that the interests of island communities would be safeguarded. Crucially, the ecological criteria set out by Policy 3 remain unmet based on the submitted evidence. Taken together, these failings indicate clear conflicts with multiple NPF4 policies intended to protect nationally important landscapes, heritage assets, and biodiversity, thereby justifying refusal in their current form.

The proposal would result in adverse effects upon the landscape, heritage, and community interests safeguarded by the relevant terrestrial development plan policies, including those set out in the Argyll and Bute Local Development Plan 2. These detrimental impacts directly conflict with the objectives and protections established within the development plan framework. Furthermore, this inconsistency extends to National Planning Framework 4 when considered in its entirety. The applicant has not provided evidence to overcome these conflicts or to demonstrate

compliance with the applicable policy requirements. Consequently, the proposal is fundamentally at odds with the terrestrial development plan framework pertinent to land-based effects and should be refused on this basis.

1.1.466 Seascape, Landscape and Visual Effects

The applicant's assessment methodology, as set out in Appendix 16.1, notably lacks a defined distance threshold beyond which major effects are deemed to cease. However, an independent Evidence Note, which rigorously analyses the applicant's Chapter 16 and associated appendices, reveals a consistent pattern across all assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, irrespective of the receptor's sensitivity or the extent of visibility. This pattern is corroborated by the applicant's own documents, which acknowledge the influence of distance on judgements of effect magnitude. For example, the assessment of a coastal area over 30 kilometres distant concludes that, due to viewing distance, the scale of change is small. Furthermore, the Landscape Character synthesis categorises magnitude as High within roughly 20 kilometres, Medium between approximately 20 and 30 kilometres, and Low beyond about 30 kilometres for certain landscape types.

This implicit distance-based moderation of magnitude has significant implications for the reliability of the assessment outcomes. By systematically reducing the estimated magnitude of effects at distances where the most sensitive designated landscapes are situated, the methodology effectively understates the potential impacts. Consequently, the protective tests applied within the assessment are based on these diminished inputs, leading to conclusions that do not accurately reflect the true scale of effects that the Scottish Ministers are being asked to consent. In this regard, the methodology undermines the robustness and transparency of the environmental assessment, raising substantial concerns about the validity of its findings and the adequacy of protections afforded to sensitive landscapes.

The visual materials submitted in support of the assessment inherently limit the ability to accurately convey the scale and impact of the proposed development as experienced on site. NatureScot's visualisation guidance, which the applicant follows, explicitly acknowledges that printed visualisations cannot fully replicate the scale a viewer perceives in the field. Furthermore, the wireline drawings included within the same panoramic projections are constrained by the same technical limitations as the accompanying photography; they serve as a technical rendering within the visualisation rather than functioning as an independent means of correcting or enhancing perceptual accuracy. Consequently, reliance on these visual materials may result in an underestimation of the true visual effects, and their limitations should be given due consideration when assessing the overall impact.

While mitigation measures may address certain visual impacts, the introduction of aviation and navigation lighting to a previously unlit sea horizon represents a fundamental and permanent alteration to the night-time seascape character for the full 35-year operational period of the development. This change is not merely a temporary or reversible effect; rather, it signifies a lasting transformation that, in policy terms, confirms the seascape's suitability for wind farm use. Consequently,

consenting to this development entails accepting this enduring impact on the night-time seascape environment.

The applicant's evidence acknowledges that the proposed development's effects engage several key policies, specifically National Planning Framework 4 (NPF4) Policies 4(c) and 4(d), 11(d) and 11(e), alongside GEN 7 and paragraph 4.28 of the National Marine Plan. These provisions are expressly designed to safeguard nationally important landscape and seascape interests, thereby establishing a clear policy framework against which the proposal must be assessed.

However, the applicant has failed to demonstrate that its conclusions regarding the scale of these acknowledged effects align with the methodology it has employed. This shortcoming undermines the reliability of its assessments and, critically, means that the proposal does not evidence compliance with the relevant planning policies protecting nationally important landscapes and seascapes. On this basis, the development cannot be considered consistent with established policy requirements and should not be supported.

1.1.467 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment fails to demonstrate compliance with the required methodology for evaluating the impact on the setting of historic assets, thereby undermining the reliability of its conclusions regarding heritage effects. Although the applicant adopts Historic Environment Scotland's established methodology, which mandates an evaluation of whether changes to setting affect the contribution setting makes to cultural significance and whether the integrity of setting is adequately retained, the assessment does not follow through on this crucial evaluative step. Instead, it focuses primarily on describing visual changes—considering factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—before asserting that the integrity of setting is adequately retained. A Methodological Audit, based solely on the applicant's Appendix 14.3, confirms that while heritage attributes are identified, there is no clear demonstration of how the integrity of setting has been assessed in accordance with the applicant's own accepted methodology. Without this critical evaluation, the assessment's conclusions about heritage impacts lack the necessary evidential foundation.

While the applicant's assessment acknowledges certain mitigation measures, it remains insufficient in addressing the broader cultural landscape and experiential qualities integral to the heritage assets. The baseline evidence itself recognises that the cultural significance derives not merely from isolated features but from dynamic qualities such as pilgrimage routes, arrival by sea, movement through a living cultural landscape, and the interrelationships between monuments, spirituality, and their surrounding landscape and seascape. These attributes are experienced primarily through movement rather than fixed viewpoints, underscoring the need for a more comprehensive approach to impact assessment. Furthermore, Historic Environment Scotland's consultation responses, as recorded within the application, explicitly request additional viewpoints to ensure these wider qualities are properly captured and represented. Consequently, the applicant's current assessment falls short of fully reflecting the cultural significance and experiential baseline, thereby

limiting the effectiveness of proposed mitigation and the robustness of heritage impact evaluation.

The heritage impact conclusions presented rely heavily on the landscape assessment as their foundation. However, where the landscape effects have been understated, as identified previously, the subsequent heritage conclusions inevitably reflect that same understatement. This dependency calls into question the robustness of the heritage impact findings.

In essence, the credibility of the heritage assessment is compromised by the deficiencies in the landscape evaluation. Without an accurate and comprehensive appraisal of landscape effects, the heritage conclusions derived are not sufficiently reliable to inform decision-making. Therefore, the current heritage impact conclusions should be treated with caution given their reliance on a flawed landscape assessment.

1.1.468 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development rely to an exceptional degree on visitors, whose presence underpins the local economy and social fabric. These visitors are attracted specifically by the qualities identified in the applicant's own baseline assessments: the landscape, seascape, cultural heritage, tranquillity and remoteness of the area. Any changes to these defining characteristics would directly undermine the economic foundations of these communities. This, in turn, would jeopardise the provision of essential services, threaten population stability and ultimately compromise the long-term viability of the island settlements.

The failure to assess the habitability of the affected island communities has practical consequences for understanding the proposal's full socio-economic impact. Although the applicant's consultants acknowledged habitability as a potentially significant pathway for effects on island communities, no specific place-based assessment was undertaken. Instead, the socio-economic evaluation in Chapter 18 focuses on regional-level analysis, emphasizing port communities while neglecting equivalent scrutiny of the islands directly facing the development. Despite this omission, the assessment concludes that these island communities have low sensitivity to tourism effects, a finding that lacks evidential support. Small island economies differ markedly from regional averages, as they are heavily reliant on sectors most vulnerable to changes in the qualities attracting visitors. This reliance does not lessen their sensitivity but rather increases their dependence on those at-risk attributes. Therefore, the conclusion of low sensitivity, reached without detailed, place-specific analysis, amounts to an assumption rather than a demonstrated fact. Such an approach undermines confidence in the adequacy of the socio-economic assessment to identify or mitigate potential adverse impacts on island communities.

The proposal fails to meet the required standards for assessing and protecting island communities, as mandated by GEN 19 and paragraph 4.81 of the National Marine Plan, which necessitate decisions to be grounded in robust socio-economic evidence and to adopt a precautionary approach when such evidence is lacking. Additionally, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a clear obligation to assess and give due weight to the interests of island communities through

meaningful engagement from the outset to the conclusion of the decision-making process.

Despite recognising the need for particular scrutiny of island communities, the applicant has not undertaken the necessary assessments to understand the potential effects of the proposal on these communities. The absence of such critical analysis means that the proposal's compatibility with sustainable island communities remains unsubstantiated. Consequently, the statutory duties owed to these communities have not been fulfilled or demonstrably discharged.

In conclusion, the proposal does not comply with the relevant planning policies or statutory requirements aimed at safeguarding island communities. Given this fundamental shortcoming, it is clear that the proposal cannot be supported as it stands, and it should be refused to ensure that the statutory and policy protections for island communities are upheld.

1.1.469 Ecology, Biodiversity and Habitats Regulations

The proposed development site encompasses Priority Marine Features and Annex I habitats, which are recognised for their ecological sensitivity and conservation importance. These designations indicate habitats that are critical for the maintenance of marine biodiversity and are afforded protection under relevant environmental policies. The surrounding waters additionally provide habitat for protected species, including seabirds, marine mammals and basking sharks, all of which contribute to the ecological value of the area. While mitigation measures may be proposed to reduce adverse effects, the scale and duration of construction, operation and decommissioning activities—extending over decades—pose significant challenges to effectively safeguarding these sensitive features.

In comparison to typical mitigation strategies, the magnitude of the proposed development's environmental footprint within this marine environment raises concerns regarding residual impacts. The large-scale, long-term nature of the activities may limit the effectiveness of conventional mitigation, potentially resulting in significant adverse environmental effects. Given the presence of Priority Marine Features and protected species within and around the site, careful reconsideration of the development's scope, timing and mitigation approach is necessary to ensure compliance with environmental protection standards and to prevent irreversible harm to these important ecological assets.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically aimed at the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared in circumstances where an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion in the application is therefore a notable aspect, reflecting the applicant's awareness of potential impacts.

By providing these documents, the applicant demonstrates recognition that there may be detrimental effects on protected species and habitats, and that these impacts require careful consideration under derogation provisions. The compensation plan

indicates an intention to mitigate harm to the guillemot population, which is a key feature of the Special Protection Area in question. This approach suggests a proactive effort to address environmental concerns within the planning process.

Nevertheless, it is important to note that the submission of such derogation and compensation documents does not guarantee agreement on the absence of adverse effects. According to the applicant's own position, the Scottish Ministers may reach a different conclusion regarding the potential impact on site integrity. This uncertainty underscores the need for thorough assessment and cautious decision-making in respect of this application.

The applicant's evidence confirms that, under the Habitats Regulations, planning consent may only be granted if the competent authority is satisfied that the proposed development will not adversely affect the integrity of the protected site, except where the stringent derogation tests are fully met. This legal framework demands that no reasonable scientific doubt remains regarding the absence of adverse effects. Importantly, the responsibility to demonstrate this compliance lies squarely with the applicant. Furthermore, proposals relying solely on mitigation, compensation measures, or future monitoring cannot, in isolation, satisfy the statutory requirements. This rigorous evidential standard is reinforced by relevant policy provisions, including GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Taken together, these legal and policy mandates set a high threshold for consent, ensuring that developments affecting protected habitats and species are subject to thorough scientific scrutiny before approval is granted.

There remains significant uncertainty regarding the applicant's ability to satisfy the statutory tests designed to protect internationally important habitats and species. The evidence submitted, including the applicant's own derogation documents, fails to establish with sufficient certainty that these legal requirements can be met. This lack of demonstrable compliance undermines confidence in the application's ecological safeguards.

Given this insufficiency of evidence, it is clear that the application does not meet the necessary legal standards intended to prevent harm to internationally protected ecological features. On this basis, the case for granting consent is fundamentally weakened and cannot be supported.

1.1.470 Cumulative and In-Combination Effects

The current approach to assessing the project is fundamentally flawed because it only considers a portion of the development before the Scottish Ministers, while deferring critical components such as the export cable corridor and the onshore transmission works to later applications. These deferred elements are essential for the operation of the wind farm, yet their impacts are not evaluated alongside the principal works. This fragmented assessment results in the effects of the entire project never being examined collectively. Such piecemeal consideration undermines the integrity of the planning process and conflicts with established legal principles. Notably, the courts in Raeshaw Farms have affirmed that a project must be assessed in its entirety rather than being artificially divided into smaller parts to

downplay the overall impact. Consequently, the current method of separating key elements into subsequent consenting processes after the main decision has been made is contrary to this principle. In summary, the incomplete project assessment arising from deferred elements is both legally and procedurally unsound, preventing a comprehensive evaluation of the project's full effects.

The cumulative impact assessment presented is fundamentally unreliable due to its reliance on flawed baseline evaluations. By adopting the conclusions from other sections of the Environmental Impact Assessment, it inherits their understated assessments of landscape, heritage, and socio-economic effects. This initial underestimation directly leads to a diminished foundation for evaluating cumulative impacts.

When these baseline assessments fail to capture the full extent of existing and potential effects, the subsequent cumulative assessment likewise understates the combined impacts of the current proposal alongside other developments that are existing, consented, or foreseeable. Consequently, decision-makers are presented with an incomplete picture that risks undervaluing the true scale of environmental and community change.

Given this, it is essential that the cumulative impact assessment be revisited with accurate and comprehensive baseline data. Only then can the combined effects be properly understood and addressed in the planning process, ensuring decisions are made on a sound and transparent evidential basis.

The applicant has failed to demonstrate that the cumulative and in-combination effects of the proposal, including the deferred works, have been reliably identified and assessed, contrary to the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations concerning project splitting. This omission undermines compliance with relevant planning policies and environmental regulations. Consequently, it is essential that the decision-making process expressly addresses the treatment of the deferred works to ensure a comprehensive and lawful assessment. Without this, the application remains incomplete and cannot be properly determined.

1.1.471 Effects on Local Area

The applicant’s assessment recognises Islay and Colonsay as the closest islands to the proposed development area, which lies immediately north-west of Islay and west of Colonsay. However, the assessment predominantly considers Islay in terms of its potential role as a direct project location rather than as an affected island community in its own right. This approach overlooks the proximity of the development’s Atlantic-facing edge to Islay’s communities and neglects any place-based evaluation of the effects on their setting, economy, or community life within the 448 square kilometre development zone. Such an omission significantly undermines the reliability of the environmental and heritage impact evaluation, given the integral relationship between these communities and their maritime environment.

Colonsay and Oronsay are similarly impacted, with their daily life defined by a seaward outlook facing the development array directly. The North Colonsay and Western Cliffs Special Protection Area, located along Colonsay's coastline, is the focus of the applicant's derogation case and compensation plan, implicitly acknowledging that harm to the internationally protected seabird population cannot be excluded. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community, is subject to the same deficiencies identified in the heritage assessment, particularly regarding the treatment of its open maritime setting. These gaps further call into question the thoroughness and accuracy of the applicant's evaluation of direct and significant effects on the heritage and environment of these islands.

The applicant's assessment acknowledges significant effects on Iona, particularly along the West Coast and at key locations such as Dùn Ì, its highest point. However, this recognition falls short of fully capturing the scale and extent of these impacts. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with a direct orientation towards the development area and extensive visibility across a large geographical extent. The turbines would be visible over approximately 21 kilometres, spanning around 39 degrees of the horizon, a substantial visual presence. Despite requests from Historic Environment Scotland for additional viewpoints, including from the ferry crossing between Fionnphort and Iona, no visualisations are provided from significant vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. This omission undermines a comprehensive understanding of the visual and heritage impacts on Iona's internationally important monastic landscape, which is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape.

Community concerns further highlight shortcomings in the applicant's evaluation. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet the applicant's own consultants identified habitability as a potential pathway of effect that was never fully assessed. The perceived scale of the turbines can be contextualised by comparison with Ben Hynish on Tiree, a familiar landmark standing at 141 metres and visible from Iona at approximately 33 kilometres. The proposed turbines would exceed this height by approximately 194 metres and be situated at roughly two-thirds of that distance, intensifying their visual dominance. Taken together, these factors demonstrate that the applicant's assessment underestimates the significance of visual, community, and heritage impacts on Iona, thereby compromising the accuracy and reliability of the environmental and social impact evaluation.

The applicant's assessment notably relies on distance-based mitigation in addressing the visual impacts on Mull and Ross of Mull coastal communities and landscapes, yet this approach inadequately reflects the true extent of significant effects experienced locally. For instance, although the Ross of Mull South coastal area is acknowledged as having High sensitivity at distances of approximately 22 to 24 kilometres and is attributed Medium magnitude effects, the applicant concedes significant impacts at Erraid, on the Core Paths of the Ross, and at Fionnphort—the key gateway to Iona and the principal embarkation point for visitors. This community is intrinsically linked to visitor flows, yet the assessment does not extend to a place-based evaluation of its social and economic vulnerabilities. Similarly, across Mull,

significant effects are accepted on Core Paths and within the Central, South and West Mull Local Landscape Area, and the Loch na Keal National Scenic Area, which is of High sensitivity between 21 and 33 kilometres, is nonetheless attributed no more than Medium magnitude. The applicant's characterisation of the Wilderness and Gribun Rocks area, where the scale of change is deemed small due to viewing distances exceeding 30 kilometres, further exemplifies an over-reliance on distance as a mitigating factor rather than a nuanced, site-specific analysis.

This distance-centric assessment framework fails to capture the profound implications for Mull's west-facing tourism economy, which is heavily reliant on the unspoiled Atlantic seascape that the proposed development would fundamentally industrialise. The wildlife boat operations and accommodation sectors supporting the western townships are intimately connected to this landscape quality, yet no dedicated place-based assessments have been conducted for these communities. The absence of such evaluations undermines the understanding of the cumulative and localized economic and community impacts that would arise. In summary, the applicant's assessment inadequately accounts for the significance of visual, economic, and community effects on highly sensitive landscapes and tourism-dependent populations, thereby failing to provide a comprehensive or balanced appraisal of the proposal's true consequences for Mull and Ross of Mull.

The applicant's assessment significantly underestimates the impacts of the proposed development on important designated landscapes and vulnerable island communities, thereby undermining the protection of their natural and cultural qualities. Ulva, situated within the Loch na Keal National Scenic Area, exemplifies this deficiency. As a community-owned island in the early stages of regeneration, Ulva depends critically on the very qualities of setting and unspoilt seascape that the development threatens. Yet, the applicant has failed to conduct any assessment of effects on this small, re-establishing community. This omission neglects the practical consequence that the island's recovery and sustainability hinge upon preserving its natural environment.

Similarly, Staffa—also within the Loch na Keal National Scenic Area and renowned as one of Europe's most celebrated small islands—lies approximately 35 kilometres from the development area. This distance exceeds the approximately 30 kilometres to which NatureScot advised that effects on National Scenic Area qualities be assessed. Despite Staffa's recognised panoramic maritime qualities, which the applicant's own assessment accepts, the conclusion drawn is that the scale of change would be small and the effect not significant. This downplaying fails to acknowledge the intrinsic value of Staffa's seascape and the potential for cumulative or indirect impacts beyond the arbitrarily limited assessment radius.

Further afield, the Jura National Scenic Area, located approximately 28 to 32 kilometres from the development, is assessed as having High sensitivity but is attributed only a Medium to Low magnitude of impact. The moderation of effect is justified by distance, apparent scale, and retained landforms, notwithstanding that the area's designation fundamentally rests on its wild, undeveloped Atlantic outlook. This rationale inadequately captures the potential erosion of the very qualities that justify the designation, thus weakening the protection afforded to this landscape.

The same approach applies to the Scarba, Lunga and the Garvellachs National Scenic Area, at around 35 to 40 kilometres distance, where the assessment similarly downplays magnitude and significance.

In conclusion, the applicant's limited spatial scope and the underestimation of both direct and indirect effects result in a material underassessment of impacts on designated seaboard landscapes and island communities. This undermines the statutory purpose of protecting their natural and cultural qualities and fails to provide the necessary evidence to ensure informed decision-making that safeguards these vulnerable areas.

The applicant's assessment concludes that the South Tiree coastal area, despite being approximately 35 kilometres away, experiences only a Low magnitude of change, even though it is acknowledged as having High sensitivity. This practical consequence is significant because it suggests that the visual and landscape impacts on Tiree's sensitive environment are minimal, which risks underestimating the true extent of change that the proposed development would cause. Such an understatement could lead to insufficient mitigation measures and a failure to fully protect the island's distinctive character.

Tiree's landscape is exceptionally low-lying and defined by the interplay of sea and sky, with its highest elevation, Ben Hynish, reaching only 141 metres. The introduction of turbines up to 335 metres tall would create vertical elements unprecedented in the island's open seascape, fundamentally altering the horizon that is central to its character. Given this context, assigning a Low magnitude of change to such a sensitive receptor is inconsistent with the physical reality and landscape experience, leading to an unreliable evaluation of effects that should be revisited to accurately reflect the scale of visual intrusion.

The applicant's assessment appears to rely heavily on distance-based moderation to mitigate visual and economic effects on surrounding communities. However, this approach does not adequately address the unique circumstances of certain mainland and island locations with direct views of the development. For instance, Gigha, a community-owned island celebrated as a national symbol of island regeneration, faces the development waters directly to the east, yet the applicant has failed to examine the potential impacts on its delicate social and economic fabric.

Similarly, Ardnamurchan Point—the westernmost tip of the British mainland—offers expansive panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the receptors for which the applicant's distance-based mitigation claims are applied, yet the assessment does not sufficiently consider how the development might alter this important visual amenity and its associated visitor economy.

Furthermore, the chain of communities along the west coast of Kintyre, whose identity and tourism rely heavily on the open Atlantic seaboard views towards Islay, Jura, and beyond, are equally disregarded. The Treshnish Isles and other small islands with similar outlooks also share this vulnerability. In sum, the applicant's assessment lacks a comprehensive evaluation of these sensitive receptors, thereby

undermining confidence in its conclusions and the effectiveness of proposed mitigation measures.

The applicant's approach to environmental impact assessment employs a distance-based methodology that systematically moderates and discounts the significance of effects on sensitive receptors located beyond approximately 20 kilometres. This method contrasts with a more thorough, place-based assessment that would address the specific conditions and vulnerabilities of each affected community. By applying a generalized mitigation threshold at this distance, the assessment effectively diminishes the acknowledged magnitude of change experienced by receptors further afield, potentially overlooking meaningful impacts that warrant detailed consideration and tailored mitigation measures.

Taken together, the evidence demonstrates a consistent pattern whereby highly sensitive receptors beyond the 20-kilometre limit receive only a moderated evaluation of effects, while the communities living within these areas are not the subject of any focused, locality-specific assessment. This systematic discounting undermines the integrity of the environmental impact assessment by failing to account adequately for the lived experience and environmental sensitivities of these distant but nonetheless affected populations. Such an approach risks underestimating significant adverse effects and weakens the overall robustness and credibility of the applicant's environmental evaluation.

1.1.472 Personal Observations

Based on my own local knowledge, I also wish to highlight that: No

Finally, I would also ask the Scottish Ministers to consider: No

1.1.473 Further Comments

No

1.1.474 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the relevant statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal region. Moreover, published critiques of the applicant's documentation reveal that the scale of these impacts has been underestimated, with a necessary heritage assessment notably absent. Although the effects on the island communities involved were identified, they have not undergone any formal assessment. Additionally, the ecological criteria set out in legislation have not been demonstrated as achievable. It is also of concern that only a portion of the project has been submitted for consideration by the Scottish Ministers.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm, alongside a refusal of the related marine licence. Should the Ministers consider granting consent, I request that they

require the submission of further environmental information and enhanced visual representations. Furthermore, I advocate for the applications to be determined only following a public inquiry, thereby ensuring that the issues raised in this objection receive thorough examination. Regardless of the final decision, I request that the Ministers provide explicit conclusions in their determination with respect to the impacts on cultural heritage and the island communities affected.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 451
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989, and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (a subsidiary of ScottishPower Renewables), relate to the construction of an offshore wind farm with an estimated capacity of approximately 2 gigawatts. The development would consist of between 91 and 144 turbines, each potentially reaching a maximum height of 335 metres to blade tip, situated within a designated Windfarm Development Area spanning about 448 square kilometres of marine environment. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in close proximity to the southern Hebridean islands and their coastal communities.

I request that this objection be officially recorded and that I be notified of the final determination of these applications. The following sections outline the grounds for objection, framed within the statutory and policy context governing the decision-making process. It is important to emphasise that the onus lies squarely with the applicant to provide adequate and compelling evidence demonstrating that all relevant statutory tests and policy requirements are fully met. Objectors are not required to establish contrary proof. In this instance, the applicant has failed to discharge this burden of proof. Therefore, for the reasons detailed herein, the applications should be refused consent.

1.1.475 Legislative and Policy Framework

The application before the Scottish Ministers raises significant uncertainty regarding compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989. This Schedule explicitly requires the applicant to have regard to the desirability of preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these protected interests. The evidence submitted fails to demonstrate that these statutory duties have been adequately addressed or fulfilled.

In addition, the statutory framework mandates that the Scottish Ministers, when determining the application, must themselves have regard to these same duties. The application documentation and supporting evidence do not provide sufficient assurance that this requirement can be met. There are clear deficiencies and omissions in the assessment of impacts on the natural and built environment, and the proposed mitigation measures are either inadequately described or absent. This lack of compliance with the statutory duties under Schedule 9 introduces a material conflict with the applicable legal and policy framework governing such developments.

Where compliance with Schedule 9 has not been demonstrated, or where the evidence identifies such deficiencies and omissions, these matters must weigh decisively against the granting of consent. The absence of robust evidence

confirming that the statutory duties have been properly considered and addressed undermines the legitimacy of the application and compels a conclusion that consent should not be granted in its current form. The statutory duties under the Electricity Act 1989 Schedule 9 remain paramount and unfulfilled in this case.

The marine licence application under consideration must be determined in accordance with Part 4 of the Marine (Scotland) Act 2010 and Scotland's National Marine Plan, including its General Policies GEN 4, GEN 6, GEN 7, GEN 9, GEN 13, GEN 18, GEN 19, and GEN 21, as well as the associated paragraphs referenced in the Plan. These policies collectively require thorough assessment of co-existence with other marine users, protection of the historic environment, safeguarding of landscape and national scenic areas, conservation of natural heritage, effective engagement, reliance on sound evidence, and consideration of cumulative impacts.

The application fails to demonstrate compliance with these statutory requirements and relevant policies. There are identified deficiencies and omissions in the evidence submitted, which undermine the statutory assessment process. In particular, the application does not adequately address the requirements of GEN 19 regarding sound evidence, nor does it sufficiently consider cumulative impacts as required by GEN 21. The absence of robust evidence and failure to meet these policy standards constitute a direct conflict with the legal and policy framework governing marine licensing decisions.

Given these shortcomings, the application does not satisfy the statutory criteria for authorisation under the Marine (Scotland) Act 2010 and the National Marine Plan. Consequently, these unresolved deficiencies and conflicts weigh decisively against the granting of consent for the proposed development.

The proposal fails to demonstrate compliance with the mitigation requirements set out in National Planning Framework 4, specifically under Policies 3, 4, 7, and 11, which address biodiversity, natural places, historic assets, and energy respectively. The application does not provide sufficient evidence to show that the necessary measures to protect and enhance these key environmental and heritage considerations have been adequately incorporated or will be effectively implemented. This lack of demonstrated mitigation contrasts sharply with the clear expectations established by the Framework, which mandates robust protection and enhancement of these assets as a prerequisite for consent.

Furthermore, the proposal exhibits significant deficiencies and omissions in meeting the statutory duties and legislative requirements associated with these policies. The absence of compliance with Policy 3 on biodiversity and Policy 4 on natural places, alongside failures regarding Policy 7 on historic assets and Policy 11 on energy, constitutes a direct conflict with the applicable legal and policy framework. As established in the National Planning Framework 4 and reiterated in the supporting evidence, such conflicts and evidential shortcomings must weigh decisively against the granting of planning consent for this development.

The proposal must be refused because it fails to provide the required environmental impact assessment and habitats regulations assessment as mandated by law. Under The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations

2017 and the equivalent marine works regulations, the likely significant environmental effects of the development must be identified, assessed, and reported prior to any determination. This statutory requirement has not been met. Furthermore, the Habitats Regulations mandate that the effects of the proposal on European protected sites be assessed in accordance with the applicable statutory tests. The evidence before the authority does not demonstrate compliance with these obligations. Where such compliance is absent, or where deficiencies, omissions, or conflicts with the legal and policy framework are evident, these factors must weigh decisively against granting consent. In this case, the failure to conduct and present adequate assessments constitutes a clear breach of statutory requirements and justifies refusal of the application.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight in the decision-making process. The submitted documentation does not provide adequate evidence that these interests have been properly assessed or integrated into the planning rationale. This omission constitutes a significant procedural deficiency and a failure to meet the statutory obligations set out in the Act. Given that where compliance has not been demonstrated, or where deficiencies and omissions exist in relation to the applicable legal and policy framework, such matters weigh against the granting of consent, the proposal should be refused on this basis.

The applicant has failed to provide the robust, objective, and proportionate evidence necessary to demonstrate compliance with all relevant statutory duties, planning policies, and environmental assessment requirements. This failure to meet the evidential burden is a fundamental deficiency that cannot be overlooked.

It is the applicant’s responsibility to prove that every applicable legal and policy framework has been satisfied. In this case, the submitted evidence does not establish such compliance. Instead, it reveals omissions and conflicts with the statutory and policy requirements that govern the proposal. Where compliance is not demonstrated, or where deficiencies and omissions exist, these shortcomings must weigh decisively against the granting of planning consent.

Given the absence of adequate evidence confirming adherence to all legal and policy obligations, the proposal does not meet the necessary standards for lawful and policy-compliant development. Consequently, the application should be refused on the basis that the applicant has not fulfilled the essential evidential burden required to justify approval.

1.1.476 Conflict with National Planning Framework 4 and the Development Plan

NPF4 Policy 11 explicitly supports renewable energy development; however, such support is contingent upon satisfying the impact criteria set forth within the policy itself. These include, notably, Policy 11(c), which addresses impacts on communities, alongside Policies 11(d) and 11(e), which pertain to impacts on landscape, seascape, and other receptors. The policy framework thus requires that any proposed development must demonstrate compliance with these criteria to secure its legitimacy under NPF4.

In this case, the proposal fails to meet these essential requirements. It would result in significant adverse effects on nationally designated landscapes and seascapes, undermining the integrity of these protected areas. Furthermore, there is no convincing evidence that the cultural significance of scheduled monuments and their settings would be preserved, nor that island communities would be adequately safeguarded from detrimental impacts. Additionally, the ecological assessments submitted do not demonstrate that the necessary environmental tests can be satisfied. Taken together, these shortcomings establish a clear conflict with the impact criteria of NPF4 Policy 11, thereby weakening the policy's intended support for renewable energy in this instance.

The proposal would result in significant adverse effects on nationally designated landscapes and seascapes, undermining their protected qualities. This outcome directly conflicts with Policy 11 and related provisions within the National Planning Framework 4, which collectively seek to preserve the character and value of National Scenic Areas and other nationally important landscapes. The failure to safeguard these designated assets would erode the very reasons for their recognition and protection under the Framework.

Furthermore, the proposal does not demonstrate adequate protection for the cultural significance of scheduled monuments or their settings, as required by Policy 7 and its subsections. The absence of evidence that these heritage assets would be preserved raises serious concerns regarding the impact on the historic environment. In addition, there is no satisfactory assurance that island communities, which often possess distinct cultural and environmental characteristics, would be effectively safeguarded, contrary to the expectations set out in the Framework.

Lastly, the ecological assessments submitted fail to show compliance with the necessary biodiversity tests outlined in Policy 3. Without clear evidence that these ecological standards can be met, the proposal cannot be deemed consistent with NPF4's commitment to biodiversity conservation. Taken together, these shortcomings establish that the proposal is incompatible with multiple policies designed to protect designated assets of national importance.

The proposal would result in significant adverse impacts on the landscape, heritage, and community interests safeguarded by the terrestrial development plan, including the Argyll and Bute Local Development Plan 2. These effects are material to the land-based environment and directly conflict with the policies designed to protect these valued attributes. As such, the proposal's quantified detrimental influence on these elements cannot be overlooked or mitigated within the existing planning framework.

Given these findings, it is clear that the proposal is inconsistent with the relevant development plan framework. The Local Development Plan 2 explicitly seeks to preserve the character and integrity of the area's landscape and heritage assets, which the proposal would compromise. Furthermore, this inconsistency extends to the National Planning Framework 4 when considered in its entirety, as the applicant has failed to demonstrate compliance or provide evidence to the contrary.

In conclusion, the proposal is fundamentally at odds with the established terrestrial development plan policies and the overarching national framework. This conflict undermines the rationale for granting consent and strongly supports refusal. The adverse effects on landscape, heritage, and community interests weigh decisively against the proposal, and it should therefore be rejected in accordance with the statutory development plan and national planning policy.

1.1.477 Seascape, Landscape and Visual Effects

The applicant's assessment methodology lacks a defined distance threshold beyond which major effects are considered to cease, yet evidence indicates a clear pattern: no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of its inherent sensitivity or the extent of visibility. This implicit distance-based moderation is corroborated by the applicant's own documents, which acknowledge that at viewing distances exceeding 30 kilometres, the scale of change is judged as small, and that High magnitude effects are confined to within about 20 kilometres, Medium effects between approximately 20 and 30 kilometres, and Low effects beyond 30 kilometres for certain landscape types. Consequently, the inputs to the protective assessments are systematically understated at precisely the distances where the most sensitive designated landscapes are located, undermining the reliability of the conclusions presented to the Scottish Ministers for their consent decision.

When considering the effectiveness of mitigation measures, it is essential to recognise that the visualisation materials provided offer only a limited representation of the proposed development's impact. The applicant's adherence to NatureScot's visualisation guidance is noted; however, this guidance itself acknowledges inherent constraints. Printed visualisations cannot fully convey the true scale experienced by a viewer on site, which may lead to an underestimation of visual effects compared to real-world perception.

Furthermore, the wireline drawings, presented alongside photographic panoramas, do not serve as an independent corrective tool. Rather, they are technical renderings embedded within the same visual framework and thus share the limitations of the photographic base. This means that the visual evidence cannot be relied upon to provide a wholly accurate or comprehensive understanding of the development's visual impact, underscoring the need for caution when interpreting these materials in the planning assessment.

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape character for the duration of its 35-year operational life. This change would be significant, as the existing darkness of the seascape contributes to its natural character and visual amenity. The introduction of artificial lighting in this previously unlit environment would fundamentally transform the experience of the seascape during night-time hours.

Moreover, it is important to note that the 35-year operational period does not limit the extent of harm in policy terms. Granting consent for this development effectively signifies that the seascape is deemed suitable for wind farm use, with all the

consequent impacts on its character and qualities. This policy implication underscores the weight of the decision, as it would set a precedent for the acceptability of such developments in this seascape.

In conclusion, the introduction of permanent lighting would cause a lasting and material change to the night-time seascape character, and consenting to the development would represent a policy judgment that this change is acceptable. This consideration should be central to the assessment of the proposal's compliance with seascape and visual impact policies.

There remains significant uncertainty regarding the proposal's adherence to the relevant planning policies designed to safeguard landscape and seascape interests. Although certain effects have been identified, the applicant has failed to convincingly demonstrate that their conclusions on the scale of these effects align with their own stated methodology. This inconsistency raises doubts about the reliability of the environmental assessments presented.

Furthermore, the proposal does not adequately demonstrate compliance with policies protecting nationally important landscapes and seascapes, specifically those set out in NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. In light of these shortcomings, the proposal cannot be considered consistent with the necessary policy framework and should not be supported.

1.1.478 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of heritage impacts claims to follow Historic Environment Scotland's established methodology, which rightly distinguishes between mere visual change and actual adverse effects on the cultural significance of historic assets. This methodology requires a thorough evaluation of whether alterations to the setting compromise the contribution that setting makes to an asset's cultural value, including an explicit judgment on whether the integrity of that setting is preserved. By focusing on the nuanced relationship between setting and significance rather than simply on changes in visibility or landscape character, the methodology aims to ensure that assessments are both robust and meaningful in their conclusions.

However, a detailed Methodological Audit, which carefully scrutinises the applicant's Appendix 14.3, reveals a critical shortcoming in the operational assessment. While the applicant's report identifies relevant heritage attributes and describes various visual factors—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—it fails to carry out the essential evaluative step required by its own cited methodology. Specifically, it does not demonstrate how the integrity of the setting has been assessed in line with the prescribed approach. The Audit finds no evidence within the examined examples that the applicant has moved beyond describing visual effects to properly assess their impact on the cultural significance or integrity of the setting. This omission fundamentally undermines the reliability of the applicant's conclusions regarding heritage impacts, calling into question the validity of the overall assessment.

The applicant's own baseline assessment acknowledges that the cultural significance of the affected heritage assets arises from a range of experiential qualities, including pilgrimage, arrival by sea, and movement through a living cultural landscape. This significance is rooted in the relationships between monuments, spirituality, and the surrounding landscape and seascape, which are primarily experienced through movement rather than from fixed viewpoints. Despite this recognition, Historic Environment Scotland's consultation responses, as recorded in the application, highlight the need for additional viewpoints to ensure these broader cultural and experiential qualities are adequately represented. This suggests that the applicant's assessment may not fully capture the extent of the heritage impacts when considering the wider cultural landscape and its dynamic qualities. It is therefore important that any evaluation of heritage effects gives proper weight to these aspects to avoid underestimating potential impacts on cultural significance.

The practical consequence of relying on the existing landscape assessment is that any understatement of landscape effects directly compromises the accuracy and reliability of the heritage impact conclusions derived from it. The assessment of heritage impacts is not an isolated exercise; it is fundamentally dependent on the landscape analysis that precedes it. If the landscape effects are understated, as has been demonstrated, then the heritage conclusions that are built upon this flawed foundation must also be considered understated and potentially misleading. This interdependence means that deficiencies in the landscape assessment undermine the overall credibility of the heritage impact findings. Consequently, without a robust and accurate landscape assessment, the heritage conclusions cannot be relied upon to fully reflect the true extent of impacts, and this must be taken into account in the decision-making process.

While mitigation measures are referenced in the application, they fall short of the requirements set out in national policy for protecting heritage assets. Specifically, the proposal fails to comply with NPF4 Policy 7(h) concerning scheduled monuments, as well as Policies 7(c) and 7(d) related to the setting of heritage sites, in conjunction with GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. The applicant has not provided sufficient evidence to demonstrate that the cultural significance of internationally and nationally important heritage assets, along with their settings, will be safeguarded. Furthermore, Scottish Ministers have not been presented with the necessary assessment that such a conclusion would demand. In light of these shortcomings, the application cannot be considered compliant with the key policy requirements for heritage protection and therefore undermines its overall acceptability.

1.1.479 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a direct threat to the economic and social sustainability of the island communities by undermining the very qualities that attract visitors. These communities rely exceptionally heavily on visitors drawn specifically by the landscape, seascape, cultural heritage, tranquillity, and remoteness identified in the applicant's own baseline assessments. Any alteration to these attributes will therefore have an immediate and detrimental impact on the visitor economy.

This economic impact extends beyond tourism alone; it affects the broader community infrastructure. Reduced visitor numbers would inevitably lead to diminished local services and amenities, which are maintained largely through the revenue and demand generated by tourism. Consequently, the population may decline as residents move away in search of greater opportunities and improved facilities elsewhere, threatening the long-term viability of these island communities.

In summary, the proposal risks eroding the fundamental qualities that underpin the islands' economic base and social fabric. Protecting these attributes is essential to maintaining not only tourism but also the wider community and population sustainability. Therefore, the proposal should be reconsidered in light of its potential to cause significant and lasting harm to these vulnerable island communities.

The applicant's own consultants acknowledged that habitability could represent a significant pathway through which the proposed development might impact island communities. Despite this recognition, no specific assessment of the habitability of the islands likely to be affected was undertaken. Instead, the socio-economic assessment presented in Chapter 18 focuses on regional-level analysis, providing detailed consideration of potential port communities but neglecting a comparable, place-based examination of the island communities facing the development. Notwithstanding this omission, the assessment asserts that these island communities exhibit low sensitivity to tourism-related effects, a conclusion reached without the necessary granular analysis.

This approach fundamentally misconstrues the nature of small island economies, which are not adequately represented by regional averages. Such economies tend to be concentrated in sectors that are highly vulnerable to changes in the attributes attracting visitors. Moreover, dependence on increasing visitor numbers serves not to mitigate sensitivity but rather to intensify reliance on the very qualities that may be threatened by the proposal. Consequently, the conclusion that island communities possess low sensitivity to tourism impacts is not supported by robust evidence but rests on an unsubstantiated assumption. This flaw undermines the reliability of the socio-economic assessment and calls into question its capacity to fully understand or mitigate potential adverse effects on island communities.

There remains significant uncertainty regarding the proposal's compliance with the statutory and policy requirements designed to protect island communities. The National Marine Plan, specifically GEN 19 and paragraph 4.81, alongside NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, establish a clear expectation that decisions must be grounded in robust socio-economic evidence and adopt a precautionary approach where such evidence is insufficient. These provisions explicitly require that the interests of island communities are thoroughly assessed and afforded appropriate weight through meaningful engagement from the earliest stages through to the conclusion of the decision-making process. The absence of sound socio-economic data and the lack of a precautionary approach call into question the reliability of the proposal's assessment in this regard.

Moreover, the applicant has acknowledged that island communities warrant particular scrutiny but has failed to conduct the necessary assessment to understand the potential effects on these communities. There is no demonstrated evidence that

the proposal is compatible with the principles of sustainable island communities, nor that the statutory duties owed to these communities have been adequately discharged. Given this shortfall, it is clear that the proposal does not meet the required standards for assessing and protecting island communities as mandated by current policy and legislation. Consequently, the proposal should not be approved in its current form.

1.1.480 Ecology, Biodiversity and Habitats Regulations

There remains considerable uncertainty regarding the ecological implications of the proposed development, given the presence of Priority Marine Features and Annex I habitats within the development area itself. The surrounding waters are known to support a range of sensitive species, including seabirds, marine mammals, and basking sharks. Introducing large-scale construction, operational, and decommissioning activities into this environment over several decades raises significant concerns about potential adverse environmental effects. Consequently, the ecological importance and sensitivity of the site and its environs must be carefully considered to ensure that the proposal does not result in unacceptable harm to these protected marine features and species.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically aimed at the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared in circumstances where an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion in the application is therefore a notable aspect, reflecting the applicant’s awareness of potential impacts.

By providing these documents, the applicant demonstrates recognition that there may be detrimental effects on protected species and habitats, and that these impacts require careful consideration under derogation provisions. The compensation plan indicates an intention to mitigate harm to the guillemot population, which is a key feature of the Special Protection Area in question. This approach suggests a proactive effort to address environmental concerns within the planning process.

Nevertheless, it is important to note that the submission of such derogation and compensation documents does not guarantee agreement on the absence of adverse effects. According to the applicant’s own position, the Scottish Ministers may reach a different conclusion regarding the potential impact on site integrity. This uncertainty underscores the need for thorough assessment and cautious decision-making in respect of this application.

The applicant’s evidence confirms that, under the Habitats Regulations, planning consent may only be granted once the competent authority has ascertained that the proposed development will not adversely affect the integrity of the protected site, unless the stringent derogation tests are fully satisfied. Importantly, consent can lawfully be given only where no reasonable scientific doubt remains regarding adverse effects. The responsibility to demonstrate this high evidential standard lies unequivocally with the applicant. It is further clarified that mitigation measures, compensation proposals, and future monitoring alone do not suffice to meet the

statutory tests required by law. This legal framework is reinforced by policy provisions within GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). Taken together, this establishes a stringent and legally binding threshold that must be met before any consent can be granted for developments impacting protected habitats and species.

The practical consequence of the applicant's failure to demonstrate compliance with statutory tests is that the application cannot lawfully proceed to approval. The evidence submitted, including the applicant's own derogation documents, reveals a fundamental shortcoming in meeting the legal requirements designed to protect internationally important habitats and species. These statutory tests are established to ensure that any potential adverse impacts on critical ecological features are properly assessed and, where necessary, mitigated or avoided. However, the applicant's documentation fails to provide the necessary degree of certainty that these tests can be satisfied. Without this assurance, the proposed development poses an unacceptable risk to internationally designated ecological assets. Consequently, the application does not fulfil the statutory obligations and should not be granted consent.

1.1.481 Cumulative and In-Combination Effects

The assessment before the Scottish Ministers considers only a portion of the proposed development, notably excluding the export cable corridor and onshore transmission works, which are essential for the wind farm's operation. This segmentation results in a fragmented evaluation where the cumulative effects of the entire project are never jointly examined. Instead, significant components are left to separate, subsequent consenting processes following the principal decision. Such an approach fundamentally conflicts with established legal principles, as confirmed in the Raeshaw Farms case, which mandates that a project must be assessed in its entirety rather than being artificially divided into smaller parts with seemingly lesser individual impacts. This incomplete assessment method undermines the integrity of the decision-making process and fails to provide a comprehensive understanding of the project's overall environmental and operational implications.

The cumulative impact assessment presented is fundamentally unreliable due to its reliance on flawed baseline evaluations. By adopting the conclusions from other sections of the Environmental Impact Assessment, it inherits their understated assessments of landscape, heritage, and socio-economic effects. This initial underestimation directly leads to a diminished foundation for evaluating cumulative impacts.

When these baseline assessments fail to capture the full extent of existing and potential effects, the subsequent cumulative assessment likewise understates the combined impacts of the current proposal alongside other developments that are existing, consented, or foreseeable. Consequently, decision-makers are presented with an incomplete picture that risks undervaluing the true scale of environmental and community change.

Given this, it is essential that the cumulative impact assessment be revisited with accurate and comprehensive baseline data. Only then can the combined effects be

properly understood and addressed in the planning process, ensuring decisions are made on a sound and transparent evidential basis.

The failure to adequately consider the cumulative and in-combination effects of the proposal, including deferred works, compromises compliance with key planning policies and environmental regulations. Specifically, the requirements of GEN 21 and paragraph 4.85 of the National Marine Plan, alongside NPF4 Policy 11(e) and the EIA Regulations concerning project splitting, have not been met. The applicant has not reliably identified or assessed the overall impacts of the project as a whole. It is therefore essential that the decision-making process explicitly addresses the treatment of deferred works to ensure full regulatory compliance and informed assessment.

1.1.482 Public Engagement, Site Selection and Environmental Information

The consultation process associated with the site-selection for this proposal exhibits significant deficiencies that compromise the legitimacy of the decision-making framework. The applicant seeks substantial weight to be afforded to the site-selection process by the Scottish Ministers, rendering the quality of public participation therein directly material. However, these deficiencies evident at the plan and site-selection stages have persisted into the application phase. The application itself comprises many thousands of pages of technical documentation, with the consultation period coinciding with the busiest months for island communities. During this visitor season, residents engage in continuous work and access to specialist advice is notably limited, whereas the applicant has had years, alongside considerable professional and financial resources, to prepare its case.

Such circumstances fall short of the standards mandated by GEN 18 of the National Marine Plan and the principles of effective public participation enshrined within the Aarhus Convention. Those affected by this decision have not been afforded a realistic opportunity to engage meaningfully with a matter of such magnitude. It is therefore incumbent upon the Ministers to bear these shortcomings firmly in mind when weighing the representations submitted, recognising that the process has not met the requisite standards of effective public participation.

The Environmental Impact Assessment submitted fails to provide sufficient information to enable the Scottish Ministers to reach a fully informed decision. Although it is comprehensive in scope, the assessment falls short in addressing key potential significant effects with adequate rigour. For instance, the landscape assessment relies on a distance-based pattern that is not supported by its own methodology, while the heritage assessment lacks clear evidence of applying its stated integrity test. Additionally, the socio-economic assessment omits a focused place-based analysis of the affected islands, undermining its relevance. Crucially, the application defers consideration of certain impacts to future post-consent plans, monitoring, and additional approvals, yet the EIA Regulations require that likely significant effects be clearly understood prior to determination. It is therefore imperative that decisions are made on the basis of the evidence presently before the Scottish Ministers, not on assumptions that outstanding issues will be satisfactorily resolved later. The applicant has not demonstrated that the environmental information provided meets this essential standard.

1.1.483 Effects on Local Area

The applicant's assessment fails to adequately consider the direct and significant impacts on the communities of Islay, Colonsay, and Oronsay, resulting in an incomplete understanding of the development's consequences. Although the development area, covering 448 square kilometres, lies immediately north-west of Islay and west of Colonsay, Islay is primarily regarded as a potential project site rather than as a distinct island community affected by the proposal. This oversight neglects the reality that Islay's Atlantic-facing communities are the closest inhabited areas to the development and are likely to experience changes to their setting, economy, and community life without any detailed, place-based analysis.

For Colonsay and Oronsay, the situation is particularly acute as the seaward outlook that shapes everyday life directly faces the proposed array. The North Colonsay and Western Cliffs Special Protection Area, which forms Colonsay's coastline, is central to the applicant's derogation case and compensation plan, highlighting an admission that harm to the internationally protected seabird population cannot be ruled out. This clearly signifies substantial environmental risks to the local ecology that are insufficiently addressed in the current assessment.

Moreover, the heritage significance of Oronsay Priory, a scheduled monument of national importance located within this community, is inadequately protected. The gaps identified in the heritage assessment concerning its open maritime setting remain unaddressed, further undermining the reliability of the heritage impact evaluation. Taken together, these deficiencies demonstrate that the application underestimates the full scope of effects on these islands, calling into question the robustness of its environmental and heritage impact conclusions.

While the applicant's assessment acknowledges certain visual and community impacts on Iona, it appears to underestimate the scale and significance of these effects compared to established mitigation standards. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, with extensive visibility and a large geographical extent of change. The turbines would be visible across approximately 39 degrees of the horizon from around 21 kilometres away, a substantial visual intrusion. Similarly, the West Coast of Iona, including Dùn Ì—the island's highest point—is recognised as highly sensitive, and the applicant concedes significant effects for both residents and visitors in these areas.

The cultural and heritage impacts are also more profound than the applicant's evaluation suggests. Iona's monastic landscape, encompassing the Abbey, the Nunnery, and the high crosses, holds international significance, particularly linked to pilgrimage and arrival by sea. Although Historic Environment Scotland requested additional viewpoints, including from the ferry crossing, the applicant has not provided visualisations from crucial locations such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. This omission undermines a full understanding of the development's impact on the heritage setting, which is integral to the island's identity and visitor experience.

Community concerns further underscore the shortcomings of the applicant's assessment. A household consultation on Iona revealed that 92 per cent of

respondents object to the proposal, reflecting widespread local opposition. Despite this, the applicant's consultants have not evaluated habitability impacts, even though their own analysis identifies this as a potential pathway of effect. The scale of the turbines' visibility is emphasised by comparison with the familiar landmark of Ben Hynish on Tiree, which is 141 metres high and visible from Iona at around 33 kilometres; the proposed turbines would exceed this height by approximately 194 metres, at a closer distance of roughly two-thirds of Ben Hynish's range. Taken together, these considerations suggest that the applicant's environmental and social impact evaluation for Iona lacks the necessary depth and accuracy.

The applicant's assessment acknowledges significant effects on the Ross of Mull South coastal area, which is of High sensitivity at distances of approximately 22 to 24 kilometres, and attributes these effects a Medium magnitude. Specifically, significant impacts are accepted at Erraid and on the Core Paths of the Ross, as well as at Fionnphort, the gateway to Iona and primary embarkation point for visitors. This community is most directly connected to the flow of visitors, underscoring the importance of thorough evaluation. Similarly, significant effects are recognised on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is assessed throughout as of High sensitivity at distances of approximately 21 to 33 kilometres, yet the applicant attributes no greater than a Medium magnitude of effect.

However, the assessment's reliance on distance-based reasoning, particularly regarding the Wilderness and Gribun Rocks coastal area where a viewing distance of over 30 kilometres leads to a conclusion of only small scale change, illustrates a fundamental inadequacy. This approach underestimates the visual, economic, and community impacts on Mull's west-facing tourism economy, which depends heavily on the unspoiled Atlantic seascape that the development would industrialise. The wildlife boat operations and accommodation sectors supporting the western townships are intimately tied to this landscape, yet none of these communities have received place-specific assessment. Consequently, the applicant's evaluation fails to fully address the significant effects on designated landscapes and tourism-dependent communities across Mull and the Ross of Mull.

The applicant's assessment recognises potential effects on several designated landscapes within the wider seaboard area, including the Loch na Keal National Scenic Area, which encompasses Ulva and Staffa. Ulva, a community-owned island undergoing regeneration, is acknowledged as sharing fully in the effects on this designated landscape. However, the assessment notably omits a dedicated evaluation of Ulva itself, despite its reliance on the very qualities of setting and unspoilt seascape that the development could compromise. Staffa, situated approximately 35 kilometres from the development zone, lies beyond the 30-kilometre threshold set by NatureScot for assessing National Scenic Area effects. The applicant concludes that the scale of change at Staffa would be small and the effect not significant, notwithstanding its own recognition of the island's panoramic maritime qualities.

Further afield, the Jura National Scenic Area, located around 28 to 32 kilometres from the site, is assessed as having high sensitivity but is attributed only a medium

to low magnitude of effect. This moderation is justified by the applicant on the basis of distance, apparent scale, and retained landforms. Yet Jura's designation fundamentally depends on its wild and undeveloped Atlantic outlook, which may be more vulnerable to change than the assessment suggests. Similarly, the Scarba, Lunga and the Garvellachs National Scenic Area, some 35 to 40 kilometres distant, receives a comparable appraisal, potentially underestimating the significance of effects on these seascapes.

Overall, while the applicant's evidence addresses a range of designated landscapes, it appears to underestimate or omit significant effects on key locations, particularly those with vulnerable communities and distinctive natural and cultural qualities. This raises concerns about the adequacy of the assessment in safeguarding the integrity of these important seaboard landscapes and island communities. Further, more detailed consideration may be necessary to ensure the full implications for these sensitive areas are properly understood and mitigated.

The applicant's assessment significantly understates the magnitude of change and impact on Tiree's sensitive and distinctive landscape character, resulting in an unreliable evaluation of effects. Specifically, the South Tiree coastal area, which lies approximately 35 kilometres from the proposed development, is classified as having High sensitivity. Despite this, the applicant attributes only a Low magnitude of change to this receptor. This is inconsistent with the nature of Tiree's landscape, which is exceptionally low-lying and defined by the dominance of sea and sky. The island's highest point, Ben Hynish, rises merely 141 metres. In this context, turbines reaching up to 335 metres would introduce vertical structures unprecedented in Tiree's seascape, disrupting the open oceanic horizon that is fundamental to its character. Given this exposure and sensitivity, a Low magnitude conclusion is clearly a severe understatement, undermining the credibility of the overall impact assessment.

The applicant's assessment notably omits consideration of significant effects on mainland and island communities that have direct visual and economic connections to the seascape in question. Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the development waters from the east. Despite its finely balanced community and economy, the potential impacts on Gigha have not been examined. Similarly, Ardnamurchan Point, the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of receptors that are subject to undue distance-based moderation within the applicant's assessment, thereby undervaluing their sensitivity. Additionally, the west coast of Kintyre comprises a chain of communities whose outlook, character, and visitor economy are intrinsically linked to the open Atlantic seaboard facing Islay, Jura, and the surrounding waters. The Treshnish Isles and other small islands and mainland coasts with views towards the development area share this same reliance and exposure. The failure to address the effects on these communities compromises the comprehensiveness and robustness of the applicant's environmental and socio-economic evaluation, raising concerns over the completeness of the submitted evidence.

The applicant’s environmental impact assessment systematically moderates and discounts effects on sensitive receptors located beyond approximately 20 kilometres, a practice that contrasts with more precise, place-based mitigation approaches applied within closer proximities. This distance-based methodology effectively reduces the perceived magnitude of change and downplays the significance of impacts on distant communities. Consequently, the assessment fails to apply tailored mitigation measures that reflect the actual sensitivity and lived experience of those receptors, undermining the robustness of the proposed environmental protections.

Critically, the evidence demonstrates that wherever a highly sensitive receptor exists beyond this 20-kilometre threshold, the magnitude of change is consistently moderated and the effect discounted, yet no place-based assessment is provided for these communities. This omission means that those living with potentially significant effects have not had their specific circumstances properly evaluated, resulting in an incomplete and potentially misleading appraisal of environmental consequences. Such systematic discounting beyond 20 kilometres therefore compromises the integrity and comprehensiveness of the environmental impact assessment as a whole.

1.1.484 Personal Observations

In addition to the planning matters above, I am personally concerned because: My own region is constantly threatened with such developments. I regularly visit the Hebrides for leisure purposes. The sight of this hugely unattractive industrial development calls that into question.

Based on my own local knowledge, I also wish to highlight that: Yes. This proposal will destroy one of Scotland’s most valuable scenic resource. It will affect migratory fish, and avian species.

Finally, I would also ask the Scottish Ministers to consider: Yes. Scotland already generates enough renewable energy, both for its own needs and export. This proposed destruction of an invaluable and irreplaceable asset is not concerned with renewable energy to offset climate breakdown, but to further enrich shareholders far removed from the environmental, social, and economic damage the project entails (i.e. greed).

1.1.485 Further Comments

The Cheviot, the stag, the black, black oil, and the turbines. Scotland is where we live. Not a playground or casino for foreign wealthy shareholders,

1.1.486 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. The applicant’s own evaluation acknowledges substantial impacts on nationally designated landscapes, as well as on the heritage and communities along the coast. However, a detailed review of the applicant’s published documents reveals that these impacts have been consistently underestimated. Crucially, the necessary heritage assessment has not been

completed, and the consequences for the island communities affected have been identified but remain unassessed. Furthermore, the ecological criteria that must be met have not been demonstrated as achievable. It is also pertinent to note that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to decline the related marine licence. Should the Ministers decide against refusal, I request that they mandate the submission of additional environmental information accompanied by enhanced visualisations. Moreover, I propose that the applications be determined solely after a public inquiry has been conducted, allowing for a thorough examination of the issues raised in this objection. Regardless of the outcome, it is imperative that the Ministers provide explicit conclusions within their decision, particularly regarding the impacts on cultural heritage and the affected island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 452
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, detailed in applications 00012385 for consent under section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. The applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval for the construction and operation of an offshore wind farm with an installed capacity of approximately 2 gigawatts. The scheme envisages between 91 and 144 turbines, each reaching a maximum blade tip height of 335 metres, positioned within a designated Windfarm Development Area encompassing around 448 square kilometres of marine space situated north-west of Islay and west of Colonsay. This location lies approximately 21 kilometres from Iona and lies in close proximity to the islands and coastal communities of the southern Hebrides.

I request that my objection be formally registered and that I receive notification of the final determination on these applications. The following sections delineate the planning and environmental grounds for my opposition, framed within the statutory and policy context governing the assessment of such proposals. It is important to emphasise that the onus lies squarely on the applicant to substantiate, with adequate and compelling evidence, that all applicable tests and criteria have been satisfied. Objectors bear no obligation to disprove the proposals. In light of the arguments presented herein, I contend that the applicant has failed to meet this evidential burden, and accordingly, the applications should be refused consent.

1.1.487 Legislative and Policy Framework

The application before the Scottish Ministers raises significant uncertainty regarding compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989. This Schedule explicitly requires the applicant to have regard to the desirability of preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The evidence submitted does not clearly demonstrate that these statutory duties have been fully addressed or satisfied.

In addition, the Scottish Ministers, as the determining authority, are themselves required to have regard to these same statutory duties when considering the application. The absence of clear evidence showing compliance with these obligations introduces a material deficiency in the application. Without such demonstration, there is a failure to meet the legal requirements that underpin the decision-making process, thereby undermining the legitimacy of any consent that might be granted.

Where compliance with Schedule 9 has not been demonstrated, or where the evidence identifies deficiencies, omissions, or conflicts with the applicable legal and policy framework, these matters must weigh against the granting of consent. Given

the current evidential shortcomings and the unresolved uncertainties regarding the statutory duties, the application should not be approved in its present form.

The marine licence application under consideration fails to comply with the statutory requirements set out in Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland's National Marine Plan. As the authorisation decision must be taken in accordance with the National Marine Plan unless relevant considerations indicate otherwise, the absence of demonstrated compliance with key General Policies is a fundamental procedural and substantive defect. This failure undermines the statutory basis for granting consent and renders the application legally deficient.

Specifically, the application does not adequately address compliance with General Policies GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts). These policies collectively require a thorough and evidenced assessment of environmental, cultural, and social factors, as well as meaningful engagement and consideration of cumulative effects. The absence of such evidence and assessment constitutes a clear omission and conflict with the applicable legal and policy framework.

Given these deficiencies and the failure to demonstrate compliance with the statutory and policy requirements, the application cannot lawfully be granted consent. The Marine (Scotland) Act 2010 and the National Marine Plan impose a mandatory obligation to refuse authorisation where compliance is not established. Therefore, on the grounds of non-compliance with the statutory framework and relevant National Marine Plan policies, this marine licence application should be refused.

The applicant's submission acknowledges that National Planning Framework 4 (NPF4) is a significant material consideration and must be applied alongside the relevant statutory duties and legislative requirements. The proposal engages several key policies within NPF4, specifically Policy 3 (Biodiversity), Policy 4 (Natural Places), Policy 7 (Historic Assets and Places), and Policy 11 (Energy). These policies set out clear expectations for the protection and enhancement of biodiversity, the safeguarding of natural places, the conservation of historic assets, and the responsible use of energy resources.

However, the evidence before the determining authority does not demonstrate compliance with these policies. There are identified deficiencies and omissions in the applicant's submissions that fail to satisfy the requirements of Policy 3 regarding biodiversity protection. Similarly, the proposal does not adequately address the preservation of natural places as required by Policy 4. The impact on historic assets and places has not been sufficiently assessed or mitigated in accordance with Policy 7. Furthermore, the application lacks the necessary evidence to confirm conformity with Policy 11 on energy, including any assessment of energy efficiency or sustainable energy use.

These shortcomings represent clear conflicts with the applicable legal and policy framework established by NPF4. As stated in the applicant's own evidence, where

compliance has not been demonstrated, or where deficiencies and omissions exist, these matters weigh against the granting of consent.

In conclusion, the proposal fails to comply with the relevant policies of National Planning Framework 4, specifically Policies 3, 4, 7, and 11. The absence of demonstrated compliance and the presence of significant evidential shortcomings justify refusal of planning permission.

The proposal fails to meet the fundamental requirements set out in the Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations, which mandate that the likely significant environmental effects of any development must be thoroughly identified, assessed, and reported prior to determination. This statutory obligation is not fulfilled in the current submission, resulting in a deficient environmental impact assessment that undermines the decision-making process.

Furthermore, the proposal does not comply with the Habitats Regulations, which require a rigorous assessment of the effects on European protected sites in accordance with the relevant statutory tests. The absence of a comprehensive habitats regulations assessment leaves a critical gap in understanding the potential adverse impacts on protected habitats and species, thereby failing to satisfy legal requirements designed to safeguard biodiversity.

Given these clear deficiencies and omissions in both the environmental impact assessment and habitats regulations assessment, the proposal conflicts with the applicable legal and policy framework. Where such compliance has not been demonstrated, these shortcomings must weigh heavily against the granting of consent. The failure to provide adequate and lawful environmental assessments constitutes a substantive ground for objection to this proposal.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight in the decision-making process. There is no evidence that the applicant has adequately assessed or incorporated the specific needs and concerns of island communities affected by the development. This omission represents a clear deficiency in the application and a failure to meet the statutory obligations set out in the Act.

Given that the evidence identifies this fundamental omission and a conflict with the applicable legal and policy framework, the proposal cannot be considered to have properly addressed the statutory duty. Where compliance with the Islands (Scotland) Act 2018 has not been demonstrated, such deficiencies weigh decisively against the granting of consent. Therefore, the application should be refused on the basis that it fails to properly consider and weigh the interests of island communities as required by law.

The applicant has failed to demonstrate compliance with all relevant legal and policy requirements as mandated. It is the applicant’s responsibility to provide robust, objective, and proportionate evidence confirming that every applicable statutory duty, planning policy, and environmental assessment requirement has been fully satisfied.

In this case, the evidence submitted does not meet this evidential burden. There are clear deficiencies and omissions within the application that have not been addressed, and conflicts with the applicable legal and policy framework remain unresolved. Such failures are material and weigh decisively against the granting of planning consent. Therefore, on the basis of the applicant's inability to prove compliance with the necessary legal and policy frameworks, the application should be refused.

1.1.488 Conflict with National Planning Framework 4 and the Development Plan

The practical consequence of approving the proposal is that it would fail to comply with the impact criteria set out in NPF4 Policy 11, thereby undermining the policy's intended support for renewable energy development. While Policy 11 endorses such projects, this endorsement is conditional upon meeting specific impact requirements, including those concerning communities, landscapes, seascapes, and other environmental receptors.

In this case, the proposal would result in significant adverse effects on nationally designated landscapes and seascapes, contrary to Policy 11(d) and 11(e). Furthermore, the evidence submitted does not demonstrate that the cultural significance of scheduled monuments and their settings would be adequately protected, as required by Policy 11. The safeguarding of island communities has also not been convincingly established, raising concerns under Policy 11(c). Additionally, the ecological assessments have not shown that the necessary tests can be satisfied, casting doubt on the proposal's compliance with environmental protection standards.

Given these substantive conflicts with the impact criteria of NPF4 Policy 11, the proposal cannot be supported. The policy's framework clearly requires that renewable energy development must not override protections for sensitive landscapes, heritage assets, communities, and ecology. On the evidence before the planning authority, the proposal falls short of these essential requirements and should therefore be refused.

In considering the proposal's compliance with the relevant policies of the National Planning Framework 4, it is evident that mitigation measures fall short when compared to the robust safeguards established under these policies. Policy 11 operates in conjunction with Policies 4(c) and 4(d), which specifically protect National Scenic Areas and nationally important landscapes from significant adverse effects on the qualities for which they are designated. The proposed development fails to demonstrate adequate mitigation to prevent such significant adverse effects, thereby conflicting with these protective provisions. Furthermore, the proposal does not convincingly address the requirements of Policy 7, including Policy 7(h) concerning scheduled monuments and Policies 7(c) and 7(d) relating to the setting of historic assets, where the preservation of cultural significance is paramount.

The evidence indicates that the development would cause significant adverse effects on nationally designated landscapes and seascapes, which are recognised for their national importance. There is a lack of satisfactory demonstration that the cultural significance of scheduled monuments and their settings would be preserved. This

absence of clear mitigation or management strategies to safeguard these historic assets runs counter to the objectives of the aforementioned policies. In addition, the proposal has not shown that island communities, which often possess distinct cultural and environmental characteristics, would be adequately protected. This omission further undermines compliance with the comprehensive policy framework designed to protect such communities within the planning context.

Finally, the proposal's failure extends to biodiversity considerations under Policy 3. The ecological assessments submitted have not convincingly demonstrated that the necessary ecological tests can be met. Without clear evidence that biodiversity will be protected or enhanced, the proposal remains in conflict with the statutory requirements to safeguard nationally important habitats and species. Taken together, these shortcomings establish that the proposal does not comply with multiple NPF4 policies aimed at protecting designated assets, and therefore, it cannot be considered consistent with the national planning framework's overarching objectives.

The applicant's evidence confirms that, in relation to land-based effects, the proposal conflicts with the terrestrial development plan framework, including the Argyll and Bute Local Development Plan 2. Specifically, it is acknowledged that the development would adversely affect landscape character, heritage assets, and community interests that these policies are designed to protect. This recognition underscores the fundamental incompatibility of the proposal with the objectives and safeguards established within the local development plan.

Furthermore, this conflict extends to the broader planning policy context, as the proposal is also inconsistent with National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient demonstration to overcome these identified policy conflicts. Consequently, the proposal cannot be regarded as compliant with the relevant development plan framework, thereby undermining its acceptability within the established terrestrial planning policy regime.

1.1.489 Seascape, Landscape and Visual Effects

The practical consequence of the applicant's assessment methodology is that it systematically underestimates the magnitude of landscape and visual effects at distances where the most sensitive designated landscapes are located. Despite the absence of any explicit distance threshold in the applicant's Appendix 16.1 beyond which major effects cease, the evidence demonstrates a consistent pattern across all three streams of assessment: no highly sensitive receptor beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its inherent sensitivity or the extent of visibility. This pattern indicates an implicit distance-based moderation that is not transparently acknowledged in the methodology.

The applicant's own documentation further confirms the influence of distance in shaping judgements of effect magnitude. For example, an assessment of a coastal area over 30 kilometres away qualifies the scale of change as small, explicitly citing the viewing distance as a key factor. Similarly, the Landscape Character synthesis categorises magnitude as High within approximately 20 kilometres, Medium between roughly 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape

types. These distance thresholds, while not formally stated in the methodology, effectively constrain the recognition of significant effects at greater distances, where important landscape receptors are situated.

As a result, the protective tests applied in the assessment process are based on understated inputs. By moderating magnitude values at distances coinciding with the location of the most sensitive designated landscapes, the conclusions drawn cannot be regarded as a reliable or accurate reflection of the true effects the Scottish Ministers are being asked to consider. This calls into question the robustness of the applicant's methodology and the validity of its predicted outcomes, undermining confidence in the decision-making process.

The applicant's submission incorporates NatureScot's visualisation guidance, which explicitly recognises inherent constraints in the visual materials presented. This guidance notes that printed visualisations are unable to fully replicate the scale perceived by a viewer on site, acknowledging a fundamental limitation in accurately conveying the true visual experience through such media. Furthermore, the wireline drawings included within the panoramic projections share these limitations as they are intrinsically linked to the photographic content they accompany.

It is important to understand that these wireline drawings function as technical renderings embedded within the visualisations rather than serving as independent tools to correct or enhance the photographic representation. Consequently, their value is confined by the same perceptual and technical restrictions as the photographs, limiting their ability to provide an entirely objective or comprehensive view of the proposed development's visual impact.

Given these constraints, the visual evidence must be considered with an awareness of its limitations. While it remains a valuable component of the assessment, the inherent technical and perceptual shortcomings mean that it cannot be relied upon in isolation to fully inform judgements regarding the development's visual effects. A balanced approach, incorporating this understanding, is therefore necessary when evaluating the material presented.

The introduction of aviation and navigation lighting to an otherwise unlit sea horizon will permanently alter the character of the night-time seascape for the full 35-year operational period of the development. This change is not merely a temporary inconvenience; it represents a fundamental and lasting transformation of the visual environment. Moreover, from a policy perspective, granting consent for this development effectively endorses the suitability of this seascape for wind farm use, thereby setting a precedent for future decisions. Such implications must be carefully weighed in considering the acceptability of the proposal.

When assessing the proposal against relevant planning policies safeguarding landscape and seascape interests, it is important to consider the extent to which mitigation measures have been applied and their effectiveness. The applicant's submission fails to demonstrate that the scale of the acknowledged effects has been properly evaluated in accordance with its own methodology. Without clear evidence of effective mitigation, the proposal remains inconsistent with the requirements set out in NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and

paragraph 4.28 of the National Marine Plan. These policies collectively seek to ensure that development minimises adverse impacts on nationally important landscapes and seascapes, and any deficiencies in mitigation undermine the justification for the project.

Furthermore, the applicant has not provided sufficient evidence to prove compliance with the policies designed to protect these valued environments. The absence of robust assessment and appropriate mitigation strategies means the proposal does not meet the established policy tests. Consequently, the application falls short of the standards required to safeguard the special qualities of the landscape and seascape, and as such, should not be supported in its current form.

1.1.490 Cultural Landscape, Archaeology and Historic Environment

There is considerable uncertainty surrounding the applicant's assessment methodology and its application in evaluating the impact on the setting of historic assets. Although the applicant asserts adherence to the recognised methodology developed by Historic Environment Scotland, concerns arise as to whether this approach has been properly followed in practice. This methodology explicitly requires an evaluation of how changes to setting affect the contribution that setting makes to the cultural significance of heritage assets, alongside an assessment of whether the integrity of that setting is maintained. Importantly, it cautions against equating visual change directly with adverse impact, emphasising a more nuanced approach.

A detailed review of the applicant's operational assessment, particularly as documented in Appendix 14.3, reveals a focus on describing visual changes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation. However, this review, presented in a published Methodological Audit prepared to support community objections, identifies a critical omission: the assessment does not demonstrate how the integrity of setting has been evaluated in line with the applicant's own accepted methodology. The essential evaluative step—determining whether the integrity of the setting is adequately retained—is not clearly evidenced in any of the examples examined by the Audit.

This lack of clarity and apparent methodological shortcoming undermines confidence in the reliability of the applicant's conclusions regarding heritage impacts. Without a transparent and rigorous demonstration that the integrity of setting has been properly assessed, the findings cannot be confidently accepted. It is therefore essential that this aspect of the assessment is revisited to ensure compliance with the recognised methodology and to provide a robust basis for decision-making on heritage matters.

The applicant's baseline assessment acknowledges that the cultural significance of the heritage assets in question arises from a complex set of qualities. These include aspects such as pilgrimage, arrival by sea, and movement through a living cultural landscape. It also recognises the importance of the relationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced dynamically through movement rather than from fixed viewpoints.

Historic Environment Scotland, in their consultation responses recorded within the application, requested the inclusion of additional viewpoints to ensure that these broader experiential qualities are fully captured. This suggests that the initial assessment may not have adequately represented the wider cultural landscape and the nuanced ways in which the heritage assets are appreciated and experienced.

Given these considerations, it is important that any further assessment or mitigation fully embraces the dynamic and relational nature of the cultural significance identified. Without this, the potential impacts on the heritage assets could be underestimated, leading to an incomplete understanding of the effect on the cultural landscape as a whole.

The heritage impact conclusions presented rely heavily on the findings of the landscape assessment, making it essential that the latter is robust and comprehensive. However, where the landscape effects have been understated, as previously detailed, this inevitably leads to a corresponding understatement in the heritage conclusions that depend upon them. This reliance creates a critical vulnerability in the overall assessment, as any deficiencies in the landscape evaluation directly diminish the credibility of the heritage impact analysis.

In comparing the approach taken to mitigation, it becomes clear that effective and accurate landscape assessment is fundamental to informing appropriate heritage protection measures. If the landscape effects are downplayed, the subsequent heritage conclusions may fail to fully recognise the true extent of potential harm. This could result in mitigation strategies that are insufficiently rigorous or targeted, thereby compromising the preservation of valued heritage assets. The interdependence of these assessments necessitates a consistent and thorough approach to landscape evaluation to ensure that heritage impacts are neither overlooked nor minimized.

Therefore, it is crucial that the landscape assessment be revisited and strengthened to provide a more accurate and complete picture of the effects. Only with a reliable landscape baseline can heritage impacts be properly understood and addressed. Without rectifying these deficiencies, the heritage conclusions remain undermined, and the planning decisions based upon them risk inadequately safeguarding the historic environment.

The application fails to comply with essential policy requirements concerning the protection of heritage assets. Specifically, it engages National Planning Framework 4 (NPF4) Policy 7(h) relating to scheduled monuments, alongside Policies 7(c) and 7(d) which address the setting of such assets, as well as Policy GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Critically, the applicant has not demonstrated that the cultural significance of internationally and nationally important heritage assets and their settings will be safeguarded. Furthermore, the Scottish Ministers have not been presented with the necessary assessment upon which such a conclusion would depend. Consequently, the proposal does not meet the statutory requirements for heritage protection and, therefore, cannot be regarded as acceptable in its current form.

1.1.491 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a direct threat to the economic foundation of the island communities, which rely heavily on visitors drawn to their unique landscape, seascape, cultural heritage, tranquillity, and remoteness. These qualities, as identified by the applicant's own baseline assessments, are precisely what attract tourism, the primary source of income for these communities.

Any alteration to these defining characteristics would undermine the visitor appeal, leading to a decline in tourism revenue. This reduction would not only affect local businesses but would also jeopardise essential services that depend on a stable population supported by a viable economy.

Ultimately, the loss of visitor-attracted qualities risks the social sustainability and long-term viability of the island communities. Protecting these intrinsic attributes is therefore fundamental to preserving both their economic health and community well-being.

The applicant's socio-economic assessment methodology falls short when compared to the detailed place-based analyses typically employed to understand and mitigate impacts on island communities. While the assessment in Chapter 18 provides a thorough examination of potential port communities, it neglects to apply an equivalent level of scrutiny to the island communities directly facing the development. Notably, the applicant's own consultants identified habitability as a potentially significant pathway through which the proposal could affect these communities, yet no specific assessment of island habitability was undertaken. Despite this, the assessment concludes that these island communities exhibit low sensitivity to tourism-related effects, a finding that lacks the rigour of place-based evidence.

This conclusion fails to recognise that small island economies differ markedly from regional averages. Their economic structures are often concentrated in sectors most vulnerable to changes in the qualities that attract visitors. Dependence on rising visitor numbers does not mitigate this vulnerability; rather, it intensifies the community's reliance on the very attributes that may be compromised by the development. Therefore, the assertion of low sensitivity, made without detailed, location-specific analysis, amounts to an unfounded assumption rather than an evidence-based judgment. Such methodological inadequacy undermines the reliability of the assessment and diminishes confidence in the adequacy of proposed mitigation measures for island communities.

The proposal fails to comply with the relevant planning policies and statutory duties concerning island communities. Specifically, it does not satisfy the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions must be founded on robust socio-economic evidence and apply a precautionary approach when such evidence is insufficient. Furthermore, it contravenes NPF4 Policy 11(c) and the obligations under the Islands (Scotland) Act 2018, all of which require that the interests of island communities be properly assessed and given due weight through meaningful engagement from the outset to the conclusion of the planning process. The applicant acknowledged that island communities warrant particular consideration but failed to undertake the necessary assessments to understand the potential effects on them. Consequently, the

proposal has not demonstrated compatibility with the sustainability of island communities, nor has it shown that the statutory duties owed to these communities have been fulfilled. In light of these deficiencies, the proposal does not meet the required planning and statutory standards and should therefore be refused.

1.1.492 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, indicating its high ecological value and sensitivity. Additionally, the surrounding waters are known to support important species such as seabirds, marine mammals, and basking sharks, underscoring the environmental significance of the site.

Introducing construction, operational, and decommissioning activities at a very large scale over several decades into this sensitive marine environment carries the potential for significant adverse environmental effects. This raises substantial concerns regarding the long-term ecological impact of the proposed development.

The applicant's submission includes both a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan, specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared when there is a possibility that the project may have an adverse effect on the integrity of a protected site. Their inclusion in this application indicates the applicant's recognition of potential impacts that cannot be definitively ruled out. Importantly, the submission of these documents also acknowledges that the Scottish Ministers might ultimately reach a different conclusion regarding the presence of adverse effects. In this context, the applicant's approach demonstrates an awareness of the sensitivities involved and provides a framework for mitigation and compensation measures should they be deemed necessary. This reflects a responsible stance, though the final determination of adverse impact remains subject to ministerial assessment.

Mitigation, compensation proposals, and future monitoring measures, while important considerations, are insufficient on their own to satisfy the stringent requirements set by the Habitats Regulations for granting consent to developments affecting protected sites. The competent authority must be convinced beyond reasonable scientific doubt that the proposal will not adversely affect the integrity of the habitat in question. This represents a high evidential threshold which the applicant bears the burden of demonstrating, ensuring that no residual uncertainty remains regarding potential harm.

This legal framework is further reinforced by relevant planning policies, including GEN 9 and GEN 13 of the National Marine Plan and Policies 3, 4(b), 4(e), and 4(f) of NPF4. Together, they underscore the critical importance of safeguarding protected habitats and species, mandating that any consent be contingent on the strict derogation tests being met. Consequently, the policy and legislative context demands rigorous scientific certainty rather than reliance on proposed mitigation alone.

There remains significant uncertainty as to whether the application meets the necessary statutory tests designed to protect internationally important habitats and

species. The evidence submitted, including the applicant's own derogation documents, clearly indicates that the degree of certainty required has not been achieved. Consequently, it has not been demonstrated that these legal requirements can be satisfied, undermining the justification for granting consent.

1.1.493 Cumulative and In-Combination Effects

There is considerable uncertainty surrounding the current approach to assessing the proposed project, as only a portion of it is presently before the Scottish Ministers. Crucially, the export cable corridor and the onshore transmission works—integral components without which the wind farm cannot function—have been deferred to separate, later applications. This fragmentation means that the full scope of the project's impacts is not being evaluated in a single, comprehensive process.

The consequence of this piecemeal approach is that significant elements of the development will be subject to subsequent consenting processes that occur after the principal decision on the wind farm itself has been made. Such a method prevents the decision-makers from having a complete understanding of the cumulative effects of the entire proposal at the time they grant consent. This is particularly problematic because it obscures the true scale and nature of the project's environmental and operational impacts.

This approach is inconsistent with established legal principles, as affirmed in the Raeshaw Farms case, which emphasises that a project must be assessed as a whole rather than being artificially divided into smaller parts whose individual effects may seem less significant. To ensure a lawful and thorough evaluation, the entire development, including all essential infrastructure, must be considered together. Without this comprehensive assessment, the current process is fundamentally flawed and risks overlooking critical issues.

The practical consequence of relying on flawed baseline assessments is that the cumulative impact assessment is rendered unreliable and systematically underestimates the true combined effects of development proposals. This is because the cumulative assessments are contingent on conclusions drawn elsewhere in the Environmental Impact Assessment. Specifically, where the initial evaluations of landscape, heritage, and socio-economic effects have understated impacts—as detailed previously—the cumulative assessment similarly adopts this diminished baseline. As a result, the aggregate effects of the proposal under consideration, when combined with other existing, consented, and foreseeable developments, are correspondingly understated. This fundamental dependency undermines confidence in the cumulative impact conclusions and suggests that the full extent of combined development effects has not been appropriately accounted for.

The applicant's submission engages with GEN 21 and paragraph 4.85 of the National Marine Plan, alongside NPF4 Policy 11(e) and the Environmental Impact Assessment (EIA) Regulations concerning project splitting. However, it has not satisfactorily demonstrated that the cumulative and in-combination effects of the proposal, nor the overall effects of the project, have been reliably identified and assessed. This shortfall raises concerns about compliance with the relevant planning

policies and environmental regulations designed to ensure comprehensive evaluation of potential impacts.

Given this context, it is imperative that the treatment of deferred works is explicitly addressed within the decision-making process. Without clear consideration of these deferred elements, the assessment remains incomplete, potentially undermining the integrity of the planning determination. Therefore, a thorough evaluation of all components, including deferred works, should be mandated to ensure full regulatory compliance and informed decision-making.

1.1.494 Public Engagement, Site Selection and Environmental Information

The shortcomings in public participation and the timing of consultation materially diminish the credibility of the site-selection process, particularly when compared to the rigorous standards expected under GEN 18 of the National Marine Plan and the Aarhus Convention's principles. The applicant invites Scottish Ministers to place significant weight on the site-selection process; however, this is undermined by persistent deficiencies in engagement at both the plan and application stages. Notably, the consultation period coincided with the busiest months for island communities, who face continuous work throughout the visitor season and reduced access to specialist advice. This contrasts sharply with the applicant's extensive preparation, supported by substantial professional and financial resources over several years. Given these imbalances, those affected have not been afforded a realistic opportunity to participate in decisions of such consequence. It is therefore essential that Ministers carefully consider the limitations of the consultation process when evaluating the representations submitted.

The practical consequence of the deficiencies identified in the Environmental Impact Assessment (EIA) is that the Scottish Ministers lack sufficient evidence to make an informed decision on the application. The assessment does not adequately address all pathways to significant effects, relying instead on incomplete investigations and methodologies that fail to support its conclusions. For example, the landscape assessment produces outcomes based on a distance pattern not substantiated by its own methodology; the heritage assessment does not apply its stated integrity test; and the socio-economic assessment neglects a place-based analysis of the affected islands.

Moreover, the application depends in part on future assessments, post-consent plans, monitoring, and additional approvals to address outstanding environmental concerns. However, this reliance does not comply with the requirements of the EIA Regulations, which mandate that likely significant effects must be thoroughly understood prior to determination. The deferral of critical information compromises the regulatory process and undermines the assurance that potential environmental impacts have been fully considered at the decision-making stage.

It follows that the Scottish Ministers are bound to determine the application based solely on the evidence currently before them, without presuming that unresolved matters will be satisfactorily addressed later. Given the inadequacies in the environmental information submitted, the applicant has not demonstrated that the

EIA is sufficient to meet this standard. Consequently, the application should not be approved in its present form.

1.1.495 Effects on Local Area

The proposed development encompasses a substantial area of 448 square kilometres immediately north-west of Islay and west of Colonsay, placing it in close proximity to these islands. Despite this, the applicant's assessment predominantly considers Islay in terms of its potential as a project location rather than as a distinct island community directly affected by the development. The Atlantic-facing communities of Islay, which confront the nearest edge of the development zone, have not been subject to any detailed, place-based evaluation of the likely impacts on their setting, local economy, or community life. This omission raises significant concerns about the adequacy of the environmental and heritage impact evaluation provided.

Colonsay and Oronsay, whose daily lives are intimately connected to their seaward outlook facing the proposed array, are similarly underassessed. The North Colonsay and Western Cliffs Special Protection Area lies along Colonsay's coastline and is central to the applicant's derogation case and compensation proposals, implicitly acknowledging that harm to the internationally protected seabird populations at these cliffs cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance, is situated within this community, yet the identified deficiencies in the heritage assessment apply equally to its open maritime setting. Collectively, these factors demonstrate that the applicant's evaluation fails to capture the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the overall impact assessment.

The applicant's Coastal Character assessment recognises the Sound of Iona as an area of high sensitivity, noting its direct orientation towards the development site and extensive visibility. The assessment identifies a large geographical extent of change, approximately 21 kilometres, with turbines spanning around 39 degrees of the horizon, resulting in a moderate and significant overall effect. Similarly, the West Coast of Iona is acknowledged as highly sensitive with widespread visibility, and significant effects are accepted for residents and visitors across much of the island, including at Dùn Ì, Iona's highest point.

However, the evaluation of heritage impacts appears to underestimate the significance of Iona's monastic landscape, which includes internationally important sites such as the Abbey, the Nunnery, and the high crosses. The applicant's baseline recognises the importance of pilgrimage, arrival by sea, and movement through the landscape in understanding this heritage. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself, yet the applicant did not provide visualisations from critical vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, potentially overlooking key experiential impacts.

Community concerns further underline the scale of the effects, with a household consultation revealing that 92 per cent of respondents on Iona object to the proposal.

Notably, habitability—a pathway of potential effect identified by the applicant's own consultants—has not been assessed. The perceived scale of the turbines can be contextualised by comparison with Ben Hynish on Tiree, a landmark 141 metres high visible from Iona at approximately 33 kilometres; the largest turbines would exceed this height by approximately 194 metres at a closer distance of roughly two-thirds of that range. Taken together, these points suggest that the visual, community, and heritage impacts on Iona may be both more extensive and more significant than the applicant's assessment indicates.

The applicant's assessment fails to adequately address the practical consequences for the communities of Mull and Ross of Mull, particularly those whose livelihoods depend on tourism and the unspoiled coastal environment. Fionnphort, as the gateway to Iona and the primary embarkation point for visitors, is identified by the applicant as significantly affected, yet no tailored, place-specific mitigation or engagement appears to have been undertaken for this community directly bound to visitor flows. This omission risks undermining the economic and social fabric of a community reliant on tourism.

Moreover, while the applicant recognises significant effects on Core Paths and local landscape areas across Mull, including Central, South and West Mull, and the Loch na Keal National Scenic Area, these are attributed only Medium magnitude despite the acknowledged High sensitivity of these landscapes over distances ranging from 21 to 33 kilometres. The assessment's reliance on distance-based criteria, as exemplified by its treatment of the Wilderness and Gribun Rocks coastal area where a viewing distance of over 30 kilometres leads to a conclusion of only small scale change, appears to underestimate the visual and experiential impacts on these highly valued and designated landscapes.

Finally, the importance of Mull's west-facing tourism economy and its associated wildlife boat operations, alongside the accommodation and support of western townships, is not adequately reflected in the assessment. These communities depend on the integrity of the Atlantic seascape, which the proposed development would industrialise, yet no place-based assessment or consideration of their specific economic and cultural reliance has been provided. This lack of detailed, localised analysis undermines confidence that the significant visual, economic, and community impacts on these coastal areas have been properly understood or addressed.

The applicant's assessment significantly underestimates the impacts on important designated landscapes and vulnerable island communities, leading to inadequate protection of their natural and cultural qualities. Ulva, a community-owned island within the Loch na Keal National Scenic Area, is a small, re-establishing community whose recovery critically depends on the unspoilt seascape and setting at risk; yet, no assessment of effects on Ulva has been made. Similarly, Staffa, also within the Loch na Keal National Scenic Area and renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development area—beyond the 30 kilometre threshold NatureScot recommended for assessing effects on National Scenic Area qualities. Despite acknowledging the panoramic maritime qualities of Staffa, the applicant concludes that the scale of change would be small and the effect not significant, a judgement that appears to downplay potential harm. The Jura National Scenic Area, assessed as having high sensitivity

at a distance of 28 to 32 kilometres, is attributed only medium to low magnitude effects, justified by distance and retained landforms, even though its designation is founded on the wild, undeveloped character of its Atlantic outlook. The Scarba, Lunga and the Garvellachs National Scenic Area, situated approximately 35 to 40 kilometres away, is subject to a similar assessment approach. Taken together, these assessments fail to adequately reflect the significance of effects on these designated landscapes and island communities, thereby undermining the safeguards necessary to maintain their distinctive natural and cultural attributes.

The applicant's assessment recognises the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet attributes only a Low magnitude of change to the effects of the proposed development. This evaluation appears inconsistent given the acknowledged sensitivity of the receptor and its considerable distance from the site.

Tiree's landscape is uniquely characterised by its exceptionally low-lying topography, with its highest point, Ben Hynish, reaching merely 141 metres. The island's defining features are the expansive sea and sky, presenting an open oceanic horizon. The introduction of turbines up to 335 metres in height would create vertical elements unprecedented in Tiree's seascape. Consequently, the applicant's conclusion of a Low magnitude of change in such an exposed and sensitive environment significantly understates the true extent of the impact, rendering the overall evaluation unreliable.

The applicant's assessment fails to consider significant effects on mainland and island communities that have direct views of the proposed development and rely economically on the seascape. For instance, Gigha, a community-owned island celebrated nationally as a symbol of island regeneration following its purchase by residents, faces the development area from the east. The omission of any examination of impacts on Gigha's closely balanced community and economy undermines the thoroughness of the assessment. Similarly, the west coast of Kintyre comprises a chain of communities whose identity, outlook, and visitor economy are closely tied to the open Atlantic seaboard facing Islay, Jura, and surrounding waters. The Treshnish Isles and other small islands and mainland coasts with views towards the development share this direct relationship with the seascape, yet their interests have been overlooked.

Moreover, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These high-quality seaward panoramas are precisely the type of receptors for which the applicant's distance-based moderation has been applied in this objection. By disregarding these communities and their economic and visual connections to the seascape, the assessment compromises its comprehensiveness and fails to address key receptors that would experience significant effects. This omission weakens the credibility of the applicant's conclusions and highlights the need for a more inclusive and detailed evaluation of all affected communities.

The applicant's environmental impact assessment systematically moderates and discounts effects on highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a diminished recognition of the magnitude of

change experienced by such receptors and fails to provide any place-based assessment for the communities affected at these distances. Consequently, the methodology employed undermines the integrity of the assessment by neglecting significant impacts on these distant but sensitive populations. It is therefore concluded that the applicant's distance-based approach does not adequately capture or address the full extent of environmental effects, warranting careful reconsideration.

1.1.496 Personal Observations

In addition to the planning matters above, I am personally concerned because: My ancestors going back to the 1700s lived on Islay i want those 300 years of beauty between then and now to be there for the next 300 years for my future family.

Based on my own local knowledge, I also wish to highlight that: The sustainability of the fishing industry

Finally, I would also ask the Scottish Ministers to consider: The non benefit to the local community

1.1.497 Further Comments

If the islands got free energy then this would be a step in the right direction

1.1.498 Summary

The proposal for the MachairWind Offshore Wind Farm has not satisfactorily demonstrated compliance with the relevant statutory and policy frameworks governing its determination. The applicant's own assessment acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities of the coastal area in question. Moreover, independent analyses of the applicant's documentation reveal that these impacts have been understated. Crucially, the mandatory heritage assessment has not been undertaken, and although the effects on the island communities have been identified, they remain unassessed. Additionally, the proposal fails to satisfy the necessary ecological tests, and it is notable that only a portion of the project is currently subject to consideration by the Scottish Ministers.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to reject the associated marine licence application. Should the Ministers decide against refusal, I request that they require the submission of further environmental information and enhanced visualisations. Furthermore, I recommend that determination of the applications be deferred until after a public inquiry, ensuring that the issues raised in this objection can be fully and properly scrutinised.

Regardless of the final decision, I also ask that the Ministers provide clear and explicit conclusions within their reasons, specifically addressing the impacts on cultural heritage and on the island communities affected by the proposal.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 453
Dear Sir/Madam,

I hereby submit a formal objection to the proposals put forward by MachairWind Limited (ScottishPower Renewables) for the MachairWind Offshore Wind Farm, as detailed in application numbers 00012385, seeking consent under section 36 of the Electricity Act 1989, and 00012386, applying for a marine licence under Part 4 of the Marine (Scotland) Act 2010. I request that this objection be formally recorded, that I be registered as an objector, and that I receive notification of the final decisions regarding these applications.

The project in question aims to establish an offshore wind farm with an installed capacity of approximately 2 gigawatts. It would involve the installation of between 91 and 144 turbines, each with a maximum height of up to 335 metres to blade tip. This development is proposed within a designated Windfarm Development Area spanning roughly 448 square kilometres of marine environment located to the north-west of Islay and west of Colonsay. Notably, the site lies approximately 21 kilometres from the island of Iona and is in proximity to various islands and coastal settlements within the southern Hebrides.

The rationale for objection is grounded in the applicable statutory and policy frameworks governing the determination of these applications. It is essential to emphasise that the onus lies squarely on the applicant to provide sufficient and robust evidence demonstrating that all relevant statutory tests and policy requirements are met. Objectors, including myself, are not obliged to prove the contrary. Upon careful consideration of the evidence presented, it is clear that the applicant has failed to satisfy this evidential burden. Consequently, the applications should be refused consent.

1.1.499 Legislative and Policy Framework

The application fails to demonstrate that reasonable steps have been taken to mitigate adverse effects on the natural beauty, flora, fauna, and geological or physiographical features of special interest, as required by Schedule 9 of the Electricity Act 1989. The statutory duty explicitly mandates that the applicant must have regard to preserving these environmental and heritage assets and must implement reasonable mitigation measures to address any negative impacts arising from the proposal. The evidence before the determining authority does not establish that such mitigation has been adequately considered or applied, leaving significant uncertainty as to how the proposal’s adverse effects will be managed or reduced in practice.

Furthermore, the application does not sufficiently address the statutory duties imposed on the Scottish Ministers to have regard to the preservation of natural beauty and the conservation of flora, fauna, and sites of architectural, historic, or archaeological interest when determining the proposal. The absence of demonstrated compliance with these duties, coupled with identified deficiencies and omissions in the evidence, constitutes a direct conflict with the applicable legal and policy framework. In accordance with established principles, such failures weigh decisively against the granting of consent for the development. The application’s

shortcomings in meeting the statutory requirements under Schedule 9 of the Electricity Act 1989 render it unacceptable in its current form.

The marine licence application must be refused as it fails to demonstrate compliance with the statutory requirements of the Marine (Scotland) Act 2010 and the relevant policies of Scotland's National Marine Plan. Under Part 4 of the Marine (Scotland) Act 2010, authorisation decisions are legally required to accord with the National Marine Plan unless other relevant considerations apply. This application does not meet that threshold.

Specifically, the application does not adequately address the General Policies critical to the statutory assessment. These include GEN 4 on Co-existence, which requires careful consideration of how marine activities interact; GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, where the application lacks sufficient evidence to confirm no adverse impacts; GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, where potential effects have not been satisfactorily assessed; GEN 9 on Natural Heritage, which demands robust evaluation of ecological impacts; GEN 13 and GEN 18 on Engagement, where the consultation process is inadequately documented; GEN 19 and paragraph 4.81 on Sound Evidence, where the evidence base is incomplete or insufficiently rigorous; and GEN 21 and paragraph 4.85 on Cumulative Impacts, which have not been properly considered.

The absence of demonstrated compliance with these policies constitutes a material deficiency in the application. As established by the statutory framework, where compliance is not shown or where evidence reveals omissions or conflicts with the legal and policy framework, these factors weigh decisively against granting consent. Therefore, the application should be refused on these grounds.

The proposal fails to demonstrate compliance with the mitigation requirements set out in National Planning Framework 4 (NPF4), particularly in relation to biodiversity, natural places, historic assets, and energy policies. NPF4 is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements. The proposal engages Policy 3 (Biodiversity), Policy 4 (Natural Places), Policy 7 (Historic Assets and Places), and Policy 11 (Energy), yet the submitted evidence does not establish adherence to these policies.

Specifically, the application lacks sufficient evidence to confirm that biodiversity impacts have been adequately assessed or mitigated in accordance with Policy 3. Similarly, the protection and enhancement of natural places required by Policy 4 have not been satisfactorily addressed. The proposal also fails to demonstrate that historic assets and places will be preserved or appropriately considered, contrary to the requirements of Policy 7. Furthermore, compliance with Policy 11 on energy, including considerations of sustainable energy use and efficiency, has not been evidenced.

Where compliance with these policies has not been demonstrated, or where deficiencies, omissions, or conflicts with the applicable legal and policy framework exist, these matters weigh against the granting of consent. Given the absence of

demonstrated compliance with key NPF4 policies, the proposal does not meet the necessary planning requirements and should be refused.

The applicant's submission must be considered in light of the statutory requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations, which mandate that the likely significant environmental effects of the proposal be identified, assessed, and reported prior to any determination. This procedural obligation is fundamental to ensuring that decision-makers have a comprehensive understanding of the environmental consequences before granting consent.

Furthermore, the Habitats Regulations impose a clear duty to assess the effects of the proposal on European protected sites in accordance with the applicable statutory tests. This assessment is not discretionary but a legal requirement designed to safeguard designated habitats and species from adverse impacts arising from development proposals. The absence of a demonstrably compliant Habitats Regulations Assessment undermines the statutory protection afforded to these sites.

In this case, the evidence indicates that compliance with both the Environmental Impact Assessment and Habitats Regulations has not been satisfactorily demonstrated. Deficiencies and omissions in the submitted documentation conflict with the applicable legal and policy framework. As established, where such compliance failures exist, they weigh decisively against the granting of consent. Accordingly, the proposal should be refused on the grounds of inadequate environmental and habitats impact assessment.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight in the decision-making process. There is no evidence that the applicant has adequately assessed or incorporated the specific needs and concerns of island communities affected by the development. This omission represents a clear deficiency in the application and a failure to meet the statutory obligations set out in the Act.

Given that the evidence identifies this fundamental omission and a conflict with the applicable legal and policy framework, the proposal cannot be considered to have properly addressed the statutory duty. Where compliance with the Islands (Scotland) Act 2018 has not been demonstrated, such deficiencies weigh decisively against the granting of consent. Therefore, the application should be refused on the basis that it fails to properly consider and weigh the interests of island communities as required by law.

The applicant bears the responsibility of demonstrating, through robust, objective and proportionate evidence, that every relevant statutory duty, planning policy and environmental assessment requirement has been satisfied. In this case, the applicant has failed to meet this evidential burden. The submitted documentation does not provide sufficient proof that all legal and policy obligations have been complied with. Furthermore, the evidence reveals deficiencies and omissions that directly conflict with the applicable legal and policy framework. As a result, these unresolved matters weigh decisively against the granting of planning consent.

1.1.500 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to satisfy the impact criteria of NPF4 Policy 11, resulting in significant adverse effects on nationally designated landscapes and seascapes. Contrary to the policy's requirements, it has not been demonstrated that the cultural significance of scheduled monuments and their settings would be protected, nor that island communities would be adequately safeguarded. Furthermore, the ecological assessments submitted do not establish that the necessary environmental tests can be met. As NPF4 Policy 11 supports renewable energy development only insofar as these impact criteria are complied with, the proposal cannot be regarded as consistent with the policy's provisions.

In considering the proposal against the suite of relevant NPF4 policies designed to protect designated assets, it is notable that mitigation measures have not sufficiently addressed the range of potential adverse effects. Policy 11, together with Policies 4(c) and 4(d), establishes clear protections for National Scenic Areas and nationally important landscapes, aiming to prevent significant harm to the qualities for which these areas are recognised. The evidence demonstrates that the proposal would result in significant adverse effects on these designated landscapes and seascapes, indicating that the mitigation measures proposed are inadequate to uphold the standards set by these policies.

Furthermore, the proposal must be assessed in relation to the safeguarding of cultural heritage. Policy 7, including its subsections 7(h), 7(c), and 7(d), requires that scheduled monuments and their settings are protected, recognising their cultural significance. The evidence before the decision-maker does not satisfactorily demonstrate that the proposal would avoid harm to these heritage assets or their settings. This lack of demonstrated protection represents a clear conflict with the policy framework intended to preserve nationally important historic assets.

Lastly, the ecological implications of the proposal must be considered under Policy 3 on biodiversity. The assessment concludes that the ecological tests set out within this policy have not been convincingly met based on the evidence submitted. Additionally, the proposal fails to show that the interests of island communities would be safeguarded, further underscoring its shortcomings in meeting the comprehensive requirements of NPF4. Taken together, these points indicate that the proposal does not comply with the full range of policies designed to protect designated landscapes, heritage assets, and biodiversity.

The proposal would result in adverse effects on the landscape, heritage, and community interests safeguarded by the terrestrial development plan, including the Argyll and Bute Local Development Plan 2. This direct conflict with the policies designed to protect these aspects demonstrates that the development is inconsistent with the relevant land-based planning framework. In addition, the proposal fails to align with the National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient evidence to overcome these conflicts or to justify departure from the established policy protections. In conclusion, the proposal is fundamentally at odds with the terrestrial development plan framework and national planning policies, and therefore cannot be supported.

1.1.501 Seascape, Landscape and Visual Effects

The assessment methodology employed by the applicant lacks a clearly defined distance threshold beyond which major effects cease, as evidenced by the absence of such a parameter in Appendix 16.1. However, analysis of the applicant's own Chapter 16 and associated appendices reveals a consistent pattern across all three assessment streams: no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its intrinsic sensitivity or the extent of visibility. This implicit distance effect is further corroborated by references within the applicant's documents, which indicate that for a coastal area over 30 kilometres away, the scale of change is judged to be small due to viewing distance, and that landscape character synthesis assigns High magnitude effects within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

The practical consequence of this methodology is that the protective tests are effectively applied to understated inputs, particularly at distances where the most sensitive designated landscapes are located. By systematically moderating magnitude judgments at these critical distances, the applicant's conclusions fail to reliably characterise the true effects upon the landscapes that Scottish Ministers are required to consider in their decision-making. This methodological shortcoming undermines confidence in the accuracy of the predicted impacts and calls into question the robustness of the assessment upon which consent is sought.

The applicant's submission relies on visualisation materials prepared in accordance with NatureScot's visualisation guidance, which explicitly recognises inherent limitations in such evidence. This guidance acknowledges that printed visualisations are unable to fully replicate the true scale experienced by a viewer on site. Additionally, wireline drawings included within the same panoramic projections are subject to the same constraints as the accompanying photography. Rather than serving as an independent corrective, these wireline drawings represent a technical rendering embedded within the overall visualisation.

Consequently, the assessment based on these materials must be understood in the context of their technical and perceptual constraints. The inability of printed visuals to convey accurate scale and the dependency of wireline drawings on the underlying photography underscore that these visualisations provide an approximation rather than a definitive representation of the visual impact. This limitation should inform the weight attributed to the visual evidence when considering the proposal's effects on the surrounding environment.

When considering the potential effects of the proposed development on the night-time seascape character, it is important to weigh the impact of the introduced lighting against existing conditions and any feasible mitigation measures. The development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape throughout the stated 35-year operational life. While mitigation measures may reduce the visual prominence of lighting, the fundamental change to the natural darkness of the seascape cannot be fully negated.

Furthermore, the duration of the development's operational life does not diminish the policy significance of the harm caused. Although the 35-year period is finite, consenting to this development signifies a policy acceptance that this seascape is appropriate for wind farm use. Therefore, the decision carries implications beyond the temporary nature of the lighting, effectively endorsing a new character for the area during that time and potentially setting a precedent for future developments.

In balancing these considerations, the introduction of lighting presents a notable and permanent change to a presently unlit seascape that must be acknowledged within the policy framework. While mitigation can be sought to lessen the visual impact, the fundamental alteration remains, and the decision to approve the development must reflect a careful judgement that this character change is acceptable within the wider planning objectives for the area.

There remains significant uncertainty regarding the proposal's compliance with key policies designed to safeguard landscape and seascape interests. Although certain effects have been acknowledged, the applicant has failed to demonstrate that its conclusions on the scale of these effects align with its own established methodology. This lack of clarity undermines confidence in the assessment's reliability and the overall robustness of the supporting evidence.

Furthermore, the proposal does not adequately comply with the relevant provisions of NPF4, specifically Policies 4(c) and 4(d), 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively protect nationally important landscapes and seascapes, yet the applicant has not shown that the proposal meets these requirements. In light of this non-compliance, the proposal should be refused.

1.1.502 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of heritage impacts, while adopting Historic Environment Scotland's recognised methodology, falls short in its application and undermines confidence in its conclusions. The methodology requires a clear evaluative process to determine whether changes to the setting affect the contribution that setting makes to the cultural significance of historic assets, and whether the integrity of that setting is adequately retained. Crucially, it distinguishes between mere visual change and actual adverse impact, avoiding a direct equation of visibility with harm. This nuanced approach is designed to ensure that assessments reflect the true significance of setting rather than superficial or solely visual considerations.

However, the operational assessment provided by the applicant, as examined in a published Methodological Audit, does not demonstrate that this evaluative step has been properly undertaken. The assessment focuses extensively on describing visual changes—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—but fails to show how these observations translate into an evaluation of the integrity of setting in accordance with the methodology. The Audit notes that although the applicant concludes the integrity of setting is adequately retained, this conclusion is not supported by a transparent or systematic assessment process. Without this critical evaluative stage, the reliability of the assessment's findings on heritage impacts is fundamentally compromised.

The applicant's assessment acknowledges that the cultural significance of the heritage assets in question is not solely derived from their physical presence but from a complex set of experiential qualities. These include elements such as pilgrimage routes, arrival by sea, the sense of movement through a living cultural landscape, and the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. Notably, these attributes are experienced dynamically through movement rather than static viewpoints, a factor that the applicant recognises in their baseline recording.

However, despite this recognition, the mitigation measures proposed appear insufficient to fully capture or preserve these broader cultural and experiential qualities. Historic Environment Scotland's consultation responses, as documented within the application, explicitly requested additional viewpoints to ensure that the assessment would adequately represent these wider landscape and seascape attributes. The absence of such comprehensive visual and experiential analysis potentially undermines the understanding of the heritage assets' significance and the effectiveness of the proposed mitigation. Consequently, there is a concern that the current assessment underrepresents the full cultural context and may not sufficiently safeguard the intangible qualities that contribute to the heritage assets' value.

The heritage impact conclusions presented in the proposal are closely linked to the findings of the accompanying landscape assessment. It is important to consider that any mitigation measures proposed rely fundamentally on the accuracy and comprehensiveness of the landscape evaluation. When landscape effects are minimised or understated, as has been identified, the proposed mitigation may not adequately address the full scope of potential harm.

This reliance raises significant concerns because the heritage conclusions effectively inherit the deficiencies present in the landscape assessment. If the latter underestimates the visual or environmental impacts, the resulting heritage assessment will similarly understate the potential adverse effects on historic assets. This interconnectedness means that any shortcomings in landscape evaluation directly undermine the credibility of the heritage impact findings.

Accordingly, the robustness of the overall assessment is compromised by this dependence. Without a fully accurate and transparent landscape analysis, the conclusions regarding heritage impacts cannot be regarded as reliable. It follows that the planning authority should carefully scrutinise these linked assessments to ensure that any mitigation measures are grounded in a comprehensive understanding of the true effects.

There remains significant uncertainty regarding the application's compliance with critical policies designed to safeguard heritage assets. Specifically, the proposal engages National Planning Framework 4 Policy 7(h) concerning scheduled monuments, as well as Policies 7(c) and 7(d) relating to the setting of such assets. These provisions, in conjunction with Policy GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan, establish a robust framework for the protection of cultural heritage. However, the applicant has not provided sufficient evidence to demonstrate that the cultural significance of internationally and nationally important heritage assets, along with their settings, will be maintained or preserved.

This lack of a comprehensive and conclusive assessment leaves the Scottish Ministers without the necessary information to determine that the proposed development would meet the stringent requirements of the relevant policies. The absence of such a vital evaluation undermines confidence in the application's acceptability from a heritage protection standpoint. Consequently, it is submitted that the application fails to satisfy key policy obligations, warranting careful reconsideration before any approval can be granted.

1.1.503 Effects on Island Communities, Tourism and the Local Economy

The assessment establishes that the island communities affected by the proposed development rely exceptionally heavily on visitors for their economic and social well-being. The visitor numbers are drawn by intrinsic qualities identified in the applicant's own baseline studies, notably the landscape, seascape, cultural heritage, tranquillity and remoteness of the area. These attributes are not incidental but form the fundamental attractions upon which the local economy depends.

Any alteration to these defining characteristics would therefore have a direct and profound impact on the economic foundations of these island communities. This, in turn, would threaten the viability of essential services, the retention of local populations, and ultimately the long-term sustainability of these communities. The proposal, by risking degradation of these visitor-attracting qualities, jeopardises the continued economic and social viability of the islands themselves.

The applicant's own consultants acknowledge that habitability represents a potentially significant pathway through which the proposed development could impact island communities; however, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 is conducted at a regional scale, focusing in detail on port communities while neglecting a comparable place-based evaluation of the island communities directly facing the development. Despite this omission, the assessment nevertheless concludes that these island communities exhibit low sensitivity to tourism effects.

This approach is fundamentally flawed, as small island economies cannot be accurately represented by regional averages. Such economies tend to be highly concentrated in sectors that are most vulnerable to changes in the environmental and experiential qualities that attract visitors. Moreover, a dependence on increasing visitor numbers does not diminish sensitivity; on the contrary, it intensifies the reliance on those qualities, thereby heightening vulnerability. Therefore, the conclusion of low sensitivity, reached without any place-based analysis of the island communities, lacks evidential support and amounts to an unsubstantiated assumption. This deficiency in the socio-economic assessment methodology calls into question the robustness of the applicant's understanding and mitigation of impacts on island communities.

The proposal fails to meet essential planning and statutory standards concerning the protection and assessment of island communities, resulting in a significant shortfall in compliance that undermines the decision-making process. National Marine Plan policy GEN 19 and paragraph 4.81 explicitly require that decisions affecting marine

and island environments be founded on robust socio-economic evidence, adopting a precautionary approach where such evidence is incomplete or uncertain. Furthermore, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 impose a clear statutory duty to assess and appropriately weigh the interests of island communities, ensuring meaningful engagement from the earliest stages through to the conclusion of the planning process.

In this case, the applicant has acknowledged the necessity of particular scrutiny for island communities but has failed to conduct the requisite assessment to understand the proposal's potential effects on them. There is a notable absence of evidence demonstrating compatibility with the sustainability of these communities, nor is there any indication that the statutory duties owed to island populations have been satisfactorily fulfilled. This omission contravenes both policy and legislative requirements, leaving the interests of island communities insufficiently considered and inadequately protected.

In conclusion, the proposal does not comply with the relevant planning policies or statutory obligations relating to island communities. The lack of a thorough assessment and meaningful engagement means that the proposal cannot be regarded as compatible with the principles of sustainable development for island communities, nor can it be approved without rectifying these fundamental deficiencies.

1.1.504 Ecology, Biodiversity and Habitats Regulations

There remains considerable uncertainty regarding the ecological implications of the proposed development, given the presence of Priority Marine Features and Annex I habitats within the development area itself. The surrounding waters are known to support a range of sensitive species, including seabirds, marine mammals, and basking sharks. Introducing large-scale construction, operational, and decommissioning activities into this environment over several decades raises significant concerns about potential adverse environmental effects. Consequently, the ecological importance and sensitivity of the site and its environs must be carefully considered to ensure that the proposal does not result in unacceptable harm to these protected marine features and species.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population at the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared in circumstances where an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion in this application highlights the applicant's acknowledgement of potential impacts on this designated area.

These submissions indicate the applicant's intention to comply with relevant derogation provisions, seeking to mitigate any identified harm through appropriate compensation measures. The focus on the guillemot population underscores the recognised sensitivity of this species within the Special Protection Area, and the need for targeted management strategies to address potential ecological consequences.

Nonetheless, it remains clear that the applicant's position anticipates a degree of uncertainty, as they acknowledge that the Scottish Ministers may ultimately reach a different conclusion regarding the likelihood of adverse effects. Therefore, while the submitted derogation and compensation documents form a key component of the application, further scrutiny will be necessary to establish whether the proposed measures are sufficient to satisfy statutory environmental safeguards.

In considering developments affecting protected habitats, it is important to recognise that mitigation measures, compensation proposals, and future monitoring alone are insufficient to satisfy the legal requirements under the Habitats Regulations. While such measures may form part of the overall assessment, they do not in themselves eliminate reasonable scientific doubt regarding potential adverse effects on site integrity. Consequently, consent may only be lawfully granted where the competent authority has ascertained, beyond reasonable scientific doubt, that the proposal will not adversely affect the integrity of the protected site or where the strict derogation tests have been met.

This stringent evidential standard places the burden of proof squarely on the applicant, who must provide clear and convincing evidence that the statutory tests are satisfied. The legal framework governing this process is supported by several policy instruments, including GEN 9 and GEN 13 of the National Marine Plan as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). These policies collectively reinforce the imperative to protect designated habitats and species by ensuring that development consent is not granted unless the highest standards of environmental protection are demonstrably upheld.

Accordingly, the decision-making process must be rigorous and precautionary, reflecting the high threshold established by law and policy. It is therefore essential that proposals are accompanied by robust, scientifically sound evidence that fully addresses potential impacts, rather than relying primarily on mitigation or compensatory measures. Only by meeting this exacting standard can the integrity of protected sites be safeguarded in accordance with the Habitats Regulations and relevant planning policies.

There remains significant uncertainty as to whether the application meets the necessary statutory tests designed to protect internationally important habitats and species. The evidence submitted, including the applicant's own derogation documents, clearly indicates that the degree of certainty required has not been achieved. Consequently, it has not been demonstrated that these legal requirements can be satisfied, undermining the justification for granting consent.

1.1.505 Cumulative and In-Combination Effects

There is significant uncertainty arising from the fact that only a portion of the project is currently before the Scottish Ministers for consideration. Crucial components such as the export cable corridor and the onshore transmission works, which are essential for the operation of the wind farm, have been deferred to later applications. This piecemeal approach means that the effects of the entire project are not assessed in a single, comprehensive process.

The consequence of this fragmentation is that important elements of the development will be subject to subsequent consenting procedures, following the principal decision. Such a sequential assessment prevents a holistic understanding of the cumulative impacts that the complete project would have on the environment and local communities. This method raises concerns regarding the adequacy and integrity of the planning process.

Moreover, this approach conflicts with established legal principles. The courts, as affirmed in the Raeshaw Farms case, have made clear that a project must be evaluated in its entirety, rather than being divided into smaller parts whose individual effects might appear less significant. The current methodology of deferring key components undermines this principle and results in an incomplete project assessment.

The practical consequence of relying on the current cumulative impact assessment is that it fails to provide a reliable measure of the true combined effects of the proposed development alongside other existing, consented, and foreseeable projects. This shortcoming arises because the assessment is grounded in baseline evaluations that have themselves understated key impacts on the landscape, heritage, and socio-economic factors. As a result, the cumulative assessment does not fully capture the extent of harm that may arise from the collective developments in the area.

This issue stems from the fact that the cumulative assessments are dependent on conclusions drawn in other parts of the Environmental Impact Assessment. If those underlying assessments begin with a reduced baseline—one that does not adequately recognise the existing conditions and potential sensitivities—then the cumulative effects are inevitably minimised. In other words, any initial understatement of impacts is carried forward, meaning the aggregation of developments appears less significant than it truly is.

Therefore, the cumulative impact assessment as presented cannot be relied upon to inform sound planning decisions. Without an accurate baseline and a thorough evaluation of combined effects, there is a clear risk that the overall consequences for the environment and community are underestimated. This undermines the robustness of the Environmental Impact Assessment and suggests the need for a more comprehensive and accurate approach before the proposal is approved.

The assessment identifies a clear shortfall in compliance with established planning policies and environmental regulations concerning project splitting and cumulative effects. Specifically, the applicant has failed to satisfactorily demonstrate that the cumulative and in-combination impacts of the proposal, including the effects of the project as a whole, have been reliably identified and assessed. This omission engages key provisions such as GEN 21 and paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the requirements set out in the Environmental Impact Assessment Regulations.

Given this context, it is essential that the decision-making process explicitly addresses the treatment of deferred works. Without a comprehensive evaluation of these components, the assessment remains incomplete and risks underestimating

the true environmental consequences of the development. The absence of such consideration undermines the integrity of the planning review and the ability to fully comply with the legislative framework.

In conclusion, I respectfully request that the determination expressly considers the deferred works and ensures that the cumulative and in-combination effects are thoroughly and transparently evaluated. This approach is necessary to uphold policy compliance and to facilitate an informed and responsible planning decision.

1.1.506 Public Engagement, Site Selection and Environmental Information

The practical consequence of the deficient consultation process is that affected island communities have been denied a realistic opportunity to engage meaningfully with the site-selection proposals. The applicant requests that Scottish Ministers place significant weight on the site-selection process, yet the quality of public participation throughout this process has been inadequate, undermining its legitimacy. Notably, this deficiency has persisted into the application stage, where the volume and complexity of the technical material—spanning many thousands of pages—have posed an additional barrier to effective public scrutiny.

The timing of the consultation has further exacerbated this issue. It has coincided with the busiest months of the year for island residents, who are engaged continuously in the visitor season and thus have limited capacity to respond. Specialist advice, vital for interpreting the extensive documentation, has likewise been less accessible during this period. In contrast, the applicant has benefited from years of preparation supported by substantial professional and financial resources, resulting in a significant imbalance in the capacity to engage fully.

In light of these circumstances, it is important to recognise that GEN 18 of the National Marine Plan and the principles of effective public participation enshrined in the Aarhus Convention require that those affected by decisions of such magnitude be afforded a genuine opportunity to participate. The conditions imposed on local communities have fallen short of these standards. Therefore, Scottish Ministers are urged to take these shortcomings into account when considering the representations made, ensuring that the legitimacy of the decision-making process is not compromised by procedural deficiencies.

The Environmental Impact Assessment (EIA) submitted with the application serves as the primary evidential basis for the Scottish Ministers' determination. However, the critical consideration is not the extent of the assessment but its sufficiency. The application identifies potential pathways to significant environmental effects but fails to investigate them adequately. For instance, the landscape assessment presents outcomes that follow a distance-based pattern not supported by its stated methodology. Similarly, the heritage assessment does not convincingly apply its own integrity test, and the socio-economic assessment lacks a place-based analysis pertinent to the affected islands. These shortcomings undermine the reliability of the conclusions drawn within the EIA.

Moreover, the application partially relies on future assessments, post-consent plans, monitoring arrangements, and additional approvals to address outstanding

environmental matters. Such reliance is inconsistent with the requirements of the EIA Regulations, which mandate that likely significant effects be fully understood prior to determination. The Scottish Ministers are required to base their decision solely on the evidence before them, not on an expectation that unresolved issues will be satisfactorily addressed later. The applicant has therefore not demonstrated that the environmental information provided is adequate for the Scottish Ministers to make an informed decision on this application.

1.1.507 Effects on Local Area

The applicant's assessment recognises Islay and Colonsay as the closest islands to the proposed development area, which lies immediately north-west of Islay and west of Colonsay. However, the application predominantly considers Islay in terms of its potential as a direct project location rather than evaluating it as an affected island community in its own right. This approach neglects the Atlantic-facing communities of Islay, which confront the nearest edge of a 448 square kilometre development area without any place-based assessment of the effects on their setting, economy, or community life. For Colonsay and Oronsay, the seaward outlook that defines daily life faces the development array directly, with the North Colonsay and Western Cliffs Special Protection Area forming part of Colonsay's own coastline. This area is central to the applicant's derogation case and compensation plan, reflecting an explicit acknowledgment within the application that harm to the internationally protected seabird population of these cliffs cannot be excluded. Moreover, Oronsay Priory, a scheduled monument of national importance situated within this community's area, is subject to the same shortcomings identified in the heritage assessment, particularly regarding the inadequate treatment of its open maritime setting. Taken together, these omissions and underassessments undermine the reliability of the environmental and heritage impact evaluation with respect to the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay.

The applicant's assessment significantly underestimates the scale and importance of the visual and community impacts on Iona, leading to an incomplete evaluation of environmental and social effects. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with extensive visibility and a moderate but significant overall effect extending approximately 21 kilometres, where turbines span around 39 degrees of the horizon. Similarly, the West Coast of Iona, including its highest point at Dùn Ì, is acknowledged as highly sensitive with widespread visibility, and the applicant accepts significant effects for residents and visitors. Despite this, the assessment fails to fully address the community's concerns and the implications for habitability, a pathway of impact recognised by the applicant's own consultants but never properly examined.

Iona's heritage assets, notably its internationally important monastic landscape comprising the Abbey, the Nunnery, and the high crosses, are intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing, yet the applicant did not provide visualisations from critical vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. This omission compromises the accuracy of the heritage impact assessment and fails to

reflect the true extent to which the development would affect the island's cultural significance and visitor experience.

The practical implications of the visual scale are stark when compared to familiar landmarks. Ben Hynish on Tiree, standing at 141 metres and visible from Iona at about 33 kilometres, would be dwarfed by the proposed turbines, which would exceed it in height by approximately 194 metres at roughly two-thirds of the distance. This comparison underscores the overwhelming presence the turbines would have on the island's landscape and the lived experience of its community. A household consultation on Iona revealed that 92 per cent of respondents object to the proposal, highlighting the depth of local opposition and reinforcing that the assessment's conclusions do not reflect the community's perspective or the development's true impact.

In comparing the applicant's assessment with the actual impacts on Mull and the Ross of Mull, it becomes evident that the proposed mitigation measures do not adequately address the significant visual and community effects. While the applicant acknowledges significant effects at locations such as Erraid, on the Core Paths of the Ross, and at Fionnphort—the gateway to Iona and a vital point for visitor embarkation—these admissions highlight only a portion of the wider impacts experienced by these coastal communities. The assessment attributes a Medium magnitude of effect at distances of approximately 22 to 24 kilometres, yet the significance of these effects on local communities that depend on visitor flows is not sufficiently explored or mitigated.

Moreover, across Mull itself, the applicant concedes significant effects on Core Paths and within Local Landscape Areas including Central, South, and West Mull. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is correctly identified as having High sensitivity at distances ranging from 21 to 33 kilometres. However, the applicant's assignment of no more than Medium magnitude to this area appears inconsistent with the landscape's designation and its importance to local tourism and wildlife. This underestimation of magnitude undermines the assessment's reliability and raises concerns about the adequacy of proposed mitigation in preserving the scenic and community values of these designated landscapes.

Finally, the applicant's reliance on distance-based reasoning, as demonstrated in the treatment of the Wilderness and Gribun Rocks coastal area, where changes at over 30 kilometres are judged to be small, fails to fully appreciate the character and economic dependence of Mull's west-facing communities. These communities, including wildlife boat operators and accommodation providers, rely heavily on the integrity of the Atlantic seascape, which the development risks industrialising. Notably, none of these communities has been subject to a detailed, place-based assessment, leaving a significant gap in understanding and addressing the potential adverse effects. This omission calls into question the robustness of the applicant's evaluation and the sufficiency of mitigation measures proposed for the area's distinctive coastal environment and its tourism-dependent economy.

The applicant's assessment recognises the presence of several designated landscapes within the wider seaboard area, including Ulva, Staffa, Jura, and the

Scarba, Lunga and the Garvellachs National Scenic Areas, and attempts to evaluate the potential effects of the proposed development on their qualities. Ulva, situated within the Loch na Keal National Scenic Area, is identified as a community-owned island at the early stages of regeneration, with a small population whose recovery relies heavily on the integrity of its natural setting and unspoilt seascape. However, the applicant's assessment does not provide a specific evaluation of the effects on Ulva's landscape or community, despite the island sharing fully in the impacts on the designated area.

Regarding Staffa, although located approximately 35 kilometres from the development site—beyond the 30-kilometre radius recommended by NatureScot for assessment of National Scenic Area qualities—the applicant acknowledges the panoramic maritime qualities of the island but concludes that the scale of change would be small and the effect not significant. This conclusion appears to downplay the importance of Staffa's celebrated status as one of Europe's most renowned small islands.

Similarly, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed as having High sensitivity at distances of approximately 28 to 32 kilometres. The applicant attributes only a Medium to Low magnitude of effect, justifying this moderation by distance, apparent scale, and the retention of landforms. The Scarba, Lunga and the Garvellachs National Scenic Area, situated roughly 35 to 40 kilometres from the development, is treated in a comparable manner.

In summary, while the applicant's assessment acknowledges the presence of these important designated landscapes and their varying sensitivities, it appears to underestimate or omit detailed consideration of significant effects, particularly with regard to Ulva's vulnerable island community and the cultural and natural qualities of the more distant but highly valued islands such as Staffa and Jura. This raises concerns that the full extent of potential impacts on these landscapes and communities has not been adequately addressed, thereby undermining the protection of their distinctive natural and cultural characteristics.

The applicant's assessment categorises the South Tiree coastal area as having High sensitivity at an approximate distance of 35 kilometres, while attributing a Low magnitude of change to the proposed development. However, this evaluation appears to significantly understate the likely effects on Tiree's landscape character. The island is exceptionally low-lying, with its highest elevation, Ben Hynish, reaching only 141 metres. Its landscape character is fundamentally defined by the dominance of sea and sky, creating an open oceanic horizon that is both sensitive and distinctive. The introduction of turbines up to 335 metres in height would introduce vertical structures unprecedented in this seascape, thereby altering its defining characteristics in a manner not adequately reflected by a Low magnitude rating. Given the exposed nature of Tiree and the prominence such turbines would have within its visual context, the conclusion of Low magnitude does not reliably represent the scale of change anticipated. Consequently, the assessment's evaluation of effects on Tiree's sensitive landscape is insufficiently robust and requires reconsideration to accurately reflect the magnitude of impact.

The applicant's assessment notably omits consideration of significant effects on several mainland and island communities that have direct visual and economic connections to the seascape in question. For example, Gigha, a community-owned island whose purchase by its residents has become a national emblem of island regeneration, faces the development waters from the east. Despite the island's finely balanced community and economy, the potential impacts on Gigha have not been examined within the applicant's evaluation. Similarly, Ardnamurchan Point, the most westerly point of the British mainland, commands expansive panoramic views along the Hebridean seaboard. These views attract visitors along the peninsula and represent receptors of seaward panoramas of exceptional quality. Yet, the applicant applies a distance-based moderation to such receptors that effectively diminishes the significance of their experience, contrary to their acknowledged value.

Further, the west coast of Kintyre comprises a chain of communities whose identity, outlook, and visitor economy are intrinsically shaped by the open Atlantic seaboard facing Islay, Jura, and adjacent waters. The Treshnish Isles, along with other small islands and mainland coasts that share views toward the development area, occupy a similar position in terms of their relationship with the seascape. The applicant's assessment fails to address the potential effects on these areas, which collectively represent an interconnected network of receptors with cultural, visual, and economic reliance on the seascape. This omission compromises the comprehensiveness of the environmental appraisal and undermines confidence in the thoroughness of the assessment process. It is therefore essential that the effects on these mainland and island communities be fully considered to provide an accurate and complete understanding of the development's implications.

The environmental impact assessment submitted by the applicant employs a distance-based approach that systematically moderates the magnitude of change and discounts effects on highly sensitive receptors beyond approximately 20 kilometres. This methodology results in a significant underestimation of the true impacts experienced by these receptors. It is clear from the evidence that such an approach fails to adequately capture the extent and severity of effects at greater distances, thereby compromising the assessment's overall integrity.

Furthermore, the communities residing beyond this 20-kilometre threshold have been effectively excluded from any meaningful place-based assessment. This omission is of particular concern as it disregards the lived experiences and sensitivities of those populations who may be substantially affected. The absence of detailed, location-specific evaluation for these receptors undermines the comprehensiveness and robustness that is essential for a credible environmental impact appraisal.

In conclusion, the applicant's distance-based moderation and discounting approach beyond 20 kilometres cannot be accepted as a reliable or thorough method of assessment. To ensure the environmental impact assessment accurately reflects the full range of effects, a more rigorous, inclusive, and place-sensitive evaluation is necessary. Without such improvements, the current assessment remains fundamentally flawed and insufficiently protective of sensitive receptors situated beyond the arbitrary 20-kilometre boundary.

1.1.508 Personal Observations

In addition to the planning matters above, I am personally concerned because: AS ever Scotland's heritage and beauty is to be destroyed so some foreign companies can exploit our natural resources. This will be a blight on the landscape , destroy local communities and as per previous projects do nothing for Scotland and it's beauty. Time to stop allowing outsiders to wreck and despoil our countryside and walk away with all the money.

Based on my own local knowledge, I also wish to highlight that: They ought to spend money protecting our heritage and local communities and wildlife rahter than destroying them

Finally, I would also ask the Scottish Ministers to consider: They need to start doing their jobs and think about the long term future of Scotland and it's people and not short term profits for foreign companies. Rather than wrecking half the country do a bit of developing , ie dual the A9, improve local facilities.

1.1.509 Further Comments

Just refuse permission for this abomination

1.1.510 Summary

The proposal submitted by the applicant fails to establish compliance with the relevant statutory and policy frameworks governing its determination. The applicant’s own assessment acknowledges significant impacts on nationally designated landscapes, as well as on the communities and heritage along this coastal area. Furthermore, independent evaluations of the applicant’s documentation reveal that the extent of these impacts has been underestimated. Crucially, the necessary heritage assessment has not been conducted, and while effects on the island communities involved were identified, they have not undergone proper evaluation. Additionally, the ecological requirements have not been demonstrated as achievable, and the application before the Scottish Ministers represents only a portion of the overall project.

In light of these shortcomings, it is respectfully urged that the Scottish Ministers decline to grant consent for the MachairWind Offshore Wind Farm, alongside refusal of the related marine licence. Should the Ministers consider an alternative course, it is requested that they require the submission of further environmental information and enhanced visual representations. It is also proposed that the determination of the applications be deferred until after a public inquiry, thereby ensuring comprehensive scrutiny of the issues raised in this objection. Regardless of the final decision, it is further requested that the Ministers explicitly address and conclude on the impacts to cultural heritage and the affected island communities within their official reasoning.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 454
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, referenced as application 00012385 under section 36 of the Electricity Act 1989 and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, submitted by MachairWind Limited (ScottishPower Renewables), seek approval for the development of an offshore wind generating station with an estimated capacity of approximately 2 gigawatts. The project envisages the installation of between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a designated Windfarm Development Area spanning around 448 square kilometres. This site is located to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and lies in proximity to the islands and coastal communities of the southern Hebrides.

The objections detailed in the following sections are grounded in both planning and environmental considerations, evaluated against the statutory and policy frameworks governing the determination of such applications. It is important to emphasise that the burden of proof lies firmly with the applicant to provide adequate and compelling evidence that all relevant statutory tests and policy requirements are met. Conversely, objectors are not obliged to substantiate contrary claims. Upon careful examination of the evidence presented, it is evident that the applicant has failed to satisfy this burden. Accordingly, the conclusion drawn is that consent for the proposed development should be withheld.

I request that this objection be formally registered and that I be kept informed of any decisions made in relation to these applications.

1.1.511 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology lacks a defined distance threshold beyond which major effects are considered to cease, undermining the reliability of its predicted impacts. Although no such limit is explicitly stated in Appendix 16.1, independent analysis of the applicant’s Chapter 16 and associated appendices reveals a consistent pattern: no highly sensitive receptor beyond approximately 20 kilometres from the development is attributed the highest magnitude of change, regardless of receptor sensitivity or visibility extent. This implicit distance factor is further evidenced by the applicant’s own documents, which note that for a coastal area over 30 kilometres away, the scale of change is judged to be small due to viewing distance, and identify a landscape character magnitude gradient of High within 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. Consequently, the protective assessments are based on systematically moderated inputs at precisely those distances where the most sensitive designated landscapes are situated. This methodological shortcoming calls into question the accuracy of the conclusions and whether they adequately reflect the effects that Scottish Ministers must consider in their decision-making.

The visualisation materials submitted in support of the application do not fully convey the true scale and impact of the proposed development as it would be experienced

on site. NatureScot's visualisation guidance, which the applicant has followed, explicitly recognises that printed visualisations are unable to replicate the actual scale perceived by a viewer in the field. This limitation means that the images provided are inherently constrained in their capacity to represent the development's visual presence with complete accuracy.

Furthermore, the wireline drawings included within the panoramic visualisations share the same limitations as the photographic components they accompany. Rather than serving as an independent means to correct or enhance the photographic images, these wirelines are a technical rendering embedded within the visualisation package. As such, they cannot be relied upon to provide a fully objective or comprehensive representation of the potential visual effects, but rather should be understood as part of the overall visualisation that is subject to the same perceptual and technical constraints.

Given these acknowledged limitations, it is important that decision-makers approach the visual evidence with caution and do not place undue reliance on the submitted materials alone to assess the visual impact of the proposal. Supplementary on-site assessments and a thorough understanding of the guidance's caveats are essential to form a balanced and informed judgement on the visual effects of the development.

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape character throughout the 35-year operational period. This change would be immediately perceptible and represent a significant departure from the existing natural darkness of the area.

Moreover, the 35-year operational lifespan does not mitigate the extent of harm under planning policy. Granting consent for this development effectively establishes that the seascape is deemed appropriate for wind farm use, setting a precedent that could influence future decisions and expectations regarding this environment.

Therefore, careful consideration must be given to the implications of altering the night-time seascape, not only in terms of immediate visual impact but also regarding the broader policy message such consent conveys about the suitability of this seascape for industrial development.

There remains significant uncertainty regarding the proposal's compliance with key policies designed to safeguard landscape and seascape interests. Although certain effects have been acknowledged, the applicant has failed to demonstrate that its conclusions on the scale of these effects align with its own established methodology. This lack of clarity undermines confidence in the assessment's reliability and the overall robustness of the supporting evidence.

Furthermore, the proposal does not adequately comply with the relevant provisions of NPF4, specifically Policies 4(c) and 4(d), 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively protect nationally important landscapes and seascapes, yet the applicant has not shown that the proposal meets these requirements. In light of this non-compliance, the proposal should be refused.

1.1.512 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of heritage impacts fails to comply with the required methodology, thereby undermining the reliability of its conclusions regarding the integrity of setting. Although the applicant adopts Historic Environment Scotland's recognised methodology for assessing effects on the setting of historic assets—a methodology developed and refined through consultation with Historic Environment Scotland—this approach mandates an evaluation of whether changes to setting affect the contribution setting makes to the cultural significance of heritage assets. Crucially, it requires consideration of whether the integrity of setting is adequately retained, emphasising that visual change alone should not be equated directly with adverse impact.

However, a published Methodological Audit, prepared entirely from the applicant's Appendix 14.3 and submitted in support of community objections, identifies significant shortcomings in the operational assessment. While the assessment identifies relevant heritage attributes and describes visual change in terms of visibility, distance, monument prominence, retained views, screening, and skyline occupation, it stops short of demonstrating how the integrity of setting has been evaluated in accordance with the applicant's own accepted methodology. The necessary evaluative step—assessing the effect of these visual changes on the cultural significance and integrity of setting—is absent in all of the examined examples.

In consequence, the assessment's conclusion that the integrity of setting is adequately retained lacks evidential foundation and cannot be relied upon. This methodological failure casts serious doubt on the credibility of the heritage impact conclusions presented by the applicant.

The applicant's assessment fails to adequately capture the broader cultural landscape and experiential qualities that contribute to the significance of the affected heritage assets, which has practical implications for the accuracy and completeness of the heritage impact evaluation. According to the applicant's own baseline, the cultural significance of these assets is intrinsically linked to dynamic qualities such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape. These include the relationships between monuments, spirituality, and the surrounding landscape and seascape, with their full value experienced through movement rather than static viewpoints. Despite this, Historic Environment Scotland's consultation responses—documented within the application—expressly requested additional viewpoints to ensure these wider qualities were properly represented, indicating that the original assessment was insufficient in scope. Therefore, without a comprehensive consideration of these experiential and relational aspects, the assessment risks underestimating the heritage impacts. It is essential that these broader cultural dimensions are fully integrated into the evaluation to provide an accurate and robust understanding of potential effects on heritage significance.

The mitigation measures proposed rely heavily on the landscape assessment, yet this assessment notably understates the extent of landscape effects. As a result, the heritage impact conclusions, which are contingent upon the landscape findings,

inherit this understatement. This fundamental flaw undermines the credibility of the heritage conclusions, calling into question the adequacy of the overall mitigation strategy.

While mitigation measures are referenced in the application, they fall short when compared against the requirements of NPF4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) addressing the setting of heritage assets, as well as GEN 6 and the guidance set out in paragraphs 4.22 to 4.23 of the National Marine Plan. Crucially, the applicant has not provided the necessary assessment demonstrating that the cultural significance of internationally and nationally important heritage assets and their settings will be preserved. Consequently, the Scottish Ministers lack the comprehensive evidence needed to conclude that these heritage assets would be adequately protected. This shortfall undermines the application's compliance with key policy obligations and casts doubt on its acceptability in terms of heritage conservation.

1.1.513 Effects on Island Communities, Tourism and the Local Economy

While mitigation measures may seek to address certain impacts, they fall short in safeguarding the essential qualities that underpin the economic and social fabric of the island communities affected by this proposal. These communities depend to an exceptional degree on visitors, who are drawn specifically by the attributes identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity and remoteness. Any alterations to these defining characteristics strike directly at the economic base of these communities. Such a disruption threatens not only local services and population stability but also the long-term viability of these island communities themselves. Consequently, the proposal poses a fundamental risk to their economic and social sustainability.

The applicant's socio-economic assessment notably contrasts the detailed evaluation of potential port communities with a generalized, regional-level approach to island communities, despite acknowledging habitability as a significant pathway for impact. While mitigation measures are proposed with respect to port areas, no comparable place-based assessment or tailored mitigation is undertaken for the island communities directly affected by the development. This discrepancy undermines confidence in the adequacy of the proposed mitigation for these island populations.

Island economies, by their nature, differ markedly from regional averages. Their economic structures are heavily concentrated in sectors reliant on the unique qualities that attract visitors, making them particularly sensitive to any changes in those attributes. Contrary to this reality, the applicant's conclusion that island communities exhibit low sensitivity to tourism-related effects is reached without the benefit of localized, place-specific analysis. Such a conclusion cannot be considered robust evidence but rather an unsubstantiated assumption.

Given these considerations, the methodology employed fails to capture the nuanced vulnerabilities of island communities, and the absence of place-based assessment leaves the true socio-economic impacts inadequately understood and potentially unaddressed. It is therefore essential that a more detailed and context-specific

evaluation be undertaken to ensure that mitigation measures are appropriately targeted and effective for island populations.

The proposal fails to meet the essential requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions must be founded on robust socio-economic evidence and adopt a precautionary approach where such evidence is insufficient. Additionally, it does not comply with NPF4 Policy 11(c) or the Islands (Scotland) Act 2018, both of which obligate decision-makers to assess and duly weigh the interests of island communities through meaningful engagement from the earliest stages to conclusion. The applicant has acknowledged that island communities warrant particular scrutiny but has not conducted the necessary assessment to understand the proposal's effects on these communities. Consequently, there is no demonstrated compatibility with the sustainability of island communities, nor has the statutory duty owed to them been fulfilled. In light of this clear non-compliance with policy and statutory obligations, the proposal should be refused.

1.1.514 Ecology, Biodiversity and Habitats Regulations

The proposed development presents a scale of construction, operation, and decommissioning activity that would extend over several decades within an ecologically sensitive marine environment. Mitigation measures for such large-scale projects are typically designed to minimise disturbance to local ecosystems; however, the presence of Priority Marine Features and Annex I habitats within the development area itself indicates a heightened vulnerability. Surrounding waters are known to support important populations of seabirds, marine mammals, and basking sharks, all of which are species that require careful consideration due to their protected or conservation status.

Given this context, the potential for significant adverse environmental effects arising from the development cannot be discounted. The extensive duration and intensity of the proposed activities may lead to habitat degradation and disturbance to protected species, challenging the effectiveness of standard mitigation strategies. Therefore, the ecological importance and sensitivity of the site, as well as the surrounding marine environment, warrant rigorous assessment and cautious decision-making to ensure that any impacts are thoroughly understood and appropriately managed.

The practical consequence of the applicant's submission is that there is an acknowledged risk of adverse effects on a protected site, specifically the North Colonsay and Western Cliffs Special Protection Area, which supports a significant guillemot population. By providing a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan, the applicant signals an awareness that the project could impact the integrity of this designated area. This recognition is crucial, as it frames the application within the context of potential environmental harm that requires careful consideration.

These documents are not standard procedural submissions; they are specifically prepared for circumstances where adverse effects cannot be ruled out. Their presence in the application package demonstrates that the applicant is seeking to address these impacts through derogation provisions, which are legal mechanisms

allowing certain activities that might otherwise be prohibited due to their environmental consequences. The compensation plan, targeted at the guillemot population, reflects an effort to mitigate potential ecological damage, underscoring the applicant's intention to manage and reduce harm to protected species.

Nevertheless, it is important to note that the applicant's own approach acknowledges a degree of uncertainty, as the Scottish Ministers may ultimately reach a different conclusion regarding the likelihood or significance of adverse effects. This uncertainty reinforces the need for a rigorous and cautious assessment process. The submission of these documents, therefore, constitutes a significant aspect of the application and warrants thorough scrutiny to ensure that the integrity of the protected site is safeguarded in accordance with relevant policies and statutory obligations.

Mitigation, compensation proposals, and future monitoring, while important considerations, do not in themselves satisfy the rigorous evidential requirements mandated by the Habitats Regulations. Consent for developments affecting protected habitats may only be lawfully granted when it is ascertained beyond reasonable scientific doubt that the integrity of the protected site will not be adversely affected. This high standard places the burden squarely on the applicant to demonstrate unequivocally that statutory tests are met, and mere reliance on mitigation measures cannot substitute for the necessary certainty demanded by law.

This stringent legal framework is reinforced through multiple policy instruments, including the Habitats Regulations, GEN 9 and GEN 13 of the National Marine Plan, and National Planning Framework 4 Policies 3, 4(b), 4(e), and 4(f). Together, they impose a strict control regime to ensure that any consent granted aligns with these protective requirements. Consequently, decision-makers must be satisfied that no reasonable scientific doubt remains before granting consent, thereby upholding the integrity of protected sites and adhering to established national policy standards.

Considerable uncertainty remains regarding the applicant's ability to meet the stringent statutory tests designed to safeguard internationally important habitats and species. Despite the submission of derogation documents intended to address these requirements, the evidence put forward fails to provide the necessary assurance that these critical ecological protections will be upheld. This lack of demonstrable certainty calls into question the soundness of the application in fulfilling its legal obligations.

Given this unresolved uncertainty, the case for granting consent is fundamentally undermined. Without clear and conclusive evidence that the statutory tests have been satisfied, the proposed development risks causing harm to protected ecological features of international importance. In light of these concerns, it is appropriate to conclude that the application should not be approved.

1.1.515 Effects on Local Area

The applicant's assessment recognises Islay and Colonsay as the closest islands to the proposed development area, which lies immediately north-west of Islay and west of Colonsay. However, the application predominantly considers Islay in terms of its

potential as a direct project location rather than evaluating it as an affected island community in its own right. This approach neglects the Atlantic-facing communities of Islay, which confront the nearest edge of a 448 square kilometre development area without any place-based assessment of the effects on their setting, economy, or community life. For Colonsay and Oronsay, the seaward outlook that defines daily life faces the development array directly, with the North Colonsay and Western Cliffs Special Protection Area forming part of Colonsay's own coastline. This area is central to the applicant's derogation case and compensation plan, reflecting an explicit acknowledgment within the application that harm to the internationally protected seabird population of these cliffs cannot be excluded. Moreover, Oronsay Priory, a scheduled monument of national importance situated within this community's area, is subject to the same shortcomings identified in the heritage assessment, particularly regarding the inadequate treatment of its open maritime setting. Taken together, these omissions and underassessments undermine the reliability of the environmental and heritage impact evaluation with respect to the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay.

While the applicant's assessment acknowledges certain visual and community impacts on Iona, it nonetheless underestimates their scale and significance, particularly when compared to the mitigation measures proposed. The Coastal Character assessment attributes a High sensitivity to the Sound of Iona, noting its direct orientation towards the development and extensive visibility across a large geographical extent. The turbines would be visible over approximately 21 kilometres, spanning around 39 degrees of the horizon, producing an effect described as Moderate and Significant. Despite this, the proposed mitigation does not adequately address the pervasive visual intrusion experienced from key locations, including the ferry crossing between Fionnphort and Iona, which forms a vital arrival point and is integral to the island's sense of place.

The West Coast of Iona is similarly assessed as highly sensitive with widespread visibility, and the applicant accepts that significant effects will be experienced by residents and visitors across much of the island, including at Dùn Ì, its highest point. However, the evaluation falls short in capturing the full cultural and heritage significance of Iona's monastic landscape, which includes the Abbey, the Nunnery and the high crosses. This heritage is of international importance, with its significance intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape, as identified in the applicant's own baseline studies. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself, yet notably, no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving a critical gap in the assessment of visual impact on this internationally important heritage setting.

Furthermore, the social impact assessment appears incomplete, particularly in relation to the community on Iona itself. A household consultation revealed that 92 per cent of respondents object to the proposal, reflecting widespread local concern. The applicant's own consultants identify habitability as a potential pathway of effect on this community, yet this important consideration was never fully assessed. To contextualise the scale of the visual impact, the largest turbines would surpass the height of Ben Hynish on Tiree, a well-known landmark standing at 141 metres and

visible from Iona at approximately 33 kilometres; the turbines would be approximately 194 metres tall and at roughly two-thirds of that distance. This comparison underscores the considerable and underappreciated magnitude of the proposed development's visual presence, which is likely to exacerbate the adverse effects on both the community and the heritage value of Iona.

While the applicant acknowledges significant effects on certain locations such as Erraid, Core Paths of the Ross of Mull, and Fionnphort—the latter being the gateway to Iona and a key point for visitor embarkation—the mitigation measures proposed do not fully address the broader and more profound impacts on Mull and Ross of Mull's coastal communities and landscapes. The Ross of Mull South coastal area, assessed as having High sensitivity at distances of approximately 22 to 24 kilometres and attributed only Medium magnitude of impact, exemplifies this insufficient recognition of harm. Similarly, although the Loch na Keal National Scenic Area is identified as of High sensitivity across a range of 21 to 33 kilometres, the applicant restricts the attributed magnitude to Medium, a conclusion that appears inconsistent with the area's significance.

The applicant's reliance on distance to downplay effects is further illustrated by the assessment of the Wilderness and Gribun Rocks coastal area, where impacts are judged small due to viewing distances exceeding 30 kilometres. This distance-based approach underestimates the visual and experiential intrusion on sensitive landscapes. Crucially, Mull's west-facing tourism economy, including wildlife boat operations and accommodation in western townships, depends on the unspoiled Atlantic seascape that the proposed development would industrialise. None of these communities has been provided with a place-based assessment, leaving a significant gap in understanding the economic and social consequences.

In summary, the applicant's assessment inadequately addresses the significant visual, economic, and community impacts on Mull and Ross of Mull. The reliance on distance to mitigate perceived effects and the absence of detailed, location-specific analysis fail to reflect the true magnitude of harm to designated landscapes and tourism-dependent communities.

The applicant's assessment of the impacts on wider seaboard designated landscapes and island communities appears to understate the significance of effects, particularly when considering the scale of potential mitigation compared to the inherent qualities of these areas. For example, while the applicant acknowledges the panoramic maritime qualities of Staffa, located approximately 35 kilometres from the development area and within the Loch na Keal National Scenic Area, it concludes that the scale of change there would be small and the effect not significant. This conclusion is reached despite Staffa lying beyond the approximate 30 kilometre distance to which NatureScot advised the assessment of effects on National Scenic Area qualities should extend, suggesting that the assessment may not fully account for the broader seascape impact.

Similarly, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is described as having high sensitivity within a range of approximately 28 to 32 kilometres from the development, yet the applicant attributes only a medium to low magnitude of effect. This moderation is explained by distance,

apparent scale, and retained landforms; however, such an approach risks undervaluing the fundamental qualities that underpin Jura's designation. The same rationale is applied to the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres from the site, where the applicant's assessment likewise limits the magnitude of effect without thoroughly addressing the cumulative impacts on these sensitive seascapes.

Of particular concern is the omission of any specific assessment of Ulva, a community-owned island within the Loch na Keal National Scenic Area that shares fully in the effects on that designated landscape. Ulva is a small, re-establishing community whose recovery depends on the unspoilt qualities of its setting and surrounding seascape. The absence of dedicated consideration for Ulva's unique social and environmental context undermines the protection of its natural and cultural qualities. Overall, the applicant's approach tends to underestimate significant effects on both designated landscapes and vulnerable island communities, thereby weakening the safeguard of their important attributes.

In considering the potential visual and landscape effects of the proposed development on Tiree, it is instructive to compare the applicant's assessment with established understandings of the island's character and sensitivity. The applicant has attributed a Low magnitude of change to the South Tiree coastal area, despite recognising its High sensitivity at approximately 35 kilometres distance. This classification appears inconsistent when weighed against the unique and distinctive qualities of Tiree's landscape, which suggest a more significant impact is likely.

Tiree is an exceptionally low-lying island, characterised by its expansive sea and sky views that dominate the landscape. The highest elevation point, Ben Hynish, stands only 141 metres above sea level, reinforcing the openness and horizontality that define the island's visual identity. Introducing turbines reaching heights of up to 335 metres would impose vertical elements entirely without precedent in the seascape, disrupting the island's intrinsic character. Such structures would be highly conspicuous and fundamentally alter the perceived scale and openness that are core to Tiree's sense of place.

Consequently, the conclusion that the magnitude of change would be Low underestimates the extent of visual and landscape effects that would arise from the development. This understatement leads to an unreliable evaluation that fails to fully account for the sensitivity of Tiree as a receptor. A more robust assessment would acknowledge the significant alteration to the island's open seascape and the introduction of prominent vertical features, thereby reflecting a greater magnitude of change commensurate with the island's distinctive landscape character.

The applicant's assessment does not address the potential effects on several mainland and island communities that have direct views of the proposed development and possess a strong economic reliance on the seascape. Notably, Gigha, a community-owned island renowned nationally for its regeneration after purchase by its residents, faces the development waters from the east; yet the assessment omits any examination of the impact on its delicate community balance and local economy. This omission raises questions about the comprehensiveness of the evaluation regarding the social and economic dimensions of the proposal.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers expansive panoramic views along the Hebridean coast that attract visitors throughout the peninsula. These seaward vistas are precisely the type of receptor that the applicant's distance-based moderation approach—criticised in this objection—seeks to downplay. The significance of these views to local tourism and community identity warrants a more thorough and site-specific consideration than has been provided.

Furthermore, the west coast of Kintyre comprises a series of communities whose character and visitor economy are intimately connected to the open Atlantic seaboard facing Islay, Jura, and adjacent waters. The Treshnish Isles and surrounding smaller islands, alongside mainland coasts with outlooks towards the development site, share this sensitive position. The failure to assess the potential effects on these interconnected seascape receptors undermines the robustness of the overall landscape and socio-economic impact appraisal. In light of these gaps, a more comprehensive and inclusive assessment is essential to fully understand the proposal's implications for the wider coastal and island communities.

The applicant's environmental impact assessment systematically moderates and discounts effects on highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a diminished recognition of the magnitude of change experienced by such receptors and fails to provide any place-based assessment for the communities affected at these distances. Consequently, the methodology employed undermines the integrity of the assessment by neglecting significant impacts on these distant but sensitive populations. It is therefore concluded that the applicant's distance-based approach does not adequately capture or address the full extent of environmental effects, warranting careful reconsideration.

1.1.516 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the cultural heritage and communities along this coastal region. However, independent analysis of the submitted documents reveals that the extent of these impacts has been understated. Crucially, the necessary heritage assessment has not been conducted, and although the effects on the island communities affected were identified, no formal assessment of these impacts has been undertaken. Furthermore, the ecological criteria required by law have not been demonstrated as achievable. It is also pertinent to note that the application before the Scottish Ministers concerns only a portion of the entire project.

Given these substantial deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to deny the associated marine licence. Should the Ministers consider otherwise, I request that they require the submission of further environmental information alongside enhanced visualisations. Moreover, I propose that the application be determined following a public inquiry, enabling a thorough examination of the issues raised in this objection. Regardless of the final decision, I ask that the Ministers explicitly address and

provide clear conclusions on the effects of the proposal on cultural heritage and the impacted island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 455
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, detailed in applications 00012385 for consent under section 36 of the Electricity Act 1989, and 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010, both filed by MachairWind Limited (ScottishPower Renewables). I request that this communication be recorded as an official objection, that my status as an objector be formally recognised, and that I receive notification of the final determination regarding these applications.

The proposals seek approval for the construction and operation of an offshore wind facility with a generating capacity of approximately 2 gigawatts. This development would comprise between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a Windfarm Development Area spanning some 448 square kilometres. The designated site lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in proximity to the southern Hebrides' islands and coastal communities.

In accordance with the statutory and policy framework governing these applications, the subsequent sections outline the planning and environmental grounds on which my objection is based. It is important to emphasise that the evidential burden lies entirely with the applicant, who must substantiate that all relevant statutory tests and policy criteria are satisfied. Objectors such as myself bear no obligation to disprove the application. On the basis of the analysis presented below, it is clear that the applicant has failed to meet this burden. Consequently, I maintain that the applications should be refused.

1.1.517 Legislative and Policy Framework

The application fails to demonstrate that reasonable steps have been taken to mitigate adverse effects on natural beauty, flora, fauna, and features of special interest as required under Schedule 9 of the Electricity Act 1989. The applicant’s submission does not adequately address these statutory duties, lacking sufficient evidence of mitigation measures to preserve the identified environmental and heritage interests. This omission is critical given the explicit requirement for both the applicant and the Scottish Ministers to have regard to these considerations in the determination process.

Furthermore, the application exhibits clear deficiencies and omissions in meeting the statutory framework, with no satisfactory demonstration of compliance with the legal obligations to conserve and protect sites, buildings, and objects of architectural, historic, or archaeological interest. Such failures directly conflict with the applicable legal and policy requirements and must weigh decisively against the granting of consent. The absence of robust mitigation and the failure to properly address these statutory duties render the proposal unacceptable in planning terms.

The marine licence application under consideration is required to be determined in accordance with Part 4 of the Marine (Scotland) Act 2010 and must comply with Scotland’s National Marine Plan unless relevant considerations indicate otherwise.

The applicant's submission is therefore subject to a statutory assessment against the General Policies set out in the National Marine Plan, including but not limited to GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts).

A thorough examination of the application reveals that compliance with these policies has not been demonstrated. The evidence submitted fails to adequately address the requirements of GEN 4 regarding co-existence, which is critical to ensuring that the proposed development does not adversely affect existing marine users or activities. Furthermore, the application lacks sufficient assessment and mitigation measures concerning the historic environment as required by GEN 6 and the associated paragraphs 4.22 to 4.23. This omission raises concerns about potential adverse impacts on heritage assets within the marine area.

Similarly, the application does not satisfactorily demonstrate compliance with GEN 7 and paragraph 4.28, which protect landscape and National Scenic Areas. The absence of robust landscape impact assessments undermines the statutory requirement to safeguard these designated areas. In relation to natural heritage, the application falls short of meeting the standards set out in GEN 9, with insufficient evidence to confirm that the proposal will not harm protected species or habitats.

The procedural requirements under GEN 18 concerning engagement have not been fully met, as the application does not provide clear evidence of effective consultation with relevant stakeholders, which is essential for informed decision-making. Additionally, the evidence base supporting the application is deficient in accordance with GEN 19 and paragraph 4.81, which mandate the use of sound evidence. The lack of comprehensive, reliable data compromises the integrity of the assessment process.

Finally, the application does not adequately consider cumulative impacts as required by GEN 21 and paragraph 4.85. Without a thorough cumulative impact assessment, the potential for significant adverse effects arising from the proposal in combination with other existing or planned developments remains unaddressed.

Given these identified deficiencies, omissions, and conflicts with the applicable legal and policy framework, the application fails to meet the statutory requirements for marine licence determination under the Marine (Scotland) Act 2010 and the National Marine Plan. In accordance with the established policy that where compliance has not been demonstrated, these matters weigh against the granting of consent, it is concluded that the marine licence application should be refused.

The proposal fails to demonstrate compliance with the mitigation requirements set out in National Planning Framework 4, particularly in relation to biodiversity and natural places. Policy 3 (Biodiversity) and Policy 4 (Natural Places) require that developments avoid harm to ecological networks and enhance natural habitats. However, the submitted evidence does not show that adequate measures have been taken to prevent adverse impacts or to provide compensatory enhancements. This

shortfall is critical given the statutory duties to protect biodiversity, and the absence of demonstrated mitigation weighs heavily against the proposal.

Furthermore, the application does not meet the standards required under Policy 7 (Historic Assets and Places). The Framework mandates that developments must conserve and, where appropriate, enhance the historic environment. The evidence reveals deficiencies in the assessment of impacts on historic assets, with omissions in the evaluation of potential harm and a lack of clear proposals to address these effects. This failure to comply with the policy and associated legislative requirements undermines the acceptability of the development in terms of heritage conservation.

Finally, the proposal does not satisfy the criteria of Policy 11 (Energy), which seeks to ensure that energy considerations are integrated into planning decisions in a manner consistent with national objectives. The application lacks sufficient evidence to demonstrate that energy impacts have been properly assessed or that the development aligns with the Framework's energy policies. Given these unresolved conflicts with the applicable legal and policy framework, the proposal cannot be considered compliant. In accordance with the guidance that where compliance has not been demonstrated, these matters weigh against granting consent, the application should be refused.

This proposal fails to provide the requisite environmental impact assessment and habitats regulations assessment as mandated by law, thereby precluding any lawful determination in its favour. Under The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations, it is a statutory requirement that the likely significant environmental effects of a development be identified, assessed, and reported prior to any decision. The submitted documentation does not satisfy these obligations, lacking a comprehensive and robust evaluation of environmental impacts.

Furthermore, the Habitats Regulations impose a clear duty to assess the effects of the proposal on European protected sites in accordance with the applicable statutory tests. The evidence before the determining authority does not demonstrate compliance with these tests, nor does it provide adequate information to rule out adverse effects on designated habitats. This omission constitutes a fundamental procedural and substantive failure.

Where compliance with these statutory requirements has not been demonstrated, and where deficiencies and omissions are evident, such failings must weigh decisively against the granting of consent. The absence of a lawful and complete environmental impact assessment and habitats regulations assessment renders the application deficient and incompatible with the legal and policy framework governing such developments. Consent should therefore be refused.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight in the decision-making process. There is no evidence that the applicant has adequately assessed or incorporated the specific needs and concerns of island communities affected by the development. This

omission represents a clear deficiency in the application and a failure to meet the statutory obligations set out in the Act.

Given that the evidence identifies this fundamental omission and a conflict with the applicable legal and policy framework, the proposal cannot be considered to have properly addressed the statutory duty. Where compliance with the Islands (Scotland) Act 2018 has not been demonstrated, such deficiencies weigh decisively against the granting of consent. Therefore, the application should be refused on the basis that it fails to properly consider and weigh the interests of island communities as required by law.

The applicant bears the responsibility of demonstrating, through robust, objective and proportionate evidence, that every relevant statutory duty, planning policy and environmental assessment requirement has been satisfied. This evidential burden is fundamental to the proper determination of the application.

In this case, the applicant has failed to provide sufficient evidence to confirm compliance with all applicable legal and policy frameworks. The submitted documentation contains deficiencies and omissions that undermine confidence in the proposal's conformity with statutory duties and planning policies. Furthermore, the evidence presented does not adequately address all environmental assessment requirements, leaving critical uncertainties unresolved.

Where compliance has not been demonstrated, or where the evidence identifies deficiencies, omissions or conflicts with the applicable legal and policy framework, those matters weigh against the granting of consent. Given the applicant's failure to meet the requisite evidential standard, the proposal cannot be considered compliant with the necessary legal and policy obligations. Accordingly, the application should be refused on the basis that the applicant has not fulfilled the evidential burden required to prove compliance with all relevant statutory and policy requirements.

1.1.518 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria set out in NPF4 Policy 11, thereby undermining the policy's intended support for renewable energy development. NPF4 Policy 11 endorses such development only when specific impacts are appropriately addressed, including those on communities under Policy 11(c), and on landscape, seascape, and other receptors under Policies 11(d) and 11(e). In this case, the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, it has not been demonstrated that the cultural significance of scheduled monuments and their settings would be protected, nor that island communities would be adequately safeguarded. Additionally, the ecological tests required by the policy have not been shown to be capable of being met based on the submitted evidence. Consequently, the proposal conflicts with the comprehensive impact considerations essential to Policy 11's framework.

The proposal fails to comply with multiple policies within the National Planning Framework 4 (NPF4) that are designed to safeguard nationally important landscapes, heritage assets, and biodiversity. Policy 11 operates in conjunction with

Policy 4(c) and 4(d), which specifically protect National Scenic Areas and other nationally important landscapes from significant adverse effects on the qualities for which they are designated. Additionally, the proposal must be considered alongside Policy 7, including Policy 7(h) concerning scheduled monuments and Policies 7(c) and 7(d) relating to the setting of historic assets, as well as Policy 3, which addresses biodiversity protection.

In the detailed assessment, it is evident that the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, it has not been demonstrated that the cultural significance of scheduled monuments and their settings would be preserved, nor that island communities would be adequately safeguarded. The evidence submitted also fails to show that the ecological tests required under the relevant policies can be met. Accordingly, the proposal conflicts with the comprehensive suite of policies intended to protect these nationally important assets, and therefore does not accord with the provisions of NPF4.

The proposal would cause significant adverse effects on the landscape, heritage, and community interests protected by the terrestrial development plan, including the Argyll and Bute Local Development Plan 2. These impacts directly conflict with the objectives and safeguards established within these policies, which are designed to preserve the character and integrity of the area.

Such conflicts with the development plan framework are clear and unmitigated. The proposal fails to align with the statutory requirements set out by the local plan, demonstrating an inconsistency that cannot be overlooked. This incompatibility undermines the policy intent to balance development with environmental and cultural conservation.

In conclusion, the proposal is fundamentally at odds with both the Argyll and Bute Local Development Plan 2 and the broader National Planning Framework 4 when considered in its entirety. The applicant has not provided evidence to demonstrate otherwise, and therefore, the proposal should not be supported.

1.1.519 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology, as set out in Appendix 16.1, lacks a clearly defined distance threshold beyond which major effects are considered to cease. This omission has a direct practical consequence: the predicted effects reported cannot be regarded as fully reliable. An independently prepared Evidence Note, which critically analyses the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams. Specifically, no highly sensitive receptor located beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of that receptor’s sensitivity or the extent of visibility. This indicates an implicit, if unacknowledged, distance-based limitation within the methodology.

Further scrutiny of the applicant’s own documents confirms the influence of distance in shaping the assessment outcomes. For example, the evaluation of a coastal area over 30 kilometres from the site explicitly states that, due to the viewing distance, the

scale of change is judged to be small. Additionally, the Landscape Character synthesis categorises magnitude as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. This gradation effectively moderates the magnitude of effect as distance increases, despite there being no formal threshold set out in the methodology.

The consequence of this implicit distance moderation is significant: the protective tests applied within the assessment rely on understated inputs for magnitude at the very distances where the most sensitive designated landscapes are situated. Therefore, the conclusions drawn from the applicant's methodology do not reliably represent the true extent or severity of effects that Scottish Ministers are being asked to consent to. In light of this, the assessment methodology's failure to transparently and consistently account for distance effects undermines confidence in the accuracy and robustness of the predicted impacts.

While the applicant has made efforts to mitigate visual impact through the use of visualisations consistent with NatureScot's guidance, it is important to recognise inherent limitations within these materials. NatureScot's own guidance, which the applicant follows, states that printed visualisations cannot fully replicate the scale experienced by a viewer in the field. Additionally, wireline drawings included within the same panoramic views share the same constraints as the accompanying photographs; they represent technical renderings within the visualisation rather than serving as independent corrections or enhancements. Consequently, reliance on these visual materials alone may lead to an underappreciation of the true extent of visual effects when experienced on site. It follows that while the visualisations contribute valuable information, their technical and perceptual limitations should be carefully considered in the overall assessment.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, thereby permanently altering the character of the night-time seascape for the planned 35-year operational life. This significant change to the visual environment must be carefully considered within the context of relevant planning policies. It is important to note that the 35-year lifespan does not diminish the potential harm in policy terms; consenting to this development effectively signifies acceptance that the seascape is appropriate for wind farm use. Consequently, decision-makers must weigh the enduring impact of lighting on the seascape's character against the benefits of the proposal, recognising that the introduction of artificial illumination in an otherwise dark marine environment represents a fundamental and lasting transformation.

The assessment concludes that the proposed development fails to comply with key planning policies designed to protect landscape and seascape interests. Specifically, the effects identified engage provisions within NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan, all of which set clear standards for safeguarding nationally important environments.

Moreover, the applicant has not adequately demonstrated that the scale of the acknowledged effects aligns with the methodology employed in their assessment. This lack of internal consistency undermines the credibility of their findings and

weakens any argument that the proposal adheres to the relevant policy requirements. Without robust evidence, the claimed compliance remains unsubstantiated.

In light of these considerations, the proposal does not meet the necessary criteria for protecting nationally important landscapes and seascapes as mandated by the referenced policies. Consequently, it is concluded that permission should be refused on the grounds of non-compliance with these critical planning provisions.

1.1.520 Cultural Landscape, Archaeology and Historic Environment

There is considerable uncertainty surrounding the applicant's assessment methodology and its application in evaluating the impact on the setting of historic assets. Although the applicant asserts adherence to the recognised methodology developed by Historic Environment Scotland, concerns arise as to whether this approach has been properly followed in practice. This methodology explicitly requires an evaluation of how changes to setting affect the contribution that setting makes to the cultural significance of heritage assets, alongside an assessment of whether the integrity of that setting is maintained. Importantly, it cautions against equating visual change directly with adverse impact, emphasising a more nuanced approach.

A detailed review of the applicant's operational assessment, particularly as documented in Appendix 14.3, reveals a focus on describing visual changes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation. However, this review, presented in a published Methodological Audit prepared to support community objections, identifies a critical omission: the assessment does not demonstrate how the integrity of setting has been evaluated in line with the applicant's own accepted methodology. The essential evaluative step—determining whether the integrity of the setting is adequately retained—is not clearly evidenced in any of the examples examined by the Audit.

This lack of clarity and apparent methodological shortcoming undermines confidence in the reliability of the applicant's conclusions regarding heritage impacts. Without a transparent and rigorous demonstration that the integrity of setting has been properly assessed, the findings cannot be confidently accepted. It is therefore essential that this aspect of the assessment is revisited to ensure compliance with the recognised methodology and to provide a robust basis for decision-making on heritage matters.

The applicant's assessment risks underrepresenting the true cultural significance of the heritage assets by focusing predominantly on fixed viewpoints rather than the broader experiential qualities integral to their value. Their own baseline acknowledges that the significance arises from a combination of factors including pilgrimage, arrival by sea, and movement through a living cultural landscape, as well as the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. These elements are inherently experienced dynamically, through movement, rather than from static observation points. Historic Environment Scotland has highlighted this limitation in their consultation responses recorded within the application, specifically requesting additional viewpoints to ensure these wider qualities are adequately captured. Without fully addressing these experiential

and relational aspects, the assessment may fail to reflect the heritage assets' cultural significance in a comprehensive manner. Consequently, it is essential that the assessment methodology is expanded to incorporate these broader landscape and movement-based experiences to provide a more accurate and meaningful evaluation of heritage impacts.

The heritage impact conclusions presented in the proposal are closely linked to the findings of the accompanying landscape assessment. It is important to consider that any mitigation measures proposed rely fundamentally on the accuracy and comprehensiveness of the landscape evaluation. When landscape effects are minimised or understated, as has been identified, the proposed mitigation may not adequately address the full scope of potential harm.

This reliance raises significant concerns because the heritage conclusions effectively inherit the deficiencies present in the landscape assessment. If the latter underestimates the visual or environmental impacts, the resulting heritage assessment will similarly understate the potential adverse effects on historic assets. This interconnectedness means that any shortcomings in landscape evaluation directly undermine the credibility of the heritage impact findings.

Accordingly, the robustness of the overall assessment is compromised by this dependence. Without a fully accurate and transparent landscape analysis, the conclusions regarding heritage impacts cannot be regarded as reliable. It follows that the planning authority should carefully scrutinise these linked assessments to ensure that any mitigation measures are grounded in a comprehensive understanding of the true effects.

The application fails to provide the necessary assurances that the cultural significance of internationally and nationally important heritage assets and their settings will be adequately protected. This shortcoming has a practical consequence in that it undermines the acceptability of the proposal, as the Scottish Ministers do not have before them the requisite assessment to support a conclusion that these heritage interests would be safeguarded.

This failure engages key policy provisions, notably NPF4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) relating to their setting. Additionally, the application must be considered in light of GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan, all of which impose clear expectations for the protection of heritage assets and their contexts.

Given that the applicant has not demonstrated compliance with these established policy requirements, the proposal cannot be considered to meet the standards necessary for approval. Consequently, the application should be regarded as deficient in its protection of heritage assets and, therefore, unacceptable in its current form.

1.1.521 Effects on Island Communities, Tourism and the Local Economy

There is considerable uncertainty regarding the potential impacts of the proposed development on the fundamental economic and social sustainability of the island

communities in question. These communities exhibit an exceptional degree of dependence on visitors, whose presence is closely tied to the intrinsic qualities of the islands. The applicant's own baseline assessments identify these qualities as including landscape, seascape, cultural heritage, tranquillity and remoteness.

Any alteration to these defining characteristics poses a direct threat to the economic foundations of the island communities. Given that the visitors are drawn specifically by these attributes, changes affecting them could undermine the very reasons for tourism and visitation. This, in turn, risks destabilising the local economy which supports not only businesses but also essential services, infrastructure and employment opportunities within these communities.

The potential consequences extend beyond economic considerations to touch upon the social fabric and long-term viability of the islands' populations. If the qualities that attract visitors are compromised, there is a real danger that the communities' ability to sustain themselves will be jeopardised. It is therefore imperative to approach the proposal with caution, recognising the significant uncertainties surrounding its effects on the islands' unique and delicate balance.

The applicant's own consultants acknowledged that habitability represents a potentially significant pathway through which the proposal could affect island communities. Despite this recognition, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 focuses predominantly on regional-level analysis, giving detailed consideration to potential port communities while failing to conduct an equivalent place-based evaluation of the island communities directly facing the development. Nevertheless, the assessment concludes that these island communities exhibit low sensitivity to tourism effects.

It is important to recognise that small island economies cannot be adequately represented by regional averages. Their economic structures are often concentrated in sectors that are directly vulnerable to alterations in the environmental and social qualities that attract visitors. Rather than diminishing sensitivity, reliance on increasing visitor numbers tends to deepen these communities' dependence on the qualities that may be at risk from the proposal. Therefore, concluding low sensitivity without a tailored place-based analysis does not constitute robust evidence but instead amounts to an unsubstantiated assumption.

Given these considerations, the socio-economic assessment's methodology appears fundamentally flawed and insufficient to fully understand or mitigate the impacts on island communities. A more nuanced, locality-specific approach is necessary to capture the true nature of potential effects and to inform appropriate planning decisions. Without this, the assessment risks overlooking significant socio-economic vulnerabilities inherent to these island settings.

The proposal falls short in meeting the required planning and statutory standards for assessing and protecting island communities, particularly when measured against the obligations set out in GEN 19 and paragraph 4.81 of the National Marine Plan. These provisions mandate that decisions must be based on robust socio-economic evidence and adopt a precautionary approach where such evidence is insufficient.

Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a clear duty to assess and give weight to the interests of island communities through meaningful engagement throughout the decision-making process. In contrast to these requirements, the applicant has failed to undertake the necessary detailed assessment to understand the specific effects of the proposal on island communities.

This deficiency is not a mere procedural oversight but a substantive failure to demonstrate compatibility with the sustainability of island communities or to discharge the statutory duties owed to them. The applicant's recognition that island communities require particular scrutiny is not matched by the evidence or engagement provided. Without the appropriate assessment and meaningful consultation from inception to conclusion, the proposal cannot be deemed compliant with the statutory and policy framework designed to safeguard island communities. Consequently, the application should be regarded as non-compliant with essential planning policies and statutory duties.

1.1.522 Ecology, Biodiversity and Habitats Regulations

The development site encompasses Priority Marine Features and Annex I habitats, indicating the presence of ecologically significant environments within the area proposed for construction. Surrounding waters are known to support a range of protected species, including seabirds, marine mammals, and basking sharks. The introduction of large-scale activities associated with construction, operation, and eventual decommissioning would extend over several decades, imposing sustained pressures on these sensitive marine ecosystems.

Given the ecological importance of the site and the longevity of the proposed development's operational phases, there is a substantial potential for significant adverse environmental effects. The interaction between extensive human activity and the existing marine biodiversity necessitates thorough consideration, as disturbance and habitat alteration could compromise the integrity of Priority Marine Features and the viability of protected species populations. This assessment forms a critical basis for evaluating the environmental acceptability of the proposal.

The practical consequence of the applicant's submission is that potential adverse impacts on the North Colonsay and Western Cliffs Special Protection Area have been acknowledged and addressed through specific derogation and compensation documents. These include a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan, both directed at protecting the guillemot population within the designated site.

Such documents are customarily prepared when an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion in the application signals the applicant's recognition that the proposed development may have significant environmental consequences requiring formal mitigation measures under derogation provisions. This approach demonstrates an awareness of the statutory responsibilities involved in safeguarding protected sites.

However, it is important to note that the submission of these documents does not guarantee agreement on the absence of harm. According to the applicant's own

position, the Scottish Ministers may reach a different conclusion regarding the potential for adverse effects. This uncertainty underscores the need for careful scrutiny of the evidence and the adequacy of proposed compensation measures before any determination is made.

Consent for developments affecting protected habitats cannot be granted unless it is conclusively demonstrated that there will be no adverse effect on the integrity of the site. Under the Habitats Regulations, the competent authority must be satisfied beyond reasonable scientific doubt before approving any proposal. This high evidential standard places the burden of proof squarely on the applicant. Importantly, mitigation, compensation measures, and future monitoring plans alone do not suffice to meet the statutory tests. The rigorous legal framework includes the Habitats Regulations themselves, alongside GEN 9 and GEN 13 of the National Marine Plan, and Policies 3, 4(b), 4(e), and 4(f) of NPF4. Together, these provisions establish a stringent policy context ensuring that protected habitats receive the highest level of safeguarding in decision-making.

The applicant's submission falls short of demonstrating compliance with the statutory tests designed to safeguard internationally important habitats and species. An examination of the applicant's own derogation documents reveals a significant degree of uncertainty regarding the effectiveness of proposed mitigation measures. Consequently, the evidence submitted fails to provide the necessary assurance that these legal requirements can be met, thereby undermining the justification for granting planning consent.

1.1.523 Cumulative and In-Combination Effects

The current application assesses only a portion of the overall development, omitting critical components such as the export cable corridor and onshore transmission works, which are essential for the wind farm's operation. Consequently, these significant elements are deferred to separate future applications and are not evaluated alongside the principal proposal. This fragmented approach contravenes established legal principles, as confirmed by the courts in Raeshaw Farms, which mandate that a project must be considered in its entirety rather than segmented into smaller parts to minimise perceived impacts. By failing to assess the full scope of the project collectively, the decision-making process is compromised, undermining the comprehensive evaluation of environmental and planning effects required for a lawful and robust determination.

The practical consequence of the flawed baseline assessments is that the cumulative impact assessment is fundamentally unreliable and significantly underestimates the true combined effects of the proposed development alongside other existing, consented, and foreseeable projects. This is because the cumulative assessments rely directly on conclusions drawn from the initial Environmental Impact Assessment. When the underlying evaluations of landscape, heritage, and socio-economic factors understate the effects, as previously demonstrated, the cumulative assessment inevitably adopts this reduced baseline. Consequently, the overall combined impacts are understated, leading to a distorted understanding of the proposal's full implications when considered in conjunction with other developments.

The applicant's submission fails to comply with the requirements set out in GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations concerning project splitting. Specifically, there is no adequate demonstration that the cumulative and in-combination effects of the proposal, nor the impacts of the project in its entirety, have been thoroughly identified or assessed. Furthermore, the approach to deferred works remains unaddressed in the application. It is therefore essential that the decision-making process explicitly considers these deferred elements to ensure full compliance with policy and regulatory obligations.

1.1.524 Public Engagement, Site Selection and Environmental Information

The consultation process surrounding the site-selection for this application has demonstrably failed to meet required standards of effective public participation, thereby undermining the legitimacy of the entire process. The applicant seeks significant weight to be placed on the site-selection process by Scottish Ministers, making the quality of public involvement directly material. However, deficiencies evident during the plan and site-selection stages have persisted into the application phase. The consultation has involved the consideration of many thousands of pages of technical documentation, yet the consultation period coincided with the busiest months for island communities—when residents are engaged continuously throughout the visitor season and access to specialist advice is at its lowest. This contrasts sharply with the applicant's position, having had years and substantial professional and financial resources to prepare its case. Moreover, the requirements of GEN 18 of the National Marine Plan and the principles of effective public participation enshrined in the Aarhus Convention mandate that affected parties must have a realistic opportunity to engage in decisions of this scale. The conditions imposed on the affected communities have fallen short of this standard. It is therefore incumbent on the Scottish Ministers to give careful consideration to these shortcomings when evaluating the representations submitted.

The Environmental Impact Assessment submitted in support of this application falls short in providing a sufficiently robust evidential foundation for the Scottish Ministers to make an informed decision. While the assessment identifies numerous pathways to potentially significant environmental effects, it fails to investigate these comprehensively. Specifically, the landscape assessment relies on conclusions that follow a distance-based pattern not supported by its own stated methodology. Similarly, the heritage assessment does not adequately apply its integrity test, and the socio-economic assessment lacks any place-based analysis of the affected island communities. These deficiencies collectively undermine the reliability of the environmental information presented.

Moreover, the application frequently defers crucial analysis to future stages, including post-consent plans, monitoring programmes, and additional approvals. Such reliance conflicts with the requirements of the EIA Regulations, which mandate that likely significant effects must be fully understood prior to determination. Deferring key assessments to later stages cannot substitute for the thorough, upfront evaluation necessary to ensure that environmental impacts are properly considered before consent is granted. This approach leaves critical uncertainties unresolved at the point of decision-making.

It is therefore essential that the Scottish Ministers base their determination solely on the evidence currently before them, without assuming that outstanding matters will be satisfactorily addressed later. The applicant has not demonstrated that the environmental information submitted is adequate for this purpose. Consequently, the application should not be approved in its present form, as the insufficiency of the Environmental Impact Assessment precludes a fully informed and lawful decision.

1.1.525 Effects on Local Area

The applicant's assessment significantly underestimates the direct and substantial effects of the proposed development on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay are the closest inhabited islands to the development site—lying immediately north-west and west respectively—the application primarily considers Islay only in terms of its potential as a project location, rather than as a distinct island community facing direct impacts. The Atlantic-facing settlements of Islay border the nearest edge of the 448 square kilometre development area, yet no place-based evaluation has been undertaken to understand the implications for their local setting, economic activities, or community life.

For Colonsay and Oronsay, whose daily lives are defined by a seaward outlook directly facing the development, the applicant's assessment similarly falls short. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's own coastline, is central to the applicant's derogation case and compensation plan, acknowledging that harm to its internationally protected seabird population cannot be excluded. Furthermore, Oronsay Priory, a scheduled monument of national importance, lies within this community's area, yet the heritage assessment fails to adequately address the impacts on its open maritime setting. These gaps collectively undermine the reliability of the environmental and heritage impact evaluation submitted.

While the applicant's assessment recognises some visual and community effects on Iona, it nonetheless underestimates their scale and significance when compared to established mitigation standards for sensitive landscapes and communities. The Coastal Character assessment attributes a High sensitivity to the Sound of Iona, noting its direct orientation towards the development, extensive visibility, and a large geographical extent of change. The turbines would be visible across approximately 21 kilometres and extend over 39 degrees of the horizon, producing a Moderate and Significant overall effect. Similarly, the West Coast of Iona is identified as highly sensitive with widespread visibility. The applicant accepts significant effects for residents and visitors across much of the island, including at Dùn Ì, the highest point, yet fails to adequately address the implications of these impacts.

Furthermore, Iona's monastic landscape, comprising internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape. Despite Historic Environment Scotland's request for additional viewpoints—including from the ferry crossing itself—the applicant has not provided visualisations from key vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. This omission undermines a full understanding of the heritage impact. Community

concerns are also profound; a household consultation found that 92 per cent of respondents object to the proposal. Importantly, the applicant's own consultants identified habitability as a potential pathway of effect on the Iona community, yet no assessment of this factor has been undertaken.

To contextualise the visual scale, the largest turbines would overtop Ben Hynish on Tiree—a familiar landmark 141 metres in height and visible from Iona at about 33 kilometres—by approximately 194 metres, despite being situated at roughly two-thirds of that distance. Taken together, these factors indicate that the applicant's evaluation significantly understates the visual, community, and heritage impacts on Iona, thereby compromising the accuracy of the environmental and social impact appraisal.

The applicant's assessment of the effects on Mull and the Ross of Mull coastal communities and landscapes underestimates the significant visual and economic impacts, particularly when compared to the mitigation measures proposed. While the applicant acknowledges significant effects at Erraid, on the Core Paths of the Ross, and at Fionnphort—the gateway to Iona and a vital community dependent on visitor flow—these acknowledgements appear insufficiently weighted in relation to the wider implications for the area. The Ross of Mull South coastal area is recognised as having High sensitivity at distances of approximately 22 to 24 kilometres, yet the attributed magnitude is only Medium. Similarly, across Mull itself, significant effects are accepted on Core Paths and within the Central, South, and West Mull Local Landscape Area, with the Loch na Keal National Scenic Area, noted for its High sensitivity between 21 and 33 kilometres, receiving no greater than a Medium magnitude rating. This comparative underestimation of effect magnitude suggests that the applicant's proposed mitigation may not adequately address the scale of impact on the communities and landscapes that are integral to the local tourism economy.

Moreover, the applicant's reliance on distance-based reasoning to minimise the perceived scale of change further undermines the robustness of the assessment. For instance, in the Wilderness and Gribun Rocks coastal area, the assessment discounts significant impact on the basis that the viewing distance exceeds 30 kilometres, judging the scale of change to be small. This approach fails to fully consider the cumulative and experiential nature of visual impact on a tourism-dependent region. Mull's west-facing tourism economy, which encompasses wildlife boat operations and the accommodation services of its western townships, fundamentally depends on the unspoiled Atlantic seascape that the proposed development would industrialise. Notably, none of these communities has received a place-based assessment that would capture the nuanced effects on their economic sustainability and community well-being. In light of these factors, the applicant's assessment inadequately addresses the significant visual, economic, and community impacts on Mull and Ross of Mull, warranting a more thorough and locally sensitive evaluation.

The applicant's assessment notably underestimates the practical consequences for important designated landscapes and vulnerable island communities, risking harm to their natural and cultural qualities. Ulva, a community-owned island within the Loch na Keal National Scenic Area, is a prime example. This small, re-establishing

community depends critically on the unspoilt seascape and setting that are at risk; yet, no assessment has been undertaken to consider how the development might affect its ongoing regeneration.

Similarly, the applicant's evaluation of Staffa, located approximately 35 kilometres from the development site and also within the Loch na Keal National Scenic Area, is inadequate. Despite NatureScot's guidance to assess effects up to 30 kilometres, the applicant dismisses the significance of impacts beyond this range, concluding only a small scale of change and non-significant effect at Staffa. This is inconsistent with their own recognition of the island's panoramic maritime qualities and fails to fully acknowledge the potential extent of visual and experiential impacts on one of Europe's most celebrated small islands.

The assessment of the Jura National Scenic Area and the Scarba, Lunga and the Garvellachs National Scenic Area similarly downplays potential impacts by attributing Medium to Low magnitudes of effect based mainly on distance and retained landforms. However, these designations rest on the wild, undeveloped character of their Atlantic outlooks, which may be compromised by changes in seascape character even at distances of 28 to 40 kilometres. Together, these omissions and underestimations weaken the protection afforded to these landscapes and island communities, which rely on the preservation of their distinctive natural and cultural environments.

The applicant's assessment characterises the South Tiree coastal area as possessing High sensitivity at a distance of approximately 35 kilometres while attributing a Low magnitude of change to the proposed development. This classification underpins the overall evaluation of the effects on Tiree's landscape character. However, this Low magnitude conclusion appears to underestimate the true extent of visual and perceptual impact that would arise from the introduction of large-scale turbines into this setting.

Tiree's landscape is uniquely defined by its exceptional low-lying topography, where the prominence of sea and sky shapes its distinctive character. The island's highest elevation, Ben Hynish, reaches only 141 metres, emphasising the openness and expansive nature of the oceanic horizon. The proposed turbines, reaching heights of up to 335 metres, would therefore represent unprecedented vertical elements within this seascape. Their scale and prominence would disrupt the island's characteristic sense of openness and natural order, introducing features that are entirely discordant with the existing landscape.

Given this context, the conclusion that the magnitude of change would be Low does not adequately reflect the sensitivity of Tiree's receptor or the scale of change introduced. The applicant's evaluation consequently presents an unreliable estimate of effects, failing to capture the significant alteration that such structures would impose on the island's sensitive and distinctive landscape character. This underestimation warrants careful reconsideration to ensure that the assessment fully recognises the true magnitude of impact on Tiree.

While the applicant's assessment includes certain distance-based mitigation measures intended to moderate visual and economic effects, these have not been

adequately applied to all relevant receptors. For example, communities such as Gigha, a community-owned island emblematic of island regeneration, face the development waters directly from the east. Despite the island's finely balanced community and economy, the potential impacts have not been examined, leaving a significant gap in the assessment's comprehensiveness.

Similarly, Ardnamurchan Point, the westernmost point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent sensitive receptors to which the distance-based moderation referenced in the objection should logically apply. However, the applicant's assessment does not appear to have fully considered the implications for this key visitor destination and its associated economic value.

Furthermore, the west coast of Kintyre encompasses a series of communities whose outlook, character, and visitor economies are intrinsically linked to the open Atlantic seaboard, including views toward Islay, Jura, and the surrounding waters. The Treshnish Isles, alongside other small islands and mainland coasts with direct views of the development area, share this position of potential sensitivity. The omission of these communities from a thorough effects evaluation undermines the assessment's ability to capture all significant impacts on mainland and island communities reliant on the seascape, thus compromising the overall robustness of the environmental appraisal.

The applicant's reliance on a distance-based approach results in a systematic underestimation and discounting of significant effects on sensitive receptors located beyond 20 kilometres. This methodology leads to the practical consequence that highly sensitive receptors beyond this threshold experience a moderated magnitude of change in the assessment, effectively diminishing the recognised effect. Furthermore, the communities residing in these areas have not been subject to any place-based assessment, leaving their specific circumstances and sensitivities unaddressed. Taken together, these factors undermine the integrity of the environmental impact assessment by failing to adequately recognise and evaluate the full extent of potential impacts on receptors at greater distances. It is therefore concluded that the applicant's approach is insufficient and does not provide a comprehensive or reliable basis for environmental decision-making.

1.1.526 Personal Observations

In addition to the planning matters above, I am personally concerned because: This area is an area of great beauty, cultural and sea life importance. I come to this area frequently to for religious and health reasons. The natural beauty and calm unspoilt beauty of the nature and wildlife is something we should not toss aside for corporate greed. There are other options to make power. Scotland has enough, England should look to its self, not deface us!

Based on my own local knowledge, I also wish to highlight that: Yes it is obvious! The dolphins, minke whales, puffins who all live should not be burdened by this. This is an area of nature beauty and significance why destroy it?

Finally, I would also ask the Scottish Ministers to consider: Start working for the people you serve and stop serving yourselves.
Wind farms and battery farms in areas of natural beauty is very questionable and concerning.
You are appearing very corrupt.
You are destroying more natural areas and wildlife than global warming.

1.1.527 Further Comments

So much more, but the people in power don't actually care a hoot and this is probably already a done deal. Hell mend them!

1.1.528 Summary

The proposal for the MachairWind Offshore Wind Farm has not satisfactorily demonstrated compliance with the applicable statutory and policy requirements. The applicant's own evaluation acknowledges significant adverse impacts on nationally designated landscapes, as well as on coastal communities and their heritage. However, subsequent published analyses of the applicant's documentation reveal that these impacts have been understated. Crucially, the necessary heritage assessment has not been undertaken. Furthermore, although detrimental effects on the island communities implicated by the development were identified, no formal assessment of these effects has been conducted. The ecological criteria prescribed by the relevant tests have also not been evidently met. It is also pertinent to note that the application submitted to the Scottish Ministers pertains to only a portion of the overall project.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse both consent for the MachairWind Offshore Wind Farm and the accompanying marine licence. Should the Ministers consider otherwise, it is requested that they mandate the provision of additional environmental information and enhanced visual representations. Moreover, the determination of the applications should be deferred until after a public inquiry, allowing for a thorough examination of the issues raised within this objection. Regardless of the final decision, it is further requested that the Ministers explicitly address and record their conclusions regarding the impacts on cultural heritage and the affected island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 456
Dear Sir/Madam,

I hereby submit a formal objection to the applications numbered 00012385 and 00012386, submitted by MachairWind Limited (ScottishPower Renewables), seeking consent under section 36 of the Electricity Act 1989 and a marine licence under Part 4 of the Marine (Scotland) Act 2010, respectively. I request that this correspondence be recorded as an official objection, that I be registered accordingly, and that I receive notification of the outcome of these applications.

The proposals concern the development of an offshore wind farm with a generating capacity of approximately 2 gigawatts. This project entails the installation of between 91 and 144 turbines, each reaching up to 335 metres to blade tip, within a designated Windfarm Development Area spanning around 448 square kilometres. The site lies to the north-west of Islay and west of Colonsay, situated roughly 21 kilometres from Iona, and in close proximity to the islands and coastal communities of the southern Hebrides.

In evaluating these applications, the statutory and policy framework mandates that the onus lies squarely on the applicant to provide sufficient and compelling evidence to satisfy all relevant planning and environmental tests. Objectors are not required to disprove the application but may rely on the applicant's failure to meet this evidential burden. Having considered the information presented, I conclude that the applicant has not fulfilled this responsibility. Therefore, based on the planning and environmental grounds detailed herein, I urge that consent be refused.

1.1.529 Seascape, Landscape and Visual Effects

The applicant's assessment methodology lacks a defined distance threshold beyond which major effects are considered to cease, undermining the reliability of the predicted impacts. Analysis of the applicant's own Chapter 16 and Appendices 16.1 to 16.3 reveals a consistent pattern across all assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its sensitivity or visibility. Furthermore, the applicant's documentation acknowledges the influence of distance on judgements; for example, an assessment of a coastal area over 30 kilometres away concludes that the scale of change is small due to the viewing distance. The Landscape Character synthesis similarly categorises magnitude as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. This systematic moderation of magnitude at distances where the most sensitive designated landscapes lie results in understated inputs to the protective tests. Consequently, the conclusions drawn do not reliably represent the effects the Scottish Ministers are being asked to consider.

While mitigation measures aim to reduce visual impacts, it is important to recognise that the visualisation materials underpinning the assessment have inherent limitations that constrain their effectiveness. NatureScot's visualisation guidance, which the applicant follows, explicitly states that printed visualisations cannot fully convey the scale perceived by a viewer in situ. Furthermore, the wireline drawings included within the same panoramic views share these constraints, as they remain

technical renderings dependent on the photographic base rather than serving as independent corrections. Consequently, reliance on these visualisations may underestimate the true visual effects experienced on site.

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently devoid of any artificial illumination, thereby permanently altering the character of the night-time seascape throughout its stated 35-year operational lifespan. This change represents a significant departure from the existing conditions, where the absence of lighting contributes to the natural and unspoiled visual quality of the marine environment after dark.

Furthermore, this operational timeframe does not mitigate the policy implications of the harm caused. Granting consent for this development effectively constitutes an acknowledgment that the seascape in question is appropriate for wind farm use, with all the attendant visual impacts that such use entails. Therefore, the decision carries substantial weight in shaping the future character and management of the night-time seascape, beyond the immediate term of the development's operation.

The applicant acknowledges that the proposed development results in effects which engage National Planning Framework 4 (NPF4) Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as policies GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively aim to safeguard nationally important landscapes and seascapes by ensuring that developments are carefully assessed for their impact on these valued environments.

However, the applicant has failed to demonstrate that its assessment of the scale of these accepted effects aligns with the methodology it has employed. Furthermore, there is no adequate evidence to show compliance with the policies designed to protect nationally significant landscape and seascape interests. This shortcoming raises significant concerns regarding the proposal's conformity with the established planning framework and suggests that the development would not meet the requisite standards for environmental protection set out in the relevant policies.

1.1.530 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of effects on the setting of historic assets is stated to follow Historic Environment Scotland's recognised methodology, which has been developed and refined in consultation with that body. This methodology requires an evaluation of whether changes to the setting affect the contribution that setting makes to the cultural significance of heritage assets, and whether the integrity of the setting is adequately retained. Importantly, it is made clear that visual change alone should not be directly equated with adverse impact.

However, a detailed Methodological Audit, prepared to support community objections and working solely from the applicant's Appendix 14.3, reveals significant shortcomings in how the applicant's assessment has been conducted. While the operational assessment identifies relevant heritage attributes, it fails to demonstrate how the integrity of the setting has been evaluated in accordance with the applicant's own accepted methodology. The assessment focuses primarily on describing visual change—discussing factors such as visibility, distance, monument prominence,

retained views, screening, and skyline occupation—before concluding that the integrity of the setting is adequately retained. Crucially, the Audit finds that the essential evaluative step required by the methodology is absent in all of the examined worked examples.

This omission undermines the reliability of the applicant's conclusions regarding heritage impacts, as the assessment does not adequately apply the prescribed methodological framework to determine whether the setting's contribution to cultural significance is materially affected. Consequently, the assessment's integrity and the robustness of its findings on heritage impacts must be called into question.

The practical consequence of overlooking the broader cultural landscape and experiential qualities in the applicant's assessment is that the true impact on the heritage assets may be underestimated. The applicant's own baseline acknowledges that the cultural significance of the affected heritage assets is deeply rooted in dynamic qualities such as pilgrimage, arrival by sea, movement through a living cultural landscape, and the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. These attributes are fundamentally experienced through movement rather than from static viewpoints, indicating that any assessment focusing solely on fixed perspectives risks missing critical elements of the heritage value.

Furthermore, Historic Environment Scotland's consultation responses, as recorded within the application, explicitly requested additional viewpoints to ensure these wider experiential qualities were adequately captured. This highlights that the current assessment does not fully represent the complexity of the cultural significance identified. A more comprehensive approach is therefore necessary to properly evaluate the heritage impacts in a manner consistent with the qualities that underpin the significance of these assets. Without this, the assessment may fail to safeguard the holistic values that contribute to the heritage assets' importance.

The landscape assessment forms the foundation upon which the heritage impact conclusions are drawn. When the landscape effects are understated, as has been demonstrated, any heritage conclusions that rely on that assessment inevitably adopt the same understatement. This interdependence calls into question the robustness of the heritage conclusions presented.

Given the reliance of heritage assessments on the landscape evaluation, it is essential that the landscape effects are accurately and comprehensively appraised. Failure to do so undermines the credibility of the heritage conclusions and suggests that the overall impact may be more significant than acknowledged. Consequently, the heritage impact conclusions should be re-examined in light of a more thorough and transparent landscape assessment.

The application engages National Planning Framework 4 (NPF4) Policy 7, specifically subsections (h) concerning scheduled monuments and (c) and (d) relating to the settings of heritage assets, alongside GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Despite this, the applicant has failed to demonstrate that the cultural significance of both internationally and nationally important heritage assets, as well as their settings, will be adequately protected.

Crucially, the Scottish Ministers have not been provided with the comprehensive assessment necessary to substantiate such a conclusion. Without this essential evidence, the proposal falls short of meeting key policy requirements for heritage protection, thereby undermining its acceptability within the planning framework.

1.1.531 Effects on Island Communities, Tourism and the Local Economy

The applicant's own baseline assessments confirm that the island communities affected by this proposal rely heavily on visitors who are drawn by specific qualities: landscape, seascape, cultural heritage, tranquillity and remoteness. These attributes form the core attractions that sustain the local economy. Any alterations to these qualities would therefore have a direct and detrimental impact on the economic foundation of these communities. Such impacts would extend beyond economics, undermining local services, reducing population stability, and ultimately threatening the long-term viability of these island settlements. Given this dependency, the proposal poses a significant risk to the fundamental economic and social sustainability of the island communities concerned.

While the applicant's assessment methodology addresses potential impacts on port communities with detailed analysis, it notably lacks an equivalent, place-based evaluation of the island communities directly facing the development. The applicant's own consultants acknowledged habitability as a potentially significant pathway affecting these island communities; however, no specific assessment of island habitability was conducted. Instead, the socio-economic assessment in Chapter 18 operates at a broad regional level and concludes that island communities exhibit low sensitivity to tourism effects. This approach is fundamentally flawed because small island economies cannot be accurately represented by regional averages. Their economies are concentrated in sectors highly vulnerable to changes in the attributes that attract visitors, and an increasing reliance on visitor numbers exacerbates their sensitivity rather than diminishes it. Therefore, the conclusion of low sensitivity, derived without any place-based analysis, constitutes an unsupported assumption rather than evidence. Consequently, the applicant's socio-economic assessment is inadequate to understand or mitigate the true impacts on island communities.

The proposal fails to meet the required planning and statutory standards concerning the assessment and protection of island communities. Under GEN 19 and paragraph 4.81 of the National Marine Plan, decisions must be founded on robust socio-economic evidence, adopting a precautionary approach where such evidence is insufficient. This requirement is reinforced by National Planning Framework 4 (NPF4) Policy 11(c) and the Islands (Scotland) Act 2018, which collectively mandate that the interests of island communities be thoroughly evaluated and afforded appropriate weight through meaningful engagement from the earliest stages of development to its conclusion. The absence of such comprehensive assessment and engagement in this case is a fundamental shortcoming.

Moreover, the applicant acknowledged that island communities warrant particular scrutiny but failed to undertake the necessary assessment to understand the proposal's effects on them. There is no demonstrated compatibility with the principles of sustainable island communities, nor is there evidence that the statutory duties owed to these communities have been fulfilled. This lack of due diligence

undermines confidence in the proposal's compliance with relevant policies and legislation, rendering the application deficient in meeting the planning system's requirements to safeguard island communities effectively.

1.1.532 Ecology, Biodiversity and Habitats Regulations

The proposed development presents a scale of construction, operation, and decommissioning activity that would extend over several decades within an ecologically sensitive marine environment. Mitigation measures for such large-scale projects are typically designed to minimise disturbance to local ecosystems; however, the presence of Priority Marine Features and Annex I habitats within the development area itself indicates a heightened vulnerability. Surrounding waters are known to support important populations of seabirds, marine mammals, and basking sharks, all of which are species that require careful consideration due to their protected or conservation status.

Given this context, the potential for significant adverse environmental effects arising from the development cannot be discounted. The extensive duration and intensity of the proposed activities may lead to habitat degradation and disturbance to protected species, challenging the effectiveness of standard mitigation strategies. Therefore, the ecological importance and sensitivity of the site, as well as the surrounding marine environment, warrant rigorous assessment and cautious decision-making to ensure that any impacts are thoroughly understood and appropriately managed.

The applicant's submission includes a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared when an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion in the application therefore signals the recognition by the applicant of potential harmful impacts, while also presenting proposed mitigation measures intended to address these concerns.

However, the submission of these documents also implies an underlying uncertainty, as the applicant acknowledges that Scottish Ministers may ultimately reach a different conclusion regarding the presence or severity of adverse effects. This acknowledgement underscores the need for careful scrutiny of the proposed compensation and derogation measures to ensure they are adequate and effective in safeguarding the protected guillemot population and the integrity of the designated site.

Mitigation, compensation proposals, and future monitoring measures, while important considerations, do not in isolation satisfy the stringent evidential requirements set out under the Habitats Regulations for granting consent to developments affecting protected sites. The competent authority must be satisfied beyond reasonable scientific doubt that the proposal will not adversely affect the integrity of the protected habitat. This high evidential standard places the burden of proof firmly on the applicant, who must demonstrate conclusively that the statutory tests are met prior to consent being lawfully granted. Proposals reliant solely on mitigation or compensation without clear evidence of their effectiveness in preventing harm fail to meet these rigorous legal thresholds.

This legal framework is further reinforced by relevant policies, including GEN 9 and GEN 13 of the National Marine Plan, alongside NPF4 Policies 3, 4(b), 4(e) and 4(f). Together, these policies underscore the imperative to prevent adverse effects on protected species and habitats, embedding the requirements of the Habitats Regulations into national planning policy. Consent decisions must therefore be aligned with these provisions, ensuring that no reasonable scientific doubt remains regarding the absence of adverse effects before development is permitted. This comprehensive approach safeguards environmental integrity while maintaining legal compliance.

The practical consequence of the applicant's failure to satisfy the statutory tests is that consent should not be granted, as it risks harm to internationally important ecological features that these legal protections are designed to safeguard. The evidence submitted, including the applicant's own derogation documents, reveals a lack of sufficient certainty that the necessary statutory criteria can be met. This uncertainty undermines the fundamental legal requirement to ensure that habitats and species of international importance are protected from adverse effects.

The statutory tests in question are clear and stringent, reflecting the high level of protection afforded to designated ecological assets. The applicant bears the burden of demonstrating beyond reasonable doubt that these tests are satisfied before development consent can be lawfully granted. However, the applicant's submissions fall short of this standard, as the derogation documentation fails to provide conclusive proof that the proposal will not adversely affect the integrity of protected habitats or species.

Given this failure, it is imperative that the application be refused on the grounds of non-compliance with statutory environmental safeguards. Granting consent in the absence of demonstrated compliance would set a dangerous precedent, potentially compromising the conservation objectives established for internationally important ecological sites. Therefore, the application should not proceed without clear and unequivocal evidence that the statutory tests can be met.

1.1.533 Cumulative and In-Combination Effects

The practical consequence of considering only a portion of the project at this stage is that a comprehensive evaluation of its overall impacts is fundamentally undermined. The export cable corridor and the onshore transmission works, which are essential for the wind farm's operation, are not included in the current application but are instead deferred to future consenting processes. This fragmentation means that the Scottish Ministers are making decisions without full knowledge of the cumulative effects, potentially overlooking significant environmental and operational implications that only become apparent when all components are assessed together.

This approach runs counter to established legal principles governing environmental assessment. The courts, notably in the Raeshaw Farms case, have affirmed that a project must be assessed in its entirety rather than being divided into smaller parts whose individual impacts might appear less significant. By effectively "salami-slicing" the project, the current methodology diminishes the perceived scale and consequence of the development, which could result in inadequate mitigation

measures and insufficient scrutiny of the project's true footprint and effects on the environment and local communities.

Therefore, it is imperative that the assessment process be reconsidered to encompass all interdependent elements of the project simultaneously. Only through a holistic evaluation can decision-makers fulfil their statutory duties and ensure that all potential impacts are properly identified, understood, and addressed. Failing to do so risks setting a precedent that undermines the integrity of the planning system and the protections it affords to the environment and public interest.

The cumulative impact assessment presented is fundamentally unreliable due to its reliance on flawed baseline evaluations. By adopting the conclusions from other sections of the Environmental Impact Assessment, it inherits their understated assessments of landscape, heritage, and socio-economic effects. This initial underestimation directly leads to a diminished foundation for evaluating cumulative impacts.

When these baseline assessments fail to capture the full extent of existing and potential effects, the subsequent cumulative assessment likewise understates the combined impacts of the current proposal alongside other developments that are existing, consented, or foreseeable. Consequently, decision-makers are presented with an incomplete picture that risks undervaluing the true scale of environmental and community change.

Given this, it is essential that the cumulative impact assessment be revisited with accurate and comprehensive baseline data. Only then can the combined effects be properly understood and addressed in the planning process, ensuring decisions are made on a sound and transparent evidential basis.

There remains considerable uncertainty regarding the applicant's compliance with established planning policies and environmental regulations, specifically concerning the issue of project splitting. The requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, alongside NPF4 Policy 11(e) and the Environmental Impact Assessment Regulations, necessitate a comprehensive and reliable identification and assessment of cumulative and in-combination effects arising from the proposal. In this instance, the applicant has not sufficiently demonstrated that these effects, nor the impacts of the project in its entirety, have been adequately considered.

Furthermore, the treatment of deferred works has not been explicitly addressed within the application or its supporting documentation. It is essential that the decision-making process explicitly considers these elements to ensure full compliance with policy and regulatory frameworks. Without such clarification and assurance, it is not possible to conclude that the proposal meets the necessary standards for environmental assessment and planning approval. Therefore, I respectfully request that the decision-making authority requires an express and thorough evaluation of the deferred works as part of the determination.

1.1.534 Effects on Local Area

The proposed development encompasses a substantial 448 square kilometre area situated immediately north-west of Islay and west of Colonsay, placing it in close proximity to these islands and their communities. Despite this geographical closeness, the applicant's assessment predominantly frames Islay solely as a potential project location, neglecting to evaluate its role as an affected island community in its own right. Notably, the Atlantic-facing communities of Islay confront the nearest edge of the development area directly, yet no place-based appraisal has been undertaken to understand the implications for their local setting, economy, or community life. This omission significantly undermines the reliability of the environmental and heritage impact evaluation, as it fails to address the direct and tangible effects on the people and livelihoods of Islay.

Similarly, for Colonsay and Oronsay, the development's impact is intimately connected to the daily lived experience of these island communities, for whom the seaward outlook toward the array forms a defining element. The North Colonsay and Western Cliffs Special Protection Area, which constitutes Colonsay's own coastline, is central to the applicant's derogation case and compensation plan. This acknowledgment highlights that harm to the internationally protected seabird population inhabiting these cliffs cannot be definitively ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community's area, suffers from the same gaps identified in the heritage assessment, particularly regarding the treatment of its open maritime setting. Collectively, these deficiencies demonstrate that the application inadequately addresses the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, calling into question the robustness and credibility of the overall environmental and heritage impact appraisal.

The applicant's assessment acknowledges significant effects on Iona, particularly along the West Coast and at key locations such as Dùn Ì, its highest point. However, this recognition falls short of fully capturing the scale and extent of these impacts. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with a direct orientation towards the development area and extensive visibility across a large geographical extent. The turbines would be visible over approximately 21 kilometres, spanning around 39 degrees of the horizon, a substantial visual presence. Despite requests from Historic Environment Scotland for additional viewpoints, including from the ferry crossing between Fionnphort and Iona, no visualisations are provided from significant vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. This omission undermines a comprehensive understanding of the visual and heritage impacts on Iona's internationally important monastic landscape, which is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape.

Community concerns further highlight shortcomings in the applicant's evaluation. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet the applicant's own consultants identified habitability as a potential pathway of effect that was never fully assessed. The perceived scale of the turbines can be contextualised by comparison with Ben Hynish on Tiree, a familiar landmark standing at 141 metres and visible from Iona at approximately 33 kilometres. The proposed turbines would exceed this height by approximately 194 metres and be situated at roughly two-thirds of that distance, intensifying their visual dominance.

Taken together, these factors demonstrate that the applicant's assessment underestimates the significance of visual, community, and heritage impacts on Iona, thereby compromising the accuracy and reliability of the environmental and social impact evaluation.

The applicant's assessment recognises the Ross of Mull South coastal area as having High sensitivity at distances of approximately 22 to 24 kilometres and attributes a Medium magnitude of effect. Significant effects are accepted at Erraid and on the Core Paths of the Ross, with Fionnphort—serving as the gateway to Iona and the embarkation point for visitors—acknowledged as the community most directly impacted by visitor flows. Across Mull more broadly, significant effects are similarly recognised on Core Paths and within the Central, South and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, which encompasses Mull's western waters and islands, is classified as of High sensitivity throughout a range of approximately 21 to 33 kilometres, yet the applicant attributes no greater than Medium magnitude of effect. The assessment's treatment of the Wilderness and Gribun Rocks coastal area, where viewing distances exceed 30 kilometres and the scale of change is judged small, exemplifies a reliance on distance-based reasoning that may understate the significance of impacts. Furthermore, the applicant does not provide place-based assessments for Mull's west-facing tourism economy, including wildlife boat operations and accommodation providers in western townships, all of which depend on the largely unspoilt Atlantic seascape that the development would industrialise. Taken together, these points suggest that the applicant's assessment inadequately addresses the significant visual, economic, and community impacts on Mull and Ross of Mull, particularly in relation to designated landscapes and tourism-dependent communities.

The applicant's assessment acknowledges the presence of several designated landscapes within the wider seaboard area, including the Loch na Keal National Scenic Area and its constituent islands such as Ulva and Staffa. Ulva, a community-owned island within this National Scenic Area, is at the early stages of regeneration, relying heavily on its unspoilt seascape and setting for recovery. However, the assessment fails to address the specific effects on this small, re-establishing community, despite the fact that Ulva fully shares the effects on the designated landscape. Similarly, Staffa, renowned as one of the most celebrated small islands in Europe and situated approximately 35 kilometres from the development area, lies beyond the 30-kilometre boundary suggested by NatureScot for assessing effects on National Scenic Area qualities. The applicant concludes that the scale of change at Staffa would be small and not significant, notwithstanding its own acceptance of the island's panoramic maritime qualities.

The Jura National Scenic Area, located approximately 28 to 32 kilometres from the proposed development, is assessed as having high sensitivity but only medium to low magnitude effects attributed to distance, apparent scale, and retained landforms. This moderation, however, appears inconsistent with the designation's emphasis on the wild and undeveloped character of its Atlantic outlook. The same approach is applied to the Scarba, Lunga, and the Garvellachs National Scenic Area, situated roughly 35 to 40 kilometres away, where effects are similarly downplayed.

Taken together, these assessments suggest an underestimation or omission of significant effects on important designated landscapes and the vulnerable island communities that depend on their natural and cultural qualities. The failure to adequately evaluate impacts on Ulva's community and the minimisation of effects on other National Scenic Areas risk undermining the protection intended for these sensitive environments and their associated human settlements. A more thorough and nuanced consideration is therefore necessary to ensure the safeguarding of these valued landscapes and communities.

In considering the potential visual and landscape effects of the proposed development on Tiree, it is instructive to compare the applicant's assessment with established understandings of the island's character and sensitivity. The applicant has attributed a Low magnitude of change to the South Tiree coastal area, despite recognising its High sensitivity at approximately 35 kilometres distance. This classification appears inconsistent when weighed against the unique and distinctive qualities of Tiree's landscape, which suggest a more significant impact is likely.

Tiree is an exceptionally low-lying island, characterised by its expansive sea and sky views that dominate the landscape. The highest elevation point, Ben Hynish, stands only 141 metres above sea level, reinforcing the openness and horizontality that define the island's visual identity. Introducing turbines reaching heights of up to 335 metres would impose vertical elements entirely without precedent in the seascape, disrupting the island's intrinsic character. Such structures would be highly conspicuous and fundamentally alter the perceived scale and openness that are core to Tiree's sense of place.

Consequently, the conclusion that the magnitude of change would be Low underestimates the extent of visual and landscape effects that would arise from the development. This understatement leads to an unreliable evaluation that fails to fully account for the sensitivity of Tiree as a receptor. A more robust assessment would acknowledge the significant alteration to the island's open seascape and the introduction of prominent vertical features, thereby reflecting a greater magnitude of change commensurate with the island's distinctive landscape character.

The applicant's assessment fails to address significant effects on mainland and island communities that have direct views of, and economic reliance upon, the seascape impacted by the proposed development. This omission undermines the comprehensiveness and reliability of the environmental appraisal. For instance, Gigha, a community-owned island emblematic of island regeneration following its purchase by residents, faces the development waters from the east. The finely balanced social and economic fabric of this community has not been examined in the assessment, despite its clear exposure to the development's influence. Similarly, Ardnamurchan Point, the westernmost point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the receptors affected by the distance-based moderation criticised in this objection, yet they remain unassessed. Furthermore, the west coast of Kintyre comprises a chain of communities whose identity, outlook, and visitor economy are intrinsically linked to the open Atlantic seaboard views toward Islay, Jura, and adjacent waters. The Treshnish Isles and other smaller islands and mainland coasts with sightlines towards the development

area share this position. By neglecting to evaluate the effects on these communities, the assessment fails to consider important social and economic receptors, thereby compromising its integrity and the planning process. It is therefore essential that the applicant revisits the assessment to fully incorporate the potential impacts on these mainland and island communities.

The applicant's approach to assessing environmental effects employs a systematic moderation and discounting of impacts on sensitive receptors located beyond approximately 20 kilometres, resulting in a significant underestimation of those effects. Taken together, the evidence demonstrates a clear pattern: wherever a highly sensitive receptor lies beyond this threshold, the magnitude of change is artificially reduced and the resultant effect is correspondingly diminished. Crucially, this approach fails to provide any place-based assessment for the communities experiencing these impacts, effectively overlooking their exposure and the significance of the effects upon them. Such a methodology undermines the integrity of the environmental impact assessment by neglecting the genuine extent and severity of impacts beyond the 20-kilometre boundary.

1.1.535 Personal Observations

In addition to the planning matters above, I am personally concerned because: This will damage marine life, fishing and tourism and marches landscape forever.

Based on my own local knowledge, I also wish to highlight that: The birds and marine life.

Finally, I would also ask the Scottish Ministers to consider: The money and corruption that goes with projects like these. No benefit to the community.

1.1.536 Summary

The proposal for the MachairWind Offshore Wind Farm has not been demonstrated by the applicant to comply with the relevant statutory and policy requirements governing its determination. The applicant's own assessments acknowledge significant impacts on nationally designated landscapes, as well as on the local communities and heritage along the coast. Furthermore, published analyses of the applicant's documents reveal that the extent of these impacts has been understated. Crucially, the necessary heritage assessment has not been undertaken. Although the effects on the island communities affected by the proposal were identified, they have never been subjected to proper evaluation. In addition, the ecological tests required by law have not been shown to be capable of being satisfied. It should also be noted that only a portion of the overall project has been submitted for consideration by the Scottish Ministers.

On these grounds, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to decline the associated marine licence application.

Should the Ministers decide not to refuse the application outright, I request that they require the submission of further environmental information and enhanced

visualisations. Moreover, I contend that the applications should only be determined following a public inquiry, enabling a thorough examination of the issues raised in this objection. Regardless of the final decision, I also ask that the Ministers explicitly address and state their conclusions in their reasons, particularly concerning the impacts on cultural heritage and the affected island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 457
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, referenced under application numbers 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. I request that this objection be duly recorded, that I be officially registered as an objector, and that I receive notification of the final determination on these applications.

The proposed development involves the establishment of an offshore wind farm with an installed capacity in the region of 2 gigawatts. This would consist of between 91 and 144 turbines, each with a maximum height reaching up to 335 metres to blade tip. The site encompasses a Windfarm Development Area extending over approximately 448 square kilometres of marine environment, situated to the north-west of Islay and west of Colonsay. Notably, the location lies approximately 21 kilometres from Iona and is in close proximity to various islands and coastal communities within the southern Hebrides.

The following considerations articulate the grounds for objection, framed within the relevant statutory and policy context governing the decision-making process for these applications. It is important to emphasise that the onus lies squarely with the applicant, MachairWind Limited (ScottishPower Renewables), to provide robust and comprehensive evidence demonstrating compliance with all applicable tests. Objectors bear no obligation to disprove the proposals. On the basis of the evidence and arguments presented herein, the applicant has failed to satisfy this evidential burden, and consequently, the applications ought to be refused consent.

1.1.537 Legislative and Policy Framework

The application fails to demonstrate adequate compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989. This Schedule mandates that the applicant must have regard to preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant is required to take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The evidence before the determining authority does not show that these requirements have been satisfactorily addressed.

In addition, the Scottish Ministers, in their determination, are also required to have regard to these statutory duties. The application’s failure to demonstrate compliance, coupled with identified deficiencies and omissions in addressing these legal obligations, constitutes a material conflict with the applicable legal and policy framework. Such shortcomings weigh decisively against the granting of consent for this proposal.

The marine licence application must be determined under Part 4 of the Marine (Scotland) Act 2010, with authorisation decisions required to comply with Scotland’s National Marine Plan unless relevant considerations indicate otherwise. The

application is subject to the General Policies of the Plan, notably GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 addressing Cumulative Impacts. These policies collectively form an integral part of the statutory assessment framework for the application.

The evidence confirms that compliance with these statutory policies has not been demonstrated. Deficiencies, omissions, and conflicts with the applicable legal and policy framework have been identified, undermining the statutory assessment requirements. In accordance with the Marine (Scotland) Act 2010 and the National Marine Plan, such failures weigh decisively against the granting of consent. Therefore, the marine licence application should be refused on the grounds that it does not meet the necessary statutory and policy standards.

The proposal fails to comply with key policies of National Planning Framework 4 (NPF4), specifically Policies 3, 4, 7, and 11, which address biodiversity, natural places, historic assets, and energy. NPF4 is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements. The submitted evidence does not demonstrate compliance with these policies; instead, it reveals deficiencies and omissions that conflict with the applicable legal and policy framework. Such failures weigh decisively against the granting of consent. Therefore, on the basis of non-compliance with NPF4 and associated statutory obligations, the proposal should be refused.

The proposal fails to comply with the statutory requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, which mandate that the likely significant environmental effects of a development must be identified, assessed, and reported prior to any determination. The submitted documentation does not adequately demonstrate that these requirements have been met, resulting in an incomplete environmental impact assessment. This procedural deficiency undermines the decision-making process by leaving the determining authority without a full understanding of the potential environmental consequences of the proposal, contrary to the legal framework established to ensure informed and responsible planning decisions.

Furthermore, the proposal does not satisfy the obligations under the Habitats Regulations, which require a thorough assessment of the effects on European protected sites in accordance with the applicable statutory tests. The absence of a comprehensive habitats regulations assessment means that the potential impacts on protected habitats and species have not been properly evaluated or mitigated. Given that compliance with these statutory tests has not been demonstrated, and considering the identified deficiencies and omissions in the environmental evidence, the proposal conflicts with the relevant legal and policy framework. As a result, these failures weigh decisively against the granting of consent for the development.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, resulting in a fundamental

procedural and substantive deficiency. The Islands (Scotland) Act 2018 explicitly requires that the interests of island communities be taken into account and given due weight during the decision-making process. This statutory obligation is not a discretionary matter but a legal requirement that must be demonstrably fulfilled.

In this case, there is no evidence that the proposal has adequately addressed or incorporated the specific interests of island communities. The absence of such consideration constitutes a clear omission and a failure to comply with the applicable legal framework. Where compliance with the Islands (Scotland) Act 2018 has not been demonstrated, or where the evidence reveals deficiencies or omissions in this regard, these shortcomings must weigh against the granting of consent.

Accordingly, the proposal's failure to properly consider and give due weight to the interests of island communities as required by the Islands (Scotland) Act 2018 represents a material conflict with the statutory framework and is a compelling reason to refuse planning permission.

The applicant has failed to demonstrate compliance with all relevant legal and policy requirements. It is the applicant's responsibility to provide robust, objective, and proportionate evidence that every statutory duty, planning policy, and environmental assessment requirement has been satisfied. In this case, the evidence submitted does not meet this evidential burden. Deficiencies and omissions remain unaddressed, and conflicts with the applicable legal and policy framework persist. As a result, these unresolved matters weigh decisively against the granting of planning consent.

1.1.538 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria set out in NPF4 Policy 11, thereby undermining the policy's intended support for renewable energy development. While Policy 11 endorses such development, this endorsement is contingent upon meeting specific impact tests, including those concerning communities, landscapes, seascapes, and other receptors as outlined in Policy 11(c), (d), and (e). The proposal would result in significant adverse effects on nationally designated landscapes and seascapes, which are protected under the policy. Furthermore, there is no satisfactory demonstration that the cultural significance of scheduled monuments and their settings would be preserved, nor that island communities would be adequately safeguarded. Additionally, the evidence submitted does not establish that the required ecological tests can be met. Taken together, these deficiencies indicate a clear conflict with the impact criteria of NPF4 Policy 11, and therefore the proposal cannot be considered compliant or supported under this policy.

The proposal fails to demonstrate effective mitigation when assessed against the requirements of relevant National Planning Framework 4 policies protecting designated assets. Policy 11, in conjunction with Policies 4(c) and 4(d), safeguards National Scenic Areas and nationally important landscapes by preventing significant adverse effects on their designated qualities. Additionally, Policy 7, including subsection 7(h) concerning scheduled monuments and subsections 7(c) and 7(d)

relating to the setting of historic assets, as well as Policy 3 on biodiversity, impose stringent protections.

In this case, the proposal would cause significant adverse effects on nationally designated landscapes and seascapes, contrary to the protective intent of these policies. Furthermore, it has not been demonstrated that the cultural significance of scheduled monuments and their settings would be preserved, nor that island communities would be adequately safeguarded. The ecological assessments submitted fail to satisfy the necessary tests required under the relevant biodiversity policies. Accordingly, the proposal conflicts with multiple NPF4 policies aimed at protecting nationally important landscapes, heritage assets, and biodiversity.

The proposal would result in adverse effects on the landscape, heritage, and community interests safeguarded by the terrestrial development plan, including the Argyll and Bute Local Development Plan 2. This direct conflict with the policies designed to protect these aspects demonstrates that the development is inconsistent with the relevant land-based planning framework. In addition, the proposal fails to align with the National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient evidence to overcome these conflicts or to justify departure from the established policy protections. In conclusion, the proposal is fundamentally at odds with the terrestrial development plan framework and national planning policies, and therefore cannot be supported.

1.1.539 Seascape, Landscape and Visual Effects

The assessment methodology employed by the applicant lacks a clearly defined distance threshold beyond which major effects cease, as evidenced by the absence of such a parameter in Appendix 16.1. However, analysis of the applicant’s own Chapter 16 and associated appendices reveals a consistent pattern across all three assessment streams: no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its intrinsic sensitivity or the extent of visibility. This implicit distance effect is further corroborated by references within the applicant’s documents, which indicate that for a coastal area over 30 kilometres away, the scale of change is judged to be small due to viewing distance, and that landscape character synthesis assigns High magnitude effects within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

The practical consequence of this methodology is that the protective tests are effectively applied to understated inputs, particularly at distances where the most sensitive designated landscapes are located. By systematically moderating magnitude judgments at these critical distances, the applicant’s conclusions fail to reliably characterise the true effects upon the landscapes that Scottish Ministers are required to consider in their decision-making. This methodological shortcoming undermines confidence in the accuracy of the predicted impacts and calls into question the robustness of the assessment upon which consent is sought.

When considering the effectiveness of mitigation measures, it is essential to recognise that the visualisation materials provided offer only a limited representation of the proposed development’s impact. The applicant’s adherence to NatureScot’s

visualisation guidance is noted; however, this guidance itself acknowledges inherent constraints. Printed visualisations cannot fully convey the true scale experienced by a viewer on site, which may lead to an underestimation of visual effects compared to real-world perception.

Furthermore, the wireline drawings, presented alongside photographic panoramas, do not serve as an independent corrective tool. Rather, they are technical renderings embedded within the same visual framework and thus share the limitations of the photographic base. This means that the visual evidence cannot be relied upon to provide a wholly accurate or comprehensive understanding of the development's visual impact, underscoring the need for caution when interpreting these materials in the planning assessment.

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape character for the entire 35-year operational period. This change would be immediately perceptible and enduring, fundamentally transforming the visual experience of the seascape after dark.

Beyond the operational lifespan, the harm caused to the seascape character cannot be dismissed, as consenting to this development effectively designates the area as suitable for wind farm use. Such a decision carries lasting policy implications by establishing a precedent that the existing unlit seascape is appropriate for industrial-scale lighting and associated visual impacts.

Consequently, the introduction of permanent lighting must be carefully weighed within the planning framework, considering not only the immediate and ongoing effects on night-time seascape character but also the broader message such consent would send about the acceptability of this landscape for wind energy development. The decision should reflect a clear understanding of these implications before authorising the proposal.

The proposal has resulted in effects that engage multiple critical policies, specifically NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. A detailed examination reveals that the applicant has failed to demonstrate that its conclusions regarding the scale of these effects align with its own established methodology. Moreover, there is an absence of evidence showing compliance with the policies designed to protect nationally important landscapes and seascapes. In light of this, the proposal does not meet the necessary requirements set out in the relevant planning policies safeguarding these valued environmental interests and should therefore be refused.

1.1.540 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of the heritage impacts fails to comply fully with the required methodology, thereby undermining the reliability of its conclusions regarding the integrity of setting. Although the applicant adopts Historic Environment Scotland's recognised methodology for assessing effects on the setting of historic assets—a methodology developed and refined through consultation with Historic Environment Scotland—this approach necessitates more than a description of visual

changes. It requires a thorough evaluation of whether alterations to setting affect the contribution that setting makes to the cultural significance of the asset, and crucially, whether the integrity of that setting is adequately retained. Importantly, the methodology explicitly states that visual change should not be directly equated with adverse impact.

A published Methodological Audit, prepared in support of community objections and based solely on the applicant's Appendix 14.3, confirms that while the operational assessment identifies relevant heritage attributes, it does not demonstrate how the integrity of setting has been evaluated in accordance with the applicant's own adopted methodology. The assessment focuses on describing visual elements such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, before concluding that the integrity of setting remains intact. However, the essential evaluative step required by the methodology—demonstrating how these visual factors influence the cultural significance and integrity of setting—is absent in all the examined worked examples. This omission calls into question the robustness of the assessment's findings.

The applicant's baseline assessment acknowledges that the cultural significance of the heritage assets in question arises from a complex set of qualities. These include aspects such as pilgrimage, arrival by sea, and movement through a living cultural landscape. It also recognises the importance of the relationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced dynamically through movement rather than from fixed viewpoints.

Historic Environment Scotland, in their consultation responses recorded within the application, requested the inclusion of additional viewpoints to ensure that these broader experiential qualities are fully captured. This suggests that the initial assessment may not have adequately represented the wider cultural landscape and the nuanced ways in which the heritage assets are appreciated and experienced.

Given these considerations, it is important that any further assessment or mitigation fully embraces the dynamic and relational nature of the cultural significance identified. Without this, the potential impacts on the heritage assets could be underestimated, leading to an incomplete understanding of the effect on the cultural landscape as a whole.

The practical consequence of relying on a landscape assessment that understates effects is that the heritage impact conclusions drawn from it become inherently unreliable. Where the landscape assessment fails to fully acknowledge the extent or significance of impacts, any subsequent heritage analysis that depends on that assessment will similarly minimize or overlook important consequences. This calls into question the overall robustness of the heritage conclusions presented.

Specifically, as noted in the evidence, the heritage conclusions are explicitly dependent upon the landscape assessment. Therefore, any understatement or omission within the landscape evaluation is inevitably carried forward, resulting in a cumulative understatement of effects on heritage assets. This interdependency means that deficiencies in the landscape assessment do not remain isolated but rather undermine the integrity of the entire heritage impact appraisal.

Given this dependency and the identified understatement of landscape effects, it is essential that the landscape assessment be revisited and revised to accurately reflect all significant impacts. Only then can the heritage conclusions be considered credible and reliable for planning purposes. Without such a reassessment, the current heritage impact conclusions lack the necessary evidential foundation and should not be accepted as robust.

The application fails to comply with essential policy requirements concerning the protection of heritage assets. Specifically, it engages National Planning Framework 4 (NPF4) Policy 7(h) relating to scheduled monuments, alongside Policies 7(c) and 7(d) which address the setting of such assets, as well as Policy GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Critically, the applicant has not demonstrated that the cultural significance of internationally and nationally important heritage assets and their settings will be safeguarded. Furthermore, the Scottish Ministers have not been presented with the necessary assessment upon which such a conclusion would depend. Consequently, the proposal does not meet the statutory requirements for heritage protection and, therefore, cannot be regarded as acceptable in its current form.

1.1.541 Effects on Island Communities, Tourism and the Local Economy

There is significant uncertainty regarding the potential impact of the proposed development on the fundamental qualities that attract visitors to the island communities in question. The applicant's own baseline assessments identify key attributes such as landscape, seascape, cultural heritage, tranquillity, and remoteness as central to the visitor experience. Any alteration to these characteristics raises serious doubts about the continued appeal of the area as a destination.

These qualities are not merely aesthetic or incidental; they underpin the economic foundation of the island communities. The exceptional dependence on visitor-generated income means that changes affecting these attributes could directly undermine local businesses, employment opportunities, and the provision of essential services. This economic fragility, in turn, poses risks to the broader social fabric and demographic stability of the islands.

Consequently, the proposal threatens the long-term viability of these communities by jeopardising the very qualities upon which their sustainability relies. Given the clear linkage between the visitor-attracted characteristics and the islands' economic and social wellbeing, careful reconsideration is necessary before any development proceeds.

In comparison to the detailed assessment of port communities, the applicant's approach to socio-economic impacts on island communities is notably insufficient. While the consultants acknowledged habitability as a potentially significant pathway for effects on island populations, no specific evaluation of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment in Chapter 18 addresses potential impacts at a regional scale, leaving the island communities—which directly face the development—without the benefit of an equivalent place-based analysis. Despite this omission, the assessment concludes

that these island communities exhibit low sensitivity to tourism-related effects, a position that fails to reflect the unique circumstances of the islands.

The reliance on regional averages obscures the realities of small island economies, which differ fundamentally from broader regional profiles. These economies are highly concentrated in sectors most vulnerable to changes in the qualities that attract visitors, such as natural and cultural assets. Moreover, their dependence on increasing visitor numbers heightens rather than reduces sensitivity to any adverse impacts. To characterise these communities as having low sensitivity without a targeted, place-based analysis is not supported by evidence but rests on unsubstantiated assumption. This methodological flaw undermines confidence in the assessment's conclusions and the adequacy of proposed mitigation measures for island communities.

The proposal fails to comply with the relevant policy and statutory duties concerning island communities. Specifically, it does not satisfy the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions affecting such communities be founded on robust socio-economic evidence and adopt a precautionary approach when evidence is insufficient. Furthermore, it disregards the provisions of NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, all of which emphasise the necessity of assessing and affording appropriate weight to the interests of island communities through meaningful engagement from the earliest stages of development to its conclusion.

The applicant has acknowledged that island communities warrant particular scrutiny; however, it has failed to undertake the necessary assessments to properly understand the effects of the proposal on these communities. Without such assessments, there is no demonstration that the proposal is compatible with the sustainability of island communities. This omission is significant, as it undermines the ability to ensure that the development will not adversely affect the social and economic well-being of those communities.

In light of these considerations, it is evident that the statutory duties owed to island communities have not been discharged. The absence of adequate evidence and engagement means that the proposal cannot be considered compliant with the established policies and statutory requirements designed to protect island communities. Consequently, the proposal should not be supported.

1.1.542 Ecology, Biodiversity and Habitats Regulations

The proposed development area encompasses Priority Marine Features and Annex I habitats, which are recognised for their ecological sensitivity and importance. Additionally, the surrounding marine environment supports a range of protected species, including seabirds, marine mammals, and basking sharks. Given the presence of these features and species, any construction, operational, and decommissioning activities must be carefully considered to avoid significant adverse environmental effects. However, the scale and duration of the proposed activities—spanning decades—present a substantial risk of disturbance and habitat degradation that cannot be readily mitigated to an acceptable level.

While mitigation measures may reduce certain impacts, the introduction of large-scale development activity into such a sensitive ecological context is inherently problematic. The Priority Marine Features and Annex I habitats within the development footprint are of high conservation value, and the surrounding waters serve as critical habitat for protected species. The cumulative effects of prolonged construction and operational disturbance could lead to lasting damage, undermining the ecological integrity of the site and adjacent marine environment. Therefore, the potential environmental consequences weigh heavily against the proposal's acceptability in its current form.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population at the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared in circumstances where an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion in this application highlights the applicant's acknowledgement of potential impacts on this designated area.

These submissions indicate the applicant's intention to comply with relevant derogation provisions, seeking to mitigate any identified harm through appropriate compensation measures. The focus on the guillemot population underscores the recognised sensitivity of this species within the Special Protection Area, and the need for targeted management strategies to address potential ecological consequences.

Nonetheless, it remains clear that the applicant's position anticipates a degree of uncertainty, as they acknowledge that the Scottish Ministers may ultimately reach a different conclusion regarding the likelihood of adverse effects. Therefore, while the submitted derogation and compensation documents form a key component of the application, further scrutiny will be necessary to establish whether the proposed measures are sufficient to satisfy statutory environmental safeguards.

The applicant acknowledges that under the Habitats Regulations, consent for developments affecting protected sites may only be granted where the competent authority has determined that the proposal will not adversely affect the integrity of the site, unless the stringent derogation tests are satisfied. It is imperative that no reasonable scientific doubt remains regarding the absence of adverse effects. This high evidential standard places the onus firmly on the applicant to demonstrate compliance; importantly, proposed mitigation, compensation measures, or future monitoring cannot, in isolation, substantiate that the statutory tests have been fulfilled. This legal framework is reinforced by the provisions of the Habitats Regulations, alongside GEN 9 and GEN 13 of the National Marine Plan, and Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Consequently, any planning consent must be underpinned by robust, conclusive evidence to satisfy these overlapping statutory and policy requirements.

The practical consequence of the applicant's failure to demonstrate compliance with the statutory tests is that the proposed development cannot be lawfully approved without risking harm to internationally important habitats and species. A detailed examination of the submitted evidence, including the applicant's own derogation

documents, reveals an absence of sufficient certainty that the necessary legal protections will be upheld. This lack of demonstrable compliance undermines the statutory framework designed to safeguard these ecological features. Consequently, the application falls short of the legal requirements, and consent should therefore be withheld.

1.1.543 Cumulative and In-Combination Effects

The assessment of the current project is fundamentally flawed because it considers only a portion of the development before the Scottish Ministers, with significant components such as the export cable corridor and the onshore transmission works deferred to future applications. These elements are essential for the wind farm's operation, yet their effects are excluded from the present evaluation. Consequently, the project's impacts are never assessed in their entirety, but rather fragmented across separate consenting processes that follow the principal decision. This piecemeal approach contravenes established legal principles, as affirmed by the courts in Raeshaw Farms, which require that a project must be assessed comprehensively rather than being artificially divided into smaller parts whose individual effects might appear less significant. Therefore, the current assessment does not satisfy the necessary procedural and legal standards for a holistic evaluation of the project's impacts.

The cumulative impact assessment presented relies fundamentally on the conclusions drawn within the broader Environmental Impact Assessment (EIA). As established, the underlying evaluations of landscape, heritage, and socio-economic effects have been shown to understate the true scale of impacts. Consequently, the baseline from which the cumulative effects are measured is inherently reduced, reflecting an incomplete or diminished understanding of the existing environmental and social context.

This flawed baseline directly compromises the reliability of the cumulative assessment. When the combined effects of the current proposal are considered alongside other existing, consented, and foreseeable developments, the aggregated impacts are likewise underestimated. Therefore, the cumulative assessment fails to provide a robust or accurate account of the true scale of combined effects, undermining its utility for informed decision-making and potentially leading to inadequate mitigation or planning responses.

The applicant's submission fails to meet the requirements set out in GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations concerning project splitting. Unlike a comprehensive assessment that would encompass all related works, including deferred elements, the current approach does not reliably identify or evaluate the cumulative and in-combination effects of the proposal in its entirety. This omission undermines the ability to compare and consider appropriate mitigation measures effectively across the full scope of the project.

Given this deficiency, it is essential that the decision-making process explicitly addresses the treatment of the deferred works to ensure compliance with policy and regulatory frameworks. Without such consideration, the potential environmental

impacts may be underestimated, leading to insufficient mitigation and an incomplete understanding of the proposal's overall effects. Accordingly, the application as submitted does not satisfy the necessary standards for environmental assessment and planning policy adherence.

1.1.544 Public Engagement, Site Selection and Environmental Information

The applicant requests that Scottish Ministers place significant weight on the site-selection process, thereby rendering the quality of public participation in that process directly relevant. However, deficiencies in public involvement at both the plan and site-selection stages have persisted into the application phase. The application itself comprises many thousands of pages of technical material, yet the consultation period coincided with the busiest months for island communities, when residents are engaged continuously throughout the visitor season and specialist advice is least accessible. In contrast, the applicant has had years and substantial professional and financial resources to prepare its case.

GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, mandates that those affected by decisions of this magnitude must have a realistic opportunity to participate. The conditions under which the affected communities have been required to respond do not meet this standard. It is therefore essential that Ministers take this shortfall firmly into account when considering the representations made, as the legitimacy of the site-selection process is undermined by these deficiencies in consultation timing and public participation.

The Environmental Impact Assessment submitted fails to provide sufficient information to enable the Scottish Ministers to reach a fully informed decision. Although it is comprehensive in scope, the assessment falls short in addressing key potential significant effects with adequate rigour. For instance, the landscape assessment relies on a distance-based pattern that is not supported by its own methodology, while the heritage assessment lacks clear evidence of applying its stated integrity test. Additionally, the socio-economic assessment omits a focused place-based analysis of the affected islands, undermining its relevance. Crucially, the application defers consideration of certain impacts to future post-consent plans, monitoring, and additional approvals, yet the EIA Regulations require that likely significant effects be clearly understood prior to determination. It is therefore imperative that decisions are made on the basis of the evidence presently before the Scottish Ministers, not on assumptions that outstanding issues will be satisfactorily resolved later. The applicant has not demonstrated that the environmental information provided meets this essential standard.

1.1.545 Effects on Local Area

The applicant's mitigation and compensation proposals, while addressing certain ecological concerns such as those related to the North Colonsay and Western Cliffs Special Protection Area, fall short of adequately accounting for the broader and more direct impacts on the communities of Islay, Colonsay, and Oronsay. The derogation case and compensation plan acknowledge potential harm to the internationally protected seabird populations along Colonsay's coastline, yet this represents the

only clear recognition of significant adverse effects. By focusing predominantly on ecological mitigation, the application fails to extend similar rigour to the assessment of social, economic, and cultural impacts, leaving these factors insufficiently considered and underrepresented.

This underassessment is particularly evident in the treatment of Islay, Colonsay, and Oronsay as affected communities. Islay's Atlantic-facing settlements, situated immediately adjacent to the 448 square kilometre development area, receive minimal place-based evaluation of how their setting, economy, or community life might be altered by the proposals. Similarly, Oronsay Priory, a scheduled monument of national importance, lies within the zone of influence but suffers from the same deficiencies identified elsewhere in the heritage assessment, notably the neglect of its open maritime context. Taken together, these shortcomings undermine the reliability of the environmental and heritage impact evaluations and suggest that the application has not fully grasped the scope or scale of effects on these islands and their distinctive character.

The applicant's Coastal Character assessment acknowledges the Sound of Iona as an area of high sensitivity, noting its direct orientation towards the development site, extensive visibility, and a large geographical extent of change. The overall effect is described as moderate and significant over a distance of approximately 21 kilometres, with turbines spanning around 39 degrees of the horizon. Similarly, the West Coast of Iona is identified as highly sensitive, with widespread visibility, and the applicant accepts that significant effects would be experienced by residents and visitors across much of the island, including at Dùn Ì, the highest point on Iona.

However, the applicant's evaluation appears to understate the scale and significance of these impacts. Iona's monastic landscape, encompassing internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, is integral to pilgrimage, arrival by sea, and movement through the landscape—key elements identified in the applicant's own baseline studies. Despite Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing itself, no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, a notable omission given the prominence of this vantage point in the heritage context.

Moreover, community consultation reveals a substantial level of opposition, with 92 per cent of Iona households objecting to the proposal. The applicant's own consultants identified habitability as a potential pathway of effect on the community, yet this has not been properly assessed, leaving a gap in the social impact evaluation. To contextualise the visual scale, Ben Hynish on Tiree, a familiar 141-metre landmark visible from Iona at approximately 33 kilometres, would be overtopped by the proposed largest turbines by about 194 metres, despite those turbines being situated at roughly two-thirds of that distance. This comparison underlines the considerable visual dominance and alteration of the landscape that would result.

In summary, while the applicant recognises significant effects on Iona, the evidence suggests these impacts are more extensive and profound than acknowledged, affecting visual amenity, community well-being, and internationally significant

heritage assets. This underestimation compromises the accuracy and completeness of the environmental and social impact assessment for Iona.

While the applicant acknowledges significant effects on key locations such as Erraid, Fionnphort, and core paths across Mull and the Ross of Mull, their assessment falls short in adequately addressing the full extent of visual, economic, and community impacts on these sensitive coastal areas. The Ross of Mull South coastal area is recognised as having High sensitivity at distances of approximately 22 to 24 kilometres and is attributed only a Medium magnitude of effect, despite its importance as a gateway for visitors to Iona and its direct connection to the local community reliant on tourism flows. Similarly, within Mull itself, significant effects are accepted on core recreational paths and within designated landscape areas including the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, encompassing the western waters and islands of Mull, is consistently assessed as High sensitivity at distances between 21 and 33 kilometres; yet the applicant limits the magnitude of effect to Medium, thereby underrepresenting the potential for adverse impact. Furthermore, the applicant's reliance on distance-based reasoning is evident in their treatment of the Wilderness and Gribun Rocks coastal area, where a viewing distance exceeding 30 kilometres leads them to conclude that the scale of change is small, an approach that this representation challenges as insufficient given the sensitivity of the landscape. Of critical concern is the absence of place-based assessments for the western townships of Mull, whose tourism economy, wildlife boat operations, and accommodation sectors depend heavily on the unspoiled Atlantic seascape that the proposed development threatens to industrialise. This lack of detailed, community-specific consideration undermines confidence in the applicant's evaluation and fails to address the significant implications for these tourism-dependent coastal communities and designated landscapes.

The applicant's assessment acknowledges effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva and Staffa, but underestimates the significance of these impacts. Ulva, a community-owned island undergoing regeneration, relies fundamentally on its unspoilt seascape and setting for recovery; yet no specific assessment has been undertaken to evaluate the effects on this vulnerable community. Staffa, renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development area—beyond the 30-kilometre threshold advised by NatureScot for assessing impacts on National Scenic Area qualities. Despite accepting its panoramic maritime qualities, the applicant concludes that the scale of change at Staffa would be small and the effect not significant, a position that discounts the island's acknowledged sensitivity and cultural importance.

Further afield, the applicant assesses the Jura National Scenic Area, situated around 28 to 32 kilometres from the site, as having high sensitivity but attributes only medium to low magnitude effects. This moderation is justified by distance, apparent scale, and retention of landforms, notwithstanding the fact that the designation fundamentally rests on the wild, undeveloped character of its Atlantic outlook. Similarly, the Scarba, Lunga and Garvellachs National Scenic Area, at approximately 35 to 40 kilometres distance, is afforded the same treatment. Such assessments fail to fully account for the cumulative and landscape-scale impacts on these seaboard

designated landscapes and island communities, thereby undermining the protection of their natural and cultural qualities.

The practical consequence of the applicant's assessment is a significant understatement of the visual and landscape effects on Tiree, which risks resulting in an unreliable evaluation of the project's true impact. The South Tiree coastal area, located approximately 35 kilometres from the proposed development, is identified as having High sensitivity; however, the assessment attributes only a Low magnitude of change to this receptor. This low magnitude classification does not adequately reflect the extent to which the development would alter the existing landscape character, particularly given Tiree's exceptional sensitivity.

Tiree's landscape is defined by its exceptionally low-lying nature, with the highest point, Ben Hynish, rising merely 141 metres above sea level. The island's distinctive character arises from the dominance of sea and sky and its open oceanic horizon. Introducing turbines up to 335 metres in height would place vertical structures into the seascape that have no precedent on the island. This scale of change is fundamentally at odds with the assessment's Low magnitude conclusion and exemplifies the understatement of effects that this representation seeks to highlight. Consequently, the evaluation does not reliably capture the scale of impact on a receptor as sensitive and distinctive as Tiree.

The applicant's assessment fails to consider the significant effects on several mainland and island communities that have direct views of, and economic reliance upon, the seascape where the development is proposed. This omission has practical consequences for the accuracy and completeness of the environmental evaluation, as these communities represent key receptors whose social and economic well-being is closely intertwined with the quality and character of the surrounding marine environment. Without their inclusion, the assessment cannot be regarded as comprehensive or fully informed.

Among the communities overlooked is Gigha, a community-owned island of national significance due to its residents' purchase, which symbolises island regeneration. Gigha faces the development site from the east, yet the effects on its finely balanced community and economy have not been examined. This is a notable omission given the island's unique status and the potential sensitivity of its social and economic fabric to changes in seascape character. Similarly, Ardnamurchan Point—the most westerly point of the British mainland—commands panoramic views along the Hebridean seaboard that attract visitors to the peninsula. These seaward panoramas are precisely the receptors to which the applicant's distance-based moderation approach should apply, but it has been disregarded.

Further, the west coast of Kintyre comprises a chain of communities whose outlook, character and visitor economy are defined by the open Atlantic seaboard looking towards Islay, Jura, and the wider waters beyond. The Treshnish Isles and other small islands and mainland coasts with views towards the development area share this position. The failure to assess impacts on these interconnected communities undermines the robustness of the environmental appraisal and risks neglecting the socio-economic repercussions of the proposal. It is essential that the assessment be

revisited to address these gaps, ensuring all relevant receptors are properly considered.

The applicant's environmental impact assessment applies a distance-based approach that systematically moderates and discounts effects beyond approximately 20 kilometres from the development site. This methodology contrasts with the need for thorough place-based assessment to fully understand the significance of impacts on sensitive receptors. While mitigation measures closer to the site are carefully considered, the attenuation of effects at greater distances effectively diminishes the perceived magnitude of change, resulting in an incomplete evaluation of potential harm.

This approach is exemplified by the treatment of communities located beyond the 20-kilometre threshold. As noted in the evidence, these areas, despite hosting highly sensitive receptors, receive little to no place-specific assessment, with their effects broadly downplayed. Such systematic discounting undermines the integrity of the environmental impact assessment by failing to capture the true extent of change experienced by these communities. Consequently, the assessment does not provide a comprehensive understanding of environmental consequences, which is essential for informed decision-making.

1.1.546 Personal Observations

In addition to the planning matters above, I am personally concerned because: Not daily directly but Scotlands land and rural resources affect everyone and the affects and lack of adherence to policy is consistent across large developer and needs to be policed.

Based on my own local knowledge, I also wish to highlight that: Indicated in the options chosen

Finally, I would also ask the Scottish Ministers to consider: A full review off similar projects being proposed.

1.1.547 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. Notably, the applicant's own evaluations acknowledge considerable impacts on nationally designated landscapes, as well as on the local communities and heritage of the coastline. Independent examination of the applicant's documents reveals that these impacts have been understated. Crucially, the necessary heritage assessment has not been conducted, and although the effects on island communities were identified, no corresponding evaluation has been undertaken. Furthermore, the ecological criteria required by relevant legislation have not been demonstrated as achievable. It is also pertinent that only a portion of the project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to withhold the associated

marine licence. Should the Ministers consider it inappropriate to refuse outright, I request that they mandate the submission of additional environmental information and enhanced visualisations. Moreover, I advocate that the applications be determined only following a public inquiry, which would allow a thorough examination of the issues raised in this objection. Regardless of the final decision, I ask that the Ministers explicitly address the impacts on cultural heritage and the affected island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 458
Dear Sir/Madam,

I hereby submit a formal objection to the proposals for the MachairWind Offshore Wind Farm, relating to application numbers 00012385 and 00012386. These applications seek consent under section 36 of the Electricity Act 1989 and a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010, respectively, and have been put forward by MachairWind Limited, trading as ScottishPower Renewables. I request that this letter be recorded as an official objection, that my status as an objector be acknowledged, and that I receive notification of the final decision regarding these applications.

The project in question entails the development of an offshore wind farm with a generating capacity of approximately 2 gigawatts. This would consist of between 91 and 144 turbines, each with a maximum height of up to 335 metres to blade tip. The proposed site spans a Windfarm Development Area of roughly 448 square kilometres, located in the sea to the north-west of Islay and west of Colonsay. This area lies approximately 21 kilometres from the island of Iona and is in close proximity to various islands and coastal communities within the southern Hebrides.

My objection is grounded in both planning and environmental considerations, assessed within the statutory and policy frameworks applicable to the determination of these applications. It is important to emphasise that the responsibility lies with the applicant to provide sufficient and robust evidence demonstrating that all relevant statutory tests and policy requirements are met. The onus is not upon objectors to prove the contrary. In this case, as detailed in the following sections, the applicant has failed to meet this evidential burden. Consequently, I conclude that the applications should be refused consent.

1.1.548 Legislative and Policy Framework

The application before the Scottish Ministers raises significant uncertainty regarding compliance with the statutory duties imposed by Schedule 9 of the Electricity Act 1989. This Schedule explicitly requires the applicant to have regard to the desirability of preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The Scottish Ministers, in determining this application, are similarly bound to have regard to these statutory duties.

In the evidence presented, there is a clear absence of demonstrated compliance with these requirements. The application fails to adequately address how it has had regard to preserving natural beauty or conserving the specified ecological and geological features. There is no substantive evidence that reasonable steps have been taken to mitigate adverse effects on these protected interests. This omission represents a fundamental deficiency in the application’s assessment and undermines confidence that the statutory duties have been properly considered.

Given that the statutory framework is explicit and non-negotiable, the failure to demonstrate compliance or to provide sufficient evidence of mitigation measures constitutes a direct conflict with the legal and policy framework governing such proposals. As established, where compliance has not been demonstrated, or where deficiencies and omissions are evident, these matters weigh decisively against the granting of consent.

In conclusion, the application does not meet the statutory requirements under Schedule 9 of the Electricity Act 1989. The lack of adequate regard to preserving natural beauty and protecting ecological and heritage interests, coupled with the absence of reasonable mitigation steps, renders the proposal deficient and incompatible with the statutory duties that the Scottish Ministers must uphold. Consent should therefore be withheld on this basis.

The marine licence application under consideration fails to demonstrate compliance with the statutory requirements set out in Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland's National Marine Plan. The application does not adequately address the General Policies critical to its determination, including GEN 4 on Co-existence, GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 on Cumulative Impacts. These policies collectively form the statutory framework against which the application must be assessed, and the absence of demonstrated compliance is a fundamental deficiency.

The evidence provided within the application is insufficient to establish that the proposal meets the requirements of these policies. There are clear omissions and deficiencies in the assessment of impacts on the historic environment and natural heritage, as well as inadequate consideration of cumulative impacts and engagement processes. The lack of sound evidence to support the application's claims further undermines its validity. This failure to comply with the National Marine Plan's General Policies is not a minor procedural oversight but a substantive shortcoming that directly conflicts with the legal and policy framework governing marine licence determinations.

Given these unresolved deficiencies and the absence of demonstrated compliance, the application cannot be considered consistent with the statutory requirements of the Marine (Scotland) Act 2010 and the National Marine Plan. As established, where compliance has not been demonstrated or where evidence identifies conflicts with the applicable legal and policy framework, these matters weigh decisively against the granting of consent. Therefore, the marine licence application should be refused on the grounds that it does not satisfy the necessary statutory and policy criteria.

The applicant's submission acknowledges that National Planning Framework 4 (NPF4) is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements. The proposal engages several key policies within NPF4, specifically Policy 3 (Biodiversity), Policy 4 (Natural Places), Policy 7 (Historic Assets and Places), and Policy 11 (Energy). However, the evidence before the determining authority does not demonstrate compliance with

these policies. The application fails to provide sufficient information or justification to confirm that the development will protect or enhance biodiversity, conserve natural places, safeguard historic assets, or meet the energy requirements set out in NPF4.

Where compliance with these policies has not been demonstrated, the evidence identifies clear deficiencies and omissions in the application's approach. These shortcomings represent conflicts with the applicable legal and policy framework established by NPF4. In accordance with the guidance that such failures weigh against the granting of consent, the proposal should be refused planning permission on the basis that it does not satisfy the essential policy requirements of NPF4 relating to biodiversity, natural places, historic assets, and energy.

The proposal fails to meet the fundamental legal requirements for environmental assessment and habitats protection as mandated by the Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations. These regulations explicitly require that any likely significant environmental effects of a development must be thoroughly identified, assessed, and reported prior to any determination on consent. In this case, the submitted documentation does not adequately demonstrate that such a comprehensive environmental impact assessment has been conducted. This omission undermines the decision-making process by leaving critical environmental consequences unexamined.

Furthermore, the proposal does not comply with the Habitats Regulations, which necessitate a rigorous assessment of the effects on European protected sites in accordance with the statutory tests prescribed. The absence of a clear and complete habitats regulations assessment means that the potential impacts on protected habitats and species remain unquantified and unmitigated. This failure is a direct breach of statutory obligations designed to safeguard biodiversity and ecological integrity.

Given these significant deficiencies—namely, the lack of a proper environmental impact assessment and the failure to satisfy the habitats regulations requirements—the proposal is in conflict with the applicable legal and policy framework. Where such compliance has not been demonstrated, the law is unequivocal that these matters must weigh against the granting of consent. Therefore, on the basis of the evidence presented, the application should be refused due to its failure to provide the necessary environmental and habitats assessments as required by law.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be properly considered and given due weight in the decision-making process. This statutory obligation is not met, as the submitted evidence does not show that the proposal has adequately addressed or incorporated the specific needs and concerns of the affected island communities.

The Islands (Scotland) Act 2018 explicitly requires decision-makers to ensure that island communities' interests are a material consideration. In this case, the application documentation lacks any substantive assessment or meaningful engagement that would satisfy this legal requirement. There is no evidence that the

proposal has identified, evaluated, or balanced the potential impacts on island communities, nor that it has taken steps to mitigate any adverse effects.

Furthermore, where compliance with the Act has not been demonstrated, or where deficiencies, omissions, or conflicts with the applicable legal and policy framework are evident, these shortcomings must weigh against the granting of consent. The absence of any demonstrable consideration of island communities' interests constitutes a clear procedural and substantive failure. This failure undermines the integrity of the decision-making process and conflicts directly with the statutory duties imposed by the Islands (Scotland) Act 2018.

Accordingly, the proposal should be refused on the grounds that it does not comply with the statutory requirement to consider and give due weight to the interests of island communities, as mandated by the Islands (Scotland) Act 2018. The identified deficiencies and omissions are material and decisive factors that weigh strongly against the granting of planning consent.

The applicant bears the responsibility of demonstrating, through robust, objective and proportionate evidence, that every relevant statutory duty, planning policy and environmental assessment requirement has been satisfied. In this case, the applicant has failed to meet this evidential burden. The submitted documentation does not provide sufficient or conclusive proof that all applicable legal and policy frameworks have been complied with.

Furthermore, where compliance has not been demonstrated, or where the evidence identifies deficiencies, omissions or conflicts with the applicable legal and policy framework, those matters weigh against the granting of consent. Given the absence of clear, comprehensive evidence confirming adherence to all statutory duties and planning policies, the proposal cannot be considered compliant. This failure to demonstrate compliance constitutes a fundamental shortcoming that must result in the refusal of planning permission.

1.1.549 Conflict with National Planning Framework 4 and the Development Plan

The practical consequence of the proposed development is that it fails to meet the impact criteria established in NPF4 Policy 11, thereby undermining the policy's intended support for renewable energy projects. Although NPF4 Policy 11 endorses renewable energy development, this support is expressly conditional upon compliance with its specified impact criteria, including those concerning effects on communities, landscapes, seascapes, and other receptors. The proposal does not adhere to these requirements, resulting in significant adverse outcomes that cannot be justified within the policy framework.

More specifically, the proposal would cause substantial harm to nationally designated landscapes and seascapes, which are afforded particular protection under Policy 11(d) and 11(e). Furthermore, the submission fails to demonstrate that the cultural significance of scheduled monuments and their settings would be preserved, as required by the policy. The lack of evidence to safeguard the integrity of these heritage assets is a critical shortcoming. In addition, the proposal does not convincingly show that island communities, which Policy 11(c) seeks to protect,

would be adequately safeguarded from detrimental impacts arising from the development.

Finally, the ecological considerations set out in the policy have not been satisfactorily addressed. The evidence submitted does not establish that the ecological tests can be met, leaving significant uncertainties regarding potential environmental harm. Taken together, these deficiencies mean that the proposal conflicts with NPF4 Policy 11's impact criteria in multiple respects. Consequently, it cannot be supported as compliant with the national planning framework's requirements for responsible and sustainable renewable energy development.

The proposal fails to comply with multiple National Planning Framework 4 policies designed to protect nationally important landscapes, heritage assets, and biodiversity, resulting in significant adverse consequences. Specifically, it conflicts with Policy 11, which operates alongside Policy 4(c) and 4(d) protecting National Scenic Areas and nationally important landscapes from substantial harm to the qualities for which they are designated. Furthermore, it does not satisfy Policy 7, including 7(h) concerning scheduled monuments and Policies 7(c) and 7(d) on the setting of historic assets. Additionally, the proposal falls short of Policy 3's requirements on biodiversity protection. The evidence demonstrates that the development would cause significant adverse effects on nationally designated landscapes and seascapes. It has not been adequately shown that the cultural significance of scheduled monuments and their settings would be preserved, nor that island communities would be safeguarded. Crucially, the ecological assessments and tests required by these policies have not been proven to be met based on the submitted evidence. Consequently, the proposal is incompatible with these key NPF4 policies safeguarding designated assets.

The applicant has not put forward any effective mitigation measures that would sufficiently address the adverse impacts identified on landscape, heritage, and community interests. Consequently, the proposal's effects remain unmitigated and significant, resulting in a failure to align with the protective aims of the terrestrial development plan policies, including those set out in the Argyll and Bute Local Development Plan 2.

In light of this, the proposal stands in clear conflict with the relevant development plan framework and National Planning Framework 4 when considered in its entirety. The absence of demonstrated mitigation confirms that the proposal is inconsistent with the land-based planning policies designed to safeguard the local environment and community well-being.

1.1.550 Seascape, Landscape and Visual Effects

The applicant's assessment methodology fails to specify any distance threshold beyond which major effects are considered to cease. Nevertheless, analysis of the applicant's Chapter 16 and Appendices 16.1 to 16.3 reveals a clear pattern: no highly sensitive receptor situated more than approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of the receptor's sensitivity or the extent of visibility. This indicates a de facto limitation

embedded within the assessment, constraining the recognition of significant impacts to receptors within this 20-kilometre radius.

Further scrutiny of the applicant's own documents confirms the influence of distance on the assessment outcomes. For instance, a coastal area located over 30 kilometres from the development is judged to experience only a small scale of change due to viewing distance. Similarly, the Landscape Character synthesis categorises impact magnitude as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. This systematic moderation of magnitude precisely at distances where the most sensitive designated landscapes are found results in protective tests being applied to understated inputs. Consequently, the conclusions presented do not provide a reliable description of the effects for which Scottish Ministers are being asked to grant consent.

The applicant's submission relies on visualisation materials prepared in accordance with NatureScot's visualisation guidance, which explicitly recognises inherent limitations in such evidence. This guidance acknowledges that printed visualisations are unable to fully replicate the true scale experienced by a viewer on site. Additionally, wireline drawings included within the same panoramic projections are subject to the same constraints as the accompanying photography. Rather than serving as an independent corrective, these wireline drawings represent a technical rendering embedded within the overall visualisation.

Consequently, the assessment based on these materials must be understood in the context of their technical and perceptual constraints. The inability of printed visuals to convey accurate scale and the dependency of wireline drawings on the underlying photography underscore that these visualisations provide an approximation rather than a definitive representation of the visual impact. This limitation should inform the weight attributed to the visual evidence when considering the proposal's effects on the surrounding environment.

When considering the impact of the proposed development on the night-time seascape, it is important to weigh the introduction of aviation and navigation lighting against existing conditions. Currently, the sea horizon remains unlit, contributing to the natural character of the area after dark. The proposed lighting would be a permanent addition for the duration of the project's 35-year operational life, fundamentally altering this aspect of the seascape.

While the operational timeframe may suggest a finite period of impact, this does not diminish the significance of the harm in planning terms. The decision to approve the development would effectively signify an acceptance that the seascape is appropriate for wind farm use, thereby setting a precedent for future changes to this previously unlit environment.

Therefore, any assessment of the development's effects must carefully consider the balance between the benefits of renewable energy infrastructure and the irreversible change to the night-time seascape character. This balance should inform policy decisions, ensuring that the visual and environmental qualities of the seascape are adequately protected or mitigated where possible.

While the applicant acknowledges certain effects on landscape and seascape interests, it has failed to demonstrate that these effects have been adequately mitigated in accordance with relevant policy requirements. Specifically, these effects engage National Planning Framework 4 (NPF4) Policies 4(c) and 4(d), 11(d) and 11(e), alongside Policy GEN 7 and paragraph 4.28 of the National Marine Plan. Despite this, the applicant has not shown that its conclusions regarding the scale of these accepted effects align with its own stated methodology. Consequently, compliance with policies designed to protect nationally important landscapes and seascapes remains unproven, undermining the proposal's conformity with the established planning framework.

1.1.551 Cultural Landscape, Archaeology and Historic Environment

While the applicant's use of Historic Environment Scotland's recognised methodology ostensibly aligns with established standards for assessing effects on the setting of historic assets, a detailed examination reveals significant shortcomings that undermine the reliability of the assessment's conclusions regarding heritage impacts. The methodology in question, developed through consultation with Historic Environment Scotland, explicitly requires an evaluation of whether changes to setting affect the contribution that setting makes to the cultural significance of the asset and whether the integrity of that setting is adequately retained; crucially, it clarifies that visual change alone should not be directly equated with adverse impact. However, an independent Methodological Audit, relying solely on the applicant's Appendix 14.3, demonstrates that although the operational assessment identifies key heritage attributes, it fails to show how the integrity of setting has been assessed in accordance with the applicant's own accepted methodology. Instead, the assessment primarily describes aspects of visual change such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, before concluding—without the necessary evaluative analysis—that the integrity of setting is adequately retained. This absence of the essential evaluative step, mandated by the methodology, calls into question the validity of the applicant's findings and suggests that the assessment does not comply fully with required methodological standards.

The applicant's assessment acknowledges the cultural significance of the heritage assets primarily through qualities such as pilgrimage, arrival by sea, movement within a living cultural landscape, and the interconnectedness of monuments, spirituality, and their surrounding landscape and seascape. Notably, these attributes are experienced through dynamic movement rather than static viewpoints. While this recognition is a positive step towards understanding the heritage value, the assessment may not fully capture the experiential qualities that contribute to the broader cultural landscape.

Historic Environment Scotland, in their consultation responses included within the application, highlighted this potential shortcoming by requesting additional viewpoints. Their concern was that the current assessment might inadequately represent these wider qualities, which are essential to appreciating the heritage assets in their full context. This suggests a need for a more comprehensive approach that goes beyond fixed observation points to encompass the cultural narratives conveyed through movement and the relationships between elements in the landscape.

Given the importance of these experiential and relational qualities, it is essential that the assessment methodology and any proposed mitigation measures reflect this complexity. Without a thorough representation of the cultural landscape's dynamic nature, there is a risk that the heritage impacts may be underestimated. Therefore, further consideration should be given to incorporating these wider qualities to ensure that the cultural significance of the affected assets is fully and appropriately addressed.

The mitigation measures proposed rely heavily on the findings of the landscape assessment. However, as previously discussed, there is a clear tendency within that assessment to understate landscape effects. This underestimation is not merely an isolated issue but directly impacts the credibility of the heritage impact conclusions that are predicated upon the landscape findings. When landscape effects are downplayed, any subsequent heritage assessments that depend on those findings inevitably inherit the same understated effects, thereby weakening the overall reliability of the heritage conclusions. In light of this, it is imperative to acknowledge that the deficiencies identified in the landscape assessment significantly undermine confidence in the heritage impact conclusions presented.

There remains significant uncertainty regarding the extent to which the proposed development complies with established policies intended to safeguard heritage assets. This uncertainty is particularly acute in relation to NPF4 Policy 7(h), which addresses scheduled monuments, alongside Policies 7(c) and 7(d), which concern the preservation of their settings. These provisions are further supported by GEN 6 and the guidance contained within paragraphs 4.22 to 4.23 of the National Marine Plan. The application's failure to explicitly address these elements raises concerns that essential policy requirements have not been fully engaged or satisfied.

Critically, the applicant has not provided sufficient evidence to demonstrate that the cultural significance of heritage assets—both those of international and national importance—and their settings will be adequately protected. The absence of a thorough assessment precludes the Scottish Ministers from being in possession of the necessary information to conclude that heritage interests are properly considered and preserved. In light of this, the application falls short of meeting key policy obligations for heritage protection, thereby undermining its overall acceptability. It is therefore appropriate that the application be refused on these grounds.

1.1.552 Effects on Island Communities, Tourism and the Local Economy

The applicant's own baseline assessments acknowledge that the island communities affected by this proposal rely exceptionally heavily on visitors who are drawn specifically by the qualities identified: landscape, seascape, cultural heritage, tranquillity and remoteness. These attributes are not incidental but form the core attraction sustaining the local visitor economy. The proposed development threatens to alter these very qualities, thereby undermining the fundamental reasons why visitors choose to come.

Any diminution of these key characteristics would have a direct and adverse impact on the economic foundations of these communities. This, in turn, would jeopardise the provision of local services, reduce population stability, and ultimately threaten the

long-term social and economic viability of the islands. The proposal therefore poses a significant risk to the continued sustainability of these communities by damaging the essential qualities upon which they depend.

While the applicant's assessment methodology addresses potential impacts on port communities with detailed analysis, it notably lacks an equivalent, place-based evaluation of the island communities directly facing the development. The applicant's own consultants acknowledged habitability as a potentially significant pathway affecting these island communities; however, no specific assessment of island habitability was conducted. Instead, the socio-economic assessment in Chapter 18 operates at a broad regional level and concludes that island communities exhibit low sensitivity to tourism effects. This approach is fundamentally flawed because small island economies cannot be accurately represented by regional averages. Their economies are concentrated in sectors highly vulnerable to changes in the attributes that attract visitors, and an increasing reliance on visitor numbers exacerbates their sensitivity rather than diminishes it. Therefore, the conclusion of low sensitivity, derived without any place-based analysis, constitutes an unsupported assumption rather than evidence. Consequently, the applicant's socio-economic assessment is inadequate to understand or mitigate the true impacts on island communities.

The practical consequence of the proposal's failure to adequately assess its impact on island communities is that it cannot be considered compliant with the necessary planning and statutory requirements. The applicant's acknowledgement that island communities require particular scrutiny was not followed by the comprehensive assessment needed to understand the effects on these communities. As a result, there is no evidence demonstrating that the proposal aligns with the principles of sustainable island communities.

This shortcoming is a direct breach of established policy and statutory duties. Specifically, the proposal engages GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be based on robust socio-economic evidence, applying a precautionary approach where evidence is insufficient. It also involves NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, both of which require that the interests of island communities be thoroughly assessed and accorded appropriate weight through meaningful engagement from the earliest stages to the conclusion of the process.

In conclusion, the proposal falls short of meeting the criteria set by the relevant policies and statutory obligations designed to protect island communities. Without fulfilling these duties, the proposal cannot be regarded as acceptable in planning terms and should be reconsidered or refused to ensure the safeguarding of island communities' interests.

1.1.553 Ecology, Biodiversity and Habitats Regulations

The proposed development site encompasses Priority Marine Features and Annex I habitats, which are recognised for their ecological sensitivity and conservation importance. These designations indicate habitats that are critical for the maintenance of marine biodiversity and are afforded protection under relevant environmental policies. The surrounding waters additionally provide habitat for protected species,

including seabirds, marine mammals and basking sharks, all of which contribute to the ecological value of the area. While mitigation measures may be proposed to reduce adverse effects, the scale and duration of construction, operation and decommissioning activities—extending over decades—pose significant challenges to effectively safeguarding these sensitive features.

In comparison to typical mitigation strategies, the magnitude of the proposed development's environmental footprint within this marine environment raises concerns regarding residual impacts. The large-scale, long-term nature of the activities may limit the effectiveness of conventional mitigation, potentially resulting in significant adverse environmental effects. Given the presence of Priority Marine Features and protected species within and around the site, careful reconsideration of the development's scope, timing and mitigation approach is necessary to ensure compliance with environmental protection standards and to prevent irreversible harm to these important ecological assets.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically aimed at addressing potential impacts on the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared in circumstances where an adverse effect on the integrity of the protected site cannot be conclusively ruled out. Their inclusion in the application is therefore a significant matter, reflecting the applicant's recognition of the sensitivity of the site and the potential for environmental harm.

Notably, the submission of these documents indicates that the applicant acknowledges the possibility that the Scottish Ministers may reach a different conclusion regarding the likelihood of adverse effects on the protected site's integrity. By proactively providing derogation and compensation proposals, the applicant intends to address such concerns should they arise during the determination process. This approach demonstrates a degree of responsibility in seeking to mitigate potential impacts on a designated conservation area, although it also underscores the inherent uncertainties associated with the assessment of such effects.

Mitigation, compensation proposals, and future monitoring, while important components of environmental management, do not in themselves satisfy the stringent legal requirements for consent under the Habitats Regulations. Consent may only be lawfully granted where the competent authority has ascertained beyond reasonable scientific doubt that the proposed development will not adversely affect the integrity of the protected site. This high evidential standard places the burden of proof squarely on the applicant to demonstrate compliance. Unless the strict derogation tests are unequivocally met, no consent can be issued. This legal framework is reinforced by the provisions of GEN 9 and GEN 13 of the National Marine Plan and Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Together, these policies and regulations establish a robust and precautionary approach to safeguarding protected habitats and species, ensuring that environmental integrity is upheld in planning decisions.

The applicant’s submission fails to demonstrate compliance with the statutory tests intended to protect internationally important habitats and species, as evidenced by their own derogation documents. These documents reveal a lack of sufficient certainty that the legal requirements can be met, which is critical when considering the potential impacts on such ecological features.

Given this insufficiency, the case for granting consent is fundamentally undermined. Without clear assurance that the statutory protections will be satisfied, the proposal cannot be deemed legally compliant or environmentally responsible. Consequently, the application should not be approved in its current form.

1.1.554 Cumulative and In-Combination Effects

The current approach to assessing the proposed development is fundamentally flawed when compared to established principles of project evaluation and mitigation. Mitigation measures rely on a full understanding of the project's cumulative impacts, yet in this case, only a portion of the development—the wind farm itself—is before the Scottish Ministers. Critical components such as the export cable corridor and onshore transmission works, without which the wind farm cannot operate, are deferred to separate, subsequent applications. This piecemeal consideration prevents a holistic appraisal of the project's overall effects and undermines the ability to implement effective and comprehensive mitigation strategies.

This fragmented assessment approach runs counter to the legal precedent set in Raeshaw Farms, which affirms that projects must be evaluated in their entirety rather than being artificially divided into smaller parts whose individual impacts appear less significant. By deferring key elements to later consenting processes, the decision-making body is unable to consider the full scope of environmental and other impacts at the principal decision stage. Consequently, the assessment is incomplete and procedurally unsound, as it denies a proper cumulative evaluation and impairs informed decision-making on the project as a whole.

The cumulative impact assessment presented in the Environmental Impact Assessment is fundamentally unreliable due to flawed baseline assessments. Specifically, the cumulative assessments rely on conclusions drawn from the underlying landscape, heritage, and socio-economic evaluations. As these foundational assessments understate the effects, the cumulative assessment consequently adopts a reduced baseline. This approach results in an underestimation of the combined effects of the proposed development alongside existing, consented, and foreseeable projects. Therefore, the true scale of cumulative impacts is obscured, undermining the accuracy and credibility of the overall environmental appraisal.

There remains considerable uncertainty regarding the applicant’s compliance with established planning policies and environmental regulations, specifically concerning the issue of project splitting. The requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, alongside NPF4 Policy 11(e) and the Environmental Impact Assessment Regulations, necessitate a comprehensive and reliable identification and assessment of cumulative and in-combination effects arising from the proposal. In this instance, the applicant has not sufficiently

demonstrated that these effects, nor the impacts of the project in its entirety, have been adequately considered.

Furthermore, the treatment of deferred works has not been explicitly addressed within the application or its supporting documentation. It is essential that the decision-making process explicitly considers these elements to ensure full compliance with policy and regulatory frameworks. Without such clarification and assurance, it is not possible to conclude that the proposal meets the necessary standards for environmental assessment and planning approval. Therefore, I respectfully request that the decision-making authority requires an express and thorough evaluation of the deferred works as part of the determination.

1.1.555 Public Engagement, Site Selection and Environmental Information

There is considerable uncertainty regarding the adequacy of public participation in the site-selection process, which raises important questions about the legitimacy of the decisions made. The applicant invites Scottish Ministers to place significant weight on this process; however, the quality of participation at both the plan and site-selection stages has been deficient and these shortcomings have persisted into the current application phase. The application itself comprises many thousands of pages of technical material, yet the consultation period coincided with the busiest months for island communities, when residents are engaged continuously throughout the visitor season and access to specialist advice is limited. In contrast, the applicant has had years to prepare and considerable professional and financial resources at its disposal. Furthermore, National Marine Plan policy GEN 18, alongside the principles of effective public participation enshrined in the Aarhus Convention, stipulates that those affected must have a realistic opportunity to engage in decisions of such magnitude. The conditions imposed on affected communities here fall short of this standard, a factor which Ministers should carefully consider when weighing the representations submitted.

When comparing the mitigation measures proposed within the application, it becomes apparent that reliance on future assessments, post-consent plans, monitoring, and additional approvals is insufficient to meet the requirements of the Environmental Impact Assessment (EIA) Regulations. The Regulations mandate that likely significant effects must be fully understood prior to determination, not deferred for resolution at a later stage. This approach undermines the fundamental purpose of the EIA as the principal evidential basis for the Scottish Ministers' decision-making process, as it leaves critical uncertainties unresolved at the point of consent.

Furthermore, a detailed examination of the environmental information reveals significant shortcomings that compromise its adequacy. The landscape assessment, for instance, reaches conclusions based on a distance pattern not supported by its own stated methodology. Similarly, the heritage assessment fails to demonstrate proper application of its integrity test. The socio-economic assessment is deficient in that it lacks a place-based analysis of the affected islands, a vital component for understanding local impacts. Collectively, these deficiencies indicate that the application does not provide a sufficiently comprehensive or robust evidential foundation. Consequently, the Scottish Ministers cannot be satisfied that the

environmental information before them is adequate to enable an informed decision in accordance with statutory requirements.

1.1.556 Effects on Local Area

There remains considerable uncertainty regarding the adequacy of the applicant's assessment of the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie in closest proximity to the proposed development—which extends over a 448 square kilometre area immediately north-west of Islay and west of Colonsay—the application primarily addresses Islay in terms of its potential as a direct project location. This approach neglects a thorough, place-based evaluation of the impacts on Islay as a distinct island community, particularly its Atlantic-facing settlements that confront the nearest edge of the development zone, leaving potential effects on their setting, local economy, and community life insufficiently explored.

The situation is no less concerning for Colonsay and Oronsay, where the seaward outlook is integral to daily life and faces directly towards the development array. Notably, the North Colonsay and Western Cliffs Special Protection Area lies along Colonsay's coastline and forms the focus of the applicant's derogation case and compensation proposals. This area hosts an internationally protected seabird population, and the application itself acknowledges that harm to this resource cannot be excluded, highlighting a degree of unresolved risk and impact. Such an admission underscores the need for a more comprehensive and transparent assessment of the environmental consequences.

Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community's area, also demands closer scrutiny. The identified gaps in the heritage assessment apply equally to the evaluation of its open maritime setting, which forms a critical part of its historic significance. Taken together, these considerations demonstrate that the current environmental and heritage impact evaluation does not convincingly address all relevant effects on these islands, thereby undermining the reliability of the overall assessment and warranting further detailed and place-specific analysis.

The applicant's assessment significantly underestimates the scale and importance of the visual and community impacts on Iona, leading to an incomplete evaluation of environmental and social effects. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with extensive visibility and a moderate but significant overall effect extending approximately 21 kilometres, where turbines span around 39 degrees of the horizon. Similarly, the West Coast of Iona, including its highest point at Dùn Ì, is acknowledged as highly sensitive with widespread visibility, and the applicant accepts significant effects for residents and visitors. Despite this, the assessment fails to fully address the community's concerns and the implications for habitability, a pathway of impact recognised by the applicant's own consultants but never properly examined.

Iona's heritage assets, notably its internationally important monastic landscape comprising the Abbey, the Nunnery, and the high crosses, are intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape. Historic

Environment Scotland requested additional viewpoints, including from the ferry crossing, yet the applicant did not provide visualisations from critical vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. This omission compromises the accuracy of the heritage impact assessment and fails to reflect the true extent to which the development would affect the island's cultural significance and visitor experience.

The practical implications of the visual scale are stark when compared to familiar landmarks. Ben Hynish on Tiree, standing at 141 metres and visible from Iona at about 33 kilometres, would be dwarfed by the proposed turbines, which would exceed it in height by approximately 194 metres at roughly two-thirds of the distance. This comparison underscores the overwhelming presence the turbines would have on the island's landscape and the lived experience of its community. A household consultation on Iona revealed that 92 per cent of respondents object to the proposal, highlighting the depth of local opposition and reinforcing that the assessment's conclusions do not reflect the community's perspective or the development's true impact.

The applicant's assessment acknowledges significant effects within the Ross of Mull South coastal area, recognising its High sensitivity at distances of approximately 22 to 24 kilometres and attributing a Medium magnitude to the impact. Notably, significant effects are accepted at Erraid and on the Core Paths of the Ross, with Fionnphort—the gateway to Iona and primary embarkation point for visitors—identified as the community most directly affected by changes to visitor flows. Across Mull more broadly, the applicant also accepts significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is consistently assessed as having High sensitivity at distances between 21 and 33 kilometres but is nonetheless attributed no more than Medium magnitude. This reflects an internal inconsistency in the treatment of sensitivity versus magnitude.

The applicant's approach notably relies on distance-based reasoning, exemplified by the assessment of the Wilderness and Gribun Rocks coastal area where the viewing distance exceeding 30 kilometres leads to a conclusion of small scale change. This methodology fails to adequately capture the importance of the Atlantic seascape to Mull's west-facing tourism economy, including its wildlife boat operations and the accommodation sectors of its western townships. These communities, which depend heavily on the natural seascape now threatened with industrialisation by the development, have not been subject to place-based assessment. Consequently, the applicant's evaluation underrepresents the significant visual, economic, and community impacts on Mull and the Ross of Mull, particularly in relation to designated landscapes and tourism-dependent communities.

The applicant's assessment underestimates the practical consequences for several designated landscapes and island communities by excluding or downplaying significant effects. Ulva, located within the Loch na Keal National Scenic Area, is a community-owned island undergoing early-stage regeneration. This small, re-establishing community's recovery is intrinsically linked to the preservation of the unspoilt seascape and setting that the development would affect, yet no dedicated assessment of impacts on Ulva has been undertaken. Similarly, Staffa, also within

the Loch na Keal National Scenic Area and renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development area—beyond the 30-kilometre limit suggested by NatureScot for assessing effects on National Scenic Area qualities. Despite acknowledging the island's panoramic maritime qualities, the applicant concludes that the scale of change would be small and the effect not significant, a position that risks overlooking the sensitivity and importance of this well-known landscape.

Further afield, the Jura National Scenic Area, situated about 28 to 32 kilometres from the development, is characterised by high sensitivity due to its wild, undeveloped Atlantic outlook, which forms the basis of its designation. The applicant attributes only a Medium to Low magnitude of impact here, citing factors such as distance, apparent scale, and retained landforms as justification for this moderation. The Scarba, Lunga, and Garvellachs National Scenic Area, lying approximately 35 to 40 kilometres away, is treated similarly, with potential effects minimised without detailed consideration of the cumulative or specific landscape qualities at stake. Taken together, these assessments suggest a pattern of insufficient recognition of the development's wider impacts on important seaboard designated landscapes and vulnerable island communities, thereby undermining the protection of their natural and cultural qualities.

While mitigation measures may reduce some visual intrusion, the applicant's assessment fundamentally understates the magnitude of change and its impact on Tiree's landscape character. The South Tiree coastal area is categorised as having High sensitivity at approximately 35 kilometres distance, yet is assigned a Low magnitude of change. This classification conflicts with the island's distinctive and exceptionally low-lying nature, where the entire landscape is shaped by the dominance of sea and sky. Notably, Ben Hynish, the highest point on Tiree, rises only 141 metres. The introduction of turbines reaching up to 335 metres would create vertical elements unprecedented in the island's seascape. Given Tiree's open oceanic horizon and sensitivity to such alterations, a Low magnitude conclusion fails to reflect the true scale of impact. Consequently, the evaluation of effects is unreliable and significantly understates the potential harm to Tiree's sensitive and distinctive landscape character.

While the applicant's assessment attempts to moderate effects based on distance, this approach inadequately addresses the significant impacts experienced by mainland and island communities with direct visual and economic connections to the seascape. For instance, Gigha, a community-owned island renowned as a national symbol of island regeneration, faces the development waters directly to the east. Despite its finely balanced community and economy, the effects on Gigha have not been examined, leaving a critical gap in understanding the development's local influence. Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the receptors affected by the distance-based mitigation approach the applicant employs, yet their significance is not fully acknowledged. Furthermore, the west coast of Kintyre comprises a chain of communities whose identity and visitor economy are intimately tied to the open Atlantic seaboard facing Islay, Jura, and surrounding waters. The Treshnish Isles and other small islands and mainland coasts with views towards the

development area share this position. Collectively, these unassessed effects on communities closely connected to the seascape indicate that the applicant's assessment lacks comprehensiveness and fails to capture the full scope of potential socio-economic and visual impacts.

There remains considerable uncertainty regarding the applicant's methodology for assessing effects on sensitive receptors beyond 20 kilometres. This uncertainty arises because the applicant's approach systematically moderates the magnitude of change and discounts the resulting effects at these distances. As highlighted in the evidence, wherever a highly sensitive receptor lies beyond approximately 20 kilometres, the assessment diminishes the significance of impact without providing any place-based evaluation of the communities affected. Such an approach inevitably undermines the integrity of the environmental impact assessment, as it fails to properly account for and address the experiences of those living with these effects. Given these concerns, the assessment cannot be regarded as comprehensive or robust in its current form.

1.1.557 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. Notably, the applicant's own evaluations acknowledge considerable impacts on nationally designated landscapes, as well as on the local communities and heritage of the coastline. Independent examination of the applicant's documents reveals that these impacts have been understated. Crucially, the necessary heritage assessment has not been conducted, and although the effects on island communities were identified, no corresponding evaluation has been undertaken. Furthermore, the ecological criteria required by relevant legislation have not been demonstrated as achievable. It is also pertinent that only a portion of the project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to withhold the associated marine licence. Should the Ministers consider it inappropriate to refuse outright, I request that they mandate the submission of additional environmental information and enhanced visualisations. Moreover, I advocate that the applications be determined only following a public inquiry, which would allow a thorough examination of the issues raised in this objection. Regardless of the final decision, I ask that the Ministers explicitly address the impacts on cultural heritage and the affected island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 459
Dear Sir/Madam,

I hereby formally oppose the MachairWind Offshore Wind Farm proposals submitted by MachairWind Limited (ScottishPower Renewables) under application numbers 00012385 and 00012386, seeking consent pursuant to section 36 of the Electricity Act 1989 and a marine licence under Part 4 of the Marine (Scotland) Act 2010 respectively. I request that this correspondence be recorded as an official objection, that I am registered accordingly, and that I receive notification of the final determination relating to these applications.

The development in question proposes an offshore wind farm with an installed capacity of approximately 2 gigawatts, consisting of between 91 and 144 turbines each reaching up to 335 metres in height to blade tip. The proposed site occupies a Windfarm Development Area of around 448 square kilometres in the sea to the north-west of Islay and west of Colonsay, situated roughly 21 kilometres from Iona, and in proximity to various islands and coastal communities within the southern Hebrides.

The following discussion presents the planning and environmental grounds for objection, firmly grounded in the statutory and policy context applicable to the determination of these proposals. It must be emphasised that the onus lies entirely with the applicant to provide adequate evidence demonstrating compliance with all relevant legal and policy tests. Objectors bear no responsibility to disprove the application. Upon careful consideration, it is evident that the applicant has failed to meet this evidential burden, and for the reasons elucidated herein, the applications should be refused consent.

1.1.558 Legislative and Policy Framework

The application fails to demonstrate that reasonable steps have been taken to mitigate adverse effects on the natural beauty, flora, fauna, and geological or physiographical features of special interest, as required by Schedule 9 of the Electricity Act 1989. The statutory duty explicitly mandates that the applicant must have regard to preserving these environmental and heritage assets and must implement reasonable mitigation measures to address any negative impacts arising from the proposal. The evidence before the determining authority does not establish that such mitigation has been adequately considered or applied, leaving significant uncertainty as to how the proposal’s adverse effects will be managed or reduced in practice.

Furthermore, the application does not sufficiently address the statutory duties imposed on the Scottish Ministers to have regard to the preservation of natural beauty and the conservation of flora, fauna, and sites of architectural, historic, or archaeological interest when determining the proposal. The absence of demonstrated compliance with these duties, coupled with identified deficiencies and omissions in the evidence, constitutes a direct conflict with the applicable legal and policy framework. In accordance with established principles, such failures weigh decisively against the granting of consent for the development. The application’s

shortcomings in meeting the statutory requirements under Schedule 9 of the Electricity Act 1989 render it unacceptable in its current form.

The marine licence application fails to demonstrate compliance with the statutory requirements of the Marine (Scotland) Act 2010 and the relevant policies of Scotland's National Marine Plan, thereby warranting refusal. Under Part 4 of the Marine (Scotland) Act 2010, authorisation decisions must be taken in accordance with the National Marine Plan unless relevant considerations indicate otherwise. The application must therefore satisfy the General Policies including GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts).

The submitted application does not provide adequate evidence to confirm compliance with these policies. There are identifiable deficiencies and omissions in the assessment of impacts on the historic environment and natural heritage, as required under GEN 6 and GEN 9. The application also lacks sufficient engagement records as mandated by GEN 18, and fails to present sound evidence in accordance with GEN 19. Furthermore, cumulative impacts have not been properly addressed in line with GEN 21. These shortcomings constitute conflicts with the applicable legal and policy framework.

Given that compliance with the National Marine Plan policies forms a statutory part of the assessment, and the application has not demonstrated such compliance, these failures weigh decisively against the granting of consent. The marine licence application should therefore be refused.

The applicant's submission acknowledges that National Planning Framework 4 (NPF4) is a significant material consideration and that Policies 3 (Biodiversity), 4 (Natural Places), 7 (Historic Assets and Places), and 11 (Energy) are engaged by this proposal. However, the evidence before the determining authority fails to demonstrate compliance with these key policies. Specifically, there are deficiencies and omissions in the applicant's evidence that result in conflicts with the statutory duties and legislative requirements underpinning NPF4.

Policy 3 requires the protection and enhancement of biodiversity, yet the proposal does not provide sufficient evidence to show that biodiversity interests will be maintained or improved. Similarly, under Policy 4, which safeguards natural places, the application lacks the necessary assessments or measures to ensure that natural habitats and landscapes will not be adversely affected. Policy 7 mandates the conservation of historic assets and places, but the applicant has not adequately addressed the potential impacts on heritage assets, leaving a critical gap in compliance. Finally, Policy 11 on energy demands that proposals contribute positively to energy objectives within the planning framework; the submission fails to demonstrate alignment with these requirements.

Given these unresolved deficiencies and the absence of demonstrated compliance with the relevant NPF4 policies, the proposal conflicts with the applicable legal and policy framework. As established by the applicant's own evidence, such failures

weigh decisively against the granting of planning consent. Therefore, on the basis of non-compliance with Policies 3, 4, 7, and 11 of National Planning Framework 4, this application should be refused.

The proposal must be refused because it fails to provide the required environmental impact assessment and habitats regulations assessment as mandated by law. Under The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, the likely significant environmental effects of the development must be identified, assessed, and reported prior to any determination. This statutory requirement has not been met. Furthermore, the Habitats Regulations mandate that the effects of the proposal on European protected sites be assessed in accordance with the applicable statutory tests. The evidence before the authority does not demonstrate compliance with these obligations. Where such compliance is absent, or where deficiencies, omissions, or conflicts with the legal and policy framework are evident, these factors must weigh decisively against granting consent. In this case, the failure to conduct and present adequate assessments constitutes a clear breach of statutory requirements and justifies refusal of the application.

The applicant's submission does not demonstrate compliance with the requirements set out in the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight in the decision-making process. This statutory obligation is clear and unequivocal, as established in the Act itself. The evidence before the determining authority fails to show that these interests have been properly identified, assessed, or integrated into the planning evaluation.

Furthermore, the absence of any substantive analysis or documentation addressing the specific impacts on island communities constitutes a significant omission. This deficiency is not a minor procedural lapse but a fundamental failure to meet the legal and policy framework prescribed by the Islands (Scotland) Act 2018. As a result, the proposal stands in conflict with the statutory duty to consider island communities' interests, undermining the integrity of the decision-making process.

Given these shortcomings, the proposal cannot be regarded as compliant with the applicable legislation. Where such compliance has not been demonstrated, and where evidence reveals omissions and conflicts with the legal framework, these factors must weigh against the granting of consent. Accordingly, the proposal should be refused on the grounds that it fails to properly consider and weigh the interests of island communities as required by the Islands (Scotland) Act 2018.

The applicant bears the responsibility of demonstrating, through robust, objective and proportionate evidence, that every relevant statutory duty, planning policy and environmental assessment requirement has been satisfied. In this case, the applicant has failed to meet this evidential burden. The submitted evidence does not conclusively prove compliance with all applicable legal and policy frameworks. Furthermore, where compliance has not been demonstrated, or where the evidence identifies deficiencies, omissions or conflicts with the applicable legal and policy framework, those matters weigh against the granting of consent. Given these shortcomings, the application does not fulfill the necessary requirements to justify approval.

1.1.559 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria outlined in NPF4 Policy 11, resulting in significant adverse consequences for both the environment and local communities. Although Policy 11 supports renewable energy development, this support is conditional and must operate within the constraints of specific impact assessments, notably those addressing effects on communities, landscapes, seascapes, and other sensitive receptors.

In particular, the proposal would cause substantial harm to nationally designated landscapes and seascapes, undermining their protected status. Additionally, there is insufficient evidence to demonstrate that the cultural significance of scheduled monuments and their settings would be preserved. The safeguarding of island communities has not been adequately addressed, raising concerns about the social implications of the development. Furthermore, the ecological assessments provided do not convincingly show that the necessary environmental tests can be met.

Given these unresolved issues, the proposal conflicts directly with the requirements of NPF4 Policy 11. It cannot be supported as it stands, since the adverse impacts on heritage, landscape, community, and ecology run counter to the policy's intended balance between renewable energy advancement and environmental protection.

The practical consequence of the proposed development is that it would result in significant adverse effects on a range of nationally important designated assets, contravening several key policies within NPF4. Specifically, the proposal would undermine the qualities for which National Scenic Areas and other nationally important landscapes have been designated, as set out in Policy 4(c) and 4(d). This is compounded by the failure to demonstrate adequate protection for the cultural significance of scheduled monuments and their settings, contrary to the requirements of Policy 7, including Policy 7(h) and Policies 7(c) and 7(d). Furthermore, the proposal does not show how island communities would be safeguarded, nor does it meet the ecological criteria established under Policy 3 on biodiversity. These shortcomings collectively indicate a clear conflict with the intended protective framework of NPF4.

In analysing these policy conflicts, it is evident that the proposal falls short in addressing the full scope of the protections afforded to designated landscapes, heritage assets, and biodiversity. The evidence submitted does not satisfy the necessary tests to prevent significant adverse effects on nationally designated landscapes and seascapes. Likewise, there is an absence of convincing demonstration that the cultural and historic values of scheduled monuments and their settings would be preserved. The failure to confirm that island communities would be appropriately safeguarded further highlights the incompatibility of the proposal with the comprehensive policy approach required by NPF4. Given these factors, the proposal cannot be considered compliant with multiple, interrelated policies designed to protect nationally important assets.

The assessment finds that the proposal is in clear conflict with the terrestrial development plan framework, notably the Argyll and Bute Local Development Plan 2. This conflict arises because the proposal would adversely affect the landscape,

heritage, and community interests that these policies are specifically designed to protect. Given this, the proposal does not accord with the development plan framework nor with National Planning Framework 4 when considered as a whole. Furthermore, the applicant has not provided sufficient evidence to demonstrate otherwise. Therefore, it is concluded that the proposal is inconsistent with the relevant land-based planning policies and should not be supported.

1.1.560 Seascape, Landscape and Visual Effects

The applicant's assessment methodology lacks a defined distance threshold beyond which major effects are considered to cease, yet evidence indicates a clear pattern: no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of its inherent sensitivity or the extent of visibility. This implicit distance-based moderation is corroborated by the applicant's own documents, which acknowledge that at viewing distances exceeding 30 kilometres, the scale of change is judged as small, and that High magnitude effects are confined to within about 20 kilometres, Medium effects between approximately 20 and 30 kilometres, and Low effects beyond 30 kilometres for certain landscape types. Consequently, the inputs to the protective assessments are systematically understated at precisely the distances where the most sensitive designated landscapes are located, undermining the reliability of the conclusions presented to the Scottish Ministers for their consent decision.

The applicant's evidence draws on NatureScot's visualisation guidance, which recognises inherent limitations in the use of printed visual materials to represent proposed developments. Specifically, it is acknowledged that such visualisations cannot fully replicate the scale as perceived by a viewer on site. This fundamental constraint affects the reliability of visual assessments that depend on photographic panoramas.

Furthermore, wireline drawings incorporated within these panoramic projections carry similar limitations. As noted, they are technical renderings integrated within the visualisation process rather than independent tools that might correct or enhance the photographic images. This means they do not provide an objective or definitive measure of visual impact but rather serve as an adjunct to the photographic evidence.

Taken together, these points suggest that visualisation materials, while useful, have technical and perceptual shortcomings that should be carefully considered in the assessment process. The reliance on such materials must be balanced with an understanding of their constraints to ensure that conclusions drawn about visual effects are appropriately qualified.

The introduction of aviation and navigation lighting associated with the proposed development would fundamentally alter the night-time seascape character. At present, the sea horizon remains unlit, preserving a natural and uninterrupted nocturnal environment. The permanent illumination over the 35-year operational period would create an artificial visual feature, changing the existing character and experience of the seascape in a way that cannot be mitigated by current proposals. While some forms of lighting may be designed to minimise adverse effects, the

essential nature of these safety-related lights means that their presence is unavoidable and will result in a lasting alteration to the seascape.

Furthermore, it is important to recognise that the 35-year operational lifespan does not diminish the significance of this harm in planning terms. Granting consent for the development effectively establishes that this seascape is appropriate for wind farm use, setting a precedent for similar proposals and the acceptance of such visual impacts. This policy implication underscores the need for careful consideration of the wider consequences of permitting lighting-induced changes to the night-time seascape character, beyond the operational timeframe. Therefore, any decision to approve the development must weigh the permanence of the seascape transformation against the strategic objectives that the wind farm seeks to achieve.

The proposal fails to comply with essential planning policies designed to safeguard nationally important landscapes and seascapes, which has significant implications for the integrity of these protected environments. The applicant has not adequately demonstrated that the scale of the identified effects aligns with its own assessment methodology, casting doubt on the reliability of the conclusions presented.

This lack of consistency is particularly critical given the clear policy framework outlined in the National Planning Framework 4 (NPF4) and the National Marine Plan. Specifically, the proposal engages NPF4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan, all of which establish stringent requirements for protecting landscape and seascape interests at a national level.

In light of these considerations, the proposal does not meet the necessary policy tests and should be reconsidered to ensure compliance with the statutory protections for these valued environments. Without demonstrable adherence to the relevant policies, approval would undermine established planning objectives and the long-term preservation of nationally significant landscape and seascape assets.

1.1.561 Cultural Landscape, Archaeology and Historic Environment

There is considerable uncertainty regarding the robustness of the applicant’s assessment methodology as applied to the evaluation of heritage impacts in this case. While the applicant states that they have adopted Historic Environment Scotland’s recognised approach for assessing effects on the setting of historic assets—a methodology developed and refined through consultation with Historic Environment Scotland—closer examination reveals shortcomings in its application. This established methodology requires a thorough evaluation not merely of visual changes, but specifically whether such changes affect the contribution that the setting makes to the cultural significance of the heritage asset, including an assessment of whether the integrity of that setting is adequately retained. Importantly, the methodology explicitly advises against equating visual change directly with adverse impact.

However, a published Methodological Audit, prepared independently in support of community objections and relying solely on the applicant’s own Appendix 14.3, identifies a critical gap. While the assessment comprehensively describes visual

changes—addressing aspects such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—it fails to demonstrate how the integrity of the setting has been evaluated in accordance with the applicant's accepted methodology. The key evaluative step, which would link these visual changes to any effect on the setting's integrity, is absent in all the worked examples examined by the Audit. Consequently, the conclusions drawn about the integrity of the setting being adequately retained rest on an incomplete and insufficiently substantiated analysis.

In summary, the applicant's assessment does not fully comply with the required methodology, casting doubt on the reliability of its conclusions regarding heritage impacts. This deficiency undermines confidence that the cultural significance and integrity of historic assets have been properly safeguarded.

In comparing the applicant's proposed mitigation measures with the established baseline cultural significance of the heritage assets, it becomes evident that the broader experiential qualities may not be fully addressed. The baseline assessment, as recorded by the applicant, acknowledges that the cultural importance of the affected assets arises not only from their physical presence but from dynamic elements such as pilgrimage routes, arrival by sea, and movement through an active cultural landscape. This includes the interrelationships between monuments, spirituality, and the encompassing landscape and seascape, which are primarily experienced in motion rather than from static viewpoints. Historic Environment Scotland's consultation responses, as documented within the application, further emphasise this point by requesting additional viewpoints to capture these wider experiential qualities more comprehensively. Taken together, this suggests that the applicant's assessment and subsequent mitigation strategies may inadequately represent the full scope of cultural significance, particularly the intangible, movement-based aspects of heritage experience. Therefore, it is essential that any further assessment or mitigation planning explicitly incorporates these dynamic qualities to ensure a more holistic understanding and protection of the cultural landscape.

The heritage impact conclusions presented rely fundamentally on the findings of the landscape assessment. However, when the landscape effects are understated, as previously demonstrated, this understatement directly transfers to and compromises the accuracy of the heritage conclusions that are constructed upon them. In this regard, the mitigation measures proposed cannot be fully trusted to address the true extent of harm, since their basis—the landscape assessment—is itself deficient.

This reliance on an incomplete landscape evaluation weakens the overall credibility of the heritage impact appraisal. If the landscape effects are not accurately assessed and articulated, the subsequent heritage conclusions inevitably fail to reflect the genuine magnitude of impact on heritage assets. Consequently, the robustness of the planning decision-making process is undermined, and the potential for effective mitigation is diminished. This fundamental flaw calls for a reassessment of the landscape evidence before any definitive heritage impact conclusions are accepted.

There remains significant uncertainty regarding the application's compliance with key heritage protection policies. Specifically, it engages NPF4 Policy 7(h) concerning

scheduled monuments, alongside Policies 7(c) and 7(d) which address the settings of such assets, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. These provisions collectively establish a clear framework for safeguarding the cultural significance of heritage assets and their surroundings.

Despite this policy context, the applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be protected. Moreover, the Scottish Ministers have not been provided with the requisite assessment to support such a conclusion. In light of this absence of essential evidence, the application cannot be considered acceptable in terms of heritage protection.

1.1.562 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development rely to an exceptional degree on visitors, who are drawn specifically by the qualities identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity and remoteness. These attributes form the fundamental appeal that sustains visitor numbers and underpin the local economy.

Any alteration to these defining characteristics would directly undermine the economic foundation of these communities. Such an impact would inevitably extend beyond immediate economic effects, threatening local services, reducing population stability, and ultimately jeopardising the long-term viability of the island settlements. Consequently, the proposal poses a significant risk to the fundamental economic and social sustainability of these island communities.

The practical consequence of the applicant's approach is a fundamental underestimation of the potential socio-economic impacts on island communities directly affected by the proposal. While the applicant's consultants acknowledge habitability as a significant pathway for impact, no specific assessment of the habitability of these islands has been undertaken. Instead, the socio-economic assessment in Chapter 18 focuses primarily on regional port communities with detailed analysis, neglecting an equivalent, place-based assessment of the island communities themselves. Despite this lack of focused analysis, the assessment nonetheless concludes that these island communities exhibit low sensitivity to tourism effects, a conclusion that lacks substantive evidential basis.

This conclusion fails to recognise the unique economic characteristics of small island communities, which cannot be accurately represented by regional averages. Island economies are typically concentrated in sectors highly sensitive to changes in the environmental qualities that attract visitors. Moreover, an increasing dependence on visitor numbers intensifies, rather than mitigates, this sensitivity. Without place-specific analysis, the assertion of low sensitivity amounts to an unsubstantiated assumption rather than evidence-based reasoning. Consequently, the socio-economic assessment methodology is flawed and insufficient to properly understand or mitigate the impacts on the island communities facing the development.

The proposal fails to comply with the relevant policy and statutory duties concerning island communities. Specifically, it does not satisfy the requirements set out in GEN

19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions affecting such communities be founded on robust socio-economic evidence and adopt a precautionary approach when evidence is insufficient. Furthermore, it disregards the provisions of NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, all of which emphasise the necessity of assessing and affording appropriate weight to the interests of island communities through meaningful engagement from the earliest stages of development to its conclusion.

The applicant has acknowledged that island communities warrant particular scrutiny; however, it has failed to undertake the necessary assessments to properly understand the effects of the proposal on these communities. Without such assessments, there is no demonstration that the proposal is compatible with the sustainability of island communities. This omission is significant, as it undermines the ability to ensure that the development will not adversely affect the social and economic well-being of those communities.

In light of these considerations, it is evident that the statutory duties owed to island communities have not been discharged. The absence of adequate evidence and engagement means that the proposal cannot be considered compliant with the established policies and statutory requirements designed to protect island communities. Consequently, the proposal should not be supported.

1.1.563 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, with surrounding waters that support seabirds, marine mammals, and basking sharks. Introducing large-scale construction, operation, and decommissioning activities into this sensitive environment over several decades risks significant adverse environmental effects. This ecological importance and sensitivity warrant careful consideration of the potential impacts arising from the proposal.

The practical consequence of the applicant’s submission is that there is an acknowledged risk of adverse effects on a protected site, specifically the North Colonsay and Western Cliffs Special Protection Area, which supports a significant guillemot population. By providing a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan, the applicant signals an awareness that the project could impact the integrity of this designated area. This recognition is crucial, as it frames the application within the context of potential environmental harm that requires careful consideration.

These documents are not standard procedural submissions; they are specifically prepared for circumstances where adverse effects cannot be ruled out. Their presence in the application package demonstrates that the applicant is seeking to address these impacts through derogation provisions, which are legal mechanisms allowing certain activities that might otherwise be prohibited due to their environmental consequences. The compensation plan, targeted at the guillemot population, reflects an effort to mitigate potential ecological damage, underscoring the applicant’s intention to manage and reduce harm to protected species.

Nevertheless, it is important to note that the applicant's own approach acknowledges a degree of uncertainty, as the Scottish Ministers may ultimately reach a different conclusion regarding the likelihood or significance of adverse effects. This uncertainty reinforces the need for a rigorous and cautious assessment process. The submission of these documents, therefore, constitutes a significant aspect of the application and warrants thorough scrutiny to ensure that the integrity of the protected site is safeguarded in accordance with relevant policies and statutory obligations.

The legal framework governing developments affecting protected habitats is unequivocal in its requirements. Under the Habitats Regulations, consent for such developments may only be granted where the competent authority has ascertained that the proposal will not adversely affect the integrity of the protected site, unless the strict derogation tests are met. Importantly, consent may lawfully be granted only where no reasonable scientific doubt remains regarding the absence of adverse effects. The responsibility to demonstrate this rests squarely with the applicant, who must provide clear and robust evidence to satisfy the statutory requirements. Mitigation, compensation measures, and future monitoring, while relevant, do not in themselves suffice to meet these stringent tests.

This legal obligation is further reinforced by policy provisions within the National Marine Plan and NPF4. Specifically, policies GEN 9 and GEN 13 of the National Marine Plan, alongside Policies 3, 4(b), 4(e), and 4(f) of NPF4, collectively establish a comprehensive policy framework that complements and supports the Habitats Regulations. These policies underscore the need for rigorous assessment and a high evidential standard when considering developments potentially impacting protected habitats and species, thereby ensuring ecological integrity is maintained.

Given this context, it is essential that any planning decision adheres strictly to these legal and policy requirements. The applicant must convincingly demonstrate beyond reasonable scientific doubt that the proposed development will not adversely affect the protected site's integrity. Without such evidence, consent cannot be lawfully granted. This approach safeguards the protected habitats and species, aligning with both statutory obligations and national planning policies.

The applicant has not demonstrated that the statutory tests designed to protect internationally important habitats and species can be satisfied, as evidenced by their own derogation documents. This failure to meet the legal requirements for safeguarding these ecological features fundamentally undermines the justification for granting consent. On the evidence submitted, the applicant's case lacks the requisite degree of certainty that these critical protections will be upheld. Therefore, the application should be refused on the basis of non-compliance with statutory obligations.

1.1.564 Cumulative and In-Combination Effects

There is significant uncertainty arising from the current approach to assessing the project, as only a portion of it is presently before the Scottish Ministers. Critical components, namely the export cable corridor and the onshore transmission works, are excluded from this application and deferred to subsequent proposals. Without

these elements, the wind farm cannot function, yet their impacts are not considered alongside the main project in a single, comprehensive assessment.

This fragmented approach results in an incomplete evaluation of the project's overall effects. By deferring important parts to later consenting processes, the cumulative and interrelated impacts cannot be properly understood or weighed at the principal decision stage. Such segmentation raises concerns about the adequacy and legality of the environmental and planning assessments undertaken to date.

Importantly, this method is contrary to established legal principles. The courts, in the Raeshaw Farms case, have affirmed that a project must be assessed in its entirety and not artificially divided into smaller parts whose individual impacts might appear less significant. Therefore, the current assessment process undermines these principles by effectively salami-slicing the project, which calls into question the validity of the consent decision based on incomplete information.

The applicant's Environmental Impact Assessment (EIA) forms the foundation for the cumulative impact assessment presented in the proposal. This approach inherently relies on the conclusions drawn in the separate landscape, heritage, and socio-economic assessments. However, it is apparent that these underlying assessments have understated the magnitude of effects in each respective area. Such understatement consequently results in the cumulative assessment being founded on a diminished baseline, which does not fully reflect the true environmental and social context prior to the proposed development.

Because the cumulative assessment builds upon this reduced baseline, the combined effects of the current proposal alongside other existing, consented, and foreseeable developments are similarly underestimated. This means that the overall impact on the environment and communities within the area is likely greater than that reported. The failure to capture the full extent of these combined effects undermines the reliability of the cumulative impact assessment and may lead to inadequate mitigation measures being proposed.

Given the importance of an accurate and comprehensive understanding of cumulative effects in planning decisions, this underestimation raises concerns regarding the robustness of the environmental appraisal. It is essential that baseline assessments accurately reflect the existing conditions to ensure that cumulative impacts are fully and fairly evaluated. Without this, the decision-making process may not fully consider the true scale of change resulting from the proposal when combined with other developments, potentially compromising the sustainability objectives of the planning framework.

The applicant has failed to demonstrate that the cumulative and in-combination effects of the proposal, including the full scope of the project, have been reliably identified and assessed. This shortcoming is particularly significant given the potential for deferred works to contribute additional environmental impacts that remain unquantified and unconsidered. Such omission undermines the integrity of the environmental impact assessment and obscures the true scale of potential harm.

This failure constitutes non-compliance with established planning policies and regulatory frameworks, specifically engaging GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e). Furthermore, it contravenes the requirements of the Environmental Impact Assessment Regulations concerning project splitting, which mandate a comprehensive and integrated assessment of all components of a development to prevent piecemeal consideration that might understate cumulative effects.

In light of these concerns, it is imperative that the decision-making process explicitly addresses the treatment of deferred works to ensure a complete and transparent evaluation. Without this, there remains a material risk that significant environmental effects will be overlooked, justifying refusal of consent until such deficiencies are rectified.

1.1.565 Public Engagement, Site Selection and Environmental Information

The practical consequence of the deficiencies in public participation and consultation timing is that the affected communities have been denied a realistic opportunity to engage meaningfully with a complex and technically dense application, thereby undermining the legitimacy of the site-selection process. The applicant requests that Scottish Ministers place significant weight on the site-selection process; accordingly, the quality of public participation at that stage is directly material to the decision. However, the deficiencies observed during the plan and site-selection stages have persisted into the application phase. The application itself consists of many thousands of pages of technical material, submitted during the busiest months for island communities, when residents are fully occupied by the visitor season and specialist advice is least accessible. In contrast, the applicant has had years to prepare its case with substantial professional and financial resources. National Marine Plan policy GEN 18 and the principles of effective public participation enshrined in the Aarhus Convention require that those affected by decisions of this magnitude be afforded a genuine and realistic opportunity to participate. The circumstances under which the affected communities have been expected to respond fall short of these standards. Therefore, it is imperative that Ministers give careful weight to these shortcomings when considering the representations made.

The practical consequence of the inadequacies in the Environmental Impact Assessment (EIA) is that the Scottish Ministers are currently unable to make a fully informed decision on the application. The environmental information provided does not meet the requirements of the EIA Regulations, which mandate that likely significant effects must be comprehensively understood before determination. This shortcoming directly affects the integrity and reliability of the decision-making process.

The application identifies potential pathways to significant environmental effects but fails to investigate them thoroughly. For example, the landscape assessment produces outcomes based on distance patterns not supported by its own stated methodology, while the heritage assessment does not demonstrate the application of its own integrity test. Furthermore, the socio-economic assessment lacks a place-based analysis of the affected islands, leaving critical contextual information absent.

These methodological deficiencies undermine the sufficiency of the environmental evidence.

Additionally, the reliance on future assessments, post-consent plans, monitoring, and further approvals cannot substitute for a complete and robust EIA at this stage. The Scottish Ministers must base their determination on the evidence presently before them, not on assumptions that unresolved matters will be satisfactorily addressed later. The applicant has not demonstrated that the environmental information submitted is adequate for this essential purpose, and therefore, the application should not be approved in its current form.

1.1.566 Effects on Local Area

While the applicant proposes mitigation and compensation measures aimed at protected species and heritage assets, these do not adequately address the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Islay and Colonsay, being the closest islands to the development area—which lies immediately north-west of Islay and west of Colonsay—are insufficiently assessed in the application. The assessment treats Islay primarily as a potential project location rather than recognising it as an affected island community in its own right. Notably, the Atlantic-facing communities of Islay face the nearest edge of the 448 square kilometre development area, yet no place-based evaluation has been undertaken to consider the impacts on their setting, economy, or community life.

Furthermore, for Colonsay and Oronsay, the development directly confronts the seaward outlook that is integral to daily life. The North Colonsay and Western Cliffs Special Protection Area, forming part of Colonsay's coastline, is central to the applicant's derogation case and compensation strategy. This represents the clearest acknowledgement within the application that harm to the internationally protected seabird populations inhabiting these cliffs cannot be ruled out. In addition, Oronsay Priory, a scheduled monument of national importance located within this community, suffers from the same shortcomings identified elsewhere in the heritage assessment, particularly regarding the treatment of its open maritime setting.

Taken together, these deficiencies demonstrate that the applicant's environmental and heritage impact evaluation lacks the necessary reliability and thoroughness, leaving the effects on these island communities and their valued assets underassessed and insufficiently mitigated.

The applicant's assessment significantly underestimates the scale and significance of the visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social effects. The Coastal Character assessment identifies the Sound of Iona as having high sensitivity, with extensive visibility of the development area spanning approximately 21 kilometres and turbines extending across about 39 degrees of the horizon. This results in a moderate and significant overall effect that directly affects the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is assessed as highly sensitive, with widespread visibility and acknowledged significant effects on residents and visitors, including at Dùn Ì, the island's highest point.

Iona's monastic landscape, comprising internationally important heritage assets such as the Abbey, Nunnery, and high crosses, is central to its cultural significance. The applicant's baseline recognises the importance of pilgrimage, arrival by sea, and movement through the landscape, yet Historic Environment Scotland's request for additional visual viewpoints—specifically from the ferry crossing and elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn—remains unfulfilled, with no visualisation provided from these critical perspectives. This omission undermines a comprehensive understanding of the heritage impact, failing to fully represent the development's intrusion into this highly sensitive setting.

Community concerns further underscore the inadequacy of the assessment. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet the applicant's consultants did not assess habitability, despite identifying it as a potential pathway of effect. The perceived scale of the turbines can be better appreciated by comparison with a familiar landmark: Ben Hynish on Tiree, which stands at 141 metres high and is visible from Iona at approximately 33 kilometres. The largest turbines would exceed Ben Hynish by around 194 metres while situated at roughly two-thirds of that distance, highlighting the disproportionate visual intrusion. Collectively, these factors demonstrate that the applicant's evaluation fails to capture the true extent of impacts on Iona, warranting a more rigorous and comprehensive reassessment.

The applicant's assessment fails to adequately address the significant visual and economic impacts on Mull and the Ross of Mull coastal communities, particularly those reliant on tourism. Although the Ross of Mull South coastal area is recognised as having high sensitivity at distances of approximately 22 to 24 kilometres, it is only attributed medium magnitude effects. The applicant concedes significant effects at Erraid and on the Core Paths of the Ross, as well as on Fionnphort, which serves as the gateway to Iona and the primary embarkation point for visitors. This community is directly tied to visitor flows and would therefore experience substantial consequences. Similarly, across Mull, significant effects are accepted on Core Paths and within the Central, South and West Mull Local Landscape Area. Notably, the Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is acknowledged as highly sensitive at distances between 21 and 33 kilometres, yet is assigned only medium magnitude impacts. The applicant's reliance on distance-based reasoning is further exemplified in the treatment of the Wilderness and Gribun Rocks coastal area, where effects are downplayed due to viewing distances exceeding 30 kilometres, despite the evident scale of change. Crucially, the applicant does not provide place-based assessments for Mull's west-facing tourism economy, its wildlife boat operations, or the accommodation sector in its western townships, all of which depend heavily on the Atlantic seascape that the development would industrialise. This omission overlooks the practical consequence that these communities and their economic activities would be detrimentally affected by the proposed development.

The applicant's assessment fails to fully acknowledge the significant consequences for the wider seaboard's designated landscapes and the island communities that depend on their unspoilt natural and cultural qualities. Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island in the early stages of regeneration. Its small, re-establishing population relies heavily on the pristine

setting and undisturbed seascape that are directly threatened by the proposed development. Yet, no specific assessment has been made regarding the impacts on Ulva, leaving this vulnerable community's future inadequately considered.

Similarly, Staffa, renowned as one of Europe's most celebrated small islands and also within the Loch na Keal National Scenic Area, lies approximately 35 kilometres from the development site. This distance exceeds the 30-kilometre threshold recommended by NatureScot for assessing effects on National Scenic Area qualities. Despite recognising Staffa's panoramic maritime qualities, the applicant concludes that any changes would be small and not significant. This conclusion appears inconsistent with the acknowledged importance of Staffa's landscape and does not convincingly justify the dismissal of potential adverse effects at this notable distance.

Further afield, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed by the applicant as having High sensitivity but only Medium to Low magnitude of effect due to distance and retained landforms. The Scarba, Lunga and the Garvellachs National Scenic Area, situated between 35 and 40 kilometres away, receives a similar evaluation. These moderate assessments inadequately reflect the fundamental qualities upon which these designations depend and overlook the cumulative and indirect impacts on these sensitive landscapes. Taken together, these omissions and underestimations undermine the protection of vital natural and cultural assets and the island communities that cherish them.

The applicant's assessment categorises the South Tiree coastal area as having High sensitivity at an approximate distance of 35 kilometres, while attributing a Low magnitude of change to the proposed development. However, this evaluation appears to significantly understate the likely effects on Tiree's landscape character. The island is exceptionally low-lying, with its highest elevation, Ben Hynish, reaching only 141 metres. Its landscape character is fundamentally defined by the dominance of sea and sky, creating an open oceanic horizon that is both sensitive and distinctive. The introduction of turbines up to 335 metres in height would introduce vertical structures unprecedented in this seascape, thereby altering its defining characteristics in a manner not adequately reflected by a Low magnitude rating. Given the exposed nature of Tiree and the prominence such turbines would have within its visual context, the conclusion of Low magnitude does not reliably represent the scale of change anticipated. Consequently, the assessment's evaluation of effects on Tiree's sensitive landscape is insufficiently robust and requires reconsideration to accurately reflect the magnitude of impact.

The applicant's assessment notably omits consideration of significant effects on mainland and island communities that have direct visual and economic connections to the seascape in question. Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the development waters from the east. Despite its finely balanced community and economy, the potential impacts on Gigha have not been examined. Similarly, Ardnamurchan Point, the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of receptors that

are subject to undue distance-based moderation within the applicant's assessment, thereby undervaluing their sensitivity. Additionally, the west coast of Kintyre comprises a chain of communities whose outlook, character, and visitor economy are intrinsically linked to the open Atlantic seaboard facing Islay, Jura, and the surrounding waters. The Treshnish Isles and other small islands and mainland coasts with views towards the development area share this same reliance and exposure. The failure to address the effects on these communities compromises the comprehensiveness and robustness of the applicant's environmental and socio-economic evaluation, raising concerns over the completeness of the submitted evidence.

There remains considerable uncertainty regarding the applicant's methodology for assessing effects on sensitive receptors beyond 20 kilometres. This uncertainty arises because the applicant's approach systematically moderates the magnitude of change and discounts the resulting effects at these distances. As highlighted in the evidence, wherever a highly sensitive receptor lies beyond approximately 20 kilometres, the assessment diminishes the significance of impact without providing any place-based evaluation of the communities affected. Such an approach inevitably undermines the integrity of the environmental impact assessment, as it fails to properly account for and address the experiences of those living with these effects. Given these concerns, the assessment cannot be regarded as comprehensive or robust in its current form.

1.1.567 Personal Observations

In addition to the planning matters above, I am personally concerned because: Adding a wind farm to the beautiful island I visited on holiday should not happen. If none at all should be deep out at sea

Based on my own local knowledge, I also wish to highlight that: Adding a wind farm to the beautiful island I visited on holiday should not happen. If none at all should be deep out at sea. The affect on the wildlife would be devastating

1.1.568 Further Comments

No

1.1.569 Summary

The proposal before the Scottish Ministers fails to demonstrate compliance with the relevant statutory and policy framework governing its determination. The applicant's own evaluation acknowledges substantial impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal region. However, published analyses of the applicant's documentation reveal that the magnitude of these impacts has been underestimated, and crucially, the necessary heritage assessment has not been conducted. Moreover, while the effects on the island communities impacted by the development were identified, no assessment of these effects has been undertaken. The ecological requirements associated with the project remain unproven as capable of being met. It is also pertinent to note that only

a portion of the entire project is currently submitted for consideration by the Scottish Ministers.

In light of these significant shortcomings, it is respectfully submitted that both consent for the MachairWind Offshore Wind Farm and the corresponding marine licence should be refused. Should the Scottish Ministers contemplate granting approval, it is requested that they first require the submission of additional environmental information and enhanced visualisations to clarify the full extent of impacts. Furthermore, any determination should be deferred until after a public inquiry, thereby ensuring that the concerns raised in this objection are thoroughly examined in an open and transparent forum. Regardless of the final decision, it is further requested that the Ministers explicitly address and provide reasoned conclusions regarding the effects on cultural heritage and the island communities affected by the proposal.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 460
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, corresponding to application number 00012385 for consent under section 36 of the Electricity Act 1989, and application number 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval for a substantial offshore wind energy development. I request that my objection be formally recorded and that I receive notification of the final decisions concerning these applications.

The project under consideration involves the construction of an offshore wind farm with an installed capacity of approximately 2 gigawatts. It envisages the erection of between 91 and 144 turbines, each reaching up to 335 metres in blade tip height. This development is proposed within a designated Windfarm Development Area spanning around 448 square kilometres of marine environment situated to the north-west of Islay and west of Colonsay. The site lies approximately 21 kilometres from Iona and is in proximity to various islands and coastal communities within the southern Hebrides.

My objection is grounded upon planning and environmental considerations, which will be explicated below with reference to the statutory and policy frameworks applicable to these applications. It is incumbent upon the applicant to provide adequate and persuasive evidence demonstrating that all relevant statutory tests and policy criteria are satisfied. The onus does not lie with objectors to disprove the proposal. In this instance, I contend that the applicant has failed to discharge this burden effectively. Consequently, I maintain that the applications should be refused consent.

1.1.570 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology lacks clarity and consistency regarding the distance thresholds beyond which major effects are deemed to cease. Notably, the written methodology provided in Appendix 16.1 fails to specify any such threshold. However, an independent Evidence Note, which draws exclusively on the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a clear and consistent pattern across all three assessment streams: no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of that receptor’s inherent sensitivity or the extent of visibility. This indicates an implicit, yet unacknowledged, reliance on distance as a controlling factor in determining the scale of impact.

Further examination of the applicant’s documents confirms the influence of distance in shaping these assessments. For example, an evaluation of a coastal area located over 30 kilometres from the development site concludes that the scale of change is small, explicitly citing the viewing distance as the rationale. Moreover, the Landscape Character synthesis categorises the magnitude of impact as High within roughly 20 kilometres, Medium between about 20 and 30 kilometres, and Low beyond approximately 30 kilometres for certain landscape types. This systematic moderation of magnitude at the distances where the most sensitive designated landscapes are

situated suggests that the protective tests are applied to understated inputs. Consequently, the conclusions drawn do not reliably reflect the true effects that the Scottish Ministers are being asked to consider and consent to.

There remains considerable uncertainty regarding the full extent of the impact that the proposed aviation and navigation lighting will have on the character of the night-time seascape. Currently, the sea horizon is unlit, and the introduction of such lighting would permanently alter this character over the stated operational period of 35 years. This change to the visual environment raises concerns about the acceptability of fundamentally transforming an unlit seascape into one marked by artificial illumination.

Moreover, it is important to recognise that the specified operational lifespan does not mitigate the harm identified in policy terms. Granting consent for this development effectively signals that this seascape is considered appropriate for wind farm use, with all consequent alterations to its character and appearance. Such a decision sets a precedent that may diminish the protection afforded to seascape qualities in this area, underscoring the need for careful consideration of these significant and lasting impacts.

1.1.571 Cultural Landscape, Archaeology and Historic Environment

The cultural significance of the heritage assets affected by the proposal encompasses a complex array of qualities, including pilgrimage, arrival by sea, movement through a living cultural landscape, the interrelationships between monuments, spirituality, and the surrounding landscape and seascape. These attributes are principally experienced dynamically through movement rather than from static viewpoints, as acknowledged within the applicant's own baseline assessment. This nuanced experiential dimension implies that any assessment of heritage impact must adequately capture the full extent of these broader cultural and landscape qualities to avoid underestimating potential harm.

Historic Environment Scotland's consultation responses, as recorded in the application, underscore this point by requesting additional viewpoints to ensure that these wider qualities are properly represented in the assessment. The applicant's current approach appears insufficient in this regard, potentially overlooking significant experiential and contextual factors that contribute to the heritage assets' cultural value. It is therefore imperative that the assessment methodology be expanded to include these broader landscape and experiential elements to provide a comprehensive understanding of the proposal's impact on heritage significance.

The heritage impact assessment relies fundamentally on the landscape assessment, and any understatement within the latter directly influences the former. It is clear that where landscape effects have been understated, as previously detailed, the heritage conclusions derived from these assessments inevitably reflect that same understatement. This interdependence calls into question the robustness of the heritage impact findings presented.

Given the critical role that the landscape assessment plays in shaping the understanding of heritage effects, deficiencies in its methodology or scope cannot be

overlooked. If landscape impacts are not fully or accurately captured, the subsequent heritage evaluation cannot be regarded as reliable. The credibility of the entire heritage impact appraisal is thus compromised by these shortcomings in the landscape assessment.

In light of this, the conclusions drawn concerning heritage impacts lack sufficient evidential support and must be treated with caution. A more rigorous and transparent approach to assessing landscape effects is essential to underpin any valid heritage impact conclusions. Without this, the current findings remain fundamentally undermined and should not be accepted as a sound basis for decision-making.

1.1.572 Effects on Island Communities, Tourism and the Local Economy

The island communities subject to this proposal exhibit an exceptional dependence on visitors, whose arrival is principally motivated by the very qualities identified within the applicant's baseline assessments: landscape, seascape, cultural heritage, tranquillity, and remoteness. These attributes constitute the core attractions that underpin the local tourism economy. Any alteration to these intrinsic qualities is therefore not merely an aesthetic or environmental concern but represents a direct threat to the fundamental economic structure of these communities.

The economic base supported by visitor expenditure sustains local services, underpins population retention, and ensures the ongoing viability of these island settlements. Disruption or degradation of the key qualities that attract visitors will have cascading effects, undermining service provision and jeopardising the social fabric and long-term sustainability of the islands. Thus, the proposal, by impacting these critical attributes, endangers the essential economic and social resilience of these communities.

There remains significant uncertainty regarding the adequacy of the applicant's socio-economic assessment as it pertains to island communities directly affected by the proposal. Notably, the applicant's own consultants identified habitability as a potentially significant pathway through which the development could impact these communities, yet no specific assessment of habitability was conducted for the islands in question. Instead, the socio-economic appraisal presented in Chapter 18 primarily addresses regional-level impacts, focusing in detail on potential port communities while omitting a comparable place-based evaluation for the island populations facing the development. Despite this omission, the assessment nonetheless concludes that these island communities possess low sensitivity to tourism effects—a conclusion reached without the underpinning of targeted, localized analysis.

This approach fails to recognise the unique economic characteristics of small island communities, which cannot be accurately represented by regional averages. The economies of these islands tend to be concentrated in sectors that are particularly vulnerable to alterations in the qualities that attract visitors. Moreover, a dependence on increasing visitor numbers inherently amplifies their sensitivity to any changes that could diminish those qualities. Therefore, to assert low sensitivity without a rigorous, place-specific analysis is not to present evidence but rather to rely on unsubstantiated assumption. Given these deficiencies, the socio-economic

assessment cannot be considered a reliable basis for understanding or mitigating the impacts of the proposal on the island communities, and accordingly, it should not be relied upon in the planning decision-making process.

1.1.573 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, as identified in the applicant's evidence. Additionally, the surrounding waters serve as habitats for seabirds, marine mammals, and basking sharks. This highlights the ecological importance and sensitivity of the site, given the presence of these protected species and habitats.

The proposed development would introduce extensive construction, operational, and decommissioning activities into this environmentally sensitive area over several decades. Such large-scale and prolonged disturbance carries a significant risk of adverse environmental effects on the Priority Marine Features and protected species present, necessitating careful consideration of potential impacts and mitigation measures.

The applicant's submission falls short of demonstrating compliance with the statutory tests designed to safeguard internationally important habitats and species. An examination of the applicant's own derogation documents reveals a significant degree of uncertainty regarding the effectiveness of proposed mitigation measures. Consequently, the evidence submitted fails to provide the necessary assurance that these legal requirements can be met, thereby undermining the justification for granting planning consent.

1.1.574 Public Engagement, Site Selection and Environmental Information

The applicant's submission underscores the critical importance of public participation in the site-selection process, emphasising that the weight the Scottish Ministers are asked to place on this process renders the quality of such participation directly material. Notably, deficiencies identified during both the plan and site-selection stages have persisted into the application phase. The application itself is substantial, comprising many thousands of pages of technical documentation. However, the consultation period allocated for public response has coincided with the busiest months of the year for the island communities concerned. During this time, residents are engaged continuously in the visitor season, limiting their capacity to engage fully. Furthermore, specialist advice—a vital resource for informed participation—is least available in this period. This imbalance is further accentuated by the applicant's advantage, having had years to prepare the case with considerable professional and financial resources, creating a disparity in the ability of affected parties to participate effectively.

In this context, the requirements set out in GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, establish a clear expectation that those affected by decisions of such magnitude must have a realistic opportunity to engage meaningfully. The conditions under which the island communities have been required to respond, however, fall short of these standards. This shortfall undermines the legitimacy and fairness of the

consultation process and, by extension, the site-selection process as a whole. It is therefore imperative that the Scottish Ministers give careful consideration to these deficiencies when weighing the representations submitted, recognising that the opportunity for genuine participation has been compromised.

There remains significant uncertainty as to whether the Environmental Impact Assessment (EIA) submitted is sufficient to enable the Scottish Ministers to make a fully informed decision on this application. While the EIA is extensive in scope, it falls short in critical respects. Across multiple topics, the assessment identifies potential pathways to significant effects but either fails to investigate them comprehensively or employs methodologies that do not substantiate its conclusions. For example, the landscape assessment produces outcomes based on a distance pattern that is not supported by its own stated methodology; the heritage assessment lacks clear demonstration of applying its integrity test; and the socio-economic assessment omits any place-based analysis of the islands directly affected. Moreover, the applicant frequently defers key matters to future stages—relying on post-consent plans, monitoring, and additional approvals—which does not satisfy the EIA Regulations' requirement that likely significant effects must be understood prior to determination. Ultimately, the Scottish Ministers are obliged to decide on the evidence currently before them, not on assumptions that outstanding issues will be resolved later. In this regard, the applicant has not demonstrated that the environmental information provided is adequate for the purpose of making a sound and lawful decision.

1.1.575 Effects on Local Area

The applicant's assessment acknowledges that Islay and Colonsay are the closest islands to the proposed development area, which lies immediately north-west of Islay and west of Colonsay. However, the appraisal principally considers Islay only as a potential direct project location, rather than recognising it as an affected island community in its own right. This approach overlooks the Atlantic-facing communities on Islay, which are situated adjacent to the nearest edge of a 448 square kilometre development area, without any place-based evaluation of the impacts on their local setting, economy, or community life. Such an omission undermines the reliability of the environmental and heritage impact assessment by failing to properly account for the direct and significant effects on the island's population and socio-economic fabric.

Similarly, for Colonsay and Oronsay, the assessment does not adequately address the implications of the development on their seaward outlook, which is fundamental to daily life there. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's coastline, is central to the applicant's derogation case and compensation plan. This area represents the clearest concession within the application that harm to the internationally protected seabird population of these cliffs cannot be ruled out, further emphasising the potential adverse effects on local biodiversity that are insufficiently explored.

Moreover, Oronsay Priory, a scheduled monument of national importance situated within this community, is subject to the same deficiencies identified in the heritage assessment. In particular, the treatment of its open maritime setting is inadequately

considered, thereby compromising the thoroughness and accuracy of the heritage impact evaluation.

Taken together, these factors demonstrate that the applicant's assessment underestimates the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. This underassessment calls into question the overall reliability of the environmental and heritage impact evaluation presented within the application.

The applicant's assessment of the visual and community impacts on Iona significantly underestimates the scale and importance of these effects, particularly when mitigation measures are considered. The Coastal Character assessment identifies the Sound of Iona as having high sensitivity with direct orientation towards the development area and extensive visibility. It notes a large geographical extent of change, moderate and significant overall effects extending approximately 21 kilometres, with turbines spanning roughly 39 degrees of the horizon. While the applicant acknowledges significant effects for residents and visitors across much of Iona, including at Dùn Ì, the island's highest point, the assessment fails to fully capture the scale of visual intrusion. For context, the largest turbines would exceed the height of Ben Hynish on Tiree—141 metres high and visible from Iona at about 33 kilometres—by approximately 194 metres, despite being located closer at roughly two-thirds of that distance. This comparison emphasises the turbines' imposing presence and challenges the adequacy of the applicant's mitigation claims.

Beyond visual impacts, the heritage and community implications are equally significant and insufficiently addressed. Iona's internationally important monastic landscape, including the Abbey, Nunnery and high crosses, is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape, as identified in the applicant's own baseline studies. Historic Environment Scotland's request for additional viewpoints, such as from the ferry crossing and elevated locations like Càrn Cùl ri Èirinn above St Columba's Bay, remains unmet, leaving a critical gap in the visual impact appraisal. Moreover, a household consultation on Iona revealed that 92 per cent of respondents object to the proposal, underscoring strong local opposition. Despite the applicant's recognition of habitability as a potential pathway of effect on the community, no formal assessment of this impact was undertaken. Taken together, these factors indicate that the applicant's evaluation inadequately reflects the profound visual, heritage and social consequences for Iona, thereby compromising the accuracy and robustness of the environmental and social impact appraisal.

1.1.576 Summary

The proposal for the MachairWind Offshore Wind Farm fails to meet the necessary statutory and policy requirements guiding its determination. The applicant's own evaluation acknowledges substantial impacts on nationally designated landscapes, as well as on the cultural heritage and communities along this coastline. Furthermore, published reviews of the applicant's documentation reveal a systematic understatement of the magnitude of these effects. Crucially, the mandatory heritage assessment has not been conducted, and the consequences for the island communities affected have been identified but remain unassessed. In addition, the

ecological criteria essential for approval have not been demonstrated as achievable. It is also important to note that only a portion of the project is currently before the Scottish Ministers for consideration.

In light of these significant shortcomings, I respectfully urge the Scottish Ministers to refuse consent for this Offshore Wind Farm proposal and to reject the related marine licence application.

Should the Ministers be disinclined to refuse the applications outright, I request that they require the submission of additional environmental information and enhanced visualisations. Moreover, I propose that the determination of these applications be deferred until a public inquiry is held, allowing for a thorough examination of the issues raised within this objection. Regardless of the final decision, I further ask that the Ministers provide explicit conclusions within their stated reasons concerning the impacts on both cultural heritage and the affected island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 461
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, identified by application numbers 00012385 for consent under section 36 of the Electricity Act 1989 and 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek authorisation for an offshore wind installation with an output capacity of approximately 2 gigawatts. The development envisages between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within a designated Windfarm Development Area spanning about 448 square kilometres of marine environment located north-west of Islay, west of Colonsay, and approximately 21 kilometres from Iona, in proximity to the southern Hebridean islands and adjacent coastal settlements.

I request that this letter be formally recorded as an objection, that I be registered accordingly as an objector, and that I receive notification of the final determination of these applications.

The following sections detail the planning and environmental grounds underpinning my opposition, framed by the statutory and policy context applicable to these proposals. It is imperative to emphasise that the responsibility lies with the applicant to provide sufficient and robust evidence demonstrating compliance with all relevant planning and environmental tests. Objectors are not obliged to establish contrary evidence. On the basis of the considerations outlined herein, it is evident that the applicant has failed to meet this evidential threshold and, consequently, the applications should be refused consent.

1.1.577 Legislative and Policy Framework

The application before the Scottish Ministers raises significant uncertainty regarding compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989. This Schedule explicitly requires the applicant to have regard to the desirability of preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The evidence submitted does not clearly demonstrate that these statutory duties have been fully addressed or satisfied.

In addition, the Scottish Ministers, as the determining authority, are themselves required to have regard to these same statutory duties when considering the application. The absence of clear evidence showing compliance with these obligations introduces a material deficiency in the application. Without such demonstration, there is a failure to meet the legal requirements that underpin the decision-making process, thereby undermining the legitimacy of any consent that might be granted.

Where compliance with Schedule 9 has not been demonstrated, or where the evidence identifies deficiencies, omissions, or conflicts with the applicable legal and

policy framework, these matters must weigh against the granting of consent. Given the current evidential shortcomings and the unresolved uncertainties regarding the statutory duties, the application should not be approved in its present form.

The marine licence application must be refused as it fails to demonstrate compliance with the statutory requirements of the Marine (Scotland) Act 2010 and the relevant policies of Scotland's National Marine Plan. Under Part 4 of the Marine (Scotland) Act 2010, authorisation decisions are legally required to accord with the National Marine Plan unless other relevant considerations apply. In this case, no such considerations have been identified to override the Plan's provisions.

The application does not satisfy the General Policies integral to the statutory assessment process. Specifically, there is no evidence that the proposal complies with GEN 4 (Co-existence), which requires that marine activities are managed to avoid unacceptable conflicts. The application also fails to address the requirements of GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, leaving potential impacts on heritage assets insufficiently assessed. Similarly, the criteria set out in GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas have not been met, as the application lacks adequate evaluation of visual and landscape effects.

Furthermore, the application does not demonstrate conformity with GEN 9 (Natural Heritage), raising concerns about potential harm to protected species and habitats. The engagement obligations under GEN 13 and GEN 18 have not been fulfilled, undermining the transparency and inclusiveness expected in marine licensing decisions. The evidence supporting the application is deficient in meeting the standards of GEN 19 and paragraph 4.81 (Sound Evidence), resulting in an inadequate evidential basis for decision-making. Lastly, the application neglects the requirements of GEN 21 and paragraph 4.85 regarding Cumulative Impacts, failing to consider the combined effects of this proposal with other existing or planned activities.

Given these multiple deficiencies, omissions, and conflicts with the applicable legal and policy framework, the application does not meet the statutory test for granting consent. As established in the Marine (Scotland) Act 2010 and reinforced by the National Marine Plan policies, such failures weigh decisively against authorisation. Therefore, the marine licence application should be refused.

The proposal fails to demonstrate compliance with the mitigation requirements and policy objectives set out in National Planning Framework 4 (NPF4), specifically in relation to biodiversity, natural places, historic assets, and energy. This failure to meet the standards established by NPF4 policies significantly undermines the acceptability of the development.

National Planning Framework 4 is a significant material consideration that must be applied alongside the relevant statutory duties and legislative requirements. The proposal engages several key policies within NPF4, notably Policy 3 (Biodiversity), Policy 4 (Natural Places), Policy 7 (Historic Assets and Places), and Policy 11 (Energy). Each of these policies imposes clear obligations to protect and enhance environmental and heritage assets while ensuring sustainable energy use.

The submitted evidence does not demonstrate compliance with these policies. There are identifiable deficiencies and omissions in the proposal's approach to biodiversity protection under Policy 3, with no adequate measures shown to safeguard or enhance local habitats and species. Similarly, under Policy 4, the proposal fails to respect or maintain the integrity of natural places, lacking sufficient assessment or mitigation of impacts on the natural environment.

Regarding historic assets, Policy 7 requires careful consideration and protection of heritage sites and their settings. The proposal does not provide convincing evidence that it will avoid harm to historic assets or that any harm would be justified or appropriately mitigated. This omission conflicts with the statutory duties to preserve historic environment interests.

Finally, Policy 11 on energy mandates that developments contribute to sustainable energy objectives. The proposal does not adequately address these requirements, falling short of demonstrating how energy use and generation will align with the policy's aims.

Where compliance with these policies has not been demonstrated, or where the evidence identifies deficiencies, omissions, or conflicts with the applicable legal and policy framework, these matters weigh decisively against the granting of consent. Given the proposal's failure to satisfy the requirements of NPF4 Policies 3, 4, 7, and 11, it is contrary to the statutory and policy framework and should be refused planning permission.

The applicant has failed to provide an adequate Environmental Impact Assessment (EIA) as required under The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations. These regulations mandate that the likely significant environmental effects of the proposal must be identified, assessed, and reported prior to any determination. The submitted documentation does not meet this statutory requirement, as it lacks a comprehensive and robust assessment of the environmental impacts, thereby undermining the decision-making process. Without a full and proper EIA, the planning authority cannot be satisfied that all significant environmental effects have been properly considered.

Furthermore, the proposal does not comply with the Habitats Regulations, which require that the effects on European protected sites be assessed in accordance with the applicable statutory tests. The evidence before the authority demonstrates that the necessary Habitats Regulations Assessment (HRA) has not been adequately undertaken. This omission is critical, as it prevents the authority from fulfilling its legal duty to ensure that the proposal will not adversely affect the integrity of protected habitats. The absence of a satisfactory HRA constitutes a fundamental procedural failure and conflicts directly with the statutory framework governing protected sites.

Given these clear deficiencies and omissions in both the Environmental Impact Assessment and the Habitats Regulations Assessment, the proposal is in conflict with the applicable legal and policy framework. Where compliance has not been demonstrated, these matters weigh heavily against the granting of consent. The

failure to provide the required assessments undermines the statutory process and the authority's ability to make an informed and lawful decision. Consequently, the proposal should be refused on the grounds of inadequate environmental and habitats impact assessment.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight during the decision-making process. This statutory obligation is not a discretionary matter but a clear legal requirement, and the absence of any substantive evidence showing that these interests have been properly assessed or integrated into the planning decision framework constitutes a fundamental procedural deficiency. Unlike scenarios where mitigation measures or compensatory provisions might offset adverse impacts, no such measures have been presented or evidenced here to address the statutory duty under the Act. Consequently, the proposal stands in stark contrast to the legislative intent and fails to meet the threshold of lawful and policy-compliant decision-making.

Furthermore, the lack of demonstrated compliance with the Islands (Scotland) Act 2018, coupled with the evident omissions and deficiencies in addressing the interests of island communities, directly conflicts with the applicable legal and policy framework. As established by the approved evidence, where such compliance is not shown, these failures must weigh decisively against the granting of consent. The proposal's disregard for this statutory requirement undermines the integrity of the planning process and the protection afforded to island communities by the Act. In the absence of any evidence to the contrary, the proposal cannot be considered lawful or appropriate, and the planning authority is compelled to refuse consent on this basis alone.

There remains significant uncertainty as the applicant has failed to provide robust, objective, and proportionate evidence demonstrating compliance with all relevant statutory duties, planning policies, and environmental assessment requirements. This evidential shortfall undermines confidence that the proposal meets the comprehensive legal and policy framework governing the development.

Given that compliance has not been satisfactorily demonstrated, and the evidence reveals deficiencies and omissions in fulfilling these obligations, these unresolved matters must weigh decisively against the granting of consent. The applicant's failure to discharge the burden of proof required by law and policy renders the proposal unacceptable in its current form.

1.1.578 Seascape, Landscape and Visual Effects

The practical consequence of the applicant's assessment methodology is a systematic understatement of the potential effects on the most sensitive designated landscapes, which are often located beyond 20 kilometres from the development area. This underrepresentation arises because the methodology does not explicitly define any distance threshold beyond which major effects cease. Nevertheless, an independent Evidence Note, drawing solely on the applicant's own Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern: no highly sensitive receptor

situated beyond approximately 20 kilometres is attributed the highest magnitude of change, regardless of its sensitivity or the extent of its visibility to the development.

Further scrutiny of the applicant's documentation confirms the influence of distance on effect magnitude judgements. For instance, a coastal area more than 30 kilometres from the site is assessed as experiencing only a small scale of change due to the viewing distance. Moreover, the Landscape Character synthesis categorises magnitude of change as High within roughly 20 kilometres, Medium between approximately 20 and 30 kilometres, and Low beyond about 30 kilometres for certain landscape types. This gradation clearly demonstrates a built-in moderation of impact severity correlated with distance, which may not fully capture the true sensitivity and experiential quality of landscapes at these outer distances.

Consequently, the protective tests designed to safeguard landscape and visual amenity are being applied to inputs that systematically diminish the perceived magnitude of effects at the critical distances where the most sensitive designated landscapes are situated. As a result, the conclusions drawn by the applicant do not provide a reliable or comprehensive description of the effects on these landscapes. This undermines the decision-making process by Scottish Ministers, who are therefore being asked to consent based on an incomplete and potentially misleading assessment of impact.

When assessing the visual impact of proposed developments, it is important to compare the limitations of the visualisation materials with any mitigation measures put forward. In this case, the applicant has relied on visual evidence prepared in accordance with NatureScot's guidance. While this approach represents best practice, it is essential to recognise that printed visualisations cannot fully replicate the scale or immersive experience that a viewer perceives on site. This inherent limitation means that the visualisations may underrepresent certain perceptual effects or fail to capture the full extent of visual intrusion that could be experienced in reality.

Furthermore, the wireline drawings included within the panoramic projections share the same constraints as the accompanying photographic elements. These wireline images are not independent assessments but rather technical renderings integrated within the overall visualisation package. As such, they do not serve to correct or enhance the photographic representation but must be interpreted within the same limitations. This highlights the challenge in relying solely on these materials for a definitive understanding of the development's visual effects, suggesting that supplementary on-site assessments may be necessary to fully appreciate potential impacts.

In light of these considerations, while the visualisation materials provide a useful starting point for evaluation, their technical and perceptual limitations mean that conclusions drawn from them should be treated with caution. Decision-makers should weigh the visual evidence alongside other forms of assessment and recognise that the materials do not capture the full complexity of visual experience in the field. This balanced approach ensures that the potential impacts on visual amenity are neither overstated nor understated in the planning process.

While the introduction of aviation and navigation lighting is a necessary safety measure, it inevitably alters the character of the currently unlit night-time seascape. This permanent change, lasting for the proposed 35-year operational life of the development, represents a significant and unavoidable impact. Although the operational lifespan may suggest a temporal limitation, policy considerations do not regard this as a mitigating factor; consenting to the development effectively endorses the suitability of this seascape for wind farm use. Therefore, the lighting effects must be weighed carefully against the seascape's existing character and the broader policy framework before any approval is granted.

The proposal fails to comply with key planning policies designed to safeguard landscape and seascape interests. Specifically, the effects of the development engage National Planning Framework 4 (NPF4) Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. The applicant has not demonstrated that its conclusions regarding the scale of these acknowledged effects align with its own established methodology. Furthermore, there is no evidence to show that the proposal meets the requirements of the policies protecting nationally important landscapes and seascapes. On this basis, the proposal does not accord with the relevant policy framework and should be refused.

1.1.579 Cultural Landscape, Archaeology and Historic Environment

The assessment presented by the applicant does not fully adhere to the required methodology for evaluating effects on the setting of historic assets, thereby calling into question the reliability of its conclusions regarding heritage impacts. While the applicant utilises Historic Environment Scotland's established methodology—which rightly emphasises the need to evaluate whether changes to setting affect its contribution to cultural significance and whether the integrity of that setting is retained—the assessment departs from these principles in practice. The methodology expressly clarifies that visual change alone should not be equated with adverse impact.

An independent Methodological Audit, based solely on the applicant's Appendix 14.3, demonstrates that although the operational assessment identifies relevant heritage attributes, it fails to show how the integrity of setting has been evaluated as required by the methodology. Instead, the assessment focuses on describing aspects such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, before concluding that the integrity of setting remains adequate. Crucially, the essential evaluative step demanded by the methodology is absent from all examples examined, undermining confidence in the applicant's conclusions.

The applicant's baseline assessment acknowledges that the cultural significance of the heritage assets in question arises from a complex set of qualities. These include aspects such as pilgrimage, arrival by sea, and movement through a living cultural landscape. It also recognises the importance of the relationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced dynamically through movement rather than from fixed viewpoints.

Historic Environment Scotland, in their consultation responses recorded within the application, requested the inclusion of additional viewpoints to ensure that these broader experiential qualities are fully captured. This suggests that the initial assessment may not have adequately represented the wider cultural landscape and the nuanced ways in which the heritage assets are appreciated and experienced.

Given these considerations, it is important that any further assessment or mitigation fully embraces the dynamic and relational nature of the cultural significance identified. Without this, the potential impacts on the heritage assets could be underestimated, leading to an incomplete understanding of the effect on the cultural landscape as a whole.

The heritage impact conclusions presented rely heavily on the findings of the landscape assessment, making it essential that the latter is robust and comprehensive. However, where the landscape effects have been understated, as previously detailed, this inevitably leads to a corresponding understatement in the heritage conclusions that depend upon them. This reliance creates a critical vulnerability in the overall assessment, as any deficiencies in the landscape evaluation directly diminish the credibility of the heritage impact analysis.

In comparing the approach taken to mitigation, it becomes clear that effective and accurate landscape assessment is fundamental to informing appropriate heritage protection measures. If the landscape effects are downplayed, the subsequent heritage conclusions may fail to fully recognise the true extent of potential harm. This could result in mitigation strategies that are insufficiently rigorous or targeted, thereby compromising the preservation of valued heritage assets. The interdependence of these assessments necessitates a consistent and thorough approach to landscape evaluation to ensure that heritage impacts are neither overlooked nor minimized.

Therefore, it is crucial that the landscape assessment be revisited and strengthened to provide a more accurate and complete picture of the effects. Only with a reliable landscape baseline can heritage impacts be properly understood and addressed. Without rectifying these deficiencies, the heritage conclusions remain undermined, and the planning decisions based upon them risk inadequately safeguarding the historic environment.

The application fails to demonstrate adequate mitigation measures to protect the cultural significance of internationally and nationally important heritage assets and their settings. Unlike the stringent requirements set out in NPF4 Policy 7(h) regarding scheduled monuments, and Policies 7(c) and 7(d) concerning their setting, the applicant’s submission does not provide the necessary assessment or evidence to confirm that these assets will be safeguarded in accordance with these policies. Similarly, the requirements of GEN 6 and the guidance in paragraphs 4.22 to 4.23 of the National Marine Plan are not sufficiently addressed, leaving a significant gap in the protection framework that these policies and plans seek to establish.

Furthermore, the absence of a robust heritage impact assessment means that the Scottish Ministers are not in possession of the information needed to conclude that the proposal complies with the relevant heritage protection policies. Without this

critical appraisal, the application cannot be considered to meet the policy tests designed to ensure the conservation of heritage assets. This deficiency undermines the acceptability of the proposal, as it fails to provide the assurances required by national planning policy and marine planning guidance for the protection of heritage interests.

1.1.580 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a direct threat to the fundamental economic and social sustainability of the island communities in question by undermining the very qualities that attract visitors. These communities rely exceptionally heavily on visitors, who are drawn by attributes explicitly identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity, and remoteness. Any alteration to these intrinsic qualities would strike at the core of the islands' economic foundation, which in turn supports essential local services, sustains population levels, and ensures the long-term viability of these communities. Consequently, the proposed development jeopardises the enduring welfare and resilience of the island populations by diminishing the visitor appeal upon which they depend.

The applicant's failure to assess the habitability of the affected islands means the socio-economic impacts on island communities have not been properly understood or mitigated. Although their own consultants recognised habitability as a potentially significant pathway for effect, no place-based analysis was conducted for these communities. Instead, the assessment in Chapter 18 focuses on regional-level analysis, detailing port communities while neglecting the island populations directly facing the development. Despite this omission, the report concludes that island communities exhibit low sensitivity to tourism impacts. This conclusion is fundamentally flawed. Small island economies differ markedly from regional averages, being heavily reliant on sectors vulnerable to changes in visitor-attracting qualities. Far from reducing sensitivity, dependence on increasing visitor numbers intensifies vulnerability to any degradation of those qualities. Therefore, the assertion of low sensitivity, reached without specific place-based evidence, cannot be accepted as sound assessment but must be regarded as an unfounded assumption.

The proposal fails to demonstrate compliance with essential policies and statutory duties protecting island communities, as required by GEN 19 and paragraph 4.81 of the National Marine Plan. These provisions mandate that decision-making be grounded in robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Additionally, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 explicitly require that the interests of island communities be thoroughly assessed and given due weight through meaningful engagement throughout the planning process.

Despite acknowledging the necessity for particular scrutiny of island communities, the applicant has not conducted the comprehensive assessment needed to understand the potential impacts on these communities. There is no demonstration that the proposal aligns with the principles of sustainable island communities, nor is there evidence that the statutory duties owed to these communities have been fulfilled. This omission undermines the reliability of the socio-economic evidence base and fails to meet the standards set by the relevant policies and legislation.

In conclusion, given the absence of adequate assessment and engagement with island communities, the proposal does not satisfy the mandatory planning and statutory requirements. It consequently cannot be considered compatible with the sustainable development of island communities and should therefore be refused.

1.1.581 Ecology, Biodiversity and Habitats Regulations

The proposed development, involving extensive construction, operation, and eventual decommissioning over several decades, would have a substantial presence within an ecologically sensitive marine environment. This environment includes Priority Marine Features and Annex I habitats located directly within the development area, indicating a high level of ecological importance. The scale and duration of the activities pose a significant risk of adverse environmental effects.

Surrounding the development site, the waters support a diverse range of protected species, including seabirds, marine mammals, and basking sharks. These species rely on the area for critical life processes, and disruption could lead to detrimental impacts on their populations and the wider ecosystem. The introduction of large-scale industrial activity threatens the integrity of these habitats and the species they support.

Given the ecological sensitivity and the presence of priority conservation features, any proposal must carefully consider the potential for significant environmental harm. Mitigation measures alone may be insufficient to address the scale of impact anticipated, and the precautionary principle should guide decision-making to prevent irreversible damage to this valuable marine environment.

The applicant’s submission of a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan has practical consequences for the assessment of the proposed development. These documents acknowledge the potential for adverse effects on the guillemot population within the North Colonsay and Western Cliffs Special Protection Area, signalling that the applicant does not categorically rule out impacts on the site’s integrity. The preparation and inclusion of such derogation and compensation measures indicate an intention to address these potential impacts through established regulatory mechanisms, should they be deemed unavoidable.

However, it is important to recognise that the submission of these documents also reflects an inherent uncertainty in the applicant’s assessment. By their own approach, the Scottish Ministers may reach a different conclusion on whether adverse effects can be excluded, underscoring that the application relies on conditional mitigation rather than definitive avoidance. This distinction is critical in evaluating the robustness of the proposed measures and the likelihood that they will satisfactorily protect the integrity of the protected site.

Mitigation, compensation proposals, and future monitoring, while important considerations, do not in themselves satisfy the rigorous evidential requirements mandated by the Habitats Regulations. Consent for developments affecting protected habitats may only be lawfully granted when it is ascertained beyond reasonable scientific doubt that the integrity of the protected site will not be adversely

affected. This high standard places the burden squarely on the applicant to demonstrate unequivocally that statutory tests are met, and mere reliance on mitigation measures cannot substitute for the necessary certainty demanded by law.

This stringent legal framework is reinforced through multiple policy instruments, including the Habitats Regulations, GEN 9 and GEN 13 of the National Marine Plan, and National Planning Framework 4 Policies 3, 4(b), 4(e), and 4(f). Together, they impose a strict control regime to ensure that any consent granted aligns with these protective requirements. Consequently, decision-makers must be satisfied that no reasonable scientific doubt remains before granting consent, thereby upholding the integrity of protected sites and adhering to established national policy standards.

The applicant's own derogation documents form the primary basis of the evidence submitted in support of the application. However, a careful examination of these documents reveals a significant lack of certainty regarding the satisfaction of the statutory tests that are legally required to protect internationally important habitats and species. The information provided does not adequately demonstrate that the necessary conditions for derogation have been met, raising substantial doubts about the application's compliance with these critical environmental safeguards. This evidential deficiency is particularly concerning given the stringent nature of the statutory tests designed to ensure that any adverse impacts on internationally designated ecological features are rigorously justified and mitigated.

Consequently, the failure to provide clear, convincing proof that the statutory tests can be satisfied fundamentally undermines the application's case for consent. Without meeting these legal requirements, the proposed development cannot be considered compliant with the obligations to protect internationally important ecological assets. The absence of demonstrated compliance not only contravenes statutory protections but also weakens the overall planning justification. In light of this, the application should not be granted consent until such time as the applicant can unequivocally establish that all statutory tests have been fully and satisfactorily met.

1.1.582 Cumulative and In-Combination Effects

The current application assesses only a portion of the overall development, omitting critical components such as the export cable corridor and onshore transmission works, which are essential for the wind farm's operation. Consequently, these significant elements are deferred to separate future applications and are not evaluated alongside the principal proposal. This fragmented approach contravenes established legal principles, as confirmed by the courts in Raeshaw Farms, which mandate that a project must be considered in its entirety rather than segmented into smaller parts to minimise perceived impacts. By failing to assess the full scope of the project collectively, the decision-making process is compromised, undermining the comprehensive evaluation of environmental and planning effects required for a lawful and robust determination.

The practical consequence of relying on the current cumulative impact assessment is that it fails to provide a reliable measure of the true combined effects of the proposed development alongside other existing, consented, and foreseeable

projects. This shortcoming arises because the assessment is grounded in baseline evaluations that have themselves understated key impacts on the landscape, heritage, and socio-economic factors. As a result, the cumulative assessment does not fully capture the extent of harm that may arise from the collective developments in the area.

This issue stems from the fact that the cumulative assessments are dependent on conclusions drawn in other parts of the Environmental Impact Assessment. If those underlying assessments begin with a reduced baseline—one that does not adequately recognise the existing conditions and potential sensitivities—then the cumulative effects are inevitably minimised. In other words, any initial understatement of impacts is carried forward, meaning the aggregation of developments appears less significant than it truly is.

Therefore, the cumulative impact assessment as presented cannot be relied upon to inform sound planning decisions. Without an accurate baseline and a thorough evaluation of combined effects, there is a clear risk that the overall consequences for the environment and community are underestimated. This undermines the robustness of the Environmental Impact Assessment and suggests the need for a more comprehensive and accurate approach before the proposal is approved.

The applicant has failed to demonstrate that the cumulative and in-combination effects of the proposed development, including the full scope of the project as a whole, have been reliably identified and assessed. This omission directly contravenes the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e), which collectively emphasise the necessity to consider the totality of impacts arising from a project to prevent project splitting. Furthermore, the Environmental Impact Assessment Regulations explicitly mandate comprehensive assessment of all related works to ensure informed decision-making. Notably, the treatment of deferred works has not been expressly addressed within the application, leaving a significant gap in the evaluation of potential environmental consequences. In light of these deficiencies, it is imperative that the decision-making process explicitly incorporates an assessment of the deferred elements and their cumulative effects before any consent is granted. Without such consideration, the proposal remains non-compliant with both planning policy and environmental regulation, and permission should accordingly be withheld.

1.1.583 Public Engagement, Site Selection and Environmental Information

The applicant emphasises that the Scottish Ministers should place significant weight on the site-selection process, thereby rendering the quality of public participation in that process directly material to their decision. However, the deficiencies observed in participation at both the plan and site-selection stages have persisted into the application stage. The application itself consists of many thousands of pages of technical material, yet the consultation period coincided with the busiest months for island communities, when residents are engaged continuously through the visitor season and access to specialist advice is at its lowest. This timing contrasts sharply with the applicant’s prolonged preparation period, supported by substantial professional and financial resources.

According to GEN 18 of the National Marine Plan and the principles of effective public participation enshrined in the Aarhus Convention, those affected must have a realistic opportunity to participate in decisions of this magnitude. The conditions under which the affected island communities have been required to respond fall short of this standard. It is therefore imperative that the Scottish Ministers bear these shortcomings firmly in mind when weighing the representations made, recognising that the legitimacy of the site-selection process is undermined by these deficiencies in public participation and consultation timing.

The Environmental Impact Assessment submitted with this application is fundamentally insufficient to enable the Scottish Ministers to reach a fully informed decision. While the assessment covers a range of topics, it falls short of providing a comprehensive and reliable evidential basis. Notably, significant effects identified within the application are either inadequately investigated or assessed using methodologies that lack coherence and rigour. For instance, the landscape assessment produces outcomes based on a distance pattern not supported by its stated methodology; the heritage assessment fails to apply its own integrity test; and the socio-economic assessment omits any place-based analysis of the affected islands. These deficiencies undermine the credibility of the assessment's conclusions.

Furthermore, the application frequently relies on future measures such as post-consent plans, monitoring programmes, and additional approvals to address gaps in the environmental information. However, such reliance is inconsistent with the requirements of the EIA Regulations, which mandate that likely significant effects must be fully understood before determination. The expectation that outstanding matters will be resolved at a later stage does not satisfy the statutory requirement for a complete and sufficient assessment at the time of decision-making.

In light of these considerations, the Scottish Ministers are compelled to determine the application solely on the evidence presently before them. Given that the applicant has not demonstrated the adequacy of the environmental information submitted, the assessment cannot be regarded as sufficient to support approval. It is therefore concluded that the Environmental Impact Assessment is inadequate for the purpose of this decision, and the application should not be granted consent on the basis of the current information.

1.1.584 Effects on Local Area

There is significant uncertainty surrounding the applicant's assessment of the effects on Islay, Colonsay, and Oronsay, which raises concerns about the reliability of the environmental and heritage impact evaluation. Islay and Colonsay, as the closest islands to the proposed development, warrant thorough consideration. The development area lies immediately north-west of Islay and west of Colonsay, yet the application predominantly treats Islay only as a potential direct project location rather than as a distinct island community affected by proximity. Notably, the Atlantic-facing communities of Islay confront the nearest edge of a 448 square kilometre development area, yet no place-based assessment has been conducted to address the effects on their setting, economy, or community life. For Colonsay and Oronsay, the situation is equally pressing. The seaward outlook, integral to daily life, directly

faces the array, and the North Colonsay and Western Cliffs Special Protection Area—Colonsay's own coastline—is central to the applicant's derogation case and compensation plan. This represents the clearest acknowledgment within the application that harm to the internationally protected seabird population in these cliffs cannot be ruled out. Additionally, Oronsay Priory, a scheduled monument of national importance located within this community, suffers from the same gaps identified in the heritage assessment, particularly regarding the treatment of its open maritime setting. Taken together, these shortcomings suggest a substantial underassessment of direct and significant effects on these island communities, their economies, and their heritage, undermining confidence in the adequacy of the submitted environmental and heritage impact evaluations.

The applicant's own Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, directly oriented towards the proposed development, with extensive visibility and a large geographical extent of change. The assessment concludes a moderate and significant overall effect across approximately 21 kilometres, with turbines spanning around 39 degrees of the horizon. Similarly, the West Coast of Iona is recognised as highly sensitive with widespread visibility, and the applicant accepts that significant effects would be experienced by residents and visitors across much of the island, including at Dùn Ì, its highest point.

Iona's monastic landscape, comprising the Abbey, the Nunnery, and the high crosses, is of international heritage importance. The applicant's baseline acknowledges the significance of pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself; however, no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving a critical gap in the assessment of visual impacts on this heritage asset.

Community concerns further emphasise the scale of effect, with a household consultation revealing that 92 per cent of respondents on Iona object to the proposal. Notably, habitability—a pathway of potential effect identified by the applicant's own consultants—has never been assessed for this community. To contextualise the visual scale, the largest turbines would overtop Ben Hynish on Tiree, a familiar landmark standing at 141 metres and visible from Iona at approximately 33 kilometres, by about 194 metres at roughly two-thirds of that distance.

Taken together, these points demonstrate that the applicant's assessment significantly underestimates the scale and significance of visual, community, and heritage impacts on Iona. This undermines the accuracy of the environmental and social impact evaluation and warrants further, more rigorous assessment to fully understand and address the effects on this sensitive and internationally important locale.

The practical consequence of the applicant's assessment is a significant underestimation of the visual and community impacts on Mull and the Ross of Mull coastal areas, which are integral to the region's tourism economy. The Ross of Mull South coastal area, recognised for its High sensitivity at distances of 22 to 24 kilometres, is attributed only a Medium magnitude of effect, despite the applicant accepting significant impacts at Erraid and on the Core Paths of the Ross. Notably,

Fionnphort, the gateway to Iona and primary embarkation point for visitors, is acknowledged as experiencing significant effects, yet the broader community implications bound to the flow of visitors remain inadequately addressed. Similarly, across Mull, significant effects on Core Paths and within the Central, South and West Mull Local Landscape Area are accepted, and the Loch na Keal National Scenic Area, a designation of High sensitivity at approximately 21 to 33 kilometres, is attributed no more than Medium magnitude. This disparity suggests a disconnect between recognised sensitivity and the scale of attributed effects, potentially diminishing the perceived impact on these tourism-dependent communities and landscapes.

Further illustrating the limitations of the assessment is the treatment of the Wilderness and Gribun Rocks coastal area, where the applicant's reliance on viewing distance—over 30 kilometres—is used to justify judging the scale of change as small. This distance-based reasoning fails to adequately reflect the qualitative and economic significance of the landscape, particularly given the dependence of Mull's west-facing tourism economy on the Atlantic seascape. Wildlife boat operations and the accommodation infrastructure supporting western townships would be affected by the industrialisation of these seascapes, yet none of these communities have been afforded a place-based assessment. This omission undermines a comprehensive understanding of the development's impact, risking adverse consequences for both the landscape character and the economic vitality of these coastal communities.

The applicant's assessment recognises the presence of Ulva within the Loch na Keal National Scenic Area and acknowledges its status as a community-owned island undergoing regeneration. Ulva's recovery is dependent on the preservation of its natural setting and unspoilt seascape, yet the applicant has not undertaken any specific assessment of the effects on this small, re-establishing community. Similarly, Staffa, located approximately 35 kilometres from the development area and within the same National Scenic Area, is identified as one of Europe's most celebrated small islands. Despite this, the applicant concludes that the scale of change at Staffa would be small and the effects not significant, even though their own evaluation recognises its panoramic maritime qualities. This conclusion is drawn despite Staffa lying beyond the 30-kilometre distance within which NatureScot requested an effects assessment.

Further afield, the applicant assesses the Jura National Scenic Area, situated about 28 to 32 kilometres from the development site, as having High sensitivity but attributes a Medium to Low magnitude of impact. This moderation is justified by distance, apparent scale, and retained landforms, notwithstanding that the designation of Jura rests on its wild, undeveloped Atlantic outlook. The same approach is applied to the Scarba, Lunga, and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away. Such treatment underestimates the significance of these designated landscapes and the vulnerabilities of the island communities they encompass, thereby undermining the protection of their natural and cultural qualities.

While mitigation measures may reduce some visual intrusion, the applicant's assessment fundamentally understates the magnitude of change and its impact on

Tiree’s landscape character. The South Tiree coastal area is categorised as having High sensitivity at approximately 35 kilometres distance, yet is assigned a Low magnitude of change. This classification conflicts with the island’s distinctive and exceptionally low-lying nature, where the entire landscape is shaped by the dominance of sea and sky. Notably, Ben Hynish, the highest point on Tiree, rises only 141 metres. The introduction of turbines reaching up to 335 metres would create vertical elements unprecedented in the island’s seascape. Given Tiree’s open oceanic horizon and sensitivity to such alterations, a Low magnitude conclusion fails to reflect the true scale of impact. Consequently, the evaluation of effects is unreliable and significantly understates the potential harm to Tiree’s sensitive and distinctive landscape character.

While the applicant's assessment applies distance-based moderation to mitigate perceived effects on seascape receptors, this approach appears insufficient when considering communities with direct views and economic reliance on the seascape. For instance, Gigha, a community-owned island renowned nationally for its successful regeneration, faces the proposed development from the east. Despite its finely balanced community and economy, no specific examination of the potential impacts on Gigha has been undertaken, leaving a notable gap in the assessment’s comprehensiveness.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent exactly the type of receptor to which the applicant’s distance-based mitigation is applied, yet the significance of such views to local tourism and community character suggests a need for more detailed consideration beyond simple spatial separation.

Furthermore, the west coast of Kintyre encompasses a series of communities whose outlook, character, and visitor economy are intrinsically linked to the open Atlantic seaboard facing Islay, Jura, and adjacent waters. The Treshnish Isles, alongside other small islands and mainland coasts overlooking the development area, share this position. The absence of targeted assessment for these locations undermines confidence in the applicant’s conclusions and suggests that the potential effects on these seascape-dependent communities remain insufficiently understood.

There remains considerable uncertainty regarding the applicant’s approach to assessing environmental effects at distances beyond 20 kilometres. The evidence indicates a systematic pattern whereby any highly sensitive receptor located beyond this threshold is subject to a moderated magnitude of change and a consequent discounting of the effect’s significance. This raises questions about the robustness of the assessment methodology, particularly as it appears to apply a blanket distance-based criterion rather than a nuanced, receptor-specific evaluation.

Such an approach fundamentally undermines the integrity of the environmental impact assessment by failing to undertake a place-based consideration of the communities experiencing these effects. The absence of detailed, location-specific analysis for receptors beyond 20 kilometres means that potentially significant impacts may be overlooked or minimized. Taken together, these observations suggest that the applicant’s methodology does not adequately capture the true

extent of environmental effects, thereby weakening the overall reliability and credibility of the assessment conclusions.

1.1.585 Personal Observations

In addition to the planning matters above, I am personally concerned because: I live in Mull. I walk the beaches and shores of Iona frequently. I see the 1,000s of tourists flock to the island throughout the summer. This is a beautiful, quiet sanctuary; a special place the needs protecting to keep it sacred and special. God knows these places are becoming rare as we allow businesses to tear up our countryside and build on and in our oceans. Our community doesn't want or need this. It's hard enough without hour this next mad project.

Based on my own local knowledge, I also wish to highlight that: I live here on the West coast, what makes me sad is that they know!!!!! The wildlife, the shores, the community, the heritage and the impact. My heart breaks that they just don't seem to care (enough).

Finally, I would also ask the Scottish Ministers to consider: If they can do this off Iona then where next in Scotland?
Iona is one if our most sacred, spiritual locations - is nothing sacred.

1.1.586 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges substantial impacts on nationally designated landscapes, as well as on the heritage and communities along the coast. However, a detailed review of the applicant's published documents reveals that these impacts have been consistently underestimated. Crucially, the necessary heritage assessment has not been completed, and the consequences for the island communities affected have been identified but remain unassessed. Furthermore, the ecological criteria that must be met have not been demonstrated as achievable. It is also pertinent to note that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to decline the related marine licence. Should the Ministers decide against refusal, I request that they mandate the submission of additional environmental information accompanied by enhanced visualisations. Moreover, I propose that the applications be determined solely after a public inquiry has been conducted, allowing for a thorough examination of the issues raised in this objection. Regardless of the outcome, it is imperative that the Ministers provide explicit conclusions within their decision, particularly regarding the impacts on cultural heritage and the affected island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 462
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, referenced by application 00012385 for consent under section 36 of the Electricity Act 1989, and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), must be considered with this letter as a registered objection, and I request to be informed of the final determination.

The project under consideration involves the construction of an offshore wind farm with a generating capacity of approximately 2 gigawatts. The development envisages between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within a designated Windfarm Development Area encompassing some 448 square kilometres of marine space. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in close proximity to the southern Hebridean islands and their coastal communities.

My objection is grounded in planning and environmental considerations, assessed against the statutory and policy framework governing these applications. It is important to emphasise that the onus lies entirely with the applicant to provide adequate and compelling evidence demonstrating compliance with all relevant tests and requirements. Objectors bear no obligation to prove the contrary. Having carefully examined the submissions, I conclude that MachairWind Limited has not met this evidential burden. Consequently, the applications should be refused consent.

1.1.587 Seascape, Landscape and Visual Effects

The practical consequence of the applicant’s assessment methodology is that it systematically underestimates the magnitude of effects on highly sensitive receptors located beyond approximately 20 kilometres from the development area. Although the methodology outlined in Appendix 16.1 does not explicitly define any distance threshold beyond which major effects cease, independent analysis based on the applicant’s own Chapter 16 and associated appendices reveals a consistent pattern: receptors more than 20 kilometres away are not assigned the highest magnitude of change, regardless of their sensitivity or the extent of visibility.

This implicit distance-based moderation is further confirmed by the applicant’s own documentation. For example, the assessment of a coastal area over 30 kilometres distant describes the scale of change as small due to the viewing distance. The Landscape Character synthesis similarly categorises magnitudes as High within approximately 20 kilometres, Medium between roughly 20 and 30 kilometres, and Low beyond about 30 kilometres for certain landscape types. Such gradations demonstrate that distance plays a decisive role in reducing assessed impacts even before considering other factors.

As a result, the protective tests intended to safeguard sensitive landscapes are being applied to inputs that are systematically understated at critical distances where designated landscapes are located. This calls into question the reliability of the

conclusions presented to the Scottish Ministers, as the methodology does not accurately reflect the true effects on receptors that lie beyond the approximately 20-kilometre threshold. Consequently, consent based on these assessments would rest on an incomplete understanding of the potential environmental impacts.

1.1.588 Cultural Landscape, Archaeology and Historic Environment

The practical consequence of the current application is that it fails to provide the necessary assurance that important heritage assets will be adequately protected. This shortcoming directly undermines the proposal's acceptability, as the applicant has not supplied the required evidence to demonstrate that the cultural significance of heritage assets of international and national importance, as well as their settings, will be preserved. Without such demonstration, decision-makers cannot confidently conclude that the development complies with relevant heritage protection policies.

This deficiency engages a number of critical policy provisions. Specifically, the proposal falls short of the requirements set out in NPF4 Policy 7(h), which relates to scheduled monuments, and Policies 7(c) and 7(d), which concern the setting of heritage assets. In addition, it contravenes GEN 6 and the guidance contained within paragraphs 4.22 to 4.23 of the National Marine Plan. These policies and guidance collectively demand robust assessment and clear evidence that development will not harm the integrity or significance of designated heritage sites and their surroundings.

Given the absence of a comprehensive assessment and the failure to demonstrate compliance with these key policies, the Scottish Ministers do not have before them the necessary information to approve the application. The lack of evidence to protect heritage assets represents a fundamental policy conflict that cannot be overlooked. Consequently, the application should be refused on the grounds of insufficient heritage protection, in line with the established statutory and policy framework.

1.1.589 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a significant threat to the fundamental economic and social sustainability of the island communities affected. These communities rely exceptionally heavily on visitors who are attracted specifically by the qualities identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity and remoteness. Any changes to these defining attributes will strike directly at the economic foundation of these communities. This impact extends beyond immediate visitor numbers to undermine essential local services, reduce population stability, and jeopardise the long-term viability of the islands themselves.

The applicant's own consultants have acknowledged that habitability represents a potentially significant pathway through which the proposed development could impact island communities. Despite this recognition, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 adopts a regional approach, focusing in detail on potential port communities while failing to conduct an equivalent place-based evaluation of the island communities directly facing the development. Nonetheless,

the assessment concludes that these island communities possess low sensitivity to tourism effects.

This approach is fundamentally flawed, as small island economies cannot be accurately represented by regional averages. Such economies are typically concentrated in sectors that are most vulnerable to changes in the characteristics that attract visitors. Rather than diminishing their sensitivity, dependence on increasing visitor numbers actually intensifies the vulnerability of these communities to any alterations in those qualities. Therefore, the conclusion of low sensitivity drawn without a place-specific analysis is not supported by evidence but rests on an unfounded assumption.

In summary, the applicant's socio-economic assessment methodology is inadequate for understanding or mitigating impacts on island communities, as it neglects the particular vulnerabilities and economic dependencies inherent to such locales. This gap undermines the reliability of the assessment's findings regarding the sensitivity of the island communities affected by the proposal.

The proposal fails to meet the required standards for assessing and protecting island communities, as mandated by GEN 19 and paragraph 4.81 of the National Marine Plan, which necessitate decisions to be grounded in robust socio-economic evidence and to adopt a precautionary approach when such evidence is lacking. Additionally, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a clear obligation to assess and give due weight to the interests of island communities through meaningful engagement from the outset to the conclusion of the decision-making process.

Despite recognising the need for particular scrutiny of island communities, the applicant has not undertaken the necessary assessments to understand the potential effects of the proposal on these communities. The absence of such critical analysis means that the proposal's compatibility with sustainable island communities remains unsubstantiated. Consequently, the statutory duties owed to these communities have not been fulfilled or demonstrably discharged.

In conclusion, the proposal does not comply with the relevant planning policies or statutory requirements aimed at safeguarding island communities. Given this fundamental shortcoming, it is clear that the proposal cannot be supported as it stands, and it should be refused to ensure that the statutory and policy protections for island communities are upheld.

1.1.590 Ecology, Biodiversity and Habitats Regulations

The proposed development would result in construction, operation, and decommissioning activities at a very large scale, persisting for decades within an area that includes Priority Marine Features and Annex I habitats. These ecologically sensitive sites are located not only within the development footprint but also extend into the surrounding waters, which are known to support important populations of seabirds, marine mammals, and basking sharks. Given the recognised ecological importance and vulnerability of these habitats and species, the proposal carries a significant risk of adverse environmental effects. This context necessitates a

thorough assessment of potential impacts and careful consideration of mitigation measures to safeguard the integrity of these protected marine environments.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan focused specifically on the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared for circumstances where an adverse effect on the integrity of a protected site cannot be ruled out. Their inclusion in the application is therefore a material consideration, signalling the applicant's acknowledgement of potential impacts.

Importantly, the applicant's approach concedes that Scottish Ministers may reach a different conclusion regarding adverse effects on the protected site's integrity. This recognition underscores that the submitted derogation and compensation documents are intended to address and mitigate potential impacts in accordance with relevant provisions, rather than to pre-empt regulatory assessment. As such, these documents form a critical component of the application's approach to compliance with protection requirements.

Consent for developments affecting protected habitats and species can only be granted where there is no reasonable scientific doubt that the integrity of the protected site will remain unaffected. Under the Habitats Regulations, the competent authority must be satisfied that the proposal will not adversely affect the site's integrity, except where strict derogation tests are conclusively met. This places a very high evidential burden on the applicant to demonstrate compliance. Importantly, measures such as mitigation, compensation proposals, or future monitoring alone do not suffice to meet the statutory tests. This stringent legal framework is reinforced by specific policy provisions, including GEN 9 and GEN 13 of the National Marine Plan, alongside Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Given these requirements, any consent granted without unequivocal scientific certainty that the protected site's integrity will remain intact would be unlawful. Therefore, proposals must be rigorously assessed against these standards before any approval is considered.

The applicant's submitted evidence, notably their own derogation documents, fails to establish that the statutory tests designed to protect internationally important habitats and species have been satisfied. These documents reveal significant uncertainty regarding the potential impacts on these ecological features, undermining the applicant's position that the legal requirements for such protections are met. The statutory framework demands a clear demonstration that all relevant tests are fulfilled before consent can be granted, yet this essential threshold has not been reached based on the information provided.

This lack of demonstrable compliance with statutory safeguards calls into question the validity of the application as it currently stands. Without satisfying these legal protections, there is insufficient justification to proceed with granting consent, given the potential for harm to internationally significant ecological assets. Consequently, the application should not be approved until the applicant can conclusively show that all statutory tests protecting these habitats and species are fully met.

1.1.591 Cumulative and In-Combination Effects

The evidence submitted by the applicant highlights a critical procedural deficiency in the current assessment approach. It is noted that only a portion of the project is presently under consideration by the Scottish Ministers, specifically excluding the export cable corridor and the onshore transmission works. These components are essential for the wind farm's operation but are deferred to future applications. Consequently, the cumulative effects of the entire project are never evaluated collectively, resulting in a fragmented and incomplete assessment.

This segmented approach contravenes established legal principles, as emphasised in the Raeshaw Farms case, which mandates that a project must be assessed in its entirety rather than being divided into smaller parts whose individual impacts may seem less significant. By deferring key elements to subsequent consenting processes after the principal decision is made, the current methodology undermines the integrity of the environmental assessment and fails to provide decision-makers with a comprehensive understanding of the project's full implications. This procedural flaw calls into question the validity of the current assessment and supports a need for a holistic evaluation of the entire project at this stage.

1.1.592 Public Engagement, Site Selection and Environmental Information

There is considerable uncertainty as to whether the consultation process associated with this application has met the essential standards of effective public participation. The applicant invites Scottish Ministers to place significant weight on the site-selection process, yet the deficiencies in public engagement observed at both the plan and site-selection stages have persisted into the current application phase. Given that the application comprises many thousands of pages of technical material, the scale and complexity of the documentation have further complicated meaningful engagement.

Compounding this difficulty, the consultation period coincided with the busiest months of the year for island communities, when residents are engaged continuously throughout the visitor season and access to specialist advice is notably limited. This timing has inevitably constrained the ability of those affected to provide considered and informed responses. In contrast, the applicant has had years to prepare its case, supported by substantial professional and financial resources, thereby creating an imbalance in the consultation process.

Under GEN 18 of the National Marine Plan and the principles enshrined in the Aarhus Convention, it is imperative that those affected by decisions of this magnitude are afforded a realistic opportunity to participate. The conditions under which the communities have been required to respond fall short of this benchmark. It is therefore respectfully urged that Ministers bear these concerns firmly in mind when considering the representations made, recognising the potential implications for the legitimacy of the site-selection process.

The practical consequence of the insufficiency of the Environmental Impact Assessment (EIA) submitted is that the Scottish Ministers are unable to make a fully informed decision on the application. The EIA serves as the principal evidential basis

for determination, and its sufficiency, rather than its extent, is the critical issue. Across key topics, the application identifies potential significant effects but either fails to investigate them comprehensively or employs methodologies that do not substantiate the conclusions reached. For example, the landscape assessment presents outcomes based on a distance pattern not supported by its own written methodology; the heritage assessment does not demonstrate the application of its own integrity test; and the socio-economic assessment lacks place-based analysis pertinent to the affected islands. Furthermore, the reliance on future assessments, post-consent plans, monitoring, and additional approvals is inadequate, as the EIA Regulations require that likely significant effects are understood prior to determination. Consequently, the Scottish Ministers must base their decision on the evidence presently before them, not on the assumption that unresolved matters will be satisfactorily addressed later. The applicant has not demonstrated that the environmental information provided meets this requirement, rendering the EIA insufficient for the purpose of determination.

1.1.593 Effects on Local Area

The proposed development encompasses a substantial 448 square kilometre area situated immediately north-west of Islay and west of Colonsay, placing these islands in closest proximity to the project site. Despite this, the applicant's assessment inadequately addresses the direct and significant effects on Islay's Atlantic-facing communities, which confront the nearest edge of the development area. Rather than evaluating Islay as an affected island community in its own right, the application primarily considers it only in terms of its potential role as a direct project location, thereby neglecting any place-based analysis of impacts on local setting, economy, or community life.

Similarly, the assessment underestimates the effects on Colonsay and Oronsay, where the seaward outlook integral to daily life faces the array directly. The North Colonsay and Western Cliffs Special Protection Area, which constitutes Colonsay's own coastline, is the subject of the applicant's derogation case and compensation plan, implicitly acknowledging that harm to the internationally protected seabird population cannot be ruled out. Moreover, Oronsay Priory, a scheduled monument of national importance within this community's area, suffers from the same gaps identified in the heritage assessment, particularly concerning the treatment of its open maritime setting. Together, these omissions undermine the reliability of the environmental and heritage impact evaluation submitted.

The applicant's own Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, directly oriented towards the proposed development, with extensive visibility and a large geographical extent of change. The assessment concludes a moderate and significant overall effect across approximately 21 kilometres, with turbines spanning around 39 degrees of the horizon. Similarly, the West Coast of Iona is recognised as highly sensitive with widespread visibility, and the applicant accepts that significant effects would be experienced by residents and visitors across much of the island, including at Dùn Ì, its highest point.

Iona's monastic landscape, comprising the Abbey, the Nunnery, and the high crosses, is of international heritage importance. The applicant's baseline

acknowledges the significance of pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself; however, no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving a critical gap in the assessment of visual impacts on this heritage asset.

Community concerns further emphasise the scale of effect, with a household consultation revealing that 92 per cent of respondents on Iona object to the proposal. Notably, habitability—a pathway of potential effect identified by the applicant's own consultants—has never been assessed for this community. To contextualise the visual scale, the largest turbines would overtop Ben Hynish on Tiree, a familiar landmark standing at 141 metres and visible from Iona at approximately 33 kilometres, by about 194 metres at roughly two-thirds of that distance.

Taken together, these points demonstrate that the applicant's assessment significantly underestimates the scale and significance of visual, community, and heritage impacts on Iona. This undermines the accuracy of the environmental and social impact evaluation and warrants further, more rigorous assessment to fully understand and address the effects on this sensitive and internationally important locale.

The applicant's assessment acknowledges significant effects on the Ross of Mull South coastal area, which is of High sensitivity at distances of approximately 22 to 24 kilometres, and attributes these effects a Medium magnitude. Specifically, significant impacts are accepted at Erraid and on the Core Paths of the Ross, as well as at Fionnphort, the gateway to Iona and primary embarkation point for visitors. This community is most directly connected to the flow of visitors, underscoring the importance of thorough evaluation. Similarly, significant effects are recognised on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is assessed throughout as of High sensitivity at distances of approximately 21 to 33 kilometres, yet the applicant attributes no greater than a Medium magnitude of effect.

However, the assessment's reliance on distance-based reasoning, particularly regarding the Wilderness and Gribun Rocks coastal area where a viewing distance of over 30 kilometres leads to a conclusion of only small scale change, illustrates a fundamental inadequacy. This approach underestimates the visual, economic, and community impacts on Mull's west-facing tourism economy, which depends heavily on the unspoiled Atlantic seascape that the development would industrialise. The wildlife boat operations and accommodation sectors supporting the western townships are intimately tied to this landscape, yet none of these communities have received place-specific assessment. Consequently, the applicant's evaluation fails to fully address the significant effects on designated landscapes and tourism-dependent communities across Mull and the Ross of Mull.

The applicant's assessment acknowledges the proximity of Ulva within the Loch na Keal National Scenic Area and recognises the shared effects on that designated landscape. However, it fails to consider the specific circumstances of Ulva as a community-owned island undergoing regeneration. This small, re-establishing

community depends fundamentally on the unspoilt qualities of its setting and seascape, yet no dedicated assessment has been made to evaluate the potential impacts on its natural and cultural environment.

Similarly, Staffa, located approximately 35 kilometres from the development area and also within the Loch na Keal National Scenic Area, is dismissed as experiencing only small-scale change with no significant effect. This conclusion is reached despite the island's renowned panoramic maritime qualities, which the applicant's own assessment acknowledges. Notably, this distance exceeds the approximately 30-kilometre threshold recommended by NatureScot for assessing impacts on National Scenic Area qualities, raising concerns about the adequacy of the assessment methodology.

Other designated landscapes such as the Jura National Scenic Area, situated about 28 to 32 kilometres away, are assessed as having High sensitivity but only Medium to Low magnitude of impact, primarily justified by distance and retained landforms. This approach similarly extends to the Scarba, Lunga, and the Garvellachs National Scenic Area at 35 to 40 kilometres. However, these areas' designations rest heavily on their wild and undeveloped Atlantic character, which may be more vulnerable to change than the applicant's assessment suggests. Taken together, these considerations indicate that the potential effects on important seaboard landscapes and island communities may be underestimated, warranting a more thorough and nuanced evaluation.

The applicant's assessment designates the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet concludes a Low magnitude of change from the proposed development. This evaluation appears inconsistent when considering Tiree's distinctive physical and visual characteristics. The island is exceptionally low-lying, with its highest elevation, Ben Hynish, reaching only 141 metres. Its landscape character is fundamentally defined by the dominance of sea and sky, presenting an open oceanic horizon that is integral to its sense of place. Introducing turbines up to 335 metres high would create vertical elements entirely unprecedented in the existing seascape. Given the prominence and scale of such structures against Tiree's flat and exposed environment, the Low magnitude classification significantly understates the potential visual and experiential impacts. This underestimation calls into question the reliability of the applicant's overall evaluation of effects on this sensitive and distinctive landscape.

The applicant's assessment fails to consider significant effects on mainland and island communities that have direct visual and economic connections to the proposed development area, resulting in an incomplete evaluation of potential impacts. This omission carries practical consequences for those communities whose well-being and local economies depend on the seascape, as their concerns remain unaddressed and their interests inadequately represented in the planning process.

Notably, the community-owned island of Gigha, a nationally recognised symbol of island regeneration following its purchase by residents, faces the development site from the east. The finely balanced community and economy of Gigha have not been examined in the applicant's assessment, despite the likely sensitivity of this receptor to changes in seascape character and visual amenity. Similarly, Ardnamurchan

Point—the most westerly point of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors to the peninsula. These seaward panoramas are precisely the kind of receptors affected by the distance-based visual impact moderation that this objection highlights, yet they have not been properly accounted for.

Further, the chain of communities along the west coast of Kintyre, whose character and visitor economy are closely tied to the open Atlantic seaboard looking towards Islay, Jura, and the surrounding waters, share a comparable vulnerability. The Treshnish Isles and other small islands and mainland coasts with views towards the development area are similarly positioned. The exclusion of these receptors from the assessment undermines the comprehensiveness of the applicant's evaluation and risks overlooking adverse effects on the social and economic fabric of these interconnected communities. For these reasons, the assessment must be revisited to include a thorough appraisal of impacts on all relevant mainland and island receptors.

There remains significant uncertainty regarding the applicant's approach to assessing environmental effects beyond 20 kilometres. The evidence clearly shows a consistent pattern whereby, whenever a highly sensitive receptor is located beyond this distance threshold, the assessment systematically moderates the magnitude of change and discounts the resulting effect. Crucially, this approach means that the communities actually experiencing these effects have not been subject to any place-specific evaluation. Such a methodology fundamentally undermines the integrity of the environmental impact assessment by failing to provide a comprehensive and accurate account of impacts on sensitive receptors at greater distances. It is therefore essential that the assessment be revisited to ensure that all affected communities receive proper consideration.

1.1.594 Personal Observations

In addition to the planning matters above, I am personally concerned because: West of Scotland

Based on my own local knowledge, I also wish to highlight that: Iona is the most significant wild & historical place in Scotland

Finally, I would also ask the Scottish Ministers to consider: Stop using Scotland & its waters as a dumping ground

1.1.595 Summary

The proposal submitted by the applicant fails to establish compliance with the relevant statutory and policy frameworks governing its determination. The applicant's own assessment acknowledges significant impacts on nationally designated landscapes, as well as on the communities and heritage along this coastal area. Furthermore, independent evaluations of the applicant's documentation reveal that the extent of these impacts has been underestimated. Crucially, the necessary heritage assessment has not been conducted, and while effects on the island communities involved were identified, they have not undergone proper evaluation.

Additionally, the ecological requirements have not been demonstrated as achievable, and the application before the Scottish Ministers represents only a portion of the overall project.

In light of these shortcomings, it is respectfully urged that the Scottish Ministers decline to grant consent for the MachairWind Offshore Wind Farm, alongside refusal of the related marine licence. Should the Ministers consider an alternative course, it is requested that they require the submission of further environmental information and enhanced visual representations. It is also proposed that the determination of the applications be deferred until after a public inquiry, thereby ensuring comprehensive scrutiny of the issues raised in this objection. Regardless of the final decision, it is further requested that the Ministers explicitly address and conclude on the impacts to cultural heritage and the affected island communities within their official reasoning.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 463
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989, and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (a subsidiary of ScottishPower Renewables), relate to the construction of an offshore wind farm with an estimated capacity of approximately 2 gigawatts. The development would consist of between 91 and 144 turbines, each potentially reaching a maximum height of 335 metres to blade tip, situated within a designated Windfarm Development Area spanning about 448 square kilometres of marine environment. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in close proximity to the southern Hebridean islands and their coastal communities.

I request that this objection be officially recorded and that I be notified of the final determination of these applications. The following sections outline the grounds for objection, framed within the statutory and policy context governing the decision-making process. It is important to emphasise that the onus lies squarely with the applicant to provide adequate and compelling evidence demonstrating that all relevant statutory tests and policy requirements are fully met. Objectors are not required to establish contrary proof. In this instance, the applicant has failed to discharge this burden of proof. Therefore, for the reasons detailed herein, the applications should be refused consent.

1.1.596 Seascape, Landscape and Visual Effects

The applicant’s methodology as set out in Appendix 16.1 notably lacks a defined distance threshold beyond which major effects are considered to cease. However, an independent Evidence Note, prepared to support community objections and drawing solely from the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of that receptor’s sensitivity or the extent of its visibility. This pattern is further corroborated by the applicant’s own documentation, which explicitly acknowledges the influence of distance in its judgements. For example, an assessment of a coastal area situated over 30 kilometres away states that the scale of change is judged to be small given the viewing distance. Moreover, the Landscape Character synthesis delineates magnitude categories with High magnitude assigned within roughly 20 kilometres, Medium between about 20 and 30 kilometres, and Low beyond approximately 30 kilometres for certain landscape types.

This implicit distance moderation has significant implications for the reliability of the assessment outcomes. By systematically reducing magnitude ratings at distances coinciding with the locations of the most sensitive designated landscapes, the methodology inherently understates the inputs to the protective tests required under planning policy. As a result, the conclusions drawn from the assessment do not provide an accurate or dependable description of the effects that the Scottish

Ministers are being asked to consent to. Such an approach risks overlooking or downplaying the true extent of landscape and visual impacts on highly sensitive receptors situated beyond the arbitrary distance markers effectively imposed by the applicant's methodology. In light of this, the assessment's reliability is called into question, and greater scrutiny or revision of the distance-related parameters is warranted to ensure robust and transparent evaluation of potential effects.

The applicant's evidence draws upon NatureScot's visualisation guidance, which explicitly recognises the inherent limitations of printed visual materials in representing the true scale perceived by a viewer on site. This guidance clarifies that while wireline drawings are included within the panoramic projections, they do not serve as independent corrections to the photographic images but rather constitute technical renderings embedded within the same visual framework. Consequently, the visualisations cannot fully replicate the experiential dimensions of the landscape as encountered in reality. This acknowledgement underlines the need for cautious interpretation of visual evidence within the assessment, recognising that such materials provide indicative rather than definitive representations of visual impact.

The introduction of aviation and navigation lighting to an otherwise unlit sea horizon will permanently alter the character of the night-time seascape for the full 35-year operational period of the development. This change is not merely a temporary inconvenience; it represents a fundamental and lasting transformation of the visual environment. Moreover, from a policy perspective, granting consent for this development effectively endorses the suitability of this seascape for wind farm use, thereby setting a precedent for future decisions. Such implications must be carefully weighed in considering the acceptability of the proposal.

The proposal's acknowledged effects on the landscape and seascape are significant enough to engage multiple policies within the planning framework, specifically NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively aim to safeguard nationally important landscapes and seascapes from adverse impacts, underscoring the importance of rigorous assessment and mitigation measures.

However, the applicant has failed to substantiate that its assessment of these effects aligns with its own stated methodology. This lack of methodological consistency undermines the credibility of the conclusions presented and raises concerns about the accuracy of the predicted scale of impacts. Without clear evidence demonstrating that the assessment complies with established procedures, it is impossible to ascertain whether the proposal adequately addresses the relevant policy requirements.

In light of these deficiencies, the proposal does not meet the necessary standards set out in the planning policies designed to protect nationally important landscape and seascape interests. Consequently, the application should be refused on the grounds of non-compliance with the relevant statutory planning policies, ensuring that these valued environmental assets are properly conserved.

1.1.597 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of heritage impacts claims to follow Historic Environment Scotland's established methodology, which rightly distinguishes between mere visual change and actual adverse effects on the cultural significance of historic assets. This methodology requires a thorough evaluation of whether alterations to the setting compromise the contribution that setting makes to an asset's cultural value, including an explicit judgment on whether the integrity of that setting is preserved. By focusing on the nuanced relationship between setting and significance rather than simply on changes in visibility or landscape character, the methodology aims to ensure that assessments are both robust and meaningful in their conclusions.

However, a detailed Methodological Audit, which carefully scrutinises the applicant's Appendix 14.3, reveals a critical shortcoming in the operational assessment. While the applicant's report identifies relevant heritage attributes and describes various visual factors—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—it fails to carry out the essential evaluative step required by its own cited methodology. Specifically, it does not demonstrate how the integrity of the setting has been assessed in line with the prescribed approach. The Audit finds no evidence within the examined examples that the applicant has moved beyond describing visual effects to properly assess their impact on the cultural significance or integrity of the setting. This omission fundamentally undermines the reliability of the applicant's conclusions regarding heritage impacts, calling into question the validity of the overall assessment.

The applicant's baseline assessment acknowledges that the cultural significance of the heritage assets in question arises from a range of qualities, including pilgrimage, arrival by sea, movement through a living cultural landscape, the interrelationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced dynamically through movement rather than from fixed viewpoints. However, Historic Environment Scotland, as recorded in the application's consultation responses, has identified that the assessment may not fully capture these broader experiential qualities. They have requested the inclusion of additional viewpoints to ensure that the wider cultural landscape and its intangible values are properly represented. This suggests that the applicant's current assessment may inadequately reflect the holistic and lived experience of the heritage assets, which is critical to understanding their full cultural significance.

The practical consequence of the deficiencies identified in the landscape assessment is that the heritage impact conclusions drawn from it lack credibility. Since the heritage conclusions are explicitly dependent on the landscape assessment, any understatement of landscape effects directly translates into an understatement of heritage effects. This linkage means that the overall assessment fails to accurately represent the true extent of harm to heritage assets.

The reliance on a flawed landscape assessment creates a cascading effect in the evaluation process. When landscape effects are understated, as demonstrated above, the heritage conclusions that build upon them inevitably inherit the same shortcomings. This results in an overall assessment that does not fully acknowledge or address the potential adverse impacts on the historic environment, thereby undermining the robustness of the planning evidence base.

In light of these concerns, it is essential that the assessment methodology and findings be revisited to ensure that landscape effects are accurately and comprehensively evaluated. Without rectifying these deficiencies, the heritage impact conclusions remain fundamentally compromised, weakening the justification for the proposed development in terms of its effects on heritage assets.

The application fails to comply with key policy requirements intended to safeguard heritage assets. Specifically, it engages NPF4 Policy 7(h) concerning scheduled monuments, as well as Policies 7(c) and 7(d) relating to their setting, in conjunction with GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Despite these clear policy frameworks, the applicant has not demonstrated that the cultural significance of internationally and nationally important heritage assets and their settings will be protected. Moreover, Scottish Ministers do not have before them the comprehensive assessment that such a conclusion would necessitate. Consequently, the application does not meet the necessary heritage protection standards and should not be regarded as acceptable in its current form.

1.1.598 Effects on Island Communities, Tourism and the Local Economy

Mitigation measures proposed in support of the development fail to adequately address the fundamental reliance of the island communities on the qualities that attract visitors. While attempts may be made to reduce direct environmental impacts, such efforts cannot compensate for the profound alteration to the landscape, seascape, cultural heritage, tranquillity, and remoteness that underpin the islands' appeal. The applicant's own baseline assessments confirm these attributes as key visitor draws, yet the proposal would inevitably diminish them in ways that cannot be fully mitigated.

This dependence is exceptional and integral to the economic and social sustainability of the island communities. Any adverse change to these visitor-attracting qualities strikes at the very economic base of these communities, undermining not only local services and employment but also population retention and overall community viability. The proposal therefore presents a significant threat to the long-term sustainability of the islands, a risk that cannot be offset by partial mitigation measures.

The practical consequence of the applicant's flawed socio-economic assessment is a significant underestimation of the potential impacts on island communities directly facing the proposed development. Despite identifying habitability as a key pathway through which the proposal could affect these communities, no specific assessment of their habitability was undertaken. Instead, the assessment focuses on regional port communities, concluding that island communities exhibit low sensitivity to tourism effects without any place-based analysis to support this claim.

This approach fails to recognise the unique economic structures of small island communities, which differ markedly from regional averages. Island economies are heavily concentrated in sectors that are most vulnerable to changes in the environmental and social qualities attracting visitors. Rather than mitigating sensitivity, reliance on increasing visitor numbers intensifies dependence on these qualities, thereby heightening the risk of socio-economic harm. Consequently, the

conclusion of low sensitivity is not founded on evidence but rests on an unsubstantiated assumption.

In light of these shortcomings, the socio-economic assessment does not provide a reliable basis for understanding or mitigating impacts on island communities. Without a thorough, place-specific evaluation of habitability and economic sensitivity, the applicant's methodology is inadequate. This undermines confidence in the planning process and necessitates a more robust and locally informed assessment to ensure that the interests and vulnerabilities of island communities are properly addressed.

The proposal fails to meet the required standards for assessing and protecting island communities, as mandated by GEN 19 and paragraph 4.81 of the National Marine Plan, which necessitate decisions to be grounded in robust socio-economic evidence and to adopt a precautionary approach when such evidence is lacking. Additionally, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a clear obligation to assess and give due weight to the interests of island communities through meaningful engagement from the outset to the conclusion of the decision-making process.

Despite recognising the need for particular scrutiny of island communities, the applicant has not undertaken the necessary assessments to understand the potential effects of the proposal on these communities. The absence of such critical analysis means that the proposal's compatibility with sustainable island communities remains unsubstantiated. Consequently, the statutory duties owed to these communities have not been fulfilled or demonstrably discharged.

In conclusion, the proposal does not comply with the relevant planning policies or statutory requirements aimed at safeguarding island communities. Given this fundamental shortcoming, it is clear that the proposal cannot be supported as it stands, and it should be refused to ensure that the statutory and policy protections for island communities are upheld.

1.1.599 Ecology, Biodiversity and Habitats Regulations

There remains considerable uncertainty regarding the full extent of ecological impacts arising from the proposed development within this sensitive marine environment. The area in question encompasses Priority Marine Features and Annex I habitats, which are recognised for their ecological importance. Moreover, the surrounding waters provide habitat for a range of protected species including seabirds, marine mammals and basking sharks.

The scale of the proposal is significant, with construction, operation and eventual decommissioning activities projected to take place over several decades. Introducing such sustained and large-scale human activity into an environment of high ecological sensitivity raises concerns about potential adverse effects, which have yet to be satisfactorily addressed. The cumulative and long-term consequences on the integrity of the Priority Marine Features and associated species warrant thorough scrutiny.

Given the recognised environmental value of the site and the scale of the proposed works, careful consideration must be given to the potential for significant harm. It is essential that any planning decision fully accounts for the ecological sensitivities and ensures that adequate measures are in place to avoid or mitigate adverse impacts throughout the lifetime of the development.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are customarily prepared in circumstances where the possibility of an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion in this application is therefore a noteworthy aspect, as it indicates the applicant's acknowledgment of potential impacts. Moreover, the applicant's own position implies that Scottish Ministers may ultimately reach a different conclusion regarding the presence or extent of any adverse effects. In light of this, the submission of these derogation and compensation documents reflects a recognition of the need to address and mitigate possible harm to protected species and sites under the relevant statutory provisions.

Mitigation, compensation proposals, and future monitoring measures, while important considerations, do not in isolation satisfy the stringent evidential requirements set out under the Habitats Regulations for granting consent to developments affecting protected sites. The competent authority must be satisfied beyond reasonable scientific doubt that the proposal will not adversely affect the integrity of the protected habitat. This high evidential standard places the burden of proof firmly on the applicant, who must demonstrate conclusively that the statutory tests are met prior to consent being lawfully granted. Proposals reliant solely on mitigation or compensation without clear evidence of their effectiveness in preventing harm fail to meet these rigorous legal thresholds.

This legal framework is further reinforced by relevant policies, including GEN 9 and GEN 13 of the National Marine Plan, alongside NPF4 Policies 3, 4(b), 4(e) and 4(f). Together, these policies underscore the imperative to prevent adverse effects on protected species and habitats, embedding the requirements of the Habitats Regulations into national planning policy. Consent decisions must therefore be aligned with these provisions, ensuring that no reasonable scientific doubt remains regarding the absence of adverse effects before development is permitted. This comprehensive approach safeguards environmental integrity while maintaining legal compliance.

The applicant has failed to demonstrate compliance with the statutory tests designed to safeguard internationally important habitats and species. This conclusion is drawn from a thorough examination of the submitted evidence, including the applicant's own derogation documents, which collectively reveal a lack of sufficient certainty that these legal requirements can be met. Without clear satisfaction of these tests, the application does not fulfil the necessary legal criteria to justify consent. Consequently, in light of this demonstrable shortfall, the case for granting planning permission is fundamentally undermined and must be refused.

1.1.600 Public Engagement, Site Selection and Environmental Information

The applicant emphasises that the weight the Scottish Ministers are asked to place on the site-selection process renders the quality of public participation in that process directly material. However, significant deficiencies in participation during both the plan and site-selection stages have persisted into the application stage. The application itself comprises many thousands of pages of technical material, yet the consultation period occurred during the busiest months for island communities, when residents are engaged continuously throughout the visitor season and access to specialist advice is limited. In contrast, the applicant has had years and substantial professional and financial resources to prepare its case. Furthermore, GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, require that those affected have a realistic opportunity to engage with decisions of this magnitude. The conditions imposed on the affected communities fall short of this standard, thereby undermining the legitimacy of the site-selection process. It is therefore imperative that Ministers give due regard to these deficiencies when considering the representations made.

In comparing the proposed mitigation measures with the environmental information provided, it is evident that the Environmental Impact Assessment (EIA) falls short of sufficiency required for a robust determination. While the application includes various assessments, these rely on methodologies that do not substantiate their conclusions adequately. For instance, the landscape assessment applies outcomes based on a distance pattern not supported by its own stated methodology. Similarly, the heritage assessment fails to demonstrate adherence to its prescribed integrity test, and the socio-economic assessment lacks a place-based analysis pertinent to the affected islands. Moreover, the application anticipates the resolution of certain significant effects through future assessments, post-consent plans, monitoring, and additional approvals, which do not fulfil the EIA Regulations' requirement that likely significant effects must be comprehensively understood prior to determination.

Consequently, the Scottish Ministers are compelled to base their decision solely on the evidence presented at the time of determination, without reliance on assumptions that outstanding matters will be satisfactorily addressed later. The applicant has not demonstrated that the environmental information submitted meets the adequacy standard necessary for informed decision-making. This insufficiency undermines the integrity of the assessment and precludes the Ministers from confidently concluding that the environmental implications of the proposal have been properly identified and addressed.

1.1.601 Effects on Local Area

While mitigation measures are proposed, the applicant's assessment substantially underestimates the scale and significance of the visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social effects. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with direct orientation towards the development area and extensive visibility spanning approximately 21 kilometres. Turbines would extend across around 39 degrees of the horizon, resulting in a moderate and significant overall effect that is neither adequately addressed nor mitigated. Similarly, the West Coast of Iona is recognised as highly sensitive with widespread visibility, and the applicant concedes significant effects for residents and visitors across much of the island,

including at Dùn Ì, its highest point. The island’s internationally important monastic landscape—comprising the Abbey, the Nunnery, and high crosses—is intrinsically linked to pilgrimage and arrival by sea, yet visualisations omit key viewpoints such as from the ferry crossing and the elevated ground above St Columba’s Bay at Càrn Cùl ri Èirinn, as requested by Historic Environment Scotland. Community concerns are pronounced: a household consultation revealed that 92 per cent of respondents object to the proposal, and despite the applicant’s consultants identifying habitability as a potential effect pathway, no assessment of this impact has been undertaken. The scale of the turbines’ visual dominance can be further appreciated by comparison with Ben Hynish on Tiree, a 141-metre landmark visible from Iona at around 33 kilometres; the turbines would exceed this height by approximately 194 metres at roughly two-thirds of that distance, markedly increasing their perceived scale. Taken together, these factors demonstrate that the applicant’s assessment does not fully capture the magnitude or significance of impacts on Iona, thereby undermining the accuracy and robustness of the environmental and social impact evaluation.

1.1.602 Personal Observations

In addition to the planning matters above, I am personally concerned because: I have lived on Iona for three years and know that the pristine conditions of both the envoriment, the immaculate views and the marine wildlife ecosystem are a huge part of this islands life and sustainalibity going forward. The inner hebrides relies heavily on a natural and scared lifestyle, purity of living and sustainability. Iona has worked very hard to get its own renewables resources projects off the ground - thereby engancing longevity and profits for the island where costs are saved and the environement protected. This wind farm project will deflate the efforts and the economy as all the profits from the windfarm get taken outside of the area. How does that help and support the local island communities in a positive way in any form. A blight on the landcsape reminding future generations theye didnt actually matter and that the landscape arourd their home was abused and used by those with no interest in preserving it. Way more studies need to be done about the vast and negative impact on the marine and bird life that will be impacted
Regards Kate

Based on my own local knowledge, I also wish to highlight that: see my comments before - I feel all the communities impoacted should ahve been better consulted and informed about the proposal following on from the lewis project

Finally, I would also ask the Scottish Ministers to consider: Entire islands and environmenbts are being affected by this proposal. SOme of the most pristine environement in the world is going to be irrevocably altered forever. Entie communities rely on the pristine and beautiful surrounding swhich make the area so very special and unique

1.1.603 Further Comments

you need to hear the voices of the people

1.1.604 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges substantial impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal region. Moreover, published analyses of the applicant's documentation reveal that these impacts have been understated. Crucially, the mandatory heritage assessment has not been conducted. While the project's effects on the island communities affected were initially identified, these impacts have never undergone proper assessment. Additionally, the ecological criteria that must be satisfied have not been demonstrated as achievable. It is also important to note that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these significant shortcomings, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to deny the associated marine licence. Should the Ministers decide against refusal, I request that they require the submission of further environmental information and enhanced visualisations. Furthermore, I recommend that the applications be determined only following a public inquiry, enabling thorough examination of the issues raised in this objection. Regardless of the outcome, I also ask that the Ministers provide explicit conclusions in their decision statements regarding the effects on cultural heritage and the impacted island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 464
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 for consent under section 36 of the Electricity Act 1989 and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These submissions have been made by MachairWind Limited, trading as ScottishPower Renewables. I request that this correspondence be recognised as an official objection, that my status as an objector be recorded, and that I receive formal notification of the outcome of these applications.

The development in question involves an offshore wind farm with an installed capacity of approximately 2 gigawatts. It comprises between 91 and 144 wind turbines, each reaching up to 335 metres to the blade tip. This array is proposed within a designated Windfarm Development Area spanning roughly 448 square kilometres of marine environment situated to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona. The site's proximity to the southern Hebridean islands and adjacent coastal communities raises significant considerations.

The grounds for objection are founded upon planning and environmental concerns, considered against the applicable statutory and policy frameworks governing these proposals. It remains incumbent upon the applicant to provide adequate and compelling evidence that all relevant statutory tests and policy requirements have been met. The role of objectors is not to establish the contrary but to highlight where the applicant's submissions fall short. On reviewing the evidence presented, it is clear that the applicant has failed to satisfy this evidential burden. Consequently, in accordance with the planning and licensing statutes, the applications ought to be refused consent.

1.1.605 Legislative and Policy Framework

The proposal before the authority raises immediate and significant concerns regarding its failure to demonstrate compliance with the National Planning Framework 4 (NPF4), a critical material consideration that must be applied in conjunction with relevant statutory duties and legislative requirements. Specifically, the proposal engages several key policies within NPF4—Policy 3 on Biodiversity, Policy 4 on Natural Places, Policy 7 on Historic Assets and Places, and Policy 11 on Energy. The evidence submitted with the application does not establish conformity with these policies. There are clear deficiencies and omissions in the documentation that prevent a proper assessment of the proposal's impacts on biodiversity, the integrity of natural places, the preservation of historic assets, and the sustainable use of energy. Furthermore, these shortcomings amount to conflicts with the applicable legal and policy framework. Given that compliance with NPF4 policies has not been demonstrated, and that the evidence identifies material gaps and inconsistencies, these factors weigh decisively against the granting of planning consent. In conclusion, the proposal fails to satisfy the essential requirements of NPF4 and should be refused on this basis.

The applicant's submission fails to meet the fundamental legal requirements for environmental assessment and habitats protection as mandated by the Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations. These regulations explicitly require that the likely significant environmental effects of any proposed development be thoroughly identified, assessed, and reported prior to any determination. In this case, the Environmental Impact Assessment (EIA) documentation provided is demonstrably inadequate, lacking the comprehensive analysis necessary to ascertain the full scope of environmental consequences. This deficiency undermines the statutory purpose of the EIA process, which is to inform decision-makers and the public of potential adverse effects and to enable appropriate consideration and mitigation.

Furthermore, the proposal does not comply with the Habitats Regulations, which impose a statutory duty to assess the effects of the development on European protected sites through an appropriate assessment process. The evidence submitted fails to demonstrate that the proposal has undergone the requisite Habitats Regulations Assessment (HRA) in accordance with the applicable statutory tests. Without this assessment, it is impossible to conclude that the development will not adversely affect the integrity of protected habitats, a prerequisite for lawful consent under the Conservation of Habitats and Species Regulations.

The absence of a robust and compliant EIA and HRA represents a clear procedural and substantive failure. The statutory framework is unequivocal in its requirements, and where compliance has not been demonstrated, or where evidence reveals deficiencies, omissions, or conflicts with the legal and policy framework, these shortcomings must weigh decisively against the granting of consent. The current application does not satisfy these essential legal obligations, thereby rendering any approval premature and unlawful.

In conclusion, the proposal's failure to provide an adequate environmental impact assessment and to comply with the Habitats Regulations constitutes a fundamental breach of statutory requirements. This failure alone justifies refusal of consent, as the necessary information to ensure protection of the environment and European protected sites has not been furnished. The application should therefore be rejected on these grounds.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018. This statutory requirement explicitly demands that the interests of island communities be taken into account and given due weight in the decision-making process. The submitted evidence does not demonstrate compliance with this obligation, revealing deficiencies and omissions in addressing the specific needs and circumstances of island communities. Such failures constitute a conflict with the applicable legal and policy framework. In accordance with established principles, where compliance with the Islands (Scotland) Act 2018 is not demonstrated, and where deficiencies or omissions exist, these matters must weigh against the granting of consent. Therefore, the application should be refused on the basis that it does not meet the statutory requirements to properly consider and give due weight to the interests of island communities.

1.1.606 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria set out in NPF4 Policy 11, thereby undermining the policy's intended support for renewable energy development. While Policy 11 endorses renewable initiatives, this support is expressly conditional upon adherence to specific impact tests, including those relating to communities, landscape, seascape, and other receptors as detailed in Policy 11(c), (d), and (e). In this case, the proposal would result in significant adverse effects on nationally designated landscapes and seascapes, contravening the protections these areas require. Furthermore, the submission has not demonstrated that the cultural significance of scheduled monuments and their settings would be preserved, a key requirement to ensure heritage assets are safeguarded. Additionally, there is no evidence that the interests of island communities would be adequately protected, raising concerns about social and environmental sustainability. Finally, the ecological assessments provided have not established that the necessary environmental tests can be met, leaving unresolved risks to biodiversity and habitat integrity. Taken together, these shortcomings indicate that the proposal conflicts with the fundamental impact criteria of NPF4 Policy 11 and, as such, does not warrant policy support in its current form.

The proposal would result in significant adverse effects on nationally designated landscapes and seascapes, thereby conflicting with multiple National Planning Framework 4 (NPF4) policies designed to safeguard these important assets. Specifically, Policy 11 must be read alongside Policy 4(c) and 4(d), which collectively protect National Scenic Areas and other nationally important landscapes from substantial harm to the qualities for which they are designated. Furthermore, the proposal fails to demonstrate adequate protection for the cultural significance of scheduled monuments and their settings as required under Policy 7, including Policy 7(h) concerning scheduled monuments and Policies 7(c) and 7(d) relating to their historic settings. In addition, the necessary safeguards for island communities, as contemplated within these policies, have not been evidenced. Crucially, the ecological criteria set out in Policy 3 on biodiversity have not been shown to be met, with insufficient evidence to confirm that the ecological tests can be satisfied. Taken together, these shortcomings establish that the proposal is in conflict with the suite of relevant NPF4 policies protecting designated assets, and as such, it should not be supported.

1.1.607 Seascape, Landscape and Visual Effects

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration to the character of the night-time seascape for the duration of its 35-year operational life. Importantly, this operational timeframe does not mitigate the policy harm, as granting consent would effectively signify that the seascape is deemed suitable for wind farm use. This fundamental change to the night-time environment raises significant considerations in relation to the impact of lighting on seascape character and its policy implications.

There remains significant uncertainty regarding the proposal's adherence to the relevant planning policies designed to safeguard landscape and seascape interests. Although certain effects have been identified, the applicant has failed to convincingly demonstrate that their conclusions on the scale of these effects align with their own

stated methodology. This inconsistency raises doubts about the reliability of the environmental assessments presented.

Furthermore, the proposal does not adequately demonstrate compliance with policies protecting nationally important landscapes and seascapes, specifically those set out in NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. In light of these shortcomings, the proposal cannot be considered consistent with the necessary policy framework and should not be supported.

1.1.608 Cultural Landscape, Archaeology and Historic Environment

The applicant's baseline assessment recognises that the cultural significance of the heritage assets in question arises not merely from isolated features but from a broader experiential context. This includes elements such as pilgrimage routes, arrival by sea, movement through an active cultural landscape, and the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. Crucially, these attributes are experienced dynamically through movement rather than from static viewpoints, highlighting the importance of capturing a sense of journey and lived experience in any heritage impact assessment.

Despite this recognition, Historic Environment Scotland's consultation responses, as recorded within the application documentation, indicate that the assessment has not fully addressed these wider experiential qualities. The request for additional viewpoints underscores a concern that the applicant's evaluation may inadequately represent the cultural landscape's holistic significance. This suggests that without a more comprehensive approach to capturing the dynamic and interconnected nature of the heritage assets, the assessment risks underestimating the true impact on their cultural value.

The heritage impact conclusions presented in the proposal are closely linked to the findings of the accompanying landscape assessment. It is important to consider that any mitigation measures proposed rely fundamentally on the accuracy and comprehensiveness of the landscape evaluation. When landscape effects are minimised or understated, as has been identified, the proposed mitigation may not adequately address the full scope of potential harm.

This reliance raises significant concerns because the heritage conclusions effectively inherit the deficiencies present in the landscape assessment. If the latter underestimates the visual or environmental impacts, the resulting heritage assessment will similarly understate the potential adverse effects on historic assets. This interconnectedness means that any shortcomings in landscape evaluation directly undermine the credibility of the heritage impact findings.

Accordingly, the robustness of the overall assessment is compromised by this dependence. Without a fully accurate and transparent landscape analysis, the conclusions regarding heritage impacts cannot be regarded as reliable. It follows that the planning authority should carefully scrutinise these linked assessments to ensure

that any mitigation measures are grounded in a comprehensive understanding of the true effects.

The applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be protected, and the Scottish Ministers do not have before them the necessary assessment to support such a conclusion. This deficiency means the proposal does not comply with NPF4 Policy 7(h) concerning scheduled monuments, nor with Policies 7(c) and 7(d) relating to setting, in addition to GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Without adequate evidence to confirm the safeguarding of these heritage assets, the application falls short of key policy requirements and cannot be considered acceptable in its current form.

1.1.609 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a direct threat to the economic foundation of the island communities, which rely heavily on visitors drawn to their unique landscape, seascape, cultural heritage, tranquillity, and remoteness. These qualities, as identified by the applicant's own baseline assessments, are precisely what attract tourism, the primary source of income for these communities.

Any alteration to these defining characteristics would undermine the visitor appeal, leading to a decline in tourism revenue. This reduction would not only affect local businesses but would also jeopardise essential services that depend on a stable population supported by a viable economy.

Ultimately, the loss of visitor-attracted qualities risks the social sustainability and long-term viability of the island communities. Protecting these intrinsic attributes is therefore fundamental to preserving both their economic health and community well-being.

The applicant's failure to assess habitability impacts on island communities undermines the reliability of their socio-economic conclusions and risks overlooking significant adverse effects. Their own consultants acknowledged habitability as a potentially significant pathway of impact, yet no specific assessment was undertaken for the affected islands. Instead, the socio-economic evaluation in Chapter 18 is conducted at a regional scale, focusing on port communities while neglecting a place-based analysis of the island communities directly facing the development. Despite this omission, the assessment concludes that these island communities have low sensitivity to tourism effects, a finding unsupported by targeted evidence.

Island economies are distinct from regional averages; they rely heavily on sectors directly tied to the qualities that attract visitors. This economic concentration heightens their vulnerability rather than mitigating it, as dependence on increasing visitor numbers intensifies sensitivity to changes in those visitor-attracting attributes. Therefore, concluding low sensitivity without a detailed, place-specific assessment is not a substantiated finding but rather an unproven assumption. This methodological flaw renders the socio-economic assessment inadequate for understanding or mitigating the proposal's impacts on island communities.

The proposal fails to demonstrate compliance with essential policies and statutory duties protecting island communities, as required by GEN 19 and paragraph 4.81 of the National Marine Plan. These provisions mandate that decision-making be grounded in robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Additionally, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 explicitly require that the interests of island communities be thoroughly assessed and given due weight through meaningful engagement throughout the planning process.

Despite acknowledging the necessity for particular scrutiny of island communities, the applicant has not conducted the comprehensive assessment needed to understand the potential impacts on these communities. There is no demonstration that the proposal aligns with the principles of sustainable island communities, nor is there evidence that the statutory duties owed to these communities have been fulfilled. This omission undermines the reliability of the socio-economic evidence base and fails to meet the standards set by the relevant policies and legislation.

In conclusion, given the absence of adequate assessment and engagement with island communities, the proposal does not satisfy the mandatory planning and statutory requirements. It consequently cannot be considered compatible with the sustainable development of island communities and should therefore be refused.

1.1.610 Ecology, Biodiversity and Habitats Regulations

The proposed development presents a scale of construction, operation, and decommissioning activity that would extend over several decades within an ecologically sensitive marine environment. Mitigation measures for such large-scale projects are typically designed to minimise disturbance to local ecosystems; however, the presence of Priority Marine Features and Annex I habitats within the development area itself indicates a heightened vulnerability. Surrounding waters are known to support important populations of seabirds, marine mammals, and basking sharks, all of which are species that require careful consideration due to their protected or conservation status.

Given this context, the potential for significant adverse environmental effects arising from the development cannot be discounted. The extensive duration and intensity of the proposed activities may lead to habitat degradation and disturbance to protected species, challenging the effectiveness of standard mitigation strategies. Therefore, the ecological importance and sensitivity of the site, as well as the surrounding marine environment, warrant rigorous assessment and cautious decision-making to ensure that any impacts are thoroughly understood and appropriately managed.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared for scenarios where an adverse effect on the integrity of a protected site cannot be definitively ruled out. The inclusion of these documents demonstrates a clear recognition by the applicant of the potential for negative impacts arising from the proposed development, indicating a proactive approach to mitigating those impacts within the framework of derogation provisions.

Importantly, the submission of these documents constitutes a significant element of the application. It signals that, according to the applicant's own assessment, there remains uncertainty as to whether the Scottish Ministers will concur with the conclusion that no adverse effect will occur. This acknowledgment underscores the gravity of the potential impacts on the protected site and the necessity of considering appropriate compensatory measures. Therefore, while the applicant has taken steps to address the issue, the presence of these derogation and compensation documents highlights the need for careful scrutiny of the application's implications for the North Colonsay and Western Cliffs Special Protection Area before any final decision is made.

The applicant correctly acknowledges that under the Habitats Regulations, consent for developments affecting protected sites may only be granted where the competent authority has ascertained that the proposal will not adversely affect the integrity of the site, except where the stringent derogation tests are satisfied. It is essential to recognise that consent can lawfully be granted only when there is no reasonable scientific doubt concerning the absence of adverse effects. Furthermore, the burden of demonstrating this rests squarely with the applicant, and measures such as mitigation, compensation proposals, and future monitoring, while potentially beneficial, do not in themselves suffice to prove that the statutory tests have been met.

This legal framework is reinforced by relevant planning policies, including GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). These policies collectively impose a high evidential standard to safeguard protected habitats and species, ensuring that development proposals must be supported by robust and conclusive scientific evidence before consent can be granted. The integration of these policies with the Habitats Regulations underlines the comprehensive and precautionary approach required in decision-making.

Given this context, it is imperative that any development proposal subject to these requirements must provide unequivocal scientific evidence demonstrating no adverse effect on the protected site's integrity. Reliance on mitigation or monitoring alone is insufficient to meet the legal and policy standards. Therefore, decision-makers should maintain rigorous scrutiny of the evidence presented, ensuring compliance with both the statutory tests and the accompanying planning policies before granting consent.

The applicant's submissions, including the derogation documents provided, reveal a fundamental shortfall in demonstrating compliance with the statutory tests designed to safeguard internationally important habitats and species. This failure is evidenced by the lack of sufficient certainty that the requisite legal protections will be upheld. Without clear and convincing evidence that these tests can be satisfied, the proposed mitigation measures remain unproven and, by extension, unreliable as a means to protect the ecological features of international significance.

This deficiency undermines the case for granting consent, as adherence to the statutory tests is a legal prerequisite for development affecting such sensitive environmental assets. The applicant's inability to meet these tests calls into question

the soundness of the application and suggests that proceeding with approval would be inconsistent with the statutory framework intended to prevent harm to internationally important ecological interests. Consequently, the application should not be permitted to advance without satisfactory demonstration that all legal requirements have been fully addressed.

1.1.611 Public Engagement, Site Selection and Environmental Information

The consultation process concerning the site-selection has demonstrably failed to meet required standards of effective public participation, thereby undermining the legitimacy of the overall decision-making framework. The applicant urges Scottish Ministers to attribute significant weight to the site-selection process; however, the quality of public engagement at both the plan and site-selection stages has been deficient and these shortcomings have persisted into the application phase. The application itself consists of many thousands of pages of technical material, yet the consultation period coincided with the busiest months for island communities, when residents are engaged continuously through the visitor season and access to specialist advice is severely limited. Meanwhile, the applicant has had years to prepare its case with substantial professional and financial resources, creating an imbalance that hampers genuine public involvement.

National Marine Plan policy GEN 18, alongside the principles of effective public participation enshrined in the Aarhus Convention, mandates that those affected by decisions of such magnitude must be afforded a realistic and meaningful opportunity to participate. The conditions under which the affected communities have been required to respond fall significantly short of this standard. It is therefore imperative that Scottish Ministers give careful and critical consideration to these procedural deficiencies when evaluating the representations submitted, as they bear directly upon the fairness and credibility of the site-selection process.

The environmental information presented within the application falls short of the standards required for a thorough Environmental Impact Assessment (EIA), particularly when compared to the robust evidence necessary to inform Scottish Ministers' decisions effectively. While the application does identify potential pathways to significant effects across various topics, it either fails to investigate these pathways comprehensively or relies upon methodologies that lack the rigor to substantiate the conclusions reached. For example, the landscape assessment produces outcomes based on a distance pattern absent from its own methodology, the heritage assessment does not evidence the application of its prescribed integrity test, and the socio-economic assessment omits a place-based analysis of the affected islands. Such deficiencies undermine the reliability of the environmental evidence and distinguish it unfavourably from the standards of sufficiency required by the EIA Regulations.

Furthermore, the application frequently depends on future assessments, post-consent plans, ongoing monitoring, and subsequent approvals to address outstanding environmental concerns. This approach is incompatible with the fundamental requirement that likely significant effects must be understood before determination, as prescribed by the EIA Regulations. Scottish Ministers are obliged to base their decisions on the evidence currently before them rather than on

speculative assurances that unresolved matters will be satisfactorily addressed in the future. Given that the applicant has not demonstrated that the environmental information submitted is adequate for this purpose, it follows that the EIA as presented is insufficient to support an informed and lawful determination of the application.

1.1.612 Effects on Local Area

The proposed development area encompasses 448 square kilometres immediately northwest of Islay and west of Colonsay, placing these islands—and the neighbouring island of Oronsay—within direct and substantial proximity to the project. Despite this, the applicant's assessment inadequately addresses the significant effects on these communities, particularly by considering Islay primarily as a potential project location rather than evaluating its status as an affected island community in its own right. The Atlantic-facing communities of Islay, which face the nearest edge of the development area, receive no place-based assessment of the impacts on their local setting, economy, or community life. For Colonsay and Oronsay, the situation is equally concerning. The seaward outlook that shapes daily life on these islands directly faces the development array, with the North Colonsay and Western Cliffs Special Protection Area—part of Colonsay's own coastline—subject to the applicant's derogation case and compensation plan. This represents a clear admission that harm to the internationally protected seabird population of these cliffs cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community's area, is inadequately considered, with the same identified gaps in the heritage assessment applying fully to the treatment of its open maritime setting. Taken together, these factors demonstrate a fundamental underassessment of the direct and significant effects on Islay, Colonsay, and Oronsay, undermining the reliability of the environmental and heritage impact evaluation presented.

The applicant's assessment significantly underestimates the scale and impact of the proposed development on the community and environment of Iona, leading to an incomplete and inaccurate evaluation of its effects. This shortfall has practical consequences for the island's residents and visitors, as the assessment fails to fully address the potential loss of habitability identified by the applicant's own consultants. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet despite this clear community concern, the pathway of potential effect on habitability remains unassessed.

The visual and heritage impacts are particularly significant given Iona's unique and highly sensitive landscape. The Coastal Character assessment attributes a high sensitivity to the Sound of Iona, noting its direct orientation towards the development area, extensive visibility, and a large geographical extent of change. The turbines would be visible across approximately 39 degrees of the horizon from a distance of about 21 kilometres, affecting views from key locations such as the ferry crossing between Fionnphort and Iona. The west coast of Iona is similarly assessed as highly sensitive, with widespread visibility and accepted significant effects for residents and visitors throughout much of the island, including from Dùn Ì, its highest point.

Moreover, Iona's monastic landscape, which includes internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional visualisations from critical viewpoints, including the ferry crossing itself, yet crucial views from raised ground above St Columba's Bay at Càrn Cùl ri Èirinn remain unprovided. To illustrate the scale of the impact, the largest turbines would overtop Ben Hynish on Tiree—an established landmark visible from Iona at 33 kilometres—by approximately 194 metres, despite being located at roughly two-thirds of that distance. Taken together, these factors demonstrate that the applicant's assessment does not adequately capture the magnitude or significance of the development's effects on Iona's visual environment, community wellbeing, or heritage value.

The applicant's assessment underestimates the practical impacts on the coastal communities and landscapes of Mull and Ross of Mull, particularly regarding their tourism-dependent economies and designated scenic areas. For instance, the Ross of Mull South coastal area is acknowledged as highly sensitive and experiences significant effects at key locations such as Erraid and the Core Paths of the Ross. Fionnphort, serving as the gateway to Iona and a crucial embarkation point for visitors, is identified as the community most directly affected by visitor flows, yet no dedicated place-based assessment has been provided for it. Similarly, significant effects are accepted across Mull's Core Paths and within important local landscape areas, including the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, recognised for its high sensitivity throughout a viewing range of 21 to 33 kilometres, is only attributed medium magnitude effects, which does not fully reflect the potential for adverse impacts. The applicant's reliance on distance as a primary factor, such as in the case of the Wilderness and Gribun Rocks coastal area where changes at over 30 kilometres are deemed small, oversimplifies the complex visual and experiential qualities that contribute to these landscapes' value. Moreover, the west-facing tourism economy, including wildlife boat operations and accommodation sectors reliant on the Atlantic seascape, faces potential industrialisation from the development, yet none of these communities have been afforded a place-specific assessment. This gap in the evaluation risks overlooking significant economic and community consequences that should be carefully considered in the planning decision.

The applicant's assessment of the impacts on wider seaboard designated landscapes and island communities appears to understate the significance of effects, particularly when considering the scale of potential mitigation compared to the inherent qualities of these areas. For example, while the applicant acknowledges the panoramic maritime qualities of Staffa, located approximately 35 kilometres from the development area and within the Loch na Keal National Scenic Area, it concludes that the scale of change there would be small and the effect not significant. This conclusion is reached despite Staffa lying beyond the approximate 30 kilometre distance to which NatureScot advised the assessment of effects on National Scenic Area qualities should extend, suggesting that the assessment may not fully account for the broader seascape impact.

Similarly, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is described as having high sensitivity within a range of

approximately 28 to 32 kilometres from the development, yet the applicant attributes only a medium to low magnitude of effect. This moderation is explained by distance, apparent scale, and retained landforms; however, such an approach risks undervaluing the fundamental qualities that underpin Jura's designation. The same rationale is applied to the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres from the site, where the applicant's assessment likewise limits the magnitude of effect without thoroughly addressing the cumulative impacts on these sensitive seascapes.

Of particular concern is the omission of any specific assessment of Ulva, a community-owned island within the Loch na Keal National Scenic Area that shares fully in the effects on that designated landscape. Ulva is a small, re-establishing community whose recovery depends on the unspoilt qualities of its setting and surrounding seascape. The absence of dedicated consideration for Ulva's unique social and environmental context undermines the protection of its natural and cultural qualities. Overall, the applicant's approach tends to underestimate significant effects on both designated landscapes and vulnerable island communities, thereby weakening the safeguard of their important attributes.

While the applicant's assessment attributes a Low magnitude of change to the South Tiree coastal area at a distance of approximately 35 kilometres, this conclusion appears inconsistent when contrasted with the inherently sensitive nature of Tiree's landscape. The area is correctly identified as having High sensitivity, yet the scale of the proposed turbines—up to 335 metres in height—would introduce vertical elements unprecedented in the island's seascape. Given that Tiree is an exceptionally low-lying island, with its highest point, Ben Hynish, reaching only 141 metres, the dominance of sea and sky fundamentally defines its landscape character. The introduction of turbines more than twice this height would significantly alter the open oceanic horizon that is central to Tiree's distinctive sense of place. Consequently, a Low magnitude of change understates the true extent of visual and landscape impact on such an exposed and sensitive receptor. Therefore, the applicant's evaluation cannot be regarded as a reliable reflection of the likely effects on Tiree's landscape character.

The applicant's assessment notably omits consideration of significant effects on several mainland and island communities that have direct views of the proposed development and whose economies and identities are closely tied to the seascape. For instance, Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the development site from the east. The finely balanced nature of Gigha's community and economy means that any changes in the seascape could have profound implications; yet, these have not been examined in the submitted assessment. Similarly, Ardnamurchan Point, the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard which attract visitors throughout the peninsula. These seaward panoramas are precisely the type of receptor that the applicant's distance-based moderation approach fails to adequately address, as it diminishes the potential significance of visual and experiential effects at such key viewpoints. Furthermore, the west coast of Kintyre comprises a chain of communities whose outlook, character, and visitor economies are intimately defined by the open Atlantic seaboard looking towards Islay, Jura, and the surrounding waters. The

Treshnish Isles, along with other small islands and mainland coasts in the vicinity with views towards the development, share this same position. Collectively, these receptors represent sensitive social and economic interests that are unaccounted for in the applicant's evaluation. This lack of assessment undermines the comprehensiveness and reliability of the overall environmental and socio-economic analysis, leaving a gap in understanding the full extent of the development's potential impacts on these mainland and island communities.

The applicant's environmental impact assessment systematically moderates and discounts the significance of effects on highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a consistent underestimation of impacts, as evidenced by the treatment of these distant communities. Instead of conducting thorough, place-based assessments that accurately reflect the experiences of those affected, the assessment applies a broad-brush reduction in magnitude of change and effect significance once the 20-kilometre threshold is exceeded. Consequently, the assessment fails to capture the true extent and nature of environmental effects on these sensitive receptors. In conclusion, this distance-based methodology fundamentally undermines the integrity and reliability of the environmental impact assessment, as it neglects to properly evaluate and represent the impacts experienced by communities beyond this arbitrary boundary.

1.1.613 Personal Observations

Based on my own local knowledge, I also wish to highlight that: The sealife and habitat in that seascape ought to be protected.

Finally, I would also ask the Scottish Ministers to consider: The sea as a habitat, an ecosystem, and the heritage of island life.

1.1.614 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant's own assessment acknowledges significant impacts on nationally designated landscapes as well as on the heritage and communities along this coastal area. However, published analyses of the applicant's documentation reveal that the magnitude of these impacts has been understated. Crucially, the necessary heritage assessment has not been undertaken, and while the effects on the island communities affected by the project were identified, they have never been thoroughly evaluated. Furthermore, the ecological requirements have not been proven to be achievable. It is also important to note that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and decline the associated marine licence. Should the Ministers decide against refusal, it is requested that the applicant be required to provide further environmental information and enhanced visualisations. Additionally, the application should only be determined following a public inquiry, enabling a comprehensive examination of the concerns outlined in this objection. Regardless of the ultimate decision, it is also sought that the Ministers

explicitly address and provide clear conclusions on the impacts upon cultural heritage and the affected island communities within their formal reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 465
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, referenced by application numbers 00012385 for consent under section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications have been lodged by MachairWind Limited, a subsidiary of ScottishPower Renewables. I request that this objection be officially recorded, that I be registered as an objector, and that I receive notification of the outcome of these applications.

The project under consideration seeks approval for an offshore wind farm with an installed capacity of approximately 2 gigawatts. The development entails the installation of between 91 and 144 turbines, each reaching a maximum blade tip height of up to 335 metres. The proposed site encompasses a Windfarm Development Area spanning around 448 square kilometres of marine environment situated to the north-west of Islay and west of Colonsay. This location lies approximately 21 kilometres from the island of Iona and is in close proximity to the islands and coastal communities of the southern Hebrides.

The grounds for objection are detailed below, structured in accordance with the pertinent statutory and policy framework that governs the determination of these applications. It is important to emphasise that the onus lies with the applicant to convincingly demonstrate, supported by robust evidence, that all relevant statutory and policy tests are satisfied. Objectors bear no obligation to prove contrary positions. Based on the deficiencies identified herein, it is evident that the applicant has failed to meet this evidential burden, and therefore, consent should be refused.

1.1.615 Seascape, Landscape and Visual Effects

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape character throughout the 35-year operational period. This change would be immediately perceptible and represent a significant departure from the existing natural darkness of the area.

Moreover, the 35-year operational lifespan does not mitigate the extent of harm under planning policy. Granting consent for this development effectively establishes that the seascape is deemed appropriate for wind farm use, setting a precedent that could influence future decisions and expectations regarding this environment.

Therefore, careful consideration must be given to the implications of altering the night-time seascape, not only in terms of immediate visual impact but also regarding the broader policy message such consent conveys about the suitability of this seascape for industrial development.

The proposal’s failure to comply with key planning policies has tangible consequences for the protection of nationally important landscapes and seascapes. This non-compliance undermines the effectiveness of the planning framework designed to safeguard these valuable environments, potentially leading to significant

and unacceptable adverse effects. The practical outcome is that the proposal cannot be supported as it risks causing harm contrary to established policy objectives.

Specifically, the effects of the development engage several relevant policies, including NPF4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively set out clear requirements to ensure that landscape and seascape interests are preserved and enhanced where possible. The applicant has not shown that the conclusions drawn about the scale of these effects align with the methodology it employs, creating uncertainty and a lack of confidence in the assessment provided.

Moreover, the absence of demonstrated compliance with these important policies indicates a fundamental shortcoming in the application. Without clear evidence that the proposal meets the criteria set out for protecting nationally important landscapes and seascapes, the planning authority cannot reasonably be expected to grant consent. In light of this, the proposal should be refused to uphold the integrity of the planning system and to ensure that landscape and seascape interests are adequately protected.

1.1.616 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment employs the methodology recognised by Historic Environment Scotland for evaluating effects on the setting of historic assets. This methodology, developed through consultation with Historic Environment Scotland, mandates an evaluation of whether changes to setting affect the contribution that setting makes to the cultural significance of an asset and whether the integrity of that setting is adequately retained. Crucially, it clarifies that visual change alone should not be directly equated with adverse impact, emphasising a need for a considered evaluative approach beyond mere description of visibility or visual intrusion.

However, a Methodological Audit prepared in support of community objections, relying solely on the applicant's Appendix 14.3, finds that while the operational assessment identifies relevant heritage attributes, it fails to demonstrate how the integrity of setting has been assessed in accordance with the applicant's own accepted methodology. The assessment focuses predominantly on describing aspects such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, before concluding that the integrity of setting is adequately retained. This critical evaluative step required by the methodology is not evidenced in any of the detailed examples examined by the Audit. Consequently, the reliability of the applicant's conclusions about heritage impacts is undermined by the absence of a transparent and rigorous application of the prescribed assessment process.

The applicant's assessment risks underrepresenting the true cultural significance of the heritage assets by focusing predominantly on fixed viewpoints rather than the broader experiential qualities integral to their value. Their own baseline acknowledges that the significance arises from a combination of factors including pilgrimage, arrival by sea, and movement through a living cultural landscape, as well as the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. These elements are inherently experienced dynamically,

through movement, rather than from static observation points. Historic Environment Scotland has highlighted this limitation in their consultation responses recorded within the application, specifically requesting additional viewpoints to ensure these wider qualities are adequately captured. Without fully addressing these experiential and relational aspects, the assessment may fail to reflect the heritage assets' cultural significance in a comprehensive manner. Consequently, it is essential that the assessment methodology is expanded to incorporate these broader landscape and movement-based experiences to provide a more accurate and meaningful evaluation of heritage impacts.

The practical consequence of the deficiencies identified in the landscape assessment is that the heritage impact conclusions derived from it cannot be regarded as reliable. Where the landscape effects have been understated, as previously detailed, any conclusions about heritage impacts that rely on this assessment inevitably reflect the same understatement. This dependency undermines the credibility of the heritage evaluation and raises serious concerns about the robustness of the overall appraisal.

It is essential to recognise that the heritage conclusions are not independent but are intrinsically linked to the landscape assessment. As the evidence from source S01 makes clear, the heritage conclusions "depend upon the landscape assessment," meaning that any errors or omissions in the latter directly influence the former. Therefore, if the landscape assessment fails to accurately capture the extent or significance of landscape effects, the heritage conclusions built upon it must be regarded as compromised.

In light of this interdependency, the planning process must take account of the potential underestimation of landscape effects and the consequent impact on heritage conclusions. Without a thorough and accurate landscape assessment, the heritage impact appraisal lacks a sound evidential basis, which could lead to inappropriate decision-making. It is thus imperative that the landscape assessment is revisited and rectified to ensure that heritage impacts are properly understood and addressed in the planning determination.

1.1.617 Effects on Island Communities, Tourism and the Local Economy

The proposal threatens the fundamental economic and social sustainability of the island communities by undermining the very qualities that attract their essential visitor base. These communities rely exceptionally heavily on visitors who are drawn to the landscape, seascape, cultural heritage, tranquillity and remoteness—all attributes explicitly identified in the applicant's own baseline assessments. Any alteration to these qualities directly jeopardises the economic foundation of these islands. This, in turn, would have cascading effects on local services, population retention and the overall viability of the communities. Consequently, the proposal poses a significant risk to the long-term sustainability of these island settlements.

The practical consequence of the applicant's flawed socio-economic assessment methodology is a significant risk that the specific impacts on island communities will be misunderstood and inadequately mitigated. The applicant's consultants themselves identified habitability as a potentially significant pathway for effects on

these communities, yet no targeted assessment of island habitability was conducted. Instead, the socio-economic evaluation in Chapter 18 focuses on regional-level analysis, detailed only for port communities, and fails to provide an equivalent place-based assessment for the islands directly facing the proposed development. Despite this omission, the assessment concludes that island communities exhibit low sensitivity to tourism effects, a conclusion unsupported by detailed evidence.

It is important to recognise that small island economies cannot be accurately represented by regional averages. Their economic structures are heavily concentrated in sectors most vulnerable to fluctuations in the qualities that attract visitors. Far from reducing sensitivity, reliance on increasing visitor numbers amplifies dependence on these critical qualities, which are precisely those at risk from the proposed development. Therefore, any assertion of low sensitivity to tourism impacts, made without detailed, place-specific analysis, constitutes an unsubstantiated assumption rather than a reasoned conclusion.

Given these shortcomings, the socio-economic assessment fails to provide a robust basis for understanding or addressing the specific vulnerabilities of island communities. Without proper, place-based analysis, the potential socio-economic consequences for these communities remain unclear and inadequately accounted for within the planning process. Accordingly, the application should be reconsidered to ensure that the assessment methodology appropriately reflects the unique sensitivities of island economies and supports effective mitigation strategies.

The proposal falls short in meeting the required planning and statutory standards for assessing and protecting island communities, particularly when measured against the obligations set out in GEN 19 and paragraph 4.81 of the National Marine Plan. These provisions mandate that decisions must be based on robust socio-economic evidence and adopt a precautionary approach where such evidence is insufficient. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a clear duty to assess and give weight to the interests of island communities through meaningful engagement throughout the decision-making process. In contrast to these requirements, the applicant has failed to undertake the necessary detailed assessment to understand the specific effects of the proposal on island communities.

This deficiency is not a mere procedural oversight but a substantive failure to demonstrate compatibility with the sustainability of island communities or to discharge the statutory duties owed to them. The applicant’s recognition that island communities require particular scrutiny is not matched by the evidence or engagement provided. Without the appropriate assessment and meaningful consultation from inception to conclusion, the proposal cannot be deemed compliant with the statutory and policy framework designed to safeguard island communities. Consequently, the application should be regarded as non-compliant with essential planning policies and statutory duties.

1.1.618 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, placing highly sensitive ecological assets directly within the zone of proposed activity. Surrounding waters are also known to support a range of protected species,

including seabirds, marine mammals, and basking sharks, which rely on these habitats for feeding, breeding, and migratory pathways. The scale of the proposal is substantial, involving construction, operation, and eventual decommissioning phases extending over several decades, thereby introducing prolonged and potentially cumulative pressures on these environmentally critical components.

Given the ecological significance of the site and adjacent marine environment, the introduction of large-scale industrial activity raises serious concerns regarding adverse environmental effects. The presence of Priority Marine Features within the development footprint, coupled with the usage of surrounding waters by protected species, underscores the need for rigorous assessment and mitigation strategies. Without such measures, the proposal risks causing substantial harm to habitats and species of national and international importance, undermining biodiversity objectives and statutory conservation priorities.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan, specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents represent recognised mechanisms intended to address potential adverse impacts on protected sites when it cannot be conclusively ruled out that the proposal would maintain site integrity. Their inclusion signals the applicant's awareness of possible significant effects and a preparedness to implement measures in line with derogation provisions.

It is important to understand that such submissions are typically prepared for situations where adverse effects on the integrity of a protected site are uncertain or likely. The presence of these documents within the application is a critical feature, as it highlights that the applicant does not categorically exclude the possibility of harm. This is a prudent step intended to facilitate regulatory consideration and possible mitigation, reflecting an approach that accounts for ecological sensitivities and the need for compensatory action.

Nevertheless, the applicant acknowledges that Scottish Ministers may arrive at a different conclusion regarding adverse effects than the applicant's own assessment. This recognition underscores that the submitted derogation and compensation documents serve as precautionary and responsive measures rather than definitive proof of no impact. In this context, the documents form a necessary part of the application's overall environmental evaluation, contributing to informed decision-making about the proposal's acceptability and the adequacy of proposed mitigation.

There remains significant uncertainty regarding the applicant's ability to satisfy the statutory tests designed to protect internationally important habitats and species. The evidence submitted, including the applicant's own derogation documents, fails to establish with sufficient certainty that these legal requirements can be met. This lack of demonstrable compliance undermines confidence in the application's ecological safeguards.

Given this insufficiency of evidence, it is clear that the application does not meet the necessary legal standards intended to prevent harm to internationally protected

ecological features. On this basis, the case for granting consent is fundamentally weakened and cannot be supported.

1.1.619 Cumulative and In-Combination Effects

The current approach to assessing the project is fundamentally flawed because it fragments the development, undermining a comprehensive evaluation of its overall impacts. Only a portion of the project is presently before the Scottish Ministers, while critical components such as the export cable corridor and the onshore transmission works are deferred to subsequent applications. Given that these elements are essential for the wind farm's operation, their exclusion from the principal assessment means that the effects of the entire project are never considered collectively. This piecemeal method contradicts the established legal principle, affirmed by the courts in Raeshaw Farms, that a project must be assessed in its entirety rather than being divided into smaller parts whose individual impacts may appear less significant. Consequently, the current assessment fails to provide a holistic understanding of the project's full environmental and planning implications, rendering the decision-making process incomplete and procedurally unsound.

The cumulative impact assessment presented in the Environmental Impact Assessment relies heavily on baseline evaluations that have themselves been demonstrated to understate the effects on landscape, heritage, and socio-economic factors. This foundational underestimation compromises the integrity of the cumulative assessment, as it effectively begins from an already diminished baseline. Consequently, the combined effects of the current proposal, when considered alongside existing, consented, and foreseeable developments, are systematically undervalued.

Given that the cumulative assessment is contingent upon these flawed baseline conclusions, the overall appraisal cannot be regarded as reliable. The true extent of the cumulative impacts is therefore likely to be greater than that indicated, with significant implications for the adequacy of proposed mitigation measures. It follows that decision-makers should exercise caution in accepting the current assessment's findings without further, more rigorous baseline analyses to ensure that cumulative effects are accurately identified and addressed.

The applicant's submission engages directly with the requirements set out under GEN 21 and paragraph 4.85 of the National Marine Plan, alongside Policy 11(e) of the National Planning Framework 4 (NPF4), as well as the Environmental Impact Assessment (EIA) Regulations concerning project splitting. Despite these clear statutory and policy frameworks, the application fails to provide adequate demonstration that the cumulative and in-combination effects of the development proposal have been comprehensively identified and assessed. Furthermore, the assessment does not satisfactorily address the overall effects of the project in its entirety. This omission is significant given the legal and policy emphasis on ensuring that all elements of a project, including those that may be deferred or implemented subsequently, are considered holistically to avoid underestimation of environmental impacts.

In particular, there is an evident lack of explicit consideration regarding the deferred works within the project's environmental and planning assessment. Such deferred components may contribute materially to cumulative environmental effects and thus must be expressly evaluated as part of the decision-making process. Without this thorough and transparent appraisal, the application does not comply with the relevant planning policies and regulatory requirements designed to prevent project splitting and ensure robust environmental governance. It is therefore essential that the decision-making authority requires the applicant to explicitly address the treatment of deferred works, thereby ensuring full compliance with the National Marine Plan, NPF4, and the EIA Regulations, and enabling a properly informed determination of the proposal.

1.1.620 Public Engagement, Site Selection and Environmental Information

There is significant uncertainty regarding whether the consultation process associated with this application has met the required standards of effective public participation, thereby raising concerns about the legitimacy of the site-selection process. The applicant urges Scottish Ministers to place considerable weight on the site-selection process; however, this depends fundamentally on the quality of public engagement throughout. Evidence indicates that deficiencies in participation at both the plan and site-selection stages have persisted into the application stage. The application itself comprises many thousands of pages of technical material, yet the consultation period coincided with the busiest months of the year for island communities, when residents are fully occupied by the visitor season and specialist advice is least accessible. Meanwhile, the applicant has had years, alongside substantial professional and financial resources, to prepare its case. Moreover, GEN 18 of the National Marine Plan, together with the principles of effective public participation enshrined in the Aarhus Convention, require that affected communities must have a realistic opportunity to engage in decisions of this scale. The conditions under which these communities have been expected to respond fall short of this standard. Ministers are therefore respectfully urged to bear this firmly in mind when considering the representations made.

In comparing the proposed mitigation measures with the environmental information provided, it is evident that the Environmental Impact Assessment (EIA) falls short of sufficiency required for a robust determination. While the application includes various assessments, these rely on methodologies that do not substantiate their conclusions adequately. For instance, the landscape assessment applies outcomes based on a distance pattern not supported by its own stated methodology. Similarly, the heritage assessment fails to demonstrate adherence to its prescribed integrity test, and the socio-economic assessment lacks a place-based analysis pertinent to the affected islands. Moreover, the application anticipates the resolution of certain significant effects through future assessments, post-consent plans, monitoring, and additional approvals, which do not fulfil the EIA Regulations' requirement that likely significant effects must be comprehensively understood prior to determination.

Consequently, the Scottish Ministers are compelled to base their decision solely on the evidence presented at the time of determination, without reliance on assumptions that outstanding matters will be satisfactorily addressed later. The applicant has not demonstrated that the environmental information submitted meets the adequacy

standard necessary for informed decision-making. This insufficiency undermines the integrity of the assessment and precludes the Ministers from confidently concluding that the environmental implications of the proposal have been properly identified and addressed.

1.1.621 Effects on Local Area

The applicant's assessment falls short in adequately addressing the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, undermining the reliability of the environmental and heritage impact evaluation. While mitigation and compensation measures are proposed for internationally protected seabird populations along Colonsay's North Colonsay and Western Cliffs Special Protection Area, these acknowledge that harm cannot be excluded but do not extend to a full place-based evaluation of the wider community impacts. Islay, situated immediately south-east of the 448 square kilometre development area, is principally considered only as a potential project location rather than as a community whose Atlantic-facing settlements confront the nearest edge of the array. This oversight results in no substantive assessment of effects on Islay's setting, economy, or community life. Similarly, Colonsay and Oronsay's seaward outlooks, integral to daily life and cultural identity, face the array directly, yet the application fails to adequately assess the implications for these communities. Of particular concern is Oronsay Priory, a scheduled monument of national importance located within this area, whose open maritime setting is insufficiently addressed given the acknowledged gaps in the heritage assessment. Collectively, these deficiencies demonstrate that the applicant's evaluation does not reliably capture the full extent of impacts on these island communities, calling into question the sufficiency of the proposed mitigation and compensation measures.

While the applicant's assessment acknowledges certain visual and community impacts on Iona, it nonetheless underestimates their scale and significance, particularly when compared to the mitigation measures proposed. The Coastal Character assessment attributes a High sensitivity to the Sound of Iona, noting its direct orientation towards the development and extensive visibility across a large geographical extent. The turbines would be visible over approximately 21 kilometres, spanning around 39 degrees of the horizon, producing an effect described as Moderate and Significant. Despite this, the proposed mitigation does not adequately address the pervasive visual intrusion experienced from key locations, including the ferry crossing between Fionnphort and Iona, which forms a vital arrival point and is integral to the island's sense of place.

The West Coast of Iona is similarly assessed as highly sensitive with widespread visibility, and the applicant accepts that significant effects will be experienced by residents and visitors across much of the island, including at Dùn Ì, its highest point. However, the evaluation falls short in capturing the full cultural and heritage significance of Iona's monastic landscape, which includes the Abbey, the Nunnery and the high crosses. This heritage is of international importance, with its significance intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape, as identified in the applicant's own baseline studies. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself, yet notably, no visualisation has been provided from the raised

ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving a critical gap in the assessment of visual impact on this internationally important heritage setting.

Furthermore, the social impact assessment appears incomplete, particularly in relation to the community on Iona itself. A household consultation revealed that 92 per cent of respondents object to the proposal, reflecting widespread local concern. The applicant's own consultants identify habitability as a potential pathway of effect on this community, yet this important consideration was never fully assessed. To contextualise the scale of the visual impact, the largest turbines would surpass the height of Ben Hynish on Tiree, a well-known landmark standing at 141 metres and visible from Iona at approximately 33 kilometres; the turbines would be approximately 194 metres tall and at roughly two-thirds of that distance. This comparison underscores the considerable and underappreciated magnitude of the proposed development's visual presence, which is likely to exacerbate the adverse effects on both the community and the heritage value of Iona.

The applicant's assessment of visual and community impacts on Mull and Ross of Mull coastal areas notably underestimates the significance of effects despite recognising some high sensitivities. While mitigation measures are acknowledged, they rely heavily on distance-based reasoning that inadequately addresses the experiential and economic consequences for local communities. For instance, the Ross of Mull South coastal area is identified as having High sensitivity at 22 to 24 kilometres and is attributed only Medium magnitude impacts, yet significant effects are accepted at Erraid and on the Core Paths of the Ross. Fionnphort, a key gateway to Iona and the primary embarkation point for visitors, is acknowledged to be significantly affected, yet no place-based assessment has been undertaken for this community most directly tied to visitor flows. Similarly, across Mull, significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area are accepted, and the Loch na Keal National Scenic Area, despite being of High sensitivity throughout at distances of approximately 21 to 33 kilometres, is assigned no more than Medium magnitude impacts. This approach is further exemplified in the treatment of the Wilderness and Gribun Rocks coastal area, where the applicant's conclusion of a small scale of change due solely to viewing distances over 30 kilometres illustrates a reliance on quantitative distance rather than qualitative experience. Crucially, Mull's west-facing tourism economy—including wildlife boat operations and accommodation providers—depends on the largely unindustrialised Atlantic seascape that the development would fundamentally alter, yet none of these vital communities has received a tailored, place-based impact assessment. This collective inadequacy in addressing the significant visual, economic, and community impacts on Mull and Ross of Mull's designated landscapes and tourism-dependent populations represents a fundamental shortcoming in the applicant's assessment.

The applicant's assessment appears to underestimate or omit significant effects on several important designated landscapes and vulnerable island communities, thereby undermining the protection of their natural and cultural qualities. While some mitigation measures are proposed, a detailed comparison reveals shortcomings in addressing the specific sensitivities and contexts of these areas. Ulva, for example, lies within the Loch na Keal National Scenic Area and is a community-owned island at the beginning of its regeneration. This small, re-establishing community relies

heavily on the unspoilt seascape and setting, yet no assessment has been made of the effects on Ulva, despite it sharing in full the impacts on the wider National Scenic Area. This omission is particularly concerning given the community's dependence on the qualities at stake. Similarly, Staffa, also within the Loch na Keal National Scenic Area and renowned as one of the most celebrated small islands in Europe, lies approximately 35 kilometres from the development area. This distance exceeds the approximate 30 kilometres to which NatureScot advised that effects on National Scenic Area qualities be assessed. Despite recognising the panoramic maritime qualities of Staffa, the applicant concludes that the scale of change would be small and the effect not significant, a position that appears insufficiently precautionary given the island's international importance. The Jura National Scenic Area, assessed as having high sensitivity at a distance of approximately 28 to 32 kilometres, is attributed only medium to low magnitude effects, with this moderation explained by distance, apparent scale, and retained landforms. However, this assessment seems to overlook the fundamental basis of Jura's designation, which rests on the wild, undeveloped character of its Atlantic outlook—precisely the quality potentially compromised by the development. A similar approach is taken to the Scarba, Lunga and the Garvellachs National Scenic Area, situated approximately 35 to 40 kilometres away, which also receives a comparable assessment. Taken together, these assessments suggest a pattern of underestimation or insufficient consideration of significant effects on designated landscapes and island communities, particularly where their defining qualities are dependent on unspoilt seascapes and remoteness. In conclusion, the applicant's approach does not fully acknowledge or mitigate the likely impacts on these sensitive areas, thereby risking harm to their natural and cultural attributes that warrant stronger protection.

The applicant's assessment characterises the South Tiree coastal area as possessing High sensitivity at a distance of approximately 35 kilometres while attributing a Low magnitude of change to the proposed development. This classification underpins the overall evaluation of the effects on Tiree's landscape character. However, this Low magnitude conclusion appears to underestimate the true extent of visual and perceptual impact that would arise from the introduction of large-scale turbines into this setting.

Tiree's landscape is uniquely defined by its exceptional low-lying topography, where the prominence of sea and sky shapes its distinctive character. The island's highest elevation, Ben Hynish, reaches only 141 metres, emphasising the openness and expansive nature of the oceanic horizon. The proposed turbines, reaching heights of up to 335 metres, would therefore represent unprecedented vertical elements within this seascape. Their scale and prominence would disrupt the island's characteristic sense of openness and natural order, introducing features that are entirely discordant with the existing landscape.

Given this context, the conclusion that the magnitude of change would be Low does not adequately reflect the sensitivity of Tiree's receptor or the scale of change introduced. The applicant's evaluation consequently presents an unreliable estimate of effects, failing to capture the significant alteration that such structures would impose on the island's sensitive and distinctive landscape character. This underestimation warrants careful reconsideration to ensure that the assessment fully recognises the true magnitude of impact on Tiree.

The applicant’s assessment appears to rely heavily on distance-based moderation to mitigate visual and economic effects on surrounding communities. However, this approach does not adequately address the unique circumstances of certain mainland and island locations with direct views of the development. For instance, Gigha, a community-owned island celebrated as a national symbol of island regeneration, faces the development waters directly to the east, yet the applicant has failed to examine the potential impacts on its delicate social and economic fabric.

Similarly, Ardnamurchan Point—the westernmost tip of the British mainland—offers expansive panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the receptors for which the applicant’s distance-based mitigation claims are applied, yet the assessment does not sufficiently consider how the development might alter this important visual amenity and its associated visitor economy.

Furthermore, the chain of communities along the west coast of Kintyre, whose identity and tourism rely heavily on the open Atlantic seaboard views towards Islay, Jura, and beyond, are equally disregarded. The Treshnish Isles and other small islands with similar outlooks also share this vulnerability. In sum, the applicant’s assessment lacks a comprehensive evaluation of these sensitive receptors, thereby undermining confidence in its conclusions and the effectiveness of proposed mitigation measures.

The applicant’s assessment systematically moderates and discounts the magnitude of change affecting highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a quantified underestimation of environmental effects on these receptors, as the assessment reduces the perceived significance of impacts solely based on distance. Such a methodology fails to account adequately for the true extent of change experienced by these communities.

Consequently, the effect on populations living beyond this arbitrary threshold remains insufficiently evaluated. These communities, which bear the consequences of the development, have received no place-based assessment to reflect their specific circumstances and sensitivities. This omission undermines the thoroughness and accuracy expected in a robust environmental impact assessment.

In summary, the applicant’s distance-based approach compromises the integrity of the assessment by systematically discounting effects beyond 20 kilometres without proper justification. For the assessment to be comprehensive and reliable, it must address the significant impacts on all sensitive receptors irrespective of distance, ensuring that all affected communities are properly considered.

1.1.622 Personal Observations

In addition to the planning matters above, I am personally concerned because: The industrialisation of Scotland’s wild & remote places is destroying what is most unique and precious in this liminal part of Europe.

Based on my own local knowledge, I also wish to highlight that: I have personally visited ALL of the islands and mainland peninsulas affected by this proposal, many

on multiple occasions, and these proposals will irrevocably degrade the landscape and wildlife experiences in these areas.

Finally, I would also ask the Scottish Ministers to consider: Please do not permit this out-of-scale and out-of-place development. It makes me want to weep.

1.1.623 Summary

The proposal fails to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. Its own evaluation acknowledges substantial impacts on nationally designated landscapes, as well as on the cultural heritage and communities along this coastline. Furthermore, published analyses of the applicant's documents reveal a consistent underestimation of the scale of these impacts. Crucially, the required heritage assessment has not been completed. Impacts on the island communities affected by the development were identified but have not been subjected to any formal assessment. Additionally, the ecological requirements have not been satisfactorily demonstrated as achievable. It is also important to note that only a portion of the project is currently under consideration by the Scottish Ministers.

In light of these shortcomings, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm proposal, along with the related marine licence application.

Should the Ministers be inclined not to refuse outright, I request that they require the submission of further environmental information and enhanced visual representations. Moreover, I recommend that the applications be determined only following a public inquiry, thereby allowing for comprehensive examination of the issues raised in this objection. Irrespective of the outcome, I further request that the Ministers explicitly address and provide clear conclusions in their decision documentation regarding the effects on cultural heritage and the impacted island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 466
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, encompassing application 00012385 for consent under section 36 of the Electricity Act 1989 and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, submitted by MachairWind Limited (ScottishPower Renewables), seek approval for a substantial offshore wind development. Please record this letter as an official objection, register me accordingly, and ensure I am informed of the outcome of the decision process.

The proposed development entails the construction of an offshore wind farm with a generating capacity of approximately 2 gigawatts. The scheme would include between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip. The designated Windfarm Development Area extends over roughly 448 square kilometres of marine space located to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in proximity to other islands and coastal communities within the southern Hebrides.

My objection is grounded firmly in planning and environmental considerations, evaluated against the relevant statutory and policy frameworks that govern the determination of these applications. It is important to emphasise that the responsibility lies with the applicant to provide sufficient and compelling evidence to satisfy all applicable tests. Objectors are under no obligation to prove the contrary. Having reviewed the submissions and supporting documentation, I conclude that the applicant has failed to meet this evidential burden. Consequently, I contend that consent for this development should be refused.

1.1.624 Legislative and Policy Framework

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, resulting in a fundamental procedural and substantive deficiency. The Act explicitly requires that the interests of island communities be taken into account and given due weight during the decision-making process. This statutory obligation is not met in the current proposal, as there is no evidence demonstrating compliance with this requirement. Furthermore, the absence of any assessment or consideration of island community interests constitutes a clear omission and conflict with the applicable legal and policy framework. Such deficiencies are material and must weigh decisively against the granting of consent. In conclusion, the proposal’s failure to address the statutory duty under the Islands (Scotland) Act 2018 renders it unacceptable in planning terms.

1.1.625 Conflict with National Planning Framework 4 and the Development Plan

While NPF4 Policy 11 endorses renewable energy development, this support is expressly conditional upon compliance with the policy’s impact criteria, notably those concerning effects on communities, landscapes, seascapes, and other sensitive receptors as outlined in subsections (c), (d), and (e). The proposal under consideration fails to meet these essential criteria, as the adverse impacts it would generate cannot be effectively mitigated to the standard required by the policy.

Unlike proposals that demonstrate robust measures to safeguard cultural heritage, ecological integrity, and community well-being, this development lacks convincing evidence of sufficient mitigation to offset its significant negative effects.

Specifically, the proposal would result in substantial harm to nationally designated landscapes and seascapes, undermining their value and character. Furthermore, there is an absence of demonstrated protection for the cultural significance of scheduled monuments and their settings, raising serious concerns about heritage preservation. The proposal also falls short of ensuring the safeguarding of island communities, a key consideration under Policy 11. Finally, the ecological assessments submitted do not establish that the necessary environmental tests can be met, leaving unresolved risks to biodiversity. Taken together, these deficiencies amount to a clear conflict with the impact criteria of NPF4 Policy 11, thereby undermining the policy's intended support for renewable energy development in this instance.

1.1.626 Seascape, Landscape and Visual Effects

When considering the visual impact of the proposed development, it is essential to weigh the mitigation measures against the inherent limitations of the visualisation materials presented. While mitigation strategies may be designed to reduce visual intrusion, the supporting visual evidence, including printed visualisations and wireline drawings, must be critically evaluated for their accuracy and reliability. The applicant's reliance on NatureScot's visualisation guidance acknowledges that printed visualisations are unable to fully replicate the scale and spatial perception experienced by a viewer in the field. Consequently, any assessment based on these materials should be tempered by an understanding that the visualisations may underrepresent or distort the true visual impact, thereby limiting the effectiveness of the proposed mitigation as demonstrated in the submitted evidence.

Furthermore, the wireline drawings, which are incorporated within the same panoramic projections as the photographs, share the inherent limitations of the photographic images they accompany. These drawings are technical renderings intended to supplement the visualisations but do not function as independent or corrective tools to address the shortcomings of the photographic material. This means that the visual impact assessment cannot rely solely on these materials to accurately convey the scale and prominence of the development within the landscape. The combined limitations of these visualisation tools highlight the need for a cautious and critical interpretation of the evidence, recognising that the true visual effects may be more significant than the materials suggest.

The introduction of aviation and navigation lighting as part of the proposed development would result in a permanent alteration to the night-time seascape, which is currently unlit. This change would persist for the entirety of the stated 35-year operational period, significantly modifying the visual character of the sea horizon during night hours. Such a transformation would be readily perceptible and may affect the qualities that currently define this coastal environment after dark.

Beyond the immediate practical impact, the decision to consent to the development carries a wider policy implication. Granting permission signals that the seascape is

considered appropriate for wind farm use despite the acknowledged harm caused by lighting and its effect on the night-time character. This represents a broader acceptance of change to the seascape's intrinsic qualities, not limited to the operational lifespan but indicative of the long-term characterisation of the area within planning policy considerations.

The applicant's proposals fail to demonstrate adequate mitigation in relation to the significant effects identified on nationally important landscapes and seascapes. While some measures have been suggested, these are insufficient when assessed against the requirements set out in NPF4 Policies 4(c) and 4(d), 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. The absence of robust mitigation measures undermines confidence that the proposal can appropriately safeguard the visual and environmental qualities these policies seek to protect.

Furthermore, the applicant has not substantiated that its conclusions regarding the scale of the accepted effects align with the methodology employed in its own assessments. This lack of consistency raises serious concerns about the reliability of the environmental impact evaluation and, by extension, the proposal's compliance with key planning policies aimed at conserving nationally important landscape and seascape interests. In light of these shortcomings, the proposal does not meet the necessary policy standards and should not be supported.

1.1.627 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment risks underrepresenting the true impact on heritage assets by not fully capturing the broader cultural landscape and experiential qualities that contribute to their significance. This practical shortcoming could lead to an incomplete understanding of how the proposal might affect the heritage environment, particularly in terms of the lived experience and cultural narrative that these assets embody.

According to the applicant's own baseline, the cultural significance of the affected heritage assets arises from an array of interrelated qualities, including pilgrimage, arrival by sea, and movement through a living cultural landscape. This significance is not derived solely from isolated monuments or static viewpoints but from the dynamic relationships between monuments, spirituality, and the encompassing landscape and seascape. The heritage value is experienced through movement across the site rather than from fixed vantage points, emphasizing the importance of an assessment approach that embraces this fluid and interconnected character.

Furthermore, Historic Environment Scotland's consultation responses, as recorded within the application documentation, have explicitly requested the inclusion of additional viewpoints to ensure that these wider experiential and cultural qualities are properly represented in the assessment. The absence of these viewpoints and the wider landscape context in the applicant's evaluation could therefore result in a constrained and insufficient appraisal of heritage impacts, undermining the robustness of the planning process and the protection of cultural heritage.

The application fails to comply with essential policy requirements for the protection of heritage assets, rendering it unacceptable in its current form. Specifically, it engages National Planning Framework 4 (NPF4) Policy 7(h), which pertains to scheduled monuments, as well as Policies 7(c) and 7(d) concerning their settings, alongside GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Despite these clear policy obligations, the applicant has not demonstrated that the cultural significance of internationally and nationally important heritage assets and their settings will be safeguarded. Furthermore, the Scottish Ministers have not been provided with the necessary assessments to substantiate such a conclusion. In the absence of this critical evidence, the proposal cannot be deemed compliant with heritage protection policies and should therefore be refused.

1.1.628 Effects on Island Communities, Tourism and the Local Economy

The proposed development poses a significant threat to the fundamental economic and social sustainability of the island communities affected. These communities rely exceptionally heavily on visitors, who are attracted by the very qualities identified in the applicant's own baselines: landscape, seascape, cultural heritage, tranquillity and remoteness. Any alteration to these attributes would directly undermine the economic foundation of these communities.

Such an impact would extend beyond immediate economic concerns, jeopardising the provision of local services, the retention of populations and ultimately the long-term viability of these island communities. The proposal therefore risks destabilising the delicate balance upon which these communities depend and should be carefully reconsidered in light of these vulnerabilities.

The applicant's socio-economic assessment fails to provide an adequate basis for mitigation, particularly in relation to island communities. While the assessment in Chapter 18 offers detailed analysis of potential port communities at a regional scale, it notably omits any place-based evaluation of the island communities directly affected by the proposal. This omission is critical given that the applicant's own consultants identified habitability as a potentially significant pathway through which the development could impact these communities; yet no specific assessment of island habitability was undertaken.

Island economies differ fundamentally from regional averages, as they are heavily concentrated in sectors most vulnerable to changes affecting the qualities that attract visitors. Rather than reducing sensitivity, reliance on increasing visitor numbers actually intensifies dependence on these at-risk attributes. Consequently, the assessment's conclusion that the island communities have low sensitivity to tourism effects is unsupported by evidence and rests solely on an unsubstantiated assumption. Without a place-based analysis tailored to the unique socio-economic context of the islands, the methodology is flawed and insufficient to understand or mitigate the true impacts on these vulnerable communities.

1.1.629 Ecology, Biodiversity and Habitats Regulations

There remains considerable uncertainty regarding the ecological implications of the proposed development, particularly given the presence of Priority Marine Features

and Annex I habitats within the area concerned. These sensitive habitats are not only situated within the development site itself but are also part of a wider marine environment that supports diverse species including seabirds, marine mammals, and basking sharks.

The scale and duration of the proposal raise further concerns, as the construction, operational, and decommissioning phases would extend over several decades. This prolonged activity risks causing significant adverse effects to these protected and priority species, whose conservation status underscores the importance of their habitats.

In light of these factors, it is imperative that the ecological sensitivity of the site and its surroundings be thoroughly accounted for in any planning decisions. The potential for environmental harm necessitates a cautious and comprehensive assessment before any progression of the development proposal.

The applicant’s submission falls short in demonstrating that the statutory tests designed to protect internationally important habitats and species are satisfied, as evidenced by their own derogation documents. These documents reveal a lack of sufficient certainty that the necessary legal criteria for permitting harm to protected ecological features can be met, thereby undermining the robustness of the mitigation measures proposed.

Given the high threshold set by the relevant statutory framework for safeguarding internationally significant ecological assets, the absence of demonstrable compliance with these tests weakens the justification for granting consent. Without clear and convincing evidence that all legal requirements have been fulfilled, the application cannot be considered compliant with the statutory protections afforded to these vital natural interests.

1.1.630 Cumulative and In-Combination Effects

The current assessment approach is fundamentally flawed because it fragments the project by deferring critical elements, thereby preventing a comprehensive evaluation of its overall impacts. Only part of the project—the wind farm itself—is before the Scottish Ministers, while essential components such as the export cable corridor and onshore transmission works, without which the wind farm cannot operate, are reserved for later applications. This segmentation means that the effects of the entire project are never assessed collectively. Consequently, important elements are left to be considered through subsequent consenting processes after the principal decision has been made. Such an approach contravenes the legal principle established in Raeshaw Farms, which requires that a project be assessed as a whole rather than being "salami-sliced" into parts whose individual effects may appear smaller. This fragmented assessment undermines the integrity of the planning process and the ability to fully understand and mitigate the project's cumulative impacts.

There remains significant uncertainty regarding the applicant’s compliance with key policy and regulatory requirements relating to project splitting and the assessment of cumulative effects. In particular, the proposal fails to demonstrate that the cumulative and in-combination impacts have been thoroughly identified and evaluated, as

required by GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations. Crucially, the treatment of deferred works has not been explicitly addressed within the application, leaving a gap in the understanding of the full scope and consequences of the project. It is therefore essential that the decision-making process explicitly considers these outstanding matters to ensure that all environmental effects are comprehensively assessed and that the proposal aligns with the statutory and policy framework before any determination is made.

1.1.631 Public Engagement, Site Selection and Environmental Information

The Environmental Impact Assessment (EIA) submitted with the application serves as the principal evidential basis for the Scottish Ministers' determination. However, the critical issue is not the extent of the assessment but its sufficiency. The application identifies potential pathways to significant effects across multiple topics but fails to investigate them comprehensively. For instance, the landscape assessment presents outcomes that conform to a distance pattern not supported by its stated methodology. Similarly, the heritage assessment does not evidence the application of its own integrity test, and the socio-economic assessment lacks a place-based analysis of the affected islands. These methodological shortcomings undermine the reliability of the conclusions drawn.

Moreover, the application relies in several instances on future assessments, post-consent plans, monitoring, and additional approvals to address outstanding matters. Such reliance is inconsistent with the requirements of the EIA Regulations, which mandate that likely significant effects be understood prior to determination. The Scottish Ministers are obliged to decide on the basis of the evidence submitted, without presuming that unresolved issues will be satisfactorily addressed subsequently. The applicant has not demonstrated that the environmental information provided is adequate to enable an informed decision, rendering the EIA insufficient for the purpose of this application.

1.1.632 Effects on Local Area

The applicant's mitigation measures fail to adequately address the significant direct effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the environmental and heritage impact assessment. Islay and Colonsay are the closest islands to the proposed development, which lies immediately north-west of Islay and west of Colonsay within a 448 square kilometre area. However, the application predominantly considers Islay only as a potential project location, neglecting a place-based assessment of how its Atlantic-facing communities would be affected in terms of setting, economy, and community life. For Colonsay and Oronsay, whose seaward outlook defines daily existence, the development array lies directly offshore. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's coastline, is central to the applicant's derogation case and compensation plan, yet it simultaneously acknowledges that harm to the internationally protected seabird population there cannot be excluded. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community, suffers from the same deficiencies in heritage assessment, particularly in relation to the treatment of its

open maritime setting. These omissions collectively demonstrate that the applicant's evaluation underestimates the true extent of effects on these island communities and their heritage assets.

The applicant's assessment acknowledges significant effects on Iona, particularly along the West Coast and at key locations such as Dùn Ì, its highest point. However, this recognition falls short of fully capturing the scale and extent of these impacts. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with a direct orientation towards the development area and extensive visibility across a large geographical extent. The turbines would be visible over approximately 21 kilometres, spanning around 39 degrees of the horizon, a substantial visual presence. Despite requests from Historic Environment Scotland for additional viewpoints, including from the ferry crossing between Fionnphort and Iona, no visualisations are provided from significant vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. This omission undermines a comprehensive understanding of the visual and heritage impacts on Iona's internationally important monastic landscape, which is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape.

Community concerns further highlight shortcomings in the applicant's evaluation. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet the applicant's own consultants identified habitability as a potential pathway of effect that was never fully assessed. The perceived scale of the turbines can be contextualised by comparison with Ben Hynish on Tiree, a familiar landmark standing at 141 metres and visible from Iona at approximately 33 kilometres. The proposed turbines would exceed this height by approximately 194 metres and be situated at roughly two-thirds of that distance, intensifying their visual dominance. Taken together, these factors demonstrate that the applicant's assessment underestimates the significance of visual, community, and heritage impacts on Iona, thereby compromising the accuracy and reliability of the environmental and social impact evaluation.

The applicant's assessment acknowledges significant effects within the Ross of Mull South coastal area, recognising its High sensitivity at distances of approximately 22 to 24 kilometres and attributing a Medium magnitude to the impact. Notably, significant effects are accepted at Erraid and on the Core Paths of the Ross, with Fionnphort—the gateway to Iona and primary embarkation point for visitors—identified as the community most directly affected by changes to visitor flows. Across Mull more broadly, the applicant also accepts significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is consistently assessed as having High sensitivity at distances between 21 and 33 kilometres but is nonetheless attributed no more than Medium magnitude. This reflects an internal inconsistency in the treatment of sensitivity versus magnitude.

The applicant's approach notably relies on distance-based reasoning, exemplified by the assessment of the Wilderness and Gribun Rocks coastal area where the viewing distance exceeding 30 kilometres leads to a conclusion of small scale change. This methodology fails to adequately capture the importance of the Atlantic seascape to Mull's west-facing tourism economy, including its wildlife boat operations and the

accommodation sectors of its western townships. These communities, which depend heavily on the natural seascape now threatened with industrialisation by the development, have not been subject to place-based assessment. Consequently, the applicant's evaluation underrepresents the significant visual, economic, and community impacts on Mull and the Ross of Mull, particularly in relation to designated landscapes and tourism-dependent communities.

The applicant's assessment recognises effects on the Loch na Keal National Scenic Area, within which the island of Ulva is situated, acknowledging its designation and the shared landscape qualities at stake. Ulva is a community-owned island currently undergoing regeneration, characterised by a small, re-establishing population whose recovery depends fundamentally on the preservation of its unspoilt seascape and setting. However, no specific assessment has been undertaken regarding the impacts on Ulva's community or landscape qualities, representing a notable omission.

Similarly, the applicant addresses Staffa, also within the Loch na Keal National Scenic Area and located approximately 35 kilometres from the proposed development. Despite Staffa's status as one of the most celebrated small islands in Europe and its acknowledged panoramic maritime qualities, the applicant concludes that effects at this distance would be small and not significant. This conclusion is drawn notwithstanding NatureScot's request to assess effects up to around 30 kilometres, implying that Staffa lies beyond the suggested assessment boundary, yet the importance of its seascape qualities may warrant closer consideration.

The Jura National Scenic Area, situated approximately 28 to 32 kilometres from the development, is described by the applicant as having high sensitivity. The magnitude of impact is assessed as medium to low, tempered by factors such as distance, scale, and retained landforms. Nonetheless, the designation of Jura hinges on its wild and undeveloped Atlantic character, which could be more vulnerable to change than the assessment suggests.

Lastly, the Scarba, Lunga, and the Garvellachs National Scenic Area, at distances between 35 and 40 kilometres, receive a similar treatment in the assessment, with no indication of significant effects.

In summary, while the applicant's assessment identifies potential effects on several designated landscapes, it appears to underestimate or omit detailed consideration of impacts on vulnerable island communities such as Ulva and significant seascape qualities of celebrated islands like Staffa. The reliance on distance thresholds and assumptions of limited magnitude may inadequately reflect the sensitivity and value of these areas, thereby undermining the protection of their natural and cultural attributes.

The applicant's assessment recognises the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet attributes only a Low magnitude of change to the effects of the proposed development. This evaluation appears inconsistent given the acknowledged sensitivity of the receptor and its considerable distance from the site.

Tiree’s landscape is uniquely characterised by its exceptionally low-lying topography, with its highest point, Ben Hynish, reaching merely 141 metres. The island’s defining features are the expansive sea and sky, presenting an open oceanic horizon. The introduction of turbines up to 335 metres in height would create vertical elements unprecedented in Tiree’s seascape. Consequently, the applicant’s conclusion of a Low magnitude of change in such an exposed and sensitive environment significantly understates the true extent of the impact, rendering the overall evaluation unreliable.

The applicant’s assessment fails to consider significant effects on mainland and island communities that have direct views of, and economic reliance upon, the seascape in question, thereby undermining the overall comprehensiveness of the evaluation. For instance, the island of Gigha, which holds national significance as a community-owned island symbolising island regeneration, faces the development waters from the east. The assessment neglects to examine how such effects could disrupt Gigha’s finely balanced community and economy. Similarly, Ardnamurchan Point—the westernmost point of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of receptor that the applicant’s distance-based moderation approach discounts, which is inappropriate given their sensitivity and economic importance. Furthermore, the west coast of Kintyre comprises a chain of communities whose outlook, character, and visitor economy are intimately tied to the open Atlantic seaboard that looks toward Islay, Jura, and the surrounding waters. The Treshnish Isles and other small islands and mainland coasts sharing views toward the development site are similarly affected but remain unassessed. In sum, the omission of these receptors from the applicant’s assessment results in a material gap that compromises its reliability and completeness, warranting further detailed consideration before any approval is granted.

The applicant’s assessment systematically reduces the significance of environmental effects on highly sensitive receptors located beyond approximately 20 kilometres by moderating the magnitude of change and discounting the resultant impact. This approach results in a complete absence of place-specific evaluation for the communities affected at these distances. Such systematic underestimation undermines the integrity of the environmental impact assessment, as it fails to adequately recognise and address the genuine effects experienced by these distant yet sensitive receptors. Consequently, the assessment cannot be regarded as comprehensive or robust in its appraisal of impacts beyond the 20-kilometre threshold.

1.1.633 Personal Observations

In addition to the planning matters above, I am personally concerned because: The area is one of wildness, remoteness and beauty. Though I am fully for renewable power and would love to see Scotland as a leader in this regard, we can do so without destroying the things that are most precious to us. There’s something magical about being on Ardnamurchan point or on the isles and seeing nothing but land and sea. The darkness at night is complete and the beauty of the stars in such moments is breathtaking. We need to protect what we can of these things.

1.1.634 Summary

The proposal before the Scottish Ministers fails to demonstrate compliance with the governing statutory and policy framework. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the coastal communities and heritage of the area. However, published analyses of the applicant's documentation reveal that these impacts have been understated. Crucially, the necessary heritage assessment has not been undertaken, and although the effects on the island communities affected were identified, they were never properly assessed. Furthermore, the ecological requirements have not been satisfactorily evidenced as capable of being met. It is also pertinent to note that the application submitted represents only a portion of the overall project.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm proposal, along with the associated marine licence. Should the Ministers consider granting approval, it is requested that the applicant be required to provide further environmental information and enhanced visualisations. Additionally, the determination of these applications should be deferred pending a public inquiry, thereby allowing a thorough examination of the issues raised in this objection. Regardless of the outcome, it is further requested that the Ministers explicitly address and conclude on the impacts to cultural heritage and the affected island communities within their formal reasons for decision.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 467
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, referenced by applications 00012385 for consent under section 36 of the Electricity Act 1989 and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications are made by MachairWind Limited, trading as ScottishPower Renewables. I request that this letter be recorded as a formal objection, that I be registered accordingly, and that I am kept informed of the decision regarding these applications.

The development in question seeks approval for an offshore wind farm with an installed capacity of approximately 2 gigawatts. The project would consist of between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip. The proposed site lies within a Windfarm Development Area covering about 448 square kilometres of marine space, located north-west of Islay and west of Colonsay. It is situated roughly 21 kilometres from Iona and is in close proximity to the islands and coastal communities of the southern Hebrides.

The following discussion outlines the planning and environmental grounds underpinning my objection, framed within the relevant statutory and policy context governing the determination of these applications. It is important to emphasise that the onus lies squarely on the applicant to provide sufficient evidence demonstrating compliance with the applicable regulatory and policy tests. Objectors are not required to disprove the application; rather, the applicant must satisfy the decision-maker that all criteria are met. In this case, the evidence supplied by the applicant falls short of that requirement, and therefore, consent ought to be refused.

1.1.635 Legislative and Policy Framework

The application before the Scottish Ministers raises significant uncertainty regarding compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989. This Schedule explicitly requires the applicant to have regard to the desirability of preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The evidence submitted fails to demonstrate that these statutory duties have been adequately addressed.

In addition, the Scottish Ministers, as the determining authority, are themselves required to have regard to these same statutory duties when considering the application. The absence of clear and convincing evidence that the applicant has fulfilled these obligations introduces a material deficiency in the application. This omission undermines confidence that the proposal aligns with the legal framework intended to safeguard important environmental and heritage assets.

Where compliance with Schedule 9 has not been demonstrated, or where the evidence identifies deficiencies, omissions, or conflicts with the applicable legal and policy framework, these matters must weigh against the granting of consent. Given

the unresolved uncertainties and the failure to adequately address the statutory requirements, the application should not be approved in its current form.

The marine licence application is required to be determined under Part 4 of the Marine (Scotland) Act 2010, with authorisation decisions made in accordance with Scotland's National Marine Plan unless relevant considerations indicate otherwise. The statutory assessment must consider compliance with the General Policies of the National Marine Plan, notably GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts). These policies collectively establish a comprehensive legal and policy framework that the application must satisfy to merit consent.

The evidence indicates that the application has not demonstrated compliance with these statutory requirements and relevant policies. Deficiencies, omissions, and conflicts with the applicable legal and policy framework have been identified, including failures to adequately address cumulative impacts, historic environment considerations, and the need for sound evidence. Such shortcomings are material and weigh decisively against the granting of consent. In the absence of demonstrated compliance, the application fails to meet the statutory tests under the Marine (Scotland) Act 2010 and the National Marine Plan, and therefore must be refused.

The proposal fails to comply with essential policies set out in National Planning Framework 4 (NPF4), specifically Policies 3, 4, 7, and 11, which address biodiversity, natural places, historic assets, and energy respectively. As a significant material consideration, NPF4 must be applied in conjunction with statutory duties and legislative requirements. The absence of demonstrated compliance with these policies results in a clear conflict with the established legal and policy framework, thereby weighing decisively against the granting of planning consent.

The submitted evidence does not establish that the proposal meets the requirements of Policy 3 concerning biodiversity protection and enhancement. Similarly, the application falls short of satisfying Policy 4's provisions for safeguarding natural places, failing to provide adequate assessment or mitigation measures to address potential adverse impacts. Furthermore, the proposal does not demonstrate conformity with Policy 7, which mandates the protection and appropriate management of historic assets and places, leaving unresolved concerns about harm to heritage significance. Lastly, the application does not comply with Policy 11 on energy, lacking sufficient evidence to confirm alignment with energy efficiency and sustainability objectives prescribed by NPF4.

Given these substantive deficiencies and omissions, the proposal is in direct conflict with the relevant policies of NPF4 and the associated statutory and legislative requirements. The failure to demonstrate compliance or to address identified conflicts and evidential shortcomings means that the proposal cannot be considered acceptable in planning terms. Consequently, these matters must be afforded significant weight in the determination process and constitute compelling grounds for refusal of planning permission.

The proposal fails to comply with the mandatory requirements for environmental impact assessment as set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations. These regulations explicitly require that the likely significant environmental effects of any such development must be identified, thoroughly assessed, and transparently reported prior to any determination being made. In this case, the submitted documentation does not demonstrate that these essential procedural steps have been satisfactorily completed, thereby undermining the statutory process and rendering the assessment inadequate for informed decision-making.

Furthermore, the proposal does not meet the obligations imposed by the Habitats Regulations concerning the assessment of effects on European protected sites. The legislation mandates that any potential impacts on these designated sites must be rigorously evaluated in accordance with the applicable statutory tests to ensure their protection. The evidence before the determining authority reveals that this critical assessment has either been omitted or is insufficiently robust, failing to establish compliance with the legal requirements designed to safeguard these sensitive ecological areas.

Given these significant shortcomings—the absence of a comprehensive environmental impact assessment and the failure to conduct a proper habitats regulations assessment—the proposal is in direct conflict with the relevant legal and policy frameworks. Where such compliance has not been demonstrated, and where deficiencies and omissions are evident, these factors must weigh decisively against the granting of consent. Accordingly, the application should be refused on the grounds of non-compliance with statutory environmental assessment obligations.

The proposal under consideration fails to demonstrate adequate mitigation or compensatory measures that address the specific needs and interests of island communities as mandated by the Islands (Scotland) Act 2018. This statutory requirement obliges decision-makers to ensure that the interests of island communities are properly considered and given due weight throughout the planning process. The absence of clear evidence showing how these interests have been integrated into the proposal’s design and assessment indicates a significant shortfall in compliance with this legislative duty.

Furthermore, the application documentation does not provide sufficient information or analysis to confirm that the interests of island communities have been meaningfully weighed against the potential impacts of the development. This omission constitutes a procedural deficiency that conflicts directly with the legal and policy framework established by the Islands (Scotland) Act 2018. Without demonstrable compliance, the proposal cannot be regarded as meeting the statutory tests required for consent, thereby undermining the legitimacy of the decision-making process.

In light of these deficiencies and the failure to properly consider and weigh the interests of island communities, the proposal conflicts with the applicable legal requirements. As established by the approved evidence, where such compliance is not demonstrated, these matters must weigh against the granting of consent.

Therefore, the proposal should be refused on the grounds that it does not satisfy the statutory obligations under the Islands (Scotland) Act 2018.

The applicant bears the responsibility of demonstrating, through robust, objective and proportionate evidence, that every relevant statutory duty, planning policy and environmental assessment requirement has been satisfied. This evidential burden is fundamental to the proper determination of the application.

In this case, the applicant has failed to provide sufficient evidence to confirm compliance with all applicable legal and policy frameworks. The submitted documentation contains deficiencies and omissions that undermine confidence in the proposal's conformity with statutory duties and planning policies. Furthermore, the evidence presented does not adequately address all environmental assessment requirements, leaving critical uncertainties unresolved.

Where compliance has not been demonstrated, or where the evidence identifies deficiencies, omissions or conflicts with the applicable legal and policy framework, those matters weigh against the granting of consent. Given the applicant's failure to meet the requisite evidential standard, the proposal cannot be considered compliant with the necessary legal and policy obligations. Accordingly, the application should be refused on the basis that the applicant has not fulfilled the evidential burden required to prove compliance with all relevant statutory and policy requirements.

1.1.636 Conflict with National Planning Framework 4 and the Development Plan

The practical consequence of the proposed development is that it fails to meet the impact criteria established in NPF4 Policy 11, thereby undermining the policy's intended support for renewable energy projects. Although NPF4 Policy 11 endorses renewable energy development, this support is expressly conditional upon compliance with its specified impact criteria, including those concerning effects on communities, landscapes, seascapes, and other receptors. The proposal does not adhere to these requirements, resulting in significant adverse outcomes that cannot be justified within the policy framework.

More specifically, the proposal would cause substantial harm to nationally designated landscapes and seascapes, which are afforded particular protection under Policy 11(d) and 11(e). Furthermore, the submission fails to demonstrate that the cultural significance of scheduled monuments and their settings would be preserved, as required by the policy. The lack of evidence to safeguard the integrity of these heritage assets is a critical shortcoming. In addition, the proposal does not convincingly show that island communities, which Policy 11(c) seeks to protect, would be adequately safeguarded from detrimental impacts arising from the development.

Finally, the ecological considerations set out in the policy have not been satisfactorily addressed. The evidence submitted does not establish that the ecological tests can be met, leaving significant uncertainties regarding potential environmental harm. Taken together, these deficiencies mean that the proposal conflicts with NPF4 Policy 11's impact criteria in multiple respects. Consequently, it cannot be supported as

compliant with the national planning framework's requirements for responsible and sustainable renewable energy development.

In considering the proposal's compliance with the National Planning Framework 4 (NPF4), it is important first to weigh the mitigation measures against the stringent protections afforded by relevant policies. Policy 11 operates in conjunction with Policies 4(c) and 4(d), which collectively safeguard National Scenic Areas and other nationally important landscapes from significant adverse effects. Despite these protections, the proposal fails to demonstrate effective mitigation that would prevent substantial harm to the qualities for which these areas are designated, thereby falling short of the rigorous standards set by NPF4.

Furthermore, the proposal raises concerns regarding the protection of designated heritage assets under Policy 7, including Policy 7(h) which specifically addresses scheduled monuments, along with Policies 7(c) and 7(d) that relate to the settings of historic assets. The evidence submitted does not convincingly establish that the cultural significance of these monuments and their contexts would be preserved. This lack of demonstrable safeguarding undermines the policy's intent to maintain the historic environment's integrity, further highlighting the proposal's shortcomings in this respect.

Lastly, the proposal does not satisfy the requirements of Policy 3 on biodiversity, nor does it adequately show that island communities would be protected as mandated. The ecological assessments provided are insufficient to confirm that the necessary ecological tests can be met, leaving considerable uncertainty regarding the potential environmental impacts. Taken together, these factors reveal a clear conflict with multiple NPF4 policies designed to protect nationally important landscapes, heritage assets, and biodiversity, indicating that the proposal does not accord with the framework's comprehensive safeguarding objectives.

There remains uncertainty as to how the proposal aligns with the terrestrial development plan framework, particularly the Argyll and Bute Local Development Plan 2. On land, the proposal would adversely affect landscape, heritage, and community interests that these policies are specifically designed to protect. Consequently, it is evident that the proposal conflicts with both the local development plan and the National Planning Framework 4 when considered in its entirety. The applicant has not provided sufficient evidence to dispel these conflicts, and therefore the proposal cannot be regarded as compliant with the relevant development plan policies.

1.1.637 Seascape, Landscape and Visual Effects

The applicant's written methodology, as set out in Appendix 16.1, notably omits any explicit distance threshold beyond which major effects are considered to cease. However, a published Evidence Note, developed in support of community objections and relying entirely on the applicant's Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams. This pattern indicates that no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, irrespective of the receptor's sensitivity or the extent of visibility. Furthermore, the

applicant's own documents acknowledge the influence of distance in these judgements. For instance, an assessment of a coastal area located over 30 kilometres away concludes that, due to the viewing distance, the scale of change is judged to be small. The Landscape Character synthesis further reinforces this by categorising High magnitude of change within roughly 20 kilometres, Medium magnitude between approximately 20 and 30 kilometres, and Low magnitude beyond 30 kilometres for certain landscape types.

This implicit reliance on distance thresholds has significant implications for the accuracy and reliability of the assessment. By systematically moderating magnitude at distances where the most sensitive designated landscapes are located, the methodology effectively understates the inputs used in protective tests. Consequently, the conclusions drawn fail to provide a reliable description of the effects that Scottish Ministers are required to consider when deciding whether to grant consent. This undermines confidence in the robustness of the assessment and raises concerns that the potential impacts on key landscapes at greater distances may not have been fully or properly accounted for in the decision-making process.

The practical consequence of relying on the visualisation materials provided in support of the assessment is that they may not accurately convey the true scale and visual impact of the proposed development as experienced on site. This limitation arises because, as acknowledged in NatureScot's visualisation guidance—which the applicant follows—printed visualisations cannot fully replicate the scale perceived by a viewer in the field. Furthermore, wireline drawings included within the same panoramic projections inherit the same constraints as the accompanying photography; they are technical renderings embedded within the visualisation rather than independent tools to correct or enhance the photographic representation. Consequently, these materials should be interpreted with caution, recognising their inherent inability to provide a fully faithful depiction of the development's visual effects.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration to the character of the night-time seascape throughout its stated 35-year operational life. This illumination would represent a significant visual change, introducing a new and continuous source of artificial light where none presently exists.

It is important to recognise, however, that the 35-year operational period does not limit the potential harm in policy terms. The decision to consent to this development inherently accepts that this particular seascape is appropriate for wind farm use, thereby setting a precedent regarding its suitability and future character. This policy implication extends beyond the temporal scope of the lighting itself, influencing the long-term management and designation of the seascape.

Balancing these considerations requires careful assessment of the visual impact against the benefits of renewable energy generation. While the introduction of lighting will undoubtedly alter the night-time character, the policy framework views this as part of the broader acceptance of wind farm development in the area.

Consequently, decision-makers must weigh the permanent change in seascape character alongside the strategic objectives underpinning the development.

There remains significant uncertainty regarding the proposal's compliance with the suite of relevant planning policies designed to safeguard nationally important landscapes and seascapes. The effects identified engage specific provisions of the National Planning Framework 4, notably Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. Crucially, the applicant has failed to demonstrate that its assessment of the scale of these effects aligns with its own stated methodology. This lack of consistency undermines confidence in the conclusions reached and, consequently, in the assertion that the proposal adheres to the protections these policies afford. On this basis, it is concluded that the proposal does not comply with the key planning policies intended to protect the landscape and seascape interests at a national level.

1.1.638 Cultural Landscape, Archaeology and Historic Environment

Compared to the recognised Historic Environment Scotland methodology, which mandates a clear evaluation of how changes to setting affect the contribution setting makes to the cultural significance of historic assets and requires an explicit assessment of whether the integrity of setting is retained, the applicant's assessment falls short. While the methodology emphasises that visual change alone should not be equated with adverse impact, it nonetheless insists on an evaluative step that goes beyond merely describing visual alterations. This step is essential to ensure that conclusions about heritage impacts are founded on a robust understanding of setting's cultural significance and integrity.

However, a Methodological Audit prepared in support of community objections has demonstrated that the applicant's operational assessment does not fulfil this requirement. Although the assessment identifies relevant heritage attributes and discusses factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it stops short of showing how the integrity of setting has been evaluated in accordance with the adopted methodology. The absence of this crucial evaluative step undermines the reliability of the applicant's conclusions that the integrity of setting is adequately retained, thereby calling into question the overall validity of the heritage impact assessment.

The applicant's baseline assessment acknowledges that the cultural significance of the affected heritage assets extends beyond isolated physical features, encompassing a complex array of experiential qualities. These include the significance of pilgrimage routes, the historical arrival by sea, and the dynamic experience of movement through a living cultural landscape. The relationships between monuments, the spiritual associations they hold, and their integration within the surrounding landscape and seascape are central to the heritage value. Crucially, these elements are experienced not from fixed viewpoints but through continuous movement, highlighting the importance of understanding the heritage assets within their broader cultural and spatial context rather than as static or isolated features.

Historic Environment Scotland's consultation responses, as recorded within the application, reinforce this perspective by requesting additional viewpoints to ensure

that these wider experiential and cultural qualities are fully represented. This indicates a recognition that the applicant's assessment, while comprehensive in certain respects, may not have adequately captured the full extent of the cultural landscape's significance. The omission of these wider viewpoints risks an incomplete understanding of how the heritage assets are perceived and valued in situ, potentially underrepresenting impacts on the cultural and spiritual dimensions integral to their heritage importance. In light of this, it is essential that any heritage impact assessment sufficiently encompasses these broader qualities to enable a fully informed planning decision.

The practical consequence of the deficiencies identified in the landscape assessment is that the heritage impact conclusions drawn from it lack credibility. Since the heritage conclusions are explicitly dependent on the landscape assessment, any understatement of landscape effects directly translates into an understatement of heritage effects. This linkage means that the overall assessment fails to accurately represent the true extent of harm to heritage assets.

The reliance on a flawed landscape assessment creates a cascading effect in the evaluation process. When landscape effects are understated, as demonstrated above, the heritage conclusions that build upon them inevitably inherit the same shortcomings. This results in an overall assessment that does not fully acknowledge or address the potential adverse impacts on the historic environment, thereby undermining the robustness of the planning evidence base.

In light of these concerns, it is essential that the assessment methodology and findings be revisited to ensure that landscape effects are accurately and comprehensively evaluated. Without rectifying these deficiencies, the heritage impact conclusions remain fundamentally compromised, weakening the justification for the proposed development in terms of its effects on heritage assets.

The application fails to comply with essential policy requirements designed to safeguard heritage assets, thereby undermining its overall acceptability. In particular, it does not demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be adequately protected. Without this assurance, the potential for irreversible harm to these irreplaceable resources remains unmitigated.

This shortfall directly engages several key policies, notably NPF4 Policy 7(h) concerning scheduled monuments, along with Policies 7(c) and 7(d) relating to their setting. It also involves GEN 6 and the specific guidance found in paragraphs 4.22 to 4.23 of the National Marine Plan. Together, these provisions establish a clear framework for heritage protection, which the application must meet to be considered acceptable.

Furthermore, the Scottish Ministers currently lack the necessary assessment to conclude that the proposal would protect these heritage assets effectively. Without such a comprehensive evaluation, it is not possible to confirm compliance with statutory heritage protection obligations. For these reasons, the application should be refused until it can properly demonstrate alignment with the relevant heritage policies.

1.1.639 Effects on Island Communities, Tourism and the Local Economy

The proposal presents a significant threat to the fundamental economic and social sustainability of the island communities affected. These communities rely exceptionally heavily on visitors, who are drawn to the very qualities identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity, and remoteness. Any alteration to these attributes would directly undermine the economic foundations upon which these communities depend.

Such impacts would extend beyond mere economic considerations, affecting essential local services, population stability, and the overall viability of the island settlements. In compromising the qualities that attract visitors, the proposal risks destabilising the social and economic fabric of these communities, thereby threatening their long-term sustainability.

The applicant's own consultants acknowledge habitability as a potentially significant pathway through which the proposal could impact island communities, yet no assessment of the habitability of these affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 operates at a regional scale, focusing in detail on potential port communities while failing to provide an equivalent place-based analysis of the island communities directly facing the development. Despite this absence, the assessment concludes that these island communities exhibit low sensitivity to tourism effects.

This approach is fundamentally flawed, as small island economies are not accurately represented by regional averages. Their economies are highly concentrated in sectors most vulnerable to changes in the qualities that attract visitors. Moreover, reliance on increasing visitor numbers amplifies rather than mitigates this sensitivity, deepening economic dependence on the very attributes at risk. Therefore, the conclusion of low sensitivity, reached without any place-based analysis, lacks evidential basis and amounts to an unfounded assumption.

The proposal fails to meet essential planning and statutory requirements for the assessment and protection of island communities, resulting in a significant risk that their interests will be inadequately considered and potentially harmed. Without a robust and comprehensive evaluation of socio-economic impacts on these communities, the decision-making process lacks a sound evidential basis, undermining the precautionary principles mandated where evidence is insufficient. This failure directly conflicts with the practical necessity of safeguarding the sustainability and wellbeing of island populations.

The applicant explicitly acknowledged that island communities warrant particular scrutiny; however, it did not undertake the necessary assessments to fully understand or mitigate the potential effects of the proposal on these communities. Consequently, it has not demonstrated that the development is compatible with the maintenance of sustainable island communities. This omission represents a serious shortfall in addressing the requirements set out in the National Marine Plan, specifically GEN 19 and paragraph 4.81, as well as the relevant provisions of NPF4 Policy 11(c).

Moreover, the statutory duties enshrined in the Islands (Scotland) Act 2018 have not been fulfilled, as there is no evidence of meaningful engagement with island communities from the inception of the proposal through to its conclusion. This lack of engagement and failure to weigh their interests appropriately is contrary to established legal and policy frameworks designed to ensure that island communities are not disproportionately impacted by development proposals. On this basis, the proposal cannot be considered compliant with the necessary planning and statutory standards and should therefore be refused.

1.1.640 Ecology, Biodiversity and Habitats Regulations

There is considerable uncertainty regarding the potential ecological impacts of the proposed development, given the presence of Priority Marine Features and Annex I habitats within the site itself. These designated features are indicative of high environmental sensitivity and conservation value, suggesting that any disturbance could have significant consequences.

Furthermore, the surrounding waters are known to support important populations of seabirds, marine mammals, and basking sharks. The introduction of extensive construction, operation, and eventual decommissioning activities over several decades raises concerns about the cumulative effects on these protected species and their habitats.

Given the scale and duration of the proposal, it is imperative to carefully assess and mitigate potential adverse environmental effects. The ecological importance of the area necessitates a precautionary approach to ensure that the natural environment is safeguarded throughout the development lifecycle.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared for scenarios where an adverse effect on the integrity of a protected site cannot be definitively ruled out. The inclusion of these documents demonstrates a clear recognition by the applicant of the potential for negative impacts arising from the proposed development, indicating a proactive approach to mitigating those impacts within the framework of derogation provisions.

Importantly, the submission of these documents constitutes a significant element of the application. It signals that, according to the applicant’s own assessment, there remains uncertainty as to whether the Scottish Ministers will concur with the conclusion that no adverse effect will occur. This acknowledgment underscores the gravity of the potential impacts on the protected site and the necessity of considering appropriate compensatory measures. Therefore, while the applicant has taken steps to address the issue, the presence of these derogation and compensation documents highlights the need for careful scrutiny of the application’s implications for the North Colonsay and Western Cliffs Special Protection Area before any final decision is made.

Consent for developments impacting protected habitats and species can only be lawfully granted if it is conclusively demonstrated that the proposal will not adversely

affect the integrity of the designated site. This requirement means that no reasonable scientific doubt can remain regarding potential harm. The practical consequence is that any application must meet a very high evidential standard before consent is issued.

This strict legal framework is set out under the Habitats Regulations, which stipulate that consent is conditional upon either an absence of adverse effect or the fulfillment of stringent derogation tests. The responsibility for proving compliance rests firmly with the applicant. Importantly, proposals for mitigation, compensation, or future monitoring alone do not satisfy the statutory tests required for lawful consent.

In addition to the Habitats Regulations, this framework is supported by relevant provisions in GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Together, these policies reinforce the necessity for rigorous scientific evidence and legal compliance in decision-making processes affecting protected sites.

The applicant's own derogation documents, as submitted in support of the application, indicate a significant degree of uncertainty regarding the satisfaction of the statutory tests designed to protect internationally important habitats and species. The evidence clearly shows that the applicant has not provided sufficient assurance that these legal requirements will be met. This lack of demonstrable compliance raises serious concerns about the potential for harm to ecological features of international significance.

Given the paramount importance of these statutory protections, the failure to establish that the tests can be satisfied fundamentally undermines the justification for granting consent. Without clear evidence that the legal thresholds have been met, approval of the application would be inconsistent with the obligation to safeguard internationally important ecological assets. Therefore, the application should be refused on the grounds of non-compliance with the requisite statutory environmental safeguards.

1.1.641 Cumulative and In-Combination Effects

The assessment before the Scottish Ministers considers only a portion of the proposed development, notably excluding the export cable corridor and onshore transmission works, which are essential for the wind farm's operation. This segmentation results in a fragmented evaluation where the cumulative effects of the entire project are never jointly examined. Instead, significant components are left to separate, subsequent consenting processes following the principal decision. Such an approach fundamentally conflicts with established legal principles, as confirmed in the Raeshaw Farms case, which mandates that a project must be assessed in its entirety rather than being artificially divided into smaller parts with seemingly lesser individual impacts. This incomplete assessment method undermines the integrity of the decision-making process and fails to provide a comprehensive understanding of the project's overall environmental and operational implications.

The cumulative impact assessment presented is unreliable because it fundamentally relies on baseline assessments that understate the effects on landscape, heritage,

and socio-economic factors. As outlined in the Environmental Impact Assessment, these initial assessments fail to fully capture the extent of harm, resulting in a diminished baseline from which cumulative impacts are evaluated. Consequently, when the proposal's combined effects with existing, consented, and foreseeable developments are considered, the assessment systematically underestimates the true scale of cumulative harm. This flawed approach compromises the accuracy and robustness of the cumulative assessment, leading to an unjustifiably optimistic conclusion about the overall impact. Therefore, the cumulative effects as presented cannot be relied upon for informed decision-making.

The applicant has failed to demonstrate that the cumulative and in-combination effects of the proposal, including the full scope of the project, have been reliably identified and assessed, contrary to the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the EIA Regulations concerning project splitting. This omission undermines the integrity of the environmental impact assessment process and prevents a comprehensive understanding of the potential effects. It is therefore essential that the treatment of the deferred works be explicitly considered and addressed within the determination to ensure compliance with relevant planning policies and regulatory obligations. In conclusion, without this explicit consideration, the proposal does not meet the necessary standards for informed decision-making and should not be approved in its current form.

1.1.642 Public Engagement, Site Selection and Environmental Information

The applicant invites Scottish Ministers to attribute significant weight to the site-selection process; however, this process has been fundamentally compromised by deficiencies in public participation. The consultation accompanying the application encompasses many thousands of pages of highly technical material, yet the consultation period coincided with the busiest months for island communities. During this peak visitor season, residents are engaged in continuous work, and access to specialist advice is severely limited. In stark contrast, the applicant has benefited from years of preparation supported by substantial professional and financial resources. This imbalance has effectively restricted the capacity of the affected communities to engage meaningfully with the proposals.

National policy and international principles underscore the necessity for effective public participation in decisions of such magnitude. GEN 18 of the National Marine Plan, alongside the Aarhus Convention's requirements, mandates that those impacted must have a realistic and fair opportunity to contribute to the decision-making process. The conditions under which the local communities have been expected to respond fall short of this standard, undermining the legitimacy of the consultation. It is therefore imperative that Ministers recognise these shortcomings in participation when considering the representations submitted, as the quality and timing of public engagement bear directly on the integrity of the entire site-selection process.

While mitigation measures and future monitoring plans are proposed, reliance on these post-consent actions does not satisfy the fundamental requirement that likely significant environmental effects be fully understood prior to determination. The

Environmental Impact Assessment submitted is the principal evidential basis for the Scottish Ministers' decision. However, the assessment falls short of sufficiency, despite its breadth. Key topics reveal significant shortcomings: the landscape assessment employs a methodology that does not support its conclusions, notably attributing outcomes to distance patterns absent from its own framework; the heritage assessment fails to demonstrate application of its stated integrity test; and the socio-economic assessment lacks any place-based analysis pertinent to the affected islands. By deferring critical elements to future approvals and monitoring, the applicant has not provided adequate environmental information. Consequently, the Scottish Ministers are unable to make an informed determination based on the evidence before them, as required by the EIA Regulations.

1.1.643 Effects on Local Area

There is significant uncertainty regarding the adequacy of the applicant's assessment of the direct and substantial effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie closest to the development area—which extends immediately north-west of Islay and west of Colonsay—the application primarily considers Islay as a potential project location rather than evaluating it as an affected island community. Notably, the Atlantic-facing communities of Islay confront the nearest edge of a 448 square kilometre development area, yet no place-based assessment has been provided to address the impact on their setting, local economy, or community life.

The situation for Colonsay and Oronsay is equally concerning. These islands' daily lives are defined by their seaward outlook, which faces directly towards the proposed array. The North Colonsay and Western Cliffs Special Protection Area, forming Colonsay's own coastline, is central to the applicant's derogation case and compensation plan. This represents the clearest admission within the application that harm to the internationally protected seabird population inhabiting these cliffs cannot be ruled out, underscoring the potential for significant environmental impact.

Furthermore, Oronsay Priory, a scheduled monument of national importance located within this community's area, has not been adequately considered. The identified gaps in the heritage assessment apply fully to the treatment of the priory's open maritime setting. Taken together, these omissions and uncertainties undermine the reliability of the overall environmental and heritage impact evaluation presented in the application.

The applicant's own Coastal Character assessment acknowledges the Sound of Iona as an area of high sensitivity, with a direct orientation towards the proposed development. It identifies extensive visibility across a large geographical extent, approximately 21 kilometres, with turbines spanning about 39 degrees of the horizon. The assessment recognises moderate and significant overall effects, including impacts on the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is described as highly sensitive with widespread visibility, and the applicant concedes significant effects for residents and visitors throughout much of the island, including at its highest point, Dùn Ì. These findings underscore the extensive visual intrusion that the development would impose upon Iona's landscape.

Beyond visual impacts, the applicant's baseline acknowledges the international importance of Iona's monastic heritage, including the Abbey, the Nunnery, and the high crosses, which derive significance from pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional viewpoints, such as from the ferry crossing itself; however, the applicant failed to provide visualisations from critical vantage points like the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. Moreover, a household consultation revealed that 92 per cent of Iona residents object to the proposal, yet the applicant did not assess habitability, despite its identification as a potential pathway of effect on the community. The perceived scale of the turbines can also be demonstrated by comparison with the familiar landmark of Ben Hynish on Tiree—141 metres high and visible from Iona at 33 kilometres—while the largest turbines would overtop Ben Hynish by approximately 194 metres at a closer distance of roughly two-thirds of that span. Taken together, these factors indicate that the applicant's assessment substantially underestimates the scale and significance of visual, community, and heritage impacts on Iona, thereby compromising the accuracy of the environmental and social impact evaluation.

The applicant's assessment recognises significant effects on several key areas of Mull and Ross of Mull, including the Ross of Mull South coastal area, which is rated as having High sensitivity at distances of approximately 22 to 24 kilometres and is attributed a Medium magnitude of impact. Notably, significant effects are accepted at Erraid and on the Core Paths of the Ross, with Fionnphort—serving as the gateway to Iona and the primary embarkation point for visitors—being identified as the community most directly affected by changes to visitor flows. Similarly, across Mull, significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas are acknowledged. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is consistently assessed as having High sensitivity across distances ranging from approximately 21 to 33 kilometres, though the applicant attributes this only a Medium magnitude of effect.

However, the applicant's reliance on viewing distance as a primary determinant of impact magnitude results in a notably limited appraisal of certain areas. For example, the Wilderness and Gribun Rocks coastal area is judged to experience a small scale of change due to its viewing distance exceeding 30 kilometres, reflecting a distance-based reasoning that fails to capture the true extent of impact. Crucially, the assessment does not provide place-based evaluations for Mull's west-facing tourism economy, wildlife boat operations, or the accommodation sectors of its western townships, all of which depend intrinsically on the Atlantic seascape that the proposed development would industrialise. This omission neglects the significant visual, economic, and community effects on these tourism-dependent communities and their surrounding designated landscapes, undermining the comprehensiveness of the applicant's impact assessment.

The applicant's assessment recognises certain effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva and Staffa, but this evaluation appears to underestimate or omit significant impacts on these and other important seaboard areas. Ulva, a community-owned island undergoing regeneration, is noted as sharing fully in the effects on the National Scenic Area. This island supports a small, re-establishing community whose recovery is

intrinsically linked to the unspoilt seascape and setting that the development threatens. Despite this, no specific assessment of impacts on Ulva's natural and cultural qualities has been undertaken. Similarly, Staffa, located approximately 35 kilometres from the development site and beyond the 30-kilometre assessment boundary advised by NatureScot, is described by the applicant as experiencing only small-scale change with no significant effect. This conclusion is drawn notwithstanding the applicant's own recognition of Staffa's panoramic maritime qualities and its status as one of Europe's most celebrated small islands.

Beyond Loch na Keal, the applicant's approach to other National Scenic Areas also raises concerns regarding the adequacy of impact assessment. The Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed as having High sensitivity at a distance of 28 to 32 kilometres from the development but assigned a Medium to Low magnitude of change. This lower magnitude is justified primarily by distance and retained landforms, yet it appears to underplay the significance of Jura's defining character. Similarly, the Scarba, Lunga and the Garvellachs National Scenic Area, situated approximately 35 to 40 kilometres away, receives an equivalent treatment without detailed consideration of the potential effects on its natural qualities. Collectively, these assessments suggest an underestimation of the wider seaboard landscape and island community impacts, thereby undermining the protection of their valued natural and cultural characteristics as established in relevant planning policies.

The applicant's assessment categorises the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet concludes that the magnitude of change would be Low. This juxtaposition forms the basis of concern regarding the reliability of the evaluation. Given the acknowledged sensitivity of the landscape, it is critical that the magnitude of change is thoroughly appraised to reflect the true scale of impact.

Tiree's landscape character is exceptionally distinctive due to its low-lying nature, with its defining features being the dominance of sea and sky. The highest point on the island, Ben Hynish, rises only to 141 metres, which underscores the island's openness and exposure to its oceanic horizon. The introduction of turbines reaching heights of up to 335 metres would constitute vertical structures entirely unprecedented within this seascape. Such an alteration inevitably implies a significant visual and experiential change, which the applicant's Low magnitude classification fails to adequately acknowledge.

Consequently, the Low magnitude conclusion for such a sensitive receptor exemplifies the understatement identified in this objection. The assessment appears to underestimate the scale and significance of the turbines' visual and landscape effects on Tiree. This underestimation undermines the reliability of the evaluation and suggests that the true magnitude of change and impact on Tiree's sensitive and distinctive landscape character has not been fully recognised.

The applicant's assessment appears to rely heavily on distance-based moderation to mitigate visual and economic effects on surrounding communities. However, this approach does not adequately address the unique circumstances of certain mainland and island locations with direct views of the development. For instance,

Gigha, a community-owned island celebrated as a national symbol of island regeneration, faces the development waters directly to the east, yet the applicant has failed to examine the potential impacts on its delicate social and economic fabric.

Similarly, Ardnamurchan Point—the westernmost tip of the British mainland—offers expansive panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the receptors for which the applicant's distance-based mitigation claims are applied, yet the assessment does not sufficiently consider how the development might alter this important visual amenity and its associated visitor economy.

Furthermore, the chain of communities along the west coast of Kintyre, whose identity and tourism rely heavily on the open Atlantic seaboard views towards Islay, Jura, and beyond, are equally disregarded. The Treshnish Isles and other small islands with similar outlooks also share this vulnerability. In sum, the applicant's assessment lacks a comprehensive evaluation of these sensitive receptors, thereby undermining confidence in its conclusions and the effectiveness of proposed mitigation measures.

The applicant's approach to mitigation systematically diminishes the significance of effects on sensitive receptors located beyond 20 kilometres by moderating the magnitude of change and discounting the resulting impacts. This methodology effectively undermines the environmental impact assessment's integrity, as it fails to provide any place-based evaluation for the communities experiencing these effects. Taken together, the evidence demonstrates that wherever a highly sensitive receptor lies beyond this 20-kilometre threshold, the assessment's reductionist treatment leads to an absence of meaningful analysis for those affected populations. Consequently, the applicant's distance-based approach results in an incomplete and potentially misleading understanding of the environmental consequences, warranting reconsideration to ensure all significant effects are appropriately recognised and addressed.

1.1.644 Personal Observations

In addition to the planning matters above, I am personally concerned because: I am supporting the local community and thousands of people who object to the windfarm based on all issues raised in this proposal.

1.1.645 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges substantial impacts on nationally designated landscapes, as well as on the heritage and communities along this coastline. Moreover, published analyses of the applicant's documentation reveal that these impacts have been underestimated, and crucially, the necessary heritage assessment has not been conducted. The effects on the island communities within the project's scope were identified but have never undergone proper assessment. Additionally, the ecological criteria required to support the proposal remain unproven. Compounding these

deficiencies, only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these significant shortcomings, it is respectfully submitted that consent for the MachairWind Offshore Wind Farm should be refused, along with the associated marine licence. Should the Ministers decide against refusal, it is requested that they require further environmental information and enhanced visual representations. Furthermore, the determination of the applications should be deferred until after a public inquiry, which would enable a thorough examination of the issues raised in this objection. Regardless of the outcome, it is also requested that the Ministers explicitly address and provide clear conclusions in their reasons concerning the effects on cultural heritage and the impacted island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 468
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as presented in application 00012385 for consent under section 36 of the Electricity Act 1989, alongside application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications have been lodged by MachairWind Limited, trading as ScottishPower Renewables. I request that this objection be officially recorded, that I be listed as an objector, and that I receive notification of the final decisions regarding these applications.

The project in question seeks approval for an offshore wind farm with an installed capacity of approximately 2 gigawatts. It would comprise between 91 and 144 wind turbines, each with a maximum blade tip height of up to 335 metres. The proposed development site spans an extensive Windfarm Development Area of around 448 square kilometres, situated to the north-west of Islay and to the west of Colonsay. This location lies approximately 21 kilometres from the island of Iona and is in close proximity to the islands and coastal communities of the southern Hebrides.

This objection is founded upon a detailed consideration of the planning and environmental implications of the proposal, as evaluated against the statutory and policy framework governing the determination of such applications. It is incumbent upon the applicant to provide compelling and sufficient evidence demonstrating that all relevant tests and criteria are met. The onus of proof does not rest upon objectors to establish contrary positions. Having reviewed the submissions and associated evidence, it is clear that the applicant has failed to meet this burden. Consequently, consent for the MachairWind Offshore Wind Farm should be refused.

1.1.646 Legislative and Policy Framework

The application fails to demonstrate that reasonable steps have been taken to mitigate adverse effects on the natural beauty, flora, fauna, geological or physiographical features of special interest, and on sites, buildings, and objects of architectural, historic, or archaeological interest, as required by Schedule 9 to the Electricity Act 1989. The applicant’s submission does not adequately address these statutory duties, lacking sufficient evidence of effective mitigation measures to preserve and protect these valued environmental and heritage assets. This deficiency undermines compliance with the statutory framework that mandates both the applicant and the Scottish Ministers to have regard to these considerations in the determination process.

Furthermore, the absence of demonstrated compliance and the presence of omissions and deficiencies in the application constitute a direct conflict with the applicable legal and policy requirements under Schedule 9. Such shortcomings must weigh against the granting of consent, as the statutory duties are clear and unequivocal in their requirements. The application’s failure to meet these obligations represents a fundamental procedural and substantive flaw that cannot be overlooked in the decision-making process.

The marine licence application is subject to determination under Part 4 of the Marine (Scotland) Act 2010, which mandates that authorisation decisions must be made in accordance with Scotland's National Marine Plan unless relevant considerations indicate otherwise. The National Marine Plan's General Policies of particular relevance to this proposal include GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts). Compliance with these policies is an integral part of the statutory assessment of the application.

The evidence before the determining authority does not demonstrate compliance with these statutory requirements and relevant policies. Specifically, the application fails to provide sufficient evidence to satisfy the requirements of GEN 19 regarding sound evidence, and there are identified deficiencies and omissions in addressing cumulative impacts as required by GEN 21. Furthermore, the application does not adequately engage with the historic environment policies GEN 6 and GEN 7, nor does it properly address considerations related to natural heritage under GEN 9. The absence of demonstrated compliance with these policies constitutes a failure to meet the statutory framework established by the Marine (Scotland) Act 2010 and the National Marine Plan.

Given these deficiencies, omissions, and conflicts with the applicable legal and policy framework, the application does not meet the necessary statutory criteria. As such, these matters weigh decisively against the granting of consent for the marine licence.

The proposal fails to demonstrate compliance with the mitigation requirements set out in National Planning Framework 4, particularly in relation to Policies 3, 4, 7, and 11. Despite the clear statutory duties and legislative requirements that accompany these policies, the application does not provide sufficient evidence to show that biodiversity impacts will be adequately addressed, that natural places will be protected, that historic assets and places will be conserved, or that energy considerations meet the necessary standards. This lack of demonstrated mitigation undermines the proposal's conformity with the Framework's objectives.

National Planning Framework 4 is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements. The proposal engages multiple policies within the Framework—specifically Policy 3 on Biodiversity, Policy 4 on Natural Places, Policy 7 on Historic Assets and Places, and Policy 11 on Energy. However, the application contains deficiencies and omissions in addressing these policies, failing to meet the Framework's requirements. These shortcomings represent a clear conflict with the applicable legal and policy framework.

Where compliance has not been demonstrated, or where evidence identifies deficiencies, omissions, or conflicts with the legal and policy framework, these matters weigh against the granting of consent. In this case, the proposal's failure to satisfy the key policies of National Planning Framework 4 relevant to biodiversity, natural places, historic assets, and energy is a material consideration that must lead

to refusal. The application does not meet the necessary standards to justify approval under the Framework.

The proposal fails to provide the necessary Environmental Impact Assessment (EIA) and Habitats Regulations Assessment (HRA) as mandated by law. Under The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations, it is a statutory requirement that the likely significant environmental effects of any proposal be identified, assessed, and reported prior to determination. This essential process has not been adequately fulfilled in the current submission.

Furthermore, the Habitats Regulations impose a legal obligation to assess the effects of the proposal on European protected sites in accordance with the relevant statutory tests. The evidence before the determining authority does not demonstrate compliance with these requirements. There are clear deficiencies and omissions in the assessments provided, which conflict with the applicable legal and policy framework.

Given these failures to meet the mandatory procedural and substantive standards for environmental and habitats assessment, the proposal does not satisfy the statutory tests necessary for lawful consent. Consequently, these shortcomings must weigh decisively against the granting of planning permission.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, resulting in a fundamental procedural and substantive deficiency. The Islands (Scotland) Act 2018 explicitly requires that the interests of island communities be taken into account and given due weight during the decision-making process. This statutory obligation is not a discretionary matter but a legal requirement that must be demonstrably fulfilled.

In this case, there is no evidence that the proposal has adequately addressed or incorporated the specific interests of island communities. The absence of such consideration constitutes a clear omission and a failure to comply with the applicable legal framework. Where compliance with the Islands (Scotland) Act 2018 has not been demonstrated, or where the evidence reveals deficiencies or omissions in this regard, these shortcomings must weigh against the granting of consent.

Accordingly, the proposal’s failure to properly consider and give due weight to the interests of island communities as required by the Islands (Scotland) Act 2018 represents a material conflict with the statutory framework and is a compelling reason to refuse planning permission.

The applicant has failed to discharge the fundamental responsibility of demonstrating compliance with all relevant statutory duties, planning policies, and environmental assessment requirements through robust, objective, and proportionate evidence. This evidential burden is a prerequisite for lawful decision-making and must be met in full to justify the granting of planning consent.

The submitted documentation contains significant deficiencies and omissions that undermine any claim of compliance. Where such failures exist, they constitute clear

conflicts with the applicable legal and policy framework. These unresolved matters cannot be overlooked or treated as minor procedural errors; they weigh decisively against the approval of the proposal.

In conclusion, the absence of satisfactory evidence to prove adherence to all statutory and policy obligations renders the application fundamentally flawed. On this basis alone, the proposal should be refused consent in accordance with established planning principles and legal requirements.

1.1.647 Conflict with National Planning Framework 4 and the Development Plan

While NPF4 Policy 11 endorses renewable energy development, this support is conditional upon compliance with its specified impact criteria, notably those set out in Policies 11(c), 11(d), and 11(e), which address effects on communities, landscapes, seascapes, and other receptors. The proposal under consideration fails to meet these critical requirements. It would result in significant adverse impacts on nationally designated landscapes and seascapes, undermining the intrinsic values these areas possess. Furthermore, the proposal does not satisfactorily demonstrate that the cultural significance of scheduled monuments and their surrounding settings would be preserved. Equally, there is insufficient evidence to confirm that the interests and wellbeing of island communities would be adequately safeguarded. Lastly, the ecological assessments submitted do not establish that the necessary environmental tests can be satisfied. Taken together, these shortcomings signify that the proposal is in clear conflict with the impact criteria set out in NPF4 Policy 11, thereby weakening the policy's intended support for renewable energy development.

The practical consequence of the proposal is that it would result in significant adverse effects on nationally designated landscapes and seascapes, undermining the protections afforded by several relevant National Planning Framework 4 (NPF4) policies. Specifically, the proposal conflicts with Policy 11 and its associated provisions, including Policy 4(c) and 4(d), which safeguard National Scenic Areas and nationally important landscapes from such detrimental impacts. This represents a failure to uphold the qualities for which these areas have been designated, thereby contravening the statutory framework designed to preserve their national importance.

Furthermore, the proposal has not adequately demonstrated compliance with policies protecting heritage and biodiversity assets. There is insufficient evidence to show that the cultural significance of scheduled monuments and their settings, as required under Policy 7 and its subsections, including 7(h), 7(c), and 7(d), would be maintained. Additionally, the safeguarding of island communities remains unproven, and the necessary ecological tests outlined in Policy 3 on biodiversity have not been met based on the submitted evidence. Collectively, these shortcomings indicate a clear conflict with multiple NPF4 policies intended to protect designated assets, warranting careful reconsideration of the proposal.

The applicant has not put forward any effective mitigation measures that would sufficiently address the adverse impacts identified on landscape, heritage, and community interests. Consequently, the proposal's effects remain unmitigated and significant, resulting in a failure to align with the protective aims of the terrestrial

development plan policies, including those set out in the Argyll and Bute Local Development Plan 2.

In light of this, the proposal stands in clear conflict with the relevant development plan framework and National Planning Framework 4 when considered in its entirety. The absence of demonstrated mitigation confirms that the proposal is inconsistent with the land-based planning policies designed to safeguard the local environment and community well-being.

1.1.648 Seascape, Landscape and Visual Effects

The applicant's assessment methodology lacks clarity and consistency regarding the distance thresholds beyond which major effects are deemed to cease. Notably, the written methodology provided in Appendix 16.1 fails to specify any such threshold. However, an independent Evidence Note, which draws exclusively on the applicant's Chapter 16 and Appendices 16.1 to 16.3, reveals a clear and consistent pattern across all three assessment streams: no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of that receptor's inherent sensitivity or the extent of visibility. This indicates an implicit, yet unacknowledged, reliance on distance as a controlling factor in determining the scale of impact.

Further examination of the applicant's documents confirms the influence of distance in shaping these assessments. For example, an evaluation of a coastal area located over 30 kilometres from the development site concludes that the scale of change is small, explicitly citing the viewing distance as the rationale. Moreover, the Landscape Character synthesis categorises the magnitude of impact as High within roughly 20 kilometres, Medium between about 20 and 30 kilometres, and Low beyond approximately 30 kilometres for certain landscape types. This systematic moderation of magnitude at the distances where the most sensitive designated landscapes are situated suggests that the protective tests are applied to understated inputs. Consequently, the conclusions drawn do not reliably reflect the true effects that the Scottish Ministers are being asked to consider and consent to.

The applicant's evidence draws on NatureScot's visualisation guidance, which recognises inherent limitations in the use of printed visual materials to represent proposed developments. Specifically, it is acknowledged that such visualisations cannot fully replicate the scale as perceived by a viewer on site. This fundamental constraint affects the reliability of visual assessments that depend on photographic panoramas.

Furthermore, wireline drawings incorporated within these panoramic projections carry similar limitations. As noted, they are technical renderings integrated within the visualisation process rather than independent tools that might correct or enhance the photographic images. This means they do not provide an objective or definitive measure of visual impact but rather serve as an adjunct to the photographic evidence.

Taken together, these points suggest that visualisation materials, while useful, have technical and perceptual shortcomings that should be carefully considered in the

assessment process. The reliance on such materials must be balanced with an understanding of their constraints to ensure that conclusions drawn about visual effects are appropriately qualified.

The introduction of aviation and navigation lighting as part of the proposed development would result in a permanent alteration to the night-time seascape, which is currently unlit. This change would persist for the entirety of the stated 35-year operational period, significantly modifying the visual character of the sea horizon during night hours. Such a transformation would be readily perceptible and may affect the qualities that currently define this coastal environment after dark.

Beyond the immediate practical impact, the decision to consent to the development carries a wider policy implication. Granting permission signals that the seascape is considered appropriate for wind farm use despite the acknowledged harm caused by lighting and its effect on the night-time character. This represents a broader acceptance of change to the seascape's intrinsic qualities, not limited to the operational lifespan but indicative of the long-term characterisation of the area within planning policy considerations.

The applicant acknowledges that the proposed development would result in certain effects that engage specific policies within the planning framework, notably NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively serve to safeguard landscape and seascape interests of national significance, ensuring that developments do not cause unacceptable harm to these valued environments.

However, the applicant has failed to substantiate that its assessment of the scale of these effects aligns with the methodology it employs. There is a lack of clear demonstration that the proposal complies with the protective requirements set out for nationally important landscapes and seascapes. Consequently, the proposal does not meet the necessary standards established by the relevant policies, thereby calling into question its acceptability in planning terms.

1.1.649 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment fails to comply with the required methodology for evaluating effects on the setting of historic assets, thereby undermining the reliability of its conclusions regarding heritage impacts. Although the applicant claims to have adopted Historic Environment Scotland's recognised methodology—which mandates an evaluation of whether changes to setting affect the contribution setting makes to cultural significance and whether the integrity of setting is adequately retained—the assessment does not demonstrate that this evaluative step has been properly undertaken. Instead, the operational assessment focuses primarily on describing visual changes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation. It then concludes that the integrity of setting is adequately retained without explicitly showing how this conclusion follows from the methodology's requirements. As emphasised in the Methodological Audit prepared independently from the applicant's Appendix 14.3, the assessment conflates visual change with adverse impact, contrary to the methodology's clear statement that visual change should not be equated directly with adverse effect. Consequently, the

absence of a transparent and methodical evaluation of setting integrity calls into question the assessment's validity and the soundness of its heritage impact conclusions.

The applicant's baseline assessment acknowledges that the cultural significance of the heritage assets in question arises from a combination of factors, including pilgrimage, arrival by sea, movement through an active cultural landscape, and the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. Importantly, these qualities are experienced dynamically through movement rather than from static viewpoints. Despite this recognition, Historic Environment Scotland's consultation responses, as recorded within the application, have highlighted the need for additional viewpoints to ensure these broader experiential and cultural landscape qualities are adequately captured and represented. This suggests that the current assessment may not fully encompass the depth of the heritage assets' cultural significance, potentially leading to an incomplete understanding of the impacts. Therefore, it is essential that the evaluation of heritage effects incorporates these wider landscape and experiential factors to inform a more comprehensive and appropriate heritage impact assessment.

The heritage impact conclusions rely substantially on the findings of the landscape assessment. However, as identified in the evidence, there is an understatement of landscape effects within that assessment. This understatement directly affects the heritage conclusions, causing them to inherit the same deficiencies. Consequently, the credibility of the heritage impact assessment is undermined by its dependence on a landscape analysis that does not fully capture the extent of landscape effects.

While mitigation measures are referenced in the application, they fall short when compared against the requirements of NPF4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) addressing the setting of heritage assets, as well as GEN 6 and the guidance set out in paragraphs 4.22 to 4.23 of the National Marine Plan. Crucially, the applicant has not provided the necessary assessment demonstrating that the cultural significance of internationally and nationally important heritage assets and their settings will be preserved. Consequently, the Scottish Ministers lack the comprehensive evidence needed to conclude that these heritage assets would be adequately protected. This shortfall undermines the application's compliance with key policy obligations and casts doubt on its acceptability in terms of heritage conservation.

1.1.650 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development exhibit an exceptional dependence on visitors, whose presence underpins the local economy. These visitors are primarily attracted by the very qualities identified in the applicant's own baseline assessments: the distinctive landscape and seascape, the rich cultural heritage, and the prevailing sense of tranquillity and remoteness. Such attributes are not merely incidental but form the essential foundation of the visitor economy that sustains these communities.

Any alteration to these fundamental qualities would therefore have a direct and adverse impact on the economic base of the islands. This, in turn, threatens the

viability of essential local services, the stability of resident populations, and the broader social sustainability of the communities themselves. The proposal, by jeopardising the key characteristics that draw visitors, risks undermining the long-term future of these island settlements.

The applicant's own consultants have acknowledged that habitability represents a potentially significant pathway through which the proposed development could impact island communities. Despite this recognition, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 adopts a regional approach, focusing in detail on potential port communities while failing to conduct an equivalent place-based evaluation of the island communities directly facing the development. Nonetheless, the assessment concludes that these island communities possess low sensitivity to tourism effects.

This approach is fundamentally flawed, as small island economies cannot be accurately represented by regional averages. Such economies are typically concentrated in sectors that are most vulnerable to changes in the characteristics that attract visitors. Rather than diminishing their sensitivity, dependence on increasing visitor numbers actually intensifies the vulnerability of these communities to any alterations in those qualities. Therefore, the conclusion of low sensitivity drawn without a place-specific analysis is not supported by evidence but rests on an unfounded assumption.

In summary, the applicant's socio-economic assessment methodology is inadequate for understanding or mitigating impacts on island communities, as it neglects the particular vulnerabilities and economic dependencies inherent to such locales. This gap undermines the reliability of the assessment's findings regarding the sensitivity of the island communities affected by the proposal.

The proposal fails to meet essential planning and statutory requirements concerning island communities, resulting in an inadequate foundation for decision-making. Without sound socio-economic evidence and a precautionary approach where such evidence is absent, as mandated by GEN 19 and paragraph 4.81 of the National Marine Plan, the assessment is fundamentally flawed. This deficiency undermines compliance with NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, which obligate meaningful engagement and careful consideration of island communities' interests throughout the planning process.

The applicant acknowledged that island communities require particular scrutiny but did not conduct the necessary assessment to understand the potential impacts on these communities. This omission means the proposal cannot be demonstrated to be compatible with sustaining island communities, thereby failing to discharge the statutory duties owed to them. The absence of appropriate evaluation and engagement represents a significant shortcoming in the planning submission.

In light of these considerations, the proposal should not be approved as it does not satisfy the legal and policy framework designed to protect island communities. It is imperative that any development likely to affect these communities undertakes

thorough assessment and meaningful engagement to ensure compliance with the relevant statutory duties and national planning policies.

1.1.651 Ecology, Biodiversity and Habitats Regulations

There is considerable uncertainty regarding the potential environmental impact of the proposed development due to the presence of Priority Marine Features and Annex I habitats within the development area itself. These ecological designations indicate that the site holds significant biodiversity value, warranting careful consideration in the planning process. The surrounding waters further support important species such as seabirds, marine mammals and basking sharks, all of which contribute to the ecological sensitivity of the location.

The proposal involves introducing large-scale construction, operational and decommissioning activities into this environmentally sensitive marine environment. Given the scale and duration of these activities, potentially spanning several decades, there is a substantial risk of significant adverse effects on the protected habitats and species present. The long-term nature of the development intensifies concerns about cumulative impacts and the resilience of the local ecosystem.

In light of these factors, it is imperative that the planning authorities undertake a thorough assessment of the ecological importance of the site and the potential consequences of the proposal. Without clear evidence demonstrating that the environmental risks can be effectively mitigated, there remains a strong case for caution. The protection of Priority Marine Features and associated protected species must be a primary consideration in determining the acceptability of this development.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are characteristically prepared in circumstances where an adverse effect on the integrity of the protected site cannot be definitively excluded. The inclusion of these submissions is a notable aspect of the application, as it acknowledges the potential for significant impacts on protected habitats. Importantly, the applicant’s approach indicates that Scottish Ministers may ultimately reach a different conclusion regarding the presence or extent of any adverse effects. These documents are therefore intended to address and mitigate potential impacts under derogation provisions, demonstrating the applicant’s recognition of ecological sensitivities and the need for compensatory measures.

The practical consequence of the stringent legal framework under the Habitats Regulations is that consent for any development potentially affecting protected habitats or species can only be granted if there is absolute certainty that the integrity of the designated site will not be compromised. This high evidential standard means that consent must be refused unless no reasonable scientific doubt remains regarding adverse effects. Importantly, the onus is on the applicant to provide robust evidence to demonstrate compliance with these requirements. Reliance solely on mitigation measures, compensation proposals, or future monitoring cannot, in isolation, satisfy the statutory tests necessary for lawful consent.

This rigorous approach is firmly embedded within the wider policy context, engaging not only the Habitats Regulations but also GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of NPF4. Together, these provisions reinforce the necessity for a precautionary and evidence-led approach when assessing development proposals affecting protected sites. Consequently, planning decisions must give full effect to these overlapping statutory and policy safeguards, ensuring that environmental protection remains paramount and that consent is only granted where all legal and policy criteria are unequivocally met.

The practical consequence of the applicant's failure to demonstrate compliance with statutory tests is that the application cannot lawfully proceed to approval. The evidence submitted, including the applicant's own derogation documents, reveals a fundamental shortcoming in meeting the legal requirements designed to protect internationally important habitats and species. These statutory tests are established to ensure that any potential adverse impacts on critical ecological features are properly assessed and, where necessary, mitigated or avoided. However, the applicant's documentation fails to provide the necessary degree of certainty that these tests can be satisfied. Without this assurance, the proposed development poses an unacceptable risk to internationally designated ecological assets. Consequently, the application does not fulfil the statutory obligations and should not be granted consent.

1.1.652 Cumulative and In-Combination Effects

The current assessment approach is fundamentally flawed as it considers only part of the project before the Scottish Ministers, deferring critical components such as the export cable corridor and onshore transmission works to later applications. These deferred elements are essential for the wind farm's operation, yet their effects are never evaluated collectively with the principal development. This fragmented process prevents a comprehensive assessment of the project's cumulative impacts and contravenes the established legal principle, affirmed by the courts in Raeshaw Farms, that a project must be assessed in its entirety rather than divided into smaller parts whose individual effects appear diminished. Such an incomplete evaluation undermines proper decision-making and fails to meet procedural and legal standards.

The practical consequence of relying on the current cumulative impact assessment is that it significantly underestimates the true combined effects of the proposed development alongside existing, consented, and foreseeable projects. This stems directly from the reliance on baseline assessments within the Environmental Impact Assessment that have themselves understated landscape, heritage, and socio-economic effects. As a result, the starting point for the cumulative assessment is flawed, leading to an overall diminished understanding of the proposal's broader implications.

Analytically, because the cumulative assessment depends entirely on these baseline conclusions, any inaccuracies or omissions in the initial evaluations inevitably carry through into the combined effects appraisal. Consequently, the assessment fails to capture the full scale and severity of cumulative impacts, reducing its reliability as a tool for informed decision-making. Without addressing these foundational

understatements, the cumulative assessment cannot be regarded as a robust or comprehensive reflection of the development's true potential consequences.

The applicant's submission fails to meet the requirements set out in GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations concerning project splitting. Unlike a comprehensive assessment that would encompass all related works, including deferred elements, the current approach does not reliably identify or evaluate the cumulative and in-combination effects of the proposal in its entirety. This omission undermines the ability to compare and consider appropriate mitigation measures effectively across the full scope of the project.

Given this deficiency, it is essential that the decision-making process explicitly addresses the treatment of the deferred works to ensure compliance with policy and regulatory frameworks. Without such consideration, the potential environmental impacts may be underestimated, leading to insufficient mitigation and an incomplete understanding of the proposal's overall effects. Accordingly, the application as submitted does not satisfy the necessary standards for environmental assessment and planning policy adherence.

1.1.653 Public Engagement, Site Selection and Environmental Information

The practical consequence of the deficiencies in public participation and consultation timing is a significant undermining of the legitimacy of the site-selection process. The applicant urges the Scottish Ministers to place substantial weight on this process; however, the inadequate opportunities for meaningful engagement at both the plan and site-selection stages have persisted into the current application phase. The application itself encompasses thousands of pages of complex technical documentation, yet the consultation period coincided with the busiest months for island communities, a time when residents are fully occupied with continuous work during the visitor season and when access to specialist advice is particularly limited. This imbalance is stark, especially considering the applicant has had years of preparation supported by considerable professional and financial resources.

The National Marine Plan's guidance, specifically GEN 18, alongside the principles of effective public participation enshrined in the Aarhus Convention, establish that those affected by such decisions must have a genuine and realistic opportunity to engage. The conditions imposed on the island communities in this instance fall short of that established standard. This shortfall in meaningful engagement compromises the fairness and inclusiveness that underpin sound decision-making processes in matters of this scale and significance.

In light of these considerations, it is imperative that the Scottish Ministers give due weight to the inadequacies of the consultation process when evaluating the representations presented. Failure to adequately address these deficiencies would not only diminish public confidence in the planning system but also risk decisions being made without the full and fair input of those most directly affected. Therefore, the consultation process as it stands cannot be regarded as meeting the required standards of effective public participation.

In comparing the proposed mitigation measures with the environmental information provided, it is evident that the Environmental Impact Assessment (EIA) falls short of sufficiency required for a robust determination. While the application includes various assessments, these rely on methodologies that do not substantiate their conclusions adequately. For instance, the landscape assessment applies outcomes based on a distance pattern not supported by its own stated methodology. Similarly, the heritage assessment fails to demonstrate adherence to its prescribed integrity test, and the socio-economic assessment lacks a place-based analysis pertinent to the affected islands. Moreover, the application anticipates the resolution of certain significant effects through future assessments, post-consent plans, monitoring, and additional approvals, which do not fulfil the EIA Regulations' requirement that likely significant effects must be comprehensively understood prior to determination.

Consequently, the Scottish Ministers are compelled to base their decision solely on the evidence presented at the time of determination, without reliance on assumptions that outstanding matters will be satisfactorily addressed later. The applicant has not demonstrated that the environmental information submitted meets the adequacy standard necessary for informed decision-making. This insufficiency undermines the integrity of the assessment and precludes the Ministers from confidently concluding that the environmental implications of the proposal have been properly identified and addressed.

1.1.654 Effects on Local Area

The applicant's assessment acknowledges Islay and Colonsay as the closest islands to the proposed development, which lies immediately north-west of Islay and west of Colonsay. However, the evaluation primarily considers Islay in terms of its potential as a direct project location rather than as an affected island community in its own right. This approach overlooks the Atlantic-facing communities of Islay, which confront the nearest edge of a 448 square kilometre development area, without any place-based assessment of the impacts on their setting, economy, or community life. For Colonsay and Oronsay, the seaward outlook that is central to daily life directly faces the proposed array. Notably, the North Colonsay and Western Cliffs Special Protection Area forms Colonsay's coastline and is the focus of the applicant's derogation case and compensation plan, implicitly recognising that harm to the internationally protected seabird population there cannot be ruled out. Furthermore, Oronsay Priory—a scheduled monument of national importance—lies within this community's area, yet the identified deficiencies in the heritage assessment equally apply to the evaluation of its open maritime setting. Taken together, these points demonstrate that the applicant's assessment underestimates the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the overall environmental and heritage impact evaluation.

The practical consequence of the applicant's assessment is a significant underestimation of the visual, community, and heritage impacts on Iona, which undermines the accuracy of the environmental and social impact evaluation. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity with direct orientation towards the proposed development, extensive visibility, and a large geographical extent of change spanning approximately 21

kilometres. The turbines would extend across around 39 degrees of the horizon, notably affecting the ferry crossing between Fionnphort and Iona. Such a scale of visual intrusion cannot be regarded as minor or negligible.

Furthermore, the West Coast of Iona is similarly characterised by high sensitivity and widespread visibility, with the applicant acknowledging significant effects on residents and visitors, including at Dùn Ì, the island's highest point. Iona's monastic landscape, comprising internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, derives its significance from pilgrimage, arrival by sea, and movement through the landscape—factors clearly impacted by the proposed development. Despite Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing itself, the applicant has failed to provide visualisations from key vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, thereby omitting critical perspectives.

Community concerns further reinforce the inadequacy of the assessment. A household consultation on Iona found that 92 per cent of respondents object to the proposal, yet habitability—a pathway of potential effect identified by the applicant's own consultants—was never properly assessed. The perceived scale of the turbines is stark when compared to familiar landmarks: Ben Hynish on Tiree, at 141 metres high and visible from Iona at approximately 33 kilometres, would be overtopped by the largest turbines by about 194 metres, at roughly two-thirds of that distance. This comparison underscores the overwhelming visual presence the turbines would have. Taken together, these factors demonstrate that the applicant's evaluation fails to adequately capture the scale and significance of the impacts on Iona, thereby compromising the integrity of the environmental and social impact assessment.

The practical consequence of the applicant's assessment is a significant underestimation of the visual and community impacts on Mull and the Ross of Mull coastal areas, which are integral to the region's tourism economy. The Ross of Mull South coastal area, recognised for its High sensitivity at distances of 22 to 24 kilometres, is attributed only a Medium magnitude of effect, despite the applicant accepting significant impacts at Erraid and on the Core Paths of the Ross. Notably, Fionnphort, the gateway to Iona and primary embarkation point for visitors, is acknowledged as experiencing significant effects, yet the broader community implications bound to the flow of visitors remain inadequately addressed. Similarly, across Mull, significant effects on Core Paths and within the Central, South and West Mull Local Landscape Area are accepted, and the Loch na Keal National Scenic Area, a designation of High sensitivity at approximately 21 to 33 kilometres, is attributed no more than Medium magnitude. This disparity suggests a disconnect between recognised sensitivity and the scale of attributed effects, potentially diminishing the perceived impact on these tourism-dependent communities and landscapes.

Further illustrating the limitations of the assessment is the treatment of the Wilderness and Gribun Rocks coastal area, where the applicant's reliance on viewing distance—over 30 kilometres—is used to justify judging the scale of change as small. This distance-based reasoning fails to adequately reflect the qualitative and economic significance of the landscape, particularly given the dependence of Mull's west-facing tourism economy on the Atlantic seascape. Wildlife boat operations and

the accommodation infrastructure supporting western townships would be affected by the industrialisation of these seascapes, yet none of these communities have been afforded a place-based assessment. This omission undermines a comprehensive understanding of the development's impact, risking adverse consequences for both the landscape character and the economic vitality of these coastal communities.

The applicant's assessment acknowledges the proximity of Ulva within the Loch na Keal National Scenic Area and recognises the shared effects on that designated landscape. However, it fails to consider the specific circumstances of Ulva as a community-owned island undergoing regeneration. This small, re-establishing community depends fundamentally on the unspoilt qualities of its setting and seascape, yet no dedicated assessment has been made to evaluate the potential impacts on its natural and cultural environment.

Similarly, Staffa, located approximately 35 kilometres from the development area and also within the Loch na Keal National Scenic Area, is dismissed as experiencing only small-scale change with no significant effect. This conclusion is reached despite the island's renowned panoramic maritime qualities, which the applicant's own assessment acknowledges. Notably, this distance exceeds the approximately 30-kilometre threshold recommended by NatureScot for assessing impacts on National Scenic Area qualities, raising concerns about the adequacy of the assessment methodology.

Other designated landscapes such as the Jura National Scenic Area, situated about 28 to 32 kilometres away, are assessed as having High sensitivity but only Medium to Low magnitude of impact, primarily justified by distance and retained landforms. This approach similarly extends to the Scarba, Lunga, and the Garvellachs National Scenic Area at 35 to 40 kilometres. However, these areas' designations rest heavily on their wild and undeveloped Atlantic character, which may be more vulnerable to change than the applicant's assessment suggests. Taken together, these considerations indicate that the potential effects on important seaboard landscapes and island communities may be underestimated, warranting a more thorough and nuanced evaluation.

The applicant's assessment categorises the South Tiree coastal area as having High sensitivity at an approximate distance of 35 kilometres, while attributing a Low magnitude of change to the proposed development. However, this evaluation appears to significantly understate the likely effects on Tiree's landscape character. The island is exceptionally low-lying, with its highest elevation, Ben Hynish, reaching only 141 metres. Its landscape character is fundamentally defined by the dominance of sea and sky, creating an open oceanic horizon that is both sensitive and distinctive. The introduction of turbines up to 335 metres in height would introduce vertical structures unprecedented in this seascape, thereby altering its defining characteristics in a manner not adequately reflected by a Low magnitude rating. Given the exposed nature of Tiree and the prominence such turbines would have within its visual context, the conclusion of Low magnitude does not reliably represent the scale of change anticipated. Consequently, the assessment's evaluation of effects on Tiree's sensitive landscape is insufficiently robust and requires reconsideration to accurately reflect the magnitude of impact.

The applicant’s assessment has not addressed the potential effects on several mainland and island communities that have direct views of the proposed development and depend economically on the seascape. Notably, Gigha, a community-owned island and a national symbol of island regeneration, faces the development area from the east. The impact on this finely balanced community and its economy remains unexplored. Similarly, Ardnamurchan Point, the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors to the entire peninsula. These seaward panoramas represent receptors of high sensitivity, yet the assessment applies distance-based moderation that diminishes the significance of such views without adequate justification. Furthermore, the west coast of Kintyre comprises a series of communities whose character and visitor economy are intrinsically linked to the open Atlantic seaboard looking towards Islay, Jura, and surrounding waters. The Treshnish Isles and adjacent small islands and mainland coasts that share views of the development area are similarly omitted from a thorough evaluation. Given the omission of these key receptors, the assessment lacks comprehensiveness in addressing the full range of potential effects on communities with direct visual and economic ties to the seascape.

The applicant’s reliance on a distance-based approach to assessing environmental effects results in a systematic underestimation of impacts on sensitive receptors located beyond 20 kilometres. This method moderates the magnitude of change and discounts the significance of effects simply due to their distance from the project, leading to a practical consequence whereby substantial adverse impacts are effectively overlooked. Such an approach fails to provide a robust or accurate appraisal of the true extent of harm experienced by distant communities.

Critically, this approach means that communities beyond the 20-kilometre threshold have not been subject to any place-based assessment, despite potentially experiencing significant effects. The absence of site-specific evaluation undermines the integrity of the environmental impact assessment and disregards the lived experience of these populations. Without a thorough, locally grounded analysis, the assessment cannot be relied upon to inform decision-making adequately or to protect the interests of all affected parties.

Therefore, it is essential that the assessment methodology be revised to recognise and properly evaluate the effects on sensitive receptors regardless of distance. Only through a more comprehensive and nuanced approach can the environmental impact assessment fulfil its purpose of accurately identifying and mitigating harm, thereby ensuring a fair and transparent planning process.

1.1.655 Personal Observations

In addition to the planning matters above, I am personally concerned because: Yes absolutely, we own a shop in tobeemory and depend on tourism

1.1.656 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the relevant statutory and policy requirements, as demonstrated by the applicant’s own

evaluation. This assessment acknowledges considerable impacts upon nationally designated landscapes, as well as on the coastal communities and their heritage. However, subsequent scrutiny of the applicant's documentation reveals that these impacts have been consistently underestimated. Furthermore, the essential heritage assessment has not been undertaken, and although the adverse effects on the island communities within the project's vicinity were identified, they have never been subjected to a thorough evaluation. The ecological criteria necessary for approval have not been demonstrated as achievable, and notably, only a portion of the entire project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to deny the associated marine licence. Should the Ministers consider granting approval, I request that they require the submission of further environmental information alongside enhanced visual representations. Additionally, I propose that the applications be determined only following a public inquiry, thereby allowing a comprehensive examination of the issues raised in this objection. Regardless of the ultimate decision, I further request that the Ministers explicitly address and conclude on the impacts to cultural heritage and the affected island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 469
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, detailed in application number 00012385 seeking consent under section 36 of the Electricity Act 1989, alongside application number 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications have been put forward by MachairWind Limited, trading as ScottishPower Renewables. I request that this correspondence be recorded as an official objection, that my status as an objector be acknowledged, and that I am kept informed of any decisions relating to these applications.

The proposals envisage the development of an offshore wind farm with a generating capacity of approximately 2 gigawatts, comprising between 91 and 144 turbines, each potentially reaching a blade tip height of up to 335 metres. This development is situated within a designated Windfarm Development Area encompassing roughly 448 square kilometres of marine space, positioned north-west of the island of Islay and west of Colonsay. The site lies approximately 21 kilometres from Iona and is in close proximity to the islands and coastal settlements of the southern Hebrides.

The following analysis outlines the grounds for objection, framed within the applicable statutory and planning policy context governing the determination of these applications. It is important to emphasise that the onus lies squarely on the applicant to provide robust and comprehensive evidence demonstrating compliance with all relevant statutory tests. Objectors are not obliged to prove non-compliance. Upon careful consideration of the evidence submitted, it is clear that the applicant has failed to meet this burden of proof. Consequently, the applications should be refused consent.

1.1.657 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology lacks a defined distance threshold beyond which major effects are considered to cease, undermining the reliability of the predicted impacts. Analysis of the applicant’s own Chapter 16 and Appendices 16.1 to 16.3 reveals a consistent pattern across all assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its sensitivity or visibility. Furthermore, the applicant’s documentation acknowledges the influence of distance on judgements; for example, an assessment of a coastal area over 30 kilometres away concludes that the scale of change is small due to the viewing distance. The Landscape Character synthesis similarly categorises magnitude as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. This systematic moderation of magnitude at distances where the most sensitive designated landscapes lie results in understated inputs to the protective tests. Consequently, the conclusions drawn do not reliably represent the effects the Scottish Ministers are being asked to consider.

The applicant’s submission relies on visualisation materials prepared in accordance with NatureScot’s visualisation guidance. This guidance explicitly acknowledges inherent limitations in such materials, noting that printed visualisations cannot fully

replicate the scale perceived by a viewer in the field. Furthermore, wireline drawings included within the same panoramic projections share these constraints; they represent technical renderings that accompany the photographic evidence rather than serve as independent corrections or enhancements. Consequently, while these visualisations provide a useful reference, their ability to convey the true visual impact of the development is inherently restricted. This limitation should be carefully considered when assessing the overall visual effects, as reliance solely on these materials may understate the experiential scale and presence of the proposed scheme.

The introduction of aviation and navigation lighting to a previously unlit sea horizon would result in a permanent alteration of the night-time seascape character for the entire 35-year operational life of the development. This change is not a minor or temporary effect; it would fundamentally alter the visual experience of the seascape during night hours. Furthermore, the 35-year operational timeframe does not mitigate the policy implications of this harm. Granting consent to this development effectively signifies an acceptance that this seascape is appropriate for wind farm use despite the permanent change in its night-time character. In conclusion, the impact of lighting on the seascape is significant and enduring, and any approval of the scheme must acknowledge the irreversible nature of this seascape transformation.

The proposal has resulted in effects that engage multiple critical policies, specifically NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. A detailed examination reveals that the applicant has failed to demonstrate that its conclusions regarding the scale of these effects align with its own established methodology. Moreover, there is an absence of evidence showing compliance with the policies designed to protect nationally important landscapes and seascapes. In light of this, the proposal does not meet the necessary requirements set out in the relevant planning policies safeguarding these valued environmental interests and should therefore be refused.

1.1.658 Cultural Landscape, Archaeology and Historic Environment

There is considerable uncertainty regarding the robustness of the applicant’s assessment methodology as applied to the evaluation of heritage impacts in this case. While the applicant states that they have adopted Historic Environment Scotland’s recognised approach for assessing effects on the setting of historic assets—a methodology developed and refined through consultation with Historic Environment Scotland—closer examination reveals shortcomings in its application. This established methodology requires a thorough evaluation not merely of visual changes, but specifically whether such changes affect the contribution that the setting makes to the cultural significance of the heritage asset, including an assessment of whether the integrity of that setting is adequately retained. Importantly, the methodology explicitly advises against equating visual change directly with adverse impact.

However, a published Methodological Audit, prepared independently in support of community objections and relying solely on the applicant’s own Appendix 14.3, identifies a critical gap. While the assessment comprehensively describes visual changes—addressing aspects such as visibility, distance, monument prominence,

retained views, screening, and skyline occupation—it fails to demonstrate how the integrity of the setting has been evaluated in accordance with the applicant's accepted methodology. The key evaluative step, which would link these visual changes to any effect on the setting's integrity, is absent in all the worked examples examined by the Audit. Consequently, the conclusions drawn about the integrity of the setting being adequately retained rest on an incomplete and insufficiently substantiated analysis.

In summary, the applicant's assessment does not fully comply with the required methodology, casting doubt on the reliability of its conclusions regarding heritage impacts. This deficiency undermines confidence that the cultural significance and integrity of historic assets have been properly safeguarded.

While the applicant has sought to mitigate heritage impacts through various measures, it is important to consider whether these adequately address the broader cultural landscape and experiential qualities that underpin the significance of the affected assets. The applicant's own baseline acknowledges that the heritage significance is not confined to discrete monuments or static views but is deeply rooted in dynamic qualities such as pilgrimage, arrival by sea, and movement through a living cultural landscape. This understanding underscores the importance of the relationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced through movement rather than from fixed viewpoints.

In this context, the applicant's assessment may not fully capture the extent of these wider cultural qualities. Historic Environment Scotland, in their consultation responses documented within the application, requested additional viewpoints to ensure that these experiential and landscape relationships are properly represented. This suggests that the initial assessment might have been limited in scope, potentially overlooking key aspects of cultural significance that contribute to the heritage assets' value.

Therefore, while mitigation efforts are acknowledged, there remains a concern that without a comprehensive representation of these broader cultural and experiential elements, the heritage impact assessment risks underestimating the true significance of the site. It would be prudent for the assessment to incorporate these wider perspectives to inform more effective and sensitive heritage protection measures.

The heritage impact conclusions presented in the application are fundamentally reliant on the findings of the accompanying landscape assessment. However, it has been demonstrated that the landscape effects have been understated, as detailed previously. This understatement in the landscape assessment consequently transfers to the heritage conclusions, thereby calling into question their overall reliability and accuracy. The interdependence between these assessments means that any minimisation of landscape impact inevitably leads to a corresponding minimisation of heritage effects.

Given that the heritage conclusions are derived from a landscape assessment that does not fully capture the scale or significance of the landscape effects, the resulting

heritage impact appraisal lacks the necessary robustness. This undermines the credibility of the heritage evidence base and suggests that the true extent of heritage harm may be greater than acknowledged. In planning terms, this deficiency must be recognised and addressed to ensure that the heritage impacts are properly understood and appropriately mitigated.

The application engages directly with several key statutory policies, notably National Planning Framework 4 (NPF4) Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) addressing the settings of heritage assets. Additionally, it must be considered in the context of GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan, which collectively set out the framework for safeguarding cultural heritage within marine and terrestrial planning domains. These provisions underscore the imperative to rigorously assess and ensure the protection of internationally and nationally important heritage assets and their settings, reflecting a high level of statutory protection and policy priority.

However, the applicant has not furnished evidence demonstrating that the cultural significance of these heritage assets and their settings will be adequately protected. Critically, the Scottish Ministers have not been presented with the requisite assessment that such a conclusion would necessitate. In the absence of a robust and comprehensive evaluation of potential impacts on the cultural heritage, the application fails to satisfy the stringent policy requirements referenced. This deficiency undermines the acceptability of the proposal, as it does not provide the necessary assurance that heritage assets of recognised national and international importance will be preserved in accordance with the statutory and policy framework.

1.1.659 Effects on Island Communities, Tourism and the Local Economy

The applicant’s own baseline evidence confirms that the island communities affected by this proposal rely exceptionally heavily on visitors who are drawn specifically by the qualities of landscape, seascape, cultural heritage, tranquillity and remoteness. Any alteration to these attributes directly threatens the fundamental economic foundations of these communities. This economic impact would inevitably undermine local services, diminish population levels, and jeopardise the long-term social and economic sustainability of the islands. Given this dependency, the proposal poses a significant risk to the continued viability of these communities.

In comparison to the detailed assessment of port communities, the applicant’s approach to socio-economic impacts on island communities is notably insufficient. While the consultants acknowledged habitability as a potentially significant pathway for effects on island populations, no specific evaluation of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment in Chapter 18 addresses potential impacts at a regional scale, leaving the island communities—which directly face the development—without the benefit of an equivalent place-based analysis. Despite this omission, the assessment concludes that these island communities exhibit low sensitivity to tourism-related effects, a position that fails to reflect the unique circumstances of the islands.

The reliance on regional averages obscures the realities of small island economies, which differ fundamentally from broader regional profiles. These economies are

highly concentrated in sectors most vulnerable to changes in the qualities that attract visitors, such as natural and cultural assets. Moreover, their dependence on increasing visitor numbers heightens rather than reduces sensitivity to any adverse impacts. To characterise these communities as having low sensitivity without a targeted, place-based analysis is not supported by evidence but rests on unsubstantiated assumption. This methodological flaw undermines confidence in the assessment's conclusions and the adequacy of proposed mitigation measures for island communities.

The proposal fails to comply with essential planning and statutory requirements concerning island communities, resulting in inadequate consideration of their interests. Specifically, it neglects the obligations set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be based on robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 explicitly require that the interests of island communities be properly assessed and given due weight through meaningful engagement from the earliest stages of a proposal to its conclusion. Despite recognising that island communities warrant particular scrutiny, the applicant has not undertaken the necessary assessment to understand the potential effects on these communities. Consequently, it has not demonstrated that the proposal aligns with the principles of sustainable island communities, nor has it discharged the statutory duties owed to them. In light of this, the proposal does not meet the required planning and statutory standards for protecting island communities and should not be supported.

1.1.660 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, indicating its high ecological value and sensitivity. Additionally, the surrounding waters are known to support important species such as seabirds, marine mammals, and basking sharks, underscoring the environmental significance of the site.

Introducing construction, operational, and decommissioning activities at a very large scale over several decades into this sensitive marine environment carries the potential for significant adverse environmental effects. This raises substantial concerns regarding the long-term ecological impact of the proposed development.

The applicant's submission includes both a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan, specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared when there is a possibility that the project may have an adverse effect on the integrity of a protected site. Their inclusion in this application indicates the applicant's recognition of potential impacts that cannot be definitively ruled out. Importantly, the submission of these documents also acknowledges that the Scottish Ministers might ultimately reach a different conclusion regarding the presence of adverse effects. In this context, the applicant's approach demonstrates an awareness of the sensitivities involved and provides a framework for mitigation and compensation measures should they be deemed necessary. This reflects a responsible stance, though the final determination of adverse impact remains subject to ministerial assessment.

The applicant's evidence confirms that, under the Habitats Regulations, planning consent may only be granted once the competent authority has ascertained that the proposed development will not adversely affect the integrity of the protected site, unless the stringent derogation tests are fully satisfied. Importantly, consent can lawfully be given only where no reasonable scientific doubt remains regarding adverse effects. The responsibility to demonstrate this high evidential standard lies unequivocally with the applicant. It is further clarified that mitigation measures, compensation proposals, and future monitoring alone do not suffice to meet the statutory tests required by law. This legal framework is reinforced by policy provisions within GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). Taken together, this establishes a stringent and legally binding threshold that must be met before any consent can be granted for developments impacting protected habitats and species.

The practical consequence of the applicant's failure to demonstrate compliance with statutory tests is that the application cannot lawfully proceed to approval. The evidence submitted, including the applicant's own derogation documents, reveals a fundamental shortcoming in meeting the legal requirements designed to protect internationally important habitats and species. These statutory tests are established to ensure that any potential adverse impacts on critical ecological features are properly assessed and, where necessary, mitigated or avoided. However, the applicant's documentation fails to provide the necessary degree of certainty that these tests can be satisfied. Without this assurance, the proposed development poses an unacceptable risk to internationally designated ecological assets. Consequently, the application does not fulfil the statutory obligations and should not be granted consent.

1.1.661 Cumulative and In-Combination Effects

The current assessment before the Scottish Ministers addresses only a portion of the proposed development, explicitly excluding the export cable corridor and the onshore transmission works that are essential for the wind farm's operation. This partial submission results in a fragmented evaluation whereby the cumulative effects of the entire project are never considered in a single, comprehensive review. The deferred elements will be subject to separate consenting processes subsequent to the principal decision, thereby precluding a holistic appraisal of the project's environmental and operational impacts at the critical initial stage.

Such an approach is fundamentally at odds with established legal principles, notably those upheld by the courts in Raeshaw Farms, which require that a project be assessed in its entirety rather than segmented into smaller components with individually diminished apparent effects. By permitting the project to be effectively "salami-sliced," the decision-making process risks underestimating the true scale and significance of the development's impacts. This fragmented methodology undermines the integrity of the planning assessment and fails to provide a robust basis for informed determination, thereby rendering the current approach legally and procedurally flawed.

The mitigation measures proposed rely heavily on the cumulative impact assessment, which in turn is founded upon baseline evaluations contained within the

Environmental Impact Assessment. However, these baseline assessments for landscape, heritage, and socio-economic factors have been demonstrated to understate the extent of potential effects. Consequently, the cumulative impact assessment inherits this flawed foundation, resulting in a diminished portrayal of the combined effects arising from the proposed development alongside existing, consented, and foreseeable projects.

This reliance on an understated baseline undermines the reliability of the cumulative assessment, as the starting point fails to accurately capture the true magnitude of existing and potential impacts. Without a robust and comprehensive baseline, the cumulative effects are correspondingly underestimated, calling into question the adequacy of the proposed mitigation and the overall conclusions regarding the development's acceptability.

The failure to adequately consider the cumulative and in-combination effects of the proposal, including deferred works, compromises compliance with key planning policies and environmental regulations. Specifically, the requirements of GEN 21 and paragraph 4.85 of the National Marine Plan, alongside NPF4 Policy 11(e) and the EIA Regulations concerning project splitting, have not been met. The applicant has not reliably identified or assessed the overall impacts of the project as a whole. It is therefore essential that the decision-making process explicitly addresses the treatment of deferred works to ensure full regulatory compliance and informed assessment.

1.1.662 Public Engagement, Site Selection and Environmental Information

The applicant's submission underscores the critical importance of public participation in the site-selection process, emphasising that the weight the Scottish Ministers are asked to place on this process renders the quality of such participation directly material. Notably, deficiencies identified during both the plan and site-selection stages have persisted into the application phase. The application itself is substantial, comprising many thousands of pages of technical documentation. However, the consultation period allocated for public response has coincided with the busiest months of the year for the island communities concerned. During this time, residents are engaged continuously in the visitor season, limiting their capacity to engage fully. Furthermore, specialist advice—a vital resource for informed participation—is least available in this period. This imbalance is further accentuated by the applicant's advantage, having had years to prepare the case with considerable professional and financial resources, creating a disparity in the ability of affected parties to participate effectively.

In this context, the requirements set out in GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, establish a clear expectation that those affected by decisions of such magnitude must have a realistic opportunity to engage meaningfully. The conditions under which the island communities have been required to respond, however, fall short of these standards. This shortfall undermines the legitimacy and fairness of the consultation process and, by extension, the site-selection process as a whole. It is therefore imperative that the Scottish Ministers give careful consideration to these

deficiencies when weighing the representations submitted, recognising that the opportunity for genuine participation has been compromised.

The Environmental Impact Assessment submitted with this application is insufficient for the Scottish Ministers to make a fully informed decision. While the assessment covers various topics, it fails to investigate identified pathways to significant effects comprehensively. For example, the landscape assessment's conclusions are based on a distance pattern not supported by its own stated methodology. Similarly, the heritage assessment does not adequately apply the integrity test it claims to use, and the socio-economic assessment lacks any place-based analysis relevant to the affected islands. Furthermore, the application inappropriately relies on future assessments, post-consent plans, monitoring, and additional approvals to address uncertainties, which conflicts with the requirement under the EIA Regulations that likely significant effects be understood before determination. It is therefore clear that the applicant has not demonstrated that the environmental information provided is adequate for the Scottish Ministers to discharge their duty properly at this stage.

1.1.663 Effects on Local Area

The applicant's assessment fails to adequately recognise and address the direct and significant impacts that the proposed development would have on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the overall environmental and heritage impact evaluation. Islay and Colonsay are the nearest inhabited islands to the development site, which extends over a 448 square kilometre area immediately north-west of Islay and west of Colonsay. Yet, the application primarily considers Islay only in terms of its potential as a direct project location rather than as a community likely to experience substantial effects. Notably, Islay's Atlantic-facing communities confront the closest edge of the development area, but there is no place-based assessment of how this proximity might affect their setting, local economy, or community life.

In relation to Colonsay and Oronsay, the seaward outlook, which is integral to daily life and identity, directly faces the proposed array. The North Colonsay and Western Cliffs Special Protection Area, part of Colonsay's own coastline, is central to the applicant's derogation case and compensation plan. This area represents the clearest recognition within the application that harm to an internationally protected seabird population associated with these cliffs cannot be ruled out. Moreover, Oronsay Priory, a scheduled monument of national importance situated within this community, has its open maritime setting insufficiently addressed. The previously identified deficiencies in the heritage assessment apply fully to this feature, further highlighting the inadequacy of the appraisal of impacts on local heritage assets.

Given these considerations, the applicant's evaluation does not provide a comprehensive or reliable account of the effects on these island communities and their significant environmental and cultural receptors. This underassessment risks overlooking adverse consequences that would be materially relevant to planning decisions, and as such, the assessment should be revisited to ensure that the impacts on Islay, Colonsay, and Oronsay are properly and fully accounted for.

The applicant's assessment notably underestimates the scale and significance of the visual, community, and heritage impacts on Iona, resulting in an incomplete evaluation of environmental and social effects that cannot be adequately mitigated. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, with direct orientation towards the development and extensive visibility across a large geographical extent. The overall effect is described as moderate and significant, with turbines visible over approximately 21 kilometres, spanning around 39 degrees of the horizon, including impacts on the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is assessed as highly sensitive with widespread visibility; the applicant acknowledges significant effects on residents and visitors throughout much of the island, including at Dùn Ì, its highest point.

Crucially, Iona's monastic landscape—which encompasses the Abbey, the Nunnery, and the high crosses—is of international heritage importance. Its significance is closely tied to pilgrimage, arrival by sea, and movement through the landscape, as established in the applicant's own baseline studies. Historic Environment Scotland requested additional viewpoints from sensitive locations, including the ferry crossing itself; however, the applicant failed to provide visualisations from elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving a critical gap in understanding the full visual impact on this heritage setting. Furthermore, a household consultation on Iona revealed that 92 per cent of respondents object to the proposal, yet the applicant's consultants did not assess habitability—a potential pathway of effect on the community identified in their own reports.

The perceived scale of the turbines can be contextualised by comparison with a familiar local landmark: Ben Hynish on Tiree stands at 141 metres and is visible from Iona at approximately 33 kilometres. The proposed turbines would exceed Ben Hynish by about 194 metres in height, despite being situated at roughly two-thirds of that distance, thus dominating the skyline to a far greater extent than existing landmarks. Taken together, these factors demonstrate that the applicant's assessment fails to capture the true magnitude of impacts on Iona's visual environment, community well-being, and internationally important heritage assets. As such, the assessment lacks the necessary accuracy and comprehensiveness to inform appropriate mitigation or decision-making.

The applicant's assessment insufficiently mitigates the significant visual, economic, and community impacts on Mull and the Ross of Mull coastal areas, particularly regarding designated landscapes and tourism-dependent communities. While some effects are acknowledged, such as those at Erraid and on the Core Paths of the Ross, and the significant impact on Fionnphort—the gateway to Iona and a critical point for visitor flow—the overall treatment of sensitive areas remains inadequate. The Ross of Mull South coastal area, judged to be of High sensitivity at 22 to 24 kilometres distance and attributed only Medium magnitude, demonstrates an underestimation of the true scale of impact. Similarly, across Mull, the applicant recognises significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area, yet attributes no more than Medium magnitude to the Loch na Keal National Scenic Area, despite its High sensitivity over distances of 21 to 33 kilometres. This reliance on distance to downplay effects is further exemplified by the assessment of the Wilderness and Gribun Rocks coastal area, where the

scale of change is deemed small solely due to viewing distances exceeding 30 kilometres. Critically, Mull's west-facing tourism economy, including wildlife boat operations and accommodation providers in western townships, depends on the integrity of the Atlantic seascape, which the development would industrialise. Yet, no place-based assessment has been provided for these communities, leaving a significant gap in understanding and addressing the cumulative impacts on landscapes and livelihoods.

The applicant's assessment of the impacts on wider seaboard designated landscapes and island communities appears to underestimate significant effects, particularly when compared to the mitigation standards typically applied to sensitive areas. For instance, Ulva, a community-owned island within the Loch na Keal National Scenic Area, is at the outset of its regeneration and relies heavily on the unspoilt seascape and setting, qualities that remain unassessed in the application despite being integral to the island's recovery. Similarly, Staffa, one of Europe's most celebrated small islands and also within the Loch na Keal National Scenic Area, lies approximately 35 kilometres from the development. This exceeds the 30 kilometre assessment boundary suggested by NatureScot, yet the applicant concludes the effects there would be small and not significant, even though their own evaluation acknowledges the panoramic maritime qualities of the location.

Further, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed with High sensitivity at a distance of 28 to 32 kilometres but is attributed only Medium to Low magnitude of effect, justified by distance and retained landforms. This approach is similarly applied to the Scarba, Lunga and the Garvellachs National Scenic Area, situated approximately 35 to 40 kilometres away. Such treatment fails to adequately reflect the intrinsic qualities that underpin these designations. Taken together, these assessments omit the full extent of potential impacts on the natural and cultural qualities of these designated landscapes and the vulnerable island communities that depend on them, thereby undermining their protection and the integrity of the wider seaboard environment.

While mitigation measures may reduce some visual intrusion, the applicant's assessment fundamentally understates the magnitude of change and its impact on Tiree's landscape character. The South Tiree coastal area is categorised as having High sensitivity at approximately 35 kilometres distance, yet is assigned a Low magnitude of change. This classification conflicts with the island's distinctive and exceptionally low-lying nature, where the entire landscape is shaped by the dominance of sea and sky. Notably, Ben Hynish, the highest point on Tiree, rises only 141 metres. The introduction of turbines reaching up to 335 metres would create vertical elements unprecedented in the island's seascape. Given Tiree's open oceanic horizon and sensitivity to such alterations, a Low magnitude conclusion fails to reflect the true scale of impact. Consequently, the evaluation of effects is unreliable and significantly understates the potential harm to Tiree's sensitive and distinctive landscape character.

While the applicant's assessment acknowledges certain mitigation measures based on distance-related factors, these do not adequately address the significant effects experienced by mainland and island communities with direct visual and economic connections to the seascape. Notably, the community-owned island of Gigha,

renowned as a national symbol of island regeneration following its purchase by local residents, lies to the east of the proposed development. The assessment fails to consider the implications for Gigha's finely balanced community and economy, which are closely intertwined with the surrounding waters. Similarly, Ardnamurchan Point—the most westerly tip of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the sensitive receptors that the applicant's distance-based mitigation approach inadequately moderates. Moreover, the west coast of Kintyre encompasses a series of communities whose identity, character, and visitor economy are fundamentally shaped by their outlook towards the open Atlantic seaboard, including views towards Islay, Jura, and the wider surrounding waters. The Treshnish Isles and other adjacent small islands and mainland coasts share this direct visual relationship with the development site. Taken together, the omission of these receptors from the assessment undermines the comprehensiveness and reliability of the applicant's evaluation of potential effects. It is therefore essential that a more thorough and inclusive appraisal be undertaken to fully understand and address the likely impacts on these sensitive mainland and island communities.

The environmental impact assessment submitted by the applicant employs a distance-based approach that systematically moderates the magnitude of change and discounts effects on highly sensitive receptors beyond approximately 20 kilometres. This methodology results in a significant underestimation of the true impacts experienced by these receptors. It is clear from the evidence that such an approach fails to adequately capture the extent and severity of effects at greater distances, thereby compromising the assessment's overall integrity.

Furthermore, the communities residing beyond this 20-kilometre threshold have been effectively excluded from any meaningful place-based assessment. This omission is of particular concern as it disregards the lived experiences and sensitivities of those populations who may be substantially affected. The absence of detailed, location-specific evaluation for these receptors undermines the comprehensiveness and robustness that is essential for a credible environmental impact appraisal.

In conclusion, the applicant's distance-based moderation and discounting approach beyond 20 kilometres cannot be accepted as a reliable or thorough method of assessment. To ensure the environmental impact assessment accurately reflects the full range of effects, a more rigorous, inclusive, and place-sensitive evaluation is necessary. Without such improvements, the current assessment remains fundamentally flawed and insufficiently protective of sensitive receptors situated beyond the arbitrary 20-kilometre boundary.

1.1.664 Personal Observations

In addition to the planning matters above, I am personally concerned because: Iona is a special place for me. I have recently spent a week there at the abbey and learned what peace means. This proposal would ruin the peace that Iona has to offer. Finding a place to retreat to and find peace is hard and Iona is one of the only places I can do that.

Based on my own local knowledge, I also wish to highlight that: The amount of people who visit Iona for the beaches and the abbey and how much it helps run the island.

Finally, I would also ask the Scottish Ministers to consider: Spend a week at Iona Abbey and block out any distractions. Find peace in a world of chaos and love the things and people around you. Don’t take anything for granted.

1.1.665 Further Comments

Iona is already a shrinking community being taken over by rentals and summer homes. Businesses are struggling to stay open. Houses will lose value and Iona will soon be dead if this is approved.

1.1.666 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy framework governing its determination. The applicant’s own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the local communities and heritage of the coastal area. Moreover, independent scrutiny of the submitted documentation reveals that the magnitude of these impacts has been underestimated. Crucially, the necessary heritage assessment has not been conducted, and while effects on the island communities were identified, they have never undergone a comprehensive appraisal. Additionally, the ecological criteria required to support the proposal have not been satisfactorily demonstrated as achievable. It is also notable that only a portion of the entire project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and decline the associated marine licence. Should the Ministers contemplate approval, it is requested that they first mandate the submission of further environmental information and enhanced visual representations. Furthermore, determination of the applications should be deferred until after a public inquiry, allowing for thorough examination of the concerns raised in this objection. Irrespective of the ultimate decision, it is also requested that Ministers explicitly address and conclude on the proposal’s effects on cultural heritage and the island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 470
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, which are the subject of application numbers 00012385 under section 36 of the Electricity Act 1989 and 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. I request that this letter be recorded as an official objection, that my details be registered accordingly, and that I be kept informed of the outcome of these applications.

The project in question seeks approval for an offshore wind installation with a capacity of approximately 2 gigawatts. It would comprise between 91 and 144 turbines, each reaching a maximum height of up to 335 metres to blade tip. The proposed site lies within a designated Windfarm Development Area extending over roughly 448 square kilometres of marine environment, located to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona. This location is in close proximity to the islands and coastal settlements of the southern Hebrides.

The following sections articulate the grounds for objection, grounded in the relevant statutory and policy contexts that govern the determination of such applications. It is important to emphasise that the onus lies firmly with the applicant to demonstrate, through adequate and compelling evidence, that all applicable statutory tests and policy requirements are met. Those opposing the development are not required to prove any contrary position. In this instance, the applicant has failed to satisfy the necessary evidential standards, and for the reasons detailed below, the applications should be refused consent.

1.1.667 Personal Observations

Based on my own local knowledge, I also wish to highlight that: This is a massive windfarm which will impact numerous island communities, their ecology and landscape, without actually benefitting them in any way.

1.1.668 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant’s own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities of the coastal area. However, published analyses of the applicant’s documentation reveal that these impacts have been understated. Moreover, the necessary heritage assessment has not been conducted. While effects on the island communities affected by the project were identified, they were never subjected to proper assessment. Ecological requirements, as prescribed by relevant tests, have not been shown to be achievable. Additionally, the application before the Scottish Ministers includes only a portion of the overall project.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to decline the associated marine licence. Should the Ministers consider not refusing the application outright, I

request that further environmental information be sought and that enhanced visualisations be provided. Furthermore, determination of the applications should be deferred until after a public inquiry, allowing thorough examination of the issues raised in this objection. Regardless of the decision taken, I also request that the Ministers explicitly address and state their conclusions regarding the effects on cultural heritage and on the impacted island communities within their reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 471
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, referenced as application 00012385 under section 36 of the Electricity Act 1989 and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, submitted by MachairWind Limited (ScottishPower Renewables), seek approval for the development of an offshore wind generating station with an estimated capacity of approximately 2 gigawatts. The project envisages the installation of between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a designated Windfarm Development Area spanning around 448 square kilometres. This site is located to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and lies in proximity to the islands and coastal communities of the southern Hebrides.

The objections detailed in the following sections are grounded in both planning and environmental considerations, evaluated against the statutory and policy frameworks governing the determination of such applications. It is important to emphasise that the burden of proof lies firmly with the applicant to provide adequate and compelling evidence that all relevant statutory tests and policy requirements are met. Conversely, objectors are not obliged to substantiate contrary claims. Upon careful examination of the evidence presented, it is evident that the applicant has failed to satisfy this burden. Accordingly, the conclusion drawn is that consent for the proposed development should be withheld.

I request that this objection be formally registered and that I be kept informed of any decisions made in relation to these applications.

1.1.669 Legislative and Policy Framework

The applicant’s submission fails to demonstrate adequate compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989. This Schedule explicitly requires the applicant to have regard to preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The evidence provided does not sufficiently address these requirements, leaving significant gaps in the assessment of potential impacts and the measures proposed to mitigate harm.

Given that the Scottish Ministers are also mandated to have regard to these statutory duties when determining the application, the failure to demonstrate compliance constitutes a material deficiency. Where such compliance is not evidenced, or where there are identified omissions or conflicts with the applicable legal and policy framework, these shortcomings must weigh against the granting of consent. On this basis, the application should be refused as it does not meet the essential statutory criteria established under Schedule 9 of the Electricity Act 1989.

The marine licence application under Part 4 of the Marine (Scotland) Act 2010 fails to demonstrate compliance with the statutory requirements of Scotland's National Marine Plan, specifically the General Policies GEN 4, GEN 6, GEN 7, GEN 9, GEN 13, GEN 18, GEN 19, and GEN 21, along with their associated paragraphs. The application lacks sufficient evidence to confirm that the proposal adequately addresses co-existence with other marine users, protects the historic environment, conserves landscape and national scenic areas, safeguards natural heritage, ensures meaningful engagement, provides sound evidence, and accounts for cumulative impacts. This absence of demonstrated compliance constitutes a fundamental deficiency in the statutory assessment process.

Given these evidential shortcomings and omissions, the application conflicts with the applicable legal and policy framework governing marine licencing decisions. As established, where compliance has not been demonstrated or where deficiencies exist, such matters weigh decisively against the granting of consent. Therefore, the marine licence application should be refused on the grounds that it does not meet the mandatory requirements of the Marine (Scotland) Act 2010 and the National Marine Plan policies.

The applicant's submission acknowledges that National Planning Framework 4 (NPF4) is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements, specifically engaging Policies 3 (Biodiversity), 4 (Natural Places), 7 (Historic Assets and Places), and 11 (Energy) as set out in the Framework. However, the proposal fails to demonstrate compliance with these key policies. The evidence provided does not adequately address the protection and enhancement of biodiversity or natural places, nor does it sufficiently safeguard historic assets and places as required by Policies 3, 4, and 7. Furthermore, the application lacks clear evidence of conformity with Policy 11 on Energy, leaving critical aspects of the proposal's environmental impact unsubstantiated.

Where compliance with NPF4 policies has not been demonstrated, or where the evidence identifies deficiencies, omissions, or conflicts with the applicable legal and policy framework, these matters must weigh against the granting of consent. In this case, the absence of demonstrated compliance and the presence of such shortcomings in relation to biodiversity, natural places, historic assets, and energy policy requirements constitute significant grounds for refusal. The proposal's failure to meet the statutory and policy standards set out in NPF4 undermines its acceptability and justifies the objection to the application.

The proposal fails to comply with the statutory requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, which mandate that the likely significant environmental effects of the development must be identified, assessed, and reported prior to any determination. This failure to provide an adequate environmental impact assessment undermines the decision-making process by leaving the determining authority without the necessary information to fully understand the environmental consequences of the proposal.

Furthermore, the proposal does not demonstrate compliance with the Habitats Regulations, which require a thorough assessment of the effects on European protected sites in accordance with the applicable statutory tests. The absence of such an assessment, or any evidence addressing potential impacts on these protected sites, constitutes a clear deficiency and omission in the application. Given these failures to meet essential legal and policy requirements, the proposal is in conflict with the established environmental protection framework, and these shortcomings must weigh decisively against the granting of consent.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018, resulting in a fundamental procedural deficiency. The Act explicitly requires that the interests of island communities be taken into account and given due weight during the decision-making process. This statutory obligation is not met by the current application, which lacks any demonstrable evidence that these interests have been adequately assessed or integrated into the planning evaluation.

Furthermore, the absence of compliance with this legal requirement constitutes a clear conflict with the applicable legal and policy framework. Where such deficiencies or omissions are identified, they must weigh against the granting of consent. In this case, the failure to address the statutory duty under the Islands (Scotland) Act 2018 undermines the legitimacy of the decision-making process and provides a substantive basis for objection to the proposal.

There remains significant uncertainty as to whether the applicant has fulfilled the fundamental responsibility to demonstrate compliance with all relevant legal and policy requirements. The evidential burden rests squarely on the applicant to provide robust, objective, and proportionate evidence confirming that every applicable statutory duty, planning policy, and environmental assessment requirement has been satisfied. In this case, the applicant has failed to meet this burden, leaving critical gaps in the evidence base that prevent a clear and confident determination that the proposal accords with the full spectrum of legal and policy obligations.

Moreover, where compliance has not been demonstrated, or where the submitted evidence reveals deficiencies, omissions, or conflicts with the applicable legal and policy framework, these shortcomings must weigh decisively against the granting of consent. The absence of conclusive proof of compliance undermines the legitimacy of the application and precludes the necessary assurance that the proposal would not contravene statutory or policy safeguards. On this basis, the application should be refused.

1.1.670 Conflict with National Planning Framework 4 and the Development Plan

NPF4 Policy 11 endorses renewable energy development; however, such support is conditional upon compliance with the policy’s impact criteria. Specifically, Policy 11(c) requires consideration of impacts on communities, while Policies 11(d) and 11(e) address the effects on landscape, seascape, and other receptors. The proposal under consideration fails to satisfy these requirements, thereby undermining the policy’s intended support framework.

As detailed in subsequent analyses, the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. There is insufficient evidence to demonstrate protection of the cultural significance of scheduled monuments and their settings. Furthermore, the proposal does not adequately safeguard island communities, nor does it convincingly meet the necessary ecological tests. Collectively, these shortcomings amount to a conflict with the impact criteria set out in NPF4 Policy 11, calling into question the proposal's compliance and justification under the policy.

The proposal fails to comply with multiple policies within the National Planning Framework 4 (NPF4) that collectively safeguard nationally important landscapes, heritage assets, and biodiversity. Policy 11 operates in conjunction with Policy 4(c) and 4(d), which specifically protect National Scenic Areas and nationally important landscapes from significant adverse effects on the characteristics for which they are designated. Additionally, Policy 7 addresses the protection of scheduled monuments and the settings of historic assets, with particular reference to Policies 7(h), 7(c), and 7(d). Policy 3 further outlines the requirements for the conservation of biodiversity. Taken together, these policies establish a comprehensive framework intended to ensure that developments do not undermine the integrity of nationally significant environmental and cultural resources.

An assessment of the proposal against these policies reveals clear conflicts. It would result in significant adverse effects on nationally designated landscapes and seascapes, contrary to the protections afforded by Policies 4(c) and 4(d). Furthermore, the submission has not demonstrated that the cultural significance of scheduled monuments and their settings would be preserved, thus failing to satisfy the requirements of Policy 7. The safeguarding of island communities, which is also a consideration under these policies, has not been assured. Finally, the ecological tests required under Policy 3 have not been evidenced as being capable of compliance based on the material submitted. Consequently, the proposal does not meet the standards set out in these relevant NPF4 policies and cannot be supported.

The proposal fails to provide mitigation measures sufficient to overcome the adverse effects identified in the terrestrial development plan, including the Argyll and Bute Local Development Plan 2. The same conflicts persist, notably the detrimental impact on landscape, heritage, and community interests that these policies seek to safeguard. As a result, the proposal is inconsistent with the relevant development plan framework and National Planning Framework 4 in its entirety, a position the applicant has not successfully contested.

1.1.671 Seascape, Landscape and Visual Effects

The applicant's assessment methodology lacks a defined distance threshold beyond which major effects are considered to cease, yet evidence indicates a clear pattern: no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of its inherent sensitivity or the extent of visibility. This implicit distance-based moderation is corroborated by the applicant's own documents, which acknowledge that at viewing distances exceeding 30 kilometres, the scale of change is judged as small, and that High magnitude effects are confined to within about 20 kilometres, Medium

effects between approximately 20 and 30 kilometres, and Low effects beyond 30 kilometres for certain landscape types. Consequently, the inputs to the protective assessments are systematically understated at precisely the distances where the most sensitive designated landscapes are located, undermining the reliability of the conclusions presented to the Scottish Ministers for their consent decision.

The applicant's evidence draws on NatureScot's visualisation guidance, which recognises inherent limitations in the use of printed visual materials to represent proposed developments. Specifically, it is acknowledged that such visualisations cannot fully replicate the scale as perceived by a viewer on site. This fundamental constraint affects the reliability of visual assessments that depend on photographic panoramas.

Furthermore, wireline drawings incorporated within these panoramic projections carry similar limitations. As noted, they are technical renderings integrated within the visualisation process rather than independent tools that might correct or enhance the photographic images. This means they do not provide an objective or definitive measure of visual impact but rather serve as an adjunct to the photographic evidence.

Taken together, these points suggest that visualisation materials, while useful, have technical and perceptual shortcomings that should be carefully considered in the assessment process. The reliance on such materials must be balanced with an understanding of their constraints to ensure that conclusions drawn about visual effects are appropriately qualified.

The applicant's evidence acknowledges that the development would introduce aviation and navigation lighting to a currently unlit sea horizon, thereby permanently altering the character of the night-time seascape throughout its stated 35-year operational lifespan. This alteration is significant, as it represents a fundamental change from the existing natural condition of the seascape after dark. Furthermore, the evidence emphasises that the duration of the development's operation does not mitigate the policy harm incurred; consenting to the development effectively signals that the seascape is deemed appropriate for wind farm use despite the adverse impact on its nocturnal character. In summary, while the introduction of lighting is a necessary operational requirement, it constitutes a permanent and policy-relevant change to the night-time seascape that must be carefully weighed in the planning decision.

While the applicant acknowledges certain effects on landscape and seascape interests, it has failed to demonstrate that these effects have been adequately mitigated in accordance with relevant policy requirements. Specifically, these effects engage National Planning Framework 4 (NPF4) Policies 4(c) and 4(d), 11(d) and 11(e), alongside Policy GEN 7 and paragraph 4.28 of the National Marine Plan. Despite this, the applicant has not shown that its conclusions regarding the scale of these accepted effects align with its own stated methodology. Consequently, compliance with policies designed to protect nationally important landscapes and seascapes remains unproven, undermining the proposal's conformity with the established planning framework.

1.1.672 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment adopts Historic Environment Scotland's recognised methodology for evaluating effects on the setting of historic assets, a framework developed and refined through consultation with the agency. This methodology mandates a careful evaluation of whether changes to setting affect the contribution that setting makes to the cultural significance of heritage assets, with particular attention to whether the integrity of setting is maintained. Crucially, it emphasises that visual change alone should not be conflated with adverse impact, underscoring the need for a nuanced and principled assessment beyond mere visibility or alteration of views.

However, a Methodological Audit prepared in support of community objections to the applications, based solely on the applicant's Appendix 14.3, reveals that while the operational assessment identifies key heritage attributes, it fails to demonstrate how the integrity of setting has been assessed in accordance with the applicant's own accepted methodology. The assessment largely describes visual change—considering factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—and then summarily concludes that the integrity of setting is adequately retained. This critical evaluative step, required by the methodology to establish whether changes to setting materially affect cultural significance, is not evidenced in any of the examples examined by the Audit. Consequently, the reliability of the applicant's conclusions regarding heritage impacts is undermined by this methodological shortcoming.

The applicant's own baseline acknowledges that the cultural significance of the affected heritage assets arises from a range of qualities, including pilgrimage routes, arrival by sea, and movement through a living cultural landscape. It further recognises the importance of the interrelationships between monuments, spirituality, and the surrounding landscape and seascape, emphasising that these attributes are experienced dynamically through movement rather than from static viewpoints.

Despite this recognition, Historic Environment Scotland's consultation responses, as recorded within the application, have highlighted a concern that the assessment may not fully capture these wider experiential qualities. They have requested the inclusion of additional viewpoints to ensure that the broader cultural landscape and its associated values are more comprehensively represented.

This indicates a potential shortfall in the applicant's current evaluation of heritage impacts, suggesting that the assessment might benefit from a more nuanced approach that takes into account the cultural landscape as a whole, rather than focusing predominantly on fixed viewpoints. Such consideration is essential to adequately safeguard the heritage assets' significance in a manner consistent with their identified baseline qualities.

The heritage impact conclusions presented in the application are fundamentally reliant on the findings of the accompanying landscape assessment. However, it has been demonstrated that the landscape effects have been understated, as detailed previously. This understatement in the landscape assessment consequently transfers to the heritage conclusions, thereby calling into question their overall

reliability and accuracy. The interdependence between these assessments means that any minimisation of landscape impact inevitably leads to a corresponding minimisation of heritage effects.

Given that the heritage conclusions are derived from a landscape assessment that does not fully capture the scale or significance of the landscape effects, the resulting heritage impact appraisal lacks the necessary robustness. This undermines the credibility of the heritage evidence base and suggests that the true extent of heritage harm may be greater than acknowledged. In planning terms, this deficiency must be recognised and addressed to ensure that the heritage impacts are properly understood and appropriately mitigated.

The application engages directly with key national policies concerning heritage protection, specifically NPF4 Policy 7(h) relating to scheduled monuments, as well as Policies 7(c) and 7(d) which address the setting of heritage assets. Additionally, it invokes the provisions of Policy GEN 6 and the guidance contained within paragraphs 4.22 to 4.23 of the National Marine Plan. These policies collectively establish a rigorous framework intended to safeguard the cultural significance of heritage assets of international and national importance, ensuring their settings are preserved in the planning process.

Despite the clear policy context, the applicant has not provided sufficient evidence to demonstrate that the cultural significance of these heritage assets and their settings will be adequately protected. Crucially, the Scottish Ministers have not been presented with the comprehensive assessment necessary to reach such a conclusion. This omission undermines the application’s compliance with the relevant heritage protection policies and consequently calls into question its acceptability within the established planning framework.

1.1.673 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a serious threat to the fundamental economic and social sustainability of the island communities concerned. These communities rely to an exceptional degree on visitors, whose arrival is motivated precisely by the qualities identified in the applicant’s own baseline assessments: the landscape, seascape, cultural heritage, tranquillity, and remoteness of the area. Any changes to these defining characteristics would directly undermine the economic base of these communities. This economic harm would, in turn, affect essential local services, reduce population retention and growth, and jeopardise the ongoing viability of the communities themselves. In light of these factors, the proposal should be viewed as incompatible with the long-term sustainability of the island communities it would impact.

In comparison to the detailed assessment of port communities, the applicant’s approach to socio-economic impacts on island communities is notably insufficient. While the consultants acknowledged habitability as a potentially significant pathway for effects on island populations, no specific evaluation of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment in Chapter 18 addresses potential impacts at a regional scale, leaving the island communities—which directly face the development—without the benefit of an

equivalent place-based analysis. Despite this omission, the assessment concludes that these island communities exhibit low sensitivity to tourism-related effects, a position that fails to reflect the unique circumstances of the islands.

The reliance on regional averages obscures the realities of small island economies, which differ fundamentally from broader regional profiles. These economies are highly concentrated in sectors most vulnerable to changes in the qualities that attract visitors, such as natural and cultural assets. Moreover, their dependence on increasing visitor numbers heightens rather than reduces sensitivity to any adverse impacts. To characterise these communities as having low sensitivity without a targeted, place-based analysis is not supported by evidence but rests on unsubstantiated assumption. This methodological flaw undermines confidence in the assessment's conclusions and the adequacy of proposed mitigation measures for island communities.

There remains significant uncertainty regarding the proposal's compliance with the necessary policy and statutory duties relating to island communities. This uncertainty stems from a failure to provide the robust socio-economic evidence required by GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions affecting such communities must rest on sound evidence and adopt a precautionary approach where data is lacking. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 explicitly require that the interests of island communities be thoroughly assessed and given due weight through meaningful engagement from the earliest stages of a project through to its conclusion. In this case, the applicant acknowledged the need for particular scrutiny of island communities but has not undertaken the comprehensive assessment necessary to understand the proposal's effects upon them. Consequently, it has not demonstrated that the development is compatible with the sustainability of these communities, nor has it shown that the statutory duties owed to them have been properly discharged. Given these deficiencies, the proposal fails to meet the required planning and statutory standards for the protection and consideration of island communities.

1.1.674 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, while the adjacent waters provide habitat for seabirds, marine mammals, and basking sharks. Introducing large-scale construction, operational, and decommissioning activities into this sensitive environment over several decades presents a substantial risk of significant adverse environmental effects.

The applicant's submission of a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan reflects an acknowledgement of the potential for adverse effects on the North Colonsay and Western Cliffs Special Protection Area, specifically targeting the guillemot population. These documents, by their very nature, are prepared for circumstances where it is not possible to exclude adverse impacts on the integrity of the protected site. Their inclusion in the application is therefore a critical feature, signalling that the applicant recognises uncertainties regarding the potential environmental consequences and is proposing measures intended to address these under the relevant derogation provisions.

This approach implicitly accepts that, despite proposed mitigation, there remains a risk that Scottish Ministers may reach a different conclusion concerning adverse effects on the site's integrity. The submitted derogation and compensation plans serve as a procedural safeguard to enable consideration of potential impacts and compensatory measures. However, the presence of these documents also highlights that the applicant's assessments do not definitively exclude harm, placing significant weight on the effectiveness and adequacy of the proposed compensation in any subsequent planning decision. This underscores the importance of rigorous scrutiny of both the potential adverse effects and the compensatory strategies before any consent is granted.

The practical consequence of the stringent legal framework under the Habitats Regulations is that consent for any development potentially affecting protected habitats or species can only be granted if there is absolute certainty that the integrity of the designated site will not be compromised. This high evidential standard means that consent must be refused unless no reasonable scientific doubt remains regarding adverse effects. Importantly, the onus is on the applicant to provide robust evidence to demonstrate compliance with these requirements. Reliance solely on mitigation measures, compensation proposals, or future monitoring cannot, in isolation, satisfy the statutory tests necessary for lawful consent.

This rigorous approach is firmly embedded within the wider policy context, engaging not only the Habitats Regulations but also GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of NPF4. Together, these provisions reinforce the necessity for a precautionary and evidence-led approach when assessing development proposals affecting protected sites. Consequently, planning decisions must give full effect to these overlapping statutory and policy safeguards, ensuring that environmental protection remains paramount and that consent is only granted where all legal and policy criteria are unequivocally met.

The applicant's submissions, including their own derogation documents, fall short of demonstrating that the statutory tests designed to safeguard internationally important habitats and species are met. The evidence indicates a significant lack of certainty regarding the effectiveness of proposed mitigation measures, undermining confidence that adverse impacts can be adequately avoided or compensated.

Given this failure to satisfy the rigorous legal requirements, the application does not provide a sound basis for granting consent. Without clear and demonstrable compliance with these statutory protections, approval would be inconsistent with the necessary safeguards for internationally important ecological features.

1.1.675 Cumulative and In-Combination Effects

The current assessment before the Scottish Ministers addresses only a portion of the proposed development, explicitly excluding the export cable corridor and the onshore transmission works that are essential for the wind farm's operation. This partial submission results in a fragmented evaluation whereby the cumulative effects of the entire project are never considered in a single, comprehensive review. The deferred elements will be subject to separate consenting processes subsequent to the

principal decision, thereby precluding a holistic appraisal of the project's environmental and operational impacts at the critical initial stage.

Such an approach is fundamentally at odds with established legal principles, notably those upheld by the courts in Raeshaw Farms, which require that a project be assessed in its entirety rather than segmented into smaller components with individually diminished apparent effects. By permitting the project to be effectively "salami-sliced," the decision-making process risks underestimating the true scale and significance of the development's impacts. This fragmented methodology undermines the integrity of the planning assessment and fails to provide a robust basis for informed determination, thereby rendering the current approach legally and procedurally flawed.

The practical consequence of relying on the cumulative assessments as presented is that the true combined effects of the proposed development, alongside other existing, consented, and foreseeable projects, are significantly underestimated. This underestimation arises directly from the baseline conditions established in the Environmental Impact Assessment, which have been shown to understate the effects on landscape, heritage, and socio-economic factors. As the cumulative assessment depends on these initial conclusions, any reduction in baseline impact assessments inevitably leads to a diminished understanding of overall cumulative effects.

Analytically, this means that the cumulative assessment does not provide a reliable or comprehensive evaluation of the development's total impact. By adopting a reduced baseline, the combined consequences fail to capture the full extent of change that would occur in the environment and community. This flaw undermines the robustness of the cumulative impact conclusions and suggests that decision-makers may not be fully informed about the scale and severity of the combined developments. Consequently, the assessment should be revisited with more accurate baseline data to ensure that cumulative effects are properly understood and addressed.

The assessment identifies a clear shortfall in compliance with established planning policies and environmental regulations concerning project splitting and cumulative effects. Specifically, the applicant has failed to satisfactorily demonstrate that the cumulative and in-combination impacts of the proposal, including the effects of the project as a whole, have been reliably identified and assessed. This omission engages key provisions such as GEN 21 and paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the requirements set out in the Environmental Impact Assessment Regulations.

Given this context, it is essential that the decision-making process explicitly addresses the treatment of deferred works. Without a comprehensive evaluation of these components, the assessment remains incomplete and risks underestimating the true environmental consequences of the development. The absence of such consideration undermines the integrity of the planning review and the ability to fully comply with the legislative framework.

In conclusion, I respectfully request that the determination expressly considers the deferred works and ensures that the cumulative and in-combination effects are thoroughly and transparently evaluated. This approach is necessary to uphold policy compliance and to facilitate an informed and responsible planning decision.

1.1.676 Public Engagement, Site Selection and Environmental Information

The practical consequence of the deficiencies in public participation during the site-selection and application stages is a significant undermining of the legitimacy of the entire process. The applicant requests that Scottish Ministers place substantial weight on the site-selection process; however, the quality of public involvement in that process is directly relevant and, regrettably, deficient. The consultation materials encompass many thousands of pages of technical information, and the consultation period coincided with the busiest months for island communities—when residents are engaged continuously in the visitor season and access to specialist advice is limited—while the applicant has had years, alongside considerable professional and financial resources, to prepare its case.

The National Marine Plan's GEN 18 policy, together with the principles of effective public participation enshrined in the Aarhus Convention, mandate that those affected by decisions of this scale must be afforded a realistic and meaningful opportunity to engage. In this instance, the conditions imposed on the local communities fall short of this standard. The timing and volume of material provided, coupled with the seasonal pressures on the population, have constrained the ability of those most impacted to participate effectively.

In light of these shortcomings, it is essential that Scottish Ministers carefully consider the reduced quality of public engagement when weighing the representations received. The integrity of the decision-making process depends on ensuring that affected communities have genuinely had the opportunity to contribute, a condition that has not been met in this case.

The Environmental Impact Assessment (EIA) submitted with the application serves as the primary evidential basis for the Scottish Ministers' determination. However, the critical consideration is not the extent of the assessment but its sufficiency. The application identifies potential pathways to significant environmental effects but fails to investigate them adequately. For instance, the landscape assessment presents outcomes that follow a distance-based pattern not supported by its stated methodology. Similarly, the heritage assessment does not convincingly apply its own integrity test, and the socio-economic assessment lacks a place-based analysis pertinent to the affected islands. These shortcomings undermine the reliability of the conclusions drawn within the EIA.

Moreover, the application partially relies on future assessments, post-consent plans, monitoring arrangements, and additional approvals to address outstanding environmental matters. Such reliance is inconsistent with the requirements of the EIA Regulations, which mandate that likely significant effects be fully understood prior to determination. The Scottish Ministers are required to base their decision solely on the evidence before them, not on an expectation that unresolved issues will be satisfactorily addressed later. The applicant has therefore not demonstrated that the

environmental information provided is adequate for the Scottish Ministers to make an informed decision on this application.

1.1.677 Effects on Local Area

There is significant uncertainty surrounding the applicant's assessment of the direct impacts on Islay and Colonsay, which raises concerns about the overall reliability of the environmental and heritage impact evaluation. Despite Islay and Colonsay being the closest islands to the proposed development area—located immediately north-west of Islay and west of Colonsay—the application primarily considers Islay only as a potential project location. It fails to adequately assess Islay as an affected island community in its own right. Notably, the Atlantic-facing communities of Islay confront the nearest edge of a 448 square kilometre development zone, yet no place-based assessment has been undertaken regarding the effects on their setting, economy, or community life.

The situation is equally concerning for Colonsay and Oronsay, where the seaward outlook defining daily life faces the development array directly. The North Colonsay and Western Cliffs Special Protection Area, lying along Colonsay's coastline, is central to the applicant's derogation case and compensation plan. This is the clearest admission within the application that harm to the internationally protected seabird population on these cliffs cannot be ruled out, underscoring the potential severity of environmental impacts that remain insufficiently addressed.

Moreover, Oronsay Priory, a scheduled monument of national importance, is situated within this community's area. The previously identified gaps in the heritage assessment apply with equal force to the evaluation of the Priory's open maritime setting. Taken together, these shortcomings demonstrate that the applicant's assessment does not comprehensively address the significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thus undermining confidence in the environmental and heritage impact evaluation presented.

The applicant's assessment significantly underestimates the scale and importance of visual, community, and heritage impacts on Iona, thereby compromising the overall accuracy of the environmental and social impact evaluation. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, directly facing the development site, with extensive visibility and a large geographical extent of change spanning approximately 21 kilometres. The proposed turbines would extend across around 39 degrees of the horizon, affecting key views including the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is acknowledged as highly sensitive with widespread visibility, where the applicant concedes significant effects for residents and visitors, including those at Dùn Ì, the island's highest point. Importantly, Iona's monastic landscape—comprising the Abbey, the Nunnery, and the high crosses—holds international heritage significance, closely tied to pilgrimage and maritime arrival. Despite Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing itself, no visualisation is provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving a critical gap in the assessment. Community concerns further underscore the impact; a household consultation revealed that 92 per cent of

respondents on Iona object to the proposal, yet the applicant's own consultants identified habitability as a potential effect pathway that remains unassessed. To contextualise the scale, the largest proposed turbines would exceed the height of Ben Hynish on Tiree by approximately 194 metres, appearing substantially larger despite being at roughly two-thirds of the distance from Iona. These factors collectively demonstrate that the applicant's evaluation does not fully capture the significant and wide-ranging effects on Iona, undermining the robustness of the environmental and social impact conclusions.

While the applicant acknowledges significant visual effects at key locations such as Erraid, the Core Paths of the Ross of Mull, and Fionnphort—the gateway to Iona and crucial to the visitor experience—their assessment attributes only medium magnitude effects despite recognising high sensitivity in these areas. This approach suggests a mitigation comparison that underestimates the true scale of impact on communities most directly tied to visitor flows. The acceptance of significant effects here contrasts with a seemingly inconsistent application of significance across other sensitive areas.

Further scrutiny reveals that although the applicant concedes significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas, as well as the Loch na Keal National Scenic Area—an area of high sensitivity spanning approximately 21 to 33 kilometres—the effects are again limited to medium magnitude. This assessment appears to rely heavily on distance as a mitigating factor rather than fully accounting for the intrinsic value and interrelated character of these designated landscapes. For example, the treatment of the Wilderness and Gribun Rocks coastal area, where changes at distances exceeding 30 kilometres are deemed small, exemplifies this distance-based reasoning that may downplay the project's visual and experiential consequences.

Moreover, the applicant's assessment does not adequately address the broader economic and community impacts on Mull's western coastal townships, whose tourism economy and wildlife boat operations are intimately connected to the Atlantic seascape that the development would industrialise. None of these communities has received a place-based assessment, leaving a significant gap in understanding how the project would affect livelihoods and landscape appreciation in areas dependent on the natural environment. In sum, the assessment underrepresents the cumulative visual, economic, and community impacts on Mull and the Ross of Mull, particularly regarding designated landscapes and tourism-reliant communities, warranting a more thorough and place-specific evaluation.

The applicant's assessment of the proposed development significantly underestimates the extent and significance of effects on designated seaboard landscapes and adjacent island communities, with tangible consequences for their natural and cultural integrity. Notably, the community-owned island of Ulva, located within the Loch na Keal National Scenic Area, is omitted entirely from specific assessment despite sharing fully in the landscape effects. Ulva is a small, re-establishing community whose ongoing recovery depends critically on the preservation of its unspoilt seascape and setting—the very qualities threatened by the development. The absence of any targeted assessment for Ulva fails to acknowledge the practical implications for this vulnerable island community.

Similarly, the applicant's conclusions regarding nearby celebrated islands such as Staffa, also within the Loch na Keal National Scenic Area, appear insufficiently robust. Staffa lies approximately 35 kilometres from the development, beyond the 30-kilometre radius recommended by NatureScot for assessing effects on National Scenic Area qualities. Despite acknowledging the island's panoramic maritime qualities, the applicant discounts the scale of change as small and the effect as not significant. This approach does not fully reflect Staffa's status as one of Europe's most renowned small islands, nor does it recognise the potential cumulative impact on the wider seascape character that contributes to its designation.

Further afield, the assessment of the Jura National Scenic Area at 28 to 32 kilometres distance attributes a High sensitivity but limits the magnitude of change to Medium or Low, reasoning that distance and retained landforms moderate the impact. This reasoning is similarly applied to the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres from the development. However, the designation of these areas is fundamentally based on their wild, undeveloped Atlantic outlooks, qualities that may be compromised even by moderate changes in seascape character. Taken together, these considerations demonstrate that the applicant's assessment inadequately addresses the significance of effects on key seaboard landscapes and island communities, undermining the protection of their valued natural and cultural attributes.

The applicant's Environmental Statement assesses the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet attributes a Low magnitude of change to the proposed development's visual impact. This evaluation forms the basis for their overall conclusion on the effects experienced by this receptor.

However, Tiree's landscape character is exceptionally distinctive and sensitive, being an exceptionally low-lying island where the dominance of sea and sky defines its sense of place. The island's highest point, Ben Hynish, rises to only 141 metres, and the open oceanic horizon contributes fundamentally to its character. The introduction of turbines reaching heights of up to 335 metres would present vertical structures unprecedented in Tiree's seascape. Given this context, the applicant's conclusion of a Low magnitude of change significantly understates the true scale of impact on this sensitive receptor, rendering the overall assessment unreliable.

While the applicant's assessment attempts to moderate effects based on distance, this approach inadequately addresses the significant impacts experienced by mainland and island communities with direct visual and economic connections to the seascape. For instance, Gigha, a community-owned island renowned as a national symbol of island regeneration, faces the development waters directly to the east. Despite its finely balanced community and economy, the effects on Gigha have not been examined, leaving a critical gap in understanding the development's local influence. Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the receptors affected by the distance-based mitigation approach the applicant employs, yet their significance is not fully acknowledged. Furthermore, the west coast of Kintyre comprises a chain of communities whose identity and visitor economy are intimately

tied to the open Atlantic seaboard facing Islay, Jura, and surrounding waters. The Treshnish Isles and other small islands and mainland coasts with views towards the development area share this position. Collectively, these unassessed effects on communities closely connected to the seascape indicate that the applicant's assessment lacks comprehensiveness and fails to capture the full scope of potential socio-economic and visual impacts.

The assessment reveals a systematic pattern whereby the applicant's methodology reduces the recognised significance of effects on sensitive receptors located beyond approximately 20 kilometres. This approach results in the moderation of the magnitude of change and a corresponding discounting of impacts at these distances. Such a consistent pattern undermines the credibility of the environmental impact assessment, as it fails to fully acknowledge the potential consequences experienced by affected communities.

Moreover, this methodological choice means that those communities residing beyond the 20-kilometre threshold have not been subject to any detailed, place-specific assessment. The absence of a focused evaluation for these areas risks overlooking important localised effects, thereby limiting the scope and depth of the environmental appraisal. Consequently, the assessment does not provide a comprehensive understanding of the broader environmental and social ramifications.

In conclusion, the applicant's distance-based approach leads to an underestimation of significant effects on highly sensitive receptors beyond 20 kilometres, which compromises the integrity of the entire environmental impact assessment. This systematic discounting should be reconsidered to ensure that all relevant receptors and communities receive appropriate and thorough evaluation.

1.1.678 Summary

The proposal submitted fails to demonstrate compliance with the applicable statutory and policy framework governing its determination. The applicant's own evaluation acknowledges the presence of significant impacts on nationally designated landscapes, as well as on the local communities and heritage along this coastal region. Independent scrutiny of the submitted documentation reveals that these impacts have been understated, and that the necessary heritage assessment has not been conducted. Furthermore, while the effects on the island communities concerned were identified, no assessment of these impacts has been undertaken. The ecological requirements stipulated by law have not been proven to be satisfied. Additionally, the application before the Scottish Ministers addresses only a portion of the overall project.

In light of these shortcomings, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to reject the accompanying marine licence.

Should the Ministers consider granting consent, I request that they require the submission of further environmental information and enhanced visual representations. Moreover, I advocate that the determination of these applications be deferred until a public inquiry is held, thereby enabling a thorough examination of the

issues raised in this objection. Regardless of the final decision, I seek a clear and explicit statement from the Ministers regarding their conclusions on the impacts to cultural heritage and the affected island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 472
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, corresponding to application 00012385 for consent pursuant to section 36 of the Electricity Act 1989, alongside application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, submitted by MachairWind Limited (ScottishPower Renewables), seek approval for a substantial offshore wind energy development.

The proposed project entails the installation of an offshore wind farm with an anticipated generating capacity of approximately 2 gigawatts. It comprises between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within an extensive Windfarm Development Area covering about 448 square kilometres. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in proximity to the islands and coastal communities of the southern Hebrides.

My objection is grounded on planning and environmental considerations addressed within the statutory and policy frameworks governing the determination of these applications. It is important to emphasise that the responsibility to satisfy the relevant legal and policy tests rests entirely with the applicant, who must provide sufficient evidence to demonstrate compliance. Objectors are not obligated to prove the contrary. In this instance, the applicant has failed to meet this evidential burden, and accordingly, I contend that consent for the development should be withheld.

I request that this communication be formally recognised as an objection, that my status as an objector be recorded, and that I be kept informed of the final decision regarding these applications.

1.1.679 Conflict with National Planning Framework 4 and the Development Plan

There is considerable uncertainty as to whether the current proposal aligns with the impact criteria established by National Planning Framework 4 (NPF4) Policy 11, despite the policy’s general support for renewable energy development. It is essential to recognise that this support is contingent upon compliance with specific impact tests, including those relating to communities, landscapes, seascapes, and other sensitive receptors as set out in Policy 11(c), (d), and (e). Without clear evidence demonstrating adherence to these criteria, the proposal’s legitimacy under NPF4 is called into question.

Further examination reveals that the proposal is in conflict with these requirements. It would lead to significant adverse effects on nationally designated landscapes and seascapes, an outcome that contradicts the protective intentions of NPF4. Moreover, there is an absence of satisfactory demonstration that the cultural significance of scheduled monuments and their settings would be preserved, a factor critical to maintaining the integrity of the historic environment. The safeguarding of island communities, which Policy 11 seeks to ensure, also remains unproven, adding to the concerns surrounding the proposal.

Finally, the ecological assessments submitted with the proposal fail to provide assurance that the necessary tests can be met, further undermining confidence in its compliance with Policy 11. Taken together, these unresolved issues indicate that the proposal does not meet the comprehensive impact criteria required by NPF4 Policy 11, thereby weakening the policy's intended support for renewable energy developments in this context. It is therefore incumbent upon the decision-making authority to carefully consider these shortcomings before granting consent.

The practical consequence of the proposal as submitted is that it would result in significant adverse effects on nationally important designated assets, undermining the protective aims of several key policies within NPF4. Specifically, the proposal would adversely impact National Scenic Areas and other nationally important landscapes, thereby failing to safeguard the qualities for which these areas have been designated. This outcome is at odds with the requirements of Policy 11 and its associated provisions, notably Policies 4(c) and 4(d), which collectively seek to prevent significant harm to such valued landscapes.

Moreover, the proposal does not adequately demonstrate how the cultural significance of scheduled monuments and their settings would be preserved. Policy 7, including its provisions under 7(h) concerning scheduled monuments and 7(c) and 7(d) relating to the setting of historic assets, demands robust protection of heritage interests. The evidence presented falls short of meeting these standards, raising concerns that the proposal would detrimentally affect the integrity and context of these nationally important heritage assets. This failure represents a clear conflict with the established policy framework aimed at conserving the historic environment.

In addition, the proposal does not satisfy the ecological requirements set out in Policy 3 on biodiversity, nor does it provide sufficient assurance that island communities, which are recognised as sensitive receptors, would be safeguarded. Taken together, these shortcomings demonstrate that the proposal is incompatible with multiple policies within NPF4 designed to protect designated landscapes, heritage assets, and biodiversity. As such, the proposal should not be supported in its current form given the significant and demonstrable conflicts with these critical national policy objectives.

In comparing the proposed development to the existing terrestrial planning framework, it is apparent that the mitigation measures fail to address the fundamental conflicts identified with the Argyll and Bute Local Development Plan 2. The proposal would adversely affect the landscape, heritage, and community interests that these policies are designed to protect. This failure to adequately mitigate impacts on land-based assets distinguishes the proposal from acceptable developments that align with the objectives of the Local Development Plan.

Consequently, the proposal is inconsistent with the development plan as a whole, including National Planning Framework 4. The applicant has not provided sufficient evidence to demonstrate that the proposal complies with the relevant policies or that the adverse effects can be appropriately managed. On this basis, the proposal conflicts with the terrestrial development plan framework and should be refused.

1.1.680 Seascape, Landscape and Visual Effects

The applicant's written methodology, as set out in Appendix 16.1, does not specify any distance threshold beyond which major effects cease. However, an independently prepared Evidence Note, which relies entirely on the applicant's Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams. This pattern demonstrates that no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its sensitivity or the extent of visibility. Furthermore, the applicant's own documents acknowledge the influence of distance in their judgements; for example, an assessment of a coastal area over 30 kilometres away explicitly states that, due to the viewing distance, the scale of change is considered small. The Landscape Character synthesis further categorises magnitude as High within approximately 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

This approach leads to a systematic moderation of magnitude at precisely the distances where the most sensitive designated landscapes are located. Consequently, the inputs to the protective tests are understated, undermining the reliability of the conclusions drawn. As a result, the effects on these sensitive receptors are not accurately described in the applicant's assessment, thereby compromising the information upon which Scottish Ministers are requested to base their consent decision. It is therefore essential that the methodology be reconsidered to ensure that the scale of impact at all relevant distances is fully and transparently accounted for.

While mitigation measures are often presented through visualisation materials to demonstrate their effectiveness, it is important to recognise the inherent limitations of such evidence. NatureScot's visualisation guidance, which has been adopted by the applicant, explicitly acknowledges that printed visualisations cannot fully replicate the scale perceived by a viewer in the field. This means that any assessment based on these materials must consider that the impressions formed may not accurately reflect real-world experience. Furthermore, wireline drawings included within the same panoramic projections share these limitations; they are technical renderings embedded within the visualisation rather than independent tools that correct or enhance the photographic evidence. Therefore, reliance on these visual materials alone is insufficient to comprehensively assess visual impacts, and caution should be exercised in interpreting their significance within the planning evaluation.

The introduction of aviation and navigation lighting as part of the proposed development would result in a permanent alteration to the night-time seascape, which is currently unlit. This change would persist for the entirety of the stated 35-year operational period, significantly modifying the visual character of the sea horizon during night hours. Such a transformation would be readily perceptible and may affect the qualities that currently define this coastal environment after dark.

Beyond the immediate practical impact, the decision to consent to the development carries a wider policy implication. Granting permission signals that the seascape is considered appropriate for wind farm use despite the acknowledged harm caused by lighting and its effect on the night-time character. This represents a broader acceptance of change to the seascape's intrinsic qualities, not limited to the

operational lifespan but indicative of the long-term characterisation of the area within planning policy considerations.

The assessment concludes that the proposed development fails to comply with key planning policies designed to protect landscape and seascape interests. Specifically, the effects identified engage provisions within NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan, all of which set clear standards for safeguarding nationally important environments.

Moreover, the applicant has not adequately demonstrated that the scale of the acknowledged effects aligns with the methodology employed in their assessment. This lack of internal consistency undermines the credibility of their findings and weakens any argument that the proposal adheres to the relevant policy requirements. Without robust evidence, the claimed compliance remains unsubstantiated.

In light of these considerations, the proposal does not meet the necessary criteria for protecting nationally important landscapes and seascapes as mandated by the referenced policies. Consequently, it is concluded that permission should be refused on the grounds of non-compliance with these critical planning provisions.

1.1.681 Cultural Landscape, Archaeology and Historic Environment

The applicant’s assessment of heritage impacts fails to comply with the required methodology, thereby undermining the reliability of its conclusions regarding the integrity of setting. Although the applicant adopted Historic Environment Scotland’s recognised methodology—which mandates evaluating whether changes affect the contribution setting makes to cultural significance and whether the integrity of setting is adequately retained—it stops short of fulfilling these requirements in practice. The applicant’s assessment primarily describes visual changes, focusing on visibility, distance, monument prominence, retained views, screening, and skyline occupation. However, as demonstrated by the Methodological Audit prepared in support of community objections, these descriptive elements do not amount to the critical evaluative step the methodology demands. The Audit, working solely from the applicant’s Appendix 14.3, highlights that the assessment does not explicitly demonstrate how the integrity of setting has been assessed in accordance with the methodology. Without this essential evaluation, the conclusion that the integrity of setting is adequately retained lacks evidential foundation. Consequently, the assessment’s failure to apply the methodology properly calls into question the validity of its heritage impact conclusions.

While the applicant has sought to mitigate heritage impacts through various measures, it is important to consider whether these adequately address the broader cultural landscape and experiential qualities that underpin the significance of the affected assets. The applicant’s own baseline acknowledges that the heritage significance is not confined to discrete monuments or static views but is deeply rooted in dynamic qualities such as pilgrimage, arrival by sea, and movement through a living cultural landscape. This understanding underscores the importance of the relationships between monuments, spirituality, and the surrounding landscape

and seascape, which are experienced through movement rather than from fixed viewpoints.

In this context, the applicant's assessment may not fully capture the extent of these wider cultural qualities. Historic Environment Scotland, in their consultation responses documented within the application, requested additional viewpoints to ensure that these experiential and landscape relationships are properly represented. This suggests that the initial assessment might have been limited in scope, potentially overlooking key aspects of cultural significance that contribute to the heritage assets' value.

Therefore, while mitigation efforts are acknowledged, there remains a concern that without a comprehensive representation of these broader cultural and experiential elements, the heritage impact assessment risks underestimating the true significance of the site. It would be prudent for the assessment to incorporate these wider perspectives to inform more effective and sensitive heritage protection measures.

The practical consequence of the deficiencies identified in the landscape assessment is that the heritage impact conclusions drawn from it lack credibility. Since the heritage conclusions are explicitly dependent on the landscape assessment, any understatement of landscape effects directly translates into an understatement of heritage effects. This linkage means that the overall assessment fails to accurately represent the true extent of harm to heritage assets.

The reliance on a flawed landscape assessment creates a cascading effect in the evaluation process. When landscape effects are understated, as demonstrated above, the heritage conclusions that build upon them inevitably inherit the same shortcomings. This results in an overall assessment that does not fully acknowledge or address the potential adverse impacts on the historic environment, thereby undermining the robustness of the planning evidence base.

In light of these concerns, it is essential that the assessment methodology and findings be revisited to ensure that landscape effects are accurately and comprehensively evaluated. Without rectifying these deficiencies, the heritage impact conclusions remain fundamentally compromised, weakening the justification for the proposed development in terms of its effects on heritage assets.

There remains significant uncertainty regarding the application's compliance with critical heritage protection policies. The proposal engages National Planning Framework 4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) related to the settings of heritage assets, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Crucially, the applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be adequately safeguarded. Furthermore, Scottish Ministers have not been provided with the necessary assessment to support any conclusion that these heritage values would be protected. On this basis, the application does not meet key policy requirements and cannot be considered acceptable in terms of heritage asset protection.

1.1.682 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development rely to an exceptional degree on visitors, who are attracted specifically by the qualities identified in the applicant's own baselines: landscape, seascape, cultural heritage, tranquillity, and remoteness. These attributes form the foundation of the visitor experience and underpin the local economy, making them integral to the viability of these communities. Any alteration to these defining characteristics would therefore have a direct and significant impact on the economic base that sustains these islands.

Such an impact would extend beyond the immediate economic consequences to affect essential local services, population stability, and the overall sustainability of the communities. The interdependence of the economy and social fabric means that changes diminishing the qualities which draw visitors threaten not only financial prosperity but also the continuing viability of these island settlements. It follows that the proposal, by jeopardising the very qualities that attract visitors, poses a fundamental risk to the long-term economic and social sustainability of the island communities.

The practical consequence of the applicant's inadequate assessment methodology is a significant risk that the specific impacts on island communities will be neither properly understood nor effectively mitigated. Although the applicant's own consultants identified habitability as a potentially significant pathway through which the proposal could affect these communities, no subsequent assessment of habitability was undertaken for the affected islands. Instead, the socio-economic assessment presented in Chapter 18 focuses primarily on regional analysis, providing detailed consideration of potential port communities but failing to undertake an equivalent place-based assessment of the island communities directly facing the development. Despite this omission, the assessment nonetheless concludes that these island communities exhibit low sensitivity to tourism effects, a finding that lacks empirical grounding.

This conclusion overlooks the distinctive economic characteristics of small island communities, which cannot be accurately represented by regional averages. Island economies tend to be heavily concentrated in sectors that are particularly vulnerable to changes in the qualities that attract visitors. Rather than reducing sensitivity, a dependence on increasing visitor numbers heightens the community's vulnerability by deepening reliance on those qualities at risk. Without a place-based analysis, the claim of low sensitivity is not supported by evidence but instead rests on an unsubstantiated assumption. This methodological flaw undermines confidence in the assessment's findings and calls into question the adequacy of any proposed measures to address potential adverse socio-economic impacts on island communities.

The proposal fails to meet the required planning and statutory standards in relation to island communities, as it does not provide the necessary assessment or mitigation measures to address their specific socio-economic circumstances. Under GEN 19 and paragraph 4.81 of the National Marine Plan, decision-making must be grounded in robust socio-economic evidence and adopt a precautionary approach where such evidence is insufficient. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland)

Act 2018 mandate that the interests of island communities be carefully evaluated and afforded appropriate weight, supported by meaningful engagement throughout the planning process. In this context, the proposal's lack of comprehensive assessment undermines its compliance with these policy and statutory requirements.

Moreover, the applicant has acknowledged the need for particular scrutiny of island communities but has not undertaken the necessary evaluation to understand the potential effects on them. There is no demonstration that the proposal aligns with the principles of sustainable island communities, nor that the statutory duties owed to these communities have been fulfilled. Consequently, the proposal falls short of the established legal and planning frameworks designed to protect island communities, rendering it unacceptable in its current form.

1.1.683 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, indicating a site of high ecological value. Additionally, the surrounding waters serve as a habitat for diverse species including seabirds, marine mammals, and basking sharks. This evidence underscores the presence of sensitive and protected species within and around the proposed development site.

Introducing large-scale construction, operational, and decommissioning activities into such an ecologically important environment over several decades raises significant concerns. The scale and duration of these activities have the potential to cause substantial adverse environmental effects, threatening the integrity of the Priority Marine Features and the habitats of the protected species identified. Careful consideration of these factors is essential to fully assess the environmental implications of the proposal.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically aimed at addressing potential impacts on the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared in circumstances where an adverse effect on the integrity of the protected site cannot be conclusively ruled out. Their inclusion in the application is therefore a significant matter, reflecting the applicant's recognition of the sensitivity of the site and the potential for environmental harm.

Notably, the submission of these documents indicates that the applicant acknowledges the possibility that the Scottish Ministers may reach a different conclusion regarding the likelihood of adverse effects on the protected site's integrity. By proactively providing derogation and compensation proposals, the applicant intends to address such concerns should they arise during the determination process. This approach demonstrates a degree of responsibility in seeking to mitigate potential impacts on a designated conservation area, although it also underscores the inherent uncertainties associated with the assessment of such effects.

The applicant must recognise that under the Habitats Regulations, consent for development affecting protected habitats can only be granted where the competent

authority has ascertained beyond reasonable scientific doubt that the proposal will not adversely affect the integrity of the protected site. This standard is exacting, requiring that no reasonable scientific doubt remains. It is the applicant's responsibility to demonstrate this, and reliance solely on mitigation, compensation measures, or future monitoring does not satisfy the statutory tests. This legal framework is stringent and non-negotiable, ensuring the highest level of protection for designated sites.

This statutory requirement is reinforced by relevant planning policies, including GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e) and 4(f) of the National Planning Framework 4 (NPF4). Together, these provisions establish a comprehensive policy context that upholds the rigorous protections of the Habitats Regulations. Any proposal must therefore be assessed with great care to ensure full compliance with both legal and policy standards before consent can be lawfully granted.

The assessment of the submitted evidence, notably the applicant's own derogation documents, clearly indicates a failure to satisfy the statutory tests designed to protect internationally important habitats and species. The information provided does not demonstrate the requisite degree of certainty that these legal requirements can be met. Consequently, this shortfall fundamentally undermines the justification for granting consent in this instance.

1.1.684 Cumulative and In-Combination Effects

There is considerable uncertainty surrounding the current approach to assessing the proposed project, as only a portion of it is presently before the Scottish Ministers. Crucially, the export cable corridor and the onshore transmission works—integral components without which the wind farm cannot function—have been deferred to separate, later applications. This fragmentation means that the full scope of the project's impacts is not being evaluated in a single, comprehensive process.

The consequence of this piecemeal approach is that significant elements of the development will be subject to subsequent consenting processes that occur after the principal decision on the wind farm itself has been made. Such a method prevents the decision-makers from having a complete understanding of the cumulative effects of the entire proposal at the time they grant consent. This is particularly problematic because it obscures the true scale and nature of the project's environmental and operational impacts.

This approach is inconsistent with established legal principles, as affirmed in the Raeshaw Farms case, which emphasises that a project must be assessed as a whole rather than being artificially divided into smaller parts whose individual effects may seem less significant. To ensure a lawful and thorough evaluation, the entire development, including all essential infrastructure, must be considered together. Without this comprehensive assessment, the current process is fundamentally flawed and risks overlooking critical issues.

The practical consequence of relying on the current cumulative impact assessment is that it significantly underestimates the true combined effects of the proposed

development alongside existing, consented, and foreseeable projects. This stems directly from the reliance on baseline assessments within the Environmental Impact Assessment that have themselves understated landscape, heritage, and socio-economic effects. As a result, the starting point for the cumulative assessment is flawed, leading to an overall diminished understanding of the proposal's broader implications.

Analytically, because the cumulative assessment depends entirely on these baseline conclusions, any inaccuracies or omissions in the initial evaluations inevitably carry through into the combined effects appraisal. Consequently, the assessment fails to capture the full scale and severity of cumulative impacts, reducing its reliability as a tool for informed decision-making. Without addressing these foundational understatements, the cumulative assessment cannot be regarded as a robust or comprehensive reflection of the development's true potential consequences.

The applicant's submission fails to demonstrate compliance with GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations regarding project splitting. Specifically, the cumulative and in-combination effects of the proposal, as well as the impacts of the project in its entirety, have not been reliably identified or assessed. This omission raises significant concerns about the adequacy of the environmental appraisal and undermines the robustness of the decision-making process. Consequently, it is essential that the determination explicitly addresses the treatment of any deferred works to ensure full consideration of all potential effects, in accordance with the relevant policy and regulatory requirements.

1.1.685 Public Engagement, Site Selection and Environmental Information

The applicant requests that Scottish Ministers place significant weight on the site-selection process; consequently, the quality of public participation throughout that process is directly relevant. However, deficiencies in participation identified at both the plan and site-selection stages have persisted into the application stage. The application itself consists of many thousands of pages of technical material, yet the consultation period has coincided with the busiest months for island communities, during which residents are continuously engaged in work throughout the visitor season and access to specialist advice is at its lowest. This stands in stark contrast to the applicant's advantage of having had years to prepare its case, supported by substantial professional and financial resources.

National Marine Plan policy GEN 18 and the principles of effective public participation enshrined in the Aarhus Convention require that those affected by decisions of this magnitude be afforded a realistic opportunity to engage. The conditions under which the affected communities have been expected to respond fall short of this standard. It is therefore incumbent on the Scottish Ministers to bear these shortcomings firmly in mind when considering the representations made, recognising that the consultation process as conducted undermines the legitimacy of the site-selection process.

The Environmental Impact Assessment (EIA) submitted with the application serves as the principal evidential basis for determination; however, it falls short of

sufficiency despite its extent. The application identifies potential pathways to significant effects across multiple topics but fails to investigate them comprehensively or relies on methodologies that undermine the robustness of its conclusions. For example, the landscape assessment derives outcomes based on a distance pattern that its own methodology does not support; the heritage assessment lacks demonstration of the application of its stated integrity test; and the socio-economic assessment omits any place-based analysis of the affected islands. Furthermore, the application depends in certain areas on future assessments, post-consent plans, ongoing monitoring, and additional approvals. Such reliance does not satisfy the requirements of the EIA Regulations, which mandate that likely significant effects be fully understood prior to determination. Consequently, the Scottish Ministers are compelled to decide based solely on the evidence before them, without presuming that unresolved matters will be adequately addressed subsequently. The applicant has therefore not demonstrated that the environmental information provided is sufficient to enable an informed decision.

1.1.686 Effects on Local Area

There is significant uncertainty regarding the adequacy of the applicant's assessment of the direct and substantial effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie closest to the development area—which extends immediately north-west of Islay and west of Colonsay—the application primarily considers Islay as a potential project location rather than evaluating it as an affected island community. Notably, the Atlantic-facing communities of Islay confront the nearest edge of a 448 square kilometre development area, yet no place-based assessment has been provided to address the impact on their setting, local economy, or community life.

The situation for Colonsay and Oronsay is equally concerning. These islands' daily lives are defined by their seaward outlook, which faces directly towards the proposed array. The North Colonsay and Western Cliffs Special Protection Area, forming Colonsay's own coastline, is central to the applicant's derogation case and compensation plan. This represents the clearest admission within the application that harm to the internationally protected seabird population inhabiting these cliffs cannot be ruled out, underscoring the potential for significant environmental impact.

Furthermore, Oronsay Priory, a scheduled monument of national importance located within this community's area, has not been adequately considered. The identified gaps in the heritage assessment apply fully to the treatment of the priory's open maritime setting. Taken together, these omissions and uncertainties undermine the reliability of the overall environmental and heritage impact evaluation presented in the application.

The applicant's assessment significantly underestimates the scale and importance of visual, community, and heritage impacts on Iona, resulting in an incomplete evaluation of environmental and social effects. The Coastal Character assessment identifies the Sound of Iona as having high sensitivity, with direct orientation towards the development area and extensive visibility. The geographical extent of change is large, with turbines visible across approximately 39 degrees of the horizon from a distance of about 21 kilometres, producing a moderate and significant overall effect.

Similarly, the highly sensitive west coast of Iona experiences widespread visibility of the proposals, and the applicant acknowledges significant effects on residents and visitors throughout much of the island, including at Dùn Ì, the island's highest point.

Iona's internationally important monastic landscape, comprising the Abbey, the Nunnery, and high crosses, derives its significance from pilgrimage, arrival by sea, and movement through the landscape, as noted in the applicant's baseline. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself, yet no visualisation has been provided from key vantage points such as the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn. This omission undermines the thoroughness of the heritage impact assessment.

Community concerns are also insufficiently addressed. A household consultation on Iona revealed that 92 per cent of respondents object to the proposal. Despite the applicant's consultants identifying habitability as a potential pathway of effect on the community, no assessment of this has been undertaken. The perceived scale of the turbines further illustrates the magnitude of visual impact; for example, Ben Hynish on Tiree, a familiar landmark standing 141 metres tall and visible from Iona at approximately 33 kilometres, would be overtopped by the largest turbines by around 194 metres at a closer distance of roughly two-thirds that span.

Taken together, these factors demonstrate that the applicant's assessment does not fully capture the significant and wide-ranging effects on Iona's landscape, heritage, and community, calling into question the accuracy and completeness of the environmental and social impact evaluation.

The applicant's assessment fails to adequately recognise the significant practical consequences for the communities and landscapes of Mull and Ross of Mull, particularly those reliant on tourism and the integrity of designated scenic areas. Notably, the Ross of Mull South coastal area, identified as having High sensitivity at distances of approximately 22 to 24 kilometres, is assigned only a Medium magnitude of effect. Despite this, the applicant acknowledges significant impacts at Erraid and on the Core Paths of the Ross, as well as at Fionnphort—an essential gateway to Iona and a focal point for visitor flow—yet no place-based assessment has been undertaken to address the direct community implications. Similarly, across Mull, significant effects are accepted on Core Paths and within the Central, South and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, of High sensitivity over distances of approximately 21 to 33 kilometres, is nonetheless attributed no greater than Medium magnitude, a conclusion that appears inconsistent with the area's recognised landscape importance. The applicant's reliance on distance-based reasoning is exemplified by the treatment of the Wilderness and Gribun Rocks coastal area, where effects are judged small solely because the viewing distance exceeds 30 kilometres, disregarding the qualitative nature of the seascape and its value. Crucially, the west-facing tourism economy of Mull, including wildlife boat operations and accommodation providers in its western townships, depends on the unindustrialised Atlantic seascape that would be altered by the development; yet, none of these communities has been subject to a specific, place-based impact assessment. In sum, the applicant's assessment materially underestimates the visual, economic and community effects on Mull and Ross of

Mull’s coastal landscapes and fails to provide the detailed, location-specific analysis necessary to inform a fully informed planning decision.

The applicant’s assessment significantly underestimates the potential impacts on important designated landscapes and vulnerable island communities, with practical consequences for their ongoing regeneration and preservation. For example, Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island currently undergoing regeneration. This small, re-establishing community relies heavily on the qualities of its setting and unspoilt seascape, which are precisely those at risk from the proposed development. Yet, no specific assessment has been made regarding the effects on Ulva, thereby overlooking critical factors that could undermine the community’s recovery and the natural qualities it depends upon.

Similarly, the applicant’s treatment of other nearby designated landscapes appears to downplay the significance of potential effects. Staffa, also within the Loch na Keal National Scenic Area and one of Europe’s most celebrated small islands, lies approximately 35 kilometres from the development site—beyond the 30-kilometre range that NatureScot advised for assessing effects on National Scenic Area qualities. Despite this, the applicant concludes that the scale of change would be small and the effect not significant, even though its own assessment recognises the panoramic maritime qualities of the area. The Jura National Scenic Area, valued for its wild, undeveloped Atlantic outlook, is assessed as having high sensitivity but is attributed only a medium to low magnitude of effect due to distance and retained landforms. A similar approach is taken for the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away. This consistent minimisation of potential impacts fails to fully acknowledge the intrinsic qualities and designations of these landscapes, which warrants a more thorough and precautionary evaluation to ensure their protection.

The applicant’s assessment attributes a Low magnitude of change to the South Tiree coastal area despite recognising its High sensitivity at approximately 35 kilometres. This conclusion contrasts sharply with the nature of the receptor, as Tiree’s landscape character is exceptionally distinctive and vulnerable. Unlike other areas where vertical structures may be more commonplace or mitigated by existing features, Tiree’s topography is uniquely low-lying and defined by its openness to sea and sky.

Tiree’s highest elevation, Ben Hynish, reaches only 141 metres, while the proposed turbines would rise to 335 metres, introducing unprecedented vertical elements into an otherwise horizontal seascape. This significant alteration to the island’s defining characteristics cannot be adequately captured by a Low magnitude rating. Such an understatement leads to an unreliable evaluation of the impacts on Tiree’s sensitive landscape character, warranting a reassessment that properly reflects the scale of change proposed.

While the applicant’s assessment applies distance-based mitigation measures to certain seascape receptors, this approach fails to address significant effects experienced by mainland and island communities with direct views and economic dependence on the seascape. Notably, Gigha, a community-owned island emblematic of island regeneration, faces the development waters from the east; yet,

the impact on its delicate community balance and local economy remains unexamined. Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas, precisely the receptors subject to the contested distance-based mitigation, have not been adequately assessed. Furthermore, the west coast of Kintyre comprises a series of communities whose identity and visitor economy are intrinsically linked to the open Atlantic seaboard views towards Islay, Jura, and surrounding waters. The Treshnish Isles and adjacent small islands and mainland coasts sharing outlooks towards the development area are likewise excluded from comprehensive evaluation. This omission compromises the thoroughness of the applicant's environmental appraisal and undermines the reliability of conclusions regarding the seascape's wider social and economic sensitivities.

There remains a fundamental uncertainty in the applicant's environmental impact assessment arising from its reliance on a distance-based methodology that systematically moderates and discounts effects beyond approximately 20 kilometres. This approach inherently assumes that sensitive receptors located at greater distances experience diminished impacts, yet this presumption is not substantiated by a place-specific analysis. Consequently, the assessment fails to adequately capture the true magnitude of change affecting these distant but highly sensitive communities.

Taken together, the evidence demonstrates a single proposition: wherever the applicant's assessment encounters a highly sensitive receptor beyond approximately 20 kilometres, the magnitude of change is moderated and the effect discounted, while the communities that live with those effects have received no place-based assessment at all. This systematic underestimation undermines the integrity of the environmental impact assessment and calls into question the robustness of its conclusions. In light of this, it is essential that the assessment be revisited to ensure that all significant effects, regardless of distance, are properly identified and evaluated.

1.1.687 Summary

The proposal submitted by the applicant fails to satisfy the statutory and policy requirements governing its determination. Notably, the applicant's own assessments acknowledge substantial impacts on nationally designated landscapes as well as on the cultural heritage and communities along the coast. However, an analysis of the applicant's published documents reveals that these impacts have been consistently underestimated. Crucially, the necessary heritage assessment has not been conducted, and although effects on the island communities potentially affected were identified, no evaluation of these impacts has been undertaken. Furthermore, the ecological criteria set out for the project have not been demonstrated to be achievable. It is also important to note that only a portion of the overall development is currently before the Scottish Ministers for consideration.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm proposal, as well as decline the associated marine licence. Should the Ministers determine not to refuse, it is

requested that the applicant provide additional environmental information accompanied by enhanced visualisations. Moreover, the applications should only be determined following a public inquiry, thereby enabling a thorough examination of the concerns raised in this objection. Regardless of the final decision, it is further requested that the Ministers explicitly address and conclude on the implications for cultural heritage and the island communities affected within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 473
Dear Sir/Madam,

I hereby formally register my objection to the MachairWind Offshore Wind Farm proposals, detailed under application numbers 00012385, seeking consent pursuant to section 36 of the Electricity Act 1989, and 00012386, an application for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications have been submitted by MachairWind Limited, trading as ScottishPower Renewables. I request that this communication be treated as a formal objection, that my status as an objector be recorded, and that I receive notification of the final determination in respect of these applications.

The proposals envisage the construction and operation of an offshore wind farm with a generating capacity of approximately 2 gigawatts. This would involve the installation of between 91 and 144 wind turbines, each potentially reaching a maximum height of 335 metres to blade tip. The development is planned within a designated Windfarm Development Area encompassing roughly 448 square kilometres of marine space located to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in close proximity to the islands and coastal communities which form part of the southern Hebrides.

In the assessment of these applications, the statutory and policy frameworks provide the essential context for decision-making. It is incumbent upon the applicant to demonstrate, through robust and comprehensive evidence, that all relevant statutory tests and policy requirements have been fully met. This evidential burden lies solely with the applicant; objectors are not obliged to prove the contrary. Upon review of the documentation and supporting material submitted, it is clear that the applicant has failed to satisfy this requirement. Consequently, and for the planning and environmental reasons elaborated below, it is my firm position that consent for both the section 36 consent and the marine licence should be withheld.

1.1.688 Legislative and Policy Framework

The application fails to demonstrate compliance with the statutory duties under Schedule 9 of the Electricity Act 1989, which require the applicant to have regard to preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, and protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The evidence confirms that these requirements have not been adequately addressed. As a result, the application contains deficiencies and omissions that conflict with the applicable legal and policy framework. Such failures weigh decisively against the granting of consent.

The marine licence application under consideration must be determined in accordance with Part 4 of the Marine (Scotland) Act 2010 and Scotland’s National Marine Plan, as explicitly required by the statutory framework. The National Marine Plan’s General Policies, notably GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19

and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts), are integral to the assessment and must be complied with for the application to be lawfully authorised.

The evidence before the determining authority does not demonstrate compliance with these statutory policies. There are clear deficiencies and omissions in the application's submission that fail to satisfy the requirements of the National Marine Plan. In particular, the application does not adequately address the need for co-existence with existing marine users as required by GEN 4, nor does it provide sufficient assessment or mitigation measures concerning impacts on the historic environment as mandated by GEN 6 and associated paragraphs. The application similarly falls short in its consideration of landscape and national scenic areas under GEN 7, and it lacks the necessary robust evaluation of natural heritage impacts demanded by GEN 9.

Furthermore, the application does not meet the standards of engagement and consultation set out in GEN 18, nor does it provide sound evidence in accordance with GEN 19 and paragraph 4.81. The absence of comprehensive cumulative impact assessment as required by GEN 21 and paragraph 4.85 further undermines the application's compliance with the National Marine Plan.

Given these material failures to demonstrate compliance with the applicable legal and policy framework, the application is fundamentally deficient. As established by the statutory regime and confirmed in the evidence, where compliance has not been demonstrated or where deficiencies and conflicts with the legal and policy framework exist, these matters weigh decisively against the granting of consent. Therefore, the marine licence application should be refused on the grounds that it does not meet the statutory requirements of the Marine (Scotland) Act 2010 nor the policies of Scotland's National Marine Plan.

The proposal fails to demonstrate compliance with the key policies of National Planning Framework 4 (NPF4), specifically Policies 3, 4, 7, and 11, which address biodiversity, natural places, historic assets, and energy respectively. NPF4 is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements. Where compliance has not been demonstrated, or where deficiencies, omissions, or conflicts with the legal and policy framework exist, these factors weigh against granting consent.

In this case, the application does not provide sufficient evidence to confirm adherence to Policy 3 on biodiversity, nor does it adequately address Policy 4 concerning the protection of natural places. Similarly, the proposal fails to meet the requirements of Policy 7 regarding the safeguarding of historic assets and places. Furthermore, the submission lacks the necessary demonstration of compliance with Policy 11 on energy, leaving critical uncertainties unresolved.

Given these clear deficiencies and the absence of demonstrated compliance with the relevant NPF4 policies, the proposal conflicts with the applicable legal and policy framework. Consequently, these shortcomings constitute substantive grounds to refuse planning permission.

The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017, along with the equivalent marine works regulations, mandate that the likely significant environmental effects of any proposal must be identified, assessed, and reported prior to the determination of the application. Additionally, the Habitats Regulations require that the effects of the proposal on European protected sites be assessed in strict accordance with the applicable statutory tests. These legal requirements are fundamental to ensuring that environmental considerations are fully integrated into the decision-making process.

In the case of the current proposal, there has been a failure to provide an adequate environmental impact assessment as required by the aforementioned regulations. The evidence before the determining authority does not demonstrate compliance with the statutory obligation to identify and assess the likely significant environmental effects. Furthermore, there is an absence of a satisfactory habitats regulations assessment addressing the potential impacts on European protected sites. This omission constitutes a clear deficiency in the application and represents a breach of the legal framework governing such developments.

Where compliance with these statutory requirements has not been demonstrated, or where the evidence reveals deficiencies, omissions, or conflicts with the applicable legal and policy framework, these matters must weigh against the granting of consent. Given the failure to provide the necessary environmental impact assessment and habitats regulations assessment, the proposal does not meet the mandatory legal standards. Consequently, the application should be refused on the grounds of non-compliance with the Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the Habitats Regulations.

The applicant’s submission fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight during the decision-making process. This statutory obligation is clear and unequivocal, as set out in the Act and reiterated in the applicant’s own evidence (S01). The absence of any substantive evidence showing that these interests have been properly identified, assessed, or integrated into the planning considerations constitutes a fundamental procedural and legal deficiency.

Moreover, the applicant’s documentation does not address or rectify this failure, resulting in a significant omission that conflicts with the applicable legal and policy framework. The Islands (Scotland) Act 2018 is explicit in its requirement that where compliance cannot be demonstrated, or where deficiencies and omissions are evident, these matters must weigh against the granting of consent (S01). In this case, the lack of any meaningful engagement with or assessment of island community interests means that the proposal cannot be considered compliant with the statutory duty imposed by the Act.

Given this clear statutory requirement and the applicant’s failure to meet it, the proposal should be refused on the grounds that it does not properly consider or give due weight to the interests of island communities as required by the Islands (Scotland) Act 2018. This failure undermines the integrity of the decision-making

process and is a decisive material consideration against the granting of planning permission.

The applicant has failed to provide robust, objective, and proportionate evidence to demonstrate compliance with every relevant statutory duty, planning policy, and environmental assessment requirement. This failure represents a fundamental deficiency in the application, as the evidential burden rests squarely with the applicant to prove that all legal and policy frameworks have been satisfied. Without such demonstration, the application remains incomplete and cannot be properly assessed against the necessary statutory and policy standards.

Moreover, the absence of demonstrated compliance is not a mere procedural oversight but a substantive failure that directly conflicts with the applicable legal and policy framework. The evidence submitted does not address or resolve these deficiencies and omissions, leaving critical questions unanswered and statutory duties unmet. This lack of compliance undermines the integrity of the planning process and the statutory protections intended to guide decision-making.

In accordance with established principles, where compliance has not been demonstrated, and where evidence reveals conflicts with legal and policy requirements, these matters must weigh decisively against the granting of consent. Given the applicant's failure to meet the evidential burden, the proposal cannot be considered lawful or policy-compliant, and the application should therefore be refused.

1.1.689 Conflict with National Planning Framework 4 and the Development Plan

The proposal does not comply with the impact criteria set out in NPF4 Policy 11, thereby undermining the policy's intended support for renewable energy development. While Policy 11 endorses renewable initiatives, such support is expressly contingent upon adherence to its impact criteria, including the protection of communities under Policy 11(c), and the safeguarding of landscape, seascape, and other receptors as required by Policies 11(d) and 11(e).

In this case, the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, it fails to demonstrate adequate protection for the cultural significance of scheduled monuments and their settings, nor does it show that island communities would be safeguarded. Additionally, the ecological assessments submitted do not satisfactorily establish that the necessary environmental tests can be met. Taken together, these shortcomings indicate a clear conflict with the key impact criteria of NPF4 Policy 11.

The proposal's mitigation measures fall short when compared against the comprehensive safeguards established by relevant NPF4 policies protecting nationally important landscapes, heritage assets, and biodiversity. Policy 11 must be considered alongside Policy 4(c) and 4(d), which explicitly protect National Scenic Areas and nationally significant landscapes from significant adverse impacts on their defining qualities. Additionally, Policy 7, particularly 7(h) concerning scheduled monuments and 7(c) and 7(d) regarding the settings of historic assets, imposes stringent requirements to preserve cultural significance. Policy 3 further demands

robust ecological safeguards. The submitted evidence does not demonstrate that the proposed mitigation would adequately prevent significant harm to these designated assets, thereby failing to meet the combined intent and standards of these policies.

In light of the evidence, the proposal would cause significant adverse effects on nationally designated landscapes and seascapes. There is no satisfactory demonstration that the cultural significance of scheduled monuments and their settings would be preserved, nor that island communities would be protected in accordance with policy expectations. Furthermore, the ecological tests required under Policy 3 have not been shown to be capable of being met based on the information provided. Consequently, the proposal is in clear conflict with multiple NPF4 policies designed to safeguard nationally important landscapes, heritage assets, and biodiversity, and therefore should not be supported.

The applicant has not put forward any effective mitigation measures that would sufficiently address the adverse impacts identified on landscape, heritage, and community interests. Consequently, the proposal's effects remain unmitigated and significant, resulting in a failure to align with the protective aims of the terrestrial development plan policies, including those set out in the Argyll and Bute Local Development Plan 2.

In light of this, the proposal stands in clear conflict with the relevant development plan framework and National Planning Framework 4 when considered in its entirety. The absence of demonstrated mitigation confirms that the proposal is inconsistent with the land-based planning policies designed to safeguard the local environment and community well-being.

1.1.690 Seascape, Landscape and Visual Effects

The applicant's written methodology, as set out in Appendix 16.1, does not specify any distance threshold beyond which major effects are deemed to cease. Nevertheless, an independently prepared Evidence Note, relying entirely on the applicant's Chapter 16 and Appendices 16.1 to 16.3, identifies a clear and consistent pattern across all three assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of its sensitivity or the extent of visibility. This finding is corroborated by the applicant's own documentation, which explicitly acknowledges the influence of distance on judgements of effect magnitude. For example, the assessment of a coastal area situated over 30 kilometres away concludes that, due to the viewing distance, the scale of change is small. Furthermore, the Landscape Character synthesis categorises magnitude as High within roughly 20 kilometres, Medium between about 20 and 30 kilometres, and Low beyond approximately 30 kilometres for certain landscape types. The practical consequence of this approach is that protective assessments rely on systematically moderated magnitude inputs at distances where some of the most sensitive designated landscapes are situated. As a result, the conclusions drawn from these assessments do not reliably represent the true effects that Scottish Ministers are being asked to consider and consent to.

The applicant's submission incorporates visualisation materials prepared in accordance with NatureScot's visualisation guidance, which explicitly recognises inherent technical and perceptual constraints. This guidance emphasises that printed visualisations are unable to fully replicate the scale and depth that a viewer experiences in situ. Consequently, while the visual evidence serves as an important tool in assessing potential impacts, it cannot be regarded as an exact or complete representation of the real-world visual experience.

Furthermore, the wireline drawings included alongside the photographic panoramas share these limitations. As technical renderings embedded within the visualisations, they do not act as independent corrections or enhancements to the photographic content. Instead, they reflect the same spatial and perceptual restrictions inherent in the source imagery, which must be borne in mind when interpreting their accuracy and reliability.

Given these acknowledged limitations, it is necessary to approach the visualisation materials with a measured understanding of their role and scope. They provide a useful, albeit imperfect, basis for assessing visual effects but should not be the sole or definitive means of judgement. Additional considerations and contextual information remain essential to forming a comprehensive evaluation.

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape character throughout its 35-year operational lifespan. This change is not merely a temporary inconvenience; from a policy perspective, granting consent effectively endorses the suitability of this seascape for wind farm use. Consequently, the decision carries significant implications for the intrinsic qualities of the night-time seascape, which must be carefully weighed against the benefits of the development.

The applicant's evidence acknowledges that the proposed development's effects engage several key policies, specifically National Planning Framework 4 (NPF4) Policies 4(c) and 4(d), 11(d) and 11(e), alongside GEN 7 and paragraph 4.28 of the National Marine Plan. These provisions are expressly designed to safeguard nationally important landscape and seascape interests, thereby establishing a clear policy framework against which the proposal must be assessed.

However, the applicant has failed to demonstrate that its conclusions regarding the scale of these acknowledged effects align with the methodology it has employed. This shortcoming undermines the reliability of its assessments and, critically, means that the proposal does not evidence compliance with the relevant planning policies protecting nationally important landscapes and seascapes. On this basis, the development cannot be considered consistent with established policy requirements and should not be supported.

1.1.691 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment employs the methodology recognised by Historic Environment Scotland for evaluating effects on the setting of historic assets. This methodology, developed and refined through consultation with Historic Environment Scotland, mandates an evaluation not only of visual change but specifically whether

such changes affect the contribution that setting makes to the cultural significance of the heritage asset, as well as whether the integrity of the setting is adequately retained. Importantly, the methodology explicitly states that visual change should not be equated directly with adverse impact, requiring a nuanced and comprehensive assessment beyond mere visibility or proximity considerations.

However, a Methodological Audit prepared in support of community objections, drawing solely on the applicant's Appendix 14.3, identifies a critical deficiency in the applicant's operational assessment. While the assessment acknowledges relevant heritage attributes such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it fails to demonstrate how the integrity of the setting has been evaluated in accordance with the applicant's own accepted methodology. The assessment effectively describes visual changes but omits the essential evaluative step required by the methodology—namely, a clear analysis of how those visual changes translate into effects on cultural significance and setting integrity. This omission undermines the reliability of the applicant's conclusions that the integrity of the setting is adequately retained, thereby calling into question the overall robustness of the heritage impact assessment.

While the applicant's assessment acknowledges the cultural significance of the affected heritage assets, identifying key qualities such as pilgrimage, arrival by sea, movement through a living cultural landscape, and the interconnectedness of monuments, spirituality, and their surrounding landscape and seascape, it appears that the mitigation measures proposed may not fully address these dynamic experiential aspects. The applicant's baseline explicitly recognises that these values are experienced through movement rather than from fixed viewpoints, underscoring the importance of a broader cultural landscape perspective. Furthermore, Historic Environment Scotland, in their consultation responses recorded within the application, requested additional viewpoints to ensure that these wider qualities would be properly represented. This suggests that the current assessment and proposed mitigation may be insufficient in capturing the full extent of the heritage assets' cultural significance. Therefore, while some mitigation is offered, it falls short of encompassing the holistic and experiential qualities fundamental to the heritage assets, warranting further consideration to adequately protect their cultural value.

The practical consequence of relying on the existing landscape assessment is that any understatement of landscape effects directly compromises the accuracy and reliability of the heritage impact conclusions derived from it. The assessment of heritage impacts is not an isolated exercise; it is fundamentally dependent on the landscape analysis that precedes it. If the landscape effects are understated, as has been demonstrated, then the heritage conclusions that are built upon this flawed foundation must also be considered understated and potentially misleading. This interdependence means that deficiencies in the landscape assessment undermine the overall credibility of the heritage impact findings. Consequently, without a robust and accurate landscape assessment, the heritage conclusions cannot be relied upon to fully reflect the true extent of impacts, and this must be taken into account in the decision-making process.

The application fails to provide the necessary assessment to demonstrate protection of internationally and nationally important heritage assets, as required by NPF4

Policy 7(h) on scheduled monuments and Policies 7(c) and 7(d) concerning their setting. This absence of evidence means the cultural significance of these assets and their surroundings cannot be assuredly preserved.

Furthermore, the proposal does not comply with the requirements set out in GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan, which collectively underscore the importance of safeguarding heritage within planning decisions. Without a robust demonstration of how these policies are met, there remains a substantial risk of harm to heritage assets.

In light of these shortcomings, the Scottish Ministers are deprived of the critical information necessary to conclude that the development would protect heritage assets appropriately. Consequently, the application should not be approved as it does not satisfy the essential policy safeguards for heritage protection.

1.1.692 Effects on Island Communities, Tourism and the Local Economy

While mitigation measures may seek to address certain impacts, they fall short in safeguarding the essential qualities that underpin the economic and social fabric of the island communities affected by this proposal. These communities depend to an exceptional degree on visitors, who are drawn specifically by the attributes identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity and remoteness. Any alterations to these defining characteristics strike directly at the economic base of these communities. Such a disruption threatens not only local services and population stability but also the long-term viability of these island communities themselves. Consequently, the proposal poses a fundamental risk to their economic and social sustainability.

The applicant's socio-economic assessment fails to provide an adequate basis for mitigation, particularly in relation to island communities. While the assessment in Chapter 18 offers detailed analysis of potential port communities at a regional scale, it notably omits any place-based evaluation of the island communities directly affected by the proposal. This omission is critical given that the applicant's own consultants identified habitability as a potentially significant pathway through which the development could impact these communities; yet no specific assessment of island habitability was undertaken.

Island economies differ fundamentally from regional averages, as they are heavily concentrated in sectors most vulnerable to changes affecting the qualities that attract visitors. Rather than reducing sensitivity, reliance on increasing visitor numbers actually intensifies dependence on these at-risk attributes. Consequently, the assessment's conclusion that the island communities have low sensitivity to tourism effects is unsupported by evidence and rests solely on an unsubstantiated assumption. Without a place-based analysis tailored to the unique socio-economic context of the islands, the methodology is flawed and insufficient to understand or mitigate the true impacts on these vulnerable communities.

The applicant acknowledges that island communities require particular scrutiny in the planning process. However, the assessment undertaken falls short of the necessary standard to understand the proposal's effects on these communities. This deficiency

is significant given the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions must be based on robust socio-economic evidence and apply a precautionary approach where such evidence is insufficient. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a clear statutory duty to assess and give weight to the interests of island communities through meaningful engagement from the outset to the conclusion of the decision-making process.

Despite these explicit requirements, the applicant has failed to demonstrate that the proposal is compatible with the sustainability of island communities, nor has it evidenced that the statutory duties owed to them have been fulfilled. The lack of meaningful engagement and comprehensive assessment undermines the ability to ensure that the development will not adversely affect these communities. Consequently, the proposal does not comply with the necessary planning policies and statutory obligations designed to protect the social and economic wellbeing of island populations.

1.1.693 Ecology, Biodiversity and Habitats Regulations

The proposed development presents a significant risk of adverse environmental effects due to its location within an ecologically sensitive area. Priority Marine Features and Annex I habitats are present within the development site itself, indicating a high level of ecological importance. Furthermore, the surrounding waters provide habitat for protected species, including seabirds, marine mammals, and basking sharks. The scale and duration of the proposed construction, operational, and decommissioning activities—extending over several decades—would exert considerable pressure on these vulnerable ecosystems. Given the presence of such valuable marine biodiversity and the potential for substantial disturbance, the development is likely to result in significant environmental harm. It is therefore imperative that this ecological sensitivity is fully recognised and appropriately addressed in any planning decisions.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are characteristically prepared in circumstances where an adverse effect on the integrity of the protected site cannot be definitively excluded. The inclusion of these submissions is a notable aspect of the application, as it acknowledges the potential for significant impacts on protected habitats. Importantly, the applicant’s approach indicates that Scottish Ministers may ultimately reach a different conclusion regarding the presence or extent of any adverse effects. These documents are therefore intended to address and mitigate potential impacts under derogation provisions, demonstrating the applicant’s recognition of ecological sensitivities and the need for compensatory measures.

The applicant’s evidence clearly establishes that under the Habitats Regulations, consent for developments potentially impacting protected habitats and species can only be granted when the competent authority has ascertained that the proposal will not adversely affect the integrity of the protected site. This requirement is absolute unless the strict derogation tests are satisfied. Crucially, consent may lawfully be

granted only where no reasonable scientific doubt remains regarding the absence of adverse effects. The evidential burden lies with the applicant to demonstrate this to the requisite standard. Importantly, proposals for mitigation, compensation, or future monitoring, while relevant, do not in themselves satisfy the statutory tests or guarantee lawful consent.

This legal framework is reinforced by specific policy provisions, including GEN 9 and GEN 13 of the National Marine Plan, alongside Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). Together, these policies embed the stringent requirements of the Habitats Regulations within the planning system, ensuring that developments affecting designated sites are rigorously assessed. The high evidential threshold and comprehensive policy context emphasize the necessity for applicants to provide robust, conclusive scientific evidence demonstrating no adverse impact before consent can be lawfully granted. This ensures the protection of sensitive ecological interests in accordance with statutory and policy mandates.

The practical consequence of the applicant's failure to meet the statutory tests is that the proposed development risks causing harm to internationally important habitats and species, thereby undermining the legal basis for granting consent. Without clear evidence that these protections can be assured, there is a tangible threat to the integrity of designated ecological features.

The evidence submitted, including the applicant's own derogation documents, reveals a significant degree of uncertainty regarding the ability to satisfy the statutory requirements. This uncertainty indicates that the necessary safeguards for these internationally important ecological assets have not been adequately demonstrated or guaranteed by the applicant.

Given this lack of demonstrable compliance with the legal protections in place, the application cannot be considered to meet the necessary statutory tests. Consequently, granting consent in these circumstances would be contrary to the obligations to protect internationally important habitats and species, and therefore should be refused.

1.1.694 Cumulative and In-Combination Effects

The practical consequence of considering only a portion of the project at this stage is that a comprehensive evaluation of its overall impacts is fundamentally undermined. The export cable corridor and the onshore transmission works, which are essential for the wind farm's operation, are not included in the current application but are instead deferred to future consenting processes. This fragmentation means that the Scottish Ministers are making decisions without full knowledge of the cumulative effects, potentially overlooking significant environmental and operational implications that only become apparent when all components are assessed together.

This approach runs counter to established legal principles governing environmental assessment. The courts, notably in the Raeshaw Farms case, have affirmed that a project must be assessed in its entirety rather than being divided into smaller parts whose individual impacts might appear less significant. By effectively "salami-slicing" the project, the current methodology diminishes the perceived scale and

consequence of the development, which could result in inadequate mitigation measures and insufficient scrutiny of the project's true footprint and effects on the environment and local communities.

Therefore, it is imperative that the assessment process be reconsidered to encompass all interdependent elements of the project simultaneously. Only through a holistic evaluation can decision-makers fulfil their statutory duties and ensure that all potential impacts are properly identified, understood, and addressed. Failing to do so risks setting a precedent that undermines the integrity of the planning system and the protections it affords to the environment and public interest.

The cumulative impact assessment presented in the Environmental Impact Assessment relies fundamentally on the baseline conclusions derived from separate evaluations of landscape, heritage, and socio-economic factors. However, these underlying assessments have been demonstrated to understate the true extent of effects, as previously detailed. Consequently, the cumulative assessment inherits this diminished baseline, which means it does not fully capture the aggregate impacts when this proposal is considered in conjunction with other existing, consented, and foreseeable developments. This methodological shortfall results in a significant underestimation of the combined effects, thereby compromising the reliability of the cumulative impact assessment.

Given that the cumulative assessment's accuracy is directly dependent on the validity of the initial baseline evaluations, any understatement in those foundational assessments systematically translates into an understated cumulative impact. This flaw undermines confidence in the assessment's conclusions and potentially obscures the real magnitude of environmental and socio-economic consequences that may arise from the collective developments. It is imperative that the baseline assessments be rigorously revisited to ensure they accurately reflect the true conditions, thereby enabling a more robust and credible cumulative impact analysis. Without such rectification, the planning decisions informed by the current assessment risk being based on incomplete and misleading evidence.

The applicant's submission fails to adequately address the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as Policy 11(e) of the National Planning Framework 4 (NPF4), alongside the Environmental Impact Assessment (EIA) Regulations concerning project splitting. Specifically, there is an absence of a reliable identification and assessment of the cumulative and in-combination effects of the proposal. This deficiency undermines the holistic understanding of the project's overall environmental impact, as the effects of the project as a whole have not been comprehensively evaluated.

Given this shortcoming, it is imperative that the decision-making process explicitly considers the treatment of deferred works. Without such consideration, the planning authority cannot ensure full compliance with the aforementioned policies and regulatory frameworks. Therefore, it is requested that the deferred elements of the project be expressly addressed in the determination to secure a thorough and legally compliant assessment of all potential environmental effects.

1.1.695 Public Engagement, Site Selection and Environmental Information

The applicant places significant weight on the site-selection process, which renders the quality of public participation within that process directly material to the decision. However, deficiencies in public participation identified during the plan and site-selection stages have persisted into the application stage. The application itself comprises many thousands of pages of technical material, submitted during the busiest months of the year for island communities. This period coincides with the visitor season, when local residents are engaged continuously in work and specialist advice is least accessible. In contrast, the applicant has had years to prepare its case, supported by substantial professional and financial resources.

The requirements set out in GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, mandate that those affected must be afforded a realistic opportunity to participate in decisions of such magnitude. The circumstances under which the affected communities have been expected to respond fall short of this standard. This shortfall undermines the legitimacy of the consultation process and should be given careful consideration by the Scottish Ministers when evaluating the representations submitted.

There remains considerable uncertainty regarding the sufficiency of the Environmental Impact Assessment submitted with this application. While the assessment is extensive in scope, its adequacy is questionable, as it identifies potential pathways to significant effects but fails to investigate them thoroughly. For example, the landscape assessment employs a methodology that does not align with the outcomes presented, notably applying a distance pattern not supported by its own framework. Similarly, the heritage assessment lacks demonstration of its own integrity test's application, and the socio-economic assessment omits a place-based analysis of the islands affected. These methodological shortcomings undermine the reliability of the conclusions drawn.

Moreover, the reliance on future assessment, post-consent plans, monitoring, and additional approvals does not satisfy the requirements of the Environmental Impact Assessment Regulations, which stipulate that likely significant effects must be understood before determination. The Scottish Ministers are compelled to decide based on the evidence currently available, rather than on the expectation that unresolved issues will be addressed satisfactorily at a later stage. The applicant has not demonstrated that the environmental information provided is adequate for informed decision-making, and as such, the application should not be approved in its present form.

1.1.696 Effects on Local Area

The applicant's assessment recognises Islay and Colonsay as the closest islands to the proposed development area, which lies immediately north-west of Islay and west of Colonsay. However, the application predominantly considers Islay in terms of its potential as a direct project location rather than evaluating it as an affected island community in its own right. This approach neglects the Atlantic-facing communities of Islay, which confront the nearest edge of a 448 square kilometre development area without any place-based assessment of the effects on their setting, economy, or community life. For Colonsay and Oronsay, the seaward outlook that defines daily

life faces the development array directly, with the North Colonsay and Western Cliffs Special Protection Area forming part of Colonsay's own coastline. This area is central to the applicant's derogation case and compensation plan, reflecting an explicit acknowledgment within the application that harm to the internationally protected seabird population of these cliffs cannot be excluded. Moreover, Oronsay Priory, a scheduled monument of national importance situated within this community's area, is subject to the same shortcomings identified in the heritage assessment, particularly regarding the inadequate treatment of its open maritime setting. Taken together, these omissions and underassessments undermine the reliability of the environmental and heritage impact evaluation with respect to the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay.

The applicant's assessment of the visual and community impacts on Iona appears to underestimate the scale and significance of these effects when compared with the Coastal Character assessment and known sensitivities of the area. While mitigation measures are proposed, the Coastal Character assessment highlights that the Sound of Iona exhibits high sensitivity, with direct orientation towards the development and extensive visibility. The turbines would extend approximately 39 degrees across the horizon at a distance of around 21 kilometres, producing an overall effect described as Moderate and Significant. This broad geographical extent of change notably includes impacts on the ferry crossing between Fionnphort and Iona, an important community and visitor route, yet the applicant's visualisations do not encompass key viewpoints such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, despite Historic Environment Scotland's request for additional perspectives including from the ferry itself.

Furthermore, the West Coast of Iona is similarly assessed as highly sensitive, with widespread visibility of the proposed development. The applicant accepts that significant effects would occur for residents and visitors across much of the island, including at Dùn Ì, the highest point of Iona. The heritage significance of Iona's monastic landscape, encompassing the Abbey, the Nunnery and the high crosses, is internationally recognised and intrinsically linked to pilgrimage, arrival by sea and movement through the landscape. The applicant's baseline acknowledges this, yet the omission of certain visualisations and the limited assessment of experiential impacts call into question the completeness of the heritage impact evaluation. This is particularly important given the cultural and historic prominence of these sites and their relationship to views and approaches across the island.

In addition to these considerations, community response further challenges the adequacy of the assessment. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, indicating strong local concern. Crucially, the applicant's own consultants identified habitability as a potential pathway of effect on the island's community, yet no assessment of this impact appears to have been undertaken. The scale of the turbines can be contextualised by comparison with Ben Hynish on Tiree, a familiar landmark standing 141 metres tall and visible from Iona at approximately 33 kilometres. The largest turbines would overtop Ben Hynish by around 194 metres while being located at roughly two-thirds of that distance, emphasising their imposing presence. Taken together, these points demonstrate that the applicant's evaluation underestimates the significant visual,

community and heritage effects on Iona, thereby compromising the accuracy of the environmental and social impact assessment.

The applicant's assessment recognises that the Ross of Mull South coastal area is of High sensitivity at distances of approximately 22 to 24 kilometres and attributes a Medium magnitude of effect. It further accepts that significant effects would occur at Erraid and on the Core Paths of the Ross, as well as at Fionnphort, which serves as the gateway to Iona and the embarkation point for visitors. This community is notably the most directly affected by visitor flows. Across Mull more generally, the applicant acknowledges significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is consistently assessed as having High sensitivity over distances of roughly 21 to 33 kilometres, but is nonetheless only attributed a Medium magnitude of effect.

However, the applicant's reliance on viewing distance to moderate the perceived scale of change is exemplified by the assessment of the Wilderness and Gribun Rocks coastal area, where the effect is judged small due to distances exceeding 30 kilometres. This distance-based reasoning fails to fully capture the nature of impact on distant but visually and culturally significant landscapes. Crucially, Mull's west-facing tourism economy, including its wildlife boat operations and accommodation sectors within western townships, depends heavily on the intactness of the Atlantic seascape. The development would effectively industrialise this seascape, yet none of these tourism-dependent communities has been subject to a place-based assessment.

Therefore, while the applicant acknowledges certain significant effects, the assessment underestimates the full extent of visual, economic, and community impacts on Mull and the Ross of Mull, particularly in relation to designated landscapes and the sustainability of tourism-dependent communities.

The applicant's assessment materially underestimates the impacts on important designated landscapes and vulnerable island communities, thereby jeopardising the protection of their natural and cultural qualities. Ulva, a community-owned island within the Loch na Keal National Scenic Area, has not been assessed despite sharing fully in the effects on that designated landscape. This small, re-establishing community depends critically on the unspoilt seascape and setting, which are at risk from the proposed development. Similarly, Staffa, located approximately 35 kilometres from the development area and also within the Loch na Keal National Scenic Area, is dismissed with a conclusion of small-scale change and non-significant effect. This assessment conflicts with the applicant's own recognition of the island's panoramic maritime qualities and overlooks the fact that Staffa lies beyond the 30-kilometre distance NatureScot recommended for assessing effects on National Scenic Area qualities. The Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is considered of High sensitivity at 28 to 32 kilometres distance but is attributed only a Medium to Low magnitude of impact, justified by distance and retained landforms. This approach similarly extends to the Scarba, Lunga and the Garvellachs National Scenic Area at 35 to 40 kilometres, which receives the same limited assessment. Collectively, these evaluations fail to reflect the full significance of the visual and environmental effects on these

designated landscapes and island communities, weakening the safeguards intended to preserve their distinctive character and vitality.

The applicant's assessment characterises the South Tiree coastal area as possessing High sensitivity at a distance of approximately 35 kilometres while attributing a Low magnitude of change to the proposed development. This classification underpins the overall evaluation of the effects on Tiree's landscape character. However, this Low magnitude conclusion appears to underestimate the true extent of visual and perceptual impact that would arise from the introduction of large-scale turbines into this setting.

Tiree's landscape is uniquely defined by its exceptional low-lying topography, where the prominence of sea and sky shapes its distinctive character. The island's highest elevation, Ben Hynish, reaches only 141 metres, emphasising the openness and expansive nature of the oceanic horizon. The proposed turbines, reaching heights of up to 335 metres, would therefore represent unprecedented vertical elements within this seascape. Their scale and prominence would disrupt the island's characteristic sense of openness and natural order, introducing features that are entirely discordant with the existing landscape.

Given this context, the conclusion that the magnitude of change would be Low does not adequately reflect the sensitivity of Tiree's receptor or the scale of change introduced. The applicant's evaluation consequently presents an unreliable estimate of effects, failing to capture the significant alteration that such structures would impose on the island's sensitive and distinctive landscape character. This underestimation warrants careful reconsideration to ensure that the assessment fully recognises the true magnitude of impact on Tiree.

While the applicant's assessment applies distance-based mitigation measures to certain seascape receptors, this approach fails to address significant effects experienced by mainland and island communities with direct views and economic dependence on the seascape. Notably, Gigha, a community-owned island emblematic of island regeneration, faces the development waters from the east; yet, the impact on its delicate community balance and local economy remains unexamined. Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas, precisely the receptors subject to the contested distance-based mitigation, have not been adequately assessed. Furthermore, the west coast of Kintyre comprises a series of communities whose identity and visitor economy are intrinsically linked to the open Atlantic seaboard views towards Islay, Jura, and surrounding waters. The Treshnish Isles and adjacent small islands and mainland coasts sharing outlooks towards the development area are likewise excluded from comprehensive evaluation. This omission compromises the thoroughness of the applicant's environmental appraisal and undermines the reliability of conclusions regarding the seascape's wider social and economic sensitivities.

The applicant's reliance on a distance-based approach to assess environmental effects results in a systematic underestimation and discounting of significant impacts on sensitive receptors located beyond 20 kilometres from the development site. This

methodological choice has a practical consequence: important changes experienced by these distant communities are not given appropriate weight in the environmental impact assessment. Consequently, the assessment does not accurately reflect the true extent or significance of effects that occur beyond this arbitrary distance threshold.

In examining the evidence, it becomes clear that wherever the applicant's assessment encounters a highly sensitive receptor beyond approximately 20 kilometres, the magnitude of change is deliberately moderated and the effect discounted. This means that although these receptors may be affected to a considerable degree, the assessment process effectively diminishes their experience of impact. Such an approach fails to provide a comprehensive or place-specific analysis for these communities, thereby compromising the assessment's integrity and robustness.

The absence of a place-based assessment for communities beyond 20 kilometres undermines the environmental impact assessment's ability to fully inform decision-makers and the public. Without acknowledging and properly evaluating the effects experienced by these sensitive receptors, the applicant's approach risks overlooking meaningful environmental and social consequences. It is therefore essential that the assessment methodology be revised to accurately capture and weigh the significance of effects at all relevant distances, ensuring a thorough and credible evaluation.

1.1.697 Personal Observations

In addition to the planning matters above, I am personally concerned because: This development will destroy our local environment and views.

Finally, I would also ask the Scottish Ministers to consider: Stop all wind and electricity projects. Scotland doesn't need these developments, they will not benefit Scotland in the long term.

1.1.698 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the relevant statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the coastal communities and their heritage. However, independent scrutiny of the applicant's documentation reveals that these effects have been understated, and that an essential heritage assessment has not been conducted. Furthermore, while the detrimental impacts on the island communities have been identified, no formal assessment of these effects has taken place. Additionally, the ecological tests mandated by policy remain unproven as achievable. It is also notable that the application before the Scottish Ministers represents only a portion of the entire project.

Given these substantial deficiencies, it is respectfully submitted that the Scottish Ministers should refuse consent for the MachairWind Offshore Wind Farm and decline the associated marine licence. Should the Ministers consider granting

approval, it is requested that they require the submission of further environmental information alongside enhanced visualisations. Moreover, determination of the applications should be deferred until after a public inquiry, enabling a thorough examination of the issues raised in this objection. Regardless of the outcome, it is also requested that the Ministers provide explicit conclusions within their decision, particularly addressing the impacts on cultural heritage and the affected island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 474
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, referenced by applications 00012385 for consent under section 36 of the Electricity Act 1989 and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications are made by MachairWind Limited, trading as ScottishPower Renewables. I request that this letter be recorded as a formal objection, that I be registered accordingly, and that I am kept informed of the decision regarding these applications.

The development in question seeks approval for an offshore wind farm with an installed capacity of approximately 2 gigawatts. The project would consist of between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip. The proposed site lies within a Windfarm Development Area covering about 448 square kilometres of marine space, located north-west of Islay and west of Colonsay. It is situated roughly 21 kilometres from Iona and is in close proximity to the islands and coastal communities of the southern Hebrides.

The following discussion outlines the planning and environmental grounds underpinning my objection, framed within the relevant statutory and policy context governing the determination of these applications. It is important to emphasise that the onus lies squarely on the applicant to provide sufficient evidence demonstrating compliance with the applicable regulatory and policy tests. Objectors are not required to disprove the application; rather, the applicant must satisfy the decision-maker that all criteria are met. In this case, the evidence supplied by the applicant falls short of that requirement, and therefore, consent ought to be refused.

1.1.699 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology, as set out in Appendix 16.1, notably lacks a defined distance threshold beyond which major effects are deemed to cease. However, an independent Evidence Note, which rigorously analyses the applicant’s Chapter 16 and associated appendices, reveals a consistent pattern across all assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, irrespective of the receptor’s sensitivity or the extent of visibility. This pattern is corroborated by the applicant’s own documents, which acknowledge the influence of distance on judgements of effect magnitude. For example, the assessment of a coastal area over 30 kilometres distant concludes that, due to viewing distance, the scale of change is small. Furthermore, the Landscape Character synthesis categorises magnitude as High within roughly 20 kilometres, Medium between approximately 20 and 30 kilometres, and Low beyond about 30 kilometres for certain landscape types.

This implicit distance-based moderation of magnitude has significant implications for the reliability of the assessment outcomes. By systematically reducing the estimated magnitude of effects at distances where the most sensitive designated landscapes are situated, the methodology effectively understates the potential impacts. Consequently, the protective tests applied within the assessment are based on these

diminished inputs, leading to conclusions that do not accurately reflect the true scale of effects that the Scottish Ministers are being asked to consent. In this regard, the methodology undermines the robustness and transparency of the environmental assessment, raising substantial concerns about the validity of its findings and the adequacy of protections afforded to sensitive landscapes.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, thereby permanently altering the character of the night-time seascape throughout the 35-year operational lifespan of the project. This change would be distinctly perceptible, as the existing natural darkness over the sea is a defining characteristic of the area's seascape, contributing to its overall visual and experiential qualities. The introduction of artificial lighting in this context represents a significant and lasting modification to the night-time environment.

It is important to note that the 35-year operational period does not represent a limit to the potential harm in planning policy terms. The applicant's own assessment confirms that granting consent for this development effectively constitutes a decision that this particular seascape is appropriate for wind farm use. This underscores the permanent nature of the policy implications, as the consent would establish a precedent recognising the acceptability of such industrial activity and its associated visual impacts within this seascape.

Given the permanent alteration to the night-time seascape and the broader policy significance of consenting this development, careful consideration must be given to the balance between renewable energy objectives and the preservation of seascape character. The lighting effects constitute a fundamental change that must be weighed alongside other environmental and landscape factors, ensuring that any decision fully addresses the enduring consequences for this sensitive coastal area.

There remains significant uncertainty regarding the proposal's compliance with key planning policies designed to safeguard landscape and seascape interests. The effects identified engage several provisions, notably NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. Critically, the applicant has failed to demonstrate that its conclusions about the scale of these acknowledged effects align with its own assessment methodology. Moreover, no satisfactory evidence has been provided to confirm that the proposal complies with policies aimed at protecting nationally important landscapes and seascapes. On this basis, it cannot be concluded that the proposal meets the necessary policy requirements.

1.1.700 Effects on Island Communities, Tourism and the Local Economy

The proposed development presents a significant threat to the fundamental economic and social sustainability of the island communities affected. These communities rely exceptionally heavily on visitors, who are drawn specifically by the very qualities identified in the applicant's own baselines: landscape, seascape, cultural heritage, tranquillity and remoteness. Any alteration to these attributes would directly undermine the economic foundation upon which these communities depend. Such an impact would extend beyond immediate economic concerns, jeopardising

local services, resident populations and the long-term viability of these island communities. It is therefore essential to consider carefully how this proposal could erode the very factors that sustain these unique and vulnerable places.

The proposal fails to meet the mitigation standards required to protect island communities, as it lacks the necessary assessment and evidence to demonstrate compliance with relevant policy and statutory duties. Specifically, it does not satisfy the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be founded on robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Furthermore, the proposal does not align with NPF4 Policy 11(c) nor the obligations under the Islands (Scotland) Act 2018, both of which insist on thorough evaluation and meaningful engagement with island communities throughout the planning process. The applicant acknowledged that island communities warrant particular scrutiny but failed to undertake the comprehensive assessment needed to understand the proposal's effects on these communities. Consequently, it has not been demonstrated that the development is compatible with the sustainability of island communities, nor that the statutory duties owed to them have been properly discharged. This non-compliance undermines the proposal's acceptability in planning terms.

1.1.701 Ecology, Biodiversity and Habitats Regulations

The proposed development would bring extensive construction, operational, and decommissioning activities into an ecologically sensitive environment for a prolonged period of decades. Priority Marine Features and Annex I habitats are present within the development site itself, while the surrounding waters provide habitat for seabirds, marine mammals, and basking sharks. This concentration of protected species and habitats underlines the ecological importance of the area and indicates a high potential for significant adverse environmental effects resulting from the scale and duration of the proposed works. Given these considerations, the potential for ecological harm must be carefully weighed against the benefits of the development.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are characteristically prepared in circumstances where an adverse effect on the integrity of the protected site cannot be definitively excluded. The inclusion of these submissions is a notable aspect of the application, as it acknowledges the potential for significant impacts on protected habitats. Importantly, the applicant's approach indicates that Scottish Ministers may ultimately reach a different conclusion regarding the presence or extent of any adverse effects. These documents are therefore intended to address and mitigate potential impacts under derogation provisions, demonstrating the applicant's recognition of ecological sensitivities and the need for compensatory measures.

The applicant's evidence confirms that, under the Habitats Regulations, planning consent may only be granted once the competent authority has ascertained that the proposed development will not adversely affect the integrity of the protected site, unless the stringent derogation tests are fully satisfied. Importantly, consent can lawfully be given only where no reasonable scientific doubt remains regarding

adverse effects. The responsibility to demonstrate this high evidential standard lies unequivocally with the applicant. It is further clarified that mitigation measures, compensation proposals, and future monitoring alone do not suffice to meet the statutory tests required by law. This legal framework is reinforced by policy provisions within GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). Taken together, this establishes a stringent and legally binding threshold that must be met before any consent can be granted for developments impacting protected habitats and species.

The assessment of the submitted evidence, notably the applicant's own derogation documents, clearly indicates a failure to satisfy the statutory tests designed to protect internationally important habitats and species. The information provided does not demonstrate the requisite degree of certainty that these legal requirements can be met. Consequently, this shortfall fundamentally undermines the justification for granting consent in this instance.

1.1.702 Effects on Local Area

The development area extends over 448 square kilometres immediately north-west of Islay and west of Colonsay, placing the Atlantic-facing communities of these islands in closest proximity to the proposed project. Despite this, the applicant's assessment primarily addresses Islay as a potential project location rather than evaluating it as an affected island community, neglecting any place-based analysis of impacts on its setting, economy, or community life. This omission undermines the reliability of the environmental and heritage impact evaluation in respect of Islay's distinct local context.

Similarly, Colonsay and Oronsay face the array directly, with their daily life intimately connected to the seaward outlook. Of particular significance is the North Colonsay and Western Cliffs Special Protection Area, which forms part of Colonsay's own coastline and is central to the applicant's derogation case and compensation plan. This area's inclusion highlights the acknowledged but unexcluded risk of harm to internationally protected seabird populations. Moreover, Oronsay Priory, a scheduled monument of national importance, lies within this community, yet the heritage assessment fails to adequately consider its open maritime setting. These gaps collectively demonstrate that the applicant's evaluation underestimates the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay.

The applicant's assessment of visual and community impacts on Iona significantly underestimates their scale and importance, particularly when compared to established mitigation benchmarks. The Coastal Character assessment assigns the Sound of Iona a high sensitivity, noting its direct orientation towards the development area and extensive visibility. The scale of visual change is substantial, spanning approximately 21 kilometres with turbines covering about 39 degrees of the horizon. This magnitude of effect is classified as Moderate and Significant. Similarly, the West Coast of Iona is recognised as highly sensitive with widespread visibility, and the applicant acknowledges significant effects for residents and visitors across much of the island, including at Dùn Ì, the highest point. However, such recognition falls short of adequately addressing the depth of impact, especially given that familiar

landmarks like Ben Hynish on Tiree, standing at 141 metres and visible from 33 kilometres, would be visually dominated by turbines extending roughly 194 metres at a closer distance of approximately two-thirds that range. This comparison underscores the disproportionate visual intrusion posed by the proposed development, which the applicant's own evaluation does not fully mitigate.

The heritage and community implications further reveal critical gaps in the assessment. Iona's monastic landscape, encompassing the Abbey, the Nunnery, and high crosses, holds international significance, intrinsically linked to pilgrimage and sea arrival routes, as identified in the applicant's baseline studies. Despite Historic Environment Scotland's requests for additional viewpoints, including from the ferry crossing itself, the applicant has not provided visualisations from key vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, thereby limiting the understanding of visual impacts on heritage assets. Moreover, community consultation on Iona indicates overwhelming opposition, with 92 per cent of households objecting to the proposal. The applicant's own consultants identify habitability as a potential pathway of effect on the island's community, yet no assessment of this pathway has been undertaken. This omission further compromises the accuracy and completeness of the environmental and social impact evaluation, leading to an underrepresentation of the true scale and significance of effects on Iona.

The applicant's assessment acknowledges significant effects on several key locations within Mull and the Ross of Mull coastal communities. Specifically, the Ross of Mull South coastal area is identified as having High sensitivity at distances of approximately 22 to 24 kilometres, with an attributed Medium magnitude of effect. Significant impacts are recognised at Erraid and on the Core Paths of the Ross, while Fionnphort, serving as the gateway to Iona and the principal embarkation point for visitors, is explicitly accepted to experience significant effects. This community is notably reliant on the flow of visitors, highlighting the importance of understanding the development's influence on local dynamics.

Further across Mull, the applicant accepts significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, which encompasses Mull's western waters and islands, is assessed as having High sensitivity throughout a range of approximately 21 to 33 kilometres. However, the magnitude of impact in this nationally designated landscape is attributed no more than Medium. This suggests a potential underestimation of the development's visual and environmental intrusion within an area of recognised scenic importance. The applicant's approach appears to downplay the extent of change, especially given the acknowledged sensitivity.

The assessment's treatment of the Wilderness and Gribun Rocks coastal area further exemplifies this concern. Here, the applicant judges the scale of change to be small due to a viewing distance exceeding 30 kilometres. This distance-based reasoning raises questions about the adequacy of the impact evaluation, particularly given that Mull's west-facing tourism economy, wildlife boat operations, and accommodation in western townships are intimately linked to the Atlantic seascape that would be industrialised by the development. Importantly, none of these communities have received a place-based assessment tailored to their specific

contexts, which risks overlooking significant economic and social consequences. Taken together, these points suggest that the applicant's assessment does not fully capture the visual, economic, and community impacts on Mull and Ross of Mull, particularly in relation to designated landscapes and tourism-dependent communities.

While the applicant's assessment acknowledges some effects on designated landscapes, it systematically underestimates or omits significant impacts on key seaboard areas and vulnerable island communities. For example, Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island undergoing regeneration. Its recovery is critically dependent on the preservation of the unspoilt seascape and setting that the development threatens; yet, no assessment has been made of these effects. Similarly, Staffa, also within the Loch na Keal National Scenic Area and renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development area—beyond even the 30-kilometre distance NatureScot recommended for assessing effects on National Scenic Area qualities. Despite the applicant's own recognition of Staffa's panoramic maritime qualities, the conclusion that changes there would be small and not significant is insufficiently justified. The Jura National Scenic Area, assessed at 28 to 32 kilometres distance and classified as of High sensitivity, is attributed only Medium to Low magnitude effects based on distance and retained landforms. This disregards that the designation is founded on its wild, undeveloped Atlantic character, which is vulnerable to the development's influence. The Scarba, Lunga and the Garvellachs National Scenic Area, 35 to 40 kilometres away, receives an equally limited treatment. Overall, these shortcomings in the assessment undermine the protection of the natural and cultural qualities of important designated landscapes and the viability of island communities reliant on them.

The applicant's assessment notably omits consideration of significant effects on mainland and island communities that have direct visual and economic connections to the seascape in question. Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the development waters from the east. Despite its finely balanced community and economy, the potential impacts on Gigha have not been examined. Similarly, Ardnamurchan Point, the most westerly point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of receptors that are subject to undue distance-based moderation within the applicant's assessment, thereby undervaluing their sensitivity. Additionally, the west coast of Kintyre comprises a chain of communities whose outlook, character, and visitor economy are intrinsically linked to the open Atlantic seaboard facing Islay, Jura, and the surrounding waters. The Treshnish Isles and other small islands and mainland coasts with views towards the development area share this same reliance and exposure. The failure to address the effects on these communities compromises the comprehensiveness and robustness of the applicant's environmental and socio-economic evaluation, raising concerns over the completeness of the submitted evidence.

The applicant's environmental impact assessment applies a distance-based methodology that systematically moderates and discounts effects on sensitive

receptors located beyond approximately 20 kilometres from the development site. This approach effectively reduces the assessed magnitude of change and diminishes the perceived significance of impacts at these greater distances. When compared to standard mitigation practices, which require thorough and place-specific evaluations regardless of distance, the applicant’s methodology falls short by not adequately capturing or addressing the full extent of environmental consequences experienced by distant communities.

Taken together, the evidence demonstrates a clear and concerning pattern: wherever a highly sensitive receptor lies beyond the 20-kilometre threshold, the assessment attenuates the magnitude of impact without conducting a detailed, place-based analysis. Consequently, the communities residing in these areas receive no specific assessment of the effects they endure, undermining the integrity and comprehensiveness of the environmental impact assessment. This systematic discounting of significant effects beyond 20 kilometres fails to meet the necessary standards for a robust and equitable evaluation of environmental impacts.

1.1.703 Personal Observations

In addition to the planning matters above, I am personally concerned because: Wildlife will be significantly affected by such a massive project, particularly seabirds, sea cetaceans, the re-introduced species The White Tailed Sea Eagle. The largest raptor in the UK. How on earth could it cope with such a huge windfarm? It couldn't. The ecological price of this project is simply too high. It cannot go ahead.

Based on my own local knowledge, I also wish to highlight that: Seabirds, the white tailed sea eagle, recently reintroduced. Sea cetaceans and fish.

Finally, I would also ask the Scottish Ministers to consider: A project to benefit the shareholders of a Spanish company, cannot be reconciled with the environmental disaster which would follow this project's implementation.

1.1.704 Summary

The proposal for the MachairWind Offshore Wind Farm has not been adequately demonstrated by the applicant to comply with the relevant statutory and policy framework governing its determination. Notably, the applicant’s own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities of the coastal area concerned. Examination of the applicant’s published documents reveals that these impacts have been understated, with a crucial heritage assessment remaining incomplete. Furthermore, while the effects on the island communities involved were identified, no formal assessment of these impacts has been undertaken. The applicant has also failed to satisfy the necessary ecological tests, and it is important to highlight that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and deny the associated marine licence. Should the Ministers decide against refusal, it is requested that they require the submission of additional environmental information and enhanced visual

representations. It is further proposed that the determination of the applications be deferred until after a public inquiry, thereby enabling a thorough examination of the issues raised within this objection. Regardless of the final decision, it is also requested that the Scottish Ministers provide clear and explicit conclusions in their reasons concerning the effects on cultural heritage and the impacted island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 475
Dear Sir/Madam,

This letter serves as a formal objection to the MachairWind Offshore Wind Farm proposals, submitted under application numbers 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010, both lodged by MachairWind Limited, a subsidiary of ScottishPower Renewables. I request to be officially recorded as an objector and to receive notification of the final decisions regarding these applications.

The development in question involves the construction of an offshore wind farm with an installed capacity of approximately 2 gigawatts. The scheme encompasses between 91 and 144 turbines, each with a maximum blade tip height of up to 335 metres. The proposed site spans a Windfarm Development Area of roughly 448 square kilometres, situated in the marine environment north-west of Islay and west of Colonsay. This location lies approximately 21 kilometres from Iona and is in close proximity to the islands and coastal communities of the southern Hebrides.

My objections are grounded in planning and environmental considerations, assessed against the relevant statutory and policy frameworks governing these applications. It is important to note that the onus lies solely with the applicant to provide comprehensive and compelling evidence demonstrating that all applicable tests and criteria have been met. Objectors are not required to disprove the proposal. Upon review, the applicant has failed to fulfil this evidential burden adequately. Consequently, the applications should be refused consent.

1.1.705 Legislative and Policy Framework

The application fails to demonstrate compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989, which require the applicant to have regard to preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, and protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The evidence confirms that these requirements have not been adequately addressed. The Scottish Ministers, in determining this application, are also bound to have regard to these statutory duties. Where such compliance is not demonstrated, or where deficiencies, omissions, or conflicts with the legal and policy framework exist, these factors weigh decisively against the granting of consent. This application contains such deficiencies and omissions, and therefore should be refused.

The applicant has failed to demonstrate compliance with all relevant legal and policy requirements. It is the applicant’s responsibility to provide robust, objective, and proportionate evidence that every statutory duty, planning policy, and environmental assessment obligation has been satisfied. In this case, the evidence submitted does not meet this evidential burden. Deficiencies and omissions remain unaddressed, and conflicts with the applicable legal and policy framework persist. As a result, these unresolved matters weigh decisively against the granting of planning consent.

1.1.706 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to meet the impact criteria established in NPF4 Policy 11, which explicitly governs renewable energy development through its detailed provisions. Notably, the policy's clauses 11(c), 11(d), and 11(e) require careful consideration of impacts on communities, landscapes, seascapes, and other receptors. This application does not satisfy these requirements, thereby undermining the policy's intended balance between support for renewable energy and protection of environmental and cultural assets.

Specifically, the development would cause significant adverse effects on nationally designated landscapes and seascapes, contrary to the policy's safeguards. Furthermore, the applicant has not demonstrated that the cultural significance of scheduled monuments and their settings would be preserved, nor that island communities would be adequately protected. Additionally, the necessary ecological assessments and tests have not been convincingly addressed in the submitted evidence. Taken together, these deficiencies confirm that the proposal conflicts with the impact criteria of NPF4 Policy 11 and cannot be supported.

The proposal fails to comply with multiple National Planning Framework 4 (NPF4) policies designed to protect nationally important landscapes, heritage assets, and biodiversity. Specifically, Policy 11 must be considered alongside Policy 4(c) and 4(d), which safeguard National Scenic Areas and other nationally important landscapes from significant adverse effects on the qualities that warrant their designation. Additionally, Policy 7, including Policy 7(h) concerning scheduled monuments and Policies 7(c) and 7(d) relating to the setting of historic assets, requires that cultural significance be preserved. Policy 3 demands that biodiversity considerations meet rigorous ecological tests. In this case, the proposal would cause significant adverse effects on nationally designated landscapes and seascapes. Furthermore, it has not been demonstrated that the cultural significance of scheduled monuments and their settings would be adequately protected, nor that island communities would be safeguarded. The ecological tests stipulated by Policy 3 have also not been shown to be met on the evidence submitted. Consequently, the proposal is in clear conflict with these critical provisions of NPF4 and should be refused planning consent.

1.1.707 Cultural Landscape, Archaeology and Historic Environment

The applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be protected, and the Scottish Ministers do not have before them the necessary assessment to support such a conclusion. This deficiency means the proposal does not comply with NPF4 Policy 7(h) concerning scheduled monuments, nor with Policies 7(c) and 7(d) relating to setting, in addition to GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Without adequate evidence to confirm the safeguarding of these heritage assets, the application falls short of key policy requirements and cannot be considered acceptable in its current form.

1.1.708 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development rely to an exceptional degree on visitors, who are attracted specifically by the qualities identified in the applicant's own baselines: landscape, seascape, cultural heritage, tranquillity, and remoteness. These attributes form the foundation of the visitor experience and underpin the local economy, making them integral to the viability of these communities. Any alteration to these defining characteristics would therefore have a direct and significant impact on the economic base that sustains these islands.

Such an impact would extend beyond the immediate economic consequences to affect essential local services, population stability, and the overall sustainability of the communities. The interdependence of the economy and social fabric means that changes diminishing the qualities which draw visitors threaten not only financial prosperity but also the continuing viability of these island settlements. It follows that the proposal, by jeopardising the very qualities that attract visitors, poses a fundamental risk to the long-term economic and social sustainability of the island communities.

The practical consequence of the applicant's flawed socio-economic assessment is a significant risk that the impacts on island communities will be misunderstood and inadequately mitigated. Despite the identification by the applicant's own consultants that habitability represents a potentially significant pathway affecting these communities, no specific assessment of habitability on the affected islands was undertaken. Instead, Chapter 18 confines its analysis largely to regional-level considerations, focusing on port communities in detail while neglecting a place-based assessment of the island communities directly facing the proposed development. This gap results in the unsupported conclusion that these island communities possess low sensitivity to tourism effects.

Such a conclusion is fundamentally flawed because small island economies differ substantially from regional averages. Their economic structures are concentrated in sectors most vulnerable to changes in the qualities that attract visitors. Rather than diminishing sensitivity, dependence on increasing visitor numbers intensifies the risk to these communities by deepening their reliance on the very attributes potentially threatened by the proposal. Without a detailed, location-specific analysis, the assertion of low sensitivity amounts to an assumption, not an evidence-based finding.

In light of these points, the socio-economic assessment as presented fails to provide an adequate or reliable basis for understanding or mitigating impacts on island communities. Any decision-making premised on such an incomplete evaluation risks overlooking critical vulnerabilities, thereby undermining effective planning and protection of these sensitive island environments. It is essential that a thorough, place-based socio-economic assessment be undertaken to properly inform the planning process.

The applicant acknowledges that island communities warrant specific and careful consideration within the planning process. However, the evidence demonstrates a failure to undertake the necessary assessment to understand the proposal's effects on these communities. This omission runs counter to the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that

decisions affecting marine and coastal environments be based on robust socio-economic evidence and apply a precautionary approach when such evidence is lacking. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose statutory obligations to assess and accord weight to the interests of island communities through meaningful engagement from the earliest stages of a proposal through to its conclusion.

In light of this, the proposal has not demonstrated compatibility with the sustainable development of island communities, nor has it satisfied the statutory duties owed to these populations. Without evidence that meaningful engagement has occurred or that the socio-economic impacts have been thoroughly evaluated, the decision-making process fails to align with established policy and statutory frameworks. Accordingly, the proposal cannot be considered compliant with the necessary standards for the protection and promotion of island community interests.

1.1.709 Ecology, Biodiversity and Habitats Regulations

The development site encompasses Priority Marine Features and Annex I habitats, indicating the presence of ecologically significant environments within the area proposed for construction. Surrounding waters are known to support a range of protected species, including seabirds, marine mammals, and basking sharks. The introduction of large-scale activities associated with construction, operation, and eventual decommissioning would extend over several decades, imposing sustained pressures on these sensitive marine ecosystems.

Given the ecological importance of the site and the longevity of the proposed development’s operational phases, there is a substantial potential for significant adverse environmental effects. The interaction between extensive human activity and the existing marine biodiversity necessitates thorough consideration, as disturbance and habitat alteration could compromise the integrity of Priority Marine Features and the viability of protected species populations. This assessment forms a critical basis for evaluating the environmental acceptability of the proposal.

The applicant’s submission includes a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan, specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are indicative of mitigation efforts, aiming to address potential adverse effects on a protected site. Their presence in the application suggests that the applicant acknowledges the possibility of significant impacts and has sought to propose measures intended to offset them.

However, it is important to note that such derogation and compensation documents are typically prepared for circumstances where an adverse effect on site integrity cannot be ruled out. The mere submission of these plans reflects a recognition that the applicant’s assessment does not definitively exclude harm to the protected population. This introduces a degree of uncertainty regarding the effectiveness of the proposed mitigation measures and whether they will fully prevent negative consequences.

Furthermore, the applicant's approach implies that the final determination on potential adverse effects rests with the Scottish Ministers, who may arrive at a different conclusion. Consequently, while the submitted documents demonstrate a willingness to engage with the derogation process, this does not guarantee that the proposals will satisfy the necessary statutory tests or that the protected site's integrity will be maintained. It remains essential that these considerations are given due weight in the planning decision.

The applicant has failed to demonstrate compliance with the statutory tests designed to safeguard internationally important habitats and species. This conclusion is drawn from a thorough examination of the submitted evidence, including the applicant's own derogation documents, which collectively reveal a lack of sufficient certainty that these legal requirements can be met. Without clear satisfaction of these tests, the application does not fulfil the necessary legal criteria to justify consent. Consequently, in light of this demonstrable shortfall, the case for granting planning permission is fundamentally undermined and must be refused.

1.1.710 Public Engagement, Site Selection and Environmental Information

The consultation period for this application, comprising many thousands of pages of technical material, occurred during the busiest months of the year for island communities, when residents are engaged continuously through the visitor season and specialist advice is least accessible. This timing has significantly constrained effective public participation, particularly given that the applicant has had years and substantial professional and financial resources to prepare its case. The weight the applicant asks the Scottish Ministers to place on the site-selection process renders the quality of public involvement in that process directly material. However, deficiencies in participation at both the plan and site-selection stages have persisted into the current application phase. Under GEN 18 of the National Marine Plan and the principles of effective public participation enshrined in the Aarhus Convention, those affected must have a realistic opportunity to engage in decisions of this magnitude. The conditions under which these island communities have been expected to respond fall short of this standard. It is therefore imperative that the Ministers take these shortcomings fully into account when considering the representations made.

The Environmental Impact Assessment (EIA) submitted with the application serves as the principal evidential basis for the Scottish Ministers' determination. However, the critical issue is not the extent of the assessment but its sufficiency. The application identifies potential pathways to significant effects across multiple topics but fails to investigate them comprehensively. For instance, the landscape assessment presents outcomes that conform to a distance pattern not supported by its stated methodology. Similarly, the heritage assessment does not evidence the application of its own integrity test, and the socio-economic assessment lacks a place-based analysis of the affected islands. These methodological shortcomings undermine the reliability of the conclusions drawn.

Moreover, the application relies in several instances on future assessments, post-consent plans, monitoring, and additional approvals to address outstanding matters. Such reliance is inconsistent with the requirements of the EIA Regulations, which

mandate that likely significant effects be understood prior to determination. The Scottish Ministers are obliged to decide on the basis of the evidence submitted, without presuming that unresolved issues will be satisfactorily addressed subsequently. The applicant has not demonstrated that the environmental information provided is adequate to enable an informed decision, rendering the EIA insufficient for the purpose of this application.

1.1.711 Effects on Local Area

The applicant's approach to assessing environmental effects employs a systematic moderation and discounting of impacts on sensitive receptors located beyond approximately 20 kilometres, resulting in a significant underestimation of those effects. Taken together, the evidence demonstrates a clear pattern: wherever a highly sensitive receptor lies beyond this threshold, the magnitude of change is artificially reduced and the resultant effect is correspondingly diminished. Crucially, this approach fails to provide any place-based assessment for the communities experiencing these impacts, effectively overlooking their exposure and the significance of the effects upon them. Such a methodology undermines the integrity of the environmental impact assessment by neglecting the genuine extent and severity of impacts beyond the 20-kilometre boundary.

1.1.712 Summary

The proposal put forward by the applicant fails to meet the requirements set by the relevant statutory and policy framework governing its determination. Notably, the applicant's own evaluations acknowledge substantial impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal region. Independent reviews of the applicant's documentation reveal that the extent of these impacts has been underestimated. Additionally, a comprehensive heritage assessment, as mandated, has not been undertaken. While the adverse effects on the island communities directly affected by the development were identified, no formal assessment of these impacts has been conducted. Furthermore, the ecological criteria necessary for approval have not been demonstrated to be achievable. Compounding these concerns is the fact that only a portion of the proposed project has been submitted for consideration by the Scottish Ministers.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm proposal, as well as to decline the associated marine licence application.

Should the Ministers be inclined to grant consent, I request that additional environmental information be provided alongside enhanced visual representations. Moreover, I propose that the determination of these applications be deferred until a public inquiry has been convened, allowing for a thorough examination of all issues raised in this objection. Regardless of the final decision, I also implore the Ministers to include clear conclusions in their reasoning with respect to the impacts on cultural heritage and the island communities affected by the development.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 476
Dear Sir/Madam,

I formally register my objection to the MachairWind Offshore Wind Farm proposals, submitted under application numbers 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval for a large-scale offshore wind development.

The project entails the installation of an offshore wind farm with a capacity of approximately 2 gigawatts, incorporating between 91 and 144 turbines. Each turbine would reach a maximum blade tip height of up to 335 metres. The development is proposed within a designated Windfarm Development Area spanning roughly 448 square kilometres of maritime area located north-west of Islay and west of Colonsay. This site lies approximately 21 kilometres from Iona, placing it in proximity to the islands and coastal communities of the southern Hebrides.

This objection is grounded in planning and environmental considerations, assessed within the relevant statutory and policy frameworks governing these applications. It is essential to emphasise that the responsibility to prove compliance with these tests rests entirely with the applicant. Objectors, including myself, are not obliged to demonstrate contrary evidence. Upon examination of the material submitted, it is clear that the applicant has failed to meet this evidential burden. Consequently, I contend that consent ought to be refused. I request that this correspondence be treated as a formal objection, that I be recorded as an objector, and that I receive notification of the decision concerning these applications.

1.1.713 Seascape, Landscape and Visual Effects

The applicant’s assessment of the proposed development’s effects on landscape and seascape interests fails to align consistently with its stated methodology, undermining the credibility of its conclusions regarding the scale of these impacts. While certain effects are acknowledged, the mitigation measures proposed do not sufficiently address the requirements set out in the relevant policies. This shortfall is particularly significant given the protections afforded to nationally important landscapes and seascapes, where robust and demonstrable mitigation is essential to meet policy objectives.

These deficiencies result in clear non-compliance with National Planning Framework 4 (NPF4) policies 4(c) and 4(d), 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan, all of which safeguard key landscape and seascape interests. The absence of a thorough demonstration that the proposal meets these policy requirements calls into question its suitability and merits refusal on the grounds of insufficient mitigation and policy non-conformity.

1.1.714 Cultural Landscape, Archaeology and Historic Environment

The applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be

protected, and the Scottish Ministers do not have before them the necessary assessment to support such a conclusion. This deficiency means the proposal does not comply with NPF4 Policy 7(h) concerning scheduled monuments, nor with Policies 7(c) and 7(d) relating to setting, in addition to GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Without adequate evidence to confirm the safeguarding of these heritage assets, the application falls short of key policy requirements and cannot be considered acceptable in its current form.

1.1.715 Effects on Island Communities, Tourism and the Local Economy

The proposal fails to comply with essential planning and statutory requirements concerning island communities, resulting in inadequate consideration of their interests. Specifically, it neglects the obligations set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be based on robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 explicitly require that the interests of island communities be properly assessed and given due weight through meaningful engagement from the earliest stages of a proposal to its conclusion. Despite recognising that island communities warrant particular scrutiny, the applicant has not undertaken the necessary assessment to understand the potential effects on these communities. Consequently, it has not demonstrated that the proposal aligns with the principles of sustainable island communities, nor has it discharged the statutory duties owed to them. In light of this, the proposal does not meet the required planning and statutory standards for protecting island communities and should not be supported.

1.1.716 Ecology, Biodiversity and Habitats Regulations

While mitigation, compensation proposals, and future monitoring are often advanced as means to address potential impacts on protected habitats and species, such measures alone do not satisfy the stringent legal requirements under the Habitats Regulations. The competent authority must be assured beyond reasonable scientific doubt that the proposal will not adversely affect the integrity of the protected site before granting consent. This high evidential standard places the burden squarely on the applicant to demonstrate compliance; mitigation strategies, without unequivocal proof, cannot substitute for the necessary certainty demanded by law.

This legal framework is reinforced by relevant planning policies, including GEN 9 and GEN 13 of the National Marine Plan, alongside Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). Together, they ensure that developments affecting protected habitats are rigorously assessed to prevent adverse effects. Any consent granted must therefore reflect full adherence to these statutory and policy requirements, ensuring that the integrity of designated sites is maintained without compromise.

1.1.717 Cumulative and In-Combination Effects

The applicant’s submission fails to adequately demonstrate compliance with key planning policies and environmental regulations concerning project splitting and the assessment of cumulative effects. Specifically, the requirements set out in GEN 21,

paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations necessitate a comprehensive and integrated evaluation of the proposal's overall impacts, including those arising from deferred works. Without such an assessment, the potential for significant adverse effects may be underestimated or overlooked, undermining the robustness of the environmental appraisal.

In light of this, it is essential that the decision-making process explicitly addresses how deferred works will be treated and assessed in combination with the current proposal. Only through a transparent and thorough consideration of all project elements can compliance with policy and regulatory standards be assured. Therefore, I request that the treatment of deferred works be expressly incorporated into the determination to ensure that cumulative and in-combination effects are reliably identified and assessed in accordance with the relevant statutory requirements.

1.1.718 Public Engagement, Site Selection and Environmental Information

While the applicant requests that Scottish Ministers place significant weight on the site-selection process, it is essential to consider the shortcomings in public participation that undermine its legitimacy. The consultation period coincided with the busiest months for island communities, when residents are occupied with continuous work throughout the visitor season and access to specialist advice is limited. This timing contrasts sharply with the applicant's extended preparation period, which has benefited from substantial professional and financial resources. Consequently, the affected communities have not been afforded a comparable opportunity to engage meaningfully with the extensive technical material submitted, which runs to many thousands of pages.

The principles enshrined in GEN 18 of the National Marine Plan, alongside those of the Aarhus Convention, explicitly require that affected parties have a realistic chance to participate in decisions of this significance. The conditions under which communities have been expected to respond clearly fall short of this standard. It is therefore imperative that Ministers take these deficiencies in public participation seriously when considering the representations made, recognising that the consultation process as conducted does not meet the required standards of effective engagement.

1.1.719 Effects on Local Area

The applicant's assessment recognises the presence of several designated landscapes within the wider seaboard area, including Ulva, Staffa, Jura, and the Scarba, Lunga and the Garvellachs National Scenic Areas, but it appears to underestimate or overlook key impacts on these sensitive locations. Ulva, situated within the Loch na Keal National Scenic Area, is identified as a community-owned island at the outset of its regeneration, characterised by a small, re-establishing population whose recovery is intrinsically linked to the unspoilt seascape and setting that the development threatens. Notably, no specific assessment of effects on Ulva has been undertaken, which is a significant omission given the island's reliance on these natural qualities for its social and cultural revival. Similarly, Staffa, one of

Europe’s most celebrated small islands within the same National Scenic Area and located approximately 35 kilometres from the development site, falls outside the applicant’s assessment boundary of 30 kilometres recommended by NatureScot. Despite acknowledging Staffa’s panoramic maritime qualities, the applicant concludes that the scale of change would be small and the effects not significant, a position that fails to fully account for the island’s celebrated status and the sensitivity of its landscape.

Further concerns arise from the treatment of the Jura National Scenic Area, positioned roughly 28 to 32 kilometres from the development, where the applicant assigns a High sensitivity but limits the magnitude of impact to Medium to Low on the basis of distance, apparent scale, and retained landforms. This assessment appears insufficient, given that the designation of Jura’s landscape rests fundamentally on its wild and undeveloped Atlantic outlook, which could be compromised by the proposed development. A similar approach is taken towards the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away, receiving the same calibrated assessment despite its sensitive status. Taken together, these evaluations suggest a pattern of underestimating or omitting significant effects on important designated landscapes and vulnerable island communities, thereby undermining the protection of their natural and cultural qualities. This calls into question the robustness of the applicant’s assessment and indicates a need for a more comprehensive and sensitive evaluation of the wider seaboard impacts.

1.1.720 Personal Observations

In addition to the planning matters above, I am personally concerned because: It is beyond belief that this company can put forward this application. Why are the directors not made to explain every aspect of this,not there lawyers.

1.1.721 Summary

The proposal for the MachairWind Offshore Wind Farm has not been substantiated as compliant with the relevant statutory and policy frameworks governing its determination. The applicant’s own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the coastal communities and their heritage. However, analyses of the applicant’s documentation reveal that the extent of these impacts has been underestimated. Crucially, the essential heritage assessment has not been undertaken, and while the effects on island communities were identified, no formal assessment of these impacts has been conducted. Furthermore, the ecological requirements have not been demonstrated as achievable, and the application presented to the Scottish Ministers encompasses only a portion of the overall project.

In light of these deficiencies, it is respectfully urged that Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and deny the related marine licence.

Should Ministers consider granting consent, it is requested that they first require the submission of additional environmental information alongside enhanced visual

representations. It is further proposed that determination of the applications be deferred until after a public inquiry, thereby allowing comprehensive scrutiny of the concerns raised in this objection. Regardless of the final decision, it is also sought that Ministers explicitly address and provide clear conclusions in their reasons regarding the impacts on cultural heritage and the island communities affected by the development.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 477
Dear Sir/Madam,

I hereby lodge a formal objection to the MachairWind Offshore Wind Farm proposals, submitted under application numbers 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications have been made by MachairWind Limited, a subsidiary of ScottishPower Renewables. I request that this correspondence be recorded as an official objection, that I be registered accordingly, and that I receive notification of the final determination on these applications.

The proposal concerns the installation of an offshore wind farm with an anticipated capacity of approximately 2 gigawatts. The development envisages between 91 and 144 turbines, each with a maximum blade tip height of up to 335 metres. The site lies within a defined Windfarm Development Area encompassing around 448 square kilometres of maritime space, situated north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona. This location is in close proximity to the islands and coastal communities of the southern Hebrides.

The following sections articulate the grounds for objection, grounded firmly within the relevant statutory and policy frameworks governing this planning and marine consent process. It is important to emphasise that the onus lies with the applicant to provide adequate and robust evidence demonstrating that all applicable planning and environmental tests have been satisfied. Objectors are not obliged to disprove the application. In this instance, the evidence presented by the applicant is insufficient to meet the required standards. Consequently, the applications should be refused consent.

1.1.722 Legislative and Policy Framework

The proposal fails to comply with the statutory requirements for environmental assessment, as it does not provide an adequate Environmental Impact Assessment (EIA) in accordance with The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations. These regulations mandate that the likely significant environmental effects of the development must be identified, assessed, and reported prior to any determination. Without this essential information, the decision-making process is fundamentally compromised, preventing a lawful and informed consent.

Furthermore, the proposal does not satisfy the obligations under the Habitats Regulations, which require a thorough assessment of the effects on European protected sites in line with the applicable statutory tests. The absence of a compliant Habitats Regulations Assessment means that the potential impacts on designated habitats and species have not been properly evaluated, undermining the protection afforded by these regulations and contravening legal requirements.

Given these failures to demonstrate compliance with both the Environmental Impact Assessment and Habitats Regulations, and the presence of deficiencies and omissions in the submitted evidence, the proposal conflicts with the relevant legal and policy framework. As established, such shortcomings must weigh decisively

against the granting of consent. Therefore, the application should be refused on the grounds of inadequate environmental and habitats assessment.

The applicant's submission fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight during the decision-making process. The evidence confirms that this statutory obligation is not merely procedural but substantive, requiring clear and demonstrable consideration within the planning assessment. The absence of such evidence in the application materials indicates a fundamental deficiency in addressing the statutory framework governing island communities.

Furthermore, where compliance with the Islands (Scotland) Act 2018 has not been demonstrated, or where the evidence identifies deficiencies, omissions, or conflicts with the applicable legal and policy framework, these matters must weigh against the granting of consent. In this case, the failure to properly consider and weigh the interests of island communities constitutes a significant procedural and substantive omission. Consequently, the proposal is in conflict with the statutory requirements and should be refused on this basis.

1.1.723 Seascape, Landscape and Visual Effects

The applicant's assessment methodology notably lacks a defined distance threshold beyond which major effects are considered to cease, as stated in Appendix 16.1. Nonetheless, an independently prepared Evidence Note, which rigorously analyses the applicant's Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change. This pattern persists irrespective of the receptor's intrinsic sensitivity or the extent of its visibility. Such a finding indicates that the methodology implicitly diminishes the potential severity of effects at distances exceeding 20 kilometres, thereby raising significant concerns about the reliability of the predicted impacts upon sensitive receptors at these ranges.

Further scrutiny of the applicant's own documentation underscores the influence of distance on these judgements. For instance, the assessment of a coastal area situated over 30 kilometres from the development site explicitly states that, given the viewing distance, the scale of change is judged to be small. Moreover, the Landscape Character synthesis delineates a gradation of effect magnitude with distance: High magnitude effects are identified within approximately 20 kilometres, Medium effects between about 20 and 30 kilometres, and Low effects beyond approximately 30 kilometres for certain landscape types. This systematic moderation of magnitude at distances corresponding to the locations of the most sensitive designated landscapes results in protective tests being applied to understated inputs. Consequently, the conclusions presented do not reliably characterise the effects that the Scottish Ministers are asked to consent, thereby undermining the robustness and credibility of the applicant's assessment methodology.

The assessment finds that the visualisation materials submitted in support of the application are inherently limited in their ability to represent the true visual impact as

experienced on site. NatureScot's visualisation guidance, which the applicant follows, explicitly acknowledges that printed visualisations cannot fully replicate the scale perceived by a viewer in the field. Furthermore, the wireline drawings included within the same panoramic projections share the same limitations as the accompanying photography; they serve as technical renderings within the visualisation rather than as independent tools that might correct or enhance the visual accuracy. Given these acknowledged constraints, it is clear that reliance on these visual materials alone is insufficient to fully understand the scheme's visual effects. Consequently, greater caution must be exercised in interpreting the visual evidence presented, and the assessment should reflect these inherent limitations.

1.1.724 Cultural Landscape, Archaeology and Historic Environment

There is considerable uncertainty regarding the robustness of the applicant's assessment methodology as applied to the evaluation of heritage impacts in this case. While the applicant states that they have adopted Historic Environment Scotland's recognised approach for assessing effects on the setting of historic assets—a methodology developed and refined through consultation with Historic Environment Scotland—closer examination reveals shortcomings in its application. This established methodology requires a thorough evaluation not merely of visual changes, but specifically whether such changes affect the contribution that the setting makes to the cultural significance of the heritage asset, including an assessment of whether the integrity of that setting is adequately retained. Importantly, the methodology explicitly advises against equating visual change directly with adverse impact.

However, a published Methodological Audit, prepared independently in support of community objections and relying solely on the applicant's own Appendix 14.3, identifies a critical gap. While the assessment comprehensively describes visual changes—addressing aspects such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—it fails to demonstrate how the integrity of the setting has been evaluated in accordance with the applicant's accepted methodology. The key evaluative step, which would link these visual changes to any effect on the setting's integrity, is absent in all the worked examples examined by the Audit. Consequently, the conclusions drawn about the integrity of the setting being adequately retained rest on an incomplete and insufficiently substantiated analysis.

In summary, the applicant's assessment does not fully comply with the required methodology, casting doubt on the reliability of its conclusions regarding heritage impacts. This deficiency undermines confidence that the cultural significance and integrity of historic assets have been properly safeguarded.

The applicant's assessment acknowledges the cultural significance of the heritage assets in question, identifying key qualities such as pilgrimage, arrival by sea, and movement through a living cultural landscape. These attributes highlight the experiential nature of the site, where the relationships between monuments, spirituality, and the encompassing landscape and seascape are appreciated dynamically rather than from static viewpoints. However, the mitigation measures proposed appear to focus primarily on fixed viewpoints and physical preservation,

which may insufficiently address the broader cultural and experiential qualities intrinsic to the heritage assets.

Historic Environment Scotland's consultation responses, as recorded in the application, underscore this concern by requesting additional viewpoints to better represent these wider cultural and landscape qualities. Their input suggests that the current assessment might not fully capture the intangible aspects of significance that are experienced through movement and interaction with the environment. This indicates a potential shortfall in the applicant's approach, where the nuanced understanding of the heritage context could be better integrated into the evaluation and mitigation strategy.

Balancing the necessity for development with heritage conservation demands a comprehensive appreciation of both tangible and intangible values. While the applicant's baseline establishes the foundational cultural significance, the mitigation strategy would benefit from incorporating the wider experiential landscape qualities identified by Historic Environment Scotland. Doing so would ensure a more holistic preservation of the heritage's cultural significance, maintaining the integrity of the living cultural landscape that defines the site.

The landscape assessment forms a foundational element upon which the heritage impact conclusions are constructed. Any understatement within the landscape assessment inevitably permeates through to the heritage analysis, resulting in a parallel minimisation of potential effects. This dependency means that if the landscape impacts are not fully or accurately represented, the subsequent conclusions regarding heritage impacts cannot be regarded as robust or credible.

Given the identified deficiencies in the landscape assessment, it follows that the heritage conclusions are similarly compromised. The inherent reliance of heritage evaluations on the landscape context necessitates a precise and comprehensive landscape assessment to underpin any heritage impact findings. Without this, the heritage conclusions are undermined by the same shortcomings, diminishing their reliability and calling into question the overall validity of the assessment.

1.1.725 Effects on Island Communities, Tourism and the Local Economy

The proposal presents a clear and immediate risk to the economic foundation of the island communities, which rely heavily on visitors drawn by distinctive local qualities. The applicant's own baseline assessments acknowledge that visitors are attracted specifically by the landscape, seascape, cultural heritage, tranquillity and remoteness of these islands. Any alteration to these attributes would undermine the very reasons visitors choose to come.

This dependence on visitor-generated income is not merely an economic matter; it is intrinsically linked to the social fabric and viability of the communities. The local services that residents depend upon are sustained by this visitor economy. Should these qualities be diminished, a resulting decline in visitors would lead to reduced income, threatening the provision of essential services and potentially prompting population loss as livelihoods become unsustainable.

In sum, the proposal threatens to destabilise the fundamental economic and social sustainability of these island communities. Protecting the qualities that attract visitors is therefore critical to maintaining their continuing viability. Any development that compromises these key attributes risks undermining the communities' future as living, vibrant places.

While mitigation measures have been proposed to address potential socio-economic impacts on island communities, the applicant's assessment methodology remains fundamentally flawed and insufficient. Notably, the applicant's own consultants acknowledged habitability as a potentially significant pathway through which the proposal could affect island communities. However, no specific assessment of the habitability of the affected islands was undertaken. Instead, Chapter 18 of the socio-economic assessment focuses primarily on regional-level analysis, examining port communities in detail but neglecting an equivalent place-based assessment of the island communities directly facing the development. Despite this omission, the assessment concludes that these island communities exhibit low sensitivity to tourism-related effects, a conclusion reached without robust, localized analysis.

This approach fails to account for the unique economic characteristics of small island communities, which are not accurately represented by regional averages. Island economies tend to be highly concentrated in sectors directly dependent on the qualities that attract visitors, such as tourism and related services. Rather than diminishing sensitivity, this reliance on increasing visitor numbers intensifies dependence on those very qualities that may be at risk from the proposed development. Therefore, the conclusion of low sensitivity to tourism impacts, derived without any place-based analysis, cannot be considered evidence-based but instead represents an unsubstantiated assumption. Consequently, the socio-economic assessment does not provide a reliable basis for understanding or mitigating potential impacts on island communities.

The applicant acknowledges that island communities require particular scrutiny in the planning process but has failed to undertake the necessary assessment to understand the proposal's effects on these communities. Despite this recognition, the evidence provided does not demonstrate that the proposal is compatible with the principles of sustainable island communities. Consequently, the applicant has not discharged the statutory duties owed to these communities, as required by the relevant policy and legislative framework.

This omission directly conflicts with the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be based on sound socio-economic evidence and adopt a precautionary approach where such evidence is lacking. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 require that the interests of island communities be assessed and given appropriate weight through meaningful engagement from the inception to the conclusion of any proposal. The absence of such assessment and engagement means the proposal fails to meet required planning and statutory standards, thereby undermining the protection and sustainability of island communities.

1.1.726 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, with surrounding waters supporting important populations of seabirds, marine mammals, and basking sharks. Introducing construction, operation, and decommissioning activities on such a large scale and over several decades poses a substantial risk of significant adverse environmental effects to this ecologically sensitive marine environment.

The practical consequence of the applicant's submission of a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan is that it acknowledges the potential for adverse effects on the integrity of the North Colonsay and Western Cliffs Special Protection Area, particularly concerning the guillemot population. These documents are specifically prepared for circumstances where it cannot be definitively ruled out that the development would harm the protected site. Their inclusion in the application therefore signals that the applicant recognises the possibility that the proposed development may have significant environmental impacts requiring mitigation.

Importantly, the submission of these derogation and compensation documents serves a procedural and substantive function within the planning process. It indicates that the applicant has sought to comply with the necessary legal and policy frameworks governing protected sites, by proposing measures intended to address and offset any potential harm. However, this does not represent a definitive conclusion on the absence of adverse effects. On the applicant's own approach, there remains scope for the Scottish Ministers to reach a differing view regarding the likelihood or extent of any impacts on site integrity, which may influence the ultimate determination of the application.

In light of this, while the submission of these documents demonstrates an awareness and preliminary attempt to manage environmental risks, it also underscores the unresolved nature of the assessment of effects on the protected guillemot population. The application must therefore be carefully scrutinised to ensure that any potential adverse effects are fully considered and that any proposed compensation measures are robust, proportionate, and deliverable. Only through such a thorough approach can appropriate protection of the Special Protection Area be secured in accordance with planning policy and statutory obligations.

The legal framework governing developments affecting protected habitats is unequivocal in its requirements. Under the Habitats Regulations, consent for such developments may only be granted where the competent authority has ascertained that the proposal will not adversely affect the integrity of the protected site, unless the strict derogation tests are met. Importantly, consent may lawfully be granted only where no reasonable scientific doubt remains regarding the absence of adverse effects. The responsibility to demonstrate this rests squarely with the applicant, who must provide clear and robust evidence to satisfy the statutory requirements. Mitigation, compensation measures, and future monitoring, while relevant, do not in themselves suffice to meet these stringent tests.

This legal obligation is further reinforced by policy provisions within the National Marine Plan and NPF4. Specifically, policies GEN 9 and GEN 13 of the National Marine Plan, alongside Policies 3, 4(b), 4(e), and 4(f) of NPF4, collectively establish

a comprehensive policy framework that complements and supports the Habitats Regulations. These policies underscore the need for rigorous assessment and a high evidential standard when considering developments potentially impacting protected habitats and species, thereby ensuring ecological integrity is maintained.

Given this context, it is essential that any planning decision adheres strictly to these legal and policy requirements. The applicant must convincingly demonstrate beyond reasonable scientific doubt that the proposed development will not adversely affect the protected site's integrity. Without such evidence, consent cannot be lawfully granted. This approach safeguards the protected habitats and species, aligning with both statutory obligations and national planning policies.

The application fails to demonstrate compliance with the statutory tests designed to protect internationally important habitats and species, as evidenced by the applicant's own derogation documents. These documents reveal significant uncertainty regarding the applicant's ability to meet the rigorous legal requirements intended to safeguard such ecological features. The lack of clear, conclusive evidence undermines confidence that the proposed development would not harm these protected environments.

Given the statutory framework's stringent standards, which require certainty that no adverse effects will arise, the applicant's failure to provide definitive proof is a critical shortcoming. The evidence submitted does not satisfy the tests, leaving unresolved questions about potential impacts and mitigation effectiveness. This gap in compliance is not a minor procedural issue but a fundamental flaw that goes to the heart of the application's lawfulness and appropriateness.

In light of these points, the case for granting consent cannot be supported. The statutory tests exist to ensure the protection of internationally important ecological assets, and the applicant has not met these essential legal thresholds. Consequently, the application should be refused to uphold the integrity of environmental safeguards enshrined in law.

1.1.727 Cumulative and In-Combination Effects

There is significant uncertainty arising from the current approach to assessing the project, as only a portion of it is presently before the Scottish Ministers. Critical components, namely the export cable corridor and the onshore transmission works, are excluded from this application and deferred to subsequent proposals. Without these elements, the wind farm cannot function, yet their impacts are not considered alongside the main project in a single, comprehensive assessment.

This fragmented approach results in an incomplete evaluation of the project's overall effects. By deferring important parts to later consenting processes, the cumulative and interrelated impacts cannot be properly understood or weighed at the principal decision stage. Such segmentation raises concerns about the adequacy and legality of the environmental and planning assessments undertaken to date.

Importantly, this method is contrary to established legal principles. The courts, in the Raeshaw Farms case, have affirmed that a project must be assessed in its entirety

and not artificially divided into smaller parts whose individual impacts might appear less significant. Therefore, the current assessment process undermines these principles by effectively salami-slicing the project, which calls into question the validity of the consent decision based on incomplete information.

The cumulative impact assessment presented is unreliable because it fundamentally relies on baseline assessments that understate the effects on landscape, heritage, and socio-economic factors. As outlined in the Environmental Impact Assessment, these initial assessments fail to fully capture the extent of harm, resulting in a diminished baseline from which cumulative impacts are evaluated. Consequently, when the proposal's combined effects with existing, consented, and foreseeable developments are considered, the assessment systematically underestimates the true scale of cumulative harm. This flawed approach compromises the accuracy and robustness of the cumulative assessment, leading to an unjustifiably optimistic conclusion about the overall impact. Therefore, the cumulative effects as presented cannot be relied upon for informed decision-making.

The proposal fails to comply with key planning policies and environmental regulations concerning project splitting and the assessment of cumulative effects. Specifically, it does not satisfy the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, nor those of NPF4 Policy 11(e) and the Environmental Impact Assessment Regulations. The applicant has not demonstrated that the cumulative and in-combination effects of the entire project have been reliably identified or assessed. Furthermore, the approach to deferred works remains unaddressed, leaving a critical gap in the environmental evaluation. It is therefore essential that the decision-making process explicitly considers the full scope of these deferred components to ensure compliance and comprehensive assessment.

1.1.728 Public Engagement, Site Selection and Environmental Information

The applicant's submission underscores the critical importance of public participation in the site-selection process, emphasising that the weight the Scottish Ministers are asked to place on this process renders the quality of such participation directly material. Notably, deficiencies identified during both the plan and site-selection stages have persisted into the application phase. The application itself is substantial, comprising many thousands of pages of technical documentation. However, the consultation period allocated for public response has coincided with the busiest months of the year for the island communities concerned. During this time, residents are engaged continuously in the visitor season, limiting their capacity to engage fully. Furthermore, specialist advice—a vital resource for informed participation—is least available in this period. This imbalance is further accentuated by the applicant's advantage, having had years to prepare the case with considerable professional and financial resources, creating a disparity in the ability of affected parties to participate effectively.

In this context, the requirements set out in GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, establish a clear expectation that those affected by decisions of such magnitude must have a realistic opportunity to engage meaningfully. The conditions under which the island communities have been required to respond, however, fall

short of these standards. This shortfall undermines the legitimacy and fairness of the consultation process and, by extension, the site-selection process as a whole. It is therefore imperative that the Scottish Ministers give careful consideration to these deficiencies when weighing the representations submitted, recognising that the opportunity for genuine participation has been compromised.

The practical consequence of the deficiencies identified in the Environmental Impact Assessment (EIA) is that the Scottish Ministers lack sufficient evidence to make an informed decision on the application. The assessment does not adequately address all pathways to significant effects, relying instead on incomplete investigations and methodologies that fail to support its conclusions. For example, the landscape assessment produces outcomes based on a distance pattern not substantiated by its own methodology; the heritage assessment does not apply its stated integrity test; and the socio-economic assessment neglects a place-based analysis of the affected islands.

Moreover, the application depends in part on future assessments, post-consent plans, monitoring, and additional approvals to address outstanding environmental concerns. However, this reliance does not comply with the requirements of the EIA Regulations, which mandate that likely significant effects must be thoroughly understood prior to determination. The deferral of critical information compromises the regulatory process and undermines the assurance that potential environmental impacts have been fully considered at the decision-making stage.

It follows that the Scottish Ministers are bound to determine the application based solely on the evidence currently before them, without presuming that unresolved matters will be satisfactorily addressed later. Given the inadequacies in the environmental information submitted, the applicant has not demonstrated that the EIA is sufficient to meet this standard. Consequently, the application should not be approved in its present form.

1.1.729 Effects on Local Area

The development area extends over 448 square kilometres immediately north-west of Islay and west of Colonsay, placing the Atlantic-facing communities of these islands in closest proximity to the proposed project. Despite this, the applicant’s assessment primarily addresses Islay as a potential project location rather than evaluating it as an affected island community, neglecting any place-based analysis of impacts on its setting, economy, or community life. This omission undermines the reliability of the environmental and heritage impact evaluation in respect of Islay’s distinct local context.

Similarly, Colonsay and Oronsay face the array directly, with their daily life intimately connected to the seaward outlook. Of particular significance is the North Colonsay and Western Cliffs Special Protection Area, which forms part of Colonsay’s own coastline and is central to the applicant’s derogation case and compensation plan. This area’s inclusion highlights the acknowledged but unexcluded risk of harm to internationally protected seabird populations. Moreover, Oronsay Priory, a scheduled monument of national importance, lies within this community, yet the heritage assessment fails to adequately consider its open maritime setting. These gaps

collectively demonstrate that the applicant's evaluation underestimates the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay.

While the applicant acknowledges some significant effects on Iona, particularly in terms of visibility and community impact, their assessment appears to underestimate the scale and importance of these effects when compared to established mitigation benchmarks. The Coastal Character assessment designates the Sound of Iona as having high sensitivity, with direct orientation towards the development and extensive visibility. It notes a large geographical extent of change, encompassing approximately 21 kilometres, with turbines spanning around 39 degrees of the horizon, resulting in a moderate and significant overall effect. This level of impact surpasses typical thresholds where mitigation measures are expected to be robust and comprehensive.

Moreover, the applicant's recognition of significant effects on residents and visitors across much of the island, including at Dùn Ì—the highest point on Iona—does not fully account for the island's exceptional heritage context. Iona's monastic landscape, comprising the Abbey, the Nunnery, and the high crosses, holds international significance, intrinsically linked to pilgrimage routes, sea arrival, and movement through the landscape. Despite Historic Environment Scotland's request for additional viewpoints, such as from the ferry crossing and elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, these visualisations are absent from the applicant's submission. This omission limits a comprehensive understanding of the potential heritage impacts, thereby undermining the thoroughness of the environmental and social impact evaluation.

Community concern further highlights the shortcomings of the applicant's assessment. A household consultation on Iona revealed that 92 per cent of respondents oppose the proposal. Notably, habitability—a pathway of potential effect identified by the applicant's own consultants—remains unassessed. The perceived scale of the development is considerable; for context, Ben Hynish on Tiree, a familiar landmark standing 141 metres high and visible from Iona at about 33 kilometres, would be overtopped by the largest turbines by approximately 194 metres at roughly two-thirds of that distance. This comparison underscores the significant visual intrusion likely to be experienced. Taken together, these points suggest that the applicant's evaluation does not fully capture the magnitude of impacts on Iona, indicating a need for a more detailed and nuanced assessment to inform decision-making.

The applicant's assessment acknowledges significant effects on the Ross of Mull South coastal area, which is of High sensitivity at distances of approximately 22 to 24 kilometres, and attributes these effects a Medium magnitude. Specifically, significant impacts are accepted at Erraid and on the Core Paths of the Ross, as well as at Fionnphort, the gateway to Iona and primary embarkation point for visitors. This community is most directly connected to the flow of visitors, underscoring the importance of thorough evaluation. Similarly, significant effects are recognised on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is assessed throughout as of High sensitivity at distances of approximately

21 to 33 kilometres, yet the applicant attributes no greater than a Medium magnitude of effect.

However, the assessment's reliance on distance-based reasoning, particularly regarding the Wilderness and Gribun Rocks coastal area where a viewing distance of over 30 kilometres leads to a conclusion of only small scale change, illustrates a fundamental inadequacy. This approach underestimates the visual, economic, and community impacts on Mull's west-facing tourism economy, which depends heavily on the unspoiled Atlantic seascape that the development would industrialise. The wildlife boat operations and accommodation sectors supporting the western townships are intimately tied to this landscape, yet none of these communities have received place-specific assessment. Consequently, the applicant's evaluation fails to fully address the significant effects on designated landscapes and tourism-dependent communities across Mull and the Ross of Mull.

The applicant's assessment of impacts on wider seaboard designated landscapes and island communities notably underestimates significant effects, particularly when considering the absence of mitigation measures tailored to these sensitive areas. For instance, Ulva, a community-owned island within the Loch na Keal National Scenic Area, is at the initial stages of regeneration and depends critically on the preservation of its unspoilt seascape and natural setting. Despite this, no specific assessment of effects on Ulva has been undertaken, overlooking the vulnerability of this small, re-establishing community. Similarly, Staffa, also within the same National Scenic Area and renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development. This distance exceeds the applicant's assessment boundary of around 30 kilometres requested by NatureScot, yet the applicant concludes the effects there would be small and not significant. This conclusion is drawn despite acknowledging the island's panoramic maritime qualities, thereby undervaluing the potential scale of change.

Further, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is considered highly sensitive at distances of roughly 28 to 32 kilometres from the development. However, the applicant attributes only a Medium to Low magnitude of effect, citing distance, apparent scale, and retained landforms as mitigating factors. The same approach is applied to the Scarba, Lunga and the Garvellachs National Scenic Area, situated approximately 35 to 40 kilometres away. This uniform treatment fails to fully recognise the intrinsic qualities of these designated landscapes, which rely on their remoteness and natural character for their value. Overall, the applicant's assessment underrepresents the significance of potential effects on both the designated landscapes and vulnerable island communities, thereby undermining the robust protection intended for their natural and cultural qualities.

The applicant's Environmental Statement assesses the South Tiree coastal area as having High sensitivity at a distance of approximately 35 kilometres, yet attributes a Low magnitude of change to the proposed development's visual impact. This evaluation forms the basis for their overall conclusion on the effects experienced by this receptor.

However, Tiree's landscape character is exceptionally distinctive and sensitive, being an exceptionally low-lying island where the dominance of sea and sky defines its sense of place. The island's highest point, Ben Hynish, rises to only 141 metres, and the open oceanic horizon contributes fundamentally to its character. The introduction of turbines reaching heights of up to 335 metres would present vertical structures unprecedented in Tiree's seascape. Given this context, the applicant's conclusion of a Low magnitude of change significantly understates the true scale of impact on this sensitive receptor, rendering the overall assessment unreliable.

The applicant's assessment applies a distance-based moderation to mitigate perceived effects on visual receptors, yet this approach is insufficient in addressing the specific circumstances of mainland and island communities directly facing the development. For example, Gigha, a community-owned island emblematic of island regeneration, lies to the east of the proposed site and depends heavily on its carefully balanced social and economic fabric. The absence of any examination of impacts upon Gigha's community and economy reveals a significant omission in the assessment, undermining its comprehensiveness. Similarly, Ardnamurchan Point, as the most westerly point of the British mainland, offers expansive panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of receptor for which the applicant's distance-based mitigation is claimed, yet their significance is not adequately considered.

Furthermore, the west coast of Kintyre comprises a succession of communities whose identity, character, and visitor economy are intrinsically linked to the open Atlantic seaboard facing Islay, Jura, and the surrounding waters. The Treshnish Isles and other small islands, together with adjacent mainland coasts that have direct views toward the development area, share this reliance on the seascape. The failure to assess the effects on these interconnected communities and landscapes results in a substantial gap in understanding the full implications of the proposal. Without a detailed appraisal of these receptors, the assessment cannot be regarded as comprehensive or robust, and decision-making is consequently compromised.

There remains significant uncertainty regarding the applicant's approach to assessing environmental effects beyond 20 kilometres. The evidence clearly shows a consistent pattern whereby, whenever a highly sensitive receptor is located beyond this distance threshold, the assessment systematically moderates the magnitude of change and discounts the resulting effect. Crucially, this approach means that the communities actually experiencing these effects have not been subject to any place-specific evaluation. Such a methodology fundamentally undermines the integrity of the environmental impact assessment by failing to provide a comprehensive and accurate account of impacts on sensitive receptors at greater distances. It is therefore essential that the assessment be revisited to ensure that all affected communities receive proper consideration.

1.1.730 Personal Observations

In addition to the planning matters above, I am personally concerned because: Detrimental

1.1.731 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements applicable to its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the local communities and cultural heritage of this coastal area. However, subsequent analyses of the applicant's documentation reveal that these impacts have been understated. Crucially, the necessary heritage assessment has not been undertaken, and the identified effects on the island communities within the project's influence have remained unassessed. Furthermore, the ecological criteria required by law have not been demonstrated as achievable. It is also pertinent to note that only a portion of the project has been submitted for consideration by the Scottish Ministers.

In light of these shortcomings, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to decline the associated marine licence. Should the Ministers determine otherwise, I request that they require the submission of additional environmental information along with enhanced visual representations of the proposal. Moreover, I recommend that the applications be subject to a public inquiry, ensuring that all matters raised in this objection receive thorough examination. Regardless of the outcome, I further request that the Ministers explicitly address and provide clear conclusions in their decision-making on the effects of the proposal on cultural heritage and the island communities affected.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 478
Dear Sir/Madam,

I hereby register a formal objection to the MachairWind Offshore Wind Farm proposals, submitted by MachairWind Limited (ScottishPower Renewables) under application numbers 00012385 and 00012386. These applications seek consent pursuant to section 36 of the Electricity Act 1989 and a marine licence under Part 4 of the Marine (Scotland) Act 2010. I request that this objection be officially recorded and that I be kept informed of the outcome of the decision-making process.

The proposed development involves the construction of an offshore wind farm with an installed capacity of approximately 2 gigawatts. This would consist of between 91 and 144 wind turbines, each reaching up to 335 metres in height to blade tip. The site encompasses a Windfarm Development Area spanning around 448 square kilometres of marine environment located north-west of Islay and west of Colonsay, positioned roughly 21 kilometres from Iona. The proximity of the proposal to these islands and the broader southern Hebrides coastal communities is a significant factor in the assessment.

In presenting my objection, I outline the planning and environmental grounds grounded in the statutory and policy frameworks relevant to these applications. It is imperative to note that the onus lies entirely with the applicant to satisfy all applicable tests and demonstrate compliance with the necessary criteria through adequate evidence. Objectors bear no obligation to prove any contrary position. Having considered the evidence and arguments put forward, it is clear that the applicant has not fulfilled this responsibility. Consequently, I contend that consent for the MachairWind Offshore Wind Farm should be refused.

1.1.732 Legislative and Policy Framework

The marine licence application must be refused as it fails to demonstrate compliance with the statutory requirements under Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland’s National Marine Plan. Authorisation decisions are legally mandated to accord with the National Marine Plan unless other relevant considerations dictate otherwise. This application does not meet that threshold.

Specifically, the application neglects to satisfy the General Policies integral to the statutory assessment process. These include GEN 4 concerning Co-existence, GEN 6 and paragraphs 4.22 to 4.23 addressing the Historic Environment, GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 requiring Sound Evidence, and GEN 21 with paragraph 4.85 on Cumulative Impacts. The absence of demonstrated compliance with these policies constitutes a fundamental deficiency.

Moreover, the evidence explicitly identifies omissions and conflicts with the applicable legal and policy framework. Such shortcomings are material and weigh decisively against the granting of consent. The application’s failure to provide sound evidence and adequately address cumulative impacts, historic environment

considerations, and natural heritage protections undermines the statutory assessment process.

In conclusion, the marine licence application does not comply with the Marine (Scotland) Act 2010 or the National Marine Plan policies. The identified deficiencies and conflicts necessitate refusal of the licence.

The proposal fails to demonstrate compliance with the key policies of National Planning Framework 4 (NPF4) relevant to biodiversity, natural places, historic assets, and energy, specifically Policies 3, 4, 7, and 11. NPF4 is a significant material consideration that must be applied alongside the relevant statutory duties and legislative requirements. The submitted evidence does not establish that the proposal meets the requirements of these policies, and there are clear deficiencies and omissions in the application's assessment of impacts on biodiversity and natural places. The absence of adequate evidence to confirm that the proposal will protect or enhance biodiversity and natural environments directly conflicts with Policy 3 and Policy 4. Similarly, the proposal fails to sufficiently address the protection of historic assets and places as required by Policy 7, with no convincing demonstration that the historic environment will be preserved or appropriately managed. Furthermore, the application does not provide adequate information to show compliance with Policy 11 on energy, leaving uncertainty as to whether the proposal aligns with the energy objectives set out in NPF4.

Where compliance with these policies has not been demonstrated, or where the evidence identifies deficiencies, omissions, or conflicts with the applicable legal and policy framework, these matters weigh decisively against the granting of consent. The failure to meet the explicit requirements of NPF4 and the lack of satisfactory evidence to address the statutory and policy obligations represent fundamental shortcomings in the proposal. Given the statutory status of NPF4 and its policies as material considerations, the unresolved conflicts and evidential gaps must result in refusal. The proposal's inability to comply with the comprehensive framework designed to safeguard biodiversity, natural places, historic assets, and energy objectives is a decisive planning objection that cannot be overcome on the basis of the submitted evidence.

The proposal fails to meet the fundamental legal requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the corresponding marine works regulations, which mandate that the likely significant environmental effects of any development must be thoroughly identified, assessed, and reported prior to determination. This statutory obligation ensures that decision-makers are fully informed of potential environmental impacts, enabling them to consider these effects appropriately in the planning process.

Furthermore, the proposal does not comply with the Habitats Regulations, which require a rigorous assessment of the effects on European protected sites in accordance with the applicable statutory tests. This assessment is critical to safeguard protected habitats and species from adverse impacts arising from development. The absence of a demonstrably adequate Habitats Regulations Assessment undermines the statutory protection afforded to these sites.

The evidence clearly indicates that compliance with these legal requirements has not been demonstrated. There are significant deficiencies and omissions in the environmental impact assessment and the habitats regulations assessment submitted in support of the proposal. These shortcomings represent a direct conflict with the applicable legal and policy framework governing environmental protection and planning consent.

In light of these failures, the proposal does not satisfy the mandatory procedural and substantive requirements necessary for lawful determination. Consequently, these unresolved deficiencies weigh decisively against the granting of consent.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be properly considered and given due weight in the decision-making process. The submitted documentation does not provide adequate evidence that these statutory obligations have been met. This omission constitutes a significant procedural deficiency, as the Act explicitly requires that such considerations be integral to the assessment of any development affecting island communities.

Furthermore, the absence of a thorough and transparent evaluation of the proposal's impact on island communities represents a clear conflict with the applicable legal and policy framework. The failure to address these requirements undermines the legitimacy of the decision-making process and weighs strongly against the granting of consent. In accordance with established guidance, where compliance with the Islands (Scotland) Act 2018 has not been demonstrated, or where evidence identifies deficiencies or omissions, these factors must be regarded as material considerations opposing approval.

In conclusion, the proposal's disregard for the statutory duty to consider and weigh the interests of island communities as set out in the Islands (Scotland) Act 2018 constitutes a fundamental flaw. This failure alone justifies refusal of consent, as it conflicts with the legal framework designed to protect island communities and ensure their interests are properly represented in planning decisions.

The applicant has failed to provide robust, objective, and proportionate evidence to demonstrate compliance with every relevant statutory duty, planning policy, and environmental assessment requirement. This failure represents a fundamental shortcoming in meeting the evidential burden necessary for the determination of this application. Without such comprehensive demonstration, the proposal cannot be considered to have satisfied the legal and policy frameworks that govern planning consent.

Moreover, the evidence submitted reveals clear deficiencies and omissions in addressing the applicable legal and policy requirements. These unresolved matters constitute direct conflicts with the statutory and policy obligations that must be met before consent can be granted. The absence of adequate proof of compliance undermines the integrity of the decision-making process and weighs decisively against the approval of the proposal.

In conclusion, given the applicant's failure to discharge the responsibility to demonstrate full compliance with all relevant legal and policy frameworks, and the presence of identified evidential shortcomings, the proposal should be refused. The lack of satisfactory evidence to meet statutory and policy duties is a determinative factor that precludes the granting of planning consent in this case.

1.1.733 Seascape, Landscape and Visual Effects

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration to the character of the night-time seascape for the entirety of its 35-year operational lifespan. This quantified impact underscores the significant change to the natural nocturnal environment, which has previously remained free from artificial illumination.

Beyond the temporal extent of the development, the policy implications are profound. Consenting to this scheme effectively designates this seascape as suitable for wind farm use, thereby setting a precedent that alters the long-term management and protection of the area's night-time character. Such a decision must therefore be carefully weighed against the enduring value of preserving the natural seascape environment.

The proposal engages multiple key policies, including NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan, all of which are designed to safeguard nationally important landscapes and seascapes. Despite acknowledging certain effects, the applicant has failed to demonstrate that its conclusions regarding the scale of these impacts align with the methodology it employed. This raises significant concerns about the reliability of the assessment presented.

Furthermore, the absence of clear evidence showing compliance with the relevant policies undermines confidence that the proposal adequately protects the designated landscape and seascape interests. The failure to substantiate the scale of effects contradicts the requirements of policies explicitly aimed at preserving the character and integrity of nationally important areas. This shortfall is material to the decision-making process.

In conclusion, the proposal does not meet the requirements of the relevant planning policies intended to safeguard landscape and seascape interests. Without demonstrable compliance and consistent assessment methodology, the proposal cannot be supported in its current form. It is therefore recommended that permission be withheld.

1.1.734 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a direct threat to the economic and social sustainability of the island communities by undermining the very qualities that attract visitors. These communities rely exceptionally heavily on visitors drawn specifically by the landscape, seascape, cultural heritage, tranquillity, and remoteness identified in the applicant's own baseline assessments. Any alteration to these attributes will therefore have an immediate and detrimental impact on the visitor economy.

This economic impact extends beyond tourism alone; it affects the broader community infrastructure. Reduced visitor numbers would inevitably lead to diminished local services and amenities, which are maintained largely through the revenue and demand generated by tourism. Consequently, the population may decline as residents move away in search of greater opportunities and improved facilities elsewhere, threatening the long-term viability of these island communities.

In summary, the proposal risks eroding the fundamental qualities that underpin the islands' economic base and social fabric. Protecting these attributes is essential to maintaining not only tourism but also the wider community and population sustainability. Therefore, the proposal should be reconsidered in light of its potential to cause significant and lasting harm to these vulnerable island communities.

The proposal fails to comply with essential policy and statutory requirements concerning island communities, resulting in inadequate protection and assessment of their interests. This practical deficiency undermines the integrity of the decision-making process and risks adverse socio-economic impacts on these communities, which depend on thorough and careful evaluation.

In accordance with GEN 19 and paragraph 4.81 of the National Marine Plan, decision-making must be founded on robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Additionally, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 explicitly mandates that the interests of island communities be assessed and given appropriate weight through meaningful engagement from the earliest stages of development through to conclusion. These provisions collectively ensure that island communities are not overlooked or disadvantaged by development proposals.

However, the applicant has acknowledged the need for particular scrutiny of island communities but has failed to conduct the necessary assessments to understand the proposal's effects on them. Consequently, there is no demonstrated compatibility with the aim of sustaining island communities, nor evidence that the statutory duties owed to these communities have been fulfilled. This omission represents a clear non-compliance with the relevant policy framework, and accordingly, the proposal should not be supported.

1.1.735 Ecology, Biodiversity and Habitats Regulations

There remains significant uncertainty regarding whether the proposed development can fully satisfy the rigorous legal and policy requirements established under the Habitats Regulations. Consent for any development impacting protected habitats and species is contingent upon the competent authority confirming, beyond any reasonable scientific doubt, that the integrity of the protected site will not be adversely affected. This high evidential standard places the burden squarely on the applicant to demonstrate compliance; mere reliance on mitigation measures, compensation proposals, or future monitoring is insufficient to meet the statutory tests. These requirements are reinforced by relevant provisions within the Habitats Regulations themselves, alongside GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4.

Given these stringent criteria, it is imperative that the proposal be scrutinised with the utmost rigour to ensure legal compliance before any consent is considered.

The evidence submitted in support of this application, including the applicant's own derogation documents, fails to demonstrate that the statutory tests designed to protect internationally important habitats and species can be met. This shortcoming is critical, as these tests are fundamental legal requirements intended to safeguard ecological features of international significance. Without clear and convincing evidence that these criteria are satisfied, the basis for granting consent is substantially weakened.

Moreover, the applicant's documentation reveals a degree of uncertainty that further undermines confidence in compliance with these statutory protections. The presence of such uncertainty suggests that the potential impacts on protected habitats and species have not been adequately assessed or mitigated. This gap in the evidence and the lack of certainty effectively compromise the integrity of the application and its alignment with national and international conservation obligations.

In conclusion, the failure to satisfy the legal tests protecting internationally important ecological features is a decisive factor against the approval of this application. Given the paramount importance of these statutory safeguards, it would be inappropriate to grant consent in the absence of demonstrable compliance. Therefore, the application should be refused to ensure the continued protection of these vital natural assets.

1.1.736 Cumulative and In-Combination Effects

There is significant uncertainty surrounding the reliability of the cumulative impact assessment presented. This stems from the fact that the cumulative assessments rely heavily on conclusions drawn from other sections of the Environmental Impact Assessment. If those underlying assessments are flawed or underestimate effects, this inaccuracy inevitably carries through to the cumulative evaluation.

In particular, where the baseline assessments of landscape, heritage, and socio-economic factors have understated impacts, as previously noted, the cumulative assessment is based on a similarly diminished baseline. This means the combined effects of the proposed development alongside existing, consented, and foreseeable projects are likely being systematically underestimated.

Consequently, the cumulative impact assessment cannot be regarded as a fully dependable indicator of the true combined effects. This fundamental uncertainty calls into question the accuracy of the overall environmental evaluation and highlights the need for a more robust and transparent approach to baseline assessments before determining the cumulative effects.

The applicant's submission fails to adequately demonstrate compliance with key planning policies and environmental regulations concerning project splitting and the assessment of cumulative effects. Specifically, the requirements set out in GEN 21, paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations necessitate a comprehensive and integrated evaluation of the proposal's overall impacts, including those arising from

deferred works. Without such an assessment, the potential for significant adverse effects may be underestimated or overlooked, undermining the robustness of the environmental appraisal.

In light of this, it is essential that the decision-making process explicitly addresses how deferred works will be treated and assessed in combination with the current proposal. Only through a transparent and thorough consideration of all project elements can compliance with policy and regulatory standards be assured. Therefore, I request that the treatment of deferred works be expressly incorporated into the determination to ensure that cumulative and in-combination effects are reliably identified and assessed in accordance with the relevant statutory requirements.

1.1.737 Public Engagement, Site Selection and Environmental Information

When comparing the consultation process for this application with the standards embodied in GEN 18 of the National Marine Plan and the principles of effective public participation as set out in the Aarhus Convention, it is clear that the affected communities have not been afforded a realistic opportunity to engage meaningfully with decisions of this scale. While the applicant has had years to prepare their case, supported by substantial professional and financial resources, the public has faced significant constraints. The consultation period coincided with the busiest months of the year for island communities, a time when residents are engaged continuously in the visitor season and when access to specialist advice is most limited. This imbalance undermines the effectiveness and fairness of the participation process.

The deficiencies observed at both the plan and site-selection stages have persisted into the application phase, further diminishing the legitimacy of the site-selection process. The application documentation runs to many thousands of pages of technical material, creating a formidable barrier for meaningful public involvement under the conditions imposed. Given the weight the applicant seeks the Scottish Ministers to place on the site-selection process, the shortcomings in public participation are directly material and must be taken into account. It is imperative that Ministers bear these factors firmly in mind when considering the representations made, as the integrity of the decision-making process depends on adherence to established standards of consultation and public engagement.

The Environmental Impact Assessment submitted with this application fails to provide sufficiently robust evidence to enable the Scottish Ministers to make a fully informed decision. While the assessment identifies potential pathways to significant environmental effects across various topics, it does not investigate these impacts comprehensively. For instance, the landscape assessment draws conclusions based on a distance pattern that is not supported by its own stated methodology. Similarly, the heritage assessment lacks demonstration of the application of its prescribed integrity test, and the socio-economic assessment omits a detailed, place-based analysis of the affected islands. These shortcomings collectively undermine the reliability of the environmental information presented.

Furthermore, the application frequently defers critical aspects of its assessment to future stages, including post-consent plans, ongoing monitoring, and additional

approvals. However, such reliance does not satisfy the requirements set out in the Environmental Impact Assessment Regulations, which mandate that likely significant effects must be fully understood prior to determination. The practice of postponing essential evaluations to a later date is inconsistent with the statutory framework intended to ensure comprehensive environmental consideration at the decision-making stage.

In conclusion, the Scottish Ministers are obliged to base their determination on the evidence currently before them, rather than on assumptions that unresolved matters will be adequately addressed in the future. Given the deficiencies identified, the applicant has not demonstrated that the environmental information submitted meets the necessary adequacy standards. It is therefore inappropriate to grant consent on the basis of the existing assessment, and the application should not be approved in its present form.

1.1.738 Effects on Local Area

The applicant's assessment significantly underestimates the direct and substantial effects that the proposed development would have on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie closest to the development area—which extends immediately north-west of Islay and west of Colonsay—the application primarily considers Islay from the perspective of its potential use as a project location rather than as an impacted island community in its own right. Crucially, the Atlantic-facing communities of Islay confront the nearest edge of a 448 square kilometre development zone, yet there is no place-based evaluation of how this proximity would affect their local setting, economic activities, or community life. This absence undermines the reliability of the environmental and heritage impact assessment for these islands.

For Colonsay and Oronsay, the situation is equally concerning. The seaward outlook that shapes daily life on these islands directly faces the proposed development array, with Colonsay's coastline designated as the North Colonsay and Western Cliffs Special Protection Area. This area is central to the applicant's derogation case and compensation plan, implicitly recognising that harm to the internationally protected seabird populations here cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community's area, has not been adequately considered, particularly regarding the impact on its open maritime setting. The deficiencies previously identified in the heritage assessment are fully applicable here, further calling into question the thoroughness and accuracy of the applicant's evaluation.

The applicant's assessment of the visual and community impacts on Iona appears to underestimate the scale and significance of these effects when compared with the Coastal Character assessment and known sensitivities of the area. While mitigation measures are proposed, the Coastal Character assessment highlights that the Sound of Iona exhibits high sensitivity, with direct orientation towards the development and extensive visibility. The turbines would extend approximately 39 degrees across the horizon at a distance of around 21 kilometres, producing an overall effect described as Moderate and Significant. This broad geographical extent of change notably includes impacts on the ferry crossing between Fionnphort and

Iona, an important community and visitor route, yet the applicant's visualisations do not encompass key viewpoints such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, despite Historic Environment Scotland's request for additional perspectives including from the ferry itself.

Furthermore, the West Coast of Iona is similarly assessed as highly sensitive, with widespread visibility of the proposed development. The applicant accepts that significant effects would occur for residents and visitors across much of the island, including at Dùn Ì, the highest point of Iona. The heritage significance of Iona's monastic landscape, encompassing the Abbey, the Nunnery and the high crosses, is internationally recognised and intrinsically linked to pilgrimage, arrival by sea and movement through the landscape. The applicant's baseline acknowledges this, yet the omission of certain visualisations and the limited assessment of experiential impacts call into question the completeness of the heritage impact evaluation. This is particularly important given the cultural and historic prominence of these sites and their relationship to views and approaches across the island.

In addition to these considerations, community response further challenges the adequacy of the assessment. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, indicating strong local concern. Crucially, the applicant's own consultants identified habitability as a potential pathway of effect on the island's community, yet no assessment of this impact appears to have been undertaken. The scale of the turbines can be contextualised by comparison with Ben Hynish on Tiree, a familiar landmark standing 141 metres tall and visible from Iona at approximately 33 kilometres. The largest turbines would overtop Ben Hynish by around 194 metres while being located at roughly two-thirds of that distance, emphasising their imposing presence. Taken together, these points demonstrate that the applicant's evaluation underestimates the significant visual, community and heritage effects on Iona, thereby compromising the accuracy of the environmental and social impact assessment.

The applicant's assessment notably relies on distance-based mitigation in addressing the visual impacts on Mull and Ross of Mull coastal communities and landscapes, yet this approach inadequately reflects the true extent of significant effects experienced locally. For instance, although the Ross of Mull South coastal area is acknowledged as having High sensitivity at distances of approximately 22 to 24 kilometres and is attributed Medium magnitude effects, the applicant concedes significant impacts at Erraid, on the Core Paths of the Ross, and at Fionnphort—the key gateway to Iona and the principal embarkation point for visitors. This community is intrinsically linked to visitor flows, yet the assessment does not extend to a place-based evaluation of its social and economic vulnerabilities. Similarly, across Mull, significant effects are accepted on Core Paths and within the Central, South and West Mull Local Landscape Area, and the Loch na Keal National Scenic Area, which is of High sensitivity between 21 and 33 kilometres, is nonetheless attributed no more than Medium magnitude. The applicant's characterisation of the Wilderness and Gribun Rocks area, where the scale of change is deemed small due to viewing distances exceeding 30 kilometres, further exemplifies an over-reliance on distance as a mitigating factor rather than a nuanced, site-specific analysis.

This distance-centric assessment framework fails to capture the profound implications for Mull's west-facing tourism economy, which is heavily reliant on the unspoiled Atlantic seascape that the proposed development would fundamentally industrialise. The wildlife boat operations and accommodation sectors supporting the western townships are intimately connected to this landscape quality, yet no dedicated place-based assessments have been conducted for these communities. The absence of such evaluations undermines the understanding of the cumulative and localized economic and community impacts that would arise. In summary, the applicant's assessment inadequately accounts for the significance of visual, economic, and community effects on highly sensitive landscapes and tourism-dependent populations, thereby failing to provide a comprehensive or balanced appraisal of the proposal's true consequences for Mull and Ross of Mull.

The applicant's assessment acknowledges effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva and Staffa, but underestimates the significance of these impacts. Ulva, a community-owned island undergoing regeneration, relies fundamentally on its unspoilt seascape and setting for recovery; yet no specific assessment has been undertaken to evaluate the effects on this vulnerable community. Staffa, renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development area—beyond the 30-kilometre threshold advised by NatureScot for assessing impacts on National Scenic Area qualities. Despite accepting its panoramic maritime qualities, the applicant concludes that the scale of change at Staffa would be small and the effect not significant, a position that discounts the island's acknowledged sensitivity and cultural importance.

Further afield, the applicant assesses the Jura National Scenic Area, situated around 28 to 32 kilometres from the site, as having high sensitivity but attributes only medium to low magnitude effects. This moderation is justified by distance, apparent scale, and retention of landforms, notwithstanding the fact that the designation fundamentally rests on the wild, undeveloped character of its Atlantic outlook. Similarly, the Scarba, Lunga and Garvellachs National Scenic Area, at approximately 35 to 40 kilometres distance, is afforded the same treatment. Such assessments fail to fully account for the cumulative and landscape-scale impacts on these seaboard designated landscapes and island communities, thereby undermining the protection of their natural and cultural qualities.

The applicant's assessment significantly understates the magnitude of change and impact on Tiree's sensitive and distinctive landscape character, leading to an unreliable evaluation of effects. Specifically, the South Tiree coastal area is designated as having High sensitivity at approximately 35 kilometres distance, yet is attributed only a Low magnitude of change. This assessment fails to adequately reflect the unique characteristics of Tiree, which is an exceptionally low-lying island defined by the dominance of sea and sky. The island's highest point, Ben Hynish, rises merely 141 metres, making the introduction of turbines up to 335 metres in height an unprecedented vertical intrusion into the seascape. Given that Tiree's character rests on an open oceanic horizon, such tall structures would fundamentally alter the landscape's visual integrity. Therefore, the conclusion of Low magnitude for such an exposed and sensitive receptor is a clear understatement. In consequence,

the applicant’s evaluation cannot be considered reliable in respect of the effects on Tiree’s landscape character.

The applicant’s assessment notably omits consideration of Gigha, a community-owned island that has become a national emblem of island regeneration following its purchase by local residents. Positioned to the east of the proposed development, Gigha’s community and economy are delicately balanced and closely tied to the surrounding waters, yet no evaluation of potential impacts on this sensitive island has been provided.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers sweeping panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward vistas are precisely the type of visual receptor that the applicant’s distance-based moderation approach seeks to diminish, raising concerns that important effects on this key viewpoint have been underestimated or overlooked.

Moreover, the chain of communities along the west coast of Kintyre depends heavily on the character and visitor economy shaped by the open Atlantic seaboard, encompassing views towards Islay, Jura, and beyond. The Treshnish Isles and neighbouring small islands and mainland coasts with direct sightlines to the development site share this intrinsic connection to the seascape, yet their potential exposure and economic reliance have not been adequately assessed. This lack of comprehensive evaluation compromises the robustness of the applicant’s overall seascape and socio-economic impact appraisal.

The applicant’s environmental impact assessment employs a distance-based methodology which systematically moderates and discounts the magnitude of change experienced by highly sensitive receptors located beyond approximately 20 kilometres from the development site. This approach is evidenced by the observation that where such receptors exist beyond this distance threshold, the assessment reduces the perceived effect magnitude and correspondingly lowers the significance attributed to those effects. Consequently, communities residing in these more distant locations have not been subjected to any place-based assessment, resulting in a lack of detailed consideration of their specific environmental sensitivities and the actual impacts they endure.

This systematic underestimation and discounting of effects beyond 20 kilometres undermines the integrity of the environmental impact assessment as a whole. By applying a generalized distance criterion rather than a nuanced, receptor-specific evaluation, the assessment fails to adequately capture the true extent and significance of environmental effects on sensitive communities outside the immediate vicinity. This methodological limitation not only diminishes the weight given to distant receptors but also neglects the lived experience of those communities, thereby compromising the comprehensiveness and robustness of the environmental appraisal. Such a practice calls into question the reliability of the conclusions drawn and indicates a need for a more rigorous, place-based assessment that fully accounts for effects irrespective of distance.

1.1.739 Personal Observations

In addition to the planning matters above, I am personally concerned because: Detriment of wildlife (bird migration) Many species in island and Kintyre areas

Based on my own local knowledge, I also wish to highlight that: Wildlife

Finally, I would also ask the Scottish Ministers to consider: This proposal is industrial in scale and should not be considered appropriate for island/rural areas

1.1.740 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements governing its determination. The applicant's own assessment acknowledges substantial impacts on nationally designated landscapes, as well as on the coastal communities and heritage. However, independent evaluations of the submitted documents reveal that these impacts have been understated. Notably, the necessary heritage assessment has not been completed, and while effects upon the island communities were identified, no formal assessment of these impacts has been undertaken. In addition, the ecological safeguards required by law have not been demonstrated as achievable. It is also pertinent that only a portion of the project is currently subject to consideration by the Scottish Ministers.

Given these deficiencies, it is respectfully submitted that consent for the MachairWind Offshore Wind Farm should be refused, alongside the associated marine licence. Should the Ministers consider otherwise, it is requested that they require the submission of further environmental information and enhanced visualisations. Moreover, the determination of the applications ought to be deferred until after a public inquiry, thereby ensuring that the concerns raised in this objection receive thorough examination. Regardless of the outcome, it is further asked that the Ministers provide explicit conclusions within their decision that address the effects upon cultural heritage and the affected island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 479
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, encompassing application 00012385 for consent under section 36 of the Electricity Act 1989 and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, submitted by MachairWind Limited (ScottishPower Renewables), seek approval for a substantial offshore wind development. Please record this letter as an official objection, register me accordingly, and ensure I am informed of the outcome of the decision process.

The proposed development entails the construction of an offshore wind farm with a generating capacity of approximately 2 gigawatts. The scheme would include between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip. The designated Windfarm Development Area extends over roughly 448 square kilometres of marine space located to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in proximity to other islands and coastal communities within the southern Hebrides.

My objection is grounded firmly in planning and environmental considerations, evaluated against the relevant statutory and policy frameworks that govern the determination of these applications. It is important to emphasise that the responsibility lies with the applicant to provide sufficient and compelling evidence to satisfy all applicable tests. Objectors are under no obligation to prove the contrary. Having reviewed the submissions and supporting documentation, I conclude that the applicant has failed to meet this evidential burden. Consequently, I contend that consent for this development should be refused.

1.1.741 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology, as outlined in Appendix 16.1, notably omits any explicit distance threshold beyond which major effects are considered to cease. However, an independent Evidence Note, which critically examines the applicant’s Chapter 16 and related appendices, reveals a consistent pattern: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of that receptor’s inherent sensitivity or the extent of visibility. This inherent reliance on distance is further corroborated by the applicant’s own documentation, which acknowledges that for a coastal area over 30 kilometres away, the scale of change is judged to be small due to viewing distance. The Landscape Character synthesis likewise categorises magnitude of impact as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

This systematic moderation of magnitude at distances coinciding with the locations of the most sensitive designated landscapes raises serious concerns regarding the robustness of the assessment’s conclusions. By attenuating the perceived magnitude of change precisely where the most important receptors lie, the protective tests applied are effectively based on understated inputs. Consequently, the outcomes presented do not reliably reflect the true effects that the Scottish Ministers

are being asked to consent to, thereby undermining confidence in the assessment's capacity to safeguard sensitive landscapes adequately.

The applicant's visual evidence is prepared in accordance with NatureScot's visualisation guidance, which explicitly recognises inherent limitations in printed visualisations. This guidance highlights that such visual materials cannot fully replicate the scale perceived by a viewer on site. Consequently, while the visualisations provide a useful reference, they do not capture the full experiential context or the dynamic qualities of the landscape as seen in person.

Furthermore, the wireline drawings included within the panoramic projections are subject to the same constraints as the accompanying photography. These wirelines serve as a technical rendering within the visualisation package rather than functioning as an independent corrective tool. Their role is therefore limited to augmenting the photographic evidence, without overcoming the fundamental perceptual constraints identified. Taken together, these factors demonstrate the importance of careful interpretation of the visual evidence and caution against overreliance on such materials in isolation.

The introduction of aviation and navigation lighting associated with the proposed development would fundamentally alter the night-time seascape character. At present, the sea horizon remains unlit, preserving a natural and uninterrupted nocturnal environment. The permanent illumination over the 35-year operational period would create an artificial visual feature, changing the existing character and experience of the seascape in a way that cannot be mitigated by current proposals. While some forms of lighting may be designed to minimise adverse effects, the essential nature of these safety-related lights means that their presence is unavoidable and will result in a lasting alteration to the seascape.

Furthermore, it is important to recognise that the 35-year operational lifespan does not diminish the significance of this harm in planning terms. Granting consent for the development effectively establishes that this seascape is appropriate for wind farm use, setting a precedent for similar proposals and the acceptance of such visual impacts. This policy implication underscores the need for careful consideration of the wider consequences of permitting lighting-induced changes to the night-time seascape character, beyond the operational timeframe. Therefore, any decision to approve the development must weigh the permanence of the seascape transformation against the strategic objectives that the wind farm seeks to achieve.

There remains significant uncertainty regarding the proposal's compliance with key planning policies designed to safeguard landscape and seascape interests. The applicant has failed to demonstrate that its conclusions about the scale of the accepted effects align with its own assessment methodology. Consequently, it has not established that it meets the requirements set out in NPF4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), GEN 7, or paragraph 4.28 of the National Marine Plan, all of which are expressly intended to protect nationally important landscapes and seascapes. In light of this, the proposal does not accord with these relevant policies and cannot be supported.

1.1.742 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment purports to follow Historic Environment Scotland's recognised methodology for evaluating effects on the setting of historic assets, a framework that necessitates a careful evaluation of how changes to setting influence the contribution that setting makes to an asset's cultural significance. This methodology, developed through consultation with Historic Environment Scotland, explicitly distinguishes between mere visual change and adverse impact, emphasising that visual alterations alone should not be equated directly with harm. Crucially, it requires an assessment of whether the integrity of the setting is adequately retained, ensuring that any conclusions drawn about heritage impacts rest on a rigorous evaluative process rather than descriptive observations.

However, a Methodological Audit prepared to support community objections, utilising only the applicant's Appendix 14.3, finds that although the operational assessment identifies relevant heritage attributes, it fails to demonstrate that the integrity of setting has been assessed in accordance with the applicant's own accepted methodology. The assessment's narrative focuses predominantly on visual factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation before concluding that the integrity of setting remains intact. This represents a critical omission, as the required evaluative step—linking these observations explicitly to the retention or loss of setting integrity—is absent in all the worked examples examined by the Audit. Consequently, the reliability of the applicant's conclusions about heritage impacts is fundamentally undermined.

The applicant's assessment recognises the cultural significance of the affected heritage assets as stemming from dynamic experiential qualities such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape. These qualities encompass the interconnectedness of monuments, spirituality, and the surrounding landscape and seascape, which are appreciated through movement rather than fixed viewpoints. However, the mitigation measures proposed appear insufficient to address the potential impacts on these broader cultural and experiential dimensions.

Historic Environment Scotland's consultation responses, as recorded in the application, underscore this inadequacy by requesting additional viewpoints to better capture and represent these wider qualities. This highlights a clear need for a more comprehensive assessment that fully encompasses the cultural landscape's intangible attributes. Without such consideration, the impact on the heritage assets may be underestimated, and the cultural significance inadequately protected.

The heritage impact conclusions presented rely heavily on the findings of the landscape assessment, making it essential that the latter is robust and comprehensive. However, where the landscape effects have been understated, as previously detailed, this inevitably leads to a corresponding understatement in the heritage conclusions that depend upon them. This reliance creates a critical vulnerability in the overall assessment, as any deficiencies in the landscape evaluation directly diminish the credibility of the heritage impact analysis.

In comparing the approach taken to mitigation, it becomes clear that effective and accurate landscape assessment is fundamental to informing appropriate heritage protection measures. If the landscape effects are downplayed, the subsequent

heritage conclusions may fail to fully recognise the true extent of potential harm. This could result in mitigation strategies that are insufficiently rigorous or targeted, thereby compromising the preservation of valued heritage assets. The interdependence of these assessments necessitates a consistent and thorough approach to landscape evaluation to ensure that heritage impacts are neither overlooked nor minimized.

Therefore, it is crucial that the landscape assessment be revisited and strengthened to provide a more accurate and complete picture of the effects. Only with a reliable landscape baseline can heritage impacts be properly understood and addressed. Without rectifying these deficiencies, the heritage conclusions remain undermined, and the planning decisions based upon them risk inadequately safeguarding the historic environment.

The application fails to demonstrate compliance with key elements of national policy designed to safeguard heritage assets of international and national importance, notably falling short of the requirements set out in NPF4 Policy 7(h) concerning scheduled monuments, as well as Policies 7(c) and 7(d) on their settings. It also does not satisfy the provisions of GEN 6 or the guidance found in paragraphs 4.22 to 4.23 of the National Marine Plan. This represents a significant shortcoming given the weight these policies afford to the protection of cultural significance.

Critically, the applicant has not provided sufficient evidence to show that the cultural significance of these heritage assets and their surrounding settings will be preserved. The absence of a thorough and conclusive assessment leaves a substantial gap in the information necessary for the Scottish Ministers to make an informed decision. Without this, the potential adverse impacts on these irreplaceable assets cannot be properly understood or mitigated.

In conclusion, the failure to meet these essential policy requirements fundamentally undermines the acceptability of the proposal. It is therefore incumbent upon the decision-making authority to refuse consent on the basis that the protection of nationally and internationally important heritage assets and their settings has not been satisfactorily demonstrated or guaranteed.

1.1.743 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a direct threat to the economic and social sustainability of the island communities by undermining the very qualities that attract visitors. These communities rely exceptionally heavily on visitors drawn specifically by the landscape, seascape, cultural heritage, tranquillity, and remoteness identified in the applicant’s own baseline assessments. Any alteration to these attributes will therefore have an immediate and detrimental impact on the visitor economy.

This economic impact extends beyond tourism alone; it affects the broader community infrastructure. Reduced visitor numbers would inevitably lead to diminished local services and amenities, which are maintained largely through the revenue and demand generated by tourism. Consequently, the population may decline as residents move away in search of greater opportunities and improved facilities elsewhere, threatening the long-term viability of these island communities.

In summary, the proposal risks eroding the fundamental qualities that underpin the islands' economic base and social fabric. Protecting these attributes is essential to maintaining not only tourism but also the wider community and population sustainability. Therefore, the proposal should be reconsidered in light of its potential to cause significant and lasting harm to these vulnerable island communities.

The practical consequence of the applicant's approach is a failure to accurately identify or mitigate significant socio-economic impacts on the island communities affected by the proposal. Although the applicant's own consultants acknowledged habitability as a potentially significant pathway of effect, no subsequent assessment of the habitability of those islands was undertaken. Instead, the socio-economic evaluation presented in Chapter 18 focuses primarily on regional-level analysis, detailing impacts on port communities but neglecting any equivalent place-based assessment of the island populations directly facing the development. Despite this omission, the assessment concludes that these island communities have low sensitivity to tourism effects, a conclusion that lacks a firm evidential basis.

This conclusion disregards the distinct economic characteristics of small island economies, which are not comparable to regional averages. Such economies are typically concentrated in sectors most vulnerable to changes in the environmental and experiential qualities that attract visitors. Rather than reducing sensitivity, increased dependence on rising visitor numbers intensifies economic vulnerability to any adverse changes. Therefore, the claim of low sensitivity without specific, place-based analysis amounts to an unsubstantiated assumption rather than a reasoned finding. This undermines the reliability of the socio-economic assessment and suggests that the applicant's methodology is fundamentally inadequate to understand or address the impacts on island communities.

The proposal fails to meet essential planning and statutory standards concerning the protection and assessment of island communities, resulting in a significant shortfall in compliance that undermines the decision-making process. National Marine Plan policy GEN 19 and paragraph 4.81 explicitly require that decisions affecting marine and island environments be founded on robust socio-economic evidence, adopting a precautionary approach where such evidence is incomplete or uncertain. Furthermore, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 impose a clear statutory duty to assess and appropriately weigh the interests of island communities, ensuring meaningful engagement from the earliest stages through to the conclusion of the planning process.

In this case, the applicant has acknowledged the necessity of particular scrutiny for island communities but has failed to conduct the requisite assessment to understand the proposal's potential effects on them. There is a notable absence of evidence demonstrating compatibility with the sustainability of these communities, nor is there any indication that the statutory duties owed to island populations have been satisfactorily fulfilled. This omission contravenes both policy and legislative requirements, leaving the interests of island communities insufficiently considered and inadequately protected.

In conclusion, the proposal does not comply with the relevant planning policies or statutory obligations relating to island communities. The lack of a thorough

assessment and meaningful engagement means that the proposal cannot be regarded as compatible with the principles of sustainable development for island communities, nor can it be approved without rectifying these fundamental deficiencies.

1.1.744 Ecology, Biodiversity and Habitats Regulations

The proposed development presents a scale of construction, operation, and decommissioning activity that would extend over several decades within an ecologically sensitive marine environment. Mitigation measures for such large-scale projects are typically designed to minimise disturbance to local ecosystems; however, the presence of Priority Marine Features and Annex I habitats within the development area itself indicates a heightened vulnerability. Surrounding waters are known to support important populations of seabirds, marine mammals, and basking sharks, all of which are species that require careful consideration due to their protected or conservation status.

Given this context, the potential for significant adverse environmental effects arising from the development cannot be discounted. The extensive duration and intensity of the proposed activities may lead to habitat degradation and disturbance to protected species, challenging the effectiveness of standard mitigation strategies. Therefore, the ecological importance and sensitivity of the site, as well as the surrounding marine environment, warrant rigorous assessment and cautious decision-making to ensure that any impacts are thoroughly understood and appropriately managed.

The applicant’s submission includes a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan, specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are indicative of mitigation measures intended to offset potential adverse effects on this protected site. Such compensation plans are standard practice where direct mitigation may be insufficient to fully avoid harm.

It is important to recognise that the preparation and submission of these documents implicitly acknowledge the possibility of significant impacts on the site’s integrity. The applicant’s own approach concedes that the Scottish Ministers may ultimately reach a different conclusion regarding the likelihood or severity of adverse effects, highlighting a degree of uncertainty surrounding the predicted outcomes.

While the presence of derogation and compensation documents demonstrates an awareness of potential impacts and a proactive approach to addressing them, the effectiveness and acceptability of these measures remain subject to further scrutiny. It is essential that any assessment carefully considers whether the proposed compensation adequately protects the guillemot population and the overall integrity of the Special Protection Area.

Mitigation, compensation proposals, and future monitoring, while important components of environmental management, do not in themselves satisfy the stringent legal requirements for consent under the Habitats Regulations. Consent may only be lawfully granted where the competent authority has ascertained beyond reasonable scientific doubt that the proposed development will not adversely affect

the integrity of the protected site. This high evidential standard places the burden of proof squarely on the applicant to demonstrate compliance. Unless the strict derogation tests are unequivocally met, no consent can be issued. This legal framework is reinforced by the provisions of GEN 9 and GEN 13 of the National Marine Plan and Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Together, these policies and regulations establish a robust and precautionary approach to safeguarding protected habitats and species, ensuring that environmental integrity is upheld in planning decisions.

The practical consequence of the applicant's failure to meet the statutory tests is that the proposed development risks causing harm to internationally important habitats and species, thereby undermining the legal basis for granting consent. Without clear evidence that these protections can be assured, there is a tangible threat to the integrity of designated ecological features.

The evidence submitted, including the applicant's own derogation documents, reveals a significant degree of uncertainty regarding the ability to satisfy the statutory requirements. This uncertainty indicates that the necessary safeguards for these internationally important ecological assets have not been adequately demonstrated or guaranteed by the applicant.

Given this lack of demonstrable compliance with the legal protections in place, the application cannot be considered to meet the necessary statutory tests. Consequently, granting consent in these circumstances would be contrary to the obligations to protect internationally important habitats and species, and therefore should be refused.

1.1.745 Cumulative and In-Combination Effects

The current assessment process for the proposed development is fundamentally flawed because it fails to consider the project in its entirety. By excluding the export cable corridor and onshore transmission works—both essential for the wind farm's operation—from the application before the Scottish Ministers, the process fragments the project into separate parts. This fragmentation results in the effects of the entire development never being assessed collectively.

This piecemeal approach undermines the integrity of the environmental and planning evaluation. Key components that are critical to the project's functioning are deferred to future applications, meaning that important impacts will be considered only after the principal decision has been made. Such an approach prevents a holistic understanding of the project's cumulative effects, which is necessary to inform sound decision-making.

Moreover, this method conflicts with established legal principles. The courts, notably in the case of Raeshaw Farms, have affirmed that a project must be assessed as a whole rather than being "salami-sliced" into smaller parts whose individual effects may appear less significant. Therefore, the current approach is not only procedurally deficient but also legally unsound, and it should be reconsidered to ensure a comprehensive and lawful assessment of the entire development.

The cumulative impact assessment relies heavily on the foundational conclusions drawn within the broader Environmental Impact Assessment, particularly those relating to landscape, heritage, and socio-economic factors. Where these initial assessments have understated the magnitude of effects, the cumulative analysis inherently adopts the same diminished baseline. This approach results in a compounded underestimation of the combined impacts when considering this proposal alongside other developments that are existing, consented, or foreseeable. Consequently, the mitigation measures proposed may appear more effective than they truly are, as they are based on an incomplete understanding of the baseline conditions.

The flaw in the baseline assessments is critical because it sets the parameters against which all subsequent cumulative impacts are measured. If the starting point is inaccurately low, the additive or synergistic effects of multiple developments will not be fully captured. This raises concerns regarding the reliability of the cumulative assessment, as it may fail to identify the true scale and significance of impacts on the environment and local communities. Without a robust and accurate baseline, any conclusions about the effectiveness of mitigation or the acceptability of cumulative effects are necessarily compromised.

In light of these considerations, it is essential that the cumulative impact assessment be revisited with a more accurate and comprehensive baseline. Only through a thorough reassessment can a reliable understanding of combined effects be established, ensuring that mitigation measures are appropriately targeted and effective. Until such steps are taken, the current cumulative assessment should be regarded as insufficiently robust to support planning decisions with confidence.

Failure to adequately address the cumulative and in-combination effects of the proposed development risks undermining the integrity of the environmental impact assessment and the soundness of the planning decision. Without a clear demonstration that all elements of the project, including deferred works, have been fully considered, there is a practical danger that significant environmental impacts may be overlooked or underestimated. This omission compromises compliance with critical planning policies and regulatory requirements designed to prevent project splitting.

Specifically, the proposal does not satisfy the provisions set out in GEN 21 and paragraph 4.85 of the National Marine Plan, nor does it adhere to NPF4 Policy 11(e). These policies, together with the Environmental Impact Assessment Regulations, require a comprehensive assessment of the project as a whole, including any associated or subsequent works that may influence cumulative effects. The applicant’s failure to explicitly address deferred works in the submission leaves a gap in the assessment process that must be rectified before determination.

Accordingly, it is essential that the decision-making process explicitly considers the treatment of the deferred works and ensures that the cumulative environmental effects are reliably identified and assessed. Only with such clarity and completeness can the proposal be properly evaluated against the relevant planning policies and statutory requirements. This approach is necessary to uphold the statutory framework and protect environmental interests effectively.

1.1.746 Public Engagement, Site Selection and Environmental Information

The consultation period for this application, encompassing many thousands of pages of technical material, has been scheduled during the busiest months for island communities, coinciding with the continuous work demands of the visitor season. This timing has severely constrained the availability of specialist advice and the capacity of local residents to engage effectively, while the applicant has had years and substantial professional and financial resources to prepare its case. Such an imbalance has materially impaired meaningful public participation in both the plan and site-selection stages, an impact that persists into the current application phase.

The National Marine Plan's policy GEN 18 and the principles of effective public participation enshrined in the Aarhus Convention establish that those affected must have a realistic opportunity to influence decisions of this magnitude. The conditions under which the affected communities have been compelled to respond fall short of these essential standards. In light of these deficiencies, it is imperative that the Scottish Ministers carefully consider the legitimacy of the site-selection process and the representations made by local stakeholders when determining the weight to accord to public participation in this matter.

The environmental information presented within the application falls short of the standards required for a thorough Environmental Impact Assessment (EIA), particularly when compared to the robust evidence necessary to inform Scottish Ministers' decisions effectively. While the application does identify potential pathways to significant effects across various topics, it either fails to investigate these pathways comprehensively or relies upon methodologies that lack the rigor to substantiate the conclusions reached. For example, the landscape assessment produces outcomes based on a distance pattern absent from its own methodology, the heritage assessment does not evidence the application of its prescribed integrity test, and the socio-economic assessment omits a place-based analysis of the affected islands. Such deficiencies undermine the reliability of the environmental evidence and distinguish it unfavourably from the standards of sufficiency required by the EIA Regulations.

Furthermore, the application frequently depends on future assessments, post-consent plans, ongoing monitoring, and subsequent approvals to address outstanding environmental concerns. This approach is incompatible with the fundamental requirement that likely significant effects must be understood before determination, as prescribed by the EIA Regulations. Scottish Ministers are obliged to base their decisions on the evidence currently before them rather than on speculative assurances that unresolved matters will be satisfactorily addressed in the future. Given that the applicant has not demonstrated that the environmental information submitted is adequate for this purpose, it follows that the EIA as presented is insufficient to support an informed and lawful determination of the application.

1.1.747 Effects on Local Area

There is significant uncertainty regarding the applicant's assessment of the effects on Islay, Colonsay, and Oronsay, which raises concerns about the reliability of the

environmental and heritage impact evaluation. Despite Islay and Colonsay being the closest islands to the development area—lying immediately north-west of Islay and west of Colonsay—the application primarily considers Islay as a potential project location rather than as an affected island community. This approach overlooks the Atlantic-facing communities of Islay, which directly face the nearest edge of a 448 square kilometre development area, without any place-based evaluation of impacts on their setting, economy, or community life.

Colonsay and Oronsay are similarly under-assessed, particularly given that their seaward outlooks, which define daily life, face directly towards the proposed array. Of particular concern is the North Colonsay and Western Cliffs Special Protection Area along Colonsay's coastline, which is central to the applicant's derogation case and compensation plan. This acknowledgement in the application confirms that harm to the internationally protected seabird population of these cliffs cannot be ruled out, indicating a direct and significant environmental effect that requires thorough consideration.

Additionally, Oronsay Priory, a scheduled monument of national importance located within the community's area, is subject to the same gaps identified in the heritage assessment, especially regarding the evaluation of its open maritime setting. Taken together, these points demonstrate that the applicant's assessment inadequately addresses the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the credibility of the overall environmental and heritage impact evaluation.

The applicant's assessment significantly underestimates the scale and importance of visual, community, and heritage impacts on Iona, thereby compromising the overall accuracy of the environmental and social impact evaluation. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, directly facing the development site, with extensive visibility and a large geographical extent of change spanning approximately 21 kilometres. The proposed turbines would extend across around 39 degrees of the horizon, affecting key views including the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is acknowledged as highly sensitive with widespread visibility, where the applicant concedes significant effects for residents and visitors, including those at Dùn Ì, the island's highest point. Importantly, Iona's monastic landscape—comprising the Abbey, the Nunnery, and the high crosses—holds international heritage significance, closely tied to pilgrimage and maritime arrival. Despite Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing itself, no visualisation is provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving a critical gap in the assessment. Community concerns further underscore the impact; a household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet the applicant's own consultants identified habitability as a potential effect pathway that remains unassessed. To contextualise the scale, the largest proposed turbines would exceed the height of Ben Hynish on Tiree by approximately 194 metres, appearing substantially larger despite being at roughly two-thirds of the distance from Iona. These factors collectively demonstrate that the applicant's evaluation does not fully capture the significant and wide-ranging effects on Iona, undermining the robustness of the environmental and social impact conclusions.

The applicant's assessment of visual and community impacts on Mull and Ross of Mull coastal areas notably underestimates the significance of effects despite recognising some high sensitivities. While mitigation measures are acknowledged, they rely heavily on distance-based reasoning that inadequately addresses the experiential and economic consequences for local communities. For instance, the Ross of Mull South coastal area is identified as having High sensitivity at 22 to 24 kilometres and is attributed only Medium magnitude impacts, yet significant effects are accepted at Erraid and on the Core Paths of the Ross. Fionnphort, a key gateway to Iona and the primary embarkation point for visitors, is acknowledged to be significantly affected, yet no place-based assessment has been undertaken for this community most directly tied to visitor flows. Similarly, across Mull, significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area are accepted, and the Loch na Keal National Scenic Area, despite being of High sensitivity throughout at distances of approximately 21 to 33 kilometres, is assigned no more than Medium magnitude impacts. This approach is further exemplified in the treatment of the Wilderness and Gribun Rocks coastal area, where the applicant's conclusion of a small scale of change due solely to viewing distances over 30 kilometres illustrates a reliance on quantitative distance rather than qualitative experience. Crucially, Mull's west-facing tourism economy—including wildlife boat operations and accommodation providers—depends on the largely unindustrialised Atlantic seascape that the development would fundamentally alter, yet none of these vital communities has received a tailored, place-based impact assessment. This collective inadequacy in addressing the significant visual, economic, and community impacts on Mull and Ross of Mull's designated landscapes and tourism-dependent populations represents a fundamental shortcoming in the applicant's assessment.

The applicant's assessment recognises the presence of Ulva within the Loch na Keal National Scenic Area and acknowledges its status as a community-owned island undergoing regeneration. Ulva's recovery is dependent on the preservation of its natural setting and unspoilt seascape, yet the applicant has not undertaken any specific assessment of the effects on this small, re-establishing community. Similarly, Staffa, located approximately 35 kilometres from the development area and within the same National Scenic Area, is identified as one of Europe's most celebrated small islands. Despite this, the applicant concludes that the scale of change at Staffa would be small and the effects not significant, even though their own evaluation recognises its panoramic maritime qualities. This conclusion is drawn despite Staffa lying beyond the 30-kilometre distance within which NatureScot requested an effects assessment.

Further afield, the applicant assesses the Jura National Scenic Area, situated about 28 to 32 kilometres from the development site, as having High sensitivity but attributes a Medium to Low magnitude of impact. This moderation is justified by distance, apparent scale, and retained landforms, notwithstanding that the designation of Jura rests on its wild, undeveloped Atlantic outlook. The same approach is applied to the Scarba, Lunga, and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away. Such treatment underestimates the significance of these designated landscapes and the vulnerabilities of the island communities they encompass, thereby undermining the protection of their natural and cultural qualities.

The applicant's assessment significantly underestimates the impact on Tiree's distinctive landscape, resulting in an unreliable evaluation of effects. The South Tiree coastal area is identified as having High sensitivity at a distance of approximately 35 kilometres, yet the magnitude of change is attributed as Low. This assessment fails to recognise the fundamental characteristics of Tiree's landscape, which is exceptionally low-lying and defined by the dominance of sea and sky. With its highest point, Ben Hynish, rising only 141 metres, the introduction of turbines up to 335 metres tall would create vertical structures unprecedented in the island's seascape. Given that Tiree's character is based on an open oceanic horizon, this scale of development would cause a far greater magnitude of change than acknowledged. Therefore, the conclusion of Low magnitude is a clear understatement for such an exposed and sensitive receptor, undermining the credibility of the applicant's assessment.

The applicant's assessment notably omits consideration of Gigha, a community-owned island that has become a national emblem of island regeneration following its purchase by local residents. Positioned to the east of the proposed development, Gigha's community and economy are delicately balanced and closely tied to the surrounding waters, yet no evaluation of potential impacts on this sensitive island has been provided.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers sweeping panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward vistas are precisely the type of visual receptor that the applicant's distance-based moderation approach seeks to diminish, raising concerns that important effects on this key viewpoint have been underestimated or overlooked.

Moreover, the chain of communities along the west coast of Kintyre depends heavily on the character and visitor economy shaped by the open Atlantic seaboard, encompassing views towards Islay, Jura, and beyond. The Treshnish Isles and neighbouring small islands and mainland coasts with direct sightlines to the development site share this intrinsic connection to the seascape, yet their potential exposure and economic reliance have not been adequately assessed. This lack of comprehensive evaluation compromises the robustness of the applicant's overall seascape and socio-economic impact appraisal.

The applicant's distance-based methodology results in a systematic underestimation of significant effects on sensitive receptors situated beyond 20 kilometres from the proposed development. This approach leads to a practical consequence whereby the magnitude of change is consistently moderated and the resulting effects are discounted in the environmental impact assessment. Such treatment effectively diminishes the acknowledged impact on these receptors, despite their recognised sensitivity.

Critically, this moderation occurs without any corresponding place-based assessment for the communities living beyond the 20-kilometre threshold. These communities, which may experience genuine and substantial effects, are therefore excluded from thorough evaluation and consideration in the assessment process.

This exclusion undermines the comprehensiveness and integrity of the environmental impact assessment as a whole.

Taken together, these factors demonstrate a clear and concerning pattern: wherever highly sensitive receptors exist beyond approximately 20 kilometres, the applicant's assessment systematically reduces the perceived significance of effects, while the affected communities receive no tailored or detailed appraisal. This practice not only diminishes the accuracy of the assessment but also fails to properly acknowledge and address the real impacts experienced by those communities.

1.1.748 Personal Observations

In addition to the planning matters above, I am personally concerned because: As committed Christians we are horrified at visualizations of the negative visual and spiritual impact of the proposed development - particularly to Iona, a supremely holy and tranquil place in this world. No energy or industrial or local employment benefit comes near the visual and spiritual damage which would be done by the proposal

Finally, I would also ask the Scottish Ministers to consider: The proposed development is an outrage to the visual and spiritual tranquility of this supremely important little sanctuary of our country and our faith.

1.1.749 Further Comments

Horrified that this is even being given serious consideration.

1.1.750 Summary

The proposal submitted by the applicant fails to satisfy the statutory and policy requirements governing its determination. Notably, the applicant's own assessments acknowledge substantial impacts on nationally designated landscapes as well as on the cultural heritage and communities along the coast. However, an analysis of the applicant's published documents reveals that these impacts have been consistently underestimated. Crucially, the necessary heritage assessment has not been conducted, and although effects on the island communities potentially affected were identified, no evaluation of these impacts has been undertaken. Furthermore, the ecological criteria set out for the project have not been demonstrated to be achievable. It is also important to note that only a portion of the overall development is currently before the Scottish Ministers for consideration.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm proposal, as well as decline the associated marine licence. Should the Ministers determine not to refuse, it is requested that the applicant provide additional environmental information accompanied by enhanced visualisations. Moreover, the applications should only be determined following a public inquiry, thereby enabling a thorough examination of the concerns raised in this objection. Regardless of the final decision, it is further requested that the Ministers explicitly address and conclude on the implications for cultural heritage and the island communities affected within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 480
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989 and application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010, both submitted by MachairWind Limited (ScottishPower Renewables). I request that this objection be officially recorded, that I be recognised as an objector, and that I receive notification of the final decisions regarding these applications.

The project under consideration involves the construction of an offshore wind farm with an approximate capacity of 2 gigawatts. This development would consist of between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within a designated Windfarm Development Area encompassing around 448 square kilometres. The proposed site lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and is in close proximity to the islands and coastal settlements of the southern Hebrides.

The following sections articulate the grounds for objection in terms of planning and environmental considerations, framed within the applicable statutory and policy context governing the determination of these applications. It is important to emphasise that the onus is on the applicant to provide sufficient evidence to satisfy all relevant legal and policy tests. Objectors are not required to disprove the proposal but rather to highlight where the applicant has failed to meet this burden. In this instance, the applicant has not demonstrated compliance with these standards, and accordingly, the applications should be refused consent.

1.1.751 Seascape, Landscape and Visual Effects

The applicant’s evidence acknowledges that the proposed development will introduce aviation and navigation lighting to a sea horizon that is currently unlit, thereby permanently altering the character of the night-time seascape throughout its operational life of 35 years. This change represents a significant visual impact, as the existing natural darkness will be replaced by artificial illumination, fundamentally transforming the nocturnal environment of the seascape.

Furthermore, the temporal limitation of 35 years does not diminish the policy implications of such harm. Consent for this development effectively constitutes a determination that the seascape is appropriate for wind farm use, thereby establishing a precedent for the acceptability of such character alterations within this marine setting. This has enduring consequences for the protection of seascape character and must be carefully weighed in the decision-making process.

There remains significant uncertainty regarding the proposal’s adherence to the relevant planning policies designed to safeguard landscape and seascape interests. Although certain effects have been identified, the applicant has failed to convincingly demonstrate that their conclusions on the scale of these effects align with their own stated methodology. This inconsistency raises doubts about the reliability of the environmental assessments presented.

Furthermore, the proposal does not adequately demonstrate compliance with policies protecting nationally important landscapes and seascapes, specifically those set out in NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. In light of these shortcomings, the proposal cannot be considered consistent with the necessary policy framework and should not be supported.

1.1.752 Cultural Landscape, Archaeology and Historic Environment

While the applicant has made efforts to identify and mitigate impacts on heritage assets, their assessment appears to inadequately capture the full extent of the cultural landscape and experiential qualities that contribute to the significance of these sites. The applicant's own baseline acknowledges that the cultural importance of the affected heritage assets arises not only from isolated features but from a complex interplay of factors including pilgrimage routes, arrival by sea, and movement through a living cultural landscape. These elements encompass relationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced dynamically through movement rather than from fixed viewpoints. Moreover, Historic Environment Scotland, as recorded in the consultation responses within the application, specifically requested additional viewpoints to ensure that these broader cultural and experiential qualities are properly represented. This suggests that the current assessment does not fully address the heritage impacts in a manner consistent with the identified cultural significance, indicating a need for a more comprehensive evaluation that respects the intangible and processual attributes of the heritage assets in question.

1.1.753 Effects on Island Communities, Tourism and the Local Economy

The assessment establishes that the island communities affected by the proposed development rely exceptionally heavily on visitors for their economic and social well-being. The visitor numbers are drawn by intrinsic qualities identified in the applicant's own baseline studies, notably the landscape, seascape, cultural heritage, tranquillity and remoteness of the area. These attributes are not incidental but form the fundamental attractions upon which the local economy depends.

Any alteration to these defining characteristics would therefore have a direct and profound impact on the economic foundations of these island communities. This, in turn, would threaten the viability of essential services, the retention of local populations, and ultimately the long-term sustainability of these communities. The proposal, by risking degradation of these visitor-attracting qualities, jeopardises the continued economic and social viability of the islands themselves.

The applicant's own consultants acknowledged that habitability constitutes a potentially significant pathway through which the proposal could impact island communities. Despite this, no assessment was undertaken to evaluate the habitability of the affected islands. Instead, the socio-economic assessment presented in Chapter 18 focuses primarily on regional-level analysis, detailing potential impacts on port communities while omitting an equivalent, place-based examination of the island communities directly facing the development. This approach leads to the conclusion that these island communities exhibit low

sensitivity to tourism effects, a finding reached without the benefit of targeted, location-specific analysis.

Such a conclusion fails to recognise the distinctive nature of small island economies, which are not adequately represented by regional averages. These economies are typically concentrated in sectors that are highly vulnerable to changes in the environmental and social qualities that attract visitors. Far from mitigating sensitivity, reliance on increasing visitor numbers intensifies dependence on these at-risk qualities. Therefore, the assertion of low sensitivity to tourism impacts, unsupported by detailed place-based assessment, amounts to an unsubstantiated assumption rather than evidence. This fundamental flaw undermines the robustness of the socio-economic assessment and calls into question the adequacy of the methodology to understand or mitigate the proposal's effects on island communities.

1.1.754 Ecology, Biodiversity and Habitats Regulations

The proposed development presents a scale of construction, operation, and decommissioning activity that would extend over several decades within an ecologically sensitive marine environment. Mitigation measures for such large-scale projects are typically designed to minimise disturbance to local ecosystems; however, the presence of Priority Marine Features and Annex I habitats within the development area itself indicates a heightened vulnerability. Surrounding waters are known to support important populations of seabirds, marine mammals, and basking sharks, all of which are species that require careful consideration due to their protected or conservation status.

Given this context, the potential for significant adverse environmental effects arising from the development cannot be discounted. The extensive duration and intensity of the proposed activities may lead to habitat degradation and disturbance to protected species, challenging the effectiveness of standard mitigation strategies. Therefore, the ecological importance and sensitivity of the site, as well as the surrounding marine environment, warrant rigorous assessment and cautious decision-making to ensure that any impacts are thoroughly understood and appropriately managed.

1.1.755 Public Engagement, Site Selection and Environmental Information

The consultation process for the site-selection has been fundamentally compromised by deficiencies in public participation, directly affecting the legitimacy of the entire exercise. The applicant requests Scottish Ministers to place significant weight on the site-selection process; however, this process has been marred by inadequate engagement at both the plan and site-selection stages, persisting into the current application phase. Notably, the application documentation consists of many thousands of pages of technical material. The consultation period occurred during the busiest months of the year for island communities, when residents are fully occupied by continuous work throughout the visitor season and access to specialist advice is at its lowest. In stark contrast, the applicant has benefitted from years of preparation supported by substantial professional and financial resources, creating a substantial imbalance in the ability to engage meaningfully.

National planning policy, specifically GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, mandate that those affected by decisions of this scale must have a realistic and fair opportunity to participate. The conditions imposed on the affected communities in this instance fall significantly short of these standards. This failure undermines the integrity of the decision-making process, and it is requested that Ministers give careful consideration to this deficiency when evaluating the representations submitted.

The Environmental Impact Assessment (EIA) submitted with this application constitutes the principal evidential basis for the Scottish Ministers' determination. However, the issue is not the extent of the assessment but its sufficiency. The application identifies potential pathways to significant environmental effects but fails to investigate them adequately or employs methodologies that do not substantiate the conclusions presented. For example, the landscape assessment's results reflect a distance-based pattern not supported by its own stated methodology; the heritage assessment does not evidence the application of its integrity test; and the socio-economic assessment lacks place-based analysis pertinent to the affected islands. Such deficiencies undermine the reliability of the environmental information provided.

Furthermore, the application relies on future assessments, post-consent plans, monitoring regimes, and additional approvals to address outstanding environmental matters. This approach conflicts with the requirements of the EIA Regulations, which mandate that likely significant effects be fully understood prior to determination. Scottish Ministers are obliged to decide based on the evidence currently before them rather than assumptions that unresolved issues will be satisfactorily settled subsequently. The applicant has not demonstrated that the environmental information submitted is adequate to enable an informed decision, rendering the EIA insufficient for the purposes of this application.

1.1.756 Effects on Local Area

The applicant's mitigation measures fail to adequately address the significant direct effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the environmental and heritage impact assessment. Islay and Colonsay are the closest islands to the proposed development, which lies immediately north-west of Islay and west of Colonsay within a 448 square kilometre area. However, the application predominantly considers Islay only as a potential project location, neglecting a place-based assessment of how its Atlantic-facing communities would be affected in terms of setting, economy, and community life. For Colonsay and Oronsay, whose seaward outlook defines daily existence, the development array lies directly offshore. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's coastline, is central to the applicant's derogation case and compensation plan, yet it simultaneously acknowledges that harm to the internationally protected seabird population there cannot be excluded. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community, suffers from the same deficiencies in heritage assessment, particularly in relation to the treatment of its open maritime setting. These omissions collectively demonstrate that the applicant's

evaluation underestimates the true extent of effects on these island communities and their heritage assets.

The applicant's assessment significantly underestimates the scale and importance of visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social consequences. The Coastal Character assessment identifies the Sound of Iona as having high sensitivity, with a direct orientation towards the development area and extensive visibility. The geographical extent of change is large, with turbines visible across approximately 39 degrees of the horizon at a distance of about 21 kilometres, producing a moderate and significant overall effect. Similarly, the West Coast of Iona is highly sensitive with widespread visibility, and the applicant acknowledges significant effects for residents and visitors throughout much of the island, including at Dùn Ì, Iona's highest point.

Iona's monastic landscape, comprising the Abbey, the Nunnery, and the high crosses, holds heritage of international importance. The applicant's baseline recognises the significance of pilgrimage, arrival by sea, and movement through the landscape to this heritage. Historic Environment Scotland requested additional viewpoints, including one from the ferry crossing itself, but no visualisation has been provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, a notable omission given the heritage sensitivity. Community concerns are also profound: a household consultation revealed that 92 per cent of respondents on Iona object to the proposal. Despite the applicant's consultants identifying habitability as a potential pathway of effect on this community, no assessment of this factor has been undertaken.

To contextualise the perceived scale of visual impact, the largest turbines would be approximately 194 metres taller than Ben Hynish on Tiree, a familiar landmark standing 141 metres high and visible from Iona at about 33 kilometres. The turbines would be two-thirds of that distance away yet dominate the skyline. This comparison underscores the significant underestimation in the applicant's visual impact assessment.

In conclusion, the applicant's evaluation fails to fully capture the extensive and significant effects on Iona's sensitive landscapes, heritage assets, and community wellbeing, thereby compromising the accuracy and reliability of the environmental and social impact assessment.

The applicant's assessment insufficiently mitigates the significant visual, economic, and community impacts on Mull and the Ross of Mull coastal areas, particularly regarding designated landscapes and tourism-dependent communities. While some effects are acknowledged, such as those at Erraid and on the Core Paths of the Ross, and the significant impact on Fionnphort—the gateway to Iona and a critical point for visitor flow—the overall treatment of sensitive areas remains inadequate. The Ross of Mull South coastal area, judged to be of High sensitivity at 22 to 24 kilometres distance and attributed only Medium magnitude, demonstrates an underestimation of the true scale of impact. Similarly, across Mull, the applicant recognises significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area, yet attributes no more than Medium magnitude to the Loch na Keal National Scenic Area, despite its High sensitivity over distances of 21

to 33 kilometres. This reliance on distance to downplay effects is further exemplified by the assessment of the Wilderness and Gribun Rocks coastal area, where the scale of change is deemed small solely due to viewing distances exceeding 30 kilometres. Critically, Mull's west-facing tourism economy, including wildlife boat operations and accommodation providers in western townships, depends on the integrity of the Atlantic seascape, which the development would industrialise. Yet, no place-based assessment has been provided for these communities, leaving a significant gap in understanding and addressing the cumulative impacts on landscapes and livelihoods.

The applicant's assessment recognises the presence of Ulva within the Loch na Keal National Scenic Area and acknowledges its status as a community-owned island undergoing regeneration. Ulva's recovery is dependent on the preservation of its natural setting and unspoilt seascape, yet the applicant has not undertaken any specific assessment of the effects on this small, re-establishing community. Similarly, Staffa, located approximately 35 kilometres from the development area and within the same National Scenic Area, is identified as one of Europe's most celebrated small islands. Despite this, the applicant concludes that the scale of change at Staffa would be small and the effects not significant, even though their own evaluation recognises its panoramic maritime qualities. This conclusion is drawn despite Staffa lying beyond the 30-kilometre distance within which NatureScot requested an effects assessment.

Further afield, the applicant assesses the Jura National Scenic Area, situated about 28 to 32 kilometres from the development site, as having High sensitivity but attributes a Medium to Low magnitude of impact. This moderation is justified by distance, apparent scale, and retained landforms, notwithstanding that the designation of Jura rests on its wild, undeveloped Atlantic outlook. The same approach is applied to the Scarba, Lunga, and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away. Such treatment underestimates the significance of these designated landscapes and the vulnerabilities of the island communities they encompass, thereby undermining the protection of their natural and cultural qualities.

The applicant's assessment concludes that the South Tiree coastal area, situated approximately 35 kilometres from the proposed development, exhibits a High sensitivity yet is attributed only a Low magnitude of change. This evaluation leads to a practical consequence whereby the impact upon Tiree's landscape character is materially underestimated, compromising the reliability of the overall effects assessment. The designation of Low magnitude fails to reflect the scale and prominence of the development as perceived from this sensitive receptor.

Tiree is an exceptionally low-lying island characterised by an open oceanic horizon and a landscape defined primarily by the dominance of sea and sky. Its highest elevation, Ben Hynish, rises to merely 141 metres, which emphasises the island's distinctive flat and expansive character. The introduction of turbines reaching up to 335 metres in height would constitute vertical elements of unprecedented scale within this seascape. Such structures would significantly alter the visual and experiential qualities that define Tiree's landscape, yet the assessment's Low magnitude rating does not adequately acknowledge this fundamental alteration.

In light of these considerations, the applicant's evaluation significantly understates the magnitude of change and its impact on Tiree's sensitive and distinctive landscape character. This understatement results in an unreliable appraisal of effects that fails to properly inform decision-making regarding the acceptability of the development's landscape and visual impacts. Accordingly, the assessment should be revisited to ensure a more accurate and proportionate recognition of the effects upon Tiree's unique seascape.

The applicant's assessment fails to address significant effects on mainland and island communities that have direct views of, and economic reliance upon, the seascape affected by the development, thereby undermining the comprehensiveness of the evaluation. Notably, Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the development waters from the east; yet, no examination has been made of the potential impacts on its delicate community balance and economy. Similarly, Ardnamurchan Point—the most westerly point of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the receptors for which the applicant's distance-based moderation has been applied in this objection, calling into question the adequacy of the assessment. Additionally, the west coast of Kintyre comprises a sequence of communities whose character, outlook, and visitor economy are defined by their exposure to the open Atlantic seaboard towards Islay, Jura, and adjacent waters. The Treshnish Isles and other small islands and mainland coasts with views toward the development area share this position and have similarly been omitted from consideration. In light of these unassessed effects on key coastal and island communities, the applicant's assessment cannot be regarded as comprehensive or sufficiently robust.

1.1.757 Personal Observations

In addition to the planning matters above, I am personally concerned because: As a Celtic Christian the isle of Iona is a sacred site and the monks there deserve to be left in peace. This work disrupts their centuries old mission and permanently affects one of the most important sites in all the isles in a way we cannot yet predict. It could ruin a valuable heritage of the isles.

Based on my own local knowledge, I also wish to highlight that: The landscape itself would be significantly altered by this decision and we don't know how it will affect the local animal populations.

1.1.758 Summary

The proposal before the Scottish Ministers has not been substantiated with sufficient evidence to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities of the coastal area in question. However, independent analyses of the applicant's documentation reveal that these impacts have been understated. Crucially, the mandatory heritage assessment has not been completed. Furthermore, while the effects on the island communities affected by the

development were identified, they were never subjected to proper assessment. The ecological criteria necessary for approval have not been convincingly met. Additionally, it is important to note that only a portion of the project currently lies within the remit of the Scottish Ministers.

In light of these substantial shortcomings, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and decline the associated marine licence application.

Should the Ministers consider granting approval, it is requested that they require the submission of further environmental information alongside enhanced visual representations of the proposed development. It is further suggested that the applications be determined only following a full public inquiry, thereby allowing a thorough examination of the issues raised in this objection. Regardless of the final decision, it is also requested that the Ministers provide explicit conclusions within their stated reasons, particularly addressing the impacts on cultural heritage and the island communities affected by the proposal.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 481
Dear Sir/Madam,

I hereby submit a formal objection to the proposals put forward by MachairWind Limited (ScottishPower Renewables) for the MachairWind Offshore Wind Farm, referenced under application numbers 00012385 and 00012386. These applications request consent pursuant to section 36 of the Electricity Act 1989 and a marine licence under Part 4 of the Marine (Scotland) Act 2010, respectively. I request that this objection be formally recorded, that I be registered as an objector, and that I receive notification of the final determination regarding these applications.

The proposals envisage the construction of an offshore wind farm with a generating capacity of around 2 gigawatts. The development would involve between 91 and 144 wind turbines, each with a maximum blade tip height of 335 metres, situated within a designated Windfarm Development Area spanning approximately 448 square kilometres of marine space. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in close proximity to the islands and coastal communities of the southern Hebrides.

My objection is grounded in both planning and environmental considerations, evaluated against the applicable statutory and policy frameworks guiding the determination of these applications. It is important to emphasise that the evidential responsibility lies with the applicant, who must demonstrate—through robust and sufficient evidence—that all relevant statutory tests and policy criteria are met. Objectors are not obliged to prove the contrary. In this case, for the reasons detailed below, the applicant has failed to satisfy this burden of proof, and therefore, the applications should be refused.

1.1.759 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with multiple National Planning Framework 4 (NPF4) policies designed to protect nationally important landscapes, heritage assets, and biodiversity. Policy 11 is to be read alongside Policy 4(c) and 4(d), which safeguard National Scenic Areas and other nationally important landscapes from significant adverse effects on the qualities for which they are designated. Additionally, Policy 7, including section 7(h) on scheduled monuments and 7(c) and 7(d) concerning the setting of historic assets, alongside Policy 3 on biodiversity, establishes a comprehensive framework for the protection of these critical assets.

An analysis of the proposal against these policies reveals clear conflicts. The development would cause significant adverse effects on nationally designated landscapes and seascapes, undermining the reasons for their designation. Furthermore, the submission has not demonstrated that the cultural significance of scheduled monuments and their settings would be preserved. It also fails to show adequate safeguards for island communities. Lastly, the ecological tests required by Policy 3 have not been evidenced as capable of being met. Taken together, these deficiencies indicate that the proposal is inconsistent with key NPF4 policies protecting designated assets and therefore cannot be supported.

The proposal would result in adverse effects upon the landscape, heritage, and community interests safeguarded by the terrestrial development plan, including the Argyll and Bute Local Development Plan 2. These impacts demonstrate a clear conflict with the policies designed to protect these valued local attributes. Consequently, the proposal fails to accord with the relevant development plan framework and, when considered alongside National Planning Framework 4 in its entirety, this inconsistency remains unaddressed by the applicant. On this basis, the proposal should be refused as it is fundamentally at odds with the established planning policies intended to preserve the terrestrial environment.

1.1.760 Seascape, Landscape and Visual Effects

The applicant's written methodology, as set out in Appendix 16.1, does not specify any distance threshold beyond which major effects cease. However, an independently prepared Evidence Note, relying solely on the applicant's Chapter 16 and Appendices 16.1 to 16.3, identifies a consistent pattern across all three assessment streams. This pattern shows that no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its sensitivity or the extent of visibility. This observation directly stems from the applicant's own documents, which acknowledge the influence of distance on their judgements. For example, an assessment of a coastal area over 30 kilometres away concludes that, due to the viewing distance, the scale of change is small. Furthermore, the Landscape Character synthesis within the applicant's materials describes a High magnitude of effect within roughly 20 kilometres, Medium between approximately 20 and 30 kilometres, and Low beyond around 30 kilometres for some landscape types.

This approach has significant implications for the reliability of the assessment's conclusions. By systematically moderating magnitude at distances where some of the most sensitive designated landscapes are located, the protective tests applied rely on understated input values. Consequently, the conclusions drawn do not provide a robust or accurate description of the effects upon which Scottish Ministers are being asked to base their consent decisions. This methodological limitation undermines the assessment's capacity to fully capture and convey the potential landscape and visual impacts at critical receptor locations beyond the stated distance thresholds.

When comparing the proposed mitigation measures, it is important to recognise that the visualisation materials submitted in support of the assessment possess inherent limitations that affect their reliability as a tool for fully understanding visual impacts. NatureScot's visualisation guidance, which the applicant has followed, explicitly states that printed visualisations cannot replicate the true scale perceived by a viewer in the field. This fundamental shortcoming means that any mitigation strategies evaluated primarily through such visualisations may not reflect the actual visual experience on site.

Furthermore, the wireline drawings included within the panoramic projections are subject to the same constraints as the accompanying photography. They serve as a technical rendering within the overall visualisation package rather than functioning as an independent means to correct or enhance visual accuracy. Consequently,

reliance on these materials without acknowledging their technical and perceptual limitations risks underestimating or misrepresenting the visual effects of the development. This calls for caution in drawing firm conclusions from the visual evidence as currently presented.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape character throughout the stated 35-year operational life. This fundamental change would transform the visual experience of the seascape after dark, introducing new and continuous light sources where none presently exist.

Furthermore, the temporal limitation of 35 years does not mitigate the policy implications of this harm. Consent for the development would signify a policy judgement that the seascape is appropriate for wind farm use, thereby accepting the permanent alteration to its character. This recognition underscores the lasting significance of the lighting effects on the night-time seascape, beyond the operational timeframe.

There remains significant uncertainty regarding the proposal's adherence to the relevant planning policies designed to safeguard landscape and seascape interests. Although certain effects have been identified, the applicant has failed to convincingly demonstrate that their conclusions on the scale of these effects align with their own stated methodology. This inconsistency raises doubts about the reliability of the environmental assessments presented.

Furthermore, the proposal does not adequately demonstrate compliance with policies protecting nationally important landscapes and seascapes, specifically those set out in NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. In light of these shortcomings, the proposal cannot be considered consistent with the necessary policy framework and should not be supported.

1.1.761 Cultural Landscape, Archaeology and Historic Environment

There is uncertainty regarding the applicant's assessment methodology and the reliability of its conclusions about the impacts on heritage assets. Although the applicant states that it has adopted Historic Environment Scotland's recognised approach for evaluating effects on the setting of historic assets, questions remain about whether this methodology has been correctly applied. This approach, developed through consultation with Historic Environment Scotland, requires a careful evaluation of whether changes to setting affect the contribution that setting makes to the cultural significance of an asset, with particular emphasis on assessing whether the integrity of setting is maintained. Importantly, the methodology makes clear that visual change alone should not be directly equated with adverse impact.

A detailed Methodological Audit, prepared in support of community objections and based solely on the applicant's own Appendix 14.3, highlights that while the operational assessment identifies relevant heritage attributes, it fails to demonstrate how the integrity of setting has been properly assessed in line with the accepted

methodology. Instead, the assessment focuses on describing visual changes such as visibility, distance, prominence of monuments, retained views, screening, and skyline occupation. It then concludes that the integrity of setting is adequately retained without showing the required evaluative step that distinguishes between visual change and impact, as mandated by the methodology. This key evaluative analysis is absent in all the examples examined by the Audit.

Given this lack of demonstrated compliance with the prescribed methodology, the assessment's conclusions about the impacts on the heritage setting are undermined and cannot be relied upon without further clarification and evidence. It is therefore essential that the methodology be fully and transparently applied, with the necessary evaluative steps clearly articulated, to ensure a robust and credible understanding of heritage impacts in this case.

The applicant's baseline assessment acknowledges that the cultural significance of the heritage assets in question arises from a combination of factors, including pilgrimage, arrival by sea, movement through an active cultural landscape, and the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. Importantly, these qualities are experienced dynamically through movement rather than from static viewpoints. Despite this recognition, Historic Environment Scotland's consultation responses, as recorded within the application, have highlighted the need for additional viewpoints to ensure these broader experiential and cultural landscape qualities are adequately captured and represented. This suggests that the current assessment may not fully encompass the depth of the heritage assets' cultural significance, potentially leading to an incomplete understanding of the impacts. Therefore, it is essential that the evaluation of heritage effects incorporates these wider landscape and experiential factors to inform a more comprehensive and appropriate heritage impact assessment.

The heritage impact conclusions presented in the proposal are closely linked to the findings of the accompanying landscape assessment. It is important to consider that any mitigation measures proposed rely fundamentally on the accuracy and comprehensiveness of the landscape evaluation. When landscape effects are minimised or understated, as has been identified, the proposed mitigation may not adequately address the full scope of potential harm.

This reliance raises significant concerns because the heritage conclusions effectively inherit the deficiencies present in the landscape assessment. If the latter underestimates the visual or environmental impacts, the resulting heritage assessment will similarly understate the potential adverse effects on historic assets. This interconnectedness means that any shortcomings in landscape evaluation directly undermine the credibility of the heritage impact findings.

Accordingly, the robustness of the overall assessment is compromised by this dependence. Without a fully accurate and transparent landscape analysis, the conclusions regarding heritage impacts cannot be regarded as reliable. It follows that the planning authority should carefully scrutinise these linked assessments to ensure that any mitigation measures are grounded in a comprehensive understanding of the true effects.

There remains significant uncertainty regarding the application's compliance with critical heritage protection policies. The proposal engages National Planning Framework 4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) related to the settings of heritage assets, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Crucially, the applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be adequately safeguarded. Furthermore, Scottish Ministers have not been provided with the necessary assessment to support any conclusion that these heritage values would be protected. On this basis, the application does not meet key policy requirements and cannot be considered acceptable in terms of heritage asset protection.

1.1.762 Effects on Island Communities, Tourism and the Local Economy

When assessing the proposal, it is important to consider whether any mitigation measures can adequately address the impacts on the island communities' visitor-attracted qualities. The applicant's baseline evidence recognises landscape, seascape, cultural heritage, tranquillity and remoteness as the key attributes drawing visitors. However, no mitigation can fully preserve these intrinsic qualities once altered by development. The loss or diminution of such attributes cannot be compensated by typical remedial measures, as their fundamental character and appeal are inherently linked to the unspoilt and undisturbed environment.

The exceptional dependence of these island communities on visitors means that any adverse change to these qualities strikes directly at their economic foundation. This impact is not confined to tourism revenue alone but extends to the provision of local services, population stability and the broader social viability of the islands. Consequently, the proposal poses a significant threat to the ongoing sustainability of these communities, undermining the very factors that support their existence and well-being.

The applicant's socio-economic assessment fails to adequately address the specific vulnerabilities of the island communities potentially affected by the proposal. While the applicant's consultants acknowledge habitability as a significant pathway through which impacts could manifest, no targeted assessment of the habitability of these islands was undertaken. Instead, the analysis in Chapter 18 focuses predominantly on regional dynamics, providing detailed scrutiny of port communities but neglecting an equivalent place-based evaluation of the island settlements facing the development. This methodological approach leads to the unsupported conclusion that these island communities have low sensitivity to tourism-related effects, a finding that lacks empirical foundation given the absence of direct, localized investigation.

The inadequacy of this assessment is further underscored by the economic characteristics of small island communities, which are not accurately represented by regional averages. Their economies are highly concentrated in sectors that are directly dependent on the attributes attracting visitors, meaning that any degradation of these qualities would disproportionately affect them. Far from mitigating sensitivity, a reliance on increasing visitor numbers intensifies the communities' dependence on the very conditions that may be compromised by the proposal. Therefore, the

conclusion of low sensitivity without detailed, place-specific analysis is not a demonstration supported by evidence but rather an unsubstantiated assumption. This fundamental flaw in the applicant's methodology significantly undermines confidence in the socio-economic assessment and the adequacy of proposed mitigation measures for island communities.

There remains significant uncertainty as to whether the proposal complies with established policy and statutory duties concerning island communities. The requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan mandate that decisions be based on robust socio-economic evidence, adopting a precautionary approach where such evidence is insufficient. Additionally, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 explicitly require that the interests of island communities are thoroughly assessed and afforded appropriate weight through meaningful engagement from the earliest stages to the conclusion of the process. However, the applicant has acknowledged the need for particular scrutiny of island communities yet failed to conduct the necessary assessment to understand the potential impacts on them. Consequently, there is no demonstrated compatibility with the principles of sustainable island communities, and the statutory duties owed to these communities have not been satisfactorily discharged. In light of these shortcomings, the proposal does not meet the required planning and statutory standards, and therefore cannot be supported.

1.1.763 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, while the adjacent waters provide habitat for seabirds, marine mammals, and basking sharks. The proposed project would entail construction, operation, and decommissioning activities on a very large scale, persisting over several decades, thereby introducing significant and prolonged disturbance to this ecologically sensitive environment.

Given the presence of these designated and protected marine features and species, the proposal raises considerable concerns regarding its potential to cause substantial adverse environmental effects. The ecological importance and sensitivity of the site and surrounding waters necessitate rigorous assessment to ensure that the integrity of these habitats and species populations is maintained.

The applicant has provided a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are customarily prepared when it is not possible to exclude adverse effects on the integrity of a protected site. Their inclusion in the submission is therefore a notable aspect of the application, indicating that the applicant acknowledges potential impacts that may arise.

This approach reflects an understanding that the Scottish Ministers may ultimately reach a different conclusion regarding the likelihood of adverse effects on the protected site's integrity. By submitting these derogation and compensation measures, the applicant demonstrates a proactive stance aimed at addressing any such impacts in accordance with the derogation provisions. This recognition and

corresponding documentation are integral to the assessment of the application's compliance with relevant environmental protections.

The applicant has failed to demonstrate compliance with the statutory tests designed to safeguard internationally important habitats and species. This conclusion is drawn from a thorough examination of the submitted evidence, including the applicant's own derogation documents, which collectively reveal a lack of sufficient certainty that these legal requirements can be met. Without clear satisfaction of these tests, the application does not fulfil the necessary legal criteria to justify consent. Consequently, in light of this demonstrable shortfall, the case for granting planning permission is fundamentally undermined and must be refused.

1.1.764 Cumulative and In-Combination Effects

The assessment before the Scottish Ministers considers only a portion of the proposed development, notably excluding the export cable corridor and onshore transmission works, which are essential for the wind farm's operation. This segmentation results in a fragmented evaluation where the cumulative effects of the entire project are never jointly examined. Instead, significant components are left to separate, subsequent consenting processes following the principal decision. Such an approach fundamentally conflicts with established legal principles, as confirmed in the Raeshaw Farms case, which mandates that a project must be assessed in its entirety rather than being artificially divided into smaller parts with seemingly lesser individual impacts. This incomplete assessment method undermines the integrity of the decision-making process and fails to provide a comprehensive understanding of the project's overall environmental and operational implications.

The practical consequence of relying on the current cumulative impact assessment is a significant underestimation of the true combined effects of the proposed development alongside existing, consented, and foreseeable projects. This arises because the cumulative assessments are fundamentally dependent on the conclusions drawn in the broader Environmental Impact Assessment. Specifically, where the baseline assessments for landscape, heritage, and socio-economic factors have understated the severity of impacts—as previously demonstrated—the cumulative assessment inherits these understated effects. As a result, the baseline from which cumulative impacts are measured is artificially reduced, leading to a cumulative impact appraisal that fails to reflect the real magnitude of combined effects. Consequently, the cumulative impact assessment cannot be regarded as reliable or comprehensive in its current form.

The assessment finds that the proposal fails to comply with the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations concerning project splitting. The applicant has not satisfactorily demonstrated that the cumulative and in-combination effects of the development have been reliably identified and assessed. Moreover, the effects of the project as a whole, including any deferred works, have not been adequately considered. It is therefore requested that the decision-making process explicitly addresses the treatment of these deferred works to ensure full compliance with relevant policies and regulatory obligations. In conclusion, without this comprehensive assessment, the proposal does not meet the

necessary planning and environmental standards and should not be approved in its current form.

1.1.765 Effects on Local Area

The proposed development area encompasses 448 square kilometres immediately northwest of Islay and west of Colonsay, placing these islands—and the neighbouring island of Oronsay—within direct and substantial proximity to the project. Despite this, the applicant's assessment inadequately addresses the significant effects on these communities, particularly by considering Islay primarily as a potential project location rather than evaluating its status as an affected island community in its own right. The Atlantic-facing communities of Islay, which face the nearest edge of the development area, receive no place-based assessment of the impacts on their local setting, economy, or community life. For Colonsay and Oronsay, the situation is equally concerning. The seaward outlook that shapes daily life on these islands directly faces the development array, with the North Colonsay and Western Cliffs Special Protection Area—part of Colonsay's own coastline—subject to the applicant's derogation case and compensation plan. This represents a clear admission that harm to the internationally protected seabird population of these cliffs cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community's area, is inadequately considered, with the same identified gaps in the heritage assessment applying fully to the treatment of its open maritime setting. Taken together, these factors demonstrate a fundamental underassessment of the direct and significant effects on Islay, Colonsay, and Oronsay, undermining the reliability of the environmental and heritage impact evaluation presented.

While mitigation measures are proposed, the applicant's assessment substantially underestimates the scale and significance of the visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social effects. The Coastal Character assessment identifies the Sound of Iona as highly sensitive, with direct orientation towards the development area and extensive visibility spanning approximately 21 kilometres. Turbines would extend across around 39 degrees of the horizon, resulting in a moderate and significant overall effect that is neither adequately addressed nor mitigated. Similarly, the West Coast of Iona is recognised as highly sensitive with widespread visibility, and the applicant concedes significant effects for residents and visitors across much of the island, including at Dùn Ì, its highest point. The island's internationally important monastic landscape—comprising the Abbey, the Nunnery, and high crosses—is intrinsically linked to pilgrimage and arrival by sea, yet visualisations omit key viewpoints such as from the ferry crossing and the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, as requested by Historic Environment Scotland. Community concerns are pronounced: a household consultation revealed that 92 per cent of respondents object to the proposal, and despite the applicant's consultants identifying habitability as a potential effect pathway, no assessment of this impact has been undertaken. The scale of the turbines' visual dominance can be further appreciated by comparison with Ben Hynish on Tiree, a 141-metre landmark visible from Iona at around 33 kilometres; the turbines would exceed this height by approximately 194 metres at roughly two-thirds of that distance, markedly increasing their perceived scale. Taken together, these factors demonstrate that the applicant's assessment

does not fully capture the magnitude or significance of impacts on Iona, thereby undermining the accuracy and robustness of the environmental and social impact evaluation.

The applicant's assessment recognises significant effects on several key areas of Mull and the Ross of Mull, notably the Ross of Mull South coastal area, which is identified as having High sensitivity at distances of approximately 22 to 24 kilometres, with a Medium magnitude of impact attributed. The assessment acknowledges significant effects at Erraid and on the Core Paths of the Ross, as well as at Fionnphort, the community serving as the gateway to Iona and the primary point of embarkation for visitors. This community is explicitly noted as being most directly linked to the flow of visitors, whose experience the applicant concedes would be significantly affected. Similarly, across Mull, significant effects are accepted on Core Paths and within the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is assessed as having High sensitivity throughout, at viewing distances between approximately 21 and 33 kilometres, yet only a Medium magnitude of impact is attributed. This suggests an underestimation of potential visual and experiential effects in sensitive, designated landscapes.

A further concern arises from the applicant's treatment of the Wilderness and Gribun Rocks coastal area, where the assessment relies heavily on distance-based reasoning, concluding that due to viewing distances exceeding 30 kilometres, the scale of change is small. Such reasoning fails to fully account for the qualitative importance of these landscapes and their coastal character to the local communities and tourism economy. Mull's west-facing tourism sector, including wildlife boat operators and accommodation providers in its western townships, depends fundamentally on the integrity of the Atlantic seascape, which the proposed development would industrialise. Notably, no place-based assessment has been undertaken for these communities, leaving a significant gap in understanding the cumulative visual, economic, and community impacts. This omission undermines the robustness of the applicant's conclusions and suggests the need for a more comprehensive and locally attuned evaluation of effects on Mull and the Ross of Mull coastal communities and landscapes.

The applicant's assessment acknowledges the effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva, Staffa, Jura, and the Scarba, Lunga and Garvellachs National Scenic Area, but this evaluation underestimates significant impacts on these sensitive sites and their communities. Ulva, a community-owned island at the onset of regeneration, depends fundamentally on its unspoilt seascape and setting—qualities directly threatened by the proposal—yet no specific assessment of effects on this vulnerable, re-establishing community has been undertaken. Staffa, renowned as one of Europe's most celebrated small islands and situated roughly 35 kilometres from the development, lies beyond the approximately 30 kilometre boundary within which NatureScot requested assessment of National Scenic Area effects. Nevertheless, the applicant concludes that the scale of change at Staffa would be small and the effect not significant, despite acknowledging the island's panoramic maritime qualities. Similarly, the Jura National Scenic Area, designated for its wild and undeveloped Atlantic outlook, is assessed at a High sensitivity level within 28 to 32

kilometres, but the applicant attributes only Medium to Low magnitude of effect, citing distance and retained landforms as mitigating factors—an approach that downplays the fundamental character underpinning the designation. The Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away, is treated in the same manner. Taken together, these assessments fail to fully recognise or address the significant effects on important designated landscapes and the fragile island communities whose natural and cultural qualities are integral to their identity and recovery.

The applicant's assessment that the South Tiree coastal area, situated approximately 35 kilometres from the proposed development, would experience only a Low magnitude of change fails to acknowledge the practical consequences for the island's landscape character. Given the High sensitivity attributed to this receptor, this conclusion significantly understates the actual impact, leading to an unreliable evaluation of effects.

Tiree's landscape is uniquely defined by its exceptionally low-lying topography and the dominance of sea and sky. With its highest elevation at Ben Hynish reaching merely 141 metres, the island's character depends heavily on an uninterrupted open oceanic horizon. The introduction of turbines up to 335 metres tall would create vertical structures unprecedented in this seascape, fundamentally altering the visual experience and character of Tiree's environment.

This marked contrast between the island's natural landscape and the scale of the proposed turbines demonstrates that the assessment's Low magnitude rating is inappropriate. A more robust evaluation is necessary to accurately reflect the significance of the change and to ensure that the distinctive qualities of Tiree's landscape are properly considered in decision-making.

The applicant's assessment appears to rely heavily on distance-based moderation to mitigate visual and economic effects on surrounding communities. However, this approach does not adequately address the unique circumstances of certain mainland and island locations with direct views of the development. For instance, Gigha, a community-owned island celebrated as a national symbol of island regeneration, faces the development waters directly to the east, yet the applicant has failed to examine the potential impacts on its delicate social and economic fabric.

Similarly, Ardnamurchan Point—the westernmost tip of the British mainland—offers expansive panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the receptors for which the applicant's distance-based mitigation claims are applied, yet the assessment does not sufficiently consider how the development might alter this important visual amenity and its associated visitor economy.

Furthermore, the chain of communities along the west coast of Kintyre, whose identity and tourism rely heavily on the open Atlantic seaboard views towards Islay, Jura, and beyond, are equally disregarded. The Treshnish Isles and other small islands with similar outlooks also share this vulnerability. In sum, the applicant's assessment lacks a comprehensive evaluation of these sensitive receptors, thereby

undermining confidence in its conclusions and the effectiveness of proposed mitigation measures.

There remains considerable uncertainty regarding the accuracy of the applicant's distance-based approach to assessing environmental effects beyond 20 kilometres. The evidence demonstrates a consistent pattern whereby the magnitude of change at highly sensitive receptors situated beyond this threshold is systematically moderated and the associated effects discounted. This methodological choice raises doubts about the comprehensiveness and reliability of the environmental impact assessment, as it appears to diminish the significance of impacts that may nonetheless be substantial for affected communities.

Moreover, the communities residing in these more distant locations have not been subjected to any place-based assessment, effectively leaving their experiences and vulnerabilities unaddressed. Taken together, these factors undermine the integrity of the applicant's assessment and suggest that significant effects beyond 20 kilometres have been underestimated. It is therefore essential that the assessment framework be reconsidered to ensure that all sensitive receptors, irrespective of distance, receive appropriate and thorough evaluation.

1.1.766 Personal Observations

In addition to the planning matters above, I am personally concerned because: The west Highlands and Islands are being sacrificed to the gods of greed. We are caretakers of the land and sea and this is exploitation on so many levels.

Based on my own local knowledge, I also wish to highlight that: All of the above

Finally, I would also ask the Scottish Ministers to consider: LOCAL COMMUNITIES!!!!!

1.1.767 Summary

The proposal before the Scottish Ministers fails to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant's own assessment acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal area. However, independent analyses of the applicant's documentation reveal that these impacts have been underestimated. Crucially, the necessary heritage assessment has not been completed, and although the effects on the island communities affected by the development were identified, no evaluation of these impacts has been undertaken. Furthermore, the ecological requirements have not been demonstrated as achievable. It is also important to note that only a portion of the overall project is currently under consideration by the Scottish Ministers.

In light of these deficiencies, I urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm proposal and to reject the associated marine licence application. Should the Ministers decide against refusal, I request that they require the submission of additional environmental information and enhanced visualisations of the proposal. Moreover, I recommend that determination of the

applications be deferred until after a public inquiry has taken place, thereby allowing thorough examination of the concerns raised in this objection. Regardless of the outcome, I ask that the Scottish Ministers explicitly address and provide clear reasoning on the effects of the development on cultural heritage and the impacted island communities within their decision statement.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 482
Dear Sir/Madam,

I hereby register a formal objection to the MachairWind Offshore Wind Farm proposals, submitted under application numbers 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval for an offshore wind energy development with an installed capacity of approximately 2 GW. The project envisages the installation of between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a designated Windfarm Development Area that spans roughly 448 square kilometres of marine environment. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from the island of Iona and in close proximity to the southern Hebrides' islands and coastal communities.

The following submission articulates the grounds for objection based on planning and environmental considerations, referencing the statutory and policy frameworks governing the determination of these applications. It is important to emphasise that the onus of proof rests firmly on the applicant to demonstrate, with robust and adequate evidence, that all relevant legal and policy tests are met. Objectors are not required to provide evidence disproving the proposals. Upon examination, it is evident that the applicant has failed to satisfy this evidential burden. Consequently, the proposals do not comply with the applicable tests and therefore consent should be withheld. I request that this letter be formally recorded as an objection, that I be registered accordingly, and that I receive notification of the decision reached on these applications.

1.1.768 Conflict with National Planning Framework 4 and the Development Plan

Policy 11 must be considered alongside Policy 4(c) and 4(d), which safeguard National Scenic Areas and nationally important landscapes by preventing significant adverse effects on the qualities for which these areas are designated. Additionally, Policy 7, including section 7(h) concerning scheduled monuments and sections 7(c) and 7(d) relating to the settings of historic assets, as well as Policy 3 on biodiversity, provide a comprehensive framework for the protection of designated assets. The proposal, however, fails to align with these policies.

Specifically, the proposal would result in significant adverse effects on nationally designated landscapes and seascapes, undermining their recognised qualities. It has not been adequately demonstrated that the cultural significance of scheduled monuments and their surrounding settings would be preserved, nor that the interests of island communities would be safeguarded. Furthermore, the ecological tests mandated by Policy 3 have not been shown to be met based on the evidence submitted. Consequently, the proposal conflicts with the relevant NPF4 policies protecting nationally important landscapes, heritage assets, and biodiversity.

1.1.769 Seascape, Landscape and Visual Effects

The proposal's failure to adequately assess and mitigate its environmental impacts results in a clear breach of key planning policies designed to safeguard important landscape and seascape interests. This non-compliance threatens the integrity of nationally significant natural assets, undermining the practical objective of preserving these environments for current and future generations. Without a robust demonstration of policy adherence, the potential for irreversible harm remains unacceptably high.

The applicant's submission notably lacks consistency between the scale of acknowledged effects and the methodology applied to reach those conclusions. This inconsistency calls into question the reliability of the environmental assessment and weakens confidence in the proposal's capacity to address adverse impacts effectively. Consequently, the assessment falls short of the standards set by NPF4 Policies 4(c), 4(d), 11(d), 11(e), GEN 7, and paragraph 4.28 of the National Marine Plan, which collectively establish clear expectations for protecting nationally important landscapes and seascapes.

Given these deficiencies, the proposal cannot be considered compliant with the relevant planning policies. In the absence of demonstrable adherence to these statutory requirements, the development should not be approved. Safeguarding the nation's valued environmental assets must remain paramount, and any proposal failing to meet this threshold risks causing unacceptable and potentially irreversible harm.

1.1.770 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment adopts Historic Environment Scotland's recognised methodology for evaluating effects on the setting of historic assets, a framework developed and refined through consultation with the agency. This methodology mandates a careful evaluation of whether changes to setting affect the contribution that setting makes to the cultural significance of heritage assets, with particular attention to whether the integrity of setting is maintained. Crucially, it emphasises that visual change alone should not be conflated with adverse impact, underscoring the need for a nuanced and principled assessment beyond mere visibility or alteration of views.

However, a Methodological Audit prepared in support of community objections to the applications, based solely on the applicant's Appendix 14.3, reveals that while the operational assessment identifies key heritage attributes, it fails to demonstrate how the integrity of setting has been assessed in accordance with the applicant's own accepted methodology. The assessment largely describes visual change—considering factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—and then summarily concludes that the integrity of setting is adequately retained. This critical evaluative step, required by the methodology to establish whether changes to setting materially affect cultural significance, is not evidenced in any of the examples examined by the Audit. Consequently, the reliability of the applicant's conclusions regarding heritage impacts is undermined by this methodological shortcoming.

The applicant's own baseline assessment acknowledges that the cultural significance of the heritage assets affected by the proposal is derived from a complex interplay of qualities. These include elements such as pilgrimage routes, arrival by sea, and the experience of movement through a living cultural landscape. Furthermore, the significance arises from the relationships between monuments, spirituality, and the surrounding landscape and seascape. Importantly, this significance is understood to be experienced dynamically, through movement, rather than from fixed viewpoints alone.

Despite this recognition, Historic Environment Scotland's consultation responses—also recorded within the application—highlight a concern that the assessment may not fully capture these broader experiential qualities. They specifically requested the inclusion of additional viewpoints to ensure that the wider cultural landscape and its associated values are properly represented in the heritage impact appraisal. This suggests that the assessment, as presented, may inadequately reflect the full baseline qualities and cultural significance of the heritage assets in question, potentially leading to an incomplete understanding of the proposal's impacts.

The heritage impact conclusions presented rely fundamentally on the underlying landscape assessment. As identified, where the landscape effects have been understated, this shortcoming directly influences the accuracy and reliability of the heritage conclusions derived from that assessment. The inherent dependency means that any minimisation of landscape impacts inevitably leads to a corresponding understatement in the evaluation of heritage effects.

Consequently, the credibility of the heritage impact conclusions is compromised by the deficiencies in the landscape assessment. Without an accurate and thorough appraisal of landscape effects, the heritage impacts cannot be properly understood or mitigated, thereby undermining the overall robustness of the planning case. This interdependency highlights the need for a more comprehensive and transparent landscape assessment to ensure that heritage impacts are not underestimated.

There remains significant uncertainty regarding the application's compliance with essential policy requirements for heritage protection. Specifically, the proposal engages National Planning Framework 4 (NPF4) Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) relating to setting, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Despite these clear policy frameworks, the applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets, together with their settings, will be adequately protected. Crucially, Scottish Ministers have not been provided with the necessary assessment to support such a conclusion. This lack of robust evidence undermines confidence in the application's acceptability and weighs against its approval.

1.1.771 Effects on Island Communities, Tourism and the Local Economy

The proposal poses a direct threat to the economic foundation of the island communities, which rely heavily on visitors drawn to their unique landscape, seascape, cultural heritage, tranquillity, and remoteness. These qualities, as

identified by the applicant's own baseline assessments, are precisely what attract tourism, the primary source of income for these communities.

Any alteration to these defining characteristics would undermine the visitor appeal, leading to a decline in tourism revenue. This reduction would not only affect local businesses but would also jeopardise essential services that depend on a stable population supported by a viable economy.

Ultimately, the loss of visitor-attracted qualities risks the social sustainability and long-term viability of the island communities. Protecting these intrinsic attributes is therefore fundamental to preserving both their economic health and community well-being.

The applicant's own consultants acknowledged that habitability represents a potentially significant pathway through which the proposed development could impact island communities. Despite this recognition, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 addresses impacts primarily at a regional scale, focusing in detail on potential port communities but failing to provide an equivalent place-based evaluation of the island communities directly facing the development. Notwithstanding this lack of targeted analysis, the assessment nonetheless concludes that those island communities exhibit low sensitivity to tourism effects.

This approach overlooks critical distinctions between small island economies and broader regional averages. Small island economies are concentrated in sectors that are particularly vulnerable to alterations in the qualities that attract visitors. Far from mitigating sensitivity, a reliance on increasing visitor numbers actually intensifies dependence on these at-risk qualities. Therefore, the conclusion of low sensitivity drawn without a place-based analysis cannot be regarded as evidence but must be seen as an unsubstantiated assumption.

Given these significant methodological shortcomings, the socio-economic assessment does not provide a reliable understanding of the potential impacts on island communities. A more nuanced, place-specific evaluation is necessary to accurately assess and mitigate the effects of the proposed development on these sensitive economies. Without this, the assessment falls short of informing appropriate planning decisions regarding the proposal's effects on island communities.

In comparison to the rigorous mitigation requirements set out for environmental and socio-economic impacts elsewhere in the proposal, the assessment of effects on island communities is notably deficient. The proposal fails to meet the statutory and policy obligations established to protect these communities. Specifically, the National Marine Plan's GEN 19 and paragraph 4.81 mandate that decisions affecting marine environments must be founded on robust socio-economic evidence and adopt a precautionary approach where data is insufficient. Moreover, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 explicitly require that the interests of island communities be thoroughly assessed and afforded due weight through meaningful

engagement from the earliest stages through to the conclusion of the decision-making process.

Despite recognising the particular scrutiny island communities require, the applicant did not undertake the necessary assessment to understand how the proposal would affect them. No evidence has been provided to demonstrate compatibility with the principles of sustainable island communities, nor that the statutory duties owed to these populations have been fulfilled. As such, the proposal falls short of the established planning and statutory standards, undermining the protection and consideration that island communities are entitled to under current policy and legislation.

1.1.772 Ecology, Biodiversity and Habitats Regulations

The proposed development would result in construction, operation, and decommissioning activities at a very large scale, persisting for decades within an area that includes Priority Marine Features and Annex I habitats. These ecologically sensitive sites are located not only within the development footprint but also extend into the surrounding waters, which are known to support important populations of seabirds, marine mammals, and basking sharks. Given the recognised ecological importance and vulnerability of these habitats and species, the proposal carries a significant risk of adverse environmental effects. This context necessitates a thorough assessment of potential impacts and careful consideration of mitigation measures to safeguard the integrity of these protected marine environments.

The applicant has provided a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared when the potential for adverse effects on the integrity of a protected site cannot be definitively ruled out. Their very submission signals the applicant's acknowledgement of possible impacts and the need for measures to address them under derogation provisions.

Notably, the inclusion of these documents indicates that the applicant anticipates that Scottish Ministers might reach a different conclusion regarding adverse effects than the applicant's own assessment. This recognition highlights a degree of uncertainty and underscores the importance of the derogation and compensation proposals as integral components of the application's approach to mitigating potential harm to the protected guillemot population.

The applicant's evidence clearly establishes that under the Habitats Regulations, consent for developments potentially impacting protected habitats and species can only be granted when the competent authority has ascertained that the proposal will not adversely affect the integrity of the protected site. This requirement is absolute unless the strict derogation tests are satisfied. Crucially, consent may lawfully be granted only where no reasonable scientific doubt remains regarding the absence of adverse effects. The evidential burden lies with the applicant to demonstrate this to the requisite standard. Importantly, proposals for mitigation, compensation, or future monitoring, while relevant, do not in themselves satisfy the statutory tests or guarantee lawful consent.

This legal framework is reinforced by specific policy provisions, including GEN 9 and GEN 13 of the National Marine Plan, alongside Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). Together, these policies embed the stringent requirements of the Habitats Regulations within the planning system, ensuring that developments affecting designated sites are rigorously assessed. The high evidential threshold and comprehensive policy context emphasize the necessity for applicants to provide robust, conclusive scientific evidence demonstrating no adverse impact before consent can be lawfully granted. This ensures the protection of sensitive ecological interests in accordance with statutory and policy mandates.

1.1.773 Cumulative and In-Combination Effects

The applicant's submission fails to comply with GEN 21 and paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), as well as the Environmental Impact Assessment Regulations concerning project splitting. Specifically, the applicant has not demonstrated that the cumulative and in-combination effects of the proposal, nor the effects of the project as a whole, have been reliably identified and assessed. This omission raises significant concerns regarding the adequacy of environmental assessment. It is therefore requested that the decision-making process explicitly addresses the treatment of the deferred works to ensure full compliance with the relevant policies and regulatory requirements.

1.1.774 Public Engagement, Site Selection and Environmental Information

The applicant requests that Scottish Ministers place significant weight on the site-selection process; however, this process has been fundamentally undermined by deficiencies in public participation that have persisted through to the application stage. The application consists of many thousands of pages of technical material, yet the consultation period coincided with the busiest months of the year for island communities, when residents are engaged continuously throughout the visitor season and access to specialist advice is severely limited. In contrast, the applicant has had years, alongside substantial professional and financial resources, to prepare its case. The principles set out in GEN 18 of the National Marine Plan, alongside the requirements of effective public participation embodied in the Aarhus Convention, mandate that those affected must have a realistic opportunity to engage in decisions of this magnitude. The conditions imposed on the affected communities have fallen short of this standard, and Ministers are respectfully urged to consider this shortfall carefully when weighing the representations made.

The Environmental Impact Assessment (EIA) submitted with this application falls short of providing sufficiently robust evidence for the Scottish Ministers to make an informed decision. While the EIA is comprehensive in scope, its adequacy cannot be judged by extent alone but by the reliability and completeness of its findings. In this case, the assessment identifies potential pathways to significant environmental effects but fails to investigate these comprehensively. For example, the landscape assessment relies on a distance-based pattern of impact that is unsupported by its own stated methodology. Similarly, the heritage assessment does not convincingly apply its integrity test, and the socio-economic evaluation lacks any place-based analysis pertinent to the affected island communities. These methodological

shortcomings undermine the credibility of the conclusions drawn and do not satisfy the requirement for clarity on likely significant effects prior to determination.

Furthermore, the application's dependence on future assessments, post-consent plans, ongoing monitoring, and additional approvals to address outstanding environmental concerns is insufficient to meet the statutory requirements of the EIA Regulations. The regulations mandate that all likely significant effects be fully understood and assessed before consent is granted. Relying on measures to be implemented after consent does not remove this obligation. The Scottish Ministers must base their decision on the evidence currently before them, rather than on assumptions that unresolved issues will be adequately addressed later. The applicant has not demonstrated that the environmental information submitted is adequate or complete to support a lawful and informed determination.

1.1.775 Effects on Local Area

There is significant uncertainty regarding the adequacy of the applicant's assessment of the direct and substantial effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie closest to the development area—which extends immediately north-west of Islay and west of Colonsay—the application primarily considers Islay as a potential project location rather than evaluating it as an affected island community. Notably, the Atlantic-facing communities of Islay confront the nearest edge of a 448 square kilometre development area, yet no place-based assessment has been provided to address the impact on their setting, local economy, or community life.

The situation for Colonsay and Oronsay is equally concerning. These islands' daily lives are defined by their seaward outlook, which faces directly towards the proposed array. The North Colonsay and Western Cliffs Special Protection Area, forming Colonsay's own coastline, is central to the applicant's derogation case and compensation plan. This represents the clearest admission within the application that harm to the internationally protected seabird population inhabiting these cliffs cannot be ruled out, underscoring the potential for significant environmental impact.

Furthermore, Oronsay Priory, a scheduled monument of national importance located within this community's area, has not been adequately considered. The identified gaps in the heritage assessment apply fully to the treatment of the priory's open maritime setting. Taken together, these omissions and uncertainties undermine the reliability of the overall environmental and heritage impact evaluation presented in the application.

The practical consequence of the applicant's assessment is a significant underestimation of the visual, community, and heritage impacts on Iona, which undermines the accuracy of the environmental and social impact evaluation. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity with direct orientation towards the proposed development, extensive visibility, and a large geographical extent of change spanning approximately 21 kilometres. The turbines would extend across around 39 degrees of the horizon, notably affecting the ferry crossing between Fionnphort and Iona. Such a scale of visual intrusion cannot be regarded as minor or negligible.

Furthermore, the West Coast of Iona is similarly characterised by high sensitivity and widespread visibility, with the applicant acknowledging significant effects on residents and visitors, including at Dùn Ì, the island's highest point. Iona's monastic landscape, comprising internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, derives its significance from pilgrimage, arrival by sea, and movement through the landscape—factors clearly impacted by the proposed development. Despite Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing itself, the applicant has failed to provide visualisations from key vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, thereby omitting critical perspectives.

Community concerns further reinforce the inadequacy of the assessment. A household consultation on Iona found that 92 per cent of respondents object to the proposal, yet habitability—a pathway of potential effect identified by the applicant's own consultants—was never properly assessed. The perceived scale of the turbines is stark when compared to familiar landmarks: Ben Hynish on Tiree, at 141 metres high and visible from Iona at approximately 33 kilometres, would be overtopped by the largest turbines by about 194 metres, at roughly two-thirds of that distance. This comparison underscores the overwhelming visual presence the turbines would have. Taken together, these factors demonstrate that the applicant's evaluation fails to adequately capture the scale and significance of the impacts on Iona, thereby compromising the integrity of the environmental and social impact assessment.

The applicant's assessment fails to fully recognise the practical consequences for Mull and the Ross of Mull coastal communities, particularly those reliant on tourism. Fionnphort, as the gateway to Iona and the embarkation point for visitors, is acknowledged to experience significant effects. However, beyond this, the communities whose livelihoods depend heavily on the flow of visitors and the integrity of the local seascape receive insufficient consideration, leaving a critical gap in understanding the development's economic and social impacts.

In terms of landscape and visual effects, the applicant concedes significant impacts on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, noted for its high sensitivity along 21 to 33 kilometres of coastline, is assessed only at a medium magnitude of effect. Similarly, the Ross of Mull South coastal area, despite its high sensitivity at 22 to 24 kilometres and the acceptance of significant effects at key locations such as Erraid, is downplayed by the attribution of only medium magnitude impacts. This approach underestimates the significance of changes to these designated landscapes, which are central to the character and attraction of the area.

The assessment's reliance on distance-based reasoning, particularly in the treatment of the Wilderness and Gribun Rocks coastal area where viewing distances exceed 30 kilometres, further diminishes the perceived scale of change. This overlooks the fact that Mull's west-facing tourism economy, including wildlife boat operations and accommodation providers, depends fundamentally on the unspoiled Atlantic seascape which this development would industrialise. Crucially, no place-based assessments have been conducted for these communities, resulting in an incomplete evaluation that neglects the true extent of visual, economic, and community impacts.

The applicant’s assessment significantly underestimates the impacts on designated landscapes and vulnerable island communities, resulting in inadequate protection of their natural and cultural qualities. Notably, Ulva, a community-owned island within the Loch na Keal National Scenic Area, is at the outset of its regeneration. This small, re-establishing community relies fundamentally on the unspoilt seascape and setting, yet the applicant has made no assessment of the effects on Ulva, overlooking a critical aspect of local recovery and sustainability.

Further, Staffa, also within the Loch na Keal National Scenic Area and one of Europe’s most renowned small islands, lies approximately 35 kilometres from the development site. This distance exceeds the 30-kilometre range within which NatureScot requested an assessment of effects on National Scenic Area qualities. Despite acknowledging the island’s panoramic maritime qualities, the applicant concludes that changes there would be small and not significant, a position that fails to fully recognise Staffa’s exceptional status and sensitivity.

Similarly, the Jura National Scenic Area, situated about 28 to 32 kilometres from the site, is judged to have only medium to low magnitude effects due to distance and retained landforms, despite its designation emphasising its wild, undeveloped Atlantic outlook. The Scarba, Lunga, and Garvellachs National Scenic Area, at 35 to 40 kilometres distance, receives comparable treatment. Collectively, these assessments diminish the true scale of impact on important seaboard landscapes and island communities, thereby undermining the necessary safeguards for their distinctive environmental and cultural heritage.

While the applicant's assessment attributes a Low magnitude of change to the South Tiree coastal area despite its High sensitivity at approximately 35 kilometres, this conclusion merits closer scrutiny. Tiree’s landscape is uniquely defined by its exceptionally low-lying topography, with the highest elevation at Ben Hynish reaching only 141 metres. This flat, open oceanic horizon is a defining characteristic, making the introduction of turbines up to 335 metres in height unprecedented and markedly intrusive. The significant vertical scale of these structures contrasts sharply with the island’s natural features, suggesting that the assessment substantially understates the true magnitude of change. Consequently, the evaluation of effects on Tiree’s sensitive and distinctive landscape character appears unreliable, warranting a more rigorous and proportionate appraisal of visual and environmental impact.

The applicant’s assessment notably omits consideration of significant effects on several mainland and island communities that have direct visual and economic connections to the seascape in question. For example, Gigha, a community-owned island celebrated nationally as a symbol of island regeneration following its purchase by residents, faces the development waters directly from the east. Despite its unique social and economic context, the potential impacts on Gigha’s finely balanced community and economy have not been examined, leaving a critical gap in the assessment.

Similarly, Ardnamurchan Point, the westernmost extremity of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of visual

receptors that are subject to the distance-based moderation criticised in this objection. The failure to adequately assess effects on such a prominent and sensitive viewpoint undermines the comprehensiveness of the applicant's approach.

Moreover, the chain of communities along the west coast of Kintyre, whose character, outlook, and visitor economy are intimately tied to the open Atlantic seaboard facing Islay, Jura, and adjacent waters, has also been overlooked. This oversight extends to the Treshnish Isles and other small islands and mainland coasts with views toward the development area, all of which share a similarly direct visual and economic relationship to the seascape. Collectively, these omissions indicate that the assessment does not fully account for the breadth of receptors potentially affected, thus compromising its overall robustness and reliability.

The applicant's environmental impact assessment employs a distance-based methodology that systematically moderates the magnitude of change and discounts the effects on highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a significant underestimation of impacts, as it applies a generalized attenuation without accounting for the specific characteristics or vulnerabilities of the affected receptors. Consequently, the communities residing in these more distant locations have not been subjected to any detailed, place-based assessment, leaving a critical gap in the understanding of potential adverse effects.

This methodological limitation undermines the overall integrity and completeness of the environmental impact assessment. By failing to recognise and appropriately evaluate significant effects beyond the arbitrary 20-kilometre threshold, the applicant's approach neglects the nuanced realities of landscape sensitivity and community experience. Such systematic discounting risks the marginalisation of affected populations and compromises the robustness of environmental decision-making processes. It is therefore essential that assessments adopt a more nuanced and receptor-specific approach to accurately capture and address the full extent of environmental impacts.

1.1.776 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy requirements applicable to its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the local communities and cultural heritage of this coastal area. However, subsequent analyses of the applicant's documentation reveal that these impacts have been understated. Crucially, the necessary heritage assessment has not been undertaken, and the identified effects on the island communities within the project's influence have remained unassessed. Furthermore, the ecological criteria required by law have not been demonstrated as achievable. It is also pertinent to note that only a portion of the project has been submitted for consideration by the Scottish Ministers.

In light of these shortcomings, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to decline the associated marine licence. Should the Ministers determine otherwise, I request that they require the submission of additional environmental information along with enhanced visual

representations of the proposal. Moreover, I recommend that the applications be subject to a public inquiry, ensuring that all matters raised in this objection receive thorough examination. Regardless of the outcome, I further request that the Ministers explicitly address and provide clear conclusions in their decision-making on the effects of the proposal on cultural heritage and the island communities affected.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 483
Dear Sir/Madam,

I hereby formally oppose the MachairWind Offshore Wind Farm proposals submitted by MachairWind Limited (ScottishPower Renewables) under application numbers 00012385 and 00012386, seeking consent pursuant to section 36 of the Electricity Act 1989 and a marine licence under Part 4 of the Marine (Scotland) Act 2010 respectively. I request that this correspondence be recorded as an official objection, that I am registered accordingly, and that I receive notification of the final determination relating to these applications.

The development in question proposes an offshore wind farm with an installed capacity of approximately 2 gigawatts, consisting of between 91 and 144 turbines each reaching up to 335 metres in height to blade tip. The proposed site occupies a Windfarm Development Area of around 448 square kilometres in the sea to the north-west of Islay and west of Colonsay, situated roughly 21 kilometres from Iona, and in proximity to various islands and coastal communities within the southern Hebrides.

The following discussion presents the planning and environmental grounds for objection, firmly grounded in the statutory and policy context applicable to the determination of these proposals. It must be emphasised that the onus lies entirely with the applicant to provide adequate evidence demonstrating compliance with all relevant legal and policy tests. Objectors bear no responsibility to disprove the application. Upon careful consideration, it is evident that the applicant has failed to meet this evidential burden, and for the reasons elucidated herein, the applications should be refused consent.

1.1.777 Legislative and Policy Framework

The application fails to demonstrate adequate compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989, which require the applicant to have regard to preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. The applicant is also obliged to take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. This fundamental requirement has not been satisfactorily addressed in the submitted documentation.

Furthermore, the Scottish Ministers, as the determining authority, are mandated to have regard to these same statutory duties when deciding on the application. The evidence before the authority reveals deficiencies and omissions in how these duties have been considered and fulfilled. The absence of clear demonstration of compliance with these legal obligations constitutes a significant procedural and substantive failing in the application process.

Given these shortcomings, and in accordance with established legal and policy principles, the failure to meet the statutory duties under Schedule 9 weighs decisively against the granting of consent. The application should therefore be

refused on the basis that it does not adequately address the statutory requirements imposed by the Electricity Act 1989.

The marine licence application must be refused because it fails to demonstrate compliance with the statutory requirements of Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland's National Marine Plan. The application does not adequately address the General Policies critical to this proposal, including GEN 4 on Co-existence, GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 on Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 on Cumulative Impacts. These policies are integral to the statutory assessment process, and the absence of demonstrated compliance constitutes a fundamental procedural and substantive deficiency.

Furthermore, the evidence submitted with the application reveals clear omissions and conflicts with the applicable legal and policy framework. Where compliance with the National Marine Plan has not been shown, the statutory guidance explicitly states that such shortcomings must weigh against the granting of consent. The application's failure to provide sound evidence and to properly engage with the cumulative impacts and natural heritage considerations undermines the integrity of the decision-making process. Consequently, the marine licence application cannot be considered lawful or policy-compliant and must be refused on these grounds.

The proposal fails to demonstrate compliance with the key policies of National Planning Framework 4 (NPF4), notably Policies 3, 4, 7, and 11, which address biodiversity, natural places, historic assets, and energy respectively. NPF4 is a significant material consideration that must be applied alongside relevant statutory duties and legislative requirements. The submitted evidence does not adequately show that the proposal meets these policy requirements, and there are clear deficiencies and omissions in the application's approach to these critical areas.

Specifically, the proposal does not provide sufficient evidence to confirm that it will protect or enhance biodiversity as required by Policy 3, nor does it adequately address the conservation of natural places under Policy 4. Furthermore, the impact on historic assets and places, governed by Policy 7, has not been satisfactorily assessed or mitigated. The application also falls short of demonstrating compliance with Policy 11 on energy, failing to meet the standards set out in NPF4. These shortcomings represent conflicts with the applicable legal and policy framework.

Given these unresolved issues and the absence of demonstrated compliance, the proposal conflicts with the statutory and policy requirements of NPF4. Where compliance has not been demonstrated, or where deficiencies and omissions exist, these matters weigh against the granting of consent. Therefore, the proposal should be refused on the basis that it does not meet the essential policy tests set out in National Planning Framework 4.

The application fails to provide the required comprehensive Environmental Impact Assessment (EIA) and Habitats Regulations Assessment (HRA) as mandated by law, thereby precluding any lawful determination in its favour. Under The Electricity

Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, it is a statutory requirement that the likely significant environmental effects of the proposal be fully identified, assessed, and reported prior to any decision. This procedural obligation ensures that decision-makers have a complete and robust evidential basis to evaluate environmental consequences.

Furthermore, the Habitats Regulations impose a clear duty to assess the effects of the proposal on European protected sites in strict accordance with the applicable statutory tests. The absence of such an assessment or failure to demonstrate compliance with these tests constitutes a fundamental legal deficiency. The submitted documentation does not satisfy these requirements, as it lacks the necessary evidence to confirm that the proposal will not adversely affect the integrity of protected habitats.

Where compliance with these statutory obligations has not been demonstrated, or where the evidence reveals deficiencies, omissions, or conflicts with the relevant legal and policy framework, these shortcomings must weigh decisively against the granting of consent. In this case, the failure to provide adequate EIA and HRA documentation represents a clear breach of statutory duties, undermining the legitimacy of the application and necessitating its refusal.

The applicant has failed to meet the fundamental responsibility of providing robust, objective, and proportionate evidence to demonstrate compliance with all relevant statutory duties, planning policies, and environmental assessment requirements. This evidential burden is not merely procedural but a substantive prerequisite for lawful decision-making. The absence of such comprehensive demonstration undermines the integrity of the application and precludes any reasonable assurance that the proposal aligns with the full spectrum of legal and policy obligations.

Moreover, the evidence presented reveals clear deficiencies and omissions that conflict with the applicable legal and policy framework. These unresolved matters are not trivial but are significant enough to weigh decisively against the granting of consent. Without satisfactory resolution of these evidential shortcomings, the application cannot be considered compliant, and the proposal must be refused on the basis that the applicant has not fulfilled the necessary legal and policy requirements.

1.1.778 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to comply with the impact criteria set out in NPF4 Policy 11, thereby undermining the policy’s support for renewable energy development. NPF4 Policy 11 expressly conditions such development on meeting impact requirements, including those related to communities under Policy 11(c), and to landscape, seascape, and other receptors under Policies 11(d) and 11(e). In this case, the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, it has not been demonstrated that the cultural significance of scheduled monuments and their settings would be protected, nor that island communities would be safeguarded. Additionally, the evidence

submitted fails to show that the necessary ecological tests can be satisfied. These shortcomings collectively establish a clear conflict with the policy's impact criteria.

In considering the proposal alongside the relevant National Planning Framework 4 policies, it is evident that the mitigation measures fall short when compared to the stringent protections afforded to designated assets. Policy 11 works in conjunction with Policy 4(c) and 4(d), which collectively safeguard National Scenic Areas and nationally important landscapes from significant adverse effects on the qualities for which they are designated. Additionally, Policies 7 and 3 provide further protection for scheduled monuments, their settings, and biodiversity, setting a high threshold for demonstration of safeguarding cultural and ecological values.

The evidence presented indicates that the proposal conflicts with these policies in several material respects. There would be significant adverse effects on nationally designated landscapes and seascapes, an outcome directly at odds with the protections under Policy 4. Furthermore, the application fails to demonstrate that the cultural significance of scheduled monuments and their settings would be adequately protected in accordance with Policy 7(h), 7(c), and 7(d). The safeguarding of island communities, a consideration implicit within these policies, has also not been shown to be addressed satisfactorily.

Ecologically, the proposal does not meet the required tests set out under Policy 3. The submitted evidence does not confirm that the ecological impacts can be adequately mitigated or compensated for, thus failing to demonstrate compliance with the biodiversity protections integral to the NPF4. Taken together, these deficiencies underline that the proposal does not accord with the suite of policies designed to protect nationally important landscapes, heritage assets, and biodiversity.

The applicant has not put forward any effective mitigation measures that would sufficiently address the adverse impacts identified on landscape, heritage, and community interests. Consequently, the proposal's effects remain unmitigated and significant, resulting in a failure to align with the protective aims of the terrestrial development plan policies, including those set out in the Argyll and Bute Local Development Plan 2.

In light of this, the proposal stands in clear conflict with the relevant development plan framework and National Planning Framework 4 when considered in its entirety. The absence of demonstrated mitigation confirms that the proposal is inconsistent with the land-based planning policies designed to safeguard the local environment and community well-being.

1.1.779 Seascape, Landscape and Visual Effects

The applicant's assessment methodology, as set out in Appendix 16.1, notably lacks a defined distance threshold beyond which major effects are considered to cease. Nevertheless, a comprehensive review of the applicant's Chapter 16 and Appendices 16.1 to 16.3, as presented in a published Evidence Note supporting community objections, reveals a consistent pattern: no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is assigned

the highest magnitude of change, regardless of its sensitivity or the extent of visibility. This observation is corroborated by the applicant's own documentation, which acknowledges the influence of distance in the evaluation of effects. For example, an assessment of a coastal area over 30 kilometres away explicitly states that, given the viewing distance, the scale of change is judged to be small. Furthermore, the Landscape Character synthesis categorises magnitude as High within roughly 20 kilometres, Medium between approximately 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

This systematic moderation of magnitude at distances coinciding with the locations of the most sensitive designated landscapes raises significant concerns regarding the reliability of the conclusions drawn. By effectively applying protective tests to understated inputs, the assessment underrepresents the true scale of effects at critical distances. Consequently, the outcomes do not provide a dependable description of the impacts that the Scottish Ministers are being requested to consent to. It is therefore imperative that the assessment methodology be scrutinised and revised to accurately reflect the magnitude of change at all relevant distances, ensuring that the decision-making process is fully informed.

When considering the visual impact of the proposed development, it is important to compare the extent to which mitigation measures can address potential adverse effects. While landscaping and screening can reduce visibility from certain viewpoints, the effectiveness of such measures is inherently limited by the nature of the terrain and the scale of the development. This highlights the need for a careful and nuanced assessment of visual impacts, rather than reliance on visualisation materials alone.

The visual evidence presented in support of the application follows NatureScot's visualisation guidance, which the applicant adopts. This guidance acknowledges a fundamental limitation: printed visualisations cannot fully replicate the scale perceived by a viewer in the field. Consequently, the images and wireline drawings—although useful—are constrained by the same photographic basis and do not independently correct the viewer's perception. The wireline drawings, presented within the panoramic projections, serve as a technical overlay rather than a definitive representation of the development's visual presence.

Given these technical and perceptual limitations, it is essential that decision-makers exercise caution when interpreting the visualisation materials. They should consider the potential discrepancies between the images and the actual experience on site, particularly in relation to the scale and prominence of the development. Such an approach ensures a balanced assessment that recognises the value of the visualisations while acknowledging their inherent constraints.

The proposed development would introduce aviation and navigation lighting to a sea horizon that is currently devoid of any artificial illumination, thereby permanently altering the character of the night-time seascape throughout its stated 35-year operational lifespan. This change represents a significant departure from the existing conditions, where the absence of lighting contributes to the natural and unspoiled visual quality of the marine environment after dark.

Furthermore, this operational timeframe does not mitigate the policy implications of the harm caused. Granting consent for this development effectively constitutes an acknowledgment that the seascape in question is appropriate for wind farm use, with all the attendant visual impacts that such use entails. Therefore, the decision carries substantial weight in shaping the future character and management of the night-time seascape, beyond the immediate term of the development's operation.

The applicant acknowledges that the proposed development's effects engage several policies, specifically NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), GEN 7, and paragraph 4.28 of the National Marine Plan. However, the applicant has failed to demonstrate that its conclusions regarding the scale of these accepted effects align with its own assessment methodology. Moreover, there is a lack of evidence that the proposal complies with the policies designed to protect nationally important landscapes and seascapes. This deficiency undermines confidence in the applicant's assessment and indicates non-compliance with the relevant planning policies safeguarding landscape and seascape interests.

1.1.780 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of heritage impacts, while adopting Historic Environment Scotland's recognised methodology, falls short in its application and undermines confidence in its conclusions. The methodology requires a clear evaluative process to determine whether changes to the setting affect the contribution that setting makes to the cultural significance of historic assets, and whether the integrity of that setting is adequately retained. Crucially, it distinguishes between mere visual change and actual adverse impact, avoiding a direct equation of visibility with harm. This nuanced approach is designed to ensure that assessments reflect the true significance of setting rather than superficial or solely visual considerations.

However, the operational assessment provided by the applicant, as examined in a published Methodological Audit, does not demonstrate that this evaluative step has been properly undertaken. The assessment focuses extensively on describing visual changes—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—but fails to show how these observations translate into an evaluation of the integrity of setting in accordance with the methodology. The Audit notes that although the applicant concludes the integrity of setting is adequately retained, this conclusion is not supported by a transparent or systematic assessment process. Without this critical evaluative stage, the reliability of the assessment's findings on heritage impacts is fundamentally compromised.

The applicant's baseline assessment acknowledges that the cultural significance of the heritage assets in question arises from a combination of factors, including pilgrimage, arrival by sea, movement through an active cultural landscape, and the interrelationships between monuments, spirituality, and the encompassing landscape and seascape. Importantly, these qualities are experienced dynamically through movement rather than from static viewpoints. Despite this recognition, Historic Environment Scotland's consultation responses, as recorded within the application, have highlighted the need for additional viewpoints to ensure these broader experiential and cultural landscape qualities are adequately captured and represented. This suggests that the current assessment may not fully encompass

the depth of the heritage assets' cultural significance, potentially leading to an incomplete understanding of the impacts. Therefore, it is essential that the evaluation of heritage effects incorporates these wider landscape and experiential factors to inform a more comprehensive and appropriate heritage impact assessment.

The heritage impact conclusions presented in the application are fundamentally reliant on the findings of the accompanying landscape assessment. This dependency is critical, as the evaluation of heritage effects draws directly from the characterisation and magnitude of landscape changes identified. Where the landscape assessment has understated potential effects, as has been demonstrated earlier, the heritage conclusions necessarily reflect that same understatement.

Such an approach raises concerns regarding the robustness and credibility of the heritage assessment. If the baseline understanding of landscape effects is incomplete or insufficiently rigorous, the subsequent heritage impact analysis, which is built upon this foundation, cannot be considered fully reliable. This interconnectedness means that any deficiencies or oversights in the landscape appraisal propagate through to the heritage conclusions, thereby undermining their validity.

Accordingly, a reassessment that addresses the identified shortcomings in the landscape evaluation is essential to ensure that heritage impacts are accurately characterised. Without rectifying these issues, the heritage conclusions remain compromised, limiting their usefulness for informed decision-making within the planning process. It is therefore necessary that the heritage assessment is revisited in light of a more comprehensive and precise landscape appraisal.

The application fails to comply with essential policy requirements concerning the protection of heritage assets. Specifically, it engages National Planning Framework 4 (NPF4) Policy 7(h) relating to scheduled monuments, alongside Policies 7(c) and 7(d) which address the setting of such assets, as well as Policy GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Critically, the applicant has not demonstrated that the cultural significance of internationally and nationally important heritage assets and their settings will be safeguarded. Furthermore, the Scottish Ministers have not been presented with the necessary assessment upon which such a conclusion would depend. Consequently, the proposal does not meet the statutory requirements for heritage protection and, therefore, cannot be regarded as acceptable in its current form.

1.1.781 Effects on Island Communities, Tourism and the Local Economy

The assessment establishes that the island communities affected by the proposed development rely exceptionally heavily on visitors for their economic and social well-being. The visitor numbers are drawn by intrinsic qualities identified in the applicant's own baseline studies, notably the landscape, seascape, cultural heritage, tranquillity and remoteness of the area. These attributes are not incidental but form the fundamental attractions upon which the local economy depends.

Any alteration to these defining characteristics would therefore have a direct and profound impact on the economic foundations of these island communities. This, in

turn, would threaten the viability of essential services, the retention of local populations, and ultimately the long-term sustainability of these communities. The proposal, by risking degradation of these visitor-attracting qualities, jeopardises the continued economic and social viability of the islands themselves.

The practical consequence of the applicant's flawed socio-economic assessment is a failure to properly identify and mitigate impacts on the island communities affected by the proposed development. The applicant's own consultants acknowledged that habitability could be a significant pathway for effects on these communities, yet no specific assessment of habitability was undertaken. Instead, the socio-economic analysis presented in Chapter 18 focuses predominantly on regional-level impacts and provides detailed consideration of port communities, while neglecting equivalent place-based scrutiny of the island communities themselves. Despite this omission, the assessment nonetheless concludes that the island communities are of low sensitivity to tourism effects, a conclusion that lacks substantiation.

This approach fundamentally misunderstands the nature of small island economies. Unlike broader regional averages, these economies are typically concentrated in sectors that are directly vulnerable to changes in the attributes that attract visitors. The dependence on visitor numbers does not mitigate sensitivity to tourism-related impacts; rather, it intensifies the vulnerability by deepening reliance on the very qualities that may be compromised by the development. Consequently, the assertion of low sensitivity for island communities, reached without any place-specific analysis, amounts to an unfounded assumption rather than an evidence-based conclusion.

Given these deficiencies, the applicant's socio-economic assessment cannot be relied upon to inform a sound planning decision. The absence of a robust, place-based evaluation of the island communities leaves a significant gap in understanding the potential adverse effects of the proposal. Without addressing this critical shortcoming, the assessment fails to provide an adequate basis for mitigation measures or to ensure that the unique social and economic characteristics of these communities are properly protected.

The proposal has failed to provide the necessary socio-economic evidence to quantify its impact on island communities, thereby falling short of the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan. These policies mandate that decisions must be founded on robust evidence and adopt a precautionary approach where data is insufficient. Furthermore, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 explicitly require that the interests of island communities are thoroughly assessed and meaningfully engaged with from the earliest stages through to the conclusion of the planning process.

Despite acknowledging the need for particular scrutiny of island communities, the applicant has not undertaken the comprehensive assessment required to understand the proposal's effects on these populations. This omission means that it remains unclear whether the development is compatible with the sustainability of island communities. The absence of this critical evaluation undermines confidence that the statutory duties owed to these communities, including proper consultation and consideration of their socio-economic wellbeing, have been discharged.

In light of these deficiencies, it is evident that the proposal does not meet the necessary planning and statutory standards for the protection and support of island communities. Without a clear demonstration that the interests of these communities have been given appropriate weight and that the proposal aligns with sustainable development principles, the application cannot be considered compliant with the relevant policies and legal obligations. Accordingly, this representation urges refusal on the grounds of non-compliance with policy and statutory duties regarding island communities.

1.1.782 Ecology, Biodiversity and Habitats Regulations

The development area is of considerable ecological significance, encompassing Priority Marine Features and Annex I habitats within its boundaries. Furthermore, the adjacent waters provide habitat for a range of protected species, including seabirds, marine mammals, and basking sharks. This concentration of sensitive marine biodiversity underlines the environmental importance of the site and its surroundings.

The proposed development would introduce large-scale construction, operational, and decommissioning activities into this ecologically sensitive environment over a prolonged period extending to several decades. Such extensive and sustained disturbance carries the potential for significant adverse environmental effects, raising concerns about the long-term impacts on the Priority Marine Features and the protected species dependent on these habitats. Careful consideration of these factors is essential in the assessment of the proposal.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan, specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. The preparation and presentation of these documents indicate a recognition by the applicant that there may be potential adverse effects on the integrity of this protected site as a result of the proposed development. Such documents are conventionally prepared and provided in circumstances where the possibility of an adverse effect cannot be definitively ruled out. The very inclusion of these materials in the application package is thus a significant feature, reflecting the applicant’s acknowledgement of potential environmental impacts that warrant careful consideration.

Moreover, the submission of these derogation and compensation documents operates within the framework that the Scottish Ministers might ultimately reach a different conclusion regarding adverse effects than the applicant. This highlights a degree of uncertainty inherent in the assessment process and underscores the importance of these documents in addressing the requirements for derogation under relevant protection provisions. The compensation plan, focused on the guillemot population, seeks to mitigate potential harm to this protected species, aiming to offset any unavoidable impacts should the development proceed. In this context, the applicant’s approach demonstrates an awareness of the statutory and policy obligations concerning protected sites and species, and an intention to comply with those obligations through appropriate mitigation and compensation measures.

Consent for developments that may affect protected habitats and species can only be lawfully granted if it is conclusively demonstrated that the proposal will not adversely affect the integrity of the designated site. This requirement, established under the Habitats Regulations, imposes a rigorous evidential standard: no reasonable scientific doubt can remain regarding the absence of adverse effects. Consequently, the applicant bears the full burden of proof to satisfy this high threshold.

This legal requirement is further reinforced by relevant planning policies, including GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). Together, these policies underscore the necessity for stringent assessment and caution in decision-making concerning developments impacting protected natural assets, ensuring that environmental safeguards are paramount.

It is important to note that mitigation strategies, compensation measures, or proposals for future monitoring cannot, in isolation, fulfill the statutory tests required under the Habitats Regulations. Only where these rigorous conditions are met without reasonable scientific doubt may consent be lawfully granted. This framework ensures that protection of habitats and species is not compromised by speculative or insufficiently evidenced development proposals.

The evidence submitted by the applicant, including their own derogation documents, clearly indicates that they have not demonstrated compliance with the statutory tests required to protect internationally important habitats and species. This fundamental shortfall calls into question the validity of the application in its current form. Without satisfying these legal requirements, the protection of these critical ecological features cannot be assured.

Moreover, the degree of certainty necessary to ensure that adverse impacts will be avoided or mitigated has not been established. The statutory tests exist precisely to safeguard internationally important ecological assets, and failure to meet them undermines the integrity of the planning process. It is imperative that any proposal affecting such features demonstrates unequivocal compliance before consent is considered.

In light of these findings, it is clear that the application does not meet the legal thresholds set to protect internationally important ecological interests. Consequently, the case for granting planning consent is fundamentally undermined, and the application should not be approved.

1.1.783 Cumulative and In-Combination Effects

The current approach to assessing the project falls short of legal and procedural requirements because it fragments the development, leaving crucial elements such as the export cable corridor and onshore transmission works outside the immediate scope of the Scottish Ministers' consideration. These components are essential for the wind farm's operation, yet their impacts are deferred to subsequent applications. This piecemeal method prevents a comprehensive evaluation of the project's

cumulative effects, undermining the effectiveness of mitigation measures that rely on understanding the full scope of the development.

This fragmented assessment is inconsistent with the established legal principle upheld in Raeshaw Farms, which mandates that a project must be evaluated in its entirety rather than divided into smaller parts whose individual effects may appear less significant. By separating key infrastructure elements into later consenting processes, the current practice risks underestimating the true environmental and planning impacts, leading to decisions made without a full appreciation of all consequences. Such an approach compromises the integrity of the planning system and should be reconsidered to ensure that the entire project is subject to a single, comprehensive assessment.

The cumulative impact assessment relies fundamentally on the findings presented in the broader Environmental Impact Assessment. As established, the baseline evaluations concerning landscape, heritage, and socio-economic factors have been shown to understate the actual effects. Consequently, the cumulative assessment is predicated on this diminished baseline, which inherently weakens the accuracy of its conclusions.

Given that the baseline conditions themselves are underestimated, the resulting cumulative assessment inevitably undervalues the combined effects arising from this proposal alongside existing, consented, and foreseeable developments. This flawed foundation renders the cumulative impact assessment unreliable and fails to capture the true scale of potential harm. Therefore, the assessment cannot be considered a sound basis for decision-making in this context.

The applicant has failed to demonstrate that the cumulative and in-combination effects of the proposed development, including the full scope of the project as a whole, have been reliably identified and assessed. This omission directly contravenes the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e), which collectively emphasise the necessity to consider the totality of impacts arising from a project to prevent project splitting. Furthermore, the Environmental Impact Assessment Regulations explicitly mandate comprehensive assessment of all related works to ensure informed decision-making. Notably, the treatment of deferred works has not been expressly addressed within the application, leaving a significant gap in the evaluation of potential environmental consequences. In light of these deficiencies, it is imperative that the decision-making process explicitly incorporates an assessment of the deferred elements and their cumulative effects before any consent is granted. Without such consideration, the proposal remains non-compliant with both planning policy and environmental regulation, and permission should accordingly be withheld.

1.1.784 Public Engagement, Site Selection and Environmental Information

The consultation process surrounding the site-selection for this application has demonstrably failed to meet required standards of effective public participation, thereby undermining the legitimacy of the entire process. The applicant seeks significant weight to be placed on the site-selection process by Scottish Ministers, making the quality of public involvement directly material. However, deficiencies

evident during the plan and site-selection stages have persisted into the application phase. The consultation has involved the consideration of many thousands of pages of technical documentation, yet the consultation period coincided with the busiest months for island communities—when residents are engaged continuously throughout the visitor season and access to specialist advice is at its lowest. This contrasts sharply with the applicant's position, having had years and substantial professional and financial resources to prepare its case. Moreover, the requirements of GEN 18 of the National Marine Plan and the principles of effective public participation enshrined in the Aarhus Convention mandate that affected parties must have a realistic opportunity to engage in decisions of this scale. The conditions imposed on the affected communities have fallen short of this standard. It is therefore incumbent on the Scottish Ministers to give careful consideration to these shortcomings when evaluating the representations submitted.

In comparing the proposed mitigation measures with the environmental information provided, it is evident that the Environmental Impact Assessment (EIA) falls short of sufficiency required for a robust determination. While the application includes various assessments, these rely on methodologies that do not substantiate their conclusions adequately. For instance, the landscape assessment applies outcomes based on a distance pattern not supported by its own stated methodology. Similarly, the heritage assessment fails to demonstrate adherence to its prescribed integrity test, and the socio-economic assessment lacks a place-based analysis pertinent to the affected islands. Moreover, the application anticipates the resolution of certain significant effects through future assessments, post-consent plans, monitoring, and additional approvals, which do not fulfil the EIA Regulations' requirement that likely significant effects must be comprehensively understood prior to determination.

Consequently, the Scottish Ministers are compelled to base their decision solely on the evidence presented at the time of determination, without reliance on assumptions that outstanding matters will be satisfactorily addressed later. The applicant has not demonstrated that the environmental information submitted meets the adequacy standard necessary for informed decision-making. This insufficiency undermines the integrity of the assessment and precludes the Ministers from confidently concluding that the environmental implications of the proposal have been properly identified and addressed.

1.1.785 Effects on Local Area

There is significant uncertainty surrounding the applicant's assessment of the effects on Islay, Colonsay, and Oronsay, which raises concerns about the reliability of the environmental and heritage impact evaluation. Islay and Colonsay, as the closest islands to the proposed development, warrant thorough consideration. The development area lies immediately north-west of Islay and west of Colonsay, yet the application predominantly treats Islay only as a potential direct project location rather than as a distinct island community affected by proximity. Notably, the Atlantic-facing communities of Islay confront the nearest edge of a 448 square kilometre development area, yet no place-based assessment has been conducted to address the effects on their setting, economy, or community life. For Colonsay and Oronsay, the situation is equally pressing. The seaward outlook, integral to daily life, directly faces the array, and the North Colonsay and Western Cliffs Special Protection

Area—Colonsay's own coastline—is central to the applicant's derogation case and compensation plan. This represents the clearest acknowledgment within the application that harm to the internationally protected seabird population in these cliffs cannot be ruled out. Additionally, Oronsay Priory, a scheduled monument of national importance located within this community, suffers from the same gaps identified in the heritage assessment, particularly regarding the treatment of its open maritime setting. Taken together, these shortcomings suggest a substantial underassessment of direct and significant effects on these island communities, their economies, and their heritage, undermining confidence in the adequacy of the submitted environmental and heritage impact evaluations.

The applicant's Coastal Character assessment recognises the Sound of Iona as an area of high sensitivity, noting its direct orientation towards the proposed development, extensive visibility, and a large geographical extent of change. The assessment quantifies the overall effect as moderate and significant, with visibility extending approximately 21 kilometres and turbines occupying around 39 degrees of the horizon. This finding is consistent with the high sensitivity attributed to the west coast of Iona, where widespread visibility is similarly acknowledged. The applicant concedes that significant effects will be experienced by residents and visitors across much of the island, including at Dùn Ì, the island's highest point.

Despite these acknowledgements, the assessment falls short in fully capturing the scale and significance of the impacts on Iona's internationally important monastic landscape. The Abbey, the Nunnery, and the high crosses are central to the heritage value of the island, with their significance closely tied to pilgrimage, arrival by sea, and movement through the landscape as established in the applicant's own baseline evidence. Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing between Fionnphort and Iona, was not comprehensively addressed; notably, no visualisation is provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, a location of particular heritage relevance.

Community concerns further underscore the gravity of the potential impacts. A household consultation on Iona revealed that 92 per cent of respondents object to the proposal. The applicant's own consultants identify habitability as a potential pathway of effect on the community, yet this crucial aspect was never assessed, leaving a significant gap in the social impact evaluation. The perceived scale of the development can be further contextualised by comparison with a familiar local landmark: Ben Hynish on Tiree, standing at 141 metres and visible from Iona at approximately 33 kilometres, would be dwarfed by the largest turbines, which would exceed Ben Hynish's height by around 194 metres and be located at roughly two-thirds of that distance.

In summary, while the applicant recognises some significant effects on Iona, the assessment underestimates the extent and importance of visual, community, and heritage impacts. This results in an incomplete and potentially misleading environmental and social impact evaluation, which must be addressed to ensure that the full implications for Iona are properly understood and mitigated.

While the applicant acknowledges significant visual effects at key locations such as Erraid, the Core Paths of the Ross of Mull, and Fionnphort—the gateway to Iona and crucial to the visitor experience—their assessment attributes only medium magnitude effects despite recognising high sensitivity in these areas. This approach suggests a mitigation comparison that underestimates the true scale of impact on communities most directly tied to visitor flows. The acceptance of significant effects here contrasts with a seemingly inconsistent application of significance across other sensitive areas.

Further scrutiny reveals that although the applicant concedes significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas, as well as the Loch na Keal National Scenic Area—an area of high sensitivity spanning approximately 21 to 33 kilometres—the effects are again limited to medium magnitude. This assessment appears to rely heavily on distance as a mitigating factor rather than fully accounting for the intrinsic value and interrelated character of these designated landscapes. For example, the treatment of the Wilderness and Gribun Rocks coastal area, where changes at distances exceeding 30 kilometres are deemed small, exemplifies this distance-based reasoning that may downplay the project's visual and experiential consequences.

Moreover, the applicant’s assessment does not adequately address the broader economic and community impacts on Mull’s western coastal townships, whose tourism economy and wildlife boat operations are intimately connected to the Atlantic seascape that the development would industrialise. None of these communities has received a place-based assessment, leaving a significant gap in understanding how the project would affect livelihoods and landscape appreciation in areas dependent on the natural environment. In sum, the assessment underrepresents the cumulative visual, economic, and community impacts on Mull and the Ross of Mull, particularly regarding designated landscapes and tourism-reliant communities, warranting a more thorough and place-specific evaluation.

The applicant’s assessment of impacts on designated landscapes beyond the immediate development area appears to underestimate the significance of effects when compared to established mitigation thresholds. For instance, although NatureScot requested assessment of effects on National Scenic Area (NSA) qualities up to approximately 30 kilometres, the applicant considers the effect on Staffa—one of Europe’s most celebrated small islands located about 35 kilometres away—as small and not significant, despite acknowledging its panoramic maritime qualities. Similarly, the Jura NSA, designated for its wild and undeveloped Atlantic character, is assessed at around 28 to 32 kilometres with a High sensitivity rating but assigned only a Medium to Low magnitude of effect, justified by distance and retained landforms. This approach also extends to the Scarba, Lunga and the Garvellachs NSA, situated roughly 35 to 40 kilometres from the site, where comparable moderate effects are assumed.

Moreover, the assessment fails to consider Ulva, an island within the Loch na Keal NSA that shares the full effects on that designated landscape. Ulva is a community-owned island at the early stages of regeneration, dependent on the unspoilt seascape qualities that are at risk. The absence of any dedicated assessment of

Ulva's recovery prospects and its reliance on the setting's natural and cultural attributes represents a significant omission.

Taken together, these points indicate that the applicant's evaluation does not fully capture the extent or the importance of potential impacts on wider seaboard designated landscapes and vulnerable island communities. This shortfall undermines the robust protection of their natural and cultural qualities that the designations seek to ensure.

The applicant's assessment underestimates the impact on Tiree by attributing a Low magnitude of change to an area of High sensitivity, namely the South Tiree coastal zone at approximately 35 kilometres distance. This is a practical concern because Tiree's landscape character is uniquely defined by its flat, low-lying topography and the expansive dominance of sea and sky. With its highest point, Ben Hynish, reaching only 141 metres, the introduction of turbines up to 335 metres tall would represent unprecedented vertical elements in the island's seascape. Given this exposure and sensitivity, the conclusion of Low magnitude fails to capture the true scale of visual and character impacts, resulting in an unreliable evaluation of effects.

The applicant's assessment fails to consider significant effects on mainland and island communities that have direct views of, and economic reliance upon, the seascape in question, thereby undermining the overall comprehensiveness of the evaluation. For instance, the island of Gigha, which holds national significance as a community-owned island symbolising island regeneration, faces the development waters from the east. The assessment neglects to examine how such effects could disrupt Gigha's finely balanced community and economy. Similarly, Ardnamurchan Point—the westernmost point of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the type of receptor that the applicant's distance-based moderation approach discounts, which is inappropriate given their sensitivity and economic importance. Furthermore, the west coast of Kintyre comprises a chain of communities whose outlook, character, and visitor economy are intimately tied to the open Atlantic seaboard that looks toward Islay, Jura, and the surrounding waters. The Treshnish Isles and other small islands and mainland coasts sharing views toward the development site are similarly affected but remain unassessed. In sum, the omission of these receptors from the applicant's assessment results in a material gap that compromises its reliability and completeness, warranting further detailed consideration before any approval is granted.

There remains considerable uncertainty regarding the applicant's methodology for assessing effects on sensitive receptors beyond 20 kilometres. This uncertainty arises because the applicant's approach systematically moderates the magnitude of change and discounts the resulting effects at these distances. As highlighted in the evidence, wherever a highly sensitive receptor lies beyond approximately 20 kilometres, the assessment diminishes the significance of impact without providing any place-based evaluation of the communities affected. Such an approach inevitably undermines the integrity of the environmental impact assessment, as it fails to properly account for and address the experiences of those living with these

effects. Given these concerns, the assessment cannot be regarded as comprehensive or robust in its current form.

1.1.786 Personal Observations

In addition to the planning matters above, I am personally concerned because: As a local born and bred on the Ross of Mull and Iona, this project deeply concerns me. As an area of natural beauty and unspoilt views, rich in wildlife; it feels proposterous that this has even been considered.
There is absolutely no benefit at all to the local community financially, therefore I cannot understand how this should be allowed to continue.

1.1.787 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy framework governing its assessment. The applicant's own evaluation acknowledges significant adverse impacts on nationally designated landscapes, as well as on the coastal communities and their heritage. However, published analyses of the applicant's documentation reveal that these impacts have been underestimated. Crucially, the necessary heritage assessment has not been conducted, and while the effects on the island communities within the project's sphere have been identified, no formal assessment of these impacts has been undertaken. Furthermore, the ecological criteria required by law have not been shown to be met. It is also important to note that only a portion of the overall project is currently before the Scottish Ministers for determination.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to reject the associated marine licence application.

Should the Ministers be inclined to grant consent, I request that they require the submission of additional environmental information and enhanced visualisations. Moreover, I propose that the applications be subject to determination only after a public inquiry, enabling a thorough examination of the issues raised in this objection. Regardless of the outcome, I further seek a clear statement of the Ministers' conclusions on the effects on cultural heritage and the impacted island communities within their decision-making rationale.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 484
Dear Sir/Madam,

I hereby register a formal objection to the MachairWind Offshore Wind Farm proposals, submitted under application numbers 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval for an offshore wind energy development with an installed capacity of approximately 2 GW. The project envisages the installation of between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a designated Windfarm Development Area that spans roughly 448 square kilometres of marine environment. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from the island of Iona and in close proximity to the southern Hebrides' islands and coastal communities.

The following submission articulates the grounds for objection based on planning and environmental considerations, referencing the statutory and policy frameworks governing the determination of these applications. It is important to emphasise that the onus of proof rests firmly on the applicant to demonstrate, with robust and adequate evidence, that all relevant legal and policy tests are met. Objectors are not required to provide evidence disproving the proposals. Upon examination, it is evident that the applicant has failed to satisfy this evidential burden. Consequently, the proposals do not comply with the applicable tests and therefore consent should be withheld. I request that this letter be formally recorded as an objection, that I be registered accordingly, and that I receive notification of the decision reached on these applications.

1.1.788 Conflict with National Planning Framework 4 and the Development Plan

NPF4 Policy 11 explicitly supports renewable energy development; however, this support is contingent upon compliance with the policy's impact criteria, notably those concerning effects on communities, landscapes, seascapes, and other receptors as set out in clauses (c), (d), and (e). The proposal under consideration fails to meet these criteria. It would result in significant adverse effects on nationally designated landscapes and seascapes, undermining the policy's environmental safeguards. Furthermore, the submission does not adequately demonstrate that the cultural significance of scheduled monuments and their settings would be preserved, nor does it show that island communities would be effectively safeguarded from negative impacts. In addition, the ecological assessments provided are insufficient to confirm that relevant environmental protections can be achieved. Collectively, these shortcomings establish that the proposal conflicts with the impact criteria integral to NPF4 Policy 11, thereby negating its intended support for renewable energy initiatives.

The applicant's evidence acknowledges that Policy 11 operates in conjunction with several other critical provisions within NPF4, notably Policy 4(c) and 4(d), which safeguard National Scenic Areas and nationally important landscapes by preventing significant adverse impacts on their defining qualities. Additionally, Policies 7(c), 7(d), and 7(h) provide protection for scheduled monuments and their settings, while

Policy 3 addresses biodiversity considerations. Together, these policies establish a comprehensive framework for the protection of designated assets at the national level.

However, the proposal under consideration does not satisfy these policy requirements. It would result in significant adverse effects on nationally designated landscapes and seascapes, undermining the very qualities that justify their protected status. Moreover, the applicant has not demonstrated that the cultural significance of scheduled monuments and their surrounding settings would be preserved, nor has there been adequate evidence to confirm that the interests of island communities would be safeguarded. These shortcomings indicate a failure to respect the statutory protections afforded to these assets.

Furthermore, the ecological assessments submitted have not proven that the relevant tests under Policy 3 can be met. Without robust evidence to support the claim that biodiversity interests will be maintained or enhanced, the proposal falls short of compliance with national policy. In light of these concerns, the proposal conflicts with multiple NPF4 policies designed to protect nationally important landscapes, heritage assets, and biodiversity, and therefore cannot be considered acceptable in its current form.

The proposal is found to be in conflict with the terrestrial development plan framework, including the Argyll and Bute Local Development Plan 2. Specifically, it would adversely affect the landscape, heritage, and community interests that these policies are designed to protect. This adverse impact demonstrates inconsistency with the development plan as a whole. Furthermore, when considered alongside National Planning Framework 4, the proposal remains at odds with the overarching policy framework, and the applicant has not provided sufficient evidence to dispel this conclusion. Therefore, the proposal fails to accord with the relevant land-based policies and should be refused accordingly.

1.1.789 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology lacks a defined distance threshold beyond which major effects are considered to cease, undermining the reliability of the predicted impacts. Analysis of the applicant’s own Chapter 16 and Appendices 16.1 to 16.3 reveals a consistent pattern across all assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its sensitivity or visibility. Furthermore, the applicant’s documentation acknowledges the influence of distance on judgements; for example, an assessment of a coastal area over 30 kilometres away concludes that the scale of change is small due to the viewing distance. The Landscape Character synthesis similarly categorises magnitude as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. This systematic moderation of magnitude at distances where the most sensitive designated landscapes lie results in understated inputs to the protective tests. Consequently, the conclusions drawn do not reliably represent the effects the Scottish Ministers are being asked to consider.

When considering the visual impact of the proposed development, it is essential to weigh the mitigation measures against the inherent limitations of the visualisation materials presented. While mitigation strategies may be designed to reduce visual intrusion, the supporting visual evidence, including printed visualisations and wireline drawings, must be critically evaluated for their accuracy and reliability. The applicant's reliance on NatureScot's visualisation guidance acknowledges that printed visualisations are unable to fully replicate the scale and spatial perception experienced by a viewer in the field. Consequently, any assessment based on these materials should be tempered by an understanding that the visualisations may underrepresent or distort the true visual impact, thereby limiting the effectiveness of the proposed mitigation as demonstrated in the submitted evidence.

Furthermore, the wireline drawings, which are incorporated within the same panoramic projections as the photographs, share the inherent limitations of the photographic images they accompany. These drawings are technical renderings intended to supplement the visualisations but do not function as independent or corrective tools to address the shortcomings of the photographic material. This means that the visual impact assessment cannot rely solely on these materials to accurately convey the scale and prominence of the development within the landscape. The combined limitations of these visualisation tools highlight the need for a cautious and critical interpretation of the evidence, recognising that the true visual effects may be more significant than the materials suggest.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, thereby permanently altering the character of the night-time seascape for the planned 35-year operational life. This significant change to the visual environment must be carefully considered within the context of relevant planning policies. It is important to note that the 35-year lifespan does not diminish the potential harm in policy terms; consenting to this development effectively signifies acceptance that the seascape is appropriate for wind farm use. Consequently, decision-makers must weigh the enduring impact of lighting on the seascape's character against the benefits of the proposal, recognising that the introduction of artificial illumination in an otherwise dark marine environment represents a fundamental and lasting transformation.

The applicant acknowledges that the proposed development would give rise to certain effects which engage the provisions of National Planning Framework 4 (NPF4), specifically Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. However, despite recognising these effects, the applicant has failed to demonstrate that its conclusions regarding the scale of such effects are consistent with the methodology it employed. Crucially, there has been no satisfactory demonstration of compliance with the policies that safeguard nationally important landscapes and seascapes. This omission undermines confidence that the proposal adequately addresses the statutory requirements set out to protect these sensitive environmental assets. Consequently, the proposal does not meet the requirements of the relevant planning policies designed to protect landscape and seascape interests.

1.1.790 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment fails to demonstrate that the integrity of setting for historic assets has been properly evaluated, undermining confidence in its conclusions regarding heritage impacts. Although the applicant adopts Historic Environment Scotland's established methodology—which mandates an evaluation of whether changes to setting affect its contribution to cultural significance and whether setting integrity is maintained—the assessment relies predominantly on descriptions of visual change rather than the required evaluative analysis. A Methodological Audit, conducted using the applicant's own Appendix 14.3, reveals that while heritage attributes are identified and factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation are discussed, the critical step of assessing the integrity of setting in accordance with the accepted methodology is absent. This omission means that the conclusion asserting adequate retention of setting integrity is unsupported by the necessary methodological rigor, calling into question the reliability of the applicant's heritage impact findings.

While the applicant's assessment recognises certain mitigation measures aimed at reducing harm to heritage assets, it is important to consider whether these adequately address the broader cultural landscape and experiential qualities that confer significance. The baseline evidence acknowledges that the cultural value of the affected heritage assets is not solely derived from static features but from dynamic qualities such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape. This suggests that mitigation focused primarily on fixed viewpoints may fall short of fully preserving these experiential aspects.

Historic Environment Scotland's consultation responses, as recorded within the application, underscore this concern by requesting additional viewpoints to better capture the wider cultural qualities. Their input implies that the existing assessment may not sufficiently represent the spatial and sensory relationships between monuments, the surrounding landscape, and seascape. Such relationships are integral to understanding heritage significance, as they are experienced through movement rather than from isolated vantage points.

In light of these considerations, it appears that the assessment's current approach may understate the importance of the broader cultural landscape and its experiential dimensions. Consequently, further evaluation and potentially enhanced mitigation measures are warranted to ensure that the full range of heritage values is appropriately recognised and conserved.

The heritage impact conclusions presented rely heavily on the findings of the landscape assessment, making it essential that the latter is robust and comprehensive. However, where the landscape effects have been understated, as previously detailed, this inevitably leads to a corresponding understatement in the heritage conclusions that depend upon them. This reliance creates a critical vulnerability in the overall assessment, as any deficiencies in the landscape evaluation directly diminish the credibility of the heritage impact analysis.

In comparing the approach taken to mitigation, it becomes clear that effective and accurate landscape assessment is fundamental to informing appropriate heritage protection measures. If the landscape effects are downplayed, the subsequent heritage conclusions may fail to fully recognise the true extent of potential harm. This

could result in mitigation strategies that are insufficiently rigorous or targeted, thereby compromising the preservation of valued heritage assets. The interdependence of these assessments necessitates a consistent and thorough approach to landscape evaluation to ensure that heritage impacts are neither overlooked nor minimized.

Therefore, it is crucial that the landscape assessment be revisited and strengthened to provide a more accurate and complete picture of the effects. Only with a reliable landscape baseline can heritage impacts be properly understood and addressed. Without rectifying these deficiencies, the heritage conclusions remain undermined, and the planning decisions based upon them risk inadequately safeguarding the historic environment.

The application engages directly with key national policies concerning heritage protection, specifically NPF4 Policy 7(h) relating to scheduled monuments, as well as Policies 7(c) and 7(d) which address the setting of heritage assets. Additionally, it invokes the provisions of Policy GEN 6 and the guidance contained within paragraphs 4.22 to 4.23 of the National Marine Plan. These policies collectively establish a rigorous framework intended to safeguard the cultural significance of heritage assets of international and national importance, ensuring their settings are preserved in the planning process.

Despite the clear policy context, the applicant has not provided sufficient evidence to demonstrate that the cultural significance of these heritage assets and their settings will be adequately protected. Crucially, the Scottish Ministers have not been presented with the comprehensive assessment necessary to reach such a conclusion. This omission undermines the application's compliance with the relevant heritage protection policies and consequently calls into question its acceptability within the established planning framework.

1.1.791 Effects on Island Communities, Tourism and the Local Economy

The proposal presents a significant threat to the fundamental economic and social sustainability of the island communities affected. These communities rely exceptionally heavily on visitors, who are drawn to the very qualities identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity, and remoteness. Any alteration to these attributes would directly undermine the economic foundations upon which these communities depend.

Such impacts would extend beyond mere economic considerations, affecting essential local services, population stability, and the overall viability of the island settlements. In compromising the qualities that attract visitors, the proposal risks destabilising the social and economic fabric of these communities, thereby threatening their long-term sustainability.

The applicant's socio-economic assessment methodology falls short when compared to the detailed place-based analyses typically employed to understand and mitigate impacts on island communities. While the assessment in Chapter 18 provides a thorough examination of potential port communities, it neglects to apply an equivalent level of scrutiny to the island communities directly facing the

development. Notably, the applicant's own consultants identified habitability as a potentially significant pathway through which the proposal could affect these communities, yet no specific assessment of island habitability was undertaken. Despite this, the assessment concludes that these island communities exhibit low sensitivity to tourism-related effects, a finding that lacks the rigour of place-based evidence.

This conclusion fails to recognise that small island economies differ markedly from regional averages. Their economic structures are often concentrated in sectors most vulnerable to changes in the qualities that attract visitors. Dependence on rising visitor numbers does not mitigate this vulnerability; rather, it intensifies the community's reliance on the very attributes that may be compromised by the development. Therefore, the assertion of low sensitivity, made without detailed, location-specific analysis, amounts to an unfounded assumption rather than an evidence-based judgment. Such methodological inadequacy undermines the reliability of the assessment and diminishes confidence in the adequacy of proposed mitigation measures for island communities.

The proposal fails to meet essential planning and statutory standards concerning the protection and assessment of island communities, resulting in a significant shortfall in compliance that undermines the decision-making process. National Marine Plan policy GEN 19 and paragraph 4.81 explicitly require that decisions affecting marine and island environments be founded on robust socio-economic evidence, adopting a precautionary approach where such evidence is incomplete or uncertain. Furthermore, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 impose a clear statutory duty to assess and appropriately weigh the interests of island communities, ensuring meaningful engagement from the earliest stages through to the conclusion of the planning process.

In this case, the applicant has acknowledged the necessity of particular scrutiny for island communities but has failed to conduct the requisite assessment to understand the proposal's potential effects on them. There is a notable absence of evidence demonstrating compatibility with the sustainability of these communities, nor is there any indication that the statutory duties owed to island populations have been satisfactorily fulfilled. This omission contravenes both policy and legislative requirements, leaving the interests of island communities insufficiently considered and inadequately protected.

In conclusion, the proposal does not comply with the relevant planning policies or statutory obligations relating to island communities. The lack of a thorough assessment and meaningful engagement means that the proposal cannot be regarded as compatible with the principles of sustainable development for island communities, nor can it be approved without rectifying these fundamental deficiencies.

1.1.792 Ecology, Biodiversity and Habitats Regulations

The proposed development site and its adjacent waters encompass Priority Marine Features and Annex I habitats, which are ecologically significant. Additionally, the surrounding marine environment supports populations of seabirds, marine mammals,

and basking sharks. Introducing large-scale construction, operational activities, and eventual decommissioning over several decades poses a substantial risk of significant adverse environmental impacts to these sensitive ecological resources.

The applicant's submission includes both a Without Prejudice Derogation Case and a Without Prejudice Guillemot Compensation Plan, specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared when there is a possibility that the project may have an adverse effect on the integrity of a protected site. Their inclusion in this application indicates the applicant's recognition of potential impacts that cannot be definitively ruled out. Importantly, the submission of these documents also acknowledges that the Scottish Ministers might ultimately reach a different conclusion regarding the presence of adverse effects. In this context, the applicant's approach demonstrates an awareness of the sensitivities involved and provides a framework for mitigation and compensation measures should they be deemed necessary. This reflects a responsible stance, though the final determination of adverse impact remains subject to ministerial assessment.

Consent for developments affecting protected habitats cannot be granted unless it is conclusively demonstrated that there will be no adverse effect on the integrity of the site. Under the Habitats Regulations, the competent authority must be satisfied beyond reasonable scientific doubt before approving any proposal. This high evidential standard places the burden of proof squarely on the applicant. Importantly, mitigation, compensation measures, and future monitoring plans alone do not suffice to meet the statutory tests. The rigorous legal framework includes the Habitats Regulations themselves, alongside GEN 9 and GEN 13 of the National Marine Plan, and Policies 3, 4(b), 4(e), and 4(f) of NPF4. Together, these provisions establish a stringent policy context ensuring that protected habitats receive the highest level of safeguarding in decision-making.

The assessment of the submitted evidence, notably the applicant's own derogation documentation, reveals a fundamental failure to satisfy the statutory tests designed to protect internationally important habitats and species. This lack of demonstrable compliance undermines the legal safeguards intended to prevent harm to these ecological features. Consequently, the application does not meet the required legal standards, thereby weakening the justification for granting consent.

1.1.793 Cumulative and In-Combination Effects

The current assessment of the proposed development is fundamentally incomplete, as it addresses only a portion of the project before the Scottish Ministers. Critical components such as the export cable corridor and the onshore transmission works, which are indispensable for the operation of the wind farm, have been deferred to separate, subsequent applications. This fragmentation means that the cumulative effects of the entire project are never considered collectively, resulting in a piecemeal evaluation that overlooks the full scope of potential impacts.

Such an approach conflicts with established legal principles, notably the precedent set in Raeshaw Farms, which underscores the necessity for projects to be assessed in their entirety rather than segmented into smaller parts to downplay their individual

effects. By deferring significant elements to later consenting processes after the primary decision has been made, the assessment procedure fails to provide a comprehensive and coherent basis for decision-making, thereby undermining the integrity of the planning process.

The cumulative impact assessment presented in the Environmental Impact Assessment relies heavily on the findings of the individual landscape, heritage, and socio-economic assessments. As these foundational assessments have been demonstrated to understate the magnitude of effects, the cumulative assessment consequently adopts this diminished baseline. This approach inherently compromises the reliability of the cumulative impact conclusions.

When the baseline against which cumulative effects are measured is reduced, the combined effects of the proposal alongside other existing, consented, and foreseeable developments are similarly underestimated. This means that the cumulative assessment does not fully capture the true extent of potential harm or change that may arise from the collective development activity within the area. The resulting analysis thus provides an incomplete and potentially misleading picture of the overall environmental and social impacts.

Given that the cumulative assessment is predicated on these flawed baseline assessments, there is a clear risk that decision-makers and stakeholders are not presented with a sufficiently robust understanding of the combined implications. It is therefore essential that the baseline assessments are revisited and accurately reflect the actual conditions to ensure that cumulative effects are properly evaluated and appropriately addressed within the planning process.

Failure to adequately assess the cumulative and in-combination effects of the proposed development, including deferred works, risks non-compliance with essential planning policies and environmental regulations. Specifically, the proposal does not satisfy the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, nor does it adhere to NPF4 Policy 11(e) and the Environmental Impact Assessment (EIA) Regulations concerning project splitting. The applicant has not demonstrated that the full scope of effects associated with the project as a whole has been reliably identified and assessed. Consequently, it is imperative that the determination explicitly addresses the treatment of the deferred works to ensure compliance and a robust decision-making process.

1.1.794 Public Engagement, Site Selection and Environmental Information

There is considerable uncertainty surrounding the adequacy of public participation in the site-selection process, which the applicant urges the Scottish Ministers to weigh heavily. The quality of engagement at both the plan and site-selection stages exhibits notable deficiencies that have persisted into the current application phase. Given the extensive volume of technical documentation—comprising many thousands of pages—and the timing of the consultation during the island communities' busiest months, when residents are occupied with continuous work throughout the visitor season and access to specialist advice is limited, the opportunity for meaningful participation has been severely constrained. This

contrasts starkly with the applicant’s prolonged preparation period and substantial professional and financial resources.

The importance of effective public participation in decisions of this scale is underscored by GEN 18 of the National Marine Plan and the principles enshrined in the Aarhus Convention. These require that those affected are afforded a realistic opportunity to contribute to the decision-making process. Unfortunately, the circumstances under which the local communities have been expected to respond fall short of these established standards.

In light of these concerns, it is essential that the Scottish Ministers give careful consideration to the limitations of the consultation process when evaluating the representations submitted. The legitimacy of the site-selection process depends significantly on ensuring that public participation is both meaningful and accessible, and this has not been demonstrably achieved in the present case.

There remains considerable uncertainty regarding the sufficiency of the Environmental Impact Assessment submitted with this application. While the assessment is extensive in scope, the critical question is whether it provides an adequate evidential basis for the Scottish Ministers to reach a fully informed decision. The assessment identifies potential pathways to significant environmental effects but frequently fails to investigate these thoroughly or employs methodologies that undermine the reliability of its conclusions. For example, the landscape assessment produces outcomes based on a distance pattern not supported by its own stated methodology; the heritage assessment does not apply its own integrity test convincingly; and the socio-economic assessment lacks a place-based analysis relevant to the affected islands. Such deficiencies cast doubt on the robustness of the environmental information presented.

Furthermore, the application relies in part on future assessments, post-consent plans, monitoring arrangements, and additional approvals to address outstanding issues. However, this approach does not satisfy the requirements of the Environmental Impact Assessment Regulations, which mandate that likely significant effects must be understood prior to determination. The Scottish Ministers are obliged to base their decision on the evidence currently before them, not on assumptions that unresolved matters will be addressed satisfactorily at a later stage. Given the inadequacies identified, the applicant has not demonstrated that the environmental information submitted is sufficient for determination. Consequently, the application should not be approved until these fundamental evidential shortcomings are remedied.

1.1.795 Effects on Local Area

The applicant’s assessment significantly underestimates the direct and substantial effects of the proposed development on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay are the closest inhabited islands to the development site—lying immediately north-west and west respectively—the application primarily considers Islay only in terms of its potential as a project location, rather than as a distinct island community facing direct impacts. The Atlantic-facing settlements of Islay border the nearest edge of the 448 square

kilometre development area, yet no place-based evaluation has been undertaken to understand the implications for their local setting, economic activities, or community life.

For Colonsay and Oronsay, whose daily lives are defined by a seaward outlook directly facing the development, the applicant's assessment similarly falls short. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's own coastline, is central to the applicant's derogation case and compensation plan, acknowledging that harm to its internationally protected seabird population cannot be excluded. Furthermore, Oronsay Priory, a scheduled monument of national importance, lies within this community's area, yet the heritage assessment fails to adequately address the impacts on its open maritime setting. These gaps collectively undermine the reliability of the environmental and heritage impact evaluation submitted.

While the applicant's assessment recognises some visual and community effects on Iona, it nonetheless underestimates their scale and significance when compared to established mitigation standards for sensitive landscapes and communities. The Coastal Character assessment attributes a High sensitivity to the Sound of Iona, noting its direct orientation towards the development, extensive visibility, and a large geographical extent of change. The turbines would be visible across approximately 21 kilometres and extend over 39 degrees of the horizon, producing a Moderate and Significant overall effect. Similarly, the West Coast of Iona is identified as highly sensitive with widespread visibility. The applicant accepts significant effects for residents and visitors across much of the island, including at Dùn Ì, the highest point, yet fails to adequately address the implications of these impacts.

Furthermore, Iona's monastic landscape, comprising internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, is intrinsically linked to pilgrimage, arrival by sea, and movement through the landscape. Despite Historic Environment Scotland's request for additional viewpoints—including from the ferry crossing itself—the applicant has not provided visualisations from key vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. This omission undermines a full understanding of the heritage impact. Community concerns are also profound; a household consultation found that 92 per cent of respondents object to the proposal. Importantly, the applicant's own consultants identified habitability as a potential pathway of effect on the Iona community, yet no assessment of this factor has been undertaken.

To contextualise the visual scale, the largest turbines would overtop Ben Hynish on Tiree—a familiar landmark 141 metres in height and visible from Iona at about 33 kilometres—by approximately 194 metres, despite being situated at roughly two-thirds of that distance. Taken together, these factors indicate that the applicant's evaluation significantly understates the visual, community, and heritage impacts on Iona, thereby compromising the accuracy of the environmental and social impact appraisal.

The practical consequence of the applicant's assessment is a significant underestimation of the visual and community impacts on Mull and the Ross of Mull coastal areas, which are integral to the region's tourism economy. The Ross of Mull

South coastal area, recognised for its High sensitivity at distances of 22 to 24 kilometres, is attributed only a Medium magnitude of effect, despite the applicant accepting significant impacts at Erraid and on the Core Paths of the Ross. Notably, Fionnphort, the gateway to Iona and primary embarkation point for visitors, is acknowledged as experiencing significant effects, yet the broader community implications bound to the flow of visitors remain inadequately addressed. Similarly, across Mull, significant effects on Core Paths and within the Central, South and West Mull Local Landscape Area are accepted, and the Loch na Keal National Scenic Area, a designation of High sensitivity at approximately 21 to 33 kilometres, is attributed no more than Medium magnitude. This disparity suggests a disconnect between recognised sensitivity and the scale of attributed effects, potentially diminishing the perceived impact on these tourism-dependent communities and landscapes.

Further illustrating the limitations of the assessment is the treatment of the Wilderness and Gribun Rocks coastal area, where the applicant's reliance on viewing distance—over 30 kilometres—is used to justify judging the scale of change as small. This distance-based reasoning fails to adequately reflect the qualitative and economic significance of the landscape, particularly given the dependence of Mull's west-facing tourism economy on the Atlantic seascape. Wildlife boat operations and the accommodation infrastructure supporting western townships would be affected by the industrialisation of these seascapes, yet none of these communities have been afforded a place-based assessment. This omission undermines a comprehensive understanding of the development's impact, risking adverse consequences for both the landscape character and the economic vitality of these coastal communities.

The applicant's assessment fails to account adequately for the practical consequences of the proposed development on vulnerable island communities and wider designated landscapes. For example, Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island embarking on regeneration. Its recovery is inherently dependent on the unspoilt seascape and setting that the development threatens, yet no specific assessment of effects on Ulva has been undertaken. This omission overlooks the critical link between the community's viability and the preservation of the natural qualities that define its environment.

Similarly, the assessment underestimates impacts on renowned designated landscapes such as Staffa, the Jura, and the Scarba, Lunga and Garvellachs National Scenic Areas. Staffa lies approximately 35 kilometres from the development site, beyond the 30-kilometre range NatureScot advised for assessing effects on National Scenic Area qualities. Despite recognising the island's panoramic maritime qualities, the applicant concludes that changes there would be small and not significant. The Jura National Scenic Area, assessed at 28 to 32 kilometres distance, is rated as having high sensitivity but attributed only medium to low magnitude effects, justified by distance and retained landforms, though its designation explicitly depends on the wild, undeveloped Atlantic outlook. The Scarba, Lunga and Garvellachs National Scenic Area, 35 to 40 kilometres away, is treated similarly. These conclusions appear to underplay the significance of the development's effects on landscapes whose designations rest on precisely the qualities at risk.

The applicant's assessment assigns a Low magnitude of change to the South Tiree coastal area despite its designation as a receptor of High sensitivity at a distance of approximately 35 kilometres. This evaluation appears inconsistent when compared to typical mitigation standards, where sensitive landscapes exposed to large-scale vertical interventions would ordinarily warrant a higher magnitude rating to reflect the visual and character impacts adequately.

Tiree's landscape is uniquely defined by its exceptionally low-lying topography and the dominance of uninterrupted sea and sky. With its highest elevation, Ben Hynish, reaching only 141 metres, the introduction of turbines rising up to 335 metres would present unprecedented vertical intrusions on the island's seascape. Given this context, categorising the magnitude of change as Low significantly underestimates the scale of visual and experiential impact on such a sensitive receptor, thereby rendering the applicant's evaluation unreliable and insufficiently robust.

The applicant's assessment fails to consider the significant effects on mainland and island communities that have direct views of the proposed development and rely economically on the seascape. This omission undermines the completeness of the evaluation and risks overlooking important social and economic impacts. For example, Gigha, a community-owned island celebrated nationally for its regeneration, faces the development waters from the east, yet no examination has been made of how the project might affect its delicate community balance and local economy.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard which attract visitors throughout the peninsula. These seaward panoramas represent precisely the receptors that the applicant's distance-based visual impact mitigation approach fails to address adequately. The absence of specific assessment for this area is a notable gap given its established role in local tourism and community identity.

Furthermore, the chain of communities along the west coast of Kintyre, whose character and visitor economy are shaped by the open Atlantic seaboard facing Islay, Jura, and surrounding waters, have been similarly neglected. The same applies to the Treshnish Isles and other small islands and mainland coasts with views towards the development site. Together, these omissions indicate a systemic failure to evaluate effects on key receptors, thereby compromising the reliability of the applicant's overall assessment.

The applicant's assessment reveals a clear pattern: whenever a highly sensitive receptor is located beyond approximately 20 kilometres, the magnitude of change is systematically moderated and the resulting effect discounted. This approach effectively excludes comprehensive place-based evaluations for the communities experiencing these impacts. Such systematic moderation and discounting beyond this distance threshold lead to a consistent underestimation of significant effects on sensitive receptors. Consequently, the integrity of the environmental impact assessment is undermined, as the lived experiences and specific circumstances of affected communities beyond 20 kilometres are neither fully recognised nor adequately addressed.

1.1.796 Personal Observations

In addition to the planning matters above, I am personally concerned because: Make visiting impossible due to wind farm noise and intrusion.

Based on my own local knowledge, I also wish to highlight that: Yes

Finally, I would also ask the Scottish Ministers to consider: No

1.1.797 Further Comments

Visit and see Joe it would destroy the area

1.1.798 Summary

The proposal for the MachairWind Offshore Wind Farm has not satisfactorily demonstrated compliance with the applicable statutory and policy requirements. The applicant’s own evaluation acknowledges significant adverse impacts on nationally designated landscapes, as well as on coastal communities and their heritage. However, subsequent published analyses of the applicant’s documentation reveal that these impacts have been understated. Crucially, the necessary heritage assessment has not been undertaken. Furthermore, although detrimental effects on the island communities implicated by the development were identified, no formal assessment of these effects has been conducted. The ecological criteria prescribed by the relevant tests have also not been evidently met. It is also pertinent to note that the application submitted to the Scottish Ministers pertains to only a portion of the overall project.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse both consent for the MachairWind Offshore Wind Farm and the accompanying marine licence. Should the Ministers consider otherwise, it is requested that they mandate the provision of additional environmental information and enhanced visual representations. Moreover, the determination of the applications should be deferred until after a public inquiry, allowing for a thorough examination of the issues raised within this objection. Regardless of the final decision, it is further requested that the Ministers explicitly address and record their conclusions regarding the impacts on cultural heritage and the affected island communities within their stated reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 485
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, associated with application 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), concern the development of an offshore wind facility with a capacity of approximately 2 GW. The project envisions between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a designated Windfarm Development Area encompassing around 448 square kilometres of marine space northwest of Islay and west of Colonsay. The site lies approximately 21 kilometres from Iona and is in proximity to the islands and coastal communities of the southern Hebrides.

This objection is grounded on planning and environmental considerations, assessed against the relevant statutory and policy frameworks governing such developments. It is important to recognise that the evidential burden lies firmly with the applicant, who must convincingly demonstrate compliance with all applicable tests and requirements. Opponents to the scheme, including myself, are not obliged to establish the contrary. Upon careful examination of the evidence presented, it is clear that the applicant has failed to meet this burden. Consequently, the applications should be refused consent.

I request that this letter be formally registered as an objection and that I be informed of the final decision regarding these applications.

1.1.799 Legislative and Policy Framework

The application fails to demonstrate adequate compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989. This Schedule explicitly requires the applicant to have regard to the desirability of preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The evidence before the determining authority does not establish that these requirements have been sufficiently addressed or fulfilled.

In addition, the Scottish Ministers, in their determination of this application, are mandated to have regard to the same statutory duties. The absence of demonstrated compliance, coupled with identified deficiencies and omissions in the application’s consideration of these statutory obligations, constitutes a direct conflict with the applicable legal and policy framework. Such failures weigh decisively against the granting of consent for the proposal.

The marine licence application under consideration is required to be determined in accordance with Part 4 of the Marine (Scotland) Act 2010 and must comply with Scotland’s National Marine Plan unless relevant considerations indicate otherwise. The applicant’s submission is therefore subject to a statutory assessment against the

General Policies set out in the National Marine Plan, including but not limited to GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts).

A thorough examination of the application reveals that compliance with these policies has not been demonstrated. The evidence submitted fails to adequately address the requirements of GEN 4 regarding co-existence, which is critical to ensuring that the proposed development does not adversely affect existing marine users or activities. Furthermore, the application lacks sufficient assessment and mitigation measures concerning the historic environment as required by GEN 6 and the associated paragraphs 4.22 to 4.23. This omission raises concerns about potential adverse impacts on heritage assets within the marine area.

Similarly, the application does not satisfactorily demonstrate compliance with GEN 7 and paragraph 4.28, which protect landscape and National Scenic Areas. The absence of robust landscape impact assessments undermines the statutory requirement to safeguard these designated areas. In relation to natural heritage, the application falls short of meeting the standards set out in GEN 9, with insufficient evidence to confirm that the proposal will not harm protected species or habitats.

The procedural requirements under GEN 18 concerning engagement have not been fully met, as the application does not provide clear evidence of effective consultation with relevant stakeholders, which is essential for informed decision-making. Additionally, the evidence base supporting the application is deficient in accordance with GEN 19 and paragraph 4.81, which mandate the use of sound evidence. The lack of comprehensive, reliable data compromises the integrity of the assessment process.

Finally, the application does not adequately consider cumulative impacts as required by GEN 21 and paragraph 4.85. Without a thorough cumulative impact assessment, the potential for significant adverse effects arising from the proposal in combination with other existing or planned developments remains unaddressed.

Given these identified deficiencies, omissions, and conflicts with the applicable legal and policy framework, the application fails to meet the statutory requirements for marine licence determination under the Marine (Scotland) Act 2010 and the National Marine Plan. In accordance with the established policy that where compliance has not been demonstrated, these matters weigh against the granting of consent, it is concluded that the marine licence application should be refused.

The applicant’s submission acknowledges that National Planning Framework 4 (NPF4) is a significant material consideration and that Policies 3 (Biodiversity), 4 (Natural Places), 7 (Historic Assets and Places), and 11 (Energy) are engaged by this proposal. However, the evidence before the determining authority fails to demonstrate compliance with these key policies. There are clear deficiencies and omissions in the applicant’s documentation that result in conflicts with the statutory duties and legislative requirements underpinning NPF4.

Specifically, the proposal does not provide sufficient evidence to satisfy Policy 3's requirements for biodiversity protection and enhancement. Similarly, the application lacks adequate assessment or mitigation measures to comply with Policy 4's objectives for safeguarding natural places. The historic environment considerations mandated by Policy 7 are not properly addressed, with no convincing demonstration that the proposal preserves or enhances historic assets and places. Furthermore, the submission falls short of meeting Policy 11's standards relating to energy, failing to show how the development aligns with national energy policies.

Given these unresolved deficiencies and the absence of demonstrated compliance, the proposal conflicts with the applicable legal and policy framework established by NPF4. As stated in the evidence, where compliance has not been demonstrated or where such conflicts exist, these matters weigh decisively against the granting of consent. Therefore, the application should be refused on the basis of its failure to meet the requirements of National Planning Framework 4 and its associated policies.

The applicant's submission must comply with The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, which require that the likely significant environmental effects of the proposal be identified, assessed, and reported prior to any determination. However, the evidence before the determining authority does not demonstrate that this statutory requirement has been satisfactorily met. The absence of a comprehensive and conclusive environmental impact assessment undermines the ability to fully understand the potential adverse effects of the development on the environment.

Furthermore, the Habitats Regulations impose a clear duty to assess the effects of the proposal on European protected sites in accordance with the applicable statutory tests. The applicant has failed to provide sufficient evidence to confirm that these tests have been properly applied or that the proposal would not adversely affect the integrity of such sites. This omission represents a fundamental procedural and legal deficiency, as the necessary habitats regulations assessment has not been adequately undertaken or evidenced.

Given these significant shortcomings, the proposal is in conflict with the relevant legal and policy framework governing environmental and habitats assessments. Where compliance with these statutory requirements has not been demonstrated, and where deficiencies and omissions are evident, these matters must weigh heavily against the granting of consent. The failure to provide the required assessments and evidence constitutes a clear basis for objection to the proposal.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be properly considered and given due weight in the decision-making process. This statutory obligation is clear and unambiguous, yet the submitted documentation does not provide adequate evidence that these interests have been sufficiently identified, assessed, or integrated into the planning evaluation. The absence of such consideration represents a significant procedural deficiency.

Moreover, the evidence before the determining authority reveals omissions and shortcomings in addressing the specific needs and circumstances of island

communities as required by the Act. These deficiencies undermine the integrity of the decision-making process and conflict with the applicable legal and policy framework. Where compliance with the Islands (Scotland) Act 2018 has not been demonstrated, the legislation explicitly directs that such failures must weigh against the granting of consent.

In light of these factors, the proposal cannot be regarded as meeting the statutory tests set out by the Islands (Scotland) Act 2018. The failure to properly consider and give due weight to the interests of island communities constitutes a material flaw that should result in the refusal of planning permission. The decision-making process must uphold the legal protections afforded to island communities, which this proposal does not satisfy.

The applicant has failed to provide robust, objective, and proportionate evidence to demonstrate compliance with every relevant statutory duty, planning policy, and environmental assessment requirement. This failure represents a fundamental shortcoming in the application, as the evidential burden rests squarely with the applicant to prove that all legal and policy frameworks have been satisfied. The absence of such demonstration, coupled with identified deficiencies and omissions in the submitted evidence, directly conflicts with the applicable legal and policy framework. In accordance with established principles, these unresolved matters must weigh decisively against the granting of consent. Therefore, on the basis that the applicant has not fulfilled the necessary evidential responsibility to prove compliance, the application should be refused.

1.1.800 Conflict with National Planning Framework 4 and the Development Plan

NPF4 Policy 11 endorses renewable energy development, yet this endorsement is contingent upon adherence to specific impact criteria within the policy itself. These include Policy 11(c), which addresses impacts on communities, and Policies 11(d) and 11(e), which concern impacts on landscape, seascape, and other receptors. The policy’s support is therefore conditional and does not override these critical considerations.

In applying these criteria to the proposal, it becomes evident that compliance has not been demonstrated. The proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Furthermore, there is a lack of evidence to confirm that the cultural significance of scheduled monuments and their settings would be protected, or that island communities would be adequately safeguarded. Additionally, the ecological assessments required have not been shown to meet necessary standards based on the submitted evidence. Consequently, the proposal conflicts with the impact criteria set out in NPF4 Policy 11, undermining the policy’s support for renewable energy development in this instance.

The proposal fails to comply with multiple national planning policies designed to protect designated assets, resulting in significant practical consequences for nationally important landscapes, heritage assets, and biodiversity. Policy 11 must be read alongside Policies 4(c) and 4(d), which specifically safeguard National Scenic Areas and other nationally important landscapes from significant adverse effects on

the qualities for which they are designated. Additionally, Policy 7 addresses the protection of scheduled monuments, including Policy 7(h) focused on these heritage assets, and Policies 7(c) and 7(d), which protect the settings of historic assets. Policy 3 sets out requirements to conserve biodiversity, further underpinning the importance of safeguarding ecological interests.

The evidence demonstrates that the proposal would cause significant adverse effects on nationally designated landscapes and seascapes, undermining the qualities that justify their designation. Moreover, the applicant has not adequately demonstrated that the cultural significance of scheduled monuments and their settings would be preserved, raising concerns about the integrity of these heritage assets. The proposal also fails to show that island communities would be effectively safeguarded, an important consideration given the localised nature of such populations. Crucially, the ecological tests required under Policy 3 have not been shown to be met on the evidence submitted, indicating that the proposal does not adequately address biodiversity protection.

In summary, the proposal conflicts with the suite of relevant NPF4 policies protecting nationally important landscapes, heritage assets, and biodiversity. It fails to demonstrate that the significant adverse effects identified can be appropriately mitigated or avoided, and as such, it should not be supported in its current form.

The practical consequence of the proposal is that it would cause adverse effects on the landscape, heritage, and community interests safeguarded by the terrestrial development plan policies. Specifically, the Argyll and Bute Local Development Plan 2 is directly relevant to land-based impacts, and the proposal conflicts with its protective provisions. This incompatibility undermines the plan’s role in guiding sustainable development within the area.

In addition to the development plan conflict, the proposal fails to align with the overarching objectives of the National Planning Framework 4 when considered in its entirety. Despite this comprehensive policy framework, the applicant has not provided sufficient evidence or justification to demonstrate that the proposal would avoid or mitigate the identified adverse effects. This lack of demonstration reinforces the position that the development is inconsistent with established planning policies.

Given these considerations, the proposal should be regarded as contrary to the relevant terrestrial development plan framework, including the Argyll and Bute Local Development Plan 2, and to national planning policy as set out in the National Planning Framework 4. The absence of adequate mitigation or policy compliance weighs decisively against the proposal’s acceptability.

1.1.801 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology lacks a clearly defined distance threshold beyond which major effects are considered to cease, undermining the reliability of the predicted impacts. Analysis of the applicant’s Chapter 16 and Appendices 16.1 to 16.3 reveals a consistent pattern across all assessment streams: no highly sensitive receptor beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of receptor sensitivity or

visibility extent. Furthermore, the applicant's own documents acknowledge the influence of distance in their judgements. For example, a coastal area situated over 30 kilometres away is assessed as experiencing only a small scale of change due to the viewing distance. The Landscape Character synthesis delineates High magnitude effects within roughly 20 kilometres, Medium effects between 20 and 30 kilometres, and Low effects beyond 30 kilometres for certain landscape types. This systematic moderation of magnitude at distances corresponding to the locations of the most sensitive designated landscapes results in understated inputs to the protective assessments. Consequently, the conclusions drawn do not provide a reliable description of the effects on these landscapes, calling into question the adequacy of the evidence on which Scottish Ministers are being asked to base their consent decision.

While mitigation measures are presented as part of the proposal to address visual impacts, it is important to recognise the inherent limitations of the visualisation materials used to support the assessment. NatureScot's visualisation guidance, which the applicant follows, explicitly states that printed visualisations cannot fully replicate the scale perceived by a viewer in the actual field setting. Furthermore, wireline drawings included within the same panoramic projections are constrained by the same photographic limitations; they serve as technical renderings embedded within the visualisation rather than functioning as independent or corrective representations. Consequently, reliance on these materials may underestimate or misrepresent the true visual effects experienced on site, and this constraint should be carefully considered in the evaluation of the proposed development's impact.

The applicant's evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, thereby permanently altering the character of the night-time seascape for the planned 35-year operational life. This significant change to the visual environment must be carefully considered within the context of relevant planning policies. It is important to note that the 35-year lifespan does not diminish the potential harm in policy terms; consenting to this development effectively signifies acceptance that the seascape is appropriate for wind farm use. Consequently, decision-makers must weigh the enduring impact of lighting on the seascape's character against the benefits of the proposal, recognising that the introduction of artificial illumination in an otherwise dark marine environment represents a fundamental and lasting transformation.

The proposal fails to comply with the requirements set out in key planning policies designed to safeguard nationally important landscape and seascape interests. Specifically, the identified effects engage National Planning Framework 4 (NPF4) Policies 4(c) and 4(d), 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively establish a clear framework for the protection and sustainable management of such sensitive environments.

Despite this policy context, the applicant has not convincingly demonstrated that its conclusions regarding the scale of the accepted effects align with its own stated methodology. This gap undermines confidence in the assessment's reliability and casts doubt on the extent to which the proposal respects the integrity of the

protected landscapes and seascapes. Without robust evidence to show adherence to the relevant policy criteria, the proposal cannot be regarded as compliant.

In light of these findings, it is concluded that the proposal does not meet the necessary policy standards for safeguarding nationally important landscape and seascape assets. Consequently, it should not be supported in its current form, as it fails to demonstrate the essential compliance required by the pertinent planning policies.

1.1.802 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of the effects on the setting of historic assets does not comply with the established methodology required for such evaluations, thereby undermining the reliability of its conclusions regarding heritage impacts. While the applicant adopts Historic Environment Scotland's recognised methodology, which mandates an evaluation of how changes to setting affect the contribution that setting makes to cultural significance and requires an assessment of whether the integrity of that setting is adequately retained, the methodology explicitly states that visual change should not be equated directly with adverse impact.

An independent Methodological Audit, based solely on the applicant's Appendix 14.3, reveals that although the operational assessment identifies relevant heritage attributes and describes visual change factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, it fails to demonstrate the critical evaluative step of assessing the integrity of the setting as prescribed by the methodology. The Audit highlights that this essential analytical process is absent in all the examined worked examples, calling into question the validity of the applicant's conclusion that the integrity of setting is adequately retained.

The applicant's baseline assessment acknowledges that the cultural significance of the heritage assets under consideration derives from a range of qualities extending beyond the physical structures themselves. These include aspects such as pilgrimage traditions, arrival by sea, and movement through a living cultural landscape. The relationships between monuments, spirituality, and the surrounding landscape and seascape are highlighted as fundamental to the heritage value, with an emphasis on experiential qualities encountered through movement rather than solely from fixed viewpoints. This recognition underscores the complex and dynamic nature of the heritage assets' cultural significance.

However, the assessment as submitted may not fully capture these broader experiential qualities. Historic Environment Scotland's consultation responses, which are recorded within the application documentation, specifically requested additional viewpoints to be incorporated into the assessment. This request was made to ensure that the wider cultural landscape and the intangible qualities associated with movement and spatial relationships are properly represented. Their input suggests that the current assessment might under-represent the full extent of cultural significance by focusing primarily on static views rather than encompassing the experiential and relational dimensions of the heritage assets.

Given the applicant's own acknowledgement of the importance of these broader qualities and the advice from Historic Environment Scotland, it would be prudent to enhance the assessment methodology to include a more comprehensive range of viewpoints. This would provide a more robust evaluation of the heritage impacts in terms of the cultural landscape and experiential values. Such an approach would better align with the intrinsic qualities identified as central to the significance of the affected heritage assets and support a more informed decision-making process.

The practical consequence of relying on a landscape assessment that understates effects is that the heritage impact conclusions drawn from it become inherently unreliable. Where the landscape assessment fails to fully acknowledge the extent or significance of impacts, any subsequent heritage analysis that depends on that assessment will similarly minimize or overlook important consequences. This calls into question the overall robustness of the heritage conclusions presented.

Specifically, as noted in the evidence, the heritage conclusions are explicitly dependent upon the landscape assessment. Therefore, any understatement or omission within the landscape evaluation is inevitably carried forward, resulting in a cumulative understatement of effects on heritage assets. This interdependency means that deficiencies in the landscape assessment do not remain isolated but rather undermine the integrity of the entire heritage impact appraisal.

Given this dependency and the identified understatement of landscape effects, it is essential that the landscape assessment be revisited and revised to accurately reflect all significant impacts. Only then can the heritage conclusions be considered credible and reliable for planning purposes. Without such a reassessment, the current heritage impact conclusions lack the necessary evidential foundation and should not be accepted as robust.

The application fails to demonstrate compliance with NPF4 Policy 7, specifically subsections (h) concerning scheduled monuments and (c) and (d) regarding their setting, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Critically, the applicant has not provided the necessary assessment to show that the cultural significance of internationally and nationally important heritage assets and their settings would be safeguarded. Consequently, the Scottish Ministers lack the evidence required to conclude that these heritage assets would be protected. On this basis, the proposal does not meet key policy requirements for heritage protection and should therefore be refused.

1.1.803 Effects on Island Communities, Tourism and the Local Economy

There is significant uncertainty regarding the potential impact of the proposed development on the fundamental qualities that attract visitors to the island communities in question. The applicant's own baseline assessments identify key attributes such as landscape, seascape, cultural heritage, tranquillity, and remoteness as central to the visitor experience. Any alteration to these characteristics raises serious doubts about the continued appeal of the area as a destination.

These qualities are not merely aesthetic or incidental; they underpin the economic foundation of the island communities. The exceptional dependence on visitor-generated income means that changes affecting these attributes could directly undermine local businesses, employment opportunities, and the provision of essential services. This economic fragility, in turn, poses risks to the broader social fabric and demographic stability of the islands.

Consequently, the proposal threatens the long-term viability of these communities by jeopardising the very qualities upon which their sustainability relies. Given the clear linkage between the visitor-attracted characteristics and the islands' economic and social wellbeing, careful reconsideration is necessary before any development proceeds.

The applicant's socio-economic assessment notably contrasts the detailed evaluation of potential port communities with a generalized, regional-level approach to island communities, despite acknowledging habitability as a significant pathway for impact. While mitigation measures are proposed with respect to port areas, no comparable place-based assessment or tailored mitigation is undertaken for the island communities directly affected by the development. This discrepancy undermines confidence in the adequacy of the proposed mitigation for these island populations.

Island economies, by their nature, differ markedly from regional averages. Their economic structures are heavily concentrated in sectors reliant on the unique qualities that attract visitors, making them particularly sensitive to any changes in those attributes. Contrary to this reality, the applicant's conclusion that island communities exhibit low sensitivity to tourism-related effects is reached without the benefit of localized, place-specific analysis. Such a conclusion cannot be considered robust evidence but rather an unsubstantiated assumption.

Given these considerations, the methodology employed fails to capture the nuanced vulnerabilities of island communities, and the absence of place-based assessment leaves the true socio-economic impacts inadequately understood and potentially unaddressed. It is therefore essential that a more detailed and context-specific evaluation be undertaken to ensure that mitigation measures are appropriately targeted and effective for island populations.

The proposal fails to comply with the necessary planning policies and statutory duties relating to island communities. Specifically, it does not meet the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be founded on robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Furthermore, the proposal falls short of the expectations of NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, both of which emphasise the importance of assessing and giving due weight to the interests of island communities through meaningful engagement throughout the planning process.

The applicant acknowledged that island communities require particular scrutiny; however, they failed to undertake the necessary assessment to understand the proposal's potential effects on these communities. As a result, there is no

demonstration that the development is compatible with the sustainability of island communities. This omission represents a significant shortcoming in addressing the socio-economic implications and risks posed to these populations.

In conclusion, the statutory duties owed to island communities have not been discharged, and the proposal does not demonstrate compliance with the relevant planning policies. Given these deficiencies, the proposal cannot be considered acceptable in its current form. It is therefore respectfully requested that it be refused on the grounds of non-compliance with policy and statutory obligations regarding the protection of island communities.

1.1.804 Ecology, Biodiversity and Habitats Regulations

The proposed development would bring substantial construction, operational, and decommissioning activities into an ecologically sensitive area over several decades. This scale and duration of disturbance carry a significant risk of adverse effects on the local marine environment. The presence of Priority Marine Features and Annex I habitats within the development site underscores the high ecological value of the area.

Surrounding waters are known to support important species, including seabirds, marine mammals, and basking sharks, all of which are vulnerable to habitat disruption and increased human activity. The cumulative impacts on these protected species could be considerable, given their reliance on the site for feeding, breeding, or migration.

Given these factors, careful consideration must be given to the potential environmental consequences before proceeding. The ecological sensitivity and importance of the site demand that any development proposals include robust measures to avoid or mitigate significant harm to Priority Marine Features and protected marine species.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan focused specifically on the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared for circumstances where an adverse effect on the integrity of a protected site cannot be ruled out. Their inclusion in the application is therefore a material consideration, signalling the applicant’s acknowledgement of potential impacts.

Importantly, the applicant’s approach concedes that Scottish Ministers may reach a different conclusion regarding adverse effects on the protected site’s integrity. This recognition underscores that the submitted derogation and compensation documents are intended to address and mitigate potential impacts in accordance with relevant provisions, rather than to pre-empt regulatory assessment. As such, these documents form a critical component of the application’s approach to compliance with protection requirements.

Mitigation, compensation proposals, and future monitoring measures, while important considerations, do not alone satisfy the stringent legal requirements under

the Habitats Regulations for granting consent to developments affecting protected habitats and species. The competent authority must be satisfied, beyond reasonable scientific doubt, that the proposal will not adversely affect the integrity of the protected site unless the strict derogation tests are fulfilled. This high evidential standard places the burden squarely on the applicant to demonstrate compliance, as partial or proposed measures cannot substitute for definitive proof. This legal framework is further reinforced by GEN 9 and GEN 13 of the National Marine Plan and Policies 3, 4(b), 4(e), and 4(f) of NPF4, which collectively underscore the imperative for rigorous assessment and certainty prior to consent. Consequently, any planning decision must reflect this exacting threshold, ensuring that the statutory tests are met unequivocally before development proceeds.

The applicant has failed to demonstrate that the statutory tests intended to protect internationally important habitats and species can be satisfied. This conclusion is drawn directly from the submitted evidence, including the applicant's own derogation documents, which reveal an insufficient degree of certainty regarding compliance with these legal requirements. Without clear assurance that the necessary protections will be met, the application falls short of the statutory standards designed to safeguard ecological features of international significance, thereby undermining any case for granting planning consent.

1.1.805 Cumulative and In-Combination Effects

The current approach to assessing the project is fundamentally flawed because it fragments the overall development, thereby undermining a comprehensive evaluation of its impacts. Only part of the project is presently before the Scottish Ministers; crucial components such as the export cable corridor and onshore transmission works, which are indispensable for the operation of the wind farm, have been deferred to subsequent applications. This piecemeal consideration prevents the cumulative effects of the entire project from being evaluated collectively at this stage, leading to an incomplete understanding of its overall environmental and planning implications.

This method of separating key elements for later consideration contravenes established legal principles. The courts, in Raeshaw Farms, have affirmed that a project must be assessed in its entirety rather than being artificially divided into smaller parts whose individual effects may appear less significant. By deferring important components to future consenting processes after the principal decision has been made, the approach fails to provide a holistic appraisal as required by law and sound planning practice. Consequently, the assessment as it stands does not meet the necessary standards for a full and proper evaluation of the project's impacts.

The applicant's Environmental Impact Assessment (EIA) forms the foundation for the cumulative impact assessment presented in the proposal. This approach inherently relies on the conclusions drawn in the separate landscape, heritage, and socio-economic assessments. However, it is apparent that these underlying assessments have understated the magnitude of effects in each respective area. Such understatement consequently results in the cumulative assessment being founded on a diminished baseline, which does not fully reflect the true environmental and social context prior to the proposed development.

Because the cumulative assessment builds upon this reduced baseline, the combined effects of the current proposal alongside other existing, consented, and foreseeable developments are similarly underestimated. This means that the overall impact on the environment and communities within the area is likely greater than that reported. The failure to capture the full extent of these combined effects undermines the reliability of the cumulative impact assessment and may lead to inadequate mitigation measures being proposed.

Given the importance of an accurate and comprehensive understanding of cumulative effects in planning decisions, this underestimation raises concerns regarding the robustness of the environmental appraisal. It is essential that baseline assessments accurately reflect the existing conditions to ensure that cumulative impacts are fully and fairly evaluated. Without this, the decision-making process may not fully consider the true scale of change resulting from the proposal when combined with other developments, potentially compromising the sustainability objectives of the planning framework.

The applicant's submission engages with GEN 21 and paragraph 4.85 of the National Marine Plan, alongside NPF4 Policy 11(e) and the Environmental Impact Assessment (EIA) Regulations concerning project splitting. However, it has not satisfactorily demonstrated that the cumulative and in-combination effects of the proposal, nor the overall effects of the project, have been reliably identified and assessed. This shortfall raises concerns about compliance with the relevant planning policies and environmental regulations designed to ensure comprehensive evaluation of potential impacts.

Given this context, it is imperative that the treatment of deferred works is explicitly addressed within the decision-making process. Without clear consideration of these deferred elements, the assessment remains incomplete, potentially undermining the integrity of the planning determination. Therefore, a thorough evaluation of all components, including deferred works, should be mandated to ensure full regulatory compliance and informed decision-making.

1.1.806 Public Engagement, Site Selection and Environmental Information

While the applicant requests that Scottish Ministers place significant weight on the site-selection process, it is essential to consider the shortcomings in public participation that undermine its legitimacy. The consultation period coincided with the busiest months for island communities, when residents are occupied with continuous work throughout the visitor season and access to specialist advice is limited. This timing contrasts sharply with the applicant's extended preparation period, which has benefited from substantial professional and financial resources. Consequently, the affected communities have not been afforded a comparable opportunity to engage meaningfully with the extensive technical material submitted, which runs to many thousands of pages.

The principles enshrined in GEN 18 of the National Marine Plan, alongside those of the Aarhus Convention, explicitly require that affected parties have a realistic chance to participate in decisions of this significance. The conditions under which communities have been expected to respond clearly fall short of this standard. It is

therefore imperative that Ministers take these deficiencies in public participation seriously when considering the representations made, recognising that the consultation process as conducted does not meet the required standards of effective engagement.

The Environmental Impact Assessment (EIA) submitted with this application constitutes the primary evidential basis for the Scottish Ministers' determination. However, it is not the extent of the assessment that is in question, but rather its sufficiency. The application identifies potential pathways to significant environmental effects but fails to investigate these adequately. For example, the landscape assessment produces outcomes that follow a distance pattern not supported by its own stated methodology; the heritage assessment does not demonstrate the application of its own integrity test; and the socio-economic assessment lacks any place-based analysis of the affected islands.

Moreover, the application frequently relies on future assessments, post-consent plans, monitoring programmes, and additional approvals to address outstanding issues. This approach conflicts with the requirements of the EIA Regulations, which mandate that likely significant effects must be fully understood prior to determination. The Scottish Ministers are required to make decisions based on the evidence before them at the time of determination, rather than on the assumption that unresolved matters will be satisfactorily addressed at a later stage. In this regard, the applicant has not demonstrated that the environmental information submitted is adequate to enable an informed decision.

1.1.807 Effects on Local Area

The applicant's assessment significantly underestimates the direct and substantial effects of the proposed development on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie immediately adjacent to the development area—Islay to the south-east and Colonsay to the east—the application predominantly considers Islay only as a potential project location rather than as a distinct island community subject to direct impacts. This approach fails to recognise that Islay's Atlantic-facing communities confront the nearest edge of a 448 square kilometre development zone, without any place-specific evaluation of consequences for their local setting, economic activities, or community life. Similarly, Colonsay and Oronsay's daily experience is defined by their seaward outlook facing the array directly. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's coastline, forms the focus of the applicant's derogation case and compensation proposals, implicitly acknowledging that harm to the internationally protected seabird populations cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community, has its open maritime setting inadequately addressed, reflecting the broader deficiencies identified in the heritage assessment. These omissions collectively undermine the reliability and completeness of the environmental and heritage impact evaluation.

The applicant's assessment underestimates the significant impact that the proposed development would have on the island of Iona, leading to an incomplete evaluation of the environmental and social consequences. The Coastal Character assessment

identifies the Sound of Iona as highly sensitive, with direct orientation towards the development, extensive visibility, and a large geographical extent of change spanning approximately 21 kilometres. The turbines would dominate around 39 degrees of the horizon, affecting key areas such as the ferry crossing between Fionnphort and Iona. This scale of visual intrusion is substantial, particularly when compared to familiar landmarks; for example, the tallest turbines would exceed the height of Ben Hynish on Tiree by about 194 metres, despite being viewed at a closer distance of roughly two-thirds.

Furthermore, the West Coast of Iona is acknowledged as highly sensitive with widespread visibility, and the applicant accepts that there would be significant effects on residents and visitors throughout much of the island, including at Dùn Ì, Iona's highest point. Importantly, the island's internationally significant monastic landscape, encompassing the Abbey, the Nunnery, and the high crosses, is intrinsically linked to pilgrimage and movement through the seascape. Historic Environment Scotland requested additional visual viewpoints from critical locations such as the ferry crossing, yet the applicant failed to provide visualisations from elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving gaps in understanding the full heritage impact.

Equally concerning is the social impact on the island community, which has not been thoroughly assessed. A household consultation revealed that 92 per cent of respondents on Iona oppose the proposal, reflecting widespread local objection. Although the applicant's own consultants identified habitability as a potential pathway of effect on the community, this aspect was never properly evaluated. This omission undermines the reliability of the applicant's social impact appraisal and fails to address the lived experience of Iona's residents. Taken together, these factors demonstrate that the applicant's environmental and social impact evaluation for Iona is incomplete and underestimates the true scale and significance of the effects.

The applicant's assessment fails to fully recognise the practical consequences for Mull and the Ross of Mull coastal communities, particularly those reliant on tourism. Fionnphort, as the gateway to Iona and the embarkation point for visitors, is acknowledged to experience significant effects. However, beyond this, the communities whose livelihoods depend heavily on the flow of visitors and the integrity of the local seascape receive insufficient consideration, leaving a critical gap in understanding the development's economic and social impacts.

In terms of landscape and visual effects, the applicant concedes significant impacts on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, noted for its high sensitivity along 21 to 33 kilometres of coastline, is assessed only at a medium magnitude of effect. Similarly, the Ross of Mull South coastal area, despite its high sensitivity at 22 to 24 kilometres and the acceptance of significant effects at key locations such as Erraid, is downplayed by the attribution of only medium magnitude impacts. This approach underestimates the significance of changes to these designated landscapes, which are central to the character and attraction of the area.

The assessment's reliance on distance-based reasoning, particularly in the treatment of the Wilderness and Gribun Rocks coastal area where viewing distances exceed

30 kilometres, further diminishes the perceived scale of change. This overlooks the fact that Mull's west-facing tourism economy, including wildlife boat operations and accommodation providers, depends fundamentally on the unspoiled Atlantic seascape which this development would industrialise. Crucially, no place-based assessments have been conducted for these communities, resulting in an incomplete evaluation that neglects the true extent of visual, economic, and community impacts.

The applicant's assessment acknowledges potential effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva and Staffa, yet these evaluations appear to underestimate or omit significant impacts, particularly on vulnerable island communities and their natural and cultural qualities. Ulva, a community-owned island within this National Scenic Area, is at an early stage of regeneration, characterised by a small, re-establishing population whose recovery is intrinsically linked to the unspoilt seascape and setting that the development threatens. Notably, no specific assessment of effects on Ulva's community or landscape qualities has been provided, leaving a critical gap in understanding the full implications.

Staffa, situated within the same National Scenic Area and renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development site. This distance exceeds the applicant's own assessment boundary, which extends to around 30 kilometres as advised by NatureScot for evaluating effects on National Scenic Area qualities. Despite recognising Staffa's panoramic maritime qualities, the applicant concludes that changes there would be small and not significant, a position that does not fully account for the island's cultural and environmental importance.

Beyond these, the Jura National Scenic Area, located approximately 28 to 32 kilometres from the development, is assessed with high sensitivity but assigned only medium to low magnitude of impact. This moderation is justified primarily by distance, apparent scale, and retention of landforms, notwithstanding that the area's designation is fundamentally based on its wild, undeveloped Atlantic outlook. Similarly, the Scarba, Lunga, and the Garvellachs National Scenic Area, at distances of approximately 35 to 40 kilometres, receive comparable treatment with limited recognition of potential adverse effects.

Collectively, these considerations indicate that the applicant's assessment does not fully capture the scale or significance of effects on wider seaboard designated landscapes and island communities. The omission of detailed evaluation for Ulva, the constrained assessment boundary excluding Staffa's full context, and the underestimation of impacts on other National Scenic Areas undermine the protection afforded to their natural and cultural qualities. Consequently, the assessment fails to provide a comprehensive understanding necessary to safeguard these sensitive landscapes and communities.

While mitigation measures may reduce some visual intrusion, the applicant's assessment fundamentally understates the magnitude of change and its impact on Tiree's landscape character. The South Tiree coastal area is categorised as having High sensitivity at approximately 35 kilometres distance, yet is assigned a Low

magnitude of change. This classification conflicts with the island's distinctive and exceptionally low-lying nature, where the entire landscape is shaped by the dominance of sea and sky. Notably, Ben Hynish, the highest point on Tiree, rises only 141 metres. The introduction of turbines reaching up to 335 metres would create vertical elements unprecedented in the island's seascape. Given Tiree's open oceanic horizon and sensitivity to such alterations, a Low magnitude conclusion fails to reflect the true scale of impact. Consequently, the evaluation of effects is unreliable and significantly understates the potential harm to Tiree's sensitive and distinctive landscape character.

While the applicant's assessment includes certain mitigation measures aimed at moderating the visual and economic impacts of the proposed development, these measures fall short in adequately addressing the effects experienced by mainland and island communities with direct seascape connections to the site. The reliance on distance-based moderation fails to capture the nuanced and significant influence the development would have on receptors such as Ardnamurchan Point, where panoramic views along the Hebridean seaboard contribute substantially to local tourism. The application's approach thus inadequately accounts for the high-quality seaward panoramas that are central to the visitor experience and economic vitality of the peninsula.

Moreover, the assessment omits a thorough examination of communities on the west coast of Kintyre, whose outlook, character, and visitor economy are intrinsically linked to the open Atlantic seaboard. These communities, alongside the Treshnish Isles and other small islands and mainland coasts facing towards the development, rely heavily on the visual and environmental integrity of these waters. The lack of consideration given to these receptors undermines the comprehensiveness of the assessment and risks overlooking cumulative impacts that may affect the sustainability of local economies and the preservation of community identity.

In addition, the omission of any evaluation of effects on Gigha, a community-owned island that stands as a national symbol of island regeneration, is particularly concerning. Gigha's eastern outlook towards the development area means that its finely balanced community and economy could be materially affected. The failure to include Gigha in the applicant's assessment represents a significant gap, limiting the understanding of the full range of consequences and thereby weakening the robustness of the environmental appraisal. Consequently, the assessment should be revisited to incorporate these critical receptors to ensure a more comprehensive and equitable evaluation of the proposed development's impacts.

There remains considerable uncertainty regarding the applicant's methodology for assessing effects on sensitive receptors beyond 20 kilometres. This uncertainty arises because the applicant's approach systematically moderates the magnitude of change and discounts the resulting effects at these distances. As highlighted in the evidence, wherever a highly sensitive receptor lies beyond approximately 20 kilometres, the assessment diminishes the significance of impact without providing any place-based evaluation of the communities affected. Such an approach inevitably undermines the integrity of the environmental impact assessment, as it fails to properly account for and address the experiences of those living with these

effects. Given these concerns, the assessment cannot be regarded as comprehensive or robust in its current form.

1.1.808 Personal Observations

Based on my own local knowledge, I also wish to highlight that: The continued exploitation of Scotland, its people and the extraction of wealth. It is illegal under the terms of the union and the claim of right. The people of Scotland are sovereign and parliament in Westminster cannot assume to make these decisions on our behalf. Under the claim of right the land and sea belong to the people of Scotland and no one else may assume the authority to speak for us. The development is illegal and the extraction of energy and resources is illegal.

Finally, I would also ask the Scottish Ministers to consider: UDI now

1.1.809 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the relevant statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal region. Moreover, published critiques of the applicant's documentation reveal that the scale of these impacts has been underestimated, with a necessary heritage assessment notably absent. Although the effects on the island communities involved were identified, they have not undergone any formal assessment. Additionally, the ecological criteria set out in legislation have not been demonstrated as achievable. It is also of concern that only a portion of the project has been submitted for consideration by the Scottish Ministers.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm, alongside a refusal of the related marine licence. Should the Ministers consider granting consent, I request that they require the submission of further environmental information and enhanced visual representations. Furthermore, I advocate for the applications to be determined only following a public inquiry, thereby ensuring that the issues raised in this objection receive thorough examination. Regardless of the final decision, I request that the Ministers provide explicit conclusions in their determination with respect to the impacts on cultural heritage and the island communities affected.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 486
Dear Sir/Madam,

I hereby submit a formal objection to the proposed MachairWind Offshore Wind Farm project, which is subject to application reference numbers 00012385, seeking consent under section 36 of the Electricity Act 1989, and 00012386, an application for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications have been lodged by MachairWind Limited, a subsidiary of ScottishPower Renewables. I request that this objection be officially recorded, that I am listed as an objector, and that I receive notification of the outcome of these applications.

The proposals envisage the development of an offshore wind farm with a generating capacity of approximately 2 gigawatts. The scheme comprises between 91 and 144 wind turbines, each with a maximum height of up to 335 metres to blade tip. The wind farm would be situated within a designated Windfarm Development Area extending over some 448 square kilometres of marine space. This area lies to the north-west of the island of Islay and to the west of Colonsay, approximately 21 kilometres from Iona, and lies in close proximity to various islands and coastal settlements within the southern Hebrides.

The following sections of this document articulate the grounds for objection based upon planning and environmental considerations, framed within the statutory and policy context that governs these applications. It is important to emphasise that the onus lies squarely with the applicant to provide sufficient evidence demonstrating that all relevant statutory tests and policy requirements are met. Objectors are not obliged to prove the contrary. In this instance, the evidence submitted by MachairWind Limited fails to satisfy the necessary criteria, and consequently, planning consent and the marine licence should be refused.

1.1.810 Legislative and Policy Framework

The application fails to demonstrate that reasonable steps have been taken to mitigate adverse effects on natural beauty, flora, fauna, and features of special interest as required under Schedule 9 of the Electricity Act 1989. The applicant’s submission does not adequately address these statutory duties, lacking sufficient evidence of mitigation measures to preserve the identified environmental and heritage interests. This omission is critical given the explicit requirement for both the applicant and the Scottish Ministers to have regard to these considerations in the determination process.

Furthermore, the application exhibits clear deficiencies and omissions in meeting the statutory framework, with no satisfactory demonstration of compliance with the legal obligations to conserve and protect sites, buildings, and objects of architectural, historic, or archaeological interest. Such failures directly conflict with the applicable legal and policy requirements and must weigh decisively against the granting of consent. The absence of robust mitigation and the failure to properly address these statutory duties render the proposal unacceptable in planning terms.

The marine licence application under consideration must be determined in accordance with Part 4 of the Marine (Scotland) Act 2010 and Scotland's National Marine Plan, as explicitly required by the statutory framework. The National Marine Plan's General Policies, notably GEN 4 (Co-existence), GEN 6 and paragraphs 4.22 to 4.23 (Historic Environment), GEN 7 and paragraph 4.28 (Landscape and National Scenic Areas), GEN 9 (Natural Heritage), GEN 13, GEN 18 (Engagement), GEN 19 and paragraph 4.81 (Sound Evidence), and GEN 21 and paragraph 4.85 (Cumulative Impacts), are integral to the assessment and must be complied with for the application to be lawfully authorised.

The evidence before the determining authority does not demonstrate compliance with these statutory policies. There are clear deficiencies and omissions in the application's submission that fail to satisfy the requirements of the National Marine Plan. In particular, the application does not adequately address the need for co-existence with existing marine users as required by GEN 4, nor does it provide sufficient assessment or mitigation measures concerning impacts on the historic environment as mandated by GEN 6 and associated paragraphs. The application similarly falls short in its consideration of landscape and national scenic areas under GEN 7, and it lacks the necessary robust evaluation of natural heritage impacts demanded by GEN 9.

Furthermore, the application does not meet the standards of engagement and consultation set out in GEN 18, nor does it provide sound evidence in accordance with GEN 19 and paragraph 4.81. The absence of comprehensive cumulative impact assessment as required by GEN 21 and paragraph 4.85 further undermines the application's compliance with the National Marine Plan.

Given these material failures to demonstrate compliance with the applicable legal and policy framework, the application is fundamentally deficient. As established by the statutory regime and confirmed in the evidence, where compliance has not been demonstrated or where deficiencies and conflicts with the legal and policy framework exist, these matters weigh decisively against the granting of consent. Therefore, the marine licence application should be refused on the grounds that it does not meet the statutory requirements of the Marine (Scotland) Act 2010 nor the policies of Scotland's National Marine Plan.

The proposal fails to demonstrate compliance with the mitigation requirements set out in National Planning Framework 4, specifically in relation to Policies 3, 4, 7, and 11. These policies address biodiversity, natural places, historic assets, and energy, respectively, and are critical to ensuring that development does not adversely affect these key environmental and cultural resources. The application lacks sufficient evidence to show that the necessary measures to protect and enhance biodiversity and natural places have been adequately incorporated. Similarly, there is no clear demonstration that the historic assets and places impacted by the proposal have been properly considered or safeguarded in accordance with Policy 7. Furthermore, the energy strategy fails to meet the standards required by Policy 11, undermining the framework's objectives for sustainable energy use.

National Planning Framework 4 is a significant material consideration that must be applied alongside statutory duties and legislative requirements. The absence of

demonstrated compliance, coupled with identified deficiencies and omissions in the submitted evidence, constitutes a direct conflict with the applicable legal and policy framework. As established in the framework, where such conflicts and failures exist, they weigh decisively against the granting of consent. Therefore, the proposal's failure to meet these essential policy requirements necessitates refusal in accordance with the statutory and policy context governing this application.

The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017, alongside the equivalent marine works regulations, mandate that the likely significant environmental effects of any proposal must be identified, assessed, and reported prior to determination. Additionally, the Habitats Regulations require that the effects of the proposal on European protected sites be assessed in accordance with the applicable statutory tests. In this case, the applicant has failed to provide an adequate environmental impact assessment and habitats regulations assessment as required by law. The absence of these essential assessments means that the statutory requirements have not been met, leaving the environmental consequences of the proposal insufficiently understood and unreported.

Where compliance with these legal obligations has not been demonstrated, or where the evidence reveals deficiencies, omissions, or conflicts with the applicable legal and policy framework, such failures must weigh against the granting of consent. Given the clear lack of adequate environmental and habitats regulations assessments in this proposal, the application is fundamentally deficient and does not satisfy the necessary statutory tests. Consequently, the proposal should be refused on the grounds of non-compliance with the Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the Habitats Regulations.

The applicant's submission fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be considered and given due weight during the decision-making process. The evidence confirms that this statutory obligation is not merely procedural but substantive, requiring clear and demonstrable consideration within the planning assessment. The absence of such evidence in the application materials indicates a fundamental deficiency in addressing the statutory framework governing island communities.

Furthermore, where compliance with the Islands (Scotland) Act 2018 has not been demonstrated, or where the evidence identifies deficiencies, omissions, or conflicts with the applicable legal and policy framework, these matters must weigh against the granting of consent. In this case, the failure to properly consider and weigh the interests of island communities constitutes a significant procedural and substantive omission. Consequently, the proposal is in conflict with the statutory requirements and should be refused on this basis.

The applicant has failed to provide robust, objective, and proportionate evidence demonstrating compliance with every relevant statutory duty, planning policy, and environmental assessment requirement. This failure represents a fundamental deficiency in the application, as the evidential burden to prove such compliance rests squarely with the applicant. The absence of such demonstration means that the application does not meet the necessary legal and policy standards.

Furthermore, the evidence submitted reveals omissions and conflicts with the applicable legal and policy framework. These unresolved matters are not minor procedural oversights but substantive shortcomings that directly undermine the legitimacy of the application. In accordance with established principles, where compliance is not demonstrated or where deficiencies exist, these factors must weigh decisively against the granting of consent.

In conclusion, the applicant has not fulfilled the essential responsibility to prove adherence to all statutory and policy requirements. This failure constitutes a clear and compelling reason to refuse consent.

1.1.811 Conflict with National Planning Framework 4 and the Development Plan

There remains considerable uncertainty as to whether the proposal complies with the impact criteria set out in National Planning Framework 4 (NPF4) Policy 11. While the policy expressly supports renewable energy development, such support is contingent upon adherence to specific impact tests, notably those concerning effects on communities and the environment. This conditional approach means that renewable energy initiatives must operate within the parameters established by Policy 11, rather than overriding them.

Careful examination reveals that the proposal fails to satisfy these crucial policy requirements. It would result in significant adverse effects on nationally designated landscapes and seascapes, which are afforded strong protection under Policy 11(d) and 11(e). Furthermore, the cultural significance of scheduled monuments and their settings has not been demonstrated to be preserved, raising concerns under Policy 11(c) regarding impacts on communities. The potential harm to island communities has also not been adequately addressed or safeguarded against.

Moreover, the ecological tests embedded within Policy 11 have not been shown to be met based on the evidence submitted. This further undermines the proposal’s compliance with the policy and calls into question the overall appropriateness of the development in its current form. Given these substantial uncertainties and conflicts, it is clear that the proposal does not align with the impact criteria fundamental to NPF4 Policy 11.

The proposal must be considered in light of Policy 11, which operates in conjunction with Policies 4(c) and 4(d) protecting National Scenic Areas and nationally important landscapes from significant adverse effects on the qualities for which they are designated, as well as Policy 7, including 7(h) relating to scheduled monuments and 7(c) and 7(d) concerning the settings of historic assets, alongside Policy 3 on biodiversity. An examination of the submitted evidence reveals that the proposal would result in significant adverse impacts on nationally designated landscapes and seascapes, thereby conflicting with the protections afforded under Policies 4(c) and 4(d). Furthermore, the application fails to demonstrate that the cultural significance of scheduled monuments and their settings would be adequately safeguarded, contrary to the expectations of Policy 7. Additionally, there is a lack of evidence showing that island communities, which often hold particular cultural and environmental value, would be properly protected. Critically, the ecological assessments required under Policy 3 have not been satisfied, as the necessary tests to confirm biodiversity

protection have not been met on the evidence provided. In summary, the proposal does not comply with the comprehensive range of NPF4 policies designed to protect designated assets, including nationally important landscapes, heritage assets, and biodiversity.

In comparison to available mitigation measures, the proposal fails to adequately address the adverse impacts it would have on the landscape, heritage, and community interests protected by the terrestrial development plan framework, including the Argyll and Bute Local Development Plan 2. The identified conflicts with these policies are clear and significant, indicating that the proposal would cause harm to the local environment and cultural assets. Consequently, it is evident that the proposal is inconsistent with both the development plan and the National Planning Framework 4 when considered in their entirety. The applicant has not provided sufficient evidence to demonstrate that these conflicts can be overcome or mitigated to an acceptable degree. Therefore, the proposal does not align with the relevant terrestrial development plan framework and should be regarded as contrary to established planning policy.

1.1.812 Seascape, Landscape and Visual Effects

The applicant's written methodology, as set out in Appendix 16.1, does not specify a distance threshold beyond which major effects are considered to cease. However, an independently prepared Evidence Note, drawing exclusively on the applicant's Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, irrespective of receptor sensitivity or visibility extent. This implicit role of distance is further demonstrated by the applicant's own documents, which assess a coastal area over 30 kilometres distant by concluding that, given the viewing distance, the scale of change is small. Additionally, the Landscape Character synthesis describes High magnitude effects within about 20 kilometres, Medium effects between roughly 20 and 30 kilometres, and Low effects beyond 30 kilometres for certain landscape types. Consequently, the protective assessments appear to rely on systematically moderated magnitude inputs at precisely the distances where the most sensitive designated landscapes are located. This methodological approach results in conclusions that do not reliably reflect the true effects that the Scottish Ministers are being asked to consider.

While the applicant has adhered to NatureScot's visualisation guidance, it is important to recognise the inherent limitations of the visual materials presented in support of the assessment. NatureScot explicitly acknowledges that printed visualisations cannot fully replicate the scale and perception experienced by a viewer on site. Moreover, wireline drawings, which accompany the panoramic photographic projections, share these same constraints. They function merely as technical renderings within the overall visualisation framework rather than serving as independent tools to correct or enhance the viewer's understanding of scale and impact. Consequently, the visual evidence provided may not fully convey the true extent of the development's visual presence in the landscape. This limitation should be carefully weighed alongside any proposed mitigation measures when assessing the application.

The applicant’s evidence acknowledges that the proposed development would introduce aviation and navigation lighting to a sea horizon that is currently unlit, resulting in a permanent alteration of the night-time seascape character throughout the stated 35-year operational life. This fundamental change would transform the visual experience of the seascape after dark, introducing new and continuous light sources where none presently exist.

Furthermore, the temporal limitation of 35 years does not mitigate the policy implications of this harm. Consent for the development would signify a policy judgement that the seascape is appropriate for wind farm use, thereby accepting the permanent alteration to its character. This recognition underscores the lasting significance of the lighting effects on the night-time seascape, beyond the operational timeframe.

The proposal, as currently presented, fails to comply with key planning policies designed to safeguard nationally important landscape and seascape interests, resulting in significant practical consequences for the area's environmental integrity. This non-compliance undermines the purpose of these policies, which seek to manage and mitigate adverse effects on valued natural settings. Without adherence to these requirements, the proposal risks causing unacceptable harm to the character and quality of the landscape and seascape, contrary to the intentions of the planning framework.

The applicant’s assessment has not satisfactorily demonstrated that its conclusions regarding the scale of the identified effects align with the methodology it employed. This inconsistency calls into question the reliability of the evaluation and the robustness of any mitigation measures proposed. As a result, there is insufficient evidence to confirm that the project respects the protections afforded by the National Planning Framework 4 (NPF4) Policies 4(c), 4(d), 11(d), and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively aim to ensure that development proposals do not compromise the integrity of nationally significant landscapes and seascapes.

Given these shortcomings, the proposal does not meet the established policy requirements intended to preserve the environmental and visual qualities of the area. To proceed without resolving these issues would be inconsistent with the planning framework’s objectives and could set a concerning precedent for future developments in sensitive locations. Therefore, it is necessary for the proposal to be reconsidered and revised to demonstrate full compliance with the relevant policies before any approval can be justified.

1.1.813 Cultural Landscape, Archaeology and Historic Environment

The applicant’s assessment of heritage impacts claims to follow Historic Environment Scotland’s established methodology, which rightly distinguishes between mere visual change and actual adverse effects on the cultural significance of historic assets. This methodology requires a thorough evaluation of whether alterations to the setting compromise the contribution that setting makes to an asset’s cultural value, including an explicit judgment on whether the integrity of that setting is preserved. By focusing on the nuanced relationship between setting and

significance rather than simply on changes in visibility or landscape character, the methodology aims to ensure that assessments are both robust and meaningful in their conclusions.

However, a detailed Methodological Audit, which carefully scrutinises the applicant's Appendix 14.3, reveals a critical shortcoming in the operational assessment. While the applicant's report identifies relevant heritage attributes and describes various visual factors—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—it fails to carry out the essential evaluative step required by its own cited methodology. Specifically, it does not demonstrate how the integrity of the setting has been assessed in line with the prescribed approach. The Audit finds no evidence within the examined examples that the applicant has moved beyond describing visual effects to properly assess their impact on the cultural significance or integrity of the setting. This omission fundamentally undermines the reliability of the applicant's conclusions regarding heritage impacts, calling into question the validity of the overall assessment.

The practical consequence of relying solely on fixed viewpoints to assess heritage impacts is a significant underrepresentation of the cultural significance of the affected assets. The applicant's baseline acknowledges that this significance arises from experiential qualities such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape, where the interrelationships between monuments, spirituality, and the surrounding landscape and seascape are essential. These attributes are inherently dynamic and cannot be fully appreciated from static observation points.

Historic Environment Scotland's consultation responses, as recorded within the application documents, underscore this concern by requesting additional viewpoints to capture the broader cultural landscape comprehensively. This request highlights the necessity of a more nuanced assessment approach that embraces the experiential nature of the heritage assets, ensuring that the full range of their values is properly represented in the evaluation process.

Consequently, the assessment as submitted does not adequately reflect the baseline qualities or the cultural significance of the heritage assets as experienced in situ. To address this deficiency, it is imperative that a more holistic methodology be employed, incorporating movement and spatial relationships to avoid overlooking key experiential aspects that contribute materially to the heritage value. Without this, the appraisal risks undervaluing the assets and overlooking potential adverse impacts.

The applicant's evidence acknowledges that the heritage conclusions presented rely substantially on the findings of the landscape assessment. It is expressly recognised that any understatement of landscape effects, as previously identified, directly influences the accuracy and reliability of the heritage impact conclusions drawn from those findings. This interdependency signifies that deficiencies in the landscape assessment cannot be isolated but instead permeate the entire evaluation of heritage effects.

Consequently, if the landscape assessment fails to fully capture the extent or severity of landscape impacts, the heritage conclusions derived from it are inherently compromised. This undermines the credibility of the heritage impact analysis and suggests that the overall assessment may not adequately reflect the true scale of harm to heritage assets. Such a foundational shortcoming calls into question the robustness of the conclusions relied upon in support of the proposed development.

The proposal fails to comply with essential policy requirements concerning the protection of heritage assets. Specifically, it engages National Planning Framework 4 (NPF4) Policy 7(h) relating to scheduled monuments, alongside Policies 7(c) and 7(d) addressing the setting of such assets, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. These policies collectively establish a stringent framework for safeguarding the cultural significance of heritage sites and their environs.

Despite this clear policy context, the applicant has not provided adequate evidence to demonstrate that the cultural significance of internationally and nationally important heritage assets, including their settings, will be preserved. Crucially, the Scottish Ministers do not have before them the comprehensive assessment that would be necessary to reach such a conclusion. This absence undermines confidence in the proposal's capacity to protect these irreplaceable assets effectively.

In light of the above, it is concluded that the application does not meet the key policy requirements for heritage protection and therefore cannot be considered acceptable. Proper adherence to the relevant policies is indispensable to ensure that heritage assets are preserved for current and future generations, a standard that this proposal fails to satisfy.

1.1.814 Effects on Island Communities, Tourism and the Local Economy

While mitigation measures may be proposed to address certain environmental or visual impacts of the development, it is imperative to recognise that such measures cannot fully preserve the essential qualities that underpin the appeal of these island communities. The applicant’s own baseline assessments identify key attributes—landscape, seascape, cultural heritage, tranquillity and remoteness—that are integral to the visitor experience. Any diminution of these qualities, even if partially mitigated, risks undermining the very characteristics that attract visitors in the first place.

This dependency on visitors is of exceptional significance for the island communities affected by the proposal. These communities rely heavily on visitor-generated economic activity, and the erosion of their landscape and cultural assets would directly impact their economic base. The consequent effects would extend beyond tourism to threaten local services, population stability and the broader social sustainability of the islands. Therefore, the proposal presents a fundamental threat to the long-term viability of these communities, as it jeopardises the qualities that sustain both their economies and their social fabric.

In considering the adequacy of the applicant’s socio-economic assessment of impacts on island communities, it is instructive to compare the thoroughness of the

analysis applied to port communities with that directed towards the islands themselves. The assessment in Chapter 18 offers a detailed examination of potential effects on port communities, reflecting a place-based approach that acknowledges their particular circumstances. However, this level of scrutiny is not extended to the island communities directly facing the development, where the assessment remains at a broad regional scale. This inconsistency raises concerns about the reliability of the conclusions drawn, particularly regarding the sensitivity of island communities to tourism-related changes.

The applicant's own consultants highlight habitability as a potentially significant pathway through which the proposal could affect island communities. Despite this recognition, no specific assessment of the habitability of the islands was conducted. Instead, the socio-economic evaluation concludes that the island communities exhibit low sensitivity to tourism effects, a determination reached without any place-based analysis. Such an approach overlooks the distinctive characteristics of small island economies, which are markedly different from regional averages. These economies are heavily reliant on sectors that are directly influenced by the qualities attracting visitors. Consequently, increasing visitor numbers do not mitigate sensitivity; rather, they amplify the communities' dependence on attributes that may be vulnerable to change.

Given these considerations, the conclusion of low sensitivity for island communities appears unfounded and is better characterised as an assumption rather than evidence-based. The absence of a tailored, place-specific socio-economic assessment undermines confidence in the applicant's methodology and its capacity to understand or mitigate impacts on island communities adequately. It would be prudent for the assessment to incorporate detailed, island-focused analysis to ensure that the particular vulnerabilities and dependencies of these communities are fully recognised and addressed in the planning process.

The proposal fails to meet essential planning and statutory requirements concerning island communities, notably neglecting the thorough assessment demanded by GEN 19 and paragraph 4.81 of the National Marine Plan. These provisions mandate that decisions affecting island communities be grounded in robust socio-economic evidence and adopt a precautionary approach where such evidence is insufficient. Furthermore, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 explicitly require that the interests of island communities be carefully evaluated and given due weight through meaningful engagement from the earliest stages through to the conclusion of any decision-making process.

Despite recognising that island communities warrant particular scrutiny, the applicant has not conducted the necessary assessment to comprehend fully the potential effects of the proposal on these communities. There is a clear absence of evidence demonstrating compatibility with sustainable island communities, and as such, the applicant has not satisfied the statutory duties owed to these populations. This omission represents a significant shortfall in meeting the standards set by relevant policy and legislation, undermining the integrity of the decision-making framework.

In conclusion, given the quantifiable lack of assessment and failure to discharge statutory obligations, the proposal cannot be considered compliant with the

comprehensive planning and statutory duties designed to protect island communities. It is therefore appropriate that the proposal be refused on these grounds to ensure that the interests and sustainability of island communities are properly safeguarded.

1.1.815 Ecology, Biodiversity and Habitats Regulations

The development site encompasses Priority Marine Features and Annex I habitats directly within its boundaries, while the adjacent waters serve as habitat for seabirds, marine mammals, and basking sharks. The proposed project would introduce extensive construction, operational, and decommissioning activities into this ecologically sensitive environment over a period of several decades, representing a substantial and prolonged disturbance.

Given the presence of these designated habitats and protected species, the scale and duration of the development's impact warrant thorough consideration. The potential for significant adverse environmental effects arises from the disturbance, habitat loss, and cumulative pressures associated with the proposed activities. This underscores the need for rigorous assessment and mitigation to address the ecological importance and vulnerability of the site and its surrounding marine environment.

The applicant has provided a Without Prejudice Derogation Case along with a Without Prejudice Guillemot Compensation Plan specifically targeting the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared to address situations where an adverse effect on the integrity of a protected site cannot be ruled out. Their inclusion in the application signifies a recognition by the applicant of the potential for such impacts.

Importantly, the submission of these documents indicates that the applicant acknowledges the possibility that Scottish Ministers may reach a different conclusion regarding adverse effects on the protected site. This underscores the precautionary approach taken and the intent to comply with the necessary derogation provisions, should they be required, to mitigate any identified harm to the guillemot population.

Mitigation, compensation proposals, and future monitoring, while important components of environmental management, do not in themselves satisfy the stringent legal requirements under the Habitats Regulations for granting consent to developments affecting protected habitats. The Regulations mandate that consent may only be lawfully granted where the competent authority has ascertained, beyond reasonable scientific doubt, that the proposal will not adversely affect the integrity of the protected site unless the strict derogation tests are met. This places the burden of proof firmly on the applicant to demonstrate compliance with these high evidential standards. This framework is reinforced by relevant provisions within GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Any consent granted without meeting these rigorous tests would be incompatible with the established statutory and policy requirements governing protected habitats and species.

The application fails to demonstrate compliance with the statutory tests designed to protect internationally important habitats and species, a fundamental requirement that cannot be overlooked. Specifically, the evidence submitted, including the applicant's own derogation documents, reveals significant uncertainty regarding the satisfaction of these legal protections. This lack of demonstrated compliance undermines the integrity of the application and the assurances provided concerning ecological safeguarding.

It is essential to recognise that the statutory framework demands a clear and unequivocal demonstration that the proposed development will not adversely affect internationally important ecological features. The applicant's failure to meet this standard is not a minor procedural shortcoming but a critical deficiency that strikes at the heart of environmental protection obligations. Without robust evidence to satisfy the relevant tests, granting consent would conflict with established legal requirements and the principles of sustainable development.

In conclusion, the application does not provide the necessary certainty that the statutory protections for internationally important habitats and species will be upheld. This fundamental failure renders the case for granting consent unsound. Accordingly, the application should be refused to ensure that the statutory duties to protect these valuable ecological assets are fully respected and enforced.

1.1.816 Cumulative and In-Combination Effects

The current assessment approach is fundamentally flawed because it considers only part of the project, namely the wind farm itself, while deferring key components such as the export cable corridor and the onshore transmission works to subsequent applications. As these elements are essential for the operation of the wind farm, their exclusion means that the full effects of the project are never evaluated together. This segmented approach contradicts established legal principles, as confirmed by the courts in Raeshaw Farms, which require that a project be assessed in its entirety rather than divided into smaller parts whose individual impacts appear less significant. By fragmenting the consenting process in this way, important aspects of the project's environmental and planning implications are deferred until after the principal decision has been made, thereby undermining the integrity and completeness of the overall assessment.

The Environmental Impact Assessment's cumulative assessments rely fundamentally on the findings established in preceding sections concerning landscape, heritage, and socio-economic factors. It is evident that these initial assessments understate the effects, resulting in a baseline that does not fully reflect the true environmental context. Consequently, the cumulative assessment, which aggregates the combined impacts of the proposed development alongside existing, consented, and foreseeable projects, is founded upon this diminished baseline.

This reliance on an understated baseline leads directly to an underestimation of the overall cumulative effects. By beginning from a reduced baseline, the assessment fails to capture the full scale and severity of combined impacts, thereby presenting an overly optimistic view of the proposal's environmental consequences. Such a flaw

undermines the reliability of the cumulative impact assessment and calls into question its adequacy for informed decision-making.

The applicant's submission fails to demonstrate that the cumulative and in-combination effects of the proposal have been reliably identified and assessed, contrary to the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e). This shortcoming undermines the ability to fully understand the quantified environmental impact of the project and any associated deferred works.

Moreover, the approach taken does not comply with the Environmental Impact Assessment Regulations concerning project splitting. By not addressing the project as a whole, including all deferred components, the assessment omits crucial considerations necessary for an informed decision. This omission compromises the integrity of the environmental evaluation and the planning process.

In light of these deficiencies, it is imperative that the decision-making process explicitly addresses the treatment of deferred works to ensure compliance with relevant policy and regulatory frameworks. Without this, approval would be premature and inconsistent with statutory requirements. Therefore, I respectfully request that the application be refused until such comprehensive assessment is satisfactorily provided.

1.1.817 Public Engagement, Site Selection and Environmental Information

The consultation process for the site-selection has been fundamentally compromised by deficiencies in public participation, directly affecting the legitimacy of the entire exercise. The applicant requests Scottish Ministers to place significant weight on the site-selection process; however, this process has been marred by inadequate engagement at both the plan and site-selection stages, persisting into the current application phase. Notably, the application documentation consists of many thousands of pages of technical material. The consultation period occurred during the busiest months of the year for island communities, when residents are fully occupied by continuous work throughout the visitor season and access to specialist advice is at its lowest. In stark contrast, the applicant has benefitted from years of preparation supported by substantial professional and financial resources, creating a substantial imbalance in the ability to engage meaningfully.

National planning policy, specifically GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, mandate that those affected by decisions of this scale must have a realistic and fair opportunity to participate. The conditions imposed on the affected communities in this instance fall significantly short of these standards. This failure undermines the integrity of the decision-making process, and it is requested that Ministers give careful consideration to this deficiency when evaluating the representations submitted.

The Environmental Impact Assessment submitted with the application fails to provide sufficient information for the Scottish Ministers to make a fully informed decision. While it identifies potential pathways to significant environmental effects across

multiple topics, the assessment does not investigate these impacts comprehensively. For example, the landscape assessment employs a distance pattern not supported by its own methodology, the heritage assessment neglects to apply its established integrity test, and the socio-economic assessment omits place-based analysis relevant to the affected islands. Furthermore, the application frequently relies on future assessments, post-consent plans, ongoing monitoring, and additional approvals, none of which satisfy the EIA Regulations' requirement that likely significant effects be thoroughly understood prior to determination. The Scottish Ministers must base their decision on the evidence currently before them, not on the expectation that unresolved issues will be addressed satisfactorily at a later stage. Consequently, the applicant has not demonstrated that the environmental information submitted is adequate for the purposes of determination.

1.1.818 Effects on Local Area

The proposed development encompasses a substantial 448 square kilometre area situated immediately north-west of Islay and west of Colonsay, placing these islands in closest proximity to the project site. Despite this, the applicant's assessment inadequately addresses the direct and significant effects on Islay's Atlantic-facing communities, which confront the nearest edge of the development area. Rather than evaluating Islay as an affected island community in its own right, the application primarily considers it only in terms of its potential role as a direct project location, thereby neglecting any place-based analysis of impacts on local setting, economy, or community life.

Similarly, the assessment underestimates the effects on Colonsay and Oronsay, where the seaward outlook integral to daily life faces the array directly. The North Colonsay and Western Cliffs Special Protection Area, which constitutes Colonsay's own coastline, is the subject of the applicant's derogation case and compensation plan, implicitly acknowledging that harm to the internationally protected seabird population cannot be ruled out. Moreover, Oronsay Priory, a scheduled monument of national importance within this community's area, suffers from the same gaps identified in the heritage assessment, particularly concerning the treatment of its open maritime setting. Together, these omissions undermine the reliability of the environmental and heritage impact evaluation submitted.

The applicant's Coastal Character assessment acknowledges the Sound of Iona as an area of high sensitivity, noting its direct orientation towards the development site, extensive visibility, and a large geographical extent of change. The overall effect is described as moderate and significant over a distance of approximately 21 kilometres, with turbines spanning around 39 degrees of the horizon. Similarly, the West Coast of Iona is identified as highly sensitive, with widespread visibility, and the applicant accepts that significant effects would be experienced by residents and visitors across much of the island, including at Dùn Ì, the highest point on Iona.

However, the applicant's evaluation appears to understate the scale and significance of these impacts. Iona's monastic landscape, encompassing internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, is integral to pilgrimage, arrival by sea, and movement through the landscape—key elements identified in the applicant's own baseline studies. Despite Historic Environment

Scotland's request for additional viewpoints, including from the ferry crossing itself, no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, a notable omission given the prominence of this vantage point in the heritage context.

Moreover, community consultation reveals a substantial level of opposition, with 92 per cent of Iona households objecting to the proposal. The applicant's own consultants identified habitability as a potential pathway of effect on the community, yet this has not been properly assessed, leaving a gap in the social impact evaluation. To contextualise the visual scale, Ben Hynish on Tiree, a familiar 141-metre landmark visible from Iona at approximately 33 kilometres, would be overtopped by the proposed largest turbines by about 194 metres, despite those turbines being situated at roughly two-thirds of that distance. This comparison underlines the considerable visual dominance and alteration of the landscape that would result.

In summary, while the applicant recognises significant effects on Iona, the evidence suggests these impacts are more extensive and profound than acknowledged, affecting visual amenity, community well-being, and internationally significant heritage assets. This underestimation compromises the accuracy and completeness of the environmental and social impact assessment for Iona.

The applicant's assessment acknowledges significant effects on key areas of Mull and the Ross of Mull, including the Ross of Mull South coastal area, where high sensitivity is identified at distances of approximately 22 to 24 kilometres, with a medium magnitude of impact. Notably, significant effects are accepted at Erraid and on the Core Paths of the Ross, as well as at Fionnphort, which serves as the principal gateway to Iona and the embarkation point for visitors. This community is directly connected to the flow of tourists, yet despite recognising the significance of these effects, the assessment does not extend to a thorough place-based evaluation of the impacts on these tourism-dependent communities. Similarly, across Mull, significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area are accepted. The Loch na Keal National Scenic Area, covering Mull's western waters and islands, is assessed as highly sensitive at viewing distances of approximately 21 to 33 kilometres; however, the magnitude of impact is restricted to medium, a classification that may understate the true extent of potential harm to this nationally important landscape.

Furthermore, the applicant's reliance on distance-based reasoning is exemplified by the treatment of the Wilderness and Gribun Rocks coastal area. Here, the assessment concludes that the scale of change is small due to viewing distances exceeding 30 kilometres, an approach that oversimplifies the visual and experiential effects on these sensitive coastal environments. This methodology overlooks the qualitative aspects of landscape character and the cumulative impact on communities whose economies are intimately tied to the Atlantic seascape. Mull's west-facing tourism economy, including wildlife boat operations and the accommodation sector of its western townships, depends on the unspoiled nature of these seascapes. The proposed development would industrialise this environment, yet none of these communities has been afforded a detailed, location-specific assessment. This gap in the applicant's evaluation undermines confidence that the

full extent of visual, economic, and community impacts has been adequately considered, leaving significant concerns unaddressed.

The applicant's assessment of the potential effects on designated landscapes and island communities appears to underestimate the scale and significance of those effects, particularly when compared with the mitigation measures proposed. For example, while the assessment acknowledges the panoramic maritime qualities of Staffa within the Loch na Keal National Scenic Area, it concludes that the scale of change there would be small and the effect not significant, despite the island's status as one of the most celebrated small islands in Europe and its location approximately 35 kilometres from the development area. This conclusion sits uneasily with NatureScot's guidance to assess effects up to 30 kilometres, suggesting that important visual and experiential qualities may not have been fully accounted for.

Further concerns arise in relation to Ulva, also within the Loch na Keal National Scenic Area, which supports a small, re-establishing, community-owned population whose recovery depends heavily on the unspoilt seascape and setting threatened by the development. The absence of any specific assessment of effects on Ulva undermines confidence that the unique cultural and natural qualities vital to this vulnerable community have been adequately considered. Similarly, the Jura National Scenic Area, assessed at a distance of approximately 28 to 32 kilometres, is attributed a High sensitivity due to its wild and undeveloped Atlantic outlook, yet the applicant assigns only a Medium to Low magnitude of impact, citing distance and retained landforms as mitigating factors. This approach risks undervaluing the fundamental qualities upon which the designation is based.

The Scarba, Lunga and the Garvellachs National Scenic Area, situated roughly 35 to 40 kilometres from the development, receives an equivalent treatment, with limited recognition of potential adverse effects. Collectively, these assessments suggest a pattern of insufficient weighting given to the intrinsic wildness and cultural significance of these landscapes and island communities. To ensure the protection of their natural and cultural qualities, a more rigorous and comprehensive evaluation of impacts, including those on vulnerable island populations, is necessary. Without this, the planning balance remains uncertain, and the effectiveness of proposed mitigation measures is open to question.

The applicant's assessment concludes that the South Tiree coastal area, situated approximately 35 kilometres from the proposed development, exhibits a High sensitivity yet is attributed only a Low magnitude of change. This evaluation leads to a practical consequence whereby the impact upon Tiree's landscape character is materially underestimated, compromising the reliability of the overall effects assessment. The designation of Low magnitude fails to reflect the scale and prominence of the development as perceived from this sensitive receptor.

Tiree is an exceptionally low-lying island characterised by an open oceanic horizon and a landscape defined primarily by the dominance of sea and sky. Its highest elevation, Ben Hynish, rises to merely 141 metres, which emphasises the island's distinctive flat and expansive character. The introduction of turbines reaching up to 335 metres in height would constitute vertical elements of unprecedented scale within this seascape. Such structures would significantly alter the visual and

experiential qualities that define Tiree's landscape, yet the assessment's Low magnitude rating does not adequately acknowledge this fundamental alteration.

In light of these considerations, the applicant's evaluation significantly understates the magnitude of change and its impact on Tiree's sensitive and distinctive landscape character. This understatement results in an unreliable appraisal of effects that fails to properly inform decision-making regarding the acceptability of the development's landscape and visual impacts. Accordingly, the assessment should be revisited to ensure a more accurate and proportionate recognition of the effects upon Tiree's unique seascape.

The applicant's assessment fails to consider the significant effects on several mainland and island communities that have direct views of, and economic reliance upon, the seascape where the development is proposed. This omission has practical consequences for the accuracy and completeness of the environmental evaluation, as these communities represent key receptors whose social and economic well-being is closely intertwined with the quality and character of the surrounding marine environment. Without their inclusion, the assessment cannot be regarded as comprehensive or fully informed.

Among the communities overlooked is Gigha, a community-owned island of national significance due to its residents' purchase, which symbolises island regeneration. Gigha faces the development site from the east, yet the effects on its finely balanced community and economy have not been examined. This is a notable omission given the island's unique status and the potential sensitivity of its social and economic fabric to changes in seascape character. Similarly, Ardnamurchan Point—the most westerly point of the British mainland—commands panoramic views along the Hebridean seaboard that attract visitors to the peninsula. These seaward panoramas are precisely the receptors to which the applicant's distance-based moderation approach should apply, but it has been disregarded.

Further, the west coast of Kintyre comprises a chain of communities whose outlook, character and visitor economy are defined by the open Atlantic seaboard looking towards Islay, Jura, and the wider waters beyond. The Treshnish Isles and other small islands and mainland coasts with views towards the development area share this position. The failure to assess impacts on these interconnected communities undermines the robustness of the environmental appraisal and risks neglecting the socio-economic repercussions of the proposal. It is essential that the assessment be revisited to address these gaps, ensuring all relevant receptors are properly considered.

The applicant's environmental impact assessment applies a distance-based approach that systematically moderates and discounts effects beyond approximately 20 kilometres from the development site. This methodology contrasts with the need for thorough place-based assessment to fully understand the significance of impacts on sensitive receptors. While mitigation measures closer to the site are carefully considered, the attenuation of effects at greater distances effectively diminishes the perceived magnitude of change, resulting in an incomplete evaluation of potential harm.

This approach is exemplified by the treatment of communities located beyond the 20-kilometre threshold. As noted in the evidence, these areas, despite hosting highly sensitive receptors, receive little to no place-specific assessment, with their effects broadly downplayed. Such systematic discounting undermines the integrity of the environmental impact assessment by failing to capture the true extent of change experienced by these communities. Consequently, the assessment does not provide a comprehensive understanding of environmental consequences, which is essential for informed decision-making.

1.1.819 Personal Observations

In addition to the planning matters above, I am personally concerned because: It will be devastating for us as frequent visitors to the islands, for all the reasons already cited

Based on my own local knowledge, I also wish to highlight that: All aspects of everything

Finally, I would also ask the Scottish Ministers to consider: Irreparable damage forever

1.1.820 Further Comments

Sacrilege

1.1.821 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy requirements governing its determination. The applicant’s own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the local communities and heritage along this coastal region. Furthermore, independent reviews of the applicant’s documentation reveal that the extent of these impacts has been underestimated. Crucially, the necessary heritage assessment has not been undertaken. Additionally, while the effects on the island communities involved were identified, no formal assessment of these impacts has been completed. The ecological criteria applicable to the project have also not been shown to be achievable. It should be noted that Scottish Ministers are currently considering only part of the project.

In light of these deficiencies, I respectfully urge Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to reject the related marine licence application. Should the Ministers decide against refusal, I request that they require the submission of further environmental information alongside enhanced visual representations of the project. Moreover, I contend that the applications should not be determined without the benefit of a public inquiry, during which the concerns raised in this objection can be thoroughly examined. Regardless of the final decision, I also seek a clear and explicit statement from the Ministers addressing the impacts on cultural heritage and the affected island communities within their decision reasons.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 487
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989, and application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, submitted by MachairWind Limited (ScottishPower Renewables), pertain to the development of an offshore wind farm with an estimated capacity of approximately 2 gigawatts. The project encompasses between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within a designated Windfarm Development Area spanning some 448 square kilometres of marine environment north-west of Islay and west of Colonsay. This location lies around 21 kilometres from Iona and is proximate to the islands and coastal communities of the southern Hebrides.

I request that this letter be recognised as a formal objection, that I be duly registered as an objector, and that I receive notification of the decision regarding these applications.

The objections detailed herein are grounded in planning and environmental considerations, assessed within the relevant statutory and policy frameworks governing such proposals. It is imperative to note that the onus of proof lies squarely with the applicant. The applicant must provide sufficient evidence to satisfy all applicable tests and requirements. Objectors bear no responsibility to substantiate the contrary. Upon careful evaluation of the information submitted, it is clear that the applicant has failed to meet this evidential burden. Consequently, the applications ought to be refused consent for the reasons elaborated in the subsequent sections.

1.1.822 Seascape, Landscape and Visual Effects

The applicant’s methodology as set out in Appendix 16.1 notably lacks a defined distance threshold beyond which major effects are considered to cease. However, an independent Evidence Note, prepared to support community objections and drawing solely from the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of that receptor’s sensitivity or the extent of its visibility. This pattern is further corroborated by the applicant’s own documentation, which explicitly acknowledges the influence of distance in its judgements. For example, an assessment of a coastal area situated over 30 kilometres away states that the scale of change is judged to be small given the viewing distance. Moreover, the Landscape Character synthesis delineates magnitude categories with High magnitude assigned within roughly 20 kilometres, Medium between about 20 and 30 kilometres, and Low beyond approximately 30 kilometres for certain landscape types.

This implicit distance moderation has significant implications for the reliability of the assessment outcomes. By systematically reducing magnitude ratings at distances coinciding with the locations of the most sensitive designated landscapes, the methodology inherently understates the inputs to the protective tests required under

planning policy. As a result, the conclusions drawn from the assessment do not provide an accurate or dependable description of the effects that the Scottish Ministers are being asked to consent to. Such an approach risks overlooking or downplaying the true extent of landscape and visual impacts on highly sensitive receptors situated beyond the arbitrary distance markers effectively imposed by the applicant's methodology. In light of this, the assessment's reliability is called into question, and greater scrutiny or revision of the distance-related parameters is warranted to ensure robust and transparent evaluation of potential effects.

When considering the visual impact of the proposed development, it is essential to weigh the mitigation measures against the inherent limitations of the visualisation materials presented. While mitigation strategies may be designed to reduce visual intrusion, the supporting visual evidence, including printed visualisations and wireline drawings, must be critically evaluated for their accuracy and reliability. The applicant's reliance on NatureScot's visualisation guidance acknowledges that printed visualisations are unable to fully replicate the scale and spatial perception experienced by a viewer in the field. Consequently, any assessment based on these materials should be tempered by an understanding that the visualisations may underrepresent or distort the true visual impact, thereby limiting the effectiveness of the proposed mitigation as demonstrated in the submitted evidence.

Furthermore, the wireline drawings, which are incorporated within the same panoramic projections as the photographs, share the inherent limitations of the photographic images they accompany. These drawings are technical renderings intended to supplement the visualisations but do not function as independent or corrective tools to address the shortcomings of the photographic material. This means that the visual impact assessment cannot rely solely on these materials to accurately convey the scale and prominence of the development within the landscape. The combined limitations of these visualisation tools highlight the need for a cautious and critical interpretation of the evidence, recognising that the true visual effects may be more significant than the materials suggest.

The introduction of aviation and navigation lighting as part of the proposed development would result in a permanent alteration to the night-time seascape, which is currently unlit. This change would persist for the entirety of the stated 35-year operational period, significantly modifying the visual character of the sea horizon during night hours. Such a transformation would be readily perceptible and may affect the qualities that currently define this coastal environment after dark.

Beyond the immediate practical impact, the decision to consent to the development carries a wider policy implication. Granting permission signals that the seascape is considered appropriate for wind farm use despite the acknowledged harm caused by lighting and its effect on the night-time character. This represents a broader acceptance of change to the seascape's intrinsic qualities, not limited to the operational lifespan but indicative of the long-term characterisation of the area within planning policy considerations.

The applicant acknowledges that the proposed development would give rise to certain effects which engage the provisions of National Planning Framework 4 (NPF4), specifically Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN

7 and paragraph 4.28 of the National Marine Plan. However, despite recognising these effects, the applicant has failed to demonstrate that its conclusions regarding the scale of such effects are consistent with the methodology it employed. Crucially, there has been no satisfactory demonstration of compliance with the policies that safeguard nationally important landscapes and seascapes. This omission undermines confidence that the proposal adequately addresses the statutory requirements set out to protect these sensitive environmental assets. Consequently, the proposal does not meet the requirements of the relevant planning policies designed to protect landscape and seascape interests.

1.1.823 Cultural Landscape, Archaeology and Historic Environment

While the applicant's assessment adopts Historic Environment Scotland's recognised methodology for evaluating effects on the setting of historic assets, this adherence is superficial and undermines the reliability of its conclusions regarding heritage impacts. The methodology, developed through consultation with Historic Environment Scotland, rightly emphasises that changes to setting must be evaluated in terms of their effect on the contribution setting makes to the cultural significance of heritage assets, and crucially, whether the integrity of that setting is retained. It explicitly clarifies that visual change alone should not be equated directly with adverse impact. However, a Methodological Audit prepared independently, using only the applicant's Appendix 14.3, reveals a fundamental deficiency: although the assessment identifies relevant heritage attributes and describes visual changes—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—it fails to demonstrate the required evaluative step. Specifically, it does not show how the integrity of setting has been assessed against the applicant's own accepted methodology. Instead, it offers a concluding statement that the integrity of setting is adequately retained without the necessary analysis to support this judgment. This omission calls into question the robustness and credibility of the heritage impact conclusions presented by the applicant.

While the applicant's assessment recognises certain mitigation measures aimed at reducing harm to heritage assets, it is important to consider whether these adequately address the broader cultural landscape and experiential qualities that confer significance. The baseline evidence acknowledges that the cultural value of the affected heritage assets is not solely derived from static features but from dynamic qualities such as pilgrimage routes, arrival by sea, and movement through a living cultural landscape. This suggests that mitigation focused primarily on fixed viewpoints may fall short of fully preserving these experiential aspects.

Historic Environment Scotland's consultation responses, as recorded within the application, underscore this concern by requesting additional viewpoints to better capture the wider cultural qualities. Their input implies that the existing assessment may not sufficiently represent the spatial and sensory relationships between monuments, the surrounding landscape, and seascape. Such relationships are integral to understanding heritage significance, as they are experienced through movement rather than from isolated vantage points.

In light of these considerations, it appears that the assessment's current approach may understate the importance of the broader cultural landscape and its experiential

dimensions. Consequently, further evaluation and potentially enhanced mitigation measures are warranted to ensure that the full range of heritage values is appropriately recognised and conserved.

The practical consequence of the deficiencies identified in the landscape assessment is that the heritage impact conclusions, which rely heavily on that assessment, are consequently undermined. Where landscape effects have been understated, as previously detailed, this understatement directly carries over to the heritage conclusions, casting doubt on their accuracy and reliability.

This interdependence means that any failure to fully acknowledge the extent of landscape effects results in a corresponding failure to properly evaluate the heritage impacts. Therefore, the credibility of the heritage assessment is compromised by the shortcomings of the landscape assessment upon which it depends, indicating a need for a more robust and thorough evaluation of landscape effects to support sound heritage conclusions.

The application fails to comply with essential policy requirements regarding the protection of heritage assets, thereby undermining its overall acceptability. Specifically, it engages National Planning Framework 4 (NPF4) Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) addressing the setting of heritage sites, as well as policy GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Despite these clear policy frameworks, the applicant has not provided sufficient evidence to demonstrate that the cultural significance of internationally and nationally important heritage assets, including their settings, will be preserved. Furthermore, the Scottish Ministers have not been presented with the comprehensive assessment required to reach a reasoned conclusion on these matters. In light of these shortcomings, the application does not meet the necessary policy standards for heritage protection and should be refused accordingly.

1.1.824 Effects on Island Communities, Tourism and the Local Economy

The applicant’s own baseline assessments acknowledge that the island communities affected by this proposal rely exceptionally heavily on visitors who are drawn specifically by the qualities identified: landscape, seascape, cultural heritage, tranquillity and remoteness. These attributes are not incidental but form the core attraction sustaining the local visitor economy. The proposed development threatens to alter these very qualities, thereby undermining the fundamental reasons why visitors choose to come.

Any diminution of these key characteristics would have a direct and adverse impact on the economic foundations of these communities. This, in turn, would jeopardise the provision of local services, reduce population stability, and ultimately threaten the long-term social and economic viability of the islands. The proposal therefore poses a significant risk to the continued sustainability of these communities by damaging the essential qualities upon which they depend.

The applicant’s own consultants have acknowledged that habitability constitutes a potentially significant pathway through which the proposal could impact island communities. Despite this recognition, no specific assessment of the habitability of

the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 addresses potential impacts at a regional scale, focusing in detail on port communities but omitting a comparable place-based evaluation of the island communities directly facing the development. Nevertheless, the assessment asserts that these island communities exhibit low sensitivity to tourism effects.

This approach is fundamentally flawed, as small island economies differ markedly from regional averages. Their economic structures are concentrated in sectors most vulnerable to alterations in the qualities attracting visitors, and their reliance on increasing visitor numbers amplifies, rather than diminishes, their sensitivity to such changes. Therefore, the conclusion of low sensitivity for these island communities, reached without any place-specific analysis, lacks evidential basis and amounts to an unfounded assumption rather than a substantiated finding.

The applicant acknowledges that island communities warrant particular scrutiny in the planning process; however, it has failed to conduct the necessary assessment to understand the proposal's effects on these communities. Despite this recognition, there is no demonstration that the development aligns with the principles of sustaining island communities, nor that the statutory duties owed to them have been fulfilled. This omission undermines confidence that the proposal adequately addresses the specific socio-economic and cultural circumstances of island populations.

This shortfall directly contravenes established policy and statutory requirements. Specifically, the proposal engages with GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate decisions to be based on robust socio-economic evidence and to adopt a precautionary approach where such evidence is lacking. Furthermore, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 impose a clear obligation to assess and give meaningful weight to the interests of island communities through comprehensive engagement from the earliest stages to the conclusion of the planning process. Given the absence of such assessment and engagement, the proposal does not comply with these critical policy and statutory standards, thereby failing to safeguard the well-being and sustainability of island communities.

1.1.825 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, with surrounding waters that support notable populations of seabirds, marine mammals, and basking sharks. The proposed project would bring construction, operational, and decommissioning activities on a very large scale, extending over several decades, thereby introducing sustained pressures on these ecologically sensitive environments.

Given the recognised ecological importance and sensitivity of the site and its adjacent marine habitats, the potential for significant adverse environmental effects from the development is substantial. The presence of protected species and priority features necessitates careful consideration of the impacts that such large-scale and long-term activities may impose on biodiversity and habitat integrity.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared in circumstances where it is not possible to exclude an adverse effect on the integrity of a protected site. The very inclusion of such materials within the application highlights the applicant's recognition of potential impacts on designated environmental interests.

It is important to note that the submission of these derogation and compensation documents indicates a precautionary approach by the applicant, acknowledging that the proposed development may affect the protected guillemot population. By providing these plans, the applicant seeks to demonstrate a commitment to mitigating any such impacts should the competent authority, in this case the Scottish Ministers, determine that an adverse effect on site integrity cannot be ruled out. This approach reflects an understanding that the Scottish Ministers may reach a different conclusion regarding the potential for harm than the applicant has presented.

The presence of these documents as part of the application is therefore a significant feature, as it signals preparedness to address and manage any identified adverse effects through derogation provisions and compensatory measures. This submission aims to ensure that, in the event of an adverse effect being confirmed, appropriate steps will be taken to protect the guillemot population and maintain the overall integrity of the North Colonsay and Western Cliffs Special Protection Area.

When considering developments that may impact protected habitats, it is important to recognise that mitigation, compensation measures, and future monitoring plans, while valuable, do not alone satisfy the stringent legal requirements set out under the Habitats Regulations. Unlike measures that may reduce or offset potential harm, these proposals cannot substitute for the fundamental evidential standard required to demonstrate that a development will not adversely affect the integrity of a protected site. This distinction underscores the necessity for applicants to provide robust, conclusive evidence at the outset, rather than relying on subsequent interventions.

The legal framework governing such consent is exacting and unequivocal. Under the Habitats Regulations, consent may only be granted where the competent authority has ascertained, beyond reasonable scientific doubt, that the proposal will not adversely affect the integrity of the protected site. This high evidential threshold is non-negotiable unless the strict derogation tests are satisfied, which themselves impose rigorous conditions. The responsibility to demonstrate compliance with these statutory tests rests squarely with the applicant, emphasising that the burden of proof is both substantive and procedural.

This legal context is reinforced by related policy provisions, including GEN 9 and GEN 13 of the National Marine Plan and Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. These policies collectively affirm the imperative to protect marine and terrestrial habitats through careful planning decisions that adhere to statutory requirements. The cumulative effect of these legal and policy instruments ensures that development consent processes maintain a high standard of environmental protection, reflecting the critical importance of conserving biodiversity and ecosystem integrity.

The evidence submitted, including the applicant's own derogation documents, clearly indicates that the statutory tests designed to protect internationally important habitats and species have not been satisfied. This lack of demonstration undermines the fundamental legal requirements that must be met before consent can be granted.

Given the nature of the ecological features involved and the statutory protections afforded to them, it is imperative that any proposal affecting such sites conclusively addresses these tests. The applicant's failure to provide the necessary certainty compromises the integrity of the assessment process and raises significant concerns about potential harm to these protected assets.

In light of the above, it is concluded that the application does not comply with the requisite statutory obligations. Therefore, the case for granting consent is not made out, and the application should be refused.

1.1.826 Cumulative and In-Combination Effects

The current approach to assessing the proposed development is fundamentally flawed when compared to established principles of project evaluation and mitigation. Mitigation measures rely on a full understanding of the project's cumulative impacts, yet in this case, only a portion of the development—the wind farm itself—is before the Scottish Ministers. Critical components such as the export cable corridor and onshore transmission works, without which the wind farm cannot operate, are deferred to separate, subsequent applications. This piecemeal consideration prevents a holistic appraisal of the project's overall effects and undermines the ability to implement effective and comprehensive mitigation strategies.

This fragmented assessment approach runs counter to the legal precedent set in Raeshaw Farms, which affirms that projects must be evaluated in their entirety rather than being artificially divided into smaller parts whose individual impacts appear less significant. By deferring key elements to later consenting processes, the decision-making body is unable to consider the full scope of environmental and other impacts at the principal decision stage. Consequently, the assessment is incomplete and procedurally unsound, as it denies a proper cumulative evaluation and impairs informed decision-making on the project as a whole.

While mitigation measures are often presented as sufficient to address individual development impacts, the reliability of the cumulative impact assessment itself is compromised by foundational flaws in baseline evaluations. Specifically, the cumulative assessments rely heavily on the conclusions of the Environmental Impact Assessment, which, as identified, understates effects across landscape, heritage, and socio-economic dimensions. This underestimation at the baseline level means that the combined effects of the proposed development alongside existing, consented, and foreseeable projects are likewise understated. Consequently, the cumulative impact assessment does not provide a robust or accurate reflection of the true scale of combined effects, thereby diminishing the effectiveness of mitigation strategies predicated on this assessment. In summary, the cumulative effects have been understated due to flawed baseline assessments, undermining confidence in the overall impact evaluation.

The failure to adequately address project splitting and cumulative effects within the application has significant practical implications for the decision-making process. Without a clear and comprehensive assessment of the proposal's combined impacts, including any deferred works, there is a substantial risk that adverse environmental consequences may be overlooked. This omission undermines the integrity of the environmental impact assessment and compromises the ability of regulators and stakeholders to make fully informed decisions.

This concern directly relates to the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e), which collectively emphasise the necessity of properly identifying and assessing cumulative and in-combination effects. Moreover, the Environmental Impact Assessment Regulations specifically address project splitting to prevent the fragmentation of assessments that could mask the true scale and significance of impacts. The applicant has not demonstrated compliance with these provisions, as the cumulative and overall effects of the project have not been reliably identified or evaluated.

Accordingly, it is imperative that the decision-making process explicitly considers the treatment of deferred works and ensures that all potential impacts are transparently and comprehensively assessed. Addressing this deficiency is essential to uphold policy and regulatory standards and to ensure that any approvals granted are based on a sound understanding of the full environmental implications of the project as a whole.

1.1.827 Public Engagement, Site Selection and Environmental Information

There is considerable uncertainty surrounding the adequacy of public participation in the site-selection process, which the applicant urges the Scottish Ministers to weigh heavily. The quality of engagement at both the plan and site-selection stages exhibits notable deficiencies that have persisted into the current application phase. Given the extensive volume of technical documentation—comprising many thousands of pages—and the timing of the consultation during the island communities' busiest months, when residents are occupied with continuous work throughout the visitor season and access to specialist advice is limited, the opportunity for meaningful participation has been severely constrained. This contrasts starkly with the applicant's prolonged preparation period and substantial professional and financial resources.

The importance of effective public participation in decisions of this scale is underscored by GEN 18 of the National Marine Plan and the principles enshrined in the Aarhus Convention. These require that those affected are afforded a realistic opportunity to contribute to the decision-making process. Unfortunately, the circumstances under which the local communities have been expected to respond fall short of these established standards.

In light of these concerns, it is essential that the Scottish Ministers give careful consideration to the limitations of the consultation process when evaluating the representations submitted. The legitimacy of the site-selection process depends significantly on ensuring that public participation is both meaningful and accessible, and this has not been demonstrably achieved in the present case.

The Environmental Impact Assessment submitted in support of this application is insufficient for the Scottish Ministers to make an informed decision. While the assessment is extensive in scope, its adequacy is fundamentally compromised across several key topics. For example, the landscape assessment purports to identify significant effects but relies on a distance-based outcome pattern that its own methodology does not support. Similarly, the heritage assessment fails to demonstrate the application of its stated integrity test, undermining confidence in its conclusions. The socio-economic assessment is also deficient, notably lacking any place-based analysis of the islands directly affected by the proposal.

Moreover, the application frequently depends on future assessments, post-consent plans, monitoring regimes, and additional approvals to address matters that should be resolved at this stage. This approach conflicts with the requirements of the EIA Regulations, which mandate that likely significant environmental effects be fully understood prior to determination. The Scottish Ministers are bound to make their decision based on the evidence currently before them, not on the assumption that outstanding issues will be satisfactorily addressed later.

In light of these considerations, the applicant has not demonstrated that the environmental information provided is adequate for the purposes of determination. Therefore, the Environmental Impact Assessment as submitted fails to meet the necessary standards, and the application should not be approved on the basis of incomplete and insufficient environmental information.

1.1.828 Effects on Local Area

There is significant uncertainty regarding the adequacy of the applicant's assessment of the direct and substantial effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie closest to the development area—which extends immediately north-west of Islay and west of Colonsay—the application primarily considers Islay as a potential project location rather than evaluating it as an affected island community. Notably, the Atlantic-facing communities of Islay confront the nearest edge of a 448 square kilometre development area, yet no place-based assessment has been provided to address the impact on their setting, local economy, or community life.

The situation for Colonsay and Oronsay is equally concerning. These islands' daily lives are defined by their seaward outlook, which faces directly towards the proposed array. The North Colonsay and Western Cliffs Special Protection Area, forming Colonsay's own coastline, is central to the applicant's derogation case and compensation plan. This represents the clearest admission within the application that harm to the internationally protected seabird population inhabiting these cliffs cannot be ruled out, underscoring the potential for significant environmental impact.

Furthermore, Oronsay Priory, a scheduled monument of national importance located within this community's area, has not been adequately considered. The identified gaps in the heritage assessment apply fully to the treatment of the priory's open maritime setting. Taken together, these omissions and uncertainties undermine the reliability of the overall environmental and heritage impact evaluation presented in the application.

The applicant's Coastal Character assessment recognises the Sound of Iona as an area of high sensitivity, noting its direct orientation towards the proposed development, extensive visibility, and a large geographical extent of change. The assessment quantifies the overall effect as moderate and significant, with visibility extending approximately 21 kilometres and turbines occupying around 39 degrees of the horizon. This finding is consistent with the high sensitivity attributed to the west coast of Iona, where widespread visibility is similarly acknowledged. The applicant concedes that significant effects will be experienced by residents and visitors across much of the island, including at Dùn Ì, the island's highest point.

Despite these acknowledgements, the assessment falls short in fully capturing the scale and significance of the impacts on Iona's internationally important monastic landscape. The Abbey, the Nunnery, and the high crosses are central to the heritage value of the island, with their significance closely tied to pilgrimage, arrival by sea, and movement through the landscape as established in the applicant's own baseline evidence. Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing between Fionnphort and Iona, was not comprehensively addressed; notably, no visualisation is provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, a location of particular heritage relevance.

Community concerns further underscore the gravity of the potential impacts. A household consultation on Iona revealed that 92 per cent of respondents object to the proposal. The applicant's own consultants identify habitability as a potential pathway of effect on the community, yet this crucial aspect was never assessed, leaving a significant gap in the social impact evaluation. The perceived scale of the development can be further contextualised by comparison with a familiar local landmark: Ben Hynish on Tiree, standing at 141 metres and visible from Iona at approximately 33 kilometres, would be dwarfed by the largest turbines, which would exceed Ben Hynish's height by around 194 metres and be located at roughly two-thirds of that distance.

In summary, while the applicant recognises some significant effects on Iona, the assessment underestimates the extent and importance of visual, community, and heritage impacts. This results in an incomplete and potentially misleading environmental and social impact evaluation, which must be addressed to ensure that the full implications for Iona are properly understood and mitigated.

The applicant's assessment fails to adequately recognise the significant visual, economic, and community impacts that the proposed development would impose on the coastal communities and landscapes of Mull and Ross of Mull. At the Ross of Mull South coastal area, which is of High sensitivity at distances of approximately 22 to 24 kilometres, the applicant acknowledges significant effects at Erraid and on the Core Paths of the Ross. Crucially, Fionnphort—serving as the gateway to Iona and the principal embarkation point for visitors—is recognised as experiencing significant effects, yet no place-based assessment has been provided for this community that is directly dependent on visitor flows. Across Mull more broadly, the applicant accepts significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is correctly assessed as of High sensitivity over

distances ranging from 21 to 33 kilometres; however, the applicant attributes only a Medium magnitude of effect, thereby underestimating the visual impact. Furthermore, the approach to the Wilderness and Gribun Rocks coastal area exemplifies a reliance on distance-based reasoning: despite viewing distances exceeding 30 kilometres, the applicant judges the scale of change to be small, a conclusion that does not sufficiently account for the sensitivity of the landscape or the cumulative impact. The west-facing tourism economy of Mull, including its wildlife boat operations and accommodation providers in western townships, depends fundamentally on the unspoilt Atlantic seascape that the development would industrialise. Notably, none of these communities has been subjected to a place-specific assessment, leaving a significant gap in understanding the full extent of the adverse effects. In summary, the applicant's assessment inadequately addresses the scale and significance of impacts on designated landscapes and tourism-dependent communities in Mull and Ross of Mull, thereby underrepresenting the practical consequences for these sensitive coastal areas.

The applicant's assessment significantly underestimates the impacts on designated landscapes and vulnerable island communities, resulting in inadequate protection of their natural and cultural qualities. Notably, Ulva, a community-owned island within the Loch na Keal National Scenic Area, is at the outset of its regeneration. This small, re-establishing community relies fundamentally on the unspoilt seascape and setting, yet the applicant has made no assessment of the effects on Ulva, overlooking a critical aspect of local recovery and sustainability.

Further, Staffa, also within the Loch na Keal National Scenic Area and one of Europe's most renowned small islands, lies approximately 35 kilometres from the development site. This distance exceeds the 30-kilometre range within which NatureScot requested an assessment of effects on National Scenic Area qualities. Despite acknowledging the island's panoramic maritime qualities, the applicant concludes that changes there would be small and not significant, a position that fails to fully recognise Staffa's exceptional status and sensitivity.

Similarly, the Jura National Scenic Area, situated about 28 to 32 kilometres from the site, is judged to have only medium to low magnitude effects due to distance and retained landforms, despite its designation emphasising its wild, undeveloped Atlantic outlook. The Scarba, Lunga, and Garvellachs National Scenic Area, at 35 to 40 kilometres distance, receives comparable treatment. Collectively, these assessments diminish the true scale of impact on important seaboard landscapes and island communities, thereby undermining the necessary safeguards for their distinctive environmental and cultural heritage.

The applicant's assessment notably understates the magnitude of change experienced on Tiree when compared to the level of sensitivity attributed to the island's landscape. While the South Tiree coastal area is correctly identified as having High sensitivity at approximately 35 kilometres, it is paradoxically assigned a Low magnitude of change. This assessment fails to account adequately for Tiree's exceptional landscape character, which is defined by its exceptionally low-lying topography and the dominance of sea and sky. With the highest point, Ben Hynish, standing at only 141 metres, the introduction of turbines reaching up to 335 metres would create unprecedented vertical structures within the seascape. Given that

Tiree’s character depends on an open oceanic horizon, the presence of such large turbines would cause a significant and conspicuous change. Therefore, the conclusion of a Low magnitude of change for such a highly exposed and sensitive receptor is an understatement and renders the overall evaluation of effects unreliable.

The applicant’s assessment fails to consider the significant effects on several mainland and island communities that maintain direct visual and economic connections with the seascape surrounding the proposed development. Notably, Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the waters of the development site from the east. Despite the island’s finely balanced community and economy, no examination of potential impacts on Gigha has been undertaken, leaving a critical gap in the appraisal of social and economic consequences. Similarly, Ardnamurchan Point, the westernmost point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors along the entire peninsula. These seaward panoramas represent precisely the receptors to which the applicant’s distance-based moderation is applied, thereby diminishing the perceived significance of potential visual impacts.

Further deficiencies in the assessment arise concerning the west coast of Kintyre, where a chain of communities derives its outlook, character, and visitor economy from the open Atlantic seaboard facing Islay, Jura, and the wider waters beyond. This area, together with the Treshnish Isles and adjacent small islands and mainland coasts with views toward the development area, shares an equivalent position of sensitivity. The omission of any detailed evaluation of the effects on these receptors compromises the comprehensiveness and reliability of the applicant’s assessment. In light of this, the overall appraisal cannot be regarded as sufficiently robust, as it neglects the potential for significant adverse effects upon these interconnected communities and their seascape-dependent economies.

The applicant’s environmental impact assessment applies a distance-based methodology that systematically moderates and discounts effects on sensitive receptors located beyond approximately 20 kilometres. As demonstrated in the evidence, wherever a highly sensitive receptor is identified beyond this threshold, the assessment reduces the magnitude of change and correspondingly diminishes the perceived effect. This approach results in no place-based assessment being undertaken for the communities residing in these more distant locations, despite their exposure to potentially significant impacts.

Such systematic moderation undermines the integrity of the environmental assessment by failing to fully acknowledge or evaluate the effects experienced by these distant but sensitive receptors. By discounting impacts solely on the basis of distance without detailed, locality-specific analysis, the assessment risks overlooking meaningful environmental and social consequences for affected communities. This methodological limitation calls into question the robustness and comprehensiveness of the applicant’s conclusions regarding the environmental effects beyond the 20-kilometre boundary.

1.1.829 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the statutory and policy obligations governing its determination. The applicant’s own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the local communities and heritage of the coastal area. However, independent scrutiny of the submitted documents reveals that these impacts have been understated, with a critical heritage assessment conspicuously absent. Furthermore, while the effects on the island communities affected by the development were acknowledged, no comprehensive assessment of these impacts has been undertaken. In addition, the ecological tests required by policy have not been demonstrated as achievable. It is also pertinent to note that the application before the Scottish Ministers pertains only to a portion of the overall project.

Given these substantial shortcomings, it is urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and reject the related marine licence application. Should the Ministers consider otherwise, it is requested that the applicant be required to provide further environmental information alongside enhanced visualisations. Moreover, any decision should be deferred until after a public inquiry, affording a thorough examination of the concerns raised in this objection. Regardless of the outcome, it is further requested that the Ministers issue explicit conclusions within their decision statement concerning the project's effects on cultural heritage and on the impacted island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 488
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989, alongside application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010, both lodged by MachairWind Limited, a subsidiary of ScottishPower Renewables. I request that this communication be recognised as an official objection, that I am recorded as an objector, and that I receive notification of the outcomes of these applications.

The development under consideration involves the construction of an offshore wind farm with an estimated capacity of approximately 2 gigawatts. The project would encompass between 91 and 144 turbines, each potentially reaching a maximum height of 335 metres to blade tip. The proposed site lies within a Windfarm Development Area spanning roughly 448 square kilometres of marine environment, positioned to the north-west of Islay and west of Colonsay, at an approximate distance of 21 kilometres from Iona. This locale is in close proximity to the islands and coastal settlements of the southern Hebrides.

This objection is grounded in a detailed assessment of the planning and environmental considerations relevant to the proposal, firmly situated within the statutory and policy context that governs the determination of such applications. It is paramount to emphasise that the responsibility lies squarely with the applicant to provide adequate and convincing evidence that all applicable statutory tests and policy requirements have been met. Objectors are not obliged to establish the contrary. Having evaluated the evidence presented, it is evident that the applicant has failed to meet this burden of proof. Consequently, for the reasons elaborated herein, consent for the MachairWind Offshore Wind Farm should be refused.

1.1.830 Seascape, Landscape and Visual Effects

The proposal fails to comply with essential planning policies designed to safeguard nationally important landscapes and seascapes, which has significant implications for the integrity of these protected environments. The applicant has not adequately demonstrated that the scale of the identified effects aligns with its own assessment methodology, casting doubt on the reliability of the conclusions presented.

This lack of consistency is particularly critical given the clear policy framework outlined in the National Planning Framework 4 (NPF4) and the National Marine Plan. Specifically, the proposal engages NPF4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan, all of which establish stringent requirements for protecting landscape and seascape interests at a national level.

In light of these considerations, the proposal does not meet the necessary policy tests and should be reconsidered to ensure compliance with the statutory protections for these valued environments. Without demonstrable adherence to the relevant policies, approval would undermine established planning objectives and the long-term preservation of nationally significant landscape and seascape assets.

1.1.831 Cultural Landscape, Archaeology and Historic Environment

The applicant's baseline assessment acknowledges that the cultural significance of the affected heritage assets is intrinsically linked to experiential qualities such as pilgrimage, arrival by sea, and movement through a living cultural landscape. This significance arises from the dynamic relationships between monuments, spirituality, and the encompassing landscape and seascape, which are fundamentally experienced through movement rather than static viewpoints. Such recognition underscores the importance of evaluating heritage impacts within the context of the broader cultural landscape and the lived experience it offers.

Nevertheless, Historic Environment Scotland's consultation responses, as documented in the application, highlight a concern that the applicant's assessment may not fully capture these wider qualities. In particular, they requested additional viewpoints to ensure that the comprehensive cultural and experiential dimensions are properly represented. This suggests that the current assessment framework may inadequately reflect the full baseline qualities, thereby limiting the robustness of heritage impact evaluation. Addressing this gap is essential to accurately appraise the significance and potential effects on the heritage assets in their cultural context.

The heritage impact conclusions rely substantially on the findings of the landscape assessment. However, as identified in the evidence, there is an understatement of landscape effects within that assessment. This understatement directly affects the heritage conclusions, causing them to inherit the same deficiencies. Consequently, the credibility of the heritage impact assessment is undermined by its dependence on a landscape analysis that does not fully capture the extent of landscape effects.

1.1.832 Effects on Island Communities, Tourism and the Local Economy

While mitigation measures may be proposed to address some impacts of the development, they are insufficient when weighed against the fundamental reliance of the island communities on the very qualities the proposal threatens. The applicant's own baseline assessments confirm that visitors are drawn to these islands specifically for their landscape, seascape, cultural heritage, tranquillity and remoteness. These attributes form the cornerstone of the local economy, underpinning visitor expenditure that sustains essential services and supports population retention. Any alteration to these defining characteristics would therefore directly undermine the economic viability of these communities and jeopardise their long-term social sustainability.

1.1.833 Cumulative and In-Combination Effects

The cumulative impact assessment relies directly on the findings of the underlying Environmental Impact Assessment, including the landscape, heritage, and socio-economic evaluations. As these foundational assessments have been demonstrated to understate the effects, the cumulative assessment consequently adopts this diminished baseline. This results in an overall underestimation of the combined impacts arising from the proposed development in conjunction with other existing, consented, and foreseeable projects. Therefore, the cumulative effects reported cannot be considered reliable or reflective of the true extent of impact.

1.1.834 Personal Observations

In addition to the planning matters above, I am personally concerned because: Iona is a sacred place and must be protected from this development

Based on my own local knowledge, I also wish to highlight that: The impact on Iona has not been fully considered

Finally, I would also ask the Scottish Ministers to consider: The Island of Iona is of great cultural and religious significance. The proposed development threatens this and would therefor impact on tourism to Iona and Mull

1.1.835 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the relevant statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal region. However, independent reviews of the applicant's documentation reveal that these impacts have been understated. Furthermore, a comprehensive heritage assessment, as mandated, has not been undertaken. Although the effects on the island communities involved were identified, no formal assessment of these impacts has been conducted. In addition, the ecological criteria necessary for approval have not been demonstrated as achievable. Compounding these issues, only a portion of the project is currently submitted for consideration by the Scottish Ministers.

Given these substantial deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and decline the related marine licence. Should the Ministers be disinclined to refuse outright, it is requested that they require the submission of further environmental information alongside enhanced visual representations. Moreover, the decision-making process should be deferred until after a public inquiry, thereby allowing thorough scrutiny of the concerns raised in this objection. Irrespective of the final determination, it is further requested that the Scottish Ministers articulate explicit conclusions within their reasons, particularly addressing the effects on cultural heritage and the impacted island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 489
Dear Sir/Madam,

I hereby submit a formal objection to the proposed MachairWind Offshore Wind Farm, as detailed in applications 00012385 for consent under section 36 of the Electricity Act 1989 and 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. These applications, lodged by MachairWind Limited (ScottishPower Renewables), seek approval for a substantial offshore wind development with a generating capacity of approximately 2 gigawatts. The project envisages the installation of between 91 and 144 turbines, each reaching up to 335 metres in height to blade tip, situated within a designated Windfarm Development Area encompassing around 448 square kilometres of marine space. This area lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and in close proximity to the islands and coastal communities of the southern Hebrides.

It is requested that this correspondence be registered as a formal objection, that I be recorded as an objector, and that I receive notification of the final determinations concerning these applications.

The grounds for objection presented here are founded upon planning and environmental considerations, evaluated within the statutory and policy frameworks governing the determination of these proposals. It is fundamental to note that the onus of proof lies with the applicant, who must provide adequate and compelling evidence to satisfy all relevant tests. Objectors are not required to establish contrary evidence. In this case, the applicant has failed to meet this evidential burden. Consequently, for the detailed reasons outlined below, it is submitted that consent should be withheld.

1.1.836 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology, as set out in Appendix 16.1, notably lacks a defined distance threshold beyond which major effects are considered to cease. Nevertheless, an independent Evidence Note, analysing the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of its inherent sensitivity or the extent of visibility. This pattern is further corroborated by the applicant’s own documentation, which acknowledges the influence of distance on judgements—highlighting, for example, that a coastal area over 30 kilometres away is assessed as experiencing only a small scale of change. The Landscape Character synthesis similarly identifies a High magnitude of effect within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

Such a methodological approach results in the protective tests being applied to understated inputs. By systematically moderating magnitude at precisely those distances where the most sensitive designated landscapes are situated, the assessment’s conclusions fail to provide a reliable description of the effects the Scottish Ministers are asked to consider. Consequently, there is a significant concern

that the current methodology does not accurately capture the true extent of potential impacts on sensitive receptors, undermining the robustness of the decision-making process.

The visualisation materials submitted in support of the assessment exhibit inherent limitations that have a direct impact on the accuracy of the perceived scale and visual effects of the proposed development. These limitations mean that decision-makers and consultees cannot fully rely on the visual evidence as a precise representation of how the development will appear in situ. Consequently, there is a risk that the visual impact may be either underestimated or misinterpreted, which could affect the robustness of any conclusions drawn from these materials.

NatureScot's visualisation guidance, which the applicant has adopted, explicitly recognises these constraints. It states that printed visualisations cannot fully replicate the scale experienced by a viewer in the field. Additionally, wireline drawings that are presented within the same panoramic projections share the limitations inherent in the accompanying photography. These drawings are technical renderings embedded within the visualisation and do not serve as independent corrections or enhancements to overcome the fundamental shortcomings of photographic representation.

Given these acknowledged technical and perceptual limitations, it is essential that the assessment's reliance on these visual materials is appropriately tempered by an understanding of their constraints. This ensures that decisions are not made solely on visualisations that cannot fully convey the real-world experience of the development's scale and presence within the landscape. In light of this, further consideration or supplementary means of assessment may be necessary to provide a more comprehensive understanding of the visual impact.

While mitigation measures may address some visual impacts of offshore development, the introduction of aviation and navigation lighting presents a distinct and permanent alteration to the night-time seascape character. Currently, the sea horizon remains unlit, and the proposed lighting would irrevocably change this condition for the entire 35-year operational lifespan of the project. Importantly, this operational timeframe does not limit the extent of harm in planning terms; consenting to the development effectively designates this seascape as appropriate for wind farm use, with all attendant changes to its character. Such a fundamental shift requires careful consideration given the significance of preserving the existing unlit marine environment at night.

There remains significant uncertainty regarding the proposal's compliance with the suite of relevant planning policies designed to safeguard nationally important landscapes and seascapes. The effects identified engage specific provisions of the National Planning Framework 4, notably Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. Crucially, the applicant has failed to demonstrate that its assessment of the scale of these effects aligns with its own stated methodology. This lack of consistency undermines confidence in the conclusions reached and, consequently, in the assertion that the proposal adheres to the protections these policies afford. On this basis, it is

concluded that the proposal does not comply with the key planning policies intended to protect the landscape and seascape interests at a national level.

1.1.837 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment of heritage impacts relies on Historic Environment Scotland's recognised methodology for evaluating effects on the setting of historic assets, which necessitates determining whether changes to setting affect its contribution to cultural significance and whether the integrity of that setting is adequately retained. This methodology explicitly states that visual change alone should not be equated directly with adverse impact. However, a Methodological Audit prepared in support of community objections, utilising only the applicant's Appendix 14.3, finds that while the assessment identifies relevant heritage attributes, it fails to demonstrate how the integrity of setting has been properly evaluated in accordance with the applicant's own accepted methodology.

Specifically, the assessment focuses on describing visual change through factors such as visibility, distance, monument prominence, retained views, screening, and skyline occupation, before concluding that the integrity of setting is adequately retained. The critical evaluative step required by the methodology—explicitly linking these observations to an assessment of setting integrity—is absent from the examples examined in the Audit. This omission undermines the reliability of the applicant's conclusions regarding heritage impacts and raises concerns over the robustness of the assessment overall.

While the applicant has made efforts to identify and mitigate impacts on heritage assets, their assessment appears to inadequately capture the full extent of the cultural landscape and experiential qualities that contribute to the significance of these sites. The applicant's own baseline acknowledges that the cultural importance of the affected heritage assets arises not only from isolated features but from a complex interplay of factors including pilgrimage routes, arrival by sea, and movement through a living cultural landscape. These elements encompass relationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced dynamically through movement rather than from fixed viewpoints. Moreover, Historic Environment Scotland, as recorded in the consultation responses within the application, specifically requested additional viewpoints to ensure that these broader cultural and experiential qualities are properly represented. This suggests that the current assessment does not fully address the heritage impacts in a manner consistent with the identified cultural significance, indicating a need for a more comprehensive evaluation that respects the intangible and processual attributes of the heritage assets in question.

The applicant's heritage conclusions are fundamentally reliant on the findings of the landscape assessment. This dependency is critical, as the landscape assessment forms the evidential foundation upon which the heritage impact conclusions are constructed. Any shortcomings or inaccuracies within the landscape evaluation inevitably influence the validity of the heritage assessment.

It has been demonstrated that the landscape effects have been understated, as outlined in the preceding analysis. This understatement is not a trivial matter; rather,

it represents a significant deficiency that affects the overall appraisal. Because the heritage conclusions are predicated on the landscape assessment, any minimisation of landscape impacts is directly transmitted into the heritage impact findings, thereby diminishing their reliability.

Consequently, the credibility of the heritage conclusions is compromised by the inherent weaknesses within the landscape assessment. A more robust and accurate landscape evaluation is essential to ensure that the heritage impacts are properly understood and fairly assessed. Without addressing these deficiencies, reliance on the current heritage conclusions remains questionable and potentially misleading.

There remains significant uncertainty regarding the application's compliance with key heritage protection policies. Specifically, it engages NPF4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) which address the settings of such assets, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. These provisions collectively establish a clear framework for safeguarding the cultural significance of heritage assets and their surroundings.

Despite this policy context, the applicant has failed to demonstrate that the cultural significance of internationally and nationally important heritage assets and their settings will be protected. Moreover, the Scottish Ministers have not been provided with the requisite assessment to support such a conclusion. In light of this absence of essential evidence, the application cannot be considered acceptable in terms of heritage protection.

1.1.838 Effects on Island Communities, Tourism and the Local Economy

The applicant's own baseline assessments acknowledge that the island communities affected by this proposal rely exceptionally heavily on visitors who are drawn specifically by the qualities identified: landscape, seascape, cultural heritage, tranquillity and remoteness. These attributes are not incidental but form the core attraction sustaining the local visitor economy. The proposed development threatens to alter these very qualities, thereby undermining the fundamental reasons why visitors choose to come.

Any diminution of these key characteristics would have a direct and adverse impact on the economic foundations of these communities. This, in turn, would jeopardise the provision of local services, reduce population stability, and ultimately threaten the long-term social and economic viability of the islands. The proposal therefore poses a significant risk to the continued sustainability of these communities by damaging the essential qualities upon which they depend.

The applicant's own consultants acknowledged that habitability represents a potentially significant pathway through which the proposed development could impact island communities. Despite this recognition, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 addresses impacts primarily at a regional scale, focusing in detail on potential port communities but failing to provide an equivalent place-based evaluation of the island communities directly facing the development. Notwithstanding this lack of targeted analysis, the assessment

nonetheless concludes that those island communities exhibit low sensitivity to tourism effects.

This approach overlooks critical distinctions between small island economies and broader regional averages. Small island economies are concentrated in sectors that are particularly vulnerable to alterations in the qualities that attract visitors. Far from mitigating sensitivity, a reliance on increasing visitor numbers actually intensifies dependence on these at-risk qualities. Therefore, the conclusion of low sensitivity drawn without a place-based analysis cannot be regarded as evidence but must be seen as an unsubstantiated assumption.

Given these significant methodological shortcomings, the socio-economic assessment does not provide a reliable understanding of the potential impacts on island communities. A more nuanced, place-specific evaluation is necessary to accurately assess and mitigate the effects of the proposed development on these sensitive economies. Without this, the assessment falls short of informing appropriate planning decisions regarding the proposal's effects on island communities.

The proposal fails to comply with the necessary planning policies and statutory duties relating to island communities. Specifically, it does not meet the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be founded on robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Furthermore, the proposal falls short of the expectations of NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, both of which emphasise the importance of assessing and giving due weight to the interests of island communities through meaningful engagement throughout the planning process.

The applicant acknowledged that island communities require particular scrutiny; however, they failed to undertake the necessary assessment to understand the proposal's potential effects on these communities. As a result, there is no demonstration that the development is compatible with the sustainability of island communities. This omission represents a significant shortcoming in addressing the socio-economic implications and risks posed to these populations.

In conclusion, the statutory duties owed to island communities have not been discharged, and the proposal does not demonstrate compliance with the relevant planning policies. Given these deficiencies, the proposal cannot be considered acceptable in its current form. It is therefore respectfully requested that it be refused on the grounds of non-compliance with policy and statutory obligations regarding the protection of island communities.

1.1.839 Ecology, Biodiversity and Habitats Regulations

There remains considerable uncertainty regarding the ecological implications of the proposed development, given the presence of Priority Marine Features and Annex I habitats within the development area itself. The surrounding waters are known to support a range of sensitive species, including seabirds, marine mammals, and basking sharks. Introducing large-scale construction, operational, and

decommissioning activities into this environment over several decades raises significant concerns about potential adverse environmental effects. Consequently, the ecological importance and sensitivity of the site and its environs must be carefully considered to ensure that the proposal does not result in unacceptable harm to these protected marine features and species.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared in circumstances where it is not possible to exclude an adverse effect on the integrity of a protected site. The very inclusion of such materials within the application highlights the applicant's recognition of potential impacts on designated environmental interests.

It is important to note that the submission of these derogation and compensation documents indicates a precautionary approach by the applicant, acknowledging that the proposed development may affect the protected guillemot population. By providing these plans, the applicant seeks to demonstrate a commitment to mitigating any such impacts should the competent authority, in this case the Scottish Ministers, determine that an adverse effect on site integrity cannot be ruled out. This approach reflects an understanding that the Scottish Ministers may reach a different conclusion regarding the potential for harm than the applicant has presented.

The presence of these documents as part of the application is therefore a significant feature, as it signals preparedness to address and manage any identified adverse effects through derogation provisions and compensatory measures. This submission aims to ensure that, in the event of an adverse effect being confirmed, appropriate steps will be taken to protect the guillemot population and maintain the overall integrity of the North Colonsay and Western Cliffs Special Protection Area.

Under the Habitats Regulations, consent for developments affecting protected habitats and species may only be granted where the competent authority has ascertained that the proposal will not adversely affect the integrity of the protected site, unless the stringent derogation tests are satisfied. This requirement demands that no reasonable scientific doubt remains regarding the absence of such adverse effects. The onus of proof lies squarely with the applicant, who must provide robust evidence to meet this high evidential standard. Importantly, proposals for mitigation, compensation, or future monitoring alone cannot substantiate compliance with the statutory tests, underscoring the necessity for conclusive scientific certainty before consent can lawfully be given.

These legal obligations engage not only the Habitats Regulations but also specific policies within the National Marine Plan, notably GEN 9 and GEN 13, as well as Policies 3, 4(b), 4(e), and 4(f) of NPF4. This comprehensive policy framework reinforces the critical importance of safeguarding protected sites and species through rigorous assessment processes. Any development proposal must therefore demonstrate unequivocally that it will not compromise protected site integrity in order to secure consent, reflecting the stringent protections embedded within both statutory and planning policy regimes.

1.1.840 Effects on Local Area

The applicant's assessment significantly underestimates the direct and substantial effects of the proposed development on the communities, economy, and heritage of Islay, Colonsay, and Oronsay. Although Islay and Colonsay lie immediately adjacent to the development area—Islay to the south-east and Colonsay to the east—the application predominantly considers Islay only as a potential project location rather than as a distinct island community subject to direct impacts. This approach fails to recognise that Islay's Atlantic-facing communities confront the nearest edge of a 448 square kilometre development zone, without any place-specific evaluation of consequences for their local setting, economic activities, or community life. Similarly, Colonsay and Oronsay's daily experience is defined by their seaward outlook facing the array directly. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's coastline, forms the focus of the applicant's derogation case and compensation proposals, implicitly acknowledging that harm to the internationally protected seabird populations cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community, has its open maritime setting inadequately addressed, reflecting the broader deficiencies identified in the heritage assessment. These omissions collectively undermine the reliability and completeness of the environmental and heritage impact evaluation.

The applicant's assessment underestimates the scale and significance of the visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social effects. The Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, with direct orientation towards the development, extensive visibility, and a large geographical extent of change. The turbines would be visible across approximately 21 kilometres, spanning around 39 degrees of the horizon, significantly affecting the ferry crossing between Fionnphort and Iona. Similarly, the west coast of Iona is recognised as highly sensitive with widespread visibility, and the applicant accepts that significant effects would occur for residents and visitors across much of the island, including at Dùn Ì, Iona's highest point.

Iona's monastic landscape, comprising internationally important heritage assets such as the Abbey, the Nunnery, and the high crosses, derives its significance from pilgrimage, arrival by sea, and movement through the landscape—factors acknowledged in the applicant's own baseline assessment. Despite Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing itself, no visualisation has been provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving an important perspective unassessed. Furthermore, a household consultation revealed that 92 per cent of respondents on Iona object to the proposal. Notably, the applicant's consultants identify habitability as a potential pathway of effect for this community, yet no assessment of this impact has been undertaken.

To contextualise the perceived scale of the turbines, the tallest proposed turbines would exceed the height of Ben Hynish on Tiree—141 metres tall and visible from Iona at approximately 33 kilometres—by about 194 metres, despite being located at roughly two-thirds of that distance. This comparison underscores the substantial

visual dominance the turbines would have in the landscape. Taken together, these points demonstrate that the applicant's assessment fails to adequately capture the magnitude and significance of impacts on Iona, thereby compromising the reliability of the overall environmental and social impact evaluation.

The applicant's assessment inadequately addresses the significant impacts on the coastal communities and landscapes of Mull and Ross of Mull, which has practical consequences for both local residents and the tourism economy. The Ross of Mull South coastal area is recognised as having High sensitivity at distances of approximately 22 to 24 kilometres and is attributed only Medium magnitude of effect. Notably, the applicant accepts that significant effects would occur at Erraid and along the Core Paths of the Ross. Furthermore, Fionnphort—the gateway to Iona and primary embarkation point for visitors—is identified as experiencing significant effects. This community is directly dependent on the flow of visitors, and yet no tailored, place-based assessment has been provided to reflect its unique relationship with the development.

Similarly, across Mull, significant effects are accepted by the applicant on Core Paths and within the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, which encompasses Mull's western waters and islands, is assessed as having High sensitivity throughout at distances between approximately 21 to 33 kilometres. Despite this, the magnitude of effect is limited to Medium, which underplays the true visual and experiential impact on this nationally designated landscape. The applicant's reliance on distance-based reasoning is further exemplified in the treatment of the Wilderness and Gribun Rocks coastal area, where effects are dismissed as small due solely to viewing distances exceeding 30 kilometres. Such an approach fails to adequately consider the cumulative and perceptual significance of the development in these sensitive locations.

Crucially, Mull's west-facing tourism economy—including wildlife boat operations and accommodation providers in its western townships—relies heavily on the intactness of the Atlantic seascape, which the proposed development would industrialise. Despite this dependency, none of these communities has been afforded a thorough, place-based assessment to understand the full extent of economic and social consequences. In sum, the applicant's evaluation does not satisfactorily capture the scale or significance of the effects on the landscapes and communities most intimately tied to these coastal and seascape environments.

The applicant's assessment significantly underestimates the potential impacts on important designated landscapes and vulnerable island communities, with practical consequences for their ongoing regeneration and preservation. For example, Ulva, situated within the Loch na Keal National Scenic Area, is a community-owned island currently undergoing regeneration. This small, re-establishing community relies heavily on the qualities of its setting and unspoilt seascape, which are precisely those at risk from the proposed development. Yet, no specific assessment has been made regarding the effects on Ulva, thereby overlooking critical factors that could undermine the community's recovery and the natural qualities it depends upon.

Similarly, the applicant's treatment of other nearby designated landscapes appears to downplay the significance of potential effects. Staffa, also within the Loch na Keal National Scenic Area and one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development site—beyond the 30-kilometre range that NatureScot advised for assessing effects on National Scenic Area qualities. Despite this, the applicant concludes that the scale of change would be small and the effect not significant, even though its own assessment recognises the panoramic maritime qualities of the area. The Jura National Scenic Area, valued for its wild, undeveloped Atlantic outlook, is assessed as having high sensitivity but is attributed only a medium to low magnitude of effect due to distance and retained landforms. A similar approach is taken for the Scarba, Lunga and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away. This consistent minimisation of potential impacts fails to fully acknowledge the intrinsic qualities and designations of these landscapes, which warrants a more thorough and precautionary evaluation to ensure their protection.

The applicant's assessment attributes a Low magnitude of change to the South Tiree coastal area despite recognising its High sensitivity at approximately 35 kilometres. This conclusion contrasts sharply with the nature of the receptor, as Tiree's landscape character is exceptionally distinctive and vulnerable. Unlike other areas where vertical structures may be more commonplace or mitigated by existing features, Tiree's topography is uniquely low-lying and defined by its openness to sea and sky.

Tiree's highest elevation, Ben Hynish, reaches only 141 metres, while the proposed turbines would rise to 335 metres, introducing unprecedented vertical elements into an otherwise horizontal seascape. This significant alteration to the island's defining characteristics cannot be adequately captured by a Low magnitude rating. Such an understatement leads to an unreliable evaluation of the impacts on Tiree's sensitive landscape character, warranting a reassessment that properly reflects the scale of change proposed.

The applicant's assessment fails to address significant effects on mainland and island communities that have direct views of, and economic reliance upon, the seascape affected by the development, thereby undermining the comprehensiveness of the evaluation. Notably, Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the development waters from the east; yet, no examination has been made of the potential impacts on its delicate community balance and economy. Similarly, Ardnamurchan Point—the most westerly point of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the receptors for which the applicant's distance-based moderation has been applied in this objection, calling into question the adequacy of the assessment. Additionally, the west coast of Kintyre comprises a sequence of communities whose character, outlook, and visitor economy are defined by their exposure to the open Atlantic seaboard towards Islay, Jura, and adjacent waters. The Treshnish Isles and other small islands and mainland coasts with views toward the development area share this position and have similarly been omitted from consideration. In light of these unassessed effects on key coastal

and island communities, the applicant's assessment cannot be regarded as comprehensive or sufficiently robust.

The applicant's assessment systematically moderates and discounts the magnitude of change affecting highly sensitive receptors located beyond approximately 20 kilometres. This approach results in a quantified underestimation of environmental effects on these receptors, as the assessment reduces the perceived significance of impacts solely based on distance. Such a methodology fails to account adequately for the true extent of change experienced by these communities.

Consequently, the effect on populations living beyond this arbitrary threshold remains insufficiently evaluated. These communities, which bear the consequences of the development, have received no place-based assessment to reflect their specific circumstances and sensitivities. This omission undermines the thoroughness and accuracy expected in a robust environmental impact assessment.

In summary, the applicant's distance-based approach compromises the integrity of the assessment by systematically discounting effects beyond 20 kilometres without proper justification. For the assessment to be comprehensive and reliable, it must address the significant impacts on all sensitive receptors irrespective of distance, ensuring that all affected communities are properly considered.

1.1.841 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the applicable statutory and policy frameworks. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal area. However, published analyses of the applicant's documentation reveal that these impacts have been understated. Furthermore, the necessary heritage assessment has not been conducted. While the presence of effects on the island communities affected by the development was identified, no formal assessment of these impacts has been undertaken. In addition, the ecological tests required under the relevant legislation remain unproven, and it is notable that only a portion of the project is currently before the Scottish Ministers for consideration.

Given these shortcomings, it is respectfully submitted that the Scottish Ministers should refuse consent for the MachairWind Offshore Wind Farm and decline to grant the associated marine licence. Should the Ministers decide against refusal, it is requested that they require the submission of further environmental information and enhanced visual representations. Moreover, a public inquiry should be held prior to determination, to allow a thorough examination of the issues raised in this objection. Regardless of the decision reached, it is also urged that the Ministers provide clear and explicit conclusions within their reasons, specifically addressing the effects on cultural heritage and on the island communities affected by the proposal.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 490
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989, alongside application 00012386 for a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010. I request that my objection be officially recorded and that I receive notification of the final determination concerning these applications.

The proposals envisage an offshore wind energy development with a capacity of approximately 2 gigawatts, incorporating between 91 and 144 turbines, each reaching up to 335 metres to blade tip. This facility is to be located within a designated Windfarm Development Area encompassing roughly 448 square kilometres of marine environment situated northwest of Islay and west of Colonsay. The site lies approximately 21 kilometres from Iona and lies in proximity to the islands and coastal communities of the southern Hebrides.

The following sections detail the planning and environmental grounds upon which I base my objection, framed by the statutory and policy context relevant to the determination of these applications. It is important to emphasise that the onus lies with the applicant to provide compelling evidence demonstrating compliance with all applicable tests and requirements. There is no requirement for objectors to substantiate the contrary position. In this instance, the applicant has failed to meet this evidentiary burden, and accordingly, the applications should be refused.

1.1.842 Legislative and Policy Framework

The application before the Scottish Ministers raises significant uncertainty regarding compliance with the statutory duties set out in Schedule 9 of the Electricity Act 1989. This Schedule explicitly requires the applicant to have regard to the desirability of preserving natural beauty, conserving flora, fauna, and geological or physiographical features of special interest, as well as protecting sites, buildings, and objects of architectural, historic, or archaeological interest. Furthermore, the applicant must take reasonable steps to mitigate any adverse effects arising from the proposal on these interests. The evidence submitted fails to demonstrate that these statutory duties have been adequately addressed.

In addition, the Scottish Ministers, as the determining authority, are themselves required to have regard to these same statutory duties when considering the application. The absence of clear and convincing evidence that the applicant has fulfilled these obligations introduces a material deficiency in the application. This omission undermines confidence that the proposal aligns with the legal framework intended to safeguard important environmental and heritage assets.

Where compliance with Schedule 9 has not been demonstrated, or where the evidence identifies deficiencies, omissions, or conflicts with the applicable legal and policy framework, these matters must weigh against the granting of consent. Given the unresolved uncertainties and the failure to adequately address the statutory requirements, the application should not be approved in its current form.

The marine licence application fails to demonstrate compliance with the statutory requirements set out in Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland's National Marine Plan. The application does not adequately address the General Policies critical to this proposal, including GEN 4 on Co-existence, GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 on Cumulative Impacts. These policies form an integral part of the statutory assessment, and the absence of clear compliance undermines the lawful basis for authorisation.

Given the failure to demonstrate adherence to these essential policies, and the presence of deficiencies and omissions within the evidence submitted, the application conflicts with the applicable legal and policy framework. Such shortcomings weigh decisively against the granting of consent under the Marine (Scotland) Act 2010. The determining authority must therefore refuse the marine licence application on the grounds that it does not meet the statutory and policy requirements mandated by the National Marine Plan.

The applicant's submission acknowledges that National Planning Framework 4 (NPF4) is a significant material consideration and that Policies 3 (Biodiversity), 4 (Natural Places), 7 (Historic Assets and Places), and 11 (Energy) are engaged by this proposal. However, the evidence before the determining authority fails to demonstrate compliance with these key policies. Specifically, there are deficiencies and omissions in the applicant's evidence that result in conflicts with the statutory duties and legislative requirements underpinning NPF4.

Policy 3 requires the protection and enhancement of biodiversity, yet the proposal does not provide sufficient evidence to show that biodiversity interests will be maintained or improved. Similarly, under Policy 4, which safeguards natural places, the application lacks the necessary assessments or measures to ensure that natural habitats and landscapes will not be adversely affected. Policy 7 mandates the conservation of historic assets and places, but the applicant has not adequately addressed the potential impacts on heritage assets, leaving a critical gap in compliance. Finally, Policy 11 on energy demands that proposals contribute positively to energy objectives within the planning framework; the submission fails to demonstrate alignment with these requirements.

Given these unresolved deficiencies and the absence of demonstrated compliance with the relevant NPF4 policies, the proposal conflicts with the applicable legal and policy framework. As established by the applicant's own evidence, such failures weigh decisively against the granting of planning consent. Therefore, on the basis of non-compliance with Policies 3, 4, 7, and 11 of National Planning Framework 4, this application should be refused.

The applicant's submission is governed by the requirements set out in The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the equivalent marine works regulations, which mandate that the likely significant environmental effects of the proposal must be identified, assessed, and reported prior to any determination. Additionally, the Habitats Regulations impose a statutory

duty to assess the effects of the proposal on European protected sites in accordance with the applicable legal tests.

A detailed examination of the evidence reveals that the applicant has failed to demonstrate compliance with these statutory requirements. The Environmental Impact Assessment (EIA) submitted does not adequately identify or assess the likely significant environmental effects as required by the 2017 Regulations. Furthermore, the Habitats Regulations Assessment (HRA) is either incomplete or absent, failing to apply the necessary statutory tests to evaluate the proposal's impact on European protected sites. This omission constitutes a fundamental procedural defect and evidential shortcoming.

The absence of a robust and compliant EIA and HRA undermines the statutory framework designed to protect the environment and European designated sites. Without these assessments, the determining authority cannot lawfully conclude that the proposal will not have adverse environmental effects or that it meets the stringent requirements of the Habitats Regulations. This failure to provide adequate environmental information and statutory assessment is a direct conflict with the applicable legal and policy framework.

In accordance with established planning principles, where compliance with environmental assessment and habitats regulations has not been demonstrated, and where deficiencies and omissions are evident, these matters must weigh heavily against the granting of consent. The applicant's failure to satisfy these fundamental legal obligations renders the proposal unacceptable in its current form.

Therefore, on the basis of the clear statutory requirements and the applicant's failure to meet them, the proposal should be refused consent due to inadequate environmental impact assessment and non-compliance with the Habitats Regulations.

The proposal fails to demonstrate compliance with the requirements of the Islands (Scotland) Act 2018, which mandates that the interests of island communities must be properly considered and given due weight in the decision-making process. This statutory obligation is fundamental and non-negotiable, ensuring that island communities are not overlooked or inadequately represented in planning decisions that affect them.

The submitted evidence does not show that the interests of island communities have been sufficiently identified, assessed, or integrated into the planning rationale. There are clear deficiencies and omissions in the consideration of these interests, which amount to a failure to meet the legal and policy framework established by the Islands (Scotland) Act 2018. Such shortcomings undermine the integrity of the decision-making process and conflict directly with the statutory requirements.

Given these unresolved deficiencies and the absence of demonstrated compliance, the proposal cannot be regarded as consistent with the applicable legal framework. As established by the evidence, where compliance with the Islands (Scotland) Act 2018 has not been demonstrated, or where deficiencies and omissions exist, these

matters weigh decisively against the granting of consent. Therefore, the proposal should be refused on this basis.

The practical consequence of the applicant's failure to provide robust, objective, and proportionate evidence demonstrating compliance with all relevant statutory duties, planning policies, and environmental assessment requirements is that the application cannot be properly assessed against the legal and policy framework. This evidential burden rests squarely with the applicant, and without it, the determining authority is left without the necessary assurance that the proposal meets the full range of statutory and policy obligations.

The submitted evidence does not establish that every relevant legal and policy requirement has been satisfied. Where compliance has not been demonstrated, or where the evidence reveals deficiencies, omissions, or conflicts with the applicable framework, these shortcomings must be given significant weight in the decision-making process. The absence of such demonstration undermines the integrity of the application and precludes a lawful and policy-compliant grant of consent.

Accordingly, the failure of the applicant to discharge their responsibility to prove compliance with all statutory duties and planning policies constitutes a fundamental procedural and substantive defect. This failure alone justifies refusal of the application, as it conflicts with the established legal and policy requirements governing planning decisions.

1.1.843 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to satisfy the impact criteria set forth in NPF4 Policy 11, which explicitly governs the conditions under which renewable energy developments may proceed. While Policy 11 endorses renewable energy projects, this support is conditional upon compliance with specific impact requirements, notably those concerning the effects on communities (Policy 11(c)) and on landscape, seascape, and other receptors (Policy 11(d) and 11(e)). The evidence demonstrates that the proposal would result in significant adverse effects on nationally designated landscapes and seascapes. Moreover, it has not been substantiated that the cultural significance of scheduled monuments and their settings would be adequately protected, nor that the interests and wellbeing of island communities would be safeguarded. The ecological assessments provided have similarly failed to demonstrate that the requisite environmental tests can be met.

These shortcomings collectively indicate that the proposal is in clear conflict with the impact criteria of NPF4 Policy 11. The adverse effects on nationally protected landscapes and seascapes alone constitute a material consideration against the development. The absence of robust evidence to protect the cultural heritage assets and to safeguard island communities further undermines the proposal's compliance with Policy 11. Equally, the failure to meet ecological standards raises significant concerns about the sustainability of the project. Taken together, these factors strongly suggest that the proposal cannot be supported under the policy framework intended to ensure renewable energy developments proceed without unacceptable harm.

The proposal fails to comply with multiple National Planning Framework 4 (NPF4) policies that safeguard nationally important landscapes, heritage assets, and biodiversity. As outlined in Policy 11, alongside Policy 4(c) and 4(d), there is a clear requirement to protect National Scenic Areas and other nationally important landscapes from significant adverse effects on the qualities for which they are designated. Additionally, Policy 7, including subsection 7(h) concerning scheduled monuments and 7(c) and 7(d) relating to the setting of historic assets, mandates protection of cultural heritage. Policy 3 further requires that biodiversity considerations be met.

In this instance, the proposal would cause significant adverse effects on nationally designated landscapes and seascapes, contrary to the protections envisaged by these policies. It has not been demonstrated that the cultural significance of scheduled monuments and their settings would be maintained, nor that the integrity of island communities would be safeguarded. Furthermore, the ecological assessments provided fail to meet the necessary tests required under Policy 3, as the evidence submitted does not establish that these standards can be satisfied. Consequently, the proposal is in conflict with these relevant NPF4 policies designed to protect designated assets.

The proposal would result in significant adverse impacts on landscape, heritage, and community interests within the area governed by the Argyll and Bute Local Development Plan 2. These effects are directly contrary to the protections afforded by the relevant terrestrial development plan policies, which seek to safeguard these valued attributes from inappropriate development. This conflict is clear and quantifiable in terms of the harm caused to the local environment and community well-being.

In assessing the proposal against the wider planning framework, it is evident that these conflicts are not isolated but extend to the development plan as a whole. The proposal fails to align with the strategic objectives and specific policies designed to preserve the character and integrity of the area. This inconsistency undermines the cohesive planning approach intended by the Local Development Plan 2, which is integral to maintaining sustainable land use and community interests.

Furthermore, when considered alongside National Planning Framework 4, the proposal remains at odds with the overarching policy direction. The applicant has not provided evidence to demonstrate compliance or justify departures from the established development plan framework. On this basis, the proposal should be refused as it fundamentally conflicts with the statutory planning policies that govern terrestrial development and community protection within Argyll and Bute.

1.1.844 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology, as set out in Appendix 16.1, lacks a clearly defined distance threshold beyond which major effects are considered to cease. This omission has a direct practical consequence: the predicted effects reported cannot be regarded as fully reliable. An independently prepared Evidence Note, which critically analyses the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams. Specifically,

no highly sensitive receptor located beyond approximately 20 kilometres from the development area is attributed the highest magnitude of change, regardless of that receptor's sensitivity or the extent of visibility. This indicates an implicit, if unacknowledged, distance-based limitation within the methodology.

Further scrutiny of the applicant's own documents confirms the influence of distance in shaping the assessment outcomes. For example, the evaluation of a coastal area over 30 kilometres from the site explicitly states that, due to the viewing distance, the scale of change is judged to be small. Additionally, the Landscape Character synthesis categorises magnitude as High within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types. This gradation effectively moderates the magnitude of effect as distance increases, despite there being no formal threshold set out in the methodology.

The consequence of this implicit distance moderation is significant: the protective tests applied within the assessment rely on understated inputs for magnitude at the very distances where the most sensitive designated landscapes are situated. Therefore, the conclusions drawn from the applicant's methodology do not reliably represent the true extent or severity of effects that Scottish Ministers are being asked to consent to. In light of this, the assessment methodology's failure to transparently and consistently account for distance effects undermines confidence in the accuracy and robustness of the predicted impacts.

The practical consequence of relying on the visualisation materials provided is that they may not accurately convey the true scale and impact of the proposed development as experienced on site. NatureScot's visualisation guidance, which the applicant follows, explicitly states that printed visualisations are unable to fully replicate the scale perceived by a viewer in the field. This limitation means that stakeholders and decision-makers reviewing the visual materials might underestimate or misinterpret the extent to which the development would be visible and affect the surrounding landscape.

Furthermore, the wireline drawings included within the same panoramic projections are bound by the same constraints as the accompanying photographic images. These wireline drawings serve as a technical rendering within the visualisation rather than acting as an independent corrective tool to address any deficiencies in the photographic representation. Consequently, these visual aids should be regarded with caution, as they do not provide a definitive or fully reliable depiction of the visual effects. This inherent limitation in the visual evidence advises careful consideration of on-site conditions and supplementary assessments when evaluating the visual impact of the proposal.

The introduction of aviation and navigation lighting to a previously unlit sea horizon would result in a permanent alteration of the night-time seascape character for the entire 35-year operational life of the development. This change is not a minor or temporary effect; it would fundamentally alter the visual experience of the seascape during night hours. Furthermore, the 35-year operational timeframe does not mitigate the policy implications of this harm. Granting consent to this development effectively signifies an acceptance that this seascape is appropriate for wind farm use despite the permanent change in its night-time character. In conclusion, the impact of lighting

on the seascape is significant and enduring, and any approval of the scheme must acknowledge the irreversible nature of this seascape transformation.

The proposal fails to comply with key planning policies designed to safeguard landscape and seascape interests. Specifically, the effects identified engage the provisions set out in NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively establish clear requirements for the protection of nationally important landscapes and seascapes, which the proposal does not adequately address.

Furthermore, the applicant has not demonstrated that its conclusions regarding the scale of the acknowledged effects align with the methodology it has employed. This lack of consistency raises serious doubts about the reliability of the assessment and undermines confidence in the proposal's claimed compliance with the relevant policy framework. Without robust evidence that the methodology has been correctly applied, the assessment cannot be considered sufficiently rigorous.

In light of these points, the proposal does not meet the necessary requirements of the planning policies protecting nationally significant landscape and seascape assets. Consequently, it should not be supported as it stands, given the clear shortcomings in demonstrating policy compliance and the potential for unacceptable adverse effects on protected environmental interests.

1.1.845 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment purports to follow Historic Environment Scotland's established methodology for evaluating effects on the setting of historic assets, which necessitates an appraisal of how changes to setting influence its contribution to cultural significance and whether the integrity of that setting is maintained. This methodology explicitly clarifies that visual change alone should not be directly equated with adverse impact. However, the operational assessment submitted, as examined in the Methodological Audit relying solely on the applicant's Appendix 14.3, identifies relevant heritage attributes but fails to demonstrate the critical evaluative step of assessing the integrity of setting in accordance with the accepted methodology.

Instead, the assessment primarily describes aspects of visual change—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—and then asserts, without evidential evaluation, that the integrity of setting is adequately retained. The Audit highlights that this evaluative step, required by the methodology to underpin conclusions about heritage impact, is absent in all examined examples. Consequently, the reliability of the applicant's conclusions regarding the effects on the setting of historic assets is undermined, casting doubt on the robustness of the heritage impact assessment as a whole.

The applicant's own baseline assessment acknowledges that the cultural significance of the affected heritage assets arises from a complex interplay of qualities, including pilgrimage, arrival by sea, and movement through a living cultural landscape. It recognises the importance of relationships between monuments, spirituality, and the surrounding landscape and seascape, all of which are

experienced dynamically rather than through fixed viewpoints. This nuanced understanding underscores that heritage value extends beyond isolated features to encompass experiential and spatial dimensions that contribute to the overall cultural landscape.

Historic Environment Scotland's consultation responses, as recorded within the application documentation, highlight concerns that the applicant's assessment may not adequately capture these broader qualities. They specifically requested the inclusion of additional viewpoints to ensure a fuller representation of the cultural landscape's experiential aspects. This indicates a potential shortfall in the baseline assessment and suggests that the heritage impact appraisal may underestimate effects on the wider cultural and experiential context. Consequently, the assessment should be revisited to incorporate these broader perspectives, thereby providing a more comprehensive understanding of heritage impacts.

The heritage impact conclusions rely significantly on the landscape assessment, as established in the applicant's evidence. It has been demonstrated that where landscape effects have been understated, this understatement directly affects the reliability of the heritage conclusions that are founded upon them. Consequently, any deficiencies or minimisation within the landscape assessment inherently undermine the credibility of the heritage impact findings. This interdependency calls into question the robustness of the overall heritage evaluation presented.

The application fails to demonstrate adequate mitigation measures to protect heritage assets, falling short of the requirements set out in relevant policy. This matter engages NPF4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) which address the setting of such assets, as well as GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Crucially, the applicant has not provided evidence that the cultural significance of internationally and nationally important heritage assets and their settings will be safeguarded. Consequently, the Scottish Ministers lack the necessary assessment to conclude that these heritage interests would be properly protected. This absence of demonstrable compliance with key heritage protection policies undermines the acceptability of the application.

1.1.846 Effects on Island Communities, Tourism and the Local Economy

While mitigation measures may seek to address certain impacts, they cannot fully compensate for the fundamental harm posed by the proposal to the qualities that attract visitors to the island communities in question. The applicant's own baseline assessments identify key attributes such as landscape, seascape, cultural heritage, tranquillity and remoteness as the primary reasons visitors are drawn to these areas. These qualities form the essential foundation upon which the local economies depend, and any alteration or degradation of these attributes would have profound consequences.

The exceptional reliance of these island communities on visitor-generated income means that changes undermining their appeal strike directly at their economic base. This, in turn, jeopardises the provision of local services, threatens population retention, and undermines the overall social and economic sustainability of these communities. It is therefore clear that the proposal, by impacting the very qualities

that attract visitors, poses a serious risk to the continuing viability of the islands. Such fundamental effects cannot be adequately mitigated and must be given significant weight in the planning decision.

The applicant's own consultants acknowledged that habitability represents a potentially significant pathway through which the proposed development could impact island communities. Despite this recognition, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 addresses impacts primarily at a regional scale, focusing in detail on potential port communities but failing to provide an equivalent place-based evaluation of the island communities directly facing the development. Notwithstanding this lack of targeted analysis, the assessment nonetheless concludes that those island communities exhibit low sensitivity to tourism effects.

This approach overlooks critical distinctions between small island economies and broader regional averages. Small island economies are concentrated in sectors that are particularly vulnerable to alterations in the qualities that attract visitors. Far from mitigating sensitivity, a reliance on increasing visitor numbers actually intensifies dependence on these at-risk qualities. Therefore, the conclusion of low sensitivity drawn without a place-based analysis cannot be regarded as evidence but must be seen as an unsubstantiated assumption.

Given these significant methodological shortcomings, the socio-economic assessment does not provide a reliable understanding of the potential impacts on island communities. A more nuanced, place-specific evaluation is necessary to accurately assess and mitigate the effects of the proposed development on these sensitive economies. Without this, the assessment falls short of informing appropriate planning decisions regarding the proposal's effects on island communities.

The proposal fails to demonstrate compliance with essential policies and statutory duties protecting island communities, as required by GEN 19 and paragraph 4.81 of the National Marine Plan. These provisions mandate that decision-making be grounded in robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Additionally, NPF4 Policy 11(c) and the Islands (Scotland) Act 2018 explicitly require that the interests of island communities be thoroughly assessed and given due weight through meaningful engagement throughout the planning process.

Despite acknowledging the necessity for particular scrutiny of island communities, the applicant has not conducted the comprehensive assessment needed to understand the potential impacts on these communities. There is no demonstration that the proposal aligns with the principles of sustainable island communities, nor is there evidence that the statutory duties owed to these communities have been fulfilled. This omission undermines the reliability of the socio-economic evidence base and fails to meet the standards set by the relevant policies and legislation.

In conclusion, given the absence of adequate assessment and engagement with island communities, the proposal does not satisfy the mandatory planning and

statutory requirements. It consequently cannot be considered compatible with the sustainable development of island communities and should therefore be refused.

1.1.847 Ecology, Biodiversity and Habitats Regulations

The development site encompasses Priority Marine Features and Annex I habitats, indicating its high ecological value. Additionally, the surrounding waters are known to support significant populations of seabirds, marine mammals, and basking sharks. This rich biodiversity underscores the environmental sensitivity of the area and the need for careful consideration of any activities proposed within it.

The proposed development entails large-scale construction, operation, and eventual decommissioning over a period spanning several decades. Such prolonged and extensive intervention presents a substantial risk of adverse environmental effects on the designated marine features and protected species. Given the ecological importance of the site and its surroundings, the potential for significant negative impacts must be thoroughly assessed and addressed to ensure adequate protection of these vulnerable marine ecosystems.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared for scenarios where an adverse effect on the integrity of a protected site cannot be definitively ruled out. The inclusion of these documents demonstrates a clear recognition by the applicant of the potential for negative impacts arising from the proposed development, indicating a proactive approach to mitigating those impacts within the framework of derogation provisions.

Importantly, the submission of these documents constitutes a significant element of the application. It signals that, according to the applicant’s own assessment, there remains uncertainty as to whether the Scottish Ministers will concur with the conclusion that no adverse effect will occur. This acknowledgment underscores the gravity of the potential impacts on the protected site and the necessity of considering appropriate compensatory measures. Therefore, while the applicant has taken steps to address the issue, the presence of these derogation and compensation documents highlights the need for careful scrutiny of the application’s implications for the North Colonsay and Western Cliffs Special Protection Area before any final decision is made.

Consent for developments affecting protected habitats and species can only be granted where there is no reasonable scientific doubt that the integrity of the protected site will remain unaffected. Under the Habitats Regulations, the competent authority must be satisfied that the proposal will not adversely affect the site’s integrity, except where strict derogation tests are conclusively met. This places a very high evidential burden on the applicant to demonstrate compliance. Importantly, measures such as mitigation, compensation proposals, or future monitoring alone do not suffice to meet the statutory tests. This stringent legal framework is reinforced by specific policy provisions, including GEN 9 and GEN 13 of the National Marine Plan, alongside Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4. Given these requirements, any consent granted without unequivocal scientific

certainty that the protected site's integrity will remain intact would be unlawful. Therefore, proposals must be rigorously assessed against these standards before any approval is considered.

The practical consequence of the applicant's failure to demonstrate compliance with statutory tests is that the application cannot lawfully proceed to approval. The evidence submitted, including the applicant's own derogation documents, reveals a fundamental shortcoming in meeting the legal requirements designed to protect internationally important habitats and species. These statutory tests are established to ensure that any potential adverse impacts on critical ecological features are properly assessed and, where necessary, mitigated or avoided. However, the applicant's documentation fails to provide the necessary degree of certainty that these tests can be satisfied. Without this assurance, the proposed development poses an unacceptable risk to internationally designated ecological assets. Consequently, the application does not fulfil the statutory obligations and should not be granted consent.

1.1.848 Cumulative and In-Combination Effects

There is significant uncertainty surrounding the current assessment approach for the proposed development, arising from the fact that only a portion of the project is presently before the Scottish Ministers. Crucially, the export cable corridor and the onshore transmission works—without which the wind farm cannot function—have been deferred to subsequent applications. This fragmentation means that the full range of impacts associated with the entire project are never evaluated concurrently, leaving a considerable gap in the understanding of its cumulative effects.

This piecemeal consideration is fundamentally at odds with established legal principles governing environmental assessment. The courts, as reaffirmed in the Raeshaw Farms case, have made clear that a project must be assessed in its entirety rather than being artificially segmented into smaller parts whose individual impacts appear less significant. By deferring key components of the development, the current process effectively circumvents comprehensive scrutiny, undermining the integrity of the decision-making framework.

In light of these concerns, it is essential that the assessment be reconsidered to ensure that all integral elements of the project are examined collectively. Only through such an approach can the Scottish Ministers properly evaluate the full environmental and planning implications, thereby upholding both legal requirements and sound planning practice.

The cumulative impact assessment presented in the Environmental Impact Assessment relies heavily on baseline evaluations that have themselves been demonstrated to understate the effects on landscape, heritage, and socio-economic factors. This foundational underestimation compromises the integrity of the cumulative assessment, as it effectively begins from an already diminished baseline. Consequently, the combined effects of the current proposal, when considered alongside existing, consented, and foreseeable developments, are systematically undervalued.

Given that the cumulative assessment is contingent upon these flawed baseline conclusions, the overall appraisal cannot be regarded as reliable. The true extent of the cumulative impacts is therefore likely to be greater than that indicated, with significant implications for the adequacy of proposed mitigation measures. It follows that decision-makers should exercise caution in accepting the current assessment's findings without further, more rigorous baseline analyses to ensure that cumulative effects are accurately identified and addressed.

The assessment finds that the applicant has failed to comply with the requirements set out in GEN 21 and paragraph 4.85 of the National Marine Plan, as well as NPF4 Policy 11(e), and the Environmental Impact Assessment Regulations regarding project splitting. Specifically, the cumulative and in-combination effects of the proposal have not been reliably identified or assessed, and the effects of the project in its entirety remain unclear. Given these shortcomings, it is essential that the treatment of any deferred works be explicitly considered within the decision-making process. Without this, the proposal does not meet the necessary policy and regulatory standards for proper environmental assessment.

1.1.849 Public Engagement, Site Selection and Environmental Information

The consultation process associated with the site-selection for this proposal exhibits significant deficiencies that compromise the legitimacy of the decision-making framework. The applicant seeks substantial weight to be afforded to the site-selection process by the Scottish Ministers, rendering the quality of public participation therein directly material. However, these deficiencies evident at the plan and site-selection stages have persisted into the application phase. The application itself comprises many thousands of pages of technical documentation, with the consultation period coinciding with the busiest months for island communities. During this visitor season, residents engage in continuous work and access to specialist advice is notably limited, whereas the applicant has had years, alongside considerable professional and financial resources, to prepare its case.

Such circumstances fall short of the standards mandated by GEN 18 of the National Marine Plan and the principles of effective public participation enshrined within the Aarhus Convention. Those affected by this decision have not been afforded a realistic opportunity to engage meaningfully with a matter of such magnitude. It is therefore incumbent upon the Ministers to bear these shortcomings firmly in mind when weighing the representations submitted, recognising that the process has not met the requisite standards of effective public participation.

The environmental information submitted with the application is insufficient for the Scottish Ministers to make an informed determination at this stage, particularly when compared to the requirements for mitigation and assessment under the EIA Regulations. The Environmental Impact Assessment (EIA) provided does not meet the necessary standard of sufficiency; it identifies potential pathways to significant effects but fails to investigate these comprehensively or apply robust methodologies consistently. For instance, the landscape assessment relies on a distance-based pattern not supported by its own stated methodology, the heritage assessment lacks demonstrated application of its integrity test, and the socio-economic assessment omits a place-based analysis pertinent to the affected islands. Furthermore, the

applicant's reliance on post-consent measures such as future assessments, monitoring, and additional approvals does not satisfy the regulatory requirement to understand likely significant effects prior to determination. The Scottish Ministers are compelled to decide based on the evidence presented and cannot assume that outstanding matters will be resolved satisfactorily at a later stage. Consequently, the applicant has not demonstrated that the environmental information provided is adequate for a reasoned decision to be made.

1.1.850 Effects on Local Area

The proposed development encompasses a substantial 448 square kilometre area situated immediately north-west of Islay and west of Colonsay, placing it in close proximity to these islands and their communities. Despite this geographical closeness, the applicant's assessment predominantly frames Islay solely as a potential project location, neglecting to evaluate its role as an affected island community in its own right. Notably, the Atlantic-facing communities of Islay confront the nearest edge of the development area directly, yet no place-based appraisal has been undertaken to understand the implications for their local setting, economy, or community life. This omission significantly undermines the reliability of the environmental and heritage impact evaluation, as it fails to address the direct and tangible effects on the people and livelihoods of Islay.

Similarly, for Colonsay and Oronsay, the development's impact is intimately connected to the daily lived experience of these island communities, for whom the seaward outlook toward the array forms a defining element. The North Colonsay and Western Cliffs Special Protection Area, which constitutes Colonsay's own coastline, is central to the applicant's derogation case and compensation plan. This acknowledgment highlights that harm to the internationally protected seabird population inhabiting these cliffs cannot be definitively ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community's area, suffers from the same gaps identified in the heritage assessment, particularly regarding the treatment of its open maritime setting. Collectively, these deficiencies demonstrate that the application inadequately addresses the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, calling into question the robustness and credibility of the overall environmental and heritage impact appraisal.

The applicant's assessment significantly underestimates the scale and significance of the visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social effects. The Coastal Character assessment identifies the Sound of Iona as having high sensitivity, with extensive visibility of the development area spanning approximately 21 kilometres and turbines extending across about 39 degrees of the horizon. This results in a moderate and significant overall effect that directly affects the ferry crossing between Fionnphort and Iona. Similarly, the West Coast of Iona is assessed as highly sensitive, with widespread visibility and acknowledged significant effects on residents and visitors, including at Dùn Ì, the island's highest point.

Iona's monastic landscape, comprising internationally important heritage assets such as the Abbey, Nunnery, and high crosses, is central to its cultural significance. The

applicant's baseline recognises the importance of pilgrimage, arrival by sea, and movement through the landscape, yet Historic Environment Scotland's request for additional visual viewpoints—specifically from the ferry crossing and elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn—remains unfulfilled, with no visualisation provided from these critical perspectives. This omission undermines a comprehensive understanding of the heritage impact, failing to fully represent the development's intrusion into this highly sensitive setting.

Community concerns further underscore the inadequacy of the assessment. A household consultation revealed that 92 per cent of respondents on Iona object to the proposal, yet the applicant's consultants did not assess habitability, despite identifying it as a potential pathway of effect. The perceived scale of the turbines can be better appreciated by comparison with a familiar landmark: Ben Hynish on Tiree, which stands at 141 metres high and is visible from Iona at approximately 33 kilometres. The largest turbines would exceed Ben Hynish by around 194 metres while situated at roughly two-thirds of that distance, highlighting the disproportionate visual intrusion. Collectively, these factors demonstrate that the applicant's evaluation fails to capture the true extent of impacts on Iona, warranting a more rigorous and comprehensive reassessment.

The applicant's assessment of the proposed development significantly underestimates the practical consequences for the coastal communities and landscapes of Mull and the Ross of Mull, particularly in relation to their tourism economies and designated scenic areas. For example, Fionnphort, which serves as the gateway to Iona and the primary embarkation point for visitors, is recognised by the applicant as experiencing significant effects. This community is directly dependent on visitor flows, yet no comprehensive, place-based assessment has been provided to address the impact on its social and economic wellbeing. Similarly, the Core Paths of the Ross of Mull and areas such as Erraid are acknowledged to be significantly affected, yet these impacts are not fully accounted for in terms of their implications for local residents and visitors alike.

Across Mull, the applicant admits to significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, encompassing the island's western waters and islands, is assessed as having High sensitivity over distances of approximately 21 to 33 kilometres. Despite this, the magnitude of impact is only rated as Medium, a conclusion that appears inconsistent with the recognised importance of this landscape. The applicant's reliance on distance-based criteria to diminish the perceived scale of change, as seen in the treatment of the Wilderness and Gribun Rocks coastal area where viewing distances exceed 30 kilometres, further exemplifies the inadequacy of the assessment. This approach fails to capture the enduring visual and experiential harm to the landscape character and visitor appreciation that underpins the local economy.

Mull's west-facing tourism sector, including wildlife boat operations and accommodation providers in the western townships, fundamentally depends on the intactness and natural quality of the Atlantic seascape. The proposed development would industrialise this environment, yet none of these communities has been subject to a detailed, place-specific evaluation of the consequential effects. This omission undermines confidence that the applicant has fully understood or mitigated

the potential for significant adverse impacts on a vital part of Mull's economy and community identity. It is therefore essential that the assessment be revisited to incorporate comprehensive, locally grounded analysis to ensure that the unique qualities of Mull and the Ross of Mull's coastal landscapes and communities are appropriately safeguarded.

While the applicant's assessment acknowledges some effects on designated landscapes, it significantly underestimates the extent and significance of impacts on wider seaboard National Scenic Areas and vulnerable island communities. For example, Ulva, located within the Loch na Keal National Scenic Area, experiences the full effects identified for that landscape, yet no specific assessment has been undertaken despite Ulva being a community-owned island undergoing regeneration, reliant on the very qualities of its unspoilt seascape and setting that are at risk. Similarly, Staffa—one of Europe's most renowned small islands and also within the same National Scenic Area—lies about 35 kilometres from the development, beyond the 30-kilometre range for detailed assessment requested by NatureScot. The applicant nonetheless concludes that any change at Staffa would be small and not significant, despite accepting the island's panoramic maritime qualities. The Jura National Scenic Area, assessed at a distance of roughly 28 to 32 kilometres, is assigned only a Medium to Low magnitude of effect due to perceived distance and retained landforms, yet this designation is founded on its wild, undeveloped Atlantic character, which would be compromised. The Scarba, Lunga, and Garvellachs National Scenic Area, situated approximately 35 to 40 kilometres away, is afforded the same limited consideration. Collectively, these assessments fail to fully recognise or address the substantial and cumulative impacts on the natural and cultural qualities of these sensitive landscapes and communities.

The applicant's assessment concludes that the South Tiree coastal area, despite being approximately 35 kilometres away, experiences only a Low magnitude of change, even though it is acknowledged as having High sensitivity. This practical consequence is significant because it suggests that the visual and landscape impacts on Tiree's sensitive environment are minimal, which risks underestimating the true extent of change that the proposed development would cause. Such an understatement could lead to insufficient mitigation measures and a failure to fully protect the island's distinctive character.

Tiree's landscape is exceptionally low-lying and defined by the interplay of sea and sky, with its highest elevation, Ben Hynish, reaching only 141 metres. The introduction of turbines up to 335 metres tall would create vertical elements unprecedented in the island's open seascape, fundamentally altering the horizon that is central to its character. Given this context, assigning a Low magnitude of change to such a sensitive receptor is inconsistent with the physical reality and landscape experience, leading to an unreliable evaluation of effects that should be revisited to accurately reflect the scale of visual intrusion.

The applicant's assessment fails to address significant effects on mainland and island communities that have direct views of, and economic reliance upon, the seascape impacted by the proposed development. This omission undermines the comprehensiveness and reliability of the environmental appraisal. For instance, Gigha, a community-owned island emblematic of island regeneration following its

purchase by residents, faces the development waters from the east. The finely balanced social and economic fabric of this community has not been examined in the assessment, despite its clear exposure to the development's influence. Similarly, Ardnamurchan Point, the westernmost point of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the receptors affected by the distance-based moderation criticised in this objection, yet they remain unassessed. Furthermore, the west coast of Kintyre comprises a chain of communities whose identity, outlook, and visitor economy are intrinsically linked to the open Atlantic seaboard views toward Islay, Jura, and adjacent waters. The Treshnish Isles and other smaller islands and mainland coasts with sightlines towards the development area share this position. By neglecting to evaluate the effects on these communities, the assessment fails to consider important social and economic receptors, thereby compromising its integrity and the planning process. It is therefore essential that the applicant revisits the assessment to fully incorporate the potential impacts on these mainland and island communities.

The applicant's environmental impact assessment systematically applies a distance-based approach that results in the moderation and discounting of significant effects on highly sensitive receptors located beyond approximately 20 kilometres. This methodology effectively diminishes the recognised magnitude of change experienced by these receptors, thereby understating the true extent of impact. Such an approach fails to account adequately for the lived experience of communities in these areas, whose exposure to effects is neither fully acknowledged nor assessed on a place-specific basis.

Taken together, the evidence demonstrates that beyond the 20-kilometre threshold, the applicant's assessment consistently reduces the perceived severity of effects, creating a pattern of neglect towards the cumulative and contextual impacts on distant but sensitive locations. This systematic moderation undermines the integrity and completeness of the environmental impact assessment, as it does not provide a thorough evaluation of all potentially affected receptors. Without place-based assessments tailored to the circumstances of each community, the assessment falls short of its duty to comprehensively understand and mitigate environmental harm.

In conclusion, the reliance on a rigid distance criterion to discount effects beyond 20 kilometres compromises the robustness and fairness of the environmental impact assessment. To uphold the standards expected in planning and environmental evaluation, it is essential that significant effects on sensitive receptors, regardless of their distance, receive full and explicit consideration. Only through such rigorous and inclusive assessment can the decision-making process ensure that all affected communities are justly represented and environmental harms appropriately addressed.

1.1.851 Personal Observations

In addition to the planning matters above, I am personally concerned because: I'm a Scot, currently living in London but planning to retire back in Scotland. I'm a regular annual visitor to the Highlands and Islands and genuinely believe the scale of this

proposal will have terrible consequences for the area with very little long term benefits for the affected communities or the nation.

Finally, I would also ask the Scottish Ministers to consider: Destroying Scotland's natural beauty to make profits for foreign companies and their shareholders is repugnant.

1.1.852 Summary

The proposal for the MachairWind Offshore Wind Farm has not been adequately demonstrated by the applicant to comply with the relevant statutory and policy framework governing its determination. Notably, the applicant’s own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities of the coastal area concerned. Examination of the applicant’s published documents reveals that these impacts have been understated, with a crucial heritage assessment remaining incomplete. Furthermore, while the effects on the island communities involved were identified, no formal assessment of these impacts has been undertaken. The applicant has also failed to satisfy the necessary ecological tests, and it is important to highlight that only a portion of the overall project is currently before the Scottish Ministers for consideration.

In light of these deficiencies, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and deny the associated marine licence. Should the Ministers decide against refusal, it is requested that they require the submission of additional environmental information and enhanced visual representations. It is further proposed that the determination of the applications be deferred until after a public inquiry, thereby enabling a thorough examination of the issues raised within this objection. Regardless of the final decision, it is also requested that the Scottish Ministers provide clear and explicit conclusions in their reasons concerning the effects on cultural heritage and the impacted island communities.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 491
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989 and application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010, both submitted by MachairWind Limited (ScottishPower Renewables). I request that this objection be officially recorded, that I be recognised as an objector, and that I receive notification of the final decisions regarding these applications.

The project under consideration involves the construction of an offshore wind farm with an approximate capacity of 2 gigawatts. This development would consist of between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within a designated Windfarm Development Area encompassing around 448 square kilometres. The proposed site lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and is in close proximity to the islands and coastal settlements of the southern Hebrides.

The following sections articulate the grounds for objection in terms of planning and environmental considerations, framed within the applicable statutory and policy context governing the determination of these applications. It is important to emphasise that the onus is on the applicant to provide sufficient evidence to satisfy all relevant legal and policy tests. Objectors are not required to disprove the proposal but rather to highlight where the applicant has failed to meet this burden. In this instance, the applicant has not demonstrated compliance with these standards, and accordingly, the applications should be refused consent.

1.1.853 Seascape, Landscape and Visual Effects

The applicant’s evidence acknowledges that the proposed development will introduce aviation and navigation lighting to a sea horizon that is currently unlit, thereby permanently altering the character of the night-time seascape throughout its operational life of 35 years. This change represents a significant visual impact, as the existing natural darkness will be replaced by artificial illumination, fundamentally transforming the nocturnal environment of the seascape.

Furthermore, the temporal limitation of 35 years does not diminish the policy implications of such harm. Consent for this development effectively constitutes a determination that the seascape is appropriate for wind farm use, thereby establishing a precedent for the acceptability of such character alterations within this marine setting. This has enduring consequences for the protection of seascape character and must be carefully weighed in the decision-making process.

There remains significant uncertainty regarding the proposal’s adherence to the relevant planning policies designed to safeguard landscape and seascape interests. Although certain effects have been identified, the applicant has failed to convincingly demonstrate that their conclusions on the scale of these effects align with their own stated methodology. This inconsistency raises doubts about the reliability of the environmental assessments presented.

Furthermore, the proposal does not adequately demonstrate compliance with policies protecting nationally important landscapes and seascapes, specifically those set out in NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. In light of these shortcomings, the proposal cannot be considered consistent with the necessary policy framework and should not be supported.

1.1.854 Cultural Landscape, Archaeology and Historic Environment

While the applicant has made efforts to identify and mitigate impacts on heritage assets, their assessment appears to inadequately capture the full extent of the cultural landscape and experiential qualities that contribute to the significance of these sites. The applicant's own baseline acknowledges that the cultural importance of the affected heritage assets arises not only from isolated features but from a complex interplay of factors including pilgrimage routes, arrival by sea, and movement through a living cultural landscape. These elements encompass relationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced dynamically through movement rather than from fixed viewpoints. Moreover, Historic Environment Scotland, as recorded in the consultation responses within the application, specifically requested additional viewpoints to ensure that these broader cultural and experiential qualities are properly represented. This suggests that the current assessment does not fully address the heritage impacts in a manner consistent with the identified cultural significance, indicating a need for a more comprehensive evaluation that respects the intangible and processual attributes of the heritage assets in question.

1.1.855 Effects on Island Communities, Tourism and the Local Economy

The assessment establishes that the island communities affected by the proposed development rely exceptionally heavily on visitors for their economic and social well-being. The visitor numbers are drawn by intrinsic qualities identified in the applicant's own baseline studies, notably the landscape, seascape, cultural heritage, tranquillity and remoteness of the area. These attributes are not incidental but form the fundamental attractions upon which the local economy depends.

Any alteration to these defining characteristics would therefore have a direct and profound impact on the economic foundations of these island communities. This, in turn, would threaten the viability of essential services, the retention of local populations, and ultimately the long-term sustainability of these communities. The proposal, by risking degradation of these visitor-attracting qualities, jeopardises the continued economic and social viability of the islands themselves.

The applicant's own consultants acknowledged that habitability constitutes a potentially significant pathway through which the proposal could impact island communities. Despite this, no assessment was undertaken to evaluate the habitability of the affected islands. Instead, the socio-economic assessment presented in Chapter 18 focuses primarily on regional-level analysis, detailing potential impacts on port communities while omitting an equivalent, place-based examination of the island communities directly facing the development. This approach leads to the conclusion that these island communities exhibit low

sensitivity to tourism effects, a finding reached without the benefit of targeted, location-specific analysis.

Such a conclusion fails to recognise the distinctive nature of small island economies, which are not adequately represented by regional averages. These economies are typically concentrated in sectors that are highly vulnerable to changes in the environmental and social qualities that attract visitors. Far from mitigating sensitivity, reliance on increasing visitor numbers intensifies dependence on these at-risk qualities. Therefore, the assertion of low sensitivity to tourism impacts, unsupported by detailed place-based assessment, amounts to an unsubstantiated assumption rather than evidence. This fundamental flaw undermines the robustness of the socio-economic assessment and calls into question the adequacy of the methodology to understand or mitigate the proposal's effects on island communities.

1.1.856 Ecology, Biodiversity and Habitats Regulations

The proposed development presents a scale of construction, operation, and decommissioning activity that would extend over several decades within an ecologically sensitive marine environment. Mitigation measures for such large-scale projects are typically designed to minimise disturbance to local ecosystems; however, the presence of Priority Marine Features and Annex I habitats within the development area itself indicates a heightened vulnerability. Surrounding waters are known to support important populations of seabirds, marine mammals, and basking sharks, all of which are species that require careful consideration due to their protected or conservation status.

Given this context, the potential for significant adverse environmental effects arising from the development cannot be discounted. The extensive duration and intensity of the proposed activities may lead to habitat degradation and disturbance to protected species, challenging the effectiveness of standard mitigation strategies. Therefore, the ecological importance and sensitivity of the site, as well as the surrounding marine environment, warrant rigorous assessment and cautious decision-making to ensure that any impacts are thoroughly understood and appropriately managed.

1.1.857 Public Engagement, Site Selection and Environmental Information

The consultation process for the site-selection has been fundamentally compromised by deficiencies in public participation, directly affecting the legitimacy of the entire exercise. The applicant requests Scottish Ministers to place significant weight on the site-selection process; however, this process has been marred by inadequate engagement at both the plan and site-selection stages, persisting into the current application phase. Notably, the application documentation consists of many thousands of pages of technical material. The consultation period occurred during the busiest months of the year for island communities, when residents are fully occupied by continuous work throughout the visitor season and access to specialist advice is at its lowest. In stark contrast, the applicant has benefitted from years of preparation supported by substantial professional and financial resources, creating a substantial imbalance in the ability to engage meaningfully.

National planning policy, specifically GEN 18 of the National Marine Plan, alongside the principles of effective public participation enshrined in the Aarhus Convention, mandate that those affected by decisions of this scale must have a realistic and fair opportunity to participate. The conditions imposed on the affected communities in this instance fall significantly short of these standards. This failure undermines the integrity of the decision-making process, and it is requested that Ministers give careful consideration to this deficiency when evaluating the representations submitted.

The Environmental Impact Assessment (EIA) submitted with this application constitutes the principal evidential basis for the Scottish Ministers' determination. However, the issue is not the extent of the assessment but its sufficiency. The application identifies potential pathways to significant environmental effects but fails to investigate them adequately or employs methodologies that do not substantiate the conclusions presented. For example, the landscape assessment's results reflect a distance-based pattern not supported by its own stated methodology; the heritage assessment does not evidence the application of its integrity test; and the socio-economic assessment lacks place-based analysis pertinent to the affected islands. Such deficiencies undermine the reliability of the environmental information provided.

Furthermore, the application relies on future assessments, post-consent plans, monitoring regimes, and additional approvals to address outstanding environmental matters. This approach conflicts with the requirements of the EIA Regulations, which mandate that likely significant effects be fully understood prior to determination. Scottish Ministers are obliged to decide based on the evidence currently before them rather than assumptions that unresolved issues will be satisfactorily settled subsequently. The applicant has not demonstrated that the environmental information submitted is adequate to enable an informed decision, rendering the EIA insufficient for the purposes of this application.

1.1.858 Effects on Local Area

The applicant's mitigation measures fail to adequately address the significant direct effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the environmental and heritage impact assessment. Islay and Colonsay are the closest islands to the proposed development, which lies immediately north-west of Islay and west of Colonsay within a 448 square kilometre area. However, the application predominantly considers Islay only as a potential project location, neglecting a place-based assessment of how its Atlantic-facing communities would be affected in terms of setting, economy, and community life. For Colonsay and Oronsay, whose seaward outlook defines daily existence, the development array lies directly offshore. The North Colonsay and Western Cliffs Special Protection Area, located on Colonsay's coastline, is central to the applicant's derogation case and compensation plan, yet it simultaneously acknowledges that harm to the internationally protected seabird population there cannot be excluded. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community, suffers from the same deficiencies in heritage assessment, particularly in relation to the treatment of its open maritime setting. These omissions collectively demonstrate that the applicant's

evaluation underestimates the true extent of effects on these island communities and their heritage assets.

The applicant's assessment significantly underestimates the scale and importance of visual, community, and heritage impacts on Iona, leading to an incomplete evaluation of environmental and social consequences. The Coastal Character assessment identifies the Sound of Iona as having high sensitivity, with a direct orientation towards the development area and extensive visibility. The geographical extent of change is large, with turbines visible across approximately 39 degrees of the horizon at a distance of about 21 kilometres, producing a moderate and significant overall effect. Similarly, the West Coast of Iona is highly sensitive with widespread visibility, and the applicant acknowledges significant effects for residents and visitors throughout much of the island, including at Dùn Ì, Iona's highest point.

Iona's monastic landscape, comprising the Abbey, the Nunnery, and the high crosses, holds heritage of international importance. The applicant's baseline recognises the significance of pilgrimage, arrival by sea, and movement through the landscape to this heritage. Historic Environment Scotland requested additional viewpoints, including one from the ferry crossing itself, but no visualisation has been provided from the elevated ground above St Columba's Bay at Càrn Cùl ri Èirinn, a notable omission given the heritage sensitivity. Community concerns are also profound: a household consultation revealed that 92 per cent of respondents on Iona object to the proposal. Despite the applicant's consultants identifying habitability as a potential pathway of effect on this community, no assessment of this factor has been undertaken.

To contextualise the perceived scale of visual impact, the largest turbines would be approximately 194 metres taller than Ben Hynish on Tiree, a familiar landmark standing 141 metres high and visible from Iona at about 33 kilometres. The turbines would be two-thirds of that distance away yet dominate the skyline. This comparison underscores the significant underestimation in the applicant's visual impact assessment.

In conclusion, the applicant's evaluation fails to fully capture the extensive and significant effects on Iona's sensitive landscapes, heritage assets, and community wellbeing, thereby compromising the accuracy and reliability of the environmental and social impact assessment.

The applicant's assessment insufficiently mitigates the significant visual, economic, and community impacts on Mull and the Ross of Mull coastal areas, particularly regarding designated landscapes and tourism-dependent communities. While some effects are acknowledged, such as those at Erraid and on the Core Paths of the Ross, and the significant impact on Fionnphort—the gateway to Iona and a critical point for visitor flow—the overall treatment of sensitive areas remains inadequate. The Ross of Mull South coastal area, judged to be of High sensitivity at 22 to 24 kilometres distance and attributed only Medium magnitude, demonstrates an underestimation of the true scale of impact. Similarly, across Mull, the applicant recognises significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Area, yet attributes no more than Medium magnitude to the Loch na Keal National Scenic Area, despite its High sensitivity over distances of 21

to 33 kilometres. This reliance on distance to downplay effects is further exemplified by the assessment of the Wilderness and Gribun Rocks coastal area, where the scale of change is deemed small solely due to viewing distances exceeding 30 kilometres. Critically, Mull's west-facing tourism economy, including wildlife boat operations and accommodation providers in western townships, depends on the integrity of the Atlantic seascape, which the development would industrialise. Yet, no place-based assessment has been provided for these communities, leaving a significant gap in understanding and addressing the cumulative impacts on landscapes and livelihoods.

The applicant's assessment recognises the presence of Ulva within the Loch na Keal National Scenic Area and acknowledges its status as a community-owned island undergoing regeneration. Ulva's recovery is dependent on the preservation of its natural setting and unspoilt seascape, yet the applicant has not undertaken any specific assessment of the effects on this small, re-establishing community. Similarly, Staffa, located approximately 35 kilometres from the development area and within the same National Scenic Area, is identified as one of Europe's most celebrated small islands. Despite this, the applicant concludes that the scale of change at Staffa would be small and the effects not significant, even though their own evaluation recognises its panoramic maritime qualities. This conclusion is drawn despite Staffa lying beyond the 30-kilometre distance within which NatureScot requested an effects assessment.

Further afield, the applicant assesses the Jura National Scenic Area, situated about 28 to 32 kilometres from the development site, as having High sensitivity but attributes a Medium to Low magnitude of impact. This moderation is justified by distance, apparent scale, and retained landforms, notwithstanding that the designation of Jura rests on its wild, undeveloped Atlantic outlook. The same approach is applied to the Scarba, Lunga, and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away. Such treatment underestimates the significance of these designated landscapes and the vulnerabilities of the island communities they encompass, thereby undermining the protection of their natural and cultural qualities.

The applicant's assessment concludes that the South Tiree coastal area, situated approximately 35 kilometres from the proposed development, exhibits a High sensitivity yet is attributed only a Low magnitude of change. This evaluation leads to a practical consequence whereby the impact upon Tiree's landscape character is materially underestimated, compromising the reliability of the overall effects assessment. The designation of Low magnitude fails to reflect the scale and prominence of the development as perceived from this sensitive receptor.

Tiree is an exceptionally low-lying island characterised by an open oceanic horizon and a landscape defined primarily by the dominance of sea and sky. Its highest elevation, Ben Hynish, rises to merely 141 metres, which emphasises the island's distinctive flat and expansive character. The introduction of turbines reaching up to 335 metres in height would constitute vertical elements of unprecedented scale within this seascape. Such structures would significantly alter the visual and experiential qualities that define Tiree's landscape, yet the assessment's Low magnitude rating does not adequately acknowledge this fundamental alteration.

In light of these considerations, the applicant's evaluation significantly understates the magnitude of change and its impact on Tiree's sensitive and distinctive landscape character. This understatement results in an unreliable appraisal of effects that fails to properly inform decision-making regarding the acceptability of the development's landscape and visual impacts. Accordingly, the assessment should be revisited to ensure a more accurate and proportionate recognition of the effects upon Tiree's unique seascape.

The applicant's assessment fails to address significant effects on mainland and island communities that have direct views of, and economic reliance upon, the seascape affected by the development, thereby undermining the comprehensiveness of the evaluation. Notably, Gigha, a community-owned island renowned nationally as a symbol of island regeneration following its purchase by residents, faces the development waters from the east; yet, no examination has been made of the potential impacts on its delicate community balance and economy. Similarly, Ardnamurchan Point—the most westerly point of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas represent precisely the receptors for which the applicant's distance-based moderation has been applied in this objection, calling into question the adequacy of the assessment. Additionally, the west coast of Kintyre comprises a sequence of communities whose character, outlook, and visitor economy are defined by their exposure to the open Atlantic seaboard towards Islay, Jura, and adjacent waters. The Treshnish Isles and other small islands and mainland coasts with views toward the development area share this position and have similarly been omitted from consideration. In light of these unassessed effects on key coastal and island communities, the applicant's assessment cannot be regarded as comprehensive or sufficiently robust.

1.1.859 Personal Observations

In addition to the planning matters above, I am personally concerned because: As a Celtic Christian the isle of Iona is a sacred site and the monks there deserve to be left in peace. This work disrupts their centuries old mission and permanently affects one of the most important sites in all the isles in a way we cannot yet predict. It could ruin a valuable heritage of the isles.

Based on my own local knowledge, I also wish to highlight that: The landscape itself would be significantly altered by this decision and we don't know how it will affect the local animal populations.

1.1.860 Summary

The proposal before the Scottish Ministers has not been substantiated with sufficient evidence to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant's own evaluation acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities of the coastal area in question. However, independent analyses of the applicant's documentation reveal that these impacts have been understated. Crucially, the mandatory heritage assessment has not been completed. Furthermore, while the effects on the island communities affected by the

development were identified, they were never subjected to proper assessment. The ecological criteria necessary for approval have not been convincingly met. Additionally, it is important to note that only a portion of the project currently lies within the remit of the Scottish Ministers.

In light of these substantial shortcomings, it is respectfully urged that the Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm and decline the associated marine licence application.

Should the Ministers consider granting approval, it is requested that they require the submission of further environmental information alongside enhanced visual representations of the proposed development. It is further suggested that the applications be determined only following a full public inquiry, thereby allowing a thorough examination of the issues raised in this objection. Regardless of the final decision, it is also requested that the Ministers provide explicit conclusions within their stated reasons, particularly addressing the impacts on cultural heritage and the island communities affected by the proposal.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 492
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, as detailed in application 00012385 seeking consent under section 36 of the Electricity Act 1989 and application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010, both submitted by MachairWind Limited (ScottishPower Renewables). I request that this objection be officially recorded, that I be recognised as an objector, and that I receive notification of the final decisions regarding these applications.

The project under consideration involves the construction of an offshore wind farm with an approximate capacity of 2 gigawatts. This development would consist of between 91 and 144 turbines, each reaching up to 335 metres to blade tip, situated within a designated Windfarm Development Area encompassing around 448 square kilometres. The proposed site lies to the north-west of Islay and west of Colonsay, approximately 21 kilometres from Iona, and is in close proximity to the islands and coastal settlements of the southern Hebrides.

The following sections articulate the grounds for objection in terms of planning and environmental considerations, framed within the applicable statutory and policy context governing the determination of these applications. It is important to emphasise that the onus is on the applicant to provide sufficient evidence to satisfy all relevant legal and policy tests. Objectors are not required to disprove the proposal but rather to highlight where the applicant has failed to meet this burden. In this instance, the applicant has not demonstrated compliance with these standards, and accordingly, the applications should be refused consent.

1.1.861 Legislative and Policy Framework

The marine licence application must be refused because it fails to comply with the statutory requirements of the Marine (Scotland) Act 2010 and the relevant policies of Scotland’s National Marine Plan. Under Part 4 of the Marine (Scotland) Act 2010, authorisation decisions are legally required to be taken in accordance with the National Marine Plan unless other relevant considerations apply. This application has not demonstrated compliance with key General Policies that are integral to the statutory assessment process.

Specifically, the application does not satisfy the requirements of GEN 4 (Co-existence), which governs the need to ensure compatible use of marine resources; GEN 6 and paragraphs 4.22 to 4.23 concerning the protection of the Historic Environment; GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas; GEN 9 addressing Natural Heritage; GEN 13 and GEN 18 (Engagement), which require effective consultation and stakeholder involvement; GEN 19 and paragraph 4.81 mandating the use of Sound Evidence; and GEN 21 and paragraph 4.85 on the assessment of Cumulative Impacts. The absence of demonstrated compliance with these policies constitutes a fundamental deficiency in the application.

Moreover, where compliance with these statutory policies has not been established, or where the evidence reveals deficiencies, omissions, or conflicts with the applicable legal and policy framework, these shortcomings must weigh decisively against the granting of consent. The application's failure to meet these essential statutory and policy criteria means it cannot lawfully be approved.

In conclusion, the marine licence application does not comply with the Marine (Scotland) Act 2010 or the relevant provisions of Scotland's National Marine Plan. The identified failures and omissions in meeting the statutory policies require that the application be refused.

The applicant's submission acknowledges that National Planning Framework 4 (NPF4) is a significant material consideration and that Policies 3, 4, 7, and 11 are engaged by this proposal, addressing biodiversity, natural places, historic assets, and energy respectively. However, the evidence provided fails to demonstrate compliance with these key policies. The proposal does not adequately address the statutory duties and legislative requirements that underpin NPF4, particularly in relation to protecting and enhancing biodiversity and natural places as required by Policies 3 and 4.

Furthermore, the application lacks sufficient evidence to confirm that historic assets and places will be preserved or appropriately managed in accordance with Policy 7. The absence of detailed assessments or mitigation strategies for potential impacts on heritage assets represents a significant omission. This failure to meet the policy requirements for historic environment protection undermines the proposal's conformity with the statutory framework and the objectives of NPF4.

Finally, the proposal does not satisfactorily demonstrate compliance with Policy 11 on energy. The evidence does not confirm that energy considerations have been fully integrated into the design or operation of the development, nor does it show adherence to the relevant legislative standards. Given these deficiencies, omissions, and conflicts with the applicable legal and policy framework, the proposal cannot be considered compliant with NPF4. These matters weigh decisively against the granting of planning consent.

The Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017, together with the equivalent marine works regulations, mandate that any proposal must have its likely significant environmental effects identified, assessed, and reported prior to determination. Additionally, the Habitats Regulations require that the effects of the proposal on European protected sites be assessed in strict accordance with the applicable statutory tests. These legal requirements are fundamental to ensuring that environmental and ecological considerations are fully integrated into the decision-making process.

In this case, the applicant has failed to provide an adequate environmental impact assessment as required by the Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017 and the marine works regulations. The evidence before the determining authority does not demonstrate that the likely significant environmental effects of the proposal have been properly identified,

assessed, or reported. This represents a clear procedural deficiency and a failure to comply with the statutory framework governing environmental assessments.

Furthermore, the proposal lacks a satisfactory habitats regulations assessment addressing the effects on European protected sites. The applicant has not demonstrated compliance with the statutory tests mandated by the Habitats Regulations. This omission is critical, as it prevents the determining authority from properly evaluating the potential impacts on protected habitats and species, thereby undermining the integrity of the assessment process.

Where compliance with these legal requirements has not been demonstrated, or where evidence reveals deficiencies, omissions, or conflicts with the applicable legal and policy framework, such matters must weigh decisively against the granting of consent. Given the absence of a comprehensive and compliant environmental impact assessment and habitats regulations assessment, the proposal fails to meet the essential statutory criteria. Accordingly, the application should be refused on the grounds of non-compliance with the Electricity Works (Environmental Impact Assessment) (Scotland) Regulations 2017, the marine works regulations, and the Habitats Regulations.

1.1.862 Seascape, Landscape and Visual Effects

The applicant’s assessment methodology, as set out in Appendix 16.1, notably lacks a defined distance threshold beyond which major effects are deemed to cease. However, an independently prepared Evidence Note, which analyses the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern: no highly sensitive receptor located beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of its intrinsic sensitivity or visibility extent. This pattern is further substantiated by the applicant’s own documentation, which acknowledges distance as a critical factor in effect judgements. For example, a coastal area situated over 30 kilometres away is assessed with a scale of change judged as small due to viewing distance, while the Landscape Character synthesis identifies High magnitude effects within roughly 20 kilometres, Medium between 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

This implicit distance-based moderation in effect magnitude has significant implications for the reliability of the assessment’s conclusions. By systematically reducing magnitude ratings at distances coinciding with the locations of the most sensitive designated landscapes, the methodology inherently understates potential impacts. Consequently, the protective tests applied by decision-makers are based on inputs that do not fully capture the extent of change experienced by these sensitive receptors. This methodological approach undermines confidence in the assessment’s ability to accurately describe the effects for which Scottish Ministers are being asked to grant consent.

The applicant’s submission includes visualisation materials prepared in accordance with NatureScot’s established guidance. This guidance recognises that printed visualisations inherently cannot fully replicate the scale and spatial experience perceived by a viewer in the field. Consequently, while these visualisations provide a

useful indicative representation, they are subject to inherent technical and perceptual constraints.

Further, the wireline drawings incorporated within the panoramic projections share the same limitations as the accompanying photographic images. These wireline drawings serve as technical renderings within the overall visualisation framework rather than as independent measures to correct or enhance the photographic content. As such, they should be interpreted as complementary rather than definitive visual evidence.

In light of these acknowledged limitations, it is important that decision-makers consider the visualisation materials as indicative aids rather than exact representations. The visual impact assessment must therefore be balanced with on-site observations and other contextual factors to fully understand the proposed development's visual effects.

The introduction of aviation and navigation lighting to an otherwise unlit sea horizon will permanently alter the character of the night-time seascape for the full 35-year operational period of the development. This change is not merely a temporary inconvenience; it represents a fundamental and lasting transformation of the visual environment. Moreover, from a policy perspective, granting consent for this development effectively endorses the suitability of this seascape for wind farm use, thereby setting a precedent for future decisions. Such implications must be carefully weighed in considering the acceptability of the proposal.

The proposal's acknowledged effects on the landscape and seascape are significant enough to engage multiple policies within the planning framework, specifically NPF4 Policy 4(c) and 4(d), Policy 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively aim to safeguard nationally important landscapes and seascapes from adverse impacts, underscoring the importance of rigorous assessment and mitigation measures.

However, the applicant has failed to substantiate that its assessment of these effects aligns with its own stated methodology. This lack of methodological consistency undermines the credibility of the conclusions presented and raises concerns about the accuracy of the predicted scale of impacts. Without clear evidence demonstrating that the assessment complies with established procedures, it is impossible to ascertain whether the proposal adequately addresses the relevant policy requirements.

In light of these deficiencies, the proposal does not meet the necessary standards set out in the planning policies designed to protect nationally important landscape and seascape interests. Consequently, the application should be refused on the grounds of non-compliance with the relevant statutory planning policies, ensuring that these valued environmental assets are properly conserved.

1.1.863 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development exhibit an exceptional dependence on visitors, whose presence is fundamentally motivated by

the qualities identified in the applicant's own baseline assessments: landscape, seascape, cultural heritage, tranquillity, and remoteness. These attributes constitute the primary attractions drawing visitors to the area, forming the cornerstone of the local economy.

Any alteration to these defining qualities would directly undermine the economic foundation of these island communities. Such economic disruption would extend beyond immediate financial impacts, threatening the provision of essential services, the stability of local populations, and ultimately the long-term viability of these communities. Consequently, the proposal poses a significant risk to the sustainability of the islands in both social and economic terms.

The practical consequence of the applicant's approach is a significant gap in understanding and mitigating the impacts of the proposal on island communities. Although the applicant's own consultants identified habitability as a potentially significant pathway for effects on these communities, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment conducted in Chapter 18 focuses primarily on regional port communities, leaving the island communities facing the development without an equivalent, place-based evaluation. Despite this omission, the assessment nonetheless concludes that these island communities are of low sensitivity to tourism effects, a conclusion that does not reflect the realities on the ground.

This generalised conclusion overlooks the particular nature of small island economies, which are not comparable to regional averages. These economies are often heavily concentrated in sectors directly dependent on the qualities that attract visitors, making them inherently more vulnerable to changes affecting tourism. Moreover, an increasing reliance on visitor numbers tends to deepen rather than reduce this sensitivity, as it intensifies dependence on those at-risk qualities. Therefore, the assertion of low sensitivity, reached without detailed, place-specific analysis, lacks evidential foundation and amounts to an unwarranted assumption. Without a robust, island-focused socio-economic assessment, the proposal risks underestimating the true impacts on these vulnerable communities.

There remains considerable uncertainty as to whether the proposal complies with the requisite planning and statutory standards concerning island communities. National policy, notably GEN 19 and paragraph 4.81 of the National Marine Plan, mandates that decisions must be grounded in robust socio-economic evidence and adopt a precautionary approach in cases where such evidence is lacking. Furthermore, NPF4 Policy 11(c) alongside the Islands (Scotland) Act 2018 impose a clear obligation to assess and give due weight to the interests of island communities through meaningful engagement from the earliest stages to the final decision. The absence of comprehensive evidence undermines confidence in the proposal's compatibility with these policy requirements.

Critically, the applicant has acknowledged the need for particular scrutiny of island communities but has failed to undertake the necessary assessment to understand fully the effects upon them. There is no demonstration that the proposal supports sustainable island communities, nor that the statutory duties owed to these communities have been fulfilled. This failure to discharge statutory responsibilities in

a meaningful manner is a material shortcoming that must weigh against the proposal's approval. Consequently, the proposal cannot be regarded as compliant with the established policy framework designed to protect and promote the interests of island communities.

1.1.864 Ecology, Biodiversity and Habitats Regulations

The proposed development site and its adjacent waters encompass Priority Marine Features and Annex I habitats, which are ecologically significant. Additionally, the surrounding marine environment supports populations of seabirds, marine mammals, and basking sharks. Introducing large-scale construction, operational activities, and eventual decommissioning over several decades poses a substantial risk of significant adverse environmental impacts to these sensitive ecological resources.

There remains significant uncertainty surrounding the applicant's ability to satisfy the statutory tests designed to protect internationally important habitats and species. The evidence submitted, including the applicant's own derogation documents, fails to provide the necessary degree of certainty that these legal requirements can be met.

This failure to demonstrate compliance with the statutory protections fundamentally undermines the case for granting consent. Without clear assurance that internationally important ecological features will be adequately safeguarded, the application cannot lawfully proceed.

1.1.865 Effects on Local Area

The applicant's assessment fails to adequately consider the direct and significant impacts on the communities of Islay, Colonsay, and Oronsay, resulting in an incomplete understanding of the development's consequences. Although the development area, covering 448 square kilometres, lies immediately north-west of Islay and west of Colonsay, Islay is primarily regarded as a potential project site rather than as a distinct island community affected by the proposal. This oversight neglects the reality that Islay's Atlantic-facing communities are the closest inhabited areas to the development and are likely to experience changes to their setting, economy, and community life without any detailed, place-based analysis.

For Colonsay and Oronsay, the situation is particularly acute as the seaward outlook that shapes everyday life directly faces the proposed array. The North Colonsay and Western Cliffs Special Protection Area, which forms Colonsay's coastline, is central to the applicant's derogation case and compensation plan, highlighting an admission that harm to the internationally protected seabird population cannot be ruled out. This clearly signifies substantial environmental risks to the local ecology that are insufficiently addressed in the current assessment.

Moreover, the heritage significance of Oronsay Priory, a scheduled monument of national importance located within this community, is inadequately protected. The gaps identified in the heritage assessment concerning its open maritime setting remain unaddressed, further undermining the reliability of the heritage impact evaluation. Taken together, these deficiencies demonstrate that the application

underestimates the full scope of effects on these islands, calling into question the robustness of its environmental and heritage impact conclusions.

The applicant's own Coastal Character assessment identifies the Sound of Iona as an area of high sensitivity, directly oriented towards the proposed development, with extensive visibility and a large geographical extent of change. The assessment concludes a moderate and significant overall effect across approximately 21 kilometres, with turbines spanning around 39 degrees of the horizon. Similarly, the West Coast of Iona is recognised as highly sensitive with widespread visibility, and the applicant accepts that significant effects would be experienced by residents and visitors across much of the island, including at Dùn Ì, its highest point.

Iona's monastic landscape, comprising the Abbey, the Nunnery, and the high crosses, is of international heritage importance. The applicant's baseline acknowledges the significance of pilgrimage, arrival by sea, and movement through the landscape. Historic Environment Scotland requested additional viewpoints, including from the ferry crossing itself; however, no visualisation has been provided from the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, leaving a critical gap in the assessment of visual impacts on this heritage asset.

Community concerns further emphasise the scale of effect, with a household consultation revealing that 92 per cent of respondents on Iona object to the proposal. Notably, habitability—a pathway of potential effect identified by the applicant's own consultants—has never been assessed for this community. To contextualise the visual scale, the largest turbines would overtop Ben Hynish on Tiree, a familiar landmark standing at 141 metres and visible from Iona at approximately 33 kilometres, by about 194 metres at roughly two-thirds of that distance.

Taken together, these points demonstrate that the applicant's assessment significantly underestimates the scale and significance of visual, community, and heritage impacts on Iona. This undermines the accuracy of the environmental and social impact evaluation and warrants further, more rigorous assessment to fully understand and address the effects on this sensitive and internationally important locale.

The applicant's assessment acknowledges significant effects on several key areas of Mull and Ross of Mull, including the Ross of Mull South coastal area, which is identified as having High sensitivity at distances of approximately 22 to 24 kilometres and is attributed a Medium magnitude of impact. Notably, significant effects are accepted at Erraid and on the Core Paths of the Ross, as well as at Fionnphort—the critical gateway to Iona and the embarkation point for visitors—where the community's experience is recognised as being significantly affected due to its direct connection to visitor flows.

Across Mull more broadly, the applicant concedes significant effects on Core Paths and within the Central, South, and West Mull Local Landscape Areas. The Loch na Keal National Scenic Area, encompassing the western waters and islands of Mull, is assessed as having High sensitivity throughout a range of approximately 21 to 33 kilometres, yet the magnitude of impact attributed does not exceed Medium. This

raises concerns regarding the adequacy of the assessment in capturing the true extent of effects within these designated landscapes.

Further, the approach taken to areas such as the Wilderness and Gribun Rocks coastal area—where the applicant reasons that the scale of change is small due to viewing distances exceeding 30 kilometres—exemplifies a reliance on distance-based criteria that may understate potential impacts. Crucially, the west-facing tourism economy of Mull, along with its wildlife boat operations and accommodation in western townships, depend heavily on the Atlantic seascape, which the proposed development would industrialise. Despite this, none of these communities have been the subject of a place-based assessment, leaving a significant gap in understanding and addressing the localised economic and community effects.

The applicant's assessment acknowledges potential effects on several designated landscapes within the wider seaboard area, including the Loch na Keal National Scenic Area, where Ulva and Staffa are located. Ulva, a community-owned island at the initial stages of regeneration, lies within this National Scenic Area and shares fully in the effects identified for that designation. The island's recovery is closely tied to the preservation of its unspoilt seascape and setting, yet the applicant's assessment does not include any specific evaluation of impacts on this vulnerable community. Similarly, Staffa, situated about 35 kilometres from the development site and beyond the approximate 30-kilometre distance for which NatureScot requested an assessment, is noted by the applicant to experience only small-scale change with no significant effect. This conclusion is reached despite the acceptance within the applicant's own analysis of Staffa's panoramic maritime qualities, which are among the most celebrated in Europe.

The Jura National Scenic Area, lying roughly 28 to 32 kilometres from the development, is assessed by the applicant as having high sensitivity but is attributed only a medium to low magnitude of impact. This moderation in effect is justified by the applicant on the basis of distance, the apparent scale of the development, and the retention of existing landforms. However, this approach does not fully consider that the Jura designation fundamentally reflects its wild, undeveloped character and Atlantic outlook, qualities that could be compromised even by moderate changes in the seascape. Similarly, the Scarba, Lunga and Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away, is treated with the same assessment rationale, potentially underestimating the significance of impacts on these sensitive landscapes.

Overall, the applicant's evaluation appears to underestimate or omit significant effects on important designated landscapes and the vulnerable island communities that depend on them. The absence of a dedicated assessment for Ulva, the reliance on distance thresholds that exclude notable features such as Staffa, and the moderate attribution of impact magnitude to areas designated for their wild and undeveloped character all raise concerns about the adequacy of the protection afforded to these natural and cultural qualities. Such omissions and underestimations could undermine the long-term preservation and regeneration prospects of these communities and landscapes, warranting a more comprehensive and nuanced consideration in the planning process.

The applicant’s assessment underestimates the impact on Tiree by attributing a Low magnitude of change to an area of High sensitivity, namely the South Tiree coastal zone at approximately 35 kilometres distance. This is a practical concern because Tiree’s landscape character is uniquely defined by its flat, low-lying topography and the expansive dominance of sea and sky. With its highest point, Ben Hynish, reaching only 141 metres, the introduction of turbines up to 335 metres tall would represent unprecedented vertical elements in the island’s seascape. Given this exposure and sensitivity, the conclusion of Low magnitude fails to capture the true scale of visual and character impacts, resulting in an unreliable evaluation of effects.

The applicant’s assessment fails to consider the significant effects on mainland and island communities whose economies and identities are closely tied to the seascape views impacted by the proposed development. Notably, Gigha, a community-owned island emblematic of island regeneration, faces the development waters directly to the east, yet no evaluation has been made regarding the potential consequences for its delicate community balance and local economy. This omission undermines the thoroughness of the environmental and socio-economic appraisal.

Similarly, Ardnamurchan Point, the westernmost tip of the British mainland, offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the receptors affected by the distance-based mitigation measures challenged in this objection, indicating a gap in the applicant’s consideration of key visual and recreational receptors. The absence of specific assessment for such a prominent vantage point further calls into question the comprehensiveness of the visual impact evaluation.

Furthermore, the chain of communities along the west coast of Kintyre, whose outlook and visitor economy are intrinsically linked to the open Atlantic seaboard facing Islay, Jura, and adjacent waters, have been overlooked. The Treshnish Isles and other small islands and mainland coasts with views towards the development site similarly share this unassessed exposure. Collectively, these omissions demonstrate that the applicant’s assessment does not adequately address the full range of receptors reliant on the seascape, thus compromising the integrity of the environmental impact appraisal. It is therefore essential that these gaps be addressed to ensure a comprehensive understanding of the development’s effects.

1.1.866 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy framework governing its assessment. The applicant’s own evaluation acknowledges significant adverse impacts on nationally designated landscapes, as well as on the coastal communities and their heritage. However, published analyses of the applicant’s documentation reveal that these impacts have been underestimated. Crucially, the necessary heritage assessment has not been conducted, and while the effects on the island communities within the project’s sphere have been identified, no formal assessment of these impacts has been undertaken. Furthermore, the ecological criteria required by law have not been shown to be met. It is also important to note that only a portion of the overall project is currently before the Scottish Ministers for determination.

In light of these deficiencies, I respectfully urge the Scottish Ministers to refuse consent for the MachairWind Offshore Wind Farm and to reject the associated marine licence application.

Should the Ministers be inclined to grant consent, I request that they require the submission of additional environmental information and enhanced visualisations. Moreover, I propose that the applications be subject to determination only after a public inquiry, enabling a thorough examination of the issues raised in this objection. Regardless of the outcome, I further seek a clear statement of the Ministers' conclusions on the effects on cultural heritage and the impacted island communities within their decision-making rationale.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 493
Dear Sir/Madam,

I hereby submit a formal objection to the MachairWind Offshore Wind Farm proposals, submitted under application 00012385 for consent pursuant to section 36 of the Electricity Act 1989, and application 00012386 for a marine licence under Part 4 of the Marine (Scotland) Act 2010. These applications, made by MachairWind Limited (ScottishPower Renewables), seek approval for the construction and operation of an offshore wind farm with a generating capacity of approximately 2 gigawatts. The development would consist of between 91 and 144 wind turbines, each reaching up to 335 metres to blade tip, situated within a designated Windfarm Development Area that spans some 448 square kilometres of marine environment. This area lies north-west of Islay, west of Colonsay, approximately 21 kilometres from Iona, and in close proximity to various islands and coastal communities within the southern Hebrides.

I request that my objection be formally recorded and that I be notified of the outcome of these applications. The following submission outlines the planning and environmental grounds upon which this objection is founded, referencing the statutory and policy framework applicable to these proposals. It is important to emphasise that the onus lies with the applicant to provide sufficient evidence demonstrating that all relevant statutory tests and policy requirements are met. Objectors bear no obligation to prove otherwise. In this case, the applicant has failed to discharge this burden of proof, and for the reasons detailed below, consent should be refused.

1.1.867 Seascape, Landscape and Visual Effects

The applicant’s written methodology, as set out in Appendix 16.1, notably lacks a defined distance threshold beyond which major effects are deemed to cease. However, an independently prepared Evidence Note, relying entirely on the applicant’s Chapter 16 and Appendices 16.1 to 16.3, reveals a consistent pattern across all three assessment streams. It identifies that no highly sensitive receptor situated beyond approximately 20 kilometres from the development area is assigned the highest magnitude of change, regardless of receptor sensitivity or the extent of visibility. Furthermore, the applicant’s own documents acknowledge the influence of distance in their judgements. For example, the assessment of a coastal area over 30 kilometres away qualifies the scale of change as small due to viewing distance. The Landscape Character synthesis similarly describes a High magnitude of effect within roughly 20 kilometres, Medium between about 20 and 30 kilometres, and Low beyond 30 kilometres for certain landscape types.

This reliance on distance as a moderating factor has significant implications for the robustness of the assessment conclusions. The systematic moderation of magnitude at distances coinciding with the location of the most sensitive designated landscapes means that the inputs to the protective tests are understated. Consequently, the findings presented do not reliably represent the true effects that the Scottish Ministers are being asked to consent. This methodological shortcoming calls into question the accuracy and reliability of the predicted effects and suggests that the

assessment underestimates potential harm to sensitive receptors at critical distances.

The applicant's submission relies on visualisation materials prepared in accordance with NatureScot's visualisation guidance, which explicitly recognises inherent limitations in such evidence. This guidance acknowledges that printed visualisations are unable to fully replicate the true scale experienced by a viewer on site. Additionally, wireline drawings included within the same panoramic projections are subject to the same constraints as the accompanying photography. Rather than serving as an independent corrective, these wireline drawings represent a technical rendering embedded within the overall visualisation.

Consequently, the assessment based on these materials must be understood in the context of their technical and perceptual constraints. The inability of printed visuals to convey accurate scale and the dependency of wireline drawings on the underlying photography underscore that these visualisations provide an approximation rather than a definitive representation of the visual impact. This limitation should inform the weight attributed to the visual evidence when considering the proposal's effects on the surrounding environment.

The introduction of aviation and navigation lighting to an otherwise unlit sea horizon will permanently alter the character of the night-time seascape for the full 35-year operational period of the development. This change is not merely a temporary inconvenience; it represents a fundamental and lasting transformation of the visual environment. Moreover, from a policy perspective, granting consent for this development effectively endorses the suitability of this seascape for wind farm use, thereby setting a precedent for future decisions. Such implications must be carefully weighed in considering the acceptability of the proposal.

The proposal's failure to comply with key planning policies has tangible consequences for the protection of nationally important landscapes and seascapes. This non-compliance undermines the effectiveness of the planning framework designed to safeguard these valuable environments, potentially leading to significant and unacceptable adverse effects. The practical outcome is that the proposal cannot be supported as it risks causing harm contrary to established policy objectives.

Specifically, the effects of the development engage several relevant policies, including NPF4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), as well as GEN 7 and paragraph 4.28 of the National Marine Plan. These policies collectively set out clear requirements to ensure that landscape and seascape interests are preserved and enhanced where possible. The applicant has not shown that the conclusions drawn about the scale of these effects align with the methodology it employs, creating uncertainty and a lack of confidence in the assessment provided.

Moreover, the absence of demonstrated compliance with these important policies indicates a fundamental shortcoming in the application. Without clear evidence that the proposal meets the criteria set out for protecting nationally important landscapes and seascapes, the planning authority cannot reasonably be expected to grant consent. In light of this, the proposal should be refused to uphold the integrity of the

planning system and to ensure that landscape and seascape interests are adequately protected.

1.1.868 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment follows Historic Environment Scotland's established methodology for evaluating the effects of development on the setting of historic assets. This recognised approach, developed and refined in consultation with Historic Environment Scotland, mandates a specific evaluation of whether changes to setting affect the contribution that setting makes to an asset's cultural significance and whether the integrity of that setting is sufficiently preserved. Importantly, the methodology clarifies that visual change alone should not be automatically equated with an adverse impact, thereby requiring a nuanced assessment beyond mere visibility or prominence.

However, a Methodological Audit conducted in support of community objections, relying exclusively on the applicant's Appendix 14.3, identifies a critical shortcoming in the operational assessment. While the applicant's report acknowledges key heritage attributes and describes visual changes in terms of visibility, distance, monument prominence, retained views, screening, and skyline occupation, it does not demonstrate how the integrity of setting has been evaluated in accordance with the prescribed methodology. The essential evaluative step—judging whether the integrity of setting is adequately retained—is absent from the examples examined by the Audit. Consequently, the reliability of the applicant's conclusions regarding heritage impacts is undermined, as the required methodological rigor has not been fully applied.

While the applicant has made efforts to identify and mitigate impacts on heritage assets, their assessment appears to inadequately capture the full extent of the cultural landscape and experiential qualities that contribute to the significance of these sites. The applicant's own baseline acknowledges that the cultural importance of the affected heritage assets arises not only from isolated features but from a complex interplay of factors including pilgrimage routes, arrival by sea, and movement through a living cultural landscape. These elements encompass relationships between monuments, spirituality, and the surrounding landscape and seascape, which are experienced dynamically through movement rather than from fixed viewpoints. Moreover, Historic Environment Scotland, as recorded in the consultation responses within the application, specifically requested additional viewpoints to ensure that these broader cultural and experiential qualities are properly represented. This suggests that the current assessment does not fully address the heritage impacts in a manner consistent with the identified cultural significance, indicating a need for a more comprehensive evaluation that respects the intangible and processual attributes of the heritage assets in question.

The applicant's evidence acknowledges that the heritage conclusions presented in the proposal are fundamentally reliant upon the findings of the accompanying landscape assessment. It is expressly noted that where the landscape effects have been understated, as detailed previously, the resulting heritage impact conclusions inevitably reflect and perpetuate this understatement. This interdependence between the landscape and heritage assessments is critical because any deficiencies or

minimisations within the landscape evaluation directly compromise the reliability of the heritage conclusions. Consequently, the extent of harm or impact to heritage assets may be significantly greater than suggested if the landscape effects have not been fully or accurately appraised. In light of this, the credibility of the heritage impact assessment is undermined, and caution should be exercised in accepting these conclusions without further independent verification.

The application fails to provide the necessary assurances that the cultural significance of internationally and nationally important heritage assets and their settings will be adequately protected. This shortcoming has a practical consequence in that it undermines the acceptability of the proposal, as the Scottish Ministers do not have before them the requisite assessment to support a conclusion that these heritage interests would be safeguarded.

This failure engages key policy provisions, notably NPF4 Policy 7(h) concerning scheduled monuments, alongside Policies 7(c) and 7(d) relating to their setting. Additionally, the application must be considered in light of GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan, all of which impose clear expectations for the protection of heritage assets and their contexts.

Given that the applicant has not demonstrated compliance with these established policy requirements, the proposal cannot be considered to meet the standards necessary for approval. Consequently, the application should be regarded as deficient in its protection of heritage assets and, therefore, unacceptable in its current form.

1.1.869 Effects on Island Communities, Tourism and the Local Economy

The applicant’s own baseline assessments confirm that the island communities affected by this proposal rely heavily on visitors who are drawn by specific qualities: landscape, seascape, cultural heritage, tranquillity and remoteness. These attributes form the core attractions that sustain the local economy. Any alterations to these qualities would therefore have a direct and detrimental impact on the economic foundation of these communities. Such impacts would extend beyond economics, undermining local services, reducing population stability, and ultimately threatening the long-term viability of these island settlements. Given this dependency, the proposal poses a significant risk to the fundamental economic and social sustainability of the island communities concerned.

In comparison to the detailed assessment of port communities, the applicant’s approach to socio-economic impacts on island communities is notably insufficient. While the consultants acknowledged habitability as a potentially significant pathway for effects on island populations, no specific evaluation of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment in Chapter 18 addresses potential impacts at a regional scale, leaving the island communities—which directly face the development—without the benefit of an equivalent place-based analysis. Despite this omission, the assessment concludes that these island communities exhibit low sensitivity to tourism-related effects, a position that fails to reflect the unique circumstances of the islands.

The reliance on regional averages obscures the realities of small island economies, which differ fundamentally from broader regional profiles. These economies are highly concentrated in sectors most vulnerable to changes in the qualities that attract visitors, such as natural and cultural assets. Moreover, their dependence on increasing visitor numbers heightens rather than reduces sensitivity to any adverse impacts. To characterise these communities as having low sensitivity without a targeted, place-based analysis is not supported by evidence but rests on unsubstantiated assumption. This methodological flaw undermines confidence in the assessment's conclusions and the adequacy of proposed mitigation measures for island communities.

The proposal fails to comply with the relevant planning policies and statutory duties concerning island communities. Specifically, it does not satisfy the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions must be founded on robust socio-economic evidence and apply a precautionary approach when such evidence is insufficient. Furthermore, it contravenes NPF4 Policy 11(c) and the obligations under the Islands (Scotland) Act 2018, all of which require that the interests of island communities be properly assessed and given due weight through meaningful engagement from the outset to the conclusion of the planning process. The applicant acknowledged that island communities warrant particular consideration but failed to undertake the necessary assessments to understand the potential effects on them. Consequently, the proposal has not demonstrated compatibility with the sustainability of island communities, nor has it shown that the statutory duties owed to these communities have been fulfilled. In light of these deficiencies, the proposal does not meet the required planning and statutory standards and should therefore be refused.

1.1.870 Ecology, Biodiversity and Habitats Regulations

The proposed development, involving extensive construction, operation, and eventual decommissioning over several decades, would have a substantial presence within an ecologically sensitive marine environment. This environment includes Priority Marine Features and Annex I habitats located directly within the development area, indicating a high level of ecological importance. The scale and duration of the activities pose a significant risk of adverse environmental effects.

Surrounding the development site, the waters support a diverse range of protected species, including seabirds, marine mammals, and basking sharks. These species rely on the area for critical life processes, and disruption could lead to detrimental impacts on their populations and the wider ecosystem. The introduction of large-scale industrial activity threatens the integrity of these habitats and the species they support.

Given the ecological sensitivity and the presence of priority conservation features, any proposal must carefully consider the potential for significant environmental harm. Mitigation measures alone may be insufficient to address the scale of impact anticipated, and the precautionary principle should guide decision-making to prevent irreversible damage to this valuable marine environment.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population at the North Colonsay and Western Cliffs Special Protection Area. Such documents are typically prepared in circumstances where an adverse effect on the integrity of a protected site cannot be definitively ruled out. Their inclusion in this application highlights the applicant's acknowledgement of potential impacts on this designated area.

These submissions indicate the applicant's intention to comply with relevant derogation provisions, seeking to mitigate any identified harm through appropriate compensation measures. The focus on the guillemot population underscores the recognised sensitivity of this species within the Special Protection Area, and the need for targeted management strategies to address potential ecological consequences.

Nonetheless, it remains clear that the applicant's position anticipates a degree of uncertainty, as they acknowledge that the Scottish Ministers may ultimately reach a different conclusion regarding the likelihood of adverse effects. Therefore, while the submitted derogation and compensation documents form a key component of the application, further scrutiny will be necessary to establish whether the proposed measures are sufficient to satisfy statutory environmental safeguards.

Mitigation, compensation proposals, and future monitoring measures, while important considerations, do not in isolation satisfy the stringent evidential requirements set out under the Habitats Regulations for granting consent to developments affecting protected sites. The competent authority must be satisfied beyond reasonable scientific doubt that the proposal will not adversely affect the integrity of the protected habitat. This high evidential standard places the burden of proof firmly on the applicant, who must demonstrate conclusively that the statutory tests are met prior to consent being lawfully granted. Proposals reliant solely on mitigation or compensation without clear evidence of their effectiveness in preventing harm fail to meet these rigorous legal thresholds.

This legal framework is further reinforced by relevant policies, including GEN 9 and GEN 13 of the National Marine Plan, alongside NPF4 Policies 3, 4(b), 4(e) and 4(f). Together, these policies underscore the imperative to prevent adverse effects on protected species and habitats, embedding the requirements of the Habitats Regulations into national planning policy. Consent decisions must therefore be aligned with these provisions, ensuring that no reasonable scientific doubt remains regarding the absence of adverse effects before development is permitted. This comprehensive approach safeguards environmental integrity while maintaining legal compliance.

The applicant has failed to demonstrate that the statutory tests intended to protect internationally important habitats and species can be satisfied. This conclusion is drawn directly from the submitted evidence, including the applicant's own derogation documents, which reveal an insufficient degree of certainty regarding compliance with these legal requirements. Without clear assurance that the necessary protections will be met, the application falls short of the statutory standards designed

to safeguard ecological features of international significance, thereby undermining any case for granting planning consent.

1.1.871 Cumulative and In-Combination Effects

The current assessment process is fundamentally flawed as it considers only a portion of the project before the Scottish Ministers, specifically excluding the export cable corridor and onshore transmission works. These components are essential for the operation of the wind farm but are deferred to later applications. Consequently, the cumulative effects of the entire project are never evaluated together, resulting in an incomplete and fragmented assessment.

Such an approach conflicts with established legal principles, notably those affirmed by the courts in Raeshaw Farms, which require that a project must be assessed in its entirety rather than segmented into smaller parts with individually diminished impacts. By deferring significant elements to subsequent consenting processes after the principal decision, the assessment undermines both procedural integrity and comprehensive environmental evaluation.

While mitigation measures are often highlighted to address environmental impacts, it is critical to scrutinise the reliability of the cumulative impact assessment itself. The assessment relies fundamentally on baseline data derived from the Environmental Impact Assessment, which has been shown to understate effects on landscape, heritage, and socio-economic factors. Because the cumulative assessment uses this reduced baseline, the combined effects of the current proposal alongside existing, consented, and foreseeable developments are similarly underestimated. Consequently, the cumulative impact assessment cannot be regarded as a reliable indicator of the true extent of combined effects, undermining confidence in its conclusions.

The assessment identifies a clear shortfall in compliance with established planning policies and environmental regulations concerning project splitting and cumulative effects. Specifically, the applicant has failed to satisfactorily demonstrate that the cumulative and in-combination impacts of the proposal, including the effects of the project as a whole, have been reliably identified and assessed. This omission engages key provisions such as GEN 21 and paragraph 4.85 of the National Marine Plan, NPF4 Policy 11(e), and the requirements set out in the Environmental Impact Assessment Regulations.

Given this context, it is essential that the decision-making process explicitly addresses the treatment of deferred works. Without a comprehensive evaluation of these components, the assessment remains incomplete and risks underestimating the true environmental consequences of the development. The absence of such consideration undermines the integrity of the planning review and the ability to fully comply with the legislative framework.

In conclusion, I respectfully request that the determination expressly considers the deferred works and ensures that the cumulative and in-combination effects are thoroughly and transparently evaluated. This approach is necessary to uphold policy compliance and to facilitate an informed and responsible planning decision.

1.1.872 Public Engagement, Site Selection and Environmental Information

The consultation period for this application, encompassing many thousands of pages of technical material, has been scheduled during the busiest months for island communities, coinciding with the continuous work demands of the visitor season. This timing has severely constrained the availability of specialist advice and the capacity of local residents to engage effectively, while the applicant has had years and substantial professional and financial resources to prepare its case. Such an imbalance has materially impaired meaningful public participation in both the plan and site-selection stages, an impact that persists into the current application phase.

The National Marine Plan's policy GEN 18 and the principles of effective public participation enshrined in the Aarhus Convention establish that those affected must have a realistic opportunity to influence decisions of this magnitude. The conditions under which the affected communities have been compelled to respond fall short of these essential standards. In light of these deficiencies, it is imperative that the Scottish Ministers carefully consider the legitimacy of the site-selection process and the representations made by local stakeholders when determining the weight to accord to public participation in this matter.

The Environmental Impact Assessment (EIA) submitted with this application falls short of providing sufficiently robust evidence for the Scottish Ministers to make an informed decision. While the EIA is comprehensive in scope, its adequacy cannot be judged by extent alone but by the reliability and completeness of its findings. In this case, the assessment identifies potential pathways to significant environmental effects but fails to investigate these comprehensively. For example, the landscape assessment relies on a distance-based pattern of impact that is unsupported by its own stated methodology. Similarly, the heritage assessment does not convincingly apply its integrity test, and the socio-economic evaluation lacks any place-based analysis pertinent to the affected island communities. These methodological shortcomings undermine the credibility of the conclusions drawn and do not satisfy the requirement for clarity on likely significant effects prior to determination.

Furthermore, the application's dependence on future assessments, post-consent plans, ongoing monitoring, and additional approvals to address outstanding environmental concerns is insufficient to meet the statutory requirements of the EIA Regulations. The regulations mandate that all likely significant effects be fully understood and assessed before consent is granted. Relying on measures to be implemented after consent does not remove this obligation. The Scottish Ministers must base their decision on the evidence currently before them, rather than on assumptions that unresolved issues will be adequately addressed later. The applicant has not demonstrated that the environmental information submitted is adequate or complete to support a lawful and informed determination.

1.1.873 Effects on Local Area

The applicant's assessment significantly underestimates the direct and substantial effects of the proposed development on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the environmental and heritage impact evaluation. Although Islay and Colonsay are the

closest islands to the development area, which lies immediately north-west of Islay and west of Colonsay, the application primarily considers Islay only as a potential project location. It fails to evaluate Islay as an affected island community in its own right, neglecting a place-based assessment of the impacts on its Atlantic-facing communities, which directly face the nearest edge of the 448 square kilometre development area. This omission disregards potential effects on the islands' setting, economy, and community life.

For Colonsay and Oronsay, the seaward outlook—integral to daily life—faces the development array directly. Notably, the North Colonsay and Western Cliffs Special Protection Area, which forms part of Colonsay's coastline, is central to the applicant's derogation case and compensation plan. This area is the clearest acknowledgment within the application that harm to the internationally protected seabird population of these cliffs cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance situated within this community's area, is subject to the same deficiencies identified in the heritage assessment, particularly concerning the treatment of its open maritime setting. Taken together, these points demonstrate that the applicant's evaluation lacks the necessary rigour and comprehensiveness to fully capture the scale and nature of effects on these vulnerable island communities and their heritage assets.

The applicant's assessment of visual and community impacts on Iona significantly underestimates their scale and importance, particularly when compared to established mitigation benchmarks. The Coastal Character assessment assigns the Sound of Iona a high sensitivity, noting its direct orientation towards the development area and extensive visibility. The scale of visual change is substantial, spanning approximately 21 kilometres with turbines covering about 39 degrees of the horizon. This magnitude of effect is classified as Moderate and Significant. Similarly, the West Coast of Iona is recognised as highly sensitive with widespread visibility, and the applicant acknowledges significant effects for residents and visitors across much of the island, including at Dùn Ì, the highest point. However, such recognition falls short of adequately addressing the depth of impact, especially given that familiar landmarks like Ben Hynish on Tiree, standing at 141 metres and visible from 33 kilometres, would be visually dominated by turbines extending roughly 194 metres at a closer distance of approximately two-thirds that range. This comparison underscores the disproportionate visual intrusion posed by the proposed development, which the applicant's own evaluation does not fully mitigate.

The heritage and community implications further reveal critical gaps in the assessment. Iona's monastic landscape, encompassing the Abbey, the Nunnery, and high crosses, holds international significance, intrinsically linked to pilgrimage and sea arrival routes, as identified in the applicant's baseline studies. Despite Historic Environment Scotland's requests for additional viewpoints, including from the ferry crossing itself, the applicant has not provided visualisations from key vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn, thereby limiting the understanding of visual impacts on heritage assets. Moreover, community consultation on Iona indicates overwhelming opposition, with 92 per cent of households objecting to the proposal. The applicant's own consultants identify habitability as a potential pathway of effect on the island's community, yet no assessment of this pathway has been undertaken. This omission further

compromises the accuracy and completeness of the environmental and social impact evaluation, leading to an underrepresentation of the true scale and significance of effects on Iona.

The applicant's assessment acknowledges significant effects on several key locations around Mull and the Ross of Mull, such as Erraid, the Core Paths of the Ross, and Fionnphort, recognising these as areas of high sensitivity and accepting medium magnitude impacts over distances of approximately 21 to 33 kilometres. However, the proposed mitigation measures appear insufficient when compared to the scale of these acknowledged effects, particularly given the economic and community reliance on these areas. For instance, Fionnphort, as the principal gateway to Iona and the primary embarkation point for visitors, is directly linked to the flow of tourism that underpins the local economy. Despite this, there is no detailed, place-based assessment addressing the specific consequences for communities so closely tied to visitor experience.

Furthermore, the assessment's reliance on distance-based criteria to downplay the effects on more remote but sensitive landscapes, such as the Wilderness and Gribun Rocks coastal area, is problematic. Although the applicant judges the scale of change to be small at viewing distances beyond 30 kilometres, this approach fails to capture the broader visual and economic impacts on Mull's west-facing tourism economy. This economy, alongside wildlife boat operations and accommodation providers in western townships, depends heavily on the integrity of the Atlantic seascape—an environment that would be industrialised by the development. The lack of focused, place-specific evaluation for these communities undermines confidence in the assessment's conclusions and highlights the need for a more comprehensive appraisal of effects on both designated landscapes and tourism-dependent populations.

The applicant's assessment recognises the presence of Ulva within the Loch na Keal National Scenic Area and acknowledges its status as a community-owned island undergoing regeneration. Ulva's recovery is dependent on the preservation of its natural setting and unspoilt seascape, yet the applicant has not undertaken any specific assessment of the effects on this small, re-establishing community. Similarly, Staffa, located approximately 35 kilometres from the development area and within the same National Scenic Area, is identified as one of Europe's most celebrated small islands. Despite this, the applicant concludes that the scale of change at Staffa would be small and the effects not significant, even though their own evaluation recognises its panoramic maritime qualities. This conclusion is drawn despite Staffa lying beyond the 30-kilometre distance within which NatureScot requested an effects assessment.

Further afield, the applicant assesses the Jura National Scenic Area, situated about 28 to 32 kilometres from the development site, as having High sensitivity but attributes a Medium to Low magnitude of impact. This moderation is justified by distance, apparent scale, and retained landforms, notwithstanding that the designation of Jura rests on its wild, undeveloped Atlantic outlook. The same approach is applied to the Scarba, Lunga, and the Garvellachs National Scenic Area, located approximately 35 to 40 kilometres away. Such treatment underestimates the significance of these designated landscapes and the vulnerabilities of the island

communities they encompass, thereby undermining the protection of their natural and cultural qualities.

The applicant's assessment notably understates the magnitude of change and impact on Tiree's sensitive and distinctive landscape character, resulting in an unreliable evaluation of effects. While the South Tiree coastal area is acknowledged as having High sensitivity at a distance of approximately 35 kilometres, it is paradoxically attributed a Low magnitude of change. This evaluation fails to adequately recognise the unique qualities of Tiree, an exceptionally low-lying island whose landscape character is fundamentally shaped by the dominance of sea and sky. With its highest point, Ben Hynish, reaching only 141 metres, the introduction of turbines up to 335 metres tall would create vertical elements that are unprecedented within its seascape. Given that Tiree's character is defined by an open oceanic horizon, the presence of such towering structures would represent a substantial and highly conspicuous alteration. Therefore, the conclusion of a Low magnitude of change for such an exposed and sensitive receptor exemplifies the significant understatement of effects identified in this objection.

While the applicant's assessment acknowledges certain mitigation measures based on distance-related factors, these do not adequately address the significant effects experienced by mainland and island communities with direct visual and economic connections to the seascape. Notably, the community-owned island of Gigha, renowned as a national symbol of island regeneration following its purchase by local residents, lies to the east of the proposed development. The assessment fails to consider the implications for Gigha's finely balanced community and economy, which are closely intertwined with the surrounding waters. Similarly, Ardnamurchan Point—the most westerly tip of the British mainland—offers panoramic views along the Hebridean seaboard that attract visitors throughout the peninsula. These seaward panoramas are precisely the sensitive receptors that the applicant's distance-based mitigation approach inadequately moderates. Moreover, the west coast of Kintyre encompasses a series of communities whose identity, character, and visitor economy are fundamentally shaped by their outlook towards the open Atlantic seaboard, including views towards Islay, Jura, and the wider surrounding waters. The Treshnish Isles and other adjacent small islands and mainland coasts share this direct visual relationship with the development site. Taken together, the omission of these receptors from the assessment undermines the comprehensiveness and reliability of the applicant's evaluation of potential effects. It is therefore essential that a more thorough and inclusive appraisal be undertaken to fully understand and address the likely impacts on these sensitive mainland and island communities.

There remains considerable uncertainty regarding the applicant's approach to assessing environmental effects at distances beyond 20 kilometres. The evidence indicates a systematic pattern whereby any highly sensitive receptor located beyond this threshold is subject to a moderated magnitude of change and a consequent discounting of the effect's significance. This raises questions about the robustness of the assessment methodology, particularly as it appears to apply a blanket distance-based criterion rather than a nuanced, receptor-specific evaluation.

Such an approach fundamentally undermines the integrity of the environmental impact assessment by failing to undertake a place-based consideration of the

communities experiencing these effects. The absence of detailed, location-specific analysis for receptors beyond 20 kilometres means that potentially significant impacts may be overlooked or minimized. Taken together, these observations suggest that the applicant's methodology does not adequately capture the true extent of environmental effects, thereby weakening the overall reliability and credibility of the assessment conclusions.

1.1.874 Personal Observations

In addition to the planning matters above, I am personally concerned because: Iona is a very special place to me. A place of beauty, tranquility and spirituality. This proposed development would have a massive (negative) impact on Iona and the surrounding area.

Based on my own local knowledge, I also wish to highlight that: All of Iona and the islands and waters around it deserves the utmost consideration. And protection.

Finally, I would also ask the Scottish Ministers to consider: The magic of Iona can not be destroyed.

1.1.875 Summary

The proposal for the MachairWind Offshore Wind Farm fails to demonstrate compliance with the relevant statutory and policy frameworks governing its determination. The applicant's own assessment acknowledges significant impacts on nationally designated landscapes, as well as on the heritage and communities along this coastal area. However, independent evaluations of the submitted documentation reveal an understatement of these impacts and highlight the absence of the necessary heritage assessment. Furthermore, while the effects on the island communities affected by the development were identified, they have never undergone a thorough assessment. The ecological requirements have not been convincingly satisfied, and it should be noted that the Scottish Ministers are being asked to consider only a portion of the entire project.

Given these deficiencies, I respectfully urge the Scottish Ministers to refuse both consent for the MachairWind Offshore Wind Farm and the related marine licence. Should the Ministers be inclined to grant consent, I request that they require the submission of further environmental information and enhanced visual representations of the project. Moreover, I contend that determination of the applications should be deferred until a public inquiry is convened, allowing for a comprehensive examination of the issues raised in this objection. Regardless of the final decision, I respectfully seek that the Ministers provide clear and explicit conclusions within their reasoning concerning the impacts on cultural heritage and the communities residing on the affected islands.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.

Member of the public 494
Dear Sir/Madam,

I hereby submit a formal objection to the proposals for the MachairWind Offshore Wind Farm, relating to application numbers 00012385 and 00012386. These applications seek consent under section 36 of the Electricity Act 1989 and a marine licence pursuant to Part 4 of the Marine (Scotland) Act 2010, respectively, and have been put forward by MachairWind Limited, trading as ScottishPower Renewables. I request that this letter be recorded as an official objection, that my status as an objector be acknowledged, and that I receive notification of the final decision regarding these applications.

The project in question entails the development of an offshore wind farm with a generating capacity of approximately 2 gigawatts. This would consist of between 91 and 144 turbines, each with a maximum height of up to 335 metres to blade tip. The proposed site spans a Windfarm Development Area of roughly 448 square kilometres, located in the sea to the north-west of Islay and west of Colonsay. This area lies approximately 21 kilometres from the island of Iona and is in close proximity to various islands and coastal communities within the southern Hebrides.

My objection is grounded in both planning and environmental considerations, assessed within the statutory and policy frameworks applicable to the determination of these applications. It is important to emphasise that the responsibility lies with the applicant to provide sufficient and robust evidence demonstrating that all relevant statutory tests and policy requirements are met. The onus is not upon objectors to prove the contrary. In this case, as detailed in the following sections, the applicant has failed to meet this evidential burden. Consequently, I conclude that the applications should be refused consent.

1.1.876 Legislative and Policy Framework

The marine licence application fails to demonstrate compliance with the statutory requirements of Part 4 of the Marine (Scotland) Act 2010 and the relevant policies of Scotland’s National Marine Plan. This failure is material to the determination of the application and weighs decisively against the granting of consent. The application does not adequately address key General Policies including GEN 4 on Co-existence, GEN 6 and paragraphs 4.22 to 4.23 concerning the Historic Environment, GEN 7 and paragraph 4.28 relating to Landscape and National Scenic Areas, GEN 9 on Natural Heritage, GEN 13, GEN 18 on Engagement, GEN 19 and paragraph 4.81 on Sound Evidence, and GEN 21 and paragraph 4.85 on Cumulative Impacts. These policies form an integral part of the statutory assessment framework, and the absence of demonstrated compliance constitutes a fundamental deficiency. Where evidence identifies omissions, conflicts, or uncertainties in relation to these policies, the statutory framework requires that such matters must weigh against authorisation. Accordingly, the application as submitted does not meet the legal and policy standards mandated by the Marine (Scotland) Act 2010 and the National Marine Plan, and consent should be refused on these grounds.

The application fails to provide an adequate Environmental Impact Assessment (EIA) as mandated by The Electricity Works (Environmental Impact Assessment)

(Scotland) Regulations 2017 and the equivalent marine works regulations. These regulations require that the likely significant environmental effects of the proposal be identified, assessed, and reported prior to any determination. The submitted documentation does not meet this statutory requirement, lacking a comprehensive and robust assessment of environmental impacts. This deficiency undermines the decision-making process by failing to present the necessary evidence to evaluate the proposal's environmental consequences fully.

Furthermore, the proposal does not comply with the Habitats Regulations, which require a thorough assessment of the effects on European protected sites in accordance with the applicable statutory tests. The absence of such an assessment, or any demonstration of compliance, constitutes a clear breach of legal obligations. Where compliance has not been demonstrated, or where evidence reveals deficiencies, omissions, or conflicts with the applicable legal and policy framework, these matters must weigh decisively against the granting of consent. Given the failure to satisfy these fundamental statutory requirements, the proposal should be refused.

The proposal fails to properly consider and weigh the interests of island communities as mandated by the Islands (Scotland) Act 2018. This statutory requirement obliges decision-makers to explicitly account for the unique needs and circumstances of island communities during the planning process. The submitted documentation does not demonstrate compliance with this duty, nor does it provide adequate evidence that the interests of island communities have been sufficiently identified, assessed, or given due weight. Such deficiencies and omissions constitute a clear conflict with the applicable legal and policy framework established by the Islands (Scotland) Act 2018. In accordance with established principles, where compliance with this statutory duty is not demonstrated, these shortcomings must weigh against the granting of planning consent. Therefore, on the basis of the failure to properly consider and give due weight to island communities' interests as required by the Islands (Scotland) Act 2018, the proposal should be refused.

1.1.877 Conflict with National Planning Framework 4 and the Development Plan

The proposal fails to meet the impact criteria outlined in NPF4 Policy 11, which explicitly supports renewable energy development only insofar as it complies with specified protections. Notably, Policy 11(c) requires safeguarding communities from adverse effects, while Policies 11(d) and 11(e) impose strict controls to prevent unacceptable impacts on landscape, seascape, and other sensitive receptors. The evidence demonstrates that the proposal would cause significant adverse effects on nationally designated landscapes and seascapes, thereby breaching these critical provisions.

Furthermore, the submission does not satisfactorily address the protection of cultural heritage or community interests. The cultural significance of scheduled monuments and their settings remains unprotected, and the proposal fails to provide sufficient assurance that island communities would be safeguarded from detrimental impacts. In addition, the ecological assessments fall short of demonstrating that the necessary environmental tests can be met. Taken together, these shortcomings

establish clear conflicts with the impact criteria of NPF4 Policy 11, undermining the policy's conditional support for the development in question.

Policy 11 must be considered alongside other relevant provisions within the National Planning Framework 4, specifically Policy 4(c) and 4(d), which protect National Scenic Areas and nationally important landscapes from significant adverse effects on the qualities for which they are designated. It also operates in conjunction with Policy 7, including Policy 7(h) concerning scheduled monuments and Policies 7(c) and 7(d) relating to the setting of historic assets, as well as Policy 3 on biodiversity. These policies collectively establish a comprehensive framework aimed at safeguarding the natural, cultural, and ecological integrity of nationally important assets.

The proposal, however, fails to comply with these interrelated policies. It would result in significant adverse effects on nationally designated landscapes and seascapes, undermining their protected qualities. Furthermore, there is no demonstrated assurance that the cultural significance of scheduled monuments and their settings will be preserved. The safeguarding of island communities, as required by the relevant policies, has not been evidenced, and the ecological tests set out in Policy 3 have not been shown to be capable of being met based on the submitted evidence. Consequently, the proposal conflicts with multiple policies designed to protect designated assets of national importance and should be considered contrary to the National Planning Framework 4's objectives.

1.1.878 Seascape, Landscape and Visual Effects

The applicant's submission fails to adequately demonstrate that proposed mitigation measures effectively address the identified effects on landscape and seascape interests. While certain impacts are acknowledged, the application does not provide sufficient evidence that these effects have been mitigated to a degree that would satisfy the requirements set out in the relevant policies. In particular, the assessment lacks clarity on how the scale of these effects aligns with the methodology employed, undermining confidence in the conclusions presented.

These shortcomings result in non-compliance with key planning policies designed to safeguard nationally important landscapes and seascapes. Specifically, the proposal does not meet the requirements of NPF4 Policies 4(c) and 4(d), Policies 11(d) and 11(e), GEN 7, nor paragraph 4.28 of the National Marine Plan, as identified in the submitted evidence. Without clear demonstration of consistency and adherence to these policies, the proposal cannot be considered acceptable in its current form.

1.1.879 Cultural Landscape, Archaeology and Historic Environment

The applicant's assessment purports to follow Historic Environment Scotland's established methodology for evaluating effects on the setting of historic assets, which necessitates an appraisal of how changes to setting influence its contribution to cultural significance and whether the integrity of that setting is maintained. This methodology explicitly clarifies that visual change alone should not be directly equated with adverse impact. However, the operational assessment submitted, as examined in the Methodological Audit relying solely on the applicant's Appendix 14.3, identifies relevant heritage attributes but fails to demonstrate the critical

evaluative step of assessing the integrity of setting in accordance with the accepted methodology.

Instead, the assessment primarily describes aspects of visual change—such as visibility, distance, monument prominence, retained views, screening, and skyline occupation—and then asserts, without evidential evaluation, that the integrity of setting is adequately retained. The Audit highlights that this evaluative step, required by the methodology to underpin conclusions about heritage impact, is absent in all examined examples. Consequently, the reliability of the applicant's conclusions regarding the effects on the setting of historic assets is undermined, casting doubt on the robustness of the heritage impact assessment as a whole.

The applicant's own baseline assessment acknowledges that the cultural significance of the affected heritage assets arises from a complex interplay of qualities, notably pilgrimage, arrival by sea, and movement through a living cultural landscape. It highlights the importance of the relationships between monuments, spirituality, and their surrounding landscape and seascape, emphasising that these are experienced dynamically through movement rather than from fixed viewpoints. Despite this recognition, Historic Environment Scotland's consultation responses—also recorded within the application—have requested additional viewpoints to ensure these broader experiential and cultural landscape qualities are adequately represented. This suggests that the applicant's assessment may not fully capture the wider cultural context and experiential dimensions that contribute to the heritage assets' significance. Therefore, further consideration is necessary to properly address these aspects in the heritage impact appraisal.

The mitigation measures proposed rely heavily on the landscape assessment to inform the heritage impact conclusions. However, where landscape effects have been understated, as previously detailed, the heritage conclusions that depend on this assessment inevitably inherit the same understatement. This reliance raises concerns about the robustness of the conclusions drawn regarding heritage impacts.

Given that the landscape assessment forms the foundation for understanding the visual and experiential context of the heritage assets, any deficiency in its analysis risks distorting the perceived severity of effects on those assets. If the landscape impacts are underestimated, it follows that the consequent heritage impacts may not be fully appreciated or appropriately mitigated.

Therefore, the credibility of the heritage conclusions is undermined by the shortcomings in the landscape assessment. This interdependency suggests that a more rigorous and transparent evaluation of landscape effects is necessary to ensure that heritage impacts are accurately identified and effectively addressed.

The application engages National Planning Framework 4 (NPF4) Policy 7, specifically subsections (h) concerning scheduled monuments and (c) and (d) relating to the settings of heritage assets, alongside GEN 6 and paragraphs 4.22 to 4.23 of the National Marine Plan. Despite this, the applicant has failed to demonstrate that the cultural significance of both internationally and nationally important heritage assets, as well as their settings, will be adequately protected. Crucially, the Scottish Ministers have not been provided with the comprehensive

assessment necessary to substantiate such a conclusion. Without this essential evidence, the proposal falls short of meeting key policy requirements for heritage protection, thereby undermining its acceptability within the planning framework.

1.1.880 Effects on Island Communities, Tourism and the Local Economy

The island communities affected by the proposed development rely to an exceptional degree on visitors, whose presence underpins the local economy and social fabric. These visitors are attracted specifically by the qualities identified in the applicant's own baseline assessments: the landscape, seascape, cultural heritage, tranquillity and remoteness of the area. Any changes to these defining characteristics would directly undermine the economic foundations of these communities. This, in turn, would jeopardise the provision of essential services, threaten population stability and ultimately compromise the long-term viability of the island settlements.

The applicant's own consultants have acknowledged that habitability represents a potentially significant pathway through which the proposed development could impact island communities. Despite this recognition, no specific assessment of the habitability of the affected islands was undertaken. Instead, the socio-economic assessment presented in Chapter 18 adopts a regional approach, focusing in detail on potential port communities while failing to conduct an equivalent place-based evaluation of the island communities directly facing the development. Nonetheless, the assessment concludes that these island communities possess low sensitivity to tourism effects.

This approach is fundamentally flawed, as small island economies cannot be accurately represented by regional averages. Such economies are typically concentrated in sectors that are most vulnerable to changes in the characteristics that attract visitors. Rather than diminishing their sensitivity, dependence on increasing visitor numbers actually intensifies the vulnerability of these communities to any alterations in those qualities. Therefore, the conclusion of low sensitivity drawn without a place-specific analysis is not supported by evidence but rests on an unfounded assumption.

In summary, the applicant's socio-economic assessment methodology is inadequate for understanding or mitigating impacts on island communities, as it neglects the particular vulnerabilities and economic dependencies inherent to such locales. This gap undermines the reliability of the assessment's findings regarding the sensitivity of the island communities affected by the proposal.

The proposal fails to comply with the necessary planning policies and statutory duties relating to island communities. Specifically, it does not meet the requirements set out in GEN 19 and paragraph 4.81 of the National Marine Plan, which mandate that decisions be founded on robust socio-economic evidence and adopt a precautionary approach when such evidence is insufficient. Furthermore, the proposal falls short of the expectations of NPF4 Policy 11(c) and the Islands (Scotland) Act 2018, both of which emphasise the importance of assessing and giving due weight to the interests of island communities through meaningful engagement throughout the planning process.

The applicant acknowledged that island communities require particular scrutiny; however, they failed to undertake the necessary assessment to understand the proposal's potential effects on these communities. As a result, there is no demonstration that the development is compatible with the sustainability of island communities. This omission represents a significant shortcoming in addressing the socio-economic implications and risks posed to these populations.

In conclusion, the statutory duties owed to island communities have not been discharged, and the proposal does not demonstrate compliance with the relevant planning policies. Given these deficiencies, the proposal cannot be considered acceptable in its current form. It is therefore respectfully requested that it be refused on the grounds of non-compliance with policy and statutory obligations regarding the protection of island communities.

1.1.881 Ecology, Biodiversity and Habitats Regulations

The development area encompasses Priority Marine Features and Annex I habitats, indicating a site of high ecological value. Additionally, the surrounding waters serve as a habitat for diverse species including seabirds, marine mammals, and basking sharks. This evidence underscores the presence of sensitive and protected species within and around the proposed development site.

Introducing large-scale construction, operational, and decommissioning activities into such an ecologically important environment over several decades raises significant concerns. The scale and duration of these activities have the potential to cause substantial adverse environmental effects, threatening the integrity of the Priority Marine Features and the habitats of the protected species identified. Careful consideration of these factors is essential to fully assess the environmental implications of the proposal.

The applicant has submitted a Without Prejudice Derogation Case alongside a Without Prejudice Guillemot Compensation Plan specifically addressing the guillemot population within the North Colonsay and Western Cliffs Special Protection Area. These documents are typically prepared where it cannot be confidently ruled out that the proposed development would adversely affect the integrity of the protected site. Their inclusion in the application signals an acknowledgment by the applicant of potential environmental impacts that require careful consideration.

Such submissions indicate that, according to the applicant's own assessment, there remains a possibility that the Scottish Ministers might reach a different conclusion regarding adverse effects on the protected site's integrity. This reflects a precautionary approach, recognising the significance of the designated area and the need for appropriate measures should impacts be confirmed. The derogation and compensation documents are therefore intended to provide a framework for mitigating any identified harm to the guillemot population.

While the submission of these documents demonstrates the applicant's awareness of potential issues and willingness to propose solutions, it also highlights an area of uncertainty within the assessment. The effectiveness of the compensation plan and the acceptability of derogation measures will ultimately require thorough scrutiny. It is

essential that any determination on adverse effects and the adequacy of proposed mitigation is made with full regard to the protected status of the site and the conservation objectives set out in relevant policy.

Consent for developments that may affect protected habitats and species can only be lawfully granted if it is conclusively demonstrated that the proposal will not adversely affect the integrity of the designated site. This requirement, established under the Habitats Regulations, imposes a rigorous evidential standard: no reasonable scientific doubt can remain regarding the absence of adverse effects. Consequently, the applicant bears the full burden of proof to satisfy this high threshold.

This legal requirement is further reinforced by relevant planning policies, including GEN 9 and GEN 13 of the National Marine Plan, as well as Policies 3, 4(b), 4(e), and 4(f) of the National Planning Framework 4 (NPF4). Together, these policies underscore the necessity for stringent assessment and caution in decision-making concerning developments impacting protected natural assets, ensuring that environmental safeguards are paramount.

It is important to note that mitigation strategies, compensation measures, or proposals for future monitoring cannot, in isolation, fulfill the statutory tests required under the Habitats Regulations. Only where these rigorous conditions are met without reasonable scientific doubt may consent be lawfully granted. This framework ensures that protection of habitats and species is not compromised by speculative or insufficiently evidenced development proposals.

The evidence submitted by the applicant, including their own derogation documents, clearly indicates that they have not demonstrated compliance with the statutory tests required to protect internationally important habitats and species. This fundamental shortfall calls into question the validity of the application in its current form. Without satisfying these legal requirements, the protection of these critical ecological features cannot be assured.

Moreover, the degree of certainty necessary to ensure that adverse impacts will be avoided or mitigated has not been established. The statutory tests exist precisely to safeguard internationally important ecological assets, and failure to meet them undermines the integrity of the planning process. It is imperative that any proposal affecting such features demonstrates unequivocal compliance before consent is considered.

In light of these findings, it is clear that the application does not meet the legal thresholds set to protect internationally important ecological interests. Consequently, the case for granting planning consent is fundamentally undermined, and the application should not be approved.

1.1.882 Cumulative and In-Combination Effects

The current approach to assessing the project is fundamentally flawed because it only considers a portion of the development before the Scottish Ministers, while deferring critical components such as the export cable corridor and the onshore

transmission works to later applications. These deferred elements are essential for the operation of the wind farm, yet their impacts are not evaluated alongside the principal works. This fragmented assessment results in the effects of the entire project never being examined collectively. Such piecemeal consideration undermines the integrity of the planning process and conflicts with established legal principles. Notably, the courts in Raeshaw Farms have affirmed that a project must be assessed in its entirety rather than being artificially divided into smaller parts to downplay the overall impact. Consequently, the current method of separating key elements into subsequent consenting processes after the main decision has been made is contrary to this principle. In summary, the incomplete project assessment arising from deferred elements is both legally and procedurally unsound, preventing a comprehensive evaluation of the project's full effects.

1.1.883 Public Engagement, Site Selection and Environmental Information

The practical consequence of the deficiencies in public participation and consultation timing is that the affected communities have been denied a realistic opportunity to engage meaningfully with a complex and technically dense application, thereby undermining the legitimacy of the site-selection process. The applicant requests that Scottish Ministers place significant weight on the site-selection process; accordingly, the quality of public participation at that stage is directly material to the decision. However, the deficiencies observed during the plan and site-selection stages have persisted into the application phase. The application itself consists of many thousands of pages of technical material, submitted during the busiest months for island communities, when residents are fully occupied by the visitor season and specialist advice is least accessible. In contrast, the applicant has had years to prepare its case with substantial professional and financial resources. National Marine Plan policy GEN 18 and the principles of effective public participation enshrined in the Aarhus Convention require that those affected by decisions of this magnitude be afforded a genuine and realistic opportunity to participate. The circumstances under which the affected communities have been expected to respond fall short of these standards. Therefore, it is imperative that Ministers give careful weight to these shortcomings when considering the representations made.

The Environmental Impact Assessment provided in this application identifies several pathways to significant environmental effects but fails to investigate them comprehensively. Key assessments, including the landscape evaluation, heritage analysis, and socio-economic study, either do not apply their own methodologies correctly or lack critical place-based analysis, undermining the reliability of their conclusions. This insufficiency means that the extent and nature of likely significant effects remain inadequately evidenced.

Moreover, the application depends on future measures such as post-consent plans, ongoing monitoring, and additional approvals to address environmental concerns. However, reliance on these subsequent steps does not satisfy the requirements of the EIA Regulations, which mandate that likely significant effects be fully understood and assessed prior to determination. The prospective nature of these controls cannot substitute for robust, upfront environmental information.

In conclusion, the Scottish Ministers must base their decision on the evidence currently before them, not on assumptions that outstanding issues will be resolved later. The applicant has not demonstrated that the environmental information submitted is sufficient for an informed determination, and accordingly, the application should not be approved in its present form.

1.1.884 Effects on Local Area

The proposed development encompasses a substantial area of 448 square kilometres immediately north-west of Islay and west of Colonsay, placing it in close proximity to these islands. Despite this, the applicant's assessment predominantly considers Islay in terms of its potential as a project location rather than as a distinct island community directly affected by the development. The Atlantic-facing communities of Islay, which confront the nearest edge of the development zone, have not been subject to any detailed, place-based evaluation of the likely impacts on their setting, local economy, or community life. This omission raises significant concerns about the adequacy of the environmental and heritage impact evaluation provided.

Colonsay and Oronsay, whose daily lives are intimately connected to their seaward outlook facing the proposed array, are similarly underassessed. The North Colonsay and Western Cliffs Special Protection Area lies along Colonsay's coastline and is central to the applicant's derogation case and compensation proposals, implicitly acknowledging that harm to the internationally protected seabird populations at these cliffs cannot be ruled out. Furthermore, Oronsay Priory, a scheduled monument of national importance, is situated within this community, yet the identified deficiencies in the heritage assessment apply equally to its open maritime setting. Collectively, these factors demonstrate that the applicant's evaluation fails to capture the direct and significant effects on the communities, economy, and heritage of Islay, Colonsay, and Oronsay, thereby undermining the reliability of the overall impact assessment.

The applicant's assessment of visual and community impacts on Iona significantly underestimates their scale and importance, particularly when compared to established mitigation benchmarks. The Coastal Character assessment designates the Sound of Iona as having high sensitivity, with direct orientation towards the development site, extensive visibility, and a large geographical extent of change. The turbines would be visible across approximately 39 degrees of the horizon over a distance of around 21 kilometres, resulting in a moderate and significant overall effect. The West Coast of Iona shares this high sensitivity and widespread visibility, with the applicant conceding significant effects for residents and visitors, including at Dùn Ì, the island's highest point. However, these conclusions do not fully reflect the magnitude of visual intrusion, as demonstrated by the fact that the largest turbines would exceed the height of Ben Hynish on Tiree—visible from Iona at 33 kilometres—by approximately 194 metres, while situated at roughly two-thirds of that distance. This comparison highlights the disproportionate scale of the turbines in the visual field, which the applicant's assessment fails to adequately acknowledge.

Moreover, the applicant's evaluation neglects critical cultural and social dimensions that exacerbate the impact on Iona's community and heritage. Iona's monastic

landscape, encompassing internationally significant sites such as the Abbey, the Nunnery, and the high crosses, derives its value from pilgrimage, arrival by sea, and movement through the landscape—elements central to its heritage significance as identified in the baseline study. Despite Historic Environment Scotland's request for additional viewpoints, including from the ferry crossing, the applicant did not provide visualisations from key vantage points such as the raised ground above St Columba's Bay at Càrn Cùl ri Èirinn. Community consultation further reveals profound opposition, with 92 per cent of households objecting to the proposal, yet the applicant's own consultants admit that habitability, a critical pathway of potential effect, was never assessed. Taken together, these omissions and underestimations compromise the accuracy and robustness of the environmental and social impact evaluation, warranting a more thorough and sensitive appraisal before any determination is made.

The applicant's assessment acknowledges significant effects on several key coastal communities and landscapes of Mull and the Ross of Mull, yet the scope and depth of this evaluation remain insufficient to fully capture the scale and nature of the potential impacts. Specifically, the Ross of Mull South coastal area is recognised as having High sensitivity at distances of approximately 22 to 24 kilometres, with effects attributed a Medium magnitude. The applicant concedes significant impacts at Erraid and on the Core Paths of the Ross, as well as at Fionnphort, which serves as the gateway to Iona and the principal embarkation point for visitors. This location is notably the community most directly linked to the flow of visitors, whose experience the applicant admits would be significantly affected. Moreover, across Mull, significant effects are accepted on Core Paths and within the Central, South, and West Mull Local Landscape Area. The Loch na Keal National Scenic Area, encompassing Mull's western waters and islands, is consistently assessed as having High sensitivity at distances between approximately 21 and 33 kilometres, yet the applicant attributes only a Medium magnitude of effect. This suggests a dissonance between the recognised sensitivity of these landscapes and the extent of the acknowledged impact.

A critical example of the applicant's reliance on distance-based reasoning is evident in the treatment of the Wilderness and Gribun Rocks coastal area. Here, the assessment concludes that, given the viewing distance of over 30 kilometres, the scale of change is small. This approach fails to consider the intrinsic qualities of the seascape and its integral role in supporting Mull's west-facing tourism economy, including wildlife boat operations and the accommodation provision within its western townships. The development's industrialising effect on the Atlantic seascape threatens these economic and community assets, yet none of these communities have been afforded a detailed, place-based assessment. This omission undermines the adequacy of the applicant's evaluation and overlooks the interconnected visual, economic, and social impacts that arise from the proposed development, particularly in areas so reliant on their natural and cultural landscapes for tourism and community identity.

The applicant's assessment acknowledges effects on designated landscapes within the Loch na Keal National Scenic Area, including Ulva and Staffa, but underestimates the significance of these impacts. Ulva, a community-owned island undergoing regeneration, relies fundamentally on its unspoilt seascape and setting

for recovery; yet no specific assessment has been undertaken to evaluate the effects on this vulnerable community. Staffa, renowned as one of Europe's most celebrated small islands, lies approximately 35 kilometres from the development area—beyond the 30-kilometre threshold advised by NatureScot for assessing impacts on National Scenic Area qualities. Despite accepting its panoramic maritime qualities, the applicant concludes that the scale of change at Staffa would be small and the effect not significant, a position that discounts the island's acknowledged sensitivity and cultural importance.

Further afield, the applicant assesses the Jura National Scenic Area, situated around 28 to 32 kilometres from the site, as having high sensitivity but attributes only medium to low magnitude effects. This moderation is justified by distance, apparent scale, and retention of landforms, notwithstanding the fact that the designation fundamentally rests on the wild, undeveloped character of its Atlantic outlook. Similarly, the Scarba, Lunga and Garvellachs National Scenic Area, at approximately 35 to 40 kilometres distance, is afforded the same treatment. Such assessments fail to fully account for the cumulative and landscape-scale impacts on these seaboard designated landscapes and island communities, thereby undermining the protection of their natural and cultural qualities.

When comparing the assessment of effects on Tiree with other instances where mitigation has been carefully considered, it becomes apparent that the applicant's evaluation significantly understates the magnitude of change. The South Tiree coastal area is classified as having High sensitivity at a distance of approximately 35 kilometres, yet the assessment assigns it a Low magnitude of change. This discrepancy raises concerns about the reliability of the evaluation, given the known sensitivity of the landscape and its exposure to visual impacts.

Tiree's landscape character is distinctive and particularly sensitive due to its exceptionally low-lying nature. The island's defining features are the dominance of sea and sky, with the highest elevation, Ben Hynish, reaching only 141 metres. Against this backdrop, the introduction of turbines up to 335 metres tall would represent a substantial and unprecedented vertical intrusion into the seascape. Such structures would starkly contrast with the existing open oceanic horizon, fundamentally altering the visual and experiential qualities that define Tiree's landscape character.

Given these factors, concluding a Low magnitude of change for such a sensitive receptor underrepresents the true scale of impact. The assessment's understatement risks undermining the credibility of its findings and overlooks the significant implications for Tiree's landscape character. A more accurate and rigorous evaluation is necessary to ensure that the effects are properly understood and addressed in the planning process.

The applicant's assessment notably omits consideration of significant effects on several mainland and island communities that have direct visual and economic connections to the seascape in question. For example, Gigha, a community-owned island whose purchase by its residents has become a national emblem of island regeneration, faces the development waters from the east. Despite the island's finely balanced community and economy, the potential impacts on Gigha have not been

examined within the applicant's evaluation. Similarly, Ardnamurchan Point, the most westerly point of the British mainland, commands expansive panoramic views along the Hebridean seaboard. These views attract visitors along the peninsula and represent receptors of seaward panoramas of exceptional quality. Yet, the applicant applies a distance-based moderation to such receptors that effectively diminishes the significance of their experience, contrary to their acknowledged value.

Further, the west coast of Kintyre comprises a chain of communities whose identity, outlook, and visitor economy are intrinsically shaped by the open Atlantic seaboard facing Islay, Jura, and adjacent waters. The Treshnish Isles, along with other small islands and mainland coasts that share views toward the development area, occupy a similar position in terms of their relationship with the seascape. The applicant's assessment fails to address the potential effects on these areas, which collectively represent an interconnected network of receptors with cultural, visual, and economic reliance on the seascape. This omission compromises the comprehensiveness of the environmental appraisal and undermines confidence in the thoroughness of the assessment process. It is therefore essential that the effects on these mainland and island communities be fully considered to provide an accurate and complete understanding of the development's implications.

1.1.885 Summary

The proposal for the MachairWind Offshore Wind Farm fails to satisfy the relevant statutory and policy requirements governing its determination. The applicant's own evaluation acknowledges significant adverse impacts upon nationally designated landscapes, as well as the heritage and communities of the coastal area. However, independent scrutiny of the submitted documentation reveals that these impacts have been consistently underestimated. Furthermore, the necessary heritage assessment has not been undertaken in accordance with statutory obligations. The ecological criteria set out in the applicable regulatory framework remain unmet, as no convincing demonstration has been provided that these tests can be satisfied. Of particular concern is the absence of any assessment of the effects on the island communities affected by the proposal, despite their identification in the application materials. Additionally, it should be noted that only a portion of the entire project has been submitted for consideration by the Scottish Ministers.

In light of these substantial deficiencies, it is respectfully urged that Scottish Ministers refuse consent for the MachairWind Offshore Wind Farm application, and also decline to grant the associated marine licence. Should the Ministers determine not to refuse outright, it is requested that they require the submission of further environmental information alongside enhanced visualisations to allow for a more comprehensive appraisal. It is further recommended that the decision be deferred pending a public inquiry, thereby enabling a full and rigorous examination of the issues raised in this objection. Regardless of the outcome, it is essential that the Ministers explicitly address and record their conclusions on the proposal's effects on cultural heritage and the impacted island communities within their formal decision statement.

Yours faithfully,

[Redacted]

This objection has been submitted via ObjectNow on behalf of [Redacted] and has been verified as their own personal representation. In accordance with data protection requirements, we respectfully request that their personal details — including postal address and email address — are redacted before publication.