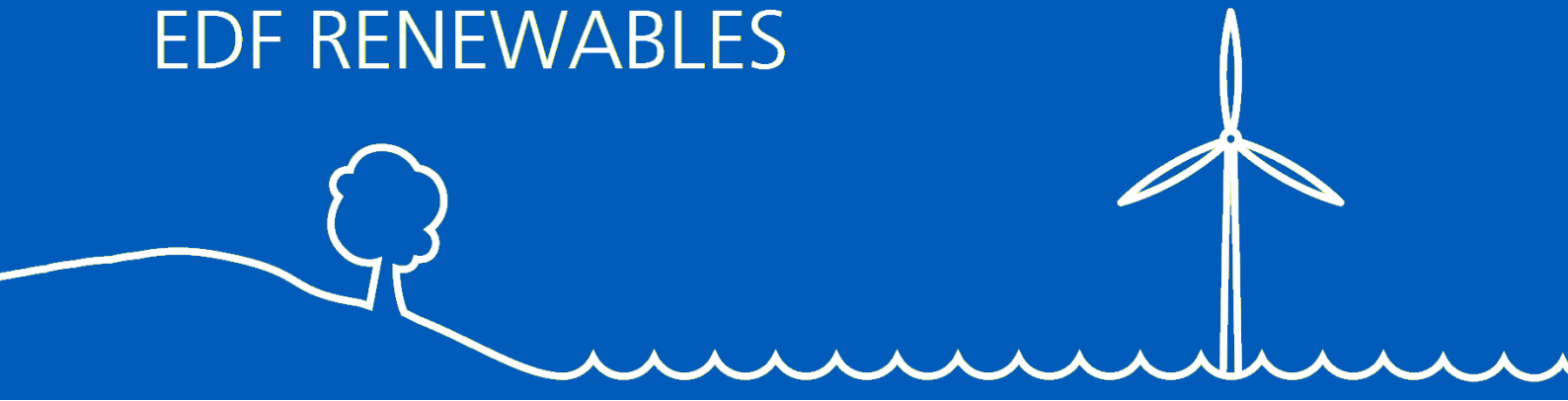


EDF RENEWABLES



Neart na Gaoithe Offshore Wind farm

Construction Phase - European Protected Species Risk Assessment

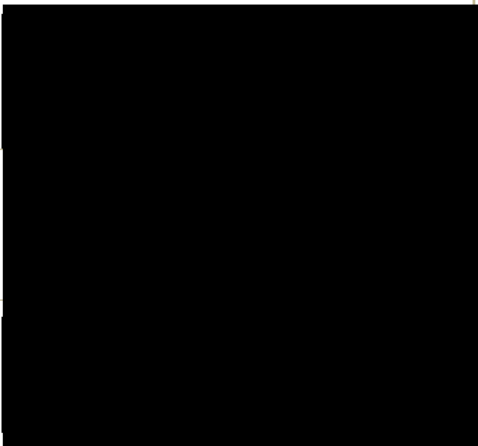
Revision 2.0

February 2024

DOCUMENT REFERENCE: NNG-NNG-ECF-REP-0010

Neart na Gaoithe Offshore Wind Farm

Construction Phase - European Protected Species Risk
Assessment and Marine Mammal Mitigation Plan

SIGN OFF		
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Reviewed by: [Redacted] Offshore Consents		16/02/24
Reviewed by: [Redacted] Environmental Clerk of Works		15/02/24

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Acronyms and Abbreviations

TERM	DESCRIPTION
AC	Alternating Current
ADD	Acoustic Deterrent Device
CI	Confidence Interval
CLV	Cable Lay Vessel
CMS	Construction Method Statement
CoP	Construction Programme
CTV	Crew Transfer Vessel
dB	Decibel
dBht	Decibel relative to hearing threshold (Species specific weighted scale)
DP	Dynamic Positioning
DSLP	Development Specification and Layout Plan
ECOMMAS	East Coast Marine Mammal Acoustic Study
EPS	European Protected Species
ES	Environmental Statement
FCS	Favourable Conservation Status
HDD	Horizontal Directional Drilling
HRA	Habitats Regulations Appraisal
IAMMWG	Inter-Agency Marine Mammal Working Group
ILT	Internal Lifting Tool
JNCC	Joint Nature Conservation Committee
JUV	Jack-up Vessel
Knots	Speed of 1 Nautical Mile per hour
KP	Kilometre Point
MBES	Multibeam Echosounder
MHWS	Mean High Water Springs
MD-LOT	Marine Directorate Licensing Operations Team
MW	Megawatt
NMFS	National Marine Fisheries Service
NOAA	National Oceanic and Atmospheric Administration
OFTI	Offshore Transmission Infrastructure
OSP	Offshore Substation Platform
PAM	Passive Acoustic Monitoring
PIF	Pile Installation Frame

TERM	DESCRIPTION
PTS	Permanent Threshold Shift
SBP	Sub-bottom Profiler
SEL	Sound Exposure Level
SNH	Scottish Natural Heritage
SPL	Sound Pressure Level
SSCV	Semi-submersible Crane Vessel
SSS	Side Scan Sonar
SST	Sub-sea Template
SSVBM	Sub-sea Vertical Boring Machine
TTS	Temporary Threshold Shift
USBL	Ultra-short Baseline
UXO	Unexploded Ordnance
WTG	Wind Turbine Generator

Defined Terms

TERM	DESCRIPTION
Addendum	The Addendum of Additional Information submitted to the Scottish Ministers by NnGOWL on 26 July 2018.
Application	The Environmental Impact Assessment Report, Habitats Regulations Appraisal Report and supporting documents submitted to the Scottish Ministers by NnGOWL on 16 March 2018, and the Addendum of Additional Information submitted to the Scottish Ministers by NnGOWL on 26 July 2018.
Company	Neart na Gaoithe Offshore Wind Limited (NnGOWL) (Company Number SC356223). NnGOWL has been established to develop, finance, construct, operate, maintain and decommission the Project.
Consent Conditions	The terms that are imposed on NnGOWL under the S36 Consent or Marine Licences that must be fulfilled throughout the period that the Consents are valid.
Consent Plans	The plans, programmes or strategies required to be approved by the Scottish Ministers (in consultation with appropriate stakeholders) in order to discharge conditions attached to the Offshore Consents.
Contractors	Any Contractor/Supplier (individual or firm) working on the Project.
EIA Report	The Environmental Impact Assessment Report, dated March 2018, submitted to the Scottish Ministers by NnGOWL as part of the Application as defined above.
Inter-array Cables	The offshore cables connecting the wind turbines to one another and to the offshore substations.
Interconnector Cables	The offshore cables connecting the offshore substations to one another.
Marine Licences	The written consents granted by the Scottish Ministers under the Marine (Scotland) Act 2010, for construction works and deposits of substances or objects in the Scottish Marine Area in relation to the Wind Farm (Licence Number 06677/18/0) and the OfTW (Licence Number 06678/18/0), dated 3 December 2018.
Offshore Consents	The Section 36 Consent and the Marine Licences.
Offshore Export Cable Corridor	The area within which the offshore export cables are to be located.
Offshore Export Cables	The offshore export cables connecting the offshore substations to the landfall site.
Offshore Substations	The offshore substations that collect and export the power generated by wind turbines.
OfTW	The Offshore Transmission Works. The OfTW includes the offshore substations and offshore interconnector and offshore export cables required to connect the Wind Farm to the Onshore Transmission Works at the landfall.
OfTW Area	The area outlined in red and blue in Figure 1 attached to Part 4 of the OfTW Marine Licence.
OnTW	The onshore transmission works from landfall and above Mean High Water Springs, consisting of onshore export cables and the onshore substation.
Project	The Wind Farm and the OfTW.
Section 36 Consent	The written consent granted by the Scottish Ministers under Section 36 of The Electricity Act 1989 to construct and operate the Wind Farm, dated 3 December 2018.
Subcontractors	Any Contractor/Supplier (individual or firm) providing services to the Project, hired by the Contractors.
Wind Farm	The offshore array as assessed in the EIA Report including wind turbines, their foundations and inter-array cabling.
Wind Farm Area	The area outlined in black in Figure 1 attached to the Section 36 Consent Annex 1, and the area outlined in red in Figure 1 attached to Part 4 of the Wind Farm Marine Licence.

Consent Plans

CONSENT PLAN	ABBREVIATION	DOCUMENT REFERENCE NUMBER
Decommissioning Programme	DP	NNG-NNG-ECF-PLN-0016
Construction Method Statement and Construction Programme	CMS & CoP	NNG-NNG-ECF-PLN-0002
Piling Strategy	PS	NNG-NNG-ECF-PLN-0011
Development Specification and Layout Plan	DSL P	NNG-NNG-ECF-PLN-0003
Design Statement	DS	NNG-NNG-ECF-PLN-0004
Environmental Management Plan	EMP	NNG-NNG-ECF-PLN-0006
Operation and Maintenance Programme	OMP	NNG-NNG-ECF-PLN-0012
Navigational Safety Plan and Vessel Management Plan	NSVMP	NNG-NNG-ECF-PLN-0010
Emergency Response Cooperation Plan	ERCoP	NNG-NNG-ECF-PLN-0015
Cable Plan	CaP	NNG-NNG-ECF-PLN-0007
Lighting and Marking Plan	LMP	NNG-NNG-ECF-PLN-0009
Project Environmental Monitoring Programme	PEMP	NNG-NNG-ECF-PLN-0013
Fisheries Management and Mitigation Strategy	FMMS	NNG-NNG-ECF-PLN-0008
Offshore Written Scheme of Investigation and Protocol for Archaeological Discoveries	WSI & PAD	NNG-NNG-ECF-PLN-0005
Construction Traffic Management Plan	CTMP	NNG-NNG-ECF-PLN-0014

1 Introduction

1.1 Project Background

1. The Neart na Gaoithe Offshore Wind Farm (Revised Design) received consent under Section 36 of the Electricity Act 1989 from the Scottish Ministers on 03 December 2018 and was granted two Marine Licences by the Scottish Ministers, for the Wind Farm and the associated Offshore Transmission Works (OfTW), on 03 December 2018. The S36 consent and Wind Farm Marine Licences were revised by issue of a variation to the S36 Consent and Marine Licence 06677/19/0 on 04 June 2019. The OfTW Marine Licence was varied initially by the issue of Marine Licence MS-00008954 on the 12 October 2020, followed by issue of MS-00009466 on the 15 October 2021 and again on 26 May 2022 by issue of MS-00009831. The revised S36 Consent and associated Marine Licences are collectively referred to as 'the Offshore Consents'.
2. The Project (the Wind Farm and the OfTW) is being developed by Neart na Gaoithe Offshore Wind Limited (NnGOWL).
3. The Wind Farm Area is located to the northeast of the Firth of Forth, 15.5 km directly east of Fife Ness on the east coast of Scotland (see Figure 1-1). The Wind Farm Area covers approximately 105 km². Offshore Export Cables will be located within the 300 m wide Offshore Export Cable Corridor, running in an approximately southwest direction from the Wind Farm Area, making landfall at Thorntonloch beach to the south of Torness Power Station in East Lothian. Figure 1-1 shows the Wind Farm Area and Offshore Export Cable Corridor.
4. The Offshore Consents allow for the construction and operation of the following main components, which together comprise the Project:
 - 54 wind turbines with a maximum generating output of around 450 Megawatts (MW);
 - 54 jacket substructures installed on pre-piled foundations, to support the wind turbines;
 - Two alternating current (AC) substation platforms, referred to as Offshore Substation Platforms (OSPs), to collect the generated electricity and transform the electricity from 66 kV to 220 kV for transmission to shore;
 - Two jacket substructures installed on piled foundations, to support the OSPs;
 - A network of inter-array subsea cables, buried and/or mechanically protected, to connect strings of turbines together and to connect the turbines to the OSPs;
 - One interconnector cable connecting the OSPs to each other;
 - Two buried and/or mechanically protected subsea export cables to transmit the electricity from the OSPs to the landfall at Thorntonloch and connecting to the onshore buried export cables for transmission to the onshore substation and connection to the National Grid network; and
 - Minor ancillary works such as the deployment of metocean buoys and permanent navigational marks.

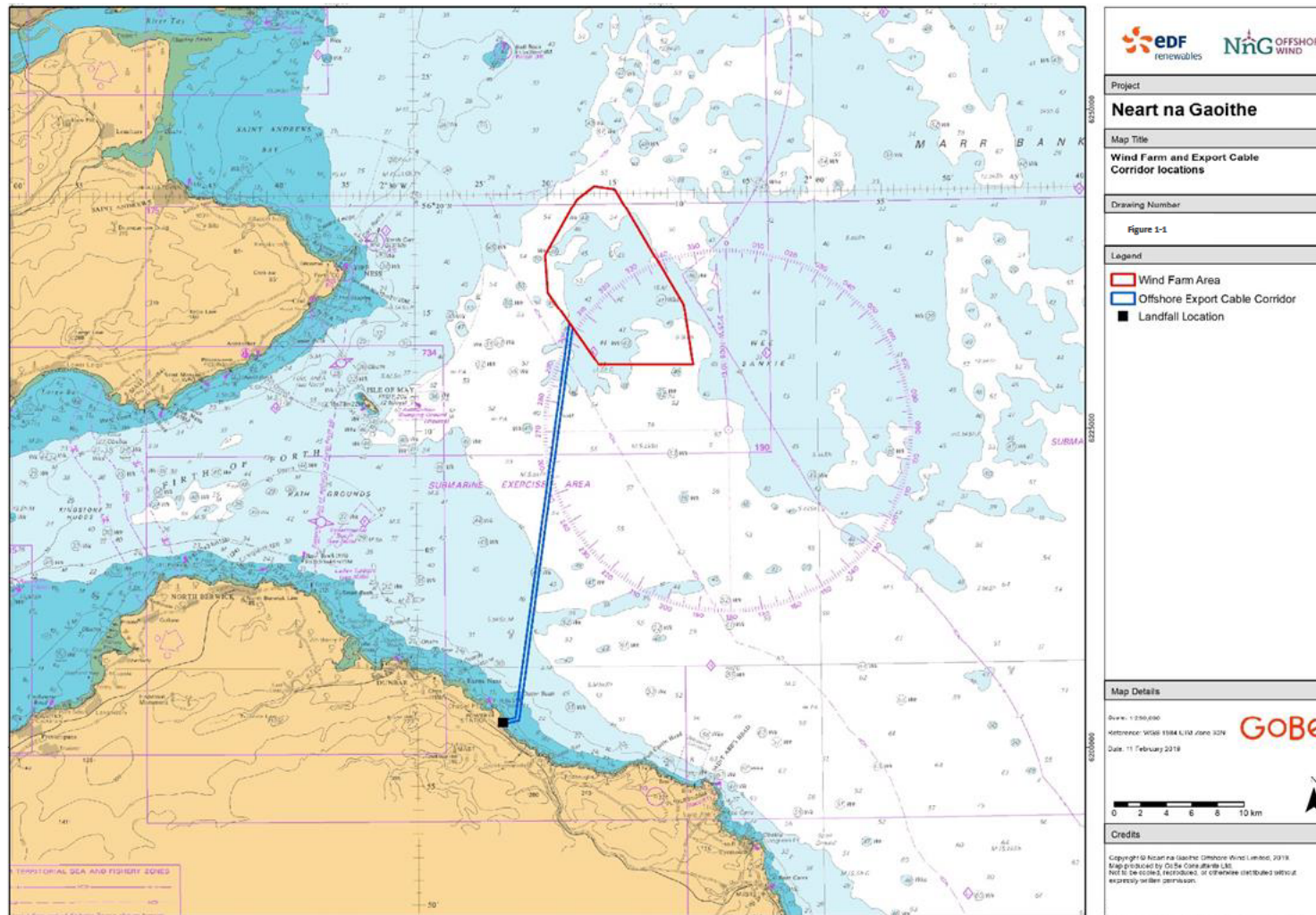


Figure 1-1: Wind Farm Area and Offshore Export Cable Corridor locations

1.2 Document Purpose

5. NnGOWL has determined that certain aspects of the proposed construction works will utilise equipment that emits underwater noise and has confirmed with Marine Directorate Licensing Operations Team (MD-LOT) that these activities are subject to European Protected Species (EPS) licensing requirements under the Conservation of Habitats and Species Regulations 2017. Two EPS licences have previously been granted for the construction works, Licence MS EPS 12/2020/0 for the period 1 July 2020 to 1 July 2023, and Licence EPS/BS-00010380 for the period 02 July 2023 to 31 March 2024. This document has been prepared to support an application to MD-LOT for further EPS licence to cover the remainder of the construction phase.
6. The objective of this report is to assess the risk of death, injury and deliberate disturbance to EPS¹ as a result of proposed works required during construction of the Project. The report provides an assessment of the risk to EPS, both individually and in respect to the favourable conservation status (FCS) on EPS populations. The assessment is based on the frequency and density of occurrence of EPS in the vicinity of the Wind Farm Area and Offshore Export Cable Corridor.
7. Specific construction (and construction-related) activities deemed to have the potential to disturb EPS, which are considered within this assessment are:
 - Geophysical surveys;
 - Export and inter-array cable installation;
 - Rock placement for cable protection.
 - Use of Ultra-short Baseline (USBL) positioning devices on installation vessels and equipment; and,
 - Vessel activity during construction.
8. Further information on construction activities considered within this risk assessment is provided in Section 3. These activities are also described in relevant NnGOWL Consent Plans.
9. To date, assessments of NnG Offshore Wind Farm have focused on four species likely to be present within the project area, as identified through extensive baseline studies. These assessments have focused on harbour porpoise, minke whale and bottlenose dolphin. Whilst the risk to other species is low, there is the potential for white-beaked dolphin to be present. Therefore, this document assesses the risk of disturbance to the following species of EPS:
 - Harbour porpoise;
 - Bottlenose dolphin;
 - Minke whale; and
 - White-beaked dolphin.

1.3 Document Structure

10. This document provides information in support of the EPS licence application. The structure and scope of sections is summarised below in Table 1-1.

¹ All species of cetacean (whale, dolphin and porpoise) occurring in UK waters are listed in Annex IV of the Habitats Directive as European Protected Species (EPS), meaning that they are species of community interest in need of strict protection, as directed by Article 12 of the Directive.

Table 1-1: Structure of this document

Section		Overview
1	Introduction	Provides an overview of the project background, the purpose of this document and a summary of the works.
2	Legal Requirement	An overview of the legislation and guidance relevant and referred to within this document.
3	Description of Works	A description of the construction-related activities with potential to injure or disturb EPS.
4	European Protected Species	Detail of the presence and abundance European Protected Species relevant to this application and their conservation status.
5	Predicted Impacts on EPS	An assessment of the potential for construction activities to injure or disturb EPS.
6	EPS Risk Assessment	A description of how the activities meet criteria under the Habitats Regulations that allow them to be licensed.
7	Proposed Mitigation	Proposed mitigation strategy designed to reduce the risk of injury to EPS.
8	Conclusion	A summary of the results of the EPS Risk Assessment and mitigation proposed.

2 Legal Requirement

2.1 Legislation

11. All species of cetacean are listed as EPS under Annex IV of the Habitats Directive. The requirement to consider EPS in the marine environment around Scotland arises from the Conservation (Natural Habitats &c.) Regulations 1994 (as amended in Scotland) which transposes the Conservation of Natural Habitats and Wild Fauna and Flora Directive (Council Directive 92/43/EEC; referred to as the Habitats Directive) into Scottish law.
12. This Regulation provides for the designation of protected European sites (SACs) and the protection of EPS as designated under the Habitats Directive. These Regulations state, under Part 3, that it is an offence (amongst other things) to:
 - Deliberately capture, kill or injure a wild EPS;
 - Damage or destroy, or cause deterioration of the breeding sites or resting places of an EPS; and
 - Deliberately disturb EPS (in particular disturbance which is likely to impair their ability to survive, breed, reproduce, nurture their young, migrate or hibernate, or which might affect significantly their local distribution or abundance).
13. Any means of capturing or killing which is indiscriminate and capable of causing the local disappearance of - or serious disturbance to - any population of EPS is not allowed. Licences may be granted by MD-LOT which would allow otherwise illegal activities to go ahead. Under Regulation 53(9) of the Habitats Regulations, licences can only be issued where the proposed activity meets certain criteria. Before a licence can be granted MD-LOT must be satisfied that:
 - The licence relates to one of the purposes specified in the Regulations;
 - There is no satisfactory alternative; and
 - The action authorised will not be detrimental to the maintenance of the population of the species concerned at a FCS in their natural range.
14. FCS is defined in the Habitats Directive as the following:
 - Population dynamics data on the species concerned indicate that it is maintaining itself on a long-term basis as a viable element of its natural habitats;
 - The natural range of the species is neither being reduced nor is likely to be reduced for the foreseeable future; and
 - There is, and will probably continue to be, a sufficiently large habitat to maintain its populations on a long-term basis.

2.2 Guidance

15. Marine Scotland has issued guidance on 'The protection of Marine European Protected Species from injury and disturbance' (2020) which specifically applies to Scottish Inshore Waters. Additionally, Scottish Natural Heritage (SNH) has published guidance on the preparation of EPS licence applications which provides guidance on key considerations which must be undertaken when applying.
16. JNCC provided guidance on mitigation measures designed to minimise the risk of injury to marine mammals from piling noise (JNCC, 2010a). This guidance was used to inform the mitigation strategy outlined in Section 7.

3 Description of Works

3.1 Introduction

17. This section provides an overview of the construction and construction-related activities considered in this risk assessment (see Table 3-1). Further detail on some of these activities is provided within NnGOWL Consent Plans.

Table 3-1: Activities considered in this risk assessment

ACTIVITY	UNDERWATER NOISE SOURCE	RELEVANT PROJECT AREA	ACTIVITY ALSO DESCRIBED IN CONSENT PLAN
Geophysical surveys (Section 3.3)	Multi-beam echosounder (MBES) Side Scan Sonar (SSS) Sub-Bottom Profiler (SBP)	Wind Farm Export Cable Corridor	N/A
Cable installation (Section 3.4)	Vessel noise Trenching noise	Wind Farm Export Cable Corridor	Cable Plan
Rock placement for cable protection (Section 3.5)	Vessel noise Rock chute	Wind Farm Export Cable Route	Cable Plan
Vessel and equipment positioning (Section 3.6)	Vessel noise USBL	Wind Farm Export Cable Corridor	N/A
Vessel activity during construction (Section 3.7)	Vessel noise	Wind Farm Export Cable Corridor	N/A

3.2 Timing and Duration of the Works

18. The NnGOWL Construction Method Statement (CMS) and Construction Programme (CoP) details the scheduled timings and sequencing of construction work for all elements of the Wind Farm, including those activities presented in Table 3-1 above.
19. Summary timescales for each of the proposed activities covered by the Construction EPS Licence, are outlined in Table 3-2. The anticipated activity periods do not represent activity durations but the window within which each would take place. These timescales incorporate contingency to account for any unforeseen circumstances. The estimated duration of works represents an estimation of the duration of the activity, to provide context.
20. Offshore construction works will be carried out year-round and on a 24-hour, 7-day per week basis unless otherwise noted.

Table 3-2 Summary timescales for each of the proposed activities to be covered by the Construction EPS Licence

EPS Licenced Activity	Anticipated Activity Periods	Estimated Duration of Works
Geophysical surveys	Q2 2024 – Q3 2025	Post-installation survey: as required
Cable installation	Q2 2024 – Q3 2025	Inter-array cable installation: as required
Rock placement for cable protection	Q2 2024 – Q3 2025	Export cable installation: as required Inter-array and interconnector cable installation: as required
Vessel and equipment positioning	Q2 2024 – Q3 2025	Up to 16 months
Vessel activity during construction	Q2 2024 – Q3 2025	Up to 16 months

21. As outlined within Table 3-2, it is assumed that vessel activity will be ongoing throughout construction. However, vessel activity during this period is expected to be variable. It is assumed, on a worst-case scenario that vessel and equipment positioning will also occur throughout this period.
22. As described later in the document, geophysical survey activity would be expected following offshore installation. The activity is shown in the table above as occurring throughout and following the offshore construction period in case that the post-installation surveys are undertaken in a phased approach (for instance after each element separately).

3.3 Geophysical Surveys

23. It is expected that geophysical survey equipment will be used during and immediately following construction of the Project; in the following scenarios:
 - Pre-installation surveys to confirm no change in seabed conditions; and
 - Post-installation surveys to confirm the status of installed infrastructure.
24. Further information on each of these forms of survey is provided below.

3.3.1 Pre-installation surveys

25. A pre-lay survey will be undertaken as part of the inter-array and interconnector cable installations, this will be done after the vessel is loaded and has arrived at site to ensure no changes that will affect the cable installation have occurred since the previous surveys. A Remote Operated Vehicle (ROV) will be used to carry out the pre-lay survey. The vessel will also be equipped with geophysical survey equipment (e.g. a multi-beam echosounder) should it be required.
26. Pre-installation surveys using a multi-beam echosounder may also take place prior to certain infrastructure coming into contact with the seabed, including the pile installation frame and jack-up vessel spud cans.

3.3.2 Post-installation surveys

27. It is expected that geophysical survey equipment will also be used as part of post-installation surveys across the Wind Farm Area and Export Cable Corridor, and to undertake the post-installation

hydrographic survey of the site in line with the requirements attached to the Project Offshore Consents.

28. It is likely that a single dedicated geophysical survey vessel would undertake the survey. A smaller, alternative vessel may be used in shallower waters in the nearshore area of the Export Cable Corridor. The survey vessel will tow an array of equipment several metres above the seabed in parallel lines across the defined survey areas. The array will include the following underwater noise-emitting equipment:
- Multi-beam echosounder (MBES);
 - Side Scan Sonar (SSS); and
 - Sub-Bottom Profiler (SBP).
29. Whilst survey data will only be gathered within the Wind Farm boundary and Export Cable Corridor, in making turns to achieve parallel survey lines, the survey vessel and towed equipment will be required to manoeuvre outwith these boundaries on occasion. Up to two survey vessels may be present on site at any one time..
30. Whilst survey data will only be gathered within the Wind Farm boundary and Export Cable Corridor, in making turns to achieve parallel survey lines, the survey vessel and towed equipment will be required to manoeuvre outwith these boundaries on occasion.

3.4 Cable Installation

31. Once cables are laid on the seabed, cable burial will be conducted by a hybrid trenching tool that can be set to use water jetting and / or mechanical cutting to achieve required burial depths. The trenching tool can use jetting or mechanical cutting modes simultaneously to account for highly variable seabed conditions. A jetting tool will be used in softer ground conditions and a mechanical cutting tool over harder ground.
32. The cable will then be positioned between jetting arms or loaded into a cable trough for mechanical cutting depending on the seabed conditions. The cable trenching tool will follow the path of the cable lowering the cable into the seabed using the jetting arm, cutting swords or a combination of both. If depth of lowering has not been achieved alternative burial tools will be considered. If practicable in certain sections, to minimise cable protection, use of an alternative mass flow/jetting/plough tool deployed from an OSV or CLV may be used.

3.5 Rock Placement for Cable Protection

33. Following cable burial, a post-lay survey of the cables will be completed to determine the depth of lowering. Where the target burial depth is not achieved alternative protection methods will be considered. The following materials will be considered for cable protection:
- Durable crushed or original rock of defined size range;
 - Concrete 'mattresses'; and
 - Bags (high strength nylon fibre) of gravel, hardened sand-cement grout, or concrete (grout/concrete pre-filled and hardened onshore).

3.6 Vessel and Equipment Positioning

34. Installation and survey vessels and equipment can be expected to utilise USBL positioning systems, which provide a method of highly accurate underwater acoustic positioning.

35. The USBL system consists of a transceiver, which is mounted at the end of a transducer pole either to the side of, or beneath the survey vessel, and a transponder on the magnetometer array (note the transponder can be placed on other survey equipment or on the seabed depending upon its intended application). The USBL calculates the position of the array by measuring the range and bearing from the vessel mounted transceiver to the transponder. The transceiver emits a signal (a ping) at predetermined periods which is returned by the transponder and allows for the bearing and distance to be calculated.

3.7 Vessel Activity during Construction

36. Vessel activity associated with construction is described in full in the NnGOWL Navigational Safety and Vessel Management Plan. Relevant excerpts from the Navigational Safety and Vessel Management Plan. are presented below.
37. Construction of the Project will require vessels to undertake the following key activities, as well as vessels to support these activities:
- Turbine installation;
 - Inter-array and interconnector cable installation and protection;
 - Construction support;
 - Transport vessels; and
 - Support vessels.
38. Offshore construction works are set to commenced in Summer 2020 and are ongoing. Vessel activity during this period is expected to be variable. The number of vessels within the Wind Farm Area at any one time will vary over the course of the construction period, with peaks in vessel activity reflecting the timing of major installation works.
39. It should be noted that the daily movements of construction vessels have not yet been determined as construction ports are still to be confirmed.
40. Table 3-3 below details the anticipated main construction vessels required to undertake the construction activities detailed within the CoP and CMS. For each vessel type predicted to be entering the Wind Farm Area, Table 3-3 presents the indicative number of vessels involved in construction, the main construction activities they will be involved in, and the anticipated number of return journeys they will make (where this information is available). One return journey equates to the vessel transiting to the Wind Farm Area once, and then returning to port. It should be noted that the number of transits given is a best estimate based on the available information at the time of writing, and that the actual numbers may differ during the construction phase.
41. In addition to the vessels detailed within this table, it is anticipated that a number of ancillary vessels may be required throughout construction to support these main vessels. For example, additional CTVs may be required during Construction and dedicated guard vessels may be employed during certain stages of construction. The number of guard vessels may vary depending on the level of activity being undertaken at any one time.

Table 3-3: Indicative Construction Vessel Numbers, Key Construction Activities and Return Journeys

VESSEL TYPE	ANTICIPATED TOTAL NUMBER	VESSEL SPECIFICATIONS	KEY CONSTRUCTION ACTIVITIES	APPROXIMATE NUMBER OF RETURN JOURNEYS
Pile and Jacket Installation and Delivery				
SSCV	1	Length: 198m Breadth: 87m Depth 43.5m Transit draft: 10.5m Capable to cruise at (knots): 9.5	Mobilise with first batch of piles, casings and grout. Stay on site for the duration of pile and jacket installation. May utilise local port for shelter as required.	4
HLV	1	Length: 199m Breadth: 48 Depth 15 m Transit draft: 7.5 m Capable to cruise at (knots): 13.5	May be mobilised as an alternative to the SSCV for jacket installation.	1
HLV / OCV	1	Length: 216m Breadth: 43m Depth: 13m Transit draft: 8.5m (expected) Capable to cruise at (knots): 12.5	Pile, casing and grout load delivery from marshalling harbour to main installation vessel. Will assist main installation vessel by undertaking pre-installation and post-installation at each foundation location.	9
OCV	2	Length: 98.6m Breadth: 19m Draft max: 6.6m Design draught: 6.0m Capable to cruise at (knots): 15.5	Clean piles prior to jacket installation, grouting and surveys	6
Barge	1	To be determined.	Direct delivery of jacket foundations to wind farm site. Will seek shelter until the jackets are ready to be installed and then travel to the array.	1 – 8 depending on final tug and barge specification
Tug	1	To be determined.	The delivery will be staggered to meet the installation window.	
Barge	1	Length: 80m Breadth: 22m Transit draft: 1.5m	Will seek shelter until the OSP topsides are ready to be installed and then travel to the Wind Farm Area.	2

VESSEL TYPE	ANTICIPATED TOTAL NUMBER	VESSEL SPECIFICATIONS	KEY CONSTRUCTION ACTIVITIES	APPROXIMATE NUMBER OF RETURN JOURNEYS
Tug	1	Length: 89m Breadth: 22m Depth: 9.10m Capable to cruise at (knots): 16.4 Bollard pull max (tonnes): 200		
Tug	1	Length: 89 m Breadth: 22 Depth: 9.1 Capable to cruise at (knots): 16.4	Assist with mooring lines from HTV / barge	2
Rock placement vessel	1	To be determined	OSP Seabed preparation –rock placement at spud can locations	1
Inter-Array and Interconnector Cabling Delivery and Installation				
Cable Lay Vessel (CLV)	1	Length: 124.32m Breadth: 31.6m Depth: 6.8m Transit draft: 4.938m	Collect inter-array cables and install at wind farm site	1
Walk to Work (WTW) Vessel	1	Length: 107.95 Breadth: 16.00 Depth: 9.3 Transit draft: 5.5 Capable to cruise at (knots): 12	Assist in pull in operations, termination, testing and preparation	1
Crew Transfer Vessel (CTV)	2	Length: 25.75 Breadth: 10.06 Depth: 1.5 Capable to cruise at (knots): 25	Transfer personnel to and from and around the wind farm site	Daily
Anchor Handling Tug (AHT)	1	Length: 35.1 Breadth: 15.00 Depth: 4.07 Transit draft: 3.0 Capable to cruise at (knots): N/A	Seabed preparation – pre lay grapnel run	5

VESSEL TYPE	ANTICIPATED TOTAL NUMBER	VESSEL SPECIFICATIONS	KEY CONSTRUCTION ACTIVITIES	APPROXIMATE NUMBER OF RETURN JOURNEYS
Survey Vessel	1	Length: 62m Breadth: 13m Summer draft: 4.65m	To undertake pre- and post-lay surveys	5
Rock placement / cable protection installation vessel	1	Length: 62m Breadth: 13m Summer draft: 4.65m	Installation of cable protection as required.	5
Export Cable Delivery and Installation				
CLV	1	Length: 161 Breadth: 32.2 Depth: 11.5 Transit draft: 7.1 laying speed: up to 100m/hr	Deliver and install export cables	2
Dive support vessel	1	To be determined	The Project do not intend to undertake any diver operations as part of planned construction activities. However, dive support may be required to assist with intertidal cable pull in.	N/A – as required
AHT	1	Length: 35.1 Breadth: 15.00 Depth: 4.07 Transit draft: 3.0 Capable to cruise at (knots): N/A	Seabed preparation – pre lay grapnel run	1
OSV	1	To be determined	Deployment of burial and trenching tools	N/A – as required
Rock placement / cable protection	1	To be determined	Installation of cable protection as required.	N/A – as required

VESSEL TYPE	ANTICIPATED TOTAL NUMBER	VESSEL SPECIFICATIONS	KEY CONSTRUCTION ACTIVITIES	APPROXIMATE NUMBER OF RETURN JOURNEYS
installation vessel				
Wind Turbine Delivery and Installation				
Jack-up Vessel (JUV)	1	Length: 115m Breadth: 50m Depth: 9.75m Loadline draft: 5.20m Capable to cruise at (knots): 8-10	Installation of turbines. Will transfer wind turbine components from the marshalling harbour.	Will transfer to marshalling port every 6 – 8 days. Up to 25 journeys anticipated in total.
OSP Hook Up and Commissioning				
JUV	1	To be determined	Support of OSP hook up and commissioning.	1
Service Operation Vessel (SOV)	1	To be determined	May be used as an alternative to the JUV for OSP hook up and commissioning activities.	1

4 European Protected Species in the Project area

4.1 Species within the Wind farm Area and Export Cable Corridor

42. Site specific marine mammal surveys were undertaken for three years between November 2009 and October 2012. Monthly surveys were undertaken by boat along a series of transects running in a north west to south easterly direction across the offshore site plus an 8 km buffer area and spaced 2 km apart.
43. A total of 10,400 km of transect was surveyed for marine mammals over a period of three years. The total number of European Protected Species recorded during each survey including within the 8 km buffer area are presented in Tables Table 4-1 to Table 4-3. Figure 4-1 presents the combined total number of each cetacean species recorded each month during the three years of survey.

Table 4-1: Number of European protected Species recorded each month during Year 1 surveys.

Species	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Total
Harbour porpoise	15	37	2	1	7	7	0	0	0	8	1	11	89
White-beaked dolphin	0	0	0	0	0	0	0	0	0	0	0	0	0
Minke whale	0	0	0	0	0	0	0	0	0	0	0	2	2
Unidentified dolphin	0	5	0	0	0	0	0	0	0	0	0	0	5

Table 4-2: Number of European Protected Species recorded each month during Year 2 surveys.

Species	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Total
Harbour porpoise	0	1	0	6	15	15	0	0	4	22	11	9	83
White-beaked dolphin	0	0	1	0	0	0	12	3	0	0	0	0	16
Minke whale	0	0	0	0	0	0	0	3	0	4	1	1	9
Orca	0	0	0	0	0	0	0	0	0	0	0	1	0
Unidentified dolphin	0	0	1	0	0	0	0	0	0	0	0	0	0

Table 4-3: Number of European Protected Species recorded each month during Year 3 surveys.

Species	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Total
Harbour porpoise	7	0	4	51	14	16	2	0	0	4	2	7	107
White-beaked dolphin	6	0	0	0	0	0	1	1	0	0	0	0	8
Minke whale	0	0	0	0	0	0	0	2	0	0	0	0	2
Unidentified dolphin	0	0	0	0	0	0	0	2	0	0	0	0	2

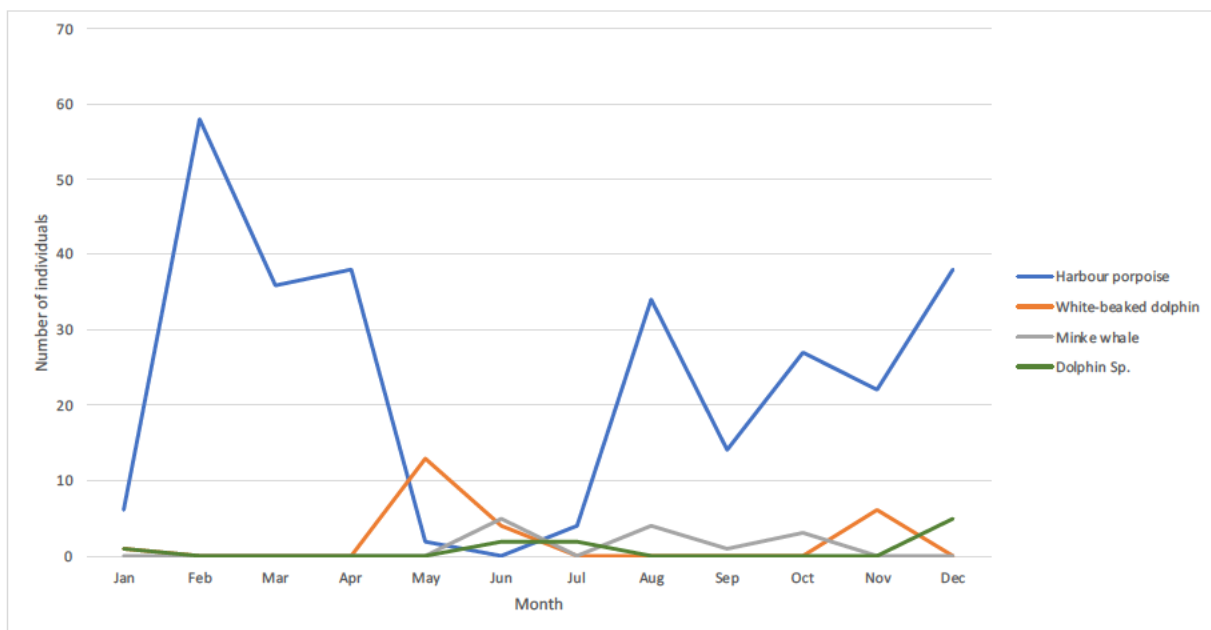


Figure 4-1: Combined total number of cetaceans recorded each month during three years of surveys.

44. The results show that overall relatively few EPS were recorded over the three years of surveys.
45. Harbour porpoise were recorded throughout the year with peak numbers occurring between December and April. Highest numbers of harbour porpoise occurred during February with the maximum of 51 individuals recorded in any single year (Table 4-3). However, there was some inter-annual variation.
46. Peak numbers of white-beaked dolphin occurred during May, with 12 recorded during the Year 2 surveys. However, no white-beaked dolphin were recorded at all during the Year 1 surveys and no more than one was recorded in each of the surveys undertaken during Year 3.
47. Minke whales were only recorded in small numbers between June and October, with a peak count of four during August in Year 2 (Table 4-2).

48. Data from the East Coast Marine Mammal Acoustic Study (ECOMMAS) C-POD arrays located along the east coast of Scotland including off St Andrews and St Abb's, the closest locations to the proposed surveys, indicate there is greater potential for harbour porpoise and bottlenose dolphin to occur in nearshore waters. Between 2013 and 2016 harbour porpoise were recorded on a daily basis at the C-POD arrays located at both St Andrews and St Abb's. Bottlenose dolphins were less frequently recorded with detections typically less than 5% of the days and no more than 8% of the time at St Abb's and 18% at St Andrews (Brookes 2017).
49. Evidence indicates that it may be possible for a European Protected Species to be present during the period in which the proposed activities will be undertaken with harbour porpoise the more frequently occurring species and bottlenose dolphin occurring for no more than 20% of the time in nearshore waters.
50. The estimated densities of marine mammals relevant to the area of potential impact are presented in Table 4-4. These densities are those that were used in the EIA undertaken in support of the application for Offshore Consents (NnGOWL 2018) and no revised density estimates are available.

Table 4-4: Densities of European Protected Species.

Species	Density (ind./km ²)	Source
Harbour porpoise	0.599	SCANS III Block R (Hammond <i>et al.</i> 2017)
Bottlenose dolphin	0.07	Calculated (NnGOWL 2018)
White-beaked dolphin	0.24	SCANS III Block R (Hammond <i>et al.</i> 2017)
Minke whale	0.039	SCANS III Block R (Hammond <i>et al.</i> 2017)

4.2 Favourable Conservation Status

51. The favourable Conservation Status (FCS) is defined under Article 1 (i) of the Habitats Directive as follows:
 - Conservation status of a species means the sum of the influences acting on the species concerned that may affect the long-term distribution and abundance of its populations within the territory referred to in Article 2.
52. The conservation status will be taken as 'favourable' when:
 - Population dynamics data on the species concerned indicates that it is maintaining itself on a long-term basis as a viable component of its natural habitats,
 - The natural range of the species is neither being reduced nor is likely to be reduced for the foreseeable future,
 - There is, and will probably continue to be, a sufficiently large habitat to maintain its populations on a long-term basis.
53. Table 4-5 summarises the conservation status of cetaceans in the area of potential disturbance. The status of a population becomes unfavourable should it decline by more than 1% per year or if there is an overall decrease in the population by more than 25% (European Commission 2005).

Table 4-5: Favourable Conservation Status and regional Management Unit population of cetaceans relevant to this application.

Species	FCS Assessment	Management unit population
Harbour porpoise	Favourable	227,298 (95% CI 176,360 - 292,948) 333,808
Bottlenose dolphin	Unfavourable	195 (95% HDPI 162 – 253)
White-beaked dolphin	Favourable	15,895 (95% CI 9,107 – 27,743) 35,908
Minke whale	Favourable	23,528 (95% CI=13,989-39,572) 11,819

Regional Management Unit population is based on IAMMWG (2015).

Bottlenose dolphin population is based on the Coastal East Scotland population from Cheney *et al.* (2013).

Favourable Conservation Status assessment from JNCC (2010b) and JNCC (2013).

Figures in bold are the latest management unit population estimates (JNCC 2017).

5 Predicted impacts on EPS

5.1 Introduction

54. This section provides a summary of the predicted levels of impact arising from the construction activities identified in Table 3-1, that could affect EPS. A summary of the noise levels for marine mammal hearing frequencies and a range of construction activities is shown in Figure 5-1.

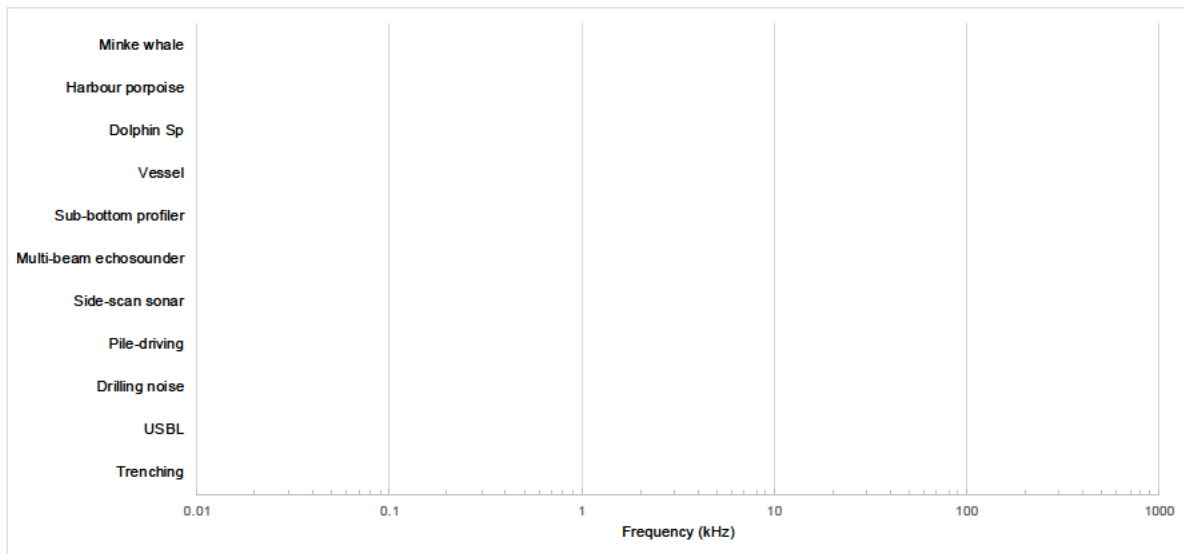


Figure 5-1: Marine mammal hearing frequencies and sound produced by construction activities.

5.2 Geophysical survey equipment noise

55. Geophysical surveys will be required to be undertaken for a variety of purposes as part of the construction programme (See Section 3.3). Although the type of equipment that may be required to undertake the geophysical surveys is known, the specific items are not known at this stage.
56. Table 5-1 below presents the information on the potential noise sources required to be used for the geophysical survey.

Table 5-1: Operating frequency and sound source level of geophysical survey equipment.

REPRESENTATIVE GEOPHYSICAL EQUIPMENT	OPERATING FREQUENCY (KHZ)	SOURCE LEVEL REPORTED BY MANUFACTURER (DB)
Multibeam Echosounder		
EM2040 Dual Swath*	200 - 400 kHz	218
R2 Sonic 2024 MBES	200 – 450	229 (peak), 162 (rms)
Kongsberg EM2040C Dual Head	200 – 400	210 (peak), 204.5 (rms)
Reason Seabat 7125	400	220 (rms)
Side-scan Sonar		
EdgeTech 4200 dual frequency SSS*	300 or 900 kHz	115 or 230 (peak), 113 or 226 (rms)
Klein 3900	445 or 900	226 (peak), 220 (rms)

REPRESENTATIVE GEOPHYSICAL EQUIPMENT	OPERATING FREQUENCY (KHZ)	SOURCE LEVEL REPORTED BY MANUFACTURER (DB)
EdgeTech 4125-MP	400 or 900	
Sub-bottom profiler (Pingers, Sparkers, Boomers, Chirps) (only one to be used at any one time)		
Innomar SES 2000 medium*	2- 22 and 85-115 kHz	247 (peak)
Dual layer 800 tip Sparker*	200Hz – 4000Hz	201 – 222 (peak), 210 – 228 (peak to peak)
Teledyne Benthos Chirp III	2 – 7	217 (rms)
Geopulse sub-bottom profiler	1.5 – 18	223.5 (peak)
Innomar SES 2000	85 – 115	250 (peak), 243 (rms)
EdgeTech 3200 XS 216	2 – 16	208 – 213 (peak), 205 – 210 (rms)
GeoMarine Geo-source 400 tip	0.2 – 5	220 (peak, 205 (rms)
GeoSource 600 J, 800 J	0.05 – 5	221 – 223 (peak), 205 (rms)
Applied Acoustics S-Boom Boomer	0.1 – 5	209 (peak), 203 (rms)
Additional Equipment for Rock Placement - Very High Frequency Obstacle Sonar - for visual inspection (only one system used)		
Aris Explorer 3000	1,800 kHz to 3,000 kHz	200-206
Blueview P900*	900 kHz	Not available
* utilised on project previous geophysical surveys for NnGOWL		

5.2.1 Multi-beam echosounder

57. Multi-beam echosounders are widely used in the marine environment and measure water depth by emitting rapid pulses of sound towards the seabed and measuring the sound reflected back. Emitted sound frequencies are typically between 12 – 400 kHz depending on water depth, with surveys in continental shelf applications operating at between 70 to 150 kHz, and in shallower waters of less than 200 m using multi-beam echosounders operating at between 200 and 400 kHz (Danson 2005, Hopkins 2007, Lurton and DeReutier 2011). Sound sources have been reported as ranging from 210-245 dB re 1µPa-m (Genesis 2011).
58. The water depths within the construction area are all less than 100 m. Consequently, the multi-beam echosounders that may be used will be emitting sound levels above 200 kHz therefore outwith the hearing frequency range of all marine mammals (Figure 5-1). It is therefore predicted that marine mammals will be unable to hear the sound arising from an echosounder and there will be no impacts on any EPS from their use.

5.2.2 Side Scan Sonar

59. Side-scan sonar involves the use of an acoustic beam to obtain an accurate image over a narrow area of seabed to either side of the instrument. The frequencies used by side-scan sonar are relatively very high, typically between 100 and 900 kHz. In shallower waters, such as those found within the construction area, side-scan sonar operate at frequencies at the higher end of this spectrum, typically between 300 and 900 kHz and are therefore predominantly producing sound outwith the hearing frequency range of marine mammals. Marine mammals within the area will therefore be unable to

hear sound arising from side-scan sonar and there will be no impacts on any European Protected Species.

5.2.3 Sub-Bottom Profiler

60. Sub-bottom profiling is used to determine the stratification of soils beneath the sea floor. Various types of instrument may be used, such as pingers, boomers, sparkers and chirpers, depending on the required resolution and seabed penetration. They produce sound source levels of between 196 and 225 dB re 1 μ Pa -1 m (r_{ms} SPL) and at frequencies ranging from between 0.5 and 300 kHz and are therefore audible to marine mammals (Figure 5-1) (BOEM 2016, King 2013, Danson 2005).
61. Chirpers are frequency modulated sub-bottom profilers capable of providing high penetration and high-resolution data. They have largely replaced the use of sparkers and boomers when undertaking many surveys. They produce sound levels of between 189 and 214 dB re 1 μ Pa – m (r_{ms} SPL) at frequencies of between 2 and 24 kHz. They cover a relatively broad range of frequencies that are detectable by marine mammals.

5.3 Cable installation

62. The inter-array and export cables will be trenched and buried by a cable laying vessel. There is potential for noise to arise during this activity. Little empirical data is available for noise emission levels resulting from cable burial works, due to the fact that the potential impacts of such operations are generally considered to be minimal.
63. Nedwell *et al.* (2003) reported noise measurements obtained during cable trenching at the North Hoyle offshore wind farm. The results showed that source level noise from the trenching equipment was 178 dB re 1 μ Pa dB @ 1m. Similar results have been reported for cable trenching in the Bay of Biscay where the mean sound level was 188.5 dB re 1 μ Pa (Bald *et al.* 2015). Trenching associated with burying pipelines produces similar levels of sound with one study reporting mean source levels of less than 183.5 dB re 1 μ Pa (Johansson and Andersson 2012). The sound arising from cable jetting is reported to be predominantly between 1 kHz and 15 kHz (Hale 2018).
64. Although the level of noise from trenching will vary depending on the equipment used and the seabed conditions, in general, noise from the vessels required for trenching is likely to be louder than the trenching activity itself (Genesis 2011).

5.4 Rock placement

65. There are limited data on noise arising from rock placement activities. However, measurements of noise from rock placement have found that both the source levels and frequency spectrum from rock dumping are similar to those arising from the vessel undertaking the work and that rock placement does not contribute to the level of noise (Nedwell and Edwards 2004, McPherson *et al.* 2017).
66. Impacts to EPS resulting from the geophysical surveys and vessel presence associated with this activity are considered separately within the EPS Risk Assessment (see Section 6.4.1 and Section 6.4.5 respectively).

5.5 Vessel and Equipment Positioning

67. All vessels undertaking construction works will utilise USBL as a means of underwater acoustic positioning. The contractor undertaking the works is still to be selected and consequently, the precise details of the equipment to be used during the works is not yet available and will depend on the outcome of the contract tendering process currently being undertaken. However, the broad types of

equipment that will be required are known and the assessment is based on a realistic worst-case scenario. Representative examples of the USBL equipment are presented in Table 5-2.

Table 5-2: Operating frequency and sound source level of USBL equipment.

GEOPHYSICAL EQUIPMENT	OPERATING FREQUENCY	MAXIMUM SOURCE LEVEL REPORTED BY MANUFACTURER (DB)
SUBSEA POSITIONING USBL (note only one of these devices will be used per vessel, although multiple vessels may be using a USBL at any one time).		
Sonardyne Ranger USBL	35 – 50 kHz	200 (peak), 188 (rms)
Sonardyne Ranger 2 USBL HPT 3000	19 – 34 kHz	194 (peak), 188 (rms)
Sonardyne Scout	30 – 35 kHz	193 (peak)
Easytrak Nexus 2 USBL	18 – 32 kHz	198 (peak), 192 (rms)
Kongsberg HiPAP	21 – 30.5 kHz	207 (peak), 188 – 190 (rms)
Ix Blue GAPS	19 – 30 kHz	191 (rms)

68. Reported sound levels produced by USBL range from between 188 and 192 dB (rms) and 191 and 207 (peak) (Table 5-2). These sound levels are relatively low compared with other sources. For all but one USBL system the maximum sound levels produced are below those at which the onset of PTS is predicted to occur for all EPS species. The exception is the HiPAP USBL that can be operated at sound source levels of 207 dB_(0-peak). However, the sound source for this equipment can be reduced, depending on the type of survey being undertaken and it will not be operated at levels capable of causing the onset of PTS, i.e. it will only be used at levels below 202 dB re 1 µPa (Southall *et al.* 2019).
69. Consequently, there will be no risk of any hearing injury to EPS from the operation of USBL.

5.6 Vessel Activity

70. Vessels will be used throughout the construction period as described in Section 3.7.
71. The majority of construction activities will be undertaken by large, slow moving vessels such as heavy lift vessels, jack-up barges and cable laying vessels. Vessels undertaking construction activities will be largely static or slow moving during their operational activities. Vessel movements would be slow and predictable and therefore these vessels do not present a risk to EPS species.
72. Vessel noise is continuous and varies depending on the type of vessel being used. The primary sources of sound from vessels are propellers, propulsion and other machinery; the dominant noise source is from propeller cavitation (Ross 1976, Wales and Heitmeyer 2002, Arveson and Vendittis 2000). Source levels typically increase with increasing vessel size, with smaller vessels (< 50 m) having source levels 160-175 dB re 1µPa (rms SPL), medium size vessels (50-100 m) 165-180 dB re 1µPa (rms SPL) and larger vessels (> 100 m) 180-190 dB re 1µPa (rms SPL) (summarised by Richardson *et al.* 1995). Commercial vessels in transit have reported sound source levels of between 178.6 and 190.3 dB re 1 µPa -m (Genesis 2011, Johanson and Anderson 2012), whereas supply and maintenance vessels produce generally lower sound source levels of between 130 and 184 dB re 1 µPa (rms SPL), with frequencies of between 20 Hz and 10 kHz. However, sound levels depend on the operating status of the vessel with vessels equipped with dynamic positioning systems exhibiting increased sound levels in the spectrum from 3 Hz to 30 Hz (Nedwell and Edwards 2004, OSPAR 2009). Conventional tugs

produce sound with a dominant frequency of 1,000 Hz and reported source levels ranging from between 160 and 187 dB re 1 μ Pa @1m and typically around 170 dB re 1 μ Pa @1m (Richardson *et al.* 1995, Genesis 2011).

73. Most of the acoustic energy from vessels is below 1 kHz, typically within the 50-300 Hz range, although cavitation from propellers produces sounds at frequencies of between 1 kHz and 125 kHz (Genesis 2011, Hermannsen *et al.* 2014). Consequently, vessel noise has historically thought to have a greater potential to impact marine mammals with relatively low frequency sensitivities e.g. seals and baleen whales rather than high frequency specialists, e.g. porpoise (Okeanos 2008). However, more recent studies indicate that high frequency sound from vessels of between 0.25 and 63 kHz and at mean sound levels of 123 dB re 1 μ Pa (rms SPL) can cause increased porpoising behaviour in harbour porpoise at distances greater than 1 km from the sound source (Dyndo *et al.* 2015).

6 EPS Risk Assessment

6.1 Introduction

74. Under Regulation 53(9) of the Habitats Regulations licences can only be issued where the proposed activity meets certain criteria. For the purposes of any likely application they are:
- There is a licensable purpose;
 - There is no satisfactory alternative; and
 - The action authorised will not be detrimental to the maintenance of the population of the species concerned at favourable conservation status in their natural range.

6.2 Test 1: Licensable Purpose

75. The Scottish Government can only issue licenses under Regulation 44(2) of the Regulations (as amended) for specific purposes. These purposes include:
- 44(2)(e) preserving public health or public safety or other imperative reasons of overriding public interest including those of a social or economic nature and beneficial consequences of primary importance for the environment; (Marine Scotland 2012).
76. When considering EPS licences under IROPI, SNH takes into account whether an activity or development is required to meet, or contribute to meeting a specific need, such as:
- maintaining the health, safety, education or environment (sustainable development, renewable or green energy, green transport) of Scotland's people;
 - complying with national planning policies.
 - supporting economic or social development (nationally important infrastructure development projects, employment, regeneration, mineral extraction, housing etc.).
77. The Project meets the criteria for the development to be considered as one of IROPI.
78. The development of the Project demonstrates a direct environmental benefit on a national and international scale and complies with international and national environmental policies. Furthermore, the life-span of the Project is predicted to be up to a 50-year period and therefore a long-term development that will contribute to ensuring the security of energy supply, with long-term environmental benefits. It is not a development for short-term economic interests.
79. The Project will have a direct national and international environmental benefit by significantly reducing carbon emissions to the atmosphere compared to other sources of non-renewable energy generation. By replacing non-renewable energy generation, e.g. coal generation, the development of the Project will reduce annual CO₂ emissions. Over the operational period of the wind turbines, the Project will displace CO₂ from other energy sources by up to 12.61 million tonnes coal equivalent.
80. Recognising the importance of reducing carbon emissions, the EU, UK and Scottish Government have all committed to reduce emissions and increase the use of renewable energy:
- In 2009 the EU introduced Directive 2009/28/EC on the *Promotion of the use of energy from renewable sources*, which set renewable energy targets for each member state. The Directive imposed on the UK a mandatory national target of deriving 15% of gross final energy consumption from renewable sources by 2020.

- The Climate Change (Scotland) Act 2009, which sets additional targets for emissions reductions in Scotland than the Climate Change Act: 80% reduction by 2050, with an additional interim target of 42% by 2020;
- The Climate Change Act 2008, which commits the UK to a net reduction in greenhouse gas emissions of 80% by 2050 and 34% by 2020.

81. The development complies with national policies and plans including:

- The National Renewable Energy Action Plan for the UK produced under Article 4 of the Renewable Energy Directive.
- The UK National Policy Statements (NPSs) on Energy, produced under Part 2 of the Planning Act 2008, which decision makers must have regard to when deciding an application for nationally significant infrastructure projects consented under that Act. As energy policy is a reserved matter for UK ministers, the Energy NPSs may be a relevant consideration in energy infrastructure decisions in Scotland. Of the 12 NPSs, EN-1 (overarching energy) sets out the policy for the delivery of major energy infrastructure and reflects the UK Low Carbon Transition Plan, and EN-3 (Renewable Energy) supports the development of renewable energy and offshore wind farms in particular.
- The National Planning Framework 2 (NPF2), produced under the Planning etc. (Scotland) Act 2006, sets out a strategy for Scotland's development up to 2030. One of the main elements of the strategy is to *"realise the potential of Scotland's renewable energy resources and facilitate the generation of power and heat from all clean, low carbon sources"* (Scottish Government 2009).
- The 2020 Routemap for Renewable Energy in Scotland, which sets further targets of renewable sources to meet the equivalent of 100% of Scotland's gross annual electricity demand by 2020 (Scottish Government 2011).
- Scotland's Low Carbon Economic Strategy (LCES) aims to secure economic growth and includes an approach to guiding Scotland into a low carbon economy. The strategy focuses on Scotland's targets for reducing GHG emissions, and recognises that, *"By 2030 almost all of our electricity will have to come from low carbon technologies such as renewables and fossil fuelled plants fitted with carbon capture and storage technology"* (The Scottish Government 2010).
- A sector specific marine plan, 'Blue Seas - Green Energy: A Sectoral Marine Plan for Offshore Wind in Scottish Territorial Waters' ('the Plan') (Marine Scotland 2011) was published in March 2011 (including a SEA, HRA and an Economic Impact Assessment), and confirmed that six sites for offshore wind developments were suitable for development. Within the Plan the Neart na Gaoithe site was shortlisted as one of these sites.

82. The development of the Project identifies a direct environmental benefit and complies with both international and national policies and plans and is therefore a project of Imperative Overriding Public Interest.

83. The proposed works are directly linked with the development of the project and therefore meets the requirements of the Regulations.

6.3 Test 2: No satisfactory alternative

84. Section 6.2 sets out the purpose of the Project and the need that the Project has the ability to meet. Any alternatives considered should be limited to those that have the capacity to meet this same need

and be similarly financially and logistically viable within the context of an offshore wind farm development.

85. The activities described in Section 3 are required to develop the Project.
86. Within the Project design envelope presented in the Application (NnGOWL 2018) there were a number of permutations for the development of the Project. Included within these permutations were different designs and installation methods that in turn can influence the levels of underwater noise entering the marine environment. Full consideration of Project design decisions and consideration of alternatives is provided in Chapter 3 of the EIA Report (NnGOWL 2018) and summarised below as relevant to the activities presented in Section 3 above.

6.3.1 Geophysical Surveys

87. Geophysical surveys are required in order to map the seabed, measure water depth or characterising layers of sediment or rock below the seabed. They are essential when undertaking any offshore development work and projects cannot be developed without some geophysical work being undertaken. Although there may be different types of equipment that can be used, this is often constrained by the specific purpose the geophysical survey is being undertaken and the use of alternative equipment may not be effective. There are no alternative options to the use of the geophysical equipment required to undertake pre-construction and post-installation surveys.

6.3.2 Cable laying and burial

88. It is necessary for the export and inter-array cables to be buried where possible to mitigate impacts on physical processes, benthic habitats and other sea users.
89. The most appropriate method of cable installation has been selected. Cable burial will be conducted by a hybrid trenching tool that can be set to use water jetting and / or mechanical cutting to achieve required burial depths. The trenching tool can use jetting or mechanical cutting modes simultaneously to account for highly variable seabed conditions.

6.3.3 Vessel and Equipment Positioning

90. Acoustic signals are extensively used to support the positioning of vessels and equipment offshore. Acoustic positioning systems, such as USBL, enable underwater (rather than surface) positioning, which is required across a number of offshore sectors including renewables and oil and gas. Such systems also enable more reliable and repeatable positioning than alternatives, such as satellite-based positioning systems. On this basis, contracted vessels and equipment can be expected, in line with standard practice, to utilise acoustic positioning systems.

6.3.4 Construction Vessels

91. Survey and construction activities offshore are required to be undertaken by vessels that are fit for purpose. Construction (and survey) vessels that are suited to and equipped for each activity have been selected for use on the project.

6.4 Test 3: That the action authorised will not be detrimental to the maintenance of the species concerned at a favourable conservation status in their natural range.

92. Regulation 44(3)(b) states that a licence cannot be issued unless the Scottish Government is satisfied that the action proposed "will not be detrimental to the maintenance of the population of the species concerned at a favourable conservation status in their natural range" (SNH and JNCC 2014).

93. This section considers whether the proposed activities that could require licensing will be detrimental to the maintenance of the population of the species concerned at a favourable conservation status in their natural range.

6.4.1 Geophysical Surveys

94. The frequencies at which both side-scan sonar and multi-beam echosounders will be operated at are above the hearing frequencies of all EPS and therefore there will be no impact on these species from these types of geophysical survey.
95. The use of sub-bottom profilers will produce sound audible to EPS and therefore could cause a level of disturbance.
96. Noise modelling undertaken for BEIS as part of a Review of Consents Habitats Regulations Appraisal (HRA) was based on the maximum source levels and bandwidths obtained from a range of sub-bottom profilers. The results indicated that for harbour porpoise the onset of Permanent Threshold Shift (PTS) could arise from between 17 m and 23 m from source and potential behavioural impacts within 2.4 km and 2.5 km (BEIS 2018). This was a worst-case scenario and the use of a Chirper with a peak SPL of 267 dB re 1 μ Pa-m is not expected to be required for this survey.
97. Similar noise modelling undertaken for pipeline inspection surveys based on a hull mounted pinger (the Neptune T335 pinger sub-bottom profiler) with a sound source of 220 dB re 1 μ Pa-m (peak), indicated that noise levels could cause the onset of PTS in minke whales within 5 m of the sound source and harbour porpoise within 32 m. The thresholds at which the onset of PTS in dolphins could occur were not exceeded. Disturbance to marine mammals was predicted to occur out to 1.5 km (Shell 2017).
98. The physical presence of vessels and their associated noise significantly reduces the risk of any marine mammals being within the very localised area where the onset of PTS could arise. There is potential for a relatively localised area of disturbance to occur no further than 2.5 km from the survey and more probably only within 1.5 km. Therefore, assuming a spherical radius of disturbance the estimated area of disturbance at any one location will be between 7.0 km² and 19.63 km².
99. The estimated number of European Protected Species that may be disturbed by the use of a sub-bottom profiler is presented in Table 6-1.

Table 6-1: Estimated total number of European Protected Species that could be disturbed by the use of a sub-bottom profiler and proportion of Management Unit population affected.

SPECIES OR GROUP	DENSITY (IND/KM ²)	NO. OF INDIVIDUAL DISTURBED (2.5 KM RADIUS)	% OF MANAGEMENT UNIT POPULATION	NO. OF INDIVIDUAL DISTURBED (1.5 KM RADIUS)	% OF MANAGEMENT UNIT POPULATION
Harbour porpoise	0.599	192	0.06	140	0.04
White-beaked dolphin	0.24	77	0.21	56	0.15
Bottlenose dolphin	0.07	15	7.69	9	4.61

SPECIES OR GROUP	DENSITY (IND/KM ²)	NO. OF INDIVIDUAL DISTURBED (2.5 KM RADIUS)	% OF MANAGEMENT UNIT POPULATION	NO. OF INDIVIDUAL DISTURBED (1.5 KM RADIUS)	% OF MANAGEMENT UNIT POPULATION
Minke whale	0.039	13	0.11	9	0.07

100. The results indicate that for all species, with the exception of bottlenose dolphin, the number of individuals that may be disturbed is relatively low and will impact on less than 0.21% of the Management Unit populations.
101. For bottlenose dolphin the estimated number of individuals that could be disturbed is less than 15 individuals. However, due to the small Coastal East Scotland Management Unit population of 195 individuals, the proportion of the population potentially disturbed is estimated to be between 4.6% and 7.7%, depending on the type of sub-bottom profiler used. However, this is considered to be very precautionary as bottlenose dolphins have not been recorded within the wind farm area and therefore the use of a sub-bottom profiler in waters further offshore will not impact on any bottlenose dolphins.
102. Any displacement will cause the bottlenose dolphins to move away from the survey during the period it is present, although the dolphins are predicted to remain coastal. Displaced bottlenose dolphins will be able to forage and communicate when outside the zone of effect. There is a theoretical potential for increased intra-specific competition during the period the survey is within the coastal waters but as bottlenose dolphins occur widely along the coast any that are displaced will be able to relocate elsewhere.
103. The sub-bottom profiler will be used over a period four months (April to July) and will be mobile. The area across which disturbance occurs will be no further than 2.5 km from the survey vessels and once the vessel moves away from the area noise levels will reduce to below which disturbance is predicted to occur. Therefore, any disturbance impacts will be temporary with evidence from other noise producing activities showing that cetaceans return relatively quickly to an area following displacement (e.g. Thompson *et al.* 2010, 2013; Pirodda *et al.* 2014).
104. It is therefore concluded that although there may be localised short term disturbance to bottlenose dolphins during the period the sub-bottom profiler is operating, the impacts will be temporary and will not be detrimental to the maintenance of the population at a favourable conservation status within their natural range for any European Protected Species.

6.4.2 Cable Laying and Burial

105. Although the level of noise from trenching will vary depending on the equipment used and the seabed conditions, in general, noise from the vessels required for trenching is likely to be louder than the trenching activity itself (Genesis 2011).
106. It is concluded that the cable burial activities undertaken during construction will not have an impact that is detrimental to the maintenance of the population at a favourable conservation status within their natural range for any European Protected Species.

6.4.3 Rock Placement

107. Measurements of noise from rock placement have found that both the source levels and frequency spectrum from rock dumping are similar to those arising from the vessel undertaking the work and

that rock placement does not contribute to the level of noise (Nedwell and Edwards 2004, McPherson *et al.* 2017).

108. It is therefore concluded that the rock placement activities undertaken during construction will not have an impact that is detrimental to the maintenance of the population at a favourable conservation status within their natural range for any European Protected Species.

6.4.4 Use of USBLs in Positioning

109. There is limited published information on the potential impact USBL may have on marine mammals. Assessments based on NMFS (National Marine Fisheries Service) disturbance criteria indicate that there is no risk of physical injury (Level A Harassment) to any marine mammals and that disturbance (Level B Harassment) will only occur to within 6 m of the USBL equipment (NOAA 2018)
110. Monitoring reports for the installation of a cable between Caithness and Moray, during which USBL was operated, reported bottlenose dolphins between 100 m and 1,200 m from the sound source and minke whale between 80 m and 2,000 m. Indicating that marine mammals were not significantly displaced beyond that which might be expected from the presence a vessel, during the time USBL was in operation. The report does not record the behaviour of the marine mammals observed during the period USBL equipment was operating and therefore it is not known whether there was disturbance that could have caused changes in behaviour. However, there were no sightings of any marine mammals within the range at which physical injury was predicted to occur (Natural Power 2018).
111. Reported sound levels produced by USBL range from between 188 and 192 dB (rms) and 191 and 207 (peak) (Table 5-2). The sound source for this equipment can be reduced, depending on the type of survey being undertaken and mitigation in place will ensure that all USBL equipment will be operated at levels below those capable of causing the onset of PTS, i.e. it will only be used at levels below 202 dB re 1 μ Pa (Southall *et al.* 2019). Consequently, there will be no risk of any hearing injury to EPS from the operation of USBL.
112. There will be limited levels of disturbance when USBL equipment is operating, the impacts will be localised and temporary and will not have an impact that is detrimental to the maintenance of the population at a favourable conservation status within their natural range for any European Protected Species.

6.4.5 Vessel Activity during Construction

113. As described in Section 3.3 vessels will be present on site throughout the construction period. In order to reduce potential disturbance to EPS species from vessel movements, vessels will navigate using defined routes as outlined in the NnGOWL NSVMP. Noise from vessels will be below that at which the onset of PTS is predicted to occur but is capable of causing disturbance. Evidence suggests that the area of disturbance will be relatively localised.
114. Studies on the impacts vessel have on harbour porpoise have shown that changes in harbour porpoise behaviour due to vessel noise occur when noise levels between 113 to 133 dB re 1 μ Pa (weighted), which can be equivalent to a vessel 1,000 m away (Dyndo *et al.* 2015). Studies undertaken in Denmark recorded harbour porpoise no closer than 60 m from seventeen recorded ship interactions (Hermannsen *et al.* 2014). Similarly, studies on harbour porpoise within the black sea reported between 40% and 80% of harbour porpoises responded to vessel less than 50 m away and this decreased with distance when at 400 m less than 10% showed any response to vessels (Bas 2017).
115. The number of vessels on site during construction will vary and multiple vessels will be present at any time; this will increase the likely area of disturbance. It is not possible to predict how many vessels may be present or where they will be located. However, there is potential for some overlap in the

areas of disturbance where vessels are working in relatively close proximity to each other. Any displacement caused by a vessel will be temporary and EPS will be able to return to the area once the vessel has departed.

116. It is therefore concluded that although there may be localised short term disturbance to EPS during the period vessels are present, the impacts will be temporary and will not be detrimental to the maintenance of the population at a favourable conservation status within their natural range for any European Protected Species.

7 Proposed Mitigation Strategy

7.1 Introduction

117. Marine Scotland guidance on EPS states that 'Mitigation measures should be put in place whenever there is concern that an activity is likely to cause an offence and should be proportionate to the risk of injury or disturbance' (Marine Scotland 2020). This section outlines the proposed mitigation for each aspect of construction outlined in Section 3, where disturbance is predicted.

7.2 Geophysical Surveys

118. It is predicted that marine mammals will be unable to hear the sound arising from the echosounder and side-scan sonar and there will be no impacts on any European Protected Species from using this equipment.
119. There is potential for a very localised area in which auditory injury could arise when using a sub-bottom profiler with potential for disturbance to occur out to approximately 2 km. Mitigation measures to reduce the risk of disturbance include ensuring that the SBP is operated at the lowest potential sound levels and over the shortest period of time. Any future surveys will be undertaken within as localised area as possible which will reduce the potential extent and duration of any possible disturbance. If practical, the sub-bottom profiler will be started at a lower level and ramped up over a period of time until operating at levels suitable for its purpose. This will allow any marine mammals within the potential range at which disturbance could occur to swim away.
120. The use of a Marine Mammal Observer (MMO) or Passive Acoustic Monitoring (PAM) is not considered to be necessary as there is very low, if any risk, of injury occurring due to the very low number of cetaceans recorded in the area and the very localised extent noise capable of causing the onset of PTS is predicted to occur, which as a worst-case is predicted to be within 30 m of the sound source. Furthermore, the use of a soft start and the physical presence of the vessel will further reduce the risk of any physical injury to virtually zero.

7.3 Use of USBLs in Positioning

121. At all times the USBL will be operated below 190 db (peak) and therefore below levels at which sound could cause permanent auditory injury in all EPS.
122. Mitigation measures to reduce the risk of disturbance include ensuring that the USBL is operated at the lowest potential sound levels and over the shortest period of time. Where USBLs are used in surveys, the surveys will always be undertaken within as localised area as possible. This will reduce the potential extent and duration of any possible disturbance. If practical, the equipment will be started at a lower level and ramped up over a period of time until operating at levels suitable for its purpose. This will allow any marine mammals within the potential range at which disturbance could occur to swim away.

7.4 Vessel Activity during Construction

123. Indicative transit routes to site from key construction and operation ports have been defined. These defined routes will be used wherever possible by Project vessels, limiting the extent of impacts.

8 Cumulative Impacts

124. Within the Firth of Forth and Tay region there are a number of consented wind farms (Inch Cape and Seagreen) and one seeking consent (Berwick Bank) that could theoretically cause a cumulative impact. Whilst it is known from information presented within the project Environmental Statements that there is potential for project related activities capable of causing disturbance to occur during the proposed NnGOWL construction period, the precise timing of these activities is not known (Table 8-1).

Table 8-1: Projects with potential for causing cumulative impacts on EPS

Licensed activities	Completion date	Sound sources
Seagreen Offshore Wind Farm – Construction	2023	Installation of foundations, Array cable Installation, Wind turbine installation, UXO clearance, Geophysical surveys
Inch Cape Offshore Wind Farm	2026/7	Installation of foundations, Array cable Installation, Wind turbine installation, UXO clearance, Geophysical surveys
Potential activities		
Berwick Bank Offshore Wind Farm	Unknown	Installation of foundations, Array cable Installation, Wind turbine installation, UXO clearance, Geophysical surveys

125. There is potential for cumulative disturbance impacts to arise with construction activities from other offshore wind farms, although when these will be undertaken are unknown.
126. The Seagreen Offshore Wind farm became operational in 2023 and so is unlikely to cause cumulative impacts with the remaining activities during the NnGOWL construction period.
127. The Inch Cape offshore wind farm has a CfD and is therefore likely to start construction activities over the same period as NnG is being constructed. There is considerable uncertainty of when activities such as a UXO clearance and geophysical surveys will be undertaken and they will all be subject to EPS licences at the time which would include cumulative impact assessments based on information for which there will be a much greater degree of certainty. Activities that could be being undertaken that could cause a cumulative impact include the installation of the turbines and cables, including trenching and rock dumping. Noise generated from these activities is primarily from vessels undertaking the activities. Vessel noise will be localised and not overlap with activities at Inch Cape and therefore there will be

no overlapping cumulative impacts with a localised area of disturbance at NnG impacting on a relatively small number of EPS up until the end of construction by NnG.

128. Berwick Bank Offshore Wind Farm has not yet been granted a s36 consent and so is unlikely to start construction activities over the same period as NnG is being constructed.

9 Conclusion

129. It is recognised that there are a range of activities associated with the construction of the Project that are capable of causing disturbance to EPS and therefore an EPS licence is required.
130. The following activities could cause localised and temporary areas of disturbance;
- Geophysical surveys
 - Vessel and equipment positioning; and,
 - Vessel activity.
131. It is concluded that there is no significant risk to EPS individuals or populations from the activity of cable laying and burial and rock placement.
132. The construction of the Project will not impact on the favourable conservation status of any European Protected Species. A relatively small number of cetaceans may be disturbed by a range of activities but any disturbance impacts will be temporary with behaviour returning to normal once the activity is ceased.
133. There is potential for cumulative impacts to arise from a number of different sources, although there is significant uncertainty when these may arise. Based on current and likely future activities and the predicted level of impact, along with the potential mitigation that will be in place, the level of cumulative disturbance is predicted to be relatively small. There will be a cumulative disturbance impact that will occur over a period of time. However, the impacts arising from disturbance from each activity will be temporary and there will be no impact on the favourable conservation status of any European Protected Species.

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